REFRINTED



BY COMMITTEE ON JUDICIARY

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E-1298

22 23 (SUCCESSOR TO HSB 229)

(P.982) Passed House, Date 4-2-97	(e m)		
	Passed Senate, Date <u>4-16-97</u> (9.1216)		
Vote: Ayes <u>81</u> Nays <u>15</u>	Vote: Ayes <u>47</u> Nays <u>0</u>		
Approximated Mary 29, 1997			
A BILL FO	R		

1 An Act relating to the defense of criminal charges, by making 2 changes in the penalties applicable to certain offenses for which appointment of counsel is required, providing county 3 attorneys or their designees with access to the centralized 4 employee registry for purposes of collection of restitution, 5 making changes relating to the determination of a person's 6 7 indigency, prohibiting the submission of false information on an affidavit of financial status, requiring the state to 8 9 enforce liens for restitution in criminal cases, and providing 10 penalties.

11 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA:

### **EOUSE FILE 662**

1 Amend House File 662 as follows: 2 1. Page 6, line 31, by inserting after the word 3 "court." the following: "The court may, however; 4 reduce the fee to ten dollars or waive the fee, if the 5 person remains in custody or if, based on the 6 affidavit of financial status, the court determines 7 that the person does not have the financial resources 8 to pay the fee." By MILLAGE of Scott H-1298 FILED MARCH 24, 1997 Out 7 Outury 4/2/97 (P.92)

s.f. H.f. 662 NATI Section 1. Section 13B.9, subsection 6, Code 1997, is 1 2 amended by striking the subsection. Section 252G.5, unnumbered paragraph 1, Code 1997, Sec. 2. 3 4 is amended to read as follows: The records of the centralized employee registry are 5 6 confidential records pursuant to section 22.7, and may be 7 accessed only by state agencies, county attorneys, or county 8 attorneys' designees as provided in this section. When a 9 state agency accesses information in the registry, the agency 10 may use the information to update the agency's own records. 11 Access to and use of the information contained in the registry 12 shall be limited to the following: 13 Sec. 3. Section 252G.5, Code 1997, is amended by adding 14 the following new subsection: NEW SUBSECTION. 4. County attorneys or designees procured 1516 by a county attorney for purposes of recovery of restitution 17 ordered by the court pursuant to chapter 910. Section 321.218, subsections 1 and 4, Code 1997, 13 Sec. 4. 19 are amended to read as follows: A person whose motor vehicle license or operating 20 1. 21 privilege has been denied, canceled, suspended, or revoked as 22 provided in this chapter or as provided in section 252J.8, and 23 who operates a motor vehicle upon the highways of this state 24 while the license or privilege is denied, canceled, suspended, 25 or revoked, commits a serious misdemeanor punishable only by 26 imposition of a fine of two hundred fifty dollars, 27 notwithstanding section 903.1. A person who operates a commercial motor vehicle upon 28 4. 29 the highways of this state when disqualified from operating 30 the commercial motor vehicle under section 321.208 commits a 31 serious misdemeanor punishable only by imposition of a fine of 32 two hundred fifty dollars; notwithstanding section 903.1, if a 33 commercial driver's license is required for the person to 34 operate the commercial motor vehicle. 35 Sec. 5. Section 321A.32, Code 1997, is amended to read as

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1 follows:

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321A.32 OTHER VIOLATIONS -- PENALTIES.

1. Any person whose license or registration or 4 nonresident's operating privilege has been suspended, denied 5 or revoked under this chapter or continues to remain suspended 6 or revoked under this chapter, and who, during such 7 suspension, denial or revocation, or during such continuing 8 suspension or continuing revocation, drives any motor vehicle 9 upon any highway or knowingly permits any motor vehicle owned 10 by such person to be operated by another upon any highway, 11 except as permitted under this chapter, shall be guilty of a 12 serious misdemeanor <u>punishable only by imposition of a fine of</u> 13 two hundred fifty dollars, notwithstanding section 903.1.

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14 2. Any person willfully failing to return license or 15 registration as required in section 321A.31 shall be guilty of 16 a simple misdemeanor.

17 3. Any person who shall forge or, without authority, sign 18 any notice provided for under section 321A.5 that a policy or 19 bond is in effect, or any evidence of proof of financial 20 responsibility, or who files or offers for filing any such 21 notice or evidence of proof knowing or having reason to 22 believe that it is forged or signed without authority, shall 23 be guilty of a serious misdemeanor <u>punishable only by</u> 24 <u>imposition of a fine of two hundred fifty dollars,</u> 25 notwithstanding section 903.1.

4. Any person who shall violate any provision of this
chapter for which no penalty is otherwise provided shall be
guilty of a serious misdemeanor punishable only by imposition
of a fine of two hundred fifty dollars, notwithstanding
section 903.1.

31 Sec. 6. Section 321J.21, Code 1997, is amended to read as 32 follows:

33 321J.21 DRIVING WHILE LICENSE DENIED OR REVOKED.
34 A person whose motor vehicle license or nonresident
35 operating privilege has been denied or revoked as provided in

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1 this chapter and who drives a motor vehicle upon the highways 2 of this state while the license or privilege is denied or 3 revoked commits a serious misdemeanor punishable only by 4 imposition of a fine of two hundred fifty dollars,

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5 notwithstanding section 903.1. The department, upon receiving 6 the record of the conviction of a person under this section 7 upon a charge of driving a motor vehicle while the license of 8 the person was revoked or denied, shall extend the period of 9 revocation or denial for an additional like period, and the 10 department shall not issue a new license during the additional 11 period.

12 Sec. 7. Section 719.1, subsections 1 and 2, Code 1997, are 13 amended to read as follows:

14 1. A person who knowingly resists or obstructs anyone 15 known by the person to be a peace officer, emergency medical 16 care provider under chapter 147A, or fire fighter, whether 17 paid or volunteer, in the performance of any act which is 18 within the scope of the lawful duty or authority of that 19 officer, emergency medical care provider under chapter 147A, 20 or fire fighter, whether paid or volunteer, or who knowingly 21 resists or obstructs the service or execution by any 22 authorized person of any civil or criminal process or order of 23 any court, commits a serious misdemeanor punishable only by 24 imposition of a fine of two hundred fifty dollars, 25 notwithstanding section 903.1. However, if a person commits 26 an interference with official acts, as defined in this 27 subsection, and in so doing inflicts bodily injury other than 28 serious injury, that person commits an aggravated misdemeanor. 29 If a person commits an interference with official acts, as 30 defined in this subsection, and in so doing inflicts or 31 attempts to inflict serious injury, or displays a dangerous 32 weapon, as defined in section 702.7, or is armed with a 33 firearm, that person commits a class "D" felony. 2. A person under the custody, control, or supervision of 34 35 the department of corrections who knowingly resists,

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1 obstructs, or interferes with a correctional officer, agent, 2 employee, or contractor, whether paid or volunteer, in the 3 performance of the person's official duties, commits a serious 4 misdemeanor punishable only by imposition of a fine of two 5 hundred fifty dollars, notwithstanding section 903.1. If a 6 person violates this subsection and in so doing commits an 7 assault, as defined in section 708.1, the person commits an 8 aggravated misdemeanor. If a person violates this subsection 9 and in so doing inflicts or attempts to inflict bodily injury 10 other than serious injury to another, displays a dangerous 11 weapon, as defined in section 702.7, or is armed with a 12 firearm, the person commits a class "D" felony. If a person 13 violates this subsection and uses or attempts to use a 14 dangerous weapon, as defined in section 702.7, or inflicts 15 serious injury to another, the person commits a class "C" 16 felony.

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17 Sec. 8. Section 815.7, Code 1997, is amended to read as 18 follows:

19 815.7 FEES TO ATTORNEYS.

An attorney who has not entered into a contract authorized 20 21 under section 13B.4 and who is appointed by the court to 22 represent any person charged with a crime in this state shall 23 be entitled to a reasonable compensation which shall be the 24 ordinary-and-customary-charges-for-like-services-in-the 25 community-to-be decided in each case by a judge of the 26 district court, including such sum or sums as the court may 27 determine are necessary for investigation in the interests of 28 justice and in the event of appeal the cost of obtaining the 29 transcript of the trial and the printing of the trial record 30 and necessary briefs in behalf of the defendant. However,-the 31 reasonable-compensation-awarded-an-attorney-shall-not-be 32 calculated-based-upon-an-hourly-rate-that-exceeds-the-rate-a 33 contract-attorney-as-provided-in-section-13B-4-would-receive 34 in-a-similar-case. Reasonable compensation awarded an 35 attorney shall be calculated pursuant to the most recent

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1 guidelines established by the supreme court for payment for 2 indigent defense. Determination of the expense associated 3 with the services of a public defender shall be determined 4 based on time records kept by the public defender for the 5 case. Such A court-appointed attorney need not follow the 6 case into another county or into the appellate court unless so 7 directed by the court at the request of the defendant, where 8 grounds for further litigation are not capricious or 9 unreasonable, but if such attorney does so, the attorney's fee 10 shall be determined accordingly. Only one attorney fee shall 11 be so awarded in any one case except that in class "A" felony 12 cases, two may be authorized.

13 Sec. 9. Section 815.9, Code 1997, is amended to read as
14 follows:

15 815.9 INDIGENCY DETERMINED -- PENALTY.

16 1. For purposes of this chapter, section 68.8, section 17 222.22, chapter 232, chapter 814, and the rules of criminal 18 procedure, the following apply:

19 a. A person is indigent if the person has an income level 20 at or below one hundred fifty percent of the United States 21 poverty level as defined by the most recently revised poverty 22 income guidelines published by the United States department of 23 health and human services.

b. A person is not indigent if the person has an income
level greater than one hundred fifty percent of the United
States poverty level as defined by the most recently revised
poverty income guidelines published by the United States
department of health and human services.

c. A person with an income level greater than one hundred fifty percent, but less than two hundred percent, of the most recently revised poverty income guidelines published by the 2 United States department of health and human services may be 3 deemed partially indigent by the court pursuant to a written 4 finding that, given the person's circumstances, not appointing 5 counsel would cause the person substantial hardship. In

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1 determining whether substantial hardship will result, the
2 court shall consider the availability of any assets, including
3 but not limited to cash, stocks, bonds, and any other property
4 which may readily be converted to cash. However, the court
5 shall require a person appointed counsel to contribute to the
6 cost of representation in accordance with rules adopted by the
7 state public defender.

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A person with an income level greater than two hundred d. 8 9 percent of the most recently revised poverty income guidelines 10 published by the United States department of health and human 11 services shall not be deemed indigent or partially indigent by 12 the court unless the person is charged with a felony and the 13 court makes a written finding that, given the person's 14 circumstances, not appointing counsel would cause the person 15 substantial hardship. In determining whether substantial 16 hardship will result, the court shall consider the 17 availability of any assets, including but not limited to cash, 18 stocks, bonds, and any other property which may readily be 19 converted to cash. However, the court shall require a person 20 appointed counsel to contribute to the cost of representation 21 in accordance with rules adopted by the state public defender. A determination of the indigent status of a person 22 2. 23 shall be made on the basis of an affidavit of financial status 24 submitted at or immediately after the person's initial 25 appearance before a court. Each person seeking legal 26 assistance under this section shall pay an application fee of 27 thirty dollars to the clerk at the time of the filing of the 28 person's affidavit of financial status. Before granting legal 29 assistance to a person under this section, the court shall 30 verify that the application fee has been paid to the clerk of 31 court. Before granting legal assistance, the court shall 32 inform the person of the obligation regarding payment of the 33 expenses associated with the grant of legal assistance. If a 34 person is granted legal assistance as an indigent or partial 35 indigent, the affidavit of financial statement status shall be

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1 filed and permanently retained in the person's court file. 2 The state public defender shall adopt rules prescribing the 3 form and content of the <u>affidavit of financial statement</u> 4 <u>status</u> and the criteria by which a determination of indigency 5 shall be based. The financial statement shall contain 6 sufficient information to allow the determination to be made 7 of whether the person meets the guidelines set out in 8 subsection 1, taking into consideration all assets, and shall 9 be accompanied by the person's most recent pay slip <u>and name</u> 10 and address of employer, if employed.

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11 3. A person who submits an affidavit of financial status, 12 or on whose behalf an affidavit of financial status has been 13 submitted, for the purpose of obtaining legal assistance shall 14 inform the court of any additional information concerning the 15 person's income or assets, as the information becomes 16 available during the course of the proceedings.

17 3: 4. A person who knowingly submits-a provides false 18 information for inclusion in an affidavit of financial 19 statement status which is submitted for the purpose of 20 obtaining legal assistance by appointed counsel commits a 21 fraudulent practice. As used in this subsection, "legal 22 assistance" includes legal counsel, transcripts, witness fees 23 and expenses, and any other goods or services required by law 24 to be provided to an indigent person.

25 Sec. 10. Section 815.9A, Code 1997, is amended to read as 26 follows:

27 815.9A RECOVERY OF INDIGENT DEFENSE COSTS.

All costs and fees incurred for indigent defense shall become-due-and-payable be paid to the clerk of the district court by the person receiving the services not later than the date of sentencing, the date or dates established in the person's restitution plan ordered in chapter 910, or if the person is acquitted or the charges are dismissed, within thirty days of the acquittal or dismissal---To-the-extent-that the-costs-and-fees-remain-unpaid-at-the-time-they-become-due-

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1 a-judgment-shall-be-entered-against-the-person-for-the-amounts
2 unpaid: as follows:

If the person has an income level as determined
 pursuant to section 815.9 greater than one hundred percent but
 not more than one hundred fifty percent of the poverty
 guidelines, at least one hundred dollars of the indigent
 defense costs shall be recovered and paid to the clerk in
 accordance with rules adopted by the state public defender.

9 2. If the person has an income level as determined 10 pursuant to section 815.9 greater than one hundred fifty 11 percent but not more than one hundred eighty-five percent of 12 the poverty guidelines, at least two hundred dollars of the 13 indigent defense costs shall be recovered <u>and paid to the</u> 14 <u>clerk</u> in accordance with rules adopted by the state public 15 defender.

16 3. If the person has an income level as determined 17 pursuant to section 815.9 greater than one hundred eighty-five 18 percent of the poverty guidelines, at least three hundred 19 dollars of the indigent defense costs shall be recovered <u>and</u> 20 <u>paid to the clerk</u> in accordance with rules adopted by the 21 state public defender.

22 Sec. 11. Section 815.10A, subsection 1, Code 1997, is 23 amended to read as follows:

1. The department of inspections and appeals shall require all claims for compensation filed by court-appointed attorneys for indigent defense cases, whether adult or juvenile, to include specific information as required by rules of the department. <u>A court-appointed attorney in an indigent case</u> <u>may make an interim claim for compensation prior to conclusion</u> of representation. The court may award reasonable and proper <u>interim compensation to the attorney in accordance with</u> <u>guidelines established by the supreme court.</u> Sec. 12. Section 903A.5, unnumbered paragraph 2, Code

34 1997, is amended to read as follows:

35 An inmate shall-not may, if ordered by the court, receive

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1 credit upon the inmate's sentence for time spent in custody in 2 another state resisting return to Iowa following an escape, or 3 for time served in an institution or jail of another 4 jurisdiction during any period of time the person is receiving 5 credit upon a sentence of that other jurisdiction.

