

S-4117/00 Education
S-3/13/00 Amend/Do Pass
w/S-5185
S-3/23/00 unfinished Business
Calendar

FEB 9 2000

Place On Calendar

HOUSE FILE **2198**
BY COMMITTEE ON EDUCATION

(SUCCESSOR TO HF 2018)

Passed House, Date 2/17/00 (p.351)
Vote: Ayes 94 Nays 0
Passed Senate, Date 4-3-00 (p.972)
Vote: Ayes 46 Nays 3
Approved 4-25-00
Re Passed 4-5-00
Vote 95-0

(p.1269)

A BILL FOR

1 An Act directing the department of education to conduct a
2 feasibility study of reorganization and sharing incentives for
3 school districts.

4 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA:

HOUSE FILE 2198

S-5057

1 Amend House File 2198, as passed by the House, as
2 follows:
3 1. Page 1, line 1, by inserting after the word
4 "AND" the following: "TRANSPORTATION AND".
5 2. Page 1, line 4, by inserting after the word
6 "and" the following: "transportation and".
7 3. Page 1, line 7, by inserting after the word
8 "initiatives" the following: ", a review of school
9 transportation sharing incentives including but not
10 limited to joint incentives to encourage
11 transportation sharing efforts between districts or
12 between districts and the private sector,".
13 4. Page 1, by inserting after line 8 the
14 following: "The department shall also study ways to
15 eliminate transportation impediments that prevent
16 students from fully utilizing open enrollment."
17 5. Title page, line 2, by inserting after the
18 word "and" the following: "transportation and".
19
20 By KITTY REHBERG

S-5057 FILED MARCH 2, 2000

w/d
4/3/00 (p.972)

HF 2198

1 Section 1. SCHOOL DISTRICT REORGANIZATION AND SHARING
 2 INCENTIVES STUDY. The department of education shall study the
 3 feasibility of reauthorizing, or initiating new, school
 4 district reorganization and sharing incentives. The study
 5 shall include a review of incentives intended to encourage
 6 school districts to share administrators or implement other
 7 sharing initiatives and shall include a determination of the
 8 costs and methods for implementing the incentives identified.
 9 The department shall report its findings, including any
 10 recommendations, to the chairpersons and ranking members of
 11 the senate and house standing committees on education and of
 12 the joint education appropriations subcommittees of the
 13 Seventy-eighth General Assembly by January 1, 2001.

14 EXPLANATION

15 This bill requires the department of education to conduct a
 16 feasibility study of school district reorganization and
 17 sharing incentives, both recent and new, and to determine the
 18 costs and methods of implementing the incentives identified.
 19 The department is directed to report its findings, including
 20 any recommendations, to the chairpersons and ranking members
 21 of the senate and house standing committees on education and
 22 of the joint education appropriations subcommittees by January
 23 1, 2001.

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HOUSE FILE 2198

S-5135

1 Amend House File 2198, as passed by the House as
2 follows:
3 1. Page 1, line 5, by inserting after the word
4 "include" the following: ", but shall not be limited
5 to,".
6 2. Page 1, line 7, by striking the words "shall
7 include".
8 3. Page 1, line 8, by inserting after the word
9 "identified" the following: "; shall gather and
10 report data relating to reorganization efforts since
11 1979, listing the school districts that utilized
12 reorganization or sharing incentives such as whole
13 grade sharing, shared classes or teachers, shared
14 superintendents, and shared mathematics, science, and
15 language courses, the current status of school
16 districts that received reorganization or sharing
17 incentives, the costs of the incentives, the school
18 districts that consolidated, and how incentives were
19 used by the school districts; shall study the effect
20 of reorganization or sharing incentives on
21 transportation of students; shall determine the
22 efficacy and the cost effectiveness of the incentives;
23 shall study the feasibility of providing school
24 infrastructure funding as a reorganization incentive;
25 and shall identify actions that may be taken by the
26 state, the department of education, area education
27 agencies, and stakeholders that have proven in the
28 past to assist school district reorganization and
29 whole grade sharing efforts".

