

MAR 14 1995

ECONOMIC DEVELOPMENT

HOUSE FILE 436

BY RUNNING and DODERER

Passed House, Date \_\_\_\_\_

Passed Senate, Date \_\_\_\_\_

Vote: Ayes \_\_\_\_\_ Nays \_\_\_\_\_

Vote: Ayes \_\_\_\_\_ Nays \_\_\_\_\_

Approved \_\_\_\_\_

A BILL FOR

1 An Act establishing a multistate industrial retention commission  
2 compact and providing an effective date.

3 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA:

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HF 436

1 Section 1. NEW SECTION. 15F.1 MULTISTATE INDUSTRIAL  
2 RETENTION COMMISSION COMPACT.

3 The interstate compact to establish a multistate industrial  
4 retention commission is enacted into law and entered into with  
5 all other states which legally join in the compact in substan-  
6 tially the following form:

7 INTERSTATE COMPACT TO ESTABLISH AN INDUSTRIAL

8 RETENTION COMMISSION

9 ARTICLE I -- PURPOSE

10 It is the purpose of this compact to establish the multi-  
11 state industrial retention commission. The commission shall  
12 provide information, analysis, and recommendations to concur-  
13 ring states which will assist them in making informed  
14 decisions when they act in their roles as market participants  
15 to prevent the harm caused to the welfare of their citizens by  
16 detrimental net relocations of employment associated with  
17 significant transfers or terminations of operations of  
18 establishments in those states.

19 ARTICLE II -- DEFINITIONS

20 As used in this compact:

21 a. "Affiliate" means any entity which has a relationship  
22 with an employer in which the entity, directly or indirectly,  
23 is controlled by or controls the employer.

24 b. "Agency" means a state and any of its  
25 instrumentalities, including any of its agencies or political  
26 subdivisions and any authorities created by the legislature of  
27 the state.

28 c. "Commission" means the multistate industrial retention  
29 commission established pursuant to this compact.

30 d. "Commissioner" means a member appointed to the  
31 commission pursuant to this compact.

32 e. "Concurring state" means any state which enacts  
33 legislation which concurs with this legislation.

34 f. "Contract" means any agreement between an agency and a  
35 contractor under which the contractor furnishes goods or

1 services to the agency, except for a contract under which the  
2 goods or services are paid for by the United States.

3 g. "Contractor" means any employer who enters into a  
4 contract with an agency.

5 h. "Economic development assistance" means any economic  
6 development assistance provided to an employer by an agency,  
7 including, but not limited to, direct grants, including job  
8 training grants, and subsidized financing, except that  
9 "economic development assistance" does not include any  
10 assistance which is financed by funds provided by the United  
11 States.

12 i. "Employer" means an individual or private business  
13 entity which employs the workforce at an establishment and  
14 includes all affiliates of the employer.

15 j. "Establishment" means a single place of employment  
16 operated by an employer, but does not include a temporary  
17 construction site.

18 k. "Significant transfer or termination of operations"  
19 means a termination of operations or transfer of operations  
20 which results, during any continuous period of not more than  
21 one hundred eighty days, in the termination of employment of  
22 fifty or more employees.

23 l. "Termination of employment" means the layoff of an  
24 employee without a commitment to reinstate the employee to the  
25 employee's previous employment within six months of the  
26 layoff, except that "termination of employment" does not mean  
27 any layoff of a construction worker upon the completion of a  
28 construction project or any layoff of a seasonal employee or  
29 refer to any situation in which an employer offers to an  
30 employee, at a location not more than thirty miles from the  
31 previous place of employment, the same employment or a  
32 position with equivalent status, benefits, pay, and other  
33 terms and conditions of employment.

34 m. "Termination of operations" means the permanent  
35 termination of all or a portion of the operations conducted in

1 an establishment, except for a termination of operations made  
2 necessary because of a court order, fire, flood, natural  
3 disaster, national emergency, act of war, civil disorder, or  
4 industrial sabotage.

5 n. "Transfer of operations" means the transfer of all or a  
6 portion of the operations conducted in an establishment to  
7 another location, inside or outside of the state where the  
8 establishment is located.

