MAR 5 2004 Place On Calendar

HOUSE FILE 2470

BY COMMITTEE ON ECONOMIC GROWTH

(SUCCESSOR TO HSB 652)

Passed	House,	Date		Passed	Senate,	Date	
Vote:	Ayes _		Nays	Vote:	Ayes	Nays	
	2	Approv	ved				_

A BILL FOR

- 1 An Act relating to a study identifying a permanent funding source
 2 for the grow Iowa values fund.
- 3 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA:

F 2+70

S.F. _____ H.F. 2470

Section 1. STUDY OF FUNDING SOURCES. By December 15, 2 2004, the department of economic development and the 3 department of revenue shall file a joint report with the 4 governor and the general assembly identifying a permanent 5 funding source for the grow Iowa values fund that does not 6 have a negative impact on economic growth in the state and is 7 revenue neutral. The report shall identify a permanent 8 funding source that would allow the deposit of at least 9 seventy-five million dollars in the grow Iowa values fund each 10 fiscal year during the fiscal period beginning July 1, 2005, 11 and ending June 30, 2010. The permanent funding source shall 12 not include the utilization of an increase in the tax rate for 13 income and sales and use taxes. 14 **EXPLANATION** 15 This Act relates to a study identifying a permanent funding 16 source for the grow Iowa values fund. The bill requires, by December 15, 2004, the department of 18 economic development and the department of revenue to file a 19 joint report with the governor and the general assembly 20 identifying a permanent funding source for the grow Iowa 21 values fund that does not have a negative impact on economic 22 growth in the state and is revenue neutral. The bill provides 23 that the report shall identify a permanent funding source that 24 would allow the deposit of at least \$75 million in the grow 25 Iowa values fund each year during the fiscal period beginning 26 July 1, 2005, and ending June 30, 2010. The bill provides 27 that the permanent funding source shall not include the 28 utilization of an increase in the tax rate for income and 29 sales and use taxes. 30 31 32 33 34

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HOUSE FILE 2470

H-8241

1 Amend House File 2470 as follows:

- By striking everything after the enacting
 clause and inserting the following:
 - "DIVISION I -- REGULATORY EFFICIENCY COMMISSION Section 1. REGULATORY EFFICIENCY COMMISSION.
- 1. A regulatory efficiency commission is restablished for purposes of identifying unneeded regulations, fines, and fees that hinder business development. The commission shall also identify methods for streamlining access to regulatory information.
- 12 2. The commission shall consist of seven voting 13 members appointed by the governor and four ex officio 14 members.
- 15 a. The seven voting members appointed by the 16 governor are subject to the requirements of sections 17 69.16, 69.16A, and 69.19. The seven members shall 18 consist of the following:
- 19 (1) Two members shall be economic development 20 representatives from two different chambers of 21 commerce. One shall be from a metropolitan area with 22 more than fifty thousand people and one shall be from 23 a metropolitan area with fifty thousand people or 24 less.
- 25 (2) Two members representing agricultural 26 interests.
- 27 (3) One member representing the Iowa association 28 of business and industry.
- 29 (4) Two members representing commercial-based and 30 manufacturing-based businesses.
- 31 b. The four ex officio members shall be members of 32 the general assembly. Two members shall be from the 33 senate and two members shall be from the house of 34 representatives, with not more than one member from 35 each chamber being from the same political party. The 36 two senators shall be designated by the president of 37 the senate after consultation with the majority and 38 minority leaders of the senate. The two 39 representatives shall be designated by the speaker of 40 the house of representatives after consultation with 41 the majority and minority leaders of the house of 42 representatives. Legislative members shall serve in
- 3. Meetings of the commission are subject to the 45 provisions of chapter 21.

43 an ex officio, nonvoting capacity.

46 4. By January 10, 2005, the commission shall 47 submit a written report to the governor and the 48 general assembly. The report shall include the 49 findings and legislative recommendations of the 50 commission. The report shall be distributed by the H-8241

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1 secretary of the senate and the chief clerk of the 2 house of representatives to the chairpersons and 3 members of the administrative rules review committee 4 and the economic growth committees in the senate and 5 the house of representatives.

DIVISION II -- PARTNERSHIP COMMISSION Sec. 2. PARTNERSHIP COMMISSION.

- 8 1. A partnership commission is established for 9 purposes of identifying unnecessary public mandates 10 for elimination and providing recommendations designed 11 to encourage city and county governments to share 12 services.
- 13 2. The commission shall consist of seven voting 14 members appointed by the governor and four ex officio 15 members.
- 16 a. The seven voting members appointed by the 17 governor are subject to the requirements of sections 18 69.16, 69.16A, and 69.19. The seven members shall 19 consist of representatives from various sized cities 20 and counties.
- b. The four ex officio members shall be members of the general assembly. Two members shall be from the senate and two members shall be from the house of representatives, with not more than one member from each chamber being from the same political party. The two senators shall be designated by the president of the senate after consultation with the majority and minority leaders of the senate. The two representatives shall be designated by the speaker of the house of representatives after consultation with the majority and minority leaders of the house of representatives. Legislative members shall serve in an ex officio, nonvoting capacity.
- 34 3. Meetings of the commission are subject to the 35 provisions of chapter 21.
- 4. By January 10, 2005, the commission shall submit a written report to the governor and the general assembly. The report shall include the findings and legislative recommendations of the commission. The report shall be distributed by the secretary of the senate and the chief clerk of the house of representatives to the chairpersons and members of the administrative rules review committee and the state government committees in the senate and the house of representatives.
- 46 DIVISION III -- REGIONAL ECONOMIC DEVELOPMENT -- APPROPRIATIONS
- 48 Sec. 3. <u>NEW SECTION</u>. 15E.231 ECONOMIC 49 DEVELOPMENT REGIONS.
- 50 1. In order for an economic development region to -2-

- 1 receive moneys from the grow Iowa values fund created 2 in section 15G.108, the organization of an economic 3 development region must be approved by the grow Iowa 4 values board established in section 15G.102. The 5 board shall approve an economic development region 6 that meets the following criteria:
- 7 a. The region consists of not less than three 8 contiguous counties. Upon the recommendation of the 9 director of the department of economic development, 10 this paragraph may be waived by the board.
- 11 b. The region establishes a single, focused 12 economic development effort, approved by the board, 13 that shall include the development of a regional 14 development plan and regional marketing strategies. 15 Regional marketing strategies must be focused on 16 marketing the region collectively.
- 17 2. An approved economic development region may 18 create an economic development region revolving fund 19 as provided in section 15E.232.
- 20 Sec. 4. <u>NEW SECTION</u>. 15E.232 ECONOMIC 21 DEVELOPMENT REGION REVOLVING FUNDS -- TAX CREDITS.
- 1. An economic development region approved pursuant to section 15E.231 may create an economic development region revolving fund.
- 25 A nongovernmental entity making a a. 26 contribution to an economic development region 27 revolving fund at any time prior to July 1, 2009, may 28 claim a tax credit equal to twenty percent of the 29 amount contributed to the revolving fund. The tax 30 credit shall be allowed against taxes imposed in 31 chapter 422, divisions II, III, and V, and in chapter 32 432, and against the moneys and credits tax imposed in 33 section 533.24. An individual may claim under this 34 subsection the tax credit of a partnership, limited 35 liability company, S corporation, estate, or trust 36 electing to have income taxed directly to the 37 individual. The amount claimed by the individual 38 shall be based upon the pro rata share of the 39 individual's earnings from the partnership, limited 40 liability company, S corporation, estate, or trust. 41 Any tax credit in excess of the taxpayer's liability 42 for the tax year may be credited to the tax liability 43 for the following seven years or until depleted, 44 whichever occurs first. A tax credit shall not be 45 carried back to a tax year prior to the tax year in 46 which the taxpayer redeems the tax credit. A tax 47 credit under this section is not transferable.
- 48 b. The aggregate amount of tax credits authorized 49 pursuant to this subsection shall not total more than 50 twenty million dollars. The total amount of tax H-8241

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1 credits authorized during a fiscal year shall not
2 exceed four million dollars plus any unused tax
3 credits carried over from previous years. Any tax
4 credits which remain unused for a fiscal year may be
5 carried forward to the succeeding fiscal year. The
6 maximum amount of tax credits that may be authorized
7 in a fiscal year for contributions made to a specific
8 economic development region revolving fund is equal to
9 four million dollars plus any unused tax credits
10 carried over from previous years divided by the number
11 of economic development region revolving funds
12 existing in the state.

- 13 c. The department of economic development shall 14 administer the authorization of tax credits under this 15 section and shall, in cooperation with the department 16 of revenue and finance, adopt rules pursuant to 17 chapter 17A necessary for the administration of this 18 section.
- 3. An approved economic development region may 20 apply for financial assistance from the Iowa values 21 fund to assist with physical infrastructure needs 22 related to a specific business partner. In order to 23 receive financial assistance pursuant to this 24 subsection, the economic development region must 25 demonstrate all of the following:
- 26 a. The ability to provide matching moneys on a one 27 to one basis.
- 28 b. The commitment of the specific business 29 partner.
- 30 c. That all other funding alternatives have been 31 exhausted.
- 4. An approved economic development region may apply for financial assistance from the Iowa values fund to assist an existing business located in the economic development region impacted by business consolidation actions. Business consolidation actions include a substantial or total closure of an existing business due to consolidating the existing business out of state. In order to receive financial assistance pursuant to this subsection, the economic development region must demonstrate the ability to provide matching moneys on a one-to-one basis.
- 43 5. An approved economic development region may 44 apply for financial assistance to implement economic 45 development initiatives unique to the region. In 46 order to receive financial assistance pursuant to this 47 subsection, the economic development region must 48 demonstrate the ability to provide matching moneys on 49 a one-to-one basis.
- 50 6. An approved economic development region may H-8241 -4-

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1 apply for financial assistance to implement innovative 2 initiatives that do not qualify for assistance under 3 subsection 5.

- 7. The board may establish and administer a regional economic development revenue sharing pilot project for one or more regions. Not more than three pilot projects shall be established. The department of economic development shall provide technical assistance to the regions participating in a pilot project.
- 11 8. Financial assistance under subsections 3, 4, 5, 12 and 6 and section 15E.233 shall be limited to a total 13 of twenty million dollars.
- 14 Sec. 5. <u>NEW SECTION</u>. 15E.233 ECONOMICALLY 15 ISOLATED AREAS.
- 1. An approved economic development region may 17 apply to the Iowa values board for approval to be 18 designated as an economically isolated area. In order 19 to be considered an economically isolated area, the 20 region must have at least one county that meets all of 21 the following criteria:
- 22 a. A majority of the land area of the county is 23 located at least forty miles away from a major 24 commercial area, as determined by the board. Major 25 commercial areas include all of the following:
- 26 (1) Burlington.
- 27 (2) Carroll.
- 28 (3) Cedar Rapids.
- 29 (4) Clinton.
- 30 (5) Council Bluffs.
- 31 (6) Davenport.
 - (7) Des Moines.
- 33 (8) Dubuque.
- 34 (9) Fort Dodge.
- 35 (10) Iowa City.
- 36 (11) Marshalltown.
- 37 (12) Mason City.
- 38 (13) Ottumwa.
- 39 (14) Sioux City.
- 40 (15) Spencer.
- 41 (16) Storm Lake.
- 42 (17) Waterloo.
- 43 b. The county has at least one of the following:
- 44 (1) Per capita income that ranks in the lowest
- 45 twenty-five counties in the state based on the 2000 46 census.
- 47 (2) An annualized average weekly wage for 48 employees in private business that ranks in the lowest 49 twenty-five counties in the state in calendar year 50 2000.

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2. An approved economically isolated area may apply to the department of economic development for up to seven hundred fifty thousand dollars over a five-4 year period for purposes of economic-development-5 related marketing assistance for the area. In order to receive financial assistance pursuant to this subsection, the economic development region must demonstrate the ability to provide matching moneys on a one-to-one basis.

10 Sec. 6. <u>NEW SECTION</u>. 422.11J ECONOMIC
11 DEVELOPMENT REGION REVOLVING FUND TAX CREDIT.
12 The taxes imposed under this division, less the
13 credits allowed under sections 422.12 and 422.12B,

14 shall be reduced by an economic development region 15 revolving fund contribution tax credit authorized 16 pursuant to section 15E.232.

17 Sec. 7. Section 422.33, Code Supplement 2003, is 18 amended by adding the following new subsection:

NEW SUBSECTION. 16. The taxes imposed under this 20 division shall be reduced by an economic development 21 region revolving fund contribution tax credit 22 authorized pursuant to section 15E.232.

Sec. 8. Section 422.60, Code Supplement 2003, is amended by adding the following new subsection:

NEW SUBSECTION. 8. The taxes imposed under this division shall be reduced by an economic development region revolving fund contribution tax credit authorized pursuant to section 15E.232.

29 Sec. 9. <u>NEW SECTION</u>. 432.12E ECONOMIC 30 DEVELOPMENT REGION REVOLVING FUND CONTRIBUTION TAX

31 CREDITS.

32 The tax imposed under this chapter shall be reduced 33 by an economic development region tax credit 34 authorized pursuant to section 15E.232.

35 Sec. 10. Section 533.24, Code Supplement 2003, is 36 amended by adding the following new subsection:

NEW SUBSECTION. 6. The moneys and credits tax imposed under this section shall be reduced by an seconomic development region revolving fund contribution tax credit authorized pursuant to section 15E.232.

42 Sec. 11. ECONOMIC DEVELOPMENT REGION FINANCIAL 43 ASSISTANCE APPROPRIATION.

1. There is appropriated from the grow Iowa values fund created in section 15G.108 to the department of economic development for the fiscal year beginning July 1, 2004, and ending June 30, 2005, the following amount, or so much thereof as is necessary, to be used for the purpose designated:

50 For providing financial assistance under section H-8241 -6-

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 1 15E.232, subsections 3, 4, 5, and 6 and under section
2 15E.233:
 3 ..... $ 20,000,000
     2. Notwithstanding section 8.33, moneys that
 5 remain unexpended at the end of a fiscal year shall
6 not revert to any fund but shall remain available for
7 expenditure for the designated purposes during the
8 succeeding fiscal year.
9
     Sec. 12. ECONOMIC DEVELOPMENT REGION REVOLVING
10 FUND CONTRIBUTION TAX CREDITS APPROPRIATION.
     1. There is appropriated from the grow Iowa values
12 fund created in section 15G.108 to the general fund of
13 the state, for the fiscal period beginning July 1,
14 2004, and ending June 30, 2008, the following amounts,
15 or so much thereof as is necessary, to be used for the
16 purpose designated:
     For payment of tax credits approved pursuant to
18 section 15E.232:
19 FY 2004-2005 ......$
                                                     4,000,000
20 FY 2005-2006 .....$
                                                     4,000,000
21 FY 2006-2007 ..... $
                                                     4,000,000
22 FY 2007-2008 ..... $
                                                     4,000,000
23 FY 2008-2009 .....$
                                                     4,000,000
     2. Notwithstanding section 8.33, moneys that
25 remain unexpended at the end of a fiscal year shall
26 not revert to any fund but shall remain available for
27 expenditure for the designated purposes during the
28 succeeding fiscal year.
     3. Any moneys appropriated under this section that
30 remain unexpended on June 30, 2009, are appropriated
31 from the general fund of the state to the department
32 of economic development for the fiscal year beginning
33 July 1, 2009, and ending June 30, 2010, to be used for
34 providing financial assistance under section 15E.232,
35 subsections 3, 4, 5, and 6.
     Sec. 13. RETROACTIVE APPLICABILITY. The section
37 of this Act enacting section 15E.232, relating to the
38 economic development region revolving fund
39 contribution tax credit, is retroactively applicable
40 to January 1, 2004, and is applicable on and after
41 that date.
42
              DIVISION IV -- APPROPRIATIONS
43
     Sec. 14. Section 404A.4, subsection 4, Code
44 Supplement 2003, is amended to read as follows:
        The total amount of tax credits that may be
46 approved for a fiscal year under this chapter shall
47 not exceed two million four hundred thousand dollars.
48 For the fiscal <del>years beginning July 1, 2005, and</del> year
49 beginning July 1, 2004, an additional one million five
50 hundred thousand dollars of tax credits may be
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H-8241 Page 1 approved for purposes of projects located in cultural 2 and entertainment districts certified pursuant to 3 section 303.3B. For the fiscal year beginning July 1, 4 2005, an additional two million dollars of tax credits 5 may be approved for purposes of projects located in 6 cultural and entertainment districts certified 7 pursuant to section 303.3B. For the fiscal year 8 beginning July 1, 2006, an additional five hundred 9 thousand dollars of tax credits may be approved each 10 fiscal year for purposes of projects located in 11 cultural and entertainment districts certified 12 pursuant to section 303.3B. Any of the additional tax 13 credits allocated for projects located in certified 14 cultural and entertainment districts that are not 15 approved during a fiscal year may be carried over to 16 the succeeding fiscal year. Tax credit certificates 17 shall be issued on the basis of the earliest awarding 18 of certifications of completion as provided in 19 subsection 1. The departments of economic development 20 and revenue shall each adopt rules to jointly 21 administer this subsection and shall provide by rule 22 for the method to be used to determine for which 23 fiscal year the tax credits are approved. 24 Sec. 15. REHABILITATION PROJECT TAX CREDITS 25 APPROPRIATION. 1. There is appropriated from the grow Iowa values 27 fund to the general fund of the state for each fiscal 28 year of the fiscal period beginning July 1, 2004, and 29 ending June 30, 2006, the following amounts, or so 30 much thereof as is necessary, to be used for the 31 purpose designated: 32 For payment of tax credits approved pursuant to 33 section 404A.4 for projects located in certified 34 cultural and entertainment districts: 35 FY 2004-2005 \$ 1,500,000 36 FY 2005-2006 \$ 1,500,000 37 2. Notwithstanding section 8.33, moneys that 38 remain unexpended at the end of a fiscal year shall 39 not revert to any fund but shall remain available for 40 expenditure for the designated purposes during the 41 succeeding fiscal year.

- 42 Sec. 16. COMMUNITY ATTRACTION AND TOURISM PROGRAM.
- There is appropriated from the grow Iowa values 44 fund to the office of the treasurer of state for each 45 fiscal year of the fiscal period beginning July 1, 46 2004, and ending June 30, 2007, the following amounts, 47 or so much thereof as is necessary, to be used for the 48 purpose designated:
- For deposit in the community attraction and tourism 50 fund:

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1 FY 2004-2005 \$ 15,000	,000
2 FY 2005-2006 \$ 15,000	
3 FY 2006-2007\$ 15,000	
·	, 000
4 2. Notwithstanding section 8.33, moneys that	
5 remain unexpended at the end of a fiscal year shall	
6 not revert to any fund but shall remain available for	
7 expenditure for the designated purposes during the	
8 succeeding fiscal year.	
9 Sec. 17. STATE PARKS.	
10 1. There is appropriated from the grow Iowa values	
11 fund to the grow Iowa values board for each fiscal	
12 year of the fiscal period beginning July 1, 2004, and	
13 ending June 30, 2006, the following amounts, or so	
14 much thereof as is necessary, to be used for the	
_	
15 purpose designated:	
For the purpose of providing financial assistance	
17 for projects in targeted state parks and destination	
18 parks:	
19 FY 2004-2005\$ 3,000	.000
20 FY 2005-2006\$ 3,000	
•	,000
22 remain unexpended at the end of a fiscal year shall	
23 not revert to any fund but shall remain available for	
24 expenditure for the designated purposes during the	
OF guaranting figant was	
25 succeeding fiscal year.	
26 Sec. 18. IOWA CULTURAL TRUST FUND.	
Sec. 18. IOWA CULTURAL TRUST FUND. 1. There is appropriated from the grow Iowa values	
26 Sec. 18. IOWA CULTURAL TRUST FUND. 27 1. There is appropriated from the grow Iowa values 28 fund to the office of the treasurer of state for each	
Sec. 18. IOWA CULTURAL TRUST FUND. 1. There is appropriated from the grow Iowa values the fund to the office of the treasurer of state for each fiscal year of the fiscal period beginning July 1,	
Sec. 18. IOWA CULTURAL TRUST FUND. 1. There is appropriated from the grow Iowa values 28 fund to the office of the treasurer of state for each 29 fiscal year of the fiscal period beginning July 1, 30 2004, and ending June 30, 2006, the following amounts,	
Sec. 18. IOWA CULTURAL TRUST FUND. 1. There is appropriated from the grow Iowa values 28 fund to the office of the treasurer of state for each 29 fiscal year of the fiscal period beginning July 1, 30 2004, and ending June 30, 2006, the following amounts, 31 or so much thereof as is necessary, to be used for the	
Sec. 18. IOWA CULTURAL TRUST FUND. 1. There is appropriated from the grow Iowa values fund to the office of the treasurer of state for each fiscal year of the fiscal period beginning July 1, 2004, and ending June 30, 2006, the following amounts, or so much thereof as is necessary, to be used for the purpose designated:	
Sec. 18. IOWA CULTURAL TRUST FUND. 1. There is appropriated from the grow Iowa values fund to the office of the treasurer of state for each fiscal year of the fiscal period beginning July 1, 30 2004, and ending June 30, 2006, the following amounts, or so much thereof as is necessary, to be used for the purpose designated: For deposit in the Iowa cultural trust fund created	
Sec. 18. IOWA CULTURAL TRUST FUND. 1. There is appropriated from the grow Iowa values fund to the office of the treasurer of state for each fiscal year of the fiscal period beginning July 1, 2004, and ending June 30, 2006, the following amounts, or so much thereof as is necessary, to be used for the purpose designated:	
Sec. 18. IOWA CULTURAL TRUST FUND. 1. There is appropriated from the grow Iowa values 28 fund to the office of the treasurer of state for each 29 fiscal year of the fiscal period beginning July 1, 30 2004, and ending June 30, 2006, the following amounts, 31 or so much thereof as is necessary, to be used for the 32 purpose designated: 33 For deposit in the Iowa cultural trust fund created 34 in section 303A.4:	,000
Sec. 18. IOWA CULTURAL TRUST FUND. 1. There is appropriated from the grow Iowa values 28 fund to the office of the treasurer of state for each 29 fiscal year of the fiscal period beginning July 1, 30 2004, and ending June 30, 2006, the following amounts, 31 or so much thereof as is necessary, to be used for the 32 purpose designated: 33 For deposit in the Iowa cultural trust fund created 34 in section 303A.4: 35 FY 2004-2005	
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Sec. 18. IOWA CULTURAL TRUST FUND. 1. There is appropriated from the grow Iowa values 28 fund to the office of the treasurer of state for each 29 fiscal year of the fiscal period beginning July 1, 30 2004, and ending June 30, 2006, the following amounts, 31 or so much thereof as is necessary, to be used for the 32 purpose designated: 33 For deposit in the Iowa cultural trust fund created 34 in section 303A.4: 35 FY 2004-2005	