By COMMITTEE ON EDUCATION
DONALD B. REDFERN, Chairperson

S-5135 FILED MARCH 13, 2000

*Adopted**4/3/00**(P. 971)*

HOUSE FILE 2198

S-5142

1 Amend House File 2198, as passed by the House, as
2 follows:

3 1. Page 1, line 4, by inserting after the word
4 "incentives." the following: "As a component of the
5 study, the department shall invite the Iowa high
6 school athletic association and the Iowa girls high
7 school athletic union to submit for consideration any
8 information or advice for the elimination of sports-
9 related barriers to reorganization."

*Adopted 4-3-00
(p. 972)*

By ROBERT E. DVORSKY

S-5142 FILED MARCH 14, 2000

HOUSE FILE 2198

S-5261

1 Amend House File 2198, as passed by the House, as
2 follows:

3 1. Page 1, line 4, by inserting after the word
4 "incentives" the following: ", including new sharing
5 incentives to encourage transportation sharing efforts
6 between districts or between districts and the private
7 sector."

(p. 972) W/D 4/3/00

By KITTY REHBERG

S-5261 FILED MARCH 28, 2000

HOUSE FILE 2198

S-5262

1 Amend House File 2198, as passed by the House, as
2 follows:

3 1. Page 1, line 4, by inserting after the word
4 "incentives" the following: ", including new sharing
5 incentives to eliminate the impediments that prevent
6 students from fully utilizing open enrollment and to
7 encourage transportation sharing efforts between
8 districts or between districts and the private
9 sector."

By KITTY REHBERG

S-5262 FILED MARCH 28, 2000

*W/D
4/3/00 (p. 972)*

HOUSE FILE 2198

S-5288

1 Amend the amendment, S-5135, to House File 2198, as
2 passed by the House, as follows:

3 1. Page 1, by striking lines 3 through 29 and
4 inserting the following:

5 "_____. Page 1, by striking lines 1 through 13 and
6 inserting the following:

7 "Section 1. Section 257.3, subsection 2,
8 unnumbered paragraph 2, Code 1999, is amended to read
9 as follows:

10 For purposes of this section, a reorganized school
11 district is one which absorbed at least thirty percent
12 of the enrollment of the school district affected by a
13 reorganization or dissolved during a dissolution and
14 in which action to bring about a reorganization or
15 dissolution was initiated by a vote of the board of
16 directors or jointly by the affected boards of
17 directors ~~prior to~~ after November 30, ~~1990~~ 2000, and
18 the reorganization or dissolution takes effect on or
19 after July 1, ~~1991~~ 2001, and on or before July 1, ~~1993~~
20 2003. Each district which initiated, by a vote of the
21 board of directors or jointly by the affected boards,
22 action to bring about a reorganization or dissolution
23 by after November 30, ~~1990~~ 2000, shall certify the
24 date and the nature of the action taken to the
25 department of education by September 1, ~~1991~~ 2001.

26 Sec. 2. Section 257.3, subsection 2, unnumbered
27 paragraphs 3 and 4, Code 1999, are amended by striking
28 the unnumbered paragraphs.

29 Sec. 3. Section 257.4, subsection 2, unnumbered
30 paragraph 2, Code 1999, is amended to read as follows:

31 For purposes of this section, a reorganized school
32 district is one in which action to bring about a
33 reorganization was initiated by a vote of the board of
34 directors or jointly by the affected boards of
35 directors ~~prior to~~ after November 30, ~~1990~~ 2000, and
36 the reorganization will take effect on or after July
37 1, ~~1991~~ 2001, and on or before July 1, ~~1993~~ 2003.
38 Each district which initiated, by a vote of the board
39 of directors or jointly by the affected boards, action
40 to bring about a reorganization or dissolution by
41 after November 30, ~~1990~~ 2000, shall certify the date
42 and the nature of the action taken to the department
43 of education by September 1, ~~1991~~ 2001.

