MAR & 1 2002 WAYS & MEANS CALENDAR

HOUSE FILE 2590
BY COMMITTEE ON WAYS AND MEANS

(SUCCESSOR TO HF 2184) (SUCCESSOR TO HF 2064)

Passed	House,	Date	Passed	Senate,	Date		
Vote:	Ayes	Nays	Vote:	Ayes	N	ays _	
Approved							

A BILL FOR

1 An Act providing for utilization of physical plant and equipment
2 levy revenue for technology expenditures.

3 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA:

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s.f. ____ H.f. <u>2590</u>
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Section 1. Section 298.3, subsection 3, Code 2001, is
1
2 amended to read as follows:
      3. The purchase of buildings and the purchase of a single
4 unit of equipment or a technology system exceeding one
5 thousand five hundred dollars in value.
                             EXPLANATION
6
7
      This bill modifies the authorization to utilize physical
8 plant and equipment levy revenue for the purchase of equipment
9 and technology, which had previously been limited to a single
10 unit of equipment or a technology system exceeding $1,500.
11 The bill deletes the requirement that technology be comprised
12 of a "system", and lowers the authorized minimum expenditure
13 amount to $500 in value.
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HOUSE FILE 2590
H-8423
 1
      Amend House File 2590 as follows:
         Page 1, by inserting before line 1 the
 3 following:
                         "DIVISION I
 5
             PHYSICAL PLANT AND EQUIPMENT LEVY"
      2. Page 1, by inserting after line 5 the
 7 following:
                        "DIVISION II
 9
             STATE LAND MANAGEMENT AND PLANNING
10
      Sec.
                 NEW SECTION.
                               6C.1
                                     TITLE.
      This chapter shall be known and may be cited as the
12 "Land Management Planning Act".
13
      Sec. . NEW SECTION.
                               6C.2
                                     LAND DEVELOPMENT AND
14 USE -- STATE POLICY ESTABLISHED.
15
      It is the policy of this state to provide for the
16 sound and orderly development and use of land and to
17 provide for the protection and preservation of the
18 private and public interest in the land, water, and
19 related resources of this state for the public health,
20 safety, morals, and general welfare of present and
21 future generations. It is further the policy of this
22 state to preserve the use of prime agricultural land
23 for agricultural production and to preserve natural,
24 cultural, and historical areas while striking a
25 balance between legitimate public purposes and private
26 property rights.
      Sec. ___.
                 NEW SECTION. 6C.3 DEFINITIONS.
          "Agricultural land" means agricultural land as
29 that term is defined in section 9H.1.
      2. "Board" means the land management planning
31 board established in section 6C.5.
      3.
          "Department" means the department of economic
33 development.
          "Public agency" means an agency as defined in
35 section 17A.2, a county, a city, or other political
36 subdivision, including but not limited to a principal
37 department as provided in section 7E.5, a school
38 corporation organized under chapter 273 or 274, a
39 community college as provided in chapter 260C, or a
40 township as provided in chapter 359.
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- 5. "Strategic development plan" means a plan adopted by a county and the cities within the county and approved by the land management planning board as provided in chapter 366.
- 45 Sec. NEW SECTION. 6C.5 LAND MANAGEMENT 46 PLANNING BOARD.
- 1. A land management planning board is established as the state's principal agency overseeing land management planning by cities and counties. The board 50 shall oversee the administration of this chapter, and H-8423