6 Sec. 13. Section 910.7A, subsection 2, Code 1997, is 7 amended to read as follows:

8 2. A judgment of restitution may shall be enforced by the 9 state, and may be enforced by a victim entitled under the 10 order to receive restitution, a deceased victim's estate, or 11 any other beneficiary of the judgment in the same manner as a 12 civil judgment.

13 Sec. 14. Section 911.1, Code 1997, is amended to read as 14 follows:

15 911.1 CRIMINAL PENALTY SURCHARGE ESTABLISHED.

16 A criminal penalty surcharge shall be levied against 17 certain law violators as provided in section 911.2. The 18 surcharge shall be deposited as provided in section 602.8108, 19 subsection 3, and shall be used for the maintenance and 20 improvement of criminal justice programs, law enforcement 21 efforts, victim compensation, crime prevention, and 22 improvement of the professional training of personnel, and-the 23 planning and support services of the criminal justice system, 24 and the defense of indigent persons charged with a crime.

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#### EXPLANATION

This bill makes a variety of changes to provisions which relate to or effect the provision of court-appointed counsel in criminal cases.

29 County attorneys or their designees are given access to the 30 centralized employee registry maintained by the child support 31 recovery unit of the department of human services for purposes 32 of recovery of restitution ordered by the court.

33 The penalty for three different types of driving while 34 license suspended or revoked offenses is changed from a 35 serious misdemeanor to a serious misdemeanor which is 1 punishable only by a fine of \$250. The penalty applicable to 2 interference with official acts which does not result in 3 injury is changed from a serious misdemeanor to a serious 4 misdemeanor which is punishable only by a fine of \$250.

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5 The hourly rate limits on fees to court-appointed 6 attorneys, which are currently based on the hourly rate 7 established in the contracts between the state public defender 8 and the private contract attorneys, are changed to conform to 9 rates established by the supreme court for the defense of 10 indigent persons. The income level used to determine 11 indigency is lowered from 150 percent of poverty level, as 12 established by the United States department of health and 13 human services, to poverty level. For persons who may be 14 partially indigent, the court is to determine substantial 15 hardship which would result in the appointment of counsel 16 based on the availability of any assets, including but not 17 limited to cash, stocks, bonds, and any other property which 18 may be readily converted to cash.

The determination of indigent financial status is amended 19 20 to require an affidavit of financial status be submitted. An 21 affidavit is to include the name and address of the person's 22 employer if the person is employed. A person who submits or 23 for whom an affidavit of financial status is submitted, has a 24 duty to provide the court with any additional information 25 which becomes available during the course of the proceedings. 26 A person who submits an affidavit of financial status in order 27 to obtain legal assistance is required to pay an up-front fee 28 of \$30 and the court is to verify payment of the fee before 29 granting legal assistance. A person who submits false 30 information for an affidavit of financial status commits a 31 fraudulent practice. The bill clarifies that all indigent 32 defense costs that are recovered in accordance with rules 33 adopted by the state public defender are to be paid to the 34 clerk of the district court. The bill provides for claims for 35 and payment of fees for services provided prior to actual

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S.F. \_\_\_\_\_H.F. 667 1 completion of a criminal or juvenile case. Criminal indigent 2 defense costs are added to the items which may be paid with 3 receipts from the criminal penalty surcharge which is added to 4 criminal fines. Time spent in custody in another state while resisting 6 extradition back to Iowa following an escape may, if ordered 7 by the court, be credited against a person's sentence under 8 the bill. Language requiring the state to enforce restitution 9 orders is added to the restitution chapter in the Code. ;7 

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### HOUSE FILE 662 FISCAL NOTE

The estimate for HF 662, passed by the Senate, amended by H-1914, is hereby submitted as a fiscal note pursuant to Joint Rule 17 and as a correctional impact statement pursuant to Section 2.56, <u>Code of Iowa</u>. Data used in developing this fiscal note and correctional impact statement are available from the Legislative Fiscal Bureau to members of the Legislature upon request.

House File 662, as passed by the Senate and amended by H-1914, includes changes to Section 321.218, <u>Code of Iowa</u>, driving under suspended license; does not include changes to Section 321A.32, <u>Code of Iowa</u>, or Section 321J.21, <u>Code of</u> <u>Iowa</u>, relating to driving under suspended driving license; includes changes to Section 719.1, <u>Code of Iowa</u>, relating to interfering with official acts; establishes an Indigent Defense Assessment Fee Account in the General Pund; establishes a \$30 affidavit of financial status filing fee; strikes language making changes relating to recovery of indigent defense costs under Section 815.9A, <u>Code of Iowa</u>; eliminates the requirement that the clerk of court review the affidavit of financial status and make an initial determination of indigency; and establishes an hourly pay rate for court appointed attorneys.

#### ASSUMPTIONS

- 1. Suspended Drivers License The average fine increase for driving with a suspended or revoked license (Section 321.218, Code of Iowa) will be \$50 with a 20.0% (based on the recent Judicial Department review of the first nine months of FY 1997) collection rate. Currently, most fines dealing with this violation range from \$250 to \$300. Approximately 4,600 cases will not receive any jail time, therefore, no legal assistance will be required.
- 2. Attorney Fees - The hourly rate for court appointed attorneys handling indigent defense cases is established at \$55 per hour. The rate for class "A" and "B" felony cases is \$60 per hour. If all contract and non-contract attorneys are paid at least \$55 per hour, the minimum cost to the General Fund will be \$2.2 million annually. If the hourly rate is established at \$60 for all contract and non-contract attorneys, the maximum cost to the General Fund will be \$3.7 million annually. House File 662, as passed by the Senate, establishes a specific hourly rate for only non-contract attorneys who provide legal services to indigent defendants. Because contract attorneys have the ability to provide the State Public Defender's Office with a 30-day termination notice, it is assumed that most will decide to end their contract with the State. This will result in most attorneys receiving either \$55 or \$60 per hour depending on the type of case. If contract attorneys maintain their contracts at \$45 per hour and only non-contract attorneys receive the increased hourly rate, the cost would be between \$1.3 Million and \$2.2 Million annually.
- 3. <u>\$30 Affidavit Filing Fee</u> Because it is not known to what extent the Court will waive the \$30 affidavit filing fee, an estimate of the fee revenues cannot be determined. The maximum amount that could be collected



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if all fees were set at \$30 with a 100.0% collection rate would be \$2.5 million annually. Based on a recent review of FY 1997 information by the Judicial Department, the collection rate involving indigent defense cases compared to the amount actually assessed was between 15.0% and 20.0%.

- 4. Community Based Corrections Admissions to community based corrections probation would be reduced by 1,600 cases. Approximately 90.0% of the 1,600 cases would be managed in banked caseloads at a cost of \$.15 per day for six months. The remaining 10.0% would be on officer caseloads at a cost of \$1.50 per day for six months.
- 5. <u>County Jails</u> Admissions to county jails would increase by approximately 30 cases resulting in reduced county jail savings. The average marginal cost for jail is \$12 per day.

#### CORRECTIONAL IMPACT

Admissions to correctional facilities and services will be reduced by the following amounts:

Jails		5,270
Probation	,	1,589
Prison	*	4

#### FISCAL IMPACT

House File 662, as passed by the Senate and amended by H-1914, is estimated to have the following fiscal impact on the State General Fund and the counties:

#### State Impact

Community-Based Corrections		
(reduced cost)	\$	-100,000
Prisons (reduced cost)		-13,000
Fine Revenues - Suspended License		
(increased revenues)		50,000
Indigent Defense Caseload		
(reduced cost)		-300,000
Filing Fee (increased revenues)		Unknown
Court Appointed Attorney Fees		
(increased cost)		,000 to 3,700,000
Indigency at 100.0% of Poverty	No Sig	gnificant Impact

#### Local Impact

Jails (reduced cost) \$ -2,353,000

The net effect of House File 662, as amended and passed by the House, would be a cost to the General Fund ranging from \$1.7 million to \$3.2 million annually. Any affidavit filing fees collected would reduce the cost to the General fund (see #3 under Fiscal Impact).



# PAGE 3 , FISCAL NOTE, HOUSE FILE 662

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## SOURCES

Judicial Department Department of Transportation Department of Correction Office of the Public Defender Criminal and Juvenile Justice Planning Division, (LSB 2241HV.7, TCF) Department of Human Rights

FILED APRIL 28, 1997

BY DENNIS PROUTY, FISCAL DIRECTOR







HOUSE FILE 662 FISCAL NOTE

The estimate for House File 662, as amended and passed by the House, is hereby submitted as a fiscal note pursuant to Joint Rule 17 and as a correctional impact statement pursuant to Section 2.56, <u>Code of Iowa</u>. Data used in developing this fiscal note and correctional impact statement are available from the Legislative Fiscal Bureau to members of the Legislature upon request.

House File 662, as amended and passed by the House, sets the fine for driving with a suspended or revoked license at \$350; establishes the hourly rate paid to court appointed attorneys and contract attorneys at \$55 per hour, unless the offense is a class "A" or class "B" felony, in which case the hourly rate shall not exceed \$60 per hour; establishes a nonrefundable application fee of \$30, which must be paid or waived by the Court prior to receiving legal assistance; redefines indigency by reducing the guidelines from 150.0% of the poverty guidelines to 100.0%; and requires the Judicial Department to submit an annual report showing the number of cases receiving legal assistance and the amount of the application fee actually collected.

#### ASSUMPTIONS

- Suspended Drivers License Fine The average fine increase for driving with a suspended or revoked license will be \$50 with a 60.0% collection rate. Currently, most fines dealing with this violation range from \$250 to \$300.
- 2. <u>Attorney Fees</u> Increasing the hourly rate for contract and non-contract attorneys cannot be determined because the number of class "A" and "B" felony cases handled by State public defenders verses contract attorneys and non-contract attorneys is unknown. However, if all contract and non-contract attorneys are paid at least \$55 per hour, the minimum cost to the General Fund will be \$2.2 million annually. If the hourly rate is established at \$60 for all contract and non-contract attorneys, the maximum cost to the General Fund will be \$3.7 million annually. House File 662 did not originally establish a specific hourly rate for contract and non-contract attorneys who provide legal services to indigent defendants.
- 3. <u>\$30 Affidavit Filing Pee</u> Because it is not known to what extent the Court will either lower the filing fee to \$10 or waive the \$30 affidavit filing fee, an estimate of the filing fee revenues cannot be determined. The maximum amount that could be collected if all fees were set at \$30 with a 100.0% collection rate would be \$2.5 million annually. The maximum amount that could be collected if all fees were set at \$10 with a 100.0% collection rate would be \$850,000 annually. The overall collection rate by the Court is approximately 60.0%.
- 4. <u>Community Based Corrections</u> Admissions to community based corrections probation would be reduced by 1,589 cases. Approximately 90.0% of the 1,600 cases would be managed in banked caseloads at a cost of \$.15 per day for six months. The remaining 10.0% would be on officer caseloads at a cost of \$1.50 per day for six months.



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- 5. Indigency Determination Process The Bill redefines indigency by reducing the guidelines from 150.0% of the United States poverty level as published by the United States Department of Health and Human Services to 100.0%. It is anticipated that the Court will continue to identify persons below 150.0% but above 100.0% of the poverty guidelines as partially indigent or as hardship cases. As a result, these cases will continue to be eligible for court appointed legal assistance.
- 6. Judicial Department Operations The Bill establishes a procedure for determining indigency involving the clerks of court. The clerks would make the determination of whether a person is indigent and prepare an order appointing counsel for the Court's approval. This procedure could increase the workload of the clerk's office and increase cost.

### CORRECTIONAL IMPACT

Admissions to correctional facilities and services will be reduced by the following amounts:

Jails	5,300
Probation	1,589
Prison	4

### FISCAL IMPACT

House File 662, as amended and passed by the House, is estimated to have the following fiscal impact on the State General Fund and the counties:

### State Impact

Community-Based Corrections	
(reduced cost)	\$ -100,000
Prisons (reduced cost)	-13,000
Fine Revenues - Suspended License	
(increased revenues)	500,000
Indigent Defense Caseload	
(reduced cost)	-960,000
Filing Fee (increased revenues)	Unknown
Court Appointed Attorney Fees	
(increased cost)	2,200,000 to 3,700,000
Indigency at 100.0% of Poverty	No Significant Impact
Clerk of Court Operations	
(increased cost)	Unknown

### Local Impact

Jails (reduced cost) \$ -2,353,000

The net effect of House File 662, as amended and passed by the House, would be a cost to the General Fund ranging from 600,000 to 2.1 million annually. Any affidavit filing fees collected would reduce the cost to the General fund (see 3 under Fiscal Impact).

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### SOURCES

Judicial Department Department of Transportation Department of Correction Office of the Public Defender Criminal and Juvenile Justice Planning Division, Department of Human Rights

FILED APRIL 8, 1997

(LSB 2241HV.6, TCF)

BY DENNIS PROUTY, FISCAL DIRECTOR





### HOUSE FILE 662 FISCAL NOTE

The estimate for House File 662 as amended by H-1478 is hereby submitted as a fiscal note pursuant to Joint Rule 17 and as a correctional impact statement pursuant to Section 2.56, Code of Iowa. Data used in developing this fiscal note and correctional impact statement are available from the Legislative Fiscal Bureau to members of the Legislature upon request.

Amendment H-1478 amends House File 662 by increasing the fine for driving with a suspended or revoked license from \$250 to \$350, establishing the hourly rate paid to court appointed attorneys and contract attorneys at \$55 per hour, unless the offense is a class "A" or class "B" felony, in which case the hourly rate shall not exceed \$60 per hour, establishing a nonrefundable application fee of \$30, which must be paid or waived by the Court prior to receiving legal assistance, and requiring the Judicial Department to submit an annual report showing the number of cases receiving legal assistance and the amount of the application fee actually collected.

### FISCAL IMPACT

Amendment H-1478 to House File 662 would have the following fiscal impact:

- 1. Suspended Drivers License Fine - Currently, most fines dealing with violation range from \$250 to \$300. Increasing the fine for driving with a suspended or revoked license from \$250 to \$350 will increase the fine revenues by approximately \$500,000 annually. The estimate is based on an average fine increase of \$50 with a 60.0% collection rate. 2. Attorney Fees - Increasing the hourly rate for contract and non-contract
- attorneys cannot be determined because the number of class "A" and "B" felony cases handled by State public defenders verses contract attorneys and non-contract attorneys is unknown. However, if all contract and non-contract attorneys are paid at least \$55 per hour, the minimum cost to the General Fund will \$2.2 million annually. If the hourly rate is established at \$60 for all contract and non-contract attorneys, the maximum cost to the General Fund will be \$3.7 million annually. House File 662 did not originally establish a specific hourly rate for contract non-contract attorneys who provide legal services to indigent and defendants.
- \$30 Affidavit Filing Fee Because it is not known to what extent the 3. Court will either lower the filing fee to \$10 or waive the \$30 affidavit filing fee, an estimate of the filing fee revenues cannot be determined. The maximum amount that could be collected if all fees were set at \$30 with a 100.0% collection rate would be \$2.5 million annually. The maximum amount that could be collected if all fees were set at \$10 with a 100.0% collection rate would be \$850,000 annually. The overall collection rate by the Court is approximately 60.0%.
- Indigency Determination Process The amendment establishes a procedure 4. for determining indigency involving the clerks of court. The clerks would make the determination of whether a person is indigent and prepare an

-3-

PAGE 3 , FISCAL NOTE, HOUSE FILE 662

## Jails (reduced costs)

### \$ -2,353,000

NOTE: The Bill does not require an increase in the hourly rate for contract and non-contract attorneys. After the effective date of the Bill, judges will have the discretion to increase rates to the maximum hourly rate of \$60 (current Supreme Court guidelines). The cost to the General Fund would be \$3.7 million in FY 1998.

