MAR 3 2004 WAYS AND MEANS

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HOUSE FILE 2417 BY COMMITTEE ON EDUCATION

(SUCCESSOR TO HSB 595)

Passed	House,	Date	Passed	Senate	, Date
Vote:	Ayes _	Nays	Vote:	Ayes	Nays
	i	Approved			

Withdrawn

415/04

A BILL FOR

1	An	Act relating to the duties of the college student aid
2		commission and the approval and registration of postsecondary
3		schools by the commission, the department of education, and
4		the secretary of state, and the establishment and collection
5		of fees and chargeable expenses by the state board of
6		education and the secretary of state.
7	BE	IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA:
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s.f. _____ H.f. <u>2417</u>

Section 1. Section 256.7, subsection 3, Code Supplement
2 2003, is amended to read as follows:

3 3. Prescribe standards and procedures for the approval of 4 practitioner preparation programs and professional development 5 programs, offered <u>in this state</u> by practitioner preparation 6 institutions <u>located within or outside this state</u> and <u>by</u> area 7 education agencies, -in-this-state. Procedures provided for 8 approval of programs shall include procedures for enforcement 9 of the prescribed standards and shall not include a procedure 10 for the waiving of any of the standards prescribed. <u>The board</u> 11 <u>may establish by rule and collect from practitioner</u> 12 preparation institutions located outside this state an amount 13 <u>equivalent to the department's necessary travel and actual</u> 14 expenses incurred while engaged in the program approval

15 process for the institution located outside this state.

16 Amounts collected under this subsection shall be deposited in
17 the general fund of the state.

18 Sec. 2. Section 261.2, Code 2003, is amended by adding the 19 following new subsection:

20 <u>NEW SUBSECTION</u>. 7. Establish reasonable registration 21 standards for the approval, pursuant to section 261B.3A, of 22 postsecondary schools that are required to register with the 23 secretary of state in order to operate in this state.

24 Sec. 3. Section 261B.3, subsection 1, Code 2003, is 25 amended to read as follows:

A school that maintains or conducts one or more courses
 of instruction, including courses of instruction by
 correspondence, offered in this state or which has a presence
 in this state and offers courses in other states or foreign
 countries shall register annually with the secretary.
 Registrations shall be renewed every four years or upon any
 <u>substantive change in program offerings, location, or</u>
 <u>accreditation</u>. Registration shall be made on application
 forms approved and supplied by the secretary and at the time
 and in the manner prescribed by the secretary. Upon receipt

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1 of a complete and accurate registration application, the 2 secretary shall issue an acknowledgment of document filed and 3 send it to the school.

4 Sec. 4. Section 261B.8, Code 2003, is amended to read as 5 follows:

6 261B.8 REGISTRATION FEES.

7 <u>1.</u> The secretary shall <u>set by rule and</u> collect an <u>a</u>
8 <u>nonrefundable</u> initial registration fee of-one-thousand-dollars
9 and an-annual <u>a</u> renewal of registration fee of-five-hundred
10 dollars from each registered school.

11 2. Fees shall be set by rule not more than once each year
12 and shall be based upon the costs of administering this
13 chapter.

14 <u>3. Fees collected under this section shall be deposited in</u> 15 the general fund of the state.

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EXPLANATION

17 This bill relates to the approval and registration of 18 postsecondary schools by the department of education, the 19 college student aid commission, and the secretary of state. 20 The bill authorizes the state board of education to 21 approve, and to collect an amount equivalent to the 22 department's necessary travel and actual expenses incurred 23 while engaged in the approval of, out-of-state practitioner 24 preparation programs.

The bill directs the college student aid commission to establish standards for the approval of postsecondary schools that are required to register with the secretary. The bill strikes language that requires postsecondary schools to annually register with the secretary of state, and instead requires the schools to register once every four lyears, or upon any substantive change in program offerings, location, or accreditation.

33 The bill directs the secretary of state to establish 34 registration and renewal fees for postsecondary schools 35 required to register with the secretary. Currently, the Code

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1 sets the fee for initial registration at \$1,000, with annual 2 renewals at \$500. Moneys collected by the department for expenses and by the 4 secretary in the form of fees must be deposited in the general 5 fund of the state.

