FEB 10 2004

Place On Calendar

HOUSE FILE 2200

BY COMMITTEE ON PUBLIC SAFETY

(SUCCESSOR TO HSB 519)

Passed	House,	Date	Passed	Senate,	Date	_
Vote:	Ayes _	Nays	Vote:	Ayes	Nays	_
	1	Approved				

A BILL FOR

1	An	Act	re	lati	ng t	to f	ire saf	ety	issues	, i	nclud	ding th	ne j	promulga	ation
2		of	adm	inis	trat	ive	rules	by t	he sta	te i	Eire	marsha	al a	and arso	on
3		and	d sir	mula	ted	expl	losive	rela	ted c r	imir	nal d	offense	es,	and	
4		pro	vid	ing 1	for	a pe	enalty.								
5	BE	ΙT	ENA	CTED	вч	THE	GENER	L AS	SEMBLY	OF	THE	STATE	OF	IOWA:	
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HOUSE FILE 2200

BY COMMITTEE ON PUBLIC SAFETY

(SUCCESSOR TO HSB 519)

Passed	House,	Date		Passed	Senate,	Date	
Vote:	Ayes		Nays	Vote:	Ayes	Nays _	
	Α	pprov	red				

A BILL FOR

	l Àn	Act relating to fire safety issues, including the promulgation
	2	of administrative rules by the state fire marshal and arson
	3	and simulated explosive related criminal offenses, and
	4	providing for a penalty.
	5 BE	T ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA:
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- 1 Section 1. Section 101.5, Code 2003, is amended to read as 2 follows:
- 3 101.5 PUBLICATION OF RULES.
- 4 The rules shall be promulgated pursuant to chapter 17A,
- 5 only after a public hearing at least twenty days' notice of
- 6 the time and place of which is given by publication in-a
- 7 newspaper-of-general-eirculation-throughout-the-state in the
- 8 Iowa administrative bulletin and by mail to any person who has
- 9 filed the person's name and address with the state fire
- 10 marshal for the purpose of receiving the notice.
- 11 Sec. 2. Section 712.1, Code 2003, is amended to read as
- 12 follows:
- 13 712.1 ARSON DEFINED.
- 14 l. Causing a fire or explosion, or placing any burning or
- 15 combustible material, or any incendiary or explosive device or
- 16 material, in or near any property with the intent to destroy
- 17 or damage such property, or with the knowledge that such
- 18 property will probably be destroyed or damaged, is arson,
- 19 whether or not any such property is actually destroyed or
- 20 damaged. Provided, that where a person who owns said property
- 21 which the defendant intends to destroy or damage, or which the
- 22 defendant knowingly endangers, consented to the defendant's
- 23 acts, and where no insurer has been exposed fraudulently to
- 24 any risk, and where the act was done in such a way as not to
- 25 unreasonably endanger the life or property of any other person
- 26 the act shall not be arson.
- 27 2. Causing a fire or explosion that damages or destroys
- 28 property while manufacturing or attempting to manufacture a
- 29 controlled substance in violation of section 124.401 is arson.
- 30 Even if a person who owns property which the defendant intends
- 31 to destroy or damage, or which the defendant knowingly
- 32 endangers, consents to the defendant's act, and even if an
- 33 insurer has not been exposed fraudulently to any risk, and
- 34 even if the act was done in such a way as not to unreasonably
- 35 endanger the life or property of any person, the act

1 constitutes arson.

- 2 Sec. 3. Section 712.2, Code 2003, is amended to read as
- 3 follows:
- 4 712.2 ARSON IN THE FIRST DEGREE.
- 5 Arson is arson in the first degree when the-property-which
- 6 the-defendant-intends-to-destroy-or-damage,-or-which-the
- 7 defendant-knowingly-endangers,-is-property-in-which the
- 8 presence of one or more persons can be reasonably anticipated
- 9 in or near the property which is the subject of the arson, or
- 10 the arson results in the death of a fire fighter, whether paid
- ll or volunteer.
- 12 Arson in the first degree is a class "B" felony.
- 13 Sec. 4. Section 712.3, Code 2003, is amended to read as
- 14 follows:
- 15 712.3 ARSON IN THE SECOND DEGREE.
- 16 Arson which is not arson in the first degree is arson in
- 17 the second degree when the property which-the-defendant
- 18 intends-to-destroy-or-damage,-or-which-the-defendant-knowingly
- 19 endangers, which is the subject of the arson is a building or
- 20 a structure, or real property of any kind, or standing crops,
- 21 or is personal property the value of which exceeds five
- 22 hundred dollars. Arson in the second degree is a class "C"
- 23 felony.
- 24 Sec. 5. Section 712.6, Code 2003, is amended to read as
- 25 follows:
- 26 712.6 POSSESSION-OF EXPLOSIVE OR INCENDIARY MATERIALS OR
- 27 DEVICES.
- 28 1. Any person who shall possess any incendiary or
- 29 explosive device or material with the intent to use such
- 30 device or material to commit any public offense shall be
- 31 guilty of a class "C" felony.
- 32 2. Any person, with the intent to intimidate, annoy, or
- 33 alarm another person, who places a simulated explosive or
- 34 simulated incendiary device in or near an occupied structure
- 35 as defined in section 702.12, is guilty of a serious

35

1 misdemeanor. 2 EXPLANATION 3 This bill relates to the promulgation of administrative 4 rules by the state fire marshal and to the criminal offenses 5 of arson and use of simulated explosives. The bill provides that state fire marshal administrative 7 rules promulgated pursuant to Code chapter 101 may only be 8 promulgated after notice of any hearing related to these rules 9 is published in the Iowa administrative bulletin. Current law 10 requires the notice of the hearing to be published in a 11 newspaper of general circulation throughout the state prior to 12 the rules becoming effective. The bill also amends the definition of the criminal offense 13 14 of arson. The bill provides that a person who manufactures or 15 attempts to manufacture a controlled substance in violation of 16 Code section 124.401, which then results in a fire or an 17 explosion that damages or destroys property, commits arson. 18 Code sections 712.2 and 712.3 are amended to conform with the 19 definitional change in Code section 712.1. Arson is 20 punishable as a class "B", class "C", or aggravated 21 misdemeanor depending on the facts of the case. The bill creates a criminal offense related to the 23 placement of a simulated explosive or a simulated incendiary 24 device. The bill provides that a person, with the intent to 25 intimidate or annoy, who places a simulated explosive or 26 simulated incendiary device in or near an occupied structure, 27 as defined in Code section 702.12, commits a serious 28 misdemeanor. 29 30 31 32 33 34