The Iowa Bar Association filed a proposal with the Supreme Court on January 29, 1997, to increase the fee guidelines to between \$55 and \$75 per hour. If the Supreme Court adopts the Bar Association's proposal and judges increase the rate to \$55 per hour, the cost increase to the General Fund would be \$2.2 million in FY 1998. If the rates were increased to \$75 per hour, the cost to the General Fund would be \$8.2 million. For every \$5.00 increase in the hourly rate, the estimated cost will be \$1.5 million.

#### SOURCES

Criminal and Juvenile Justice Planning Division, Department of Human Rights Department of Corrections Judicial Branch Department of Transportation Office of the Public Defender

FILED APRIL 1, 1997

BY DENNIS PROUTY, FISCAL DIRECTO

(LSB 2241hv.5, TCF)



APRIL 2, 1997

PAGE 2 , FISCAL NOTE, HOUSE FILE 662

# -2-

This estimate is based on contract and non-contract attorneys billings for 300,752 hours in FY 1998.

- 7. The Bill does not change the manner in which indigent defense costs are recovered from indigent or partially indigent offenders, therefore there will be no additional revenues or costs associated with changing the poverty level guidelines defining indigent.
- 8. The Bill establishes a financial affidavit filing fee of \$30. Revenues are expected to be between 60.0%, the current collection rate for all court fines, fees, and other charges, and the maximum of 100.0% collection.
- 9. The Bill redefines indigency by reducing the guidelines from 150.0% of the United States poverty level as published by the United States Department of Health and Human Services to 100.0%. The Bill requires persons with income over 100.0% of the poverty guidelines to paid at least \$100 of the indigent defense cost. This provision would reduce the number of eligible cases between 100.0% and 150.0% of the poverty guidelines and require anyone above 100.0% of the poverty guidelines to pay \$100, \$200, or \$300, to cover defense cost, based on income level. It is anticipated that the Court will continue to identify persons below 150.0% but above 100.0% of the poverty guidelines as partially indigent or as a hardship case. As a result, these cases will continue to be eligible for court appointed legal assistance. Also, any fees that would be paid by persons above 100.0% of the poverty guidelines are not expected to be significant. The total amount collected in FY 1996, from persons above 100.0% of the poverty guidelines, was approximately \$19,000.

#### CORRECTIONAL IMPACT

Admissions to correctional facilities and services will be reduced by the following amounts:

Jails	5,300
Probation	4,200
CBC Facilities	124
Prison	4

#### FISCAL IMPACT

The Bill is projected to have the following fiscal impact on the State General Fund and counties:

#### State Impact

Community-Based Corrections	
(reduced costs)	\$ −1,663,000
Prisons (reduced costs)	-13,000
Indigent Defense Caseload	
(reduced costs)	-1,283,000
Filing fee (\$1.5M to \$2.5M)	
(increased revenues)	2,000,000
Court Appointed Attorney Fees	Unknown Cost
Indigency at 100.0% of Poverty	No Significant Impact



REVISED

### HOUSE FILE 662 FISCAL NOTE

The estimate for House File 662 is hereby submitted as a fiscal note pursuant to Joint Rule 17 and as a correctional impact statement pursuant to Section 2.56, <u>Code of Iowa</u>. Data used in developing this fiscal note and correctional impact statement are available from the Legislative Fiscal Bureau to members of the Legislature upon request.

House File 662 makes several changes to provisions relating to court-appointed counsel for indigent offenders. The penalty for three different types of driving while license suspended or revoked offenses is changed from a serious misdemeanor which may receive jail or prison time to a serious misdemeanor which is punishable only by a fine of \$250. The hourly rate limits on fees to court-appointed counsel and contract attorneys are changed to the rates established by the Supreme Court for the defense of indigent persons. The Bill establishes a \$30 filing fee for the affidavit of financial status to determine indigency.

#### ASSUMPTIONS

- The Bill eliminates the necessity for legal counsel by providing that the only penalty for driving with a suspended or revoked license is a \$250 fine. This provision eliminates the possibility of being sentenced to jail or prison time.
- Current fines for these offenses typically range between \$250 and \$300. The Department of Transportation indicates that capping the fines at \$250 is not expected to have a significant fiscal impact.
- 3. Admissions to jails will be reduced by 5,300 offenders annually. Admissions to probation will be reduced by 4,200 offenders annually. Admissions to community-based corrections residential facilities will be reduced by 124 offenders annually. Prison admissions will be reduced by four offenders annually.
- 4. The average daily marginal cost for a jail inmate, community-based corrections facility resident, and prison inmate is \$12. The average time served in jail by an offender committing a nonperson serious misdemeanor is 37 days. The average daily cost for street-supervised probation is \$1.50; 75.0% will serve six months on probation and 25.0% will serve 12 months on probation. Offenders sentenced to a residential facility will serve four months in the facility and eight months on street-supervised probation. Prison inmates will serve nine months.
- 5. Indigent defense caseloads affected by this Bill will be reduced by 6,300 cases per year. The Public Defender will handle 60.0% of the cases at an average cost of \$170 per case. Contract and court-appointed attorneys will handle 40.0% of the cases at an average cost of \$254 per case.
- 6. The average hourly fee paid to court-appointed and contract attorneys is currently \$47.80. The Bill does not specifically require the hourly rate for court-appointed attorney fees to be increased. However, if judges increase the hourly fee to the maximum allowable rate under current Supreme Court guidelines (\$60 per hour), the cost would be \$3.7 million.



MARCH 27, 1997

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## EOUSE FILE 662 FISCAL NOTE

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MARCH 27, 1997

Page 47

PAGE 2 , FISCAL NOTE, HOUSE FILE 662

This estimate is based on contract and non-contract attorneys billings for 300,752 hours in FY 1998.

- 7. The Bill does not change the manner in which indigent defense costs are recovered from indigent or partially indigent offenders, therefore there will be no additional revenues or costs associated with changing the poverty level guidelines defining indigent.
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The Bill is projected to have the following fiscal impact on the State General Fund and counties:

#### State Impact

Community-Based Corrections	
(reduced costs)	\$ −1 <b>,</b> 663,000
Prisons (reduced costs)	-13,000
Indigent Defense Caseload	
(reduced costs)	-1,283,000
Filing fee (\$1.5M to \$2.5M)	
(increased revenues)	2,000,000
Court Appointed Attorney Fees	Unknown Cost

#### Local Impact

Jails (reduced costs) \$ -2,353,000

NOTE: The Bill does not require an increase in the hourly rate for contract and non-contract attorneys. After the effective date of the Bill, judges will have the discretion to increase rates to the maximum hourly rate of \$60 (current Supreme Court guidelines). The cost to the General Sund would be \$3.7 million in FY 1998.

The Iowa Bar Association filed a proposal with the Supreme Court on January 29, 1997, to increase the tee guidelines to between \$55 and \$75 per hour. If the Supreme Court adopts the Bar Association's proposal and judges increase the rate to \$55 per hour, the cost increase to the General Fund would be \$2.2 million in FY 1998. If the rates were increased to \$75 per hour, the cost to the General Wund would be \$8.2 million. For every \$5.00 increase in the bourly

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HOUSE CLIP SHEET MARCH 27, 1997

PAGE 3 , FISCAL NOTE, HOUSE FILE 662

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rate, the estimated cost will be \$1.5 million.

### SOURCES

Criminal and Juvenile Justice Planning Division, Department of Human Rights Department of Corrections Judicial Branch Department of Transportation Office of the Public Defender

FILED MARCH 26, 1997

(LSB 2241hv.3, TCF)

BY DENNIS PROUTY, FISCAL DIRECTOR





### EOUSE FILE 662 FISCAL NOTE

The estimate for House Kile 662 is hereby submitted as a fiscal note pursuant to Joint Rule 17 and as a correctional impact statement pursuant to Section 2.56, <u>Code of Iowa</u>. Data used in developing this fiscal note and correctional impact statement are available from the Legislative Fiscal Bureau to members of the Legislature upon request.

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- 6. The average hourly fee paid to court-appointed and contract attorneys is currently \$47.80. The Bill does not specifically require the Supreme Court to increase court-appointed attorney hourly rates. However, if the Supreme Court increases the hourly fee to the maximum allowable rate under current guidelines (\$60 per hour), the cost would be \$3.7 million. This





MARCH 25, 1997

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PAGE 2 , FISCAL NOTE, HOUSE FILE 662

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estimate is based on contract and non-contract attorneys billings for 300,752 hours in FY 1998.

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Indigent Defense Caseload	
(reduced costs) -	1,283,000
Filing fee (\$1.5M to \$2.5M)	
(increased revenues)	2,000,000
Court Appointed Attorney Sees	Unknown Cost

#### Local Impact

Jails (reduced costs)

\$ -2,353,000

NOTE: The Bill does not require the Supreme Court to increase hourly rates for contract and non-contract attorneys. If the Supreme Court increases the rate to the maximum current hourly rate of \$60, the cost to the General-Fund would be \$3.7 million in FY 1998.

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MARCH 25, 1997

PAGE 3 , FISCAL NOTE, HOUSE FILE 662

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-3-

# SOURCES

Criminal and Juvenile Justice Planning Division, Department of Human Rights Department of Corrections Judicial Branch Department of Transportation Office of the Public Defender

FILED MARCH 24, 1997

(LSB 2241hv, TCF)

BY DENNIS PROUTY, FISCAL DIRECTOR





APRIL 1, 1997



### HOUSE FILE 662

H-1478 1 Amend House File 662, as follows: 1. Page 1, line 26, by striking the word "two" 2 3 and inserting the following: "three". 4 2. Page 1, line 32, by striking the word "two" 5 and inserting the following: "three". Page 2, line 13, by striking the word "two" 6 3. 7 and inserting the following: "three". Page 2, line 24, by striking the word "two" 8 4. "three". 9 and inserting the following: Page 2, line 29, by striking the word "two" 10 5. 11 and inserting the following: "three". 6. By striking page 2, line 31, through page 3, 12 13 line 11. 14 Page 3, line 24, by striking the word "two" 7. 15 and inserting the following: "three". 16 8. Page 4, line 4, by striking the word "two" and 17 inserting the following: "three". 9. By striking page 4, line 30, through page 5, 18 19 line 2, and inserting the following: "and necessary 20 briefs in behalf of the defendant. However, the 21 reasonable compensation awarded an attorney shall not 22 be calculated based upon an hourly rate that exceeds 23 the-rate-a-contract-attorney-as-provided-in-section 24 13B-4-would-receive-in-a-similar-case fifty-five 25 dollars per hour, unless the offense charged is a 26 class "A" or class "B" felony, in which case the 27 hourly rate shall not exceed sixty dollars per hour. 28 Determination of the expense associated". 10. By striking page 6, line 22, through page 7, 29 30 line 10, and inserting the following: 31 "2. a. A determination of the indigent status of 32 a person shall be made on the basis of an affidavit of 33 financial status submitted to the clerk of court at or 34 immediately after the person's initial appearance 35 before a court. If a person is granted legal 36 assistance as an indigent or partial indigent, the 37 affidavit of financial statement status shall be filed 38 and permanently retained in the person's court file. 39 The state public defender shall adopt rules 40 prescribing the form and content of the affidavit of 41 financial statement status and the criteria by which a 42 determination of indigency shall be based. The 43 affidavit of financial statement status shall contain 44 sufficient information to allow the determination to 45 be made of whether the person meets the guidelines set 46 out in subsection 1 and, taking into consideration all 47 assets. The affidavit of financial status shall be 48 accompanied by the person's most recent pay slip and 49 the name and address of the person's employer, if the 50 person is employed. -1478 -1-

Page 4

	H-14	478	4
	Page	e 2	4
	1	b. Each person seeking legal assistance under this	
		section shall pay a nonrefundable application fee of	
	2	thirty dollars to the clerk of the district court at	
		thirty dollars to the clerk of the district court at	
		the time of the filing of the affidavit of financial	
	5 3	status. If the person is incarcerated, however, the	
	6 a	application fee may be paid no later than five days	
	7 8	after the date on which the application is filed. If	
	8	the person remains in custody or if, based upon the	
		affidavit of financial status, the court determines	
		that the person does not have the financial resources	
		to pay the fee, the court may reduce the application	
			· •
	12 7	fee to ten dollars, waive the fee, or assess the fee	
		upon disposition of the case.	
	14	c. Upon receipt of the affidavit of financial	
	15 §	status, the clerk shall review the information and	
		make an initial determination of whether the person	
	17 9	seeking legal assistance is indigent. If the person	
	18 r	meets the indigency standards established under	
	19 3	subsection 1, the clerk shall prepare an order	
	20 2	appointing counsel for the court's review and	199
	20 0	approval. If the person does not meet the indigency	
	$2 \pm 0$	standards established in subsection 1, but may be	
	23 0	deemed partially indigent under the partial indigency	
	24 5	standards under subsection 1, the clerk shall forward	
		the affidavit of financial status to the court, which	
		shall make a determination of the person's indigency	
	27 s	status.	
	28 -	d. Before legal assistance is granted, the clerk	
	29 d	or the court shall inform the person of the obligation	
	30 5	regarding payment of the expenses associated with the	
	31 2	granting of legal assistance. Before legal assistance	
		is granted, the clerk or the court shall verify that	
	22	is granted, the ciefk of the could shall verify that	
	1 22	the application fee has been paid to the clerk or has	
	34 <u>k</u>	been waived by the court. If the court determines	
	35 <u>t</u>	that the application fee should be assessed upon	
	-36 (	disposition of the case, the order appointing counsel	
	37 5	shall reflect that determination."	
	38 -	11. Page 8, by inserting after line 32, the	
	39 1	following:	
	40	"Sec NEW SECTION. 815.11A REPORT TO	
		GENERAL ASSEMBLY.	
	42		
		county shall forward a report to the supreme court	
	45 (	definition of the sub-	
	44 2	administrator detailing the amount of moneys and	
		numbers of cases for which the legal assistance	
	46 8	application fee has been collected. By February 1,	
		1998, and annually thereafter by the date on which the	
		general assembly convenes, the state court	
	49 a	administrator shall compile and submit a report to the	
	50 0	general assembly which contains the fee collection	
	H-14		
	Π_	1478	11 a.
		ge 3	
		information."	
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		By MILLAGE of Scott	
	H-	1478 FILED MARCH 31, 1997	
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		$(\rho a \$ \lambda)$	
		See Section 1. A section of the s	

4/2/97 Judicians 4/3/97 Do Pase 5-4/10/97 Unfinished Business Calendar

HOUSE FILE 6 BY COMMITTEE ON JUDICIARY

(SUCCESSOR TO HSB 229)

lh/jw/5

(As Amended and Passed by the House, April 2, 1997)

Passed House, Date  $\frac{4/28/97}{128/97}$  Passed Senate, Date  $\frac{4-16\cdot97(p.12/6)}{4-16\cdot97(p.12/6)}$ Vote: Ayes 86 Nays 7 Vote: Ayes 47 Nays 0 Appleted May 29, 1997 Canal 4-28-97 Wale 50-0 (P.1508)

1 An Act relating to the defense of criminal charges, by making changes in the penalties applicable to certain offenses for 2 which appointment of counsel is required, providing county 3 4 attorneys or their designees with access to the centralized 5 employee registry for purposes of collection of restitution, б making changes relating to the determination of a person's indigency, prohibiting the submission of false information on 7 8 an affidavit of financial status, requiring the state to 9 enforce liens for restitution in criminal cases, and providing 10 penalties. 11 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA: 12 13 14 House Amendments 15 16 Deleted Language 17 18 19 20 TLSB 2241HV 77

S.F. H.F. 667 1 Section 1. Section 13B.9, subsection 6, Code 1997, is 2 amended by striking the subsection. Sec. 2. Section 252G.5, unnumbered paragraph 1, Code 1997, 3 4 is amended to read as follows: The records of the centralized employee registry are 5 6 confidential records pursuant to section 22.7, and may be 7 accessed only by state agencies, county attorneys, or county 8 attorneys' designees as provided in this section. When a 9 state agency accesses information in the registry, the agency 10 may use the information to update the agency's own records. 11 Access to and use of the information contained in the registry 12 shall be limited to the following: 13 Sec. 3. Section 252G.5, Code 1997, is amended by adding 14 the following new subsection: 15 NEW SUBSECTION. 4. County attorneys or designees procured 16 by a county attorney for purposes of recovery of restitution 17 ordered by the court pursuant to chapter 910. Sec. 4. Section 321.218, subsections 1 and 4, Code 1997, 18 19 are amended to read as follows: 20 1. A person whose motor vehicle license or operating 21 privilege has been denied, canceled, suspended, or revoked as 22 provided in this chapter or as provided in section 252J.8, and 23 who operates a motor vehicle upon the highways of this state 24 while the license or privilege is denied, canceled, suspended, 25 or revoked, commits a serious misdemeanor punishable only by 26 imposition of a fine of three hundred fifty dollars, 27 notwithstanding section 903.1. 28 4. A person who operates a commercial motor vehicle upon 29 the highways of this state when disqualified from operating 30 the commercial motor vehicle under section 321.208 commits a 31 serious misdemeanor punishable only by imposition of a fine of 32 three hundred fifty dollars, notwithstanding section 903.1, if 33 a commercial driver's license is required for the person to 34 operate the commercial motor vehicle.

