3/4/96 Reversed to W. + M. 3/12/96 Do Pass

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SENATE FILE 2324

COMMITTEE ON HUMAN RESOURCES

(SUCCESSOR TO SSB 2169)

Passed Senate, Date 3/18/96 Passed House, Date 4/3/96 (p/334)

Vote: Ayes 48 Nays 0 Vote: Ayes 100 Nays 0

Pe-Passed Senate Approved (pril 16, 1996)

# A BILL FOR

1 An Act relating to public assistance and certain associated state 2 tax provisions involving the family investment program, family 3 development and self-sufficiency council, individual development accounts, and fraudulent practices involving the 5 food stamp program, making penalties applicable, and providing applicability provisions and effective dates. 7 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA: 8 9 10 11 12 13 14 15

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Division I - Family Investment Program Waiver Request 1 Section 1. WAIVER REQUEST. The department of human 2 3 services shall submit a waiver request to the United States 4 department of health and human services as necessary to 5 implement the policy change proposed by this section in the 6 family investment program under chapter 239 and the job 7 opportunities and basic skills (JOBS) program under chapter The waiver request shall be for the purpose of 9 simplifying administration of the programs. The policy change 10 applies to the family investment agreement of a family 11 investment program participant. Under the policy to be 12 changed on the effective date of this Act, a family investment 13 agreement ends at the point cash assistance under the program 14 is not provided to the participant and a new agreement is 15 required if the participant reapplies for cash assistance. 16 Under the policy change adopted pursuant to this Act, if the 17 period without cash assistance is one month or less and the 18 participant has not become exempt from JOBS program 19 participation at the time the participant reapplies for cash 20 assistance, the participant's family investment agreement 21 would be reinstated at the time the participant reapplies. 22 The reinstated agreement may be revised to accommodate 23 circumstances at the time of reapplication. For the purposes 24 of this section, "participant" means a participant in the 25 family investment program under chapter 239 and includes an 26 individual whose income is considered in making eligibility 27 and benefit determinations by the department of human services 28 under the family investment program. Sec. 2. CONTINGENCY PROVISION. The waiver request 30 submitted by the department of human services pursuant to 31 section 1 of this Act to the United States department of 32 health and human services shall be to apply the provisions of 33 section 1 statewide. If federal waiver approval of a 34 provision of section 1 of this Act is granted, the department 35 of human services shall implement the provision in accordance

- 1 with the federal approval. If implementing a provision of
- 2 section 1 of this Act is in conflict with a provision of
- 3 chapter 239 or 249C, notwithstanding that provision in chapter
- 4 239 or 249C, the provision of section 1 shall be implemented.
- 5 The department shall propose an amendment for the 1997
- 6 legislative session in accordance with the provisions of
- 7 section 2.16 to chapter 239 or 249C to resolve the conflict
- 8 and, as necessary to place the provisions of this division of
- 9 this Act before the public in a codified statute.
- 10 Sec. 3. EMERGENCY RULES. The department of human services
- 11 may adopt emergency rules under section 17A.4, subsection 2,
- 12 and section 17A.5, subsection 2, paragraph "b", to implement
- 13 the provisions of this division of this Act and the rules
- 14 shall be effective immediately upon filing unless a later date
- 15 is specified in the rules. If necessary to conform with
- 16 federal waiver terms or to efficiently administer the
- 17 provisions, the rules may apply additional policies and
- 18 procedures which are consistent with the provisions of section
- 19 1 of this Act. Any rules adopted in accordance with this
- 20 section shall also be published as a notice of intended action
- 21 as provided in section 17A.4.
- 22 Sec. 4. APPLICABILITY. The effective date of the waiver
- 23 provisions in section 1 of this Act granted by the federal
- 24 government shall be July 1, 1996, unless federal approval is
- 25 granted after that date, in which case the effective date
- 26 shall be the beginning of either the first or second month
- 27 following the month in which the federal approval is granted,
- 28 as specified in administrative rules adopted by the
- 29 department. If federal law is amended to permit the state to
- 30 initiate any of the provisions in section 1 of this Act
  - 31 without a federal waiver before July 1, 1996, the department
  - 32 of human services shall proceed to implement the provisions on
  - 33 July 1, 1996.
  - 34 Sec. 5. EFFECTIVE DATE. This division of this Act, being
  - 35 deemed of immediate importance, takes effect upon enactment.

- 1 Division II Family Development and Self-Sufficiency Council
- 2 Sec. 6. Section 217.11, Code 1995, is amended by adding
- 3 the following new subsection:
- 4 NEW SUBSECTION. 10. Two persons representing the business
- 5 community, selected by the other members of the council.
- 6 Division III Individual Development Accounts
- 7 Sec. 7. Section 422.7, subsection 28, Code Supplement
- 8 1995, is amended to read as follows:
- 9 28. If the taxpayer is owner of an individual development
- 10 account certified under chapter 541A at any time during the
- 11 tax year, deductions of all of the following adjustments shall
- 12 be made allowed:
- 13 a---Subtracty-to-the-extent-includedy-all-of-the-following:
- 14 (1) a. Contributions made to the account by persons and
- 15 entities, other than the taxpayer, as authorized in chapter
- 16 541A.
- 17 (2) b. The amount of any savings refund authorized under
- 18 section 541A.3, subsection 1.
- 19 (3) c. Earnings from the account to-the-extent-not
- 20 withdrawn.
- 21 b:--Add;-to-the-extent-not-included;-all-of-the-following:
- 22 (1)--Earnings-from-the-account-which-are-withdrawn-
- 23 (2)--Amounts-withdrawn-which-are-not-authorized-by-section
- 24 541A-27-subsection-47-paragraphs-"a"-and-"b"-and-which-are
- 25 attributable-to-contributions-by-persons-and-entities,-other
- 26 than-the-taxpayer;-as-provided-in-section-541A-2;-subsection
- 27 4-
- 28 (3)--If-the-account-is-closed,-amounts-received-by-the
- 29 taxpayer-which-have-not-previously-been-taxed-under-this
- 30 division, except-amounts-that-are-redeposited-in-another
- 31 individual-development-account,-or-the-state-human-investment
- 32 reserve-pool-as-provided-in-section-541A-27-subsection-57-and
- 33 including-the-total-amount-of-any-savings-refund-authorized
- 34 under-section-541A-3-
- 35 Sec. 8. Section 450.4, subsection 6, Code 1995, is amended

- 1 to read as follows:
- 2 6. On property in an individual development account in the
- 3 name of the decedent that passes to another individual
- 4 development account; -up-to-ten-thousand-dollars; or the state
- 5 human investment reserve pool created in section 541A.4. For
- 6 purposes of this subsection, "individual development account"
- 7 means an account that has been certified as an individual
- 8 development account pursuant to chapter 541A.
- 9 Sec. 9. Section 541A.2, subsection 2, paragraph d, Code
- 10 1995, is amended to read as follows:
- 11 d. A deposit made on behalf of the account holder by an
- 12 individual or a charitable contributor. This type of deposit
- 13 may include but is not limited to moneys to match the account
- 14 holder's deposits. A-deposit-made-under-this-paragraph-shall
- 15 be-held-in-trust-for-the-account-holder-and-shall-only-be-used
- 16 to-earn-income-in-the-account-or-to-be-withdrawn-by-the
- 17 account-holder-for-a-purpose-provided-in-subsection-4.
- 18 Sec. 10. Section 541A.2, subsections 4, 5, 6, 7, and 8,
- 19 Code 1995, are amended to read as follows:
- 20 4. During a calendar year, an account holder may withdraw
- 21 without-penalty from the account holder's account the sum of
- 22 the following:
- 23 a. With the approval of the operating organization,
- 24 amounts withdrawn for any of the following approved purposes:
- 25 (1) Educational costs at an accredited institution of
- 26 higher education.
- 27 (2) Training costs for an accredited or licensed training
- 28 program.
- 29 (3) Purchase of a primary residence.
- 30 (4) Capitalization of a small business start-up.
- 31 (5) An improvement to a primary residence which increases
- 32 the tax basis of the property.
- 33 (6) Emergency medical costs for the account holder or for a
- 34 member of the account holder's family. However, a withdrawal
- 35 for this purpose is limited to once during the life of the

- 1 account and the amount of the withdrawal shall not exceed ten
- 2 percent of the account balance at the time of the withdrawal.
- 3 Amounts-withdrawn-for-purposes-of-this-paragraph-shall-be
- 4 charged-to-the-source-of-principal-on-a-prorated-basis:
- 5 Moneys-transferred-from-another-individual-development-account
- 6 shall-be-considered-to-be-a-deposit-made-by-the-account-holder
- 7 for-purposes-of-charges-to-the-source-of-principal:
- 8 b -- At-the-adult-account-holder's-discretion-any-income
- 9 earned-by-the-account---An-account-holder-who-is-ten-or-more
- 10 but-less-than-eighteen-years-of-age-may-withdraw-any-income
- 11 earned-by-the-account-with-the-approval-of-the-account
- 12 holder's-parent-or-quardian-and-of-the-operating-organization-
- 13 If-the-account-holder-is-less-than-ten-years-of-age;-any
- 14 income-earned-by-the-account-may-be-withdrawn-by-the-account
- 15 holder's-parent-or-quardian-with-the-approval-of-the-operating
- 16 organization.
- 17 e. b. At the account holder's discretion, if the account
- 18 holder is at least fifty-nine and one-half years of age, any
- 19 amount.
- 20 5. If-an An account holder is-less-than-eighteen-years-of
- 21 age,-moneys shall not be-withdrawn withdraw moneys from the
- 22 holder's account unless the withdrawal is authorized under
- 23 subsection 4. If-an-account-holder-is-eighteen-or-more-years
- 24 of-age,-any-amount-of-the-adjusted-account-holder-deposits
- 25 withdrawn-during-a-calendar-year-which-is-not-authorized-under
- 26 subsection-47-is-subject-to-a-penalty-of-fifteen-percent---In
- 27 addition; -if-at-any-time-the-cumulative-amount-withdrawn-by
- 28 the account holder over the life of the account that is not
- 29 authorized-under-subsection-4-exceeds-fifty-percent-of-the
- 30 amount-of-the-adjusted-account-holder-deposits; -the
- 31 contributions-made-by-a-charitable-or-individual-contributor
- 32 held-in-trust-in-the-account-holder's-account-shall-be-removed
- 33 from-the-account-and-redeposited-in-another-individual
- 34 development-account-or-the-reserve-pool-as-directed-by-the
- 35 contributor-and-deposits-made-by-the-state-of-a-savings-refund