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1 pursuant to sections 99D.17 and 99F.11; for the fiscal 2 period beginning July 1, 2004, and ending June 30, 3 2030, not more than a total of thirty-eight million 4 three hundred thousand dollars of the moneys directed 5 to be deposited in the general fund of the state in a 6 fiscal year pursuant to sections 99D.17 and 99F.11 7 shall be deposited in the grow Iowa values fund 8 created in section 15G.108 in any fiscal year, and not 9 more than a total of twenty-one million seven hundred 10 thousand dollars shall be deposited in the general 11 fund in any fiscal year; and for the fiscal year 12 beginning July 1, 2030, and for each fiscal year 13 thereafter, not more than a total of sixty million 14 dollars shall be deposited in the general fund of the 15 state in any fiscal year pursuant to sections 99D.17 16 and 99F.11. The next fifteen million dollars of the 17 moneys directed to be deposited in the general fund of 18 the state in a fiscal year pursuant to sections 99D.17 19 and 99F.11 shall be deposited in the vision Iowa fund 20 created in section 12.72 for the fiscal year beginning 21 July 1, 2000, and for each fiscal year through the 22 fiscal year beginning July 1, 2019. The next five 23 million dollars of the moneys directed to be deposited 24 in the general fund of the state in a fiscal year 25 pursuant to sections 99D.17 and 99F.11 shall be 26 deposited in the school infrastructure fund created in 27 section 12.82 for the fiscal year beginning July 1, 28 2000, and for each fiscal year thereafter until the 29 principal and interest on all bonds issued by the 30 treasurer of state pursuant to section 12.81 are paid, 31 as determined by the treasurer of state. The total 32 moneys in excess of the moneys deposited in the 33 general fund of the state, the grow Iowa values fund, 34 the vision Iowa fund, and the school infrastructure 35 fund in a fiscal year shall be deposited in the 36 rebuild Iowa infrastructure fund and shall be used as 37 provided in this section, notwithstanding section 38 8.60. 39 If the total amount of moneys directed to be 40 deposited in the general fund of the state under 41 sections 99D.17 and 99F.11 in a fiscal year is less 42 than the total amount of moneys directed to be 43 deposited in the grow Iowa values fund, the vision 44 Iowa fund, and the school infrastructure fund in the 45 fiscal year pursuant to this paragraph "e", the 46 difference shall be paid from lottery revenues in the 47 manner provided in section 99G.39, subsection 3. Sec. 20. NEW SECTION. 12.91 GENERAL AND SPECIFIC 49 BONDING POWERS. 50 1. The treasurer of state may issue bonds for the -10-H - 8241

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- 1 purpose of funding the grow Iowa values fund created 2 in section 15G.108. The treasurer of state shall have 3 all of the powers which are necessary to issue and 4 secure bonds and carry out the purposes of the fund. 5 The treasurer of state may issue bonds in principal 6 amounts which are necessary to provide sufficient 7 funds for the grow Iowa values fund, the payment of 8 interest on the bonds, the establishment of reserves 9 to secure the bonds, the costs of issuance of the 10 bonds, other expenditures of the treasurer of state 11 incident to and necessary or convenient to carry out 12 the bond issue for the fund, and all other 13 expenditures of the board necessary or convenient to 14 administer the fund. The bonds are investment 15 securities and negotiable instruments within the 16 meaning of and for purposes of the uniform commercial 17 code.
- 2. Bonds issued under this section are payable solely and only out of the moneys, assets, or revenues of the grow Iowa values fund and any bond reserve funds established pursuant to section 12.92, all of which may be deposited with trustees or depositories in accordance with bond or security documents and pledged to the payment thereof. Bonds issued under this section shall contain on their face a statement that the bonds do not constitute an indebtedness of the state. The treasurer of state shall not pledge the credit or taxing power of this state or any political subdivision of the state or make bonds issued pursuant to this section payable out of any moneys except those in the grow Iowa values fund.
- 32 3. The proceeds of bonds issued by the treasurer 33 of state and not required for immediate disbursement 34 may be deposited with a trustee or depository as 35 provided in the bond documents and invested or 36 reinvested in any investment as directed by the 37 treasurer of state and specified in the trust 38 indenture, resolution, or other instrument pursuant to 39 which the bonds are issued without regard to any 40 limitation otherwise provided by law.
 - 4. The bonds shall be:

41

a. In a form, issued in denominations, executed in 43 a manner, and payable over terms and with rights of 44 redemption, and be subject to the terms, conditions, 45 and covenants providing for the payment of the 46 principal of, redemption premiums, if any, interest 47 which may be fixed or variable during any period the 48 bonds are outstanding, and such other terms and 49 conditions as prescribed in the trust indenture, 50 resolution, or other instrument authorizing their H-8241

- 1 issuance.
- b. Negotiable instruments under the laws of the state and may be sold at prices, at public or private as ale, and in a manner, as prescribed by the treasurer of state. Chapters 73A, 74, 74A, and 75 do not apply to the sale or issuance of the bonds.
- 7 c. Subject to the terms, conditions, and covenants 8 providing for the payment of the principal, redemption 9 premiums, if any, interest, and other terms, 10 conditions, covenants, and protective provisions 11 safeguarding payment, not inconsistent with this 12 section and as determined by the trust indenture, 13 resolution, or other instrument authorizing their 14 issuance.
- 5. The bonds are securities in which public officers and bodies of this state, political subdivisions of this state, insurance companies and associations and other persons carrying on an insurance business, banks, trust companies, savings associations, savings and loan associations, and investment companies; administrators, guardians, executors, trustees, and other fiduciaries; and other persons authorized to invest in bonds or other obligations of the state may properly and legally invest funds, including capital, in their control or belonging to them.
- 27 6. Bonds must be authorized by a trust indenture, 28 resolution, or other instrument of the treasurer of 29 state.
- 7. Neither the resolution, trust indenture, nor any other instrument by which a pledge is created needs to be recorded or filed under the Iowa uniform commercial code to be valid, binding, or effective.
- 8. Bonds issued under the provisions of this
 section are declared to be issued for a general public
 and governmental purpose and all bonds issued under
 this section shall be exempt from taxation by the
 state of Iowa and the interest on the bonds shall be
 exempt from the state income tax and the state
 inheritance and estate tax.
- 9. Subject to the terms of any bond documents, 42 moneys in the grow Iowa values fund may be expended 43 for administration expenses.
- 10. The treasurer of state may issue bonds for the 45 purpose of refunding any bonds issued pursuant to this 46 section then outstanding, including the payment of any 47 redemption premiums thereon and any interest accrued 48 or to accrue to the date of redemption of the 49 outstanding bonds. Until the proceeds of bonds issued 50 for the purpose of refunding outstanding bonds are H-8241

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1 applied to the purchase or retirement of outstanding 2 bonds or the redemption of outstanding bonds, the 3 proceeds may be placed in escrow and be invested and 4 reinvested in accordance with the provisions of this The interest, income, and profits earned or 5 section. 6 realized on an investment may also be applied to the 7 payment of the outstanding bonds to be refunded by 8 purchase, retirement, or redemption. After the terms 9 of the escrow have been fully satisfied and carried 10 out, any balance of proceeds and interest earned or 11 realized on the investments may be returned to the 12 treasurer of state for deposit in the grow Iowa values 13 fund established in section 15G.108. All refunding 14 bonds shall be issued and secured and subject to the 15 provisions of this chapter in the same manner and to 16 the same extent as other bonds issued pursuant to this 17 section.

- 18 11. The treasurer of state shall have all of the 19 powers which are necessary to issue and secure bonds, 20 including but not limited to the power to procure 21 insurance, other credit enhancements, and other 22 financing arrangements, and to execute instruments and 23 contracts and to enter into agreements convenient or 24 necessary to facilitate financing arrangements with 25 respect to the bonds and to carry out the purposes of 26 the fund, including but not limited to such 27 arrangements, instruments, contracts, and agreements 28 as municipal bond insurance, self-insurance or 29 liquidity trusts, accounts, pools or other 30 arrangements, liquidity facilities or covenants, 31 letters of credit, and interest rate agreements. 32 12. For purposes of this section and sections
- 33 12.92 through 12.95, the term "bonds" means bonds, 34 notes, and other obligations and financing 35 arrangements issued or entered into by the treasurer 36 of state and the term "interest rate agreement" means 37 an interest rate swap or exchange agreement, an 38 agreement establishing an interest rate floor or 39 ceiling or both, or any similar agreement. Any such 40 agreement may include the option to enter into or 41 cancel the agreement or to reverse or extend the 42 agreement.
- Sec. 21. NEW SECTION. 12.92 GROW IOWA VALUES 44 FUND ACCOUNTS AND RESERVE FUNDS.
- The treasurer of state shall establish such 46 accounts within the grow Iowa values fund created in 47 section 15G.108 as may be appropriate, including debt 48 service accounts for the purpose of paying the 49 principal of, redemption premium, if any, and interest 50 on bonds payable therefrom. Moneys in the debt

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1 service accounts shall not be subject to appropriation 2 for any other purpose by the general assembly, but 3 shall be used only for the purposes of paying the 4 principal of, redemption premium, if any, and interest 5 on the bonds payable therefrom.

- 2. Revenue for the grow Iowa values fund shall 7 include, but is not limited to, the following, which 8 shall be deposited with the treasurer of state or its 9 designee as provided by any bond or security documents 10 and credited to the debt service account:
- The proceeds of bonds issued to capitalize and 12 pay the costs of the fund and investment earnings on 13 the proceeds.
- Interest attributable to investment of moneys b. 15 in the fund or an account of the fund.
- c. Moneys in the form of a devise, gift, bequest, 17 donation, federal or other grant, reimbursement, 18 repayment, judgment, transfer, payment, or 19 appropriation from any source intended to be used for 20 the purposes of the fund or account.
- 3. a. The treasurer of state may create and 22 establish one or more special funds, to be known as 23 "bond reserve funds", to secure one or more issues of 24 bonds issued pursuant to section 12.91. The treasurer 25 of state shall pay into each bond reserve fund any 26 moneys appropriated and made available by the state or 27 treasurer of state for the purpose of the fund, any 28 proceeds of sale of bonds to the extent provided in 29 the resolutions or trust indentures authorizing their 30 issuance, and any other moneys which may be available 31 to the treasurer of state for the purpose of the fund 32 from any other sources. All moneys held in a bond 33 reserve fund, except as otherwise provided in this 34 chapter, shall be used as required solely for the 35 payment of the principal of bonds secured in whole or 36 in part by the fund or of the sinking fund payments 37 with respect to the bonds, the purchase or redemption 38 of the bonds, the payment of interest on the bonds, or 39 the payments of any redemption premium required to be 40 paid when the bonds are redeemed prior to maturity. b. Moneys in a bond reserve fund shall not be 41
- 42 withdrawn from it at any time in an amount that will 43 reduce the amount of the fund to less than the bond 44 reserve fund requirement established for the fund, as 45 provided in this subsection, except for the purpose of 46 making, with respect to bonds secured in whole or in 47 part by the fund, payment when due of principal, 48 interest, redemption premiums, and the sinking fund 49 payments with respect to the bonds for the payment of 50 which other moneys of the treasurer of state are not

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1 available.

Any income or interest earned by, or incremental 3 to, a bond reserve fund due to the investment of it 4 may be transferred by the treasurer of state to other 5 funds or accounts to the extent the transfer does not 6 reduce the amount of that bond reserve fund below the 7 bond reserve fund requirement for it.

- The treasurer of state shall not at any time 9 issue bonds, secured in whole or in part by a bond 10 reserve fund, if, upon the issuance of the bonds, the 11 amount in the bond reserve fund will be less than the 12 bond reserve fund requirement for the fund, unless the 13 treasurer of state at the time of issuance of the 14 bonds deposits in the fund from the proceeds of the 15 bonds issued or from other sources an amount which, 16 together with the amount then in the fund, will not be 17 less than the bond reserve fund requirement for the 18 fund. For the purposes of this subsection, the term 19 "bond reserve fund requirement" means, as of any 20 particular date of computation, an amount of money, as 21 provided in the resolutions or trust indentures 22 authorizing the bonds with respect to which the fund 23 is established.
- 24 d. To assure the continued solvency of any bonds 25 secured by the bond reserve fund, provision is made in 26 paragraph "a" for the accumulation in each bond 27 reserve fund of an amount equal to the bond reserve 28 requirement for the fund. In order to further assure 29 maintenance of the bond reserve funds, the treasurer 30 of state shall, on or before January 1 of each 31 calendar year, make and deliver to the governor the 32 treasurer of state's certificate stating the sum, if 33 any, required to restore each bond reserve fund to the 34 bond reserve fund requirement for that fund. Within 35 thirty days after the beginning of the session of the 36 general assembly next following the delivery of the 37 certificate, the governor shall submit to both houses 38 printed copies of a budget including the sum, if any, 39 required to restore each bond reserve fund to the bond 40 reserve fund requirement for that fund. Any sums 41 appropriated by the general assembly and paid to the 42 treasurer of state pursuant to this subsection shall 43 be deposited by the treasurer of state in the 44 applicable bond reserve fund.
- 45 Sec. 22. NEW SECTION. 12.93 PLEDGES.
- 1. It is the intention of the general assembly 47 that a pledge made in respect of bonds shall be valid 48 and binding from the time the pledge is made, that the 49 moneys or property so pledged and received after the 50 pledge by the treasurer of state shall immediately be H-8241 -15-

H-8241 Page 1 subject to the lien of the pledge without physical 2 delivery or further act, and that the lien of the 3 pledge shall be valid and binding as against all 4 parties having claims of any kind in tort, contract, 5 or otherwise against the treasurer of state whether or 6 not the parties have notice of the lien. The moneys set aside in a fund or funds pledged 7 2. 8 for any series or issue of bonds shall be held for the 9 sole benefit of the series or issue separate and apart 10 from moneys pledged for another series or issue of 11 bonds of the treasurer of state. Bonds may be issued 12 in series under one or more resolutions or trust 13 indentures and may be fully open-ended, thus providing 14 for the unlimited issuance of additional series, or 15 partially open-ended, limited as to additional series.

Sec. 23. NEW SECTION. 12.94 LIMITATIONS.

16 Bonds issued pursuant to section 12.91 are not 17 18 debts of the state, or of any political subdivision of 19 the state, and do not constitute a pledge of the faith 20 and credit of the state or a charge against the 21 general credit or general fund of the state. 22 issuance of any bonds pursuant to section 12.91 by the 23 treasurer of state does not directly, indirectly, or 24 contingently obligate the state or a political 25 subdivision of the state to apply moneys, or to levy 26 or pledge any form of taxation whatever, to the 27 payment of the bonds. Bonds issued under section 28 12.91 are payable solely and only from the sources and 29 special fund and accounts provided in section 12.92. 30 Sec. 24. NEW SECTION. 12.95 CONSTRUCTION.

Sections 12.91 through 12.94, being necessary for 32 the welfare of this state and its inhabitants, shall 33 be liberally construed to effect its purposes.

34 Sec. 25. Section 15G.108, Code Supplement 2003, is 35 amended to read as follows:

15G.108 GROW IOWA VALUES FUND.

37 A grow Iowa values fund is created and established 38 as a separate and distinct fund in the state treasury 39 under the control of the grow Iowa values board 40 consisting of moneys appropriated to the grow Iowa 41 values board. Moneys in the fund are not subject to 42 section 8.33. Notwithstanding section 12C.7, interest 43 or earnings on moneys in the fund shall be credited to 44 the fund. Moneys in the fund shall not be subject to 45 appropriation for any other purposes by the general 46 assembly other than as provided in this Act and 2003 47 Iowa Acts, First Extraordinary Session, chapter 2, but 48 shall be used only for the purposes of the grow Iowa 49 values fund. The treasurer of state shall act as 50 custodian of the fund and disburse moneys contained in

- H-8241 1 the fund as directed by the grow Iowa values board, 2 including automatic disbursements of moneys received 3 pursuant to the terms of bond indentures and documents 4 and security provisions to trustees. The fund shall 5 be administered by the grow Iowa values board, which 6 shall make expenditures from the fund consistent with 7 this chapter and pertinent Acts of the general 8 assembly. Any financial assistance provided using 9 moneys from the fund may be provided over a period of 10 time of more than one year. Payments of interest, 11 repayments of moneys loaned pursuant to this chapter, 12 and recaptures of grants or loans shall be deposited 13 in the fund. Section 15G.110, Code Supplement 2003, is 14 Sec. 26. 15 amended to read as follows: 15G.110 FUTURE CONSIDERATION. Not later than February 1, 2007, the legislative 18 services agency shall prepare and deliver to the 19 secretary of the senate and the chief clerk of the 20 house of representatives identical divisions that 21 repeal the provisions of this chapter, with the 22 exception of sections 15G.101, 15G.102, 15G.103, and 23 $\overline{15G.108}$. It is the intent of this section that the 24 general assembly shall bring the division to a vote in 25 either the senate or the house of representatives 26 expeditiously. It is further the intent of this 27 chapter that if the division is approved by the first 28 house in which it is considered, it shall 29 expeditiously be brought to a vote in the second 30 house. Sec. 27. Section 99G.39, subsection 3, paragraph Notwithstanding subsection 1, if gaming
- 31 32 a, Code Supplement 2003, is amended to read as 33 follows:
- 34 35 revenues under sections 99D.17 and 99F.11 are 36 insufficient in a fiscal year to meet the total amount 37 of such revenues directed to be deposited in the grow 38 Iowa values fund, the vision Iowa fund, and the school 39 infrastructure fund during the fiscal year pursuant to 40 section 8.57, subsection 5, paragraph "e", the 41 difference shall be paid from lottery revenues prior 42 to deposit of the lottery revenues in the general 43 fund. If lottery revenues are insufficient during the 44 fiscal year to pay the difference, the remaining 45 difference shall be paid from lottery revenues in 46 subsequent fiscal years as such revenues become 47 available.
- Sec. 28. 2003 Iowa Acts, First Extraordinary 49 Session, chapter 1, section 114, is amended to read as 50 follows: '

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     SEC. 114. The divisions of this Act designated the
 2 grow Iowa values board and fund, with the exception of
3 sections 15G.101, 15G.102, 15G.103, and 15G.108, Code
 4 Supplement 2003, the value-added agricultural products
 5 and processes financial assistance program, the endow
6 Iowa grants, the technology transfer advisors, the
7 Iowa economic development loan and credit quarantee
 8 fund, the economic development assistance and data
 9 collection, the cultural and entertainment districts,
10 the workforce issues, and the university-based
11 research utilization program, are repealed effective
12 June 30, 2010.
     Sec. 29. 2003 Iowa Acts, First Extraordinary
13
14 Session, chapter 2, section 75, subsection 1, is
15 amended to read as follows:
     1. There is appropriated from the general fund of
17 the state from moneys credited to the general fund of
18 the state as a result of entering into the streamlined
19 sales and use tax agreement, for the fiscal period
20 year beginning July 1, 2003, and ending June 30, 2010
21 2004, the following amounts amount to be used for the
22 purpose designated:
     For deposit in the grow Iowa values fund created in
24 section 15G.107, if enacted by 2003 Iowa Acts, House
25 File 692 or another Act 15G.108:
26 FY 2003-2004.....$ 5,000,000
27 <del>FY 2004-2005.....$ 23,000,000</del>
28 FY 2005-2006.....$ 75,000,000
29 <del>FY 2006-2007.....$ 75,000,000</del>
30 <del>FY 2007-2008.....$ 75,000,000</del>
31 FY 2008-2009.....$ 75,000,000
32 FY 2009-2010.....$ 75,000,000"
     2. Title page, by striking lines 1 and 2 and inserting the
33
34 following: "An Act relating to economic development and
35 regulatory matters at the state and local level, authorizing
36 issuance of tax-exempt bonds and tax credits, making
37 appropriations, and providing a retroactive applicability date."
                           By PETERSEN of Polk
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HOUSE FILE 2470

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33

1 Amend House File 2470 as follows:

2 1. Page 1, by inserting before line 1, the 3 following:

"Section 1. NEW SECTION. 514M.1 SHORT TITLE.