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HSB 595 EDUCATION

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SENATE/HOUSE FILE _____ BY (PROPOSED DEPARTMENT OF EDUCATION/COLLEGE STUDENT AID COMMISSION BILL)

Passed	Senate,	Date	Passed	House,	Date	
Vote:	Ayes	Nays	Vote:	Ayes	Nays	
	Ar	pproved			_	

A BILL FOR

1	An	Act relating to the duties of the college student aid			
2		commission and the approval and registration of postsecondary			
3		schools by the commission, the department of education, and			
4		the secretary of state, the imposition of penalties and			
5		collection of fees by those state agencies and offices, and			
6		the authorization of the commission to garnishee loan			
7		defaulters' wages.			
8	BE	IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA:			
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Section 1. Section 256.7, subsection 3, Code Supplement
2 2003, is amended to read as follows:

3 3. Prescribe standards and procedures for the approval of 4 practitioner preparation programs and professional development 5 programs, offered <u>in this state</u> by practitioner preparation 6 institutions <u>located within or outside this state</u> and <u>by</u> area 7 education agencies, -in-this-state. Procedures provided for 8 approval of programs shall include procedures for enforcement 9 of the prescribed standards and shall not include a procedure 10 for the waiving of any of the standards prescribed. <u>The board</u> 11 <u>may establish by rule and collect from practitioner</u> 12 preparation institutions located outside this state a 13 reasonable fee based on the department's costs for 14 <u>administration of the program approval process. Fees</u> 15 <u>collected under this subsection shall be deposited in the</u>

16 general fund of the state.

17 Sec. 2. Section 261.2, Code 2003, is amended by adding the 18 following new subsection:

19 <u>NEW SUBSECTION</u>. 7. Establish reasonable registration 20 standards for the approval, pursuant to section 261B.3A, of 21 postsecondary schools that are required to register with the 22 secretary of state in order to operate in this state.

23 Sec. 3. Section 261.37, subsection 7, Code Supplement 24 2003, is amended to read as follows:

7. To establish an effective system for the collection of delinquent loans, including the adoption of an agreement with the department of administrative services to set off against a defaulter's income tax refund or rebate the amount that is due because of a default on a guaranteed or parental loan made under this division. The commission shall adopt rules under chapter 17A necessary to assist the department of administrative services in the implementation of the student loan setoff program as established under section 8A.504. The commission shall apply administrative wage garnishment procedures authorized under the federal Higher Education Act

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1 of 1965, as amended and codified in 20 U.S.C. § 1071 et seq., 2 for all delinquent loans, including loans authorized under 3 section 261.38, when a defaulter fails to voluntarily enter 4 into a reasonable payment agreement. Sec. 4. Section 261B.3, subsection 1, Code 2003, is 5 6 amended to read as follows: 7 1. A school that maintains or conducts one or more courses 8 of instruction, including courses of instruction by 9 correspondence, offered in this state or which has a presence 10 in this state and offers courses in other states or foreign ll countries shall register annually with the secretary. 12 Registrations shall be renewed every four years or upon any 13 substantive change in program offerings, location, or 14 accreditation. Registration shall be made on application 15 forms approved and supplied by the secretary and at the time 16 and in the manner prescribed by the secretary. Upon receipt 17 of a complete and accurate registration application, the 18 secretary shall issue an acknowledgment of document filed and 19 send it to the school. Sec. 5. Section 261B.8, Code 2003, is amended to read as 20 21 follows: 261B.8 REGISTRATION FEES. 22 The secretary shall set by rule and collect an a 23 1. 24 nonrefundable initial registration fee of-one-thousand-dollars 25 and an-annual a renewal of registration fee of-five-hundred 26 dollars from each registered school. 2. Fees shall be set by rule not more than once each year 27 28 and shall be based upon the costs of administering this 29 chapter. 30 3. Fees collected under this section shall be deposited in 31 the general fund of the state. Civil penalties ordered 32 pursuant to section 261B.12 shall be paid to the treasurer of 33 state to be deposited in the general fund of the state. Sec. 6. Section 261B.12, Code 2003, is amended to read as 34

35 follows:

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1 261B.12 ENFORCEMENT.

2 <u>1.</u> When the secretary or the secretary's designee believes 3 a school is in violation of this chapter, the secretary shall 4 order the school to show cause why the secretary should not 5 issue a cease and desist order to the school.