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1 authorized-under-section-541A-37-subsection-17-shall-be
 2 withdrawn-and-deposited-in-the-reserve-pool---The-amount-of
 3 the-adjusted-account-holder-deposits-is-the-amount-remaining
 4 after-subtracting-from-the-cumulative-moneys-deposited-by-the
 5 account-holder-all-amounts-withdrawn-pursuant-to-subsection-47
 6 paragraph-"a"---At-the-time-a-charitable-or-individual
 7 contributor-contributes-moneys-to-an-account-the-contributor
 8 shall-indicate-the-contributor's-directions-for-disposition-of
 9 moneys-which-are-removed---If-the-designated-choice-of-the
10 contributor-does-not-exist-the-contributed-moneys-shall-be
11 withdrawn-and-deposited-in-the-reserve-pool-
12
      6---Penalty-amounts-collected-pursuant-to-subsection-5
13 shall-be-deposited-in-the-reserve-pool-
      7. 6. An adult account holder may transfer all or part of
15 the assets the-adult-account-holder-has-deposited in the
16 account to any other account holder's account. Howevery-an An
17 account holder who is less than eighteen years of age is
18 prohibited from transferring account assets to any other
19 account holder. Moneys-contributed-by-a-charitable-or
20 individual-contributor-are-not-subject-to-transfer-except-as
21 authorized-by-the-contributor.--Amounts-transferred-in
22 accordance-with-this-subsection-are-not-subject-to-a-penalty-
23
      7. An individual development account closed in accordance
24 with this subsection is not subject to the limitations and
25 benefits provided by this chapter but is subject to state tax
26 in accordance with the provisions of section 422.7, subsection
27 28, and section 450.4, subsection 6. An individual
28 development account may be closed for any of the following
29 reasons:
     a. The account's operating organization determines that
30
31 the account holder has withdrawn moneys from the account for a
32 purpose other than authorized under subsection 4.
      b. The account's operating organization determines there
33
34 has been no activity in the account during the preceding
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35 twelve months.

- 1 c. The account holder changes the account holder's place
- 2 of primary residence to a new location outside the general
- 3 geographic area served by the operating organization and an
- 4 operating organization is not available in the new location.
- 5 d. The account's operating organization withdraws from
- 6 involvement with the individual development account project
- 7 and another operating organization is not available to operate
- 8 the account.
- 9 8. If-approved-by-the Subject to obtaining any necessary
- 10 federal government waivers, the department of human services
- 11 shall not consider moneys in an individual development account
- 12 and any earnings on the moneys shall-not-be-considered-by-the
- 13 department-of-human-services-for in determining the
- 14 eligibility or need of an individual for benefits or
- 15 assistance or the amount of benefits or assistance under the
- 16 family investment program under chapter 239, or the JOBS
- 17 program under chapter 249C, or any other program administered
- 18 by the department of human services.
- 19 Sec. 11. Section 541A.3, subsections 1 and 2, Code 1995,
- 20 are amended to read as follows:
- 21 1. Payment by the state of a savings refund on amounts of
- 22 up to two thousand dollars per calendar year that an account
- 23 holder deposits in the account holder's account. Moneys
- 24 transferred to an individual development account from another
- 25 account shall not be considered an account holder deposit for
- 26 purposes of determining a savings refund. Payment shall be
- 27 made directly to the account in the most appropriate manner as
- 28 determined by the administrator. The state savings refund
- 29 shall be the indicated percentage of the amount deposited:
- 30 a. For an account holder with a household income, as
- 31 defined in section 425.17, subsection 6, which is less-than
- 32 one hundred fifty percent or less of the federal poverty
- 33 level, twenty twenty-five percent.
- 34 b. For an account holder with a household income which is
- 35 more than one hundred fifty percent or-more but less than one

- 1 hundred sixty seventy-five percent of the federal poverty
- 2 level, eighteen twenty percent.
- 3 c. For an account holder with a household income which is
- 4 one hundred sixty seventy-five percent or more but less not
- 5 more than one two hundred seventy percent of the federal
- 6 poverty level, sixteen fifteen percent.
- 7 d---For-an-account-holder-with-a-household-income-which-is
- 8 one-hundred-seventy-percent-or-more-but-less-than-one-hundred
- 9 eighty-percent-of-the-federal-poverty-level,-fourteen-percent-
- 10 e---For-an-account-holder-with-a-household-income-which-is
- 11 one-hundred-eighty-percent-or-more-but-less-than-one-hundred
- 12 ninety-percent-of-the-federal-poverty-levely-twelve-percent:
- 13 f:--For-an-account-holder-with-a-household-income-which-is
- 14 one-hundred-ninety-percent-or-more-but-less-than-two-hundred
- 15 percent-of-the-federal-poverty-level,-ten-percent:
- 16 g. d. For an account holder with a household income which
- 17 is more than two hundred percent or-more of the federal
- 18 poverty level, zero percent.
- 19 2. Income earned by an individual development account is
- 20 not subject to state tax until-withdrawn, in accordance with
- 21 the provisions of section 422.7, subsection 28.
- 22 Sec. 12. Section 541A.4, subsection 1, Code 1995, is
- 23 amended to read as follows:
- 24 1. For During the five-year pilot-phase period beginning
- 25 January 1, 1995, the total number of individual development
- 26 accounts shall be limited to ten thousand accounts, with not
- 27 more than five thousand new accounts opened in the-first any
- 28 one calendar year of the period, and to individuals with a
- 29 household income which does not exceed two hundred percent of
- 30 the federal poverty level. The-administrator-shall-ensure
- 31 that-the-family-income-status-of-account-holders-at-the-time
- 32 an-account-is-opened-proportionately-reflects-the-distribution
- 33 of-the-household-income-status-of-the-state's-population-up-to
- 34 two-hundred-percent-of-the-federal-poverty-level-
- 35 Sec. 13. Section 541A.4, subsection 2, paragraph g,

- 1 subparagraph (3), Code 1995, is amended by striking the
- 2 subparagraph.
- 3 Sec. 14. Section 541A.5, Code 1995, is amended to read as
- 4 follows:
- 5 541A.5 RULES.
- 6 The administrator, in consultation with the department of
- 7 revenue and finance, may shall adopt administrative rules to
- 8 implement-the-provisions-of administer this chapter. The
- 9 rules adopted by the administrator shall include but are not
- 10 limited to provision for transfer of an individual development
- 11 account to a different financial institution than originally
- 12 approved by the administrator, if the different financial
- 13 institution has an agreement with the account's operating
- 14 organization.
- 15 Division IV Food Stamp Program
- 16 Sec. 15. Section 234.13, Code 1995, is amended to read as
- 17 follows:
- 18 234.13 FRAUDULENT PRACTICES RELATING TO FOOD PROGRAMS.
- 19 For the purposes of this section, unless the context
- 20 otherwise requires, "benefit transfer instrument" means a food
- 21 stamp coupon, authorization-to-purchase card, or electronic
- 22 benefits transfer card. A person is-guilty-of commits a
- 23 fraudulent practice if that person does any of the following:
- 24 1. With intent to gain financial assistance to which that
- 25 person is not entitled, knowingly makes or causes to be made a
- 26 false statement or representation or knowingly fails to report
- 27 to an employee of the department of human services any change
- 28 in income, resources or other circumstances affecting that
- 29 person's entitlement to such financial assistance; -or.
- 30 2. As a beneficiary of the food programs, transfers any
- 31 food stamp coupons-or-an-authorization-to-purchase-card
- 32 benefit transfer instrument to any other individual with
- 33 intent that such-coupons-or-eard the benefit transfer
- 34 instrument be used for the benefit of someone other than
- 35 persons within the beneficiary's food stamp household as

- 1 certified by the department of human services; -or.
- Knowingly acquires, uses or attempts to use any food
- 3 stamp coupon-or-authorization-to-purchase-card benefit
- 4 transfer instrument which was not issued for the benefit of
- 5 that person's food stamp household by the department of human
- 6 services, or by an agency administering food programs in
- 7 another state.
- Acquires, alters, transfers, or redeems a food stamp
- 9 coupons benefit transfer instrument or possesses coupons a
- 10 benefit transfer instrument, knowing that the coupons-have
- 11 benefit transfer instrument has been received, transferred, or
- 12 used in violation of this section or the provisions of the
- 13 federal food stamp program under 7 U.S.C. ch. 51 or the
- 14 federal regulations issued pursuant to that chapter.
- 15 EXPLANATION
- 16 This bill relates to public assistance and certain
- 17 associated state tax provisions involving the family
- 18 investment program, family development and self-sufficiency
- 19 council, individual development accounts, and a fraudulent
- 20 practices involving the food stamp program, and provides
- 21 various applicability provisions and effective dates.
- 22 Division I directs the department of human services to
- 23 submit a waiver request to the federal government to implement
- 24 a policy change in the family investment program (FIP) and the
- 25 job opportunities and basic skills (JOBS) program. Under the
- 26 current federal waiver, most FIP recipients and JOBS program
- 27 participants must enter into a family investment agreement and
- 28 the family investment agreement ends at the point cash
- 29 assistance is no longer provided under FIP. The waiver would
- 30 be to reinstate a participant's family investment agreement
- 31 following a time period when the participant does not receive
- 32 cash assistance. The waiver provisions would only apply if
- 33 the lapse in cash assistance benefits is one month or less and
- 34 the participant does not become exempt from JOBS program
- 35 participation at the time of reapplying for cash assistance.