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- 1 chapters 366 and 368, monitor the effectiveness of 2 public agencies in carrying out the policy of this 3 state as established in section 6C.2, and study 4 methods to successfully implement the policy.
- 5 2. The board shall be composed of the following 6 members:
- 7 a. One member appointed from a city with a 8 population of more than forty-five thousand, according 9 to the most recent certified federal census.
- b. One member appointed from a city with a 11 population of forty-five thousand or less, according 12 to the most recent certified federal census.
- 13 c. One member appointed from a county with a 14 population of more than fifty thousand, according to 15 the most recent certified federal census.
- 16 d. One member appointed from a county with a 17 population of fifty thousand or less, according to the 18 most recent certified federal census.
- 19 e. One member appointed to represent the general 20 public.
- 3. The members shall be appointed by the governor subject to confirmation by the senate as provided in section 2.32. The appointments shall be for six-year staggered terms beginning and ending as provided in section 69.19, or for an unexpired term if a vacancy occurs. No member shall serve more than two complete six-year terms.
- 28 4. The board shall elect a chairperson each year.
- 5. Members of the board, other than a state
 officer or employee, are entitled to receive a per
 diem as specified in section 7E.6 for each day spent
 in performance of duties as members, and shall be
 reimbursed for all actual and necessary expenses
 incurred in the performance of duties as members.
- 35 6. The department shall provide office space and 36 staff assistance, and shall budget funds to cover 37 expenses of the board. The office of attorney general 38 shall provide legal counsel to the board.
- 39 Sec. NEW SECTION. 6C.6 POWERS AND DUTIES OF 40 THE BOARD.
 - 1. The board shall do all of the following:
- 42 a. Review strategic development plans submitted 43 for dispute resolution pursuant to section 366.6.
- 44 b. Review and approve plans submitted for final 45 approval pursuant to section 366.7.
- 46 c. Approve or disapprove petitions for boundary 47 adjustment as provided in chapter 368.
- 48 d. Establish policies for administration of the 49 land management planning fund created in section 6C.7.
- 50 e. Adopt rules pursuant to chapter 17A necessary H-8423

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- 1 to administer its duties under this chapter and 2 chapters 366 and 368.
- The board may adopt forms to be completed and 4 submitted by cities and counties as necessary for the 5 efficient administration of this chapter and chapters 6 366 and 368.
- Sec. NEW SECTION. 6C.7 LAND MANAGEMENT 8 PLANNING FUND.
- A land management planning fund is created 10 within the state treasury under the control of the 11 department. Moneys in the fund shall be used 12 exclusively to pay for the costs of administration of 13 this chapter and chapters 366 and 368 by the 14 department.
 - 2. The fund shall consist of all of the following:
 - Moneys appropriated by the general assembly. a.
- 17 Moneys available to and obtained or accepted by 18 the department from the federal government or private 19 sources for deposit in the fund. 20

DIVISION III

LOCAL GOVERNMENT LAND MANAGEMENT AND PLANNING Sec. . NEW SECTION. 366.1 DEFINITIONS.

- "Agricultural land" means agricultural land as 24 defined in section 9H.1.
- "Board" means the land management planning 26 board created in section 6C.5.
- 27 Sec. NEW SECTION. 366.2 LOCAL STRATEGIC 28 DEVELOPMENT COMMITTEE.
- 1. A local strategic development committee is 30 created within each county. Members shall be 31 appointed to the committee on or before September 1, 32 2002. The committee shall be composed of the 33 following members:
- Three members appointed by the county board of 35 supervisors. Two of the three members must be 36 residents of the unincorporated area of the county.
- b. One member appointed by the city council of 38 each city located in the county.
- c. One member appointed by the mayor of each of 40 the two cities with the highest population located in 41 the county.
- d. An additional member shall be appointed by the 43 mayor of each participating city for every fifty 44 thousand residents in the city.
- 45 2. A city shall be represented on a committee if 46 any part of the city is located in the county.
- 47 However, if the portion of the city in the county is 48 less than one-half of the entire geographical area of
- 49 the city, the member representing the city shall be a
- 50 nonvoting member of the committee.

