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SENATE FILE 2461
BY COMMITTEE ON APPROPRIATIONS

(SUCCESSOR TO SSB 2351)

Passed Senate ^(P. 1189) Date 4/2/96 Passed House, Date _____
Vote: Ayes 47 Nays 3 Vote: Ayes _____ Nays _____
Approved _____

A BILL FOR

1 An Act relating to the establishment of family opportunity
2 districts to provide services to children and their families
3 at the local level and making an appropriation.

4 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA:

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S.F. 2461

1 Section 1. NEW SECTION. 8A.2 FAMILY OPPORTUNITY

2 DISTRICTS.

3 1. The purpose of this section is to enable local
4 jurisdictions to establish community partnerships to redirect
5 existing public funds to achieve improved outcomes for
6 children and their families. The state and local
7 jurisdictions shall negotiate new relationships in the
8 decategorization of funding appropriated and available to
9 local jurisdictions which share the risk related to and
10 responsibility for achieving improved outcomes.

11 2. A family opportunity district board is created within
12 the council on human investment. The staff of the council on
13 human investment shall act as staff to the board. The board
14 shall select a chairperson, annually, from its membership. A
15 simple majority of the members of the board shall constitute a
16 quorum. On or before June 30, 1997, the board shall do all of
17 the following:

18 a. Issue a request for applications to be submitted by
19 local jurisdictions to participate in family opportunity
20 districts in order to develop new, community-based strategies
21 which are cross-system in focus, to improve outcomes for
22 children and their families.

23 b. Select from the requests received, at least three
24 jurisdictions to develop and implement family opportunity
25 district plans. The board shall establish criteria for
26 selection of the jurisdictions. Selection criteria shall
27 include a component which measures the comprehensiveness of
28 the plan and the capacity of the jurisdiction to implement the
29 plan.

30 c. Provide technical assistance, if requested, to assist
31 selected jurisdictions in developing and implementing the
32 family opportunity district plans, including but not limited
33 to assistance in providing information regarding state and
34 federal funding directed to the local jurisdiction for use in
35 implementation of the plans.

1 d. Negotiate with local jurisdictions the state and local
2 jurisdiction duties in implementing the family opportunity
3 district plans. The negotiations shall include methods to
4 evaluate the performance of the family opportunity districts.
5 The board shall coordinate and respond to any requests from a
6 local jurisdiction relating to waiver of existing rules or
7 regulations, the pooling and redirecting of existing state
8 funds, and the seeking of federal waivers.

9 e. Provide for maximum flexibility and creativity in the
10 designing and implementation of family opportunity district
11 plans with an emphasis on the plans' potential for improving
12 outcomes for children and their families.

13 f. Review and approve or disapprove any provision in a
14 family opportunity district plan submitted which requires the
15 waiver or superseding of any state rule relating to local
16 jurisdiction actions or expenditure of funds for services
17 provided to children and their families.

18 g. Report provisions included in a local jurisdiction's
19 family opportunity district plan which require the waiver or
20 superseding of a state law or rule to the general assembly for
21 review and necessary action.

22 3. A local jurisdiction seeking to develop and implement a
23 family opportunity district plan shall do all of the
24 following:

25 a. Define the geographic service area of the local
26 jurisdiction.

27 b. Establish a local jurisdiction family opportunity
28 district governing body which shall develop and implement the
29 family opportunity district plan. In its initial application,
30 the local jurisdiction shall demonstrate the involvement in
31 the governing body, which controls the allocation of funds
32 anticipated to be used in funding the family opportunity
33 district plan, of community leaders, employees of departments,
34 agencies and offices of the local jurisdiction which provide
35 services to children and their families, and consumers.

1 c. Develop a budget for the development and implementation
2 of the family opportunity district plan which includes a
3 commitment of ongoing local funding and which also involves
4 the commitment of other private and public resources to the
5 family opportunity district.

6 d. Negotiate the specific requirements of the family
7 opportunity district plan and implementation of the plan
8 including the specific duties of the state and local
9 jurisdictions. The plans may include provisions for local
10 jurisdiction actions or expenditure of funds under the plan
11 which involve waiver of state rules relating to services to
12 children and their families.

