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APR 1 4 1997

WAYS & MEANS CALENDAR

HOUSE FILE 724

BY COMMITTEE ON WAYS AND MEANS

(SUCCESSOR TO HF 657)
(SUCCESSOR TO HSB 219)

A BILL FOR

1 An Act relating to investments in counties and cities by
2 providing for the establishment of enterprise zones in areas
3 of counties and cities for which tax incentives and assistance
4 are available for eligible businesses locating or located in
5 the enterprise zone.
6 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA:
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TLSB 2714HZ 77 mg/sc/14

- 1 Section 1. NEW SECTION. 15E.181 INTENT.
- 2 It is the intent of the general assembly that this division
- 3 be administered in a manner to promote new economic
- 4 development in economically distressed areas by encouraging
- 5 communities to target resources in ways that attract
- 6 productive private investment.
- 7 Sec. 2. NEW SECTION. 15E.182 ENTERPRISE ZONES.
- 8 1. A county may create an economic development enterprise
- 9 zone as authorized in this division, subject to certification
- 10 by the department of economic development, by designating up
- 11 to one percent of the county area for that purpose. A county
- 12 may establish more than one enterprise zone.
- 2. A city with a population of twenty-five thousand or
- 14 more may create an economic development enterprise zone as
- 15 authorized in this division, subject to certification by the
- 16 department of economic development, by designating one or more
- 17 contiguous census tracts, as determined in the most recent
- 18 federal census, for that purpose. In creating an enterprise
- 19 zone, a city with a population of twenty-five thousand or more
- 20 may designate as part of the area tracts located in a
- 21 contiguous city if such tracts meet the criteria and the city
- 22 agrees to being included. The city may establish more than
- 23 one enterprise zone. Reference in this division to "city"
- 24 means a city with a population of twenty-five thousand or
- 25 more.
- 26 3. A county or city may apply to the department for an
- 27 area to be certified as an enterprise zone at any time prior
- 28 to July 1, 2000. However, the total amount of land designated
- 29 as enterprise zones under subsections 1 and 2 shall not exceed
- 30 in the aggregate one percent of the total county area.
- 31 4. An enterprise zone designation shall remain in effect
- 32 for ten years following the date of certification. Any state
- 33 or local incentives or assistance that may be conferred must
- 34 be conferred before the designation expires. However, the
- 35 benefits of the incentive or assistance may continue beyond

- 1 the expiration.
- 2 Sec. 3. NEW SECTION. 15E.183 ELIGIBLE BUSINESS.
- A business which is or will be located in an enterprise
- 4 zone is eligible to receive incentives and assistance under
- 5 this division if the business has not closed or reduced its
- 6 operation in one area of the state and relocated substantially
- 7 the same operation into the enterprise zone and if the
- 8 business meets all of the following:
- 9 a. Is not a retail business.
- 10 b. Pays at least eighty percent of the cost of a standard
- 11 medical and dental insurance plan for all full-time employees.
- 12 c. Pays an average wage that is at or greater than ninety
- 13 percent of the lesser of the average county wage or average
- 14 regional wage, as determined by the department. However, the
- 15 average wage paid by the business shall not be less than seven
- 16 dollars and fifty cents per hour.
- d. Creates at least ten full-time positions and maintains
- 18 them for at least ten years.
- 19 e. Makes a one-time capital investment of at least five
- 20 hundred thousand dollars. If the business is occupying a
- 21 vacant building suitable for industrial use, the fair market
- 22 value of the building and land, not to exceed two hundred
- 23 fifty thousand dollars, shall be counted toward the capital
- 24 investment requirement. An existing business that has been
- 25 operating in the enterprise zone for at least five years is
- 26 exempt from the capital investment requirement of this
- 27 paragraph.
- 28 2. In addition to meeting the requirements under
- 29 subsection 1, an eligible business shall provide the
- 30 enterprise zone commission with all of the following:
- 31 a. The long-term strategic plan for the business which
- 32 shall include labor and infrastructure needs.
- 33 b. Information dealing with the benefits the business will
- 34 bring to the area.
- 35 c. Examples of why the business should be considered or

- 1 would be considered a good business enterprise.
- 2 d. The impact the business will have on other businesses
- 3 in competition with it.
- 4 e. An affidavit that it has not, within the last five
- 5 years, violated state or federal environmental and worker
- 6 safety statutes, rules, and regulations or if such violation
- 7 has occurred that there were mitigating circumstances or such
- 8 violations did not seriously affect public health or safety or
- 9 the environment.
- 10 Sec. 4. NEW SECTION. 15E.184 DISTRESS CRITERIA.
- 11 1. An enterprise zone may be designated by a county in an
- 12 area which meets at least two of the following criteria:
- 13 a. The area has an average weekly wage that ranks among
- 14 the bottom twenty-five counties in the state based on the 1995
- 15 annual average weekly wage for employees in private business.
- 16 b. The area has a family poverty rate that ranks among the
- 17 top twenty-five counties in the state based on the 1990
- 18 census.
- 19 c. The area has experienced a percentage population loss
- 20 that ranks among the top twenty-five counties in the state
- 21 between 1990 and 1995.
- 22 d. The area has a percentage of persons sixty-five years
- 23 of age or older that ranks among the top twenty-five counties
- 24 in the state based on the 1990 census.
- 25 2. An enterprise zone may be designated by a city which
- 26 meets at least two of the following criteria:
- 27 a. The area has a per capita income of nine thousand six
- 28 hundred dollars or less based on the 1990 census.
- 29 b. The area has a family poverty rate of twelve percent or
- 30 higher based on the 1990 census.
- 31 c. Ten percent or more of the housing units are vacant in
- 32 the area.
- 33 d. The valuations of each class of property in the
- 34 designated area is seventy-five percent or less of the
- 35 citywide average for that classification based upon the most

1 recent valuations for property tax purposes.

- The department of economic development shall certify
 eligible enterprise zones that meet the requirements of
 subsection 1 upon request by the county or subsection 2 upon
 request by the city, as applicable.
- 6 Sec. 5. NEW SECTION. 15E.185 ENTERPRISE ZONE COMMISSION.
- 1. A county in which an eligible enterprise zone is

 8 certified shall establish an enterprise zone commission to

 9 review applications from qualified businesses located within

 10 or requesting to locate within an enterprise zone to receive

 11 incentives or assistance as provided in section 15E.186. The

 12 commission shall consist of nine members. Five of these

 13 members shall consist of one representative of the board of

 14 supervisors, one member with economic development expertise

 15 chosen by the department of economic development, one
- 16 representative of the county zoning board, one member of the
- 17 local community college board of directors, and one
- 18 representative of the local workforce development center.
- 19 These five members shall select the remaining four members.
- 20 However, if the enterprise zone qualifies under the city
- 21 criteria, one of the four members shall be a representative of
- 22 an international labor organization and if an enterprise zone
- 23 is located in any city, a representative, chosen by the city
- 24 council, of each such city may be a member of the commission.
- 25 A county shall have only one enterprise zone commission.
- 26 2. The commission may adopt more stringent requirements
- 27 for a business to be eligible for incentives or assistance
- 28 than provided in section 15E.183. The commission may develop
- 29 as an additional requirement that preference in hiring be
- 30 given to individuals who live within the enterprise zone. The
- 31 commission shall work with the local workforce development
- 32 center to determine the labor availability in the area.
- 33 3. If the enterprise zone commission determines that a 34 business qualifies for inclusion in an enterprise zone and is 35 eligible to receive incentives or assistance as provided in

- 1 section 15E.186, the commission shall submit an application
- 2 for incentives or assistance to the department of economic
- 3 development. The department may approve, defer, or deny the
- 4 application.
- 5 4. In making its decision, the commission or department
- 6 shall consider the impact of the eligible business on other
- 7 businesses in competition with it and compare the compensation
- 8 package of businesses in competition with the business being
- 9 considered for incentives or assistance. The commission or
- 10 department shall make a good faith effort to identify existing
- 11 Iowa businesses within an industry in competition with the
- 12 business being considered for incentives or assistance. The
- 13 commission or department shall also make a good faith effort
- 14 to determine the probability that the proposed incentives or
- 15 assistance will displace employees of existing businesses. In
- 16 determining the impact on businesses in competition with the
- 17 business seeking incentives or assistance, jobs created as a
- 18 result of other jobs being displaced elsewhere in the state
- 19 shall not be considered direct jobs created.
- 20 However, if the commission or department finds that an
- 21 eligible business has a record of violations of the law,
- 22 including but not limited to environmental and worker safety
- 23 statutes, rules, and regulations, over a period of time that
- 24 tends to show a consistent pattern, the eligible business
- 25 shall not qualify for incentives or assistance under section
- 26 15E.186, unless the commission or department finds that the
- 27 violations did not seriously affect public health or safety or
- 28 the environment, or if it did that there were mitigating
- 29 circumstances. In making the findings and determinations
- 30 regarding violations, mitigating circumstances, and whether an
- 31 eligible business is eligible for incentives or assistance
- 32 under section 15E.186, the commission or department shall be
- 33 exempt from chapter 17A. If requested by the commission or
- 34 department, the business shall provide copies of materials
- 35 documenting the type of violation, any fees or penalties

- 1 assessed, court filings, final disposition of any findings and
- 2 any other information which would assist the commission or
- 3 department in assessing the nature of any violation.
- 4 5. A business that is approved to receive incentives or
- 5 assistance shall, for the length of its designation as an
- 6 enterprise zone business, certify annually to the county or
- 7 city, as applicable, and the department of economic
- 8 development its compliance with the requirements of section
- 9 15E.183.
- 10 Sec. 6. NEW SECTION. 15E.186 INCENTIVES -- ASSISTANCE.
- 11 For purposes of determining the incentives or assistance
- 12 provided in this section, "eligible business" means a business
- 13 which has been approved to receive incentives and assistance
- 14 by the department of economic development pursuant to
- 15 application as provided in section 15E.185. The incentives
- 16 and assistance provided under this division for businesses
- 17 located in enterprise zones shall be for a period not to
- 18 exceed ten years and shall include all of the following:
- 19 1. New jobs credit from withholding, as provided in
- 20 section 15.331.
- 21 2. Sales, services, and use tax refund, as provided in
- 22 section 15.331A.
- Investment tax credit, as provided in section 15.333.
- 24 4. Research activities credit, as provided in section
- 25 15.335.
- 26 5. The county or city for which an eligible enterprise
- 27 zone is certified may exempt from all property taxation all or
- 28 a portion of the property upon which an eligible business
- 29 locates or expands in an enterprise zone and which is used in
- 30 the operation of the eligible business. The exemption may be
- 31 allowed for a period not to exceed ten years beginning the
- 32 year the eligible business enters into an agreement with the
- 33 county or city to locate or expand operations in an enterprise
- 34 zone.

