

HSB 247

WAYS AND MEANS Succeeded by HOUSE FILE HP 7/4 BY (PROPOSED COMMITTEE ON WAYS AND MEANS BILL BY CHAIRPERSON VAN FOSSEN)

Passed	House,	Date		Passed	Senate,	Date	
Vote:	Ayes		Nays	Vote:	Ayes	Nays	
	I	Approv	red			_	

A BILL FOR

1	An	Act relating to a community renewal initiative by establishing						
2		a community development program to provide tax credits for						
3		income tax, franchise tax, and premiums tax for businesses						
4		contributing to community development projects to aid certain						
5		neighborhoods and communities or contributing to child care						
6		benefits for employees and including effective and						
7		applicability date provisions.						
8	BE	IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA:						
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1 Section 1. <u>NEW SECTION</u>. 15.380 SHORT TITLE.

2 This part shall be known as and may be cited as the 3 "Community Development Program Act".

4 Sec. 2. <u>NEW SECTION</u>. 15.381 DEFINITIONS.

5 As used in this part, unless the context otherwise 6 requires:

7 1. "Business" means all businesses operating within the 8 state and includes individuals operating a sole proprietorship 9 or having rental, royalty, or farm income in this state. 10 2. a. "Child care" means the same as defined in section 11 237A.1.

b. "Child care center" means a facility licensed pursuant13 to section 237A.2 to provide child care.

14 3. "Community services" means, but is not limited to, 15 individual, group, and family counseling; mental health 16 services; primary care and community medical health centers; 17 child and adult care services; senior citizen service centers; 18 recreation programs; nutrition programs; emergency shelters 19 for persons suffering from physical abuse or rape; services 20 for the handicapped; sheltered workshops, vocational 21 counseling; substance abuse counseling; and referral services.

4. "Contribution" includes cash, material or supplies,
real estate, labor, professional services, technical
assistance, or equipment. "Contribution" does not include
investments made by a financial institution or insurance
company in the normal course of its business.

5. "Crime prevention" means activities which include but are not limited to services to ex-offenders, local civilian organizations that help prevent crime or provide aid to victims of crime, mediation services aimed at resolving disputes and conflicts before they become criminal incidents, or services to juveniles who have had contact with the court or police.

34 6. "Distressed or blighted area" means an area designated 35 or that qualifies under section 15E.194 to be designated an

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1 enterprise zone pursuant to chapter 15E, division XVIII, 2 designated as a slum or blighted area pursuant to chapter 403, 3 or designated as a revitalization area pursuant to chapter 4 404.

5 7. "Economic development" means the acquisition, 6 renovation, improvement, or the furnishing or equipping of 7 existing buildings and real estate in distressed or blighted 8 areas of the state when this acquisition, renovation, 9 improvement, or the furnishing or equipping of the existing 10 buildings and real estate will result in the creation or 11 retention of jobs within the state.

12 8. "Education" includes literacy programs, adult basic 13 education and general educational development certificate 14 programs, training for the physically or mentally challenged, 15 and education for a person disenfranchised by public primary 16 or secondary school systems.

17 9. "Job training" means those activities which provide 18 specific vocational skills including special apprenticeship or 19 on-the-job training programs not otherwise available.

20 10. "Neighborhood area" means a specific geographic area 21 certified by the department as having a readily identifiable 22 residential population and which may include, but is not 23 limited to, any of the following factors:

24 a. A sense of belonging or identity that ties residents to25 a given area.

26 b. Social, cultural, political, or economic activities27 around which people organize themselves.

28 c. The existence of cohesive organizations formed by 29 residents.

30 d. A city with a population of less than ten thousand or a 31 region within a rural area may be certified as a neighborhood 32 area.

33 e. A history of acting or being treated as a distinct or β 4 cohesive unit.

35 11. "Physical revitalization" means activities designed

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1 for the physical improvement of any part or all of a 2 neighborhood area. These activities may include, but are not 3 limited to, such programs as commercial area revitalization; 4 housing construction or rehabilitation; improvements to or 5 acquisition or construction of facilities used by nonprofit 6 organizations for community purposes or related planning and 7 promotional activities designed to aid in those programs.

8 12. a. "Qualifying organization" means an organization
9 performing community services or economic development
10 activities in the state and is any of the following:

11 (1) A person or organization that is exempt from federal 12 income taxation under the Internal Revenue Code as defined in 13 section 422.3.

14 (2) A nonprofit corporation organized under the laws of 15 this state.

16 (3) Designated as a community development corporation by
17 the federal government pursuant to, Title VII of the Economic
18 Opportunity Act of 1964, Pub. L. No. 88-452.

19 b. "Qualifying organization" does not include any of the 20 following:

21 (1) A unit or agency of the state, local government, or 22 educational institution.

23 (2) A foundation or trust of a postsecondary educational 24 institution.

25 (3) A church-affiliated religious organization unless the
26 organization is without religious discrimination or is not
27 controlled by a single denomination.

28 Sec. 3. <u>NEW SECTION</u>. 15.382 COMMUNITY DEVELOPMENT AND 29 CHILD CARE CENTER TAX CREDITS -- APPROVAL OF PROJECTS AND 30 PROPOSALS.

31 1. TAX CREDITS.

32 a. A business which engages in the activities of providing 33 physical revitalization, economic development, job training or 34 education for individuals, community services, or crime 35 prevention in the state shall receive a community development

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1 tax credit as provided in section 15.383 if the director 2 annually approves the proposal of the business. However, a 3 proposal for a community development tax credit shall not be 4 approved which does not have the endorsement of the agency of 5 local government for the area in which the business is 6 engaging in such activities that the proposal is consistent 7 with the overall community or neighborhood development plan 8 adopted by that local government.

9 b. A business which for the benefit of its employees 10 builds, contributes to, or operates a new or existing child 11 care center in the state or subsidizes access to a child care 12 center in the state shall receive a child care center tax 13 credit as provided in section 15.383 if the director annually 14 approves the proposal of the business.

15 2. ECONOMIC DEVELOPMENT PROJECTS. For economic 16 development projects in distressed or blighted areas for which 17 community development tax credits under this part may be 18 approved, the following guidelines apply:

a. Applications shall be accepted from any locally based
 qualifying organization wishing to conduct an economic
 development project in a distressed or blighted area.

22 b. Applicants may not administer more than one economic 23 development project at a time. A project may include more 24 than one building, provided that the proposal meets all other 25 eligibility requirements as set forth in this subsection and 26 rules of the department.

c. Applications will be accepted by the department at any time of the year and will be approved on a case-by-case basis as all the necessary requirements are met and as credits become available.

31 d. A maximum authorization of one hundred fifty thousand 32 dollars in community development tax credits will be permitted 33 per project and no more than five percent of the credits 34 authorized for the project shall normally be allowed for 35 administrative and operating expenses. In unusual

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1 circumstances, a higher percentage may be allowed at the 2 discretion of the department.

e. Applicants must obtain a nonbinding commitment from a
prospective business or businesses willing to locate to the
facility and demonstrate that at least one job will be created
or retained for every ten thousand dollars in credits
requested. Eligible types of businesses include retail,
commercial, service, and manufacturing.

9 f. Applicants must agree to retain ownership of all 10 properties acquired under this part for a minimum of five 11 years and agree to contractual conditions with the department 12 governing the use or eventual disposition, or both, of those 13 properties. Contract conditions shall include, but are not 14 limited to, lease terms and arrangements for the first five 15 years, and a clause stipulating that the eventual purchase 16 price will be no less than seventy-five percent of the fair 17 market value of the facility, excluding the value of leasehold 18 improvements.

19 3. COMMUNITY DEVELOPMENT PROJECTS. For community 20 development projects, other than economic development 21 projects, for which community development tax credits under 22 this part may be approved, the following procedures, criteria, 23 and priorities apply:

a. A proposal for a proposed program shall be submitted by
25 a qualifying organization for carrying out a specific project
26 consistent with the purposes of this part.

27 b. All proposals shall be made on the forms supplied by 28 the department. Each proposal shall contain a project budget 29 and shall identify, if possible, the items and amounts of the 30 budget which will be provided for from contributions from any 31 business. A project budget shall be approved by the 32 department. The department may request any additional 33 information it determines necessary to evaluate a proposal or 34 plan.

35 c. Community development projects and the budgets for them

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1 may be approved for a period of up to three years at the 2 discretion of the director.

3 d. An annual application deadline shall be determined by 4 the department and application materials shall be distributed 5 upon request no less than sixty days prior to the actual 6 application deadline.

7 e. All proposals must address at least one of the 8 following priorities in order to qualify for approval:

9 (1) The project substantially contributes to self-help 10 efforts by residents of the neighborhood area to be served in 11 addressing locally defined objectives.

12 (2) The project will result in the provision of essential 13 services to low-income and moderate-income persons which would 14 not otherwise be provided in the affected neighborhood area 15 and for which there are not other resources.

16 (3) The project tangibly contributes to the development of 17 lasting cooperation and partnership efforts of neighborhood 18 organizations and businesses.

19 f. Approval or disapproval of proposals shall be based on 20 the following criteria:

(1) The director must certify an area as experiencing
problems endangering the area's existence as a viable and
stable neighborhood to be eligible for assistance.

24 (2) The qualifying organization submitting the proposal
25 must demonstrate its capacity to adequately administer the
26 project.

(3) There must be a demonstrated need for the program in
28 the neighborhood area within which the project is to be
29 carried out.

30 (4) The proposal must demonstrate that residents of the 31 affected neighborhood area have been involved in the planning 32 of the proposed project and describe the extent to which they 33 will be involved in its implementation.

34 (5) The proposal must be consistent with all locally 35 approved community or neighborhood development plans for the S.F. _____ H.F. ____

l area.

2 (6) Proposals submitted subsequent to the first year will 3 be evaluated on performance of the first-year project, other 4 resources developed, continued need, and potential for 5 eventual self-sufficiency.

6 g. In no case shall a project be approved that does not 7 have a written endorsement of the appropriate local public 8 authority.

The maximum amount of community development tax credits 9 h. 10 allowed per project is one hundred fifty thousand dollars. 11 i. For purposes of the criterion in paragraph "f", 12 subparagraph (1), an area is experiencing problems endangering 13 its existence as a viable and stable neighborhood if some of 14 the following factors are present: declining population, high 15 percentage of people dependent on public assistance, 16 persistent or substantial unemployment or underemployment, 17 lower than average family incomes, financial disinvestment, 18 insurance and financial redlining, general weakened market 19 conditions on the neighborhood commercial strip as indicated 20 by declining rents or vacant stores, excessive abandonment of 21 properties, a significant percentage of neighborhood residents 22 on fixed incomes, unsanitary or inadequate housing, 23 overcrowding, property speculation, high rates of crime and 24 delinquency, high degree of drug or alcohol abuse, increasing 25 cases of mental health problems, significant numbers of 26 single-parent households, high degree of infant mortality and 27 disease, disabilities, general unsanitary conditions in the 28 area, or poor city and public utility services. 4. CHILD CARE EMPLOYEE BENEFITS. For child care employee 29 30 benefits for which a child care center tax credit under this 31 part may be approved, the following apply: a. A proposal for a project shall be submitted by a 32 33 business located in or doing business in the state.

34 b. The proposal shall be on forms supplied by the35 department. The proposal shall identify the location of the

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1 child care center which must be in the state. The proposal 2 shall contain a statement on whether the business is also 3 seeking a community development tax credit for providing child 4 care for its employees.

5 c. To be eligible for a child care center tax credit, the 6 business must provide child care employee benefits for its 7 employees through any of the following:

8 (1) Build a new structure or rehabilitate an existing 9 structure to be used as a child care center. A business may 10 do the building or rehabilitating in conjunction with another 11 business or entity but only the business's actual costs shall 12 be considered in determining the amount of credit. At least 13 five children of its employees are provided child care at the 14 center.

15 (2) Operate or lease a child care center where at least 16 five children of its employees are provided child care at the 17 center.

18 (3) Donate money, supplies, or other tangible personal
19 property to a child care center where at least five of its
20 employees are provided child care.

21 (4) Pay the cost for the equivalent of five children of22 its employees to attend a child care center.

