: Lamberti • Kramer Hynn

SSB-1267 Appropriation S'icceeded By SENATE FILE (PROPOSED COMMITTEE ON BY APPROPRIATIONS BILL BY CHAIRPERSON LAMBERTI)

pf/gg/8

Passed	Senate, Date	Passed	House,	Date
Vote:	Ayes Nays	Vote:	Ayes	Nays
	Approved			_

## A BILL FOR

1 An Act relating to matters related to the tobacco settlement 2 including the tobacco settlement authority, the tobacco settlement trust fund, and the tobacco settlement endowment 3 fund, and providing an effective date. 4 5 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA: 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23 TLSB 3581XC 79

S.F. \_\_\_\_\_ H.F. \_\_\_\_\_

Section 1. Section 12.65, Code 2001, is amended to read as 1 2 follows: 12.65 HEALTHY IOWANS TOBACCO SETTLEMENT-ENDOWMENT-FUND 3 4 TRUST. 1. A healthy Iowans tobacco settlement-endowment-fund 5 6 trust is created in the office of the treasurer of state. 7 After-payment-of-litigation-costs7-all-moneys-paid-to-the 8 state-pursuant-to-the-master-settlement-agreement7-as-defined 9 in-section-4536-17 Moneys appropriated to the healthy Iowans 10 tobacco trust from the endowment for Iowa's health account of 11 the tobacco settlement trust fund established in section 12 12E.12 and from any other source shall be deposited in the 13 fund healthy Iowans tobacco trust. 2---Any-moneys-paid-to-the-state-by-the-tobacco-settlement 14 15 authority-pursuant-to-chapter-12E-shall-be-deposited-in-the 16 fund---Additionally-the-state's-share-of-the-moneys-which-are 17 not-sold-to-the-tobacco-settlement-authority-pursuant-to 18 chapter-12E-shall-be-deposited-in-the-fund-3- 2. Moneys deposited in the fund healthy Iowans tobacco 19 20 trust shall be used only in accordance with appropriations 21 from the fund healthy Iowans tobacco trust for purposes 22 related to health care, substance abuse treatment and 23 enforcement, tobacco use prevention and control, and other 24 purposes related to the needs of children, adults, and 25 families in the state. 26 4---A-savings-account-for-healthy-Iowans-is-created-within 27 the-tobacco-settlement-endowment-fund---Moneys7-appropriated 28 annually7-shall-be-deposited-in-the-account-and-shall-be 29 invested-to-provide-an-ongoing-source-of-investment-earnings-5- 3. Notwithstanding section 8.33, any unexpended balance 30 31 in the fund healthy Iowans tobacco trust at the end of the 32 fiscal year shall be retained in the fund trust. 33 Notwithstanding section 12C.7, subsection 2, interest or 34 earnings on investments or time deposits of the moneys in the 35 healthy Iowans tobacco settlement-endowment-fund,-in-the

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1 savings-account-for-healthy-Towans,-and-in-any-other-account 2 established-within-the-fund trust shall be credited to the 3 healthy Iowans tobacco settlement-endowment-fund,-to-the 4 savings-account-for-healthy-Towans,-or-to-any-other-account 5 established,-respectively trust.

6 6---For-the-purposes-of-this-section--"litigation-costs"
7 are-those-costs-itemized-by-the-attorney-general-and-submitted
8 to-and-approved-by-the-attorney-general-

9 7. <u>4.</u> Moneys in the fund healthy Iowans tobacco trust 10 shall be considered part of the general fund of the state for 11 cash flow purposes only, provided any moneys used for cash 12 flow purposes are returned to the fund trust by the close of 13 each fiscal year.

14 Sec. 2. Section 12E.2, Code 2001, is amended by adding the 15 following new subsections:

16 <u>NEW SUBSECTION</u>. 4A. "Healthy Iowans tobacco trust" means 17 the healthy Iowans tobacco trust created in section 12.65. 18 <u>NEW SUBSECTION</u>. 4B. "Interest rate agreement" means an 19 interest rate swap or exchange agreement, an agreement 20 establishing an interest rate floor or ceiling or both, or any 21 similar agreement. Any such agreement may include the option 22 to enter into or cancel the agreement or to reverse or extend 23 the agreement.

NEW SUBSECTION. 5A. "Net proceeds" means the amount of proceeds remaining following each sale of bonds which are not required by the authority to establish and fund reserve funds and to pay the costs of issuance and other expenses and fees directly related to the authorization and issuance of bonds. Sec. 3. Section 12E.2, subsections 7, 8, and 10, Code 2001, are amended to read as follows:

31 7. "Program plan" means the tobacco settlement program
32 plan established-in-this-chapter dated February 14, 2001,
33 including exhibits to the program plan, submitted by the
34 authority to the legislative council and the executive
35 council, to provide the state with a secure and stable source

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1 of funding for the purposes designated by this chapter and 2 section 12.65.

3 8. "Qualified investments" means investments of the
4 authority authorized by <u>pursuant to</u> this chapter.

5 10. "State's share" means all of the state's-monetary 6 rights-and-interests;-all-rights-of-enforcement;-and-all 7 rights-necessary-and-convenient-for-enforcement-of-those 8 monetary-rights-and-interests-in-the-master-settlement 9 agreement following:

a. All payments required to be made by tobacco product
manufacturers to the state, and the state's rights to receive
such payments, under the master settlement agreement.

b. To the extent that such amounts have been assigned to
the state, all payments of attorney fees required to be made
by tobacco product manufacturers under the master settlement
agreement, and all rights to receive such attorney fees.
Sec. 4. Section 12E.2, Code 2001, is amended by adding the

18 following new subsections:

19 <u>NEW SUBSECTION</u>. 10A. "Tax-exempt bonds" means bonds 20 issued by the authority that are accompanied by a written 21 opinion of legal counsel to the authority that the bonds are 22 excluded from the gross income of the recipients for federal 23 income tax purposes.

NEW SUBSECTION. 10B. "Taxable bonds" means bonds issued by the authority that are not accompanied by a written opinion of legal counsel to the authority that the bonds are excluded from the gross income of the recipients for federal income tax purposes.

29 Sec. 5. Section 12E.2, subsection 11, Code 2001, is 30 amended by striking the subsection.

31 Sec. 6. Section 12E.3, subsection 2, paragraphs a and d, 32 Code 2001, are amended to read as follows:

a. To implement and administer the program plan and to
34 establish a stable source of revenue to be used for the
35 purposes designated in this chapter and section 12.65.

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1 d. To sell, pledge, or assign, as security or 2 consideration, all or a portion of the state's share sold to 3 the authority pursuant to a sales agreement, to provide for 4 and secure the issuance and repayment of its bonds. Sec. 7. Section 12E.8, subsection 1, paragraphs g and h, 5 6 Code 2001, are amended to read as follows: 7 The power to invest or deposit moneys of or held by the q. 8 authority in any manner determined by the authority, 9 notwithstanding chapter 12B or 12C. 10 The power to procure insurance, other credit h. 11 enhancements, and other financing arrangements, and to execute 12 instruments and contracts and to enter into agreements 13 convenient or necessary to facilitate financing arrangements 14 of the authority and to fulfill its the purposes of the 15 authority under this chapter, including but not limited to 16 such arrangements, instruments, contracts, and agreements as 17 municipal bond insurance, liquidity facilities, interest rate 18 agreements, and letters of credit. 19 Sec. 8. Section 12E.8, subsection 1, Code 2001, is amended 20 by adding the following new paragraphs: The power to acquire, own, hold, 21 NEW PARAGRAPH. k. 22 administer, and dispose of property. NEW PARAGRAPH. 1. The power to determine, in connection 23 24 with the issuance of bonds, and subject to the sales 25 agreement, the terms and other details of financing, and the 26 method of implementation of the program plan. 27 The power to perform any act not NEW PARAGRAPH. m. 28 inconsistent with federal or state law necessary to carry out 29 the purposes of the authority. Sec. 9. Section 12E.9, subsection 1, Code 2001, is amended 30 31 by striking the subsection and inserting in lieu thereof the 32 following: The governor or the governor's designee shall sell 33 1. a. 34 and assign all or a portion of the state's share to the 35 authority pursuant to one or more sales agreements for the

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1 purpose of securitization as described in the program plan and 2 as specified in section 12E.10. The attorney general shall 3 assist the governor in the preparation and review of all 4 necessary documentation to effect such a sale as soon as 5 reasonably practicable.

b. Any sales agreement shall be consistent with the
7 program plan. The terms and conditions of the sale
8 established in such sales agreement may include but are not
9 limited to any of the following:

10 (1) A requirement that the state enforce, at the sole 11 expense of the authority, the provisions of the master 12 settlement agreement that require payment of the state's share 13 that has been sold to the authority under a sales agreement.

14 (2) A requirement that the state not agree to any 15 amendment of the master settlement agreement that materially 16 and adversely affects the authority's ability to receive the 17 state's share that has been sold to the authority.

18 (3) An agreement that the anticipated use by the state of 19 bond proceeds received pursuant to the sales agreement shall 20 be for capital projects, certain debt service on outstanding 21 obligations that funded capital projects, payment of attorney 22 fees related to the master settlement agreement, and to 23 provide a secure and stable source of funding to the state for 24 purposes designated by this chapter and section 12.65.

(4) A statement that the net proceeds from the sale of bonds shall be deposited in the tobacco settlement trust fund restablished under section 12E.12 and that in no event shall the amounts in the trust fund be available or be applied for payment of bonds or any claim against the authority or any debt or obligation of the authority.

31 (5) A requirement that the net proceeds received by the 32 authority from the sale of any tax-exempt bonds issued to 33 provide funds for capital projects, certain debt service, and 34 attorney fees related to the master settlement agreement be 35 paid by the authority to the state as consideration for the

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1 sale of that portion of the state's share, that such net 2 proceeds be deposited by the state upon receipt in the tax-3 exempt bonds proceeds restricted capital funds account of the 4 tobacco settlement trust fund, and that such proceeds are to 5 be held by the authority solely for the benefit of the state, 6 subject to annual appropriation by the state in accordance 7 with section 12E.10, subsection 1, paragraph "b".

8 (6) A requirement that the net proceeds received by the 9 authority from the sale of taxable bonds or tax-exempt bonds 10 issued to provide funds for the purpose specified in section 11 12.65 be deposited in the endowment for Iowa's health account 12 of the tobacco settlement trust fund as moneys of the 13 authority until transferred to the state pursuant to section 14 12E.12, subsection 1, paragraph "b", subparagraph (2). Each 15 amount transferred shall be the consideration received by the 16 state for that portion of the state's share.

17 (7) An agreement that the effective date of the sale is 18 the date of receipt of the bond proceeds by the authority and 19 the deposits of the net proceeds of the tax-exempt bonds and 20 the taxable bonds in the respective account of the tobacco 21 settlement trust fund.

22 Sec. 10. Section 12E.9, subsection 5, Code 2001, is 23 amended to read as follows:

5. The authority, the treasurer of state, and the attorney general shall report to the legislative council and the executive council on or before the date **specified-in-the program-plan** of the sale, advising them of the accomplishment of the sale, its terms, and conditions.

29 Sec. 11. Section 12E.10, Code 2001, is amended by striking 30 the section and inserting in lieu thereof the following: 31 12E.10 TOBACCO SETTLEMENT PROGRAM PLAN.

32 1. a. The authority shall implement the program plan and 33 shall proceed with a securitization to maximize the 34 transference of risks associated with the master settlement 35 agreement. The authority shall issue tax-exempt bonds in an

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1 amount that is sufficient to provide net proceeds in an amount 2 of not more than five hundred forty million dollars for 3 deposit in the tax-exempt bonds proceeds restricted capital 4 funds account of the tobacco settlement trust fund, to be used 5 for capital projects, certain debt service on outstanding 6 obligations which funded capital projects, and attorney fees 7 related to the master settlement agreement. The authority may 8 also issue taxable bonds or tax-exempt bonds to provide 9 additional proceeds to be used for the purposes specified in 10 section 12.65.