5 This chapter shall be known and may be cited as the 6 "Healthy Iowa for All" program.

Sec. 2. NEW SECTION. 514M.2 LEGISLATIVE INTENT.

8 It is the intent of the general assembly to

9 establish the healthy Iowa for all program to provide

10 access to comprehensive, quality, affordable health 11 care coverage to eligible small employers, including

12 the self-employed, their employees and their

13 dependents, state employees and their dependents,

14 local government employees and their dependents, and

15 individuals, on a voluntary basis. It is also the

16 intent of the general assembly that the healthy Iowa

17 for all program monitor and improve the quality of

18 health care in the state.
19 Sec. 3. NEW SECTION.

Sec. 3. NEW SECTION. 514M.3 DEFINITIONS.

20 As used in this chapter, unless the context 21 otherwise requires:

- 22 1. "Board" means the HIFA program board created in 23 section 514M.6.
- 24 2. "Department" means the Iowa department of 25 public health.
- 3. "Dependent" means a spouse, an unmarried child under nineteen years of age, a child who is a student under twenty-three years of age and is financially dependent upon a plan enrollee, or a person of any age who is the child of a plan enrollee and is disabled and dependent upon that plan enrollee. "Dependent" are may include a domestic partner.
 - 4. "Director" means the director of public health.
- 5. "Eligible employer" means a business that semploys at least two but not more than fifty eligible employees, the majority of whom are employed in the state, including a municipality or political subdivision that has fifty or fewer employees.
- 39 6. "Eligible individual" means any of the 40 following:
- 41 a. A self-employed individual who works and 42 resides in the state, and is organized as a sole

43 proprietorship or in any other legally recognized 44 manner in which a self-employed individual may

45 organize, a substantial part of whose income derives

46 from a trade or business through which the individual

47 has attempted to earn taxable income.

- 48 b. An unemployed individual who resides in this 49 state.
- 50 c. An individual employed by an employer that does H-8243

- 1 not offer health insurance.
- 2 d. Uninsured individuals without access to 3 employer coverage.
- 7. "Eligible local government employee" means a 5 local government employee.
- 8. "Eligible state employee" means a state remployee, including a state employee covered under a collective bargaining agreement.
- 9 9. "Employer" means the owner or responsible agent 10 of a business authorized to sign contracts on behalf 11 of the business.
- 10. "Federal poverty guidelines" means the federal 13 poverty guidelines issued by the United States 14 department of health and human services in the federal 15 register.
- 11. "Health insurance carrier" means any entity
 17 licensed by the division of insurance of the
 18 department of commerce to provide health insurance in
 19 Iowa or an organized delivery system licensed by the
 20 director of public health that has contracted with the
 21 department to provide health insurance coverage to
 22 eligible individuals and dependents under this
 23 chapter.
- 12. "HIFA health insurance" means the health 25 insurance product established by the HIFA program that 26 is offered by a private health insurance carrier.
- 27 13. "HIFA health insurance program" or "insurance 28 program" means the program through which HIFA health 29 insurance is provided.
- 30 14. "HIFA program" or "program" means the healthy 31 Iowa for all program established in this chapter.
- 32 15. "Local government" means a city, county, 33 school district, and the institutions governed by the 34 board of regents.
- 35 16. "Modified community rating" means a method 36 used to develop a health insurance carrier's premiums 37 which spreads financial risk across a population by 38 limiting the utilization of health status and claims 39 experience as approved by the commissioner of 40 insurance.
- 17. "Participating employer" means an eligible 42 employer that contracts with and has employees 43 enrolled in the HIFA health insurance program.
- 18. "Plan enrollee" means an eligible individual 45 or eligible employee who enrolls in the HIFA health 46 insurance program.
- 19. "Provider" means any person, organization, 48 corporation, or association that provides health care 49 services and products and is authorized to provide 50 those services and products under state law.

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- 1 20. "Reinsurance" means an agreement between 2 insurance companies under which one accepts all or 3 part of the risk or loss of the other.
- 4 21. "Third-party administrator" means any person 5 who, on behalf of any person who establishes a health 6 insurance plan covering residents of this state, 7 receives or collects charges, contributions, or 8 premiums for, or settles claims of residents in 9 connection with, any type of health benefit provided 10 in or as an alternative to insurance.
- 11 22. "Unemployed individual" means an individual 12 who does not work more than twenty hours per week for 13 any single employer.
- 14 Sec. 4. <u>NEW SECTION</u>. 514M.4 HIFA PROGRAM 15 ESTABLISHED.
- 1. The department shall establish the HIFA program 17 to provide access to health care coverage to eligible 18 employers, including the self-employed, their 19 employees and dependents, eligible state employees and 20 their dependents, eligible local government employees 21 and their dependents, and eligible individuals.
 - 2. The department may do any of the following:
- 23 a. Have and exercise all powers necessary or 24 convenient to effect the purposes for which the 25 program is organized or to further the activities in 26 which the program may lawfully be engaged, including 27 the establishment of the insurance program.
- 28 b. Make and alter a plan of operation, not 29 inconsistent with this chapter or with state law, for 30 the administration and regulation of the activities of 31 the program.
- 32 c. Take any legal actions necessary or proper to 33 recover or collect savings offset payments due the 34 program or that are necessary for the proper 35 administration of the program.
- d. Take any legal actions necessary to avoid the payment of improper claims against the insurance program or the coverage provided by or through the insurance program to recover any amounts erroneously or improperly paid by the insurance program, to recover amounts paid by the insurance program as the result of mistake of fact or law, and to recover other amounts due the insurance program.
- 44 e. Enter into contracts with qualified third 45 parties, both private and public, for any service 46 necessary to carry out the purposes of this chapter.
- f. Conduct studies and analyses related to the 48 provision of health care, health care costs, and 49 health care quality.
- 50 g. Accept appropriations, gifts, grants, loans, or H-8243

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- 1 other aid from public or private entities.
- Contract with organizations with expertise in 3 health care data, including a nonprofit health data 4 processing entity in this state, to assist the Iowa 5 quality forum established in section 514M.13 in the 6 performance of its responsibilities.
- i. Provide staff support and other assistance to 8 the Iowa quality forum established in section 514M.13.
- j. In accordance with the limitations and 10 restrictions of this chapter, cause any of its powers 11 or duties to be carried out by one or more 12 organizations organized, created, or operated under 13 the laws of this state.
 - The department shall do all of the following: 3.
- 15 Establish administrative and accounting 16 procedures as recommended by the state auditor for the 17 operation of the program.
- Collect the savings offset payments as provided 18 b. 19 in section 514M.11.
- 20 Determine the comprehensive services and 21 benefits to be included in HIFA health insurance and 22 make recommendations to the board regarding the 23 services and benefits.
- 24 Develop and implement an outreach program to 25 publicize the existence of the HIFA program and the 26 HIFA health insurance program and the eligibility 27 requirements and the enrollment procedures for the 28 HIFA health insurance program and to maintain public 29 awareness of the HIFA program and the HIFA health 30 insurance program.
- Arrange for the provision of HIFA health 32 insurance benefit coverage to eligible individuals, 33 eligible employees, eligible state employees, and 34 eligible local government employees through contracts 35 with one or more qualified health insurance carriers.
- f. Develop a high-risk pool for plan enrollees in 37 HIFA health insurance in accordance with the 38 provisions of section 514M.15.
- Financial and performance audits or 40 examinations of HIFA health insurance shall be 41 conducted by the insurance division of the department 42 of commerce, annually. A copy of any audit shall be 43 provided to the commissioner of insurance, the 44 governor, and the general assembly.
- 45 Beginning September 1, 2006, and annually 5. 46 thereafter, the department shall submit a report to 47 the governor and the general assembly on the impact of 48 the HIFA health insurance program on the small group, 49 individual, state employee, and local government 50 employee health insurance markets in this state and H-8243

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- 1 any reduction in the number of uninsured individuals 2 in the state. The department shall also report on 3 membership in the HIFA health insurance program, the 4 administrative expenses of the HIFA health insurance 5 program, the extent of coverage, the effect on 6 premiums, the number of covered lives, the number of 7 HIFA health insurance policies issued or renewed, and 8 HIFA health insurance premiums earned and claims 9 incurred by health insurance carriers offering HIFA 10 health insurance.
- The department shall coordinate the activities 6. 12 of the HIFA program with health care programs offered 13 through federal, state, and local governments.
- 14 Sec. 5. NEW SECTION. 514M.5 HIFA PROGRAM BOARD.
- 15 1. A HIFA program board for the HIFA program is 16 established. The board shall meet not less than four 17 times annually or at the call of the chairperson for 18 the purposes of establishing policy and adopting rules 19 for the program. The board shall consist of the 20 following members:
- Five public voting members who have knowledge 21 a. 22 or experience in one or more of the following areas, 23 appointed by the governor and subject to confirmation 24 by the senate: 25
 - (1)Health care purchasing.
 - (2) Health insurance.
 - (3) Health policy and law.
 - (4) State management and budgeting.
 - (5) Health care financing.
- The director of public health, the director of 30 31 human services, and the commissioner of insurance 32 serving as ex officio, nonvoting members of the board.
- 33 Two members of the senate and two members of 34 the house of representatives, serving as ex officio, 35 nonvoting members. The legislative members of the 36 board shall be appointed by the majority leader of the 37 senate, after consultation with the president of the 38 senate, and by the minority leader of the senate, and 39 by the speaker of the house, after consultation with 40 the majority leader, and by the minority leader of the 41 house of representatives. Legislative members shall 42 receive compensation pursuant to section 2.12.
- 43 Members appointed by the governor shall serve 44 two-year staggered terms as designated by the 45 governor, and legislative members of the board shall 46 serve two-year terms. The filling of vacancies, 47 membership terms, payment of compensation and 48 expenses, and removal of the members who are 49 representatives of the public are governed by chapter
- Members of the board are entitled to receive 50 69.

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- 1 reimbursement of actual expenses incurred in the 2 discharge of their duties. Public members of the 3 board are also eligible to receive per diem as 4 specified in section 7E.6 for each day spent in 5 performance of duties as members. The members shall 6 select a voting member as the chairperson on an annual 7 basis from among the membership of the board. Three 8 voting members of the board constitute a quorum. An 9 action taken by the board shall require the
- 10 affirmative vote of at least three members.
 11 3. A member of the board or an employee of the
 12 HIFA program or their dependent shall not receive any
 13 direct personal benefit from the activities of the
 14 program in assisting any private entity, except that
 15 they may participate in HIFA health insurance on the
 16 same terms as any other participant.
 - 4. The board shall do all of the following:
- 18 a. Employ or contract for any personnel as may be 19 necessary to carry out the duties of the board.
- 20 b. Develop standards for selecting participating 21 health insurance carriers for the insurance program.
- 22 c. Establish penalties for breach of contract or 23 other violations of requirements or provisions under 24 the program.
- d. In consultation with the Iowa quality forum devisory council, select a nationally recognized functional health assessment form for an initial assessment of all eligible employees, eligible individuals, eligible state employees, and eligible local government employees participating in the HIFA health insurance program, establish a baseline for comparison purposes, and develop appropriate indicators to measure the health status of those participating in the program.
- 35 e. Specify the data to be maintained by the 36 department, including data to be collected for the 37 purposes of quality assurance reports.
- f. Approve the benefits package design, review the 39 benefits package design on a periodic basis, and make 40 necessary changes in the benefit design to reflect the 41 results of the periodic reviews. The benefits package 42 shall provide comprehensive coverage and shall include 43 all benefits mandated by law.
- 44 g. Determine the contribution levels, deductibles, 45 and cost-sharing requirements of the HIFA health 46 insurance program.
- 47 h. Provide for periodic assessment of the 48 effectiveness of the outreach program.
- 49 i. Solicit input from the public regarding the 50 program and related issues and services.

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- j. Approve a high-risk pool for plan enrollees in 2 the HIFA health insurance program.
- 3 k. Adopt rules, in accordance with chapter 17A, as 4 necessary for the proper administration and 5 enforcement of this chapter.
- 5. State agencies shall provide technical
 7 assistance and expertise to the board and the
 8 department upon request. The attorney general shall
 9 act as legal counsel to the board.
- 10 6. The board may appoint advisory committees to 11 assist the board and the department.
- 12 Sec. 6. <u>NEW SECTION</u>. 514M.6 HIFA HEALTH 13 INSURANCE PROGRAM.
- 14 1. a. The HIFA health insurance program shall 15 provide for health benefits coverage through health 16 insurance carriers that apply to the board and meet 17 the qualifications described in this section and any 18 additional qualifications established by rule of the 19 board.
- 20 If a sufficient number of health insurance b. 21 carriers do not apply to offer and deliver health 22 insurance under the insurance program, the board may 23 propose the establishment of a nonprofit health care 24 plan or may propose the expansion of an existing 25 public plan. If the board proposes the establishment 26 of a nonprofit health care plan or the expansion of an 27 existing public plan, the board shall submit a 28 proposal, including but not limited to a funding 29 mechanism, to capitalize a nonprofit health care plan 30 and any recommended legislation to the general 31 assembly. The program shall not provide access to 32 health insurance by establishing a nonprofit health 33 care plan or through an existing public plan without 34 specific legislative approval.
- 2. Nothing in this chapter shall be construed or 36 is intended as, or shall imply, a grant of entitlement 37 for services to persons who are eligible for 38 participation in the HIFA health insurance program 39 based upon eligibility consistent with the 40 requirements of this chapter. Any state obligation to 41 provide services pursuant to this chapter is limited 42 to the extent of the funds appropriated or provided 43 for implementation of this chapter.
- 3. The HIFA health insurance program may contract with health insurance carriers licensed to sell health insurance in the state or other private or public third-party administrators to provide insurance under the insurance program.
- 49 a. The HIFA health insurance program shall issue 50 requests for proposals to select health insurance H-8243

- 1 carriers.
- 2 b. The insurance program may include quality 3 improvement, patient care management, and cost-
- 4 containment provisions in the contracts with
- 5 participating health insurance carriers or may arrange
- ${f 6}$ for the provision of such services through contracts
- 7 with other entities.
- 8 c. The insurance program shall require
- 9 participating health insurance carriers to offer a
- 10 benefit plan identical to the plan developed by the
- 11 board in the small group market.
- d. The HIFA health insurance program may set
- 13 allowable rates for administration and underwriting
- 14 gains for the insurance program.
- 15 e. The HIFA health insurance program may
- 16 administer continuation benefits for eligible 17 individuals from employers with twenty or more
- 18 employees who have purchased health insurance coverage
- 19 through the program for the duration of their
- 20 eligibility periods for continuation of benefits
- 21 pursuant to Title X of the federal Consolidated
- 22 Omnibus Budget Reconciliation Act of 1986, Pub. L. No.
- 23 99-272, sections 10001 to 10003.
- 24 f. The HIFA health insurance program may
- 25 administer or contract to administer the United States
- 26 Internal Revenue Code of 1986, section 125, plans for
- 27 employers and employees participating in the program,
- 28 including medical expense reimbursement accounts and
- 29 dependent care reimbursement accounts.
- 30 g. The HIFA health insurance program shall
- 31 contract with eligible employers seeking assistance in
- 32 arranging for health benefits coverage for their
- 33 employees and the employees' dependents.
- 34 Sec. 7. NEW SECTION. 514M.7 ELIGIBILITY
- 35 REQUIREMENTS.
- 36 1. All of the following are eligible for
- 37 participation in the HIFA health insurance program:
- 38 a. Eligible individuals and their dependents.
- 39 b. The employees of an eligible employer and the
- 40 dependents of such employees.
- 11 c. Eligible state employees and their dependents,
- 42 in accordance with applicable collective bargaining
- 43 agreements.
- 44 d. Eligible local government employees and their
- 45 dependents.
- 46 2. In order to participate, an eligible employer,
- 47 the state, or the local government shall pay at least
- 48 sixty percent of the individual employee's premium
- 49 costs or the combined premium costs of the individual
- 50 employee and dependents of the employee.

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- The HIFA health insurance program shall collect 3. 2 payments from participating employers and plan 3 enrollees to cover the costs of all of the following:
- Insurance coverage for enrolled employees and 5 their dependents in contribution amounts determined by 6 the board.
- Quality assurance, patient care management, and b. 8 cost-containment programs.
 - c. Administrative services.
 - Other health promotion costs.
- 11 The HIFA program board shall establish a 12 minimum required contribution level, to be paid by 13 participating employers toward the aggregate payment 14 in subsection 3. The minimum required contribution 15 level to be paid by participating employers shall be 16 prorated for employees that work less than the number 17 of hours of a full-time equivalent employee as 18 determined by the employer. The HIFA health insurance 19 program may establish a separate minimum contribution 20 level to be paid by employers toward coverage for 21 dependents of the employers' enrolled employees.
- 22 5. The HIFA health insurance program shall require 23 participating employers to certify that at least 24 seventy-five percent of their employees that work 25 thirty hours or more per week and who do not have 26 other creditable coverage are enrolled in the HIFA 27 health insurance program and that the employer group 28 otherwise meets the minimum participation 29 requirements.
- 6. The HIFA health insurance program shall reduce 31 the payment amounts for plan enrollees eligible for a 32 subsidy pursuant to section 514M.9 accordingly. 33 employer shall pass along any subsidy received to the 34 enrollee up to the amount of payments made by the plan 35 enrollee.
- 7. The HIFA health insurance program may establish 37 other criteria for participation in the program.
- 8. The HIFA health insurance program may limit the 39 number of participating employers in the program.
- 40 The HIFA health insurance program may allow 41 eligible individuals and their dependents to purchase 42 insurance under the program in accordance with this 43 subsection.
- The HIFA health insurance program may establish 45 contracts and other reporting forms and procedures 46 necessary for the efficient administration of 47 individual contracts.
- The HIFA health insurance program shall collect 49 payments from eligible individuals participating in 50 the HIFA health insurance program to cover the costs

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1 of all of the following:

- 2 (1) Insurance coverage for eligible individuals 3 and their dependents in contribution amounts 4 determined by the board.
- 5 (2) Quality assurance, patient care management, 6 and cost-containment programs.
 - (3) Administrative services.
 - (4) Other health promotion costs.
- 9 c. The HIFA health insurance program shall reduce 10 the payment amounts for individuals eligible for a 11 subsidy pursuant to section 514M.9 accordingly.
- 12 d. The HIFA health insurance program may require 13 that eligible individuals certify that all their 14 dependents are enrolled in the HIFA health insurance 15 program or are covered by another creditable plan.
- e. The HIFA health insurance program may require an eligible individual who is currently employed by an lateligible employer that does not offer health insurance to certify that the current employer did not provide access to an employer-sponsored benefits plan in the twelve-month period immediately preceding the eligible individual's application.
- 23 f. The HIFA health insurance program may limit the 24 number of individual plan enrollees.
- 25 g. The HIFA health insurance program may establish 26 other criteria for participation of individuals in the 27 insurance program.
- 28 Sec. 8. <u>NEW SECTION</u>. 514M.8 FACILITATION OF 29 ENROLLMENT IN HIFA HEALTH INSURANCE PROGRAM.

