Boddicker Brunkhoust Burnett HSB 147 HUMAN RESOURCES

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SENATE/HOUSE FILE SF/HF

HUMAN SERVICES BILL)

Pass ed	Senate, I	Date	Passed	House,	Date
Vote:	Ayes	Nays	Vote:	Ayes	Nays
Approved					

A BILL FOR

1 An Act relating to child support enforcement, including child support recovery in instances of guardianships, income 2 3 withholding, interest on child support collected, and payments to financial institutions for record matters, and providing for retroactive applicability. 5 6 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA: 7 8 9 10 11 12 13 14

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Succession ...

- 1 Section 1. Section 234.39, Code 1999, is amended by adding 2 the following new subsection:
- 3 NEW SUBSECTION. 5. If the department makes a subsidized
- 4 guardianship payment for a child, the payment shall be
- 5 considered a foster care payment for purposes of child support
- 6 recovery. All provisions of this and other sections, and of
- 7 rules and orders adopted or entered pursuant to those
- 8 sections, including for the establishment of a paternity or
- 9 support order, for the amount of a support obligation, for the
- 10 modification or adjustment of a support obligation, for the
- 11 assignment of support, and for enforcement shall apply as if
- 12 the child were receiving foster care services, or were in
- 13 foster care placement, or as if foster care funds were being
- 14 expended for the child. This subsection shall apply
- 15 regardless of the date of placement in foster care or
- 16 subsidized guardianship or the date of entry of an order, and
- 17 foster care and subsidized guardianship shall be considered
- 18 the same for purposes of child support recovery.
- 19 Sec. 2. Section 252B.13A, Code 1999, is amended by adding
- 20 the following new subsection:
- 21 NEW SUBSECTION. 3. Notwithstanding section 12C.7,
- 22 subsection 2, interest earned on moneys received under this
- 23 section shall be credited to the department for use by the
- 24 unit.
- 25 Sec. 3. Section 252D.23, Code 1999, is amended to read as
- 26 follows:
- 27 252D.23 FILING OF WITHHOLDING ORDER -- ORDER EFFECTIVE AS
- 28 DISTRICT COURT ORDER.
- 29 An income withholding order entered by the child support
- 30 recovery unit pursuant to this chapter shall be filed with the
- 31 clerk of the district court. In lieu of any signature on the
- 32 order which may otherwise be required by law or rule, the
- 33 order shall have affixed the name and address of the
- 34 appropriate child support office. For the purposes of
- 35 demonstrating compliance by the payor of income, the copy of

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- 1 the withholding order or the notice of the order received,
- 2 whether or not the copy of the order is file-stamped, shall
- 3 have all the force, effect, and attributes of a docketed order
- 4 of the district court including, but not limited to,
- 5 availability of contempt of court proceedings against a payor
- 6 of income for noncompliance. However, any information
- 7 contained in the income withholding order or the notice of the
- 8 order related to the amount of the accruing or accrued support
- 9 obligation which does not reflect the correct amount of
- 10 support due does not modify the underlying support judgment.
- 11 Sec. 4. Section 252I.4, subsection 3, Code 1999, is
- 12 amended to read as follows:
- 13 3. The unit may pay a reasonable fee to a financial
- 14 institution for conducting the data match required in
- 15 subsection 2, not to exceed the lower of either one hundred
- 16 fifty dollars for each quarterly data match or the actual
- 17 costs incurred by the financial institution for each quarterly
- 18 data match. However, the unit may also adopt rules pursuant
- 19 to chapter 17A to specify a fee amount for each quarterly data
- 20 match based upon the estimated state share of funds collected
- 21 under this chapter, which, when adopted, shall be applied in
- 22 lieu of the one hundred fifty dollar fee under this
- 23 subsection. In addition, the unit may pay a reasonable fee to
- 24 a financial institution for automation programming development
- 25 performed in order to conduct the data match required in
- 26 subsection 2, not to exceed the lower of either five hundred
- 27 dollars or the actual costs incurred by the financial
- 28 institution. The unit may use the state share of funds
- 29 collected under this chapter to pay the fees to financial
- 30 institutions under this subsection. For state fiscal years
- 31 beginning July 1, 1999, and July 1, 2000, the unit may use up
- 32 to one hundred percent of the state share of such funds. For
- 33 state fiscal years beginning on or after July 1, 2001, the
- 34 unit may use up to fifty percent of the state share of such
- 35 funds. Notwithstanding any other provision of law to the

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1 contrary, a financial institution shall have until a date

- 2 provided in the agreement in subsection 2 to submit its claim
- 3 for a fee under this subsection. If the unit does not have
- 4 sufficient funds available under this subsection for payment
- 5 of fees under this subsection, the cost may be carried forward
- 6 to a future year. The unit may also use funds from an amount
- 7 assessed a child support agency of another state, as defined
- 8 in section 252H.2, to conduct a data match requested by that
- 9 child support agency as provided in 42 U.S.C. § 666(a)(14) to
- 10 pay fees to financial institutions under this subsection.
- 11 Sec. 5. RETROACTIVE APPLICABILITY. Section 2 of this Act
- 12 amending section 252B.13A is retroactively applicable to July
- 13 1, 1998.
- 14 EXPLANATION
- This bill makes changes in laws relating to child support 16 enforcement.
- 17 The bill provides that for the purposes of child support
- 18 recovery, subsidies paid by the department of human services
- 19 to quardians of children are to be considered the same as
- 20 foster care payments. This codifies language that accompanies
- 21 a proposal in the department's appropriations bill which
- 22 provides some permanency to children who cannot return to live
- 23 with their biological parents, but it is also not appropriate
- 24 to terminate parental rights. The child is therefore placed
- 25 with a permanent guardian, rather than in foster care. The
- 26 department pays a subsidy to the guardian, and the child
- 27 support recovery unit continues to collect child support from
- 28 the parent to reimburse the state as it would if the child
- 29 were in foster care.
- 30 The bill provides that interest earned on moneys received
- 31 for child support by the child support recovery unit and
- 32 deposited in the state treasurer's account is to be credited
- 33 to the unit rather than credited to the state general fund.
- 34 This provision is retroactively applicable to July 1, 1998.
- 35 The bill also provides that income withholding orders