- Page 4
 - 1 3. Two or more contiguous counties may organize as 2 one combined strategic development committee.
 - 3 4. The committee shall hold an organizational 4 meeting no later than ten days after appointment of 5 members. The organizational meeting shall be convened 6 by the chairperson of the county board of supervisors.
 - 7 Sec. NEW SECTION. 366.3 STRATEGIC
 - 8 DEVELOPMENT PLAN -- GOALS AND OBJECTIVES.
- 9 1. The local strategic development committee shall 10 create and recommend a strategic development plan for 11 the county.
- 2. The purpose of a strategic development plan is to direct coordinated, efficient, and orderly urban development that will, based on an analysis of present and future needs, best promote the public health, safety, morals, and general welfare. The goals and objectives of a strategic development plan include the following:
- 19 a. Encouraging a pattern of compact development in 20 strategic development areas.
- 21 b. Promoting redevelopment of existing urban 22 areas.
- 23 c. Promoting employment opportunities and the 24 economic health of the county and all cities in the 25 county.
- d. Providing for a variety of housing choices within strategic development areas and assuring affordable housing for future population growth.
- e. Identifying and conserving natural resource 30 areas, environmentally sensitive land, and features of 31 significant local, statewide, or regional 32 architectural cultural historical or archaeological
- 32 architectural, cultural, historical, or archaeological 33 interest.
- f. Preserving land identified by the strategic development committee as prime agricultural land for development committee as prime agricultural land for development committee as prime agricultural land for
- 37 g. Balancing the need for land management 38 regulations with the protection of private property 39 rights.
- 40 h. Ensuring the efficient use of infrastructure 41 and that adequate municipal services are provided 42 concurrently with development.
- i. Taking into consideration such other matters 44 that are related to the coordinated, efficient, and 45 orderly development of the county and all cities in 46 the county.
- 47 Sec. NEW SECTION. 366.4 STRATEGIC
- 48 DEVELOPMENT PLAN -- REQUIREMENTS.
 49 1. A strategic development plan sh
- 1. A strategic development plan shall divide the 50 county into strategic development areas where future H-8423

- 1 development would be allowed to occur and strategic 2 preservation areas where development would not be 3 allowed. A strategic development plan shall address 4 transportation, public infrastructure, municipal 5 services, economic development, housing, recreation, 6 natural resources, and land use. A strategic 7 development plan may address hazard mitigation, energy 8 systems, cultural preservation, and other elements 9 appropriate to the area governed by the plan.
- 10 2. The committee shall conduct a review of 11 existing comprehensive plans governing the county, if 12 applicable, and governing each city located in the 13 county.
- 14 3. Before the committee drafts a strategic 15 development plan, the committee shall hold a public 16 hearing in order to obtain citizen input on 17 preparation of the strategic development plan. 18 hearing shall be held no later than thirty days after 19 the committee's organizational meeting. The county 20 auditor shall publish notice of the time, date, place, 21 and purpose of the public hearing in a newspaper of 22 general circulation in the county. The notice must be 23 published not less than ten days but no more than 24 twenty days before the hearing. The notice shall 25 include a description of the general duties of the 26 strategic development committee and the cities and 27 counties represented on the strategic development 28 committee.
- 4. A strategic development plan shall include documents describing and depicting the corporate limits of each city in the county and the boundaries of each strategic development area and each strategic preservation area.
- 5. a. In establishing a strategic development area, the plan shall do all of the following:
- 36 (1) Identify territory that a reasonable and
 37 prudent person would project as the likely site of
 38 commercial, industrial, or residential growth over the
 39 next twenty years based on historical experience,
 40 economic trends, population growth patterns,
 41 topographical characteristics, and any professional
 42 planning, engineering, and economic studies that are
 43 available. The city shall report population growth
 44 projections for the city based upon federal census
 45 data.
- 46 (2) Identify agricultural land which has a corn 47 suitability rating of sixty or higher, according to 48 information released by Iowa state university to the 49 department of revenue and finance for assessment and 50 taxation of agricultural land. Agricultural land with H-8423

- 1 a corn suitability rating of sixty or higher shall not 2 be included in a strategic development area unless the 3 local strategic development committee makes a showing 4 that the land is necessary for the orderly development 5 of the strategic development area.
- b. In establishing a strategic preservation area, 7 the plan shall identify territory to be preserved for 8 the next twenty years for agricultural purposes, 9 forests, recreational areas, wildlife management 10 areas, cultural areas, historical areas, or other 11 areas planned for preservation.
- 6. When designating that part of a strategic 13 development area contiguous to a city, the committee entify, and give consideration to, the amount 15 of territory within the current incorporated 16 boundaries of the city that is vacant or undeveloped 17 land.
- 18 7. The committee shall utilize planning resources 19 that are available within the county, including city 20 and county planning commissions, zoning 21 administrators, and a council of governments 22 established pursuant to chapter 28H. The committee is 23 also encouraged to utilize the services of a joint 24 planning commission established pursuant to chapter 25 28I and colleges and universities in the state. . NEW SECTION. 366.5 LOCAL GOVERNMENT
- 27 RATIFICATION OF STRATEGIC DEVELOPMENT PLAN.
- 1. Before the committee submits the plan 29 recommended for ratification, the committee shall hold 30 at least one public hearing on the proposed 31 recommended strategic development plan. The county 32 auditor shall publish notice of the time, place, and 33 purpose of the public hearing in a newspaper of 34 general circulation in the county. The notice must be 35 published at least ten days but no more than twenty 36 days before the hearing.
- 2. Not later than January 1, 2004, the committee 37 38 shall submit the recommended strategic development 39 plan to the county board of supervisors and the city 40 council of each city in the county.
- Not later than sixty days after receiving the 42 recommended strategic development plan, the county 43 board of supervisors and each city council shall by 44 resolution either ratify or reject the recommended 45 strategic development plan. A city or county that 46 fails to timely act on the resolution shall be deemed 47 to have ratified the recommended strategic development 48 plan on the last day of the sixty-day period. If the 49 strategic development plan is ratified, the committee 50 shall submit the plan to the land management planning H-8423