The department shall perform, at a minimum, all of 31 the following functions to facilitate enrollment in 32 the insurance program:

- 33 1. Publicize the availability of HIFA health 34 insurance to employers, self-employed individuals, and 35 others eligible to enroll in the program.
- 36 2. Screen all eligible individuals and employees 37 for eligibility for subsidies pursuant to section 38 514M.9.
- 39 3. Promote quality improvement, patient care 40 management, and cost-containment programs as part of 41 the insurance program.
- 42 Sec. 9. NEW SECTION. 514M.9 SUBSIDIES.
- 1. The HIFA health insurance program shall 44 establish sliding-scale subsidies for the purchase of 45 HIFA health insurance by an individual or employee 46 whose income is at or below three hundred percent of 47 the federal poverty guidelines and who is not eligible 48 for any other state or federally funded program. The 49 HIFA health insurance program may also establish 50 sliding-scale subsidies for the purchase of employer-
- 50 sliding-scale subsidies for the purchase of employer-H-8243 -10-

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- 1 sponsored health coverage by an employee of an 2 employer with more than fifty employees, whose income 3 is under three hundred percent of the federal poverty 4 guidelines and who is not eligible for any other state 5 or federally funded program.
- 6 2. Subsidies shall be limited by the amount of 7 available funding.
- 8 3. The HIFA health insurance program may limit the 9 amount of the subsidy to individual plan enrollees to 10 forty percent of the payment.
- 11 Sec. 10. <u>NEW SECTION</u>. 514M.10 INSURANCE 12 CARRIERS.
- To qualify as a health insurance carrier for HIFA 14 health insurance, a health insurance carrier shall do 15 all of the following:
- 1. Provide the comprehensive health services and 17 benefits as determined by the board, including a 18 standard benefit package that meets the requirements 19 for mandated coverage for specific health services, 20 specific diseases, and for certain providers of health 21 services under this title, and any supplemental 22 benefits as approved by the board.
 - 2. Ensure all of the following:
- a. That providers contracting with a health insurance carrier contracted to provide coverage to plan enrollees do not refuse to provide services to a plan enrollee on the basis of health status, medical condition, previous insurance status, race, color, creed, age, national origin, citizenship status, gender, sexual orientation, disability, or marital status. This paragraph shall not be construed to require a provider to furnish medical services that are not within the scope of that provider's license.
- 34 b. That providers contracting with a health 35 insurance carrier contracted to provide coverage to 36 plan enrollees are reimbursed at the negotiated 37 reimbursement rates between the carrier and its 38 provider network.
- 39 c. That premiums are set utilizing a modified 40 community rating.
- 41 Sec. 11. <u>NEW SECTION</u>. 514M.11 SAVINGS OFFSET 42 PAYMENTS.
- 1. The board shall determine, annually, not later than April 30, the aggregate measurable cost savings, including any reduction or avoidance of bad debt and the charity care costs to health care providers in the tate as a result of the operation of the HIFA health insurance program.
- 2. For the purpose of providing funds necessary to 50 provide subsidies pursuant to section 514M.9, and to H-8243

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1 support the Iowa quality forum pursuant to section 2 514M.13, the board shall establish a savings offset 3 amount to be paid by health insurance carriers, 4 employee benefit excess insurance carriers, and third-5 party administrators, not including carriers and 6 third-party administrators with respect to accidental 7 injury, specified disease, hospital indemnity, dental, 8 vision, disability, income, long-term care, Medicare 9 supplemental, or other limited benefit health 10 insurance, annually at a rate that may not exceed 11 savings resulting from decreasing rates of growth in 12 bad debt and charity care costs. Payment of the 13 savings offset shall begin January 1, 2006. 14 savings offset amount as determined by the board is 15 the determining factor for inclusion of savings offset 16 payments in premiums through rate-setting review by 17 the insurance division of the department of commerce. 18 Savings offset payments must be made quarterly and are 19 due not less than thirty days after written notice to 20 the health insurance carriers, employee benefit excess 21 insurance carriers, and third-party administrators. 22 3. Each health insurance carrier, employee benefit 23 excess insurance carrier, and third-party 24 administrator shall pay a savings offset in an amount 25 not to exceed four percent of annual health insurance 26 premiums and employee benefit excess insurance 27 premiums on policies issued pursuant to the laws of 28 this state that insure residents of this state. 29 savings offset payment shall not exceed savings 30 resulting from decreasing rates of growth in bad debt 31 and charity care costs. The savings offset payment 32 applies to premiums paid on or after July 1, 2005. 33 Savings offset payments shall reflect aggregate 34 measurable cost savings, including any reduction or 35 avoidance of bad debt and charity care costs to health 36 care providers in this state, as a result of the 37 operation of the HIFA health insurance program as 38 determined by the board. A health insurance carrier 39 or employee benefit excess insurance carrier shall not 40 be required to pay a savings offset payment on 41 policies or contracts insuring federal employees. 42 The board shall make reasonable efforts to 43 ensure that premium revenue, or claims plus any 44 administrative expenses and fees with respect to 45 third-party administrators, is counted only once with 46 respect to any savings offset payment. For that 47 purpose, the board shall require each health insurance 48 carrier to include in its premium revenue gross of 49 reinsurance ceded. The board shall allow a health 50 insurance carrier to exclude from its gross premium H-8243 -12-

- 1 revenue reinsurance premiums that have been counted by
 2 the primary insurer for the purpose of determining its
 3 savings offset payment under this subsection. The
 4 board shall allow each employee benefit excess
 5 insurance carrier to exclude from its gross premium
 6 revenue the amount of claims that have been counted by
 7 a third-party administrator for the purpose of
 8 determining its savings offset payment under this
 9 subsection. The board may verify each health
 10 insurance carrier's, employee benefit excess insurance
 11 carrier's, and third-party administrator's savings
 12 offset payment based on annual statements and other
 13 reports determined to be necessary by the board.
 14 5. The commissioner of insurance may suspend or
- 14 5. The commissioner of insurance may suspend or 15 revoke, after notice and hearing, the certificate of 16 authority to transact insurance in this state of any 17 health insurance carrier or the license of any third-18 party administrator to operate in this state that 19 fails to pay a savings offset payment. In addition, 20 the commissioner may assess civil penalties against 21 any health insurance carrier, employee benefit excess 22 insurance carrier, or third-party administrator that 23 fails to pay a savings offset payment or may take any 24 other enforcement action authorized to collect any 25 unpaid savings offset payments.
- 6. On an annual basis no later than April 30 of each year, the board shall prospectively determine the savings offset to be applied during each twelve-month period. Annual offset payments shall be reconciled to determine whether unused payments may be returned to health insurance carriers, employee benefit excess insurance carriers, and third-party administrators according to a formula developed by the board. Savings offset payments shall be used solely to fund the subsidies authorized by section 514M.9 and to support the Iowa quality forum established in section 514M.13 and may not exceed savings from reductions in 38 growth of bad debt and charity care.
- 7. In accordance with the requirements of this subsection, every health insurance carrier and health care provider shall demonstrate that best efforts have been made to ensure that a carrier has recovered savings offset payments made pursuant to this section through negotiated reimbursement rates that reflect health care providers' reductions or stabilization in the cost of bad debt and charity care as a result of the operation of HIFA health insurance.
- 48 a. A health insurance carrier shall use best
 49 efforts to ensure health insurance premiums reflect
 50 any such recovery of savings offset payments as those
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1 savings offset payments are reflected through incurred 2 claims experience.

- During any negotiation with a health insurance 4 carrier relating to a health care provider's 5 reimbursement agreement with that carrier, a health 6 care provider shall provide data relating to any 7 reduction or avoidance of bad debt and charity care 8 costs to health care providers in this state as a 9 result of the operation of the HIFA health insurance 10 program.
- 11 8. The following reports are required in 12 accordance with this subsection:
- On a quarterly basis, beginning with the first 14 quarter after the HIFA health insurance program begins 15 offering coverage, the board shall collect and report 16 on the following:
- The total enrollment in the HIFA health 18 insurance program, including the number of enrollees 19 previously underinsured or uninsured, the number of 20 enrollees previously insured, the number of individual 21 enrollees, the number of enrollees enrolled through 22 small employers, the number of enrollees enrolled 23 through the state of Iowa, and the number of enrollees 24 enrolled through local governments.
- The total number of enrollees covered in 26 health plans through large employers and self-insured 27 employers.
- The number of employers, both small employers (3) 29 and large employers, who have ceased offering health 30 insurance or contributing to the cost of health 31 insurance for employees or who have begun offering 32 coverage on a self-insured basis.
- 33 The number of employers, both small employers 34 and large employers, who have begun to offer health 35 insurance or contribute to the cost of health 36 insurance premiums for their employees.
- 37 (5) The number of new participating employers in 38 the HIFA health insurance program.
- The number of employers ceasing to offer 40 coverage through the HIFA health insurance program.
- The duration of employers' participation in 42 the HIFA health insurance program.
- 43 A comparison of actual enrollees in the HIFA (8) 44 health insurance program to the projected enrollees.
- 45 The board shall establish the total health care 46 spending in the state for the base year beginning July 47 1, 2003, and shall annually determine, in 48 collaboration with the commissioner of insurance,
- 49 appropriate actuarially supported trend factors that 50 reflect savings consistent with subsection 1 and

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1 compare rates of spending growth to the base year of The board shall collect on an annual basis, in 3 consultation with the commissioner, information about 4 the total cost to the state's health care providers of 5 bad debt and charity care beginning with the base year 6 of 2003. This information may be compiled through 7 mechanisms including, but not limited to, standard 8 reporting or statistically accurate surveys of 9 providers and practitioners. The board shall utilize 10 existing data on file with state agencies or other 11 organizations to minimize duplication. 12 comparisons to the base year shall be reported 13 beginning April 30, 2005, and annually thereafter. c. Health insurance carriers and health care 15 providers shall report annually, beginning July 1, 16 2006, and each July 1 thereafter, information 17 regarding the experience of the prior twelve-month 18 period on the efforts undertaken by the carrier and 19 provider to recover savings offset payments, as 20 reflected in reimbursement rates, through a reduction 21 or stabilization in bad debt and charity care costs as 22 a result of the operation of the HIFA health insurance 23 program. The board shall determine the appropriate 24 format for the report and utilize existing data on 25 file with state agencies or other organizations to 26 minimize duplication. The report shall be submitted 27 to the board. Using the information submitted by 28 carriers and providers, the board shall submit a 29 summary of that information by October 1, 2006, and 30 annually thereafter to the commissioner of insurance, 31 the governor, and the general assembly. 32 The claims experience used to determine any 33 filed premiums or rating formula shall reasonably 34 reflect, in accordance with accepted actuarial

- 35 standards, known changes and offsets in payments by 36 the carrier to health care providers in this state, 37 including any reduction or avoidance of bad debt and 38 charity care costs to health care providers in this 39 state as a result of the operation of the HIFA health 40 insurance program.
- NEW SECTION. 514M.12 HIFA PROGRAM FUND. 41 Sec. 12.
- 42 A HIFA program fund is created in the state 43 treasury under the authority of the department for 44 deposit of any funds for initial operating expenses, 45 payments made by employers and individuals, any 46 savings offset payments made pursuant to section 47 514M.11, and any funds received from any public or 48 private source.
- 2. Moneys deposited in the fund shall be used only 50 for the purposes of the HIFA program as specified in -15-H-8243

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27 514M.11.

- 1 this chapter.
- The fund shall be separate from the general 3 fund of the state and shall not be considered part of 4 the general fund of the state. The moneys in the fund
- 5 shall not be considered revenue of the state, but
- 6 rather shall be funds of the HIFA program. The moneys
- 7 deposited in the fund are not subject to section 8.33
- 8 and shall not be transferred, used, obligated,
- 9 appropriated, or otherwise encumbered, except to
- 10 provide for the purposes of this chapter.
- 11 Notwithstanding section 12C.7, subsection 2, interest
- 12 or earnings on moneys deposited in the fund shall be
- 13 credited to the fund.
- The department shall adopt rules pursuant to 15 chapter 17A to administer the fund.
- The treasurer of state shall provide a 17 quarterly report of fund activities and balances to 18 the board.
- Sec. 13. NEW SECTION. 514M.13 IOWA QUALITY 20 FORUM.
- 1. The Iowa quality forum is established within 22 the HIFA program. The forum shall be governed by the 23 HIFA program board with advice from the Iowa quality 24 forum advisory council pursuant to section 514M.14. 25 The forum shall be funded, at least in part, through 26 the savings offset payments made pursuant to section
- 28 2. The forum shall do all of the following:
- Collect and disseminate research regarding 30 health care quality, evidence-based medicine, and 31 patient safety to promote best practices.
- 32 Adopt a set of measures to evaluate and compare 33 health care quality and provider performance. 34 measures must be adopted with guidance from the 35 advisory council pursuant to section 514M.14.
- c. Coordinate the collection of health care 37 quality data in the state. The forum shall work with 38 entities that collect health care data to minimize 39 duplication and to minimize the burden on providers of 40 data.
- d. Provide oversight for a retrospective drug 42 utilization review and quality assessment program.
- e. Work collaboratively with health care 44 providers, health insurance carriers, and others to
- 45 report in useable formats, comparative health care
- 46 quality information to consumers, purchasers,
- 47 providers, insurers, and policymakers. The forum
- 48 shall produce annual quality reports.
- Conduct education campaigns to help health care 50 consumers make informed decisions and engage in H-8243 -16-

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- 1 healthy lifestyles.
- Adopt plans to provide medication therapy 3 management by pharmacy providers targeted to
- 4 individuals who have multiple chronic conditions, use 5 multiple prescriptions, and are likely to incur high
- 6 drug expenses in order to ensure appropriate use of
- 7 prescription drugs to improve therapeutic outcomes and 8 reduce adverse drug reactions.
- h. Encourage the adoption of electronic technology
- 10 and assist health care practitioners to implement 11 electronic systems for medical records and submission
- 12 of claims. The assistance may include, but is not
- 13 limited to, practitioner education, identification, or
- 14 establishment of low-interest financing options for
- 15 hardware and software and system implementation 16 support.
- 17 i. Make recommendations for inclusion in the state 18 health plan developed pursuant to section 514M.16.
- 19 j. Submit an annual report to the governor and the 20 general assembly and make the report available to the 21 public.
- 22 Sec. 14. NEW SECTION. 514M.14 IOWA QUALITY FORUM 23 ADVISORY COUNCIL.
- 24 An Iowa quality forum advisory council is 25 established to advise the forum. The council shall 26 consist of all of the following voting members, 27 appointed by the governor, subject to confirmation by
- 28 the senate:
- 29 a. One member who is a physician.
- 30 b. One member who is a health care economist.
- 31 c. One member who is a pharmacist.
- 32 One member who represents hospitals. d.
- 33 One member who is a representative of the 34 university of Iowa college of public health.
- 35 One member who is a representative of a private
- 36 employer with not more than fifty employees. g. One member who is a representative of a private 38 employer with more than one thousand employees.
- 39 h. One member who is a representative of organized 40 labor.
- 41 i. One member who is a representative of a 42 consumer health advocacy group.
- 43 The director of public health, or the 44 director's designee.
- The commissioner of insurance shall serve as an 46 ex officio nonvoting member of the advisory council.
- 3. All members of the advisory council with the 47 48 exception of the director of public health and the
- 49 commissioner of insurance are subject to the
- 50 following:

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- 1 a. Shall serve five-year staggered terms as 2 designated by the governor.
- 3 b. Shall be subject to chapter 69 with regard to 4 the filling of vacancies, membership terms, payment of 5 compensation and expenses, and removal.
- 6 c. Are entitled to receive reimbursement of actual 7 expenses incurred in the discharge of their duties and 8 are also eligible to receive compensation as provided 9 in section 7E.6.
- 10 d. Shall not serve more than two consecutive 11 terms.
- 12 4. The advisory council shall annually choose one 13 of its voting members to serve as chairperson for a 14 one-year term.
- 15 5. The advisory council shall meet at least four 16 times annually and may meet at other times at the call 17 of the chairperson. Meetings of the council are 18 public proceedings.
- 19 6. The advisory council shall do all of the 20 following:
- 21 a. Convene a group of health care providers to 22 provide input and advice to the council.
- 23 b. Provide expertise in health care quality to 24 assist the board.
- 25 c. Advise and support the forum by doing all of 26 the following:
- 27 (1) Establishing and monitoring, with the HIFA 28 program, an annual work plan for the forum.
- 29 (2) Providing guidance in the adoption of quality 30 and performance measures.
- 31 (3) Serving as a liaison between the provider 32 group established in paragraph "a" and the forum.
 - (4) Conducting public hearings and meetings.
- 34 (5) Reviewing consumer education materials 35 developed by the forum.
- 36 d. Assist the board in selecting the nationally 37 recognized functional health assessment.
- 38 e. Make recommendations regarding quality 39 assurance and quality improvement priorities for 40 inclusion in the state health plan described in 41 section 514M.16.
- f. Serve as a liaison between the forum and other and organizations working in the field of health care quality.
- 45 Sec. 15. <u>NEW SECTION</u>. 514M.15 HIFA HIGH-RISK 46 POOL.
- 1. A plan enrollee shall be included in the HIFA 48 high-risk pool if the total cost of health care 49 services for the enrollee exceeds fifty thousand 50 dollars in any twelve-month period.

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- 2. The HIFA program shall develop appropriate 2 patient care management protocols, develop procedures 3 for implementing those protocols, and determine the 4 manner in which patient care management shall be 5 provided to plan enrollees in the HIFA high-risk pool. 6 Patient care management shall be provided by 7 appropriate individual health care professionals under The HIFA program shall include 8 the HIFA program. 9 patient care management in its contract with 10 participating health insurance carriers for HIFA high-11 risk pool enrollees pursuant to this section, contract 12 separately with another entity for patient care 13 management services, or provide patient care 14 management services directly through the HIFA program. The HIFA program shall submit a report to the 16 governor and the general assembly, no later than 17 January 1, 2006, outlining the patient care management 18 protocols, procedures, and delivery mechanisms used to 19 provide patient care management services to HIFA high-20 risk pool enrollees and the assessment tool used to 21 measure individual patient care management activities. 22 The report shall also include the number of plan 23 enrollees in the high-risk pool, the types of 24 diagnoses managed within the high-risk pool, the 25 claims experience within the high-risk pool, and the 26 number and type of claims exceeding fifty thousand 27 dollars for enrollees in the high-risk pool and for 28 all enrollees in the HIFA health insurance program. 4. On or before October 1, 2008, the HIFA program 30 shall evaluate the impact of HIFA health insurance on 31 average health insurance premium rates in this state 32 and on the rate of uninsured individuals in this state 33 and compare the trends in those rates to the trends in 34 the average premium rates and average rates of 35 uninsured individuals for the states that have 36 established a statewide high-risk pool as of July 1, 37 2004. The board shall submit the evaluation of the 38 impact of HIFA health insurance in this state in 39 comparison to states with high-risk pools to the 40 governor and the general assembly by January 1, 2009. 41 If the trend in average premium rates in this state 42 and rate of uninsured individuals exceeds the trend 43 for the average among the states with high-risk pools, 44 the board shall submit legislation on January 1, 2009, 45 that proposes to establish a statewide high-risk pool 46 in this state consistent with the characteristics of 47 high-risk pools operating in other states. Sec. 16. NEW SECTION. 514M.16 STATE HEALTH 49 PLANNING. 50 The governor or the governor's designee shall
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- 1 do all of the following:
- 2 a. Develop and issue a biennial state health plan.
- 3 The first plan shall be issued by May 2005.
- 4 b. Make an annual report to the public assessing 5 the progress toward meeting goals of the plan and 6 provide any updates, as necessary, to the plan.
- 7 c. Issue an annual statewide health expenditure 8 budget report that shall serve as the basis for 9 establishing priorities within the plan.
- 10 2. a. The state health plan issued pursuant to 11 subsection 1 shall establish a comprehensive, 12 coordinated approach to the development of health care 13 facilities and resources in the state based on 14 statewide cost, quality, and access goals and 15 strategies to ensure access to affordable health care, 16 maintain a rational system of health care, and promote
- 18 b. In developing the plan, the governor shall, at 19 a minimum, seek input from the Iowa quality forum, the 20 Iowa quality forum advisory council, and other 21 appropriate agencies and organizations.
 - 3. The plan shall do all of the following:

17 the development of the health care workforce.

- 23 a. Assess health care cost, quality, and access in 24 the state.
- 25 b. Develop benchmarks to measure cost, quality, 26 and access goals and report on progress toward meeting 27 those goals.
- 28 c. Establish and set annual priorities among 29 health care cost, quality, and access goals.
 - d. Outline strategies to do all of the following:
 - (1) Promote health systems change.
- 32 (2) Address the factors influencing health care 33 cost increases.
- 34 (3) Address the major threats to public health and 35 safety in the state, including, but not limited to, 36 lung disease, diabetes, cancer, and heart disease.
- 37 e. Provide recommendations to help purchasers and 38 providers make decisions that improve public health 39 and build an affordable, high-quality health care 40 system.
 - Sec. 17. NEW SECTION. 514M.17 RULES.
- The commissioner of insurance shall adopt rules, 43 pursuant to chapter 17A, as necessary to administer 44 this chapter.
- 45 Sec. 18. IMPLEMENTATION COSTS. The Iowa
 46 department of public health shall work with the
 47 commissioner of insurance to seek funding through the
 48 federal government, a private foundation, or other
 49 appropriate source to defray the initial costs to
 50 implement the provisions of this Act relating to the
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- 1 healthy Iowa for all program, including but not
- 2 limited to the initial subsidy provisions."
- 3 2. Title page, line 1, by inserting after the 4 word "to" the following: "improving Iowa's economic
- 5 climate by providing for access to health care
- 6 coverage and providing for".

By OSTERHAUS of Jackson

H-8243 FILED MARCH 15, 2004

HOUSE FILE 2470

H-8266

- 1 Amend House File 2470 as follows:
- 2 1. Page 1, by striking lines 1 through 13 and 3 inserting the following:
- 4 "Section 1. GROW IOWA VALUES FUND FUNDING SOURCES 5 TASK FORCE.
- 1. By December 15, 2004, a grow Iowa values fund funding sources task force shall file a report with the governor and the general assembly identifying a
- 9 permanent funding source or sources for the grow Iowa 10 values fund that would allow the deposit of at least
- 11 seventy-five million dollars in the grow Iowa values
- 12 fund each fiscal year during the fiscal period
- 13 beginning July 1, 2005, and ending June 30, 2010.
- 2. The task force shall consist of six legislator members, the director of the department of economic development or the director's designee, the director of the department of revenue or the director's designee, and three members of the general public.
- 19 a. The six legislator members shall consist of the 20 following:
- 21 (1) Two members of the majority party in the 22 senate designated by the majority leader of the 23 senate.
- 24 (2) One member of the minority party in the senate 25 designated by the minority leader of the senate.
- 26 (3) Two members of the majority party in the house 27 of representatives designated by the speaker of the 28 house of representatives.
- 29 (4) One member of the minority party in the house 30 of representatives designated by the minority leader 31 of the house of representatives.
- 32 b. The three members of the general public shall 33 be jointly designated by the majority leader of the 34 senate and the speaker of the house of representatives 35 and shall represent business interests.
- 36 3. The director of the department of economic 37 development or the director's designee shall serve as 38 the chairperson of the task force."