- 1 The bill authorizes a county to designate up to 1 percent
- 2 of its total area as enterprise zones for a period of 10
- 3 years. A city with a population of 25,000 or more may
- 4 designate more than one or more contiguous census tracts as
- 5 enterprise zones. However, the total amount of land that may
- 6 be in these city and county zones cannot exceed in the
- 7 aggregate 1 percent of the total area of the county. In
- 8 addition, the department of economic development must approve
- 9 any such designation.
- 10 In order for an area to be designated an enterprise zone,
- 11 at least two of four criteria must be met. In the case of
- 12 county-designated areas, these are having an average weekly
- 13 wage that ranks among the bottom 25 counties based upon 1995
- 14 statistics; family poverty rate that ranks among the top 25
- 15 counties based upon the 1990 census; percentage population
- 16 loss that ranks among the top 25 counties between 1990 and
- 17 1995; and a percentage of persons 65 years old that ranks
- 18 among the top 25 counties. In the case of city-designated
- 19 areas these are having per capita income of \$9,600 or less,
- 20 poverty rate of 12 percent or more, and 10 percent or more of
- 21 housing units are vacant, all according to the 1990 census,
- 22 and the valuations in the area equal 75 percent or less of the
- 23 average for the city.
- A business that is or will be located in the enterprise
- 25 zone shall receive incentives or assistance if the business
- 26 meets all of certain eligibility criteria. These criteria
- 27 include paying at least 80 percent of the cost of standard
- 28 medical and dental insurance, paying at least 90 percent of
- 29 the lesser of the average county wage or average regional wage
- 30 with a minimum wage of \$7.50 per hour, creation of at least 10
- 31 new jobs, and making a capital investment of at least
- 32 \$500,000. Retail businesses are not eligible nor are
- 33 businesses that move similar operations from another part of
- 34 the state to the enterprise zone. The county or city may
- 35 establish more stringent criteria than these.

S.F. _____ H.F. 724

The incentives and assistance that shall be provided are a 2 one and one-half percent credit from withholding of income tax 3 from wages of new employees for training new employees to work 4 in the zone, refund of sales and use taxes for utility 5 services furnished in the zone and for materials used in 6 construction contracts done in the zone, investment tax credit. 7 for investments made in the zone, credit for increasing 8 research activities in the state, and exemption from all 9 property taxation for property used in the business in the 10 zone if the county or city so decides.

HOUSE FILE 724 FISCAL NOTE

A fiscal note for House File 724 is hereby submitted pursuant to Joint Rule 17. Data used in developing this fiscal note is available from the Legislative Fiscal Bureau to members of the Legislature upon request.

House File 724 (Enterprise Zone Bill) allows cities over 25,000 persons and certain economically-disadvantaged counties to designate up to 1.0% of the county's land area as an Enterprise Zone. Certain businesses within the Enterprise Zone would be eligible for tax incentives similar to those under the New Jobs and Income Program (NJIP). All applications for Zone designation must be received by June 30, 2000. Zones remain in effect for 10 years. Benefits conferred during that 10-year period remain in effect for 10 years after the benefit is conferred.

BACKGROUND

Twenty-six counties would be eligible to designate up to 1.0% of the county area as an Enterprise Zone. Seventeen cities have a population in excess of 25,000. It is not known how many of these cities have census tracts that qualify.

To be eligible for the incentives, a company within an approved Enterprise Zone must:

- 1. Not be a retail business.
- 2. Not have closed or substantially reduced its operation in another part of the State.
- 3. Provide and pay at least 80.0% of a standard medical and dental insurance plan.
- 4. Pay an average wage (including management positions) that is greater than 90.0% of the average county wage or average regional wage, whichever is lower. However, the average wage cannot be less than \$7.50 per hour.
- 5. Create at least 10 full-time positions and maintains them for at least 10 years.
- 6. Makes a one-time capital investment of \$500,000. Vacant industrial property occupied by the business shall count towards the capital investment requirement. The Bill does not require the business to own the property. An exemption from the capital investment requirement is provided for a business that has been operating within the Enterprise Zone for at least five years.

The benefits available to eligible businesses in an approved Enterprise Zone shall be for 10 years and include:

1. A credit from withholding equal to 1.5% of the gross wages paid by the eligible business. This credit is in addition to the 1.5% allowed under the New Jobs Credit from withholding under Section 260E.5, Code of Iowa. The money can be used to provide employee training or may be used for

capital investment within the Zone.

- A refund of certain Sales and Use Tax paid during the construction of the project.
- 3. A property tax exemption for up to 10 years for all property of the business located within the Zone and used for the operation of the business, subject to local approval.
- 4. A Corporate Tax Credit of up to 10.0% of the investment that is directly related to the creation of the new jobs.
- 5. A Research Activities Corporate Tax Credit equal to 6.5% of qualified research expenditures. This is in addition to the 6.5% credit allowed under Section 422.33(5), Code of Iowa.

ASSUMPTIONS

- 1. Assume 30 companies would be approved for benefits each year for three years, for a total of 90 companies. Twenty companies per year would benefit each year for another 10 years, for an additional 200 companies.
- 2. Assume the average company would have the following financial status:
 - A. New capital investment = \$2,000.000
 - B. Annual payroll for 50 employees = \$950,000
 - C. Property exempt from property taxation = \$2,000,000
 - D. Local property tax rate of \$30.00 per \$1,000
 - E. Construction costs subject to Sales and Use Tax that would be exempt under the Bill = \$1,000,000
 - F. Annual research activity expenditures = \$20,000
 - G. Each company has sufficient Iowa tax liability to utilize all tax credits allowed.
 - H. All allowable property tax exemptions will be granted at the local level.
 - I. Although the Bill takes effect beginning in FY 1998, the fiscal impact would not begin to occur until FY 1999, due to delays related to the designation and approval process.

FISCAL IMPACT

The fiscal impact can be categorized as follows:

1. A decrease in sales, use, property, and income taxes due to the direct benefits to eligible companies located in the Enterprise Zones. The reduction in General Fund revenues is projected to be \$2.0 million FY 1999, \$3.9 million in FY 2000, reaching a maximum of \$15.0 million in FY 2008.

The impact on local property tax revenue would be \$1.8 million in FY 2001, \$3.6 million in FY 2002, reaching a maximum of \$13.8 million in FY 2010. Approximately 18.0% of the local property tax reduction would be paid by the State through the operation of the School Aid Formula.

The direct costs would only occur to the extent that the benefits are granted to companies that would have produced the new jobs (not just in the Zone but anywhere in the State) without the Enterprise Zone

PAGE 3 , FISCAL NOTE, HOUSE FILE 724

-3-

- designation. Therefore, if one-half of the projects approved for Enterprise Zone benefits would not have made the investment and created the jobs absent the Zone designation, then the direct fiscal impact on revenues would be reduced by one-half. The actual percentage cannot be estimated.
- 2. An increase in sales, use, property, income, and other taxes due to capital investment and the creation or retention of jobs that would not exist without the incentives available due to the Zone designation.
- 3. A decrease in sales, use, property, income, and other taxes due to the loss of capital and jobs at other Iowa companies that have to compete for sales, capital, and labor with the businesses that benefit from the Zone designation.
- 4. The increased jobs and capital investment would create an increased demand for State and local government service, which would result in increased government costs.
- 5. The Department of Economic Development would require \$80,500 and 1.5 FTE positions per year to implement the program.

SOURCE

Department of Economic Development

(LSB 2714hz, JWR)

FILED APRIL 16, 1997

BY DENNIS PROUTY, FISCAL DIRECTOR

H-1767 Amend House File 724 as follows: 1. Page 2, line 12, by striking the word "ninety" 3 and inserting the following: "one hundred". By JOCHUM of Dubuque OSTERHAUS of Jackson H-1767 FILED APRIL 16, 1997 0/order 4-17-97 (P. 1318) HOUSE FILE 724 H-1768 Amend House File 724 as follows: 1. Page 1, lines 13 and 14, by striking the words 3 "with a population of twenty-five thousand or more". 4 2. Page 1, line 17, by inserting after the word 5 "tracts," the following: "block numbering areas, or 6 block groups, or by designating census-designated 7 places". Page 1, line 19, by striking the words "with a 9 population of twenty-five thousand or more". 4. Page 1, line 20, by inserting after the word 11 "tracts" the following: ", block numbering areas, 12 block groups, or designated places". 13 5. Page 1, line 21, by inserting after the word 14 "tracts" the following: ", block numbering areas, 15 block groups, or designated places".