Fiscal Services Division Legislative Services Agency Fiscal Note

HF 2200- State Fire Marshal, Related Penalties (LSB 5063 HV)

Analyst: Jennifer Acton (Phone: (515) 281-7846) (jennifer.acton@legis.state.ia.us)

Fiscal Note Version - New

Requested by Representative Dwayne Alons

Description

House File 2200 relates to fire safety issues, including the promulgation of administrative rules by the State Fire Marshal and the definition of the criminal offenses of arson and harassment, and providing for a penalty.

Assumptions

- 1. Charge, conviction, and sentencing patterns and trends will not change over the projection period.
- 2. Prisoner length of stay, revocation rates, and other corrections policies and practices will not change over the projection period.
- 3. A six-month lag time will result from the law's effective date (July 1, 2004) to the date of first entry of affected offenders into the correctional system.
- 4. Under the harassment provision of this Bill, in FY 2003, 1,449 persons were convicted of harassment; of which, 1,093 of those convictions were for simple misdemeanor offenses. The type of harassment was determined in 293 convictions. Of the 293 convictions, 9 people or 3.1% were convicted for committing harassment via a simulated explosive device. Of the 1,093 simple misdemeanor convictions for harassment in FY 2003, 33 or 3.0% involved simulated explosive devices.
- 5. Approximately half of the 33 convictions involving a simulated explosive device or 16 convictions would be charged as a serious misdemeanor.
- 6. In calendar year 2003, there were 1,096 methamphetamine labs and meth dumpsites found in lowa. Approximately 18 to 20 lab sites involved fires.

Correctional Impact

The arson provisions of HF 2200 will result in ten additional charges per year; three charges would be for Arson - 1st and seven charges would be for Arson - 2nd. Most charges will result in convictions of a lesser offense. In FY 2005, two people will be convicted of Arson - 2nd. In FY 2006 and ongoing years, four people will be convicted of Arson - 2nd (Class C felony) and one person will be convicted of Arson - 3rd (Aggravated Misdemeanor). Comparing imprisonment rates for arson to those for drug crime offenders, no additional sentences to incarceration will occur under the Bill's provisions. Additional people will be sentenced to probation, but the impact will be minimal.

A person convicted of Arson - 1st would be sent to State prison for a forcible felony. However, these convictions will rarely occur. A person convicted of this offense would serve an average of 102 more months in prison than if convicted of a Class B felony drug offense and would serve an average of 115 month more than if convicted of a Class C felony drug offense. However, most of these convictions are already being charged under current drug offenses, and therefore, no new prison admissions are anticipated.

Under the new harassment provision of the Bill, a person guilty of harassment with a simulated explosive device in an unoccupied structure will be charged with a serious misdemeanor penalty. Annually, 16 people currently convicted of a simple misdemeanor offense will be convicted of a serious misdemeanor offense.

Fiscal Impact

The fiscal impact for HF 2200 is anticipated to be minimal.

Under the new harassment of an occupied structure provision, the increased cost to the State is approximately \$13,000 and the increased cost to the counties is approximately \$2,000 annually.

Under the arson provision, the impact to the State is between \$40,000 and \$45,000 for State prison costs for each offender convicted of Arson - 1st. These costs would be incurred over a nine-year period.

Sources

Judicial Branch
Department of Public Safety
Department of Human Rights, Criminal and Juvenile Justice Planning Division

	Dennis C Prouty	
1	February 16, 2004	

The fiscal note and correctional impact statement for this bill was prepared pursuant to Joint Rule 17 and pursuant to Section 2.56, <u>Code of lowa</u>. Data used in developing this fiscal note and correctional impact statement are available from the Legislative Fiscal Bureau to members of the Legislature upon request.

HOUSE FILE 2200

S-5128

- 1 Amend House File 2200, as passed by the House, as 2 follows:
- 3 1. Page 1, by inserting before line 1 the 4 following:
- 5 "Section 1. Section 100.1, Code Supplement 2003, 6 is amended by adding the following new subsection:
- 7 NEW SUBSECTION. 7. To administer the fire
- 8 extinguishing system contractor certification program 9 established in chapter 100C.
- 10 Sec. . NEW SECTION. 100C.1 DEFINITIONS.
- 11 As used in this chapter, unless the context 12 otherwise requires:
- 1. "Automatic dry-chemical extinguishing system"
 14 means a system supplying a powder composed of small
 15 particles, usually of sodium bicarbonate, potassium
 16 bicarbonate, urea-potassium-based bicarbonate,
 17 potassium chloride, or monoammonium phosphate, with
 18 added particulate material supplemented by special
 19 treatment to provide resistance to packing, resistance
 20 to moisture absorption, and the proper flow
- 21 capabilities.
 22 2. "Automatic fire extinguishing system" means a
 23 system of devices and equipment that automatically
 24 detects a fire and discharges an approved fire
 25 extinguishing agent onto or in the area of a fire and
 26 includes automatic sprinkler systems, carbon dioxide
 27 extinguishing systems, deluge systems, automatic dry28 chemical extinguishing systems, foam extinguishing
 29 systems, halogenated extinguishing systems, or other
 30 equivalent fire extinguishing technologies recognized
 31 by the fire extinguishing system contractors advisory
- 32 board.
 33 3. "Automatic sprinkler system" means an
 34 integrated fire protection sprinkler system usually
 35 activated by heat from a fire designed in accordance
 36 with fire protection engineering standards and
 37 includes a suitable water supply. The portion of the
 38 system above the ground is a network of specially
 39 sized or hydraulically designed piping installed in a
 40 structure or area, generally overhead, and to which
 41 automatic sprinklers are connected in a systematic
 42 pattern.
- 43 4. "Carbon dioxide extinguishing system" means a 44 system supplying carbon dioxide from a pressurized 45 vessel through fixed pipes and nozzles and includes a 46 manual or automatic actuating mechanism.
- 5. "Deluge system" means a sprinkler system

