Larson, Chair Teig Weigel

HSB 550

WAYS AND MEANS

HOUSE FILE ______ 2535

BY (PROPOSED COMMITTEE ON WAYS AND MEANS BILL BY CHAIRPERSON VAN FOSSEN)

Passed	House,	Date	Passed	Senate,	Date	
Vote:	Ayes	Nays	Vote:	Ayes	Na	ays
	Ar	pproved				

A BILL FOR

An Act relating to the allocation to Iowa of income earned by an S corporation for purposes of the state individual income tax and including a retroactive applicability date provision.

4 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA:

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1
      Section 1. Section 422.8, subsection 2, paragraph b,
 2 subparagraph (2), Code 1999, is amended to read as follows:
 3
      (2) Any cash or the value of property distributions which
 4 are made only to the extent that they are paid from income
 5 upon which Iowa income tax has not been paid, as determined
 6 under rules of the director, reduced by fifty-percent-of the
 7 amount of any of these distributions that are made to enable
8 the shareholder to pay federal income tax on items of income,
9 loss, and expenses from the corporation.
10
      Sec. 2. This Act applies retroactively to January 1, 2000,
11 for tax years beginning on or after that date.
12
                             EXPLANATION
13
      Under the state individual income tax, resident
14 shareholders of S corporations doing business within and
15 without the state are allowed to allocate income between Iowa
16 and other states in determining their state income tax. As
17 part of the allocation procedure, under present law 50 percent
18 of the amount of an S corporation distribution received by a
19 shareholder, which is used to pay federal income tax, are not
20 allocated to Iowa. The bill increases this percentage to 100
21 percent.
      The bill applies retroactively to January 1, 2000, for tax
22
23 years beginning on or after that date.
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MAR 3 2000 WAYS & MEANS CALENDAR

22 23 HOUSE FILE 3535

BY COMMITTEE ON WAYS AND MEANS

(SUCCESSOR TO HSB 550)

	Passed House, Date	Passed Senate,	Dat e					
	Vote: Ayes Nays	Vote: Ayes _	Nays					
	Approved							
	A BILL FOR							
1	An Act relating to the allocation	n to Iowa of inc	come earned by an					
2	S corporation for purposes of	the state indiv	vidual income tax					
3	3 and including a retroactive ap	oplicability dat	e provision.					
4	BE IT ENACTED BY THE GENERAL ASSE	EMBLY OF THE STA	ATE OF IOWA:					
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Section 1. Section 422.8, subsection 2, paragraph b, 2 subparagraph (2), Code 1999, is amended to read as follows: (2) Any cash or the value of property distributions which 3 4 are made only to the extent that they are paid from income 5 upon which Iowa income tax has not been paid, as determined 6 under rules of the director, reduced by fifty-percent-of the 7 amount of any of these distributions that are made to enable 8 the shareholder to pay federal income tax on items of income, 9 loss, and expenses from the corporation. 10 Sec. 2. This Act applies retroactively to January 1, 2000, 11 for tax years beginning on or after that date. 12 **EXPLANATION** Under the state individual income tax, resident 13 14 shareholders of S corporations doing business within and 15 without the state are allowed to allocate income between Iowa 16 and other states in determining their state income tax. 17 part of the allocation procedure, under present law 50 percent 18 of the amount of an S corporation distribution received by a 19 shareholder, which is used to pay federal income tax, are not 20 allocated to Iowa. The bill increases this percentage to 100 21 percent. 22 The bill applies retroactively to January 1, 2000, for tax 23 years beginning on or after that date. 24 25 26 27 28 29 30 31 32 33 34 35

