

# Senate Study Bill 211

## Conference Committee Text

PAG LIN

1 1 Section 1. NEW SECTION. 13.35 HEALTH EDUCATION AND  
1 2 ADVOCACY PROGRAM ESTABLISHED.  
1 3 1. A health education and advocacy program is established  
1 4 in the department of justice which shall do all of the  
1 5 following:  
1 6 a. Assist health care consumers to make more informed  
1 7 choices in the health care marketplace, and to be able to  
1 8 participate in decisions concerning the consumers' health  
1 9 care.  
1 10 b. Promote the interest of health care consumers in this  
1 11 state in the health care marketplace.  
1 12 2. a. The program shall provide assistance to health care  
1 13 consumers for all of the following:  
1 14 (1) Understanding their health care bills and third-party  
1 15 coverage.  
1 16 (2) Identifying improper billing or coverage  
1 17 determinations.  
1 18 (3) Reporting billing or coverage problems to appropriate  
1 19 entities, including the attorney general, insurance division,  
1 20 or other appropriate government agencies.  
1 21 b. If a billing or coverage issue concerns the adequacy or  
1 22 propriety of a service or treatment, the program shall refer  
1 23 the matter to an appropriate professional, licensing, or  
1 24 disciplinary body, as applicable. The program shall monitor  
1 25 the progress of the concerns raised by health care consumers  
1 26 through the referrals.  
1 27 c. If a billing or coverage issue concerns a matter within  
1 28 the jurisdiction of the commissioner of insurance, the program  
1 29 shall refer the matter to the commissioner. The program shall  
1 30 monitor the progress of the concerns raised by health care  
1 31 consumers through the referrals.  
1 32 d. The program shall work with the appropriate state  
1 33 agency to assist with the resolution of billing or coverage  
1 34 questions as necessary.  
1 35 3. a. The program shall recommend to the attorney  
2 1 general, the governor, the general assembly, or any other  
2 2 appropriate state agency, any measure that will promote the  
2 3 interests of health care consumers in the health marketplace.  
2 4 b. The program shall present for consideration relevant  
2 5 information on the effects of the program on health care  
2 6 consumers generally in any agency proceeding open to the  
2 7 public.  
2 8 Sec. 2. NEW SECTION. 514I.1 TITLE.  
2 9 This chapter shall be known and may be cited as the  
2 10 "Consumer Health Insurance Protection Act".  
2 11 Sec. 3. NEW SECTION. 514I.2 DEFINITION.  
2 12 "Insurer" means any insurer issuing an individual or group  
2 13 accident and sickness insurance policy on an expense-incurred  
2 14 basis and any individual or group hospital or medical service  
2 15 contract issued pursuant to chapter 509, 514, or 514A, or any  
2 16 individual or group health maintenance organization contract  
2 17 under chapter 514B, or any organized delivery system licensed  
2 18 by the department of public health or any other person  
2 19 providing a plan of health insurance subject to state  
2 20 regulation.  
2 21 Sec. 4. NEW SECTION. 514I.3 REQUIRED DISCLOSURE.

2 22 1. An insurer shall make disclosure in solicitation and  
2 23 sales materials provided to the general public of any  
2 24 provisions in a policy or contract relating to the following:  
2 25 a. Preexisting condition provision.  
2 26 b. Renewability of coverage.  
2 27 c. Preauthorization of covered services, the person  
2 28 conducting the preauthorization, the address and telephone  
2 29 number of the person conducting the preauthorization, the  
2 30 average time for such preauthorization to be completed, and  
2 31 the annual percentage of preauthorizations which are declined.  
2 32 d. An appeals procedure related to such preauthorization.  
2 33 e. A restricted network provision or any exceptions to  
2 34 services or providers which are not covered under the policy  
2 35 or contract, as applicable.  
3 1 f. The number of insureds or subscribers per physician, if  
3 2 applicable.  
3 3 g. The annual percentage of claims or expenses denied, as  
3 4 appropriate.  
3 5 h. An appeals procedure for claims and expenses which are  
3 6 denied.  
3 7 i. Incentives, financial or otherwise, for controlling  
3 8 costs which are offered to providers who are reimbursed under  
3 9 the policy or contract.