35 Sec. 5. Section 321A.32, Code 1997, is amended to read as

-1-

S.F. \_\_\_\_\_ H.F. 60

1 follows:

2 321A.32 OTHER VIOLATIONS -- PENALTIES.

1. Any person whose license or registration or 4 nonresident's operating privilege has been suspended, denied 5 or revoked under this chapter or continues to remain suspended 6 or revoked under this chapter, and who, during such 7 suspension, denial or revocation, or during such continuing 8 suspension or continuing revocation, drives any motor vehicle 9 upon any highway or knowingly permits any motor vehicle owned 10 by such person to be operated by another upon any highway, 11 except as permitted under this chapter, shall be guilty of a 12 serious misdemeanor <u>punishable only by imposition of a fine of</u> 13 three hundred fifty dollars, notwithstanding section 903.1.

14 2. Any person willfully failing to return license or 15 registration as required in section 321A.31 shall be guilty of 16 a simple misdemeanor.

3. Any person who shall forge or, without authority, sign any notice provided for under section 321A.5 that a policy or bond is in effect, or any evidence of proof of financial corresponsibility, or who files or offers for filing any such anotice or evidence of proof knowing or having reason to believe that it is forged or signed without authority, shall be guilty of a serious misdemeanor <u>punishable only by</u> imposition of a fine of three hundred fifty dollars,

25 notwithstanding section 903.1.

4. Any person who shall violate any provision of this
27 chapter for which no penalty is otherwise provided shall be
28 guilty of a serious misdemeanor <u>punishable only by imposition</u>
29 <u>of a fine of three hundred fifty dollars, notwithstanding</u>
30 section 903.1.

31 Sec. 6. Section 719.1, subsections 1 and 2, Code 1997, are 32 amended to read as follows:

A person who knowingly resists or obstructs anyone
 known by the person to be a peace officer, emergency medical
 care provider under chapter 147A, or fire fighter, whether



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S.F. \_\_\_\_\_ H.F. 662

1 paid or volunteer, in the performance of any act which is 2 within the scope of the lawful duty or authority of that 3 officer, emergency medical care provider under chapter 147A, 4 or fire fighter, whether paid or volunteer, or who knowingly 5 resists or obstructs the service or execution by any 6 authorized person of any civil or criminal process or order of 7 any court, commits a serious misdemeanor punishable only by 8 imposition of a fine of three hundred fifty dollars, 9 notwithstanding section 903.1. However, if a person commits 10 an interference with official acts, as defined in this 11 subsection, and in so doing inflicts bodily injury other than 12 serious injury, that person commits an aggravated misdemeanor. 13 If a person commits an interference with official acts, as 14 defined in this subsection, and in so doing inflicts or 15 attempts to inflict serious injury, or displays a dangerous 16 weapon, as defined in section 702.7, or is armed with a 17 firearm, that person commits a class "D" felony. 18 2. A person under the custody, control, or supervision of 19 the department of corrections who knowingly resists, 20 obstructs, or interferes with a correctional officer, agent, 21 employee, or contractor, whether paid or volunteer, in the 22 performance of the person's official duties, commits a serious 23 misdemeanor punishable only by imposition of a fine of three 24 hundred fifty dollars, notwithstanding section 903.1. If a 25 person violates this subsection and in so doing commits an 26 assault, as defined in section 708.1, the person commits an 27 aggravated misdemeanor. If a person violates this subsection 28 and in so doing inflicts or attempts to inflict bodily injury 29 other than serious injury to another, displays a dangerous 30 weapon, as defined in section 702.7, or is armed with a 31 firearm, the person commits a class "D" felony. If a person 32 violates this subsection and uses or attempts to use a 33 dangerous weapon, as defined in section 702.7, or inflicts 34 serious injury to another, the person commits a class "C" 35 felony.

-3-

S.F. H.F. 002

1 Sec. 7. Section 815.7, Code 1997, is amended to read as
2 follows:

3 815.7 FEES TO ATTORNEYS.

4 An attorney who has not entered into a contract authorized 5 under section 13B.4 and who is appointed by the court to 5 represent any person charged with a crime in this state shall 7 be entitled to a reasonable compensation which shall be the 8 ordinary-and-customary-charges-for-like-services-in-the 9 community-to-be decided in each case by a judge of the 10 district court, including such sum or sums as the court may 11 determine are necessary for investigation in the interests of 12 justice and in the event of appeal the cost of obtaining the 13 transcript of the trial and the printing of the trial record 14 and necessary briefs in behalf of the defendant. However, the 15 reasonable compensation awarded an attorney shall not be 16 calculated based upon an hourly rate that exceeds the-rate-a 17 contract-attorney-as-provided-in-section-13B-4-would-receive 18 in-a-similar-case fifty-five dollars per hour, unless the 19 offense charged is a class "A" or class "B" felony, in which 20 case the hourly rate shall not exceed sixty dollars per hour. 21 Determination of the expense associated with the services of a 22 public defender shall be determined based on time records kept 23 by the public defender for the case. Such A court-appointed 24 attorney need not follow the case into another county or into 25 the appellate court unless so directed by the court at the 26 request of the defendant, where grounds for further litigation 27 are not capricious or unreasonable, but if such attorney does 28 so, the attorney's fee shall be determined accordingly. Only 29 one attorney fee shall be so awarded in any one case except 30 that in class "A" felony cases, two may be authorized. 31 Sec. 8. Section 815.9, Code 1997, is amended to read as 32 follows:

33 815.9 INDIGENCY DETERMINED -- PENALTY.

For purposes of this chapter, section 68.8, section
 222.22, chapter 232, chapter 814, and the rules of criminal

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1 procedure, the following apply:

a. A person is indigent if the person has an income level
3 at or below one hundred fifty percent of the United States
4 poverty level as defined by the most recently revised poverty
5 income guidelines published by the United States department of
6 health and human services.

b. A person is not indigent if the person has an income
8 level greater than one hundred fifty percent of the United
9 States poverty level as defined by the most recently revised
10 poverty income guidelines published by the United States
11 department of health and human services.

c. A person with an income level greater than one hundred 12 13 fifty percent, but less than two hundred percent, of the most 14 recently revised poverty income guidelines published by the 15 United States department of health and human services may be 16 deemed partially indigent by the court pursuant to a written 17 finding that, given the person's circumstances, not appointing 18 counsel would cause the person substantial hardship. In 19 determining whether substantial hardship will result, the 20 court shall consider the availability of any assets, including 21 but not limited to cash, stocks, bonds, and any other property 22 which may readily be converted to cash. However, the court 23 shall require a person appointed counsel to contribute to the 24 cost of representation in accordance with rules adopted by the 25 state public defender.

d. A person with an income level greater than two hundred percent of the most recently revised poverty income guidelines published by the United States department of health and human services shall not be deemed indigent or partially indigent by the court unless the person is charged with a felony and the court makes a written finding that, given the person's circumstances, not appointing counsel would cause the person substantial hardship. <u>In determining whether substantial</u> <u>hardship will result, the court shall consider the</u> <u>availability of any assets, including but not limited to cash,</u>

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1 stocks, bonds, and any other property which may readily be 2 converted to cash. However, the court shall require a person 3 appointed counsel to contribute to the cost of representation 4 in accordance with rules adopted by the state public defender. 2. <u>a.</u> A determination of the indigent status of a person 5 6 shall be made on the basis of an affidavit of financial status 7 subsided to the clerk of court at or immediately after the 8 person a initial appearance before a court. If a person is 9 granted legal assistance as an indigent or partial indigent, 10 the affidavit of financial statement status shall be filed and 11 permanently retained in the person's court file. The state 12 public defender shall adopt rules prescribing the form and 13 content of the aff davit of financial statement status and the 14 criteria by which a determination of indigency shall be based. 15 The affidavit of financial statement status shall contain 16 sufficient information to allow the determination to be made 17 of whether the person meets the guidelines set out in 18 subsection 1 and, taking into consideration all assets. The 19 affidavit of financial stars shall be accompanied by the 20 person's most recent pay slip and the name and address of the 21 person's employer, if the person is employed. Each person seeking legal assistance under this section 22 b. 23 shall pay a nonrefundable application fee of thirty dollars to 24 the clerk of the district court at the time of the filing of 25 the affidavit of financial status. If the person is incarcerated, however, the application fee may be paid no 25 later than five days after the date on which the application 27 is filed. If the person remains in custody or if, based upon 28 the affidavit of financial status, the court determines that 29 30 the person does not have the financial resources to pay the fee, the court may reduce the application fee to ten dollars, 31 32 waive the fee, or assess the fee upon disposition of the case. Upon receipt of the affidavit of financial status, the 33 34 clerk shall review the information and make an initial 35 determination of whether the person seeking legal assistance





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l	is indigent. If the person meets the indigency standards					
2	established under subsection 1, the clerk shall prepare an					
3	order appointing counsel for the court's review and approval.					
4	If the person does not meet the indigency standards					
5	established in subsection 1, but may be deemed partially					
б	indigent under the partial indigency standards under					
7	subsection 1, the clerk shall forward the affidavit of					
8	financial status to the court, which shall make a					
9	determination of the person's indigency status.					
10	d. Before legal assistance is granted, the clerk or the					
11	court shall inform the person of the obligation regarding					
12	payment of the expenses associated with the granting of legal					
13	assistance. Before legal assistance is granted, the clerk or					
14	the court shall verify that the application fee has been paid					
15	to the clerk or has been waived by the court. If the court					
16	determines that the application fee should be assessed upon					
17	disposition of the case, the order appointing counsel shall					
18	reflect that determination.					
19	3. A person who submits an affidavit of financial status,					
20	or on whose behalf an affidavit of financial status has been					
21	submitted, for the purpose of obtaining legal assistance shall					
22	inform the court of any additional information concerning the					
23	person's income or assets, as the information becomes					
24	available during the course of the proceedings.					
25	3- 4. A person who knowingly submits-a provides false					
26	information for inclusion in an affidavit of financial					
27	statement status which is submitted for the purpose of					
28	obtaining legal assistance by appointed counsel commits a					
29	fraudulent practice. As used in this subsection, "legal					
30	assistance" includes legal counsel, transcripts, witness fees					
31	and expenses, and any other goods or services required by law					
32	to be provided to an indigent person.					
33	Sec. 9. Section 815.9A, Code 1997, is amended to read as					
34	follows:					
35	815.9A RECOVERY OF INDIGENT DEFENSE COSTS.					

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1 All costs and fees incurred for indigent defense shall 2 become-due-and-payable be paid to the clerk of the district 3 court by the person receiving the services not later than the 4 date of sentencing, the date or dates established in the 5 person's restitution plan ordered in chapter 910, or if the 6 person is acquitted or the charges are dismissed, within 7 thirty days of the acquittal or dismissal---Po-the-extent-that 8 the-costs-and-fees-remain-unpaid-at-the-time-they-become-due; 9 a-judgment-shall-be-entered-against-the-person-for-the-amounts 10 unpaid- as follows:

11 1. If the person has an income level as determined 12 pursuant to section 815.9 greater than one hundred percent but 13 not more than one hundred fifty percent of the poverty 14 guidelines, at least one hundred dollars of the indigent 15 defense costs shall be recovered <u>and paid to the clerk</u> in 16 accordance with rules adopted by the state public defender.

17 2. If the person has an income level as determined 18 pursuant to section 815.9 greater than one hundred fifty 19 percent but not more than the hundred eighty-five percent of 20 the poverty guidelines, at least two hundred dollars of the 21 indigent defense costs shall be recovered <u>and paid to the</u> 22 <u>clerk</u> in accordance with rules adopted by the state public 23 defender.

3. If the person has an income level as determined pursuant to section 815.9 greater than one hundred eighty-five percent of the poverty guidelines, at least three hundred dollars of the indigent defense costs shall be recovered <u>and</u> <u>paid to the clerk</u> in accordance with rules adopted by the state public defender.

30 Sec. 10. Section 815.10A, subsection 1, Code 1997, is 31 amended to read as follows:

32 1. The department of inspections and appeals shall require 33 all claims for compensation filed by court-appointed attorneys 34 for indigent defense cases, whether adult or juvenile, to 35 include specific information as required by rules of the



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1	department. A court-appointed attorney in an indigent case
2	may make an interim claim for compensation prior to conclusion
3	of representation. The court may award reasonable and proper
4	interim compensation to the attorney in accordance with
5	guidelines established by the supreme court.
6	Sec. 11. NEW SECTION. 815.11A REPORT TO GENERAL
7	ASSEMBLY.
8	Each month the clerk of the district court in each county
9	shall forward a report to the supreme court administrator
10	detailing the amount of moneys and numbers of cases for which
11	the legal assistance application fee has been collected. By
12	February 1, 1998, and annually thereafter by the date on which
13	the general assembly convenes, the state court administrator
14	shall compile and submit a report to the general assembly
15	which contains the fee collection information.
16	Sec. 12. Section 903A.5, unnumbered paragraph 2, Code
17	1997, is amended to read as follows:
18	An inmate shall-not may, if ordered by the court, receive
19	credit upon the inmate's sentence for time spent in custody in
20	another state resisting return to Iowa following an escape, or
21	for time served in an institution or jail of another
22	jurisdiction during any period of time the person is receiving
23	credit upon a sentence of that other jurisdiction.
24	Sec. 13. Section 910.7A, subsection 2, Code 1997, is
25	amended to read as follows:
26	
	state, and may be enforced by a victim entitled under the
	order to receive restitution, a deceased victim's estate, or
	any other beneficiary of the judgment in the same manner as a
	civil judgment.
31	Sec. 14. Section 911.1, Code 1997, is amended to read as
	follows:
33	911.1 CRIMINAL PENALTY SURCHARGE ESTABLISHED.
34	A criminal penalty surcharge shall be levied against
35	certain law violators as provided in section 911.2. The

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S.F. H.F. 662

1 surcharge shall be deposited as provided in section 602.8108, 2 subsection 3, and shall be used for the maintenance and 3 improvement of criminal justice programs, law enforcement 4 efforts, victim compensation, crime prevention, and 5 improvement of the professional training of personnel, and-the 6 planning and support services of the criminal justice system, 7 and the defense of indigent persons charged with a crime. HF 662 -10lh/pk/25

# HOUSE FILE 662

S-3475 1 Amend House File 662, as amended, passed, and 2 reprinted by the House, as follows: 1. Page 8, by inserting after line 29, the 3 4 following: "Sec. . Section 815.10, subsection 1, Code 5 6 1997, is amended by adding the following new 7 unnumbered paragraph: 8 NEW UNNUMBERED PARAGRAPH. For purposes of this 9 section, a person who is charged with a serious 10 misdemeanor offense which is only punishable by the 11 imposition of a fine shall not be entitled to legal 12 assistance at public expense."