H-8573

- Amend House File 2535 as follows: 1
- By striking everything after the enacting
- 3 clause and inserting the following:
- "Section 1. NEW SECTION. ASSISTIVE 422.11D
- 5 DEVICE TAX CREDIT -- SMALL BUSINESS.
- The taxes imposed under this division, less the
- 7 credits allowed under sections 422.12 and 422.12B,
- 8 shall be reduced by an assistive device tax credit.
- 9 small business purchasing, renting, or modifying an
- 10 assistive device or making workplace modifications for
- 11 an individual with a disability who is employed or
- 12 will be employed by the small business is entitled to
- 13 receive this assistive device tax credit which is
- 14 equal to fifty percent of the first five thousand
- 15 dollars paid during the tax year for the purchase,
- 16 rental, or modification of the assistive device or for
- 17 making the workplace modifications. Any credit in
- 18 excess of the tax liability shall be refunded with
- 19 interest computed under section 422.25. In lieu of
- 20 claiming a refund, a taxpayer may elect to have the
- 21 overpayment shown on the taxpayer's final, completed
- 22 return credited to the tax liability for the following
- 23 tax year. If the small business elects to take the
- 24 assistive device tax credit, the small business shall
- 25 reduce the deduction for the costs of purchasing,
- 26 renting, or modifying an assistive device or making 27 workplace modifications by the amount of the credit.
 - An individual may claim an assistive device tax
- 29 credit allowed a partnership, limited liability
- 30 company, S corporation, estate, or trust electing to
- 31 have the income taxed directly to the individual.
- 32 amount claimed by the individual shall be based upon
- 33 the pro rata share of the individual's earnings of the
- 34 partnership, limited liability company, S corporation,
- 35 estate, or trust.
 - For purposes of this section:
- 36 "Assistive device" means any item, piece of 37
- 38 equipment, or product system which is used to
- 39 increase, maintain, or improve the functional
- 40 capabilities of an individual with a disability in the 41 workplace or on the job. "Assistive device" does not
- 42 mean any medical device, surgical device, or organ
- 43 implanted or transplanted into or attached directly to 44 an individual. "Assistive device" does not include
- 45 any device for which a certificate of title is issued
- 46 by the state department of transportation, but does 47 include any item, piece of equipment, or product
- 48 system otherwise meeting the definition of "assistive
- 49 device" that is incorporated, attached, or included as
- 50 a modification in or to such a device issued a
- H-8573

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1 certificate of title.

- 2 b. "Disability" means the same as defined in 3 section 225C.46.
- 4 c. "Small business" means a business that either 5 had gross receipts for its preceding tax year of three 6 million dollars or less or employed not more than 7 fourteen full-time employees during its preceding tax 8 year.
- 9 d. "Workplace modifications" means physical 10 alterations to the work environment.

10 alterations to the work environment. Sec. 2. Section 422.33, Code Supplement 1999, is 12 amended by adding the following new subsection: NEW SUBSECTION. 9. The taxes imposed under this 14 division shall be reduced by an assistive device tax 15 credit. A small business purchasing, renting, or 16 modifying an assistive device or making workplace 17 modifications for purposes of an individual with a 18 disability who is employed or will be employed by the 19 small business is entitled to receive this assistive 20 device tax credit which is equal to fifty percent of 21 the first five thousand dollars paid during the tax 22 year for the purchase, rental, or modification of the 23 assistive device or for making the workplace 24 modifications. Any credit in excess of the tax 25 liability shall be refunded with interest computed 26 under section 422.25. In lieu of claiming a refund, a 27 taxpayer may elect to have the overpayment shown on 28 the taxpayer's final, completed return credited to the 29 tax liability for the following tax year. 30 small business elects to take the assistive device tax 31 credit, the small business shall reduce the deduction

32 for the costs of purchasing, renting, or modifying an 33 assistive device or making workplace modifications by

34 the amount of the credit. For purposes of this subsection, "assistive 35 36 device" means any item, piece of equipment, or product 37 system which is used to increase, maintain, or improve 38 the functional capabilities of an individual with a 39 disability in the workplace or on the job. "Assistive 40 device" does not mean any medical device, surgical 41 device, or organ implanted or transplanted into or 42 attached directly to an individual. "Assistive 43 device" does not include any device for which a 44 certificate of title is issued by the state department 45 of transportation, but does include any item, piece of 46 equipment, or product system otherwise meeting the 47 definition of "assistive device" that is incorporated, 48 attached, or included as a modification in or to such 49 a device issued a certificate of title.