3 10 2. An insurer shall also disclose the information  
3 11 identified in subsection 1 to an insured, enrollee, or  
3 12 subscriber at the time of purchase and renewal of a policy or  
3 13 contract.

3 14 3. a. An insurer shall annually disclose to the  
3 15 commissioner of insurance and to each insured, enrollee, or  
3 16 subscriber all of the following:

3 17 (1) The cumulative loss ratio for each class of policy or  
3 18 contract offered by the insurer. The loss ratio is determined  
3 19 on the basis of incurred claims and earned premiums for all  
3 20 calculating or rating periods. However, where coverage under  
3 21 a policy or contract is provided on a direct service rather  
3 22 than indemnity basis, the loss ratio is determined on the  
3 23 basis of incurred health care expenses and earned premiums for  
3 24 such period. An insurer shall provide an explanation,  
3 25 approved by the commissioner, which defines or describes the  
3 26 cumulative loss ratio in such terms as to render the  
3 27 explanation likely to be understood by an ordinary consumer.

3 28 (2) The annual percentage of claims or expenses denied, as  
3 29 appropriate.

3 30 b. Information disclosed pursuant to this subsection shall  
3 31 be updated at least annually pursuant to rules adopted by the  
3 32 commissioner.

3 33 c. Information required to be disclosed to an insured,  
3 34 enrollee, or subscriber pursuant to this section shall be  
3 35 included in each billing statement of the insured, enrollee,  
4 1 or subscriber.

4 2 Sec. 5. NEW SECTION. 514I.4 STANDARDS FOR LOSS RATIOS &ndash;  
4 3 HEALTH MAINTENANCE ORGANIZATIONS AND ORGANIZED DELIVERY  
4 4 SYSTEMS.

4 5 A health maintenance organization and an organized delivery  
4 6 system subject to this chapter shall return a cumulative loss  
4 7 ratio of at least eighty-five percent. The loss ratio is on  
4 8 the basis of incurred claims and earned income for coverage  
4 9 provided by the health maintenance organization or organized  
4 10 delivery system for all calculating or rating periods such  
4 11 that the cumulative loss ratio from inception equals or  
4 12 exceeds the eighty-five percent minimum loss ratio. Where  
4 13 coverage is provided on a direct service rather than indemnity  
4 14 basis, the loss ratio is on the basis of incurred health care  
4 15 expenses and earned premiums for such period. For purposes of  
4 16 achieving and maintaining the minimum cumulative loss ratio,  
4 17 the experience of all contracts of a health maintenance  
4 18 organization or organized delivery system is combined.

4 19 Sec. 6. NEW SECTION. 514I.5 USE OF PREMIUMS FOR  
4 20 POLITICAL PURPOSES PROHIBITED.

4 21 An insurer subject to this chapter shall not expend or use  
4 22 any amount of premium income received by the insurer for a  
4 23 political purpose as defined in section 56.2, for the payment  
4 24 of compensation to a lobbyist as defined in section 68B.2, or  
4 25 for payment of expenses associated with any political  
4 26 advertisement or the distribution of other political material.

4 27 Sec. 7. NEW SECTION. 514I.6 COMPLAINT PROCEDURE &ndash;  
4 28 APPROVAL BY COMMISSIONER.

4 29 1. An insurer subject to this chapter shall establish a  
4 30 consumer response procedure for the purpose of responding to  
4 31 consumer questions and complaints. An insurer shall file a  
4 32 plan for establishing its procedure, or a proposal to change  
4 33 its procedure, with the commissioner. The commissioner shall  
4 34 review the procedure to ensure that the procedure will protect  
4 35 the interests of insureds, enrollees, or subscribers and will  
5 1 provide for an expeditious resolution or response to an  
5 2 insured, enrollee, or subscriber.