44 Sec. 4. Section 257.11, subsection 3, Code 1999,
45 is amended to read as follows:

46 3. WHOLE GRADE SHARING. For the budget years
47 beginning July 1, ~~1991~~ 2000, and July 1, ~~1992~~ 2001, in
48 districts that have executed whole grade sharing
49 agreements under sections 282.10 through 282.12, the
50 school budget review committee shall assign a an

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Page 2

1 ~~additional~~ weighting equal to ~~one-plus-an-additional~~
2 ~~portion-of-one-times-the-percent~~ forty-eight
3 hundredths of the percentage of the pupil's school day
4 in which a pupil attends classes in another district
5 or a community college, attends classes taught by a
6 teacher who is employed jointly under section 280.15,
7 or attends classes taught by a teacher who is employed
8 by another district. The assignment of additional
9 weighting to a school district shall continue for a
10 period of five years. If the school district
11 reorganizes during that five-year period, the
12 assignment of the additional weighting shall be
13 transferred to the reorganized district until the
14 expiration of the five-year period. ~~If-a-school~~
15 ~~district-was-receiving-additional-weighting-for-whole~~
16 ~~grade-sharing-under-section-442:39,-subsection-2,-Code~~
17 ~~1989,-the-district-shall-continue-to-be-assigned~~
18 ~~additional-weighting-for-whole-grade-sharing-by-the~~
19 ~~school-budget-review-committee-under-this-subsection~~
20 ~~so-that-the-district-is-assigned-the-additional~~
21 ~~weighting-for-whole-grade-sharing-for-a-total-period~~
22 ~~of-five-years:~~

23 Sec. 5. Section 257.11, subsection 5, Code 1999,
24 is amended to read as follows:

25 5. SHARED SUPERINTENDENTS. For the budget years
26 beginning July 1, ~~1991~~ 2000, and July 1, ~~1992~~ 2001,
27 pupils enrolled in a school district in which the
28 superintendent is employed jointly under section
29 280.15 or under section 273.7A, are assigned a an
30 additional weighting of ~~one-plus-an-additional-portion~~
31 ~~of-one-for-the-superintendent-who-is-jointly-employed~~
32 two hundredths times the percent of the
33 superintendent's time in which the superintendent is
34 employed in the school district. However, the total
35 additional weighting assigned under this subsection
36 for a budget year for a school district shall not
37 exceed ~~seven-and-one-half-and-the-total-additional~~
38 ~~weighting-added-cumulatively-to-the-enrollment-of~~
39 ~~school-districts-sharing-a-superintendent-shall-not~~
40 ~~exceed-twelve-and-one-half~~ five. The assignment of
41 additional weighting to a school district shall
42 continue for a period of five years. If the school
43 district reorganizes during that five-year period, the
44 assignment of the additional weighting shall be
45 transferred to the reorganized district until the
46 expiration of the five-year period.

47 ~~If-a-district-was-receiving-additional-weighting~~
48 ~~for-superintendent-sharing-or-administrator-sharing~~
49 ~~under-section-442:39,-subsection-4,-Code-1989,-the~~
50 ~~district-shall-continue-to-be-assigned-additional~~

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Page 3

1 ~~weighting-for-superintendent-sharing-or-administrator~~
2 ~~sharing-by-the-school-budget-review-committee-under~~
3 ~~this-subsection-so-that-the-district-is-assigned-the~~
4 ~~additional-weighting-for-sharing-for-a-total-period-of~~
5 ~~five-years.~~

6 For purposes of this section, "superintendent"
7 includes a person jointly employed under section
8 273.7A or section 280.15 to serve in the capacity of a
9 school superintendent and who holds a superintendent's
10 endorsement issued under chapter 272 by the board of
11 educational examiners.

12 Sec. 6. Section 257.12, unnumbered paragraph 1,
13 Code 1999, is amended to read as follows:

14 In determining weighted enrollment under section
15 257.6, if the board of directors of a school district
16 has approved a contract for whole grade sharing under
17 ~~section 442-39, subsection 2 or 4, Code 1991, or~~
18 section 257.11 and the school district has initiated
19 an action ~~prior to~~ after November 30, ~~1990~~ 2000, to
20 bring about a reorganization, the reorganized school
21 district shall include, for a period of ~~six~~ five years
22 following the effective date of the reorganization,
23 additional pupils added by the application of the
24 supplementary weighting plan, equal to the pupils
25 added by the application of the supplementary
26 weighting plan in the year preceding the
27 reorganization. For the purposes of this paragraph,
28 the weighted enrollment for the period of ~~six~~ five
29 years following the effective date of reorganization
30 shall include the supplementary weighting in the base
31 year used for determining the combined district cost
32 for the first year of the reorganization. However,
33 the weighting shall be reduced by the supplementary
34 weighting added for a pupil whose residency is not
35 within the reorganized district. For purposes of this
36 paragraph, a reorganized district is one in which the
37 reorganization was approved in an election pursuant to
38 sections 275.18 and 275.20 and takes effect on or
39 after July 1, ~~1991~~ 2001, and on or before July 1, ~~1993~~
40 2003. Each district which initiated, by a vote of the
41 board of directors or jointly by the affected boards,
42 action to bring about a reorganization or dissolution
43 by November 30, ~~1990~~ 2000, shall certify the date and
44 the nature of the action taken to the department of
45 education by September 1, ~~1991~~ 2001."