By numbering and renumbering as necessary.
 By O. GENE MADDOX

S-3475 FILED APRIL 10, 1997 Adopted 4-14-97 (p.1215)





APRIL 12, 1997

HOUSE FILE 662

Page 22

S-3459 1 Amend House File 662, as amended, passed, and 2 reprinted by the House, as follows: 3 1. Page 6, line 7, by striking the words "to the 4 clerk of court". 2. Page 6, line 23, by striking the word 5 5 "application" and inserting the following: 7 "assessment". 8 3. Page 6, lines 24 and 25, by striking the words 9 "the filing of the affidavit of financial status" and 10 inserting the following: "determination of 11 indigency". 12 4. Page 6, line 26, by striking the word 13 "application" and inserting the following: 14 "assessment". 5. Page 6, lines 27 and 28, by striking the words 15 16 "application is filed" and inserting the following: 17 "determination of indigency is made". 6. Page 6, line 31, by striking the word 18 19 "application" and inserting the following: 20 "assessment". 21 7. By striking page 6, line 33, through page 7, 22 line 10, and inserting the following: 23 "c. Before legal assistance is granted, the". 24 8. Page 7, by striking lines 13 through 17 and 25 inserting the following: "assistance. If the court 26 determines that the assessment fee should be assessed 27 at the time fixed by the court for pronouncement of 28 judgment and sentence, the order appointing counsel 29 <u>shall</u>". 30  $\overline{9.}$  Page 7, line 18, by inserting after the word 31 "determination." the following: "At the time fixed by 32 the court for pronouncement of judgment and 33 sentencing, the court shall verify that the assessment 34 fee has been paid or has been waived by the court. 35 the fee has not been paid or waived the court shall 36 include the amount of the assessment fee in any orders 37 for payment of restitution and may order that any 38 posted cash bond be forfeited in an amount sufficient 39 to pay the assessment fee." 40 10. Page 9, by striking lines 8 through 11 and 41 inserting the following: "By". 42 11. By renumbering as necessary. By O. GENE MADDOX

S-3459 FILED APRIL 10, 1997 lidopted 4-16-97 (p. 1215)

HOUSE AMENDMENT TO SENATE AMENDMENT TO **HOUSE FILE 662** S-3807 1 Amend the Senate amendment, H-1775, to House File 2 662, as amended, passed, and reprinted by the House, 3 as follows: 4 1. Page 1, by inserting after line 2 the 5 following: 98 6 . Page 1, by inserting before line 1 the 7 following: "Section 1. Section 13B.6, subsection 1, Code 8 9 1997, is amended to read as follows: 10 1. There is established in the state general fund 11 of the state an account to be known as the state 12 public defender operating account. The state public 13 defender may bill a county for services rendered to 14 the county by the office of the state public defender. 15 Receipts shall be deposited in the operating account 16 established under this section subsection. There is 17 appropriated from the state general fund of the state 18 all amounts deposited in the state public defender 19 operating account for use in maintaining the 20 operations of the office of state public defender. 21 1A. There is established in the general fund of 22 the state an account to be known as the indigent 23 defense assessment fee account. Receipts shall be 24 deposited in the account established under this 25 subsection as required by law. There is appropriated 26 from the general fund of the state all amounts 27 deposited in the indigent defense fee assessment 28 account for payment by the state public defender of 29 any shortfalls which may arise in the state public 30 defender operating account for payment of court-31 appointed attorney fees." . By striking page 1, line 35, through page 2, 32 33 line 30, and inserting the following: 34 "Sec. . Section 602.8106, subsection 1, Code 35 1997, is amended by adding the following new 36 paragraph: NEW PARAGRAPH. g. For the filing of an affidavit 37 38 of financial status for a determination of indigency 39 and qualification for court-appointed counsel under 40 section 815.9, thirty dollars. 41 Section 602.8107, subsection 2, Sec. • 42 paragraph d, Code 1997, is amended to read as follows: 43 d. Court costs, including correctional fees 44 assessed pursuant to sections 356.7 and 904.108, 45 court-appointed attorney fees, or public defender 46 expenses, and assessment fees under section 815.9. Sec. \_\_\_\_. Section 602.8108, subsection 2, Code 47 48 1997, is amended to read as follows: 49 2. Except as otherwise provided, the clerk of the 50 district court shall report and submit to the state -1-S-3807



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Page 2								
1 court administrator, not late	r than the fifteenth day							
2 of each month, the fines and	fees received during the							
3 preceding calendar month. Ex	cept as provided in							
4 subsections 4, and 5, and 6,								
5 administrator shall deposit t	administrator shall deposit the amounts received with							
6 the treasurer of state for de	posit in the general fund							
7 of the state. The state cour	t administrator shall							
8 report to the legislative fis								
	days of the beginning of each fiscal quarter the							
10 amount received during the pro								
11 account established under this								
12 Sec Section 602.810	8, Code 1997, is amended							
13 by adding the following new st								
14 <u>NEW SUBSECTION</u> . 6. The st								
15 shall deposit any amounts rec								
16 imposition of an assessment f								
17 with the treasurer of state for								
18 receipts in the indigent defe								
19 account established in section								
20 2. Page 1, by inserting a	fter line 39 the							
21 following:								
22 " By striking page 7,	line 33, through page							
23 8, line 29, and inserting the								
24 "Sec Section 815.9A								
25 3, Code 1997, are amended by a	striking the							
26 subsections.""								
27 3. By renumbering as neces								
REC	EIVED FROM THE HOUSE							

S-3807 FILED APRIL 28, 1997 CONCURRED

( P. 1508)

SENATE AMENDMENT TO HOUSE FILE 662 H-1775 1 Amend House File 662, as amended, passed, and 2 reprinted by the House, as follows: Page 6, line 7, by striking the words "to the 3 1. 4 clerk of court". 5 2. Page 6, line 23, by striking the word 6 "application" and inserting the following: "assessment" 7 3. 8 Page 6, lines 24 and 25, by striking the words 9 "the filing of the affidavit of financial status" and 10 inserting the following: "determination of 11 indigency". 12 4. Page 6, line 26, by striking the word 13 "application" and inserting the following: 14 "assessment". 15 5. Page 6, lines 27 and 28, by striking the words 16 "application is filed" and inserting the following: 17 "determination of indigency is made". 18 6. Page 6, line 31, by striking the word 19 "application" and inserting the following: 20 "assessment". By striking page 6, line 33, through page 7, 21 7. 22 line 10, and inserting the following: "c. Before legal assistance is granted, the". 23 24 8. Page 7, by striking lines 13 through 17 and 25 inserting the following: "assistance. If the court 26 determines that the assessment fee should be assessed 27 at the time fixed by the court for pronouncement of 28 judgment and sentence, the order appointing counsel 29 shall". 30 Page 7, line 18, by inserting after the word 9. 31 "determination." the following: "At the time fixed by 32 the court for pronouncement of judgment and 33 sentencing, the court shall verify that the assessment 34 fee has been paid or has been waived by the court. If 35 the fee has not been paid or waived the court shall 36 include the amount of the assessment fee in any orders 37 for payment of restitution and may order that any 38 posted cash bond be forfeited in an amount sufficient 39 to pay the assessment fee." 40 10. Page 8, by inserting after line 29, the 41 following: "Sec. 42 Section 815.10, subsection 1, Code 43 1997, is amended by adding the following new 44 unnumbered paragraph: 45 NEW UNNUMBERED PARAGRAPH. For purposes of this 46 section, a person who is charged with a serious 47 misdemeanor offense which is only punishable by the 48 imposition of a fine shall not be entitled to legal 49 assistance at public expense." 50 11. Page 9, by striking lines 8 through 11 and H-1775 -1-H-1775 Page 2 l inserting the following: "By". 2 By renumbering, relettering, or redesignating 12. 3 and correcting internal references as necessary. RECEIVED FROM THE SENATE H-1775 FILED APRIL 17, 1997 House Conunced 4-28-97 (P. 1602)

. .

HOUSE FILE 662

H-1914 1 Amend the Senate amendment, H-1775, to House File 2 662, as amended, passed, and reprinted by the House, 3 as follows: 4 Page 1, by inserting after line 2 the 1. 5 following: 11 . Page 1, by inserting before line 1 the 6 7 following: "Section 1. Section 13B.6, subsection 1, Code 8 9 1997, is amended to read as follows: 10 There is established in the state general fund 1. 11 of the state an account to be known as the state 12 public defender operating account. The state public 13 defender may bill a county for services rendered to 14 the county by the office of the state public defender. 15 Receipts shall be deposited in the operating account 16 established under this section subsection. There is 17 appropriated from the state general fund of the state 18 all amounts deposited in the state public defender 19 operating account for use in maintaining the 20 operations of the office of state public defender. There is established in the general fund of 21 1A. 22 the state an account to be known as the indigent 23 defense assessment fee account. Receipts shall be 24 deposited in the account established under this 25 subsection as required by law. There is appropriated 26 from the general fund of the state all amounts 27 deposited in the indigent defense fee assessment 28 account for payment by the state public defender of 29 any shortfalls which may arise in the state public 30 defender operating account for payment of court-31 appointed attorney fees." . By striking page 1, line 35, through page 2, 32 33 line 30, and inserting the following: "Sec. . Section 602.8106, subsection 1, Code 34 35 1997, is amended by adding the following new 36 paragraph: 37 NEW PARAGRAPH. g. For the filing of an affidavit 38 of financial status for a determination of indigency 39 and qualification for court-appointed counsel under 40 section 815.9, thirty dollars. . Section 602.8107, subsection 2, 41 Sec. 42 paragraph d, Code 1997, is amended to read as follows: 43 d. Court costs, including correctional fees 44 assessed pursuant to sections 356.7 and 904.108, 45 court-appointed attorney fees, or public defender 46 expenses, and assessment fees under section 815.9. Sec. . Section 602.8108, subsection 2, Code 47 48 1997, is amended to read as follows: 49 2. Except as otherwise provided, the clerk of the 50 district court shall report and submit to the state H-1914 -1-

H-1914 Page 2 1 court administrator, not later than the fifteenth day 2 of each month, the fines and fees received during the 3 preceding calendar month. Except as provided in 4 subsections 4, and 5, and 6, the state court 5 administrator shall deposit the amounts received with 6 the treasurer of state for deposit in the general fund 7 of the state. The state court administrator shall 8 report to the legislative fiscal bureau within thirty 9 days of the beginning of each fiscal quarter the 10 amount received during the previous quarter in the 11 account established under this section. 12 Sec. \_\_\_\_. Section 602.8108, Code 1997, is amended 13 by adding the following new subsection: NEW SUBSECTION. 6. The state court administrator 14 15 shall deposit any amounts received as a result of the 16 imposition of an assessment fee under section 815.9 17 with the treasurer of state for deposit of the 18 receipts in the indigent defense assessment fee 19 account established in section 13B.6."" 2. Page 1, by inserting after line 39 the 20 21 following: 11 22 . By striking page 7, line 33, through page 23 8, line 29, and inserting the following: 24 "Sec. . Section 815.9A, subsections 1, 2, and 25 3, Code 1997, are amended by striking the 26 subsections."" 27 3. By renumbering as necessary. By MILLAGE of Scott H-1914 FILED APRIL 24, 1997 adapted 4-28-97 1 p. 1602)

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HSB 2.

JUDICIARY

HOUSE FILE SF (HF) 662 BY (PROPOSED COMMITTEE ON JUDICIARY BILL BY CHAIRPERSON LAMBERTI)

Passed	House,	Date	Passed	Senate,	Date	<b></b>
Vote:	Ayes	Nays	Vote:	Ayes	Nays	
	A	pproved			-	

# A BILL FOR

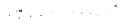
1 An Act relating to the defense of criminal charges, by making 2 changes in the provisions and procedures applicable to the appointment of counsel for indigent persons, providing for the 3 4 establishment of an indigent defense commission and indigent 5 defense fee account, making changes in the penalties 6 applicable to certain offenses for which appointment of 7 counsel is required, providing county attorneys or their designees with access to the centralized employee registry for 8 9 purposes of collection of restitution, providing for the distribution of certain proceeds from forfeited property, 10 11 making changes relating to the determination of a person's . 12 indigency, prohibiting the submission of false information on 13 an affidavit of financial status, requiring the state to 14 enforce liens for restitution in criminal cases, and providing 15 penalties.

16 17

16 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA:

> TLSB 2241HC 77 1h/jw/5

S.F. H.F.



1 Section 1. Section 13B.2, Code 1997, is amended to read as
2 follows:

3 138.2 POSITION ESTABLISHED.

4 <u>1.</u> The position of state public defender is established 5 within the department of inspections and appeals.

6 <u>2.</u> The governor shall, with the advise and consent of the 7 <u>indigent defense commission</u>, appoint the state public 8 defender, who shall-serve-at-the-pleasure-of-the-governor, <u>is</u> 9 subject to confirmation by the senate, no less frequently than 10 once every four years, whether or not there-has-been a new 11 state public defender <u>has been</u> appointed during that time, and 12 shall-establish-the-state-public-defender's-salary.

13 3. The governor may, upon notice and hearing before the 14 indigent defense commission, remove the state public defender 15 for good cause shown, including but not limited to malfeasance 16 or nonfeasance in office, or for cause which renders the state 17 public defender incapable or unfit to discharge the duties of 18 office.

19 Sec. 2. <u>NEW SECTION</u>. 13B.2A INDIGENT DEFENSE COMMISSION 20 ESTABLISHED.

21 1. An indigent defense commission is established within 22 the department to advise and make recommendations to the 23 governor regarding the appointment and removal of the state 24 public defender, and to direct the state public defender 25 regarding the establishment, implementation, and maintenance 26 of cost-effective legal representation of indigents consistent 27 with constitutional requirements, professional standards, and 28 supreme court guidelines.

29 2. The commission shall consist of eleven members. At 30 least six of the members shall be attorneys with experience in 31 criminal defense practice. A member shall not be a judge, 32 prosecutor, or law enforcement official. Four of the members 33 shall be members of the general assembly appointed by the 34 legislative council, two from each chamber of the general 35 assembly. No more than one of the members from each chamber

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1 shall be from any one political party. Seven of the members 2 shall be appointed by the governor as follows:

3 a. Three members from nominations made by the Iowa state4 bar association.