23 d. A business is ineligible for a child care center tax24 credit if any of the following applies:

25 (1) It derives income from the operation, lease, or26 management of more than one child care center.

27 (2) The business has received a community development tax
28 credit for activities related to the child care center for
29 which it is seeking a tax credit.

30 e. An annual application deadline shall be determine by 31 the department and application material shall be distributed 32 upon request no less than sixty days prior to the actual 33 application deadline.

5. TAX CREDIT APPLICATION.

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a. The department shall approve or disapprove applications

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1 for community development tax credits to businesses which have 2 invested in approved economic development projects or other 3 community development projects or for child care center tax 4 credits for businesses that have provided child care for the 5 benefit of their employees. The director, upon approval of an 6 application, shall notify the director of revenue and finance 7 and the governor of those businesses entitled to a tax credit. 8 b. The procedures and requirements for filing a tax credit 9 application are as follows:

10 (1) Businesses wanting to donate to a particular community 11 development project or wanting to provide child care employee 12 benefits, but first wishing to verify the eligibility of the 13 donation or provision of child care employee benefits for a 14 tax credit, may submit a tax credit eligibility confirmation 15 form to the department. The department will confirm in 16 writing whether or not the donation or the provision of child 17 care employee benefits qualifies for credit and how the value 18 of the credit will be determined. This confirmation will not 19 constitute credit approval. However, in the case of community 20 development tax credit, the qualifying organization for the 21 project may reserve credits for specific donors.

(2) In order to qualify for credit, donations or providing 23 of child care employee benefits must occur during the approved 24 project period with the exception of donated audit services, 25 which may occur anytime during the six-month period following 26 the project period, and must be directly related to the 27 approved project.

(3) Businesses wishing to apply for credit must complete a
community development tax credit application or child care
center tax credit application. A business providing child
care for the benefit of its employees may complete and file
both applications, but only one credit shall be approved.
(4) Tax credit applications are to be signed by the
qualifying organization or the managing entity of the child
care center, as applicable, and submitted directly to the

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1 department not later than one year following the date of 2 donation or providing of child care employee benefits.

3 (5) The order in which completed credit applications are 4 received by the department will determine the order in which 5 credits are approved. Facsimile copies will not be considered 6 completed applications.

7 (6) Every transmittal of community development tax credit
8 applications to the department must be accompanied by a
9 project report prepared by the qualifying organization.

10 (7) The department shall examine all submitted
11 applications and determine which donations or child care
12 employee benefits meet the eligibility criteria.

13 c. The department shall establish by rule the methods to
14 be used in determining the value of contributions or child
15 care employee benefits of a business.

16 Sec. 4. <u>NEW SECTION</u>. 15.383 TAX CREDITS --17 DOCUMENTATION.

For a tax credit application approved pursuant to
 section 15.382, the community development tax credit or child
 care center tax credit available under this part may be used
 to reduce the tax liability imposed under chapter 422,
 division II, III, or V, or chapter 432.

23 2. Subject to subsections 4 and 5, the amount of the 24 community development tax credit shall be a percentage of the 25 contribution made by the business during the tax year as 26 follows:

a. Fifty percent of the total amount contributed, exceptas provided in paragraph "b".

b. Seventy-five percent of the contributions made to programs in any city which has a population of fifteen thousand or less as of the last decennial census and is located in a county which is located in one of the following: (1) An area that is not part of a metropolitan statistical area as defined by the United States department of commerce. (2) A metropolitan statistical area but the county has S.F. _____ H.F. ____

1 only one city which has more than fifteen thousand 2 inhabitants.

3 (3) A metropolitan statistical area and a substantial 4 number of persons in the county derive their income from 5 agriculture.

6 3. Subject to subsections 4 and 6, the amount of the child 7 care center tax credit shall be twenty-five percent of the 8 cost to provide the child care employee benefits.

9 4. a. The tax credit shall not exceed one hundred 10 thousand dollars annually.

b. Any tax credit in excess of the business's tax liability for a tax year may be credited to the tax liability for the following five tax years or until depleted, whichever is the earlier.

15 c. A financial institution or insurance company shall not 16 receive a tax credit for activities that are part of its 17 normal course of business.

18 d. To be eligible to receive the tax credit, a business 19 shall provide documentation of the contributions or costs on 20 which the credit is based. The documentation shall be as 21 specified by rules of the department.

5. The total amount of community development tax credits that may be approved pursuant to this part shall not exceed two million dollars in any fiscal year. Not more than seven hundred fifty thousand dollars in tax credits in a fiscal year shall be approved for the seventy-five percent of contributions credits under subsection 2, paragraph "b". When this maximum dollar amount in tax credits is approved, subsequent requests for tax credits pursuant to subsection 2, angraph "b", may only be approved for fifty percent of the amount of the contributions.

32 6. The total amount of child care center tax credits that 33 may be approved pursuant to this part shall not exceed two 34 million dollars in any fiscal year.

35 Sec. 5. NEW SECTION. 422.11C COMMUNITY DEVELOPMENT OR

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1 CHILD CARE CENTER TAX CREDIT.

2 The taxes imposed under this division, less the credits 3 allowed under sections 422.12 and 422.12B, shall be reduced by 4 a community development tax credit or child care center tax 5 credit received pursuant to sections 15.380 through 15.383. 6 An individual may claim the tax credit allowed a 7 partnership, limited liability company, S corporation, or 8 estate or trust electing to have the income taxed directly to 9 the individual. The amount claimed by the individual shall be 10 based upon the pro rata share of the individual's earnings of 11 the partnership, limited liability company, S corporation, or 12 estate or trust.

13 Any credit in excess of the tax liability for the tax year 14 may be credited to the tax liability for the following five 15 tax years or until depleted, whichever is earlier.

16 Sec. 6. Section 422.33, Code 2001, is amended by adding 17 the following new subsection:

18 <u>NEW SUBSECTION</u>. 11. The taxes imposed under this division 19 shall be reduced by a community development tax credit or 20 child care center tax credit received pursuant to sections 21 15.380 through 15.383.

22 Any credit in excess of the tax liability for the tax year 23 may be credited to the tax liability for following five tax 24 years or until depleted, whichever is earlier.

25 Sec. 7. Section 422.60, Code 2001, is amended by adding 26 the following new subsection:

27 <u>NEW SUBSECTION</u>. 4. The taxes imposed under this division 28 shall be reduced by a community development tax credit or 29 child care center tax credit received pursuant to sections 30 15.380 through 15.383.

31 Any credit in excess of the tax liability for the tax year 32 may be credited to the tax liability for the following five 33 tax years or until depleted, whichever is earlier.

34 Sec. 8. <u>NEW SECTION</u>. 432.12A COMMUNITY DEVELOPMENT OR 35 CHILD CARE CENTER TAX CREDIT.

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1 The tax imposed under this chapter shall be reduced by a 2 community development tax credit or child care center tax 3 credit received pursuant to sections 15.380 through 15.383. 4 Any credit in excess of the tax liability for the calendar 5 year may be credited to the tax liability for the following 6 five calendar years or until depleted, whichever is earlier. 7 Sec. 9. EFFECTIVE AND APPLICABILITY DATE. This Act, being 8 deemed of immediate importance, takes effect upon enactment. 9 Sections 5 through 8 of this Act apply to tax years beginning 10 on or after January 1, 2002.

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EXPLANATION

12 This bill establishes a community development program 13 administered by the department of economic development. The 14 program is to provide tax incentives to businesses which make 15 contributions to projects in communities or neighborhoods that 16 would benefit by these projects or make expenditures to 17 provide child care benefits to its employees. The projects 18 involve the providing of physical revitalization, economic 19 development, job training or education for individuals, 20 community services, and crime prevention. Community services 21 projects include projects providing for group and family 22 counseling, mental health services and centers, child and 23 adult care, senior citizen centers, recreation programs, 24 sheltered workshops, and substance abuse counseling. The 25 child care employee benefits involve the business building or 26 rehabilitating an existing structure as a child care center 27 for use of its employees, paying for children of employees to 28 attend a child care center, operating or leasing a center, or 29 donating money or tangible property to a center at which its 30 employees' children attend.

31 The tax incentives are provided in the form of tax credits 32 which may be used to offset the tax liability under the 33 individual and corporate income taxes, financial institution 34 franchise tax, and the insurance gross premiums tax. The 35 amount of the community development tax credit, subject to

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1 limitation, equals 50 percent, or 75 percent in cities of 2 15,000 or less in population, of the contributions made by the 3 business to the project. Not more than \$150,000 in tax 4 credits may be allowed for any one project. The maximum 5 amount of credit a business may receive for a project is 6 \$100,000. Projects and tax credits associated with the 7 projects must be approved by the department of economic 8 development. The total amount of tax credits that may be 9 approved in a fiscal year shall not exceed \$2 million. 10 The amount of the child care center tax credit equals 25 11 percent of the expenditures for providing child care employee 12 benefits with a maximum credit of \$100,000. The tax credits 13 must be approved by the department of economic development. 14 Not more than \$2 million in these credits may be approved in a 15 fiscal year. 16 The bill takes effect upon enactment and the tax credit 17 provisions are effective January 1, 2002, for tax years

18 beginning on or after that date.

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> LSB 3152HC 79 mg/cf/24.1

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WAYS & MEANS CALENDAR

APR 1 3 2001

HOUSE FILE 714 BY COMMITTEE ON WAYS AND MEANS

(SUCCESSOR TO HSB 247)

P. 1725 <u>5/3/01</u> (P. 1490 Passed Senate, Date Passed House, Vote: Ayes 66 Nays 5/31/01 Apprøved

A BILL FOR

	1 2	An	Act relating to a community renewal initiative by establishing a community development program to provide tax credits for					
	3		income tax, franchise tax, premiums tax, and moneys and					
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	7 8		<pre>employees and including effective and applicability date provisions.</pre>					
	9	BE	IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA:					
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2 This part shall be known as and may be cited as the 3 "Community Development Program Act".

4 Sec. 2. <u>NEW SECTION</u>. 15.381 DEFINITIONS.

5 As used in this part, unless the context otherwise 6 requires:

7 1. "Business" means all businesses operating within the 8 state and includes individuals operating a sole proprietorship 9 or having rental, royalty, or farm income in this state and 10 includes a consortium of businesses.

11 2. a. "Child care" means the same as defined in section
12 237A.1.

b. "Child care center" means a facility licensed pursuant14 to section 237A.2 to provide child care.

3. "Community services" means, but is not limited to,
 individual, group, and family counseling; mental health
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 child and adult care services; senior citizen service centers;
 recreation programs; nutrition programs; emergency shelters
 for persons suffering from physical abuse or rape; services
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 counseling; substance abuse counseling; and referral services.
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or that qualifies under section 15E.194 to be designated an
 enterprise zone pursuant to chapter 15E, division XVIII,
 designated as a slum or blighted area pursuant to chapter 403,
 or designated as a revitalization area pursuant to chapter
 404.

6 7. "Economic development" means the acquisition, 7 renovation, improvement, or the furnishing or equipping of 8 existing buildings and real estate in distressed or blighted 9 areas of the state when this acquisition, renovation, 10 improvement, or the furnishing or equipping of the existing 11 buildings and real estate will result in the creation or 12 retention of jobs within the state.

8. "Education" includes literacy programs, adult basic education and general educational development certificate programs, English as a second language program designed to teach English to students or adults whose native language is rother than English, training for the physically or mentally enabled, and educational programs to assist persons who have dropped out of school for reason other than death or transfer to another school or to assist students who are atrisk of dropping out or failing to meet the goals of the educational agenda established by the school district.

9. "Job training" means those activities which provide
24 specific vocational skills including special apprenticeship or
25 on-the-job training programs not otherwise available.

10. "Neighborhood area" means a specific geographic area certified by the department as having a readily identifiable residential population and which may include, but is not limited to, any of the following factors:

30 a. A sense of belonging or identity that ties residents to 31 a given area.

32 b. Social, cultural, political, or economic activities
33 around which people organize themselves.

34 c. The existence of cohesive organizations formed by 35 residents.

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d. A city with a population of less than ten thousand or a
 2 region within a rural area may be certified as a neighborhood
 3 area.

