Miller Duorsky Redfen

SSB.3049 Judicion SENATE/HOUSE FILE (PROPOSED ATTORNEY

Passed	Senate,	Date	Passed	House,	Date
Vote:	Ayes	Nays	Vote:	Ayes	Nays
	A	pproved			_

BY

GENERAL BILL)

A BILL FOR 1 An Act relating to certain providers of consumer services by eliminating the registration requirement for physical exercise 2 3 clubs, making social referral service providers subject to provisions relating to door-to-door sales, and making 4 penalties applicable. 6 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA: 7 8 9 10 11 12 13 14 15 16 17 18 19 20

> TLSB 5289DP 78 mj/cls/14

- 1 Section 1. Section 552.14, subsection 2, paragraph a, Code 2 1999, is amended by striking the paragraph.
- 3 Sec. 2. Section 552.16, subsection 2, Code 1999, is 4 amended to read as follows:
- 5 2. If the physical exercise club does not fully open for
- 6 business before the two hundred eleventh day after the date it
- 7 enters into the first physical exercise club contract or if
- 8 the club does not remain fully open for thirty days, the
- 9 buyers whose payments are held in escrow under this section
- 10 shall receive a full refund, including the buyer's pro rata
- 11 share of any interest earned thereon, from the escrow agent.
- 12 Refunds pursuant to this section shall be made not later than
- 13 the two hundred forty-first day after the date the first
- 14 physical exercise club contract was signed. If the escrow
- 15 agent fails to make a full refund as provided for in this
- 16 section, the attorney general shall hold a hearing and
- 17 determine whether the physical exercise club has fully opened
- 18 and has remained open for thirty days, and if not, determine
- 19 those persons who, as buyers, are entitled to a refund and, if
- 20 appropriate, distribute the escrow proceeds. Notice shall be
- 21 provided to the physical exercise club at its-place-of
- 22 business-as-shown-on-its-registration-statement the address
- 23 specified in the contract pursuant to section 552.4 and to all
- 24 buyers who have funds in the escrow account. All hearings
- 25 held under this section shall be held in accordance with
- 26 chapter 17A.
- 27 Sec. 3. Section 555A.1, subsection 3 and 4, Code 1999, are
- 28 amended to read as follows:
- 3. a. "Door-to-door sale" means a sale, lease, or rental
- 30 of consumer goods or services with a purchase price of twenty-
- 31 five dollars or more, whether under single or multiple
- 32 contracts, in which the seller or the seller's representative
- 33 personally solicits the sale, including those in response to
- 34 or following an invitation by the buyer, and the buyer's
- 35 agreement or offer to purchase is made at a place other than

1 the place of business of the seller. Door-to-door sale does
2 not include a transaction:

- 3 a. (1) Made pursuant to prior negotiations in the course
 4 of a visit by the buyer to a retail business establishment
 5 having a fixed permanent location where the goods are
 6 exhibited or the services are offered for sale on a continuing
 7 basis.
- 8 b. (2) In which the consumer is accorded the right of 9 rescission by the provisions of the Consumer Credit Protection 10 Act, 15 U.S.C. § 1635, or rules issued pursuant to this 11 chapter.
- 12 e- (3) In which the buyer has initiated the contact and
 13 the goods or services are needed to meet a bona fide immediate
 14 personal emergency of the buyer, and the buyer furnishes the
 15 seller with a separate dated and signed personal statement in
 16 the buyer's handwriting describing the situation requiring
 17 immediate remedy and expressly acknowledging and waiving the
 18 right to cancel the sale within three business days.
- 19 d. (4) Conducted and consummated entirely by mail or 20 telephone; and without any other contact between the buyer and 21 the seller or its representative prior to delivery of the 22 goods or performance of the services.
- 23 er (5) In which the buyer has initiated the contact and
 24 specifically requested the seller to visit the buyer's home
 25 for the purpose of repairing or performing maintenance upon
 26 the buyer's personal property. If in the course of such a
 27 visit, the seller sells the buyer the right to receive
 28 additional services or goods other than replacement parts
 29 necessarily used in performing the maintenance or in making
 30 the repairs, the sale of those additional goods or services
 31 would not fall within this exclusion.
- 32 fr (6) Pertaining to the sale or rental of real property, 33 to the sale of insurance and prepaid health service plans, or 34 to the sale of securities or commodities by a broker-dealer 35 registered with the securities and exchange commission.

