APR 3 1995

23

WAYS & MEANS CALENDAR

HOUSE FILE <u>554</u>
BY COMMITTEE ON WAYS AND MEANS

(SUCCESSOR TO HSB 130)

Passed House Date 4/17/95 Passed Senate Date 4-18-95

Vote: Ayes 96 Nays 0 Vote: Ayes 50 Nays 0

Approved April 25, 1995

A BILL FOR

1 An Act relating to state and local taxes including appeals of 2 department of revenue and finance actions, the prohibition of 3 unconstitutional or illegal tax collections, assessment procedures pertaining to amended returns, corporate income tax rates, sales tax on test laboratory services, collection of sales tax by out-of-state retailers, interest accrual on sales 7 and use tax refunds, sales tax permit denial for delinquent taxes, bonding provisions for sales tax and environmental 8 9 protection charge contested case decisions, costs associated 10 with contested case hearings, penalty for underpayment of corporation income and franchise taxes, services subject to 11 12 use tax, penalty for underpayment of use tax, the repeal of 13 obsolete property tax provisions, and imposition of the drug 14 excise tax on unprocessed marijuana plants and providing 15 effective and applicability date provisions. 16 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA: 17 18 19 20 21 22

- 1 Section 1. Section 421.10, Code 1995, is amended to read
- 2 as follows:
- 3 421.10 APPEAL PERIOD -- DENIAL OF TAXPAYER'S CLAIM.
- 4 The appeal period for revision of assessment of tax,
- 5 interest, and penalties set out under section 422.28, 422.54,
- 6 452A.64, 453A.29, or 453A.46 applies to appeals to notices
- 7 from the department denying changes in filing methods, denying
- 8 refund claims, and denying portions of refund claims for the
- 9 tax covered by that section, and notices of any department
- 10 action directed to a specific taxpayer, other than licensing,
- 11 which involves a calculation.
- 12 Sec. 2. Section 421.60, Code 1995, is amended by adding
- 13 the following new subsection:
- 14 NEW SUBSECTION. 10. ILLEGAL TAX. A tax shall not be
- 15 collected by the department if it is prohibited under the
- 16 Constitution of the United States or laws of the United
- 17 States, or under the Constitution of the State of Iowa.
- 18 Sec. 3. Section 422.25, Code 1995, is amended by adding
- 19 the following new subsection:
- 20 NEW SUBSECTION. 11. If a taxpayer files an amended return
- 21 within sixty days prior to the expiration of the applicable
- 22 period of limitations described in subsection 1, the
- 23 department has sixty days from the date of receipt of the
- 24 amended return to issue an assessment for any applicable tax,
- 25 interest, or penalty.
- Sec. 4. Section 422.33, subsection 1, unnumbered paragraph
- 27 2, Code 1995, is amended to read as follows:
- 28 "Income from sources within this state" means income from
- 29 real, or intangible property located or having a
- 30 situs in this state.
- 31 Sec. 5. Section 422.43, subsection 11, unnumbered
- 32 paragraph 1, Code 1995, is amended to read as follows:
- 33 The following enumerated services are subject to the tax
- 34 imposed on gross taxable services: alteration and garment
- 35 repair; armored car; vehicle repair; battery, tire and allied;

1 investment counseling; service charges of all financial 2 institutions; barber and beauty; boat repair; vehicle wash and 3 wax; carpentry; roof, shingle, and glass repair; dance schools 4 and dance studios; dating services; dry cleaning, pressing, 5 dyeing, and laundering; electrical and electronic repair and 6 installation; rental of tangible personal property, except 7 mobile homes which are tangible personal property; excavating 8 and grading; farm implement repair of all kinds; flying 9 service; furniture, rug, upholstery repair and cleaning; fur 10 storage and repair; golf and country clubs and all commercial 11 recreation; house and building moving; household appliance, 12 television, and radio repair; jewelry and watch repair; 13 limousine service, including driver; machine operator; machine 14 repair of all kinds; motor repair; motorcycle, scooter, and 15 bicycle repair; oilers and lubricators; office and business 16 machine repair; painting, papering, and interior decorating; 17 parking facilities; pipe fitting and plumbing; wood 18 preparation; licensed executive search agencies; private 19 employment agencies, excluding services for placing a person 20 in employment where the principal place of employment of that 21 person is to be located outside of the state; sewage services 22 for nonresidential commercial operations; sewing and 23 stitching; shoe repair and shoeshine; sign construction and 24 installation; storage of household goods, mini-storage, and 25 warehousing of raw agricultural products; swimming pool 26 cleaning and maintenance; taxidermy services; telephone 27 answering service; test laboratories, except including mobile 28 testing laboratories and field testing by testing 29 laboratories, and excluding tests on humans or animals; 30 termite, bug, roach, and pest eradicators; tin and sheet metal 31 repair; turkish baths, massage, and reducing salons; weighing; 32 welding; well drilling; wrapping, packing, and packaging of 33 merchandise other than processed meat, fish, fowl and 34 vegetables; wrecking service; wrecker and towing; pay 35 television; campgrounds; carpet and upholstery cleaning; gun

- 1 and camera repair; janitorial and building maintenance or
- 2 cleaning; lawn care, landscaping and tree trimming and
- 3 removal; pet grooming; reflexology; security and detective
- 4 services; tanning beds or salons; and water conditioning and
- 5 softening.
- 6 Sec. 6. Section 422.43, subsection 12, Code 1995, is
- 7 amended by striking the subsection.
- 8 Sec. 7. Section 422.45, subsection 7, paragraph b, Code
- 9 1995, is amended by adding the following new unnumbered
- 10 paragraph:
- 11 NEW UNNUMBERED PARAGRAPH. Refunds authorized under this
- 12 subsection shall accrue interest at the rate in effect under
- 13 section 421.7 from the first day of the second calendar month
- 14 following the date the refund claim is received by the
- 15 department.
- 16 Sec. 8. Section 422.53, subsection 2, Code 1995, is
- 17 amended to read as follows:
- 18 2. The applicant must have a permit for each place of
- 19 business. The department may deny a permit to an applicant
- 20 who is substantially delinquent in paying a tax due, or the
- 21 interest or penalty on the tax, administered by the department
- 22 at the time of application. If the applicant is a
- 23 partnership, a permit may be denied if the partner is
- 24 substantially delinquent in paying any delinquent tax, penalty
- 25 or interest. If the applicant is a corporation, a permit may
- 26 be denied if any officer having a substantial legal or
- 27 equitable interest in the ownership of the corporation owes
- 28 any delinquent tax, penalty, or interest of-the-applicant
- 29 corporation.
- 30 Sec. 9. Section 422.55, subsection 2, Code 1995, is
- 31 amended by striking the subsection and inserting in lieu
- 32 thereof the following:
- 33 2. For cause and upon a showing by the director that
- 34 collection of the tax in dispute is in doubt, the court may
- 35 order the petitioner to file with the clerk a bond for the use

- 1 of the respondent, with sureties approved by the clerk, in the
- 2 amount of tax appealed from, conditioned that the petitioner
- 3 shall perform the orders of the court.
- 4 Sec. 10. Section 422.70, subsection 2, Code 1995, is
- 5 amended to read as follows:
- 6 2. Where the director finds the taxpayer has made a
- 7 fraudulent return, the costs of said any hearing, including a
- 8 contested case hearing, shall be taxed to the taxpayer. In
- 9 all other cases the costs shall be paid by the state.
- 10 Sec. 11. Section 422.88, subsections 2 and 3, Code 1995,
- 11 are amended to read as follows:
- 12 2. The amount of the underpayment shall be the excess of
- 13 the amount of the installment which would be required to be
- 14 paid if the estimated tax was equal to eighty ninety percent
- 15 of the tax shown on the return of the taxpayer for the taxable
- 16 year over any the amount of installments paid on or before the
- 17 date prescribed for payment.
- 18 3. If the taxpayer did not file a return during the
- 19 taxable year, the amount of the underpayment shall be equal to
- 20 eighty ninety percent of the taxpayer's tax liability for the
- 21 taxable year over any the amount of installments paid on or
- 22 before the date prescribed for payment.
- Sec. 12. Section 422.89, subsection 3, unnumbered
- 24 paragraph 1, Code 1995, is amended to read as follows:
- 25 An amount equal to eighty ninety percent of the tax for the
- 26 taxable year computed by placing on an annualized basis the
- 27 taxable income:
- 28 Sec. 13. Section 422B.8, unnumbered paragraph 1, Code
- 29 1995, is amended to read as follows:
- 30 A local sales and services tax at the rate of not more than
- 31 one percent may be imposed by a county on the gross receipts
- 32 taxed by the state under chapter 422, division IV. A local
- 33 sales and services tax shall be imposed on the same basis as
- 34 the state sales and services tax and may not be imposed on the
- 35 sale of any property or on any service not taxed by the state,