11 b. It is the expectation of the state that not less than 12 eighty-five percent of the proceeds deposited in the tax-13 exempt bonds proceeds restricted capital funds account of the 14 tobacco settlement trust fund will be expended within five 15 years from the effective date of the sale, consistent with the 16 requirements of federal law, and that the specific capital 17 projects, debt service, and attorney fees payments shall be 18 determined, annually, through appropriations authorized by a 19 constitutional majority of each house of the general assembly 20 and approved by the governor.

21 2. The authority shall periodically report to the 22 legislative council and the governor regarding implementation 23 of the program plan and shall, prior to any public offering of 24 bonds, submit a report to the legislative council and the 25 governor describing the terms of the proposed bond issue. 26 3. Any amendment to the program plan shall be authorized

27 by a constitutional majority of each house of the general 28 assembly and approved by the governor.

4. To the extent that any provision of the program plan is inconsistent with this chapter, the provisions of this chapter 31 shall govern.

32 Sec. 12. Section 12E.11, subsections 1, 4, and 5, Code 33 2001, are amended to read as follows:

The authority may issue bonds and use, if bonds are
 issued shall make the proceeds from the bonds for-the-purpose

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1 of-providing available to the state pursuant to the sales 2 agreement to fund capital projects, certain debt service on 3 outstanding obligations that funded capital projects, and 4 attorney fees related to the master settlement agreement, and 5 to provide a secure and stable source of funding to the state, 6 consistent with the purposes of this chapter and section 7 12.65. In connection with the issuance of bonds and subject 8 to the terms of the sales agreement, the authority shall 9 determine the terms and other details of the financing and the 10 method of implementation of the program plan. Bonds issued 11 pursuant to this section may be secured by a pledge of all or 12 a portion of the state's share and any moneys derived from the 13 state's share, and any other sources available to the 14 authority with the exception of moneys in the tobacco 15 settlement trust fund. The authority may also issue refunding 16 bonds, including advance refunding bonds, for the purpose of 17 refunding previously issued bonds, and may issue other types 18 of bonds, debt obligations, and financing arrangements 19 necessary to fulfill its purposes or the purposes of this 20 chapter.

4. Bonds shall state on their face that they are payable both as to principal and interest solely out of the assets of the authority pledged for their purpose and do not constitute an indebtedness of the state or any political subdivision of the state; are secured solely by and payable solely from receipts-under-the-master-settlement-agreement assets of the authority pledged for such purpose; constitute neither a general, legal, or moral obligation of the state or any of its political subdivisions; and that the state has no obligation or intention to satisfy any deficiency or default of any payment of the bonds.

32 5. Any amount pledged by the authority to be received 33 under the master settlement agreement shall be valid and 34 binding at the time the pledge is made. Receipts <u>Amounts</u> so 35 pledged and then or thereafter received by the authority shall

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1 immediately be subject to the lien of such pledge without any 2 physical delivery thereof or further act. The lien of any 3 such pledge shall be valid and binding as against all parties 4 having claims of any kind against the authority, whether such 5 parties have notice of the lien. Notwithstanding any other 6 provision to the contrary, the resolution of the authority or 7 any other instrument by which a pledge is created need not be 8 recorded or filed to perfect such pledge.

9 Sec. 13. Section 12E.11, subsection 7, paragraph c, Code 10 2001, is amended to read as follows:

11 c. The bonds shall be subject to the terms, conditions, 12 and covenants providing for the payment of the principal, 13 redemption premiums, if any, interest <u>which may be fixed or</u> 14 <u>variable during any period the bonds are outstanding</u>, and 15 other terms, conditions, covenants, and protective provisions 16 safeguarding payment, not inconsistent with this chapter and 17 as determined by resolution of the board authorizing their 18 issuance.

19 Sec. 14. Section 12E.11, Code 2001, is amended by adding 20 the following new subsection:

NEW SUBSECTION. 11. The state reserves the right at any time to alter, amend, repeal, or otherwise change the structure, organization, programs, or activities of the authority, including the power to terminate the authority, sexcept that a law shall not be enacted that impairs any obligation made pursuant to a sales agreement or any contract rentered into by the authority with or on behalf of the holders of the bonds to the extent that any such law would contravene Article I, section 21, of the Constitution of the State of Iowa or Article I, section 10, of the Constitution of the 1 United States.

32 Sec. 15. Section 12E.12, subsection 1, Code 2001, is 33 amended to read as follows:

<u>a.</u> A tobacco settlement trust fund is established,
 separate and apart from all other public moneys or funds of

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1 the state, under the control of the authority. The fund shall 2 consist of moneys paid to the authority and not pledged to the 3 payment of bonds or otherwise obligated. Such moneys shall 4 include but are not limited to payments received from the 5 master settlement agreement which are not pledged to the 6 payment of bonds or which are subsequently released from a 7 pledge to the payment of any bonds; payments which, in 8 accordance with any sales agreement with the state, are to be 9 paid to the state and not pledged to the bonds, including that 10 portion of the proceeds of any bonds designated for purchase 11 of all or a portion of the state's share, which are designated 12 for deposit in the fund, together with all interest, 13 dividends, and rents on the bonds; and all securities or 14 investment income and other assets acquired by and through the 15 use of the moneys belonging to the fund and any other moneys 16 deposited in the fund. Moneys in the fund are to be used 17 solely and only for the payment of all amounts due and to 18 become due to the state, and shall not be used for any other 19 purpose. Such moneys shall not be available for the payment 20 of any claim against the authority or any debt or obligation 21 of the authority.

b. The fund shall consist of the following accounts:
(1) The tax-exempt bonds proceeds restricted capital funds
account. The net proceeds of tax-exempt bonds issued to
provide funds for capital projects, certain debt service, and
attorney fees related to the master settlement agreement which
the state treasurer is authorized and directed to deposit on
behalf of the state, shall be deposited in the account and
shall be used to fund capital projects, certain debt service,
and the payment of attorney fees related to the master

32 (2) The endowment for Iowa's health account. The net 33 proceeds of the taxable bonds or tax-exempt bonds issued to 34 provide funds for the purposes specified in section 12.65 35 which the authority is directed to deposit in the account, any S.F. \_\_\_\_\_ H.F. \_\_\_\_

1 portion of the state's share which is not sold to the 2 authority, and any other moneys appropriated by the state for 3 deposit in the account shall be deposited in the account and 4 shall be used for the purposes specified in section 12.65. (a) There is transferred from the endowment for Iowa's 5 6 health account of the tobacco settlement trust fund to the 7 healthy Iowans tobacco trust for the fiscal year beginning 8 July 1, 2001, and ending June 30, 2002, the amount of fifty-9 five million dollars, to be used for the purposes specified in 10 section 12.65. (b) For each fiscal year beginning July 1, 2002, and 11 12 annually thereafter, there is transferred from the endowment 13 for Iowa's health account of the tobacco settlement trust fund 14 to the healthy Iowans tobacco trust fifty-five million dollars 15 plus an inflationary factor of one and one-half percent of the 16 amount transferred in the previous fiscal year. Any transfer 17 in an amount not in accordance with this subparagraph shall 18 not be made unless authorized by a three-fifths majority of 19 each house and approved by the governor. Sec. 16. Section 12E.12, subsection 3, Code 2001, is 20 21 amended by adding the following new paragraph: NEW PARAGRAPH. e. If consistent with the investment 22 23 policy established by the board, the authority may invest 24 moneys of or held by the authority in structured notes and 25 investment agreements, the repayment of the principal amount 26 of which is protected or guaranteed. Sec. 17. Section 12E.17, Code 2001, is amended to read as 27 28 follows: 12E.17 DISSOLUTION OF THE AUTHORITY. 29 The authority shall dissolve no later than two years from 30 31 the date of final payment of all outstanding bonds and the 32 satisfaction of all outstanding obligations of the authority, 33 except to the extent necessary to remain in existence to 34 fulfill any outstanding covenants or provisions with 35 bondholders or third parties made in accordance with this

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1 chapter. Upon dissolution of the authority, all assets of the 2 authority shall be returned to the state and shall be 3 deposited in the healthy Iowans tobacco settlement-endowment 4 fund trust, unless otherwise directed by the general assembly, 5 and the authority shall execute any necessary assignments or 6 instruments, including any assignment of any right, title, or 7 ownership to the state for receipt of payments under the 8 master settlement agreement.

9 Sec. 18. 2000 Iowa Acts, chapter 1208, section 24, as 10 amended by 2001 Iowa Acts, Senate File 258, section 1, is ll repealed.

Sec. 19. EFFECTIVE DATE -- DEPOSIT OF FUNDS. Until the 12 13 effective date of the sale as provided in section 12E.9, the 14 state's share shall be deposited in the healthy Iowans tobacco 15 trust created in section 12.65. Upon the effective date of 16 the sale, the state's share shall be transferred or deposited 17 in accordance with any sales agreement and chapter 12E. Sec. 20. EFFECTIVE DATE. This Act, being deemed of 18 19 immediate importance, takes effect upon enactment. 20

## EXPLANATION

This bill amends Code chapter 12E, relating to the tobacco 21 22 settlement authority, to provide for implementation of the 23 program plan submitted by the tobacco settlement authority to 24 the legislative council and the executive council to provide a 25 secure and stable source of funding for the purposes 26 designated in Code section 12.65 (the tobacco settlement 27 endowment fund) amended in the bill to be renamed the healthy 28 Iowans tobacco trust. The program plan to be implemented 29 provides for securitization of the portion of the state's 30 share of the tobacco master settlement agreement sold to the 31 tobacco settlement authority. The bill directs the authority 32 to sell tax-exempt bonds in specified amounts to be used for 33 capital projects, certain debt service, and payment of 34 attorney fees related to the master settlement agreement. The 35 bill also authorizes the authority to issue taxable bonds or

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1 tax-exempt bonds to provide additional proceeds to be used for 2 the purposes specified in Code section 12.65.

3 The bill provides that the state reserves the right to 4 alter, amend, repeal, or otherwise change the structure, 5 organization, programs, or activities of the authority, except 6 that no law is to be enacted that impairs any obligation made 7 under a sales agreement or contract which would contravene 8 constitutional provisions.

The bill amends the section of Code chapter 12E relating to 9 10 the tobacco settlement trust fund to provide for two separate 11 accounts within the fund. The net proceeds of the tax-exempt 12 bonds are to be deposited in the tax-exempt bonds proceeds 13 restricted capital funds account to be used to fund capital 14 projects, certain debt service, and payment of attorney fees 15 related to the master settlement agreement. The net proceeds 16 of the taxable bonds, any portion of the state's share which 17 is not sold to the authority, and any other moneys 18 appropriated by the state for deposit in the account are to be 19 deposited in the endowment for Iowa's health account. The bill provides for a transfer of \$55 million from the 20 21 endowment for Iowa's health account to the healthy Iowans 22 tobacco trust created in Code section 12.65, for the fiscal 23 year beginning July 1, 2001, and ending June 30, 2002. For 24 the fiscal year beginning July 1, 2002, and annually 25 thereafter, a transfer of \$55 million plus an inflationary 26 factor of  $1 \frac{1}{2}$  percent of the amount transferred in the 27 previous year is required to be transferred from the endowment 28 for Iowa's health account to the healthy Iowans tobacco trust 29 created in Code section 12.65.

