

FILED FEB 15 1996

SENATE FILE **2203**  
BY COMMITTEE ON HUMAN RESOURCES  
(SUCCESSOR TO SSB 2166)

Passed Senate, Date \_\_\_\_\_ Passed House, Date \_\_\_\_\_  
Vote: Ayes \_\_\_\_\_ Nays \_\_\_\_\_ Vote: Ayes \_\_\_\_\_ Nays \_\_\_\_\_  
Approved \_\_\_\_\_

**A BILL FOR**

1 An Act relating to services relating to children and families.  
2 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA:

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**S.F. 2203**

1 Section 1. NEW SECTION. 7E.8 SERVICES TO CHILDREN AND  
2 FAMILIES -- STATE AGENCIES -- DIRECTIVE.

3 The directors of state agencies which provide services to  
4 children and families, including but not limited to the  
5 department of human services, the Iowa department of public  
6 health, the department of education, the department of  
7 economic development, the department of employment services,  
8 and the department of human rights, shall form a work group,  
9 which also includes service providers and community leaders,  
10 to internally coordinate and to increase collaboration  
11 regarding policies and programs which focus on children and  
12 families. The work group shall develop a joint strategic plan  
13 to reduce regulation, to eliminate duplication, and to develop  
14 a system for evaluation of existing and future programs and  
15 activities relating to children and families. The work group  
16 shall submit a comprehensive report to the general assembly  
17 detailing the progress in meeting the directive, initially,  
18 prior to the end of the 1996 Session of the general assembly  
19 and, annually, thereafter, on or before December 1.

20 Sec. 2. IOWA HEALTHY FAMILY PROGRAM EXPANSION STATEWIDE.  
21 The Iowa department of public health shall develop a plan  
22 including recommendations for increased funding to expand the  
23 Iowa healthy family program established in section 135.106  
24 statewide. The plan shall be submitted to the general  
25 assembly on or before December 1, 1996.

26 Sec. 3. APPROPRIATIONS RELATING TO CHILDREN AND FAMILIES  
27 -- PROVISION IN THE FORM OF BLOCK GRANTS. The general  
28 assembly shall develop a process, using the criteria set out  
29 in this section, to appropriate state funds in block grant  
30 form to communities for programs for families with children  
31 between zero and five years of age.

32 The funds, in block grant form, shall be allocated to a  
33 community which may be a city, a county, a school district, or  
34 a group of cities, counties, or school districts for which a  
35 city government, a county board of supervisors, or a school

1 district or a group of city governments, county boards of  
2 supervisors, or school districts submits an application for  
3 funding services to families with children between zero and  
4 five years of age.

5 The application shall be submitted to the department of  
6 management and shall propose a collaborative community  
7 strategy through participation of a wide range of consumers  
8 and public, private sector, and voluntary groups and  
9 organizations within the community in the development and  
10 implementation of the plan; to provide matching funds in an  
11 amount designated by the department of management based upon  
12 the number of families with children between zero and five  
13 years of age in the community; and to evaluate programs  
14 through state-developed performance measures.

15 The department of management shall develop criteria for and  
16 a procedure for the approval of community plans, determine the  
17 number of families within a community with children between  
18 zero and five years of age, and develop performance measures,  
19 in consultation with state agencies which provide services to  
20 these families including but not limited to the department of  
21 human services, the Iowa department of public health, the  
22 department of education, the department of economic  
23 development, the department of employment services, and the  
24 department of human rights.

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#### EXPLANATION

26 This bill includes provisions relating to services provided  
27 to children and families which include:

28 1. Directing state agencies which are involved in  
29 providing services to children and families to form a work  
30 group, which also includes service providers and community  
31 leaders, to internally coordinate and to increase  
32 collaboration regarding policies and programs which focus on  
33 children and families. The work group is directed to develop  
34 a strategic plan to reduce regulation, eliminate duplication,  
35 and to develop a system for evaluation of existing and future

1 programs and activities relating to children and families.  
2 The work group is to submit a progress report to the general  
3 assembly, initially prior to the completion of the 1996  
4 Session and annually, thereafter on or before December 1.

5 2. Directing the Iowa department of public health to  
6 develop a plan including recommendations for increased funding  
7 to expand the Iowa healthy families program statewide. The  
8 plan is to be submitted to the general assembly on or before  
9 December 1, 1996.