- 1 Division I directs the department to apply the waiver
- 2 provisions statewide, provides the waiver provisions supersede
- 3 Code chapters associated with the two programs, and directs
- 4 the department to propose Code amendments for the 1997
- 5 legislative session to place the waiver provisions in a
- 6 codified statute. The department is authorized to adopt rules
- 7 using emergency provisions. The effective date of
- 8 implementing the waiver is July 1, 1996, unless federal
- 9 approval is after July 1, 1996, in which case the effective
- 10 date is at the beginning of either the first or second month
- 11 following the month in which the federal approval is granted,
- 12 as specified by the department in rule. If federal law is
- 13 changed to authorize implementation of the policy change
- 14 without a waiver, the change is to take effect July 1, 1996.
- 15 Division I takes effect upon enactment.
- 16 Division II amends section 217.11 to provide for two
- 17 additional members of the family development and self-
- 18 sufficiency council to represent the business community. The
- 19 additional members would be selected by the other members of
- 20 the council. The council reviews research concerning long-
- 21 term dependency upon public assistance and foster care and
- 22 awards grants for family development services to families at
- 23 risk of such dependency.
- 24 Division III amends various tax and program provisions
- 25 associated with the individual development account (IDA)
- 26 project.
- 27 Section 422.7 is amended to revise state income tax
- 28 deductions and additions to taxable income associated with the
- 29 accounts. A restriction in current law which does not permit
- 30 a deduction of earnings withdrawn from an account is stricken.
- 31 Provisions providing for additions to taxable income to
- 32 reflect withdrawals from the account are stricken.
- 33 Section 450.4, providing for exemptions from state
- 34 inheritance tax, is amended to remove a \$10,000 restriction on
- 35 the amount of an IDA passing to another IDA which is exempt

- 1 from inheritance tax.
- 2 The bill includes the following amendments to section
- 3 541A.2: strikes a requirement for an IDA to be held as a
- 4 trust account; strikes monetary penalties for unauthorized
- 5 withdrawals from an IDA; adds authorized withdrawals for
- 6 improvements to a primary residence or for certain emergency
- 7 medical costs; strikes provisions requiring withdrawals from
- 8 an IDA to be charged proportionally to the source of
- 9 principal; strikes provisions authorizing limited withdrawals
- 10 by minor account holders subject to certain permissions; in
- 11 subsections 4 and 5 strikes provisions permitting adult
- 12 account holders who are less than 59.5 years of age to make
- 13 unauthorized withdrawals, subject to monetary penalties;
- 14 strikes a prohibition against transfer of moneys deposited in
- 15 an IDA by an individual or charitable contributor; provides
- 16 for closing of an IDA under certain circumstances; and expands
- 17 the provision directing the department to not consider moneys
- 18 in an IDA for public assistance program eligibility to also
- 19 apply to benefit amounts and any program administered by the
- 20 department.
- 21 Section 541A.3, providing for a state savings refund on
- 22 amounts deposited by an account holder in an IDA, is amended
- 23 to reduce the number of graduations in the income levels used
- 24 to determine the amount of the refund. The upper range of
- 25 income eligible for a state savings refund remains unchanged
- 26 at a household income of 200 percent of the federal poverty
- 27 level. In addition, provision for making the earnings of an
- 28 IDA subject to state tax when withdrawn is stricken.
- 29 Section 541A.4 is amended to remove a requirement that the
- 30 10,000 authorized accounts be distributed in a manner to
- 31 reflect the distribution of the state's general population
- 32 with an income up to 200 percent of the federal poverty level
- 33 and to revise an initial restriction on the number of accounts
- 34 to apply to any one calendar year.
- 35 Section 541A.5 is amended to make adoption of

1 administrative rules mandatory by the project's administrator, 2 the department of human services, rather than optional. 3 addition, the department is required to adopt rules providing 4 for transfer of individual development accounts to a different 5 financial institution than initially approved by the 6 department. Division IV amends section 234.13, relating to fraudulent 8 practices under department of human services administered food 9 programs. The amendments expand the fraudulent practices to 10 include those committed involving an electronic benefit card 11 or other food stamp benefit transfer instrument. 

#### SENATE FILE 2324

S-5219 Amend Senate File 2324 as follows: 1. Page 10, by inserting after line 14 the 3 following: "DIVISION 5 OTHER PUBLIC ASSISTANCE PROVISIONS 6 Section 252.25, unnumbered paragraph 1, 7 Code 1995, is amended to read as follows: The board of supervisors of each county shall 9 provide for the assistance of poor persons <u>lawfully</u> in 10 its the county who are ineligible for, or are in 11 immediate need and are awaiting approval and receipt 12 of, assistance under programs provided by state or 13 federal law, or whose actual needs cannot be fully met 14 by the assistance furnished under those programs. 15 county board of supervisors shall establish general 16 rules as its the board's members deem necessary to 17 properly discharge their responsibility under this 18 section. PUBLIC ASSISTANCE ELIGIBILITY WAIVER. 19 Sec. 20 For the purposes of this section, unless the 21 context otherwise requires, "public assistance" means 22 assistance for the following purposes paid for in 23 whole or in part by the federal government in 24 combination with the state or a political subdivision 25 of the state: The family investment program under chapter 26 27 239. 28 The medical assistance program under chapter 29 249A. 30 c. Child day care funding. The department of human services shall submit 32 waiver requests to the United States department of 33 health and human services for authorization for the 34 state and political subdivisions of the state to apply 35 an additional eligibility provision to public 36 assistance, if existing eligibility provisions require 37 the recipient to have a dependent child. 38 eligibility provision shall require that at the time 39 of the dependent child's birth, at least one of the 40 parents of the child was either a citizen or was 41 lawfully present in the United States. The department 42 shall report to the general assembly by December 15, 43 1996, as to the status of the request or requests. 44 implementation of an approved federal waiver would 45 require a change in a state law, the department shall 46 submit a proposal for amending the state law to the 47 governor and the general assembly." 2. By renumbering as necessary. By STEWART IVERSON, Jr.

S-5219 FILED MARCH 6, 1996 Out 9 arder 3/18/96 (P.823)

# SENATE FILE 2324 H-5675 Amend Senate File 2324, as passed by the Senate, as 2 follows: 1. Page 10, by inserting after line 14 the 4 following: "DIVISION V -- Child Support \_\_\_. Section 598.21, subsection 4, paragraph 7 e, subparagraph (2), unnumbered paragraph 2, Code 8 Supplement 1995, is amended to read as follows: Failure to provide proof of compliance under this 10 subparagraph or proof of compliance under section 11 598.21A is grounds for modification of the support 12 order using the uniform child support guidelines and 13 imputing an income to the parent equal to a forty-hour 14 work week at the state minimum wage, unless the 15 parent's education, experience, or actual earnings 16 justify a higher income. Sec. NEW SECTION. 598.21A MINOR PARENT --18 PARENTING CLASSES. In any order or judgment entered under chapter 234, 20 252A, 252C, 252F, 598, or 600B or under any other 21 chapter which provides for temporary or permanent 22 support payments, if the parent ordered to pay support 23 is less than eighteen years of age, one of the 24 following shall apply: If the child support recovery unit is providing 26 services pursuant to chapter 252B, the court, or the 27 administrator as defined in section 252C.1, shall 28 order the parent ordered to pay support to attend 29 parenting classes which are approved by the department 30 of human services. If the child support recovery unit is not 32 providing services pursuant to chapter 252B, the court 33 may order the parent ordered to pay support to attend 34 parenting classes which are approved by the court." 35 Title page, line 4, by striking the word 36 "and". 3. Title page, line 5, by inserting after the 38 word "program," the following: "and child support 39 obligations of minors,". By renumbering as necessary. By BODDICKER of Cedar

H-5675

FILED MARCH 27, 1996 adopted as amended 4/3/96 (p. 1333)

# SENATE FILE 2324

#### H-5755

Amend the amendment, H-5675, to Senate File 2324,

2 as passed by the Senate, as follows:

Page 1, by inserting after line 34 the

4 following:

EFFECTIVE DATE. This division of this

6 Act takes effect July 1, 1997."

By BODDICKER of Cedar

FILED APRIL 1, 1996 H-5755

adopted 4/3/96 (p. 1333)

### SENATE FILE 2324

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H-5837
      Amend Senate File 2324, as passed by the Senate, as
 2 follows:
      1. Page 10, by inserting after line 14 the
 4 following:
        "Division ___ -- Family Investment Program --
                      Immunization
            . NEW SECTION. 239.10
                                      IMMUNIZATION.
      1. To the extent feasible, the department shall
 9 determine the immunization status of children
10 receiving assistance under this chapter.
11 shall be determined in accordance with the
12 immunization recommendations adopted by the Iowa
13 department of public health under section 139.9,
14 including the exemption provisions in section 139.9,
15 subsection 4. If the department determines a child is
16 not in compliance with the immunization
17 recommendations, the department shall refer the
18 child's parent or guardian to a local public health
19 agency for immunization services for the child and
20 other members of the child's family.
      2. The department of human services shall
21
22 cooperate with the Iowa department of public health to
23 establish an interagency agreement allowing the
24 sharing of pertinent client data, as permitted under
25 federal law and regulation, for the purposes of
26 determining immunization rates of recipients of
27 assistance, evaluating family investment program
28 efforts to encourage immunizations, and developing
29 strategies to further encourage immunization of
30 recipients of assistance."

    By renumbering as necessary.

                              By BODDICKER of Cedar
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H-5837 FILED APRIL 2, 1996

Adopted 4/3/96 (p. 1334)