The bill also amends Code section 12.65 to rename the 1 "tobacco settlement endowment fund" the "healthy Iowans 2 tobacco trust". Moneys appropriated from the endowment for 33 Iowa's health account and from any other source are to be 34 deposited in the trust to be used in accordance with 35 appropriations made from the trust for purposes related to

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	health care, substance abuse treatment and enforcement,
	tobacco use prevention and control, and other purposes related
	to the needs of children, adults, and families in the state.
	The bill eliminates the savings account for healthy Iowans
5	within the trust.
6	The bill provides that until the sale of the portion of the
7	state's share is effective, the state's share is to be
8	deposited in the healthy Iowans tobacco trust created in Code
9	section 12.65. Upon the effective date of the sale, the
10	state's share is to be transferred or deposited in accordance
11	with the sales agreement and Code chapter 12E.
12	The bill takes effect upon enactment.
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REFINITED

FILED APR 192001

SENATE FILE 532 BY COMMITTEE ON APPROPRIATIONS

(SUCCESSOR TO SSB 1267)

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SF 532

Passed Senate, Date <u>4-20-01</u> Passed House, Date <u>4/27/01</u> Vote: Ayes <u>4/</u> Nays <u>1</u> Vote: Ayes <u>94</u> Nays <u>0</u> Referred <u>4-30-01</u> Re Port 4.30-01 Vate 47-3 A BILL FOR

1 An Act relating to matters related to the tobacco settlement 2 including the tobacco settlement authority, the tobacco 3 settlement trust fund, and the tobacco settlement endowment fund, and providing an effective date. 4 5 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA: 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 TLSB 3581SV 79

1 Section 1. Section 12.65, Code 2001, is amended to read as
2 follows:

3 12.65 <u>HEALTHY IOWANS</u> TOBACCO SEPPLEMENT-ENDOWMENT-FUND 4 <u>TRUST</u>.

5 1. A healthy Iowans tobacco settlement-endowment-fund 6 trust is created in the office of the treasurer of state. 7 After-payment-of-litigation-costs7-all-moneys-paid-to-the 8 state-pursuant-to-the-master-settlement-agreement7-as-defined 9 in-section-4536-17 Moneys transferred to the healthy Iowans 10 tobacco trust from the endowment for Iowa's health account of 11 the tobacco settlement trust fund established in section 12 12E.12 and appropriated or transferred from any other source 13 shall be deposited in the fund healthy Iowans tobacco trust. 2---Any-moneys-paid-to-the-state-by-the-tobacco-settlement 14 15 authority-pursuant-to-chapter-12E-shall-be-deposited-in-the 16 fund---Additionally-the-state's-share-of-the-moneys-which-are 17 not-sold-to-the-tobacco-settlement-authority-pursuant-to 18 chapter-12E-shall-be-deposited-in-the-fund-

19 3. 2. Moneys deposited in the fund healthy Iowans tobacco 20 trust shall be used only in accordance with appropriations 21 from the fund healthy Iowans tobacco trust for purposes 22 related to health care, substance abuse treatment and 23 enforcement, tobacco use prevention and control, and other 24 purposes related to the needs of children, adults, and 25 families in the state.

4.--A-savings-account-for-healthy-Iowans-is-created-within the-tobacco-settlement-endowment-fund---Moneys,-appropriated annually,-shall-be-deposited-in-the-account-and-shall-be invested-to-provide-an-ongoing-source-of-investment-earnings. 5. 3. Notwithstanding section 8.33, any unexpended balance in the fund healthy Iowans tobacco trust at the end of the fiscal year shall be retained in the fund trust. Notwithstanding section 12C.7, subsection 2, interest or earnings on investments or time deposits of the moneys in the healthy Iowans tobacco settlement-endowment-fund,-in-the

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1 savings-account-for-healthy-Towans7-and-in-any-other-account 2 established-within-the-fund trust shall be credited to the 3 healthy Iowans tobacco settlement-endowment-fund7-to-the 4 savings-account-for-healthy-Towans7-or-to-any-other-account 5 established7-respectively trust.

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9 7. <u>4.</u> Moneys in the fund healthy Iowans tobacco trust 10 shall be considered part of the general fund of the state for 11 cash flow purposes only, provided any moneys used for cash 12 flow purposes are returned to the fund trust by the close of 13 each fiscal year.

14 Sec. 2. Section 12E.2, Code 2001, is amended by adding the 15 following new subsections:

16 <u>NEW SUBSECTION</u>. 4A. "Healthy Iowans tobacco trust" means 17 the healthy Iowans tobacco trust created in section 12.65.

NEW SUBSECTION. 4B. "Interest rate agreement" means an interest rate swap or exchange agreement, an agreement establishing an interest rate floor or ceiling or both, or any similar agreement. Any such agreement may include the option enter into or cancel the agreement or to reverse or extend the agreement.

NEW SUBSECTION. 5A. "Net proceeds" means the amount of proceeds remaining following each sale of bonds which are not required by the authority to establish and fund reserve funds and to pay the costs of issuance and other expenses and fees directly related to the authorization and issuance of bonds. Sec. 3. Section 12E.2, subsections 7, 8, and 10, Code 30 2001, are amended to read as follows:

31 7. "Program plan" means the tobacco settlement program
32 plan established-in-this-chapter dated February 14, 2001,
33 including exhibits to the program plan, submitted by the
34 authority to the legislative council and the executive
35 council, to provide the state with a secure and stable source

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1 of funding for the purposes designated by this chapter and 2 section 12.65.

3 8. "Qualified investments" means investments of the
4 authority authorized by pursuant to this chapter.

5 10. "State's share" means all of the state's-monetary 6 rights-and-interests;-all-rights-of-enforcement;-and-all 7 rights-necessary-and-convenient-for-enforcement-of-those 8 monetary-rights-and-interests-in-the-master-settlement 9 agreement following:

a. All payments required to be made by tobacco product
11 manufacturers to the state, and the state's rights to receive
12 such payments, under the master settlement agreement.

13 b. To the extent that such amounts have been assigned to 14 the state, all payments of attorney fees required to be made 15 by tobacco product manufacturers under the master settlement 16 agreement, and all rights to receive such attorney fees.

17 Sec. 4. Section 12E.2, Code 2001, is amended by adding the 18 following new subsections:

19 <u>NEW SUBSECTION</u>. 10A. "Tax-exempt bonds" means bonds 20 issued by the authority that are accompanied by a written 21 opinion of legal counsel to the authority that the bonds are 22 excluded from the gross income of the recipients for federal 23 income tax purposes.

24 <u>NEW SUBSECTION</u>. 10B. "Taxable bonds" means bonds issued 25 by the authority that are not accompanied by a written opinion 26 of legal counsel to the authority that the bonds are excluded 27 from the gross income of the recipients for federal income tax 28 purposes.

29 Sec. 5. Section 12E.2, subsection 11, Code 2001, is 30 amended by striking the subsection.

31 Sec. 6. Section 12E.3, subsection 2, paragraphs a and d, 32 Code 2001, are amended to read as follows:

a. To implement and administer the program plan and to
34 establish a stable source of revenue to be used for the
35 purposes designated in this chapter and section 12.65.

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d. To sell, pledge, or assign, as security or 2 consideration, all or a portion of the state's share sold to 3 the authority pursuant to a sales agreement, to provide for 4 and secure the issuance and repayment of its bonds. Sec. 7. Section 12E.8, subsection 1, paragraphs g and h, 5 6 Code 2001, are amended to read as follows: The power to invest or deposit moneys of or held by the 7 α. 8 authority in any manner determined by the authority, 9 notwithstanding chapter 12B or 12C. The power to procure insurance, other credit 10 h. 11 enhancements, and other financing arrangements, and to execute 12 instruments and contracts and to enter into agreements 13 convenient or necessary to facilitate financing arrangements 14 of the authority and to fulfill its the purposes of the 15 authority under this chapter, including but not limited to 16 such arrangements, instruments, contracts, and agreements as 17 municipal bond insurance, liquidity facilities, interest rate 18 agreements, and letters of credit. 19 Sec. 8. Section 12E.8, subsection 1, Code 2001, is amended 20 by adding the following new paragraphs: NEW PARAGRAPH. k. The power to acquire, own, hold, 21 22 administer, and dispose of property. 23 NEW PARAGRAPH. 1. The power to determine, in connection 24 with the issuance of bonds, and subject to the sales 25 agreement, the terms and other details of financing, and the 26 method of implementation of the program plan. 27 NEW PARAGRAPH. m. The power to perform any act not 28 inconsistent with federal or state law necessary to carry out 29 the purposes of the authority. Section 12E.9, subsection 1, Code 2001, is amended 30 Sec. 9. 31 by striking the subsection and inserting in lieu thereof the 32 following: 33 1. a. The governor or the governor's designee shall sell 34 and assign all or a portion of the state's share to the B5 authority pursuant to one or more sales agreements for the

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1 purpose of securitization as described in the program plan and 2 as specified in section 12E.10. The attorney general shall 3 assist the governor in the preparation and review of all 4 necessary documentation to effect such a sale as soon as 5 reasonably practicable.

b. Any sales agreement shall be consistent with the
7 program plan and this chapter. The terms and conditions of
8 the sale established in such sales agreement may include but
9 are not limited to any of the following:

10 (1) A requirement that the state enforce, at the sole 11 expense of the authority, the provisions of the master 12 settlement agreement that require payment of the state's share 13 that has been sold to the authority under a sales agreement. 14 (2) A requirement that the state not agree to any 15 amendment of the master settlement agreement that materially 16 and adversely affects the authority's ability to receive the 17 state's share that has been sold to the authority.

18 (3) An agreement that the anticipated use by the state of 19 bond proceeds received pursuant to the sales agreement shall 20 be for capital projects, certain debt service on outstanding 21 obligations that funded capital projects, payment of attorney 22 fees related to the master settlement agreement, and to 23 provide a secure and stable source of funding to the state for 24 purposes designated by this chapter and section 12.65.

(4) A statement that the net proceeds from the sale of bonds shall be deposited in the tobacco settlement trust fund restablished under section 12E.12 and that in no event shall the amounts in the trust fund be available or be applied for payment of bonds or any claim against the authority or any debt or obligation of the authority.

31 (5) A requirement that the net proceeds received by the 32 authority from the sale of any tax-exempt bonds issued to 33 provide funds for capital projects, certain debt service, and 34 attorney fees related to the master settlement agreement be 35 paid by the authority to the state as consideration for the

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1 sale of that portion of the state's share, that such net 2 proceeds be deposited by the state upon receipt in the tax-3 exempt bond proceeds restricted capital funds account of the 4 tobacco settlement trust fund, and that such proceeds are to 5 be held by the authority solely for the benefit of the state, 6 subject to annual appropriation by the state in accordance 7 with section 12E.10, subsection 1, paragraph "b".

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8 (6) A requirement that the net proceeds received by the 9 authority from the sale of taxable bonds or tax-exempt bonds 10 issued to provide funds for the purposes specified in section 11 12.65 be deposited in the endowment for Iowa's health account 12 of the tobacco settlement trust fund as moneys of the 13 authority until transferred to the state pursuant to section 14 12E.12, subsection 1, paragraph "b", subparagraph (2). Each 15 amount transferred shall be the consideration received by the 16 state for that portion of the state's share.

17 (7) An agreement that the effective date of the sale is 18 the date of receipt of the bond proceeds by the authority and 19 the deposits of the net proceeds of the tax-exempt bonds and 20 any taxable bonds in the respective accounts of the tobacco 21 settlement trust fund.

22 Sec. 10. Section 12E.9, subsection 5, Code 2001, is 23 amended to read as follows:

5. The authority, the treasurer of state, and the attorney general shall report to the legislative council and the executive council on or before the date specified-in-the program-plan of the sale, advising them of the accomplishment status of the sale, its terms, and conditions.

Sec. 11. Section 12E.10, Code 2001, is amended by striking 30 the section and inserting in lieu thereof the following: 31 12E.10 TOBACCO SETTLEMENT PROGRAM PLAN.