50 b. "Disability" means the same as defined in H-8573 -2-

H-8573

Page 3

- 1 section 225C.46.
- 2 c. "Small business" means a business that either
- 3 had gross receipts for its preceding tax year of three
- 4 million dollars or less or employed not more than
- 5 fourteen full-time employees during its preceding tax 6 year.
- 7 d. "Workplace modifications" means physical
- 8 alterations to the work environment.
- 9 Sec. 3. EFFECTIVE AND RETROACTIVE APPLICABILITY
- 10 DATE. This Act, being deemed of immediate importance,
- 11 takes effect upon enactment and applies retroactively
- 12 to January 1, 2000, for tax years beginning on or
- 13 after that date."
- 14 2. Title page, by striking lines 1 through 3 and
- 15 inserting the following: . "An Act providing an
- 16 individual and corporate tax credit for the
- 17 acquisition or modification of assistive technology or
- 18 the modification of the workplace in order to assist
- 19 persons with a disability in the workplace and
- 20 including an effective and retroactive applicability
- 21 date provision."

By WEIGEL of Chickasaw

H-8573 FILED MARCH 28, 2000

HOUSE FILE 2535

H-8572

- Amend House File 2535 as follows:
- Page 1, line 7, by inserting after the word
- 3 "amount" the following: ", not to exceed one hundred
- 4 thousand dollars,".

By WEIGEL of Chickasaw

H-8572 FILED MARCH 28, 2000

H-8570

- 1 Amend House File 2535 as follows:
- By striking everything after the enacting
- 3 clause and inserting the following:
- 4 "Section 1. Section 422.121, Code Supplement 1999,
- 5 is amended to read as follows:
- 6 422.121 APPROPRIATION -- LIMITATION.
- 7 Beginning-with For the fiscal year years beginning
- 8 July 1, 1997, <u>July 1, 1998, and July 1, 1999</u>, there is
- 9 appropriated annually from the general fund of the
- 10 state two million dollars to refund the credits
- ll allowed under this division. For fiscal years
- 12 beginning on or after July 1, 2000, there is
- 13 appropriated annually from the general fund of the
- 14 state two million seven hundred fifty thousand dollars
- 15 to refund the credits allowed under this division.
- 16 Notwithstanding section 422.120, for tax years
- 17 beginning on or after January 1, 1997, the livestock
- 18 production tax credit shall only be allowed for cow-
- 19 calf operations. In calculating the tax credit for
- 20 cow-calf operations for tax years beginning in the
- 21 1997 calendar year, mature beef cows bred or for
- 22 breeding, bred yearling heifers, and breeding bulls in
- 23 the operations' inventory on December 31 of the tax
- 24 year which were also in the operations on July 1 of
- 25 the tax year and stockers and feeders sold during the
- 26 tax year may be counted. In calculating the tax
- 27 credit for cow-calf operations for tax years beginning
- 28 on or after January 1, 1998, only those bred cows,
- 29 bred heifers, and breeding bulls in the operations'
- 30 inventory on December 31 of the tax year which were
- 31 also in the operations on July 1 of the tax year may
- 32 be counted."
- 33 2. Title page, by striking lines 1 through 3 and
- 34 inserting the following: "An Act relating to the
- 35 appropriation made for the livestock production tax
- 36 credit."

By WEIGEL of Chickasaw

H-8570 FILED MARCH 28, 2000

HOUSE FILE 2535

H-8571

- 1 Amend House File 2535 as follows:
- Page 1, by striking line 10 and inserting the
- 3 following:
- 4 "Sec. 2. This Act takes effect January 1, 2001,".
- Title page, line 3, by striking the words "a
- 6 retroactive" and inserting the following: "an
- 7 effective and".