- 1 except the tax shall not be imposed on the gross receipts from
- 2 the sale of motor fuel or special fuel as defined in chapter
- 3 452A, on the gross receipts from the rental of rooms,
- 4 apartments, or sleeping quarters which are taxed under chapter
- 5 422A during the period the hotel and motel tax is imposed, on
- 6 the gross receipts from the sale of natural gas or electric
- 7 energy in a city or county where the gross receipts are
- 8 subject to a franchise fee or user fee during the period the
- 9 franchise or user fee is imposed, on-the-gross-receipts-upon
- 10 which-sales-tax-is-imposed-only-under-section-422.437
- 11 subsection-12, on the gross receipts from the sale of
- 12 equipment by the state department of transportation, and on
- 13 the gross receipts from the sale of a lottery ticket or share
- 14 in a lottery game conducted pursuant to chapter 99E. A local
- 15 sales and services tax is applicable to transactions within
- 16 those incorporated and unincorporated areas of the county
- 17 where it is imposed and shall be collected by all persons
- 18 required to collect state gross receipts taxes. All cities
- 19 contiguous to each other shall be treated as part of one
- 20 incorporated area and the tax would be imposed in each of
- 21 those contiguous cities only if the majority of those voting
- 22 in the total area covered by the contiguous cities favor its
- 23 imposition.
- 24 Sec. 14. Section 423.1, subsection 7, Code 1995, is
- 25 amended to read as follows:
- 7. "Retailer" means and includes every person engaged in
- 27 the business of selling tangible personal property or services
- 28 enumerated in section 422.43 for use within the meaning of
- 29 this chapter; -provided, -however, -that. However, when in the
- 30 opinion of the director it is necessary for the efficient
- 31 administration of this chapter to regard any salespersons,
- 32 representatives, truckers, peddlers, or canvassers as the
- 33 agents of the dealers, distributors, supervisors, employers,
- 34 or persons under whom they operate or from whom they obtain
- 35 the tangible personal property sold by them, irrespective of

1 whether they are making sales on their own behalf or on behalf

2 of such those dealers, distributors, supervisors, employers,

3 or persons, the director may so regard them and may-regard the

4 dealers, distributors, supervisors, employers, or persons as

5 retailers for purposes of this chapter.

6 Sec. 15. Section 423.18, subsections 2 and 3, Code 1995, 7 are amended to read as follows:

8 2. A person who willfully attempts in any manner to evade

9 a tax imposed by this chapter or the payment of-ninety-percent

10 of the tax, or a person who makes or causes to be made any

11 false or fraudulent monthly deposit form or return with intent

12 to evade the tax imposed by this chapter or the payment of

13 minety-percent of the tax is guilty of a class "D" felony.

14 3. A person required to pay tax, or to make, sign or file

15 a monthly deposit form or return, who willfully makes a false

16 or fraudulent monthly deposit form or return, or who willfully

17 fails at the time required by law to pay at least ninety

18 percent of the tax or fails to make, sign or file the monthly

19 deposit form or return, is guilty of a fraudulent practice.

Sec. 16. Section 423.21, Code 1995, is amended to read as

21 follows:

22 423.21 BOOKS -- EXAMINATION.

23 Every retailer required or authorized to collect taxes

24 imposed by this chapter and every person using in this state

25 tangible personal property, services, or the product of

26 services shall keep such those records, receipts, invoices,

27 and other pertinent papers as the director shall require, in

28 such the form as that the director shall require. The

29 director or any duly authorized agent of the department may

30 examine the books, papers, records, and equipment of any

31 person either selling tangible personal property or services

32 or liable for the tax imposed by this chapter, and investigate

33 the character of the business of any such person in order to

34 verify the accuracy of any return made, or if no a return was

35 not made by such the person, ascertain and determine the

- 1 amount due under the-provisions-of this chapter. Any-such
- 2 These books, papers, and records shall be made available
- 3 within this state for such examination upon reasonable notice
- 4 when the director shall deem it advisable and shall so order.
- 5 The preceding requirements shall likewise apply to users and
- 6 persons rendering, furnishing, or performing service
- 7 enumerated in section 422.43.
- 8 Sec. 17. Section 423.25, Code 1995, is amended to read as
- 9 follows:
- 10 423.25 TAXATION IN ANOTHER STATE.
- 11 If any person who causes tangible personal property to be
- 12 brought into this state or who uses in this state services
- 13 enumerated in section 422.43 has already paid a tax in another
- 14 state in respect to the sale or use of the property or the
- 15 performance of the service, or an occupation tax in respect to
- 16 the property, in an amount less than the tax imposed by this
- 17 title, the provisions of this title shall apply, but at a rate
- 18 measured by the difference only between the rate fixed in this
- 19 title and the rate by which the previous tax on the sale or
- 20 use, or the occupation tax, was computed. If the tax imposed
- 21 and paid in the other state is equal to or more than the tax
- 22 imposed by this title, then no a tax is not due in this state
- 23 on the personal property or service.
- 24 Sec. 18. Section 424.13, subsection 2, Code 1995, is
- 25 amended by striking the subsection and inserting in lieu
- 26 thereof the following:
- 27 2. For cause and upon a showing by the director that
- 28 collection of the tax in dispute is in doubt, the court may
- 29 order the petitioner to file with the clerk a bond for the use
- 30 of the respondent, with sureties approved by the clerk, in the
- 31 amount of tax appealed from, conditioned that the petitioner
- 32 shall perform the orders of the court.
- 33 Sec. 19. Section 427.1, subsections 5, 14, 18, 19, and 22,
- 34 Code 1995, are amended by striking the subsections.
- 35 Sec. 20. Section 428.1, unnumbered paragraph 1, Code 1995,

- 1 is amended to read as follows:
- Every inhabitant-of-this-state, of-full-age-and-sound-mind,
- 3 person shall list for the assessor all property subject to
- 4 taxation in the state, of which the inhabitant person is the
- 5 owner, or has the control or management, in the following
- 6 manner herein-directed:
- 7 Sec. 21. Section 428.23, Code 1995, is amended to read as
- 8 follows:
- 9 428.23 MANUFACTURER TO LIST.
- 10 Corporations organized under-the-laws-of-this-state for
- 11 pecuniary profit and engaged in manufacturing as defined in
- 12 section 428.20 shall list their real property in the same
- 13 manner as is required of individuals.
- 14 Sec. 22. Section 428.37, subsection 2, unnumbered
- 15 paragraph 1, Code 1995, is amended to read as follows:
- Notwithstanding sections section 428.25 and-428.27, the
- 17 taxable value of an electric power generating plant placed in
- 18 commercial service after December 31, 1972, shall be
- 19 apportioned by the director of revenue and finance, commencing
- 20 with the year 1973, as follows:
- 21 Sec. 23. Section 433.4, Code 1995, is amended to read as
- 22 follows:
- 23 433.4 ASSESSMENT.
- 24 The director of revenue and finance shall on the second
- 25 Monday in July of each year, proceed to find the actual value
- 26 of the property of such these companies in this state, taking
- 27 into consideration the information obtained from the
- 28 statements above required, and any further information the
- 29 director can obtain, using the same as a means for determining
- 30 the actual cash value of the property of such these companies
- 31 within this state. The director shall also taking take into
- 32 consideration the valuation of all property of such these
- 33 companies, including franchises and the use of the property in
- 34 connection with lines outside the state, and making such these
- 35 deductions as may be necessary on account of extra value of

- 1 property outside the state as compared with the value of
- 2 property in the state, in order that the actual cash value of
- 3 the property of the company within this state may be
- 4 ascertained. Said The assessment shall include all property
- 5 of every kind and character whatsoever, real, personal, or
- 6 mixed, used by said the companies in the transaction of
- 7 telegraph and telephone business; and the property so included
- 8 in said the assessment shall not be taxed in any other manner
- 9 than as provided in this chapter and-section-427-17-subsection 10 ±9.
- 11 Sec. 24. Section 433.12, Code 1995, is amended to read as
- 12 follows:
- 13 433.12 "COMPANY" DEFINED.
- 14 The-word-"company" "Company" as used in this chapter and
- 15 section-427:17-subsection-197-shall-be-deemed-and-construed-to
- 16 mean-and-include means any person, copartnership, association,
- 17 corporation, or syndicate that shall-own owns or operate
- 18 operates, or be is engaged in operating, any telegraph or
- 19 telephone line, whether formed or organized under the laws of
- 20 this state or elsewhere.
- 21 Sec. 25. Section 437.1, Code 1995, is amended to read as
- 22 follows:
- 23 437.1 "COMPANY" DEFINED.
- 24 The-word-"company" "Company" as used in this chapter and
- 25 section-427-17-subsection-197-shall-be-deemed-and-considered
- 26 to-mean-and-include means any person, copartnership,
- 27 association, corporation, or syndicate, texcept co-operative
- 28 corporations or associations which are not organized or
- 29 operated for profit; that shall-own owns or operate operates
- 30 a transmission line or lines for the conducting of electric
- 31 energy located within the state and wholly or partly outside
- 32 cities, whether formed or organized under the laws of this
- 33 state or elsewhere.
- 34 Sec. 26. Section 437.12, Code 1995, is amended to read as
- 35 follows:

- 1 437.12 ASSESSMENT EXCLUSIVE.
- 2 Every transmission line or part thereof of a transmission
- 3 line, of which the director of revenue and finance is required
- 4 by this chapter to find the value, shall be exempt from other
- 5 assessment or taxation either under sections 428.24 to 428-27
- 6 428.26, or under any other law of this state except as
- 7 provided in this chapter.
- 8 Sec. 27. Section 437.13, Code 1995, is amended to read as
- 9 follows:
- 10 437.13 LOCAL ASSESSMENT.
- 11 All lands, buildings, machinery, poles, towers, wires,
- 12 station and substation equipment, and other construction owned
- 13 or operated by any company referred to in section 437.2, and
- 14 where such this property is located within any city within
- 15 this state, shall be listed and assessed for taxation in the
- 16 same manner as provided in sections 428.24, 428.25, and
- 17 428.29, for the listing and assessment of that part of the
- 18 lands, buildings, machinery, tracks, poles, and wires within
- 19 the limits of any city belonging to individuals or
- 20 corporations furnishing electric light or power, and where
- 21 such this property, except the capital stock, is situated
- 22 partly within and partly without the limits of a city. All
- 23 personal property of every company owning or operating any
- 24 such transmission line referred to in section 437.2, used or
- 25 purchased by it for the purpose of such the transmission line,
- 26 shall be listed and assessed in the assessment district where
- 27 usually kept and housed and under sections 428.267-428-277 and
- 28 428.29.
- 29 Sec. 28. Section 441.21, subsection 9, paragraph b, Code
- 30 1995, is amended to read as follows:
- 31 b. Notwithstanding paragraph "a" of-this-subsection,-any
- 32 construction-or-installation-of-gas-production-systems-using
- 33 waste-or-manure-to-produce-gas-completed-on-property
- 34 classified-as-agricultural,-residential,-commercial,-or
- 35 industrial-property-shall-not-increase-the-actual,-assessed

- 1 and-taxable-values-of-the-property-for-assessment-years
- 2 beginning-on-January-1,-1979-and-ending-on-or-before-December
- 3 317-1985---In-addition7-notwithstanding-paragraph-"a"-of-this
- 4 subsection, any construction or installation of a solar energy
- 5 system on property so classified shall not increase the
- 6 actual, assessed and taxable values of the property for five
- 7 full assessment years.
- 8 Sec. 29. Section 453B.1, subsection 3, paragraph b, Code
- 9 1995, is amended to read as follows:
- 10 b. Forty-two and one-half grams of more of processed
- 11 marijuana or of a substance consisting of or containing
- 12 marijuana.
- 13 Sec. 30. Section 453B.1, subsection 3, Code 1995, is
- 14 amended by adding the following new paragraph after paragraph
- 15 b and relettering:
- 16 NEW PARAGRAPH. c. One or more unprocessed marijuana
- 17 plants.
- 18 Sec. 31. Section 453B.1, Code 1995, is amended by adding
- 19 the following new subsections:
- 20 NEW SUBSECTION. 7A. "Processed marijuana" means all
- 21 marijuana except unprocessed marijuana plants.
- 22 NEW SUBSECTION. 10. "Unprocessed marijuana plant" means
- 23 any cannabis plant at any level of growth, whether wet, dry,
- 24 harvested, or growing.
- Sec. 32. Section 453B.7, Code 1995, is amended to read as
- 26 follows:
- 27 453B.7 TAX IMPOSED -- RATE OF TAX.
- 28 An excise tax is imposed on dealers at the following rates:
- 29 1. On each gram of processed marijuana, or each portion of
- 30 a gram, five dollars.
- 31 2. On each gram or portion of a gram of any taxable
- 32 substance sold by weight other than marijuana, two hundred
- 33 fifty dollars.
- 34 3. On each unprocessed marijuana plant, seven hundred
- 35 fifty dollars.

- 1 $3 \div 4$. On each ten dosage units of any taxable substance.
- 2 other than unprocessed marijuana plants, that is not sold by
- 3 weight, or portion thereof, four hundred dollars.
- 4 Sec. 33. Section 428.27, Code 1995, is repealed.
- 5 Sec. 34. Section 3 of this Act, being deemed of immediate
- 6 importance, takes effect upon enactment, and applies or
- 7 retroactively applies to April 1, 1995, for amended tax
- 8 returns filed on or after that date.
- 9 Sec. 35. Section 4 of this Act applies retroactively to
- 10 January 1, 1995, for tax years beginning on or after that
- 11 date.
- 12 Sec. 36. Sections 11 and 12 of this Act are effective July
- 13 1, 1995, for tax years beginning on or after that date.
- 14 EXPLANATION
- The bill makes a number of changes to the state tax laws
- 16 including income tax changes that treat income from intangible
- 17 property as income from sources within the state for corporate
- 18 income tax purposes; increase from 80 percent to 90 percent
- 19 the amount of estimated tax payments to be paid by
- 20 corporations and financial institutions; and give the
- 21 department 60 days to assess tax on amended returns received
- 22 within 60 days of the statute of limitations.
- 23 Sales and use tax provisions include changes that expand
- 24 taxable services of testing laboratories to include mobile and
- 25 field testing laboratories; eliminate the requirement that
- 26 out-of-state retailers collect sales tax if their only
- 27 activity is catalogue sales; allow interest on refunds to
- 28 governmental bodies, private nonprofit education institutions,
- 29 and private museums to accrue the first day of the second
- 30 month after receipt of the refund claim by the department;
- 31 provide that the definition of "retailer" includes persons
- 32 providing enumerated services; include services used in this
- 33 state as subject to use tax if sales tax is not paid; modify
- 34 certain evasion of use tax provisions.
- 35 The bill modifies certain bonding requirements on appeal,

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1 provides that contested case hearing costs in fraud cases are
 2 taxed to the taxpayer; repeals certain obsolete property tax
 3 exemptions, and imposes a tax on unprocessed marijuana plants.
      The bill has numerous effective and applicability date
 5 provisions.
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HSB 130 WAYS AND MEANS

Succeeued By

SENATE/HOUSE FILE 554

BY (PROPOSED DEPARTMENT OF

REVENUE AND FINANCE BILL)

Alnkla, Chan Van Jossen Deigel Shoultz

Passed	Senate,	Date	Passed	House, I	Date	
Vote:	Ayes	Nays	Vote:	Ayes		Nays
	Ar	oproved				· .

A BILL FOR

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2		department of revenue and finance actions, the prohibition of
3		unconstitutional or illegal tax collections, assessment
4		procedures pertaining to amended returns, corporate income tax
5		rates, sales tax on test laboratory services, collection of
6		sales tax by out-of-state retailers, interest accrual on sales
7		and use tax refunds, sales and use tax exemption for machinery
8		and equipment replacement parts, sales tax permit denial for
9		delinquent taxes, bonding provisions for sales tax and
10		environmental protection charge contested case decisions,
11		costs associated with contested case hearings, penalty for
12		underpayment of corporation income and franchise taxes,
13		services subject to use tax, penalty for underpayment of use
14		tax, disclosure of tax return information, the repeal of
15		obsolete property tax provisions, and imposition of the drug
16		excise tax on unprocessed marijuana plants.
17	BE	IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA:
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- 1 <u>Section 1.</u> Section 421.10, Code 1995, is amended to read 2 as follows:
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- 4 The appeal period for revision of assessment of tax,
- 5 interest, and penalties set out under section 422.28, 422.54,
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- 7 from the department denying changes in filing methods, denying
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- 15 collected by the department if it is prohibited under the
- 16 Constitution of the United States or laws of the United
- 17 States, or under the Constitution of the State of Iowa.
- 18 Sec. 3. Section 422.25, Code 1995, is amended by adding
- 19 the following new subsection:
- 20 NEW SUBSECTION. 11. If a taxpayer files an amended return
- 21 within sixty days prior to the expiration of the applicable
- 22 period of limitations described in subsection 1, the
- 23 department has sixty days from the date of receipt of the
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- 25 interest, or penalty.
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- 30 situs in this state.
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- 34 imposed on gross taxable services: alteration and garment
- 35 repair; armored car; vehicle repair; battery, tire and allied;

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1 investment counseling; service charges of all financial 2 institutions; barber and beauty; boat repair; vehicle wash and 3 wax; carpentry; roof, shingle, and glass repair; dance schools 4 and dance studios; dating services; dry cleaning, pressing, 5 dyeing, and laundering; electrical and electronic repair and 6 installation; rental of tangible personal property, except 7 mobile homes which are tangible personal property; excavating 8 and grading; farm implement repair of all kinds; flying 9 service; furniture, rug, upholstery repair and cleaning; fur 10 storage and repair; golf and country clubs and all commercial 11 recreation; house and building moving; household appliance, 12 television, and radio repair; jewelry and watch repair; 13 limousine service, including driver; machine operator; machine 14 repair of all kinds; motor repair; motorcycle, scooter, and 15 bicycle repair; oilers and lubricators; office and business 16 machine repair; painting, papering, and interior decorating; 17 parking facilities; pipe fitting and plumbing; wood 18 preparation; licensed executive search agencies; private 19 employment agencies, excluding services for placing a person 20 in employment where the principal place of employment of that 21 person is to be located outside of the state; sewage services 22 for nonresidential commercial operations; sewing and 23 stitching; shoe repair and shoeshine; sign construction and 24 installation; storage of household goods, mini-storage, and 25 warehousing of raw agricultural products; swimming pool 26 cleaning and maintenance; taxidermy services; telephone 27 answering service; test laboratories, except including mobile 28 testing laboratories and field testing by testing 29 laboratories, and excluding tests on humans or animals; 30 termite, bug, roach, and pest eradicators; tin and sheet metal 31 repair; turkish baths, massage, and reducing salons; weighing; 32 welding; well drilling; wrapping, packing, and packaging of 33 merchandise other than processed meat, fish, fowl and 34 vegetables; wrecking service; wrecker and towing; pay 35 television; campgrounds; carpet and upholstery cleaning; gun