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17 (1) A person or organization that is exempt from federal
18 income taxation under the Internal Revenue Code as defined in
19 section 422.3.

20 (2) A nonprofit corporation organized under the laws of 21 this state.

(3) Designated as a community development corporation by
the federal government pursuant to, Title VII of the Economic
Opportunity Act of 1964, Pub. L. No. 88-452.

25 b. "Qualifying organization" does not include any of the 26 following:

27 (1) A unit or agency of the state, local government, or28 educational institution.

29 (2) A foundation or trust of a postsecondary educational30 institution.

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 32 organization is without religious discrimination or is not
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34 Sec. 3. <u>NEW SECTION</u>. 15.382 COMMUNITY DEVELOPMENT AND 35 CHILD CARE CENTER TAX CREDITS -- APPROVAL OF PROJECTS AND

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1 PROPOSALS.

2 1. TAX CREDITS.

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b. A business which for the benefit of its employees builds, contributes to, or operates a new or existing child care center in the state or subsidizes access to a child care center in the state shall receive a child care center tax credit as provided in section 15.383 if the director annually approves the proposal of the business.

21 2. ECONOMIC DEVELOPMENT PROJECTS. For economic
22 development projects in distressed or blighted areas for which
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28 b. Applicants may not administer more than one economic 29 development project at a time. A project may include more 30 than one building, provided that the proposal meets all other 31 eligibility requirements as set forth in this subsection and 32 rules of the department.

33 c. Applications will be accepted by the department at any 34 time of the year and will be approved on a case-by-case basis 35 as all the necessary requirements are met and as credits

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1 become available.

d. A maximum authorization of one hundred fifty thousand dollars in community development tax credits will be permitted per project and no more than five percent of the credits suthorized for the project shall normally be allowed for administrative and operating expenses. In unusual circumstances, a higher percentage may be allowed at the 8 discretion of the department.

9 e. Applicants must obtain a nonbinding commitment from a 10 prospective business or businesses willing to locate to the 11 facility and demonstrate that at least one job will be created 12 or retained for every ten thousand dollars in credits 13 requested. Eligible types of businesses include retail, 14 commercial, service, and manufacturing.

15 3. COMMUNITY DEVELOPMENT PROJECTS. For community 16 development projects, other than economic development 17 projects, for which community development tax credits under 18 this part may be approved, the following procedures, criteria, 19 and priorities apply:

a. A proposal for a proposed program shall be submitted by
21 a qualifying organization for carrying out a specific project
22 consistent with the purposes of this part.

23 b. All proposals shall be made on the forms supplied by 24 the department. Each proposal shall contain a project budget 25 and shall identify, if possible, the items and amounts of the 26 budget which will be provided for from contributions from any 27 business. A project budget shall be approved by the 28 department. The department may request any additional 29 information it determines necessary to evaluate a proposal or 30 plan.

31 c. Community development projects and the budgets for them 32 may be approved for a period of up to three years at the 33 discretion of the director.

34 d. An annual application deadline shall be determined by35 the department and application materials shall be distributed

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S.F. H.F.]]4

1 upon request no less than sixty days prior to the actual
2 application deadline.

3 e. All proposals must address at least one of the4 following priorities in order to qualify for approval:

5 (1) The project substantially contributes to self-help
6 efforts by residents of the neighborhood area to be served in
7 addressing locally defined objectives.

8 (2) The project will result in the provision of essential 9 services to low-income and moderate-income families which 10 would not otherwise be provided in the affected neighborhood 11 area and for which there are not other resources. "Low-income 12 and moderate-income families" means those families, including 13 single-person households, earning no more than eighty percent 14 of the higher of the median family income of the county or the 15 statewide nonmetropolitan area as determined by the latest 16 United States department of housing and urban development, 17 section 8 income guidelines.

18 (3) The project tangibly contributes to the development of
19 lasting cooperation and partnership efforts of neighborhood
20 organizations and businesses.

21 f. Approval or disapproval of proposals shall be based on 22 the following criteria:

23 (1) The director must certify an area as experiencing
24 problems endangering the area's existence as a viable and
25 stable neighborhood to be eligible for assistance.

(2) The qualifying organization submitting the proposal
27 must demonstrate its capacity to adequately administer the
28 project.

(3) There must be a demonstrated need for the program in
30 the neighborhood area within which the project is to be
31 carried out.

32 (4) The proposal must demonstrate that residents of the 33 affected neighborhood area have been involved in the planning 34 of the proposed project and describe the extent to which they 35 will be involved in its implementation.

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s.f. _____ H.f. 714

(5) The proposal must be consistent with all locally
 2 approved community or neighborhood development plans for the
 3 area.

4 (6) Proposals submitted subsequent to the first year will
5 be evaluated on performance of the first-year project, other
6 resources developed, continued need, and potential for
7 eventual self-sufficiency.

8 g. In no case shall a project be approved that does not 9 have a written endorsement of the appropriate local public 10 authority.

The maximum amount of community development tax credits 11 h. 12 allowed per project is one hundred fifty thousand dollars. i. For purposes of the criterion in paragraph "f", 13 14 subparagraph (1), an area is experiencing problems endangering 15 its existence as a viable and stable neighborhood if some of 16 the following factors are present: declining population, high 17 percentage of people dependent on public assistance, 18 persistent or substantial unemployment or underemployment, 19 lower than average family incomes, financial disinvestment, 20 insurance and financial redlining, general weakened market 21 conditions on the neighborhood commercial strip as indicated 22 by declining rents or vacant stores, excessive abandonment of 23 properties, a significant percentage of neighborhood residents 24 on fixed incomes, unsanitary or inadequate housing, 25 overcrowding, significant proportion of the property is rental 26 property, property speculation, high rates of crime and 27 delinquency, high degree of drug or alcohol abuse, increasing 28 cases of mental health problems, significant numbers of 29 single-parent households, high degree of infant mortality and 30 disease, disabilities, general unsanitary conditions in the 31 area, or poor city and public utility services. 4. CHILD CARE EMPLOYEE BENEFITS. For child care employee 32 33 benefits for which a child care center tax credit under this 34 part may be approved, the following apply: a. A proposal for a project shall be submitted by a 35

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1 business located in or doing business in the state.

b. The proposal shall be on forms supplied by the
3 department. The proposal shall identify the location of the
4 child care center which must be in the state. The proposal
5 shall contain a statement on whether the business is also
6 seeking a community development tax credit for providing child
7 care for its employees.

8 c. To be eligible for a child care center tax credit, the 9 business must provide child care employee benefits for its 10 employees through any of the following:

11 (1) Build a new structure or rehabilitate an existing 12 structure to be used as a child care center. A business may 13 do the building or rehabilitating in conjunction with another 14 business or entity but only the business's actual costs shall 15 be considered in determining the amount of credit. At least 16 five children of its employees are provided child care at the 17 center.

18 (2) Operate or lease a child care center where at least 19 five children of its employees are provided child care at the 20 center.

21 (3) Donate money, supplies, or other tangible personal
22 property to a child care center where at least five children
23 of its employees are provided child care.

24 (4) Pay the cost for the equivalent of five children of25 its employees to attend a child care center.

26 d. A business is ineligible for a child care center tax27 credit if any of the following applies:

28 (1) It derives income from the operation, lease, or 29 management of more than one child care center.

30 (2) The business has received a community development tax 31 credit for activities related to the child care center for 32 which it is seeking a tax credit.

e. An annual application deadline shall be determine by
the department and application material shall be distributed
upon request no less than sixty days prior to the actual

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1 application deadline.

2 5. TAX CREDIT APPLICATION.

a. The department shall approve or disapprove applications
4 for community development tax credits to businesses which have
5 invested in approved economic development projects or other
6 community development projects or for child care center tax
7 credits for businesses that have provided child care for the
8 benefit of their employees. The director, upon approval of an
9 application, shall notify the director of revenue and finance
10 and the governor of those businesses entitled to a tax credit.
11 b. The procedures and requirements for filing a tax credit
12 application are as follows:

13 (1) Businesses wanting to donate to a particular community 14 development project or wanting to provide child care employee 15 benefits, but first wishing to verify the eligibility of the 16 donation or provision of child care employee benefits for a 17 tax credit, may submit a tax credit eligibility confirmation 18 form to the department. The department will confirm in 19 writing whether or not the donation or the provision of child 20 care employee benefits qualifies for credit and how the value 21 of the credit will be determined. This confirmation will not 22 constitute credit approval.

(2) In order to qualify for credit, donations or providing 24 of child care employee benefits must occur during the approved 25 project period with the exception of donated audit services, 26 which may occur anytime during the six-month period following 27 the project period, and must be directly related to the 28 approved project.

(3) Businesses wishing to apply for credit must complete a
community development tax credit application or child care
center tax credit application. A business providing child
care for the benefit of its employees may complete and file
both applications, but only one credit shall be approved.
(4) Tax credit applications are to be signed by the
qualifying organization or the managing entity of the child

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1 care center, as applicable, and submitted directly to the 2 department not later than one year following the date of 3 donation or providing of child care employee benefits.

4 (5) The order in which completed credit applications are
5 received by the department will determine the order in which
6 credits are approved. Facsimile copies will not be considered
7 completed applications.

8 (6) Every transmittal of community development tax credit
9 applications to the department must be accompanied by a
10 project report prepared by the qualifying organization.

11 (7) The department shall examine all submitted 12 applications and determine which donations or child care 13 employee benefits meet the eligibility criteria.

14 c. The department shall establish by rule the methods to 15 be used in determining the value of contributions or child 16 care employee benefits of a business.

17 Sec. 4. <u>NEW SECTION</u>. 15.383 TAX CREDITS --18 DOCUMENTATION.

For a tax credit application approved pursuant to
 section 15.382, the community development tax credit or child
 care center tax credit available under this part may be used
 to reduce the tax liability imposed under chapter 422,
 division II, III, or V, or chapter 432 or 533.

24 2. Subject to subsections 4 and 5, the amount of the 25 community development tax credit shall be fifty percent of the 26 contribution made by the business during the tax year.

3. Subject to subsections 4 and 6, the amount of the child
28 care center tax credit shall be twenty-five percent of the
29 cost to provide the child care employee benefits.

30 4. a. The tax credit shall not exceed one hundred 31 thousand dollars annually.

32 b. Any tax credit in excess of the business's tax 33 liability for a tax year may be credited to the tax liability 34 for the following five tax years or until depleted, whichever 35 is the earlier. S.F. _____ H.F. 714

c. A financial institution or insurance company shall not
 2 receive a tax credit for activities that are part of its
 3 normal course of business.

4 d. To be eligible to receive the tax credit, a business 5 shall provide documentation of the contributions or costs on 6 which the credit is based. The documentation shall be as 7 specified by rules of the department.

8 5. The total amount of community development tax credits 9 that may be approved pursuant to this part shall not exceed 10 two million dollars in any fiscal year.

11 6. The total amount of child care center tax credits that 12 may be approved pursuant to this part shall not exceed two 13 million dollars in any fiscal year.

14 Sec. 5. <u>NEW SECTION</u>. 422.11C COMMUNITY DEVELOPMENT OR 15 CHILD CARE CENTER TAX CREDIT.

16 The taxes imposed under this division, less the credits 17 allowed under sections 422.12 and 422.12B, shall be reduced by 18 a community development tax credit or child care center tax 19 credit received pursuant to sections 15.380 through 15.383. 20 An individual may claim the tax credit allowed a 21 partnership, limited liability company, S corporation, or 22 estate or trust electing to have the income taxed directly to 23 the individual. The amount claimed by the individual shall be 24 based upon the pro rata share of the individual's earnings of 25 the partnership, limited liability company, S corporation, or 26 estate or trust.

27 Any credit in excess of the tax liability for the tax year 28 may be credited to the tax liability for the following five 29 tax years or until depleted, whichever is earlier.

30 Sec. 6. Section 422.33, Code 2001, is amended by adding 31 the following new subsection:

32 <u>NEW SUBSECTION</u>. 11. The taxes imposed under this division 33 shall be reduced by a community development tax credit or 34 child care center tax credit received pursuant to sections 35 15.380 through 15.383.