5 3 2. The commissioner shall review the proposed procedure as  
5 4 soon as possible after receipt of the proposal and shall  
5 5 approve or disapprove the procedure. The commissioner shall  
5 6 notify the insurer in writing of the approval or disapproval.  
5 7 If approved the commissioner shall direct the insurer to  
5 8 implement the procedure as soon as possible and shall, in  
5 9 consultation with the insurer, establish a date by which the  
5 10 procedure shall be in operation. If disapproved, the  
5 11 commissioner shall include in the notification to the insurer  
5 12 any objection of the commissioner which resulted in the  
5 13 disapproval and direct the insurer to resubmit its proposal  
5 14 after modification in response to such objection.

5 15 Sec. 8. NEW SECTION. 514I.7 PREAUTHORIZATION  
5 16 REQUIREMENTS.

5 17 An insurer subject to this chapter which requires  
5 18 preauthorization for covered services shall establish and  
5 19 maintain a telephone line, which shall be available on a  
5 20 twenty-four hour a day, seven-day a week basis for the purpose  
5 21 of providing preauthorization to insureds, enrollees, or  
5 22 subscribers. The insurer shall assure that appropriate  
5 23 individuals are available to respond to preauthorization  
5 24 requests received as a result of maintaining this telephone  
5 25 line and assure that such requests receive a prompt response  
5 26 and resolution, which response time in no case shall be longer  
5 27 than twenty-four hours, pursuant to rules adopted by the  
5 28 commissioner of insurance.

5 29 EXPLANATION

5 30 This bill establishes a health education and advocacy  
5 31 program in the department of justice to assist health care  
5 32 consumers to make more informed health care decisions and to  
5 33 promote the interests of health care consumers in this state.  
5 34 The program is to help consumers understand their health care  
5 35 bills, identify improper billing or coverage determinations,  
6 1 and report billing or coverage problems. The program is to  
6 2 make recommendations to the attorney general, governor,  
6 3 general assembly, or other appropriate state agency, which  
6 4 will promote the interest of health care consumers.

6 5 The bill creates new chapter 514I to be cited as the  
6 6 "Consumer Health Insurance Protection Act". The chapter  
6 7 applies to any person who provides health insurance or health  
6 8 coverage in this state, and includes a licensed insurance  
6 9 company, a prepaid hospital or medical service plan, a health  
6 10 maintenance organization, or any other person providing a plan  
6 11 of health insurance subject to state insurance regulation.

6 12 The bill requires an insurer to disclose certain  
6 13 information in the insurer's solicitation and sales materials,  
6 14 and at the time a person purchases or renews a policy or  
6 15 contract. The disclosure is to include policy or contract

6 16 information relating to any preexisting condition provision,  
6 17 renewability of coverage, preauthorization of covered  
6 18 services, the person conducting the preauthorization, and the  
6 19 average time for such preauthorization to be completed, an  
6 20 appeals procedure related to such preauthorization, a  
6 21 restricted network provision, if applicable, the number of  
6 22 insureds, enrollees, or subscribers per physician, if  
6 23 applicable, the annual percentage of claims denied, and any  
6 24 incentives, financial or otherwise, for controlling costs  
6 25 through the use of less costly treatment alternatives. An  
6 26 insurer is also required to annually disclose its cumulative  
6 27 loss ratio and annual percentage of claims or expenses denied  
6 28 to the insurance commissioner and each insured, enrollee, or  
6 29 subscriber.

6 30 The bill provides that an insurer is to return a cumulative  
6 31 loss ratio of at least 85 percent, based on incurred claims or  
6 32 health care expenses and earned premiums for all calculating  
6 33 or rating periods.

6 34 The bill prohibits the use by an insurer of any premium  
6 35 income for a political purpose as defined in section 56.2, for  
7 1 payment of compensation of a lobbyist as defined in section  
7 2 68B.2, or for expenses associated with any political  
7 3 advertisement or the distribution of other political material.

7 4 The bill also requires an insurer to establish a consumer  
7 5 response procedure for the purpose of responding to consumer  
7 6 questions and complaints.

7 7 LSB 2270XC 76

7 8 mj/cf/24