16 6. Page 1, by striking lines 23 through 25 and
17 inserting the following: "one enterprise zone." By WEIGEL of Chickasaw H-1768 FILED APRIL 16, 1997 Rost 4-17-97 (P. 1316) HOUSE FILE 724 H-1770 Amend House File 724 as follows: 1. Page 2, line 16, by inserting after the word 3 "hour." the following: "However, where the enterprise 4 zone is located in a county with a population in 5 excess of two hundred fifty thousand and where the 6 enterprise zone does not consist of a designated urban 7 enterprise community under Title XIII of the federal 8 Omnibus Budget Reconciliation Act of 1993, the 9 business shall pay an average wage that is at or 10 greater than one hundred percent of the average county ll wage." By CHIODO of Polk H-1770 FILED APRIL 16, 1997 Host 4-17-97 (P. 13.9) HOUSE FILE 724 H-1760 _Amend House File 724 as follows: 1. Page 2, line 12, by striking the word "ninety" 3 and inserting the following: "one hundred". 2. Page 2, by striking line 13 and inserting the 5 following: "percent of the average county". 3. Page 2, line 14, by striking the word 7 "regional". By WEIGEL of Chickasaw H-1760 FILED APRIL 16, 1997 A. Lock 4-17-97 (p.1318) B. hut 4-17-97 (p.1318)

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HOUSE FILE 724
H-1745
     Amend House File 724 as follows:
      1. Page 6, line 34, by inserting after the word
 3 "zone." the following: "A city or county that will
 4 exempt from property taxation all or a portion of the
 5 property of an eligible business shall notify by mail
 6 the school district or districts in which the property
 7 is located. However, property shall not be exempt
 8 from the property taxes certified by a school district
 9 in which the property is located if the board of
10 directors of the school district passes, within sixty
11 days of receipt of the notification, a resolution
12 specifying that the property of the eligible business
13 is not exempt from school property taxes."
                              By RICHARDSON of Warren
H-1745 FILED APRIL 15, 1997
host 4-17-97
                 (P. 1321)
                   HOUSE FILE 724
H-1746
     Amend House File 724 as follows:
         Page 1, lines 13 and 14, by striking the words
 3 "with a population of twenty-five thousand or more".
         Page 1, line 19, by striking the words "with a
 5 population of twenty-five thousand or more".
      3. Page 1, by striking lines 23 through 25 and
 7 inserting the following: "one enterprise zone."
                              By WEIGEL of Chickasaw
H-1746 FILED APRIL 15, 1997
    WITHDRAWN 4-17-97
  (P. 1314)
                   HOUSE FILE 724
H-1747
 1
     Amend House File 724 as follows:
     1. Page 2, line 16, by inserting after the word
 3 "hour." the following: "However, in a county with a
 4 population in excess of two hundred fifty thousand,
 5 the business shall pay an average wage that is at or
 6 greater than one hundred percent of the average county
 7 wage."
                             By CHIODO of Polk
H-1747 FILED APRIL 15, 1997
    WI ( 1319)
                  HOUSE FILE 724
H-1748
     Amend House File 724 as follows:
      1. Page 2, by inserting after line 8 the
 3 following:
         . Is not a meatpacking business, if the
 5 enterprise zone is located in a city with a population
 6 in excess of one hundred eighty thousand."
                              By CHIODO of Polk
H-1748 FILED APRIL 15, 1997
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Loct 4-17-97 (p. 1317)

H-1779

- 1 Amend House File 724 as follows:
- 2 1. Page 1, line 18, by inserting after the word
- 3 "purpose." the following: "If there is an area in the
- 4 city which is a designated urban enterprise community
- 5 under Title XIII of the federal Omnibus Budget
- 6 Reconciliation Act of 1993, such area shall be
- 7 designated by the state an economic development
- 8 enterprise zone. The area within a designated urban
- 9 enterprise community shall not be included for the
- 10 purpose of determining the area limitation pursuant to
- 11 subsection 3."
- 12 2. Page 4, line 19, by inserting after the words
- 13 "four members." the following: "If the enterprise
- 14 zone consists of a designated urban enterprise
- 15 community under Title XIII of the federal Omnibus
- 16 Budget Reconciliation Act of 1993, one of the
- 17 remaining four members shall be a representative of
- 18 that zone."

By FORD of Polk

H-1779 FILED APRIL 17, 1997 ADOPTED (P. 1323)

HOUSE FILE 724

H-1798

- 1 Amend House File 724 as follows:
- Page 2, line 9, by inserting after the word
- 3 "business" the following: "or a livestock confinement
- 4 operation".

By WEIGEL of Chickasaw

H-1798 FILED APRIL 17, 1997 WITHDRAWN (β, 1323)

HOUSE FILE 724

H-1804

- 1 Amend House File 724 as follows:
- Page 2, by striking line 9.
- By renumbering as necessary.

By HUSER of Polk

H-1804 FILED APRIL 17, 1997 LOST (2,/323)

H-1808

1 Amend House File 724 as follows:

Page 2, by inserting after line 8 the

3 following:

4 " . Is not a meatpacking business if the

5 enterprise zone is located in a county with a

6 population of at least two hundred fifty thousand

7 unless the business will be located in the part of the

8 enterprise zone which is west of Iowa state highway 28

9 or west of a line extending north from the point at

10 which Iowa state highway 28 intersects with United

11 States interstate 80."

By CHIODO of Polk HUSER of Polk FALLON of Polk

H-1808 FILED APRIL 17, 1997 LOST (A /322)

HOUSE FILE 724

H-1809

1 Amend House File 724 as follows:

1. Page 4, line 24, by inserting after the word

3 "commission." the following: "However, if there is a

4 city or cities contiguous to a city in which is

5 located an enterprise zone, then one of the four

6 remaining members shall be a representative of the

7 contiguous city which is closest to the border of the

8 enterprise zone."

By HUSER of Polk CONNORS of Polk

H-1809 FILED APRIL 17, 1997 LOST (P. /32/)

H-1773

Amend House File 724 as follows:

1. Page 2, line 15, by striking the word

3 "average".

- 4 2. Page 3, lines 11 and 12, by striking the words 5 "in an area".
- 6 3. Page 3, line 13, by striking the word "area"

7 and inserting the following: "county".

8 4. Page 3, line 16, by striking the word "area"

9 and inserting the following: "county".

5. Page 3, line 19, by striking the word "area"

ll and inserting the following: "county".

12 6. Page 3, line 22, by striking the word "area"

13 and inserting the following: "county".

By JENKINS of Black Hawk

H-1773 FILED APRIL 17, 1997
DIV A - ADOPTED DIV B - ADOPTED (P. /320)
(P. /3/4)

HOUSE FILE 724

H-1777

. Amend House File 724 as follows:

2 l. Page 1, by inserting before line 1 the

3 following:

4 "Section 1. Section 15.102, Code 1997, is amended

5 by adding the following new subsection:

- 6 NEW SUBSECTION. 6. "Average regional wage" means
- 7 an arithmetic mean computed from all values in the
- 8 counties or other areas as a whole which comprise the
- 9 region."

By WEIGEL of Chickasaw

H-1777 FILED APRIL 17, 1997 LOST (ρ. 1323)

HOUSE FILE 724

H-1778

- 1 Amend House File 724 as follows:
- 2 l. Page 2, line 18, by inserting after the word
- 3 "years." the following: "For an existing business in
- 4 counties with a population of ten thousand or less,
- 5 the commission may adopt a provision that allows the
- 6 business to create at least five initial jobs with the
- 7 additional jobs to be added in five years. The
- 8 business shall include in its strategic plan the
- 9 timeline for job creation. If the existing business
- 10 fails to meet the ten-job creation requirement within
- 11 the five-year period all incentives or assistance will
- 12 cease immediately."

By DRAKE of Pottawattamie

JENKINS of Black Hawk

H-1778 FILED APRIL 17, 1997 ADOPTED

(P. 1319)

5-4/23/97 (mend/Do Jaso 5-4/25/97 / Pass appropri

BY COMMITTEE ON WAYS AND MEANS

(SUCCESSOR TO HF 657) (SUCCESSOR TO HSB 219)

(As Amended and Passed by the House, April 17, 1997)

		1426)									
Passed	House	, Date	4/28	197	-	Passed	Senat	e, Da	ite 4/2	5/97/p	1479)
Vote:	Ayes	80	Nays	18		Vote:	Ayes	44	Nays	_/	
		Approv	ved _	May	14,	1997				128-6	>
				` /		Q	P. 1505)	Tar	to 48	1.28-9) - Z	
•				A BILL	FOR						

1 An Act relating to investments in counties and cities by providing for the establishment of enterprise zones in areas of counties and cities for which tax incentives and assistance 3 are available for eligible businesses locating or located in the enterprise zone. 5 6 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA: 7 8 House Amendments 9 10 Deleted Language 뾽 11 12 13 14 15 16 17 18

19

- 1 Section 1. NEW SECTION. 15E.181 INTENT.
- 2 It is the intent of the general assembly that this division
- 3 be administered in a manner to promote new economic
- 4 development in economically distressed areas by encouraging
- 5 communities to target resources in ways that attract
- 6 productive private investment.
- 7 Sec. 2. NEW SECTION. 15E.182 ENTERPRISE ZONES.
- 8 1. A county may create an economic development enterprise
- 9 zone as authorized in this division, subject to certification
- 10 by the department of economic development, by designating up
- 11 to one percent of the county area for that purpose. A county
- 12 may establish more than one enterprise zone.
- 2. A city with a population of twenty-five thousand or
- 14 more may create an economic development enterprise zone as
- 15 authorized in this division, subject to certification by the
- 16 department of economic development, by designating one or more
- 17 contiguous census tracts, as determined in the most recent
- 18 federal census, for that purpose. If there is an area in the
- 19 city which is a designated urban enterprise community under
- 20 Title XIII of the federal Omnibus Budget Reconciliation Act of
- 21 1993, such area shall be designated by the state an economic
- 22 development enterprise zone. The area within a designated
- 23 urban enterprise community shall not be included for the
- 24 purpose of determining the area limitation pursuant to
- 25 subsection 3. In creating an enterprise zone, a city with a
- 26 population of twenty-five thousand or more may designate as
- 27 part of the area tracts located in a contiguous city if such
- 28 tracts meet the criteria and the city agrees to being
- 29 included. The city may establish more than one enterprise
- 30 zone. Reference in this division to "city" means a city with
- 31 a population of twenty-five thousand or more.
- 32 3. A county or city may apply to the department for an
- 33 area to be certified as an enterprise zone at any time prior
- 34 to July 1, 2000. However, the total amount of land designated
- 35 as enterprise zones under subsections 1 and 2 shall not exceed

