

HSB 243

HUMAN RESOURCES

*Glodgett
Boddicker
Loefer*

HOUSE FILE _____
BY (PROPOSED COMMITTEE ON
HUMAN RESOURCES BILL BY
CHAIRPERSON BODDICKER)

Passed House, Date _____ Passed Senate, Date _____
Vote: Ayes _____ Nays _____ Vote: Ayes _____ Nays _____
Approved _____

A BILL FOR

1 An Act relating to third-party payor coverage for off-label use
2 of prescription drugs.

3 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA:

- 4
- 5
- 6
- 7
- 8
- 9
- 10
- 11
- 12
- 13
- 14
- 15
- 16
- 17
- 18
- 19
- 20
- 21
- 22
- 23

1 Section 1. LEGISLATIVE FINDINGS. The Iowa general
2 assembly finds and declares all of the following:

3 1. Third-party payors have denied payment for prescription
4 drugs that have been approved by the United States food and
5 drug administration, when the drugs are prescribed for uses
6 other than those stated on the marketing label approved by the
7 United States food and drug administration, while other
8 insurers with similar coverage terms do pay for off-label use.
9 Denial of payment for off-label uses interrupts necessary and
10 appropriate treatment for persons being treated for life-
11 threatening illnesses by competent, responsible medical
12 professionals.

13 2. The United States food and drug administration and the
14 United States department of health and human services
15 recognize the wide variety of effective uses of federally
16 approved drugs through off-label uses. Continuing medical
17 research has demonstrated effective, new uses of federally
18 approved drugs. Information on the appropriate off-label use
19 of federally approved drugs is obtained from compendia
20 published by the United States pharmacopeial convention or the
21 American society of hospital pharmacists. In addition,
22 scientific studies of off-label use of drugs published in
23 recognized peer-reviewed professional journals provide
24 information on appropriate off-label uses of drugs. The
25 federal Omnibus Budget Reconciliation Act of 1990 recognizes
26 these compendia and peer-reviewed literature as appropriate
27 sources for reimbursement.

28 3. The federal approval process for drugs is very
29 expensive and time-consuming. Use of federally approved drugs
30 for off-label uses provides efficacious drugs at a lower cost.
31 To require that all appropriate uses of a drug undergo
32 approval by the United States food and drug administration
33 would substantially increase the cost of drugs, and delay or
34 deny patients' ability to obtain medically effective
35 treatment. To require approval for all new uses would add to

1 the already rising cost of prescription drugs.

2 4. Reimbursement for off-label uses of federally approved
3 drugs is necessary to conform to the way in which appropriate
4 medical treatment is provided, to make needed drugs available
5 to patients, and to contain health care costs.

6 Sec. 2. NEW SECTION. 514C.141 COVERAGE FOR OFF-LABEL USE
7 OF PRESCRIPTION DRUGS.

8 1. For purposes of this section, unless the context
9 otherwise requires:

10 a. "Medical literature" means published scientific studies
11 published in any peer-reviewed national professional journal
12 of medicine.

13 b. "Standard reference compendia" means any of the
14 following:

15 (1) The United States pharmacopoeia drug information.

16 (2) The American hospital formulary service drug
17 information.

18 (3) Drugdex.

19 2. Notwithstanding section 514C.6, a policy or contract
20 providing for third-party payment or prepayment of health care
21 or medical expenses shall not exclude coverage for a
22 prescription drug for a particular use on the basis that the
23 drug is prescribed for a use that is different from the use
24 for which that drug has been approved for marketing by the
25 United States food and drug administration, provided that all
26 the following conditions have been met:

27 a. The drug is approved for use by the United States food
28 and drug administration.

29 b. The drug is prescribed by a licensed health care
30 provider, participating under the policy or contract, for
31 appropriate medical treatment.

32 c. The drug has been recognized for the medical treatment
33 for which it was prescribed by one of the following:

34 (1) The American hospital formulary service drug
35 information.