By WISE of Lee
PETERSEN of Polk
DANDEKAR of Linn

H-8266 FILED MARCH 17, 2004

HOUSE FILE 2470

H-8309

5

- 1 Amend House File 2470 as follows:
- 2 1. By striking everything after the enacting 3 clause and inserting the following:
 - "DIVISION I -- REGULATORY EFFICIENCY COMMISSION Section 1. REGULATORY EFFICIENCY COMMISSION.
- 1. A regulatory efficiency commission is 7 established for purposes of identifying unneeded 8 regulations, fines, and fees that hinder business 9 development. The commission shall also identify 10 methods for streamlining access to regulatory 11 information.
- 12 2. The commission shall consist of seven voting 13 members appointed by the governor and four ex officio 14 members.
- 15 a. The seven voting members appointed by the 16 governor are subject to the requirements of sections 17 69.16, 69.16A, and 69.19. The seven members shall 18 consist of the following:
- 19 (1) Two members shall be economic development 20 representatives from two different chambers of 21 commerce. One shall be from a metropolitan area with 22 more than fifty thousand people and one shall be from 23 a metropolitan area with fifty thousand people or 24 less.
- 25 (2) Two members representing agricultural 26 interests.
- 27 (3) One member representing the Iowa association 28 of business and industry.
- 29 (4) Two members representing commercial-based and 30 manufacturing-based businesses.
- 31 b. The four ex officio members shall be members of 32 the general assembly. Two members shall be from the 33 senate and two members shall be from the house of 34 representatives, with not more than one member from 35 each chamber being from the same political party. The 36 two senators shall be designated by the president of 37 the senate after consultation with the majority and
- 38 minority leaders of the senate. The two
- 39 representatives shall be designated by the speaker of
- 40 the house of representatives after consultation with
- 41 the majority and minority leaders of the house of
- 42 representatives. Legislative members shall serve in 43 an ex officio, nonvoting capacity.
- 44 3. Meetings of the commission are subject to the 45 provisions of chapter 21.
- 46 4. By January 10, 2005, the commission shall 47 submit a written report to the governor and the 48 general assembly. The report shall include the 49 findings and legislative recommendations of the 50 commission. The report shall be distributed by the

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1 secretary of the senate and the chief clerk of the 2 house of representatives to the chairpersons and 3 members of the administrative rules review committee 4 and the economic growth committees in the senate and 5 the house of representatives.

DIVISION II -- PARTNERSHIP COMMISSION Sec. 2. PARTNERSHIP COMMISSION.

- 8 1. A partnership commission is established for 9 purposes of identifying unnecessary public mandates 10 for elimination and providing recommendations designed 11 to encourage city and county governments to share 12 services.
- 13 2. The commission shall consist of seven voting 14 members appointed by the governor and four ex officio 15 members.
- 16 a. The seven voting members appointed by the 17 governor are subject to the requirements of sections 18 69.16, 69.16A, and 69.19. The seven members shall 19 consist of representatives from various sized cities 20 and counties.
- 21 b. The four ex officio members shall be members of 22 the general assembly. Two members shall be from the 23 senate and two members shall be from the house of 24 representatives, with not more than one member from 25 each chamber being from the same political party. The 26 two senators shall be designated by the president of 27 the senate after consultation with the majority and 28 minority leaders of the senate. The two 29 representatives shall be designated by the speaker of 30 the house of representatives after consultation with 31 the majority and minority leaders of the house of 32 representatives. Legislative members shall serve in
- 34 3. Meetings of the commission are subject to the 35 provisions of chapter 21.

33 an ex officio, nonvoting capacity.

- 4. By January 10, 2005, the commission shall submit a written report to the governor and the general assembly. The report shall include the findings and legislative recommendations of the commission. The report shall be distributed by the secretary of the senate and the chief clerk of the house of representatives to the chairpersons and members of the administrative rules review committee and the state government committees in the senate and the house of representatives.
- 46 DIVISION III -- REGIONAL ECONOMIC DEVELOPMENT -- APPROPRIATIONS
- 48 Sec. 3. <u>NEW SECTION</u>. 15E.231 ECONOMIC 49 DEVELOPMENT REGIONS.
- 50 1. In order for an economic development region to -2-

- 1 receive moneys from the grow Iowa values fund created 2 in section 15G.108, the organization of an economic 3 development region must be approved by the grow Iowa 4 values board established in section 15G.102. The 5 board shall approve an economic development region 6 that meets the following criteria:
- 7 a. The region consists of not less than three 8 contiguous counties. Upon the recommendation of the 9 director of the department of economic development, 10 this paragraph may be waived by the board.
- 11 b. The region establishes a single, focused 12 economic development effort, approved by the board, 13 that shall include the development of a regional 14 development plan and regional marketing strategies. 15 Regional marketing strategies must be focused on 16 marketing the region collectively.
- 17 2. An approved economic development region may 18 create an economic development region revolving fund 19 as provided in section 15E.232.
- 20 Sec. 4. <u>NEW SECTION</u>. 15E.232 ECONOMIC 21 DEVELOPMENT REGION REVOLVING FUNDS -- TAX CREDITS.
- 1. An economic development region approved pursuant to section 15E.231 may create an economic development region revolving fund.
- 25 a. A nongovernmental entity making a 26 contribution to an economic development region 27 revolving fund at any time prior to July 1, 2009, may 28 claim a tax credit equal to twenty percent of the 29 amount contributed to the revolving fund. 30 credit shall be allowed against taxes imposed in 31 chapter 422, divisions II, III, and V, and in chapter 32 432, and against the moneys and credits tax imposed in 33 section 533.24. An individual may claim under this 34 subsection the tax credit of a partnership, limited 35 liability company, S corporation, estate, or trust 36 electing to have income taxed directly to the 37 individual. The amount claimed by the individual 38 shall be based upon the pro rata share of the 39 individual's earnings from the partnership, limited 40 liability company, S corporation, estate, or trust. 41 Any tax credit in excess of the taxpayer's liability 42 for the tax year may be credited to the tax liability 43 for the following seven years or until depleted, 44 whichever occurs first. A tax credit shall not be 45 carried back to a tax year prior to the tax year in 46 which the taxpayer redeems the tax credit.
- 47 credit under this section is not transferable.
 48 b. The aggregate amount of tax credits authorized
 49 pursuant to this subsection shall not total more than
 50 twenty million dollars. The total amount of tax
 H-8309
 -3-

- 1 credits authorized during a fiscal year shall not 2 exceed four million dollars plus any unused tax
- 3 credits carried over from previous years. Any tax
- 4 credits which remain unused for a fiscal year may be
- 5 carried forward to the succeeding fiscal year. The
- 6 maximum amount of tax credits that may be authorized
- 7 in a fiscal year for contributions made to a specific
- 8 economic development region revolving fund is equal to
- 9 four million dollars plus any unused tax credits
- 10 carried over from previous years divided by the number
- 11 of economic development region revolving funds
- 12 existing in the state.
- 13 c. The department of economic development shall 14 administer the authorization of tax credits under this 15 section and shall, in cooperation with the department 16 of revenue and finance, adopt rules pursuant to
- 16 of revenue and finance, adopt rules pursuant to
- 17 chapter 17A necessary for the administration of this
- 18 section.
- 19 3. An approved economic development region may 20 apply for financial assistance from the lowe values
- 20 apply for financial assistance from the Iowa values
- 21 fund to assist with physical infrastructure needs 22 related to a specific business partner. In order to
- 23 receive financial assistance pursuant to this
- 24 subspection the according devalorment region was
- 24 subsection, the economic development region must
- 25 demonstrate all of the following:
- 26 a. The ability to provide matching moneys on a one 27 to one basis.
- 28 b. The commitment of the specific business
- 29 partner.
- 30 c. That all other funding alternatives have been 31 exhausted.
- 32 4. An approved economic development region may
- 33 apply for financial assistance from the Iowa values
- 34 fund to assist an existing business located in the
- 35 economic development region impacted by business
- 36 consolidation actions. Business consolidation actions
- 37 include a substantial or total closure of an existing
- 38 business due to consolidating the existing business
- 39 out of state. In order to receive financial
- 40 assistance pursuant to this subsection, the economic
- 41 development region must demonstrate the ability to
- 42 provide matching moneys on a one-to-one basis.
- 43 5. An approved economic development region may 44 apply for financial assistance to implement economic
- 45 development initiatives unique to the region. In
- 46 order to receive financial assistance pursuant to this
- 47 subsection, the economic development region must
- 48 demonstrate the ability to provide matching moneys on
- 49 a one-to-one basis.
- 50 6. An approved economic development region may H-8309 -4-

- 1 apply for financial assistance to implement innovative 2 initiatives that do not qualify for assistance under 3 subsection 5.
- 7. The board may establish and administer a 5 regional economic development revenue sharing pilot 6 project for one or more regions. Not more than three 7 pilot projects shall be established. The department 8 of economic development shall provide technical 9 assistance to the regions participating in a pilot 10 project.
- 8. Financial assistance under subsections 3, 4, 5, 12 and 6 and section 15E.233 shall be limited to a total 13 of twenty million dollars.
- Sec. 5. NEW SECTION. 14 15E.233 ECONOMICALLY 15 ISOLATED AREAS.
- 1. An approved economic development region may 17 apply to the Iowa values board for approval to be 18 designated as an economically isolated area. In order 19 to be considered an economically isolated area, the 20 region must have at least one county that meets all of 21 the following criteria:
- A majority of the land area of the county is 22 a. 23 located at least forty miles away from a major 24 commercial area, as determined by the board. 25 commercial areas include all of the following:
- 26 (1)Burlington.
- 27 (2) Carroll.
- 28 (3) Cedar Rapids.
- Clinton. 29 (4)
- (5) 30 Council Bluffs.
- 31 (6) Davenport.
- 32 (7) Des Moines.
- 33 (8) Dubuque.
- 34 (9) Fort Dodge.
- 35 (10) Iowa City.
- (11) Marshalltown. 36
- 37 (12) Mason City.
- (13) Ottumwa. 38
- 39 (14) Sioux City.
- 40 (15) Spencer.
- 41 (16) Storm Lake.
- 42 (17) Waterloo.
- 43 b. The county has at least one of the following:
- 44 Per capita income that ranks in the lowest 45 twenty-five counties in the state based on the 2000
- 46 census. 47 (2) An annualized average weekly wage for
- 48 employees in private business that ranks in the lowest 49 twenty-five counties in the state in calendar year
- 50 2000.

Page (

- 2. An approved economically isolated area may apply to the department of economic development for up to seven hundred fifty thousand dollars over a five-4 year period for purposes of economic-development-5 related marketing assistance for the area. In order to receive financial assistance pursuant to this subsection, the economic development region must demonstrate the ability to provide matching moneys on a one-to-one basis.
- 10 Sec. 6. <u>NEW SECTION</u>. 422.11J ECONOMIC 11 DEVELOPMENT REGION REVOLVING FUND TAX CREDIT.

The taxes imposed under this division, less the 13 credits allowed under sections 422.12 and 422.12B, 14 shall be reduced by an economic development region 15 revolving fund contribution tax credit authorized 16 pursuant to section 15E.232.

17 Sec. 7. Section 422.33, Code Supplement 2003, is 18 amended by adding the following new subsection:

NEW SUBSECTION. 16. The taxes imposed under this 20 division shall be reduced by an economic development 21 region revolving fund contribution tax credit 22 authorized pursuant to section 15E.232.

Sec. 8. Section 422.60, Code Supplement 2003, is amended by adding the following new subsection:

NEW SUBSECTION. 8. The taxes imposed under this 26 division shall be reduced by an economic development 27 region revolving fund contribution tax credit 28 authorized pursuant to section 15E.232.

29 Sec. 9. <u>NEW SECTION</u>. 432.12E ECONOMIC
30 DEVELOPMENT REGION REVOLVING FUND CONTRIBUTION TAX
31 CREDITS.

32 The tax imposed under this chapter shall be reduced 33 by an economic development region tax credit 34 authorized pursuant to section 15E.232.

Sec. 10. Section 533.24, Code Supplement 2003, is amended by adding the following new subsection:

NEW SUBSECTION. 6. The moneys and credits tax imposed under this section shall be reduced by an seconomic development region revolving fund contribution tax credit authorized pursuant to section 15E.232.

42 Sec. 11. ECONOMIC DEVELOPMENT REGION FINANCIAL 43 ASSISTANCE APPROPRIATION.

1. There is appropriated from the grow Iowa values fund created in section 15G.108 to the department of economic development for the fiscal year beginning Iuly 1, 2004, and ending June 30, 2005, the following amount, or so much thereof as is necessary, to be used for the purpose designated:

50 For providing financial assistance under section H-8309 -6-

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	ge 7		
	15E.232, subsections 3, 4, 5, and 6 and under section		
2	15E.233:		
3	\$ 20,000,000		
4	Notwithstanding section 8.33, moneys that		
5	remain unexpended at the end of a fiscal year shall		
6	not revert to any fund but shall remain available for		
7	expenditure for the designated purposes during the		
. 8	succeeding fiscal year.		
9	Sec. 12. ECONOMIC DEVELOPMENT REGION REVOLVING		
10	FUND CONTRIBUTION TAX CREDITS APPROPRIATION.		
11	1. There is appropriated from the grow Iowa values		
12	fund created in section 15G.108 to the general fund of		
	the state, for the fiscal period beginning July 1,		
	2004, and ending June 30, 2008, the following amounts,		
	or so much thereof as is necessary, to be used for the		
	purpose designated:		
17	For payment of tax credits approved pursuant to		
18	section 15E.232:		
19	FY 2004-2005 \$ 4,000,000		
20	FY 2005-2006 \$ 4,000,000		
21	FY 2006-2007 \$ 4,000,000		
22	FY 2007-2008 \$ 4,000,000		
23	FY 2008-2009 \$ 4,000,000		
24	2. Notwithstanding section 8.33, moneys that		
25	remain unexpended at the end of a fiscal year shall		
26	not revert to any fund but shall remain available for		
27	expenditure for the designated purposes during the		
28	succeeding fiscal year.		
29	3. Any moneys appropriated under this section that		
30	remain unexpended on June 30, 2009, are appropriated		
	from the general fund of the state to the department		
	of economic development for the fiscal year beginning		
	July 1, 2009, and ending June 30, 2010, to be used for		
	providing financial assistance under section 15E.232,		
	subsections 3, 4, 5, and 6.		
36	Sec. 13. RETROACTIVE APPLICABILITY. The section		
	of this Act enacting section 15E.232, relating to the		
	economic development region revolving fund		
	contribution tax credit, is retroactively applicable		
	to January 1, 2004, and is applicable on and after		
	that date.		
42	DIVISION IV APPROPRIATIONS		
43	Sec. 14. Section 404A.4, subsection 4, Code		
44			
45	4. The total amount of tax credits that may be		
	approved for a fiscal year under this chapter shall		
	not exceed two million four hundred thousand dollars.		
	For the fiscal years beginning July 1, 2005, and year		
	beginning July 1, 2004, an additional one million five		
	hundred thousand dollars of tax credits may be -7-		
H-9	H-8309 -7-		

Page 1 approved for purposes of projects located in cultural 2 and entertainment districts certified pursuant to 3 section 303.3B. For the fiscal year beginning July 1, 4 2005, an additional two million dollars of tax credits 5 may be approved for purposes of projects located in 6 cultural and entertainment districts certified 7 pursuant to section 303.3B. For the fiscal year 8 beginning July 1, 2006, an additional five hundred 9 thousand dollars of tax credits may be approved each 10 fiscal year for purposes of projects located in 11 cultural and entertainment districts certified 12 pursuant to section 303.3B. Any of the additional tax 13 credits allocated for projects located in certified 14 cultural and entertainment districts that are not 15 approved during a fiscal year may be carried over to 16 the succeeding fiscal year. Tax credit certificates 17 shall be issued on the basis of the earliest awarding 18 of certifications of completion as provided in 19 subsection 1. The departments of economic development 20 and revenue shall each adopt rules to jointly 21 administer this subsection and shall provide by rule 22 for the method to be used to determine for which 23 fiscal year the tax credits are approved. 24 Sec. 15. REHABILITATION PROJECT TAX CREDITS 25 APPROPRIATION. 26 1. There is appropriated from the grow Iowa values 27 fund to the general fund of the state for each fiscal 28 year of the fiscal period beginning July 1, 2004, and 29 ending June 30, 2006, the following amounts, or so 30 much thereof as is necessary, to be used for the 31 purpose designated: 32 For payment of tax credits approved pursuant to 33 section 404A.4 for projects located in certified 34 cultural and entertainment districts: 35 FY 2004-2005\$ 1,500,000 36 FY 2005-2006 \$ 1,500,000 37 Notwithstanding section 8.33, moneys that 38 remain unexpended at the end of a fiscal year shall 39 not revert to any fund but shall remain available for 40 expenditure for the designated purposes during the 41 succeeding fiscal year. 42 Sec. 16. COMMUNITY ATTRACTION AND TOURISM PROGRAM. There is appropriated from the grow Iowa values 44 fund to the office of the treasurer of state for each 45 fiscal year of the fiscal period beginning July 1, 46 2004, and ending June 30, 2007, the following amounts, 47 or so much thereof as is necessary, to be used for the 48 purpose designated: For deposit in the community attraction and tourism 50 fund:

Pag	ge 9
	FY 2004-2005 \$ 15,000,000
2	FY 2005-2006 \$ 15,000,000
3	FY 2006-2007 \$ 15,000,000
4	2. Notwithstanding section 8.33, moneys that
5	remain unexpended at the end of a fiscal year shall
6	not revert to any fund but shall remain available for
7	expenditure for the designated purposes during the
8	succeeding fiscal year.
9	Sec. 17. STATE PARKS.
10	
11	fund to the grow Iowa values board for each fiscal
	year of the fiscal period beginning July 1, 2004, and
13	ending June 30, 2006, the following amounts, or so
14	much thereof as is necessary, to be used for the
15	<pre>purpose designated:</pre>
16	For the purpose of providing financial assistance
17	for projects in targeted state parks and destination
	parks:
	FY 2004-2005 \$ 3,000,000
	FY 2005-2006 \$ 3,000,000
	Notwithstanding section 8.33, moneys that
	remain unexpended at the end of a fiscal year shall
	not revert to any fund but shall remain available for
	expenditure for the designated purposes during the
	succeeding fiscal year.
26	
2,7	
	fund to the office of the treasurer of state for each
	fiscal year of the fiscal period beginning July 1,
	2004, and ending June 30, 2006, the following amounts,
	or so much thereof as is necessary, to be used for the
	purpose designated:
	For deposit in the Iowa cultural trust fund created
	in section 303A.4:
	FY 2004-2005
37	
	2. Notwithstanding section 8.33, moneys that remain unexpended at the end of a fiscal year shall
39	not revert to any fund but shall remain available for
40	
41	succeeding fiscal year.
42	DIVISION V GROW IOWA VALUES FUND FUNDING
43	Sec. 19. Section 8.57, subsection 5, paragraph e,
	Code Supplement 2003, is amended to read as follows:
45	e. Notwithstanding provisions to the contrary in
	sections 99D.17 and 99F.11, for the fiscal year
	beginning July 1, 2000 2003, and for each fiscal year
48	thereafter ending June 30, 2004, not more than a total
49	of sixty million dollars shall be deposited in the
	general fund of the state in any the fiscal year
	3309 –9–

MARCH 24, 2004 HOUSE CLIP SHEET H-8309 Page 10 1 pursuant to sections 99D.17 and 99F.11; for the fiscal 2 period beginning July 1, 2004, and ending June 30, 3 2030, not more than a total of thirty-eight million 4 three hundred thousand dollars of the moneys directed 5 to be deposited in the general fund of the state in a 6 fiscal year pursuant to sections 99D.17 and 99F.11 7 shall be deposited in the grow Iowa values fund 8 created in section 15G.108 in any fiscal year, and not 9 more than a total of twenty-one million seven hundred 10 thousand dollars shall be deposited in the general 11 fund in any fiscal year; and for the fiscal year 12 beginning July 1, 2030, and for each fiscal year 13 thereafter, not more than a total of sixty million 14 dollars shall be deposited in the general fund of the 15 state in any fiscal year pursuant to sections 99D.17 16 and 99F.11. The next fifteen million dollars of the 17 moneys directed to be deposited in the general fund of 18 the state in a fiscal year pursuant to sections 99D.17 19 and 99F.11 shall be deposited in the vision Iowa fund 20 created in section 12.72 for the fiscal year beginning 21 July 1, 2000, and for each fiscal year through the 22 fiscal year beginning July 1, 2019. The next five 23 million dollars of the moneys directed to be deposited 24 in the general fund of the state in a fiscal year 25 pursuant to sections 99D.17 and 99F.11 shall be 26 deposited in the school infrastructure fund created in 27 section 12.82 for the fiscal year beginning July 1, 28 2000, and for each fiscal year thereafter until the 29 principal and interest on all bonds issued by the 30 treasurer of state pursuant to section 12.81 are paid, 31 as determined by the treasurer of state. The total 32 moneys in excess of the moneys deposited in the

the vision Iowa fund, and the school infrastructure
fund in a fiscal year shall be deposited in the
rebuild Iowa infrastructure fund and shall be used as
provided in this section, notwithstanding section
8.60.
If the total amount of moneys directed to be
deposited in the general fund of the state under
sections 99D.17 and 99F.11 in a fiscal year is less
than the total amount of moneys directed to be
deposited in the grow Iowa values fund, the vision
deposited in the grow Iowa values fund, the vision
for Iowa fund, and the school infrastructure fund in the
fiscal year pursuant to this paragraph "e", the
difference shall be paid from lottery revenues in the
manner provided in section 99G.39, subsection 3.