10 3. Directing the general assembly to develop a process to  
11 appropriate state funds in block grant form to communities for  
12 programs for families with children between zero and five  
13 years of age. The department of management, in consultation  
14 with state agencies which provide services to these families,  
15 is directed to develop criteria for and a procedure for the  
16 approval of community plans, determine the number of families  
17 within a community with children between zero and five years  
18 of age, and develop performance measures to evaluate the  
19 plans. The application submitted by a city government, a  
20 county board of supervisors, or a school district or a  
21 coalition of these entities for funding of a plan must propose  
22 a collaborative community strategy developed and to be  
23 implemented through participation of a wide range of community  
24 interests, to provide matching funds in an amount designated  
25 by the department of management, and to evaluate programs  
26 through state-developed performance measures.

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## SENATE FILE 2203

S-5397

1 Amend the amendment, S-5371, to Senate File 2203 as  
2 follows:

3 1. Page 1, by inserting after line 3 the  
4 following:

5 "Sec. 100. NEW SECTION. 7E.8 SERVICES TO  
6 CHILDREN AND FAMILIES -- STATE AGENCIES -- DIRECTIVE.

7 The child development coordinating council shall  
8 develop a strategic plan, to internally coordinate,  
9 increase collaboration, reduce regulation, eliminate  
10 duplication, and develop a system for evaluation of  
11 existing and future programs and activities relating  
12 to children and families. The council shall develop  
13 the strategic plan in consultation with entities which  
14 provide services to children and families, including  
15 but not limited to the department of human services,  
16 the Iowa department of public health, the department  
17 of education, the department of economic development,  
18 the department of employment services, the department  
19 of human rights, service providers, and community  
20 leaders. The council shall submit a comprehensive  
21 report to the general assembly detailing the progress  
22 in meeting the directive, initially, prior to the end  
23 of the regular session of the general assembly meeting  
24 in 1996, and, annually, thereafter, on or before  
25 December 1."

26 2. Page 1, line 4, by striking the figure "7E.8"  
27 and inserting the following: "7E.9".

28 3. Page 2, by inserting after line 47 the  
29 following:

30 "\_\_\_\_. Page 1, line 24, by inserting after the  
31 word "statewide." the following: "The plan developed  
32 shall provide for expansion in a manner which directs  
33 funding to those areas of the state which have the  
34 greatest high-risk populations relative to infant  
35 mortality.""

36 4. Page 2, line 49, by inserting after the figure  
37 "24" the following: "and inserting the following:

38 Sec. \_\_\_\_ . EFFECTIVE DATE. Section 100 of this  
39 Act, being deemed of immediate importance, takes  
40 effect upon enactment."

41 \_\_\_\_ . Title page, line 1, by inserting after the  
42 word "families" the following: "and providing an  
43 effective date"."

44 5. By renumbering as necessary.

By MARY NEUHAUSER

S-5397 FILED MARCH 19, 1996

## SENATE FILE 2203

092

Amend Senate File 2203 as follows:

1. Page 1, by striking lines 3 through 19, and inserting the following:

4 "The child development coordinating council shall  
5 develop a strategic plan, to internally coordinate,  
6 increase collaboration, reduce regulation, eliminate  
7 duplication, and develop a system for evaluation of  
8 existing and future programs and activities relating  
9 to children and families. The council shall develop  
10 the strategic plan in consultation with entities which  
11 provide services to children and families, including  
12 but not limited to the department of human services,  
13 the Iowa department of public health, the department  
14 of education, the department of economic development,  
15 the department of employment services, the department  
16 of human rights, service providers, and community  
17 leaders. The council shall submit a comprehensive  
18 report to the general assembly detailing the progress  
19 in meeting the directive, initially, prior to the end  
20 of the regular session of the general assembly meeting  
21 in 1996, and, annually, thereafter, on or before  
22 December 1."

23 2. Page 1, line 24, by inserting after the word  
24 "statewide." the following: "The plan developed shall  
25 provide for expansion in a manner which directs  
26 funding to those areas of the state which have the  
27 greatest high-risk populations relative to infant  
28 mortality."

29 3. Page 2, by inserting after line 24, the  
30 following:

31 "Sec. 4. EFFECTIVE DATE. Section 1 of this Act,  
32 being deemed of immediate importance, takes effect  
33 upon enactment."

34 4. Title page, line 1, by inserting after the  
35 word "families" the following: "and providing an  
36 effective date".

By MARY NEUHAUSER

S-5092 FILED FEBRUARY 21, 1996

## SENATE FILE 2203

S-5371

1 Amend Senate File 2203 as follows:

2 1. Page 1, by striking lines 1 through 19 and  
3 inserting the following:

4 "Sec. \_\_\_\_ . NEW SECTION. 7E.8 INNOVATION ZONES --  
5 COMMISSION CREATED -- REQUIREMENTS.