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1 board for approval.

b. If the county board of supervisors or a city 3 council rejects the recommended strategic development 4 plan submitted by the committee, the county or city 5 shall submit its objections to the plan along with the 6 notice of rejection. After receiving objections to 7 the plan, the committee may recommend a revised 8 strategic development plan no later than sixty days 9 after the recommended plan is rejected or may resubmit 10 the original plan. Before the committee submits the 11 revised plan recommended for ratification, the 12 committee shall hold at least one public hearing on 13 the revised plan in the manner provided in subsection The committee shall submit any revised strategic 15 development plan to the county board of supervisors 16 and the city council of each city in the county for 17 ratification.

Not later than sixty days after receiving a revised 19 strategic development plan, the county board of 20 supervisors and each city council shall either ratify 21 or reject the revised strategic development plan in 22 the same manner as provided in paragraph "a". A city 23 or county that fails to timely act on a resolution 24 shall be deemed to have ratified the revised strategic 25 development plan on the last day of the sixty-day 26 period.

. NEW SECTION. 366.6 DISPUTE RESOLUTION. Sec.

- If a recommended strategic development plan and 29 a revised strategic development plan are rejected 30 pursuant to section 366.5, the committee shall submit 31 each of the rejected plans to the board for resolution 32 of the matter within ten days of rejection of the 33 revised plan. The board shall review the strategic 34 development plans submitted by the committee and may 35 adopt such amendments to a plan necessary for its 36 approval by the board.
- 37 Not later than October 1, 2004, the board shall 38 have approved strategic development plans submitted to 39 the board for dispute resolution. Such approval is 40 deemed to satisfy the approval requirement of section 41 366.7.
- 42 NEW SECTION. 366.7 PLAN SUBMITTED TO Sec. 43 BOARD FOR FINAL APPROVAL.

A strategic development plan ratified pursuant to 45 section 366.5 shall be submitted to the board for 46 approval within ten days of ratification of the plan. 47 If the board determines that a plan conforms with the 48 requirements of this chapter, the board shall approve 49 the plan. If the board determines that a plan does 50 not so conform, the board shall adopt such amendments H-8423 -7MARCH 26, 2002

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1 to the plan necessary for its approval by the board.

2 The board shall have approved all plans by January 1, 3 2005.

4 Sec. . NEW SECTION. 366.8 RECORDING OF 5 STRATEGIC DEVELOPMENT PLAN.

After the board has approved a strategic

7 development plan, the board shall retain a copy of the

8 plan on file and shall forward a copy to the county

9 auditor who shall record the plan in the office of

10 county recorder no later than five days after

11 receiving the plan from the board.

12 Sec. ___. <u>NEW</u> SECTION. 366.9 DURATION OF PLANS

13 -- REVIEW AND AMENDMENT.

After a strategic development plan has been 15 recorded with the county recorder, the plan shall 16 remain in effect for not less than five years absent a 17 showing of extraordinary circumstances necessitating a 18 change in the plan. After expiration of the five-year 19 period, the county or a city in the county may propose 20 an amendment to the strategic development plan or may 21 propose a review of the plan by filing notice with the 22 county board of supervisors for the county and the 23 city council of each city in the county. Upon receipt 24 of such notice by the county and each city, the county 25 board of supervisors shall promptly reconvene the 26 local strategic planning committee. The burden of 27 proving the reasonableness of a proposed amendment to 28 the plan shall be upon the party proposing the 29 amendment. The procedures for amending the strategic

32 strategic development plan.
33 Sec. . NEW SECTION. 366.10 JUDICIAL REVIEW.