46 _____. Title page, by striking lines 1 and 2 and
47 inserting the following: "An Act relating to the
48 establishment of reorganization and sharing incentives
49 for"."

By MIKE CONNOLLY
JOHN P. KIBBIE
PATRICIA HARPER

0/0
4/3/00 (p. 971)

S-5288 FILED MARCH 28, 2000

HOUSE FILE 2198

S-5289

1 Amend House File 2198, as passed by the House, as
2 follows:

3 1. Page 1, by striking lines 1 through 13 and
4 inserting the following:

5 "Section 1. Section 257.3, subsection 2,
6 unnumbered paragraph 2, Code 1999, is amended to read
7 as follows:

8 For purposes of this section, a reorganized school
9 district is one which absorbed at least thirty percent
10 of the enrollment of the school district affected by a
11 reorganization or dissolved during a dissolution and
12 in which action to bring about a reorganization or
13 dissolution was initiated by a vote of the board of
14 directors or jointly by the affected boards of
15 directors ~~prior to~~ after November 30, ~~1990~~ 2000, and
16 the reorganization or dissolution takes effect on or
17 after July 1, ~~1991~~ 2001, and on or before July 1, ~~1993~~
18 2003. Each district which initiated, by a vote of the
19 board of directors or jointly by the affected boards,
20 action to bring about a reorganization or dissolution
21 by after November 30, ~~1990~~ 2000, shall certify the
22 date and the nature of the action taken to the
23 department of education by September 1, ~~1991~~ 2001.

24 Sec. 2. Section 257.3, subsection 2, unnumbered
25 paragraphs 3 and 4, Code 1999, are amended by striking
26 the unnumbered paragraphs.

27 Sec. 3. Section 257.4, subsection 2, unnumbered
28 paragraph 2, Code 1999, is amended to read as follows:

29 For purposes of this section, a reorganized school
30 district is one in which action to bring about a
31 reorganization was initiated by a vote of the board of
32 directors or jointly by the affected boards of
33 directors ~~prior to~~ after November 30, ~~1990~~ 2000, and
34 the reorganization will take effect on or after July
35 1, ~~1991~~ 2001, and on or before July 1, ~~1993~~ 2003.
36 Each district which initiated, by a vote of the board
37 of directors or jointly by the affected boards, action
38 to bring about a reorganization or dissolution by
39 after November 30, 1990, shall certify the date and
40 the nature of the action taken to the department of
41 education by September 1, ~~1991~~ 2001.

42 Sec. 4. Section 257.11, subsection 3, Code 1999,
43 is amended to read as follows:

44 3. WHOLE GRADE SHARING. For the budget years
45 beginning July 1, ~~1991~~ 2000, and July 1, ~~1992~~ 2001, in
46 districts that have executed whole grade sharing
47 agreements under sections 282.10 through 282.12, the
48 school budget review committee shall assign a an
49 additional weighting equal to one-plus-an-additional
50 portion-of-one-times-the-percent forty-eight

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Page 2

1 hundredths of the percentage of the pupil's school day
2 in which a pupil attends classes in another district
3 or a community college, attends classes taught by a
4 teacher who is employed jointly under section 280.15,
5 or attends classes taught by a teacher who is employed
6 by another district. The assignment of additional
7 weighting to a school district shall continue for a
8 period of five years. If the school district
9 reorganizes during that five-year period, the
10 assignment of the additional weighting shall be
11 transferred to the reorganized district until the
12 expiration of the five-year period. ~~If a school~~
13 ~~district was receiving additional weighting for whole~~
14 ~~grade sharing under section 442.39, subsection 2, Code~~
15 ~~1989, the district shall continue to be assigned~~
16 ~~additional weighting for whole grade sharing by the~~
17 ~~school budget review committee under this subsection~~
18 ~~so that the district is assigned the additional~~
19 ~~weighting for whole grade sharing for a total period~~
20 ~~of five years.~~