By WEIGEL of Chickasaw

H-8571 FILED MARCH 28, 2000

H-8622 1 Amend House File 2535 as follows: 1. Page 1, by inserting before line 1 the 3 following: "Section 1. Section 96.19, subsection 41, Code 5 1999, is amended by adding the following new 6 paragraph: 7 NEW PARAGRAPH. f. Any payment made or attributed 8 to a shareholder of an S corporation, as defined in 9 section 1361 of the Internal Revenue Code, which was 10 based on the income after deduction of expenses of the 11 corporation and allocated based on the shareholder's 12 interest or investment in the corporation, unless all 13 or a portion of the payment was improperly 14 characterized and in fact represented compensation for 15 personal services in an employment relationship as 16 determined under subsection 18, paragraph "a", 17 subparagraph (2), then that portion of the payment 18 shall be deemed to be wages and the corporation shall 19 pay the appropriate contribution based on the facts as 20 they existed at the time the initial payment was made 21 or attributed, plus interest as provided by section 22 96.14, subsection 1, but shall not be liable for any 23 penalty if the payment is made within thirty days of 24 the final determination by the department." 2. Title page, line 1, by striking the words "to

25 26 Iowa".

3. Title page, line 2, by inserting after the 27 28 word "purposes" the following: "of the state 29 unemployment compensation tax and". By HEATON of Henry

H-8622 FILED MARCH 28, 2000

H-8625				
1	Amend House File 2535 as follows:			
2	 By striking everything after the enacting 			
3	clause and inserting the following:			
4	"Section 1. There is appropriated from the general			
5	fund of the state to the state board of regents for			
6	the fiscal year beginning July 1, 2000, and ending			
7	June 30, 2001, the following amount, or so much			
8	thereof as may be necessary, to be used for the			
9	purpose designated:			
10	To lowe state university of science and technology			

To Iowa state university of science and technology, 11 cooperative extension service in agriculture and home 12 economics, to support the Iowa concern hotline in 13 providing stress counseling, information, and referral 14 to farm families facing financial distress:

17 in this section which remain unobligated or unexpended 18 at the close of the fiscal year shall not revert but

19 shall remain available to be used for the purposes

20 designated in the succeeding fiscal year."

21 2. Title page, by striking lines 1 through 3 and 22 inserting the following: "An Act appropriating money

23 to support the Iowa concern hotline to assist farm

24 families facing financial distress."

By WEIGEL of Chickasaw

H-8625 FILED MARCH 28, 2000

H-8867

- Amend House File 2535 as follows: 1
- 1. By striking everything after the enacting

3 clause and inserting the following:

"Section 1. There is appropriated from the general 5 fund of the state to the department of education for 6 the fiscal year beginning July 1, 2000, and ending 7 June 30, 2001, the following amounts, or so much 8 thereof as may be necessary, to be used for the 9 purposes designated:

1. For the enrich Iowa pilot program:

10 11 \$ 1,500,000

a. Funds allocated for purposes of the enrich Iowa 13 pilot program as provided in this subsection shall be 14 distributed by the division of libraries and 15 information services to eligible public libraries that 16 are in compliance with performance measures adopted by 17 rule by the commission of libraries. The funds 18 allocated as provided in this subsection shall not be 19 used for the costs of administration by the division. 20 The amount distributed to each eligible public library 21 shall be based upon the following:

- (1) The level of compliance by the eligible public 22 23 library with the performance measures adopted by the 24 commission as provided in this paragraph.
- (2) The number of people residing within an 26 eligible library's geographic service area for whom 27 the library provides services.
- The amount of other funding the eligible 28 (3)29 public library received in the previous fiscal year 30 for providing services to rural residents and to 31 contracting communities.
- 32 Moneys received by a public library under this 33 subsection shall supplement, not supplant, any other 34 funding received by the library.
- c. For purposes of this subsection, "eligible 35 36 public library" means a public library that meets all 37 of the following requirements:
 - (1)Submits to the division all of the following:
- 39 (a) The report provided for under section 256.51, 40 subsection 1, paragraph "h".
- An application and accreditation report, in a 42 format approved by the commission, that provides 43 evidence of the library's compliance with at least one 44 level of the standards established in accordance with 45 section 256.51, subsection 1, paragraph "k".
- (c) Any other application or report the division 47 deems necessary for the implementation of the enrich 48 Iowa pilot program.
- (2) Participates in the library resource and 50 information sharing programs established by the state H-8867 -1-