- 1 and camera repair; janitorial and building maintenance or
- 2 cleaning; lawn care, landscaping and tree trimming and
- 3 removal; pet grooming; reflexology; security and detective
- 4 services; tanning beds or salons; and water conditioning and
- 5 softening.
- 6 Sec. 6. Section 422.43, subsection 12, Code 1995, is
- 7 amended by striking the subsection.
- 8 Sec. 7. Section 422.45, subsection 7, paragraph b, Code
- 9 1995, is amended by adding the following new unnumbered
- 10 paragraph:
- 11 NEW UNNUMBERED PARAGRAPH. Refunds authorized under this
- 12 subsection shall accrue interest at the rate in effect under
- 13 section 421.7 from the first day of the second calendar month
- 14 following the date the refund claim is received by the
- 15 department.
- 16 Sec. 8. Section 422.45, subsection 27, unnumbered
- 17 paragraph 1, Code 1995, is amended to read as follows:
- 18 The gross receipts from the sale or rental, on or after
- 19 July 1, 1987 or on or after July 1, 1985, in the case of an
- 20 industry which has entered into an agreement under chapter
- 21 260E prior to the sale or lease, of industrial machinery,
- 22 equipment and computers, including replacement parts which are
- 23 depreciable depreciated for state-and federal income tax
- 24 purposes, if the following conditions are met:
- 25 Sec. 9. Section 422.53, subsection 2, Code 1995, is
- 26 amended to read as follows:
- 27 2. The applicant must have a permit for each place of
- 28 business. The department may deny a permit to an applicant
- 29 who is substantially delinquent in paying a tax due, or the
- 30 interest or penalty on the tax, administered by the department
- 31 at the time of application. If the applicant is a
- 32 partnership, a permit may be denied if the partner is
- 33 substantially delinquent in paying any delinquent tax, penalty
- 34 or interest. If the applicant is a corporation, a permit may
- 35 be denied if any officer having a substantial legal or

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- 1 equitable interest in the ownership of the corporation owes
- 2 any delinquent tax, penalty, or interest of-the-applicant
- 3 corporation.
- 4 Sec. 10. Section 422.55, subsection 2, Code 1995, is
- 5 amended by striking the subsection and inserting in lieu
- 6 thereof the following:
- 7 2. For cause and upon a showing by the director that
- 8 collection of the tax in dispute is in doubt, the court may
- 9 order the petitioner to file with the clerk a bond for the use
- 10 of the respondent, with sureties approved by the clerk, in the
- 11 amount of tax appealed from, conditioned that the petitioner
- 12 shall perform the orders of the court.
- 13 Sec. 11. Section 422.70, subsection 2, Code 1995, is
- 14 amended to read as follows:
- 15 2. Where the director finds the taxpayer has made a
- 16 fraudulent return, the costs of said any hearing, including a
- 17 contested case hearing, shall be taxed to the taxpayer. In
- 18 all other cases the costs shall be paid by the state.
- 19 Sec. 12. Section 422.88, subsections 2 and 3, Code 1995,
- 20 are amended to read as follows:
- 21 2. The amount of the underpayment shall be the excess of
- 22 the amount of the installment which would be required to be
- 23 paid if the estimated tax was equal to eighty ninety percent
- 24 of the tax shown on the return of the taxpayer for the taxable
- 25 year over any the amount of installments paid on or before the
- 26 date prescribed for payment.
- 27 3. If the taxpayer did not file a return during the
- 28 taxable year, the amount of the underpayment shall be equal to
- 29 eighty ninety percent of the taxpayer's tax liability for the
- 30 taxable year over any the amount of installments paid on or
- 31 before the date prescribed for payment.
- 32 Sec. 13. Section 422.89, subsection 3, unnumbered
- 33 paragraph 1, Code 1995, is amended to read as follows:
- An amount equal to eighty ninety percent of the tax for the
- 35 taxable year computed by placing on an annualized basis the

- 1 taxable income:
- Sec. 14. Section 422B.8, unnumbered paragraph 1, Code
- 3 1995, is amended to read as follows:
- A local sales and services tax at the rate of not more than
- 5 one percent may be imposed by a county on the gross receipts
- 6 taxed by the state under chapter 422, division IV. A local
- 7 sales and services tax shall be imposed on the same basis as
- 8 the state sales and services tax and may not be imposed on the
- 9 sale of any property or on any service not taxed by the state,
- 10 except the tax shall not be imposed on the gross receipts from
- ll the sale of motor fuel or special fuel as defined in chapter
- 12 452A, on the gross receipts from the rental of rooms,
- 13 apartments, or sleeping quarters which are taxed under chapter
- 14 422A during the period the hotel and motel tax is imposed, on
- 15 the gross receipts from the sale of natural gas or electric
- 16 energy in a city or county where the gross receipts are
- 17 subject to a franchise fee or user fee during the period the
- 18 franchise or user fee is imposed, on-the-gross-receipts-upon
- 19 which-sales-tax-is-imposed-only-under-section-422.437
- 20 subsection-12, on the gross receipts from the sale of
- 21 equipment by the state department of transportation, and on
- 22 the gross receipts from the sale of a lottery ticket or share
- 23 in a lottery game conducted pursuant to chapter 99E. A local
- 24 sales and services tax is applicable to transactions within
- 25 those incorporated and unincorporated areas of the county
- 26 where it is imposed and shall be collected by all persons
- 27 required to collect state gross receipts taxes. All cities
- 28 contiguous to each other shall be treated as part of one
- 29 incorporated are and the tax would be imposed in each of
- 30 those contiguous sities only if the majority of those voting
- 31 in the total are covered by the contiguous cities favor its
- 32 imposition.
- 33 Sec. 15. Section 423.1, subsection 7, Code 1995, is
- 34 amended to read as follows:
- 35 7. "Retailer" means and includes every person engaged in

- 1 the business of selling tangible personal property or services
- 2 enumerated in section 422.43 for use within the meaning of
- 3 this chapter; -provided; -however; -that. However, when in the
- 4 opinion of the director it is necessary for the efficient
- 5 administration of this chapter to regard any salespersons,
- 6 representatives, truckers, peddlers, or canvassers as the
- 7 agents of the dealers, distributors, supervisors, employers,
- 8 or persons under whom they operate or from whom they obtain
- 9 the tangible personal property sold by them, irrespective of
- 10 whether they are making sales on their own behalf or on behalf
- 11 of such those dealers, distributors, supervisors, employers,
- 12 or persons, the director may so regard them and may-regard the
- 13 dealers, distributors, supervisors, employers, or persons as
- 14 retailers for purposes of this chapter.
- 15 Sec. 16. Section 423.18, subsections 2 and 3, Code 1995,
- 16 are amended to read as follows:
- 2. A person who willfully attempts in any manner to evade
- 18 a tax imposed by this chapter or the payment of-ninety-percent
- 19 of the tax, or a person who makes or causes to be made any
- 20 false or fraudulent monthly deposit form or return with intent
- 21 to evade the tax imposed by this chapter or the payment of
- 22 ninety-percent of the tax is guilty of a class "D" felony.
- 3. A person required to pay tax, or to make, sign or file
- 24 a monthly deposit form or return, who willfully makes a false
- 25 or fraudulent monthly deposit form or return, or who willfully
- 26 fails at the time required by law to pay at least ninety
- 27 percent of the tax or fails to make, sign or file the monthly
- 28 deposit form or return, is guilty of a fraudulent practice.
- 29 Sec. 17. Section 423.21, Code 1995, is amended to read as
- 30 follows:
- 31 423.21 BOOKS -- EXAMINATION.
- 32 Every retailer required or authorized to collect taxes
- 33 imposed by this chapter and every person using in this state
- 34 tangible personal property, services, or the product of
- 35 services shall keep such those records, receipts, invoices,