21 Sec. 5. Section 257.11, subsection 5, Code 1999,
22 is amended to read as follows:

23 5. SHARED SUPERINTENDENTS. For the budget years
24 beginning July 1, ~~1991~~ 2000, and July 1, ~~1992~~ 2001,
25 pupils enrolled in a school district in which the
26 superintendent is employed jointly under section
27 280.15 or under section 273.7A, are assigned a an
28 additional weighting of one plus an additional portion
29 of one for the superintendent who is jointly employed
30 two hundredths times the percent of the
31 superintendent's time in which the superintendent is
32 employed in the school district. However, the total
33 additional weighting assigned under this subsection
34 for a budget year for a school district shall not
35 exceed ~~seven and one-half and the total additional~~
36 ~~weighting added cumulatively to the enrollment of~~
37 ~~school districts sharing a superintendent shall not~~
38 ~~exceed twelve and one-half~~ five. The assignment of
39 additional weighting to a school district shall
40 continue for a period of five years. If the school
41 district reorganizes during that five-year period, the
42 assignment of the additional weighting shall be
43 transferred to the reorganized district until the
44 expiration of the five-year period.

45 ~~If a district was receiving additional weighting~~
46 ~~for superintendent sharing or administrator sharing~~
47 ~~under section 442.39, subsection 4, Code 1989, the~~
48 ~~district shall continue to be assigned additional~~
49 ~~weighting for superintendent sharing or administrator~~
50 ~~sharing by the school budget review committee under~~

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Page 3

~~1 this-subsection-so-that-the-district-is-assigned-the
2 additional-weighting-for-sharing-for-a-total-period-of
3 five-years-~~

4 For purposes of this section, "superintendent"
5 includes a person jointly employed under section
6 273.7A or section 280.15 to serve in the capacity of a
7 school superintendent and who holds a superintendent's
8 endorsement issued under chapter 272 by the board of
9 educational examiners.

10 Sec. 6. Section 257.12, unnumbered paragraph 1,
11 Code 1999, is amended to read as follows:

12 In determining weighted enrollment under section
13 257.6, if the board of directors of a school district
14 has approved a contract for whole grade sharing under
15 ~~section-442.397-subsection-2-or-47-Code-1991,~~ or
16 section 257.11 and the school district has initiated
17 an action prior to ~~after~~ November 30, ~~1990~~ 2000, to
18 bring about a reorganization, the reorganized school
19 district shall include, for a period of ~~six~~ five years
20 following the effective date of the reorganization,
21 additional pupils added by the application of the
22 supplementary weighting plan, equal to the pupils
23 added by the application of the supplementary
24 weighting plan in the year preceding the
25 reorganization. For the purposes of this paragraph,
26 the weighted enrollment for the period of ~~six~~ five
27 years following the effective date of reorganization
28 shall include the supplementary weighting in the base
29 year used for determining the combined district cost
30 for the first year of the reorganization. However,
31 the weighting shall be reduced by the supplementary
32 weighting added for a pupil whose residency is not
33 within the reorganized district. For purposes of this
34 paragraph, a reorganized district is one in which the
35 reorganization was approved in an election pursuant to
36 sections 275.18 and 275.20 and takes effect on or
37 after July 1, ~~1991~~ 2001, and on or before July 1, ~~1993~~
38 2003. Each district which initiated, by a vote of the
39 board of directors or jointly by the affected boards,
40 action to bring about a reorganization or dissolution
41 by November 30, ~~1990~~ 2000, shall certify the date and
42 the nature of the action taken to the department of
43 education by September 1, ~~1991~~ 2001."

44 2. Title page, by striking lines 1 and 2 and
45 inserting the following: "An Act relating to the
46 establishment of reorganization and sharing incentives
47 for".

By MIKE CONNOLLY
JOHN P. KIBBIE
PATRICIA HARPER

0/0
4/3/00 (p. 971)

S-5289 FILED MARCH 28, 2000

HOUSE FILE 2198

S-5320

1 Amend the amendment, S-5135, to House File 2198, as
2 passed by the House, as follows:

3 1. Page 1, line 19, by striking the word "effect"
4 and inserting the following: "feasibility".