33 general fund of the state, the grow Iowa values fund,

50 1. The treasurer of state may issue bonds for the $\mathbf{H-8309}$ -10-

NEW SECTION. 12.91 GENERAL AND SPECIFIC

48

Sec. 20.

49 BONDING POWERS.

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- 1 purpose of funding the grow Iowa values fund created 2 in section 15G.108. The treasurer of state shall have 3 all of the powers which are necessary to issue and 4 secure bonds and carry out the purposes of the fund. 5 The treasurer of state may issue bonds in principal 6 amounts which are necessary to provide sufficient 7 funds for the grow Iowa values fund, the payment of 8 interest on the bonds, the establishment of reserves 9 to secure the bonds, the costs of issuance of the 10 bonds, other expenditures of the treasurer of state 11 incident to and necessary or convenient to carry out 12 the bond issue for the fund, and all other 13 expenditures of the board necessary or convenient to 14 administer the fund. The bonds are investment 15 securities and negotiable instruments within the 16 meaning of and for purposes of the uniform commercial 17 code.
- 18 Bonds issued under this section are payable 19 solely and only out of the moneys, assets, or revenues 20 of the grow Iowa values fund and any bond reserve 21 funds established pursuant to section 12.92, all of 22 which may be deposited with trustees or depositories 23 in accordance with bond or security documents and 24 pledged to the payment thereof. Bonds issued under 25 this section shall contain on their face a statement 26 that the bonds do not constitute an indebtedness of 27 the state. The treasurer of state shall not pledge 28 the credit or taxing power of this state or any 29 political subdivision of the state or make bonds 30 issued pursuant to this section payable out of any 31 moneys except those in the grow Iowa values fund.
- 32 The proceeds of bonds issued by the treasurer 3. 33 of state and not required for immediate disbursement 34 may be deposited with a trustee or depository as 35 provided in the bond documents and invested or 36 reinvested in any investment as directed by the 37 treasurer of state and specified in the trust 38 indenture, resolution, or other instrument pursuant to 39 which the bonds are issued without regard to any 40 limitation otherwise provided by law.
- 41 The bonds shall be:
- 42 In a form, issued in denominations, executed in 43 a manner, and payable over terms and with rights of 44 redemption, and be subject to the terms, conditions, 45 and covenants providing for the payment of the 46 principal of, redemption premiums, if any, interest 47 which may be fixed or variable during any period the 48 bonds are outstanding, and such other terms and 49 conditions as prescribed in the trust indenture, 50 resolution, or other instrument authorizing their

- 1 issuance.
- b. Negotiable instruments under the laws of the state and may be sold at prices, at public or private as sale, and in a manner, as prescribed by the treasurer of state. Chapters 73A, 74, 74A, and 75 do not apply to the sale or issuance of the bonds.
- 7 c. Subject to the terms, conditions, and covenants 8 providing for the payment of the principal, redemption 9 premiums, if any, interest, and other terms, 10 conditions, covenants, and protective provisions 11 safeguarding payment, not inconsistent with this 12 section and as determined by the trust indenture, 13 resolution, or other instrument authorizing their 14 issuance.
- 5. The bonds are securities in which public officers and bodies of this state, political subdivisions of this state, insurance companies and associations and other persons carrying on an insurance business, banks, trust companies, savings associations, savings and loan associations, and investment companies; administrators, guardians, executors, trustees, and other fiduciaries; and other persons authorized to invest in bonds or other obligations of the state may properly and legally invest funds, including capital, in their control or belonging to them.
- 27 6. Bonds must be authorized by a trust indenture, 28 resolution, or other instrument of the treasurer of 29 state.
- 30 7. Neither the resolution, trust indenture, nor 31 any other instrument by which a pledge is created 32 needs to be recorded or filed under the Iowa uniform 33 commercial code to be valid, binding, or effective.
- 8. Bonds issued under the provisions of this section are declared to be issued for a general public and governmental purpose and all bonds issued under this section shall be exempt from taxation by the state of Iowa and the interest on the bonds shall be exempt from the state income tax and the state inheritance and estate tax.
- 9. Subject to the terms of any bond documents, 42 moneys in the grow Iowa values fund may be expended 43 for administration expenses.
- 10. The treasurer of state may issue bonds for the 45 purpose of refunding any bonds issued pursuant to this 46 section then outstanding, including the payment of any 47 redemption premiums thereon and any interest accrued 48 or to accrue to the date of redemption of the 49 outstanding bonds. Until the proceeds of bonds issued 50 for the purpose of refunding outstanding bonds are H-8309

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1 applied to the purchase or retirement of outstanding 2 bonds or the redemption of outstanding bonds, the 3 proceeds may be placed in escrow and be invested and 4 reinvested in accordance with the provisions of this 5 section. The interest, income, and profits earned or 6 realized on an investment may also be applied to the 7 payment of the outstanding bonds to be refunded by 8 purchase, retirement, or redemption. After the terms 9 of the escrow have been fully satisfied and carried 10 out, any balance of proceeds and interest earned or 11 realized on the investments may be returned to the 12 treasurer of state for deposit in the grow Iowa values 13 fund established in section 15G.108. All refunding 14 bonds shall be issued and secured and subject to the 15 provisions of this chapter in the same manner and to 16 the same extent as other bonds issued pursuant to this 17 section. The treasurer of state shall have all of the 18 11.

- 19 powers which are necessary to issue and secure bonds, 20 including but not limited to the power to procure 21 insurance, other credit enhancements, and other 22 financing arrangements, and to execute instruments and 23 contracts and to enter into agreements convenient or 24 necessary to facilitate financing arrangements with 25 respect to the bonds and to carry out the purposes of 26 the fund, including but not limited to such 27 arrangements, instruments, contracts, and agreements 28 as municipal bond insurance, self-insurance or 29 liquidity trusts, accounts, pools or other 30 arrangements, liquidity facilities or covenants, 31 letters of credit, and interest rate agreements. 12. For purposes of this section and sections 32 33 12.92 through 12.95, the term "bonds" means bonds, 34 notes, and other obligations and financing 35 arrangements issued or entered into by the treasurer 36 of state and the term "interest rate agreement" means 37 an interest rate swap or exchange agreement, an 38 agreement establishing an interest rate floor or 39 ceiling or both, or any similar agreement. Any such 40 agreement may include the option to enter into or 41 cancel the agreement or to reverse or extend the 42 agreement.
- 43 Sec. 21. <u>NEW SECTION</u>. 12.92 GROW IOWA VALUES 44 FUND ACCOUNTS AND RESERVE FUNDS.
- 1. The treasurer of state shall establish such do accounts within the grow Iowa values fund created in 47 section 15G.108 as may be appropriate, including debt described accounts for the purpose of paying the 49 principal of, redemption premium, if any, and interest 50 on bonds payable therefrom. Moneys in the debt

- 1 service accounts shall not be subject to appropriation 2 for any other purpose by the general assembly, but 3 shall be used only for the purposes of paying the 4 principal of, redemption premium, if any, and interest 5 on the bonds payable therefrom.
- Revenue for the grow Iowa values fund shall 7 include, but is not limited to, the following, which 8 shall be deposited with the treasurer of state or its 9 designee as provided by any bond or security documents 10 and credited to the debt service account:
- 11 The proceeds of bonds issued to capitalize and 12 pay the costs of the fund and investment earnings on 13 the proceeds.
- 14 Interest attributable to investment of moneys 15 in the fund or an account of the fund.
- 16 Moneys in the form of a devise, gift, bequest, 17 donation, federal or other grant, reimbursement, 18 repayment, judgment, transfer, payment, or 19 appropriation from any source intended to be used for 20 the purposes of the fund or account.
- The treasurer of state may create and 21 a. 22 establish one or more special funds, to be known as 23 "bond reserve funds", to secure one or more issues of 24 bonds issued pursuant to section 12.91. The treasurer 25 of state shall pay into each bond reserve fund any 26 moneys appropriated and made available by the state or 27 treasurer of state for the purpose of the fund, any 28 proceeds of sale of bonds to the extent provided in 29 the resolutions or trust indentures authorizing their 30 issuance, and any other moneys which may be available 31 to the treasurer of state for the purpose of the fund 32 from any other sources. All moneys held in a bond 33 reserve fund, except as otherwise provided in this 34 chapter, shall be used as required solely for the 35 payment of the principal of bonds secured in whole or 36 in part by the fund or of the sinking fund payments 37 with respect to the bonds, the purchase or redemption 38 of the bonds, the payment of interest on the bonds, or 39 the payments of any redemption premium required to be 40 paid when the bonds are redeemed prior to maturity.
- 41 Moneys in a bond reserve fund shall not be 42 withdrawn from it at any time in an amount that will 43 reduce the amount of the fund to less than the bond 44 reserve fund requirement established for the fund, as 45 provided in this subsection, except for the purpose of 46 making, with respect to bonds secured in whole or in 47 part by the fund, payment when due of principal, 48 interest, redemption premiums, and the sinking fund 49 payments with respect to the bonds for the payment of 50 which other moneys of the treasurer of state are not -14-

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1 available.

Any income or interest earned by, or incremental 3 to, a bond reserve fund due to the investment of it 4 may be transferred by the treasurer of state to other 5 funds or accounts to the extent the transfer does not 6 reduce the amount of that bond reserve fund below the 7 bond reserve fund requirement for it.

- The treasurer of state shall not at any time 9 issue bonds, secured in whole or in part by a bond 10 reserve fund, if, upon the issuance of the bonds, the 11 amount in the bond reserve fund will be less than the 12 bond reserve fund requirement for the fund, unless the 13 treasurer of state at the time of issuance of the 14 bonds deposits in the fund from the proceeds of the 15 bonds issued or from other sources an amount which, 16 together with the amount then in the fund, will not be 17 less than the bond reserve fund requirement for the 18 fund. For the purposes of this subsection, the term 19 "bond reserve fund requirement" means, as of any 20 particular date of computation, an amount of money, as 21 provided in the resolutions or trust indentures 22 authorizing the bonds with respect to which the fund 23 is established.
- To assure the continued solvency of any bonds d. 25 secured by the bond reserve fund, provision is made in 26 paragraph "a" for the accumulation in each bond 27 reserve fund of an amount equal to the bond reserve 28 requirement for the fund. In order to further assure 29 maintenance of the bond reserve funds, the treasurer 30 of state shall, on or before January 1 of each 31 calendar year, make and deliver to the governor the 32 treasurer of state's certificate stating the sum, if 33 any, required to restore each bond reserve fund to the 34 bond reserve fund requirement for that fund. 35 thirty days after the beginning of the session of the 36 general assembly next following the delivery of the 37 certificate, the governor shall submit to both houses 38 printed copies of a budget including the sum, if any, 39 required to restore each bond reserve fund to the bond 40 reserve fund requirement for that fund. Any sums 41 appropriated by the general assembly and paid to the 42 treasurer of state pursuant to this subsection shall 43 be deposited by the treasurer of state in the 44 applicable bond reserve fund.
- 45 Sec. 22. NEW SECTION. 12.93 PLEDGES.
- 46 1. It is the intention of the general assembly 47 that a pledge made in respect of bonds shall be valid 48 and binding from the time the pledge is made, that the 49 moneys or property so pledged and received after the 50 pledge by the treasurer of state shall immediately be H-8309 -15-

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1 subject to the lien of the pledge without physical 2 delivery or further act, and that the lien of the 3 pledge shall be valid and binding as against all 4 parties having claims of any kind in tort, contract, 5 or otherwise against the treasurer of state whether or 6 not the parties have notice of the lien.

The moneys set aside in a fund or funds pledged 8 for any series or issue of bonds shall be held for the 9 sole benefit of the series or issue separate and apart 10 from moneys pledged for another series or issue of 11 bonds of the treasurer of state. Bonds may be issued 12 in series under one or more resolutions or trust 13 indentures and may be fully open-ended, thus providing 14 for the unlimited issuance of additional series, or 15 partially open-ended, limited as to additional series. 16

Sec. 23. NEW SECTION. 12.94 LIMITATIONS.

17 Bonds issued pursuant to section 12.91 are not 18 debts of the state, or of any political subdivision of 19 the state, and do not constitute a pledge of the faith 20 and credit of the state or a charge against the 21 general credit or general fund of the state. 22 issuance of any bonds pursuant to section 12.91 by the 23 treasurer of state does not directly, indirectly, or 24 contingently obligate the state or a political 25 subdivision of the state to apply moneys, or to levy 26 or pledge any form of taxation whatever, to the 27 payment of the bonds. Bonds issued under section 28 12.91 are payable solely and only from the sources and 29 special fund and accounts provided in section 12.92.

30 Sec. 24. NEW SECTION. 12.95 CONSTRUCTION. Sections $1\overline{2.91}$ through 12.94, being necessary for 31 32 the welfare of this state and its inhabitants, shall 33 be liberally construed to effect its purposes.

34 Sec. 25. Section 15G.108, Code Supplement 2003, is 35 amended to read as follows:

15G.108 GROW IOWA VALUES FUND.

37 A grow Iowa values fund is created and established 38 as a separate and distinct fund in the state treasury 39 under the control of the grow Iowa values board 40 consisting of moneys appropriated to the grow Iowa 41 values board. Moneys in the fund are not subject to 42 section 8.33. Notwithstanding section 12C.7, interest 43 or earnings on moneys in the fund shall be credited to 44 the fund. Moneys in the fund shall not be subject to 45 appropriation for any other purposes by the general 46 assembly other than as provided in this Act and 2003 47 Iowa Acts, First Extraordinary Session, chapter 2, but 48 shall be used only for the purposes of the grow Iowa 49 values fund. The treasurer of state shall act as 50 custodian of the fund and disburse moneys contained in

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- 1 the fund as directed by the grow Iowa values board, 2 including automatic disbursements of moneys received
- 3 pursuant to the terms of bond indentures and documents
- 4 and security provisions to trustees. The fund shall
- 5 be administered by the grow Iowa values board, which
- 6 shall make expenditures from the fund consistent with
- 7 this chapter and pertinent Acts of the general
- 8 assembly. Any financial assistance provided using
- 9 moneys from the fund may be provided over a period of
- 10 time of more than one year. Payments of interest,
- 11 repayments of moneys loaned pursuant to this chapter,
- 12 and recaptures of grants or loans shall be deposited
- 13 in the fund.
- Sec. 26. 14 Section 15G.110, Code Supplement 2003, is 15 amended to read as follows:
 - 15G.110 FUTURE CONSIDERATION.
- 17 Not later than February 1, 2007, the legislative
- 18 services agency shall prepare and deliver to the
- 19 secretary of the senate and the chief clerk of the
- 20 house of representatives identical divisions that
- 21 repeal the provisions of this chapter, with the
- 22 exception of sections 15G.101, 15G.102, 15G.103, and
- 23 15G.108. It is the intent of this section that the
- 24 general assembly shall bring the division to a vote in
- 25 either the senate or the house of representatives
- 26 expeditiously. It is further the intent of this
- 27 chapter that if the division is approved by the first
- 28 house in which it is considered, it shall
- 29 expeditiously be brought to a vote in the second
- 30 house.
- 31 Sec. 27. Section 99G.39, subsection 3, paragraph
- 32 a, Code Supplement 2003, is amended to read as
- 33 follows:
- Notwithstanding subsection 1, if gaming a.
- 35 revenues under sections 99D.17 and 99F.11 are
- 36 insufficient in a fiscal year to meet the total amount
- 37 of such revenues directed to be deposited in the grow
- 38 Iowa values fund, the vision Iowa fund, and the school
- 39 infrastructure fund during the fiscal year pursuant to
- 40 section 8.57, subsection 5, paragraph "e", the
- 41 difference shall be paid from lottery revenues prior
- 42 to deposit of the lottery revenues in the general
- 43 fund. If lottery revenues are insufficient during the
- 44 fiscal year to pay the difference, the remaining
- 45 difference shall be paid from lottery revenues in
- 46 subsequent fiscal years as such revenues become
- 47 available.
- 48 Sec. 28. 2003 Iowa Acts, First Extraordinary
- 49 Session, chapter 1, section 114, is amended to read as
- 50 follows:

Pag	ge 18
1	SEC. 114. The divisions of this Act designated the
2	grow Iowa values board and fund, with the exception of
	sections 15G.101, 15G.102, 15G.103, and 15G.108, Code
	Supplement 2003, the value-added agricultural products
	and processes financial assistance program, the endow
	Iowa grants, the technology transfer advisors, the
7	Iowa economic development loan and credit guarantee
	fund, the economic development assistance and data
9	collection, the cultural and entertainment districts,
10	the workforce issues, and the university-based
	research utilization program, are repealed effective
12	June 30, 2010.
13	Sec. 29. 2003 Iowa Acts, First Extraordinary
14	Session, chapter 2, section 75, subsection 1, is
	amended to read as follows:
16	1. There is appropriated from the general fund of
	the state from moneys credited to the general fund of
18	the state as a result of entering into the streamlined
	sales and use tax agreement, for the fiscal period
	year beginning July 1, 2003, and ending June 30, 2010
	2004, the following amounts amount to be used for the
	purpose designated:
23	
	section 15G.107, if enacted by 2003 Iowa Acts, House
	File 692 or another Act 15G.108:
26	FY 2003-2004\$ 5,000,000
	FY 2004-2005\$ 23,000,000
	FY 2005-2006\$ 75,000,000
	FY 2006-2007\$ 75,000,000
	FY 2007-2008\$ 75,000,000
	FY 2008-2009\$ 75,000,000
	FY 2009-2010\$ 75,000,000"
33	
	following: "An Act relating to economic development and
	regulatory matters at the state and local level, authorizing
	issuance of tax-exempt bonds and tax credits, making
37	appropriations, and providing a retroactive applicability date."

By PETERSEN of Polk BELL of Jasper BERRY of Black Hawk BUKTA of Clinton COHOON of Des Moines CONNORS of Polk DANDEKAR of Linn DAVITT of Warren FOEGE of Linn FORD of Polk FREVERT of Palo Alto GASKILL of Wapello GREIMANN of Story HEDDENS of Story HUNTER of Polk JACOBY of Johnson JOCHUM of Dubuque KUHN of Floyd LENSING of Johnson LYKAM of Scott MASCHER of Johnson H-8309 FILED MARCH 23, 2004

MERTZ of Kossuth
MILLER of Webster
MURPHY of Dubuque
OLDSON of Polk
D. OLSON of Boone
OSTERHAUS of Jackson
QUIRK of Chickasaw
REASONER of Union
SHOMSHOR of Pottawattamie
SHOULTZ of Black Hawk
SMITH of Marshall
STEVENS of Dickinson
D. TAYLOR of Linn
T. TAYLOR of Linn
THOMAS of Clayton
WENDT of Woodbury
WHITAKER of Van Buren
WHITEAD of Woodbury
WINCKLER of Scott
WISE of Lee

HOUSE FILE 2470

- 1 Amend House File 2470 as follows:
- 2 1. Page 1, by inserting before line 1, the 3 following:
 - "Section 1. NEW SECTION. 514M.1 SHORT TITLE.
- 5 This chapter shall be known and may be cited as the 6 "Healthy Iowa for All" program.
- 7 Sec. 2. NEW SECTION. 514M.2 LEGISLATIVE INTENT.
- 8 It is the intent of the general assembly to
- 9 establish the healthy Iowa for all program to provide
- 10 access to comprehensive, quality, affordable health
- 11 care coverage to eligible small employers, including
- 12 the self-employed, their employees and their
- 13 dependents, state employees and their dependents,
- 14 local government employees and their dependents, and
- 15 individuals, on a voluntary basis. It is also the
- 16 intent of the general assembly that the healthy Iowa
- 17 for all program monitor and improve the quality of
- 18 health care in the state.
- 19 Sec. 3. NEW SECTION. 514M.3 DEFINITIONS.
- 20 As used in this chapter, unless the context 21 otherwise requires:
- 21 Otherwise requires:
- 1. "Board" means the HIFA program board created in 23 section 514M.6.
- 24 2. "Department" means the Iowa department of 25 public health.
- 3. "Dependent" means a spouse, an unmarried child
- 27 under nineteen years of age, a child who is a student
- 28 under twenty-three years of age and is financially
- 29 dependent upon a plan enrollee, or a person of any age 30 who is the child of a plan enrollee and is disabled
- 31 and dependent upon that plan enrollee. "Dependent"
- 32 may include a domestic partner.
 33 4. "Director" means the dir
 - 4. "Director" means the director of public health.
- 34 5. "Eligible employer" means a business that
- 35 employs at least two but not more than fifty eligible
- 36 employees, the majority of whom are employed in the
- 37 state, including a municipality or political
- 38 subdivision that has fifty or fewer employees.
- 39 6. "Eligible individual" means any of the 40 following:
- 41 a. A self-employed individual who works and
- 42 resides in the state, and is organized as a sole
- 43 proprietorship or in any other legally recognized
- 44 manner in which a self-employed individual may
- 45 organize, a substantial part of whose income derives
- 46 from a trade or business through which the individual
- 47 has attempted to earn taxable income.
- 48 b. An unemployed individual who resides in this
- 49 state.
- 50 c. An individual employed by an employer that does H-8311 -1-

- 1 not offer health insurance.
- 2 d. Uninsured individuals without access to 3 employer coverage.
- 7. "Eligible local government employee" means a local government employee.
- 8. "Eligible state employee" means a state remployee, including a state employee covered under a collective bargaining agreement.
- 9 9. "Employer" means the owner or responsible agent 10 of a business authorized to sign contracts on behalf 11 of the business.
- 12 10. "Federal poverty guidelines" means the federal 13 poverty guidelines issued by the United States 14 department of health and human services in the federal 15 register.
- 16 11. "Health insurance carrier" means any entity
 17 licensed by the division of insurance of the
 18 department of commerce to provide health insurance in
 19 Iowa or an organized delivery system licensed by the
 20 director of public health that has contracted with the
 21 department to provide health insurance coverage to
 22 eligible individuals and dependents under this
 23 chapter.
- 12. "HIFA health insurance" means the health 25 insurance product established by the HIFA program that 26 is offered by a private health insurance carrier.
- 27 13. "HIFA health insurance program" or "insurance 28 program" means the program through which HIFA health 29 insurance is provided.
- 30 14. "HIFA program" or "program" means the healthy 31 Iowa for all program established in this chapter.
- 32 15. "Local government" means a city, county, 33 school district, and the institutions governed by the 34 board of regents.
- 35 16. "Modified community rating" means a method 36 used to develop a health insurance carrier's premiums 37 which spreads financial risk across a population by 38 limiting the utilization of health status and claims 39 experience as approved by the commissioner of 40 insurance.
- 17. "Participating employer" means an eligible 42 employer that contracts with and has employees 43 enrolled in the HIFA health insurance program.
- 18. "Plan enrollee" means an eligible individual 45 or eligible employee who enrolls in the HIFA health 46 insurance program.
- 19. "Provider" means any person, organization, 48 corporation, or association that provides health care 49 services and products and is authorized to provide 50 those services and products under state law.