S.F. _____ H.F. ____

- 1 4. b. "Door-to-door sale", irrespective of the place or
- 2 manner of sale, also means a the following:
- 3 (1) A sale of funeral services or funeral merchandise
- 4 regulated under chapter 523A7-irrespective-of-the-place-or
- 5 manner-of-sale.
- 6 (2) A sale of a social referral service or an ancillary
- 7 service. For purposes of this subparagraph, "social referral
- 8 service" means a service for a fee providing matching or
- 9 introduction of individuals for the purpose of dating,
- 10 matrimony, or general social contact not otherwise prohibited
- 11 by law, and "ancillary service" means goods or services
- 12 directly or indirectly related to or to be provided in
- 13 connection with a social referral service.
- 14 Sec. 4. Section 552.15, Code 1999, is repealed.
- 15 EXPLANATION
- 16 This bill amends provisions relating to the protection of
- 17 consumers who enter into certain contractual agreements and to
- 18 the registration responsibilities of certain persons offering
- 19 such contractual agreements to consumers.
- 20 The bill eliminates the requirement that physical exercise
- 21 clubs register with the office of attorney general's consumer
- 22 protection division.
- 23 The bill also includes the sale of social referral services
- 24 or ancillary services under provisions of Code chapter 555A,
- 25 relating to door-to-door sales. The bill provides that
- 26 "social referral service" means a service for a fee providing
- 27 matching or introduction of individuals for the purpose of
- 28 dating, matrimony, or general social contact not otherwise
- 29 prohibited by law, and that "ancillary service" means goods or
- 30 services directly or indirectly related to or to be provided
- 31 in connection with a social referral service. A person who
- 32 violates Code chapter 555A as it relates to the sale of social
- 33 referral services or ancillary services is guilty of a simple
- 34 misdemeanor, and is also subject to the remedies provided
- 35 under Code section 714.16, relating to consumer frauds.

THOMAS J. MILLER



Department of Justice

CONSUMER PROTECTION DIVISION HOOVER BUILDING DES MOINES. 10WA 50319 TELEPHONE: 515-281-5926 TELEFAX: 515-281-6771

MEMORANDUM

TO:

Members of the General Assembly

FROM:

John Pederson, Legislative Liaison

DATE:

January 10, 2000

SUBJECT:

Repeal of Physical Exercise Club Registration Requirements and

Provision of Cancellation Rights in Dating Service Contracts

The Iowa Attorney General's Office is submitting a bill request for legislation amending chapter 552 relating to physical exercise clubs to repeal the requirement to register with the Office of the Attorney General. When this chapter was originally enacted, in 1988, consumer complaints to the Attorney General relating to physical exercise clubs were rampant. The most common complaints were from consumers who were misled by representations made by club owners who advertised new facilities to entice consumers to join, but whose facilities failed to include some of the advertised features. The registration requirement was included in the chapter in order to provide the Attorney General with information relating to new facilities. Since enactment, complaints about physical exercise clubs have diminished substantially. The registration requirement has helped in this endeavor. However, it is the Attorney General's view that the registration requirement is no longer necessary, given that the chapter otherwise provides the Attorney General with sufficient authority to address abusive practices by physical exercise clubs. The repeal of the registration requirement will benefit Iowa's physical exercise clubs by reducing administrative costs and the costs of registration. It also will benefit law enforcement by the Attorney General by freeing up a substantial portion of the time of an investigator who otherwise oversees registration to address consumer complaints and investigations of consumer fraud, generally.

The other part of the bill amends the Iowa door to door sales act to provide consumers who enter into dating club contracts three business days to cancel, regardless of the place or manner of sale. A similar approach has been taken regarding physical exercise club contracts (section 552.4), buying club memberships (section 552A.3), contracts for campground memberships (section 557B.10), and sales of funeral merchandise and services (section 555A.1(4)). The Attorney General's office has received numerous complaints about dating club contracts. Providing consumers who sign the contracts three business days to consider the purchase ensures that consumers have sufficient time to fully consider entering into the agreement.

SENATE FILE **2312**BY COMMITTEE ON JUDICIARY

(SUCCESSOR TO SSB 3049)

Passed Senate, Date 3/200

Passed House, Date 3/22/00

Vote: Ayes 47 Nays 0 Vote: Ayes 100 Nays 0

Approved 3/30/00

A BILL FOR 1 An Act relating to certain providers of consumer services by eliminating the registration requirement for physical exercise clubs, making social referral service providers subject to provisions relating to door-to-door sales, and making penalties applicable. 6 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA: 7 8 9 10 11 12 13 14 15 16