# HOUSE AMENDMENT TO SENATE FILE 2324

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S-5650
 1
      Amend Senate File 2324, as passed by the Senate, as
 2 follows:
         Page 10, by inserting after line 14 the
 4 following:
        "Division ___ -- Family Investment Program --
                       Immunization
 6
 7
            • NEW SECTION. 239.10
                                      IMMUNIZATION.
      1. To the extent feasible, the department shall
 9 determine the immunization status of children
10 receiving assistance under this chapter.
                                             The status
11 shall be determined in accordance with the
12 immunization recommendations adopted by the Iowa
13 department of public health under section 139.9,
14 including the exemption provisions in section 139.9,
15 subsection 4. If the department determines a child is
16 not in compliance with the immunization
17 recommendations, the department shall refer the
18 child's parent or quardian to a local public health
19 agency for immunization services for the child and
20 other members of the child's family.
         The department of human services shall
22 cooperate with the Iowa department of public health to
23 establish an interagency agreement allowing the
24 sharing of pertinent client data, as permitted under
25 federal law and regulation, for the purposes of
26 determining immunization rates of recipients of
27 assistance, evaluating family investment program
28 efforts to encourage immunizations, and developing
29 strategies to further encourage immunization of
30 recipients of assistance."
      2. Page 10, by inserting after line 14 the
32 following:
                "DIVISION V -- Child Support
33
      Sec.
             . Section 598.21, subsection 4, paragraph
35 e, subparagraph (2), unnumbered paragraph 2, Code
36 Supplement 1995, is amended to read as follows:
      Failure to provide proof of compliance under this
37
38 subparagraph or proof of compliance under section
39 598.21A is grounds for modification of the support
40 order using the uniform child support guidelines and
41 imputing an income to the parent equal to a forty-hour
42 work week at the state minimum wage, unless the
43 parent's education, experience, or actual earnings
44 justify a higher income.
      Sec.
             . NEW SECTION.
                               598.21A MINOR PARENT --
46 PARENTING CLASSES.
      In any order or judgment entered under chapter 234,
48 252A, 252C, 252F, 598, or 600B or under any other
49 chapter which provides for temporary or permanent
50 support payments, if the parent ordered to pay support
S-5650
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S-5650
Page
 l is less than eighteen years of age, one of the
 2 following shall apply:
     1. If the child support recovery unit is providing
 4 services pursuant to chapter 252B, the court, or the
 5 administrator as defined in section 252C.1, shall
 6 order the parent ordered to pay support to attend
 7 parenting classes which are approved by the department
 8 of human services.
      2. If the child support recovery unit is not
10 providing services pursuant to chapter 252B, the court
11 may order the parent ordered to pay support to attend
12 parenting classes which are approved by the court."
13 Sec. _ . EFFECTIVE DATE. This division of this 14 Act takes effect July 1, 1997."
    3. Title page, line 4, by striking the word
17
     4. Title page, line 5, by inserting after the
18 word "program," the following: "and child support
19 obligations of minors,".
    5. By renumbering, relettering, or redesignating
21 and correcting internal references as necessary.
                             RECEIVED FROM THE HOUSE
```

S-5650 FILED APRIL 3, 1996 CONCURRED (ρ.1252)

Szymoniak Hannond Boettger

Signeeded By

SENATE/HOUSE FUSE HF 2324

BY (PROPOSED DEPARTMENT OF HUMAN SERVICES BILL)

Passed	Senate,	Date	Passed	House,	Date	
Vote:	Ayes	Nays	Vote:	Ayes	Nays	
	Ar	proved				

# A BILL FOR

1 An Act relating to public assistance and certain associated state
2 tax provisions involving the family investment program, family
3 development and self-sufficiency council, individual
4 development accounts, and fraudulent practices involving the
5 food stamp program, making penalties applicable, and providing
6 applicability provisions and effective dates.
7 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA:
8
9
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- 1 Division I Family Investment Program Waiver Request
  - 2 Section 1. WAIVER REQUEST. The department of human
  - 3 services shall submit a waiver request to the United States
  - 4 department of health and human services as necessary to
  - 5 implement the policy change proposed by this section in the
  - 6 family investment program under chapter 239 and the job
  - 7 opportunities and basic skills (JOBS) program under chapter
  - 8 249C. The waiver request shall be for the purpose of
  - 9 simplifying administration of the programs. The policy change
- 10 applies to the family investment agreement of a family
- 11 investment program participant. Under the policy to be
- 12 changed on the effective date of this Act, a family investment
- 13 agreement ends at the point cash assistance under the program
- 14 is not provided to the participant and a new agreement is
- 15 required if the participant reapplies for cash assistance.
- 16 Under the policy change adopted pursuant to this Act, if the
- 17 period without cash assistance is one month or less and the
- 18 participant has not become exempt from JOBS program
- 19 participation at the time the participant reapplies for cash
- 20 assistance, the participant's family investment agreement
- 21 would be reinstated at the time the participant reapplies.
- 22 The reinstated agreement may be revised to accommodate
- 23 circumstances at the time of reapplication. For the purposes
- 24 of this section, "participant" means a participant in the
- 25 family investment program under chapter 239 and includes an
- 26 individual whose income is considered in making eligibility
- 27 and benefit determinations by the department of human services
- 28 under the family investment program.
- 29 Sec. 2. CONTINGENCY PROVISION. The waiver request
- 30 submitted by the department of human services pursuant to
- 31 section 1 of this Act to the United States department of
- 32 health and human services shall be to apply the provisions of
- 33 section 1 statewide. If federal waiver approval of a
- 34 provision of section 1 of this Act is granted, the department
- 35 of human services shall implement the provision in accordance

1 with the federal approval. If implementing a provision of

- 2 section 1 of this Act is in conflict with a provision of
- 3 chapter 239 or 249C, notwithstanding that provision in chapter
- 4 239 or 249C, the provision of section 1 shall be implemented.
- 5 The department shall propose an amendment for the 1997
- 6 legislative session in accordance with the provisions of
- 7 section 2.16 to chapter 239 or 249C to resolve the conflict
- 8 and, as necessary to place the provisions of this division of
- 9 this Act before the public in a codified statute.
- 10 Sec. 3. EMERGENCY RULES. The department of human services
- 11 may adopt emergency rules under section 17A.4, subsection 2,
- 12 and section 17A.5, subsection 2, paragraph "b", to implement
- 13 the provisions of this division of this Act and the rules
- 14 shall be effective immediately upon filing unless a later date
- 15 is specified in the rules. If necessary to conform with
- 16 federal waiver terms or to efficiently administer the
- 17 provisions, the rules may apply additional policies and
- 18 procedures which are consistent with the provisions of section
- 19 1 of this Act. Any rules adopted in accordance with this
- 20 section shall also be published as a notice of intended action
- 21 as provided in section 17A.4.
- 22 Sec. 4. APPLICABILITY. The effective date of the waiver
- 23 provisions in section 1 of this Act granted by the federal
- 24 government shall be July 1, 1996, unless federal approval is
- 25 granted after that date, in which case the effective date
- 26 shall be the beginning of either the first or second month
- 27 following the month in which the federal approval is granted,
- 28 as specified in administrative rules adopted by the
- 29 department. If federal law is amended to permit the state to
- 30 initiate any of the provisions in section 1 of this Act
- 31 without a federal waiver before July 1, 1996, the department
- 32 of human services shall proceed to implement the provisions on
- 33 July 1, 1996.
- 34 Sec. 5. EFFECTIVE DATE. This division of this Act, being
- 35 deemed of immediate importance, takes effect upon enactment.

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- 1 Division II Family Development and Self-Sufficiency Council
- 2 Sec. 6. Section 217.11, Code 1995, is amended by adding
- 3 the following new subsection:
- 4 NEW SUBSECTION. 10. Two persons representing the business
- 5 community, selected by the other members of the council.
- 6 Division III Individual Development Accounts
- 7 Sec. 7. Section 422.7, subsection 28, Code Supplement
- 8 1995, is amended to read as follows:
- 9 28. If the taxpayer is owner of an individual development
- 10 account certified under chapter 541A at any time during the
- 11 tax year, deductions of all of the following adjustments shall
- 12 be made allowed:
- 13 a:--Subtract;-to-the-extent-included;-all-of-the-following:
- 14 (1) a. Contributions made to the account by persons and
- 15 entities, other than the taxpayer, as authorized in chapter
- 16 541A.
- 17 (2) b. The amount of any savings refund authorized under
- 18 section 541A.3, subsection 1.
- 19 (3) c. Earnings from the account to-the-extent-not
- 20 withdrawn.
- 21 b--Add7-to-the-extent-not-included7-all-of-the-following:
- 22 (1)--Earnings-from-the-account-which-are-withdrawn-
- 23 (2)--Amounts-withdrawn-which-are-not-authorized-by-section
- 24 541A-27-subsection-47-paragraphs-"a"-and-"b"-and-which-are
- 25 attributable-to-contributions-by-persons-and-entities,-other
- 26 than-the-taxpayer;-as-provided-in-section-541A-2;-subsection
- 27 4-
- 28 (3)--If-the-account-is-closed,-amounts-received-by-the
- 29 taxpayer-which-have-not-previously-been-taxed-under-this
- 30 division, except-amounts-that-are-redeposited-in-another
- 31 individual-development-account,-or-the-state-human-investment
- 32 reserve-pool-as-provided-in-section-541A-27-subsection-57-and
- 33 including-the-total-amount-of-any-savings-refund-authorized
- 34 under-section-541A-3-
- 35 Sec. 8. Section 450.4, subsection 6, Code 1995, is amended



#### 1 to read as follows:

- On property in an individual development account in the
- 3 name of the decedent that passes to another individual
- 4 development account; -up-to-ten-thousand-dollars; or the state
- 5 human investment reserve pool created in section 541A.4. For
- 6 purposes of this subsection, "individual development account"
- 7 means an account that has been certified as an individual
- 8 development account pursuant to chapter 541A.
- 9 Sec. 9. Section 541A.2, subsection 2, paragraph d, Code
- 10 1995, is amended to read as follows:
- ll d. A deposit made on behalf of the account holder by an
- 12 individual or a charitable contributor. This type of deposit
- 13 may include but is not limited to moneys to match the account
- 14 holder's deposits. A-deposit-made-under-this-paragraph-shall
- 15 be-held-in-trust-for-the-account-holder-and-shall-only-be-used
- 16 to-earn-income-in-the-account-or-to-be-withdrawn-by-the
- 17 account-holder-for-a-purpose-provided-in-subsection-4-
- 18 Sec. 10. Section 541A.2, subsections 4, 5, 6, 7, and 8,
- 19 Code 1995, are amended to read as follows:
- 20 4. During a calendar year, an account holder may withdraw
- 21 without-penalty from the account holder's account the sum of
- 22 the following:
- 23 a. With the approval of the operating organization,
- 24 amounts withdrawn for any of the following approved purposes:
- 25 (1) Educational costs at an accredited institution of
- 26 higher education.