5 b. Two members from nominations made by the Iowa 6 association of criminal defense lawyers.

7 c. Two members of the general public.

8 3. Members shall serve three-year terms with initial terms 9 to be staggered. Members of the commission shall be entitled 10 to receive reimbursement for actual expenses incurred while 11 engaged in the performance of the duties of the commission. 12 Each member of the commission may also be eligible to receive 13 compensation under section 7E.6.

14 Sec. 3. <u>NEW SECTION</u>. 13B.2B DUTIES AND POWERS OF THE 15 INDIGENT DEFENSE COMMISSION.

16 The commission shall establish policy for the state public 17 defender regarding but not limited to the following matters:

Providing quality, cost-effective methods for legal
 representation of indigents consistent with constitutional
 requirements, professional standards, and supreme court
 guidelines.

22 2. Developing the budget to be requested by the state23 public defender for all indigent defense costs.

3. Developing client indigency criteria to be applied on a25 uniform statewide basis.

4. Establishing mechanisms for enhancing, maximizing, and
27 monitoring restitution and recoupment efforts related to
28 indigent defense costs.

29 5. Identifying and establishing other methods to contain.30 indigent defense costs.

31 6. Adopting rules pursuant to chapter 17A regarding the 32 operations of the state public defender, including but not 33 limited to uniform methods of tracking cases handled, time 34 spent by public defenders and court-appointed counsel, and 35 determination of payment to court-appointed counsel.

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7. Developing and recommending fee guidelines for court 2 appointed counsel to the supreme court.

3 8. Advising the governor regarding the selection and4 appointment of the state public defender.

9. Preparing and filing a written report with the office
6 of the governor and the general assembly by January 1 of each
7 year regarding the recommendations and activities of the
8 commission during the preceding fiscal year.

9 Sec. 4. Section 13B.3, Code 1997, is amended to read as 10 follows:

11 13B.3 QUALIFICATIONS OF STATE PUBLIC DEFENDER.

12 Only persons admitted to practice law in this state, with 13 experience in defending persons accused of committing criminal 14 offenses, shall be appointed state public defender or 15 assistant state public defender.

16 Sec. 5. Section 13B.4, subsection 3, Code 1997, is amended 17 by striking the subsection.

18 Sec. 6. Section 13B.4, subsections 4, 5, and 6, Code 1997, 19 are amended to read as follows:

20 4. The state public defender is authorized to review any 21 claim made for payment of indigent defense costs and-to-take 22 the-following-action if the state public defender believes a 23 claim is excessive:

24 a=--If-the-elaim-is-from-a-noncontract-attorney;-the-state 25 public-defender-shall-request-a-review-by-the-court-granting 26 the-claim-as-to-the-reasonableness-of-the-claim-within-thirty 27 days-of-receipt-of-the-claim.

28 b. If the claim-is-from-a-contract-attorney state public 29 defender believes the claim to be excessive, the state public 30 defender shall request a review-by hearing before the 31 appointing court as to the reasonableness of the claim within 32 thirty days of receipt of the claim.

33 5. The-state-public-defender-is-authorized-to-contract
34 with-county County attorneys shall provide or contract with
35 attorneys in private practice to provide collection services

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1 in the manner provided in section 331.756, subsection 5, 2 related to court-ordered indigent defense restitution of 3 court-appointed attorney fees or the expense of a public 4 defender.

5 6. The state public defender shall report in writing to 6 the general assembly by January 20 of each year regarding any 7 funds recouped or collected for court-appointed attorney fees 8 or expenses of a public defender pursuant to section 331.756, 9 subsection 5, or section 602.8107 during the previous calendar 10 year. The report shall also include reports made by local 11 public defenders pursuant to section 13B.9.

Sec. 7. Section 13B.6, subsection 1, Code 1997, is amended 13 to read as follows:

14 1. There-is-established-in-the-state-general-fund-an An 15 account to be known as the state public defender operating 16 account <u>is established in the general fund of the state</u>. The 17 state public defender may bill a county for services rendered 18 to the county by the office of the state public defender. 19 Receipts shall be deposited in the operating account 20 established under this <u>section subsection</u>. There is 21 appropriated from the <u>state</u> general fund <u>of the state</u> all 22 amounts deposited in the state public defender operating 23 account for use in maintaining the operations of the office of 24 state public defender.

<u>1A. An account to be known as the indigent defense fee</u>
<u>account is established in the general fund of the state.</u>
<u>Court-appointed attorneys, other than the state public</u>
<u>defender, shall submit for payment from the account fee claims</u>
<u>for services rendered on behalf of an indigent criminal</u>
<u>defendant in the manner provided in chapter 815. Receipts</u>
<u>shall be deposited in the account established under this</u>
<u>subsection as required by law. There is appropriated from the</u>
<u>indigent defense fee account for payment of court-appointed</u>
attorney fees.

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Sec. 8. Section 13B.9, subsection 1, paragraph d, Code 1 2 1997, is amended to read as follows: d. Make an annual report to the state public defender. In 3 4 making the report, the local public defender shall use uniform 5 definitions of what constitutes a case, as well as any other 6 criteria developed by the indigent defense commission for the 7 uniform tracking and reporting of the provision of legal 8 representation to indigents. The report shall include all, 9 but is not limited to, the following information: 10 (1) All cases handled by the local public defender during 11 the preceding calendar year. (2) All cases referred to another public defender, 12 13 juvenile defender, or private counsel due to conflict or 14 caseload of the public defender during the preceding calendar 15 year. 16 (3) All cases handled by each individual public defender 17 within the local public defender's office during the preceding 18 calendar year. 19 (4) The total amount of restitution ordered to be paid for 20 all cases handled by the local public defender during the 21 preceding calendar year. 22 (5) Any other matters required by the indigent defense 23 commission. Sec. 9. Section 13B.9, subsections 4 and 5, Code 1997, are 24 25 amended to read as follows: 4. The local public defender shall handle every case to 26 27 which the local public defender is appointed if the local 28 public defender can reasonably handle the case in compliance 29 with constitutional requirements, the code of professional 30 responsibility for lawyers, and any other standards for 31 competence in the legal profession which are adopted by the 32 supreme court. If a conflict of interest arises or if the local public 33 5.

34 defender is unable to handle a case because of a temporary 35 overload of cases, the local public defender shall return the

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1 case to the court. The court shall first appoint a-contract
2 an attorney, who has agreed to take the case. Appointments by
3 the court shall be on a rotational or equalization basis
4 considering the experience of the attorney and the difficulty
5 of the case.

6 Sec. 10. Section 13B.9, subsection 6, Code 1997, is 7 amended by striking the subsection.

8 Sec. 11. Section 252G.5, unnumbered paragraph 1, Code 9 1997, is amended to read as follows:

10 The records of the centralized employee registry are 11 confidential records pursuant to section 22.7, and may be 12 accessed only by state agencies, county attorneys, or county 13 attorneys' designees as provided in this section. When a 14 state agency accesses information in the registry, the agency 15 may use the information to update the agency's own records. 16 Access to and use of the information contained in the registry 17 shall be limited to the following:

18 Sec. 12. Section 252G.5, Code 1997, is amended by adding 19 the following new subsection:

20 <u>NEW SUBSECTION</u>. 4. County attorneys or designees procured 21 by a county attorney for purposes of recovery of restitution 22 ordered by the court pursuant to chapter 910.

23 Sec. 13. Section 321.218, subsections 1 and 4, Code 1997, 24 are amended to read as follows:

1. A person whose motor vehicle license or operating privilege has been denied, canceled, suspended, or revoked as provided in this chapter or as provided in section 252J.8, and 8 who operates a motor vehicle upon the highways of this state 9 while the license or privilege is denied, canceled, suspended, 30 or revoked, commits a serious misdemeanor punishable only by 31 imposition of a fine of two hundred fifty dollars,

32 notwithstanding section 903.1.

4. A person who operates a commercial motor vehicle upon
34 the highways of this state when disqualified from operating
35 the commercial motor vehicle under section 321.208 commits a

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1 serious misdemeanor <u>punishable</u> only by imposition of a fine of 2 two hundred fifty dollars, notwithstanding section 903.1, if a

3 commercial driver's license is required for the person to 4 operate the commercial motor vehicle.

5 Sec. 14. Section 321A.32, Code 1997, is amended to read as 6 follows:

7 321A.32 OTHER VIOLATIONS -- PENALTIES.

8 1. Any person whose license or registration or9 nonresident's operating privilege has been suspended, denied

10 or revoked under this chapter or continues to remain suspended 11 or revoked under this chapter, and who, during such 12 suspension, denial or revocation, or during such continuing 13 suspension or continuing revocation, drives any motor vehicle 14 upon any highway or knowingly permits any motor vehicle owned 15 by such person to be operated by another upon any highway, 16 except as permitted under this chapter, shall be guilty of a 17 serious misdemeanor <u>punishable only by imposition of a fine of</u> 18 two hundred fifty dollars, notwithstanding section 903.1.

19 2. Any person willfully failing to return license or 20 registration as required in section 321A.31 shall be guilty of 21 a simple misdemeanor.

3. Any person who shall forge or, without authority, sign any notice provided for under section 321A.5 that a policy or bond is in effect, or any evidence of proof of financial responsibility, or who files or offers for filing any such notice or evidence of proof knowing or having reason to believe that it is forged or signed without authority, shall be guilty of a serious misdemeanor <u>punishable only by</u> <u>imposition of a fine of two hundred fifty dollars,</u> notwithstanding section 903.1.

31 4. Any person who shall violate any provision of this 32 chapter for which no penalty is otherwise provided shall be 33 guilty of a serious misdemeanor <u>punishable only by imposition</u> 34 <u>of a fine of two hundred fifty dollars, notwithstanding</u> 35 <u>section 903.1</u>.

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1 Sec. 15. Section 321J.21, Code 1997, is amended to read as 2 follows:

3 321J.21 DRIVING WHILE LICENSE DENIED OR REVOKED.

A person whose motor vehicle license or nonresident 5 operating privilege has been denied or revoked as provided in 6 this chapter and who drives a motor vehicle upon the highways 7 of this state while the license or privilege is denied or 8 revoked commits a serious misdemeanor <u>punishable only by</u> 9 imposition of a fine of two hundred fifty dollars,

10 notwithstanding section 903.1. The department, upon receiving 11 the record of the conviction of a person under this section 12 upon a charge of driving a motor vehicle while the license of 13 the person was revoked or denied, shall extend the period of 14 revocation or denial for an additional like period, and the 15 department shall not issue a new license during the additional 16 period.

17 Sec. 16. Section 719.1, subsections 1 and 2, Code 1997, 18 are amended to read as follows:

1. A person who knowingly resists or obstructs anyone
 20 known by the person to be a peace officer, emergency medical
 21 care provider under chapter 147A, or fire fighter, whether
 22 paid or volunteer, in the performance of any act which is
 23 within the scope of the lawful duty or authority of that
 24 officer, emergency medical care provider under chapter 147A,
 25 or fire fighter, whether paid or volunteer, or who knowingly
 26 resists or obstructs the service or execution by any
 27 authorized person of any civil or criminal process or order of
 28 any court, commits a serious misdemeanor <u>punishable only by</u>
 29 <u>imposition of a fine of two hundred fifty dollars</u>,
 30 <u>notwithstanding section 903.1</u>. However, if a person commits

31 an interference with official acts, as defined in this 32 subsection, and in so doing inflicts bodily injury other than 33 serious injury, that person commits an aggravated misdemeanor. 34 If a person commits an interference with official acts, as 35 defined in this subsection, and in so doing inflicts or

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1 attempts to inflict serious injury, or displays a dangerous
2 weapon, as defined in section 702.7, or is armed with a
3 firearm, that person commits a class "D" felony.

4 2. A person under the custody, control, or supervision of 5 the department of corrections who knowingly resists, 6 obstructs, or interferes with a correctional officer, agent, 7 employee, or contractor, whether paid or volunteer, in the 8 performance of the person's official duties, commits a serious 9 misdemeanor punishable only by imposition of a fine of two 10 hundred fifty dollars, notwithstanding section 903.1. If a 11 person violates this subsection and in so doing commits an 12 assault, as defined in section 708.1, the person commits an 13 aggravated misdemeanor. If a person violates this subsection 14 and in so doing inflicts or attempts to inflict bodily injury 15 other than serious injury to another, displays a dangerous 16 weapon, as defined in section 702.7, or is armed with a 17 firearm, the person commits a class "D" felony. If a person 18 violates this subsection and uses or attempts to use a 19 dangerous weapon, as defined in section 702.7, or inflicts 20 serious injury to another, the person commits a class "C" 21 felony.

22 Sec. 17. Section 809.17, Code 1997, is amended to read as 23 follows:

24 809.17 PROCEEDS APPLIED TO VARIOUS PROGRAMS.

Except as provided in section 809.21, <u>fifty percent of the</u> 26 <u>value of the</u> proceeds from the disposal of seized property 27 pursuant to this chapter <u>shall be deposited with the clerk of</u> 28 <u>the district court for distribution under section 602.8107</u>, 29 <u>and the balance</u> may be transferred in whole or in part to the 30 victim compensation fund created in section 912.14 at the

31 discretion of the recipient agency, political subdivision, or 32 department.

33 Sec. 18. Section 809A.17, subsection 3, Code 1997, is 34 amended to read as follows:

35 3. Forfeited property may be used by the department of

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1 justice in the enforcement of the criminal law. The 2 department may give, sell, or trade property to any other 3 state agency or to any other law enforcement agency within the 4 state if, in the opinion of the attorney general, it will 5 enhance law enforcement within the state. If the person from 6 whom the property was forfeited has been charged with a 7 criminal offense, the department shall give, to the clerk of 8 the district court in which the criminal charges were filed, 9 fifty percent of the value of the proceeds from any property 10 forfeited. The clerk shall distribute the proceeds in 11 accordance with section 602.8107.

12 Sec. 19. Section 815.7, Code 1997, is amended to read as 13 follows:

14 815.7 FEES TO ATTORNEYS.

15 An attorney who has-not-entered-into-a-contract-authorized 16 under-section-13B-4-and-who is appointed by the court to 17 represent any person charged with a crime in this state shall 18 be entitled to a reasonable compensation which shall be the 19 ordinary and customary charges for like services in the 20 community to be decided in each case by a judge of the 21 district court, including such sum or sums as the court may 22 determine are necessary for investigation in the interests of 23 justice and in the event of appeal the cost of obtaining the 24 transcript of the trial and the printing of the trial record 25 and necessary briefs in behalf of the defendant. However, the 26 reasonable-compensation-awarded-an-attorney-shall-not-be 27 calculated-based-upon-an-hourly-rate-that-exceeds-the-rate-a 28 contract-attorney-as-provided-in-section-13B-4-would-receive 29 in-a-similar-case. Determination of the expense associated 30 with the services of a public defender shall be determined 31 based on time records kept by the public defender for the 32 case. Such A court-appointed attorney need not follow the 33 case into another county or into the appellate court unless so 34 directed by the court at the request of the defendant, where 35 grounds for further litigation are not capricious or





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1 unreasonable, but if such attorney does so, the attorney's fee
2 shall be determined accordingly. Only one attorney fee shall
3 be so awarded in any one case except that in class "A" felony
4 cases, two may be authorized.