 48 employing open sprinklers attached to a piping system

 49 connected to a water supply through a valve that is

 50 opened by the operation of a detection system

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 -1-

- 1 installed in the same area as the sprinklers.
- 2 6. "Fire extinguishing system contractor" means a 3 person engaging in or representing oneself to the 4 public as engaging in the activity or business of 5 layout, installation, repair, alteration, addition, 6 maintenance, or maintenance inspection of automatic 7 fire extinguishing systems in this state.
- 8 7. "Foam extinguishing system" means a special 9 system discharging foam made from concentrates, either 10 mechanically or chemically, over the area to be 11 protected.
- 12 8. "Halogenated extinguishing system" means a fire 13 extinguishing system using one or more atoms of an 14 element from the halogen chemical series of fluorine, 15 chlorine, bromine, and iodine.
- 9. "Maintenance inspection" means periodic inspection and certification completed by a fire extinguishing system contractor. For purposes of this chapter, "maintenance inspection" does not include an inspection completed by a local building official, fire inspector, or insurance inspector, when acting in an official capacity.
- 10. "Responsible managing employee" means an 24 owner, partner, officer, or manager employed full-time 25 by a fire extinguishing system contractor who has any 26 of the following qualifications:
- a. Is certified by the national institute for certification in engineering technologies at a level III in fire protection technology, automatic sprinkler system layout, or another recognized certification in automatic sprinkler system layout recognized by rules adopted by the fire marshal pursuant to section 33 100C.7.
- 34 b. Is a professional engineer registered in this 35 state having at least three years experience with 36 automatic fire extinguishing systems.
- 37 c. Meets any other criteria established by rule 38 under this chapter.
- 39 Sec. NEW SECTION. 100C.2 CERTIFICATION -- 40 EMPLOYEES.
- 1. A person shall not act as a fire extinguishing 42 system contractor without first obtaining a fire 43 extinguishing system contractor's certificate pursuant 44 to this chapter.
- 2. A responsible managing employee may act as a 46 responsible managing employee for only one fire 47 extinguishing system contractor at a time. The 48 responsible managing employee shall not be designated 49 as the responsible managing employee for more than two 50 fire extinguishing system contractors in any twelve-

- 1 month period.
- 2 3. An employee of a certified fire extinguishing 3 system contractor working under the direction of a 4 responsible managing employee is not required to 5 obtain and maintain an individual fire extinguishing 6 system contractor's certificate.
- 7 Sec. NEW SECTION. 100C.3 APPLICATION -- 8 INFORMATION TO BE PROVIDED.
- 9 1. A fire extinguishing system contractor shall 10 apply for a certificate on a form prescribed by the 11 state fire marshal. The application shall be 12 accompanied by a fee in an amount prescribed by rule 13 pursuant to section 100C.7 and shall include all of 14 the following information:
- 15 a. The name, address, and telephone number of the 16 contractor, including all legal and fictitious names.
- 17 b. Proof of insurance coverage required by section 18 100C.4.
- 19 c. The name and qualifications of the person 20 designated as the contractor's responsible managing 21 employee and of persons designated as alternate 22 responsible managing employees.
- 23 d. Any other information deemed necessary by the 24 state fire marshal.
- 25 2. Upon receipt of a completed application and 26 prescribed fees, if the contractor meets all 27 requirements established by this chapter, the state 28 fire marshal shall issue a certificate to the fire 29 extinguishing system contractor within thirty days.
- 30 3. Certificates shall expire and be renewed as 31 established by rule pursuant to section 100C.7.
- 4. Any change in the information provided in the application shall be promptly reported to the state fire marshal. When the employment of a responsible managing employee is terminated, the fire extinguishing system contractor shall notify the state fire marshal within thirty days after termination.
- 38 Sec. <u>NEW SECTION</u>. 100C.4 INSURANCE.
- 39 A fire extinguishing system contractor shall 40 maintain general and complete operations liability 41 insurance for the layout, installation, repair,
- 42 alteration, addition, maintenance, and inspection of
- 43 automatic fire extinguishing systems in an amount 44 determined by the state fire marshal by rule.
- 45 Sec. NEW SECTION. 100C.5 SUSPENSION AND 46 REVOCATION.
- 1. The state fire marshal shall suspend or revoke 48 the certificate of any fire extinguishing system 49 contractor who fails to maintain compliance with the 50 conditions necessary to obtain a certificate. A
- **S-5128** -3-

Page

1 certificate may also be suspended or revoked if any of 2 the following occur:

- a. The employment or relationship of a responsible 4 managing employee with a fire extinguishing system 5 contractor is terminated, unless the fire 6 extinguishing system contractor has included a 7 qualified alternate on the application or an 8 application designating a new responsible managing 9 employee is filed with the state fire marshal within 10 six months after the termination.
- b. The contractor fails to comply with any 12 provision of this chapter.
- c. The contractor fails to comply with any other 14 applicable codes and ordinances.
- 2. If a certificate is suspended pursuant to this 16 section, the certificate shall not be reinstated until 17 the condition or conditions which led to the 18 suspension have been corrected.
- 3. The state fire marshal shall adopt rules 20 pursuant to section 100C.7 for the acceptance and 21 processing of complaints against certificate holders, 22 for procedures to suspend and revoke certificates, and 23 for appeals of decisions to suspend or revoke 24 certificates.
- 25 Sec. . NEW SECTION. 100C.6 APPLICABILITY. This chapter shall not be construed to do any of 26 27 the following:
- 1. Relieve any person from payment of any local 29 permit or building fee.
- 2. Limit the power of the state or a political 31 subdivision of the state to regulate the quality and 32 character of work performed by fire extinguishing 33 system contractors through a system of fees, permits, 34 and inspections designed to ensure compliance with, 35 and aid in the administration of, state and local 36 building codes or to enforce other local laws for the 37 protection of the public health and safety.
- Sec. . NEW SECTION. 100C.7 ADMINISTRATION --38 39 RULES.