- 27 (2) Training costs for an accredited or licensed training
- 28 program.
- 29 (3) Purchase of a primary residence.
- 30 (4) Capitalization of a small business start-up.
- 31 (5) An improvement to a primary residence which increases
- 32 the tax basis of the property.
- 33 (6) Emergency medical costs for the account holder or for a
- 34 member of the account holder's family. However, a withdrawal
- 35 for this purpose is limited to once during the life of the

S.F. H.F.

- 1 account and the amount of the withdrawal shall not exceed ten
- 2 percent of the account balance at the time of the withdrawal.
- 3 Amounts-withdrawn-for-purposes-of-this-paragraph-shall-be
- 4 charged-to-the-source-of-principal-on-a-prorated-basis-
- 5 Moneys-transferred-from-another-individual-development-account
- 6 shall-be-considered-to-be-a-deposit-made-by-the-account-holder
- 7 for-purposes-of-charges-to-the-source-of-principal.
- 8 b---At-the-adult-account-holder's-discretion-any-income
- 9 earned-by-the-account---An-account-holder-who-is-ten-or-more
- 10 but-less-than-eighteen-years-of-age-may-withdraw-any-income
- 11 earned-by-the-account-with-the-approval-of-the-account
- 12 holder's-parent-or-guardian-and-of-the-operating-organization-
- 13 If-the-account-holder-is-less-than-ten-years-of-age,-any
- 14 income-earned-by-the-account-may-be-withdrawn-by-the-account
- 15 holder's-parent-or-guardian-with-the-approval-of-the-operating
- 16 organization-
- 17 c. b. At the account holder's discretion, if the account
- 18 holder is at least fifty-nine and one-half years of age, any
- 19 amount.
- 20 5. If-an An account holder is-less-than-eighteen-years-of
- 21 age7-moneys shall not be-withdrawn withdraw moneys from the
- 22 holder's account unless the withdrawal is authorized under
- 23 subsection 4. If-an-account-holder-is-eighteen-or-more-years
- 24 of-age,-any-amount-of-the-adjusted-account-holder-deposits
- 25 withdrawn-during-a-calendar-year-which-is-not-authorized-under
- 26 subsection-47-is-subject-to-a-penalty-of-fifteen-percent---In
- 27 addition;-if-at-any-time-the-cumulative-amount-withdrawn-by
- 28 the-account-holder-over-the-life-of-the-account-that-is-not
- 29 authorized-under-subsection-4-exceeds-fifty-percent-of-the
- 30 amount-of-the-adjusted-account-holder-deposits,-the
- 31 contributions-made-by-a-charitable-or-individual-contributor
- 32 held-in-trust-in-the-account-holder's-account-shall-be-removed
- 33 from-the-account-and-redeposited-in-another-individual
- 34 development-account-or-the-reserve-pool-as-directed-by-the
- 35 contributor-and-deposits-made-by-the-state-of-a-savings-refund

- 1 authorized-under-section-541A-37-subsection-17-shall-be
- 2 withdrawn-and-deposited-in-the-reserve-pool---The-amount-of
- 3 the-adjusted-account-holder-deposits-is-the-amount-remaining
- 4 after-subtracting-from-the-cumulative-moneys-deposited-by-the
- 5 account-holder-all-amounts-withdrawn-pursuant-to-subsection-47
- 6 paragraph-"a":--At-the-time-a-charitable-or-individual
- 7 contributor-contributes-moneys-to-an-account-the-contributor
- 8 shall-indicate-the-contributor's-directions-for-disposition-of
- 9 moneys-which-are-removed:--If-the-designated-choice-of-the
- 10 contributor-does-not-exist-the-contributed-moneys-shall-be
- 11 withdrawn-and-deposited-in-the-reserve-pool:
- 12 6:--Penalty-amounts-collected-pursuant-to-subsection-5
- 13 shall-be-deposited-in-the-reserve-pool-
- 14 7. 6. An adult account holder may transfer all or part of
- 15 the assets the-adult-account-holder-has-deposited in the
- 16 account to any other account holder's account. However, -an An
- 17 account holder who is less than eighteen years of age is
- 18 prohibited from transferring account assets to any other
- 19 account holder. Moneys-contributed-by-a-charitable-or
- 20 individual-contributor-are-not-subject-to-transfer-except-as
- 21 authorized-by-the-contributor --- Amounts-transferred-in
- 22 accordance-with-this-subsection-are-not-subject-to-a-penalty-
- 23 7. An individual development account closed in accordance
- 24 with this subsection is not subject to the limitations and
- 25 benefits provided by this chapter but is subject to state tax
- 26 in accordance with the provisions of section 422.7, subsection
- 27 28, and section 450.4, subsection 6. An individual
- 28 development account may be closed for any of the following
- 29 reasons:
- 30 a. The account's operating organization determines that
- 31 the account holder has withdrawn moneys from the account for a
- 32 purpose other than authorized under subsection 4.
- b. The account's operating organization determines there
- 34 has been no activity in the account during the preceding
- 35 twelve months.

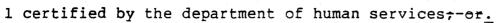
- c. The account holder changes the account holder's place
- 2 of primary residence to a new location outside the general
- 3 geographic area served by the operating organization and an
- 4 operating organization is not available in the new location.
- 5 d. The account's operating organization withdraws from
- 6 involvement with the individual development account project
- 7 and another operating organization is not available to operate
- 8 the account.
- 9 8. If-approved-by-the Subject to obtaining any necessary
- 10 federal government waivers, the department of human services
- 11 shall not consider moneys in an individual development account
- 12 and any earnings on the moneys shall-not-be-considered-by-the
- 13 department-of-human-services-for in determining the
- 14 eligibility or need of an individual for benefits or
- 15 assistance or the amount of benefits or assistance under the
- 16 family investment program under chapter 239, or the JOBS
- 17 program under chapter 249C, or any other program administered
- 18 by the department of human services.
- 19 Sec. 11. Section 541A.3, subsections 1 and 2, Code 1995,
- 20 are amended to read as follows:
- 21 1. Payment by the state of a savings refund on amounts of
- 22 up to two thousand dollars per calendar year that an account
- 23 holder deposits in the account holder's account. Moneys
- 24 transferred to an individual development account from another
- 25 account shall not be considered an account holder deposit for
- 26 purposes of determining a savings refund. Payment shall be
- 27 made directly to the account in the most appropriate manner as
- 28 determined by the administrator. The state savings refund
- 29 shall be the indicated percentage of the amount deposited:
- 30 a. For an account holder with a household income, as
- 31 defined in section 425.17, subsection 6, which is less-than
- 32 one hundred fifty percent or less of the federal poverty
- 33 level, twenty twenty-five percent.
- 34 b. For an account holder with a household income which is
- 35 more than one hundred fifty percent or-more but less than one

- 1 hundred sixty seventy-five percent of the federal poverty
- 2 level, eighteen twenty percent.
- 3 c. For an account holder with a household income which is
- 4 one hundred sixty seventy-five percent or more but less not
- 5 more than one two hundred seventy percent of the federal
- 6 poverty level, sixteem fifteen percent.
- 7 d:--For-an-account-holder-with-a-household-income-which-is
- 8 one-hundred-seventy-percent-or-more-but-less-than-one-hundred
- 9 eighty-percent-of-the-federal-poverty-level,-fourteen-percent.
- 10 e---For-an-account-holder-with-a-household-income-which-is
- 11 one-hundred-eighty-percent-or-more-but-less-than-one-hundred
- 12 ninety-percent-of-the-federal-poverty-level,-twelve-percent.
- 13 f.--For-an-account-holder-with-a-household-income-which-is
- 14 one-hundred-ninety-percent-or-more-but-less-than-two-hundred
- 15 percent-of-the-federal-poverty-level,-ten-percent-
- 16 g. d. For an account holder with a household income which
- 17 is more than two hundred percent or-more of the federal
- 18 poverty level, zero percent.
- 19 2. Income earned by an individual development account is
- 20 not subject to state tax until-withdrawn, in accordance with
- 21 the provisions of section 422.7, subsection 28.
- 22 Sec. 12. Section 541A.4, subsection 1, Code 1995, is
- 23 amended to read as follows:
- 24 1. For During the five-year pilot-phase period beginning
- 25 January 1, 1995, the total number of individual development
- 26 accounts shall be limited to ten thousand accounts, with not
- 27 more than five thousand new accounts opened in the-first any
- 28 one calendar year of the period, and to individuals with a
- 29 household income which does not exceed two hundred percent of
- 30 the federal poverty level. The-administrator-shall-ensure
- 31 that-the-family-income-status-of-account-holders-at-the-time
- 32 an-account-is-opened-proportionately-reflects-the-distribution
- 33 of-the-household-income-status-of-the-state's-population-up-to
- 34 two-hundred-percent-of-the-federal-poverty-level-
- 35 Sec. 13. Section 541A.4, subsection 2, paragraph g,

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1 subparagraph (3), Code 1995, is amended by striking the

- 2 subparagraph.
- 3 Sec. 14. Section 541A.5, Code 1995, is amended to read as
- 4 follows:
- 5 541A.5 RULES.
- 6 The administrator, in consultation with the department of
- 7 revenue and finance, may shall adopt administrative rules to
- 8 implement-the-provisions-of administer this chapter. The
- 9 rules adopted by the administrator shall include but are not
- 10 limited to provision for transfer of an individual development
- 11 account to a different financial institution than originally
- 12 approved by the administrator, if the different financial
- 13 institution has an agreement with the account's operating
- 14 organization.
- 15 Division IV Food Stamp Program
- 16 Sec. 15. Section 234.13, Code 1995, is amended to read as
- 17 follows:
- 18 234.13 FRAUDULENT PRACTICES RELATING TO FOOD PROGRAMS.
- 19 For the purposes of this section, unless the context
- 20 otherwise requires, "benefit transfer instrument" means a food
- 21 stamp coupon, authorization-to-purchase card, or electronic
- 22 benefits transfer card. A person is-guilty-of commits a
- 23 fraudulent practice if that person does any of the following:
- 24 l. With intent to gain financial assistance to which that
- 25 person is not entitled, knowingly makes or causes to be made a
- 26 false statement or representation or knowingly fails to report
- 27 to an employee of the department of human services any change
- 28 in income, resources or other circumstances affecting that
- 29 person's entitlement to such financial assistance; -or.
- 30 2. As a beneficiary of the food programs, transfers any
- 31 food stamp coupons-or-an-authorization-to-purchase-card
- 32 benefit transfer instrument to any other individual with
- 33 intent that such-coupons-or-card the benefit transfer
- 34 instrument be used for the benefit of someone other than
- 35 persons within the beneficiary's food stamp household as



- Knowingly acquires, uses or attempts to use any food
- 3 stamp coupon-or-authorization-to-purchase-card benefit
- 4 transfer instrument which was not issued for the benefit of
- 5 that person's food stamp household by the department of human
- 6 services, or by an agency administering food programs in
- 7 another state.
- 8 4. Acquires, alters, transfers, or redeems a food stamp
- 9 coupons benefit transfer instrument or possesses coupons a
- 10 benefit transfer instrument, knowing that the coupons-have
- 11 benefit transfer instrument has been received, transferred, or
- 12 used in violation of this section or the provisions of the
- 13 federal food stamp program under 7 U.S.C. ch. 51 or the
- 14 federal regulations issued pursuant to that chapter.

## 15 EXPLANATION

16 This bill relates to public assistance and certain

17 associated state tax provisions involving the family

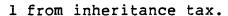
18 investment program, family development and self-sufficiency

19 council, individual development accounts, and a fraudulent

- 20 practices involving the food stamp program, and provides
- 21 various applicability provisions and effective dates.
- 22 Division I directs the department of human services to
- 23 submit a waiver request to the federal government to implement
