MAR 7 2001

WAYS AND MEANS

HOUSE FILE <u>537</u> BY COMMITTEE ON LOCAL GOVERNMENT

(SUCCESSOR TO HF 4)

A BILL FOR

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S.F. H.F. 537

Section 1. Section 23A.2, subsection 10, paragraph h, Code
 2 2001, is amended by striking the paragraph.

3 Sec. 2. Section 25B.2, subsection 3, Code 2001, is amended 4 by striking the subsection.

5 Sec. 3. Section 25B.3, subsection 1, Code 2001, is amended 6 to read as follows:

7 1. "Political subdivision" means a city, county, township,
8 community college, area education agency, or school district.
9 Sec. 4. NEW SECTION. 25B.5A UNFUNDED STATE MANDATES --

10 EFFECT.

If, on or after July 1, 2001, a state mandate is enacted by 12 the general assembly, or otherwise imposed, on a political 13 subdivision and the state mandate requires a political 14 subdivision to engage in any new activity, to provide a new 15 service, or to provide any service beyond that required by any 16 law enacted prior to July 1, 2001, and the state does not 17 appropriate moneys to fully fund the cost of the state mandate 18 as identified pursuant to section 25B.5, the political 19 subdivision is not required to perform the activity or provide 20 the service and the political subdivision shall not be subject 21 to any liabilities imposed by the state or the imposition of 22 any fines or penalties for the failure to comply with the 23 state mandate.

24 Sec. 5. <u>NEW SECTION</u>. 28L.1 IOWA COMMISSION ON STATE AND 25 LOCAL TAXATION.

An Iowa commission on state and local taxation is
 created which shall consist of thirteen members appointed as
 follows:

a. Three senators appointed by the majority leader of the 30 senate, one of whom shall be nominated by the minority leader 31 of the senate. Two of the appointees shall be residents of a 32 county with a population of less than forty thousand.

33 b. Three representatives appointed by the speaker of the 34 house, one of whom shall be nominated by the minority leader 35 of the house. Two of the appointees shall be residents of a

-1-

1 county with a population of less than forty thousand.

2 c. One member appointed by the Iowa state association of3 counties.

d. One member appointed by the Iowa league of cities.
e. One member appointed by the Iowa association of school
6 boards.

f. One member from an organization representing
8 agricultural interests appointed jointly by the majority
9 leader of the senate and the speaker of the house.

10 g. One member from an organization representing taxpayers 11 and appointed jointly by the majority leader of the senate and 12 the speaker of the house.

13 h. One member from an organization representing business 14 taxpayers and appointed jointly by the majority leader of the 15 senate and the speaker of the house.

16 i. One member representing small business owners appointed17 jointly by the majority leader of the senate and the speaker18 of the house.

19 2. In making all appointments, consideration shall be 20 given to gender, race, or ethnic representation, population 21 and demographic factors, and representation of different 22 geographic regions. Appointments made under subsection 1, 23 paragraphs "c" through "e", are not subject to section 69.16 24 or 69.16A.

3. Members of the commission shall hold office for four years beginning June 1 of the year of appointment and until their successors are appointed, except that three initial appointees shall be appointed for one year, three initial appointees for two years, three initial appointees for three years, and three initial appointees for four years. The commission shall conduct its organizational meeting no later than September 1, 2001, and at that meeting shall elect a chairperson to serve until May 2002.

34 4. Legislative members of the commission are eligible for35 per diem and expenses as provided in section 2.10. Other

-2-

S.F. H.F. 537

1 members of the commission shall be reimbursed for actual and 2 necessary expenses incurred in performance of their duties. 3 Members may also be eligible to receive compensation as 4 provided in section 7E.6.

5 5. A majority of the commission members shall constitute a 6 quorum. For the purpose of conducting business, a majority 7 vote of the commission shall be required. Beginning in May 8 2002, the commission shall meet in May of each year for the 9 purpose of electing one of its members as chairperson. The 10 commission shall meet quarterly and at other times as 11 necessary at the call of the chairperson or when any five 12 members of the commission file a written request with the 13 chairperson for a meeting. Written notice of the time and 14 place of each meeting shall be given to each member of the 15 commission.

16 6. The commission may establish committees as it deems 17 advisable and feasible, whose membership shall include at 18 least two members of the commission, but only the commission 19 may take final action on a proposal or recommendation of a 20 committee.

7. Any vacancy shall be filled in the same manner as 21 22 regular appointments are made for the unexpired portion of the 23 regular term. A member of the commission may be removed for 24 any of the causes and in the manner provided in chapter 66. NEW SECTION. 28L.2 STAFF AND FACILITIES. 25 Sec. 6. 26 The commission and committees established by the commission 27 may accept technical and operational assistance from the staff 28 of the legislative service bureau and the legislative fiscal 29 bureau, other state or federal agencies, units of local 30 governments, or any other public or private source. The 31 directors of the legislative service bureau and the 32 legislative fiscal bureau may assign professional, technical, 33 legal, clerical, or other staff, as necessary and authorized 34 by the legislative council for continued operation of the 35 commission. However, technical and operational assistance

-3-

S.F. _____ H.F. ______

1 provided by the bureaus shall be provided within existing 2 appropriations made to or with existing resources of the 3 legislative service bureau and legislative fiscal bureau. The 4 legislative council may also provide to the commission 5 available facilities and equipment as requested by the 6 commission. The legislative council shall provide funding for 7 consulting services should the commission deem it appropriate. 8 Sec. 7. <u>NEW SECTION</u>. 28L.3 REVIEW OF STATE AND LOCAL 9 REVENUE AND SERVICES.

1. The commission shall conduct a review of the following:
 a. Revenue sources available to local governments,
 12 including taxes, fees, state appropriations, and federal
 13 moneys.

b. Revenue sources available to the state, including taxes, fees, and federal moneys, and the portion of state revenues annually appropriated, or otherwise disbursed, to local governments.

18 c. Services provided by local governments, including those 19 provided at the discretion of a local government and those 20 mandated by federal or state statutes and regulations.

21 2. In conducting its review of revenue sources, the 22 commission shall study state and local taxes from the 23 standpoint of equity, neutrality, competitiveness, simplicity, 24 and stability.

25 3. The commission shall hold public hearings to allow 26 persons and organizations to be heard.

4. The commission shall submit a report to the general assembly on the status of the review no later than March 15, 29 2002. The status report shall summarize the commission's 30 activities to date and may include such other information that 31 the commission deems relevant and necessary.