The state fire marshal shall administer this 41 chapter and, after consultation with the fire 42 extinguishing system contractors advisory board, shall 43 adopt rules pursuant to chapter 17A necessary for the 44 administration and enforcement of this chapter. 45

- Sec. ___. NEW SECTION. 100C.8 PENALTIES.
- 1. A person who violates any provision of this 47 chapter is guilty of a simple misdemeanor.
- 2. The state fire marshal may impose a civil 49 penalty of up to five hundred dollars on any person 50 who violates any provision of this chapter for each S-5128

- 1 day a violation continues. The state fire marshal may 2 adopt rules necessary to enforce and collect any
- 3 penalties imposed pursuant to this chapter.
- Sec. NEW SECTION. 100C.9 DEPOSIT AND USE OF 5 MONEYS COLLECTED.
- 1. All fees assessed pursuant to this chapter 7 shall be retained as repayment receipts by the 8 division of fire protection in the department of 9 public safety and such fees received shall be used 10 exclusively to offset the costs of administering this 11 chapter.
- Notwithstanding section 8.33, fees collected by 12 2. 13 the division of fire protection that remain 14 unencumbered or unobligated at the close of the fiscal 15 year shall not revert but shall remain available for 16 expenditure for the purposes designated until the 17 close of the succeeding fiscal year.
- . NEW SECTION. 100C.10 FIRE 19 EXTINGUISHING SYSTEM CONTRACTORS ADVISORY BOARD.
- 1. A fire extinguishing system contractors 21 advisory board is established in the division of fire 22 protection of the department of public safety and 23 shall advise the state fire marshal on matters 24 pertaining to the application and certification of 25 fire extinguishing system contractors pursuant to this 26 chapter.
- 27 2. The board shall consist of seven voting members 28 appointed by the commissioner of public safety as 29 follows:
- Two full-time fire officials of incorporated a. 31 municipalities or counties.
- b. One full-time building official of an 33 incorporated municipality or county.
- Two fire extinguishing system contractors, 35 certified pursuant to this chapter, of which at least 36 one shall be a water-based fire sprinkler contractor.
- 37 d. One professional engineer or architect licensed 38 in the state.
 - e. One representative of the general public.
- The state fire marshal, or the state fire 41 marshal's designee, shall be a nonvoting ex officio 42 member of the board.
- The commissioner shall initially appoint two 44 members for two-year terms, two members for four-year 45 terms, and three members for six-year terms. 46 Following the expiration of the terms of initially 47 appointed members, each term thereafter shall be for a 48 period of six years. No member shall serve more than 49 two consecutive terms.
- 50 5. Each voting member of the council shall receive S-5128 -5-

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- 1 per diem compensation at the rate specified in section
- 2 7E.6 for each day spent in the performance of the
- 3 member's duties. All members of the council shall
- 4 receive actual and necessary expenses incurred in the 5 performance of their duties.
- 6 6. Four voting members of the advisory board shall
- 7 constitute a quorum. A majority vote of the board
- 8 shall be required to conduct business."
- 9 2. Title page, line 1, by inserting after the
- 10 word "including" the following: "the establishment of
- 11 a fire extinguishing system contractor certification
- 12 program in the office of the state fire marshal,".
- 13 3. Title page, line 2, by striking the word
- 14 "marshal" and inserting the following: "marshal,".
- 15 4. Title page, by striking line 4 and inserting
- 16 the following: "providing for fees and penalties."
- 5. By renumbering as necessary.

By COMMITTEE ON JUDICIARY

DONALD B. REDFERN, Chairperson

S-5128 FILED MARCH 23, 2004

HOUSE FILE 2200

S-5225

- Amend the amendment, S-5128, to House File 2200, as 2 passed by the House, as follows:
- 3 1. By striking page 5, line 50, through page 6,
- 4 line 5.
- 5 2. Page 6, line 6, by striking the figure "6."
- 6 and inserting the following: "5."
 7 3. Page 6, by inserting after line 8 the
- 8 following:
- 9 "___. Page 3, by inserting after line 1 the 10 following:
- 11 "Sec. . APPLICABILITY DATE. The sections of
- 12 this Act enacting sections 100C.1 through 100C.6,
- 13 100C.8, and 100C.9 shall not be applicable until July
- 14 1, 2005.""
- 15 4. By renumbering as necessary.

By STEVE KETTERING

S-5225 FILED MARCH 30, 2004

HOUSE FILE 2200

S-5257

- Amend the amendment, S-5128, to House File 2200, as 2 passed by the House, as follows:
 - 1. Page 2, by striking lines 34 through 36.
- 4 2. Page 2, line 37, by striking the word "c." and 5 inserting the following: "b."
- 6 3. By striking page 5, line 50, through page 6, 7 line 5.
- 8 4. Page 6, line 6, by striking the figure "6."
 9 and inserting the following: "5."
- 10 5. Page 6, by inserting after line 8 the 11 following:
- 12 "___. Page 3, by inserting after line 1 the 13 following:
- 14 "Sec. ___. APPLICABILITY DATE. The sections of
- 15 this Act enacting sections 100C.1 through 100C.6,
- 16 100C.8, and 100C.9 shall not be applicable until July 17 1, 2005.""
- 18 6. Page 6, line 16, by inserting after the word
- 19 "penalties" the following: "and for the Act's 20 applicability".
- 21 7. By renumbering as necessary.