32 1. a. The authority shall implement the program plan and 33 shall proceed with a securitization to maximize the 34 transference of risks associated with the master settlement 35 agreement. The authority shall issue tax-exempt bonds in an

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1 amount that is sufficient to provide net proceeds in an amount 2 of not more than five hundred forty million dollars for 3 deposit in the tax-exempt bond proceeds restricted capital 4 funds account of the tobacco settlement trust fund, to be used 5 for capital projects, certain debt service on outstanding 6 obligations which funded capital projects, and attorney fees 7 related to the master settlement agreement. The authority may 8 also issue taxable bonds or tax-exempt bonds to provide 9 additional amounts to be used for the purposes specified in 10 section 12.65.

11 b. It is the expectation of the state that not less than 12 eighty-five percent of the proceeds deposited in the tax-13 exempt bond proceeds restricted capital funds account of the 14 tobacco settlement trust fund will be expended within five 15 years from the effective date of the sale, consistent with the 16 requirements of federal law, and that the specific capital 17 projects, debt service, and attorney fees payments shall be 18 determined, annually, through appropriations authorized by a 19 constitutional majority of each house of the general assembly 20 and approved by the governor.

21 2. The authority shall periodically report to the 22 legislative council and the governor regarding implementation 23 of the program plan and shall, prior to any public offering of 24 bonds, submit a report to the legislative council and the 25 governor describing the terms of the proposed bond issue. 3. Any amendment to the program plan shall be authorized 27 by a constitutional majority of each house of the general 28 assembly and approved by the governor.

4. To the extent that any provision of the program plan is
30 inconsistent with this chapter, the provisions of this chapter
31 shall govern.

32 Sec. 12. Section 12E.11, subsections 1, 4, and 5, Code 33 2001, are amended to read as follows:

The authority may issue bonds and use, if bonds are
 issued, shall make the proceeds from the bonds for-the-purpose

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1 of-providing available to the state pursuant to the sales 2 agreement to fund capital projects, certain debt service on 3 outstanding obligations that funded capital projects, and 4 attorney fees related to the master settlement agreement, and 5 to provide a secure and stable source of funding to the state, 6 consistent with the purposes of this chapter and section 7 12.65. In connection with the issuance of bonds and subject 8 to the terms of the sales agreement, the authority shall 9 determine the terms and other details of the financing and the 10 method of implementation of the program plan. Bonds issued 11 pursuant to this section may be secured by a pledge of all or 12 a portion of the state's share and any moneys derived from the 13 state's share, and any other sources available to the 14 authority with the exception of moneys in the tobacco 15 settlement trust fund. The authority may also issue refunding 16 bonds, including advance refunding bonds, for the purpose of 17 refunding previously issued bonds, and may issue other types 8 of bonds, debt obligations, and financing arrangements 19 necessary to fulfill its purposes or the purposes of this 20 chapter.

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4. Bonds shall state on their face that they are payable both as to principal and interest solely out of the assets of the authority pledged for their purpose and do not constitute an indebtedness of the state or any political subdivision of the state; are secured solely by and payable solely from receipts-under-the-master-settlement-agreement assets of the authority pledged for such purpose; constitute neither a general, legal, or moral obligation of the state or any of its political subdivisions; and that the state has no obligation or intention to satisfy any deficiency or default of any apayment of the bonds.

32 5. Any amount pledged by the authority to be received 33 under the master settlement agreement shall be valid and 34 binding at the time the pledge is made. Receipts <u>Amounts</u> so 55 pledged and then or thereafter received by the authority shall

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1 immediately be subject to the lien of such pledge without any 2 physical delivery thereof or further act. The lien of any 3 such pledge shall be valid and binding as against all parties 4 having claims of any kind against the authority, whether such 5 parties have notice of the lien. Notwithstanding any other 6 provision to the contrary, the resolution of the authority or 7 any other instrument by which a pledge is created need not be 8 recorded or filed to perfect such pledge.

9 Sec. 13. Section 12E.11, subsection 7, paragraph c, Code 10 2001, is amended to read as follows:

11 c. The bonds shall be subject to the terms, conditions, 12 and covenants providing for the payment of the principal, 13 redemption premiums, if any, interest which may be fixed or 14 <u>variable during any period the bonds are outstanding</u>, and 15 other terms, conditions, covenants, and protective provisions 16 safeguarding payment, not inconsistent with this chapter and 17 as determined by resolution of the board authorizing their 18 issuance.

19 Sec. 14. Section 12E.11, Code 2001, is amended by adding 20 the following new subsection:

21 <u>NEW SUBSECTION</u>. 11. The state reserves the right at any 22 time to alter, amend, repeal, or otherwise change the 23 structure, organization, programs, or activities of the 24 authority, including the power to terminate the authority, 25 except that a law shall not be enacted that impairs any 26 obligation made pursuant to a sales agreement or any contract 27 entered into by the authority with or on behalf of the holders 28 of the bonds to the extent that any such law would contravene 29 Article I, section 21, of the Constitution of the State of 30 Iowa or Article I, section 10, of the Constitution of the 31 United States.

32 Sec. 15. Section 12E.12, subsection 1, Code 2001, is 33 amended to read as follows:

<u>a.</u> A tobacco settlement trust fund is established,
 separate and apart from all other public moneys or funds of

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1 the state, under the control of the authority. The fund shall 2 consist of moneys paid to the authority and not pledged to the 3 payment of bonds or otherwise obligated. Such moneys shall 4 include but are not limited to payments received from the 5 master settlement agreement which are not pledged to the 6 payment of bonds or which are subsequently released from a 7 pledge to the payment of any bonds; payments which, in 8 accordance with any sales agreement with the state, are to be 9 paid to the state and not pledged to the bonds, including that 10 portion of the proceeds of any bonds designated for purchase 11 of all or a portion of the state's share, which are designated 12 for deposit in the fund, together with all interest, 13 dividends, and rents on the bonds; and all securities or 14 investment income and other assets acquired by and through the 15 use of the moneys belonging to the fund and any other moneys 16 deposited in the fund. Moneys in the fund are to be used 17 solely and only for the payment of all amounts due and to 18 become due to the state, and shall not be used for any other 19 purpose. Such moneys shall not be available for the payment 20 of any claim against the authority or any debt or obligation 21 of the authority.

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b. The fund shall consist of the following accounts:

(1) The tax-exempt bond proceeds restricted capital funds

account. The net proceeds of tax-exempt bonds issued to
provide funds for capital projects, certain debt service, and
attorney fees related to the master settlement agreement which
the state treasurer is authorized and directed to deposit on
behalf of the state, shall be deposited in the account and
shall be used to fund capital projects, certain debt service,
and the payment of attorney fees related to the master
settlement agreement.

33 proceeds of any taxable bonds or tax-exempt bonds issued to 34 provide funds for the purposes specified in section 12.65 B5 which the authority is directed to deposit in the account, any

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1 portion of the state's share which is not sold to the 2 authority, and any other moneys appropriated by the state for 3 deposit in the account shall be deposited in the account and 4 shall be used for the purposes specified in section 12.65. 5 (a) There is transferred from the endowment for Iowa's 6 health account of the tobacco settlement trust fund to the 7 healthy Iowans tobacco trust for the fiscal year beginning 8 July 1, 2001, and ending June 30, 2002, the amount of fifty-9 five million dollars, to be used for the purposes specified in 10 section 12.65. (b) For each fiscal year beginning July 1, 2002, and 11 12 annually thereafter, there is transferred from the endowment 13 for Iowa's health account of the tobacco settlement trust fund 14 to the healthy Iowans tobacco trust fifty-five million dollars 15 plus an inflationary factor of one and one-half percent of the 16 amount transferred in the previous fiscal year. Any transfer 17 in an amount not in accordance with this subparagraph shall 18 not be made unless authorized by a three-fifths majority of 19 each house and approved by the governor. Sec. 16. Section 12E.12, subsection 3, Code 2001, is 20 21 amended by adding the following new paragraph: NEW PARAGRAPH. e. If consistent with the investment 22 23 policy established by the board, the authority may invest 24 moneys of or held by the authority in structured notes and 25 investment agreements, the repayment of the principal amount 26 of which is protected or guaranteed. 27 Sec. 17. Section 12E.13, subsection 5, Code 2001, is 28 amended to read as follows: 5. All moneys of the authority or moneys held by the 29 30 authority shall be invested and held in the name of the 31 authority, whether they are held for the benefit, security, or 32 future payment to holders of bonds or to the state. All such 33 moneys and investments shall be considered moneys and 34 investments of the authority with the exception of moneys in 35 the tax-exempt bond proceeds restricted capital funds account

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1 of the tobacco settlement trust fund which are moneys of the
2 state.

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3 Sec. 18. Section 12E.17, Code 2001, is amended to read as 4 follows:

5 12E.17 DISSOLUTION OF THE AUTHORITY.

6 The authority shall dissolve no later than two years from 7 the date of final payment of all outstanding bonds and the 8 satisfaction of all outstanding obligations of the authority, 9 except to the extent necessary to remain in existence to 10 fulfill any outstanding covenants or provisions with 11 bondholders or third parties made in accordance with this 12 chapter. Upon dissolution of the authority, all assets of the 13 authority shall be returned to the state and shall be 14 deposited in the <u>healthy Iowans</u> tobacco settlement-endowment 15 fund <u>trust</u>, unless otherwise directed by the general assembly, 16 and the authority shall execute any necessary assignments or 17 instruments, including any assignment of any right, title, or 18 ownership to the state for receipt of payments under the 19 master settlement agreement.

20 Sec. 19. 2000 Iowa Acts, chapter 1208, section 24, as 21 amended by 2001 Iowa Acts, Senate File 258, section 1, is 22 repealed.

EFFECTIVE DATE -- DEPOSIT OF FUNDS. 23 Sec. 20. Until the 24 effective date of the sale as provided in section 12E.9, the 25 state's share shall be deposited in the healthy Iowans tobacco 26 trust created in section 12.65. Upon the effective date of 27 the sale, the state's share shall be transferred or deposited 28 in accordance with any sales agreement and chapter 12E. 29 Sec. 21. EFFECTIVE DATE. This Act, being deemed of 30 immediate importance, takes effect upon enactment. 31 EXPLANATION 32 This bill amends Code chapter 12E, relating to the tobacco

33 settlement authority, to provide for implementation of the 34 program plan submitted by the tobacco settlement authority to 35 the legislative council and the executive council to provide a

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1 secure and stable source of funding for the purposes 2 designated in Code section 12.65 (the tobacco settlement 3 endowment fund) amended in the bill to be renamed the healthy 4 Iowans tobacco trust. The program plan to be implemented 5 provides for securitization of the portion of the state's 6 share of the tobacco master settlement agreement sold to the 7 tobacco settlement authority. The bill directs the authority 8 to sell tax-exempt bonds in specified amounts to be used for 9 capital projects, certain debt service, and payment of 10 attorney fees related to the master settlement agreement. The 11 bill also authorizes the authority to issue taxable bonds or 12 tax-exempt bonds to provide additional proceeds to be used for 13 the purposes specified in Code section 12.65.

14 The bill provides that the state reserves the right to 15 alter, amend, repeal, or otherwise change the structure, 16 organization, programs, or activities of the authority, except 17 that no law is to be enacted that impairs any obligation made 18 under a sales agreement or contract which would contravene 19 constitutional provisions.

The bill amends the section of Code chapter 12E relating to the tobacco settlement trust fund to provide for two separate accounts within the fund. The net proceeds of the tax-exempt bonds are to be deposited in the tax-exempt bond proceeds restricted capital funds account to be used to fund capital projects, certain debt service, and payment of attorney fees related to the master settlement agreement. The net proceeds of any taxable bonds or tax exempt bonds issued to provide funds for the purposes specified in section 12.65, any portion of the state's share which is not sold to the authority, and any other moneys appropriated by the state for deposit in the account are to be deposited in the endowment for Iowa's health account.