32 5. a. The commission shall submit a final report to the 33 general assembly no later than January 15, 2006.

34 b. The final report shall include the following:

35 (1) A statement of goals that the commission believes are

-4-

S.F. _____ H.F. _537

1 necessary to achieve principles of taxation agreed upon by the 2 committee.

3 (2) Any strategies formulated by the commission that 4 consist of recommended methods of state and local taxation, 5 specific structural changes, and any modifications to the 6 current system of state and local taxation.

7 (3) Such other information that the commission deems 8 relevant and necessary.

9 6. This section shall not be construed to preclude the 10 enactment of legislation that eliminates or reduces any state 11 or local government tax during the period the Iowa commission 12 on state and local taxation is conducting the review required 13 by this section.

14 Sec. 8. <u>NEW SECTION</u>. 28L.4 DUTIES OF THE COMMISSION.
15 The commission shall:

1. Conduct the review as required in section 28L.3.
 2. Monitor legislative or administrative action on
 18 recommendations in the report required in section 28L.3.
 3. Annually report on the state of local governments in
 20 Iowa.

4. Annually report on state and federal issues relating to
22 local government that have a potential fiscal impact on local
23 governments.

24 5. Annually report on court decisions having an impact on25 state and local government revenue or services.

6. The reports in subsections 3, 4, and 5 shall be filed with the governor, president of the senate, speaker of the house, and the majority and minority leaders of each house, and shall be made available to legislators and the public upon request. The reports must be submitted no later than January 15 of each year.

32 Sec. 9. NEW SECTION. 28L.5 INFORMATION.

33 The commission may request from any state agency or 34 official the information and assistance as needed to perform 35 the duties of the commission. A state agency or official

-5-

S.F. H.F. <u>537</u>

shall furnish the information or assistance requested within
 the authority and resources of the state agency or official.
 This section does not require the production or opening of any
 public record which is required by law to be kept
 confidential.

6 Sec. 10. <u>NEW SECTION</u>. 28L.6 FUTURE REPEAL.
7 This chapter is repealed effective July 1, 2006.
8 Sec. 11. Section 123.38, unnumbered paragraph 2, Code
9 2001, is amended to read as follows:

Any licensee or permittee, or the licensee's or permittee's 10 11 executor or administrator, or any person duly appointed by the 12 court to take charge of and administer the property or assets 13 of the licensee or permittee for the benefit of the licensee's 14 or permittee's creditors, may voluntarily surrender a license 15 or permit to the division. When a license or permit is 16 surrendered the division shall notify the local authority, and 17 the division or the local authority shall refund to the person 18 surrendering the license or permit, a proportionate amount of 19 the fee received by the division or the local authority for 20 the license or permit as follows: if a license or permit is 21 surrendered during the first three months of the period for 22 which it was issued, the refund shall be three-fourths of the 23 amount of the fee; if surrendered more than three months but 24 not more than six months after issuance, the refund shall be 25 one-half of the amount of the fee; if surrendered more than 26 six months but not more than nine months after issuance, the 27 refund shall be one-fourth of the amount of the fee. No 28 refund shall be made, however, for any special liquor permit, 29 nor for a liquor control license, wine permit, or beer permit 30 surrendered more than nine months after issuance. For 31 purposes of this paragraph, any portion of license or permit 32 fees used for the purposes authorized in section 331-4247 33 subsection-17-paragraphs-"a"-and-"b"7-and-in-section 331.424A7 34 shall not be deemed received either by the division or by a 35 local authority. No refund shall be made to any licensee or

-6-

S.F. H.F. 597

1 permittee, upon the surrender of the license or permit, if 2 there is at the time of surrender, a complaint filed with the 3 division or local authority, charging the licensee or 4 permittee with a violation of this chapter. If upon a hearing 5 on a complaint the license or permit is not revoked or 6 suspended, then the licensee or permittee is eligible, upon 7 surrender of the license or permit, to receive a refund as 8 provided in this section; but if the license or permit is 9 revoked or suspended upon hearing the licensee or permittee is 10 not eligible for the refund of any portion of the license or 11 permit fee.

12 Sec. 12. Section 218.99, Code 2001, is amended to read as 13 follows:

14 218.99 COUNTIES TO BE NOTIFIED OF PATIENTS' PERSONAL 15 ACCOUNTS.

The administrator in control of a state institution shall 16 17 direct the business manager of each institution under the 18 administrator's jurisdiction which-is-mentioned-in-section 19 331-4247-subsection-17-paragraphs-"a"-and-"b"7-and for which 20 services are paid under section 331.424A, to quarterly inform 21 the county of legal settlement's entity designated to perform 22 the county's single entry point process of any patient or 23 resident who has an amount in excess of two hundred dollars on 24 account in the patients' personal deposit fund and the amount 25 on deposit. The administrators shall direct the business 26 manager to further notify the entity designated to perform the 27 county's single entry point process at least fifteen days 28 before the release of funds in excess of two hundred dollars 29 or upon the death of the patient or resident. If the patient 30 or resident has no county of legal settlement, notice shall be 31 made to the director of human services and the administrator 32 in control of the institution involved.

33 Sec. 13. Section 331.301, subsection 12, Code 2001, is 34 amended to read as follows:

35 12. The board of supervisors may credit funds to a reserve

-7-

S.F. H.F. <u>537</u>

1 for the purposes authorized by subsection 11 of this section; 2 section-331:4247-subsection-17-paragraph-"f"; and section 3 331.441, subsection 2, paragraph "b". Moneys credited to the 4 reserve, and interest earned on such moneys, shall remain in 5 the reserve until expended for purposes authorized by 6 subsection 11 of this section;-section-331:4247-subsection-17; 7 paragraph-"f"; or section 331.441, subsection 2, paragraph 8 "b".

9 Sec. 14. Section 331.325, Code 2001, is amended to read as 10 follows:

11 331.325 CONTROL AND MAINTENANCE OF PIONEER CEMETERIES --12 CEMETERY COMMISSION.

13 1. As used in this section, "pioneer cemetery" means a 14 cemetery where there have been six or fewer burials in the 15 preceding fifty years.

2. Each county board of supervisors may adopt an ordinance assuming jurisdiction and control of pioneer cemeteries in the county. The board shall exercise the powers and duties of bownship trustees relating to the maintenance and repair of cemeteries in the county as provided in sections 359.28 through 359.41 except that the board shall not certify a tax levy pursuant to section 359.30 or 359.33 and except that the maintenance and repair of all cemeteries under the yurisdiction of the county including pioneer cemeteries shall be paid from the county-general cemetery fund. The maintenance and improvement program for a pioneer cemetery may rinclude restoration and management of native prairie grasses and wildflowers.