- 1 in the aggregate one percent of the total county area.
- 2 4. An enterprise zone designation shall remain in effect
- 3 for ten years following the date of certification. Any state
- 4 or local incentives or assistance that may be conferred must
- 5 be conferred before the designation expires. However, the
- 6 benefits of the incentive or assistance may continue beyond
- 7 the expiration.
- 8 Sec. 3. NEW SECTION. 15E.183 ELIGIBLE BUSINESS.
- 9 1. A business which is or will be located in an enterprise
- 10 zone is eligible to receive incentives and assistance under
- ll this division if the business has not closed or reduced its
- 12 operation in one area of the state and relocated substantially
- 13 the same operation into the enterprise zone and if the
- 14 business meets all of the following:
- 15 a. Is not a retail business.
- 16 b. Pays at least eighty percent of the cost of a standard
- 17 medical and dental insurance plan for all full-time employees.
- .8 c. Pays an average wage that is at or greater than ninety
- 19 percent of the lesser of the average county wage or average
- 20 regional wage, as determined by the department. However, the
- 🌺 21 wage paid by the business shall not be less than seven dollars
 - 22 and fifty cents per hour.
 - d. Creates at least ten full-time positions and maintains
 - 24 them for at least ten years. For an existing business in
 - 25 counties with a population of ten thousand or less, the
 - 26 commission may adopt a provision that allows the business to
 - 27 create at least five initial jobs with the additional jobs to
 - 28 be added in five years. The business shall include in its
 - 29 strategic plan the timeline for job creation. If the existing
 - 30 business fails to meet the ten-job creation requirement within
 - 31 the five-year period all incentives or assistance will cease
 - 32 immediately.
 - e. Makes a one-time capital investment of at least five
 - 34 hundred thousand dollars. If the business is occupying a
 - 35 vacant building suitable for industrial use, the fair market

- 1 value of the building and land, not to exceed two hundred
- 2 fifty thousand dollars, shall be counted toward the capital
- 3 investment requirement. An existing business that has been
- 4 operating in the enterprise zone for at least five years is
- 5 exempt from the capital investment requirement of this
- 6 paragraph.
- 7 2. In addition to meeting the requirements under
- 8 subsection 1, an eligible business shall provide the
- 9 enterprise zone commission with all of the following:
- 10 a. The long-term strategic plan for the business which
- 11 shall include labor and infrastructure needs.
- 12 b. Information dealing with the benefits the business will
- 13 bring to the area.
- 14 c. Examples of why the business should be considered or
- 15 would be considered a good business enterprise.
- 16 d. The impact the business will have on other businesses
- 17 in competition with it.
- 18 e. An affidavit that it has not, within the last five
- 19 years, violated state or federal environmental and worker
- 20 safety statutes, rules, and regulations or if such violation
- 21 has occurred that there were mitigating circumstances or such
- 22 violations did not seriously affect public health or safety or
- 23 the environment.
- 24 Sec. 4. NEW SECTION. 15E.184 DISTRESS CRITERIA.
- 25 1. An enterprise zone may be designated by a county which 26 meets at least two of the following criteria:
 - 27 a. The county has an average weekly wage that ranks among
 - 28 the bottom twenty-five counties in the state based on the 1995
 - 29 annual average weekly wage for employees in private business.
 - 30 b. The county has a family poverty rate that ranks among
 - 31 the top twenty-five counties in the state based on the 1990
 - 32 census.
 - 33 c. The county has experienced a percentage population loss
 - 34 that ranks among the top twenty-five counties in the state
 - 35 between 1990 and 1995.

- d. The county has a percentage of persons sixty-five years of age or older that ranks among the top twenty-five counties in the state based on the 1990 census.
- 4 2. An enterprise zone may be designated by a city which 5 meets at least two of the following criteria:
- 6 a. The area has a per capita income of nine thousand six 7 hundred dollars or less based on the 1990 census.
- 8 b. The area has a family poverty rate of twelve percent or 9 higher based on the 1990 census.
- 10 c. Ten percent or more of the housing units are vacant in 11 the area.
- 12 d. The valuations of each class of property in the 13 designated area is seventy-five percent or less of the 14 citywide average for that classification based upon the most 15 recent valuations for property tax purposes.
- 16 3. The department of economic development shall certify
 17 eligible enterprise zones that meet the requirements of
 18 subsection 1 upon request by the county or subsection 2 upon
 19 request by the city, as applicable.
- 20 Sec. 5. NEW SECTION. 15E.185 ENTERPRISE ZONE COMMISSION.
- 21 1. A county in which an eligible enterprise zone is
- 22 certified shall establish an enterprise zone commission to
- 23 review applications from qualified businesses located within
- 24 or requesting to locate within an enterprise zone to receive
- 25 incentives or assistance as provided in section 15E.186. The
- 26 commission shall consist of nine members. Five of these
- 27 members shall consist of one representative of the board of
- 28 supervisors, one member with economic development expertise
- 29 chosen by the department of economic development, one
- 30 representative of the county zoning board, one member of the
- 31 local community college board of directors, and one
- 32 representative of the local workforce development center.
- 33 These five members shall select the remaining four members.
- 34 If the enterprise zone consists of a designated urban
- 35 enterprise community under Title XIII of the federal Omnibus

- 1 Budget Reconciliation Act of 1993, one of the remaining four
- 2 members shall be a representative of that zone. However, if
- 3 the enterprise zone qualifies under the city criteria, one of
- 4 the four members shall be a representative of an international
- 5 labor organization and if an enterprise zone is located in any
- 6 city, a representative, chosen by the city council, of each
- 7 such city may be a member of the commission. A county shall
- 8 have only one enterprise zone commission.
- 9 2. The commission may adopt more stringent requirements
- 10 for a business to be eligible for incentives or assistance
- 11 than provided in section 15E.183. The commission may develop
- 12 as an additional requirement that preference in hiring be
- 13 given to individuals who live within the enterprise zone. The
- 14 commission shall work with the local workforce development
- 15 center to determine the labor availability in the area.
- 16 3. If the enterprise zone commission determines that a
- 17 business qualifies for inclusion in an enterprise zone and is
- 18 eligible to receive incentives or assistance as provided in
- 19 section 15E.186, the commission shall submit an application
- 20 for incentives or assistance to the department of economic
- 21 development. The department may approve, defer, or deny the
- 22 application.
- 23 4. In making its decision, the commission or department
- 24 shall consider the impact of the eligible business on other
- 25 businesses in competition with it and compare the compensation
- 26 package of businesses in competition with the business being
- 27 considered for incentives or assistance. The commission or
- 28 department shall make a good faith effort to identify existing
- 29 Iowa businesses within an industry in competition with the
- 30 business being considered for incentives or assistance. The
- 31 commission or department shall also make a good faith effort
- 32 to determine the probability that the proposed incentives or
- 33 assistance will displace employees of existing businesses. In
- 34 determining the impact on businesses in competition with the
- 35 business seeking incentives or assistance, jobs created as a

1 result of other jobs being displaced elsewhere in the state

- 2 shall not be considered direct jobs created.
- 3 However, if the commission or department finds that an
- 4 eligible business has a record of violations of the law,
- 5 including but not limited to environmental and worker safety
- 6 statutes, rules, and regulations, over a period of time that
- 7 tends to show a consistent pattern, the eligible business
- 8 shall not qualify for incentives or assistance under section
- 9 15E.186, unless the commission or department finds that the
- 10 violations did not seriously affect public health or safety or
- 11 the environment, or if it did that there were mitigating
- 12 circumstances. In making the findings and determinations
- 13 regarding violations, mitigating circumstances, and whether an
- 14 eligible business is eligible for incentives or assistance
- 15 under section 15E.186, the commission or department shall be
- 16 exempt from chapter 17A. If requested by the commission or
- 17 department, the business shall provide copies of materials
- 18 documenting the type of violation, any fees or penalties
- 19 assessed, court filings, final disposition of any findings and
- 20 any other information which would assist the commission or
- 21 department in assessing the nature of any violation.
- 22 5. A business that is approved to receive incentives or
- 23 assistance shall, for the length of its designation as an
- 24 enterprise zone business, certify annually to the county or
- 25 city, as applicable, and the department of economic
- 26 development its compliance with the requirements of section
- 27 15E.183.
- 28 Sec. 6. NEW SECTION. 15E.186 INCENTIVES -- ASSISTANCE.
- 29 For purposes of determining the incentives or assistance
- 30 provided in this section, "eligible business" means a business
- 31 which has been approved to receive incentives and assistance
- 32 by the department of economic development pursuant to
- 33 application as provided in section 15E.185. The incentives
- 34 and assistance provided under this division for businesses
- 35 located in enterprise zones shall be for a period not to

- 1 exceed ten years and shall include all of the following:
- New jobs credit from withholding, as provided in
- 3 section 15.331.
- 4 2. Sales, services, and use tax refund, as provided in
- 5 section 15.331A.
- 6 3. Investment tax credit, as provided in section 15.333.
- 7 4. Research activities credit, as provided in section
- 8 15.335.
- 9 5. The county or city for which an eligible enterprise
- 10 zone is certified may exempt from all property taxation all or
- 11 a portion of the property upon which an eligible business
- 12 locates or expands in an enterprise zone and which is used in
- 13 the operation of the eligible business. The exemption may be
- 14 allowed for a period not to exceed ten years beginning the
- 15 year the eligible business enters into an agreement with the
- 16 county or city to locate or expand operations in an enterprise
- 17 zone.

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S-3	·3780	
1	Amend House File 724, as amended, passed, and	
2	reprinted by the House, as follows:	
3	l. Page 7, by inserting after line 17 the	
	following:	
5	"Sec 1997 Iowa Acts, House File 655, section	
	1, subsection 2, paragraph a, unnumbered paragraph 1,	
	is amended to read as follows:	
8	For salaries, support, maintenance, miscellaneous	
9	purposes, for not more than the following full-time	
	equivalent positions, for allocating \$495,000 to	
	support activities in conjunction with the Iowa	
	manufacturing technology center, \$150,000 to the	
13	graphic arts center, and \$100,000 to the university of	
	northern Iowa for operation of industrial technology	
	programs at the ag based industrial lubrication	
	center:	
17	\$ 3,	9167397
18		996,897
19	FTEs	17-76
20		19.26"
21	2. Title page, line 5, by inserting after the	
22	word "zone" the following: "and increasing an	
	appropriation".	
	By JOANN DOUGLAS	

S-3780 FILED APRIL 25, 1997 ADOPTED (p. 1459)

HOUSE FILE 724

S-3781

Amend House File 724, as amended, passed, and

2 reprinted by the House, as follows:

1. By striking page 3, line 27, through page 4,

4 line 5.

5 2. Page 4, by striking lines 18 and 19 and 6 inserting the following: "subsection 1 upon request

7 by the county."