1 (2) The United States pharmacopoeia dispensing
2 information.

3 (3) One article from a major peer-reviewed medical journal
4 that presents data supporting the proposed off-label use or
5 uses as generally safe and effective unless there is clear and
6 convincing contradictory evidence presented in a major peer-
7 reviewed medical journal.

8 3. A participating health care provider, if requested by a
9 third-party payor, shall submit to the third-party payor
10 documentation as identified in subsection 1, paragraph "c".

11 4. Coverage for a drug pursuant to this section also
12 includes medically necessary services associated with the
13 administration of the drug.

14 5. This section applies to the following classes of third-
15 party payment provider contracts or policies delivered, issued
16 for delivery, continued, or renewed in this state on or after
17 January 1, 2000:

18 a. Individual or group accident and sickness insurance
19 providing coverage on an expense-incurred basis.

20 b. An individual or group hospital or medical service
21 contract issued pursuant to chapter 509, 514, or 514A.

22 c. An individual or group health maintenance organization
23 contract regulated under chapter 514B.

24 d. An individual or group Medicare supplemental policy,
25 unless the coverage required by this section pursuant to such
26 a policy is preempted by federal law.

27 e. An organized delivery system licensed by the director
28 of public health.

29 f. Any other entity engaged in the business of insurance,
30 risk transfer, or risk retention, which is subject to the
31 jurisdiction of the commissioner.

32 6. a. This section shall not be construed to alter
33 existing laws with regard to provisions limiting the coverage
34 of drugs that have not been approved by the United States food
35 and drug administration.

1 b. This section shall not be construed to require coverage
2 for experimental drugs not otherwise approved for any use by
3 the United States food and drug administration.

4 c. This section shall not reduce or limit coverage for
5 off-label use of drugs otherwise required by law or contract.

6 7. The commissioner shall create a panel of seven experts
7 to review off-label uses not included in any of the two
8 standard reference compendia or in the medical literature and
9 to give advice to the commissioner in such instances as to
10 whether a particular off-label use is medically appropriate.
11 The panel shall make such recommendations from time to time
12 and whenever a dispute about payment for an off-label use is
13 brought to the commissioner. The seven-member panel shall
14 include all of the following:

15 a. Three physicians licensed in this state as follows:

16 (1) One selected by the state medical oncology
17 association.

18 (2) One selected by the Iowa medical society.

19 (3) One selected by the American college of cardiology,
20 Iowa chapter.

21 b. Two licensed pharmacists selected by the Iowa pharmacy
22 association.

23 c. Two laypersons selected by the commissioner.

24 EXPLANATION

25 This bill creates new Code section 514C.14 which provides
26 that a policy or contract providing for third-party payment or
27 prepayment of health care or medical expenses shall not
28 exclude coverage for a prescription drug for a particular use
29 on the basis that the drug is prescribed for a use that is
30 different from the use for which that drug has been approved
31 for marketing by the United States food and drug
32 administration, if the drug is approved for use by the United
33 States food and drug administration; the drug is prescribed by
34 a licensed health care provider, participating under the
35 policy or contract, for appropriate medical treatment; and the

243

S.F. _____ H.F. _____

1 drug has been recognized for the medical treatment for which
2 it was prescribed by the American hospital formulary service
3 drug information, the United States pharmacopoeia dispensing
4 information, drugdex, or one article from a major peer-
5 reviewed medical journal that presents data supporting the
6 proposed off-label use or uses as generally safe and effective
7 unless there is clear and convincing contradictory evidence
8 presented in a major peer-reviewed medical journal. The bill
9 provides that such coverage also includes medically necessary
10 services associated with the administration of the drug.

11 The bill applies to third-party payment provider contracts
12 or policies delivered, issued for delivery, continued, or
13 renewed in this state on or after January 1, 2000.