3. In lieu of management of the cemeteries, the board of supervisors may create, by ordinance, a cemetery commission to assume jurisdiction and management of the pioneer cemeteries in the county. The ordinance shall delineate the number of commissioners, the appointing authority, the term of office, officers, employees, organizational matters, rules of procedure, compensation and expenses, and other matters deemed

-8-

S.F. H.F. 537

1 pertinent by the board. The board may delegate any power and 2 duties relating to cemeteries which may otherwise be exercised 3 by township trustees pursuant to sections 359.28 through 4 359.41 to the cemetery commission except the commission shall 5 not certify a tax levy pursuant to section 359.30 or 359.33 6 and except that the expenses of the cemetery commission shall 7 be paid from the county-general cemetery fund.

8 4. Notwithstanding sections 359.30 and 359.33, the costs 9 of management, repair, and maintenance of pioneer cemeteries 10 shall be paid from the county-general cemetery fund.

11 Sec. 15. Section 331.421, subsections 1 and 10, Code 2001,
12 are amended by striking the subsections.

13 Sec. 16. Section 331.421, Code 2001, is amended by adding 14 the following new subsection:

15 <u>NEW SUBSECTION</u>. 7A. "Item" means a budgeted expenditure, 16 appropriation, or cash reserve from a fund for a service area, 17 program, program element, or purpose.

18 Sec. 17. Section 331.423, Code 2001, is amended by 19 striking the section and inserting in lieu thereof the 20 following:

21 331.423 PROPERTY TAX DOLLARS -- MAXIMUMS.

1. Annually, the board shall determine separate property tax levy limits to pay for general county services and rural county services in accordance with this section. The property tax levies separately certified for general county services and rural county services in accordance with section 331.434 shall not exceed the amount determined under this section.

28 2. For purposes of this section and section 331.423A: 29 a. "Annual price index" means the change, computed to four 30 decimal places, between the preliminary price index for the 31 third quarter of the calendar year preceding the calendar year 32 in which the fiscal year starts and the revised price index 33 for the third quarter of the previous calendar year as 34 published in the same issue in which such preliminary price 35 index is first published. The price index used shall be the

-9-

S.F. H.F. <u>537</u>

1 state and local government chain-type price index used in the 2 quantity and price indexes for gross domestic product as 3 published by the United States department of commerce. The 4 annual price index shall not be less than zero and shall not 5 exceed four hundredths. The change shall then be added to one 6 to create a multiplier for the annual price index.

b. "Boundary adjustment" means annexation, severance,
8 incorporation, or discontinuance as those terms are defined in
9 section 368.1.

"Budget year" is the fiscal year beginning during the 10 c. 11 calendar year in which a budget is first certified. "Current fiscal year" is the fiscal year ending during 12 d. 13 the calendar year in which a budget is first certified. e. "Local sales and services taxes" means local sales and 14 15 services taxes imposed under the authority of chapter 422B. "Net new valuation taxes" means the amount of property f. 16 17 tax dollars equal to the tentative maximum general rate for 18 purposes of the general fund, or the tentative maximum rural 19 rate for purposes of the rural services fund, times the 20 increase from the previous fiscal year in taxable valuation 21 due to the following:

22 (1) Net new construction.

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23 (2) Additions or improvements to existing structures.
24 (3) Remodeling of existing structures for which a building
25 permit is required.

26 (4) Net boundary adjustment.

27 (5) A municipality no longer dividing tax revenues in an 28 urban renewal area as provided in section 403.19, to the 29 extent that the incremental valuation released is due to new 30 construction or revaluation on property newly constructed 31 after the division of revenue begins.

32 (6) That portion of taxable property located in an urban 33 revitalization area on which an exemption was allowed and such 34 exemption has expired.

35 g. "Property tax replacement dollars" means revenues

-10-

S.F. _____ H.F. 537

1 received under sections 427B.17 through 427B.19D, revenues 2 received under chapter 437A, subchapter II, and amounts 3 appropriated by the general assembly for property tax relief 4 first enacted for fiscal years beginning on or after July 1, 5 2001.

6 h. "Tentative maximum general rate" means the amount 7 calculated in subsection 3, paragraph "b", subparagraph (1), 8 divided by the net taxable valuation in the county. For 9 purposes of this paragraph, "net taxable valuation" is the 10 amount of taxable valuation in the county minus the amount of 11 taxable valuation used to calculate net new valuation taxes. 12 i. "Tentative maximum rural rate" means the amount

13 calculated in subsection 3, paragraph "c", subparagraph (1), 14 divided by the net taxable valuation in the unincorporated 15 area of the county. For purposes of this paragraph, "net 16 taxable valuation" is the amount of taxable valuation in the 17 unincorporated area of the county minus the amount of taxable 18 valuation in the unincorporated area of the county used to 19 calculate net new valuation taxes.

"Unused taxing authority" means the maximum amount of 20 j. 21 property tax dollars calculated under subsection 3 for a 22 fiscal year minus the amount actually levied under this 23 section in that fiscal year. Unused taxing authority may be 24 carried forward to the following fiscal year. However, the 25 amount of unused taxing authority which may be carried forward 26 shall not exceed twenty-five percent of the maximum amount of 27 property tax dollars available in the current fiscal year. Effective for the fiscal year beginning July 1, 28 3. a. 29 2002, the maximum amount of property tax dollars levied which 30 may be certified by a county for general county services and 31 rural county services shall be the tentative maximum property 32 tax dollars calculated under paragraphs "b" and "c", 33 respectively, and adjusted by the amounts in paragraphs "d", 34 "e", and "f".

35 b. The tentative maximum property tax dollars for general

-11-

S.F. _____ H.F. _537

1 county services is an amount equal to the sum of the 2 following:

3 (1) The current fiscal year's tentative maximum property
4 tax dollars for general county services minus the unused
5 taxing authority carried forward from the previous fiscal year
6 times the annual price index.

7 (2) The amount of net new valuation taxes.

8 (3) The amount of unused taxing authority carried forward 9 from the previous fiscal year.

10 c. The tentative maximum property tax dollars for rural 11 county services is an amount equal to the sum of the 12 following:

13 (1) The current fiscal year's tentative maximum property 14 tax dollars for rural county services minus the unused taxing 15 authority carried forward from the previous fiscal year times 16 the annual price index.