By TOM VILSACK

S-3781 FILED APRIL 25, 1997 WITHDRAWN (p. 1462)

S-3777

- Amend House File 724, as amended, passed, and 2 reprinted by the House, as follows:
- 1. Page 1, line 14, by inserting after the word
- 4 "more" the following: ", as shown by the 1990
- 5 certified federal census,".
- 2. Page 1, line 26, by inserting after the word
- 7 "more" the following: ", as shown by the 1990 8 certified federal census,".
- 3. Page 1, line 31, by inserting after the word
- 10 "more" the following: ", as shown by the 1990
- 11 certified federal census,".

By JOANN DOUGLAS

S-3777 FILED APRIL 25, 1997 ADOPTED (p.1458)

HOUSE FILE 724

S-3778

- Amend House File 724, as amended, passed, and
- 2 reprinted by the House, as follows:
- 1. Page 3, line 5, by inserting after the word
- 4 "from" the following: "two hundred fifty thousand
- 5 dollars of".

By SHELDON RITTMER

S-3778 FILED APRIL 25, 1997 ADOPTED (p. 1461)

HOUSE FILE 724

S-3774

- Amend House File 724, as amended, passed, and
- 2 reprinted by the House, as follows:
- 1. Page 1, line 13, by striking the word "twenty-
- 4 five" and inserting the following: "twenty-four".
- 2. Page 1, line 26, by striking the word "twenty-
- 6 five" and inserting the following: "twenty-four".
- 3. Page 1, line 31, by striking the word "twenty-8 five" and inserting the following: "twenty-four".
- 4. Page 4, by inserting after line 15 the
- 10 following:
- "e. The area is a blighted area, as defined in
- 12 section 403.17."

By JOANN DOUGLAS DON GETTINGS SHELDON RITTMER

S-3774 FILED APRIL 25, 1997 ADOPTED (p. 1458)

S-3786

- Amend House File 724, as amended, passed, and
- 2 reprinted by the House, as follows:
 - 1. Page 2, by inserting after line 7 the
- 4 following:
- . Notwithstanding any other provision of this 5
- 6 division, if an enterprise zone is located in the city
- 7 of Des Moines, the boundaries of the zone shall not
- 8 extend any further north than Army Post road, any
- 9 further west than southwest 42nd street, and further
- 10 east than Fleur drive, and any further south than the
- 11 Polk county and Warren county line."

By MATT McCOY

S-3786 FILED APRIL 25, 1997 WITHDRAWN (ρ 1460)

HOUSE FILE 724

S-3787

- Amend House File 724, as amended, passed, and
- 2 reprinted by the House, as follows:
- 3 l. Page 2, line 15, by inserting after the word
 4 "business" the following: "will not operate a meat
- 5 packing facility or related facility in the zone". By MATT McCOY

S-3787 FILED APRIL 25, 1997 WITHDRAWN $(\rho, 1460)$

HOUSE FILE 724

S-3788

- Amend House File 724, as amended, passed, and
- 2 reprinted by the House, as follows:
- 1. Page 4, line 4, by inserting after the word
- 4 "city" the following: "or a county, which does not
- 5 qualify under subsection 1,".

By ANDY MCKEAN

S-3788 FILED APRIL 25, 1997 LOST (p. 1462)

HOUSE FILE 724

S-3790

- Amend House File 724, as amended, passed, and
- 2 reprinted by the House, as follows:
- 1. Page 3, line 6, by inserting after the word
- 4 "paragraph" the following: "of up to two hundred
- 5 fifty thousand dollars of the fair market value, as
- 6 established by an appraisal, of the building and
- 7 land".

By TOM VILSACK SHELDON RITTMER

S-3790 FILED APRIL 25, 1997 ADOPTED (p. 1461)

S-3783

- 1 Amend House File 724, as amended, passed, and
- 2 reprinted by the House, as follows:
- 1. Page 1, line 18, by inserting after the word
- 4 "census" the following: "or designating other
- 5 geographic units approved by the department of
- 6 economic development".
- 7 2. Page 1, line 27, by inserting after the word
- 8 "tracts" the following: "or approved geographic
- 9 units".
- 10 3. Page 1, line 28, by inserting after the word
- 11 "tracts" the following: "or approved geographic
- 12 units".

By ROD HALVORSON

S-3783 FILED APRIL 25, 1997 ADOPTED (ρ.1460)

HOUSE FILE 724

S-3784

- 1 Amend House File 724, as amended, passed, and
- 2 reprinted by the House, as follows:
- DIV 3 1. Page 2, line 18; by striking the word "ninety"
- A 4 and inserting the following: "ninety-five".
- DIV 5 2. Page 2, line 19, by striking the word "lesser"
- B 6 and inserting the following: "greater".

By MATT McCOY

S-3784 FILED APRIL 25, 1997 DIV A - LOST, DIV B - LOST (ρ.1462) (ρ.1463)

HOUSE FILE 724

S-3785

- 1 Amend House File 724, as amended, passed, and
- 2 reprinted by the House, as follows:
- 3 1. Page 2, line 18, by striking the word "ninety"
- 4 and inserting the following: "one hundred".
- 5 2. Page 2, by striking lines 19 and 20 and
- 6 inserting the following: "percent of the average
- 7 county wage as determined by the department. However,
- 8 the".

By MATT McCOY

S-3785 FILED APRIL 25, 1997 LOST (ρ. /46/)

S-3798

Amend House File 724, as amended, passed, and 2 reprinted by the House, as follows:

3 l. Page 4, by inserting after line 15 the 4 following:

5 "2A. A county that does not qualify under

6 subsection 1 to designate an area an enterprise zone

7 but which contains any census tract that meets the

8 criteria specified in subsection 2, paragraphs "a",

9 "b", and "c" and which has experienced a population

10 loss between 1990 and 1995 may designate such area as

ll an enterprise zone."

12 2. Page 4, line 18, by inserting after the word

13 and figure "subsection 1" the following: "or 2A".

By TOM VILSACK PATTY JUDGE

S-3798 FILED APRIL 25, 1997 WITHDRAWN

HOUSE FILE 724

S-3799

Amend House File 724, as amended, passed, and 2 reprinted by the House, as follows:

3 1. Page 3, by inserting after line 23 the

4 following:

5 "3. If a business has received incentives or

6 assistance under section 15E.186 and fails to maintain

7 the requirements of subsection 1 to be an eligible

8 business, the business is subject to repayment of all

9 or a portion of the incentives and assistance that it

10 has received. The city or county, as applicable,

11 shall have the authority to take action to recover the

12 value of taxes not collected as a result of the

13 exemption provided by the community to the business.

14 The department of revenue and finance shall have the

15 authority to recover the value of state taxes or

16 incentives provided under section 15E.186. The value

17 of state incentives provided under section 15E.186

18 includes applicable interest and penalties. The

19 department of economic development and the city and

20 county, as applicable, shall enter into agreement with

21 the business specifying the method for determining the

22 amount of incentives or assistance paid which will be

23 repaid in the event of failure to maintain the

24 requirements of subsection 1. In addition, a business

25 that fails to maintain the requirements of subsection

26 1 shall not receive incentives or assistance for each

27 year during which the business is not in compliance."

By TOM VILSACK

S-3799 FILED APRIL 25, 1997 ADOPTED (p. 1479)

S-3793

- 1 Amend House File 724, as amended, passed, and
- 2 reprinted by the House, as follows:
- 3 1. Page 3, by inserting after line 23 the
- 4 following:
- 5 "3. If a business has received incentives or
- 6 assistance under section 15E.186 and fails during the
- 7 ten-year period or other specified period to maintain
- 8 the requirements of subsection 1, the business shall
- 9 repay all of the incentives and assistance that it has
- 10 received."

By TOM VILSACK

S-3793 FILED APRIL 25, 1997 WITHDRAWN $(\rho./404)$

HOUSE FILE 724

S-3797

- 1 Amend House File 724, as amended, passed, and
- 2 reprinted by the House, as follows:
- 3 1. Page 4, by inserting after line 15 the
- 4 following:
- 5 "2A. A county that does not qualify under
- 6 subsection 1 to designate an area an enterprise zone
- 7 but which contains any census tract that meets the
- 8 criteria specified in subsection 2, paragraph "a",
- 9 "b", and "c" and which has experienced a population
- 10 loss between 1990 and 1995 and may designate such area
- 11 as an enterprise zone."
- 12 2. Page 4, line 18, by inserting after the word
- 13 and figure "subsection 1" the following: "or 2A".

By TOM VILSACK PATTY JUDGE

S-3797 FILED APRIL 25, 1997 LOST $(\rho_{-}/478)$

S-3736

- Amend House File 724, as amended, passed, and 2 reprinted by the House, as follows:
- 1. Page 1, line 19, by striking the words, "is a 4 designated urban" and inserting the following: "meets the requirements for eligibility for an urban or 6 rural".
- 7 2. Page 1, lines 22 and 23, by striking the words 8 "within a designated urban" and inserting the 9 following: "meeting the requirements for eligibility 10 for an urban or rural".
- 11 3. Page 2, line 33, by striking the word "one-12 time".
- 13 4. Page 2, line 34, by striking the word "is" and 14 inserting the following: "will be".
- 15 5. Page 4, line 34, by striking the words "a 16 designated urban" and inserting the following: "an 17 area meeting the requirements for eligibility for an 18 urban or rural".
- 19 6. Page 5, line 9, by inserting after the word 20 "requirements" the following: ", including
- 21 requirements related to compensation and benefits,".
- 7. Page 7, line 11, by inserting after the words 3 "of the" the following: "value added to the".
- 8. Page 7, line 13, by inserting after the word 25 "business." the following: "The amount of value added for purposes of this subsection shall be the amount of 27 the increase in assessed valuation of the property
- 28 following the location or expansion of the business in 29 the enterprise zone."
- 30 9. By renumbering, relettering, or redesignating 31 and correcting internal references as necessary.