By STEVE KETTERING

S-5257 FILED APRIL 5, 2004 ADOPTED

SENATE AMENDMENT TO HOUSE FILE 2200

H-8396

- 1 Amend House File 2200, as passed by the House, as 2 follows:
- 3 1. Page 1, by inserting before line 1 the 4 following:
- 5 "Section 1. Section 100.1, Code Supplement 2003,
- 6 is amended by adding the following new subsection:
 7 NEW SUBSECTION. 7. To administer the fire
- NEW SUBSECTION. 7. To administer the fire extinguishing system contractor certification program established in chapter 100C.
- 10 Sec. . NEW SECTION. 100C.1 DEFINITIONS.
- 11 As used in this chapter, unless the context 12 otherwise requires:
- 13 1. "Automatic dry-chemical extinguishing system"
 14 means a system supplying a powder composed of small
 15 particles, usually of sodium bicarbonate, potassium
 16 bicarbonate, urea-potassium-based bicarbonate,
 17 potassium chloride, or monoammonium phosphate, with
- 18 added particulate material supplemented by special
- 19 treatment to provide resistance to packing, resistance
- 20 to moisture absorption, and the proper flow 21 capabilities.
- 22 2. "Automatic fire extinguishing system" means a system of devices and equipment that automatically 24 detects a fire and discharges an approved fire 25 extinguishing agent onto or in the area of a fire and 26 includes automatic sprinkler systems, carbon dioxide 27 extinguishing systems, deluge systems, automatic dry-28 chemical extinguishing systems, foam extinguishing 29 systems, halogenated extinguishing systems, or other 30 equivalent fire extinguishing technologies recognized 31 by the fire extinguishing system contractors advisory 32 board.
- 33 3. "Automatic sprinkler system" means an 34 integrated fire protection sprinkler system usually 35 activated by heat from a fire designed in accordance 36 with fire protection engineering standards and 37 includes a suitable water supply. The portion of the 38 system above the ground is a network of specially 39 sized or hydraulically designed piping installed in a 40 structure or area, generally overhead, and to which 41 automatic sprinklers are connected in a systematic 42 pattern.
- 43 4. "Carbon dioxide extinguishing system" means a 44 system supplying carbon dioxide from a pressurized 45 vessel through fixed pipes and nozzles and includes a 46 manual or automatic actuating mechanism.
- 5. "Deluge system" means a sprinkler system employing open sprinklers attached to a piping system connected to a water supply through a valve that is opened by the operation of a detection system

H-8396

- 1 installed in the same area as the sprinklers.
- 2 6. "Fire extinguishing system contractor" means a 3 person engaging in or representing oneself to the 4 public as engaging in the activity or business of 5 layout, installation, repair, alteration, addition, 6 maintenance, or maintenance inspection of automatic 7 fire extinguishing systems in this state.
- 8 7. "Foam extinguishing system" means a special 9 system discharging foam made from concentrates, either 10 mechanically or chemically, over the area to be 11 protected.
- 12 8. "Halogenated extinguishing system" means a fire 13 extinguishing system using one or more atoms of an 14 element from the halogen chemical series of fluorine, 15 chlorine, bromine, and iodine.
- 9. "Maintenance inspection" means periodic
 17 inspection and certification completed by a fire
 18 extinguishing system contractor. For purposes of this
 19 chapter, "maintenance inspection" does not include an
 20 inspection completed by a local building official,
 21 fire inspector, or insurance inspector, when acting in
 22 an official capacity.
- 10. "Responsible managing employee" means an 24 owner, partner, officer, or manager employed full-time 25 by a fire extinguishing system contractor who has any 26 of the following qualifications:
- a. Is certified by the national institute for 28 certification in engineering technologies at a level 29 III in fire protection technology, automatic sprinkler 30 system layout, or another recognized certification in 31 automatic sprinkler system layout recognized by rules 32 adopted by the fire marshal pursuant to section 33 100C.7.
- 34 b. Meets any other criteria established by rule 35 under this chapter.
- 36 Sec. NEW SECTION. 100C.2 CERTIFICATION -- 37 EMPLOYEES.
- 1. A person shall not act as a fire extinguishing system contractor without first obtaining a fire 40 extinguishing system contractor's certificate pursuant to this chapter.
- 2. A responsible managing employee may act as a responsible managing employee for only one fire 44 extinguishing system contractor at a time. The 45 responsible managing employee shall not be designated 46 as the responsible managing employee for more than two 47 fire extinguishing system contractors in any twelve-48 month period.
- 49 3. An employee of a certified fire extinguishing 50 system contractor working under the direction of a H-8396 -2-

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Page

1 responsible managing employee is not required to 2 obtain and maintain an individual fire extinguishing 3 system contractor's certificate.

Sec. NEW SECTION. 100C.3 APPLICATION --5 INFORMATION TO BE PROVIDED.

- 1. A fire extinguishing system contractor shall 7 apply for a certificate on a form prescribed by the 8 state fire marshal. The application shall be 9 accompanied by a fee in an amount prescribed by rule 10 pursuant to section 100C.7 and shall include all of 11 the following information:
- The name, address, and telephone number of the 13 contractor, including all legal and fictitious names.
- 14 Proof of insurance coverage required by section 15 100C.4.
- 16 c. The name and qualifications of the person 17 designated as the contractor's responsible managing 18 employee and of persons designated as alternate 19 responsible managing employees.
- Any other information deemed necessary by the d. 21 state fire marshal.
- Upon receipt of a completed application and 23 prescribed fees, if the contractor meets all 24 requirements established by this chapter, the state 25 fire marshal shall issue a certificate to the fire 26 extinguishing system contractor within thirty days.
- 3. Certificates shall expire and be renewed as 28 established by rule pursuant to section 100C.7.
- 4. Any change in the information provided in the 30 application shall be promptly reported to the state 31 fire marshal. When the employment of a responsible 32 managing employee is terminated, the fire 33 extinguishing system contractor shall notify the state 34 fire marshal within thirty days after termination.

NEW SECTION. Sec. 100C.4 INSURANCE.

36 A fire extinguishing system contractor shall 37 maintain general and complete operations liability 38 insurance for the layout, installation, repair, 39 alteration, addition, maintenance, and inspection of 40 automatic fire extinguishing systems in an amount 41 determined by the state fire marshal by rule.