(2) The amount of net new valuation taxes.

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18 (3) The amount of unused taxing authority carried forward 19 from the previous fiscal year.

d. Subtract the amount of property tax replacement dollars to be received for the budget year that will be deposited in the general fund or the rural services fund, as applicable. subtract the amount of local sales and services taxes for property tax relief estimated by the department of revenue and finance to be received for the budget year that will be deposited in the general fund or the rural services fund, as applicable.

f. Subtract the amount of local sales and services taxes received for property tax relief in the previous fiscal year for the county general fund and rural services fund, and add the amount of local sales and services taxes that was budgeted for property tax relief for each of those funds in that fiscal year.

34 4. Property taxes certified for deposit in the mental35 health, mental retardation, and developmental disabilities

-12-

S.F. _____ H.F. 537

1 services fund in section 331.424A, the cemetery fund in 2 section 331.424B, the county supplemental funds in section 3 331.425, and the debt service fund in section 331.430, any 4 capital projects fund established by the county for deposit of 5 bond, loan, or note proceeds, and any temporary increase 6 approved pursuant to section 331.424 are not counted against 7 the maximum amount of property tax dollars that may be 8 certified for a fiscal year under subsection 3.

9 5. The department of management shall adopt rules to 10 administer this section and section 331.423A after 11 consultation with the county finance committee.

12 Sec. 18. <u>NEW SECTION</u>. 331.423A BASE YEAR PROPERTY TAX 13 DOLLARS.

14 1. For purposes of calculating maximum property tax 15 dollars under section 331.423, the tentative maximum property 16 tax dollars for the fiscal year beginning July 1, 2000, for 17 general county services shall be calculated as provided in 18 this subsection.

a. The tentative maximum amount of property tax dollars for general county services for taxes payable in the fiscal year beginning July 1, 2000, shall be an amount equal to the sum of the following, divided by three, and adjusted by the amounts in paragraph "b":

(1) The sum of the amount of property taxes levied for general county services and the amount of property tax replacement dollars received and the amount of local sales and reprize tax revenues received as property tax relief and eposited in the general fund, all for the fiscal year beginning July 1, 1997, times one and one hundred ten thousandths.

31 (2) The sum of the amount of property taxes levied for 32 general county services and the amount of property tax 33 replacement dollars received and the amount of local sales and 34 services tax revenues received as property tax relief and 35 deposited in the general fund, all for the fiscal year

-13-

S.F. H.F. 537

1 beginning July 1, 1998, times one and eighty-nine thousandths. (3) The sum of the amount of property taxes levied for 2 3 general county services and the amount of property tax 4 replacement dollars received and the amount of local sales and 5 services tax revenues received as property tax relief and 6 deposited in the general fund, all for the fiscal year 7 beginning July 1, 1999, times one and sixty-seven thousandths. The amount computed under the formula in paragraph "a" 8 b. 9 shall be adjusted by subtracting the amount of the ending fund 10 balance differential for general county services as provided 11 in this paragraph. The ending fund balance differential for 12 general county services is the difference between the general 13 fund's ending balance for the fiscal year beginning July 1, 14 1999, and the general fund's ending balance for the fiscal 15 year beginning July 1, 1996, divided by three.

16 2. For purposes of calculating maximum property tax 17 dollars under section 331.423, the tentative maximum property 18 tax dollars for the fiscal year beginning July 1, 2000, for 19 rural county services shall be calculated as provided in this 20 subsection.

21 a. The tentative maximum amount of property tax dollars 22 for rural county services for taxes payable in the fiscal year 23 beginning July 1, 2000, shall be an amount equal to the sum of 24 the following, divided by three, and adjusted by the amounts 25 in paragraph "b":

(1) The sum of the amount of property taxes levied for rural county services and the amount of property tax replacement dollars received and the amount of local sales and services tax revenues received as property tax relief and deposited in the rural services fund, all for the fiscal year beginning July 1, 1997, times one and one hundred ten thousandths.

33 (2) The sum of the amount of property taxes levied for
34 rural county services and the amount of property tax
35 replacement dollars received and the amount of local sales and

-14-

S.F. _____ H.F. 537

1 services tax revenues received as property tax relief and 2 deposited in the rural services fund, all for the fiscal year 3 beginning July 1, 1998, times one and eighty-nine thousandths. 4 (3) The sum of the amount of property taxes levied for 5 rural county services and the amount of property tax 6 replacement dollars received and the amount of local sales and 7 services tax revenues received as property tax relief and 8 deposited in the rural services fund, all for the fiscal year 9 beginning July 1, 1999, times one and sixty-seven thousandths. 10 The amount computed under the formula in paragraph "a" b. 11 shall be adjusted by subtracting the amount of the ending fund 12 balance differential for rural county services as provided in 13 this paragraph. The ending fund balance differential for 14 rural county services is the difference between the rural 15 services fund's ending balance for the fiscal year beginning 16 July 1, 1999, and the rural services fund's ending balance for 17 the fiscal year beginning July 1, 1996, divided by three. The tentative maximum amount of property tax 18 3. a. 19 dollars for general county services for taxes payable in the 20 fiscal year beginning July 1, 2001, is an amount equal to the 21 amount computed in subsection 1 times the annual price index 22 plus the amount of net new valuation taxes.

23 b. The tentative maximum amount of property tax dollars 24 for rural county services for taxes payable in the fiscal year 25 beginning July 1, 2001, is an amount equal to the amount 26 computed in subsection 2 times the annual price index plus the 27 amount of net new valuation taxes.

4. Each county shall calculate its tentative maximum
29 property tax dollars under this section on forms prescribed by
30 the department of management.

31 Sec. 19. <u>NEW SECTION</u>. 331.423B ENDING FUND BALANCE. 32 Effective for a fiscal year beginning on or after July 1, 33 2007, budgeted ending fund balances shall not exceed twenty-34 five percent of actual expenditures in the previous fiscal 35 year for either the general fund or the rural services fund.