5 Sec. 20. Section 815.9, Code 1997, is amended to read as 6 follows:

7 815.9 INDIGENCY DETERMINED -- PENALTY.

8 1. For purposes of this chapter, section 68.8, section
9 222.22, chapter 232, chapter 814, and the rules of criminal
10 procedure, the following apply:

11 a. A person is indigent if the person has an income level 12 at or below one hundred fifty percent of the United States 13 poverty level as defined by the most recently revised poverty 14 income guidelines published by the United States department of 15 health and human services.

b. A person is not indigent if the person has an income
17 level greater than one hundred fifty percent of the United
18 States poverty level as defined by the most recently revised
19 poverty income guidelines published by the United States
20 department of health and human services.

21 c. A person with an income level greater than one hundred 22 fifty percent, but less than two hundred percent, of the most 23 recently revised poverty income guidelines published by the 24 United States department of health and human services may be 25 deemed partially indigent by the court pursuant to a written 26 finding that, given the person's circumstances, not appointing 27 counsel would cause the person substantial hardship. In 28 determining whether substantial hardship will result, the 29 court shall consider the availability of any assets, including 30 but not limited to cash, stocks, bonds, and any other property 31 which may readily be converted to cash. However, the court 32 shall require a person appointed counsel to contribute to the 33 cost of representation in accordance with rules adopted by the 34 state public defender.

35 d. A person with an income level greater than two hundred

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1 percent of the most recently revised poverty income guidelines 2 published by the United States department of health and human 3 services shall not be deemed indigent or partially indigent by 4 the court unless the person is charged with a felony and the 5 court makes a written finding that, given the person's 6 circumstances, not appointing counsel would cause the person 7 substantial hardship. In determining whether substantial 8 hardship will result, the court shall consider the 9 availability of any assets, including but not limited to cash, 10 stocks, bonds, and any other property which may readily be 11 converted to cash. However, the court shall require a person 12 appointed counsel to contribute to the cost of representation 13 in accordance with rules adopted by the state public defender. 14 2. A determination of the indigent status of a person 15 shall be made on the basis of an affidavit of financial status 16 submitted at or immediately after the person's initial 17 appearance before a court. Before granting legal assistance, 18 the court shall inform the person of the obligation regarding 19 payment of the expenses associated with the grant of legal 20 assistance. If a person is granted legal assistance as an 21 indigent or partial indigent, the affidavit of financial 22 statement status shall be filed and permanently retained in 23 the person's court file. The state-public-defender indigent 24 defense commission shall adopt rules prescribing the form and 25 content of the affidavit of financial statement status and the 26 criteria by which a determination of indigency shall be based. 27 The financial statement shall contain sufficient information 28 to allow the determination to be made of whether the person 29 meets the guidelines set out in subsection 1, taking into 30 consideration all assets, and shall be accompanied by the 31 person's most recent pay slip and name and address of 32 employer, if employed.

33 3. A person who submits an affidavit of financial status,
34 or on whose behalf an affidavit of financial status has been
35 submitted, for the purpose of obtaining legal assistance shall

1 inform the court of any additional information concerning the

2 person's income or assets, as the information becomes

3 available during the course of the proceedings.

4 3. <u>4.</u> A person who knowingly submits-a provides false 5 information for inclusion in an affidavit of financial 6 statement status which is submitted for the purpose of 7 obtaining legal assistance by appointed counsel commits a 8 fraudulent practice. As used in this subsection, "legal 9 assistance" includes legal counsel, transcripts, witness fees 10 and expenses, and any other goods or services required by law 11 to be provided to an indigent person.

12 Sec. 21. Section 815.9A, Code 1997, is amended to read as 13 follows:

14 815.9A RECOVERY OF INDIGENT DEFENSE COSTS.

All costs and fees incurred for indigent defense shall become-due-and-payable be paid to the clerk of the district rourt by the person receiving the services not later than the date of sentencing, the date or dates established in the person's restitution plan ordered in chapter 910, or if the person is acquitted or the charges are dismissed, within thirty days of the acquittal or dismissal---To-the-extent-that the-costs-and-fees-remain-unpaid-at-the-time-they-become-due; a-judgment-shall-be-entered-against-the-person-for-the-amounts unpaid- as follows:

If the person has an income level as determined
 pursuant to section 815.9 greater than one hundred percent but
 not more than one hundred fifty percent of the poverty
 guidelines, at least one hundred dollars of the indigent
 defense costs shall be recovered and paid to the clerk in
 accordance with rules adopted by the state public defender.
 If the person has an income level as determined
 pursuant to section 815.9 greater than one hundred fifty
 percent but not more than one hundred eighty-five percent of
 the poverty guidelines, at least two hundred dollars of the

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1 clerk in accordance with rules adopted by the state public
2 defender.

3 3. If the person has an income level as determined 4 pursuant to section 815.9 greater than one hundred eighty-five 5 percent of the poverty guidelines, at least three hundred 6 dollars of the indigent defense costs shall be recovered <u>and</u> 7 <u>paid to the clerk</u> in accordance with rules adopted by the 8 state public defender.

9 Sec. 22. Section 815.10, subsections 2 and 3, Code 1997, 10 are amended to read as follows:

2. An attorney other than a public defender or-a-contract
 attorney who is appointed by the court under this section
 13 shall apply to the district court for compensation and for
 14 reimbursement of costs incurred. The amount of compensation
 15 due shall be determined in accordance with section 815.7.

16 3---A-contract-attorney-appointed-by-the-court-pursuant-to 17 this-section-and-section-13B-4-shall-apply-to-the-state-public 18 defender-for-compensation-and-for-reimbursement-of-costs 19 incurred-in-accordance-with-the-contract---The-amount-of 20 compensation-due-shall-be-determined-in-accordance-with-the 21 contract-

22 Sec. 23. Section 815.10A, subsection 1, Code 1997, is 23 amended to read as follows:

The department of inspections and appeals shall require
 all claims for compensation filed by court-appointed attorneys
 for indigent defense cases, whether adult or juvenile, to
 include specific information as required by rules of the
 department. <u>A court-appointed attorney in an indigent case</u>
 <u>may make an interim claim for compensation prior to conclusion</u>
 <u>of representation</u>. The court may award reasonable and proper
 <u>interim compensation to the attorney in accordance with</u>
 <u>guidelines established by the indigent defense commission</u>.
 Sec. 24. Section 903A.5, unnumbered paragraph 2, Code
 1997, is amended to read as follows:

35

An inmate shall-not may, if ordered by the court, receive

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1 credit upon the inmate's sentence for time spent in custody in 2 another state resisting return to Iowa following an escape, or 3 for time served in an institution or jail of another 4 jurisdiction during any period of time the person is receiving 5 credit upon a sentence of that other jurisdiction. 6 Sec. 25. Section 910.7A, subsection 2, Code 1997, is 7 amended to read as follows: 2. A judgment of restitution may shall be enforced by the 8 9 state, and may be enforced by a victim entitled under the 10 order to receive restitution, a deceased victim's estate, or 11 any other beneficiary of the judgment in the same manner as a 12 civil judgment. Sec. 26. Section 911.1, Code 1997, is amended to read as 13 14 follows: 15 911.1 CRIMINAL PENALTY SURCHARGE ESTABLISHED. 16 A criminal penalty surcharge shall be levied against 17 certain law violators as provided in section 911.2. The 18 surcharge shall be deposited as provided in section 602.8108, 19 subsection 3, and shall be used for the maintenance and 20 improvement of criminal justice programs, law enforcement 21 efforts, victim compensation, crime prevention, and 22 improvement of the professional training of personnel, and-the 23 planning and support services of the criminal justice system, 24 and the defense of indigent persons charged with a crime. 25 EXPLANATION 26 This bill makes a variety of changes to provisions which 27 relate to or effect the provision of court-appointed counsel 28 in criminal cases. 29 The provisions relating to the position of state public 30 defender are changes to require that the appointment be made 31 by the governor with the advise and consent of the indigent 32 defense commission, which is established under the bill. The 33 requirement that the governor set the state public defender's 34 salary is eliminated. The bill also permits the removal of 35 the state public defender by the governor, upon notice and

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1 hearing before the indigent defense commission, for good 2 cause. The bill reestablishes the indigent defense 3 commission, as an ll-member commission, which is to set policy 4 for the state public defender and matters related to indigent 5 defense. The policy issues include development of the budget 6 to be requested by the state public defender, developing 7 uniform client indigency criteria, identifying and 8 establishing mechanisms for enhancing recoupment and 9 containment of indigent defense costs, developing uniform case 10 tracking mechanisms, developing fee guidelines, and preparing 11 and filing annual reports on indigent defense.

12 The qualifications of the state public defender are further 13 articulated to include experience in defending persons accused 14 of committing criminal offenses. The state public defender's 15 authorization to contract with persons admitted to practice 16 for purposes of providing legal services to indigent or 17 partially indigent persons is removed and replaced by court 18 appointment of counsel who is willing to accept a given case. 19 The state public defender's annual report is expanded to 20 include the reports made by local public defenders, which are 21 also expanded to give detail on the numbers of cases handled 22 or referred to other counsel and restitution ordered to be 23 paid.

24 County attorneys or their designees are given access to the 25 centralized employee registry maintained by the child support 26 recovery unit of the department of human services for purposes 27 of recovery of restitution ordered by the court.

The penalty for three different types of driving while plicense suspended or revoked offenses is changed from a serious misdemeanor to a serious misdemeanor which is punishable only by a fine of \$250. The penalty applicable to interference with official acts which does not result in injury is changed from a serious misdemeanor to a serious misdemeanor which is punishable only by a fine of \$250. Fifty percent of the proceeds from property which is seized

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S.F. H.F.

1 or forfeited from a criminal defendant is to be turned over to 2 the clerk of the district court for distribution along with 3 and in the same manner as other revenue received in criminal 4 cases.

5 The hourly rate limits on fees to court-appointed 6 attorneys, which are currently based on the hourly rate 7 established in the contracts between the state public defender 8 and the private contract attorneys, are abolished. The income 9 level used to determine indigency is lowered from 150 percent 10 of poverty level, as established by the United States 11 department of health and human services, to poverty level. 12 For persons who may be partially indigent, the court is to 13 determine substantial hardship which would result in the 14 appointment of counsel based on the availability of any 15 assets, including but not limited to cash, stocks, bonds, and 16 any other property which may be readily converted to cash. 17 The determination of indigent financial status is amended 18 to require an affidavit of financial status be submitted. An 19 affidavit is to include the name and address of the person's 20 employer if the person is employed. A person who submits or 21 for whom an affidavit of financial status is submitted, has a 22 duty to provide the court with any additional information 23 which becomes available during the course of the proceedings. 24 A person who submits false information for an affidavit of 25 financial status commits a fraudulent practice. The bill 26 clarifies that all indigent defense costs that are recovered 27 in accordance with rules adopted by the state public defender 28 are to be paid to the clerk of the district court. The bill 29 provides for claims for and payment of fees for services 30 provided prior to actual completion of a criminal or juvenile 31 case. Criminal indigent defense costs are added to the items 32 which may be paid with receipts from the criminal penalty 33 surcharge which is added to criminal fines.

34 Time spent in custody in another state while resisting 35 extradition back to Iowa following an escape may, if ordered

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1 by the court, be credited against a person's sentence under 2 the bill. Language requiring the state to enforce restitution 3 orders is added to the restitution chapter in the Code. LSB 2241HC 77

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TERRY E BRANSTAD GOVERNOR

OFFICE OF THE GOVERNOR

STATE CAPITOL DES MOINES, IOWA SO319

515 281-5211

May 29, 1997

MAY 7 9 1997

The Honorable Paul Pate Secretary of State State Capitol Building LOCAL

Dear Mr. Secretary:

House File 662, an act relating to the defense of criminal charges, by making changes in the penalties applicable to certain offenses for which appointment of counsel is required, providing county attorneys or their designees with access to the centralized employee registry for purposes of collection of restitution, making changes relating to the determination of a person's indigency, prohibiting the submission of false information on an affidavit of financial status, requiring the state to enforce liens for restitution in criminal cases, and providing penalties, is hereby disapproved and transmitted to you in accordance with Article III, Section 16, of the Constitution of the State of Iowa.

Fiscal year 1997 is an extraordinary year for the indigent defense budget. For the first time in recent history neither a supplemental nor an appropriation transfer is necessary to fund the costs of indigent defense. After several years of nearly 20% increases in the funding needed to support the program, the reforms implemented in the past few years appear to be bringing the costs under control.

House File 662 contains several provisions I support, like those requiring greater scrutiny of a person's ability to hire his or her own attorney and those that would enhance the state's efforts to collect from defendants when legal counsel is provided. These measures would improve upon the recent reforms and would further our efforts to bring indigent defense costs under control. The bill contains other provisions I oppose, for example, the elimination of jail time as a penalty for driving under suspension. Not only would this change be inconsistent with action taken this year to crack down on persons who drive without licenses, it could also severely limit the ability of the Department of Transportation to sanction those who habitually violate the state's motor vehicle laws.

The Honorable Paul Pate May 29, 1997 Page 2

I am also opposed to provisions in the bill that would increase payments to noncontract attorneys at a considerable cost to Iowa taxpayers. The net effect of House File 662, including the increased payments to attorneys, would cost Iowa taxpayers an additional \$1.7 million to \$3.2 million a year. The additional funding this bill would require is not included in any appropriation passed by the legislature this year. I can not approve House File 662 knowing it will almost certainly result in overspending the dollars appropriated. To do so would be a reversion back to the bad spending practices of the past.

House File 662 would increase the hourly rates of payment for *noncontract* attorneys from \$55 to \$60 an hour for class A felonies, from \$50 to \$60 an hour for class B felonies, and from \$45 to \$55 an hour for other lesser offenses. These rate increases would apply to time spent on a case both in and out of court. The proposed increases according to the Fiscal Bureau's estimates will result in an additional cost of at least \$1.3 million a year. The cost is likely to be more as the lower estimate assumes the increase will be paid only to attorneys who are currently *noncontract* attorneys. The estimate does not take into account the fact that many *contract* attorneys will terminate their contracts in order to become eligible for the higher rates of payment. And as a matter of fairness, contract and noncontract attorneys should be paid at the same rate. If all attorneys providing indigent defense are paid at the higher rates, the Fiscal Bureau estimates the additional cost will be \$2.2 million to \$3.7 million a year.

Proponents of the House File 662 suggest that the cost of raising the hourly rate will be offset by lower costs associated with fewer criminal cases filings, fewer defendants receiving court appointed counsel and new revenues from the proposed assessment fee. The argument that there will be fewer criminal case filings and therefore lower costs is not supported by recent experience or credible projections about future filings. Criminal case filings in the past three years have increased from 12% to 15% each year. The Criminal Juvenile Justice Planning Commission is projecting doubledigit increases in criminal filings for this calendar year and the next. The proposed changes in the indigency standards will reduce the number of defendants eligible to receive appointed counsel only if the courts are aggressive in screening out defendants who have the ability to pay. The potential revenue from an assessment fee is so unpredictable that the Fiscal Bureau is reluctant to attach any dollar amount to it.

It is also argued that the current rates paid to court-appointed counsel are inadequate and do not fairly compensate attorneys for the time and effort spent on indigent defense cases. However, in reviewing the rates paid to attorneys in other states, Iowa attorneys fare quite well in comparison. A recent survey conducted by the



Honorable Paul Pate May 29, 1997 Page 3

Spangenberg Group ranks Iowa fourteenth among the fifty states in compensation to court appointed attorneys. The proposed rate increases would move Iowa to fourth. Additionally nearly all other states provide a differential in the rate of payment depending on whether the hours claimed are for tasks performed in court versus out of court. Iowa currently does not differentiate between in court and out of court time.