F 2372

- Section 1. Section 552.14, subsection 2, paragraph a, Code 2 1999, is amended by striking the paragraph.
- 3 Sec. 2. Section 552.16, subsection 2, Code 1999, is 4 amended to read as follows:
- 5 2. If the physical exercise club does not fully open for
- 6 business before the two hundred eleventh day after the date it
- 7 enters into the first physical exercise club contract or if
- 8 the club does not remain fully open for thirty days, the
- 9 buyers whose payments are held in escrow under this section
- 10 shall receive a full refund, including the buyer's pro rata
- 11 share of any interest earned thereon, from the escrow agent.
- 12 Refunds pursuant to this section shall be made not later than
- 13 the two hundred forty-first day after the date the first
- 14 physical exercise club contract was signed. If the escrow
- 15 agent fails to make a full refund as provided for in this
- 16 section, the attorney general shall hold a hearing and
- 17 determine whether the physical exercise club has fully opened
- 18 and has remained open for thirty days, and if not, determine
- 19 those persons who, as buyers, are entitled to a refund and, if
- 20 appropriate, distribute the escrow proceeds. Notice shall be
- 21 provided to the physical exercise club at its-place-of
- 22 business-as-shown-on-its-registration-statement the address
- 23 specified in the contract pursuant to section 552.4 and to all
- 24 buyers who have funds in the escrow account. All hearings
- 25 held under this section shall be held in accordance with
- 26 chapter 17A.
- 27 Sec. 3. Section 555A.1, subsections 3 and 4, Code 1999,
- 28 are amended to read as follows:
- 3. <u>a.</u> "Door-to-door sale" means a sale, lease, or rental
- 30 of consumer goods or services with a purchase price of twenty-
- 31 five dollars or more, whether under single or multiple
- 32 contracts, in which the seller or the seller's representative
- 33 personally solicits the sale, including those in response to
- 34 or following an invitation by the buyer, and the buyer's
- 35 agreement or offer to purchase is made at a place other than

- 1 the place of business of the seller. Door-to-door sale does 2 not include a transaction:
- 3 ar (1) Made pursuant to prior negotiations in the course
- 4 of a visit by the buyer to a retail business establishment
- 5 having a fixed permanent location where the goods are
- 6 exhibited or the services are offered for sale on a continuing 7 basis.
- 8 b. (2) In which the consumer is accorded the right of
- 9 rescission by the provisions of the Consumer Credit Protection
- 10 Act, 15 U.S.C. § 1635, or rules issued pursuant to this 11 chapter.
- 12 er (3) In which the buyer has initiated the contact and
- 13 the goods or services are needed to meet a bona fide immediate
- 14 personal emergency of the buyer, and the buyer furnishes the
- 15 seller with a separate dated and signed personal statement in
- 16 the buyer's handwriting describing the situation requiring
- 17 immediate remedy and expressly acknowledging and waiving the
- 18 right to cancel the sale within three business days.
- 19 d- (4) Conducted and consummated entirely by mail or
- 20 telephone; and without any other contact between the buyer and
- 21 the seller or its representative prior to delivery of the
- 22 goods or performance of the services.
- 23 er (5) In which the buyer has initiated the contact and
- 24 specifically requested the seller to visit the buyer's home
- 25 for the purpose of repairing or performing maintenance upon
- 26 the buyer's personal property. If in the course of such a
- 27 visit, the seller sells the buyer the right to receive
- 28 additional services or goods other than replacement parts
- 29 necessarily used in performing the maintenance or in making
- 30 the repairs, the sale of those additional goods or services
- 31 would not fall within this exclusion.
- 32 f: (6) Pertaining to the sale or rental of real property,
- 33 to the sale of insurance and prepaid health service plans, or
- 34 to the sale of securities or commodities by a broker-dealer
- 35 registered with the securities and exchange commission.

- 1 4. b. "Door-to-door sale", irrespective of the place or 2 manner of sale, also means a the following:
- 3 (1) A sale of funeral services or funeral merchandise
- 4 regulated under chapter 523A7-irrespective-of-the-place-or
- 5 manner-of-sale.
- 6 (2) A sale of a social referral service or an ancillary
- 7 service. For purposes of this subparagraph, "social referral
- 8 service" means a service for a fee providing matching or
- 9 introduction of individuals for the purpose of dating,
- 10 matrimony, or general social contact not otherwise prohibited
- 11 by law, and "ancillary service" means goods or services
- 12 directly or indirectly related to or to be provided in
- 13 connection with a social referral service.
- 14 Sec. 4. Section 552.15, Code 1999, is repealed.
- 15 EXPLANATION
- 16 This bill amends provisions relating to the protection of
- 17 consumers who enter into certain contractual agreements and to
- 18 the registration responsibilities of certain persons offering
- 19 such contractual agreements to consumers.
- 20 The bill eliminates the requirement that physical exercise
- 21 clubs register with the office of attorney general's consumer
- 22 protection division.
- 23 The bill also includes the sale of social referral services
- 24 or ancillary services under provisions of Code chapter 555A,
- 25 relating to door-to-door sales. The bill provides that
- 26 "social referral service" means a service for a fee providing
- 27 matching or introduction of individuals for the purpose of
- 28 dating, matrimony, or general social contact not otherwise
- 29 prohibited by law, and that "ancillary service" means goods or
- 30 services directly or indirectly related to or to be provided
- 31 in connection with a social referral service. A person who
- 32 violates Code chapter 555A as it relates to the sale of social
- 33 referral services or ancillary services is guilty of a simple
- 34 misdemeanor, and is also subject to the remedies provided
- 35 under Code section 714.16, relating to consumer frauds.