-15-

S.F. H.F. <u>537</u>

1 Budgeted ending fund balances for a fiscal year in excess of 2 twenty-five percent of actual expenditures in the previous 3 fiscal year shall be reserved or designated for a specific 4 purpose and specifically described in the certified budget. 5 Up to ten percent of an amount reserved or designated for a 6 specific purpose may be used for a purpose other than that 7 described in the certified budget. Such change in use shall 8 be treated as an amendment to the budget subject to section 9 331.435. The board of supervisors may change the specific 10 purpose for which all or a portion of funds in excess of ten 11 percent are reserved or designated if the proposition to 12 change the specific purpose has been submitted at a special 13 election and received a favorable majority of the votes cast 14 on the proposition. The special election shall be held in the 15 manner provided in section 331.425, except that if the change 16 in purpose is to the general services fund ending balance, 17 registered voters in the county may vote on the proposition 18 and if the change in purpose is to the rural services fund 19 ending balance, registered voters residing outside the 20 corporate limits of a city within the county may vote on the 21 proposition.

22 Sec. 20. Section 331.424, Code 2001, is amended by 23 striking the section and inserting in lieu thereof the 24 following:

25 331.424 AUTHORITY TO LEVY BEYOND MAXIMUM PROPERTY TAX 26 DOLLARS.

27 1. The board may certify additions to the maximum amount 28 of property tax dollars to be levied for a period of time not 29 to exceed two years if the proposition has been submitted at a 30 special election and received a favorable majority of the 31 votes cast on the proposition.

32 2. The special election is subject to the following:
33 a. The board must give at least thirty-two days' notice to
34 the county commissioner of elections that the special election
35 is to be held.

S.F. H.F. **537**

b. The special election shall be conducted by the county
 commissioner of elections in accordance with law.

3 c. The proposition to be submitted shall be substantially4 in the following form:

5 "Vote "yes" or "no" on the following:

6 Shall the county of _____ levy for an additional \$_____
7 each year for ____ years beginning July 1, ____, in excess of
8 the statutory limits otherwise applicable for the (general
9 county services or rural services) fund?"

10 d. The canvass shall be held beginning at one p.m. on the 11 second day which is not a holiday following the special 12 election.

e. Notice of the special election shall be published at
least once in a newspaper as specified in section 331.305
prior to the date of the special election. The notice shall
appear as early as practicable after the board has voted to
seek additional property tax dollars.

18 3. Registered voters in the county may vote on the 19 proposition to increase property taxes for the general fund in 20 excess of the statutory limit. Registered voters residing 21 outside the corporate limits of a city within the county may 22 vote on the proposition to increase property taxes for the 23 rural services fund in excess of the statutory limit.

4. The amount of additional property tax dollars certified under this subsection shall not be included in the computation of the maximum amount of property tax dollars which may be certified and levied under section 331.423.

28 Sec. 21. Section 331.424B, Code 2001, is amended to read 29 as follows:

30 331.424B CEMETERY LEVY.

The board may levy annually a tax not to exceed six and three-fourths cents per thousand dollars of the assessed value and all taxable property in the county to repair and maintain all cemeteries under the jurisdiction of the board including pioneer cemeteries and to pay other expenses of the board or

S.F. _____ H.F. <u>537</u>

1 the cemetery commission as provided in section 331.325. The 2 proceeds of the tax levy shall be credited to the county 3 general cemetery fund. Sections-444.25A-and-444.25B-do-not 4 apply-to-the-property-tax-levied-or-expended-for-cemeteries 5 pursuant-to-section-331.325.

6 Sec. 22. Section 331.425, Code 2001, is amended by 7 striking the section and inserting in lieu thereof the 8 following:

9 331.425 COUNTY SUPPLEMENTAL FUNDS.

10 A county may establish county supplemental funds for the 11 following purposes:

12 1. Accounting for pension and related employee benefit
13 funds as provided by the county finance committee. A county
14 may certify taxes to be levied for a county supplemental fund
15 in the amount necessary to meet its obligations.

16 2. Accounting for gifts received by the county for a 17 particular purpose.

18 3. Accounting for money and property received and handled
19 by the county as trustee or custodian or in the capacity of an
20 agent.

4. Accounting for tort liability insurance, property insurance, and any other insurance that may be necessary in the operation of the county, costs of a self-insurance program, costs of a local government risk pool, and amounts payable under any insurance agreements to provide or procure such insurance, self-insurance program, or local government risk pool.

28 Sec. 23. Section 331.427, subsection 2, paragraph 1, Code 29 2001, is amended to read as follows:

30 1. Services listed in section-331-4247-subsection-17-and 31 section 331.554.

32 Sec. 24. Section 331.428, subsection 2, paragraph d, Code 33 2001, is amended by striking the paragraph.

34 Sec. 25. Section 331.429, subsection 1, Code 2001, is 35 amended by adding the following new paragraph: S.F. _____ H.F. _537

NEW PARAGRAPH. f. Notwithstanding paragraphs "a" and "b", 1 2 transfers from the general fund or rural services fund in 3 accordance with this paragraph. The board may transfer 4 additional funds from the general fund or rural services fund 5 in excess of the amounts in paragraphs "a" and "b" if the 6 proposition has been submitted at a special election and 7 received a favorable majority of the votes cast on the 8 proposition. The board shall direct the county commissioner 9 of elections to submit the proposition at an election. The 10 board must give at least thirty-two days' notice to the county 11 commissioner of elections that the special election is to be 12 held. For a transfer from the general fund, registered voters 13 of the county may vote on the proposition. For a transfer 14 from the rural services fund, registered voters of the county 15 residing outside the corporate limits of a city within the 16 county may vote on the proposition. The proposition to be 17 submitted shall be substantially in the following form: "Vote "yes" or "no" on the following question: 18

19 Shall the county of _____ transfer an additional \$_____
20 each year for two years beginning July 1, ____, from the
21 (general fund or rural services fund) to the secondary road
22 fund?"

Notice of the special election shall be published at least a newspaper in the manner provided in section 331.305. Notice of the special election shall appear as early as practicable after the board has voted to transfer funds from the general fund or rural services fund to the secondary road fund.

If a majority of the votes cast are in favor of the 30 proposition, the board shall certify the results of the 31 election to the department of management and transfer the 32 approved amount to the secondary road fund in the appropriate 33 fiscal year.

34 Sec. 26. Section 384.1, Code 2001, is amended by striking 35 the section and inserting in lieu thereof the following:

-19-

S.F. _____ H.F. _537

384.1 PROPERTY TAX DOLLARS -- MAXIMUMS.

1

A city shall certify taxes to be levied by the city on
 all taxable property within the city limits, for all city
 government purposes. Annually, the city council may certify
 basic levies for city government purposes, subject to the
 limitation on property tax dollars provided in this section.
 For purposes of this section:

8 а. "Annual price index" means the change, computed to four 9 decimal places, between the preliminary price index for the 10 third guarter of the calendar year preceding the calendar year 11 in which the fiscal year starts and the revised price index 12 for the third quarter of the previous calendar year as 13 published in the same issue in which such preliminary price 14 index is first published. The price index used shall be the 15 state and local government chain-type price index used in the 16 quantity and price indexes for gross domestic product as 17 published by the United States department of commerce. The 18 annual price index shall not be less than zero and shall not 19 exceed four hundredths. The change shall then be added to one 20 to create a multiplier for the annual price index.

b. "Boundary adjustment" means annexation, severance,
incorporation, or discontinuance as those terms are defined in
section 368.1.

c. "Budget year" is the fiscal year beginning during thecalendar year in which a budget is certified.