By COMMITTEE ON WAYS AND MEANS JOANN DOUGLAS, Chairperson

S-3736 FILED APRIL 23, 1997 Alexted 4/25/97 (p. 1458)

HOUSE FILE 724

S-3741

- 1 Amend House File 724, as amended, passed, and
- 2 reprinted by the House, as follows:
- 3 1. Page 1, line 14, by inserting after the word 4 "more" the following: "but less than one hundred
- 5 ninety thousand".
- 6 2. Page 1, line 26, by inserting after the word
- 7 "more" the following: "but less than one hundred
- 8 ninety thousand".
- 9 3. Page 1, line 31, by inserting after the word 10 "more" the following: "but less than one hundred
- 10 "more" the following: "but less than one numbered 11 ninety thousand".

By JACK RIFE

S-3741 FILED APRIL 24, 1997

a withdrawn

S-3769

Amend House File 724, as amended, passed, and

2 reprinted by the House, as follows:

1. Page 1, line 13, by striking the word "twenty-

"twenty-four". 4 five" and inserting the following:

2. Page 1, line 26, by striking the word "twenty-

6 five" and inserting the following: "twenty-four".
7 3. Page 1, line 31, by striking the word "twenty-

8 five" and inserting the following: "twenty-four".

By JOANN DOUGLAS

DON GETTINGS

SHELDON RITTMER

WITHDRAWN 4-25-97 (P.1458)

S-3769 FILED APRIL 24, 1997

HOUSE AMENDMENT TO SENATE AMENDMENT TO HOUSE FILE 724

S-3817

Amend the Senate amendment, H-1945, to House File 2 724, as amended, passed, and reprinted by the House, 3 as follows:

1. Page 1, by striking lines 41 through 43.

2. By striking page 2, line 43, through page 3,

6 line 13.

3. By renumbering, relettering, or redesignating

8 and correcting internal references as necessary. RECEIVED FROM THE HOUSE

S-3817 FILED APRIL 28, 1997 CONCURRED / P. 15051

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HOUSE FILE 724
 H-1949
       Amend the Senate amendment, H-1945, to House File
  2 724, as amended, passed, and reprinted by the House,
  3 as follows:
       1. By striking page 2, line 43, through page 3,
  5 line 13.
                               By JENKINS of Black Hawk
 H-1949 FILED APRIL 28, 1997
 ADOPTED
(P.1625)
                    HOUSE FILE 724
 H-1952
       Amend the Senate amendment, H-1945, to House File
  2 724, as amended, passed, and reprinted by the House,
  3 as follows:
       1. Page 1, by striking lines 41 through 43.
                               By JENKINS of Black Hawk
 H-1952 FILED APRIL 28, 1997
 ADOPTED
 (P1624)
                    HOUSE FILE
                               724
 H-1953
       Amend the Senate amendment, H-1945, to House File
  2 724, as amended, passed, and reprinted by the House,
  3 as follows:
       1. Page 1, by striking lines 3 and 4 and
  5 inserting the following:
       "___. Page 1, line 13, by striking the words
  7 "twenty-five thousand" and inserting the following:
  8 "one hundred"."
       2. Page 1, by striking lines 20 and 21 and
 10 inserting the following:
         __. Page 1, line 26, by striking the words,
 12 twenty-five thousand" and inserting the following:
 13 "one hundred"."
       3. Page 1, by striking lines 31 through 33 and
 15 inserting the following:
          _. Page 1, line 31, by striking the words
 17 "twenty-five thousand" and inserting the following:
 18 "one hundred"."
                               By WEIGEL of Chickasaw
 H-1953 FILED APRIL 28, 1997
 LOST ( 1624)
                    HOUSE FILE 724
 H-1954
  3 as follows:
      1. Page 2, by inserting after line 23 the
  5 following:
      " . Page 4, by inserting after line 3 the
  7 following:
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Amend the Senate amendment, H-1945, to House File 2 724, as amended, passed, and reprinted by the House, "e. The county is a state or federally designated 9 primary health care provider shortage area.""

By WEIGEL of Chickasaw H-1954 FILED APRIL 28, 1997 LOST (1.1625)

SENATE AMENDMENT TO HOUSE FILE 724

H-1945

1 Amend House File 724, as amended, passed, and 2 reprinted by the House, as follows:

- 3 l. Page 1, line 13, by striking the word "twenty-4 five" and inserting the following: "twenty-four".
- 5 2. Page 1, line 14, by inserting after the word 6 "more" the following: ", as shown by the 1990 7 certified federal census,".
- 8 3. Page 1, line 18, by inserting after the word 9 "census" the following: "or designating other 10 geographic units approved by the department of 11 economic development".
- 12 4. Page 1, line 19, by striking the words "is a 13 designated urban" and inserting the following: "meets 14 the requirements for eligibility for an urban or 15 rural".
- 16 5. Page 1, lines 22 and 23, by striking the words 17 "within a designated urban" and inserting the 18 following: "meeting the requirements for eligibility 19 for an urban or rural".
- 20 6. Page 1, line 26, by striking the word "twenty-21 five" and inserting the following: "twenty-four".
- 7. Page 1, line 26, by inserting after the word more" the following: ", as shown by the 1990 certified federal census,".
- 25 8. Page 1, line 27, by inserting after the word 26 "tracts" the following: "or approved geographic 27 units".
- 9. Page 1, line 28, by inserting after the word 29 "tracts" the following: "or approved geographic 30 units".
- 31 10. Page 1, line 31, by striking the word 32 "twenty-five" and inserting the following: "twenty-33 four".
- 11. Page 1, line 31, by inserting after the word 35 "more" the following: ", as shown by the 1990 36 certified federal census,".
- 37 12. Page 2, line 33, by striking the word "one-38 time".
- 39 13. Page 2, line 34, by striking the word "is" 40 and inserting the following: "will be".
- 41 14. Page 3, line 5, by inserting after the word 42 "from" the following: "two hundred fifty thousand 43 dollars of".
- 15. Page 3, line 6, by inserting after the word 45 "paragraph" the following: "of up to two hundred 46 fifty thousand dollars of the fair market value, as 47 established by an appraisal, of the building and 48 land".
- 49 16. Page 3, by inserting after line 23 the 50 following:
 H-1945 -1-

H-1945

H-1945 Page "3. If a business has received incentives or 2 assistance under section 15E.186 and fails to maintain 3 the requirements of subsection 1 to be an eligible 4 business, the business is subject to repayment of all 5 or a portion of the incentives and assistance that it 6 has received. The city or county, as applicable, 7 shall have the authority to take action to recover the 8 value of taxes not collected as a result of the 9 exemption provided by the community to the business. 10 The department of revenue and finance shall have the 11 authority to recover the value of state taxes or 12 incentives provided under section 15E.186. 13 of state incentives provided under section 15E.186 14 includes applicable interest and penalties. The 15 department of economic development and the city and 16 county, as applicable, shall enter into agreement with 17 the business specifying the method for determining the 18 amount of incentives or assistance paid which will be 19 repaid in the event of failure to maintain the 20 requirements of subsection 1. In addition, a business 21 that fails to maintain the requirements of subsection 22 1 shall not receive incentives or assistance for each 23 year during which the business is not in compliance." Page 4, by inserting after line 15 the 17. 25 following: 26 "е. The area is a blighted area, as defined in 27 section 403.17." 18. Page 4, line 34, by striking the words "a 29 designated urban" and inserting the following: "an 30 area meeting the requirements for eligibility for an 31 urban or rural". 19. Page 5, line 9, by inserting after the word 33 "requirements" the following: ", including 34 requirements related to compensation and benefits,". 20. Page 7, line 11, by inserting after the words 36 "of the" the following: "value added to the". 21. Page 7, line 13, by inserting after the word 37 38 "business." the following: "The amount of value added 39 for purposes of this subsection shall be the amount of 40 the increase in assessed valuation of the property 41 following the location or expansion of the business in 42 the enterprise zone." 43 22. Page 7, by inserting after line 17 the 44 following: "Sec. 1997 Iowa Acts, House File 655, section 46 1, subsection 2, paragraph a, unnumbered paragraph 1, 47 is amended to read as follows: For salaries, support, maintenance, miscellaneous

49 purposes, for not more than the following full-time 50 equivalent positions, for allocating \$495,000 to

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H-1945
Page
 1 support activities in conjunction with the Iowa
 2 manufacturing technology center, $150,000 to the
 3 graphic arts center, and $100,000 to the university of
 4 northern Iowa for operation of industrial technology
 5 programs at the ag based industrial lubrication
10
11
      23. Title page, line 5, by inserting after the
12 word "zone" the following: "and increasing an
13 appropriation".
      24. By renumbering, relettering, or redesignating
15 and correcting internal references as necessary.
                             RECEIVED FROM THE SENATE
H-1945 FILED APRIL 28, 1997
CONCURRED AS AMENDED
       ( P.1625)
                  HOUSE FILE
                              724
H-1947
      Amend the Senate amendment, H-1945, to House File
 2 724, as amended, passed, and reprinted by the House,
 3 as follows:
      1. Page 1, line 4, by striking the word "twenty-
 5 four" and inserting the following: "one".
      2. Page 1, line 21, by striking the word "twenty-
 7 four" and inserting the following: "one".
      3. Page 1, lines 32 and 33, by striking the word
 9 "twenty-four" and inserting the following: "one".
                              By WEIGEL of Chickasaw
H-1947 FILED APRIL 28, 1997
LOST
P. 1625)
                   HOUSE FILE 724
H-1948
      Amend the Senate amendment, H-1945, to House File
 2 724, as amended, passed, and reprinted by the House,
 3 as follows:
      1. Page 1, line 4, by striking the word "twenty-
 5 four" and inserting the following: "two".
      Page 1, line 21, by striking the word "twenty-
 7 four" and inserting the following: "two".
      3. Page 1, lines 32 and 33, by striking the word
  "twenty-four" and inserting the following: "two".
                              By WEIGEL of Chickasaw
H-1948 FILED APRIL 28, 1997
WITHDRAWN
 (P. 1625)
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Page 48

3,916,397 3,996,897 17.76 19.26"

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HSB 219

ECONOMIC DEVELOPMENT

Jenkins, Ch Larson Brzgiss Warnstadt Scherrman Suc goded By HOUSE FILE (PROPOSED COMMITTEE ON ECONOMIC DEVELOPMENT BILL BY CHAIRPERSON LARSON)