13 4. The family opportunity district board shall include all
14 of the following members:

15 a. The directors, or their designees, of the department of
16 human services, the department of human rights, the department
17 of education, the Iowa department of public health, the
18 department of employment services, the department of
19 management, and any other state departments or agencies, as
20 necessary, as determined by the board.

21 b. Four members of the general assembly shall serve as ex
22 officio, nonvoting members. The legislative members shall be
23 appointed by the majority leader of the senate, after
24 consultation with the president of the senate, by the minority
25 leader of the senate, and by the speaker of the house, after
26 consultation with the majority leader and minority leader of
27 the house of representatives. Appointments shall comply with
28 sections 69.16 and 69.16A. Vacancies shall be filled by the
29 original appointing authority and in the manner of the
30 original appointments. Legislative members shall serve terms
31 of two years and shall receive compensation pursuant to
32 section 2.12.

33 c. Additional members, which the governor shall appoint,
34 who are not affiliated with a state agency but who are members
35 of the general public with expertise or interest in children

1 and family issues.

2 5. For the purposes of this section, "local jurisdiction"
3 or "jurisdiction" means one or more cities, counties, or
4 school districts or a combination of any of these entities.

5 Sec. 2. APPROPRIATION -- FAMILY OPPORTUNITY DISTRICT
6 ADMINISTRATION. There is appropriated from the general fund
7 of the state to the department of management for the fiscal
8 year beginning July 1, 1996, and ending June 30, 1997, the
9 following amount, or so much thereof as is necessary, for the
10 following purpose:

11 For the administration of the family opportunity district
12 program, and for salaries, support, maintenance, miscellaneous
13 purposes, and for not more than the following full-time
14 equivalent positions:

15	\$	60,000
16	FTEs	1.00

17 EXPLANATION

18 This bill provides for the establishment of family
19 opportunity districts to provide services to children and
20 families. The bill creates a family opportunity district
21 board within the council on human investment consisting of the
22 directors or the directors' designees of the department of
23 human services, the department of human rights, the department
24 of education, the Iowa department of public health, the
25 department of employment services, the department of
26 management, and other state agencies. Additional members are
27 to include individuals appointed by the governor who are not
28 affiliated with a state agency but who are members of the
29 general public with expertise or interest in children and
30 family issues. Four members of the general assembly are also
31 to be appointed to the board as ex officio, nonvoting members.
32 The bill provides that the board is to utilize the staff of
33 the council on human investment as staff to the board.

34 The bill directs the board, on or before June 30, 1997, to
35 issue requests for applications and negotiate agreements with

1 family opportunity district entities to provide services to
2 children and their families; to select at least three
3 jurisdictions from the applications submitted for development
4 and implementation of family opportunity district plans; to
5 provide technical assistance to the districts, if requested;
6 to negotiate state and local jurisdiction duties for
7 implementing family opportunity district plans; to provide for
8 maximum flexibility and encourage creativity in design and
9 implementation of district plans; and to assist and support
10 local jurisdictions in obtaining exemptions from state law or
11 rules to implement district plans.

12 The bill also establishes certain duties of a family
13 opportunity district entity which submits an application
14 including that the entity shall define the geographic service
15 area of the district, develop a district plan, establish a
16 local governing body to be responsible for the development and
17 implementation of the plan, develop a budget, and negotiate
18 the specifics of the plan.

19 The bill also provides for the appropriation of not more
20 than \$60,000 from the state general fund to the department of
21 management for administration of the family opportunity
22 district program including authorization of one full-time
23 equivalent position.

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1 Section 1. NEW SECTION. 8A.2 FAMILY OPPORTUNITY
2 DISTRICTS.

3 1. The purpose of this section is to enable local
4 jurisdictions to establish community partnerships to redirect
5 existing public funds to achieve improved outcomes for
6 children and their families. The state and local
7 jurisdictions shall negotiate new relationships in the
8 decategorization of funding appropriated and available to
9 local jurisdictions which share the risk related to and
10 responsibility for achieving improved outcomes.