33 The bill provides for a transfer of \$55 million from the 34 endowment for Iowa's health account to the healthy Iowans 35 tobacco trust created in Code section 12.65, for the fiscal

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1 year beginning July 1, 2001, and ending June 30, 2002. For 2 the fiscal year beginning July 1, 2002, and annually 3 thereafter, a transfer of \$55 million plus an inflationary 4 factor of 1 1/2 percent of the amount transferred in the 5 previous year is required to be transferred from the endowment 6 for Iowa's health account to the healthy Iowans tobacco trust 7 created in Code section 12.65.

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8 The bill also amends Code section 12.65 to rename the 9 "tobacco settlement endowment fund" the "healthy Iowans 10 tobacco trust". Moneys transferred from the endowment for 11 Iowa's health account and appropriated or transferred from any 12 other source are to be deposited in the trust to be used in 13 accordance with appropriations made from the trust for 14 purposes related to health care, substance abuse treatment and 15 enforcement, tobacco use prevention and control, and other 16 purposes related to the needs of children, adults, and 17 families in the state. The bill eliminates the savings 8 account for healthy Iowans within the trust.

19 The bill provides that until the sale of the portion of the 20 state's share is effective, the state's share is to be 21 deposited in the healthy Iowans tobacco trust created in Code 22 section 12.65. Upon the effective date of the sale, the 23 state's share is to be transferred or deposited in accordance 24 with the sales agreement and Code chapter 12E.

25 The bill takes effect upon enactment.

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## SENATE FILE 532

S-3419 Amend Senate File 532 as follows: 1 1. Page 6, line 32, by inserting after the letter 2 3 "a." the following: "(1)". 2. Page 6, by striking line 35, and inserting the 4 5 following: "agreement." 6 3. Page 7, by inserting before line 1, the 7 following: "(2) The authority shall issue tax-exempt bonds in 8 9 an". 4. Page 7, by striking line 7, and inserting the 10 11 following: "related to the master settlement 12 agreement." 5. Page 7, line 8, by inserting before the word 13 14 "also" the following: 15 "(3) The authority may". 16 6. Page 7, by inserting after line 10, the 17 following: "(4) Notwithstanding subparagraphs (1) and (2), 18 19 the authority is not required to issue tax-exempt 20 bonds if the authority determines that the issuance 21 would not be in the best interest of the state due to 22 market conditions." By JEFF LAMBERTI **S-3419** FILED APRIL 20, 2001 ADOPTED / f. 1233)

H-#/23/01 approp. H: 4/24/01 Do Has H- 5/1/01 Matter to R/C by Brunkhorst SENATE FILE <u>532</u> H 5/260 Notion to R/ with error BY COMMITTEE ON APPROPRIATIONS

(SUCCESSOR TO SSB 1267)

(AS AMENDED AND PASSED BY THE SENATE APRIL 20, 2001)

- New Language by the Senate Passed Senate (P. 1233) 4/20/01 (p. 1609) Passed House, Date <u>4-27-01</u> Vote: Ayes <u>94</u> Nays <u>O</u> Vote: Ayes <u>4/</u> Nays <u>/</u> 5/29/01 Reparent 4-30-01 Junte 47.3 Nu Pars \$ 5/1/01 Vate 97-0 (P.1698) A BILL FOR

An Act relating to matters related to the tobacco settlement
 including the tobacco settlement authority, the tobacco
 settlement trust fund, and the tobacco settlement endowment
 fund, and providing an effective date.
 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA:

5.F. 532

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1 Section 1. Section 12.65, Code 2001, is amended to read as
2 follows:

3 12.65 <u>HEALTHY IOWANS</u> TOBACCO SETTLEMENT-ENDOWMENT-FUND 4 TRUST.

1. A healthy Iowans tobacco settlement-endowment-fund 5 6 trust is created in the office of the treasurer of state. 7 After-payment-of-litigation-costs7-all-moneys-paid-to-the 8 state-pursuant-to-the-master-settlement-agreement7-as-defined 9 in-section-4536-17 Moneys transferred to the healthy Iowans 10 tobacco\_trust from the endowment for Iowa's health account of 11 the tobacco settlement trust fund established in section 12 12E.12 and appropriated or transferred from any other source 13 shall be deposited in the fund healthy Iowans tobacco trust. 14 2---Any-moneys-paid-to-the-state-by-the-tobacco-settlement 15 authority-pursuant-to-chapter-12E-shall-be-deposited-in-the 16 fund---Additionally,-the-state's-share-of-the-moneys-which-are 17 not-sold-to-the-tobacco-settlement-authority-pursuant-to 18 chapter-12E-shall-be-deposited-in-the-fund-3- 2. Moneys deposited in the fund healthy Iowans tobacco 19

20 <u>trust</u> shall be used only in accordance with appropriations
21 from the fund healthy Iowans tobacco trust for purposes
22 related to health care, substance abuse treatment and
23 enforcement, tobacco use prevention and control, and other
24 purposes related to the needs of children, adults, and
25 families in the state.

4.--A-savings-account-for-healthy-Iowans-is-created-within the-tobacco-settlement-endowment-fund.--Moneys,-appropriated annually,-shall-be-deposited-in-the-account-and-shall-be invested-to-provide-an-ongoing-source-of-investment-earnings. 5. 3. Notwithstanding section 8.33, any unexpended balance in the fund healthy Iowans tobacco trust at the end of the fiscal year shall be retained in the fund trust. Notwithstanding section 12C.7, subsection 2, interest or earnings on investments or time deposits of the moneys in the healthy Iowans tobacco settlement-endowment-fund,-in-the

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1 savings-account-for-healthy-fowans7-and-in-any-other-account 2 established-within-the-fund trust shall be credited to the 3 healthy Iowans tobacco settlement-endowment-fund7-to-the 4 savings-account-for-healthy-fowans7-or-to-any-other-account 5 established7-respectively trust.

6 ---For-the-purposes-of-this-section;-"litigation-costs"
7 are-those-costs-itemized-by-the-attorney-general-and-submitted
8 to-and-approved-by-the-attorney-general;

9 7. <u>4.</u> Moneys in the fund healthy Iowans tobacco trust 10 shall be considered part of the general fund of the state for 11 cash flow purposes only, provided any moneys used for cash 12 flow purposes are returned to the fund trust by the close of 13 each fiscal year.

14 Sec. 2. Section 12E.2, Code 2001, is amended by adding the 15 following new subsections:

NEW SUBSECTION. 4A. "Healthy Iowans tobacco trust" means the healthy Iowans tobacco trust created in section 12.65. <u>NEW SUBSECTION.</u> 4B. "Interest rate agreement" means an interest rate swap or exchange agreement, an agreement establishing an interest rate floor or ceiling or both, or any similar agreement. Any such agreement may include the option to enter into or cancel the agreement or to reverse or extend the agreement.

NEW SUBSECTION. 5A. "Net proceeds" means the amount of proceeds remaining following each sale of bonds which are not required by the authority to establish and fund reserve funds and to pay the costs of issuance and other expenses and fees directly related to the authorization and issuance of bonds. Sec. 3. Section 12E.2, subsections 7, 8, and 10, Code 30 2001, are amended to read as follows:

31 7. "Program plan" means the tobacco settlement program
32 plan established-in-this-chapter dated February 14, 2001,
33 including exhibits to the program plan, submitted by the
34 authority to the legislative council and the executive
35 council, to provide the state with a secure and stable source

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1 of funding for the purposes designated by this chapter and 2 section 12.65.

3 8. "Qualified investments" means investments of the
4 authority authorized by pursuant to this chapter.

5 10. "State's share" means all of the state-s-monetary 6 rights-and-interests7-all-rights-of-enforcement7-and-all 7 rights-necessary-and-convenient-for-enforcement-of-those 8 monetary-rights-and-interests-in-the-master-settlement 9 agreement following:

10 <u>a. All payments required to be made by tobacco product</u> 11 <u>manufacturers to the state, and the state's rights to receive</u> 12 <u>such payments, under the master settlement agreement.</u>

b. To the extent that such amounts have been assigned to the state, all payments of attorney fees required to be made by tobacco product manufacturers under the master settlement agreement, and all rights to receive such attorney fees.

17 Sec. 4. Section 12E.2, Code 2001, is amended by adding the 18 following new subsections:

19 <u>NEW SUBSECTION</u>. 10A. "Tax-exempt bonds" means bonds 20 issued by the authority that are accompanied by a written 21 opinion of legal counsel to the authority that the bonds are 22 excluded from the gross income of the recipients for federal 23 income tax purposes.

NEW SUBSECTION. 10B. "Taxable bonds" means bonds issued by the authority that are not accompanied by a written opinion of legal counsel to the authority that the bonds are excluded from the gross income of the recipients for federal income tax purposes.

29 Sec. 5. Section 12E.2, subsection 11, Code 2001, is 30 amended by striking the subsection.

31 Sec. 6. Section 12E.3, subsection 2, paragraphs a and d, 32 Code 2001, are amended to read as follows:

a. To implement and administer the program plan and to
34 establish a stable source of revenue to be used for the
35 purposes designated in <u>this chapter and</u> section 12.65.

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1 d. To sell, pledge, or assign, as security or 2 consideration, all or a portion of the state's share sold to 3 the authority pursuant to a sales agreement, to provide for 4 and secure the issuance and repayment of its bonds. Sec. 7. Section 12E.8, subsection 1, paragraphs g and h, 5 6 Code 2001, are amended to read as follows: g. The power to invest or deposit moneys of or held by the 7 8 authority in any manner determined by the authority, 9 notwithstanding chapter 12B or 12C. The power to procure insurance, other credit 10 h. 11 enhancements, and other financing arrangements, and to execute 12 instruments and contracts and to enter into agreements 13 convenient or necessary to facilitate financing arrangements 14 of the authority and to fulfill its the purposes of the 15 authority under this chapter, including but not limited to 16 such arrangements, instruments, contracts, and agreements as 17 municipal bond insurance, liquidity facilities, interest rate 18 agreements, and letters of credit. 19 Sec. 8. Section 12E.8, subsection 1, Code 2001, is amended 20 by adding the following new paragraphs: 21 NEW PARAGRAPH. k. The power to acquire, own, hold, 22 administer, and dispose of property. 23 NEW PARAGRAPH. 1. The power to determine, in connection 24 with the issuance of bonds, and subject to the sales 25 agreement, the terms and other details of financing, and the 26 method of implementation of the program plan. 27 NEW PARAGRAPH. m. The power to perform any act not 28 inconsistent with federal or state law necessary to carry out 29 the purposes of the authority. 30 Sec. 9. Section 12E.9, subsection 1, Code 2001, is amended 31 by striking the subsection and inserting in lieu thereof the 32 following: 33 1. a. The governor or the governor's designee shall sell 34 and assign all or a portion of the state's share to the 35 authority pursuant to one or more sales agreements for the

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1 purpose of securitization as described in the program plan and 2 as specified in section 12E.10. The attorney general shall 3 assist the governor in the preparation and review of all 4 necessary documentation to effect such a sale as soon as 5 reasonably practicable.

b. Any sales agreement shall be consistent with the
7 program plan and this chapter. The terms and conditions of
8 the sale established in such sales agreement may include but
9 are not limited to any of the following:

10 (1) A requirement that the state enforce, at the sole 11 expense of the authority, the provisions of the master 12 settlement agreement that require payment of the state's share 13 that has been sold to the authority under a sales agreement. 14 (2) A requirement that the state not agree to any

15 amendment of the master settlement agreement that materially 16 and adversely affects the authority's ability to receive the 17 state's share that has been sold to the authority.

18 (3) An agreement that the anticipated use by the state of 19 bond proceeds received pursuant to the sales agreement shall 20 be for capital projects, certain debt service on outstanding 21 obligations that funded capital projects, payment of attorney 22 fees related to the master settlement agreement, and to 23 provide a secure and stable source of funding to the state for 24 purposes designated by this chapter and section 12.65.

25 (4) A statement that the net proceeds from the sale of 26 bonds shall be deposited in the tobacco settlement trust fund 27 established under section 12E.12 and that in no event shall 28 the amounts in the trust fund be available or be applied for 29 payment of bonds or any claim against the authority or any 30 debt or obligation of the authority.