6 <u>2.</u> After the school's response to the show cause order has 7 been reviewed by the secretary, the secretary may issue a 8 cease and desist order to the school if the secretary believes 9 the school continues to be in violation of this chapter. If 10 the school does not cease and desist, the secretary may seek 11 judicial enforcement of the cease and desist order in any 12 district court.

13 <u>3. A school determined to be in violation of this chapter</u> 14 is subject to a civil penalty to be assessed by the secretary 15 commensurate with the seriousness of the violation and the 16 amount of fees due.

17 <u>4. A school that demonstrates a pattern of violations of</u>
18 this chapter may be ordered to pay punitive damages.

<u>5. The secretary shall adopt by rule a schedule of civil</u>
 <u>penalties and punitive damages to be assessed for minor and</u>
 <u>serious violations of this chapter.</u>

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EXPLANATION

This bill relates to the approval and registration of postsecondary schools by the department of education, the Scollege student aid commission, and the secretary of state. The bill authorizes the state board of education to

27 approve, and to establish fees for the approval of, out-of-28 state practitioner preparation programs.

The bill directs the college student aid commission to stablish standards for the approval of postsecondary schools that are required to register with the secretary, and expands the commission's authority to collect delinquent loans by permitting the commission to garnishee the wages of a person who defaults on a loan.

35 The bill strikes language that requires postsecondary

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schools to annually register with the secretary of state, and
 instead requires the schools to register once every four
 years, or upon any substantive change in program offerings,
 location, or accreditation.

5 The bill directs the secretary of state to establish 6 registration and renewal fees for postsecondary schools 7 required to register with the secretary. Currently, the Code 8 sets the fee for initial registration at \$1,000, with annual 9 renewals at \$500.

10 The bill establishes a civil penalty to be assessed by the 11 secretary of state and permits the ordering of punitive 12 damages for postsecondary schools that fail to register or pay 13 registration fees to the secretary as required under Code 14 chapter 261B. The bill directs the secretary to adopt by rule 15 a schedule of civil penalties and punitive damages for minor 16 and serious violations of the Code chapter. Moneys collected 17 by the secretary in the form of fees or civil penalties must 18 be deposited in the general fund of the state.

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200 - 10th Street, 4th Floor Des Moines, IA 50309-3609 Telephone: (515) 242-3344 FAX: (515) 242-3388 E-Mail: info@iowacollegeaid.org

January 12, 2004

Members of the General Assembly:

The Iowa College Student Aid Commission believes Chapter 261B of the Code of Iowa should be amended to clarify provisions governing the registration of out-ofstate colleges and universities doing business in Iowa. Commissioners also are seeking authorization to expand administrative wage garnishment activities.

Registration of out-of-state colleges and universities.

Out-of-state colleges and universities operating in Iowa are required to register with the Secretary of State and be approved by the Iowa College Student Aid Commission. Four institutions have registered, and an additional four have applied for registration. Two institutions are known to be operating in Iowa without seeking registration. Secretary of State and Commission staffs work closely to identify institutions that need to register, and to ensure that institutions meet the requirements of Chapter 261B. The proposed changes will encourage out-of-state institutions to seek registration, and will support the two agencies' efforts to administer registration activities. The changes will not materially impact the General Fund. A summary of the registration provisions follows.

- Provide for registration fees for out-of-state colleges and universities to be set by administrative rule.
- Provide authority to promulgate administrative rules.
- Provide penalties for colleges and universities failing to register, with the penalties to be established by administrative rule.

Members of the General Assembly Page 2 January 12, 2004

Provide authority for the Iowa Department of Education to approve ٠ practitioner preparation and professional development programs offered by out-of-state colleges and universities, and allow the Department of Education to charge a reasonable fee for the approval process.

Alignment of Administrative Wage Garnishment

The Iowa Attorney General's Office is successfully administering federally authorized administrative wage garnishments for the Commission. Federal authorization to garnish up to 10 percent of an individual's compensation is used to pursue borrowers who refuse to voluntarily enter into repayment agreements. Wage garnishment authority currently is limited to federal loans and cannot be used to collect alternative loans authorized under section 261.38 of the lowa Code. The Commission is proposing a provision that grants the Commission similar authority for state loans.

Thank you for considering the proposed legislation. If you have questions, please contact me at 242-3340.

Sincerely,

Tany whather

Gary W. Nichols **Executive Director**

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