14
15
16
17
18
19
20
21
22
23
24
25
26
27
28
29
30
31
32
33
34
35

MAR 18 1999

COMMERCE AND REGULATION

HOUSE FILE 726
BY COMMITTEE ON HUMAN
RESOURCES

(SUCCESSOR TO HSB 243)

Passed House, Date _____ Passed Senate, Date _____
Vote: Ayes _____ Nays _____ Vote: Ayes _____ Nays _____
Approved _____

A BILL FOR

1 An Act relating to third-party payor coverage for off-label use
2 of prescription drugs.

3 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA:

- 4
- 5
- 6
- 7
- 8
- 9
- 10
- 11
- 12
- 13
- 14
- 15
- 16
- 17
- 18
- 19
- 20
- 21
- 22

HF 726

1 Section 1. LEGISLATIVE FINDINGS. The Iowa general
2 assembly finds and declares all of the following:

3 1. Third-party payors have denied payment for prescription
4 drugs that have been approved by the United States food and
5 drug administration, when the drugs are prescribed for uses
6 other than those stated on the marketing label approved by the
7 United States food and drug administration, while other
8 insurers with similar coverage terms do pay for off-label use.
9 Denial of payment for off-label uses interrupts necessary and
10 appropriate treatment for persons being treated for life-
11 threatening illnesses by competent, responsible medical
12 professionals.

13 2. The United States food and drug administration and the
14 United States department of health and human services
15 recognize the wide variety of effective uses of federally
16 approved drugs through off-label uses. Continuing medical
17 research has demonstrated effective, new uses of federally
18 approved drugs. Information on the appropriate off-label use
19 of federally approved drugs is obtained from compendia
20 published by the United States pharmacopeial convention or the
21 American society of hospital pharmacists. In addition,
22 scientific studies of off-label use of drugs published in
23 recognized peer-reviewed professional journals provide
24 information on appropriate off-label uses of drugs. The
25 federal Omnibus Budget Reconciliation Act of 1990 recognizes
26 these compendia and peer-reviewed literature as appropriate
27 sources for reimbursement.

28 3. The federal approval process for drugs is very
29 expensive and time-consuming. Use of federally approved drugs
30 for off-label uses provides efficacious drugs at a lower cost.
31 To require that all appropriate uses of a drug undergo
32 approval by the United States food and drug administration
33 would substantially increase the cost of drugs, and delay or
34 deny patients' ability to obtain medically effective
35 treatment. To require approval for all new uses would add to

1 the already rising cost of prescription drugs.

2 4. Reimbursement for off-label uses of federally approved
3 drugs is necessary to conform to the way in which appropriate
4 medical treatment is provided, to make needed drugs available
5 to patients, and to contain health care costs.

6 Sec. 2. NEW SECTION. 514C.14 COVERAGE FOR OFF-LABEL USE
7 OF PRESCRIPTION DRUGS.

8 1. For purposes of this section, unless the context
9 otherwise requires:

10 a. "Medical literature" means published scientific studies
11 published in any peer-reviewed national professional journal
12 of medicine.

13 b. "Standard reference compendia" means any of the
14 following:

15 (1) The United States pharmacopoeia drug information.

16 (2) The American hospital formulary service drug
17 information.

18 (3) Drugdex.

19 2. Notwithstanding section 514C.6, a policy or contract
20 providing for third-party payment or prepayment of health care
21 or medical expenses shall not exclude coverage for a
22 prescription drug for a particular use on the basis that the
23 drug is prescribed for a use that is different from the use
24 for which that drug has been approved for marketing by the
25 United States food and drug administration, provided that all
26 the following conditions have been met:

27 a. The drug is approved for use by the United States food
28 and drug administration.

29 b. The drug is prescribed by a licensed health care
30 provider, participating under the policy or contract, for
31 appropriate medical treatment.

32 c. The drug has been recognized for the medical treatment
33 for which it was prescribed by one of the following:

34 (1) The American hospital formulary service drug
35 information.

1 (2) The United States pharmacopoeia dispensing
2 information.