31 (5) A requirement that the net proceeds received by the 32 authority from the sale of any tax-exempt bonds issued to 33 provide funds for capital projects, certain debt service, and 34 attorney fees related to the master settlement agreement be 35 paid by the authority to the state as consideration for the

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1 sale of that portion of the state's share, that such net 2 proceeds be deposited by the state upon receipt in the tax-3 exempt bond proceeds restricted capital funds account of the 4 tobacco settlement trust fund, and that such proceeds are to 5 be held by the authority solely for the benefit of the state, 6 subject to annual appropriation by the state in accordance 7 with section 12E.10, subsection 1, paragraph "b".

8 (6) A requirement that the net proceeds received by the 9 authority from the sale of taxable bonds or tax-exempt bonds 10 issued to provide funds for the purposes specified in section 11 12.65 be deposited in the endowment for Iowa's health account 12 of the tobacco settlement trust fund as moneys of the 13 authority until transferred to the state pursuant to section 14 12E.12, subsection 1, paragraph "b", subparagraph (2). Each 15 amount transferred shall be the consideration received by the 16 state for that portion of the state's share.

17 (7) An agreement that the effective date of the sale is 18 the date of receipt of the bond proceeds by the authority and 19 the deposits of the net proceeds of the tax-exempt bonds and 20 any taxable bonds in the respective accounts of the tobacco 21 settlement trust fund.

22 Sec. 10. Section 12E.9, subsection 5, Code 2001, is 23 amended to read as follows:

5. The authority, the treasurer of state, and the attorney general shall report to the legislative council and the executive council on or before the date specified-in-the program-plan of the sale, advising them of the accomplishment status of the sale, its terms, and conditions.

Sec. 11. Section 12E.10, Code 2001, is amended by striking 30 the section and inserting in lieu thereof the following: 31 12E.10 TOBACCO SETTLEMENT PROGRAM PLAN.

32 1. a. (1) The authority shall implement the program plan 33 and shall proceed with a securitization to maximize the 34 transference of risks associated with the master settlement 35 agreement.

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1 (2) The authority shall issue tax-exempt bonds in an 2 amount that is sufficient to provide net proceeds in an amount 3 of not more than five hundred forty million dollars for 4 deposit in the tax-exempt bond proceeds restricted capital 5 funds account of the tobacco settlement trust fund, to be used 6 for capital projects, certain debt service on outstanding 7 obligations which funded capital projects, and attorney fees 8 related to the master settlement agreement.

9 (3) The authority may also issue taxable bonds or tax-10 exempt bonds to provide additional amounts to be used for the 11 purposes specified in section 12.65.

12 (4) Notwithstanding subparagraphs (1) and (2), the 13 authority is not required to issue tax-exempt bonds if the 14 authority determines that the issuance would not be in the 15 best interest of the state due to market conditions. 16 b. It is the expectation of the state that not less than 17 eighty-five percent of the proceeds deposited in the tax-18 exempt bond proceeds restricted capital funds account of the 19 tobacco settlement trust fund will be expended within five 20 years from the effective date of the sale, consistent with the 21 requirements of federal law, and that the specific capital 22 projects, debt service, and attorney fees payments shall be 23 determined, annually, through appropriations authorized by a 24 constitutional majority of each house of the general assembly 25 and approved by the governor.

26 2. The authority shall periodically report to the 27 legislative council and the governor regarding implementation 28 of the program plan and shall, prior to any public offering of 29 bonds, submit a report to the legislative council and the 30 governor describing the terms of the proposed bond issue.

31 3. Any amendment to the program plan shall be authorized 32 by a constitutional majority of each house of the general 33 assembly and approved by the governor.

34 4. To the extent that any provision of the program plan is35 inconsistent with this chapter, the provisions of this chapter

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1 shall govern.

2 Sec. 12. Section 12E.11, subsections 1, 4, and 5, Code 3 2001, are amended to read as follows:

4 1. The authority may issue bonds and use, if bonds are 5 issued, shall make the proceeds from the bonds for-the-purpose 6 of-providing available to the state pursuant to the sales 7 agreement to fund capital projects, certain debt service on 8 outstanding obligations that funded capital projects, and 9 attorney fees related to the master settlement agreement, and 10 to provide a secure and stable source of funding to the state, 11 consistent with the purposes of this chapter and section 12 12.65. In connection with the issuance of bonds and subject 13 to the terms of the sales agreement, the authority shall 14 determine the terms and other details of the financing and the 15 method of implementation of the program plan. Bonds issued 16 pursuant to this section may be secured by a pledge of all or 17 a portion of the state's share and any moneys derived from the 18 state's share, and any other sources available to the 19 authority with the exception of moneys in the tobacco 20 settlement trust fund. The authority may also issue refunding 21 bonds, including advance refunding bonds, for the purpose of 22 refunding previously issued bonds, and may issue other types 23 of bonds, debt obligations, and financing arrangements 24 necessary to fulfill its purposes or the purposes of this 25 chapter.

4. Bonds shall state on their face that they are payable both as to principal and interest solely out of the assets of the authority pledged for their purpose and do not constitute an indebtedness of the state or any political subdivision of the state; are secured solely by and payable solely from receipts-under-the-master-settlement-agreement assets of the authority pledged for such purpose; constitute neither a general, legal, or moral obligation of the state or any of its political subdivisions; and that the state has no obligation or intention to satisfy any deficiency or default of any

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1 payment of the bonds.

5. Any amount pledged by the authority to be received under the master settlement agreement shall be valid and binding at the time the pledge is made. Receipts <u>Amounts</u> so pledged and then or thereafter received by the authority shall immediately be subject to the lien of such pledge without any physical delivery thereof or further act. The lien of any such pledge shall be valid and binding as against all parties having claims of any kind against the authority, whether such parties have notice of the lien. Notwithstanding any other provision to the contrary, the resolution of the authority or any other instrument by which a pledge is created need not be recorded or filed to perfect such pledge.

14 Sec. 13. Section 12E.11, subsection 7, paragraph c, Code 15 2001, is amended to read as follows:

16 c. The bonds shall be subject to the terms, conditions, 17 and covenants providing for the payment of the principal, 18 redemption premiums, if any, interest which may be fixed or 19 variable during any period the bonds are outstanding, and 20 other terms, conditions, covenants, and protective provisions 21 safeguarding payment, not inconsistent with this chapter and 22 as determined by resolution of the board authorizing their 23 issuance.

24 Sec. 14. Section 12E.11, Code 2001, is amended by adding 25 the following new subsection:

<u>NEW SUBSECTION</u>. 11. The state reserves the right at any time to alter, amend, repeal, or otherwise change the structure, organization, programs, or activities of the authority, including the power to terminate the authority, except that a law shall not be enacted that impairs any obligation made pursuant to a sales agreement or any contract entered into by the authority with or on behalf of the holders of the bonds to the extent that any such law would contravene Article I, section 21, of the Constitution of the State of Towa or Article I, section 10, of the Constitution of the

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1 United States.

2 Sec. 15. Section 12E.12, subsection 1, Code 2001, is 3 amended to read as follows:

a. A tobacco settlement trust fund is established, 4 1. 5 separate and apart from all other public moneys or funds of 6 the state, under the control of the authority. The fund shall 7 consist of moneys paid to the authority and not pledged to the 8 payment of bonds or otherwise obligated. Such moneys shall 9 include but are not limited to payments received from the 10 master settlement agreement which are not pledged to the 11 payment of bonds or which are subsequently released from a 12 pledge to the payment of any bonds; payments which, in 13 accordance with any sales agreement with the state, are to be 14 paid to the state and not pledged to the bonds, including that 15 portion of the proceeds of any bonds designated for purchase 16 of all or a portion of the state's share, which are designated 17 for deposit in the fund, together with all interest, 18 dividends, and rents on the bonds; and all securities or 19 investment income and other assets acquired by and through the 20 use of the moneys belonging to the fund and any other moneys 21 deposited in the fund. Moneys in the fund are to be used 22 solely and only for the payment of all amounts due and to 23 become due to the state, and shall not be used for any other 24 purpose. Such moneys shall not be available for the payment 25 of any claim against the authority or any debt or obligation 26 of the authority.

b. The fund shall consist of the following accounts:
(1) The tax-exempt bond proceeds restricted capital funds
account. The net proceeds of tax-exempt bonds issued to
provide funds for capital projects, certain debt service, and
attorney fees related to the master settlement agreement which
the state treasurer is authorized and directed to deposit on
behalf of the state, shall be deposited in the account and
shall be used to fund capital projects, certain debt service,
and the payment of attorney fees related to the master

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1 settlement agreement.

T	sectrement agreement.
2	(2) The endowment for Iowa's health account. The net
3	proceeds of any taxable bonds or tax-exempt bonds issued to
4	provide funds for the purposes specified in section 12.65
5	which the authority is directed to deposit in the account, any
6	portion of the state's share which is not sold to the
7	authority, and any other moneys appropriated by the state for
8	deposit in the account shall be deposited in the account and
9	shall be used for the purposes specified in section 12.65.
10	(a) There is transferred from the endowment for Iowa's
11	health account of the tobacco settlement trust fund to the
12	healthy Iowans tobacco trust for the fiscal year beginning
13	July 1, 2001, and ending June 30, 2002, the amount of fifty-
14	five million dollars, to be used for the purposes specified in
15	section 12.65.
16	(b) For each fiscal year beginning July 1, 2002, and
17	annually thereafter, there is transferred from the endowment
18	for Iowa's health account of the tobacco settlement trust fund
19	to the healthy Iowans tobacco trust fifty-five million dollars
20	plus an inflationary factor of one and one-half percent of the
21	amount transferred in the previous fiscal year. Any transfer
22	in an amount not in accordance with this subparagraph shall
23	not be made unless authorized by a three-fifths majority of
24	each house and approved by the governor.
25	Sec. 16. Section 12E.12, subsection 3, Code 2001, is
26	amended by adding the following new paragraph:
27	NEW PARAGRAPH. e. If consistent with the investment
	policy established by the board, the authority may invest
	moneys of or held by the authority in structured notes and
	investment agreements, the repayment of the principal amount
	of which is protected or guaranteed.
32	Sec. 17. Section 12E.13, subsection 5, Code 2001, is
	amended to read as follows:
34	5. All moneys of the authority or moneys held by the
35	authority shall be invested and held in the name of the

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1 authority, whether they are held for the benefit, security, or 2 future payment to holders of bonds or to the state. All such 3 moneys and investments shall be considered moneys and 4 investments of the authority with the exception of moneys in 5 the tax-exempt bond proceeds restricted capital funds account 6 of the tobacco settlement trust fund which are moneys of the 7 state.

8 Sec. 18. Section 12E.17, Code 2001, is amended to read as 9 follows:

10 12E.17 DISSOLUTION OF THE AUTHORITY.

11 The authority shall dissolve no later than two years from 12 the date of final payment of all outstanding bonds and the 13 satisfaction of all outstanding obligations of the authority, 14 except to the extent necessary to remain in existence to 15 fulfill any outstanding covenants or provisions with 16 bondholders or third parties made in accordance with this 17 chapter. Upon dissolution of the authority, all assets of the 18 authority shall be returned to the state and shall be 19 deposited in the <u>healthy Iowans</u> tobacco settlement-endowment 20 fund <u>trust</u>, unless otherwise directed by the general assembly, 21 and the authority shall execute any necessary assignments or 22 instruments, including any assignment of any right, title, or 23 ownership to the state for receipt of payments under the 24 master settlement agreement.

25 Sec. 19. 2000 Iowa Acts, chapter 1208, section 24, as 26 amended by 2001 Iowa Acts, Senate File 258, section 1, is 27 repealed.