11 2. A family opportunity district board is created within
12 the council on human investment. The staff of the council on
13 human investment shall act as staff to the board. The board
14 shall select a chairperson, annually, from its membership. A
15 simple majority of the members of the board shall constitute a
16 quorum. On or before June 30, 1997, the board shall do all of
17 the following:

18 a. Issue a request for applications to be submitted by
19 local jurisdictions to participate in family opportunity
20 districts in order to develop new, community-based strategies
21 which are cross-system in focus, to improve outcomes for
22 children and their families.

23 b. Select from the requests received, at least three
24 jurisdictions to develop and implement family opportunity
25 district plans. The board shall establish criteria for
26 selection of the jurisdictions. Selection criteria shall
27 include a component which measures the comprehensiveness of
28 the plan and the capacity of the jurisdiction to implement the
29 plan.

30 c. Provide technical assistance, if requested, to assist
31 selected jurisdictions in developing and implementing the
32 family opportunity district plans, including but not limited
33 to assistance in providing information regarding state and
34 federal funding directed to the local jurisdiction for use in
35 implementation of the plans.

1 d. Negotiate with local jurisdictions the state and local
2 jurisdiction duties in implementing the family opportunity
3 district plans. The negotiations shall include methods to
4 evaluate the performance of the family opportunity districts.
5 The board shall coordinate and respond to any requests from a
6 local jurisdiction relating to waiver of existing rules or
7 regulations, the pooling and redirecting of existing state
8 funds, and the seeking of federal waivers.

9 e. Provide for maximum flexibility and creativity in the
10 designing and implementation of family opportunity district
11 plans with an emphasis on the plans' potential for improving
12 outcomes for children and their families.

13 f. Review and approve or disapprove any provision in a
14 family opportunity district plan submitted which requires the
15 waiver or superseding of any state rule relating to local
16 jurisdiction actions or expenditure of funds for services
17 provided to children and their families.

18 g. Report provisions included in a local jurisdiction's
19 family opportunity district plan which require the waiver or
20 superseding of a state law or rule to the general assembly for
21 review and necessary action.

22 3. A local jurisdiction seeking to develop and implement a
23 family opportunity district plan shall do all of the
24 following:

25 a. Define the geographic service area of the local
26 jurisdiction.

27 b. Establish a local jurisdiction family opportunity
28 district governing body which shall develop and implement the
29 family opportunity district plan. In its initial application,
30 the local jurisdiction shall demonstrate the involvement in
31 the governing body, which controls the allocation of funds
32 anticipated to be used in funding the family opportunity
33 district plan, of community leaders, employees of departments,
34 agencies and offices of the local jurisdiction which provide
35 services to children and their families, and consumers.

1 c. Develop a budget for the development and implementation
2 of the family opportunity district plan which includes a
3 commitment of ongoing local funding and which also involves
4 the commitment of other private and public resources to the
5 family opportunity district.

6 d. Negotiate the specific requirements of the family
7 opportunity district plan and implementation of the plan
8 including the specific duties of the state and local
9 jurisdictions. The plans may include provisions for local
10 jurisdiction actions or expenditure of funds under the plan
11 which involve waiver of state rules relating to services to
12 children and their families.

13 4. The family opportunity district board shall include all
14 of the following members:

15 a. The directors, or their designees, of the department of
16 human services, the department of human rights, the department
17 of education, the Iowa department of public health, the
18 department of employment services, the department of
19 management, and any other state departments or agencies, as
20 necessary, as determined by the board.

21 b. Four members of the general assembly shall serve as ex
22 officio, nonvoting members. The legislative members shall be
23 appointed by the majority leader of the senate, after
24 consultation with the president of the senate, by the minority
25 leader of the senate, and by the speaker of the house, after
26 consultation with the majority leader and minority leader of
27 the house of representatives. Appointments shall comply with
28 sections 69.16 and 69.16A. Vacancies shall be filled by the
29 original appointing authority and in the manner of the
30 original appointments. Legislative members shall serve terms
31 of two years and shall receive compensation pursuant to
32 section 2.12.

33 c. Additional members, which the governor shall appoint,
34 who are not affiliated with a state agency but who are members
35 of the general public with expertise or interest in children

1 and family issues.

2 5. For the purposes of this section, "local jurisdiction"
3 or "jurisdiction" means one or more cities, counties, or
4 school districts or a combination of any of these entities.