26 d. "Current fiscal year" is the fiscal year ending during27 the calendar year in which a budget is certified.

28 e. "Local sales and services taxes" means local sales and29 services taxes imposed under the authority of chapter 422B.

30 f. "Net new valuation taxes" means the amount of property 31 tax dollars equal to the tentative maximum general rate for 32 city government purposes times the increase from the previous 33 year in taxable valuation due to the following:

34 (1) Net new construction.

35 (2) Additions or improvements to existing structures.

-20-

S.F. _____ H.F. <u>537</u>

(3) Remodeling of existing structures for which a building
 2 permit is required.

3 (4) Net boundary adjustment.

4 (5) A municipality no longer dividing tax revenues in an 5 urban renewal area as provided in section 403.19, to the 6 extent that the incremental valuation released is due to new 7 construction or revaluation on property newly constructed 8 after the division of revenue begins.

9 (6) That portion of taxable property located in an urban 10 revitalization area on which an exemption was allowed and such 11 exemption has expired.

12 g. "Property tax replacement dollars" means revenues 13 received under sections 427B.17 through 427B.19D, revenues 14 received under chapter 437A, subchapter II, and amounts 15 appropriated by the general assembly for property tax relief 16 first enacted for fiscal years beginning on or after July 1, 17 2001.

18 h. "Tentative maximum general rate" means the amount 19 calculated in subsection 3, paragraph "b", subparagraph (1), 20 divided by the net taxable valuation in the city. For 21 purposes of this paragraph, "net taxable valuation" is the 22 amount of taxable valuation in the city minus the amount of 23 taxable valuation in the city used to calculate net new 24 valuation taxes.

i. "Unused taxing authority" means the maximum amount of
property tax dollars calculated under subsection 3 for a
fiscal year minus the amount actually levied under this
section in that fiscal year. Unused taxing authority may be
carried forward to the following fiscal year. However, the
amount of unused taxing authority which may be carried forward
shall not exceed twenty-five percent of the maximum amount of
property tax dollars available in the current fiscal year.
a. Effective for the fiscal year beginning July 1,
2002, the maximum amount of property tax dollars which may be

35 certified by a city for city government purposes shall be the

-21-

S.F. _____ H.F. _<u>537</u>

1 tentative maximum property tax dollars calculated under 2 paragraph "b", and adjusted by the amounts in paragraphs "c", 3 "d", and "e".

b. The tentative maximum property tax dollars for city
5 government purposes is an amount equal to the sum of the
6 following:

7 (1) The current fiscal year's tentative maximum property
8 tax dollars for city government purposes minus the unused
9 taxing authority carried forward from the previous fiscal year
10 times the annual price index.

11 (2) The amount of net new valuation taxes.

12 (3) The amount of unused taxing authority carried forward 13 from the previous fiscal year.

14 c. Subtract the amount of property tax replacement dollars 15 to be received for the budget year that will be deposited in 16 the city general fund.

17 d. Subtract the amount of local sales and services taxes 18 for property tax relief estimated by the department of revenue 19 and finance to be received for the budget year that will be 20 deposited in the city general fund.

e. Subtract the amount of local sales and services taxes received for property tax relief in the previous fiscal year for the city general fund, and add the amount of local sales and services taxes that was budgeted for property tax relief for the city general fund in that fiscal year.

4. Property taxes certified for deposit in the debt service fund in section 384.4, trust and agency funds in section 384.6, capital improvements reserve fund in section 384.7, the emergency fund in section 384.8, any capital projects fund established by the city for deposit of bond, loan, or note proceeds, any temporary increase approved pursuant to section 384.12A, property taxes collected from a voted levy in section 384.12, and property taxes levied under section 384.12, subsection 18, are not counted against the maximum amount of property tax dollars that may be certified

-22-

S.F. H.F. 537

1 for a fiscal year under subsection 3.

5. Notwithstanding the maximum amount of taxes a city may 3 certify for levy, the tax levied by a city on tracts of land 4 and improvements on the tracts of land used and assessed for 5 agricultural or horticultural purposes shall not exceed three 6 dollars and three-eighths cents per thousand dollars of 7 assessed value in any year. Improvements located on such 8 tracts of land and not used for agricultural or horticultural 9 purposes and all residential dwellings are subject to the same 10 rate of tax levied by the city on all other taxable property 11 within the city.

12 6. The department of management shall adopt rules to 13 administer this section and section 384.1A after consultation 14 with the city finance committee.

15 Sec. 27. <u>NEW SECTION</u>. 384.1A BASE YEAR PROPERTY TAX 16 DOLLARS.

17 1. For purposes of calculating maximum property tax 18 dollars under section 384.1, the tentative maximum property 19 tax dollars for the fiscal year beginning July 1, 2000, for 20 city government purposes shall be calculated as provided in 21 this subsection.

a. The tentative maximum amount of property tax dollars for city government purposes for taxes payable in the fiscal year beginning July 1, 2000, shall be an amount equal to the sum of the following, divided by three, and adjusted by the amounts in paragraph "b".

(1) The sum of the amount of property taxes levied for 28 city government purposes and the amount of property tax 29 replacement dollars received and the amount of local sales and 30 services tax revenues received as property tax relief 31 deposited in the city general fund all for the fiscal year 32 beginning July 1, 1997, times one and one hundred ten 33 thousandths.