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S.F. H.F. 714

1 Any credit in excess of the tax liability for the tax year 2 may be credited to the tax liability for following five tax 3 years or until depleted, whichever is earlier.

4 Sec. 7. Section 422.60, Code 2001, is amended by adding 5 the following new subsection:

6 <u>NEW SUBSECTION</u>. 4. The taxes imposed under this division 7 shall be reduced by a community development tax credit or 8 child care center tax credit received pursuant to sections 9 15.380 through 15.383.

10 Any credit in excess of the tax liability for the tax year 11 may be credited to the tax liability for the following five 12 tax years or until depleted, whichever is earlier.

13 Sec. 8. <u>NEW SECTION</u>. 432.12A COMMUNITY DEVELOPMENT OR 14 CHILD CARE CENTER TAX CREDIT.

15 The tax imposed under this chapter shall be reduced by a 16 community development tax credit or child care center tax 17 credit received pursuant to sections 15.380 through 15.383. 18 Any credit in excess of the tax liability for the calendar 19 year may be credited to the tax liability for the following 20 five calendar years or until depleted, whichever is earlier. 21 Sec. 9. Section 533.24, Code 2001, is amended by adding 22 the following new unnumbered paragraph:

23 <u>NEW UNNUMBERED PARAGRAPH</u>. The tax imposed on moneys and 24 credits under this section shall be reduced by a community 25 development tax credit or child care center tax credit 26 received pursuant to sections 15.380 through 15.383. Any 27 credit in excess of the tax liability for the tax year may be 28 credited to the tax liability for the following five tax years 29 or until depleted, whichever is earlier.

30 Sec. 10. EFFECTIVE AND APPLICABILITY DATE. This Act, 31 being deemed of immediate importance, takes effect upon 32 enactment. Sections 5 through 9 of this Act apply to tax 33 years beginning on or after January 1, 2002.

EXPLANATION

This bill establishes a community development program

34 35

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s.f. _____ H.f. 714

1 administered by the department of economic development. The 2 program is to provide tax incentives to businesses which make 3 contributions to projects in communities or neighborhoods that 4 would benefit by these projects or make expenditures to 5 provide child care benefits to its employees. The projects 6 involve the providing of physical revitalization, economic 7 development, job training or education for individuals, 8 community services, and crime prevention. Community services 9 projects include projects providing for group and family 10 counseling, mental health services and centers, child and 11 adult care, senior citizen centers, recreation programs, 12 sheltered workshops, and substance abuse counseling. The 13 child care employee benefits involve the business building or 14 rehabilitating an existing structure as a child care center 15 for use of its employees, paying for children of employees to 16 attend a child care center, operating or leasing a center, or 17 donating money or tangible property to a center at which its 18 employees' children attend.

The tax incentives are provided in the form of tax credits which may be used to offset the tax liability under the individual and corporate income taxes, financial institution franchise tax, the insurance gross premiums tax, and the credit union moneys and credits tax. The amount of the community development tax credit, subject to limitation, sequals 50 percent of the contributions made by the business to the project. Not more than \$150,000 in tax credits may be allowed for any one project. The maximum amount of credit a business may receive for a project is \$100,000. Projects and tax credits associated with the projects must be approved by the department of economic development. The total amount of tax credits that may be approved in a fiscal year shall not exceed \$2 million.

33 The amount of the child care center tax credit equals 25 34 percent of the expenditures for providing child care employee 35 benefits with a maximum credit of \$100,000. The tax credits

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S.F. _____ H.F. 714

1 must be approved by the department of economic development. 2 Not more than \$2 million in these credits may be approved in a 3 fiscal year. The bill takes effect upon enactment and the tax credit 5 provisions are effective January 1, 2002, for tax years 6 beginning on or after that date.

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Page 2

	HOUSE FILE	714
<u>н</u> –1	1706	
1	Amend House File 714 as	
2	·	
	"determine" and inserting	the following:
	"determined".	
	2. Page 12, by inserti	ng after line 3, the
	following:	
		.45, Code 2001, is amended
	by adding the following ner	
9		. The gross receipts from
	the sale of coins, currence	
11		
12		rs, ingots, or commemorative
	combination of these where	, platinum, palladium, or a
	depends on its content and	
	(2) "Coins or currency	
		ther metal or paper which is
	or has been used as legal	÷ =
		repealed June 30, 2003."
		q lines 30 through 33, and
	inserting the following:	g 12
22		ND APPLICABILITY PROVISION.
23	This Act takes effect only	
-4	conference estimates that,	as a result of the
25	enactment of federal income	e tax legislation prior to
26	January 1, 2002, Iowa incom	me tax receipts for the
		1, 2001, will be increased
		er the amount of Iowa income
	tax receipts which would have	
	absence of the enactment o	
		takes effect, sections 5, 6,
	7, 8, and 9 of this Act ap	
	on or after January 1, 200	
	Act applies beginning on J	
35		by inserting after the
	word "employees" the follo	
37	sales and use tax exemption currency, or bullion,".	n for the safe of coins,
39	5. By renumbering as n	00000000
59	5. By renumbering as in	By CORMACK of Webster
H-1	1706 FILED APRIL 25, 2001	
	w/b	
	5/2/01	
	10/D 5/2/0/ (P.1722)	
	(11)	

H-1753 Amend House File 714 as follows: 1 1. Page 8, line 33, by striking the word 2 3 "determine" and inserting the following: 4 "determined". 2. Page 12, by striking lines 30 through 33 and 5 6 inserting the following: "Sec. . EFFECTIVE AND APPLICABILITY PROVISION. 7 8 This Act takes effect only if the revenue estimating 9 conference estimates that, as a result of the 10 enactment of federal income tax legislation prior to 11 January 1, 2002, Iowa income tax receipts for the 12 fiscal year beginning July 1, 2001, will be increased 13 by \$7.9 million or more over the amount of Iowa income 14 tax receipts which would have been realized in the 15 absence of the enactment of such federal income tax 16 legislation. If this Act takes effect, sections 5 17 through 9 of this Act apply to tax years beginning on 18 or after January 1, 2002." By SUKUP of Franklin H-1753 FILED APRIL 30, 2001 adapted 5/2/0/ P. 1723) HOUSE FILE 714 H-1766 1 Amend House File 714 as follows: 2 1. Page 1, line 16, by inserting after the word 3 "counseling;" the following: "parent and early 4 childhood education;". 2. Page 3, by inserting after line 5 the 5 6 following: "f. The area is designated as a community 7 8 empowerment area in accordance with chapter 28." 9 3. Page 3, by inserting after line 24 the 10 following: 11 "(4) A community empowerment area board created in 12 accordance with chapter 28." 4. Page 3, line 28, by inserting after the word 13 14 "institution." the following: "This subparagraph 15 shall not be interpreted to prevent a community 16 empowerment area board from being considered a 17 gualifying organization." 18 5. Page 7, line 10, by inserting after the word 19 "authority" the following: "with notification given 20 to the community empowerment board". By HOUSER of Pottawattamie SUKUP of Franklin HEATON of Henry H-1766 FILED APRIL 30, 2001 a dapted 5/5/01. (P.1722)

HOUSE FILE 714 H-1799 Amend House File 714 as follows: 1 2 Page 9, by inserting after line 10, the 1. 3 following: 4 "If the business meets the criteria for 5 eligibility, the department of economic development 6 shall issue to the business a certification of 7 entitlement for the community development tax credit 8 or child care center tax credit. The certification 9 shall contain the name of the business, address, tax 10 identification number, the amount of the credit, the 11 tax year for which the certificate applies, and any 12 other information required by the department of 13 revenue and finance." 14 2. Page 11, by inserting after line 29, the 15 following: 16 "If the community development tax credit or child 17 care center tax credit is taken on the tax return, a 18 deduction shall not be allowed for Iowa tax purposes 19 for contributions made to a community development 20 project or expenditures for providing child care 21 employee benefits which are deductible for federal tax 22 purposes." 23 3. Page 12, by inserting after line 3, the 24 following: 25 "If the community development tax credit or child 26 care center tax credit is taken on the tax return, a 27 deduction shall not be allowed for Iowa tax purposes 28 for contributions made to a community development 29 project or expenditures for providing child care 30 employee benefits which are deductible for federal tax 31 purposes." 32 Page 12, by inserting after line 12, the 4. 33 following: "If the community development tax credit or child 34 35 care center tax credit is taken on the tax return, a 36 deduction shall not be allowed for Iowa tax purposes 37 for contributions made to a community development 38 project or expenditures for providing child care 39 employee benefits which are deductible for federal tax 40 purposes." By SUKUP of Franklin H-1799 FILED MAY 1, 2001

adagted 5/2/6/ (P. 1724)



MAY 2, 2001

HOUSE FILE 714

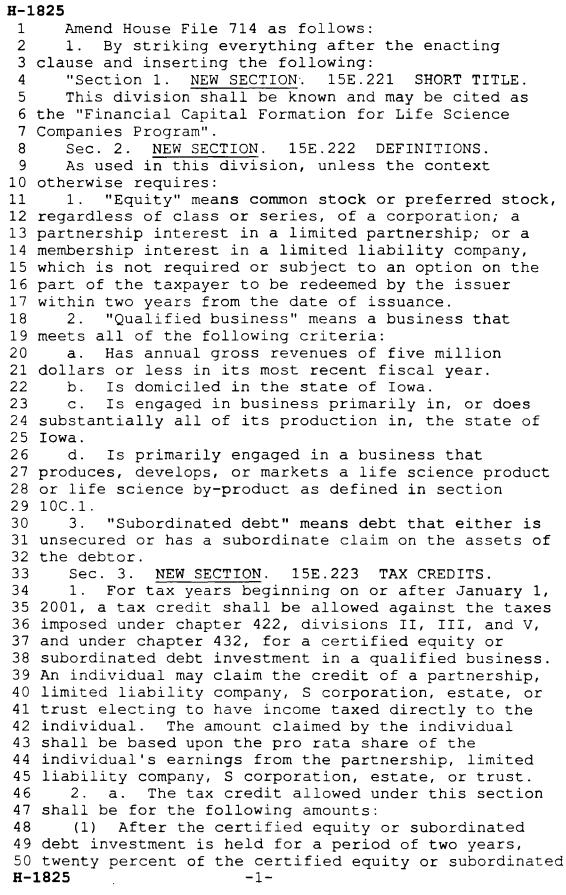
H-1824

1 Amend amendment, H-1706, to House File 714 as 2 follows: 3 1. Page 1, by striking line 7, and inserting the 4 following: 5 "Sec. . Section 422.45, subsection 59, 6 paragraph a, subparagraph (2), Code 2001, is amended 7 to read as follows: (2) The sale takes place during a period beginning 8 9 at 12:01 a.m. on the first Friday in February and 10 ending at midnight on the following Saturday or during 11 a period beginning at 12:01 a.m. on the first Friday 12 in August and ending at midnight on the following 13 Saturday. Sec. 100. Section 422.45, Code 2001, is amended". 14 15 2. Page 1, line 36, by inserting before the word 16 "and" the following: ", extending the annual sales 17 tax exemption days,". By ALONS of Sioux

H-1824 FILED MAY 1, 2001

5/2/01 (P. 1722)

HOUSE FILE 714



H-1825

Page 2

1 debt investment.

2 (2) After the certified equity or subordinated 3 debt investment is held for a period of four years, an 4 additional ten percent of the certified equity or 5 subordinated debt investment.

6 (3) After the certified equity or subordinated 7 debt investment is held for a period of six years, an 8 additional ten percent of the certified equity or 9 subordinated debt investment.

10 (4) After the certified equity or subordinated 11 debt investment is held for a period of eight years, 12 an additional ten percent of the certified equity or 13 subordinated debt investment.

b. For purposes of paragraph "a" in computing the holding period of an equity investment that was obtained by the taxpayer as a result of the conversion of the taxpayer's investment in a subordinated debt, the time the taxpayer held the investment in the subordinated debt shall be added to the time the taxpayer held the equity investment.

c. Any tax credit in excess of the taxpayer's liability for the tax year may be credited to the tax liability for the following three years or until depleted, whichever is earlier. A tax credit shall s not be carried back to a tax year prior to the tax year in which the taxpayer redeems the tax credit. d. A taxpayer shall not claim a tax credit in a single tax year under this section of more than fifty thousand dollars.

e. A taxpayer making an equity or subordinated
debt investment in a qualified business shall submit
an application to the department of economic
development for certification of eligibility for a tax
credit.