6 1. It is the purpose of this section to facilitate  
7 the establishment of partnerships to redirect existing  
8 public funds to achieve improved results for children  
9 and families. State agencies and local communities  
10 shall negotiate the decategorization of funding to  
11 create shared accountability and responsibilities in  
12 achieving results for children and families.

13 2. A state-level commission is created consisting  
14 of the directors or the directors' designees of the  
15 department of human services, the department of human  
16 rights, the department of education, the Iowa  
17 department of public health, the department of  
18 employment services, the department of management, the  
19 department of economic development, and the department  
20 of elder affairs. The commission shall work in  
21 cooperation with and shall receive support and  
22 guidance from the council on human investment.  
23 Additional members may be included in the work of the  
24 commission as necessary and as determined by the  
25 commission.

26 3. On or before June 30, 1997, the commission  
27 shall do all of the following:

28 a. To the extent necessary, propose and adopt  
29 rules to govern the process of establishing innovation  
30 zones, including but not limited to rules regarding  
31 the minimum requirements for local organization  
32 participation in the innovation zone entity.

33 b. Issue a request for applications to be  
34 submitted by the participants in the innovation zone  
35 entity. The applications shall emphasize the  
36 development of community-based strategies which are  
37 cross-system in design and which improve results for  
38 children and families.

39 c. Negotiate agreements with the innovation zone  
40 entities based upon the applications submitted and  
41 including identification of funding to be utilized in  
42 implementing innovation zone plans.

43 d. Develop a structure to conduct a return-on-  
44 investment analysis of the innovation zones.

45 e. Provide technical assistance and support in the  
46 development and implementation of innovation zone  
47 plans.

48 f. Consult with local community leaders throughout  
49 the process regarding the design and implementation of  
50 the innovation zone plans.

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Page 2

1 g. Provide maximum flexibility and encourage  
2 creativity in the design and implementation of  
3 innovation zone plans with an emphasis on the  
4 potential for improving results for children and  
5 families through the plans.

6 h. Coordinate the process by which local  
7 participants in the innovation zones may apply for  
8 waivers of state administrative rules. Requests for  
9 waivers of administrative rules shall be approved by  
10 the agency administering the rules from which a waiver  
11 is requested. Previously approved waivers and  
12 existing waiver procedures shall be utilized to the  
13 maximum extent possible, and additional waivers shall  
14 be granted as necessary and to the maximum extent  
15 possible.

16 i. Initiate requests for waivers of federal  
17 requirements, as appropriate and necessary to  
18 implement innovation zone plans.

19 j. Negotiate performance-based agreements for each  
20 innovation zone which shall include individual and  
21 joint state and local responsibilities and the results  
22 to be achieved and the methods and performance  
23 measures to be used in measuring results.

24 4. An innovation zone entity that submits an  
25 application shall do all of the following:

26 a. Define the geographic service area of the  
27 innovation zone which may be one or more communities  
28 or counties.

29 b. Develop an innovation zone plan as agreed to in  
30 cooperation with the commission.

31 c. Establish or designate an entity that will be  
32 responsible for development and implementation of the  
33 plan and that will certify the performance-based  
34 agreement negotiated with the commission which  
35 agreement shall include both individual and joint  
36 local and state responsibilities under the innovation  
37 zone plan.

38 d. Develop a budget for the implementation of the  
39 innovation zone plan which includes a commitment of  
40 ongoing, local, public and private resources.

41 5. Following negotiation and execution of the  
42 agreement, the innovation zone entity shall implement  
43 the plan and provide scheduled reports to the  
44 commission and to the council on human investment.  
45 The council on human investment shall make reports  
46 available to the governor and to the general assembly  
47 upon receipt of any report."

48 2. By striking page 1, line 26, through page 2,  
49 line 24.

By ELAINE SZYMONIAK

S-5371 FILED MARCH 18, 1996

Szymoniak  
Kramer  
Vilsack

35B-2/66

Succeeded By  
SF/HF ~~2203~~ 2203 Human Resources

SENATE FILE \_\_\_\_\_  
BY (PROPOSED COMMITTEE ON  
HUMAN RESOURCES BILL  
BY CHAIRPERSON SZYMONIAK)

Passed Senate, Date \_\_\_\_\_ Passed House, Date \_\_\_\_\_  
Vote: Ayes \_\_\_\_\_ Nays \_\_\_\_\_ Vote: Ayes \_\_\_\_\_ Nays \_\_\_\_\_  
Approved \_\_\_\_\_

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