34 (2) The sum of the amount of property taxes levied for35 city government purposes and the amount of property tax

-23-

S.F. _____ H.F. <u>537</u>

1 replacement dollars received and the amount of local sales and 2 services tax revenues received as property tax relief 3 deposited in the city general fund all for the fiscal year 4 beginning July 1, 1998, times one and eighty-nine thousandths. The sum of the amount of property taxes levied for 5 (3)6 city government purposes and the amount of property tax 7 replacement dollars received and the amount of local sales and 8 services tax revenues received as property tax relief 9 deposited in the city general fund all for the fiscal year 10 beginning July 1, 1999, times one and sixty-seven thousandths. 11 b. The amount computed under the formula in paragraph "a" 12 shall be adjusted by subtracting the amount of the ending fund 13 balance differential for city government purposes as provided 14 in this paragraph. The ending fund balance differential for 15 city government purposes is the difference between the city 16 general fund's ending balance for the fiscal year beginning 17 July 1, 1999, and the city general fund's ending balance for 18 the fiscal year beginning July 1, 1996, divided by three. 19 2. The tentative maximum amount of property tax dollars 20 for city government purposes for the fiscal year beginning 21 July 1, 2001, is an amount equal to the amount computed in 22 subsection 1 times the annual price index plus the amount of 23 net new valuation taxes.

3. Each city shall calculate its base year tentative
25 maximum property tax dollars and its maximum property tax
26 dollars under this section on forms prescribed by the
27 department of management.

28 Sec. 28. <u>NEW SECTION</u>. 384.1B ENDING FUND BALANCE. 29 Effective for a fiscal year beginning on or after July 1, 30 2007, budgeted ending fund balances shall not exceed twenty-31 five percent of actual expenditures in the previous fiscal 32 year for the general fund. Budgeted ending fund balances for 33 a fiscal year in excess of twenty-five percent of actual 34 expenditures in the previous fiscal year shall be reserved or 35 designated for a specific purpose and specifically described

-24-

S.F. H.F. 537

1 in the certified budget.

2 Up to ten percent of an amount reserved or designated for a 3 specific purpose may be used for a purpose other than that 4 described in the certified budget. Such change in use shall 5 be treated as an amendment to the budget subject to section 6 384.18. The city council may change the specific purpose for 7 which all or a portion of funds in excess of ten percent are 8 reserved or designated if the proposition to change the 9 specific purpose has been submitted at a special election and 10 received a favorable majority of the votes cast on the 11 proposition. The special election shall be held in the manner 12 provided in section 384.12A.

13 Sec. 29. Section 384.12, subsection 20, Code 2001, is 14 amended by striking the subsection.

15 Sec. 30. <u>NEW SECTION</u>. 384.12A AUTHORITY TO LEVY BEYOND 16 MAXIMUM PROPERTY TAX DOLLARS.

17 1. The city council may certify additions to the maximum 18 amount of property tax dollars to be levied for a period of 19 time not to exceed two years if the proposition has been 20 submitted at a special election and received a favorable 21 majority of the votes cast on the proposition.

22 2. The special election is subject to the following:
23 a. The city council must give at least thirty-two days'
24 notice to the county commissioner of elections that the
25 special election is to be held.

26 b. The special election shall be conducted by the county27 commissioner of elections in accordance with law.

28 c. The proposition to be submitted shall be substantially 29 in the following form:

30 "Vote "yes" or "no" on the following:

31 Shall the city of _____ levy for an additional \$_____
32 each year for ____years beginning next July 1, ____, in excess
33 of the statutory limits otherwise applicable for the city
34 general fund?"

35 d. The canvass shall be held beginning at one p.m. on the

S.F. _____ H.F. _537

1 second day which is not a holiday following the special 2 election.

8 e. Notice of the special election shall be published at 4 least once in a newspaper as specified in section 362.3 prior 5 to the date of the special election. The notice shall appear 6 as early as practicable after the city council has voted to 7 seek additional property tax dollars.

8 3. The amount of additional property tax dollars levied 9 under subsection 2 shall not be included in the computation of 10 the maximum amount of property tax dollars which may be 11 certified and levied under section 384.1.

12 Sec. 31. Section 384.19, Code 2001, is amended by adding 13 the following new unnumbered paragraph:

14 <u>NEW UNNUMBERED PARAGRAPH</u>. For purposes of a tax protest 15 filed under this section, "item" means a budgeted expenditure, 16 appropriation, or cash reserve from a fund for a service area, 17 program, program element, or purpose.

18 Sec. 32. Section 331.426, Code 2001, is repealed.

22

19 Sec. 33. APPLICABILITY DATE. This Act applies to the 20 fiscal year beginning July 1, 2002, and all subsequent fiscal 21 years.

EXPLANATION

This bill relates to the limitation on property taxes for cities and counties by removing the property tax rate limitations on cities and counties and substituting a limitation on property tax dollars, by providing for state rfunding of certain mandates imposed on political subdivisions, and by creating a commission to review state and local taxes. The bill strikes Code section 25B.2, subsection 3, and rewrites it as a new section 25B.5A outside the intent section of Code chapter 25B. The bill provides that if a new state andate is imposed on or after July 1, 2001, which requires and expanding a service beyond what was required before July 1, 2001, the state mandate must be fully funded. If the state

-26-

S.F. н.F. **537**

1 mandate is not fully funded, the affected political 2 subdivisions are not required to comply or implement the state 3 mandate. Also, no fines or penalties may be imposed on a 4 political subdivision for failure to comply or carry out an 5 unfunded state mandate. The rewritten section removes a 6 qualifying phrase which limits the circumstances under which a 7 political subdivision may fail to carry out an unfunded state 8 mandate. Community college and area education agency are 9 added to the definition of "political subdivision" as had been 10 provided in Code section 25B.2, subsection 3, which was 11 stricken.

12 The bill creates a commission on state and local taxation. 13 The 13 members of the commission are appointed by the senate 14 majority leader, speaker of the house of representatives, and 15 various associations representing local governments. The bill 16 requires the commission to hold its organizational meeting no 17 later than September 1, 2001. The commission is to be staffed 18 by the legislative service bureau and the legislative fiscal 19 bureau.

20 The bill requires the commission to conduct a review of 21 state and local taxation in Iowa. The commission is to submit 22 a status report on the review of state and local taxation and 23 the commission's other activities by March 15, 2002. A final 24 report is to be submitted to the general assembly by January 25 15, 2006. The commission is to also report annually on the 26 state of local governments in Iowa, state and federal issues 27 that have a potential fiscal impact on local governments, and 28 court decisions having an impact on state and local government 29 revenue and services. All annual reports of the commission 30 are to be filed with the governor, the president of the 31 senate, speaker of the house, and the majority and minority 32 leaders of each house. The reports shall also be made 33 available to other legislators and the public upon request. The commission is repealed July 1, 2006. 34

35 The bill removes the property tax rate limitations on

-27-

S.F. H.F. 537

1 cities and counties and substitutes a limitation on the 2 maximum amount of property tax dollars which may be certified 3 by a city or county.