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 2 appropriate child support office, in lieu of any signature
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 4 employers and parents.
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 6 financial institutions for costs associated with data matches,
 7 including costs of automation programming development
 8 necessary to conduct the data matches.
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THOMAS J. VILSACK, GOVERNOR SALLY J. PEDERSON, LT. GOVERNOR

DEPARTMENT OF HUMAN SERVICES
CHARLES M. PALMER, DIRECTOR

January 14, 1999

TO: Members of the General Assembly

FR: Karla McHenry

The Iowa Department of Human Services (DHS) is proposing amendments to make improvements to child support enforcement. The proposals are:

Increase funding to the child support recovery program by taking advantage of federal matching funding currently being lost due to an inconsistency between federal reimbursement regulations and Iowa Code. The proposal is to provide an exception to the current requirement in section 12C.7 that interest earned on collections deposited in the State Treasurer's account and now credited to the General Fund be, instead, credited to the Child Support Recovery Unit effective July 1, 1998.

Improve the timely issuance of income withholding order, amendment and termination forms by removing the requirement for a staff person signature and including a requirement for a listing of the appropriate child support office for the obligor to contact.

By providing two sources of funding for the Child Support Recovery Unit (CSR) to pay financial institutions for their costs in matching records with CSRU to identify accounts held by delinquent obligors. The two sources are the state share of collections from administrative levies on delinquent obligors' accounts at financial institutions, and an amount CSRU may assess child support agencies in other states who request data matching on their cases of delinquent obligors. State law already allows reimbursement for conducting the matches, but does not clearly allow reimbursement for development costs, nor does it provide a source of funding for reimbursement to financial institutions.

DHS is also proposing accompanying statutory language to a DHS children's services proposal for subsidized guardianships in the proposed DHS appropriations bill. The 1996 Session Laws (see 1996 Sessions Laws, Chapter 1213, Section 10, subsection 15), and this year's proposal include a provision that subsidy payments to guardians be treated the same as foster care payments for child support recovery purposes. Therefore, the proposed language in the child support bill would place similar language in the Code to be used if the General Assembly approves the subsidized guardianship appropriation as an alternative to long term foster care.

For additional information regarding this proposal, or other questions, please contact Karla Fultz McHenry, Legislative Liaison, at 281-4848.

MAR 1 0 1999

Place On Calendar

22 23 HOUSE FILE 585

BY COMMITTEE ON HUMAN RESOURCES

(SUCCESSOR TO HSB 147)

Passed House, Date Passed Senate, Date											
Vote:			Nays	Vote:		Nay:	5				
		Approv	ved								

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MF 585

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- 20 the following new subsection:
- 21 NEW SUBSECTION. 3. Notwithstanding section 12C.7,
- 22 subsection 2, the federal share of interest earned on moneys
- 23 received under this section shall be credited to the
- 24 department for use by the unit. For the purposes of this
- 25 subsection, "federal share of interest" means an amount equal
- 26 to the loss of federal financial participation to the child
- 27 support program under Title IV-D of the federal Social
- 28 Security Act due to treatment of interest as program income
- 29 under federal law and regulations.
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HOUSE FILE 585 FISCAL NOTE

A fiscal note for House File 585 is hereby submitted pursuant to Joint Rule 17. Data used in developing this fiscal note is available from the Legislative Fiscal Bureau to members of the Legislature upon request.

House File 585 makes various changes to laws relating to child support enforcement. Section 2 of the Bill amends Section 252B.13A, Code of Iowa, to provide that the federal share of interest earned on child support recoveries collected by the Department of Human Services (DHS) is to be credited to the Child Support Recovery Unit of the DHS rather than to the General Fund.

ASSUMPTIONS

- 1. Interest earned on child support recoveries will be approximately \$375,000 in FY 2000 and \$390,000 in FY 2001.
- 2. The federal share of interest earned will be approximately 66.0%. Therefore, the estimated federal portion of interest earned will be \$248,000 in FY 2000 and \$257,000 in FY 2001.
- 3. The federal portion of interest earned will be credited to the DHS rather than to the General Fund, and the DHS will use the funds to reimburse the federal government for its portion of interest earned.
- 4. The DHS currently reimburses the federal government for the federal share of interest earned from the State appropriation for the Child Support Recovery Unit within the DHS.
- 5. The State appropriation to the Child Support Recovery Unit will not be reduced by the federal portion of interest credited to the DHS under this Bill. Therefore, as compared to current law, the DHS will have additional funding of approximately \$248,000 and \$257,000 available for expenditure in FY 2000 and FY 2001, respectively.

FISCAL IMPACT

The fiscal impact of House File 585 will be a General Fund revenue loss of \$248,000 in FY 2000 and \$257,000 in FY 2001.

SOURCE

Department of Human Services

(LSB 1259hv, DAA)

FILED MARCH 11, 1999

BY DENNIS PROUTY, FISCAL DIRECTOR