- 24 a policy change in the family investment program (FIP) and the
- 25 job opportunities and basic skills (JOBS) program. Under the
- 26 current federal waiver, most FIP recipients and JOBS program
- 27 participants must enter into a family investment agreement and
- 28 the family investment agreement ends at the point cash
- 29 assistance is no longer provided under FIP. The waiver would
- 30 be to reinstate a participant's family investment agreement
- 31 following a time period when the participant does not receive
- 32 cash assistance. The waiver provisions would only apply if
- 33 the lapse in cash assistance benefits is one month or less and
- 34 the participant does not become exempt from JOBS program
- 35 participation at the time of reapplying for cash assistance.

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- 1 Division I directs the department to apply the waiver
- 2 provisions statewide, provides the waiver provisions supersede
- 3 Code chapters associated with the two programs, and directs
- 4 the department to propose Code amendments for the 1997
- 5 legislative session to place the waiver provisions in a
- 6 codified statute. The department is authorized to adopt rules
- 7 using emergency provisions. The effective date of
- 8 implementing the waiver is July 1, 1996, unless federal
- 9 approval is after July 1, 1996, in which case the effective
- 10 date is at the beginning of either the first or second month
- 11 following the month in which the federal approval is granted,
- 12 as specified by the department in rule. If federal law is
- 13 changed to authorize implementation of the policy change
- 14 without a waiver, the change is to take effect July 1, 1996.
- 15 Division I takes effect upon enactment.
- 16 Division II amends section 217.11 to provide for two
- 17 additional members of the family development and self-
- 18 sufficiency council to represent the business community. The
- 19 additional members would be selected by the other members of
- 20 the council. The council reviews research concerning long-
- 21 term dependency upon public assistance and foster care and
- 22 awards grants for family development services to families at
- 23 risk of such dependency.
- 24 Division III amends various tax and program provisions
- 25 associated with the individual development account (IDA)
- 26 project.
- 27 Section 422.7 is amended to revise state income tax
- 28 deductions and additions to taxable income associated with the
- 29 accounts. A restriction in current law which does not permit
- 30 a deduction of earnings withdrawn from an account is stricken.
- 31 Provisions providing for additions to taxable income to
- 32 reflect withdrawals from the account are stricken.
- 33 Section 450.4, providing for exemptions from state
- 34 inheritance tax, is amended to remove a \$10,000 restriction on
- 35 the amount of an IDA passing to another IDA which is exempt



- The bill includes the following amendments to section
- 3 541A.2: strikes a requirement for an IDA to be held as a
- 4 trust account; strikes monetary penalties for unauthorized
- 5 withdrawals from an IDA; adds authorized withdrawals for
- 6 improvements to a primary residence or for certain emergency
- 7 medical costs; strikes provisions requiring withdrawals from
- 8 an IDA to be charged proportionally to the source of
- 9 principal; strikes provisions authorizing limited withdrawals
- 10 by minor account holders subject to certain permissions; in
- 11 subsections 4 and 5 strikes provisions permitting adult
- 12 account holders who are less than 59.5 years of age to make
- 13 unauthorized withdrawals, subject to monetary penalties;
- 14 strikes a prohibition against transfer of moneys deposited in
- 15 an IDA by an individual or charitable contributor; provides
- 16 for closing of an IDA under certain circumstances; and expands
- 17 the provision directing the department to not consider moneys
- 18 in an IDA for public assistance program eligibility to also
- 19 apply to benefit amounts and any program administered by the
- 20 department.
- 21 Section 541A.3, providing for a state savings refund on
- 22 amounts deposited by an account holder in an IDA, is amended
- 23 to reduce the number of graduations in the income levels used
- 24 to determine the amount of the refund. The upper range of
- 25 income eligible for a state savings refund remains unchanged
- 26 at a household income of 200 percent of the federal poverty
- 27 level. In addition, provision for making the earnings of an
- 28 IDA subject to state tax when withdrawn is stricken.
- 29 Section 541A.4 is amended to remove a requirement that the
- 30 10,000 authorized accounts be distributed in a manner to
- 31 reflect the distribution of the state's general population
- 32 with an income up to 200 percent of the federal poverty level
- 33 and to revise an initial restriction on the number of accounts
- 34 to apply to any one calendar year.
- 35 Section 541A.5 is amended to make adoption of

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- 1 administrative rules mandatory by the project's administrator,
- 2 the department of human services, rather than optional. In
- 3 addition, the department is required to adopt rules providing
- 4 for transfer of individual development accounts to a different
- 5 financial institution than initially approved by the
- 6 department.
- 7 Division IV amends section 234.13, relating to fraudulent
- 8 practices under department of human services administered food
- 9 programs. The amendments expand the fraudulent practices to
- 10 include those committed involving an electronic benefit card
- 11 or other food stamp benefit transfer instrument.
- 12 BACKGROUND STATEMENT
- 13 SUBMITTED BY THE AGENCY
- 14 Division I -- The purpose of this division is to hold
- 15 family investment program (FIP) participants responsible for
- 16 the terms of a family investment agreement (FIA) even when
- 17 they have experienced a break in cash assistance, so long as
- 18 the break is no more than one month and the participant has
- 19 not become exempt from promoting independence, self-
- 20 sufficiency, and employment-job opportunity and basic skills
- 21 (PROMISE-JOBS) program participation.
- 22 Under current policy, the PROMISE-JOBS worker and the
- 23 participant must complete a new FIA whenever the client
- 24 reapplies and is reapproved for cash assistance after a break
- 25 in the receipt of assistance. This is true even when the
- 26 break in assistance is less than one month and even when the
- 27 terms of the FIA are still appropriate for the family.
- 28 The PROMISE-JOBS provider agencies have asked the
- 29 department to consider a change in policy. This proposal is
- 30 to the advantage of both FIP participants and PROMISE-JOBS
- 31 offices because it simplifies administration.
- 32 Division II -- Amend the family development and self-
- 33 sufficiency council make-up by including two members from the
- 34 private business sector to the composition of the council.
- 35 The council on human services has suggested this change

- 1 stemming from "the belief that state government cannot meet
- 2 all needs and that communities must be an active partner in
- 3 achieving desired outcomes". Some of the grantees have
- 4 already established relationships with the business community
- 5 and it is believed that this type of partnership would benefit
- 6 the entire program. Additionally, businesses provide the jobs
- 7 which enable welfare recipients to become self-sufficient.
- 8 There is no expected cost associated with this proposal.
- 9 Amending the Code to include council members from the business
- 10 community will have little or no impact to the existing
- 11 operation of the council.
- 12 Division III -- The purpose of the amendments to the
- 13 individual development account (IDA) project is to simplify
- 14 the accounting, recordkeeping, and administrative requirements
- 15 of the project.
- 16 Section 422.7 is amended to eliminate state income tax
- 17 deferral on income earned on principal in the IDA and to
- 18 substitute with a state income tax deduction on income earned
- 19 and deposits to the account by charitable and state sources.
- 20 (Due to the account holders' income bracket, this change will
- 21 have a zero-to-negligible impact on the state's tax receipts.)
- 22 Section 541A.2, subsection 2, is amended to eliminate any
- 23 trust requirements, including holding individual and
- 24 charitable contributions in trust, but amends section 541A.2,
- 25 subsections 4 and 5 to require that withdrawal of all funds
- 26 (principal and income) shall only be for approved purposes set
- 27 forth in the statute which are approved by the operating
- 28 organization. (Currently, all individual and charitable
- 29 contributions must be held in trust, and this enormously
- 30 complicates administration of the project and has been cited
- 31 as a reason not to be involved in the project. The proposed
- 32 revision eliminates unapproved withdrawals.)
- Section 541A.2, subsection 4, is amended to add as an
- 34 approved purpose for withdrawal of IDA principal funds, the
- 35 designation of "home improvements" and "up to 10 percent

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1 withdrawal for family medical emergencies".

- 2 Section 541A.2 is amended by adding a new subsection on
- 3 closure of an IDA for certain reasons.
- 4 Section 541A.2, subsection 4, is amended to delete a
- 5 requirement that withdrawals from an IDA be charged to the
- 6 source of principal on a prorated basis. (Banks and operating
- 7 organizations say this is a nightmare -- currently this type
- 8 of complex accounting is only done by banks in their trust
- 9 departments; it is labor-intensive and very costly. It is
- 10 cited as a reason by organizations not to be involved in this
- 11 project.)
- 12 Section 541A.3 is amended to eliminate the seven enumerated
- 13 state saving refund levels in favor of three at a 5 percent
- 14 higher level:
- 15 Twenty-five percent refund -- household income at or below
- 16 150 percent of the federal poverty level.
- 17 Twenty percent refund -- household income over 150 percent
- 18 but below 175 percent of the federal poverty level.
- 19 Fifteen percent refund -- household income from 175 percent
- 20 up to and including 200 percent of the federal poverty level.
- 21 This change will have a negligible budgetary impact
- 22 compared to the current refund levels.
- 23 Section 541A.4 is amended to eliminate the requirement that
- 24 the department of human services shall ensure that the family
- 25 income status of account holders at the time an account is
- 26 opened proportionately reflects the distribution of the
- 27 household income status of the state's population up to 200
- 28 percent of the federal poverty level. (On top of the other
- 29 administrative requirements, this will be almost impossible to
- 30 implement under the project as it has been enacted. This is a
- 31 hold-over requirement from an earlier version of the bill when
- 32 eligibility was open to all Iowans. Current law narrows
- 33 eligibility to household income under 200 percent of poverty.)
- 34 The accounting processes, quasi-trust requirements,
- 35 recordkeeping, and administrative complexity of the current

1 IDA statute make the IDA project unworkable. The suggested

2 amendments simplify the project by eliminating cumbersome

3 administrative and project barriers which are threatening the

4 viability of the project and make the pilots feasible for

5 organizations to implement and for the state to monitor and

6 facilitate.

7 Since the issuance of the IDA request for proposals (RFP)

8 and the selection of the four IDA operating organizations for

9 the first year of the IDA project, the department has received

10 strong comments of concern and criticism from community

11 organizations and banks about the complexity of account

12 management, recordkeeping, and accounting which they believe

13 will hinder operation of the pilots. They assert, and the

14 department agrees, that a disproportionate amount of time and

15 resources would be spent attempting to comply with these