42 43 REVOCATION. Sec. NEW SECTION. 100C.5 SUSPENSION AND

- 1. The state fire marshal shall suspend or revoke 45 the certificate of any fire extinguishing system 46 contractor who fails to maintain compliance with the 47 conditions necessary to obtain a certificate. A 48 certificate may also be suspended or revoked if any of 49 the following occur:
- 50 The employment or relationship of a responsible a. H-8396

Page 4

- 1 managing employee with a fire extinguishing system
 2 contractor is terminated, unless the fire
 3 extinguishing system contractor has included a
 4 qualified alternate on the application or an
 5 application designating a new responsible managing
 6 employee is filed with the state fire marshal within
 7 six months after the termination.
- 8 b. The contractor fails to comply with any 9 provision of this chapter.
- 10 c. The contractor fails to comply with any other 11 applicable codes and ordinances.
- 12 2. If a certificate is suspended pursuant to this 13 section, the certificate shall not be reinstated until 14 the condition or conditions which led to the 15 suspension have been corrected.
- 16 3. The state fire marshal shall adopt rules
 17 pursuant to section 100C.7 for the acceptance and
 18 processing of complaints against certificate holders,
 19 for procedures to suspend and revoke certificates, and
 20 for appeals of decisions to suspend or revoke
 21 certificates.
- Sec. NEW SECTION. 100C.6 APPLICABILITY.
 This chapter shall not be construed to do any of the following:
- 25 1. Relieve any person from payment of any local 26 permit or building fee.
- 2. Limit the power of the state or a political subdivision of the state to regulate the quality and character of work performed by fire extinguishing system contractors through a system of fees, permits, and inspections designed to ensure compliance with, and aid in the administration of, state and local building codes or to enforce other local laws for the protection of the public health and safety.
- 35 Sec. NEW SECTION. 100C.7 ADMINISTRATION -- 36 RULES.
- The state fire marshal shall administer this chapter and, after consultation with the fire extinguishing system contractors advisory board, shall adopt rules pursuant to chapter 17A necessary for the administration and enforcement of this chapter.
 - Sec. ___. <u>NEW SECTION</u>. 100C.8 PENALTIES.
- 1. A person who violates any provision of this 44 chapter is guilty of a simple misdemeanor.
- 2. The state fire marshal may impose a civil
 46 penalty of up to five hundred dollars on any person
 47 who violates any provision of this chapter for each
 48 day a violation continues. The state fire marshal may
 49 adopt rules necessary to enforce and collect any
 50 penalties imposed pursuant to this chapter.

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36

- 1 Sec. . NEW SECTION. 100C.9 DEPOSIT AND USE OF 2 MONEYS COLLECTED.
- 1. All fees assessed pursuant to this chapter
 4 shall be retained as repayment receipts by the
 5 division of fire protection in the department of
 6 public safety and such fees received shall be used
 7 exclusively to offset the costs of administering this
 8 chapter.
- 9 2. Notwithstanding section 8.33, fees collected by 10 the division of fire protection that remain 11 unencumbered or unobligated at the close of the fiscal 12 year shall not revert but shall remain available for 13 expenditure for the purposes designated until the 14 close of the succeeding fiscal year.
- 15 Sec. . NEW SECTION. 100C.10 FIRE 16 EXTINGUISHING SYSTEM CONTRACTORS ADVISORY BOARD.
- 17 1. A fire extinguishing system contractors
 18 advisory board is established in the division of fire
 19 protection of the department of public safety and
 20 shall advise the state fire marshal on matters
 21 pertaining to the application and certification of
 22 fire extinguishing system contractors pursuant to this
 23 chapter.
- 24 2. The board shall consist of seven voting members 25 appointed by the commissioner of public safety as 26 follows:
- 27 a. Two full-time fire officials of incorporated 28 municipalities or counties.
- 29 b. One full-time building official of an 30 incorporated municipality or county.
- 31 c. Two fire extinguishing system contractors, 32 certified pursuant to this chapter, of which at least 33 one shall be a water-based fire sprinkler contractor.
- 34 d. One professional engineer or architect licensed 35 in the state.
 - e. One representative of the general public.
- 37 3. The state fire marshal, or the state fire 38 marshal's designee, shall be a nonvoting ex officio 39 member of the board.
- 40 4. The commissioner shall initially appoint two
 41 members for two-year terms, two members for four-year
 42 terms, and three members for six-year terms.
 43 Following the expiration of the terms of initially
 44 appointed members, each term thereafter shall be for a
 45 period of six years. No member shall serve more than
 46 two consecutive terms.
- 5. Four voting members of the advisory board shall to constitute a quorum. A majority vote of the board shall be required to conduct business."
- 50 2. Page 3, by inserting after line 1 the $\mathbf{H-8396}$

H-8396 Page 6 1 following: "Sec. ___. APPLICABILITY DATE. The sections of 3 this Act enacting sections 100C.1 through 100C.6, 4 100C.8, and 100C.9 shall not be applicable until July 5 1, 2005." 3. Title page, line 1, by inserting after the 7 word "including" the following: "the establishment of 8 a fire extinguishing system contractor certification 9 program in the office of the state fire marshal,". 4. Title page, line 2, by striking the word 11 "marshal" and inserting the following: "marshal,". 5. Title page, by striking line $\frac{1}{4}$ and inserting 13 the following: "providing for fees and penalties and 14 for the Act's applicability. 6. By renumbering as necessary.

RECEIVED FROM THE SENATE

H-8396 FILED APRIL 6, 2004

HOUSE FILE 2200

AN ACT

RELATING TO FIRE SAFETY ISSUES, INCLUDING THE ESTABLISHMENT
OF A FIRE EXTINGUISHING SYSTEM CONTRACTOR CERTIFICATION
PROGRAM IN THE OFFICE OF THE STATE FIRE MARSHAL, THE PROMULGATION OF ADMINISTRATIVE RULES BY THE STATE FIRE MARSHAL,
AND ARSON AND SIMULATED EXPLOSIVE RELATED CRIMINAL OFFENSES,
AND PROVIDING FOR FEES AND PENALTIES AND FOR THE ACT'S
APPLICABILITY.

BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA:

Section 1. Section 100.1, Code Supplement 2003, is amended by adding the following new subsection:

NEW SUBSECTION. 7. To administer the fire extinguishing system contractor certification program established in chapter 100C.

Sec. 2. NEW SECTION. 100C.1 DEFINITIONS.