- 1 and other pertinent papers as the director shall require, in
- 2 such the form as that the director shall require. The
- 3 director or any duly authorized agent of the department may
- 4 examine the books, papers, records, and equipment of any
- 5 person either selling tangible personal property or services
- 6 or liable for the tax imposed by this chapter, and investigate
- 7 the character of the business of any such person in order to
- 8 verify the accuracy of any return made, or if no \underline{a} return was
- 9 not made by such the person, ascertain and determine the
- 10 amount due under the-provisions-of this chapter. Any-such
- 11 These books, papers, and records shall be made available
- 12 within this state for such examination upon reasonable notice
- 13 when the director shall deem it advisable and shall so order.
- 14 The preceding requirements shall likewise apply to users and
- 15 persons rendering, furnishing, or performing service
- 16 enumerated in section 422.43.
- 17 Sec. 18. Section 423.25, Code 1995, is amended to read as
- 18 follows:
- 19 423.25 TAXATION IN ANOTHER STATE.
- 20 If any person who causes tangible personal property to be
- 21 brought into this state or who uses in this state services
- 22 enumerated in section 422.43 has already paid a tax in another
- 23 state in respect to the sale or use of the property or the
- 24 performance of the service, or an occupation tax in respect to
- 25 the property, in an amount less than the tax imposed by this
- 26 title, the provisions of this title shall apply, but at a rate
- 27 measured by the difference only between the rate fixed in this
- 28 title and the rate by which the previous tax on the sale or
- 29 use, or the occupation tax, was computed. If the tax imposed
- 30 and paid in the other state is equal to or more than the tax
- 31 imposed by this title, then no a tax is not due in this state
- 32 on the personal property or service.
- 33 Sec. 19. Section 423A.2, Code 1995, is amended by adding
- 34 the following new subsection:
- 35 NEW SUBSECTION. 5. Requested by an auditor or other

- 1 equivalent representative of a governmental agency having
- 2 responsibility for tax collection.
- 3 Sec. 20. Section 424.13, subsection 2, Code 1995, is
- 4 amended by striking the subsection and inserting in lieu
- 5 thereof the following:
- 6 2. For cause and upon a showing by the director that
- 7 collection of the tax in dispute is in doubt, the court may
- 8 order the petitioner to file with the clerk a bond for the use
- 9 of the respondent, with sureties approved by the clerk, in the
- 10 amount of tax appealed from, conditioned that the petitioner
- 11 shall perform the orders of the court.
- 12 Sec. 21. Section 427.1, subsections 5, 14, 18, 19, and 22,
- 13 Code 1995, are amended by striking the subsections.
- 14 Sec. 22. Section 428.1, unnumbered paragraph 1, Code 1995,
- 15 is amended to read as follows:
- 16 Every inhabitant-of-this-state; of-full-age-and-sound-mind;
- 17 person shall list for the assessor all property subject to
- 18 taxation in the state, of which the inhabitant person is the
- 19 owner, or has the control or management, in the following
- 20 manner herein-directed:
- 21 Sec. 23. Section 428.23, Code 1995, is amended to read as
- 22 follows:
- 23 428.23 MANUFACTURER TO LIST.
- 24 Corporations organized under-the-laws-of-this-state for
- 25 pecuniary profit and engaged in manufacturing as defined in
- 26 section 428.20 shall list their real property in the same
- 27 manner as is required of individuals.
- 28 Sec. 24. Section 428.37, subsection 2, unnumbered
- 29 paragraph 1, Code 1995, is amended to read as follows:
- Notwithstanding sections section 428.25 and-428.27, the
- 31 taxable value of an electric power generating plant placed in
- 32 commercial service after December 31, 1972, shall be
- 33 apportioned by the director of revenue and finance, commencing
- 34 with the year 1973, as follows:
- 35 Sec. 25. Section 433.4, Code 1995, is amended to read as

- 1 follows:
- 2 433.4 ASSESSMENT.
- 3 The director of revenue and finance shall on the second
- 4 Monday in July of each year, proceed to find the actual value
- 5 of the property of such these companies in this state, taking
- 6 into consideration the information obtained from the
- 7 statements above required, and any further information the
- 8 director can obtain, using the same as a means for determining
- 9 the actual cash value of the property of such these companies
- 10 within this state;. The director shall also taking take into
- 11 consideration the valuation of all property of such these
- 12 companies, including franchises and the use of the property in
- 13 connection with lines outside the state, and making such these
- 14 deductions as may be necessary on account of extra value of
- 15 property outside the state as compared with the value of
- 16 property in the state, in order that the actual cash value of
- 17 the property of the company within this state may be
- 18 ascertained. Said The assessment shall include all property
- 19 of every kind and character whatsoever, real, personal, or
- 20 mixed, used by said the companies in the transaction of
- 21 telegraph and telephone business; and the property so included
- 22 in said the assessment shall not be taxed in any other manner
- 23 than as provided in this chapter and-section-427.17-subsection 24 19.
- Sec. 26. Section 433.12, Code 1995, is amended to read as
- 26 follows:
- 27 433.12 "COMPANY" DEFINED.
- 28 The-word-"company" "Company" as used in this chapter and
- 29 section-427-17-subsection-197-shall-be-deemed-and-construed-to
- 30 mean-and-include means any person, copartnership, association,
- 31 corporation, or syndicate that shall-own owns or operate
- 32 operates, or be is engaged in operating, any telegraph or
- 33 telephone line, whether formed or organized under the laws of
- 34 this state or elsewhere.
- 35 Sec. 27. Section 437.1, Code 1995, is amended to read as

- 1 follows:
- 2 437.1 "COMPANY" DEFINED.
- 3 The-word-"company" "Company" as used in this chapter and
- 4 section-427-17-subsection-197-shall-be-deemed-and-considered
- 5 to-mean-and-include means any person, copartnership,
- 6 association, corporation, or syndicate, texcept co-operative
- 7 corporations or associations which are not organized or
- 8 operated for profit), that shall-own owns or operate operates
- 9 a transmission line or lines for the conducting of electric
- 10 energy located within the state and wholly or partly outside
- 11 cities, whether formed or organized under the laws of this
- 12 state or elsewhere.
- 13 Sec. 28. Section 437.12, Code 1995, is amended to read as
- 14 follows:
- 15 437.12 ASSESSMENT EXCLUSIVE.
- 16 Every transmission line or part thereof of a transmission
- 17 line, of which the director of revenue and finance is required
- 18 by this chapter to find the value, shall be exempt from other
- 19 assessment or taxation either under sections 428.24 to 428-27
- 20 428.26, or under any other law of this state except as
- 21 provided in this chapter.
- Sec. 29. Section 437.13, Code 1995, is amended to read as
- 23 follows:
- 24 437.13 LOCAL ASSESSMENT.
- 25 All lands, buildings, machinery, poles, towers, wires,
- 26 station and substation equipment, and other construction owned
- 27 or operated by any company referred to in section 437.2, and
- 28 where such this property is located within any city within
- 29 this state, shall be listed and assessed for taxation in the
- 30 same manner as provided in sections 428.24, 428.25, and
- 31 428.29, for the listing and assessment of that part of the
- 32 lands, buildings, machinery, tracks, poles, and wires within
- 33 the limits of any city belonging to individuals or
- 34 corporations furnishing electric light or power, and where
- 35 such this property, except the capital stock, is situated

- 1 partly within and partly without the limits of a city. All
- 2 personal property of every company owning or operating any
- 3 such transmission line referred to in section 437.2, used or
- 4 purchased by it for the purpose of such the transmission line,
- 5 shall be listed and assessed in the assessment district where
- 6 usually kept and housed and under sections $428.26_7-428.27_7$ and 7428.29.
- 8 Sec. 30. Section 441.21, subsection 9, paragraph b, Code
- 9 1995, is amended to read as follows:
- 10 b. Notwithstanding paragraph "a" of-this-subsection,-any
- 11 construction-or-installation-of-gas-production-systems-using
- 12 waste-or-manure-to-produce-gas-completed-on-property
- 13 classified-as-agricultural,-residential,-commercial,-or
- 14 industrial-property-shall-not-increase-the-actual,-assessed
- 15 and-taxable-values-of-the-property-for-assessment-years
- 16 beginning-on-January-17-1979-and-ending-on-or-before-December
- 17 317-1985:--In-addition7-notwithstanding-paragraph-"a"-of-this
- 18 subsection, any construction or installation of a solar energy
- 19 system on property so classified shall not increase the
- 20 actual, assessed and taxable values of the property for five
- 21 full assessment years.
- 22 Sec. 31. Section 453B.1, subsection 3, paragraph b, Code
- 23 1995, is amended to read as follows:
- b. Forty-two and one-half grams or more of processed
- 25 marijuana or of a substance consisting of or containing
- 26 marijuana.
- 27 Sec. 32. Section 453B.1, subsection 3, Code 1995, is
- 28 amended by adding the following new paragraph after paragraph
- 29 b and relettering:
- 30 NEW PARAGRAPH. c. One or more unprocessed marijuana
- 31 plants.
- 32 Sec. 33. Section 453B.1, Code 1995, is amended by adding
- 33 the following new subsections:
- 34 NEW SUBSECTION. 7A. "Processed marijuana" means all
- 35 marijuana except unprocessed marijuana plants.