28 Sec. 20. EFFECTIVE DATE -- DEPOSIT OF FUNDS. Until the 29 effective date of the sale as provided in section 12E.9, the 30 state's share shall be deposited in the healthy Iowans tobacco 31 trust created in section 12.65. Upon the effective date of 32 the sale, the state's share shall be transferred or deposited 33 in accordance with any sales agreement and chapter 12E. 34 Sec. 21. EFFECTIVE DATE. This Act, being deemed of 35 immediate importance, takes effect upon enactment.

> SF 532 pf/cc/26

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## HOUSE AMENDMENT TO SENATE FILE 532

S-3568 Amend Senate File 532, as amended, passed, and 1 2 reprinted by the Senate, as follows: 3 1. Page 11, line 1, by inserting after the word 4 "agreement." the following: "With respect to capital 5 projects, it is the intent of the general assembly to 6 fund capital projects that qualify as vertical 7 infrastructure projects as defined in section 8.57, 8 subsection 5, paragraph "c", to the extent practicable 9 in any fiscal year and without limiting other 10 qualifying capital expenditures considered and 11 approved by a constitutional majority of each house of 12 the general assembly and the governor." 2. Page 12, by inserting after line 27, the 13 14 following: 15 "Sec. \_\_\_. RULES COMPLIANCE WITH THREE-FIFTHS. 16 The senate and the house of representatives shall 17 comply with any provision of law that requires a vote 18 of at least three-fifths of the members of both 19 chambers of the general assembly and approval by the 20 governor, which requirement shall also be a 21 requirement of the joint rules for the Seventy-ninth 22 General Assembly." 3. By renumbering as necessary. 23 RECEIVED FROM THE HOUSE ente Concurre 4300 **S-3568** FILED APRIL 27, 2001 and a second SENATE FILE 532 S-3573 1 Amend the House amendment, S-3568, to Senate File 2 532, as amended, passed, and reprinted by the Senate, 3 as follows: 4 1. Page 1, by striking lines 13 through 22. By JEFF LAMBERTI **S-3573** FILED APRIL 30, 2001 ADOPTED (P. 1409)

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	SENATE FILE 532
Н-	1744
1	Amend Senate File 532, as amended, passed, and
	reprinted by the Senate, as follows:
3	
4	"agreement." the following: "With respect to capital
	projects, it is the intent of the general assembly to
	fund capital projects that qualify as vertical
7	infrastructure projects as defined in section 8.57,
	subsection 5, paragraph "c", to the extent practicable
	in any fiscal year and without limiting other
	qualifying capital expenditures considered and
	approved by a constitutional majority of each house of
	the general assembly and the governor."
13	
	following: "Sec RULES COMPLIANCE WITH THREE-FIFTHS.
	The senate and the house of representatives shall comply with any provision of law that requires a vote
	of at least three-fifths of the members of both
	chambers of the general assembly and approval by the
	governor, which requirement shall also be a
	requirement of the joint rules for the Seventy-ninth
	General Assembly."
23	-
-F	<b>By</b> BRUNKHORST of Bremer 1744 FILED APRIL 27, 2001
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	a dopted 4/27/01 (P. 1609)
	4/27/01
	(autor)
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SEN H	ATE AMENDMENT TO HOUSE AMENDMENT TO SENATE FILE 532 -1800
	1 Amend the House amendment, S-3568, to Senate File
	2 532, as amended, passed, and reprinted by the Senate,
	3 as follows:
	4 1. Page 1, by striking lines 13 through 22.
	RECEIVED FROM THE SENATE
H	-1800 FILED MAY 1, 2001
	House Concurred 5/1/01 (P 1698)
	Shipi (puis)
	J 11 101 (P 16 48)

#### SENATE FILE 532

### AN ACT

RELATING TO MATTERS RELATED TO THE TOBACCO SETTLEMENT INCLUDING THE TOBACCO SETTLEMENT AUTHORITY, THE TOBACCO SETTLEMENT TRUST FUND, AND THE TOBACCO SETTLEMENT ENDOWMENT FUND, AND PROVIDING AN EFFECTIVE DATE.

BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA:

Section 1. Section 12.65, Code 2001, is amended to read as follows:

12.65 <u>HEALTHY IONANS</u> TOBACCO SETTLEMENT-ENDOWMENT-FUND TRUST.

1. A <u>healthy Iowans</u> tobacco settlement-endowment-fund <u>trust</u> is created in the office of the treasurer of state. After-payment-of-litigation-costs7-sli-moneys-paid-to-the state-pursuant-to-the-master-sattlement-agreement7-as-defined in-section-453Crly <u>Moneys transferred to the healthy Iowans</u> tobacco trust from the endowment for Iowa's health account of the tobacco settlement trust fund established in section 12E.12 and appropriated or transferred from any other source shall be deposited in the fund <u>healthy Iowans tobacco trust</u>.

27--Any-moneys-paid-to-the-state-by-the-tobacco-settlement authority-pursuant-to-chapter-12B-shall-be-deposited-in-the fund---Additionally7-the-state-s-share-of-the-moneys-which-are not-sold-to-the-tobacco-settlement-authority-pursuant-to chapter-12B-shall-be-deposited-in-the-fund-

 $\exists \tau \ \underline{2.}$  Moneys deposited in the fund <u>healthy lowans tobacco</u> <u>trust</u> shall be used only in accordance with appropriations from the fund <u>healthy lowans tobacco trust</u> for purposes related to health care, substance abuse treatment and enforcement, tobacco use prevention and control, and other purposes related to the needs of children, adults, and families in the state. 4---A-savings-account-for-healthy-Iowans-is-created-within the-tobacco-settlement-endowment-fund---Moneys-appropriated annually-ahall-be-deposited-in-the-account-and-shall-be invested-to-provide-an-ongoing-source-of-investment-carnings

57 3. Notwithstanding section 8.33, any unexpended balance in the fund <u>healthy Iowans tobacco trust</u> at the end of the fiscal year shall be retained in the fund <u>trust</u>. Notwithstanding section 12C.7, subsection 2, interest or earnings on investments or time deposits of the moneys in the <u>healthy Iowans</u> tobacco settlement-endowment-fundy-in-the savings-account-for-healthy-Towansy-and-in-any-other-account established-within-the-fund <u>trust</u> shall be credited to the <u>healthy Iowans</u> tobacco settlement-endowment-fundy-to-the savings-account-for-healthy-Towansy-or-to-any-other-account establishedy-respectively <u>trust</u>.

6---Por-the-purposes-of-this-sectiony-#litigation-costs" are-those-costs-itemised-by-the-attorney-general-and-submitted to-and-approved-by-the-attorney-general-

 $7\tau$  <u>4.</u> Moneys in the fund <u>healthy Iowans tobacco trust</u> shall be considered part of the general fund of the state for cash flow purposes only, provided any moneys used for cash flow purposes are returned to the fund <u>trust</u> by the close of each fiscal year.

Sec. 2. Section 12E.2, Code 2001, is amended by adding the following new subsections:

<u>NEW SUBSECTION</u>. 4A. "Healthy Iowans tobacco trust" means the healthy Iowans tobacco trust created in section 12.65.

<u>NEW SUBSECTION</u>. 4B. "Interest rate agreement" means an interest rate swap or exchange agreement, an agreement establishing an interest rate floor or ceiling or both, or any similar agreement. Any such agreement may include the option to enter into or cancel the agreement or to reverse or extend the agreement.

<u>NEW SUBSECTION.</u> 5A. "Net proceeds" means the amount of proceeds remaining following each sale of bonds which are not required by the authority to establish and fund reserve funds and to pay the costs of issuance and other expenses and fees directly related to the authorization and issuance of bonds.

Sec. 3. Section 12E.2, subsections 7, 8, and 10, Code 2001, are amended to read as follows:

7. "Program plan" means the tobacco settlement program plan established-in-this-chapter <u>dated Pebruary 14, 2001,</u> <u>including exhibits to the program plan, submitted by the</u> <u>authority to the legislative council and the executive</u> <u>council, to provide the state with a secure and stable source</u> <u>of funding for the purposes designated by this chapter and</u> <u>section 12.65</u>.

8. "Qualified investments" means investments of the authority authorized by <u>pursuant to</u> this chapter.

10. "State's share" means all of the state's-monetary rights-and-interests;-all-rights-of-enforcement;-and-all rights-necessary-and-convenient-for-enforcement-of-those monetary-rights-and-interests-in-the-master-settlement agreement <u>following:</u>

a. All payments required to be made by tobacco product manufacturers to the state, and the state's rights to receive such payments, under the master settlement agreement.

b. To the extent that such amounts have been assigned to the state, all payments of attorney fees required to be made by tobacco product manufacturers under the master settlement agreement, and all rights to receive such attorney fees.

Sec. 4. Section 12E.2, Code 2001, is amended by adding the following new subsections:

<u>NEW SUBSECTION</u>. 10A. "Tax-exempt bonds" means bonds issued by the authority that are accompanied by a written opinion of legal counsel to the authority that the bonds are excluded from the gross income of the recipients for federal income tax purposes.

<u>NEW SUBSECTION</u>. 10B. "Taxable bonds" means bonds issued by the authority that are not accompanied by a written opinion of legal counsel to the authority that the bonds are excluded from the gross income of the recipients for federal income tax purposes. Sec. 5. Section 12E.2, subsection 11, Code 2001, is amended by striking the subsection.

Sec. 6. Section 12E.3, subsection 2, paragraphs a and d, Code 2001, are amended to read as follows:

a. To implement and administer the program plan and to establish a stable source of revenue to be used for the purposes designated in <u>this chapter and</u> section 12.65.

d. To sell, pledge, or assign, as security <u>or</u> <u>consideration</u>, all or a portion of the state's share <u>sold to</u> <u>the authority pursuant to a sales agreement</u>, to provide for and secure the issuance <u>and repayment</u> of its bonds.

Sec. 7. Section 12E.8, subsection 1, paragraphs g and h, Code 2001, are amended to read as follows:

g. The power to invest or deposit moneys of <u>or held by</u> the authority in any manner determined by the authority, notwithstanding chapter 12B or 12C.

h. The power to procure insurance, other credit enhancements, and other financing arrangements, and to execute instruments and contracts and to enter into agreements convenient or necessary to facilitate financing arrangements of the authority and to fulfill its the purposes of the authority under this chapter, including but not limited to such arrangements, instruments, contracts, and agreements as municipal bond insurance, liquidity facilities, interest rate agreements, and letters of credit.

Sec. 8. Section 12E.8, subsection 1, Code 2001, is amended by adding the following new paragraphs:

NEW PARAGRAPH. k. The power to acquire, own, hold, administer, and dispose of property.

<u>NEW PARAGRAPH</u>. 1. The power to determine, in connection with the issuance of bonds, and subject to the sales agreement, the terms and other details of financing, and the method of implementation of the program plan.

<u>NEW PARAGRAPH</u>. m. The power to perform any act not inconsistent with federal or state law necessary to carry out the purposes of the authority.

Senate File 532, p. 4

#### Senate File 532, p. 5

Sec. 9. Section 12E.9, subsection 1, Code 2001, is amended by striking the subsection and inserting in lieu thereof the following:

1. a. The governor or the governor's designee shall sell and assign all or a portion of the state's share to the authority pursuant to one or more sales agreements for the purpose of securitization as described in the program plan and as specified in section 12E.10. The attorney general shall assist the governor in the preparation and review of all necessary documentation to effect such a sale as soon as reasonably practicable.

b. Any sales agreement shall be consistent with the program plan and this chapter. The terms and conditions of the sale established in such sales agreement may include but are not limited to any of the following:

(1) A requirement that the state enforce, at the sole expense of the authority, the provisions of the master settlement agreement that require payment of the state's share that has been sold to the authority under a sales agreement.

(2) A requirement that the state not agree to any amendment of the master settlement agreement that materially and adversely affects the authority's ability to receive the state's share that has been sold to the authority.