5 Sec. 2. APPROPRIATION -- FAMILY OPPORTUNITY DISTRICT
6 ADMINISTRATION. There is appropriated from the general fund
7 of the state to the department of management for the fiscal
8 year beginning July 1, 1996, and ending June 30, 1997, the
9 following amount, or so much thereof as is necessary, for the
10 following purpose:

11 For the administration of the family opportunity district
12 program, and for salaries, support, maintenance, miscellaneous
13 purposes, and for not more than the following full-time
14 equivalent positions:

15	\$	60,000
16	FTEs	1.00

17 Sec. 3. REPEAL -- FAMILY OPPORTUNITY DISTRICT
18 BOARD. Section 1, subsections 2 and 4, of this Act,
19 relating to the family opportunity district board, are
20 repealed June 30, 1998.

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Neuhouser
Hammond
Tinsman

SSB 2351

Appropriations

Introduced By

SF HF 2461

SENATE FILE
BY (PROPOSED COMMITTEE ON
APPROPRIATIONS BILL
BY CHAIRPERSON MURPHY)

Passed Senate, Date _____ Passed House, Date _____
Vote: Ayes _____ Nays _____ Vote: Ayes _____ Nays _____
Approved _____

A BILL FOR

1 An Act relating to the establishment of innovation zones to
2 provide services to children and families at the local level
3 and making an appropriation.

4 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA:

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22/11/97
Succeeded By

1 Section 1. NEW SECTION. 7E.9 INNOVATION ZONES.

2 1. The purpose of this section is to enable local
3 jurisdictions to establish community partnerships to redirect
4 existing public funds to achieve improved results for children
5 and families. The state and local jurisdictions shall
6 negotiate new relationships in the decategorization of funding
7 to local jurisdictions which share the risk related to and
8 responsibility for achieving improved results.

9 2. An innovation zone board is created within the council
10 on human investment. The staff of the council on human
11 investment shall act as staff to the board. The board shall
12 select a chairperson, annually, from its membership. A simple
13 majority of the members of the board shall constitute a
14 quorum. On or before June 30, 1997, the board shall do all of
15 the following:

16 a. Issue a request for applications to be submitted by
17 local jurisdictions to participate in innovation zones in
18 order to develop new, community-based strategies which are
19 cross-system in focus, to improve results for children and
20 families.

21 b. Select from the requests received, at least three
22 jurisdictions to develop and implement innovation zone plans.
23 The board shall establish criteria for selection of the
24 jurisdictions. Selection criteria shall include a component
25 which measures the comprehensiveness of the plan and the
26 capacity of the jurisdiction to implement the plan.

27 c. Provide technical assistance, if requested, to assist
28 selected jurisdictions in developing and implementing the
29 innovation zone plans, including but not limited to assistance
30 in providing information regarding state and federal funding
31 directed to the local jurisdiction for use in implementation
32 of the plans.

33 d. Negotiate with local jurisdictions the state and local
34 jurisdiction duties in implementing the innovation zone plans.
35 The negotiations shall include methods to evaluate the

1 performance of the innovation zones. The board shall
2 coordinate and respond to any requests from a local
3 jurisdiction relating to waiver of existing rules or
4 regulations, the pooling and redirecting of existing state
5 funds, and the seeking of federal waivers.

6 e. Provide for maximum flexibility and creativity in the
7 designing and implementation of innovation zone plans with an
8 emphasis on the plans' potential for improving results for
9 children and families.

10 f. Review and approve or disapprove any provision in an
11 innovation zone plan submitted which requires the waiver or
12 superseding of any state rule relating to local jurisdiction
13 actions or expenditure of funds for services provided to
14 children and families.

15 g. Assist a local jurisdiction and support a local
16 jurisdiction's efforts in obtaining exemptions to any state
17 law. The board shall report provisions included in a local
18 jurisdiction innovation zone plan which require the waiver or
19 superseding of a state law or rule to the general assembly for
20 review and necessary action.

21 3. A local jurisdiction seeking to develop and implement
22 an innovation zone plan shall do all of the following:

23 a. Define the geographic service area of the local
24 jurisdiction.