As used in this chapter, unless the context otherwise requires:

- 1. "Automatic dry-chemical extinguishing system" means a system supplying a powder composed of small particles, usually of sodium bicarbonate, potassium bicarbonate, urea-potassium-based bicarbonate, potassium chloride, or monoammonium phosphate, with added particulate material supplemented by special treatment to provide resistance to packing, resistance to moisture absorption, and the proper flow capabilities.
- 2. "Automatic fire extinguishing system" means a system of devices and equipment that automatically detects a fire and discharges an approved fire extinguishing agent onto or in the area of a fire and includes automatic sprinkler systems, carbon dioxide extinguishing systems, deluge systems, automatic dry-chemical extinguishing systems, foam extinguishing systems, halogenated extinguishing systems, or

other equivalent fire extinguishing technologies recognized by the fire extinguishing system contractors advisory board.

- 3. "Automatic sprinkler system" means an integrated fire protection sprinkler system usually activated by heat from a fire designed in accordance with fire protection engineering standards and includes a suitable water supply. The portion of the system above the ground is a network of specially sized or hydraulically designed piping installed in a structure or area, generally overhead, and to which automatic sprinklers are connected in a systematic pattern.
- 4. "Carbon dioxide extinguishing system" means a system supplying carbon dioxide from a pressurized vessel through fixed pipes and nozzles and includes a manual or automatic actuating mechanism.
- 5. "Deluge system" means a sprinkler system employing open sprinklers attached to a piping system connected to a water supply through a valve that is opened by the operation of a detection system installed in the same area as the sprinklers.
- 6. "Fire extinguishing system contractor" means a person engaging in or representing oneself to the public as engaging in the activity or business of layout, installation, repair, alteration, addition, maintenance, or maintenance inspection of automatic fire extinguishing systems in this state.
- 7. "Foam extinguishing system" means a special system discharging foam made from concentrates, either mechanically or chemically, over the area to be protected.
- 8. "Halogenated extinguishing system" means a fire extinguishing system using one or more atoms of an element from the halogen chemical series of fluorine, chlorine, bromine, and iodine.
- 9. "Maintenance inspection" means periodic inspection and certification completed by a fire extinguishing system contractor. For purposes of this chapter, "maintenance inspection" does not include an inspection completed by a local building official, fire inspector, or insurance inspector, when acting in an official capacity.

- 10. "Responsible managing employee" means an owner, partner, officer, or manager employed full-time by a fire extinguishing system contractor who has any of the following qualifications:
- a. Is certified by the national institute for certification in engineering technologies at a level III in fire protection technology, automatic sprinkler system layout, or another recognized certification in automatic sprinkler system layout recognized by rules adopted by the fire marshal pursuant to section 100C.7.
- b. Meets any other criteria established by rule under this chapter.
 - Sec. 3. NEW SECTION. 100C.2 CERTIFICATION -- EMPLOYEES.
- 1. A person shall not act as a fire extinguishing system contractor without first obtaining a fire extinguishing system contractor's certificate pursuant to this chapter.
- 2. A responsible managing employee may act as a responsible managing employee for only one fire extinguishing system contractor at a time. The responsible managing employee shall not be designated as the responsible managing employee for more than two fire extinguishing system contractors in any twelve-month period.
- 3. An employee of a certified fire extinguishing system contractor working under the direction of a responsible managing employee is not required to obtain and maintain an individual fire extinguishing system contractor's certificate.
- Sec. 4. <u>NEW SECTION</u>. 100C.3 APPLICATION -- INFORMATION TO BE PROVIDED.
- 1. A fire extinguishing system contractor shall apply for a certificate on a form prescribed by the state fire marshal. The application shall be accompanied by a fee in an amount prescribed by rule pursuant to section 100C.7 and shall include all of the following information:
- a. The name, address, and telephone number of the contractor, including all legal and fictitious names.
 - b. Proof of insurance coverage required by section 100C.4.

- c. The name and qualifications of the person designated as the contractor's responsible managing employee and of persons designated as alternate responsible managing employees.
- d. Any other information deemed necessary by the state fire marshal.
- 2. Upon receipt of a completed application and prescribed fees, if the contractor meets all requirements established by this chapter, the state fire marshal shall issue a certificate to the fire extinguishing system contractor within thirty days.
- 3. Certificates shall expire and be renewed as established by rule pursuant to section 100C.7.
- 4. Any change in the information provided in the application shall be promptly reported to the state fire marshal. When the employment of a responsible managing employee is terminated, the fire extinguishing system contractor shall notify the state fire marshal within thirty days after termination.
 - Sec. 5. NEW SECTION. 100C.4 INSURANCE.

A fire extinguishing system contractor shall maintain general and complete operations liability insurance for the layout, installation, repair, alteration, addition, maintenance, and inspection of automatic fire extinguishing systems in an amount determined by the state fire marshal by rule.

- Sec. 6. NEW SECTION. 100C.5 SUSPENSION AND REVOCATION.
- 1. The state fire marshal shall suspend or revoke the certificate of any fire extinguishing system contractor who fails to maintain compliance with the conditions necessary to obtain a certificate. A certificate may also be suspended or revoked if any of the following occur:
- a. The employment or relationship of a responsible managing employee with a fire extinguishing system contractor is terminated, unless the fire extinguishing system contractor has included a qualified alternate on the application or an application designating a new responsible managing employee is

filed with the state fire marshal within six months after the termination.

- b. The contractor fails to comply with any provision of this chapter.
- c. The contractor fails to comply with any other applicable codes and ordinances.
- 2. If a certificate is suspended pursuant to this section, the certificate shall not be reinstated until the condition or conditions which led to the suspension have been corrected.
- 3. The state fire marshal shall adopt rules pursuant to section 100C.7 for the acceptance and processing of complaints against certificate holders, for procedures to suspend and revoke certificates, and for appeals of decisions to suspend or revoke certificates.
 - Sec. 7. NEW SECTION. 100C.6 APPLICABILITY.