4 The bill requires each city and county to compute a maximum 5 property tax dollars base based on averages of three fiscal 6 years' worth of tax askings by the city or county multiplied 7 by a cumulative growth factor, i.e., price index, applied to 8 each of the three years. Adjustments are made for the amount 9 of property tax replacement dollars received for the three 10 years and the amount of local sales and services taxes 11 received for the three years, if applicable. Another 12 adjustment is made for ending fund balance differentials 13 between three specified fiscal years.

The bill provides that the base year calculation shall be 14 15 the maximum property tax base for the fiscal year beginning 16 July 1, 2002, as adjusted by the growth factor. Each year, 17 property tax replacement dollars to be received and local 18 sales and services taxes to be received are subtracted from 19 the amount of property taxes for the fiscal year to reach the 20 maximum amount of property taxes authorized to be levied for 21 the fiscal year. "Property tax replacement dollars" is 22 defined to mean revenues received from the utility delivery, 23 generation, and transmission taxes and the machinery and 24 equipment reimbursements to cities and counties and amounts 25 appropriated by the general assembly as property tax relief. The bill provides that a city or county that has not levied 26 27 at its maximum for a year may carry forward the unused taxing 28 authority from year to year in an amount not to exceed 25 29 percent of the budget for the year. The bill also provides 30 that taxes from new valuation be added in separately. 31 The bill allows a city or county to exceed its maximum tax 32 authority for up to two years at a time if approved by the 33 voters at a special election. The bill also allows the 34 secondary road fund levy limits to be exceeded if approved by 35 the voters at a special election.

-28-

S.F. _____ H.F. _537

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1 The bill provides that the ending fund balance for the city 2 general fund or for the county general and rural funds shall 3 not exceed 25 percent of the budget for the fiscal year unless 4 the excess is reserved or designated for a specific purpose. 5 Through fiscal year 2007-2008, cities and counties may levy 6 unused taxing authority based on the amount of the ending fund 7 balance for fiscal year 2000-2001.

8 The bill repeals the supplemental levy for counties and the 9 sections of the Code that currently allow cities and counties 10 to exceed their levy rate limitations. The bill gives 11 counties authority to establish a cemetery fund to establish 12 supplemental funds for employee benefits, tort liability, and 13 other specified accounting purposes.

14 The bill applies to fiscal years beginning July 1, 2002, 15 and all subsequent fiscal years. 16 17 18 19 20 21 22 23 24 25 26 27 28 29 30 31 32 33 34

HOUSE FILE 537 FISCAL NOTE

A fiscal note for **House File 537** is hereby submitted pursuant to Joint Rule 17. Data used in developing this fiscal note is available from the Legislative Fiscal Bureau to members of the Legislature upon request.

House File 537 establishes a limitation on property taxes for counties and cities by removing rate limitations, and instead places a limitation on property tax dollars that can be certified by a county. A base year computation is made on the averages of three fiscal years of taxes multiplied by a cumulative price index (FY 1998 - FY 2000). Adjustments are made for property tax replacement dollars and local sales and services taxes received for those three years. An additional adjustment is made for ending fund balance differentials between the three years. The base year calculation is then adjusted by an inflation factor and an adjustment for net new valuation taxes to determine a FY 2002 levy authority. For fiscal years beginning with FY 2003, the previous year's levy authority is adjusted by an inflation factor, net new valuation taxes, and property tax replacement dollars. The Bill provides that a county that has not levied at its maximum for a year may carry forward the unused taxing authority from year to year up to 25% of the maximum dollars available for the year. It also states that the ending fund balance for the county general and rural funds cannot exceed 25% of the budget for the fiscal year unless it is reserved or designated for a specific purpose. The Bill does not take effect until FY 2003.

The Department of Management is directed to adopt rules to administer this legislation, and provide forms for the counties to calculate their annual levys.

The Bill also establishes a Commission on State and Local Taxation. The commission would be made up of 13 members and would be staffed by the Legislative Service Bureau and the Legislative Fiscal Bureau. The Commission would be charged to conduct a review of State and local taxation in Iowa, and would submit a status report on this review to the General Assembly by March 15, 2002. Annual reports would deal with the state of local governments in Iowa, State and federal issues having a fiscal impact on local governments, and court decisions having an impact on State and local government revenue and services. A final report is to be submitted to the General Assembly by January 15, 2006. The Commission is repealed July 1, 2006.

ASSUMPTIONS

- 1. The Department of Management has considered the historical cost of software development related to local government budgeting.
- 2. There will be additional training needed for local government budget personnel.
- 3. There are potential changes that are needed in current property valuation

Page 22

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PAGE 2 , FISCAL NOTE, HOUSE FILE 537

-2-

software.

- 4. Seven members of the Commission will be legislative members entitled to \$86 per day per diem plus expenses for Commission meetings. Six members of the Commission will not be legislative members and entitled to actual expenses incurred to attend Commission meetings.
- 5. The Commission will meet at least quarterly.
- 6. The Legislative Fiscal Bureau and the Legislative Service Bureau would staff this Commission with existing staff.
- 7. The Legislative Council is required to fund outside consulting services if the Commission deems it necessary.

FISCAL IMPACT

The fiscal impact on local governments varies. Further information on counties who have submitted fiscal information regarding the implementation of this Bill is available from the Legislative Fiscal Bureau.

The additional cost to the General Fund due to software development, additional training, and Commission expenses are as follows:

		Fis	Year 20												
	(Current Law	Pr	oposed Law	Increase (Decrease)			Curr La	Proposed Law			Increase (Decrease)			
REVENUE General Fund	\$	0	\$	0	\$		0	\$		0	\$		0	\$	0
Total	\$	0	\$	0	\$		0	\$		0	\$		0	\$	0
EXPENDITURES Commission Software Dev	\$	0 58,000	\$	4,000 208,000	•	4,0 150,0		\$	58	0 ,000	\$		000		4,000 75,000
Total	\$	58,000	\$	212,000	\$	154,0	00	\$	58	,000	\$	137,	000	\$	79,000
NET EF FECT	\$	(58,000)	\$(2	12,000)	\$(15	4,000)	\$	(58	,000) \$(1	37,	000)	\$ (7	9,000)
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SOURCES

Department of Management Legislative Fiscal Bureau Legislative Service Bureau

(LSB 1216hv, AAW)

FILED APRIL 9, 2001

BY DENNIS PROUTY, FISCAL DIRECTOR