- 1 20. "Reinsurance" means an agreement between 2 insurance companies under which one accepts all or 3 part of the risk or loss of the other.
- 4 21. "Third-party administrator" means any person 5 who, on behalf of any person who establishes a health 6 insurance plan covering residents of this state, 7 receives or collects charges, contributions, or 8 premiums for, or settles claims of residents in 9 connection with, any type of health benefit provided 10 in or as an alternative to insurance.
- 11 22. "Unemployed individual" means an individual 12 who does not work more than twenty hours per week for 13 any single employer.
- 14 Sec. 4. <u>NEW SECTION</u>. 514M.4 HIFA PROGRAM 15 ESTABLISHED.
- 1. The department shall establish the HIFA program 17 to provide access to health care coverage to eligible 18 employers, including the self-employed, their 19 employees and dependents, eligible state employees and 20 their dependents, eligible local government employees 21 and their dependents, and eligible individuals.
- 22 2. The department may do any of the following:
- 23 a. Have and exercise all powers necessary or 24 convenient to effect the purposes for which the 25 program is organized or to further the activities in 26 which the program may lawfully be engaged, including 27 the establishment of the insurance program.
- 28 b. Make and alter a plan of operation, not 29 inconsistent with this chapter or with state law, for 30 the administration and regulation of the activities of 31 the program.
- 32 c. Take any legal actions necessary or proper to 33 recover or collect savings offset payments due the 34 program or that are necessary for the proper 35 administration of the program.
- d. Take any legal actions necessary to avoid the 37 payment of improper claims against the insurance 38 program or the coverage provided by or through the 39 insurance program to recover any amounts erroneously 40 or improperly paid by the insurance program, to 41 recover amounts paid by the insurance program as the 42 result of mistake of fact or law, and to recover other 43 amounts due the insurance program.
- e. Enter into contracts with qualified third 45 parties, both private and public, for any service 46 necessary to carry out the purposes of this chapter.
- f. Conduct studies and analyses related to the 48 provision of health care, health care costs, and 49 health care quality.
- 50 g. Accept appropriations, gifts, grants, loans, or H-8311 -3-

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- 1 other aid from public or private entities.
- 2 h. Contract with organizations with expertise in 3 health care data, including a nonprofit health data 4 processing entity in this state, to assist the Iowa 5 quality forum established in section 514M.13 in the 6 performance of its responsibilities.
- 7 i. Provide staff support and other assistance to 8 the Iowa quality forum established in section 514M.13.
- 9 j. In accordance with the limitations and 10 restrictions of this chapter, cause any of its powers 11 or duties to be carried out by one or more 12 organizations organized, created, or operated under 13 the laws of this state.
 - 3. The department shall do all of the following:
- 15 a. Establish administrative and accounting 16 procedures as recommended by the state auditor for the 17 operation of the program.
- 18 b. Collect the savings offset payments as provided 19 in section 514M.11.
- 20 c. Determine the comprehensive services and 21 benefits to be included in HIFA health insurance and 22 make recommendations to the board regarding the 23 services and benefits.
- d. Develop and implement an outreach program to publicize the existence of the HIFA program and the HIFA health insurance program and the eligibility requirements and the enrollment procedures for the HIFA health insurance program and to maintain public awareness of the HIFA program and the HIFA health insurance program.
- e. Arrange for the provision of HIFA health insurance benefit coverage to eligible individuals, aligible employees, eligible state employees, and eligible local government employees through contracts with one or more qualified health insurance carriers.
- 36 f. Develop a high-risk pool for plan enrollees in 37 HIFA health insurance in accordance with the 38 provisions of section 514M.15.
- 4. Financial and performance audits or 40 examinations of HIFA health insurance shall be 41 conducted by the insurance division of the department 42 of commerce, annually. A copy of any audit shall be 43 provided to the commissioner of insurance, the 44 governor, and the general assembly.
- 5. Beginning September 1, 2006, and annually 46 thereafter, the department shall submit a report to 47 the governor and the general assembly on the impact of 48 the HIFA health insurance program on the small group, 49 individual, state employee, and local government 50 employee health insurance markets in this state and

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- 1 any reduction in the number of uninsured individuals 2 in the state. The department shall also report on 3 membership in the HIFA health insurance program, the 4 administrative expenses of the HIFA health insurance 5 program, the extent of coverage, the effect on 6 premiums, the number of covered lives, the number of 7 HIFA health insurance policies issued or renewed, and 8 HIFA health insurance premiums earned and claims 9 incurred by health insurance carriers offering HIFA 10 health insurance.
- The department shall coordinate the activities 12 of the HIFA program with health care programs offered 13 through federal, state, and local governments.
- Sec. 5. NEW SECTION. 514M.5 HIFA PROGRAM BOARD. 14
- 15 A HIFA program board for the HIFA program is 16 established. The board shall meet not less than four 17 times annually or at the call of the chairperson for 18 the purposes of establishing policy and adopting rules 19 for the program. The board shall consist of the 20 following members:
- 21 Five public voting members who have knowledge 22 or experience in one or more of the following areas, 23 appointed by the governor and subject to confirmation 24 by the senate:
 - (1)Health care purchasing.
- 26 (2) Health insurance.
 - (3) Health policy and law.
- 28 (4) State management and budgeting.
- 29 (5) Health care financing.
- 30 The director of public health, the director of 31 human services, and the commissioner of insurance 32 serving as ex officio, nonvoting members of the board.
- 33 Two members of the senate and two members of 34 the house of representatives, serving as ex officio, 35 nonvoting members. The legislative members of the 36 board shall be appointed by the majority leader of the 37 senate, after consultation with the president of the 38 senate, and by the minority leader of the senate, and 39 by the speaker of the house, after consultation with 40 the majority leader, and by the minority leader of the 41 house of representatives. Legislative members shall 42 receive compensation pursuant to section 2.12.
- 43 Members appointed by the governor shall serve 44 two-year staggered terms as designated by the 45 governor, and legislative members of the board shall 46 serve two-year terms. The filling of vacancies, 47 membership terms, payment of compensation and 48 expenses, and removal of the members who are 49 representatives of the public are governed by chapter 50 69. Members of the board are entitled to receive -5-

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- 1 reimbursement of actual expenses incurred in the 2 discharge of their duties. Public members of the 3 board are also eligible to receive per diem as 4 specified in section 7E.6 for each day spent in 5 performance of duties as members. The members shall 6 select a voting member as the chairperson on an annual 7 basis from among the membership of the board. Three 8 voting members of the board constitute a quorum. An 9 action taken by the board shall require the 10 affirmative vote of at least three members.
- 11 3. A member of the board or an employee of the 12 HIFA program or their dependent shall not receive any 13 direct personal benefit from the activities of the 14 program in assisting any private entity, except that 15 they may participate in HIFA health insurance on the 16 same terms as any other participant.
 - 4. The board shall do all of the following:
- 18 a. Employ or contract for any personnel as may be 19 necessary to carry out the duties of the board.
- 20 b. Develop standards for selecting participating 21 health insurance carriers for the insurance program.
- 22 c. Establish penalties for breach of contract or 23 other violations of requirements or provisions under 24 the program.
- d. In consultation with the Iowa quality forum divisory council, select a nationally recognized functional health assessment form for an initial assessment of all eligible employees, eligible individuals, eligible state employees, and eligible local government employees participating in the HIFA health insurance program, establish a baseline for comparison purposes, and develop appropriate indicators to measure the health status of those participating in the program.
- 35 e. Specify the data to be maintained by the 36 department, including data to be collected for the 37 purposes of quality assurance reports.
- f. Approve the benefits package design, review the benefits package design on a periodic basis, and make necessary changes in the benefit design to reflect the results of the periodic reviews. The benefits package shall provide comprehensive coverage and shall include all benefits mandated by law.
- 44 g. Determine the contribution levels, deductibles, 45 and cost-sharing requirements of the HIFA health 46 insurance program.
- 47 h. Provide for periodic assessment of the 48 effectiveness of the outreach program.
- 49 i. Solicit input from the public regarding the 50 program and related issues and services.

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- 1 j. Approve a high-risk pool for plan enrollees in 2 the HIFA health insurance program.
- 3 k. Adopt rules, in accordance with chapter 17A, as 4 necessary for the proper administration and 5 enforcement of this chapter.
- 5. State agencies shall provide technical assistance and expertise to the board and the department upon request. The attorney general shall act as legal counsel to the board.
- 10 6. The board may appoint advisory committees to 11 assist the board and the department.
- 12 Sec. 6. <u>NEW SECTION</u>. 514M.6 HIFA HEALTH 13 INSURANCE PROGRAM.
- 14 1. a. The HIFA health insurance program shall 15 provide for health benefits coverage through health 16 insurance carriers that apply to the board and meet 17 the qualifications described in this section and any 18 additional qualifications established by rule of the 19 board.
- 20 b. If a sufficient number of health insurance 21 carriers do not apply to offer and deliver health 22 insurance under the insurance program, the board may 23 propose the establishment of a nonprofit health care 24 plan or may propose the expansion of an existing 25 public plan. If the board proposes the establishment 26 of a nonprofit health care plan or the expansion of an 27 existing public plan, the board shall submit a 28 proposal, including but not limited to a funding 29 mechanism, to capitalize a nonprofit health care plan 30 and any recommended legislation to the general 31 assembly. The program shall not provide access to 32 health insurance by establishing a nonprofit health 33 care plan or through an existing public plan without 34 specific legislative approval.
- 2. Nothing in this chapter shall be construed or is intended as, or shall imply, a grant of entitlement for services to persons who are eligible for participation in the HIFA health insurance program based upon eligibility consistent with the requirements of this chapter. Any state obligation to provide services pursuant to this chapter is limited to the extent of the funds appropriated or provided for implementation of this chapter.
- 3. The HIFA health insurance program may contract with health insurance carriers licensed to sell health insurance in the state or other private or public third-party administrators to provide insurance under the insurance program.
- 49 a. The HIFA health insurance program shall issue 50 requests for proposals to select health insurance H-8311 -7-

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 - 1 carriers.
 - 2 b. The insurance program may include quality 3 improvement, patient care management, and cost-
 - 4 containment provisions in the contracts with
 - 5 participating health insurance carriers or may arrange
- 6 for the provision of such services through contracts
- 7 with other entities.
- 8 c. The insurance program shall require
- 9 participating health insurance carriers to offer a
- 10 benefit plan identical to the plan developed by the
- 11 board in the small group market.
- d. The HIFA health insurance program may set
- 13 allowable rates for administration and underwriting
- 14 gains for the insurance program.
- 15 e. The HIFA health insurance program may
- 16 administer continuation benefits for eligible
- 17 individuals from employers with twenty or more
- 18 employees who have purchased health insurance coverage
- 19 through the program for the duration of their
- 20 eligibility periods for continuation of benefits
- 21 pursuant to Title X of the federal Consolidated
- 22 Omnibus Budget Reconciliation Act of 1986, Pub. L. No.
- 23 99-272, sections 10001 to 10003.
- 24 f. The HIFA health insurance program may
- 25 administer or contract to administer the United States
- 26 Internal Revenue Code of 1986, section 125, plans for
- 27 employers and employees participating in the program,
- 28 including medical expense reimbursement accounts and
- 29 dependent care reimbursement accounts.
- 30 g. The HIFA health insurance program shall
- 31 contract with eligible employers seeking assistance in
- 32 arranging for health benefits coverage for their
- 33 employees and the employees' dependents.
- 34 Sec. 7. NEW SECTION. 514M.7 ELIGIBILITY
- 35 REQUIREMENTS.
- 36 1. All of the following are eligible for
- 37 participation in the HIFA health insurance program:
- 38 a. Eligible individuals and their dependents.
- 39 b. The employees of an eligible employer and the
- 40 dependents of such employees.
- 41 c. Eligible state employees and their dependents,
- 42 in accordance with applicable collective bargaining
- 43 agreements.
- 44 d. Eligible local government employees and their
- 45 dependents.
- 46 2. In order to participate, an eligible employer,
- 47 the state, or the local government shall pay at least
- 48 sixty percent of the individual employee's premium
- 49 costs or the combined premium costs of the individual
- 50 employee and dependents of the employee.
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- 3. The HIFA health insurance program shall collect 2 payments from participating employers and plan 3 enrollees to cover the costs of all of the following:
- 4 a. Insurance coverage for enrolled employees and 5 their dependents in contribution amounts determined by 6 the board.
- 7 b. Quality assurance, patient care management, and 8 cost-containment programs.
 - c. Administrative services.
- 10 d. Other health promotion costs.
- 11 4. The HIFA program board shall establish a
 12 minimum required contribution level, to be paid by
 13 participating employers toward the aggregate payment
 14 in subsection 3. The minimum required contribution
 15 level to be paid by participating employers shall be
 16 prorated for employees that work less than the number
 17 of hours of a full-time equivalent employee as
 18 determined by the employer. The HIFA health insurance
 19 program may establish a separate minimum contribution
 20 level to be paid by employers toward coverage for
 21 dependents of the employers' enrolled employees.
- 5. The HIFA health insurance program shall require participating employers to certify that at least seventy-five percent of their employees that work thirty hours or more per week and who do not have other creditable coverage are enrolled in the HIFA health insurance program and that the employer group otherwise meets the minimum participation requirements.
- 30 6. The HIFA health insurance program shall reduce 31 the payment amounts for plan enrollees eligible for a 32 subsidy pursuant to section 514M.9 accordingly. The 33 employer shall pass along any subsidy received to the 34 enrollee up to the amount of payments made by the plan 35 enrollee.
- 7. The HIFA health insurance program may establish the other criteria for participation in the program.
- 38 8. The HIFA health insurance program may limit the 39 number of participating employers in the program.
- 40 9. The HIFA health insurance program may allow 41 eligible individuals and their dependents to purchase 42 insurance under the program in accordance with this 43 subsection.
- 44 a. The HIFA health insurance program may establish 45 contracts and other reporting forms and procedures 46 necessary for the efficient administration of 47 individual contracts.
- 48 b. The HIFA health insurance program shall collect 49 payments from eligible individuals participating in 50 the HIFA health insurance program to cover the costs H-8311

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- 1 of all of the following:
- 2 (1) Insurance coverage for eligible individuals 3 and their dependents in contribution amounts 4 determined by the board.
- 5 (2) Quality assurance, patient care management, 6 and cost-containment programs.
 - (3) Administrative services.
 - (4) Other health promotion costs.
- 9 c. The HIFA health insurance program shall reduce 10 the payment amounts for individuals eligible for a 11 subsidy pursuant to section 514M.9 accordingly.
- 12 d. The HIFA health insurance program may require 13 that eligible individuals certify that all their 14 dependents are enrolled in the HIFA health insurance 15 program or are covered by another creditable plan.
- e. The HIFA health insurance program may require an eligible individual who is currently employed by an leigible employer that does not offer health insurance to certify that the current employer did not provide access to an employer-sponsored benefits plan in the twelve-month period immediately preceding the eligible individual's application.
- 23 f. The HIFA health insurance program may limit the 24 number of individual plan enrollees.
- 25 g. The HIFA health insurance program may establish 26 other criteria for participation of individuals in the 27 insurance program.
- 28 Sec. 8. <u>NEW SECTION</u>. 514M.8 FACILITATION OF 29 ENROLLMENT IN HIFA HEALTH INSURANCE PROGRAM.

The department shall perform, at a minimum, all of the following functions to facilitate enrollment in the insurance program:

- 33 1. Publicize the availability of HIFA health 34 insurance to employers, self-employed individuals, and 35 others eligible to enroll in the program.
- 36 2. Screen all eligible individuals and employees 37 for eligibility for subsidies pursuant to section 38 514M.9.
- 39 3. Promote quality improvement, patient care 40 management, and cost-containment programs as part of 41 the insurance program.
- 42 Sec. 9. <u>NEW SECTION</u>. 514M.9 SUBSIDIES.
- 1. The HIFA health insurance program shall
 44 establish sliding-scale subsidies for the purchase of
 45 HIFA health insurance by an individual or employee
 46 whose income is at or below three hundred percent of
 47 the federal poverty guidelines and who is not eligible
 48 for any other state or federally funded program. The
 49 HIFA health insurance program may also establish
 50 sliding-scale subsidies for the purchase of employer-

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- 1 sponsored health coverage by an employee of an 2 employer with more than fifty employees, whose income 3 is under three hundred percent of the federal poverty 4 guidelines and who is not eligible for any other state 5 or federally funded program.
- 6 2. Subsidies shall be limited by the amount of 7 available funding.
- 8 3. The HIFA health insurance program may limit the 9 amount of the subsidy to individual plan enrollees to 10 forty percent of the payment.
- 11 Sec. 10. <u>NEW SECTION</u>. 514M.10 INSURANCE 12 CARRIERS.
- 13 To qualify as a health insurance carrier for HIFA 14 health insurance, a health insurance carrier shall do 15 all of the following:
- 1. Provide the comprehensive health services and 17 benefits as determined by the board, including a 18 standard benefit package that meets the requirements 19 for mandated coverage for specific health services, 20 specific diseases, and for certain providers of health 21 services under this title, and any supplemental 22 benefits as approved by the board.
- 23 2. Ensure all of the following:
- a. That providers contracting with a health
 insurance carrier contracted to provide coverage to
 plan enrollees do not refuse to provide services to a
 plan enrollee on the basis of health status, medical
 condition, previous insurance status, race, color,
 creed, age, national origin, citizenship status,
 gender, sexual orientation, disability, or marital
 status. This paragraph shall not be construed to
 require a provider to furnish medical services that
 are not within the scope of that provider's license.
- 34 b. That providers contracting with a health 35 insurance carrier contracted to provide coverage to 36 plan enrollees are reimbursed at the negotiated 37 reimbursement rates between the carrier and its 38 provider network.
- 39 c. That premiums are set utilizing a modified 40 community rating.
- 41 Sec. 11. <u>NEW SECTION</u>. 514M.11 SAVINGS OFFSET 42 PAYMENTS.
- 1. The board shall determine, annually, not later than April 30, the aggregate measurable cost savings, including any reduction or avoidance of bad debt and that the care costs to health care providers in the state as a result of the operation of the HIFA health insurance program.
- 2. For the purpose of providing funds necessary to 50 provide subsidies pursuant to section 514M.9, and to H-8311