9 ARTICLE III -- COMMISSION -- ORGANIZATION AND MANAGEMENT

10 a. There is hereby created, as an agency and  
11 instrumentality of the concurring states, the multistate  
12 industrial retention commission, a body politic and corporate.  
13 The commission shall have all of the powers and duties set  
14 forth in this compact and any additional powers and duties as  
15 are conferred upon it by subsequent action of the legislatures  
16 of all of the concurring states.

17 b. The commission shall consist of one commissioner from  
18 each concurring state who shall be appointed, and shall serve,  
19 in the manner determined by the legislature of that state.  
20 Each commissioner shall not receive compensation from the  
21 commission but may be reimbursed for necessary expenses  
22 incurred in and incident to the performance of the duties of  
23 the commissioner.

24 c. The commission shall provide for its own organization,  
25 administration, and procedures and shall adopt rules and  
26 regulations governing its meetings and transactions. It shall  
27 first organize itself upon the enactment of concurring  
28 legislation by not less than five states and upon the  
29 appointment of a commissioner from each of those states, and  
30 shall subsequently organize itself annually. In organizing  
31 itself, the commission shall elect a chairperson and vice-  
32 chairperson from among its commissioners and appoint an  
33 executive director who shall serve as its secretary and chief  
34 executive officer.

35 d. Each commissioner shall be entitled to one vote on all

1 matters which may come before the commission except as  
2 otherwise provided pursuant to this compact. No  
3 determination, decision, or action of the commission shall be  
4 made or taken unless a majority of the commissioners votes in  
5 favor of the action.

6 ARTICLE IV -- POWERS AND DUTIES OF COMMISSION

7 a. OPERATING POWERS AND RULES. The commission shall have  
8 the power to:

9 1. Sue and be sued in a court of competent jurisdiction;

10 2. Adopt and have a seal;

11 3. Provide for the hiring, organization, and  
12 administration of a commission staff and retain and employ  
13 counsel, and fix and provide for the qualification,  
14 appointment, removal, term, tenure, compensation, pension, and  
15 retirement rights of its officers and employees irrespective  
16 of the civil service personnel, or other merit system laws of  
17 any concurring state;

18 4. Establish one or more offices for the transacting of  
19 its business;

20 5. Make and enforce rules and regulations that the commis-  
21 sion deems necessary to effectuate the purposes of this  
22 compact; provided that any rule or regulation, other than one  
23 which deals solely with the internal management of the  
24 commission, shall be adopted only after public hearing and  
25 shall not be effective unless filed in accordance with the law  
26 of each respective concurring state applicable to the filing  
27 of rules and regulations;

28 6. Conduct, upon the request of the designated agency of a  
29 concurring state, any investigation and hearing necessary to  
30 implement the purposes of this compact; administer oaths and  
31 issue subpoenas to compel the attendance of witnesses and the  
32 giving of testimony and the production of other evidence; and  
33 have full and free access to and from all property, premises,  
34 and places necessary to conduct the investigation;

35 7. Cooperate with and receive assistance and data from any

1 agency which will enable it to implement the purposes of this  
2 compact, and, in the manner provided pursuant to paragraph "b"  
3 of this Article, recommend actions to be taken by the agency;  
4 and

5 8. Do all other things necessary or incidental to the  
6 administration of its functions pursuant to this compact.

7 b. INVESTIGATIONS AND ENFORCEMENT.

8 1. The commission shall investigate any significant  
9 transfer or termination of operations of an establishment  
10 located in a concurring state upon a request by the designated  
11 agency of the state where the establishment is located, and  
12 may investigate any possible future significant transfer or  
13 termination of operations of an establishment upon the request  
14 of the designated agency of the state where the establishment  
15 is located.