5 2. Page 1, by striking lines 20 and 21 and
6 inserting the following: "of providing sharing
7 incentives to encourage transportation partnering;
8 shall determine the".

By KITTY REHBERG

S-5320 FILED APRIL 3, 2000
ADOPTED

(P.971)

SENATE AMENDMENT TO HOUSE FILE 2198

H-8716

1 Amend House File 2198, as passed by the House as
2 follows:

3 1. Page 1, line 4, by inserting after the word
4 "incentives." the following: "As a component of the
5 study, the department shall invite the Iowa high
6 school athletic association and the Iowa girls high
7 school athletic union to submit for consideration any
8 information or advice for the elimination of sports-
9 related barriers to reorganization."

10 2. Page 1, line 5, by inserting after the word
11 "include" the following: ", but shall not be limited
12 to,".

13 3. Page 1, line 7, by striking the words "shall
14 include".

15 4. Page 1, line 8, by inserting after the word
16 "identified" the following: "; shall gather and
17 report data relating to reorganization efforts since
18 1979, listing the school districts that utilized
19 reorganization or sharing incentives such as whole
20 grade sharing, shared classes or teachers, shared
21 superintendents, and shared mathematics, science, and
22 language courses, the current status of school
23 districts that received reorganization or sharing
24 incentives, the costs of the incentives, the school
25 districts that consolidated, and how incentives were
26 used by the school districts; shall study the
27 feasibility of providing sharing incentives to
28 encourage transportation partnering; shall determine
29 the efficacy and the cost effectiveness of the
30 incentives; shall study the feasibility of providing
31 school infrastructure funding as a reorganization
32 incentive; and shall identify actions that may be
33 taken by the state, the department of education, area
34 education agencies, and stakeholders that have proven
35 in the past to assist school district reorganization
36 and whole grade sharing efforts".

37 5. By renumbering, relettering, or redesignating
38 and correcting internal references as necessary.

RECEIVED FROM THE SENATE

H-8716 FILED APRIL 4, 2000

House Consumed
4-5-00
(P. 1269)

HOUSE FILE 2198

AN ACT

DIRECTING THE DEPARTMENT OF EDUCATION TO CONDUCT A FEASIBILITY STUDY OF REORGANIZATION AND SHARING INCENTIVES FOR SCHOOL DISTRICTS.

BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA:

Section 1. SCHOOL DISTRICT REORGANIZATION AND SHARING INCENTIVES STUDY. The department of education shall study the feasibility of reauthorizing, or initiating new, school district reorganization and sharing incentives. As a component of the study, the department shall invite the Iowa high school athletic association and the Iowa girls high school athletic union to submit for consideration any information or advice for the elimination of sports-related barriers to reorganization. The study shall include, but shall not be limited to, a review of incentives intended to encourage school districts to share administrators or implement other sharing initiatives and a determination of the costs and methods for implementing the incentives identified; shall gather and report data relating to reorganization efforts since 1979, listing the school districts that utilized reorganization or sharing incentives such as whole grade sharing, shared classes or teachers, shared superintendents, and shared mathematics, science, and language courses, the current status of school districts that received reorganization or sharing incentives, the costs of the incentives, the school districts that consolidated, and how incentives were used by the school districts; shall study the feasibility of providing sharing incentives to encourage transportation partnering; shall determine the efficacy and the cost effectiveness of the incentives; shall study the feasibility of providing school infrastructure funding as a

reorganization incentive; and shall identify actions that may be taken by the state, the department of education, area education agencies, and stakeholders that have proven in the past to assist school district reorganization and whole grade sharing efforts. The department shall report its findings, including any recommendations, to the chairpersons and ranking members of the senate and house standing committees on education and of the joint education appropriations subcommittees of the Seventy-eighth General Assembly by January 1, 2001.

BRENT SIEGRIST
Speaker of the House

MARY E. KRAMER
President of the Senate

I hereby certify that this bill originated in the House and is known as House File 2198, Seventy-eighth General Assembly.

ELIZABETH ISAACSON
Chief Clerk of the House
Approved 4/25, 2000

THOMAS J. VILSACK
Governor