(3) An agreement that the anticipated use by the state of bond proceeds received pursuant to the sales agreement shall be for capital projects, certain debt service on outstanding obligations that funded capital projects, payment of attorney fees related to the master settlement agreement, and to provide a secure and stable source of funding to the state for purposes designated by this chapter and section 12.65.

(4) A statement that the net proceeds from the sale of bonds shall be deposited in the tobacco settlement trust fund established under section 12E.12 and that in no event shall the amounts in the trust fund be available or be applied for payment of bonds or any claim against the authority or any debt or obligation of the authority. (5) A requirement that the net proceeds received by the authority from the sale of any tax-exempt bonds issued to provide funds for capital projects, certain debt service, and attorney fees related to the master settlement agreement be paid by the authority to the state as consideration for the sale of that portion of the state's share, that such net proceeds be deposited by the state upon receipt in the taxexempt bond proceeds restricted capital funds account of the tobacco settlement trust fund, and that such proceeds are to be held by the authority solely for the benefit of the state, subject to annual appropriation by the state in accordance with section 12E.10, subsection 1, paragraph "b".

(6) A requirement that the net proceeds received by the authority from the sale of taxable bonds or tax-exempt bonds issued to provide funds for the purposes specified in section 12.65 be deposited in the endowment for Iowa's health account of the tobacco settlement trust fund as moneys of the authority until transferred to the state pursuant to section 12E.12, subsection 1, paragraph "b", subparagraph (2). Each amount transferred shall be the consideration received by the state for that portion of the state's share.

(7) An agreement that the effective date of the sale is the date of receipt of the bond proceeds by the authority and the deposits of the net proceeds of the tax-exempt bonds and any taxable bonds in the respective accounts of the tobacco settlement trust fund.

Sec. 10. Section 12E.9, subsection 5, Code 2001, is amended to read as follows:

5. The authority, the treasurer of state, and the attorney general shall report to the legislative council and the executive council on or before the date specified-in-the program-plan of the sale, advising them of the accomplishment status of the sale, its terms, and conditions.

Sec. 11. Section 12E.10, Code 2001, is amended by striking the section and inserting in lieu thereof the following:

12E.10 TOBACCO SETTLEMENT PROGRAM PLAN.

1. a. (1) The authority shall implement the program plan and shall proceed with a securitization to maximize the transference of risks associated with the master settlement agreement.

(2) The authority shall issue tax-exempt bonds in an amount that is sufficient to provide net proceeds in an amount of not more than five hundred forty million dollars for deposit in the tax-exempt bond proceeds restricted capital funds account of the tobacco settlement trust fund, to be used for capital projects, certain debt service on outstanding obligations which funded capital projects, and attorney fees related to the master settlement agreement.

(3) The authority may also issue taxable bonds or taxexempt bonds to provide additional amounts to be used for the purposes specified in section 12.65.

(4) Notwithstanding subparagraphs (1) and (2), the authority is not required to issue tax-exempt bonds if the authority determines that the issuance would not be in the best interest of the state due to market conditions.

b. It is the expectation of the state that not less than eighty-five percent of the proceeds deposited in the taxexempt bond proceeds restricted capital funds account of the tobacco settlement trust fund will be expended within five years from the effective date of the sale, consistent with the requirements of federal law, and that the specific capital projects, debt service, and attorney fees payments shall be determined, annually, through appropriations authorized by a constitutional majority of each house of the general assembly and approved by the governor.

2. The authority shall periodically report to the legislative council and the governor regarding implementation of the program plan and shall, prior to any public offering of bonds, submit a report to the legislative council and the governor describing the terms of the proposed bond issue.

3. Any amendment to the program plan shall be authorized by a constitutional majority of each house of the general assembly and approved by the governor. 4. To the extent that any provision of the program plan is inconsistent with this chapter, the provisions of this chapter shall govern.

Sec. 12. Section 12E.11, subsections 1, 4, and 5, Code 2001, are amended to read as follows:

1. The authority may issue bonds and use, if bonds are issued, shall make the proceeds from the bonds for-the-purpose of-providing available to the state pursuant to the sales agreement to fund capital projects, certain debt service on outstanding obligations that funded capital projects, and attorney fees related to the master settlement agreement, and to provide a secure and stable source of funding to the state, consistent with the purposes of this chapter and section 12.65. In connection with the issuance of bonds and subject to the terms of the sales agreement, the authority shall determine the terms and other details of the financing and the method of implementation of the program plan. Bonds issued pursuant to this section may be secured by a pledge of all or a portion of the state's share and any moneys derived from the state's share, and any other sources available to the authority with the exception of moneys in the tobacco settlement trust fund. The authority may also issue refunding bonds, including advance refunding bonds, for the purpose of refunding previously issued bonds, and may issue other types of bonds, debt obligations, and financing arrangements necessary to fulfill its purposes or the purposes of this chapter.

4. Bonds shall state on their face that they are payable both as to principal and interest solely out of the assets of the authority pledged for their purpose and do not constitute an indebtedness of the state or any political subdivision of the state; are secured solely by and payable solely from receipts-under-the-master-settlement-agreement <u>assets of the</u> <u>authority pledged for such purpose</u>; constitute neither a general, legal, or moral obligation of the state or any of its political subdivisions; and that the state has no obligation

or intention to satisfy any deficiency or default of any payment of the bonds.

5. Any amount pledged by the authority to be received under the master settlement agreement shall be valid and binding at the time the pledge is made. Receipts <u>Amounts</u> so pledged and then or thereafter received by the authority shall immediately be subject to the lien of such pledge without any physical delivery thereof or further act. The lien of any such pledge shall be valid and binding as against all parties having claims of any kind against the authority, whether such parties have notice of the lien. Notwithstanding any other provision to the contrary, the resolution of the authority or any other instrument by which a pledge is created need not be recorded or filed to perfect such pledge.

Sec. 13. Section 12E.11, subsection 7, paragraph c, Code 2001, is amended to read as follows:

c. The bonds shall be subject to the terms, conditions, and covenants providing for the payment of the principal, redemption premiums, if any, interest which may be fixed or variable during any period the bonds are outstanding, and other terms, conditions, covenants, and protective provisions safeguarding payment, not inconsistent with this chapter and as determined by resolution of the board authorizing their issuance.

Sec. 14. Section 12E.11, Code 2001, is amended by adding the following new subsection:

<u>NEW SUBSECTION</u>. 11. The state reserves the right at any time to alter, amend, repeal, or otherwise change the structure, organization, programs, or activities of the authority, including the power to terminate the authority, except that a law shall not be enacted that impairs any obligation made pursuant to a sales agreement or any contract entered into by the authority with or on behalf of the holders of the bonds to the extent that any such law would contravene Article I, section 21, of the Constitution of the State of lowa or Article I, section 10, of the Constitution of the United States. Sec. 15. Section 12E.12, subsection 1, Code 2001, is amended to read as follows:

1. a. A tobacco settlement trust fund is established, separate and apart from all other public moneys or funds of the state, under the control of the authority. The fund shall consist of moneys paid to the authority and not pledged to the payment of bonds or otherwise obligated. Such moneys shall include but are not limited to payments received from the master settlement agreement which are not pledged to the payment of bonds or which are subsequently released from a pledge to the payment of any bonds; payments which, in accordance with any sales agreement with the state, are to be paid to the state and not pledged to the bonds, including that portion of the proceeds of any bonds designated for purchase of all or a portion of the state's share, which are designated for deposit in the fund, together with all interest, dividends, and rents on the bonds; and all securities or investment income and other assets acquired by and through the use of the moneys belonging to the fund and any other moneys deposited in the fund. Moneys in the fund are to be used solely and only for the payment of all amounts due and to become due to the state, and shall not be used for any other purpose. Such moneys shall not be available for the payment of any claim against the authority or any debt or obligation of the authority.

b. The fund shall consist of the following accounts:

(1) The tax-exempt bond proceeds restricted capital funds account. The net proceeds of tax-exempt bonds issued to provide funds for capital projects, certain debt service, and attorney fees related to the master settlement agreement which the state treasurer is authorized and directed to deposit on behalf of the state, shall be deposited in the account and shall be used to fund capital projects, certain debt service, and the payment of attorney fees related to the master settlement agreement. With respect to capital projects, it is the intent of the general assembly to fund capital projects

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that qualify as vertical infrastructure projects as defined in section 8.57, subsection 5, paragraph "c", to the extent practicable in any fiscal year and without limiting other qualifying capital expenditures considered and approved by a constitutional majority of each house of the general assembly and the governor.

(2) The endowment for Iowa's health account. The net proceeds of any taxable bonds or tax-exempt bonds issued to provide funds for the purposes specified in section 12.65 which the authority is directed to deposit in the account, any portion of the state's share which is not sold to the authority, and any other moneys appropriated by the state for deposit in the account shall be deposited in the account and shall be used for the purposes specified in section 12.65.

(a) There is transferred from the endowment for Iowa's health account of the tobacco settlement trust fund to the healthy Iowans tobacco trust for the fiscal year beginning July 1, 2001, and ending June 30, 2002, the amount of fiftyfive million dollars, to be used for the purposes specified in section 12.65.

(b) For each fiscal year beginning July 1, 2002, and annually thereafter, there is transferred from the endowment for Iowa's health account of the tobacco settlement trust fund to the healthy Iowans tobacco trust fifty-five million dollars plus an inflationary factor of one and one-half percent of the amount transferred in the previous fiscal year. Any transfer in an amount not in accordance with this subparagraph shall not be made unless authorized by a three-fifths majority of each house and approved by the governor.

Sec. 16. Section 12E.12, subsection 3, Code 2001, is amended by adding the following new paragraph:

<u>NEW PARAGRAPH</u>. e. If consistent with the investment policy established by the board, the authority may invest moneys of or held by the authority in structured notes and investment agreements, the repayment of the principal amount of which is protected or guaranteed. Sec. 17. Section 12E.13, subsection 5, Code 2001, is amended to read as follows:

5. All moneys of the authority or moneys held by the authority shall be invested and held in the name of the authority, whether they are held for the benefit, security, or future payment to holders of bonds or to the state. All such moneys and investments shall be considered moneys and investments of the authority with the exception of moneys in the tax-exempt bond proceeds restricted capital funds account of the tobacco settlement trust fund which are moneys of the state.

Sec. 18. Section 12E.17, Code 2001, is amended to read as follows:

12E.17 DISSOLUTION OF THE AUTHORITY.

The authority shall dissolve no later than two years from the date of final payment of all outstanding bonds and the satisfaction of all outstanding obligations of the authority, except to the extent necessary to remain in existence to fulfill any outstanding covenants or provisions with bondholders or third parties made in accordance with this chapter. Upon dissolution of the authority, all assets of the authority shall be returned to the state and shall be deposited in the <u>healthy Iowans</u> tobacco settlement-endowment fund <u>trust</u>, unless otherwise directed by the general assembly, and the authority shall execute any necessary assignments or instruments, including any assignment of any right, title, or ownership to the state for receipt of payments under the master settlement agreement.

Sec. 19. 2000 Iowa Acts, chapter 1208, section 24, as amended by 2001 Iowa Acts, Senate File 258, section 1, is repealed.

Sec. 20. EFFECTIVE DATE -- DEPOSIT OF FUNDS. Until the effective date of the sale as provided in section 12E.9, the state's share shall be deposited in the healthy Iowans tobacco trust created in section 12.65. Upon the effective date of the sale, the state's share shall be transferred or deposited in accordance with any sales agreement and chapter 12E.

Sec. 21. EFFECTIVE DATE. This Act, being deemed of immediate importance, takes effect upon enactment.

MARY E. KRAMER President of the Senate

BRENT SIEGRIST Speaker of the House

I hereby certify that this bill originated in the Senate and is known as Senate File 532, Seventy-ninth General Assembly.

Approved <u>5/29</u>, 2001

MICHAEL E. MARSHALL Secretary of the Senate

THOMAS J. VILSACK Governor