30 development plan shall be the same as the procedures 31 set forth in this chapter for creating the original

1. The county, a city in the county, a resident of the county, or an owner of real property located in the county may seek judicial review of a decision of the board relating to the strategic development plan presented to the board for its approval. The judicial review provisions of this section and chapter 17A to shall be the exclusive means by which a person or party who is aggrieved or adversely affected by action the board may seek judicial review of the action of the board or of a local government.

2. A petition for judicial review must be filed within sixty days after the strategic development plan is recorded with the county recorder. In accordance with the Iowa rules of civil procedure pertaining to service of process, copies of the petition shall be served upon the board.

50 3. The court's review is limited to questions H-8423 -8-

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- 1 relating to jurisdiction, regularity of proceedings, 2 and whether the action of the board is, by a 3 preponderance of the evidence, arbitrary, 4 unreasonable, or without substantial supporting 5 evidence. The court may nullify an action of the 6 board and return the plan with appropriate directions 7 to the board.
- The filing of a petition for judicial review 9 does not stay the effectiveness of the strategic 10 development plan or recognition of strategic 11 development areas and strategic preservation areas 12 identified in the plan. However, the court may order 13 a stay upon appropriate terms if it is shown to the 14 satisfaction of the court that any party or the public 15 at large is likely to suffer significant injury if a 16 stay is not granted. If more than one petition for 17 judicial review regarding a single board action is 18 filed, all such petitions shall be consolidated and 19 tried as a single civil action.
- 20 5. The following portions of section 17A.19 are 21 not applicable to this chapter:
- The portion of subsection 2 relating to where 23 proceedings for judicial review shall be instituted.
 - b. Subsection 5.
 - c. Subsection 8.
 - ď. Subsections 10 through 12.
- Sec. NEW SECTION. 366.11 LOCAL 28 IMPLEMENTATION.
- A city or county shall not adopt ordinances 30 regulating land development and management within its 31 territory that are inconsistent with the strategic 32 development plan governing the territory.
- 2. A strategic development plan approved pursuant 34 to this chapter shall be the basis for the 35 comprehensive plan of each county required pursuant to 36 section 335.5, if the county has adopted a zoning 37 ordinance, and for the comprehensive plan of each city 38 in the county required pursuant to section 414.3. 39 county and each city shall amend its comprehensive 40 plan to conform to the strategic development plan. 41 After a strategic development plan is approved, all 42 land use decisions made by the governing body of each 43 city and county and the city's or county's planning 44 commission shall be consistent with the strategic 45 development plan.
- 3. A city or county is under no obligation to 47 provide municipal services for development that does 48 not conform to the applicable strategic development 49 plan.
- 50 Sec. NEW SECTION. 414.32 REGULATORY H-8423

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 1 INCENTIVES.
      Cities shall provide regulatory incentives,
 3 including expedited permitting and waiver of permit
 4 fees, for new development, expansion of existing
 5 development, and redevelopment within all or part of
 6 the incorporated boundaries of the city in areas
 7 containing undeveloped or underdeveloped land or
 8 buildings that are substandard, dilapidated, vacant,
 9 abandoned, or functionally obsolete.
10
                         DIVISION IV
11
                      CITY DEVELOPMENT
12
      Sec. . Section 368.1, subsection 3, Code 2001,
13 is amended to read as follows:
          "Board" means the city-development land
15 management planning board established in section 368.9
16 6C.5.
17
      Sec.
              . NEW SECTION.
                               368.5A ANNEXATION
18 PROHIBITED -- STRATEGIC PRESERVATION AREAS.
      Beginning January 1, 2005, only territory contained
20 in a strategic development area may be annexed.
21 city council or land management planning board shall
22 not approve any application or petition that seeks to
23 annex territory contained in a strategic preservation
24 area.
25
      Sec. . Section 368.7A, subsection 1, Code 2001,
26 is amended to read as follows:
      1. The board of supervisors of each affected
28 county shall notify the city development land
29 management planning board of the existence of that
30 portion of any secondary road which extends to the
31 center line but has not become part of the city by
32 annexation and has a common boundary with a city.
33 notification shall include a legal description and a
34 map identifying the location of the secondary road.
35 The city development land management planning board
36 shall provide notice and an opportunity to be heard to
37 each city in or next to which the secondary road is
38 located. The city development land management
39 planning board shall certify that the notification is
40 correct and declare the road, or portion of the road
41 extending to the center line, annexed to the city as
42 of the date of certification. This section is not
43 intended to interfere with or modify existing chapter
 44 28E agreements on jurisdictional transfer of roads, or
 45 continuing negotiations between jurisdictions.
 46
       Sec. . Section 368.11, Code Supplement 2001, is
 47 amended by adding the following new unnumbered
 48 paragraph before unnumbered paragraph 3:
       NEW UNNUMBERED PARAGRAPH. Plans required by this
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50 section to be filed with a petition shall include