SENATE FILE 2372

AN ACT

RELATING TO CERTAIN PROVIDERS OF CONSUMER SERVICES BY
ELIMINATING THE REGISTRATION REQUIREMENT FOR PHYSICAL
EXERCISE CLUBS, MAKING SOCIAL REFERRAL SERVICE PROVIDERS
SUBJECT TO PROVISIONS RELATING TO DOOR-TO-DOOR SALES, AND
MAKING PENALTIES APPLICABLE.

BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA:

- Section 1. Section 552.14, subsection 2, paragraph a, Code 1999, is amended by striking the paragraph.
- Sec. 2. Section 552.16, subsection 2, Code 1999, is amended to read as follows:
- 2. If the physical exercise club does not fully open for business before the two hundred eleventh day after the date it enters into the first physical exercise club contract or if the club does not remain fully open for thirty days, the buyers whose payments are held in escrow under this section shall receive a full refund, including the buyer's pro rata share of any interest earned thereon, from the escrow agent.



Senate File 2372, p. 2

Refunds pursuant to this section shall be made not later than the two hundred forty-first day after the date the first physical exercise club contract was signed. If the escrow agent fails to make a full refund as provided for in this section, the attorney general shall hold a hearing and determine whether the physical exercise club has fully opened and has remained open for thirty days, and if not, determine those persons who, as buyers, are entitled to a tefund and, if appropriate, distribute the escrow proceeds. Notice shall be provided to the physical exercise club at its-place-of business-as-shown-on-its-registration-statement the address specified in the contract pursuant to section 552.4 and to all buyers who have funds in the escrow account. All hearings held under this section shall be held in accordance with chapter 17A.

- Sec. 3. Section 555A.1, subsections 3 and 4, Code 1999, are amended to read as follows:
- 3. a. "Door-to-door sale" means a sale, lease, or rental of consumer goods or services with a purchase price of twenty-five dollars or more, whether under single or multiple contracts, in which the seller or the seller's representative personally solicits the sale, including those in response to or following an invitation by the buyer, and the buyer's agreement or offer to purchase is made at a place other than the place of business of the seller. Door-to-door sale does not include a transaction:
- at (1) Made pursuant to prior negotiations in the course of a visit by the buyer to a retail business establishment having a fixed permanent location where the goods are exhibited or the services are offered for sale on a continuing basis.
- by (2) In which the consumer is accorded the right of rescission by the provisions of the Consumer Credit Protection Act, 15 U.S.C. § 1635, or rules issued pursuant to this chapter.

Senate File 2372, p. 3

- er (3) In which the buyer has initiated the contact and the goods or services are needed to meet a bona fide immediate personal emergency of the buyer, and the buyer furnishes the seller with a separate dated and signed personal statement in the buyer's handwriting describing the situation requiring immediate remedy and expressly acknowledging and waiving the right to cancel the sale within three business days.
- $d\tau$ (4) Conducted and consummated entirely by mail or telephone; and without any other contact between the buyer and the seller or its representative prior to delivery of the goods or performance of the services.
- et (5) In which the buyer has initiated the contact and specifically requested the seller to visit the buyer's home for the purpose of repairing or performing maintenance upon the buyer's personal property. If in the course of such a visit, the seller sells the buyer the right to receive additional services or goods other than replacement parts necessarily used in performing the maintenance or in making the repairs, the sale of those additional goods or services would not fall within this exclusion.
- fr (6) Pertaining to the sale or rental of real property, to the sale of insurance and prepaid health service plans, or to the sale of securities or commodities by a broker-dealer registered with the securities and exchange commission.
- 4. b. "Door-to-door sale", irrespective of the place or manner of sale, also means a the following:
- (1) A sale of funeral services or funeral merchandise regulated under chapter 523Ay-irrespective-of-the-place-or manner-of-sale.
- (2) A sale of a social referral service or an ancillary service. For purposes of this subparagraph, "social referral service" means a service for a fee providing matching or introduction of individuals for the purpose of dating, matrimony, or general social contact not otherwise prohibited by law, and "ancillary service" means goods or services

directly or indirectly related to or to be provided in connection with a social referral service.

Sec. 4. Section 552.15, Code 1999, is repealed.

MARY E. KRAMER
President of the Senate

BRENT SIEGRIST

Speaker of the House

I hereby certify that this bill originated in the Senate and is known as Senate File 2372, Seventy-eighth General Assembly.

MICHAEL E. MARSHALL
Secretary of the Senate

THOMAS J. VILSACK

Governor