35 3. The aggregate amount of tax credits issued 36 under this section for taxes imposed pursuant to 37 chapter 422, divisions II, III, and V, and chapter 432 38 shall not exceed a total of four million dollars. 39 4. The department of revenue and finance, in 40 consultation with the department of economic 41 development, shall develop a system for registration, 42 authorization, and redemption of tax credits issued by 43 the state under this section. The department of 44 revenue and finance and the department of economic 45 development shall adopt any other policies, 46 procedures, or rules pursuant to chapter 17A necessary 47 for the administration of this section and of tax 48 credits issued by the state under this section. 49 Sec. 4. NEW SECTION. 422.11C LIFE SCIENCE TAX 50 CREDIT. H-1825 -2H-1825 3. Page 1 The taxes imposed under this division, less the 2 credits allowed under section 422.12 and any other 3 nonrefundable credit, shall be reduced by a tax credit 4 in the manner as authorized pursuant to section 5 15E.223. 6 Sec. 5. Section 422.33, Code 2001, is amended by 7 adding the following new subsection: 8 NEW SUBSECTION. 11. The taxes imposed under this 9 division shall be reduced by a tax credit in the 10 manner as authorized pursuant to section 15E.223. Sec. 6. Section 422.60, Code 2001, is amended by 11 12 adding the following new subsection: 13 NEW SUBSECTION. 4. The taxes imposed under this 14 division shall be reduced by a tax credit in the 15 manner as authorized pursuant to section 15E.223. Sec. 7. NEW SECTION. 16 432.12A LIFE SCIENCE TAX 17 CREDIT. 18 The taxes imposed under this chapter shall be 19 reduced by a tax credit in the manner as authorized 20 pursuant to section 15E.223." 21 Title page, by striking lines 1 through 8 and 2. 22 inserting the following: 23 "An Act creating a tax credit for investments in 24 qualified businesses engaged in life science-related 25 production." 26 By renumbering as necessary. 3. By WARNSTADT of Woodbury H-1825 FILED MAY 1, 2001 NA (P. 1724) HOUSE FILE 714 H-1841 Amend the amendment H-1753, to House File 714, as 1 2 follows: 1. Page 1, line 10, by striking the word 3 4 "income". 5 2. Page 1, line 11, by striking the word 6 "income". 7 3. Page 1, line 13, by striking the word 8 "income". Page 1, line 15, by striking the word 9 4. 10 "income". By JOCHUM of Dubuque H-1841 FILED MAY 1, 2001 Amt 5/2/01 (P. 1723)

H-1846 1 Amend the amendment, H-1753, to House File 714 as 2 follows: 3 1. Page 1, by striking lines 2 through 7, and 4 inserting the following: "____. By striking everything after the enacting 5 6 clause, and inserting the following: 7 "Section 1. There is appropriated from the general 8 fund of the state to the designated entities for the 9 fiscal year beginning July 1, 2001, and ending June 10 30, 2002, the following amounts to be used for the 11 purposes designated: 12 1. To the department of human services for use in 13 the HAWK-I program: 14\$ 1,707,951 15 2. To the Iowa department of public health for 16 childhood immunizations: 17\$ 160,618 18 3. To the Iowa department of public health for 19 child and adolescent wellness: 167,918 20 \$ 21 4. To the Iowa department of public health for 22 community capacity: 23 \$ 182,520 24 5. To the department of workforce development for 25 rural workforce development offices: 26 \$ 1,780,993 The appropriations made in this section are in 27 28 addition to appropriations made in other Acts for the 29 designated purposes. Sec. ____. EFFECTIVE PROVISION." 30 31 2. Page 1, by striking lines 16 through 18, and 32 inserting the following: "legislation." 33 3. Title page, by striking lines 1 through 8, and 34 inserting the following: "An Act making 35 appropriations to the departments of human services, 36 workforce development, and public health and including 37 a contingent effective date provision." By KREIMAN of Davis H-1846 FILED MAY 1, 2001 WR 5/2/01 (P. 1722)

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	HOUSE FILE 714	
н-1	1875	
1	Amend House File 714 as follows:	
2		
3	clause and inserting the following:	
4		
	fund of the state to the designated entities for the	
	fiscal year beginning July 1, 2001, and ending June	
	30, 2002, the following amounts to be used for the	
	purposes designated:	
	1. To the department of human services for use in	
	the HAWK-I program:	
		,707,951
	2. To the Iowa department of public health for	
	childhood immunizations:	1 60 610
	3. To the Iowa department of public health for	160,618
	child and adolescent wellness:	
	child and adorescent weitness.	167,918
18	4. To the Iowa department of public health for	107,910
	community capacity:	
	\$	182,520
	5. To the department of workforce development for	102,020
	rural workforce development offices:	
	· · · · · · · · · · · · · · · · · · ·	,780,993
24	The appropriations made in this section are in	
25	addition to appropriations made in other Acts for the	
26	designated purposes.	
	Sec. 2. EFFECTIVE PROVISION. This Act takes	
	effect only if the revenue estimating conference	
	estimates that, as a result of the enactment of	
	federal income tax legislation prior to January 1,	
	2002, Iowa income tax receipts for the fiscal year	
	beginning July 1, 2001, will be increased by \$7.9	
	million or more over the amount of Iowa income tax receipts which would have been realized in the absence	
	of the enactment of such federal income tax	
	legislation."	
37	5	
	inserting the following: "An Act making	
	appropriations to the departments of human services,	
	workforce development, and public health and including	
	a contingent effective date provision."	
	By KREIMAN of Davis	
H-1	1875 FILED MAY 1, 2001	
	not lemone Motim to suspend dules - Lost 50 (P. 1720)	
	motion to suspense (P 1720)	
	(1. 1. 20)	

HOUSE FILE 714 FISCAL NOTE

A fiscal note for **House File 714** is hereby submitted pursuant to Joint Rule 17. Data used in developing this fiscal note is available from the Legislative Fiscal Bureau to members of the Legislature upon request.

House File 714 establishes a Community Development Program administered by the Department of Economic Development. The Program would provide tax incentives to businesses which make contributions to qualified projects in communities or neighborhoods or to provide child care benefits to the company's employees.

The 'tax incentives would be provided in the form of tax credits equal to 50.0% of the contribution and the tax incentive for a day care project is limited to 25.0% of the expenditure. The amount of credit for a single project or single company is limited.

The total amount of credits granted in a single fiscal year for community and neighborhood projects is limited to \$2.0 million and the total amount for employee day care is also limited to \$2.0 million. All tax incentives must be approved by the Department of Economic Development.

The Bill is effective upon enactment and the tax incentives are effective beginning in 2002.

ASSUMPTIONS

- 1. The credits will be fully utilized.
- 2. The Department of Economic Development will approve projects in time for some companies to adjust estimated tax payments in the first six months of 2002. This adjustment will reduce FY 2002 General Fund revenues by \$1.0 million. The remaining \$3.0 million in calendar year 2002 tax incentives will impact FY 2003.
- 3. The tax credits available in calendar year 2003 will reduce estimate payments by \$1.0 million per quarter. This will impact FY 2003 General Fund receipts by \$2.0 million and FY 2004 receipts by \$2.0 million. The impact of credits in future calendar years will be the same as 2003.

FISCAL IMPACT

The tax incentives in House File 714 will reduce General Fund receipts by the following schedule:

FY 2002 - \$1.0 million FY 2003 - \$5.0 million FY 2004 - \$4.0 million

The fiscal impact for FY 2005 and subsequent years will be the same as FY 2004.

PAGE 2 , FISCAL NOTE, HOUSE FILE 714

-2-

SOURCE

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Legislative Fiscal Bureau analysis

(LSB 3152HV, JWR)

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FILED MAY 1, 2001

BY DENNIS PROUTY, FISCAL DIRECTOR

HOUSE FILE <u>114</u> BY COMMITTEE ON WAYS AND MEANS

(SUCCESSOR TO HSB 247)

(As Amended and Passed by the House May 2, 2001)

Re Passed House, Date $\frac{5/4/01}{(p.1860)}$ Passed Senate, Date $\frac{5/3/01}{(p.1496)}$ Vote: Ayes <u>4/</u> Nays <u>30</u> Vote: Ayes <u>38</u> Nays <u>18</u> Approved <u>5/31/01</u>

A BILL FOR

]	. An	Act relating to a community renewal initiative by establishing
2	?	a community development program to provide tax credits for
. 3	}	income tax, franchise tax, premiums tax, and moneys and
4	ł	credits tax for businesses contributing to community
5	•	development projects to aid certain neighborhoods and
e	5	communities or contributing to child care benefits for
7	,	employees and including effective and applicability date
8	3	provisions.
9	BE	IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA:
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11	-	House Amendments
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Section 1. NEW SECTION. 15.380 SHORT TITLE. 1 2 This part shall be known as and may be cited as the "Community Development Program Act". 3 Sec. 2. NEW SECTION. 4 15.381 DEFINITIONS. 5 As used in this part, unless the context otherwise 6 requires: 1. "Business" means all businesses operating within the 7 8 state and includes individuals operating a sole proprietorship 9 or having rental, royalty, or farm income in this state and 10 includes a consortium of businesses. 2. a. "Child care" means the same as defined in section 11 12 237A.1. 13 b. "Child care center" means a facility licensed pursuant 14 to section 237A.2 to provide child care. "Community services" means, but is not limited to, 15 3. 16 individual, group, and family counseling; parent and early 17 childhood education; mental health services; primary care and 18 community medical health centers; child and adult care 19 services; senior citizen service centers; recreation programs; 20 nutrition programs; emergency shelters for persons suffering 21 from physical abuse or rape; services for the handicapped; 22 sheltered workshops, vocational counseling; substance abuse 23 counseling; and referral services. 24 4. "Contribution" includes cash, material or supplies, 25 real estate, labor, professional services, technical 26 assistance, or equipment. "Contribution" does not include 27 investments made by a financial institution or insurance 28 company in the normal course of its business. "Crime prevention" means activities which include but 29 5. 30 are not limited to services to ex-offenders, local civilian 31 organizations that help prevent crime or provide aid to 32 victims of crime, mediation services aimed at resolving 33 disputes and conflicts before they become criminal incidents, 34 or services to juveniles who have had contact with the court 35 or police.

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6. "Distressed or blighted area" means an area designated
 or that qualifies under section 15E.194 to be designated an
 anterprise zone pursuant to chapter 15E, division XVIII,
 4 designated as a slum or blighted area pursuant to chapter 403,
 5 or designated as a revitalization area pursuant to chapter
 6 404.

7 7. "Economic development" means the acquisition, 8 renovation, improvement, or the furnishing or equipping of 9 existing buildings and real estate in distressed or blighted 10 areas of the state when this acquisition, renovation, 11 improvement, or the furnishing or equipping of the existing 12 buildings and real estate will result in the creation or 13 retention of jobs within the state.

8. "Education" includes literacy programs, adult basic beducation and general educational development certificate programs, English as a second language program designed to teach English to students or adults whose native language is bother than English, training for the physically or mentally phallenged, and educational programs to assist persons who have dropped out of school for reason other than death or transfer to another school or to assist students who are atzrisk of dropping out or failing to meet the goals of the aducational agenda established by the school district.

9. "Job training" means those activities which provide
25 specific vocational skills including special apprenticeship or
26 on-the-job training programs not otherwise available.

27 10. "Neighborhood area" means a specific geographic area 28 certified by the department as having a readily identifiable 29 residential population and which may include, but is not 30 limited to, any of the following factors:

31 a. A sense of belonging or identity that ties residents to 32 a given area.

33 b. Social, cultural, political, or economic activities34 around which people organize themselves.

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c.

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The existence of cohesive organizations formed by

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1 residents.

2 d. A city with a population of less than ten thousand or a 3 region within a rural area may be certified as a neighborhood 4 area.

5 e. A history of acting or being treated as a distinct or 6 cohesive unit.

7 f. The area is designated as a community empowerment area 8 in accordance with chapter 28.