16 requirements at the expense of working more productively to

17 expand the program through recruiting IDA account holders and

18 raising matching funds, which would happen if the law were

19 simplified.

The department distributed approximately 1,800 copies of

21 the RFP in May and June 1995. The department received letters

22 of intent from only 11 organizations, and only four submitted

23 proposals (all four were selected by DHS). According to

24 contacts made by the department, a major reason for the small

25 amount of interest and failure to submit proposals is the

26 complexity of the project and lack of compensation to

27 organizations to defray administrative expenses. In the last

28 few weeks, one of the four organizations has indicated it may

29 withdraw because of program complexity and lack of financial

30 resources. In the last few days, another organization has

31 notified DHS that it is considering a major "downsizing" of

32 its project due to the same reasons.

3 This year's input is consistent with input received last

34 year from similar organizations, financial institutions,

35 provider groups, and others during focus group meetings held

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1 by the Iowa human investment policy/IDA work group prior to

- 2 the adoption of the IDA administrative rules.
- 3 Currently, no DHS funds have been budgeted for
- 4 administration or for grants or other payment for services to
- 5 selected operating organizations to operate local IDA pilots.
- 6 DHS field offices have virtually no IDA duties under the
- 7 current statue or under the proposed revision. The amendments
- 8 will have a major beneficial impact on the operation of the
- 9 project by simplifying the successful implementation of the
- 10 project and enabling the organizations to be more productive
- 11 in recruiting IDA account holders and focusing on fundraising
- 12 for matching contributions. The amendments will also make
- 13 state administration of the IDA project and facilitation of
- 14 operating organizations much more simple.
- 15 Division IV Food Stamp Program. Iowa Code section
- 16 234.13, which addresses fraudulent practices relating to food
- 17 programs, required updating to include electronic benefit
- 18 transfer (EBT) as a food stamp issuance method.
- 19 Use of EBT is an effective and more secure benefit issuance
- 20 system but this system is not immune to fraudulent practices.
- 21 The statutory change is needed to insure that fraudulent
- 22 practices involving electronic benefit transfer cards and
- 23 benefits are defined to allow for prosecution of persons
- 24 engaged in such activities.
- 25 There is no expected cost associated with this proposal.
- 26 Changing statutory language to include a current benefit
- 27 issuance system should have little to no impact on existing
- 28 benefit issuance operations. This change includes improper
- 29 use of electronic benefit transfer technology in the
- 30 definition of fraudulent practices.

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SENATE FILE 2324

#### AN ACT

RELATING TO PUBLIC ASSISTANCE AND CERTAIN ASSOCIATED STATE

TAX PROVISIONS INVOLVING THE FAMILY INVESTMENT PROGRAM,

FAMILY DEVELOPMENT AND SELF-SUFFICIENCY COUNCIL, INDIVIDUAL

DEVELOPMENT ACCOUNTS, FRAUDULENT PRACTICES INVOLVING THE

FOOD STAMP PROGRAM, AND CHILD SUPPORT OBLIGATIONS OF MINORS,

MAKING PENALTIES APPLICABLE, AND PROVIDING APPLICABILITY

PROVISIONS AND EFFECTIVE DATES.

#### BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA:

Division I -- Family Investment Program Waiver Request Section 1. WAIVER REQUEST. The department of human services shall submit a waiver request to the United States department of health and human services as necessary to implement the policy change proposed by this section in the family investment program under chapter 239 and the job opportunities and basic skills (JOBS) program under chapter 249C. The waiver request shall be for the purpose of simplifying administration of the programs. The policy change applies to the family investment agreement of a family investment program participant. Under the policy to be changed on the effective date of this Act, a family investment agreement ends at the point cash assistance under the program is not provided to the participant and a new agreement is required if the participant reapplies for cash assistance. Under the policy change adopted pursuant to this Act, if the period without cash assistance is one month or less and the participant has not become exempt from JOBS program participation at the time the participant reapplies for cash assistance, the participant's family investment agreement would be reinstated at the time the participant reapplies. The reinstated agreement may be revised to accommodate

circumstances at the time of reapplication. For the purposes of this section, "participant" means a participant in the family investment program under chapter 239 and includes an individual whose income is considered in making eligibility and benefit determinations by the department of human services under the family investment program.

Sec. 2. CONTINGENCY PROVISION. The waiver request submitted by the department of human services pursuant to section 1 of this Act to the United States department of health and human services shall be to apply the provisions of section 1 statewide. If federal waiver approval of a provision of section 1 of this Act is granted, the department of human services shall implement the provision in accordance with the federal approval. If implementing a provision of section 1 of this Act is in conflict with a provision of chapter 239 or 249C, notwithstanding that provision in chapter 239 or 249C, the provision of section 1 shall be implemented. The department shall propose an amendment for the 1997 legislative session in accordance with the provisions of section 2.16 to chapter 239 or 249C to resolve the conflict and, as necessary to place the provisions of this division of this Act before the public in a codified statute.

Sec. 3. EMERGENCY RULES. The department of human services may adopt emergency rules under section 17A.4, subsection 2, and section 17A.5, subsection 2, paragraph "b", to implement the provisions of this division of this Act and the rules shall be effective immediately upon filing unless a later date is specified in the rules. If necessary to conform with federal waiver terms or to efficiently administer the provisions, the rules may apply additional policies and procedures which are consistent with the provisions of section 1 of this Act. Any rules adopted in accordance with this section shall also be published as a notice of intended action as provided in section 17A.4.

- Sec. 4. APPLICABILITY. The effective date of the waiver provisions in section 1 of this Act granted by the federal government shall be July 1, 1996, unless federal approval is granted after that date, in which case the effective date shall be the beginning of either the first or second month following the month in which the federal approval is granted, as specified in administrative rules adopted by the department. If federal law is amended to permit the state to initiate any of the provisions in section 1 of this Act without a federal waiver before July 1, 1996, the department of human services shall proceed to implement the provisions on July 1, 1996.
- Sec. 5. EFFECTIVE DATE. This division of this Act, being deemed of immediate importance, takes effect upon enactment. Division II -- Family Development and Self-Sufficiency Council Sec. 6. Section 217.11, Code 1995, is amended by adding
- NEW SUBSECTION. 10. Two persons representing the business community, selected by the other members of the council.

the following new subsection:

Division III -- Individual Development Accounts Sec. 7. Section 422.7, subsection 28, Code Supplement 1995, is amended to read as follows:

- 28. If the taxpayer is owner of an individual development account certified under chapter 541A at any time during the tax year, deductions of all of the following adjustments shall be made allowed:
- a:--Subtract;-to-the-extent-included;-all-of-the-following:
  (1) a. Contributions made to the account by persons and entities, other than the taxpayer, as authorized in chapter 541A.
- (2) b. The amount of any savings refund authorized under section 541A.3, subsection 1.
- (3)  $\underline{c}$ . Earnings from the account to-the-extent-not withdrawn.
  - b---Add--to-the-extent-not-included--all-of-the-following:

- (1)--Earnings-from-the-account-which-are-withdrawn:
- (2)--Amounts-withdrawn-which-are-not-authorized-by-section 541A-27-subsection-47-paragraphs-"a"-and-"b"-and-which-are attributable-to-contributions-by-persons-and-entities7-other than-the-taxpayer7-as-provided-in-section-541A-27-subsection 4:
- (3)--If-the-account-is-closed, amounts-received-by-the taxpayer-which-have-not-previously-been-taxed-under-this division, except-amounts-that-are-redeposited-in-another individual-development-account, or the state-human-investment reserve-pool-as-provided-in-section-541A-27-subsection-5, and including-the-total-amount-of-any-savings-refund-authorized under-section-541A-3-
- Sec. 8. Section 450.4, subsection 6, Code 1995, is amended to read as follows:
- 6. On property in an individual development account in the name of the decedent that passes to another individual development account,—up-to-ten-thousand-dollars, or the state human investment reserve pool created in section 541A.4. For purposes of this subsection, "individual development account" means an account that has been certified as an individual development account pursuant to chapter 541A.
- Sec. 9. Section 541A.2, subsection 2, paragraph d, Code 1995, is amended to read as follows:
- d. A deposit made on behalf of the account holder by an individual or a charitable contributor. This type of deposit may include but is not limited to moneys to match the account holder's deposits. A-deposit-made-under-this-paragraph-shall be-held-in-trust-for-the-account-holder-and-shall-only-be-used to-earn-income-in-the-account-or-to-be-withdrawn-by-the account-holder-for-a-purpose-provided-in-subsection-4-
- Sec. 10. Section 541A.2, subsections 4, 5, 6, 7, and 8, Code 1995, are amended to read as follows:
- 4. During a calendar year, an account holder may withdraw without-penalty from the account holder's account the sum of the following:

- a. With the approval of the operating organization, amounts withdrawn for any of the following approved purposes:
- (1) Educational costs at an accredited institution of higher education.
- (2) Training costs for an accredited or licensed training program.
  - (3) Purchase of a primary residence.
  - (4) Capitalization of a small business start-up.
- (5) An improvement to a primary residence which increases the tax basis of the property.
- (6) Emergency medical costs for the account holder or for a member of the account holder's family. However, a withdrawal for this purpose is limited to once during the life of the account and the amount of the withdrawal shall not exceed ten percent of the account balance at the time of the withdrawal. Amounts-withdrawn-for-purposes-of-this-paragraph shall-be-charged-to-the-source-of-principal-on-a-prorated basis:--Moneys-transferred-from-another-individual-development account-shall-be-considered-to-be-a-deposit-made-by-the account-holder-for-purposes-of-charges-to-the-source-of principal:

b.--At-the-adult-account-holder's-discretion-any-income earned-by-the-account.--An-account-holder-who-is-ten-or-more but-less-than-eighteen-years-of-age-may-withdraw-any-income earned-by-the-account-with-the-approval-of-the-account holder's-parent-or-guardian-and-of-the-operating-organization: If-the-account-holder-is-less-than-ten-years-of-age; any income-earned-by-the-account-may-be-withdrawn-by-the-account holder's-parent-or-guardian-with-the-approval-of-the-operating organization:

- $e_{\tau}$  <u>b.</u> At the account holder's discretion, if the account holder is at least fifty-nine and one-half years of age, any amount.
- 5. If-an An account holder is-less-than-eighteen-years-of ager-moneys shall not be-withdrawn withdraw moneys from the