 This chapter shall not be construed to do any of

This chapter shall not be construed to do any of the following:

- Relieve any person from payment of any local permit or building fee.
- 2. Limit the power of the state or a political subdivision of the state to regulate the quality and character of work performed by fire extinguishing system contractors through a system of fees, permits, and inspections designed to ensure compliance with, and aid in the administration of, state and local building codes or to enforce other local laws for the protection of the public health and safety.
- Sec. 8. <u>NEW SECTION</u>. 100C.7 ADMINISTRATION -- RULES. The state fire marshal shall administer this chapter and, after consultation with the fire extinguishing system contractors advisory board, shall adopt rules pursuant to chapter 17A necessary for the administration and enforcement of this chapter.
 - Sec. 9. NEW SECTION. 100C.8 PENALTIES.
- A person who violates any provision of this chapter is guilty of a simple misdemeanor.

- 2. The state fire marshal may impose a civil penalty of up to five hundred dollars on any person who violates any provision of this chapter for each day a violation continues. The state fire marshal may adopt rules hecessary to enforce and collect any penalties imposed pursuant to this chapter.
- Sec. 10. <u>NEW SECTION</u>. 100C.9 DEPOSIT AND USE OF MONEYS COLLECTED.
- 1. All fees assessed pursuant to this chapter shall be retained as repayment receipts by the division of fire protection in the department of public safety and such fees received shall be used exclusively to offset the costs of administering this chapter.
- 2. Notwithstanding section 8.33, fees collected by the division of fire protection that remain unencumbered or unobligated at the close of the fiscal year shall not revert but shall remain available for expenditure for the purposes designated until the close of the succeeding fiscal year.
- Sec. 11. <u>NEW SECTION</u>. 100C.10 FIRE EXTINGUISHING SYSTEM CONTRACTORS ADVISORY BOARD.
- 1. A fire extinguishing system contractors advisory board is established in the division of fire protection of the department of public safety and shall advise the state fire marshal on matters pertaining to the application and certification of fire extinguishing system contractors pursuant to this chapter.
- The board shall consist of seven voting members appointed by the commissioner of public safety as follows:
- a. Two full-time fire officials of incorporated municipalities or counties.
- b. One full-time building official of an incorporated municipality or county.
- c. Two fire extinguishing system contractors, certified pursuant to this chapter, of which at least one shall be a water-based fire sprinkler contractor.
- d. One professional engineer or architect licensed in the state.
 - e. One representative of the general public.

- 3. The state fire marshal, or the state fire marshal's designee, shall be a nonvoting ex officio member of the board.
- 4. The commissioner shall initially appoint two members for two-year terms, two members for four-year terms, and three members for six-year terms. Following the expiration of the terms of initially appointed members, each term thereafter shall be for a period of six years. No member shall serve more than two consecutive terms.
- 5. Four voting members of the advisory board shall constitute a quorum. A majority vote of the board shall be required to conduct business.
- Sec. 12. Section 101.5, Code 2003, is amended to read as follows:
 - 101.5 PUBLICATION OF RULES.

The rules shall be promulgated pursuant to chapter 17A, only after a public hearing at least twenty days' notice of the time and place of which is given by publication in-a newspaper-of-general-circulation-throughout-the-state in the Iowa administrative bulletin and by mail to any person who has filed the person's name and address with the state fire marshal for the purpose of receiving the notice.

Sec. 13. Section 712.1, Code 2003, is amended to read as follows:

712.1 ARSON DEFINED.

1. Causing a fire or explosion, or placing any burning or combustible material, or any incendiary or explosive device or material, in or near any property with the intent to destroy or damage such property, or with the knowledge that such property will probably be destroyed or damaged, is arson, whether or not any such property is actually destroyed or damaged. Provided, that where a person who owns said property which the defendant intends to destroy or damage, or which the defendant knowingly endangers, consented to the defendant's acts, and where no insurer has been exposed fraudulently to any risk, and where the act was done in such a way as not to unreasonably endanger the life or property of any other person the act shall not be arson.

- 2. Causing a fire or explosion that damages or destroys property while manufacturing or attempting to manufacture a controlled substance in violation of section 124.401 is arson. Even if a person who owns property which the defendant intends to destroy or damage, or which the defendant knowingly endangers, consents to the defendant's act, and even if an insurer has not been exposed fraudulently to any risk, and even if the act was done in such a way as not to unreasonably endanger the life or property of any person, the act constitutes arson.
- Sec. 14. Section 712.2, Code 2003, is amended to read as follows:
 - 712.2 ARSON IN THE FIRST DEGREE.

Arson is arson in the first degree when the-property-which the-defendant-intends-to-destroy-or-damage,-or-which-the defendant-knowingly-endangers,-is-property-in-which the presence of one or more persons can be reasonably anticipated in or near the property which is the subject of the arson, or the arson results in the death of a fire fighter, whether paid or volunteer.

Arson in the first degree is a class "B" felony.

Sec. 15. Section 712.3, Code 2003, is amended to read as follows:

712.3 ARSON IN THE SECOND DEGREE.

Arson which is not arson in the first degree is arson in the second degree when the property which-the-defendant intends-to-destroy-or-damage; or-which-the-defendant-knowingly endangers; which is the subject of the arson is a building or a structure, or real property of any kind, or standing crops, or is personal property the value of which exceeds five hundred dollars. Arson in the second degree is a class "C" felony.

- Sec. 16. Section 712.6, Code 2003, is amended to read as follows:
- 712.6 POSSESSION-OF EXPLOSIVE OR INCENDIARY MATERIALS OR DEVICES.

- 1. Any person who shall possess any incendiary or explosive device or material with the intent to use such device or material to commit any public offense shall be guilty of a class "C" felony.
- 2. Any person, with the intent to intimidate, annoy, or alarm another person, who places a simulated explosive or simulated incendiary device in or near an occupied structure as defined in section 702.12, is guilty of a serious misdemeanor.

Sec. 17. APPLICABILITY DATE. The sections of this Act enacting sections 100C.1 through 100C.6, 100C.8, and 100C.9 shall not be applicable until July 1, 2005.

CHRISTOPHER C. RANTS Speaker of the House

JEFFREY M. LAMBERTI
President of the Senate

I hereby certify that this bill originated in the House and is known as House File 2200, Eightieth General Assembly.

MARGARET THOMSON
Chief Clerk of the House
Approved ______, 2004

THOMAS J. VILSACK Governor