Passed	House,	Date		Passed	Senate	, Date	
	Ayes _			Vote:	Ayes _	Nays	
	1	Annrot	zed				

A BILL FOR

1 An Act relating to investments in counties and cities by providing for the establishment of enterprise zones in areas 2 of counties and cities for which tax incentives and assistance 3 are available for eligible businesses locating or located in the enterprise zone. 5 6 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA: 7 8 9 10 11

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- 1 Section 1. NEW SECTION. 15E.181 INTENT.
- 2 It is the intent of the general assembly that this division
- 3 be administered in a manner to promote new economic
- 4 development in economically distressed areas by encouraging
- 5 communities to target resources in ways that attract
- 6 productive private investment.
- 7 Sec. 2. NEW SECTION. 15E.182 ENTERPRISE ZONES.
- 8 1. A county may create an economic development enterprise
- 9 zone as authorized in this division, subject to certification
- 10 by the department of economic development, by designating up
- 11 to one percent of the county area for that purpose. A county
- 12 may establish more than one enterprise zone.
- 2. A city with a population of twenty-five thousand or
- 14 more may create an economic development enterprise zone as
- 15 authorized in this division, subject to certification by the
- 16 department of economic development, by designating one or more
- 17 contiguous census tracts, as determined in the most recent
- 18 federal census, for that purpose. In creating an enterprise
- 19 zone, a city with a population of twenty-five thousand or more
- 20 may designate as part of the area tracts located in a
- 21 contiguous city if such tracts meet the criteria and the city
- 22 agrees to being included. The city may establish more than
- 23 one enterprise zone. Reference in this division to "city"
- 24 means a city with a population of twenty-five thousand or
- 25 more.
- 26 3. A county or city may apply to the department for an
- 27 area to be certified as an enterprise zone at any time prior
- 28 to July 1, 2000. However, the total amount of land designated
- 29 as enterprise zones under subsections 1 and 2 shall not exceed
- 30 in the aggregate one percent of the total county area.
- 31 4. An enterprise zone designation shall remain in effect
- 32 for ten years following the date of certification. Any state
- 33 or local incentives that may be conferred must be conferred
- 34 before the designation expires. However, the benefits of the
- 35 incentive may continue beyond the expiration.

- 1 Sec. 3. NEW SECTION. 15E.183 ELIGIBLE BUSINESS.
- 2 1. A business which is or will be located in an enterprise
- 3 zone is eligible to receive incentives under this division if
- 4 the business has not closed or substantially reduced its
- 5 operation in one area of the state and relocated substantially
- 6 the same operation into the enterprise zone and if the
- 7 business meets all of the following:
- 8 a. Is not a retail or professional service business.
- 9 b. Pays at least eighty percent of the cost of a standard
- 10 medical and dental insurance plan for all full-time employees.
- 11 c. Pays an average wage that is at or greater than eighty-
- 12 five percent of the average county wage but not less than
- 13 seven dollars and fifty cents per hour.
- d. Creates at least ten full-time positions and maintains
- 15 them for at least five years.
- 16 e. Makes a one-time capital investment of at least five
- 17 hundred thousand dollars. If the business is occupying a
- 18 vacant building suitable for industrial use, the fair market
- 19 value of the building shall be counted toward the capital
- 20 investment requirement.
- 21 2. A business is not ineligible under this section when
- 22 the business expands its operation in an enterprise zone if
- 23 existing operations of a similar nature in the state are not
- 24 closed or substantially reduced.
- 25 Sec. 4. NEW SECTION. 15E.184 DISTRESS CRITERIA.
- 26 1. An enterprise zone may be designated by a county in an
- 27 area which meets at least two of the following criteria:
- 28 a. The area has an average weekly wage that ranks among
- 29 the bottom twenty-five counties in the state based on the 1995
- 30 annual average weekly wage for employees in private business.
- 31 b. The area has a family poverty rate that ranks among the
- 32 top twenty-five counties in the state based on the 1990
- 33 census.
- 34 c. The area has experienced a population loss that ranks
- 35 among the top twenty-five counties in the state between 1990

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1 and 1995.

- 2 d. The area has a percentage of persons sixty-five years
- 3 of age or older that ranks among the top twenty-five counties
- 4 in the state based on the 1990 census.
- 5 2. An enterprise zone may be designated by a city which
- 6 meets at least two of the following criteria:
- 7 a. The area has a per capita income of nine thousand four
- 8 hundred dollars or less based on the 1990 census.
- 9 b. The area has a family poverty rate of twelve percent or
- 10 higher based on the 1990 census.
- 11 c. Ten percent or more of the housing units are vacant in
- 12 the area.
- d. The valuations of each class of property in the
- 14 designated area is seventy-five percent or less of the
- 15 citywide average for that classification based upon the most
- 16 recent valuations for property tax purposes.
- 17 3. The department of economic development shall certify
- 18 eligible enterprise zones that meet the requirements of
- 19 subsection 1 upon request by the county or subsection 2 upon
- 20 request by the city, as applicable.
- 21 Sec. 5. NEW SECTION. 15E.185 ENTERPRISE ZONE COMMISSION.
- 22 A county or city for which an eligible enterprise zone is
- 23 certified shall establish an enterprise zone commission to
- 24 review applications from qualified businesses located within
- 25 or requesting to locate within an enterprise zone to receive
- 26 assistance as provided in section 15E.186. The commission
- 27 shall include but not be limited to representatives from the
- 28 board of supervisors, cities, school districts, community or
- 29 regional economic development offices, community colleges, and
- 30 the servicing utility companies. A county and any cities
- 31 within the county may combine their commissions into one
- 32 commission.
- 33 If the enterprise zone commission determines that a
- 34 business qualifies for inclusion in an enterprise zone and is
- 35 eligible to receive assistance as provided in section 15E.186,

- 1 the commission shall submit an application for assistance to
- 2 the department of economic development. The department may
- 3 approve, defer, or deny the application. A business that is
- 4 approved to receive assistance shall, for the length of its
- 5 designation as an enterprise zone business, certify annually
- 6 to the county or city, as applicable, and the department of
- 7 economic development its compliance with the requirements of
- 8 section 15E.183.
- 9 Sec. 6. NEW SECTION. 15E.186 INCENTIVES -- ASSISTANCE.
- 10 For purposes of determining the incentives or assistance
- 11 provided in this section, "eligible business" means a business
- 12 which has been approved to receive incentives and assistance
- 13 by the department of economic development pursuant to
- 14 application as provided in section 15E.185. The incentives
- 15 and assistance provided under this division for businesses
- 16 located in enterprise zones shall include all of the
- 17 following:
- 18 1. New jobs credit from withholding, as provided in
- 19 section 15.331.
- 20 2. Sales, services, and use tax refund, as provided in
- 21 section 15.331A.
- 3. Investment tax credit, as provided in section 15.333.
- 4. Research activities credit, as provided in section
- 24 15.335.
- 25 5. The county or city for which an eligible enterprise
- 26 zone is certified may exempt from all property taxation all or
- 27 a portion of the property upon which an eligible business
- 28 locates or expands in an enterprise zone and which is used in
- 29 the operation of the eligible business. The exemption may be
- 30 allowed for a period not to exceed ten years beginning the
- 31 year the eligible business enters into an agreement with the
- 32 county or city to locate or expand operations in an enterprise
- 33 zone.
- 34 EXPLANATION
- 35 The bill authorizes a county to designate up to 1 percent

1 of its total area as enterprise zones. A city with a 2 population of 25,000 or more may designate more than one or 3 more contiguous census tracts as enterprise zones. However, 4 the total amount of land that may be in these city and county 5 zones cannot exceed in the aggregate 1 percent of the total 6 area of the county. In addition, the department of economic 7 development must approve any such designation. In order for 8 an area to be designated an enterprise zone, at least two of 9 four criteria must be met. In the case of county-designated 10 areas, these are having an average weekly wage that ranks 11 among the bottom 25 counties based upon 1995 statistics; 12 family poverty rate that ranks among the top 25 counties based 13 upon the 1990 census; population loss that ranks among the top 14 25 counties between 1990 and 1995; and a percentage of persons 15 65 years old that ranks among the top 25 counties. In the 16 case of city-designated areas these are having per capita 17 income of \$9,400 or less, poverty rate of 12 percent or more, 18 and 10 percent of more of housing units are vacant, all 19 according to the 1990 census, and the valuations in the area 20 equal 75 percent or less of the average for the city. A 21 business that is or will be located in the enterprise zone 22 shall receive incentives or assistance if the business meets 23 all of certain eligibility criteria. These criteria include 24 paying at least 80 percent of the cost of standard medical and 25 dental insurance, in a county-designated zone paying at least 26 85 percent of the average wage in the county, creation of at 27 least 10 new jobs, and making a capital investment of at least 28 \$500,000. Retail or professional service businesses are not 29 eligible nor are businesses that move similar operations from 30 another part of the state to the enterprise zone. 31 The incentives and assistance that shall be provided are a 32 new jobs credit for training new employees to work in the 33 zone, refund of sales and services taxes for utility services 34 furnished in the zone and for materials used in construction 35 contracts done in the zone, investment tax credit for

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1 investments made in the zone, credit for increasing research 2 activities in the state, and if the county or city so decides, 3 exemption from all property taxation for property used in the 4 business in the zone.

HOUSE FILE 724

AN ACT

RELATING TO INVESTMENTS IN COUNTIES AND CITIES BY PROVIDING FOR THE ESTABLISHMENT OF ENTERPRISE ZONES IN
AREAS OF COUNTIES AND CITIES FOR WHICH TAX INCENTIVES
AND ASSISTANCE ARE AVAILABLE FOR ELIGIBLE BUSINESSES
LOCATING OR LOCATED IN THE ENTERPRISE ZONE.

BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA:

Section 1. NEW SECTION. 15E.181 INTENT.

It is the intent of the general assembly that this division be administered in a manner to promote new economic development in economically distressed areas by encouraging communities to target resources in ways that attract productive private investment.

