

FILED FEB 24 1998

SENATE FILE 2307
BY COMMITTEE ON HUMAN RESOURCES

(SUCCESSOR TO SSB 2130)

Passed Senate, ^(P. 565) Date 3/4/98 Passed House, Date _____
 Vote: Ayes 48 Nays 1 Vote: Ayes _____ Nays _____
 Approved _____

A BILL FOR

1 An Act relating to the continuation, administration, use, and
 2 performance of the community grant fund for juvenile crime
 3 prevention programs.

4 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA:

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S.F. 2307

1 Section 1. Section 232.190, Code 1997, is amended to read
2 as follows:

3 232.190 COMMUNITY GRANT FUND ---FUTURE-REPEAL.

4 1. A community grant fund is established in the state
5 treasury under the control of the division of criminal and
6 juvenile justice planning of the department of human rights
7 for the purposes of awarding grants under this section. The
8 criminal and juvenile justice planning advisory council and
9 the juvenile justice advisory council shall assist the
10 division in administering grants awarded under this section.
11 The ~~department~~ departments of education, human services,
12 public health, and public safety, and the governor's alliance
13 on substance abuse shall advise the division on ~~programs-which~~
14 meet-the grant application and selection criteria established
15 for-grant-recipients and performance measures for the program.
16 Not more than five percent of the moneys appropriated to the
17 fund shall be used for administrative purposes.

18 2. A city, county, or entity organized under chapter 28E
19 may apply to the ~~department~~ division for a grant on a matching
20 basis to fund juvenile crime prevention programs. The match
21 ~~may come~~ be obtained from ~~funds-provided-to-the-city, county,~~
22 ~~or-entity-organized-under-chapter-28E-from~~ private sources,
23 other state programs, or federal programs. ~~A-city, county, or~~
24 ~~entity-organized-under-chapter-28E-applying-for-a-grant-under~~
25 ~~this-section-is-encouraged-to-seek-matching-funds-from, but~~
26 ~~not-limited-to, the-Iowa-finance-authority, the-governor's~~
27 ~~alliance-on-substance-abuse, and-under-the-state-and-federal~~
28 ~~community-reinvestment-Acts.--Applications-shall-state~~
29 ~~specific-outcomes-sought-to-be-obtained-under-a-program-funded~~
30 ~~by-a-grant-under-this-section:~~ The division shall adopt rules
31 establishing required matching fund levels that progressively
32 increase as applicants receive a second or subsequent year of
33 consecutive funding through the community grant fund. The
34 division shall not accept an application for a fourth or
35 subsequent consecutive year of funding. However, cities,

1 counties, or entities organized under chapter 28E receiving
2 grants prior to July 1, 1998, may apply and receive funding
3 for an additional two consecutive years beyond the effective
4 date of this Act.

5 3. Programs-awarded Applications for moneys from the
6 community grant fund shall involve contain a definition of the
7 geographical boundaries of the site chosen to benefit from the
8 moneys and shall demonstrate a collaborative effort by all
9 children-and-family-support relevant local government and
10 school officials and service providers-to-provide-services-and
11 agencies with authority, responsibilities, or other interests
12 within the chosen site. Proposed plans set forth in the
13 applications shall reflect a community-wide consensus in how
14 to remediate community problems related to juvenile crime and
15 may-include-programs-dealing-with-truancy-which-involve-school
16 district-and-community-partnerships,-and-programs-involving
17 judicial-district-community-based-corrections-programs shall
18 describe how the moneys will be used in a manner consistent
19 with the human investment strategy of the state as developed
20 pursuant to section 8A.1. Services provided under the
21 programs a grant through this program shall be comprehensive
22 and utilize flexible delivery systems. The department-of
23 human-services division shall establish a point system for
24 determining eligibility for grants from the fund based upon
25 the nature and breadth of the proposed community juvenile
26 crime prevention programs plans and the extent to which a
27 community-has-sought-to-obtain-additional-public-and-private
28 funding-sources-for-all-or-parts-of-the-community's-program
29 the proposals include viable plans to sustain the funding and
30 local governance of the proposed juvenile crime prevention
31 services and activities following the proposed grant period.

32 4. The division shall provide potential applicants for
33 grant moneys with information describing performance measures
34 for this program and shall establish a monitoring system for
35 this program that requires participating cities, counties, and

1 entities organized under chapter 28E to report information
2 with which to measure program performance. The division shall
3 solicit input from cities, counties, and service-providing
4 agencies regarding the establishment of program performance
5 measures and the structure of the program monitoring system.
6 Applications for grant moneys shall state specific results
7 sought to be obtained by any service or activity funded by a
8 grant under this section and shall describe how their desired
9 results are related to the program's performance measures.