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- 1 NEW SUBSECTION. 10. "Unprocessed marijuana plant" means
- 2 any cannabis plant at any level of growth, whether wet, dry,
- 3 harvested, or growing.
- 4 Sec. 34. Section 453B.7, Code 1995, is amended to read as
- 5 follows:
- 6 453B.7 TAX IMPOSED -- RATE OF TAX.
- 7 An excise tax is imposed on dealers at the following rates:
- 8 1. On each gram of processed marijuana, or each portion of
- 9 a gram, five dollars.
- 10 2. On each gram or portion of a gram of any taxable
- 11 substance sold by weight other than marijuana, two hundred
- 12 fifty dollars.
- 3. On each unprocessed marijuana plant, seven hundred
- 14 fifty dollars.
- 15 $3 \div 4$. On each ten dosage units of any taxable substance,
- 16 other than unprocessed marijuana plants, that is not sold by
- 17 weight, or portion thereof, four hundred dollars.
- 18 Sec. 35. Section 428.27, Code 1995, is repealed.
- 19 Sec. 36. Section 3 of this Act, being deemed of immediate
- 20 importance, takes effect upon enactment, and applies or
- 21 retroactively applies to April 1, 1995, for amended tax
- 22 returns filed on or after that date.
- 23 Sec. 37. Section 4 of this Act applies retroactively to
- 24 January 1, 1995, for tax years beginning on or after that
- 25 date.
- 26 Sec. 38. Sections 12 and 13 of this Act are effective July
- 27 1, 1995, for tax years beginning on or after that date.
- 28 EXPLANATION
- 29 The bill makes a number of changes to the state tax laws
- 30 including income tax changes that treat income from intangible
- 31 property as income from sources within the state for corporate
- 32 income tax purposes; increase from 80 percent to 90 percent
- 33 the amount of estimated tax payments to be paid by
- 34 corporations and financial institutions; specifically allow
- 35 tax preparers to release tax records for examination by

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1 employees of the department of revenue and finance; and give
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- 2 the department 60 days to assess tax on amended returns
- 3 received within 60 days of the statute of limitations.
- 4 Sales and use tax provisions include changes that expand
- 5 taxable services of testing laboratories to include mobile and
- 6 field testing laboratories; eliminate the requirement that
- 7 out-of-state retailers collect sales tax if their only
- 8 activity is catalogue sales; allow interest on refunds to
- 9 governmental bodies, private nonprofit education institutions,
- 10 and private museums to accrue the first day of the second
- 11 month after receipt of the refund claim by the department;
- 12 exempt sales of replacement parts for industrial machinery and
- 13 equipment only if parts are actually depreciated; provide that
- 14 the definition of "retailer" includes persons providing
- 15 enumerated services; include services used in this state as
- 16 subject to use tax if sales tax is not paid; modify certain
- 17 evasion of use tax provisions.
- The bill modifies certain bonding requirements on appeal,
- 19 provides that contest case hearing costs in fraud cases are
- 20 taxed to the taxpayer; repeals certain obsolete property tax
- 21 exemptions, and imposes a tax on unprocessed marijuana plants.
- The bill has numerous effective and applicability date
- 23 provisions.

24 BACKGROUND STATEMENT

25 SUBMITTED BY THE AGENCY

- 26 The bill specifies that appeal periods under various taxing
- 27 provisions, except licensing, apply to any department of
- 28 revenue and finance action involving calculation of tax and
- 29 directed at a specific taxpayer.
- 30 The bill gives statutory authority to the department of
- 31 revenue and finance not to collect a tax where to do so would
- 32 be prohibited by the Constitution of the United States or laws
- 33 or by the Constitution of the State of Iowa. This provision
- 34 covers all taxes where prior law only covered retail sales
- 35 tax.

- 1 The bill extends the statute of limitations for assessment
- 2 by up to 60 days for amended returns that are filed within 60
- 3 days prior to the date that the statute of limitations for
- 4 assessment was to expire. This provision applies
- 5 retroactively, if need be, to April 1, 1995.
- 6 The bill allows an Iowa domiciled corporation to apportion
- 7 its income if its only contact with another state is the
- 8 licensing of the use of an intangible in that state. States
- 9 may constitutionally tax a corporation if its only contact
- 10 with that state is the licensing of intangibles. This
- 11 provision will prevent the double taxation of some Iowa
- 12 corporations' income. The bill will also tax the Iowa income
- 13 from intangibles of non-Iowa corporations.
- 14 The bill clarifies existing law by adding language which
- 15 states explicitly that the taxable service of "test
- 16 laboratories" includes the service of mobile testing
- 17 laboratories and field testing by testing laboratories.
- 18 The bill repeals the sales tax provision which allows the
- 19 state to require certain retailers with no physical presence
- 20 in Iowa to collect sales tax on the gross receipts from sales
- 21 of tangible personal property in Iowa.
- 22 Present law provides that all refunds shall accrue interest
- 23 at the rate in effect under section 421.7 from the first day
- 24 of the second month following the date of payment or the date
- 25 the return was due to be filed or was filed, whichever is the
- 26 latest. Under state law, contractors are the consumer and
- 27 must pay sales or use tax on all materials they use to
- 28 incorporate into real property. Section 422.45, subsection 7,
- 29 provides that private nonprofit educational institutions,
- 30 nonprofit private museums, tax certifying or tax levying
- 31 bodies, or governmental subdivisions of the state are entitled
- 32 to a refund of all sales and use tax paid by contractors, when
- 33 performing construction for the above. This is a situation
- 34 where the person that paid the tax does not receive the
- 35 refund. This bill provides that the interest will not start

1 to accrue until the refund claim is actually filed by the

- 2 organization entitled to the refund.
- 3 The bill changes the conditions under which sale or use of
- 4 replacements parts for industrial machinery, equipment or
- 5 computers is exempt from tax. Under existing law, their sale
- 6 or use is exempt if the cost of a replacement part could be
- 7 depreciated under federal and state income tax law. As
- 8 amended, the cost of the replacement part must be depreciated
- 9 if the sale or use of it is to be exempt from tax. The
- 10 exemption will not apply if the cost of the replacement part
- 11 is deducted as an expense rather than depreciated over its
- 12 useful life. The statute's reference to state law is deleted
- 13 as redundant because Iowa law always follows federal law with
- 14 regard to depreciation.
- 15 The bill allows for the denial of a sales tax permit where
- 16 an officer having a substantial legal or equitable ownership
- 17 in a corporation owes any delinquent sales tax, penalty, or
- 18 interest. Current language is confusing and contrary to the
- 19 purpose of the statute.
- 20 The bill amends bonding provisions associated with sales
- 21 tax contested case decisions and with environmental protection
- 22 charge contested case decisions to read the same as section
- 23 422.29, subsection 2, relating to income tax contested case
- 24 decisions. If for cause, the director of revenue and finance
- 25 shows that collection of the tax in dispute is in doubt, the
- 26 court may order a petitioner to file a bond for the amount of
- 27 tax in dispute. This was overlooked in the taxpayer bill of
- 28 rights enacted in 1994.
- 29 The bill makes clear that in the event of fraud, the costs
- 30 of a contested case hearing are to be taxed to the taxpayer to
- 31 the same extent as the costs of other hearings under section
- 32 422.70. In cases other than fraud, the state pays the costs.
- 33 For corporations and financial institutions, the bill
- 34 raises the portion from 80 to 90 percent of the current year
- 35 tax liability that must be paid through estimated tax payments

- 1 to avoid penalty for underpayment of estimated tax. This is 2 consistent with federal standards.
- 3 The bill adds clarifying references to taxable enumerated
- 4 services to sections of the use tax law which currently only
- 5 mention tangible personal property, but which should also
- 6 apply to services subject to use tax.
- 7 The bill amends the use tax statutes relating to the
- 8 evasion of tax. The burden of proof is on the department so
- 9 the 90 percent provision has no bearing. This also makes use
- 10 tax consistent with section 422.58, subsections 3 and 5, of
- 11 the sales tax law.
- 12 The bill specifically allows the disclosure of tax
- 13 information to a representative of the department of revenue
- 14 and finance when performing an audit or investigation of a tax
- 15 preparer's client.
- 16 The bill repeals a number of property tax exemption
- 17 statutes that are obsolete and makes clarifying technical
- 18 corrections.
- 19 The bill significantly simplifies the calculation of the
- 20 drug stamp tax by imposing an excise tax on unprocessed
- 21 marijuana plants.

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HOUSE FILE 554

AN ACT

RELATING TO STATE AND LOCAL TAXES INCLUDING APPEALS OF

DEPARTMENT OF REVENUE AND FINANCE ACTIONS, THE PROHIBITION OF

UNCONSTITUTIONAL OR ILLEGAL TAX COLLECTIONS, ASSESSMENT

PROCEDURES PERTAINING TO AMENDED RETURNS, CORPORATE INCOME TAX

RATES, SALES TAX ON TEST LABORATORY SERVICES, COLLECTION OF

SALES TAX BY OUT-OF-STATE RETAILERS, INTEREST ACCRUAL ON SALES

AND USE TAX REFUNDS, SALES TAX PERMIT DENIAL FOR DELINQUENT

TAXES, BONDING PROVISIONS FOR SALES TAX AND ENVIRONMENTAL

PROTECTION CHARGE CONTESTED CASE DECISIONS, COSTS ASSOCIATED

WITH CONTESTED CASE HEARINGS, PENALTY FOR UNDERPAYMENT OF

CORPORATION INCOME AND FRANCHISE TAXES, SERVICES SUBJECT TO

USE TAX, PENALTY FOR UNDERPAYMENT OF USE TAX, THE REPEAL OF

OBSOLETE PROPERTY TAX PROVISIONS, AND IMPOSITION OF THE DRUG

EXCISE TAX ON UNPROCESSED MARIJUANA PLANTS AND PROVIDING

EFFECTIVE AND APPLICABILITY DATE PROVISIONS.

BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA:

Section 1. Section 421.10, Code 1995, is amended to read as follows:

421.10 APPEAL PERIOD -- DENIAL OF TAXPAYER'S CLAIM.

The appeal period for revision of assessment of tax, interest, and penalties set out under section 422.28, 422.54, 452A.64, 453A.29, or 453A.46 applies to appeals to notices from the department denying changes in filing methods, denying refund claims, and denying portions of refund claims for the tax covered by that section, and notices of any department action directed to a specific taxpayer, other than licensing, which involves a calculation.

Sec. 2. Section 421.60, Code 1995, is amended by adding the following new subsection:

<u>NEW SUBSECTION</u>. 10. ILLEGAL TAX. A tax shall not be collected by the department if it is prohibited under the Constitution of the United States or laws of the United States, or under the Constitution of the State of Iowa.

Sec. 3. Section 422.25, Code 1995, is amended by adding the following new subsection:

NEW SUBSECTION. 11. If a taxpayer files an amended return within sixty days prior to the expiration of the applicable period of limitations described in subsection 1, the department has sixty days from the date of receipt of the amended return to issue an assessment for any applicable tax, interest, or penalty.

Sec. 4. Section 422.33, subsection 1, unnumbered paragraph
2, Code 1995, is amended to read as follows:

"Income from sources within this state" means income from real, or tangible, or intangible property located or having a situs in this state.

Sec. 5. Section 422.43, subsection 11, unnumbered paragraph 1, Code 1995, is amended to read as follows:

The following enumerated services are subject to the tax imposed on gross taxable services: alteration and garment repair; armored car; vehicle repair; battery, tire and allied; investment counseling; service charges of all financial institutions; barber and beauty; boat repair; vehicle wash and wax; carpentry; roof, shingle, and glass repair; dance schools and dance studios; dating services; dry cleaning, pressing, dveing, and laundering; electrical and electronic repair and installation; rental of tangible personal property, except mobile homes which are tangible personal property; excavating and grading; farm implement repair of all kinds; flying service; furniture, rug, upholstery repair and cleaning; fur storage and repair; golf and country clubs and all commercial recreation; house and building moving; household appliance, television, and radio repair; jewelry and watch repair; limousine service, including driver; machine operator; machine repair of all kinds; motor repair; motorcycle, scooter, and bicycle repair; oilers and lubricators; office and business machine repair; painting, papering, and interior decorating; parking facilities; pipe fitting and plumbing; wood preparation; licensed executive search agencies; private employment agencies, excluding services for placing a person in employment where the principal place of employment of that person is to be located outside of the state; sewage services for nonresidential commercial operations; sewing and stitching; shoe repair and shoeshine; sign construction and installation; storage of household goods, mini-storage, and warehousing of raw agricultural products; swimming pool cleaning and maintenance; taxidermy services; telephone answering service; test laboratories, except including mobile testing laboratories and field testing by testing laboratories, and excluding tests on humans or animals; termite, bug, roach, and pest eradicators; tin and sheet metal repair; turkish baths, massage, and reducing salons; weighing; welding; well drilling; wrapping, packing, and packaging of merchandise other than processed meat, fish, fowl and vegetables; wrecking service; wrecker and towing; pay television; campgrounds; carpet and upholstery cleaning; qun and camera repair; janitorial and building maintenance or cleaning; lawn care, landscaping and tree trimming and removal; pet grooming; reflexology; security and detective services; tanning beds or salons; and water conditioning and softening.

- Sec. 6. Section 422.43, subsection 12, Code 1995, is amended by striking the subsection.
- Sec. 7. Section 422.45, subsection 7, paragraph b, Code 1995, is amended by adding the following new unnumbered paragraph:

NEW UNNUMBERED PARAGRAPH. Refunds authorized under this subsection shall accrue interest at the rate in effect under section 421.7 from the first day of the second calendar month

following the date the refund claim is received by the department.

- Sec. 8. Section 422.53, subsection 2, Code 1995, is amended to read as follows:
- 2. The applicant must have a permit for each place of business. The department may deny a permit to an applicant who is substantially delinquent in paying a tax due, or the interest or penalty on the tax, administered by the department at the time of application. If the applicant is a partnership, a permit may be denied if the partner is substantially delinquent in paying any delinquent tax, penalty or interest. If the applicant is a corporation, a permit may be denied if any officer having a substantial legal or equitable interest in the ownership of the corporation owes any delinquent tax, penalty, or interest of-the-applicant corporation.
- Sec. 9. Section 422.55, subsection 2, Code 1995, is amended by striking the subsection and inserting in lieu thereof the following:
- 2. For cause and upon a showing by the director that collection of the tax in dispute is in doubt, the court may order the petitioner to file with the clerk a bond for the use of the respondent, with sureties approved by the clerk, in the amount of tax appealed from, conditioned that the petitioner shall perform the orders of the court.
- Sec. 10. Section 422.70, subsection 2, Code 1995, is amended to read as follows:
- 2. Where the director finds the taxpayer has made a fraudulent return, the costs of said any hearing, including a contested case hearing, shall be taxed to the taxpayer. In all other cases the costs shall be paid by the state.
- Sec. 11. Section 422.88, subsections 2 and 3, Code 1995, are amended to read as follows:
- 2. The amount of the underpayment shall be the excess of the amount of the installment which would be required to be

paid if the estimated tax was equal to eighty ninety percent of the tax shown on the return of the taxpayer for the taxable year over any the amount of installments paid on or before the date prescribed for payment.

3. If the taxpayer did not file a return during the taxable year, the amount of the underpayment shall be equal to eighty ninety percent of the taxpayer's tax liability for the taxable year over any the amount of installments paid on or before the date prescribed for payment.

Sec. 12. Section 422.89, subsection 3, unnumbered paragraph 1, Code 1995, is amended to read as follows:

An amount equal to eighty ninety percent of the tax for the taxable year computed by placing on an annualized basis the taxable income:

Sec. 13. Section 422B.8, unnumbered paragraph 1, Code 1995, is amended to read as follows:

A local sales and services tax at the rate of not more than one percent may be imposed by a county on the gross receipts taxed by the state under chapter 422, division IV. A local sales and services tax shall be imposed on the same basis as the state sales and services tax and may not be imposed on the sale of any property or on any service not taxed by the state, except the tax shall not be imposed on the gross receipts from the sale of motor fuel or special fuel as defined in chapter 452A, on the gross receipts from the rental of rooms, apartments, or sleeping quarters which are taxed under chapter 422A during the period the hotel and motel tax is imposed, on the gross receipts from the sale of natural gas or electric energy in a city or county where the gross receipts are subject to a franchise fee or user fee during the period the franchise or user fee is imposed, on-the-gross-receipts-upon which-sales-tax-is-imposed-only-under-section-422-437 subsection-127 on the gross receipts from the sale of equipment by the state department of transportation, and on the gross receipts from the sale of a lottery ticket or share

in a lottery game conducted pursuant to chapter 99E. A local sales and services tax is applicable to transactions within those incorporated and unincorporated areas of the county where it is imposed and shall be collected by all persons required to collect state gross receipts taxes. All cities contiguous to each other shall be treated as part of one incorporated area and the tax would be imposed in each of those contiguous cities only if the majority of those voting in the total area covered by the contiguous cities favor its imposition.

Sec. 14. Section 423.1, subsection 7, Code 1995, is amended to read as follows:

7. "Retailer" means and includes every person engaged in the business of selling tangible personal property or services enumerated in section 422.43 for use within the meaning of this chapter; provided, however, that. However, when in the opinion of the director it is necessary for the efficient administration of this chapter to regard any salespersons, representatives, truckers, peddlers, or canvassers as the agents of the dealers, distributors, supervisors, employers, or persons under whom they operate or from whom they obtain the tangible personal property sold by them, irrespective of whether they are making sales on their own behalf or on behalf of such those dealers, distributors, supervisors, employers, or persons, the director may so regard them and may-regard the dealers, distributors, supervisors, or persons as retailers for purposes of this chapter.

Sec. 15. Section 423.18, subsections 2 and 3, Code 1995, are amended to read as follows:

2. A person who willfully attempts in any manner to evade a tax imposed by this chapter or the payment of-ninety-percent of the tax, or a person who makes or causes to be made any false or fraudulent monthly deposit form or return with intent to evade the tax imposed by this chapter or the payment of ninety-percent of the tax is guilty of a class "D" felony.