- Sec. 2. NEW SECTION. 15E.182 ENTERPRISE ZONES.
- 1. A county may create an economic development enterprise zone as authorized in this division, subject to certification by the department of economic development, by designating up to one percent of the county area for that purpose. A county may establish more than one enterprise zone.
- 2. A city with a population of twenty-four thousand or more, as shown by the 1990 certified federal census, may create an economic development enterprise zone as authorized

House File 724, p. 2

in this division, subject to certification by the department of economic development, by designating one or more contiguous census tracts, as determined in the most recent federal census or designating other geographic units approved by the department of economic development, for that purpose. If there is an area in the city which meets the requirements for eligibility for an urban or rural enterprise community under Title XIII of the federal Omnibus Budget Reconciliation Act of 1993, such area shall be designated by the state an economic development enterprise zone. The area meeting the requirements for eligibility for an urban or rural enterprise community shall not be included for the purpose of determining the area limitation pursuant to subsection 3. In creating an enterprise zone, a city with a population of twenty-four thousand or more, as shown by the 1990 certified federal census, may designate as part of the area tracts or approved geographic units located in a contiguous city if such tracts or approved geographic units meet the criteria and the city agrees to being included. The city may establish more than one enterprise zone. Reference in this division to "city" means a city with a population of twenty-four thousand or more, as shown by the 1990 certified federal census.

- 3. A county or city may apply to the department for an area to be certified as an enterprise zone at any time prior to July 1, 2000. However, the total amount of land designated as enterprise zones under subsections 1 and 2 shall not exceed in the aggregate one percent of the total county area.
- 4. An enterprise zone designation shall remain in effect for ten years following the date of certification. Any state or local incentives or assistance that may be conferred must be conferred before the designation expires. However, the benefits of the incentive or assistance may continue beyond the expiration.
 - Sec. 3. <u>NEW SECTION</u>. 15E.183 ELIGIBLE BUSINESS.

- 1. A business which is or will be located in an enterprise zone is eligible to receive incentives and assistance under this division if the business has not closed or reduced its operation in one area of the state and relocated substantially the same operation into the enterprise zone and if the business meets all of the following:
 - a. Is not a retail business.
- b. Pays at least eighty percent of the cost of a standard medical and dental insurance plan for all full-time employees.
- c. Pays an average wage that is at or greater than ninety percent of the lesser of the average county wage or average regional wage, as determined by the department. However, the wage paid by the business shall not be less than seven dollars and fifty cents per hour.
- d. Creates at least ten full-time positions and maintains them for at least ten years. For an existing business in counties with a population of ten thousand or less, the commission may adopt a provision that allows the business to create at least five initial jobs with the additional jobs to be added in five years. The business shall include in its strategic plan the timeline for job creation. If the existing business fails to meet the ten-job creation requirement within the five-year period all incentives or assistance will cease immediately.
- e. Makes a capital investment of at least five hundred thousand dollars. If the business will be occupying a vacant building suitable for industrial use, the fair market value of the building and land, not to exceed two hundred fifty thousand dollars, shall be counted toward the capital investment requirement. An existing business that has been operating in the enterprise zone for at least five years is exempt from the capital investment requirement of this paragraph of up to two hundred fifty thousand dollars of the fair market value, as established by an appraisal, of the building and land.

- 2. In addition to meeting the requirements under subsection 1, an eligible business shall provide the enterprise zone commission with all of the following:
- a. The long-term strategic plan for the business which shall include labor and infrastructure needs.
- b. Information dealing with the benefits the business will bring to the area.
- c. Examples of why the business should be considered or would be considered a good business enterprise.
- $\mbox{\bf d}.$ The impact the business will have on other businesses in competition with it.
- e. An affidavit that it has not, within the last five years, violated state or federal environmental and worker safety statutes, rules, and regulations or if such violation has occurred that there were mitigating circumstances or such violations did not seriously affect public health or safety or the environment.
- 3. If a business has received incentives or assistance under section 15E.186 and fails to maintain the requirements of subsection 1 to be an eligible business, the business is subject to repayment of all or a portion of the incentives and assistance that it has received. The city or county, as applicable, shall have the authority to take action to recover the value of taxes not collected as a result of the exemption provided by the community to the business. The department of revenue and finance shall have the authority to recover the value of state taxes or incentives provided under section 15E.186. The value of state incentives provided under section 15E.186 includes applicable interest and penalties. The department of economic development and the city and county, as applicable, shall enter into agreement with the business specifying the method for determining the amount of incentives or assistance paid which will be repaid in the event of failure to maintain the requirements of subsection 1. In addition, a business that fails to maintain the requirements

of subsection 1 shall not receive incentives or assistance for each year during which the business is not in compliance.

- Sec. 4. NEW SECTION. 15E.184 DISTRESS CRITERIA.
- An enterprise zone may be designated by a county which meets at least two of the following criteria:
- a. The county has an average weekly wage that ranks among the bottom twenty-five counties in the state based on the 1995 annual average weekly wage for employees in private business.
- b. The county has a family poverty rate that ranks among the top twenty-five counties in the state based on the 1990 census.
- c. The county has experienced a percentage population loss that ranks among the top twenty-five counties in the state between 1990 and 1995.
- d. The county has a percentage of persons sixty-five years of age or older that ranks among the top twenty-five counties in the state based on the 1990 census.
- An enterprise zone may be designated by a city which meets at least two of the following criteria:
- a. The area has a per capita income of nine thousand six hundred dollars or less based on the 1990 census.
- b. The area has a family poverty rate of twelve percent or higher based on the 1990 census.
- c. Ten percent or more of the housing units are vacant in the area.
- d. The valuations of each class of property in the designated area is seventy-five percent or less of the citywide average for that classification based upon the most recent valuations for property tax purposes.
- e. The area is a blighted area, as defined in section 403.17.
- 3. The department of economic development shall certify eligible enterprise zones that meet the requirements of subsection 1 upon request by the county or subsection 2 upon request by the city, as applicable.
 - Sec. 5. NEW SECTION. 15E.185 ENTERPRISE ZONE COMMISSION.

- 1. A county in which an eligible enterprise zone is certified shall establish an enterprise zone commission to review applications from qualified businesses located within or requesting to locate within an enterprise zone to receive incentives or assistance as provided in section 15E.186. The commission shall consist of nine members. Five of these members shall consist of one representative of the board of supervisors, one member with economic development expertise chosen by the department of economic development, one representative of the county zoning board, one member of the local community college board of directors, and one representative of the local workforce development center. These five members shall select the remaining four members. If the enterprise zone consists of an area meeting the requirements for eligibility for an urban or rural enterprise community under Title XIII of the federal Omnibus Budget Reconciliation Act of 1993, one of the remaining four members shall be a representative of that zone. However, if the enterprise zone qualifies under the city criteria, one of the four members shall be a representative of an international labor organization and if an enterprise zone is located in any city, a representative, chosen by the city council, of each such city may be a member of the commission. A county shall have only one enterprise zone commission.
- 2. The commission may adopt more stringent requirements, including requirements related to compensation and benefits, for a business to be eligible for incentives or assistance than provided in section 15E.183. The commission may develop as an additional requirement that preference in hiring be given to individuals who live within the enterprise zone. The commission shall work with the local workforce development center to determine the labor availability in the area.
- 3. If the enterprise zone commission determines that a business qualifies for inclusion in an enterprise zone and is eligible to receive incentives or assistance as provided in

section 15E.186, the commission shall submit an application for incentives or assistance to the department of economic development. The department may approve, defer, or deny the application.

4. In making its decision, the commission or department shall consider the impact of the eligible business on other businesses in competition with it and compare the compensation package of businesses in competition with the business being considered for incentives or assistance. The commission or department shall make a good faith effort to identify existing Iowa businesses within an industry in competition with the business being considered for incentives or assistance. The commission or department shall also make a good faith effort to determine the probability that the proposed incentives or assistance will displace employees of existing businesses. In determining the impact on businesses in competition with the business seeking incentives or assistance, jobs created as a result of other jobs being displaced elsewhere in the state shall not be considered direct jobs created.

However, if the commission or department finds that an eligible business has a record of violations of the law, including but not limited to environmental and worker safety statutes, rules, and regulations, over a period of time that tends to show a consistent pattern, the eligible business shall not qualify for incentives or assistance under section 15E.186, unless the commission or department finds that the violations did not seriously affect public health or safety or the environment, or if it did that there were mitigating circumstances. In making the findings and determinations regarding violations, mitigating circumstances, and whether an eligible business is eligible for incentives or assistance under section 15E.186, the commission or department shall be exempt from chapter 17A. If requested by the commission or department, the business shall provide copies of materials documenting the type of violation, any fees or penalties

assessed, court filings, final disposition of any findings and any other information which would assist the commission or department in assessing the nature of any violation.

- 5. A business that is approved to receive incentives or assistance shall, for the length of its designation as an enterprise zone business, certify annually to the county or city, as applicable, and the department of economic development its compliance with the requirements of section 15E.183.
- Sec. 6. NEW SECTION. 15E.186 INCENTIVES -- ASSISTANCE.
 For purposes of determining the incentives or assistance provided in this section, "eligible business" means a business which has been approved to receive incentives and assistance by the department of economic development pursuant to application as provided in section 15E.185. The incentives and assistance provided under this division for businesses located in enterprise zones shall be for a period not to exceed ten years and shall include all of the following:
- 1. New jobs credit from withholding, as provided in section 15.331.
- 2. Sales, services, and use tax refund, as provided in section 15.331A.
 - 3. Investment tax credit, as provided in section 15.333.
- Research activities credit, as provided in section 15.335.
- 5. The county or city for which an eligible enterprise zone is certified may exempt from all property taxation all or a portion of the value added to the property upon which an eligible business locates or expands in an enterprise zone and which is used in the operation of the eligible business. The amount of value added for purposes of this subsection shall be the amount of the increase in assessed valuation of the property following the location or expansion of the business in the enterprise zone. The exemption may be allowed for a period not to exceed ten years beginning the year the eligible

business enters into an agreement with the county or city to locate or expand operations in an enterprise zone.

> RON J. CORBETT Speaker of the House

MARY E. KRAMER President of the Senate

I hereby certify that this bill originated in the House and is known as House File 724, Seventy-seventh General Assembly.

ELIZABETH ISAACSON

Chief Clerk of the House

Approved May 14, 1997

TERRY E. BRANSTAD

Governor

HF 724