9 11. "Physical revitalization" means activities designed 10 for the physical improvement of any part or all of a 11 neighborhood area. These activities may include, but are not 12 limited to, such programs as commercial area revitalization; 13 housing construction or rehabilitation; improvements to or 14 acquisition or construction of facilities used by nonprofit 15 organizations for community purposes or related planning and 16 promotional activities designed to aid in those programs.

17 12. a. "Qualifying organization" means an organization 18 performing community services or economic development 19 activities in the state and is any of the following:

20 (1) A person or organization that is exempt from federal 21 income taxation under the Internal Revenue Code as defined in 22 section 422.3.

23 (2) A nonprofit corporation organized under the laws of 24 this state.

(3) Designated as a community development corporation by
the federal government pursuant to, Title VII of the Economic
Opportunity Act of 1964, Pub. L. No. 88-452.

28 (4) A community empowerment area board created in
29 accordance with chapter 28.

30 b. "Qualifying organization" does not include any of the 31 following:

32 (1) A unit or agency of the state, local government, or
33 educational institution. This subparagraph shall not be
34 interpreted to prevent a community empowerment area board from
35 being considered a qualifying organization.

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1 (2) A foundation or trust of a postsecondary educational 2 institution.

3 (3) A church-affiliated religious organization unless the
4 organization is without religious discrimination or is not
5 controlled by a single denomination.

6 Sec. 3. <u>NEW SECTION</u>. 15.382 COMMUNITY DEVELOPMENT AND
7 CHILD CARE CENTER TAX CREDITS -- APPROVAL OF PROJECTS AND
8 PROPOSALS.

9 1. TAX CREDITS.

a. A business which engages in the activities of providing physical revitalization, economic development, job training or education for individuals, community services, or crime prevention in the state shall receive a community development tax credit as provided in section 15.383 if the director annually approves the proposal of the business. However, a proposal for a community development tax credit shall not be proposal for a community development tax credit shall not be approved which does not have the endorsement of the local source the area in which the business is engaging in such activities that the proposal is consistent with the overall community or neighborhood development plan adopted by that local government.

b. A business which for the benefit of its employees builds, contributes to, or operates a new or existing child care center in the state or subsidizes access to a child care center in the state shall receive a child care center tax credit as provided in section 15.383 if the director annually approves the proposal of the business.

28 2. ECONOMIC DEVELOPMENT PROJECTS. For economic 29 development projects in distressed or blighted areas for which 30 community development tax credits under this part may be 31 approved, the following guidelines apply:

a. Applications shall be accepted from any locally based
 33 qualifying organization wishing to conduct an economic
 34 development project in a distressed or blighted area.

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b. Applicants may not administer more than one economic

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1 development project at a time. A project may include more
2 than one building, provided that the proposal meets all other
3 eligibility requirements as set forth in this subsection and
4 rules of the department.

5 c. Applications will be accepted by the department at any 6 time of the year and will be approved on a case-by-case basis 7 as all the necessary requirements are met and as credits 8 become available.

9 d. A maximum authorization of one hundred fifty thousand 10 dollars in community development tax credits will be permitted 11 per project and no more than five percent of the credits 12 authorized for the project shall normally be allowed for 13 administrative and operating expenses. In unusual 14 circumstances, a higher percentage may be allowed at the 15 discretion of the department.

16 e. Applicants must obtain a nonbinding commitment from a 17 prospective business or businesses willing to locate to the 18 facility and demonstrate that at least one job will be created 19 or retained for every ten thousand dollars in credits 20 requested. Eligible types of businesses include retail, 21 commercial, service, and manufacturing.

3. COMMUNITY DEVELOPMENT PROJECTS. For community development projects, other than economic development projects, for which community development tax credits under this part may be approved, the following procedures, criteria, and priorities apply:

a. A proposal for a proposed program shall be submitted by
a qualifying organization for carrying out a specific project
consistent with the purposes of this part.

30 b. All proposals shall be made on the forms supplied by 31 the department. Each proposal shall contain a project budget 32 and shall identify, if possible, the items and amounts of the 33 budget which will be provided for from contributions from any 34 business. A project budget shall be approved by the 35 department. The department may request any additional

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1 information it determines necessary to evaluate a proposal or 2 plan.

3 c. Community development projects and the budgets for them 4 may be approved for a period of up to three years at the 5 discretion of the director.

6 d. An annual application deadline shall be determined by 7 the department and application materials shall be distributed 8 upon request no less than sixty days prior to the actual 9 application deadline.

10 e. All proposals must address at least one of the 11 following priorities in order to qualify for approval:

12 (1) The project substantially contributes to self-help 13 efforts by residents of the neighborhood area to be served in 14 addressing locally defined objectives.

15 (2) The project will result in the provision of essential 16 services to low-income and moderate-income families which 17 would not otherwise be provided in the affected neighborhood 18 area and for which there are not other resources. "Low-income 19 and moderate-income families" means those families, including 20 single-person households, earning no more than eighty percent 21 of the higher of the median family income of the county or the 22 statewide nonmetropolitan area as determined by the latest 23 United States department of housing and urban development, 24 section 8 income guidelines.

(3) The project tangibly contributes to the development of
lasting cooperation and partnership efforts of neighborhood
organizations and businesses.

28 f. Approval or disapproval of proposals shall be based on 29 the following criteria:

30 (1) The director must certify an area as experiencing 31 problems endangering the area's existence as a viable and 32 stable neighborhood to be eligible for assistance.

33 (2) The qualifying organization submitting the proposal 34 must demonstrate its capacity to adequately administer the 35 project.

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(3) There must be a demonstrated need for the program in
 2 the neighborhood area within which the project is to be
 3 carried out.

4 (4) The proposal must demonstrate that residents of the 5 affected neighborhood area have been involved in the planning 6 of the proposed project and describe the extent to which they 7 will be involved in its implementation.

8 (5) The proposal must be consistent with all locally 9 approved community or neighborhood development plans for the 10 area.

11 (6) Proposals submitted subsequent to the first year will 12 be evaluated on performance of the first-year project, other 13 resources developed, continued need, and potential for 14 eventual self-sufficiency.

15 g. In no case shall a project be approved that does not 16 have a written endorsement of the appropriate local public 17 authority with notification given to the community empowerment 18 board.

h. The maximum amount of community development tax credits 19 20 allowed per project is one hundred fifty thousand dollars. 21 i. For purposes of the criterion in paragraph "f", 22 subparagraph (1), an area is experiencing problems endangering 23 its existence as a viable and stable neighborhood if some of 24 the following factors are present: declining population, high 25 percentage of people dependent on public assistance, 26 persistent or substantial unemployment or underemployment, 27 lower than average family incomes, financial disinvestment, 28 insurance and financial redlining, general weakened market 29 conditions on the neighborhood commercial strip as indicated 30 by declining rents or vacant stores, excessive abandonment of 31 properties, a significant percentage of neighborhood residents 32 on fixed incomes, unsanitary or inadequate housing, 33 overcrowding, significant proportion of the property is rental 34 property, property speculation, high rates of crime and 35 delinquency, high degree of drug or alcohol abuse, increasing

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1 cases of mental health problems, significant numbers of 2 single-parent households, high degree of infant mortality and 3 disease, disabilities, general unsanitary conditions in the 4 area, or poor city and public utility services.

5 4. CHILD CARE EMPLOYEE BENEFITS. For child care employee 6 benefits for which a child care center tax credit under this 7 part may be approved, the following apply:

a. A proposal for a project shall be submitted by a
9 business located in or doing business in the state.
b. The proposal shall be on forms supplied by the
11 department. The proposal shall identify the location of the
12 child care center which must be in the state. The proposal
13 shall contain a statement on whether the business is also
14 seeking a community development tax credit for providing child
15 care for its employees.

16 c. To be eligible for a child care center tax credit, the 17 business must provide child care employee benefits for its 18 employees through any of the following:

19 (1) Build a new structure or rehabilitate an existing 20 structure to be used as a child care center. A business may 21 do the building or rehabilitating in conjunction with another 22 business or entity but only the business's actual costs shall 23 be considered in determining the amount of credit. At least 24 five children of its employees are provided child care at the 25 center.

26 (2) Operate or lease a child care center where at least 27 five children of its employees are provided child care at the 28 center.

29 (3) Donate money, supplies, or other tangible personal
30 property to a child care center where at least five children
31 of its employees are provided child care.

32 (4) Pay the cost for the equivalent of five children of 33 its employees to attend a child care center.

34 d. A business is ineligible for a child care center tax35 credit if any of the following applies:

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1 (1) It derives income from the operation, lease, or 2 management of more than one child care center.

3 (2) The business has received a community development tax
4 credit for activities related to the child care center for
5 which it is seeking a tax credit.

6 e. An annual application deadline shall be determined by 7 the department and application material shall be distributed 8 upon request no less than sixty days prior to the actual 9 application deadline.

10 5. TAX CREDIT APPLICATION.

11 The department shall approve or disapprove applications a. 12 for community development tax credits to businesses which have 13 invested in approved economic development projects or other 14 community development projects or for child care center tax 15 credits for businesses that have provided child care for the 16 benefit of their employees. The director, upon approval of an 17 application, shall notify the director of revenue and finance 18 and the governor of those businesses entitled to a tax credit. 19 If the business meets the criteria for eligibility, the 20 department of economic development shall issue to the business 21 a certification of entitlement for the community development 22 tax credit or child care center tax credit. The certification 23 shall contain the name of the business, address, tax 24 identification number, the amount of the credit, the tax year 25 for which the certificate applies, and any other information 26 required by the department of revenue and finance.

27 b. The procedures and requirements for filing a tax credit 28 application are as follows:

(1) Businesses wanting to donate to a particular community development project or wanting to provide child care employee benefits, but first wishing to verify the eligibility of the donation or provision of child care employee benefits for a tax credit, may submit a tax credit eligibility confirmation form to the department. The department will confirm in swriting whether or not the donation or the provision of child

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1 care employee benefits qualifies for credit and how the value 2 of the credit will be determined. This confirmation will not 3 constitute credit approval.

4 (2) In order to qualify for credit, donations or providing 5 of child care employee benefits must occur during the approved 6 project period with the exception of donated audit services, 7 which may occur anytime during the six-month period following 8 the project period, and must be directly related to the 9 approved project.

10 (3) Businesses wishing to apply for credit must complete a 11 community development tax credit application or child care 12 center tax credit application. A business providing child 13 care for the benefit of its employees may complete and file 14 both applications, but only one credit shall be approved.

15 (4) Tax credit applications are to be signed by the 16 qualifying organization or the managing entity of the child 17 care center, as applicable, and submitted directly to the 18 department not later than one year following the date of 19 donation or providing of child care employee benefits.

20 (5) The order in which completed credit applications are 21 received by the department will determine the order in which 22 credits are approved. Facsimile copies will not be considered 23 completed applications.

24 (6) Every transmittal of community development tax credit
25 applications to the department must be accompanied by a
26 project report prepared by the qualifying organization.

27 (7) The department shall examine all submitted
28 applications and determine which donations or child care
29 employee benefits meet the eligibility criteria.

30 c. The department shall establish by rule the methods to 31 be used in determining the value of contributions or child 32 care employee benefits of a business.

33 Sec. 4. <u>NEW SECTION</u>. 15.383 TAX CREDITS --34 DOCUMENTATION.

35 1. For a tax credit application approved pursuant to

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1 section 15.382, the community development tax credit or child 2 care center tax credit available under this part may be used 3 to reduce the tax liability imposed under chapter 422, 4 division II, III, or V, or chapter 432 or 533.

5 2. Subject to subsections 4 and 5, the amount of the 6 community development tax credit shall be fifty percent of the 7 contribution made by the business during the tax year.

8 3. Subject to subsections 4 and 6, the amount of the child 9 care center tax credit shall be twenty-five percent of the 10 cost to provide the child care employee benefits.

11 4. a. The tax credit shall not exceed one hundred 12 thousand dollars annually.

b. Any tax credit in excess of the business's tax l4 liability for a tax year may be credited to the tax liability l5 for the following five tax years or until depleted, whichever l6 is the earlier.