10 ~~4. 5. This section is repealed effective June 30, 1998.~~
11 The division of criminal and juvenile justice planning ~~and the~~
12 ~~department of human services~~ shall submit a an annual report
13 to the general assembly by January 15, ~~1998~~, regarding the
14 program's performance measures and the effectiveness of the
15 programs services and activities funded under this section in
16 ~~meeting the objectives contained in subsection 3.~~

17 EXPLANATION

18 This bill provides for several changes regarding the
19 administration and use of the community grant fund for
20 juvenile crime prevention programs. The bill provides that
21 the departments of education, human services, public health,
22 and public safety, together with the governor's alliance on
23 substance abuse, shall advise the criminal and juvenile
24 justice division of the department of human rights regarding
25 the use of community grant funds. Currently, only the
26 department of human services serves in this advisory capacity.
27 The bill provides for a three-year limitation regarding the
28 number of consecutive years new grant applicants may receive
29 community grant funding and provides that the division shall
30 adopt rules for local matching fund levels that progressively
31 increase as applicants receive a second or subsequent year of
32 consecutive funding. The bill also provides that local match
33 funds are no longer required to be from funds provided to the
34 applicant and deletes reference to several potential sources
35 of matching funds. The bill provides that applicants must

1 specify the geographical boundaries of the sites chosen to
2 benefit from community grant funds and that relevant local
3 government, service agencies, and school officials are
4 required to be involved in the planning and implementation of
5 grant-funded efforts. The bill additionally provides that
6 applicants shall be required to describe how their proposed
7 local plans correlate to the state's human investment strategy
8 and that grant review criteria will be, in part, based on the
9 applicants' plans to sustain their efforts after the grant has
10 ended. Further, the bill provides that the division shall be
11 required to establish performance measures through a
12 participatory process involving state and local officials and
13 agencies and that grant recipients shall report how the
14 progress of their varied activities and services are related
15 to the statewide performance measures. Finally, the bill
16 deletes a sunset provision regarding the existence of the
17 community grant fund. The sunset provision currently provides
18 that the grant fund would be abolished effective July 1, 1998.

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Hammond
Boettger
Behr

SSB 2130
Human Resources
Succeeded By
SENATE/HOUSE FILE ~~SF/HF 2307~~

BY (PROPOSED DEPARTMENT OF
HUMAN RIGHTS/CRIMINAL AND
JUVENILE JUSTICE PLANNING
DIVISION BILL)

Passed Senate, Date _____ Passed House, Date _____
Vote: Ayes _____ Nays _____ Vote: Ayes _____ Nays _____
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27 alliance-on-substance-abuse, and under the state and federal
28 community-reinvestment-Acts.--Applications shall state
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CRIMINAL AND JUVENILE JUSTICE PLANNING
AND STATISTICAL ANALYSIS CENTER

TERRY E. BRANSTAD, GOVERNOR
RICHARD G. MOORE, ADMINISTRATOR

January 21, 1998

MEMORANDUM

TO: Members of the Iowa General Assembly
FROM: Richard G. Moore
RE: Continuation of the Community Grant Fund

The Community Grant Fund was established four years ago and has provided funding to many local communities to implement their plans to prevent juvenile crime. Iowa Code Section 232.190, the law establishing the Community Grant Fund, contains a sunset provision which would, if not amended, repeal the law, and the Community Grant Fund would cease to exist after June 30, 1998. The bill being proposed by the Division of Criminal and Juvenile Justice Planning (CJJP) would amend Section 232.190 to remove the sunset provision.

The proposed amendment to Iowa Code Section 232.190 also would make a number of changes in the administration and use of the Community Grant Fund and is intended to strengthen program development and accountability activities of CJJP and local recipients of grants from this program. What follows is a description of these proposed changes:

- Requires the Departments of Education, Human Services, Public Health and Public Safety and the Governor's Alliance on Substance Abuse to advise CJJP on the use of these funds. Under current law, only the Department of Human Services' involvement is specified. The intent of the proposed change is to enhance the alignment of the Grant Fund with other state and federal programs and to assist CJJP and the other named state agencies coordinate their various programs involving funding and assistance to local collaborations.
- Limits to three years the number of consecutive years new grant applicants may receive funding (current grant recipients would be allowed to request up to two years of new funding). Currently there is no statutory limit. The intent of this proposal is to ensure that additional communities receive assistance from this program and to encourage participating communities to develop and implement plans to sustain the funding and local governance of juvenile crime prevention services and activities initially developed with Grant Fund support.
- Requires CJJP to establish rules for local matching fund levels that progressively increase as applicants receive a second or more year of consecutive funding. The intent of this proposal is to encourage participating communities to develop and implement plans to sustain the funding and local governance of juvenile crime prevention services and activities initially developed with Grant Fund support.

- Deletes language that requires local match to be from funds "provided to" the applicant and that lists several potential sources of matching funds. The intent of these changes is to enhance the flexibility of local officials to secure matching funds according to the unique nature of their situation, and to encourage funding innovations that involve, for example, community collaborations involving multiple agencies and multiple funding sources.
- Requires applicants to specify the geographical boundaries of the site/s they choose to benefit from grant funds and requires relevant local government and school officials to be involved in the planning and implementation of grant-funded efforts. Deletes unnecessary permissive language regarding the involvement of certain local officials and program priorities. The intent of these changes is to clarify the need to involve more than the currently required child and family support service providers in the collaborative efforts related to this program, while maintaining the current level of flexibility regarding local decisions over priority needs and responses.
- Requires applications to describe how the proposed local plans are related to the Human Investment Strategy of the state and provides that grant review criteria will be, in part, based on applicants' plans to sustain their efforts after the grant has ended. The intent of these changes is to enhance the alignment of this program with other initiatives at the local level and to encourage participating communities to develop and implement plans to sustain the funding and local governance of juvenile crime prevention services and activities initially developed with Grant Fund support.
- Requires CJJP to establish performance measures for this program through a participatory process involving state and local officials and agencies and requires grant recipients to report how the progress of their varied activities and services are related to the statewide program performance measures. The intent of these changes is to enhance the results-based monitoring of this program at both state and local levels.