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1 support the Iowa quality forum pursuant to section 2 514M.13, the board shall establish a savings offset 3 amount to be paid by health insurance carriers, 4 employee benefit excess insurance carriers, and third-5 party administrators, not including carriers and 6 third-party administrators with respect to accidental 7 injury, specified disease, hospital indemnity, dental, 8 vision, disability, income, long-term care, Medicare 9 supplemental, or other limited benefit health 10 insurance, annually at a rate that may not exceed 11 savings resulting from decreasing rates of growth in 12 bad debt and charity care costs. Payment of the 13 savings offset shall begin January 1, 2006. 14 savings offset amount as determined by the board is 15 the determining factor for inclusion of savings offset 16 payments in premiums through rate-setting review by 17 the insurance division of the department of commerce. 18 Savings offset payments must be made quarterly and are 19 due not less than thirty days after written notice to 20 the health insurance carriers, employee benefit excess 21 insurance carriers, and third-party administrators. 22 3. Each health insurance carrier, employee benefit 23 excess insurance carrier, and third-party 24 administrator shall pay a savings offset in an amount 25 not to exceed four percent of annual health insurance 26 premiums and employee benefit excess insurance 27 premiums on policies issued pursuant to the laws of 28 this state that insure residents of this state. 29 savings offset payment shall not exceed savings 30 resulting from decreasing rates of growth in bad debt 31 and charity care costs. The savings offset payment 32 applies to premiums paid on or after July 1, 2005. 33 Savings offset payments shall reflect aggregate 34 measurable cost savings, including any reduction or 35 avoidance of bad debt and charity care costs to health 36 care providers in this state, as a result of the 37 operation of the HIFA health insurance program as 38 determined by the board. A health insurance carrier 39 or employee benefit excess insurance carrier shall not 40 be required to pay a savings offset payment on 41 policies or contracts insuring federal employees. The board shall make reasonable efforts to 43 ensure that premium revenue, or claims plus any 44 administrative expenses and fees with respect to 45 third-party administrators, is counted only once with 46 respect to any savings offset payment. For that 47 purpose, the board shall require each health insurance 48 carrier to include in its premium revenue gross of 49 reinsurance ceded. The board shall allow a health 50 insurance carrier to exclude from its gross premium H-8311 -12-

- 1 revenue reinsurance premiums that have been counted by 2 the primary insurer for the purpose of determining its 3 savings offset payment under this subsection. The 4 board shall allow each employee benefit excess 5 insurance carrier to exclude from its gross premium
- 6 revenue the amount of claims that have been counted by
- $7\ \mathsf{a}\ \mathsf{third}\text{-party administrator}$ for the purpose of
- 8 determining its savings offset payment under this
- 9 subsection. The board may verify each health
- 10 insurance carrier's, employee benefit excess insurance 11 carrier's, and third-party administrator's savings
- 12 offset payment based on annual statements and other
- 13 reports determined to be necessary by the board.
- 14 5. The commissioner of insurance may suspend or 15 revoke, after notice and hearing, the certificate of 16 authority to transact insurance in this state of any 17 health insurance carrier or the license of any third-18 party administrator to operate in this state that 19 fails to pay a savings offset payment. In addition, 20 the commissioner may assess civil penalties against 21 any health insurance carrier, employee benefit excess
- 22 insurance carrier, or third-party administrator that 23 fails to pay a savings offset payment or may take any
- 24 other enforcement action authorized to collect any 25 unpaid savings offset payments.
- 26 6. On an annual basis no later than April 30 of 27 each year, the board shall prospectively determine the 28 savings offset to be applied during each twelve-month 29 period. Annual offset payments shall be reconciled to 30 determine whether unused payments may be returned to
- 31 health insurance carriers, employee benefit excess
- 32 insurance carriers, and third-party administrators
- 33 according to a formula developed by the board.
- 34 Savings offset payments shall be used solely to fund
- 35 the subsidies authorized by section 514M.9 and to
- 36 support the Iowa quality forum established in section
- 37 514M.13 and may not exceed savings from reductions in
- 38 growth of bad debt and charity care.
- 7. In accordance with the requirements of this subsection, every health insurance carrier and health care provider shall demonstrate that best efforts have been made to ensure that a carrier has recovered savings offset payments made pursuant to this section through negotiated reimbursement rates that reflect
- 45 health care providers' reductions or stabilization in
- 46 the cost of bad debt and charity care as a result of 47 the operation of HIFA health insurance.
- 48 a. A health insurance carrier shall use best
 49 efforts to ensure health insurance premiums reflect
 50 any such recovery of savings offset payments as those
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1 savings offset payments are reflected through incurred 2 claims experience.

- b. During any negotiation with a health insurance dearrier relating to a health care provider's reimbursement agreement with that carrier, a health care provider shall provide data relating to any reduction or avoidance of bad debt and charity care costs to health care providers in this state as a result of the operation of the HIFA health insurance program.
- 11 8. The following reports are required in 12 accordance with this subsection:
- 13 a. On a quarterly basis, beginning with the first 14 quarter after the HIFA health insurance program begins 15 offering coverage, the board shall collect and report 16 on the following:
- 17 (1) The total enrollment in the HIFA health
 18 insurance program, including the number of enrollees
 19 previously underinsured or uninsured, the number of
 20 enrollees previously insured, the number of individual
 21 enrollees, the number of enrollees enrolled through
 22 small employers, the number of enrollees enrolled
 23 through the state of Iowa, and the number of enrollees
 24 enrolled through local governments.
- 25 (2) The total number of enrollees covered in 26 health plans through large employers and self-insured 27 employers.
- 28 (3) The number of employers, both small employers 29 and large employers, who have ceased offering health 30 insurance or contributing to the cost of health 31 insurance for employees or who have begun offering 32 coverage on a self-insured basis.
- 33 (4) The number of employers, both small employers 34 and large employers, who have begun to offer health 35 insurance or contribute to the cost of health 36 insurance premiums for their employees.
- 37 (5) The number of new participating employers in 38 the HIFA health insurance program.
- 39 (6) The number of employers ceasing to offer 40 coverage through the HIFA health insurance program.
- 41 (7) The duration of employers' participation in 42 the HIFA health insurance program.
- 43 (8) A comparison of actual enrollees in the HIFA 44 health insurance program to the projected enrollees.
- 45 b. The board shall establish the total health care 46 spending in the state for the base year beginning July 47 1, 2003, and shall annually determine, in
- 48 collaboration with the commissioner of insurance,
- 49 appropriate actuarially supported trend factors that
- 50 reflect savings consistent with subsection 1 and

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- 1 compare rates of spending growth to the base year of 2 2003. The board shall collect on an annual basis, in 3 consultation with the commissioner, information about 4 the total cost to the state's health care providers of 5 bad debt and charity care beginning with the base year 6 of 2003. This information may be compiled through 7 mechanisms including, but not limited to, standard 8 reporting or statistically accurate surveys of 9 providers and practitioners. The board shall utilize 10 existing data on file with state agencies or other 11 organizations to minimize duplication. 12 comparisons to the base year shall be reported 13 beginning April 30, 2005, and annually thereafter. Health insurance carriers and health care 15 providers shall report annually, beginning July 1, 16 2006, and each July 1 thereafter, information 17 regarding the experience of the prior twelve-month 18 period on the efforts undertaken by the carrier and 19 provider to recover savings offset payments, as 20 reflected in reimbursement rates, through a reduction 21 or stabilization in bad debt and charity care costs as 22 a result of the operation of the HIFA health insurance 23 program. The board shall determine the appropriate 24 format for the report and utilize existing data on 25 file with state agencies or other organizations to 26 minimize duplication. The report shall be submitted 27 to the board. Using the information submitted by 28 carriers and providers, the board shall submit a 29 summary of that information by October 1, 2006, and 30 annually thereafter to the commissioner of insurance, 31 the governor, and the general assembly. 32 9. The claims experience used to determine any 33 filed premiums or rating formula shall reasonably 34 reflect, in accordance with accepted actuarial 35 standards, known changes and offsets in payments by 36 the carrier to health care providers in this state, 37 including any reduction or avoidance of bad debt and 38 charity care costs to health care providers in this 39 state as a result of the operation of the HIFA health 40 insurance program.
- 41 Sec. 12. NEW SECTION. 514M.12 HIFA PROGRAM FUND.
- 1. A HIFA program fund is created in the state
 treasury under the authority of the department for
 deposit of any funds for initial operating expenses,
 payments made by employers and individuals, any
 savings offset payments made pursuant to section
 for 514M.11, and any funds received from any public or
 private source.
- 49 2. Moneys deposited in the fund shall be used only 50 for the purposes of the HIFA program as specified in H-8311 -15-

- 1 this chapter.
- 2 3. The fund shall be separate from the general
- 3 fund of the state and shall not be considered part of
- 4 the general fund of the state. The moneys in the fund
- 5 shall not be considered revenue of the state, but
- 6 rather shall be funds of the HIFA program. The moneys
- 7 deposited in the fund are not subject to section 8.33
- 8 and shall not be transferred, used, obligated,
- 9 appropriated, or otherwise encumbered, except to
- 10 provide for the purposes of this chapter.
- 11 Notwithstanding section 12C.7, subsection 2, interest
- 12 or earnings on moneys deposited in the fund shall be
- 13 credited to the fund.
- 14 4. The department shall adopt rules pursuant to 15 chapter 17A to administer the fund.
- 15 chapter 1/A to administer the fund.
- 16 5. The treasurer of state shall provide a
- 17 quarterly report of fund activities and balances to
- 18 the board.
- 19 Sec. 13. <u>NEW SECTION</u>. 514M.13 IOWA QUALITY
- 20 FORUM.
- 21 1. The Iowa quality forum is established within
- 22 the HIFA program. The forum shall be governed by the
- 23 HIFA program board with advice from the Iowa quality
- 24 forum advisory council pursuant to section 514M.14.
- 25 The forum shall be funded, at least in part, through
- 26 the savings offset payments made pursuant to section 27 514M.11.
- 28 2. The forum shall do all of the following:
- 29 a. Collect and disseminate research regarding
- 30 health care quality, evidence-based medicine, and
- 31 patient safety to promote best practices.
- 32 b. Adopt a set of measures to evaluate and compare
- 33 health care quality and provider performance. The
- 34 measures must be adopted with guidance from the
- 35 advisory council pursuant to section 514M.14.
- 36 c. Coordinate the collection of health care
- 37 quality data in the state. The forum shall work with
- 38 entities that collect health care data to minimize
- 39 duplication and to minimize the burden on providers of
- 40 data.
- d. Provide oversight for a retrospective drug
- 42 utilization review and quality assessment program.
- 43 e. Work collaboratively with health care 44 providers, health insurance carriers, and others to
- 45 report in useable formats, comparative health care
- 46 quality information to consumers, purchasers,
- 47 providers, insurers, and policymakers. The forum
- 48 shall produce annual quality reports.
- 49 f. Conduct education campaigns to help health care
- 50 consumers make informed decisions and engage in

- 1 healthy lifestyles.
- 2 g. Adopt plans to provide medication therapy
- 3 management by pharmacy providers targeted to
- 4 individuals who have multiple chronic conditions, use
- 5 multiple prescriptions, and are likely to incur high
- 6 drug expenses in order to ensure appropriate use of
- 7 prescription drugs to improve therapeutic outcomes and
- 8 reduce adverse drug reactions.
- 9 h. Encourage the adoption of electronic technology
- 10 and assist health care practitioners to implement
- 11 electronic systems for medical records and submission
- 12 of claims. The assistance may include, but is not
- 13 limited to, practitioner education, identification, or
- 14 establishment of low-interest financing options for
- 15 hardware and software and system implementation
- 16 support.
- 17 i. Make recommendations for inclusion in the state
- 18 health plan developed pursuant to section 514M.16.
- 19 j. Submit an annual report to the governor and the 20 general assembly and make the report available to the
- 21 public.
- 22 Sec. 14. NEW SECTION. 514M.14 IOWA QUALITY FORUM
- 23 ADVISORY COUNCIL.
- 24 1. An Iowa quality forum advisory council is
- 25 established to advise the forum. The council shall
- 26 consist of all of the following voting members,
- 27 appointed by the governor, subject to confirmation by 28 the senate:
- 29 a. One member who is a physician.
- 30 b. One member who is a health care economist.
- 31 c. One member who is a pharmacist.
- 32 d. One member who represents hospitals.
- 33 e. One member who is a representative of the
- 34 university of Iowa college of public health.
- f. One member who is a representative of a private
- 36 employer with not more than fifty employees.
- 37 g. One member who is a representative of a private
- 38 employer with more than one thousand employees.
- 39 h. One member who is a representative of organized
- 40 labor.
- 41 i. One member who is a representative of a
- 42 consumer health advocacy group.
- 43 j. The director of public health, or the
- 44 director's designee.
- 45 2. The commissioner of insurance shall serve as an
- 46 ex officio nonvoting member of the advisory council.
- 47 3. All members of the advisory council with the
- 48 exception of the director of public health and the
- 49 commissioner of insurance are subject to the
- 50 following:

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- 1 a. Shall serve five-year staggered terms as 2 designated by the governor.
- 3 b. Shall be subject to chapter 69 with regard to 4 the filling of vacancies, membership terms, payment of 5 compensation and expenses, and removal.
- 6 c. Are entitled to receive reimbursement of actual 7 expenses incurred in the discharge of their duties and 8 are also eligible to receive compensation as provided 9 in section 7E.6.
- 10 d. Shall not serve more than two consecutive 11 terms.
- 12 4. The advisory council shall annually choose one 13 of its voting members to serve as chairperson for a 14 one-year term.
- 15 5. The advisory council shall meet at least four 16 times annually and may meet at other times at the call 17 of the chairperson. Meetings of the council are 18 public proceedings.
- 19 6. The advisory council shall do all of the 20 following:
- 21 a. Convene a group of health care providers to 22 provide input and advice to the council.
- 23 b. Provide expertise in health care quality to 24 assist the board.
- 25 c. Advise and support the forum by doing all of 26 the following:
- 27 (1) Establishing and monitoring, with the HIFA 28 program, an annual work plan for the forum.
- 29 (2) Providing guidance in the adoption of quality 30 and performance measures.
- 31 (3) Serving as a liaison between the provider 32 group established in paragraph "a" and the forum.
 - (4) Conducting public hearings and meetings.
- 34 (5) Reviewing consumer education materials 35 developed by the forum.
- 36 d. Assist the board in selecting the nationally 37 recognized functional health assessment.
- 38 e. Make recommendations regarding quality 39 assurance and quality improvement priorities for 40 inclusion in the state health plan described in

41 section 514M.16.

- f. Serve as a liaison between the forum and other as organizations working in the field of health care quality.
- 45 Sec. 15. <u>NEW SECTION</u>. 514M.15 HIFA HIGH-RISK 46 POOL.
- 47 1. A plan enrollee shall be included in the HIFA 48 high-risk pool if the total cost of health care 49 services for the enrollee exceeds fifty thousand 50 dollars in any twelve-month period.

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- The HIFA program shall develop appropriate 2 patient care management protocols, develop procedures 3 for implementing those protocols, and determine the 4 manner in which patient care management shall be 5 provided to plan enrollees in the HIFA high-risk pool. 6 Patient care management shall be provided by 7 appropriate individual health care professionals under 8 the HIFA program. The HIFA program shall include 9 patient care management in its contract with 10 participating health insurance carriers for HIFA high-11 risk pool enrollees pursuant to this section, contract 12 separately with another entity for patient care 13 management services, or provide patient care 14 management services directly through the HIFA program. 15 3. The HIFA program shall submit a report to the 16 governor and the general assembly, no later than 17 January 1, 2006, outlining the patient care management 18 protocols, procedures, and delivery mechanisms used to 19 provide patient care management services to HIFA high-20 risk pool enrollees and the assessment tool used to 21 measure individual patient care management activities. 22 The report shall also include the number of plan 23 enrollees in the high-risk pool, the types of 24 diagnoses managed within the high-risk pool, the 25 claims experience within the high-risk pool, and the 26 number and type of claims exceeding fifty thousand 27 dollars for enrollees in the high-risk pool and for 28 all enrollees in the HIFA health insurance program. On or before October 1, 2008, the HIFA program 30 shall evaluate the impact of HIFA health insurance on 31 average health insurance premium rates in this state 32 and on the rate of uninsured individuals in this state 33 and compare the trends in those rates to the trends in 34 the average premium rates and average rates of 35 uninsured individuals for the states that have 36 established a statewide high-risk pool as of July 1, 37 2004. The board shall submit the evaluation of the 38 impact of HIFA health insurance in this state in 39 comparison to states with high-risk pools to the 40 governor and the general assembly by January 1, 2009. 41 If the trend in average premium rates in this state 42 and rate of uninsured individuals exceeds the trend 43 for the average among the states with high-risk pools, 44 the board shall submit legislation on January 1, 2009, 45 that proposes to establish a statewide high-risk pool 46 in this state consistent with the characteristics of 47 high-risk pools operating in other states. 48 Sec. 16. NEW SECTION. 514M.16 STATE HEALTH 49 PLANNING. 50 The governor or the governor's designee shall
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- 1 do all of the following:
- 2 a. Develop and issue a biennial state health plan.
- 3 The first plan shall be issued by May 2005.
- 4 b. Make an annual report to the public assessing
- 5 the progress toward meeting goals of the plan and
- 6 provide any updates, as necessary, to the plan.
- 7 c. Issue an annual statewide health expenditure
- 8 budget report that shall serve as the basis for
- 9 establishing priorities within the plan.
- 10 2. a. The state health plan issued pursuant to
- 11 subsection 1 shall establish a comprehensive,
- 12 coordinated approach to the development of health care
- 13 facilities and resources in the state based on
- 14 statewide cost, quality, and access goals and
- 15 strategies to ensure access to affordable health care,
- 16 maintain a rational system of health care, and promote
- 17 the development of the health care workforce.
- 18 b. In developing the plan, the governor shall, at
- 19 a minimum, seek input from the Iowa quality forum, the
- 20 Iowa quality forum advisory council, and other
- 21 appropriate agencies and organizations.
- 22 3. The plan shall do all of the following:
- 23 a. Assess health care cost, quality, and access in 24 the state.
- 25 b. Develop benchmarks to measure cost, quality, 26 and access goals and report on progress toward meeting 27 those goals.
- 28 c. Establish and set annual priorities among 29 health care cost, quality, and access goals.
 - d. Outline strategies to do all of the following:
- 31 (1) Promote health systems change.
- 32 (2) Address the factors influencing health care 33 cost increases.
- 34 (3) Address the major threats to public health and
- 35 safety in the state, including, but not limited to, 36 lung disease, diabetes, cancer, and heart disease.
- 37 e. Provide recommendations to help purchasers and
- 38 providers make decisions that improve public health 39 and build an affordable, high-quality health care
- 40 system.

- 41 Sec. 17. NEW SECTION. 514M.17 RULES.
- The commissioner of insurance shall adopt rules,
- 43 pursuant to chapter 17A, as necessary to administer
- 44 this chapter.
- 45 Sec. 18. IMPLEMENTATION COSTS. The Iowa
- 46 department of public health shall work with the
- 47 commissioner of insurance to seek funding through the
- 48 federal government, a private foundation, or other
- 49 appropriate source to defray the initial costs to
- 50 implement the provisions of this Act relating to the H-8311 -20-

Page 21

1 healthy Iowa for all program, including but not

2 limited to the initial subsidy provisions."

3 2. Title page, line 1, by inserting after the 4 word "to" the following: "improving Iowa's economic

5 climate by providing for access to health care

6 coverage and providing for".

By OSTERHAUS of Jackson

BERRY of Black Hawk

BUKTA of Clinton

COHOON of Des Moines

CONNORS of Polk

BELL of Jasper

DAVITT of Warren

FALLON of Polk

FOEGE of Linn

FORD of Polk

FREVERT of Palo Alto

GASKILL of Wapello

GREIMANN of Story

HEDDENS of Story

HUNTER of Polk

HUSER of Polk

JACOBY of Johnson

JOCHUM of Dubuque

KUHN of Floyd

LENSING of Johnson

LYKAM of Scott

H-8311 FILED MARCH 23, 2004

MASCHER of Johnson McCARTHY of Polk

MILLER of Webster MURPHY of Dubuque D. OLSON of Boone QUIRK of Chickasaw REASONER of Union SHOMSHOD

SHOMSHOR of Pottawattamie

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SMITH of Marshall

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D. TAYLOR of Linn
T. TAYLOR of Linn

THOMAS of Clayton

WENDT of Woodbury
WHITAKER of Van Buren
WHITEAD of Woodbury

WINCKLER of Scott

Kramer, Chair Economic Growth

Jenkins House File

S. Olson By (Proposed Committee on Economic Growth Bill By

Passed	House,	Date	Passed	Senate,	Date	
Vote:	Ayes _	Nays	Vote:	Ayes	Nays	_
	1	Annroyed				

CHAIRPERSON HOFFMAN)

A BILL FOR

1 An Act relating to a study identifying a permanent funding source
2 for the grow Iowa values fund.
3 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA:
4
5
6
7
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1
      Section 1.
                  STUDY OF FUNDING SOURCES.
                                              By December 15,
 2 2004, the department of economic development and the
 3 department of revenue shall file a joint report with the
 4 governor and the general assembly identifying a permanent
 5 funding source for the grow Iowa values fund that does not
 6 have a negative impact on economic growth in the state and is
 7 revenue neutral.
                              EXPLANATION
      This Act relates to a study identifying a permanent funding
10 source for the grow Iowa values fund.
      The bill requires, by December 15, 2004, the department of
11
12 economic development and the department of revenue to file a
13 joint report with the governor and the general assembly
14 identifying a permanent funding source for the grow Iowa
15 values fund that does not have a negative impact on economic
16 growth in the state and is revenue neutral.
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