17 c. A financial institution or insurance company shall not 18 receive a tax credit for activities that are part of its 19 normal course of business.

20 d. To be eligible to receive the tax credit, a business 21 shall provide documentation of the contributions or costs on 22 which the credit is based. The documentation shall be as 23 specified by rules of the department.

5. The total amount of community development tax credits that may be approved pursuant to this part shall not exceed two million dollars in any fiscal year.

27 6. The total amount of child care center tax credits that 28 may be approved pursuant to this part shall not exceed two 29 million dollars in any fiscal year.

30 Sec. 5. <u>NEW SECTION</u>. 422.11C COMMUNITY DEVELOPMENT OR 31 CHILD CARE CENTER TAX CREDIT.

32 The taxes imposed under this division, less the creaits 33 allowed under sections 422.12 and 422.12B, shall be reduced by 34 a community development tax credit or child care center tax 35 credit received pursuant to sections 15.380 through 15.383.

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1 An individual may claim the tax credit allowed a 2 partnership, limited liability company, S corporation, or 3 estate or trust electing to have the income taxed directly to 4 the individual. The amount claimed by the individual shall be 5 based upon the pro rata share of the individual's earnings of 6 the partnership, limited liability company, S corporation, or 7 estate or trust.

8 Any credit in excess of the tax liability for the tax year 9 may be credited to the tax liability for the following five 10 tax years or until depleted, whichever is earlier.

If the community development tax credit or child care
center tax credit is taken on the tax return, a deduction
shall not be allowed for Iowa tax purposes for contributions
made to a community development project or expenditures for
providing child care employee benefits which are deductible
for federal tax purposes.

17 Sec. 6. Section 422.33, Code 2001, is amended by adding 18 the following new subsection:

19 <u>NEW SUBSECTION</u>. 11. The taxes imposed under this division 20 shall be reduced by a community development tax credit or 21 child care center tax credit received pursuant to sections 22 15.380 through 15.383.

Any credit in excess of the tax liability for the tax year Any be credited to the tax liability for following five tax years or until depleted, whichever is earlier.

If the community development tax credit or child care center tax credit is taken on the tax return, a deduction shall not be allowed for Iowa tax purposes for contributions made to a community development project or expenditures for providing child care employee benefits which are deductible for federal tax purposes.

32 Sec. 7. Section 422.60, Code 2001, is amended by adding 33 the following new subsection:

34 <u>NEW SUBSECTION</u>. 4. The taxes imposed under this division 35 shall be reduced by a community development tax credit or S.F. H.F. 714

1 child care center tax credit received pursuant to sections 2 15.380 through 15.383. Any credit in excess of the tax liability for the tax year 3 4 may be credited to the tax liability for the following five 5 tax years or until depleted, whichever is earlier. 6 If the community development tax credit or child care 7 center tax credit is taken on the tax return, a deduction 8 shall not be allowed for Iowa tax purposes for contributions 9 made to a community development project or expenditures for 10 providing child care employee benefits which are deductible 11 for federal tax purposes. NEW SECTION. 432.12A COMMUNITY DEVELOPMENT OR 12 Sec. 8. 13 CHILD CARE CENTER TAX CREDIT. 14 The tax imposed under this chapter shall be reduced by a 15 community development tax credit or child care center tax 16 credit received pursuant to sections 15.380 through 15.383. 17 Any credit in excess of the tax liability for the calendar 18 year may be credited to the tax liability for the following 19 five calendar years or until depleted, whichever is earlier. 20 Sec. 9. Section 533.24, Code 2001, is amended by adding 21 the following new unnumbered paragraph: 22 NEW UNNUMBERED PARAGRAPH. The tax imposed on moneys and 23 credits under this section shall be reduced by a community 24 development tax credit or child care center tax credit 25 received pursuant to sections 15.380 through 15.383. Any 26 credit in excess of the tax liability for the tax year may be 27 credited to the tax liability for the following five tax years 28 or until depleted, whichever is earlier. 29 Sec. 10. EFFECTIVE AND APPLICABILITY PROVISION. This Act_ 30 takes effect only if the revenue estimating conference 31 estimates that, as a result of the enactment of federal income 32 tax legislation prior to January 1, 2002, Iowa income tax 33 receipts for the fiscal year beginning July 1, 2001, will be 34 increased by \$7.9 million or more over the amount of Iowa 35 income tax receipts which would have been realized in the

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1	absence of the enactment of such federal income tax	
2	legislation. If this Act takes effect, sections 5 through 9	
3	of this Act apply to tax years beginning on or after January	
4	1, 2002.	
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8	HOUSE FILE 714	
9	S-3630 1 Amend House File 714, as amended, passed, and	Υ.
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11	3 1. Page 2, by striking lines 16 through 23, and	
12	4 inserting the following: "programs, training for the 5 physically or mentally challenged, and other	
13		
14	7 participants."	
15	By PAUL MCKINLEY	
16	S-3630 FILED MAY 3, 2001	
17	ADOPTED $(\rho. 1490)$	
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19	SENATE AMENDMENT TO HOUSE FILE 714	
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OFFICE OF THE GOVERNOR

SALLY J. PEDERSON LT. GOVERNOR

May 31, 2001

The Honorable Chester Culver Secretary of State State Capitol LOCAL

MAY 3 JUL 204. 1

Dear Secretary Culver:

THOMAS J. VILSACK

GOVERNOR

I hereby transmit House File 714, an Act relating to a community renewal initiative by establishing a community development program to provide tax credits for income tax, franchise tax, premiums tax, and moneys and credits tax for businesses contributing to community development projects to aid certain neighborhoods and communities or contributing to child care benefits for employees and including effective and applicability date provisions.

I am unable to approve House File 714. The philosophy of giving child care assistance to businesses instead of parents is flawed. We should be helping parents provide safe and secure care for their children and not give businesses a tax credit for this purpose. The decision to provide a child care facility as part of its employees benefit package should be made on the merits of providing what the business feels is appropriate benefits for its employees, not on the basis of a tax credit.

Because of the state's future financial uncertainty, approving this bill would not be responsible. It is important to remember that in fiscal year 2002, the Legislature chose to fund many on-going operating expenses with one-time revenues. Finding new revenue sources in fiscal year 2003 for these operating expenses will be difficult. Signing this bill would add to that difficulty.

For the above reasons, I hereby respectfully disapprove House File 714.

Sincerely,

Wil -

Thomas J. Vilsack Governor

TJV:jmc

CC: Secretary of the Senate Chief Clerk of the House

HOUSE FILE 714

AN ACT

RELATING TO A COMMUNITY RENEWAL INITIATIVE BY ESTABLISHING A COMMUNITY DEVELOPMENT PROGRAM TO PROVIDE TAX CREDITS FOR INCOME TAX, FRANCHISE TAX, PREMIUMS TAX, AND MONEYS AND CREDITS TAX FOR BUSINESSES CONTRIBUTING TO COMMUNITY DEVELOPMENT PROJECTS TO AID CERTAIN NEIGHBORHOODS AND COMMUNITIES OR CONTRIBUTING TO CHILD CARE BENEFITS FOR EMPLOYEES AND INCLUDING EFFECTIVE AND APPLICABILITY DATE PROVISIONS.

BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA:

Section 1. NEW SECTION. 15.380 SHORT TITLE.

This part shall be known as and may be cited as the "Community Development Program Act".

Sec. 2. <u>NEW SECTION</u>. 15.381 DEFINITIONS.

As used in this part, unless the context otherwise requires:

1. "Business" means all businesses operating within the state and includes individuals operating a sole proprietorship or having rental, royalty, or farm income in this state and includes a consortium of businesses.

 a. "Child care" means the same as defined in section 237A.1.

b. "Child care center" means a facility licensed pursuant to section 237A.2 to provide child care.

3. "Community services" means, but is not limited to, individual, group, and family counseling; parent and early childhood education; mental health services; primary care and community medical health centers; child and adult care services; senior citizen service centers; recreation programs; nutrition programs; emergency shelters for persons suffering from physical abuse or rape; services for the handicapped; sheltered workshops, vocational counseling; substance abuse counseling; and referral services.

4. "Contribution" includes cash, material or supplies, real estate, labor, professional services, technical assistance, or equipment. "Contribution" does not include investments made by a financial institution or insurance company in the normal course of its business.

5. "Crime prevention" means activities which include but are not limited to services to ex-offenders, local civilian organizations that help prevent crime or provide aid to victims of crime, mediation services aimed at resolving disputes and conflicts before they become criminal incidents, or services to juveniles who have had contact with the court or police.

6. "Distressed or blighted area" means an area designated or that qualifies under section 15E.194 to be designated an enterprise zone pursuant to chapter 15E, division XVIII, designated as a slum or blighted area pursuant to chapter 403, or designated as a revitalization area pursuant to chapter 404.

7. "Economic development" means the acquisition, renovation, improvement, or the furnishing or equipping of existing buildings and real estate in distressed or blighted areas of the state when this acquisition, renovation, improvement, or the furnishing or equipping of the existing buildings and real estate will result in the creation or retention of jobs within the state.

8. "Education" includes literacy programs, adult basic education and general educational development certificate programs, training for the physically or mentally challenged, and other educational programs deemed beneficial to the participants.

9. "Job training" means those activities which provide specific vocational skills including special apprenticeship or on-the-job training programs not otherwise available.

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10. "Neighborhood area" means a specific geographic area certified by the department as having a readily identifiable residential population and which may include, but is not limited to, any of the following factors:

a. A sense of belonging or identity that ties residents to a given area.

b. Social, cultural, political, or economic activities around which people organize themselves.

c. The existence of cohesive organizations formed by residents.

d. A city with a population of less than ten thousand or a region within a rural area may be certified as a neighborhood area.

e. A history of acting or being treated as a distinct or cohesive unit.

f. The area is designated as a community empowerment area in accordance with chapter 28.

11. "Physical revitalization" means activities designed for the physical improvement of any part or all of a neighborhood area. These activities may include, but are not limited to, such programs as commercial area revitalization; housing construction or rehabilitation; improvements to or acquisition or construction of facilities used by nonprofit organizations for community purposes or related planning and promotional activities designed to aid in those programs.

12. a. "Qualifying organization" means an organization performing community services or economic development activities in the state and is any of the following:

(1) A person or organization that is exempt from federal income taxation under the Internal Revenue Code as defined in section 422.3.

(2) A nonprofit corporation organized under the laws of this state.

(3) Designated as a community development corporation by the federal government pursuant to, Title VII of the Economic Opportunity Act of 1964, Pub. L. No. 88-452. (4) A community empowerment area board created in accordance with chapter 28.

b. "Qualifying organization" does not include any of the following:

(1) A unit or agency of the state, local government, or educational institution. This subparagraph shall not be interpreted to prevent a community empowerment area board from being considered a qualifying organization.

(2) A foundation or trust of a postsecondary educational institution.

(3) A church-affiliated religious organization unless the organization is without religious discrimination or is not controlled by a single denomination.

Sec. 3. <u>NEW SECTION</u>. 15.382 COMMUNITY DEVELOPMENT AND CHILD CARE CENTER TAX CREDITS -- APPROVAL OF PROJECTS AND PROPOSALS.

1. TAX CREDITS.

a. A business which engages in the activities of providing physical revitalization, economic development, job training or education for individuals, community services, or crime prevention in the state shall receive a community development tax credit as provided in section 15.383 if the director annually approves the proposal of the business. However, a proposal for a community development tax credit shall not be approved which does not have the endorsement of the local government for the area in which the business is engaging in such activities that the proposal is consistent with the overall community or neighborhood development plan adopted by that local government.

b. A business which for the benefit of its employees builds, contributes to, or operates a new or existing child care center in the state or subsidizes access to a child care center in the state shall receive a child care center tax credit as provided in section 15.383 if the director annually approves the proposal of the business.