holder's account unless the withdrawal is authorized under subsection 4. If-an-account-holder-is-eighteen-or-more-years of-age;-any-amount-of-the-adjusted-account-holder-deposits withdrawn-during-a-calendar-year-which-is-not-authorized-under subsection-47-is-subject-to-a-penalty-of-fifteen-percent;---In addition;-if-at-any-time-the-cumulative-amount-withdrawn-by the-account-holder-over-the-life-of-the-account-that-is-not authorized-under-subsection-4-exceeds-fifty-percent-of-the amount-of-the-adjusted-account-holder-deposits7-the contributions-made-by-a-charitable-or-individual-contributor held-in-trust-in-the-account-holder's-account-shall-be-removed from-the-account-and-redeposited-in-another-individual development-account-or-the-reserve-pool-as-directed-by-the contributor-and-deposits-made-by-the-state-of-a-savings-refund authorized-under-section-541A-3;-subsection-1;-shall-be withdrawn-and-deposited-in-the-reserve-pool:--The-amount-of the-adjusted-account-holder-deposits-is-the-amount-remaining after-subtracting-from-the-cumulative-moneys-deposited-by-the account-holder-all-amounts-withdrawn-pursuant-to-subsection-4, paragraph-"a"---At-the-time-a-charitable-or-individual contributor-contributes-moneys-to-an-account-the-contributor shall-indicate-the-contributor's-directions-for-disposition-of moneys-which-are-removed.--If-the-designated-choice-of-the contributor-does-not-exist-the-contributed-moneys-shall-be withdrawn-and-deposited-in-the-reserve-pool-

6.--Penalty-amounts-collected-pursuant-to-subsection-5
shall-be-deposited-in-the-reserve-pool:

7. 6. An adult account holder may transfer all or part of the assets the-adult-account-holder-has-deposited in the account to any other account holder's account. However, an An account holder who is less than eighteen years of age is prohibited from transferring account assets to any other account holder. Moneys-contributed-by-a-charitable-or individual-contributor-are-not-subject-to-transfer-except-as authorized-by-the-contributor, Amounts-transferred-in accordance-with-this-subsection-are-not-subject-to-a-penalty.

- 7. An individual development account closed in accordance with this subsection is not subject to the limitations and benefits provided by this chapter but is subject to state tax in accordance with the provisions of section 422.7, subsection 28, and section 450.4, subsection 6. An individual development account may be closed for any of the following reasons:
- a. The account's operating organization determines that the account holder has withdrawn moneys from the account for a purpose other than authorized under subsection 4.
- b. The account's operating organization determines there has been no activity in the account during the preceding twelve months.
- c. The account holder changes the account holder's place of primary residence to a new location outside the general geographic area served by the operating organization and an operating organization is not available in the new location.
- d. The account's operating organization withdraws from involvement with the individual development account project and another operating organization is not available to operate the account.
- 8. If-approved-by-the Subject to obtaining any necessary federal government waivers, the department of human services shall not consider moneys in an individual development account and any earnings on the moneys shall-not-be-considered-by-the department-of-human-services-for in determining the eligibility or need of an individual for benefits or assistance or the amount of benefits or assistance under the family investment program under chapter 239, or the JOBS program under chapter 249C, or any other program administered by the department of human services.
- Sec. 11. Section 541A.3, subsections 1 and 2, Code 1995, are amended to read as follows:
- 1. Payment by the state of a savings refund on amounts of up to two thousand dollars per calendar year that an account

holder deposits in the account holder's account. Moneys transferred to an individual development account from another account shall not be considered an account holder deposit for purposes of determining a savings refund. Payment shall be made directly to the account in the most appropriate manner as determined by the administrator. The state savings refund shall be the indicated percentage of the amount deposited:

- a. For an account holder with a household income, as defined in section 425.17, subsection 6, which is less-than one hundred fifty percent or less of the federal poverty level, twenty twenty-five percent.
- b. For an account holder with a household income which is more than one hundred fifty percent or-more but less than one hundred sixty seventy-five percent of the federal poverty level, eighteen twenty percent.
- c. For an account holder with a household income which is one hundred sixty seventy-five percent or more but less not more than one two hundred seventy percent of the federal poverty level, sixteen fifteen percent.

d---For-an-account-holder-with-a-household-income-which-is one-hundred-seventy-percent-or-more-but-less-than-one-hundred eighty-percent-of-the-federal-poverty-levely-fourteen-percent-

e---Por-an-account-holder-with-a-household-income-which-is one-hundred-eighty-percent-or-more-but-less-than-one-hundred ninety-percent-of-the-federal-poverty-level,-twelve-percent-

f---For-an-account-holder-with-a-household-income-which-is one-hundred-ninety-percent-or-more-but-less-than-two-hundred percent-of-the-federal-poverty-level--ten-percent-

- $g_{\overline{\tau}}$  d. For an account holder with a household income which is more than two hundred percent or-more of the federal poverty level, zero percent.
- 2. Income earned by an individual development account is not subject to <u>state</u> tax <u>until-withdrawn</u>, in accordance with the provisions of section 422.7, subsection 28.

- Sec. 12. Section 541A.4, subsection 1, Code 1995, is amended to read as follows:
- 1. For During the five-year pilot-phase period beginning January 1, 1995, the total number of individual development accounts shall be limited to ten thousand accounts, with not more than five thousand new accounts opened in the-first any one calendar year of the period, and to individuals with a household income which does not exceed two hundred percent of the federal poverty level. The-administrator-shall-ensure that-the-family-income-status-of-account-holders-at-the-time an-account-is-opened-proportionately-reflects-the-distribution of-the-household-income-status-of-the-state's-population-up-to two-hundred-percent-of-the-federal-poverty-level-
- Sec. 13. Section 541A.4, subsection 2, paragraph g, subparagraph (3), Code 1995, is amended by striking the subparagraph.
- Sec. 14. Section 541A.5, Code 1995, is amended to read as follows:

541A.5 RULES.

The administrator, in consultation with the department of revenue and finance, may shall adopt administrative rules to implement-the-provisions-of administer this chapter. The rules adopted by the administrator shall include but are not limited to provision for transfer of an individual development account to a different financial institution than originally approved by the administrator, if the different financial institution has an agreement with the account's operating organization.

Division IV -- Food Stamp Program

- Sec. 15. Section 234.13, Code 1995, is amended to read as follows:
  - 234.13 FRAUDULENT PRACTICES RELATING TO FOOD PROGRAMS.
- For the purposes of this section, unless the context otherwise requires, "benefit transfer instrument" means a food stamp coupon, authorization-to-purchase card, or electronic

benefits transfer card. A person is-guilty-of commits a fraudulent practice if that person does any of the following:

- 1. With intent to gain financial assistance to which that person is not entitled, knowingly makes or causes to be made a false statement or representation or knowingly fails to report to an employee of the department of human services any change in income, resources or other circumstances affecting that person's entitlement to such financial assistance;-or.
- 2. As a beneficiary of the food programs, transfers any food stamp coupons-or-an-authorization-to-purchase-card benefit transfer instrument to any other individual with intent that such-coupons-or-card the benefit transfer instrument be used for the benefit of someone other than persons within the beneficiary's food stamp household as certified by the department of human services; -or.
- 3. Knowingly acquires, uses or attempts to use any food stamp coupon-or-authorization-to-purchase-card benefit transfer instrument which was not issued for the benefit of that person's food stamp household by the department of human services, or by an agency administering food programs in another state.
- 4. Acquires, alters, transfers, or redeems a food stamp coupons benefit transfer instrument or possesses coupons a benefit transfer instrument, knowing that the coupons-have benefit transfer instrument has been received, transferred, or used in violation of this section or the provisions of the federal food stamp program under 7 U.S.C. ch. 51 or the federal regulations issued pursuant to that chapter.

Division V -- Family Investment Program --Immunization

Sec. 16. NEW SECTION. 239.10 IMMUNIZATION.

1. To the extent feasible, the department shall determine the immunization status of children receiving assistance under this chapter. The status shall be determined in accordance with the immunization recommendations adopted by the Iowa

department of public health under section 139.9, including the exemption provisions in section 139.9, subsection 4. If the department determines a child is not in compliance with the immunization recommendations, the department shall refer the child's parent or guardian to a local public health agency for immunization services for the child and other members of the child's family.

2. The department of human services shall cooperate with the Iowa department of public health to establish an interagency agreement allowing the sharing of pertinent client data, as permitted under federal law and regulation, for the purposes of determining immunization rates of recipients of assistance, evaluating family investment program efforts to encourage immunizations, and developing strategies to further encourage immunization of recipients of assistance.

Division VI -- Child Support

Sec. 17. Section 598.21, subsection 4, paragraph e, subparagraph (2), unnumbered paragraph 2, Code Supplement 1995, is amended to read as follows:

Failure to provide proof of compliance under this subparagraph or proof of compliance under section 598.21A is grounds for modification of the support order using the uniform child support guidelines and imputing an income to the parent equal to a forty-hour work week at the state minimum wage, unless the parent's education, experience, or actual earnings justify a higher income.

Sec. 18. NEW SECTION. 598.21A MINOR PARENT -- PARENTING CLASSES.

In any order or judgment entered under chapter 234, 252A, 252C, 252F, 598, or 600B or under any other chapter which provides for temporary or permanent support payments, if the parent ordered to pay support is less than eighteen years of age, one of the following shall apply:

1. If the child support recovery unit is providing services pursuant to chapter 252B, the court, or the

administrator as defined in section 252C.1, shall order the parent ordered to pay support to attend parenting classes which are approved by the department of human services.

2. If the child support recovery unit is not providing services pursuant to chapter 252B, the court may order the parent ordered to pay support to attend parenting classes which are approved by the court.

Sec. 19. EFFECTIVE DATE. This division of this Act takes effect July 1, 1997.

> LEONARD L. BOSWELL President of the Senate

RON J. CORBETT Speaker of the House

I hereby certify that this bill originated in the Senate and is known as Senate File 2324, Seventy-sixth General Assembly.

JOHN F. DWYER

Secretary of the Senate

Approved Cysip/6, 1996

TERRY E. BRANSTAD

Governor