- 3. A person required to pay tax, or to make, sign or file a monthly deposit form or return, who willfully makes a false or fraudulent monthly deposit form or return, or who willfully fails at the time required by law to pay at least ninety percent of the tax or fails to make, sign or file the monthly deposit form or return, is guilty of a fraudulent practice.
- Sec. 16. Section 423.21, Code 1995, is amended to read as follows:
 - 423.21 BOOKS -- EXAMINATION.

Every retailer required or authorized to collect taxes imposed by this chapter and every person using in this state tangible personal property, services, or the product of services shall keep such those records, receipts, invoices, and other pertinent papers as the director shall require, in such the form as that the director shall require. The director or any duly authorized agent of the department may examine the books, papers, records, and equipment of any person either selling tangible personal property or services or liable for the tax imposed by this chapter, and investigate the character of the business of any such person in order to verify the accuracy of any return made, or if no a return was not made by such the person, ascertain and determine the amount due under the-provisions-of this chapter. Any-such These books, papers, and records shall be made available within this state for such examination upon reasonable notice when the director shall deem it advisable and shall so order. The preceding requirements shall likewise apply to users and persons rendering, furnishing, or performing service enumerated in section 422.43.

- Sec. 17. Section 423.25, Code 1995, is amended to read as follows:
 - 423.25 TAXATION IN ANOTHER STATE.
- If any person who causes tangible personal property to be brought into this state or who uses in this state services enumerated in section 422.43 has already paid a tax in another

state in respect to the sale or use of the property or the performance of the service, or an occupation tax in respect to the property, in an amount less than the tax imposed by this title, the provisions of this title shall apply, but at a rate measured by the difference only between the rate fixed in this title and the rate by which the previous tax on the sale or use, or the occupation tax, was computed. If the tax imposed and paid in the other state is equal to or more than the tax imposed by this title, then no a tax is not due in this state on the personal property or service.

- Sec. 18. Section 424.13, subsection 2, Code 1995, is amended by striking the subsection and inserting in lieu thereof the following:
- 2. For cause and upon a showing by the director that collection of the tax in dispute is in doubt, the court may order the petitioner to file with the clerk a bond for the use of the respondent, with sureties approved by the clerk, in the amount of tax appealed from, conditioned that the petitioner shall perform the orders of the court.
- Sec. 19. Section 427.1, subsections 5, 14, 18, 19, and 22, Code 1995, are amended by striking the subsections.
- Sec. 20. Section 428.1, unnumbered paragraph 1, Code 1995, is amended to read as follows:

Every inhabitant-of-this-state; of-full-age-and-sound-mind; person shall list for the assessor all property subject to taxation in the state, of which the inhabitant person is the owner, or has the control or management, in the following manner herein-directed:

- Sec. 21. Section 428.23, Code 1995, is amended to read as follows:
 - 428.23 MANUFACTURER TO LIST.

Corporations organized under-the-laws-of-this-state for pecuniary profit and engaged in manufacturing as defined in section 428.20 shall list their real property in the same manner as is required of individuals.

Sec. 22. Section 428.37, subsection 2, unnumbered paragraph 1, Code 1995, is amended to read as follows:

Notwithstanding sections section 428.25 and-428.27, the taxable value of an electric power generating plant placed in commercial service after December 31, 1972, shall be apportioned by the director of revenue and finance, commencing with the year 1973, as follows:

Sec. 23. Section 433.4, Code 1995, is amended to read as follows:

433.4 ASSESSMENT.

The director of revenue and finance shall on the second Monday in July of each year, proceed to find the actual value of the property of such these companies in this state, taking into consideration the information obtained from the statements above required, and any further information the director can obtain, using the same as a means for determining the actual cash value of the property of such these companies within this state;. The director shall also taking take into consideration the valuation of all property of such these companies, including franchises and the use of the property in connection with lines outside the state, and making such these deductions as may be necessary on account of extra value of property outside the state as compared with the value of property in the state, in order that the actual cash value of the property of the company within this state may be ascertained. Said The assessment shall include all property of every kind and character whatsoever, real, personal, or mixed, used by said the companies in the transaction of telegraph and telephone business; and the property so included in said the assessment shall not be taxed in any other manner than as provided in this chapter and-section-427-17-subsection ±9.

Sec. 24. Section 433.12, Code 1995, is amended to read as follows:

433.12 "COMPANY" DEFINED.

The-word-"company" "Company" as used in this chapter and section-427:17-subsection-197-shall-be-deemed-and-construed-to mean-and-include means any person, copartnership, association, corporation, or syndicate that shall-own owns or operate operates, or be is engaged in operating, any telegraph or telephone line, whether formed or organized under the laws of this state or elsewhere.

Sec. 25. Section 437.1, Code 1995, is amended to read as follows:

437.1 "COMPANY" DEFINED.

The-word-"company" "Company" as used in this chapter and section-427:17-subsection-197-shall-be-deemed-and-considered to-mean-and-include means any person, copartnership, association, corporation, or syndicate, texcept co-operative corporations or associations which are not organized or operated for profit, that shall-own owns or operate operates a transmission line or lines for the conducting of electric energy located within the state and wholly or partly outside cities, whether formed or organized under the laws of this state or elsewhere.

Sec. 26. Section 437.12, Code 1995, is amended to read as follows:

437.12 ASSESSMENT EXCLUSIVE.

Every transmission line or part thereof of a transmission line, of which the director of revenue and finance is required by this chapter to find the value, shall be exempt from other assessment or taxation either under sections 428.24 to 428.27 428.26, or under any other law of this state except as provided in this chapter.

Sec. 27. Section 437.13, Code 1995, is amended to read as follows:

437.13 LOCAL ASSESSMENT.

All lands, buildings, machinery, poles, towers, wires, station and substation equipment, and other construction owned or operated by any company referred to in section 437.2, and

where such this property is located within any city within this state, shall be listed and assessed for taxation in the same manner as provided in sections 428.24, 428.25, and 428.29, for the listing and assessment of that part of the lands, buildings, machinery, tracks, poles, and wires within the limits of any city belonging to individuals or corporations furnishing electric light or power, and where such this property, except the capital stock, is situated partly within and partly without the limits of a city. All personal property of every company owning or operating any such transmission line referred to in section 437.2, used or purchased by it for the purpose of such the transmission line, shall be listed and assessed in the assessment district where usually kept and housed and under sections 428.267-428-277 and 428.29.

Sec. 28. Section 441.21, subsection 9, paragraph b, Code 1995, is amended to read as follows:

b. Notwithstanding paragraph "a" of-this-subsection7-any construction-or-installation-of-gas-production-systems-using waste-or-manure-to-produce-gas-completed-on-property classified-as-agricultural7-residential7-commercial7-or industrial-property-shall-not-increase-the-actual7-assessed and-taxable-values-of-the-property-for-assessment-years beginning-on-January-17-1979-and-ending-on-or-before-December 317-19857--In-addition7-notwithstanding-paragraph-"a"-of-this subsection, any construction or installation of a solar energy system on property so classified shall not increase the actual, assessed and taxable values of the property for five full assessment years.

Sec. 29. Section 453B.1, subsection 3, paragraph b, Code 1995, is amended to read as follows:

b. Forty-two and one-half grams or more of <u>processed</u> marijuana or of a substance consisting of or containing marijuana.

Sec. 30. Section 453B.1, subsection 3, Code 1995, is amended by adding the following new paragraph after paragraph b and relettering:

 ${\underline{\tt NEW\ PARAGRAPH}}$. c. One or more unprocessed marijuana plants.

Sec. 31. Section 453B.1, Code 1995, is amended by adding the following new subsections:

NEW SUBSECTION. 7A. "Processed marijuana" means all marijuana except unprocessed marijuana plants.

NEW SUBSECTION. 10. "Unprocessed marijuana plant" means any cannabis plant at any level of growth, whether wet, dry, harvested, or growing.

Sec. 32. Section 453B.7, Code 1995, is amended to read as follows:

453B.7 TAX IMPOSED -- RATE OF TAX.

An excise tax is imposed on dealers at the following rates:

- 1. On each gram of <u>processed</u> marijuana, or each portion of a gram, five dollars.
- 2. On each gram or portion of a gram of any taxable substance sold by weight other than marijuana, two hundred fifty dollars.
- 3. On each unprocessed marijuana plant, seven hundred fifty dollars.
- 3τ 4. On each ten dosage units of any taxable substance, other than unprocessed marijuana plants, that is not sold by weight, or portion thereof, four hundred dollars.
 - Sec. 33. Section 428.27, Code 1995, is repealed.
- Sec. 34. Section 3 of this Act, being deemed of immediate importance, takes effect upon enactment, and applies or retroactively applies to April 1, 1995, for amended tax returns filed on or after that date.
- Sec. 35. Section 4 of this Act applies retroactively to January 1, 1995, for tax years beginning on or after that date.

Sec. 36. Sections 11 and 12 of this Act are effective July 1, 1995, for tax years beginning on or after that date.

RON J. CORBETT

Speaker of the House

LEONARD L. BOSWELL
President of the Senate

I hereby certify that this bill originated in the House and is known as House File 554, Seventy-sixth General Assembly.

ELIZABETH ISAACSON

Chief Clerk of the House

Approved Lyril 25, 1995

TERRY E. BRANSTAD

Governor