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1 specific information pertaining to estimated costs of 2 implementing the plan, the time frame involved in 3 implementing the plan, and any other specific 4 information related to implementing the plan. . Section 368.11, Code Supplement 2001, is 6 amended by adding the following new subsection:

NEW SUBSECTION. 14. A statement describing how 8 the boundary adjustment will conform to the strategic

9 development plan governing the territory.

10 Sec. Sections 368.9 and 368.10, Code 2001, 11 are repealed.

DIVISION V

13 CORRESPONDING AMENDMENTS

14 . Section 15.108, subsection 3, paragraph 15 a, subparagraph (2), Code Supplement 2001, is amended 16 to read as follows:

Provide office space and staff assistance to 17 (2) 18 the city development land management planning board **as** 19 provided in section 368.9 6C.5.

20 Sec. . Section 331.304, subsection 7, Code

21 2001, is amended to read as follows: 7. The board may file a petition with the city

23 development land management planning board as provided 24 in section 368.11.

25 . Section 331.321, subsection 1, paragraph 26 t, Code Supplement 2001, is amended to read as 27 follows:

t. Local representatives to serve with the city 29 development land management planning board as provided 30 in section 368.14.

Section 384.38, subsection 2, Code 2001, 31 Sec. 32 is amended to read as follows:

Upon petition as provided in section 384.41, 34 subsection 1, a city may assess to private property

35 affected by public improvements within three miles of

36 the city's boundaries the cost of construction and

37 repair of public improvements within that area.

38 right-of-way of a railway company shall not be

39 assessed unless the company joins as a petitioner for

40 said such improvements. In the petition the property

41 owners shall waive the limitation provided in section

42 384.62 that an assessment may not exceed twenty-five

43 percent of the value of the lot. The petition shall

44 contain a statement that the owners agree to pay the

45 city an amount equal to five percent of the cost of 46 the improvements, to cover administrative expenses

47 incurred by the city. This amount may be added to the

48 cost of the improvements. Before the council may

49 adopt the resolution of necessity, the preliminary

50 resolution, preliminary plans and specifications,

Page	12
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- 1 plat, schedule, and estimate of cost must be submitted
- 2 to, and receive written approval from, the board of
- 3 supervisors of any county which contains part of the
- 4 property, and the city development land management
- 5 planning board established in section 368.9 6C.5.
- 6 Sec. ___. LAND MANAGEMENT PLANNING BOARD
- 7 TRANSITION. Terms of current city development board
- 8 members shall continue until their expiration.
- 9 Sec. . IMPLEMENTATION OF ACT. Section 25B.2,
- 10 subsection 3, shall not apply to this Act.
- 11 Sec. ___. EFFECTIVE DATES.
- 12 1. The section of this Act amending section 298.3 13 takes effect July 1, 2002.
- 14 2. The sections of this Act enacting Code section
- 15 368.5A and amending Code section 368.11 take effect
- 16 January 1, 2005.
- 17 3. The remainder of this Act takes effect May 1, 18 2002."
- 19 3. Title page, line 1, by inserting after the
- 20 word "Act" the following: "relating to real and
- 21 personal property by".
- 22 4. Title page, line 2, by inserting after the
- 23 word "expenditures" the following: "and by providing
- 24 a method for state and local land management and
- 25 planning, and providing effective dates".
- 5. By renumbering as necessary.

By FALLON of Polk

H-8423 FILED MARCH 25, 2002