25 b. Establish a local jurisdiction innovation zone
26 governing body which shall develop and implement the
27 innovation zone plan. In its initial application, the local
28 jurisdiction shall demonstrate the involvement in the
29 governing body, which controls the allocation of funds
30 anticipated to be used in funding the innovation zone plan, of
31 community leaders, employees of departments, agencies and
32 offices of the local jurisdiction which provide services to
33 children and families, and consumers.

34 c. Develop a budget for the development and implementation
35 of the innovation zone plan which includes a commitment of

1 ongoing local funding and which also involves the commitment
2 of other private and public resources to the innovation zone.

3 d. Negotiate the specific requirements of the innovation
4 zone plan and implementation of the plan including the
5 specific duties of the state and local jurisdictions. The
6 plans may include provisions for local jurisdiction actions or
7 expenditure of funds under the plan which involve waiver of
8 state rules relating to services to children and families.

9 4. The innovation zone board shall include all of the
10 following members:

11 a. The directors, or their designees, of the department of
12 human services, the department of human rights, the department
13 of education, the Iowa department of public health, the
14 department of employment services, the department of
15 management, and any other state departments or agencies, as
16 necessary, as determined by the board.

17 b. Four members of the general assembly shall serve as ex
18 officio, nonvoting members. The legislative members shall be
19 appointed by the majority leader of the senate, after
20 consultation with the president of the senate, by the minority
21 leader of the senate, and by the speaker of the house, after
22 consultation with the majority leader and minority leader of
23 the house of representatives. Appointments shall comply with
24 sections 69.16 and 69.16A. Vacancies shall be filled by the
25 original appointing authority and in the manner of the
26 original appointments. Legislative members shall serve terms
27 of two years and shall receive compensation pursuant to
28 section 2.12.

29 c. Additional members, which the governor shall appoint,
30 who are not affiliated with a state agency but who are members
31 of the general public with expertise or interest in children
32 and family issues.

33 5. For the purposes of this section, "local jurisdiction"
34 means one or more cities, counties, or school districts or a
35 combination of any of these entities.

1 Sec. 2. APPROPRIATION -- INNOVATION ZONE ADMINISTRATION.

2 There is appropriated from the general fund of the state to
3 the department of management for the fiscal year beginning
4 July 1, 1996, and ending June 30, 1997, the following amount,
5 or so much thereof as is necessary, for the following purpose:

6 For the administration of the innovation zone program, and
7 for salaries, support, maintenance, miscellaneous purposes,
8 and for not more than the following full-time equivalent
9 positions:

10	\$	60,000
11	FTEs	1.00

12 EXPLANATION

13 This bill provides for the establishment of local
14 innovation zones to provide services to children and families.
15 The bill creates an innovation zone board within the council
16 on human investment consisting of the directors or the
17 directors' designees of the department of human services, the
18 department of human rights, the department of education, the
19 Iowa department of public health, the department of employment
20 services, the department of management, and other state
21 agencies. Additional members are to include individuals
22 appointed by the governor who are not affiliated with a state
23 agency but who are members of the general public with
24 expertise or interest in children and family issues. Four
25 members of the general assembly are also to be appointed by
26 the board as ex officio, nonvoting members. The bill provides
27 that the board is to utilize the staff of the council on human
28 investment as staff to the board.

29 The bill directs the board, on or before June 30, 1997, to
30 issue requests for applications and negotiate agreements with
31 innovation zone entities to provide services to children and
32 families; to select at least three jurisdictions from the
33 applications submitted for development and implementation of
34 innovation zone plans; to provide technical assistance to the
35 innovation zones, if requested; to negotiate state and local

1 jurisdiction duties for implementing innovation zone plans; to
2 provide for maximum flexibility and encourage creativity in
3 design and implementation of innovation zone plans; and to
4 assist and support local jurisdictions in obtaining exemptions
5 from state law or rules to implement innovation zone plans.

6 The bill also establishes certain duties of an innovation
7 zone entity which submits an application including that the
8 entity shall define the geographic service area of the
9 innovation zone, develop an innovation zone plan, establish a
10 local governing body to be responsible for the development and
11 implementation of the plan, develop a budget, and negotiate
12 the specifics of the plan.

13 The bill also provides for the appropriation of not more
14 than \$60,000 from the state general fund to the department of
15 management for administration of the innovation zone program
16 including authorization of one full-time equivalent position.

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