2. ECONOMIC DEVELOPMENT PROJECTS. For economic development projects in distressed or blighted areas for which community development tax credits under this part may be approved, the following guidelines apply:

a. Applications shall be accepted from any locally based qualifying organization wishing to conduct an economic development project in a distressed or blighted area.

b. Applicants may not administer more than one economic development project at a time. A project may include more than one building, provided that the proposal meets all other eligibility requirements as set forth in this subsection and rules of the department.

c. Applications will be accepted by the department at any time of the year and will be approved on a case-by-case basis as all the necessary requirements are met and as credits become available.

d. A maximum authorization of one hundred fifty thousand dollars in community development tax credits will be permitted per project and no more than five percent of the credits authorized for the project shall normally be allowed for administrative and operating expenses. In unusual circumstances, a higher percentage may be allowed at the discretion of the department.

e. Applicants must obtain a nonbinding commitment from a prospective business or businesses willing to locate to the facility and demonstrate that at least one job will be created or retained for every ten thousand dollars in credits requested. Eligible types of businesses include retail, commercial, service, and manufacturing.

3. COMMUNITY DEVELOPMENT PROJECTS. For community development projects, other than economic development projects, for which community development tax credits under this part may be approved, the following procedures, criteria, and priorities apply: a. A proposal for a proposed program shall be submitted by a qualifying organization for carrying out a specific project consistent with the purposes of this part.

b. All proposals shall be made on the forms supplied by the department. Each proposal shall contain a project budget and shall identify, if possible, the items and amounts of the budget which will be provided for from contributions from any business. A project budget shall be approved by the department. The department may request any additional information it determines necessary to evaluate a proposal or plan.

c. Community development projects and the budgets for them may be approved for a period of up to three years at the discretion of the director.

d. An annual application deadline shall be determined by the department and application materials shall be distributed upon request no less than sixty days prior to the actual application deadline.

e. All proposals must address at least one of the following priorities in order to qualify for approval:

(1) The project substantially contributes to self-help efforts by residents of the neighborhood area to be served in addressing locally defined objectives.

(2) The project will result in the provision of essential services to low-income and moderate-income families which would not otherwise be provided in the affected neighborhood area and for which there are not other resources. "Low-income and moderate-income families" means those families, including single-person households, earning no more than eighty percent of the higher of the median family income of the county or the statewide nonmetropolitan area as determined by the latest United States department of housing and urban development, section 8 income guidelines.

(3) The project tangibly contributes to the development of lasting cooperation and partnership efforts of neighborhood organizations and businesses.

f. Approval or disapproval of proposals shall be based on the following criteria:

(1) The director must certify an area as experiencing problems endangering the area's existence as a viable and stable neighborhood to be eligible for assistance.

(2) The qualifying organization submitting the proposal must demonstrate its capacity to adequately administer the project.

(3) There must be a demonstrated need for the program in the neighborhood area within which the project is to be carried out.

(4) The proposal must demonstrate that residents of the affected neighborhood area have been involved in the planning of the proposed project and describe the extent to which they will be involved in its implementation.

(5) The proposal must be consistent with all locally approved community or neighborhood development plans for the area.

(6) Proposals submitted subsequent to the first year will be evaluated on performance of the first-year project, other resources developed, continued need, and potential for eventual self-sufficiency.

g. In no case shall a project be approved that does not have a written endorsement of the appropriate local public authority with notification given to the community empowerment board.

h. The maximum amount of community development tax credits allowed per project is one hundred fifty thousand dollars.

i. For purposes of the criterion in paragraph "f", subparagraph (1), an area is experiencing problems endangering its existence as a viable and stable neighborhood if some of the following factors are present: declining population, high percentage of people dependent on public assistance, persistent or substantial unemployment or underemployment, lower than average family incomes, financial disinvestment, insurance and financial redlining, general weakened market conditions on the neighborhood commercial strip as indicated by declining rents or vacant stores, excessive abandonment of properties, a significant percentage of neighborhood residents on fixed incomes, unsanitary or inadequate housing, overcrowding, significant proportion of the property is rental property, property speculation, high rates of crime and delinquency, high degree of drug or alcohol abuse, increasing cases of mental health problems, significant numbers of single-parent households, high degree of infant mortality and disease, disabilities, general unsanitary conditions in the area, or poor city and public utility services.

4. CHILD CARE EMPLOYEE BENEFITS. For child care employee benefits for which a child care center tax credit under this part may be approved, the following apply:

a. A proposal for a project shall be submitted by a business located in or doing business in the state.

b. The proposal shall be on forms supplied by the department. The proposal shall identify the location of the child care center which must be in the state. The proposal shall contain a statement on whether the business is also seeking a community development tax credit for providing child care for its employees.

c. To be eligible for a child care center tax credit, the business must provide child care employee benefits for its employees through any of the following:

(1) Build a new structure or rehabilitate an existing structure to be used as a child care center. A business may do the building or rehabilitating in conjunction with another business or entity but only the business's actual costs shall be considered in determining the amount of credit. At least five children of its employees are provided child care at the center.

(2) Operate or lease a child care center where at least five children of its employees are provided child care at the center.

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(3) Donate money, supplies, or other tangible personal property to a child care center where at least five children of its employees are provided child care.

(4) Pay the cost for the equivalent of five children of its employees to attend a child care center.

d. A business is ineligible for a child care center tax credit if any of the following applies:

(1) It derives income from the operation, lease, or management of more than one child care center.

(2) The business has received a community development tax credit for activities related to the child care center for which it is seeking a tax credit.

e. An annual application deadline shall be determined by the department and application material shall be distributed upon request no less than sixty days prior to the actual application deadline.

5. TAX CREDIT APPLICATION.

a. The department shall approve or disapprove applications for community development tax credits to businesses which have invested in approved economic development projects or other community development projects or for child care center tax credits for businesses that have provided child care for the benefit of their employees. The director, upon approval of an application, shall notify the director of revenue and finance and the governor of those businesses entitled to a tax credit.

If the business meets the criteria for eligibility, the department of economic development shall issue to the business a certification of entitlement for the community development tax credit or child care center tax credit. The certification shall contain the name of the business, address, tax identification number, the amount of the credit, the tax year for which the certificate applies, and any other information required by the department of revenue and finance.

b. The procedures and requirements for filing a tax credit application are as follows: (1) Businesses wanting to donate to a particular community development project or wanting to provide child care employee benefits, but first wishing to verify the eligibility of the donation or provision of child care employee benefits for a tax credit, may submit a tax credit eligibility confirmation form to the department. The department will confirm in writing whether or not the donation or the provision of child care employee benefits gualifies for credit and how the value of the credit will be determined. This confirmation will not constitute credit approval.

(2) In order to qualify for credit, donations or providing of child care employee benefits must occur during the approved project period with the exception of donated audit services, which may occur anytime during the six-month period following the project period, and must be directly related to the approved project.

(3) Businesses wishing to apply for credit must complete a community development tax credit application or child care center tax credit application. A business providing child care for the benefit of its employees may complete and file both applications, but only one credit shall be approved.

(4) Tax credit applications are to be signed by the qualifying organization or the managing entity of the child care center, as applicable, and submitted directly to the department not later than one year following the date of donation or providing of child care employee benefits.

(5) The order in which completed credit applications are received by the department will determine the order in which credits are approved. Facsimile copies will not be considered completed applications.

(6) Every transmittal of community development tax credit applications to the department must be accompanied by a project report prepared by the qualifying organization.

(7) The department shall examine all submitted applications and determine which donations or child care employee benefits meet the eligibility criteria. c. The department shall establish by rule the methods to be used in determining the value of contributions or child care employee benefits of a business.

Sec. 4. <u>NEW SECTION</u>. 15.383 TAX CREDITS --DOCUMENTATION.

1. For a tax credit application approved pursuant to section 15.382, the community development tax credit or child care center tax credit available under this part may be used to reduce the tax liability imposed under chapter 422, division II, III, or V, or chapter 432 or 533.

2. Subject to subsections 4 and 5, the amount of the community development tax credit shall be fifty percent of the contribution made by the business during the tax year.

3. Subject to subsections 4 and 6, the amount of the child care center tax credit shall be twenty-five percent of the cost to provide the child care employee benefits.

4. a. The tax credit shall not exceed one hundred thousand dollars annually.

b. Any tax credit in excess of the business's tax liability for a tax year may be credited to the tax liability for the following five tax years or until depleted, whichever is the earlier.

c. A financial institution or insurance company shall not receive a tax credit for activities that are part of its normal course of business.

d. To be eligible to receive the tax credit, a business shall provide documentation of the contributions or costs on which the credit is based. The documentation shall be as specified by rules of the department.

5. The total amount of community development tax credits that may be approved pursuant to this part shall not exceed two million dollars in any fiscal year.

6. The total amount of child care center tax credits that may be approved pursuant to this part shall not exceed two million dollars in any fiscal year.

Sec. 5. <u>NEW SECTION</u>. 422.11C COMMUNITY DEVELOPMENT OR CHILD CARE CENTER TAX CREDIT.

The taxes imposed under this division, less the credits allowed under sections 422.12 and 422.12B, shall be reduced by a community development tax credit or child care center tax credit received pursuant to sections 15.380 through 15.383.

An individual may claim the tax credit allowed a partnership, limited liability company, S corporation, or estate or trust electing to have the income taxed directly to the individual. The amount claimed by the individual shall be based upon the pro rata share of the individual's earnings of the partnership, limited liability company, S corporation, or estate or trust.

Any credit in excess of the tax liability for the tax year may be credited to the tax liability for the following five tax years or until depleted, whichever is earlier.

If the community development tax credit or child care center tax credit is taken on the tax return, a deduction shall not be allowed for Iowa tax purposes for contributions made to a community development project or expenditures for providing child care employee benefits which are deductible for federal tax purposes.

Sec. 6. Section 422.33, Code 2001, is amended by adding the following new subsection:

NEW SUBSECTION. 11. The taxes imposed under this division shall be reduced by a community development tax credit or child care center tax credit received pursuant to sections 15.380 through 15.383.

Any credit in excess of the tax liability for the tax year may be credited to the tax liability for following five tax years or until depleted, whichever is earlier.

If the community development tax credit or child care center tax credit is taken on the tax return, a deduction shall not be allowed for Iowa tax purposes for contributions made to a community development project or expenditures for

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providing child care employee benefits which are deductible for federal tax purposes.

Sec. 7. Section 422.60, Code 2001, is amended by adding the following new subsection:

<u>NEW SUBSECTION</u>. 4. The taxes imposed under this division shall be reduced by a community development tax credit or child care center tax credit received pursuant to sections 15.380 through 15.383.

Any credit in excess of the tax liability for the tax year may be credited to the tax liability for the following five tax years or until depleted, whichever is earlier.

If the community development tax credit or child care center tax credit is taken on the tax return, a deduction shall not be allowed for Iowa tax purposes for contributions made to a community development project or expenditures for providing child care employee benefits which are deductible for federal tax purposes.

Sec. 8. <u>NEW SECTION</u>. 432.12A COMMUNITY DEVELOPMENT OR CHILD CARE CENTER TAX CREDIT.

The tax imposed under this chapter shall be reduced by a community development tax credit or child care center tax credit received pursuant to sections 15.380 through 15.383.

Any credit in excess of the tax liability for the calendar year may be credited to the tax liability for the following five calendar years or until depleted, whichever is earlier.

Sec. 9. Section 533.24, Code 2001, is amended by adding the following new unnumbered paragraph:

<u>NEW UNNUMBERED PARAGRAPH</u>. The tax imposed on moneys and credits under this section shall be reduced by a community development tax credit or child care center tax credit received pursuant to sections 15.380 through 15.383. Any credit in excess of the tax liability for the tax year may be credited to the tax liability for the following five tax years or until depleted, whichever is earlier. Sec. 10. EFFECTIVE AND APPLICABILITY PROVISION. This Act takes effect only if the revenue estimating conference estimates that, as a result of the enactment of federal income tax legislation prior to January 1, 2002, Iowa income tax receipts for the fiscal year beginning July 1, 2001, will be increased by \$7.9 million or more over the amount of Iowa income tax receipts which would have been realized in the absence of the enactment of such federal income tax legislation. If this Act takes effect, sections 5 through 9 of this Act apply to tax years beginning on or after January 1, 2002.

> BRENT SIEGRIST Speaker of the House

MARY E. KRAMER President of the Senate

I hereby certify that this bill originated in the House and is known as House File 714, Seventy-ninth General Assembly.

MARGARET THOMSON Chief Clerk of the House 2001

THOMAS J. VILSACK Governor