Past reforms in the indigent defense system have been based on two simple, underlying principles. First, only defendants who are truly indigent should receive court-appointed legal counsel. Second, in all cases where an attorney is provided, regardless of the defendant's present inability to pay, the costs of representation become an obligation that follows the defendant and must be repaid by the defendant at some future date. As past reforms are applied more aggressively and new reforms are adopted based on these principles, savings in the system will be realized. Funding that becomes available as a result of these savings could be used to increase the payments to all attorneys appointed to represent indigent defendants. I am committed to working with representatives of the Iowa Bar Association and the judicial and legislative branches over the interim to develop changes toward that end.

For the above reasons, I hereby respectfully disapprove House File 662.

Sincerely,

Terry E. Branstad Governor

TEB/ps

cc: Secretary of the Senate Chief Clerk of the House



## HOUSE FILE 662

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# AN ACT

RELATING TO THE DEFENSE OF CRIMINAL CHARGES, BY MAKING CHANGES IN THE PENALTIES APPLICABLE TO CERTAIN OFFENSES FOR WHICH APPOINTMENT OF COUNSEL IS REQUIRED, PROVIDING COUNTY ATTORNEYS OR THEIR DESIGNEES WITH ACCESS TO THE CENTRALIZED EMPLOYEE REGISTRY FOR PURPOSES OF COLLECTION OF RESTITUTION, MAKING CHANGES RELATING TO THE DETER-MINATION OF A PERSON'S INDIGENCY, PROHIBITING THE SUB-MISSION OF FALSE INFORMATION ON AN AFFIDAVIT OF FINANCIAL STATUS, REQUIRING THE STATE TO ENFORCE LIENS FOR RESTI-TUTION IN CRIMINAL CASES, AND PROVIDING PENALTIES.

# BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA:

Section 1. Section 13B.6, subsection 1, Code 1997, is amended to read as follows:

1. There is established in the state general fund of the state an account to be known as the state public defender operating account. The state public defender may bill a county for services rendered to the county by the office of the state public defender. Receipts shall be deposited in the operating account established under this section <u>subsection</u>. There is appropriated from the state general fund <u>of the state</u> all amounts deposited in the state public defender operating account for use in maintaining the operations of the office of state public defender.

1A. There is established in the general fund of the state an account to be known as the indigent defense assessment fee account. Receipts shall be deposited in the account established under this subsection as required by law. There is appropriated from the general fund of the state all amounts deposited in the indigent defense fee assessment account for payment by the state public defender of any shortfalls which may arise in the state public defender operating account for payment of court-appointed attorney fees.

Sec. 2. Section 13B.9, subsection 6, Code 1997, is amended by striking the subsection.

Sec. 3. Section 252G.5, unnumbered paragraph 1, Code 1997, is amended to read as follows:

The records of the centralized employee registry are confidential records pursuant to section 22.7, and may be accessed only by state agencies, county attorneys, or county attorneys' designees as provided in this section. When a state agency accesses information in the registry, the agency may use the information to update the agency's own records. Access to and use of the information contained in the registry shall be limited to the following:

Sec. 4. Section 252G.5, Code 1997, is amended by adding the following new subsection:

NEW SUBSECTION. 4. County attorneys or designees procured by a county attorney for purposes of recovery of restitution ordered by the court pursuant to chapter 910.

Sec. 5. Section 321.218, subsections 1 and 4, Code 1997, are amended to read as follows:

1. A person whose motor vehicle license or operating privilege has been denied, canceled, suspended, or revoked as provided in this chapter or as provided in section 252J.8, and who operates a motor vehicle upon the highways of this state while the license or privilege is denied, canceled, suspended, or revoked, commits a serious misdemeanor <u>punishable only by</u> <u>imposition of a fine of three hundred fifty dollars,</u> <u>notwithstanding section 903.1</u>.

4. A person who operates a commercial motor vehicle upon the highways of this state when disqualified from operating the commercial motor vehicle under section 321.208 commits a serious misdemeanor <u>punishable only by imposition of a fine of</u> <u>three hundred fifty dollars, notwithstanding section 903.1</u>, if a commercial driver's license is required for the person to operate the commercial motor vehicle.

Sec. 6. Section 602.8106, subsection 1, Code 1997, is amended by adding the following new paragraph:

NEW PARAGRAPH. g. For the filing of an affidavit of financial status for a determination of indigency and qualification for court-appointed counsel under section 815.9, thirty dollars.

Sec. 7. Section 602.8107, subsection 2, paragraph d, Code 1997, is amended to read as follows:

d. Court costs, including correctional fees assessed pursuant to sections 356.7 and 904.108, court-appointed attorney fees, or public defender expenses, and assessment fees under section 815.9.

Sec. 8. Section 602.8108, subsection 2, Code 1997, is amended to read as follows:

2. Except as otherwise provided, the clerk of the district court shall report and submit to the state court administrator, not later than the fifteenth day of each month, the fines and fees received during the preceding calendar month. Except as provided in subsections 4, and 5, and 6, the state court administrator shall deposit the amounts received with the treasurer of state for deposit in the general fund of the state. The state court administrator shall report to the legislative fiscal bureau within thirty days of the beginning of each fiscal quarter the amount received during the previous quarter in the account established under this section.

Sec. 9. Section 602.8108, Code 1997, is amended by adding the following new subsection:

<u>NEW SUBSECTION.</u> 6. The state court administrator shall deposit any amounts received as a result of the imposition of an assessment fee under section 815.9 with the treasurer of state for deposit of the receipts in the indigent defense assessment fee account established in section 13B.6.

Sec. 10. Section 719.1, subsections 1 and 2, Code 1997, are amended to read as follows:

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1. A person who knowingly resists or obstructs anyone known by the person to be a peace officer, emergency medical care provider under chapter 147A, or fire fighter, whether paid or volunteer, in the performance of any act which is within the scope of the lawful duty or authority of that officer, emergency medical care provider under chapter 147A, or fire fighter, whether paid or volunteer, or who knowingly resists or obstructs the service or execution by any authorized person of any civil or criminal process or order of any court, commits a serious misdemeanor punishable only by imposition of a fine of three hundred fifty dollars, notwithstanding section 903.1. However, if a person commits an interference with official acts, as defined in this subsection, and in so doing inflicts bodily injury other than serious injury, that person commits an appravated misdemeanor. If a person commits an interference with official acts, as defined in this subsection, and in so doing inflicts or attempts to inflict serious injury, or displays a dangerous weapon, as defined in section 702.7, or is armed with a firearm, that person commits a class "D" felony.

2. A person under the custody, control, or supervision of the department of corrections who knowingly resists, obstructs, or interferes with a correctional officer, agent, employee, or contractor, whether paid or volunteer, in the performance of the person's official duties, commits a serious misdemeanor <u>punishable only by imposition of a fine of three</u> <u>hundred fifty dollars</u>, notwithstanding section 903.1. If a person violates this subsection and in so doing commits an assault, as defined in section 708.1, the person commits an aggravated misdemeanor. If a person violates this subsection and in so doing inflicts or attempts to inflict bodily injury other than serious injury to another, displays a dangerous weapon, as defined in section 702.7, or is armed with a firearm, the person commits a class "D" felony. If a person violates this subsection and uses or attempts to use a

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dangerous weapon, as defined in section 702.7, or inflicts serious injury to another, the person commits a class "C" felony.

Sec. 11. Section 815.7, Code 1997, is amended to read as follows:

815.7 FEES TO ATTORNEYS.

An attorney who has not entered into a contract authorized under section 13B.4 and who is appointed by the court to represent any person charged with a crime in this state shall be entitled to a reasonable compensation which shall be the ordinary-and-customary-charges-for-like-services-in-the community-to-be decided in each case by a judge of the district court, including such sum or sums as the court may determine are necessary for investigation in the interests of justice and in the event of appeal the cost of obtaining the transcript of the trial and the printing of the trial record and necessary briefs in behalf of the defendant. However, the reasonable compensation awarded an attorney shall not be calculated based upon an hourly rate that exceeds the-rate-a contract-attorney-as-provided-in-section-138-4-would-receive in-a-similar-case fifty-five dollars per hour, unless the offense charged is a class "A" or class "B" felony, in which case the hourly rate shall not exceed sixty dollars per hour. Determination of the expense associated with the services of a public defender shall be determined based on time records kept by the public defender for the case. Such A court-appointed attorney need not follow the case into another county or into the appellate court unless so directed by the court at the request of the defendant, where grounds for further litigation are not capricious or unreasonable, but if such attorney does so, the attorney's fee shall be determined accordingly. Only one attorney fee shall be so awarded in any one case except that in class "A" felony cases, two may be authorized.

Sec. 12. Section 815.9, Code 1997, is amended to read as follows:

815.9 INDIGENCY DETERMINED -- PENALTY.

1. For purposes of this chapter, section 68.8, section 222.22, chapter 232, chapter 814, and the rules of criminal procedure, the following apply:

a. A person is indigent if the person has an income level at or below one hundred fifty percent of the United States poverty level as defined by the most recently revised poverty income guidelines published by the United States department of health and human services.

b. A person is not indigent if the person has an income level greater than one hundred fifty percent of the United States poverty level as defined by the most recently revised poverty income guidelines published by the United States department of health and human services.

c. A person with an income level greater than one hundred fifty percent, but less than two hundred percent, of the most recently revised poverty income guidelines published by the United States department of health and human services may be deemed partially indigent by the court pursuant to a written finding that, given the person's circumstances, not appointing counsel would cause the person substantial hardship. <u>In</u> <u>determining whether substantial hardship will result, the</u> <u>court shall consider the availability of any assets, including</u> <u>but not limited to cash, stocks, bonds, and any other property</u> <u>which may readily be converted to cash.</u> However, the court shall require a person appointed counsel to contribute to the cost of representation in accordance with rules adopted by the state public defender.

d. A person with an income level greater than two hundred percent of the most recently revised poverty income guidelines published by the United States department of health and human services shall not be deemed indigent or partially indigent by the court unless the person is charged with a felony and the court makes a written finding that, given the person's circumstances, not appointing counsel would cause the person substantial hardship. In determining whether substantial

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hardship will result, the court shall consider the availability of any assets, including but not limited to cash, stocks, bonds, and any other property which may readily be converted to cash. However, the court shall require a person appointed counsel to contribute to the cost of representation in accordance with rules adopted by the state public defender.

2. a. A determination of the indigent status of a person shall be made on the basis of an affidavit of financial status submitted at or immediately after the person's initial appearance before a court. If a person is granted legal assistance as an indigent or partial indigent, the affidavit of financial statement status shall be filed and permanently retained in the person's court file. The state public defender shall adopt rules prescribing the form and content of the affidavit of financial statement status and the criteria by which a determination of indigency shall be based. The affidavit of financial statement status shall contain sufficient information to allow the determination to be made of whether the person meets the guidelines set out in subsection 1 and, taking into consideration all assets. The affidavit of financial status shall be accompanied by the person's most recent pay slip and the name and address of the person's employer, if the person is employed.

b. Each person seeking legal assistance under this section shall pay a nonrefundable assessment fee of thirty dollars to the clerk of the district court at the time of determination of indigency. If the person is incarcerated, however, the assessment fee may be paid no later than five days after the date on which the determination of indigency is made. If the person remains in custody or if, based upon the affidavit of financial status, the court determines that the person does not have the financial resources to pay the fee, the court may reduce the assessment fee to ten dollars, waive the fee, or assess the fee upon disposition of the case. c. Before legal assistance is granted, the court shall inform the person of the obligation regarding payment of the expenses associated with the granting of legal assistance. If the court determines that the assessment fee should be assessed at the time fixed by the court for pronouncement of judgment and sentence, the order appointing counsel shall reflect that determination. At the time fixed by the court for pronouncement of judgment and sentencing, the court shall verify that the assessment fee has been paid or has been waived by the court. If the fee has not been paid or waived the court shall include the amount of the assessment fee in any orders for payment of restitution and may order that any posted cash bond be forfeited in an amount sufficient to pay the assessment fee.

3. A person who submits an affidavit of financial status, or on whose behalf an affidavit of financial status has been submitted, for the purpose of obtaining legal assistance shall inform the court of any additional information concerning the person's income or assets, as the information becomes available during the course of the proceedings.

3. 4. A person who knowingly submits-a provides false information for inclusion in an affidavit of financial statement status which is submitted for the purpose of obtaining legal assistance by appointed counsel commits a fraudulent practice. As used in this subsection, "legal assistance" includes legal counsel, transcripts, witness fees and expenses, and any other goods or services required by law to be provided to an indigent person.

Sec. 13. Section 815.9A, subsections 1, 2, and 3, Code 1997, are amended by striking the subsections.

Sec. 14. Section 815.10, subsection 1, Code 1997, is amended by adding the following new unnumbered paragraph:

NEW UNNUMBERED PARAGRAPH. For purposes of this section, a person who is charged with a serious misdemeanor offense which is only punishable by the imposition of a fine shall not be entitled to legal assistance at public expense.

Sec. 15. Section 815.10A, subsection 1, Code 1997, is amended to read as follows:

1. The department of inspections and appeals shall require all claims for compensation filed by court-appointed attorneys for indigent defense cases, whether adult or juvenile, to include specific information as required by rules of the department. <u>A court-appointed attorney in an indigent case</u> may make an interim claim for compensation prior to conclusion of representation. The court may award reasonable and proper interim compensation to the attorney in accordance with guidelines established by the supreme court.

Sec. 16. <u>NEW SECTION</u>. 815.11A REPORT TO GENERAL ASSEMBLY. By February 1, 1998, and annually thereafter by the date on which the general assembly convenes, the state court administrator shall compile and submit a report to the general assembly which contains the fee collection information.

Sec. 17. Section 903A.5, unnumbered paragraph 2, Code 1997, is amended to read as follows:

An inmate shall-not <u>may</u>, if ordered by the court, receive credit upon the inmate's sentence for time spent in custody in another state resisting return to Iowa following an escape, or for time served in an institution or jail of another jurisdiction during any period of time the person is receiving credit upon a sentence of that other jurisdiction.

Sec. 18. Section 910.7A, subsection 2, Code 1997, is amended to read as follows:

2. A judgment of restitution may <u>shall</u> be enforced by the state, <u>and may be enforced by</u> a victim entitled under the order to receive restitution, a deceased victim's estate, or any other beneficiary of the judgment in the same manner as a civil judgment.

Sec. 19. Section 911.1, Code 1997, is amended to read as follows:

911.1 CRIMINAL PENALTY SURCHARGE ESTABLISHED.

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A criminal penalty surcharge shall be levied against certain law violators as provided in section 911.2. The surcharge shall be deposited as provided in section 602.8108, subsection 3, and shall be used for the maintenance and improvement of criminal justice programs, law enforcement efforts, victim compensation, crime prevention, and improvement of the professional training of personnel, and-the planning and support services of the criminal justice system, and the defense of indigent persons charged with a crime.

> RON J. CORBETT Speaker of the House

MARY E. KRAMER President of the Senate

I hereby certify that this bill originated in the House and is known as House File 662, Seventy-seventh General Assembly.

Approved My 29, 1997

ELIZABETH ISAACSON Chief Clerk of the House

TERRY E. BRANSTAD Governor