H-8867 Page l library. (3) Is a public library established by city 3 ordinance or a county library as provided in chapter 5 d. Each eligible public library shall maintain a 6 separate listing within its budget for payments 7 received and expenditures made pursuant to this 8 subsection, and shall annually submit this listing to 9 the division. By January 15, 2001, the division shall submit 10 e. ll a program evaluation report to the general assembly 12 and the governor detailing the uses and the impacts of 13 funds allocated under this subsection. It is the 14 intent of the general assembly to address the 15 continuation of the enrich Iowa pilot program during 16 the 2001 legislative session. 17 A public library that receives funds in 18 accordance with this subsection shall have an internet 19 filtering program or internet filtering service in use 20.unless the library has only one computer designated 21 for public use and the library staff regularly 22 monitors the use of that computer. However, a public 23 library that monitors the use of a computer shall 24 submit an annual report describing the library's 25 monitoring efforts to the division. 2. For state aid for regional libraries: 27 \$ 1,687,000" 2. Title page, by striking lines 1 through 3 and

29 inserting the following: "An Act appropriating moneys 30 to the department of education for the enrich lowa 31 pilot program and for regional libraries." By WEIGEL of Chickasaw

H-8867 FILED APRIL 12, 2000

HOUSE FILE 2535 FISCAL NOTE

A fiscal note for House File 2535 is hereby submitted pursuant to Joint Rule 17. Data used in developing this fiscal note is available from the Legislative Fiscal Bureau to members of the Legislature upon request.

House File 2535 allows taxpayers who elect to allocate income from S-corporations between Iowa and other states to deduct 100% of federal income taxes paid in determining the share of the S-corporation income that is subject to Iowa income tax. Currently, only 50% of federal income taxes paid may be deducted in determining the amount of S-corporation income that is subject to Iowa income tax. The Bill applies retroactively to January 1, 2000.

BACKGROUND

The Department of Revenue and Finance conducted a study of tax year 1998 returns to estimate the amount of deduction taken for federal taxes paid on S-corporation income. The analysis was based on a sample of returns claiming "Other Iowa Credits" on line 54 of the 1998 Iowa Individual Income Tax Long Form IA 1040. Based on the sample, \$8.6 million of S-corporation apportionment credits were estimated to have been claimed. To obtain an estimate of the impact of increasing the deduction for federal income taxes from 50% to 100%, the amount of the credit was reestimated for the 1,121 returns in the sample. With the change in the deduction the reestimated credit amount increased to \$9.4 million.

ASSUMPTIONS

- 1. Tax year 1998 was a typical year relative to the number of taxpayers reporting income from S-corporations and electing to apportion income between Iowa and other states.
- 2. The share of other credits claimed accounted for by the S-corporation apportionment credit remains relatively constant from year-to-year at approximately 60%.
- 3. The distribution of S-corporation apportionment credits by amount of the claim and adjusted gross income bracket of the taxpayers remains relatively constant from year-to-year.
- 4. The change in the deduction for federal taxes paid is made retroactive to January 1, 2000.
- 5. For tax year 2000 all of the deduction change impact will be realized on the tax return filed in FY 2001.
- 6. For tax year 2001, 12.5% of the impact will be realized in estimate payments made in FY 2001, 37.5% will be realized in estimate payments made in FY 2002, and 50.0% will be realized on final returns filed in FY 2002.

PAGE 2 , FISCAL NOTE, HOUSE FILE 2535

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FISCAL IMPACT

House File 2535 will result in a decrease in General Fund revenues equal to \$0.9 million in FY 2001 and \$0.8 million in FY 2002.

SOURCE

Iowa Department of Revenue and Finance

(LSB 5821hv, MAL)

FILED MARCH 20, 2000

BY DENNIS PROUTY, FISCAL DIRECTOR