3 (3) One article from a major peer-reviewed medical journal
4 that presents data supporting the proposed off-label use or
5 uses as generally safe and effective unless there is clear and
6 convincing contradictory evidence presented in a major peer-
7 reviewed medical journal.

8 3. A participating health care provider, if requested by a
9 third-party payor, shall submit to the third-party payor
10 documentation as identified in subsection 2, paragraph "c".

11 4. Coverage for a drug pursuant to this section also
12 includes medically necessary services associated with the
13 administration of the drug.

14 5. This section applies to the following classes of third-
15 party payment provider contracts or policies delivered, issued
16 for delivery, continued, or renewed in this state on or after
17 January 1, 2000:

18 a. Individual or group accident and sickness insurance
19 providing coverage on an expense-incurred basis.

20 b. An individual or group hospital or medical service
21 contract issued pursuant to chapter 509, 514, or 514A.

22 c. An individual or group health maintenance organization
23 contract regulated under chapter 514B.

24 d. An individual or group Medicare supplemental policy,
25 unless the coverage required by this section pursuant to such
26 a policy is preempted by federal law.

27 e. An organized delivery system licensed by the director
28 of public health.

29 f. Any other entity engaged in the business of insurance,
30 risk transfer, or risk retention, which is subject to the
31 jurisdiction of the commissioner.

32 6. a. This section shall not be construed to alter
33 existing laws with regard to provisions limiting the coverage
34 of drugs that have not been approved by the United States food
35 and drug administration.

1 b. This section shall not be construed to require coverage
2 for experimental drugs not otherwise approved for any use by
3 the United States food and drug administration.

4 c. This section shall not reduce or limit coverage for
5 off-label use of drugs otherwise required by law or contract.

6 7. The commissioner shall create a panel of seven experts
7 to review off-label uses not included in any of the three
8 standard reference compendia or in the medical literature and
9 to give advice to the commissioner in such instances as to
10 whether a particular off-label use is medically appropriate.
11 The panel shall make such recommendations from time to time
12 and whenever a dispute about payment for an off-label use is
13 brought to the commissioner. The seven-member panel shall
14 include all of the following:

15 a. Three physicians licensed in this state as follows:

16 (1) One selected by the state medical oncology
17 association.

18 (2) One selected by the Iowa medical society.

19 (3) One selected by the American college of cardiology,
20 Iowa chapter.

21 b. Three licensed pharmacists selected by the Iowa
22 pharmacy association.

23 c. One layperson selected by the commissioner.

24 EXPLANATION

25 This bill creates new Code section 514C.14 which provides
26 that a policy or contract providing for third-party payment or
27 prepayment of health care or medical expenses shall not
28 exclude coverage for a prescription drug for a particular use
29 on the basis that the drug is prescribed for a use that is
30 different from the use for which that drug has been approved
31 for marketing by the United States food and drug
32 administration, if the drug is approved for use by the United
33 States food and drug administration; the drug is prescribed by
34 a licensed health care provider, participating under the
35 policy or contract, for appropriate medical treatment; and the

1 drug has been recognized for the medical treatment for which
2 it was prescribed by the American hospital formulary service
3 drug information, the United States pharmacopoeia dispensing
4 information, drugdex, or one article from a major peer-
5 reviewed medical journal that presents data supporting the
6 proposed off-label use or uses as generally safe and effective
7 unless there is clear and convincing contradictory evidence
8 presented in a major peer-reviewed medical journal. The bill
9 provides that such coverage also includes medically necessary
10 services associated with the administration of the drug.

11 The bill applies to third-party payment provider contracts
12 or policies delivered, issued for delivery, continued, or
13 renewed in this state on or after January 1, 2000.

- 14
- 15
- 16
- 17
- 18
- 19
- 20
- 21
- 22
- 23
- 24
- 25
- 26
- 27
- 28
- 29
- 30
- 31
- 32
- 33
- 34
- 35