16 2. The purpose of each investigation undertaken by the  
17 commission of an actual or anticipated significant transfer or  
18 termination of operations of an establishment pursuant to this  
19 paragraph shall be to make a determination of fact as to  
20 whether the employer at the establishment is responsible for a  
21 detrimental net relocation of employment in connection with  
22 the transfer or termination. For the purposes of this  
23 compact, an employer shall be regarded as responsible for a  
24 detrimental net relocation of employment if the commission  
25 finds that:

26 (a) Employment lost from the establishment was transferred  
27 or is being transferred to one or more other locations,  
28 including any transfer by means of outsourcing or contracting  
29 out of production, and that employment loss is not the result  
30 of the employer reducing or discontinuing entirely its sale or  
31 use of the product line or lines produced at the  
32 establishment; and

33 (b) The transfer of employment to other locations has  
34 contributed or will contribute to an undermining of labor,  
35 health, environmental, human rights, civil rights, or other

1 standards, based on a diminishment of the pay and conditions  
2 of employees, of the funding of education or other public  
3 services required for the general welfare, or of other  
4 conditions affecting employees and their communities, which  
5 diminishment is demonstrable by comparison of conditions where  
6 the establishment is located and conditions at the other  
7 locations.

8 The commission shall require the employer to report all  
9 changes in the location, during the preceding period of not  
10 less than ten years, of all employment and production of the  
11 employer related to each product line produced at the affected  
12 establishment, including changes related to the outsourcing or  
13 contracting out of production. The commission shall consider  
14 all of those changes when determining whether the employer is  
15 responsible for a detrimental net relocation of employment.

16 3. In the course of its investigation, the commission  
17 shall conduct one or more hearings to provide an opportunity  
18 for the employer to present its views with respect to whether  
19 the significant transfer or termination of operations has  
20 occurred or will occur and whether the employer is responsible  
21 for a detrimental net relocation of employment.

22 4. If it is determined that the employer is responsible  
23 for a detrimental net relocation of employment, the commission  
24 shall decide which one or more, if any, of the following  
25 actions to recommend that each concurring state take against  
26 the responsible employer:

27 (a) Placing the employer, for a period of time determined  
28 by the commission, on a list of contractors debarred from  
29 entering into contracts with any agency of that state, except  
30 that the debarment shall not apply to the purchase of goods or  
31 services from the employer if that employer is the only person  
32 able to provide those goods or services in commercial  
33 quantities and of satisfactory quality;

34 (b) Placing the employer, for a period of time determined  
35 by the commission, on a list of employers debarred from

1 receiving economic development assistance from any agency of  
2 that state; or

3 (c) Placing the employer, for a period of time determined  
4 by the commission, on a list of employers debarred from having  
5 investments made in them of assets of any pension or annuity  
6 funds, cash management funds and other funds which any agency  
7 of that state is authorized to invest, except that the  
8 commission shall not recommend that any concurring state  
9 impose a bar on investment pursuant to this subparagraph until  
10 the total amount of investment assets of all concurring states  
11 is one hundred fifty billion dollars or more. To comply with  
12 this recommendation, a state shall:

13 (i) Prohibit any new investment of fund assets in the  
14 employer subsequent to the date that the employer is placed on  
15 the list; and

16 (ii) Take appropriate action to sell, redeem, divest, or  
17 withdraw any investment held in the employer not later than  
18 one year after the employer is placed on the list.

19 5. Of the employers who are determined during any one year  
20 to be responsible for a detrimental net relocation of  
21 employment:

22 (a) Not less than fifty percent shall be subject to a  
23 recommendation that concurring states take the action  
24 indicated in subparagraph (a) of subpart 4 of this paragraph  
25 "b";

26 (b) Not less than seventy-five percent shall be subject to  
27 a recommendation that concurring states take the action  
28 indicated in subparagraph (b) of subpart 4 of this paragraph  
29 "b"; and

30 (c) Not less than twenty-five percent shall be subject to  
31 a recommendation that concurring states take the action  
32 indicated in subparagraph (c) of subpart 4 of this paragraph  
33 "b".

34 6. In determining whether to recommend one or more of the  
35 actions permitted pursuant to subpart 4 of this paragraph "b"



1 to be taken against an employer determined to be responsible  
2 for a detrimental net relocation of employment, the commission  
3 shall consider the following factors:

4 (a) The seriousness of the impact of the net relocation on  
5 the workers and other citizens of the concurring state and  
6 whether the employer has been responsible for other  
7 detrimental net relocations of employment;

8 (b) How likely it is that the action or actions will have  
9 an impact on the employer sufficient to deter the employer  
10 from carrying out the detrimental net relocation of  
11 employment, or, if the relocation has already occurred,  
12 subsequent net relocations; and

13 (c) Any likely negative impact that the action or actions  
14 may have on the concurring states and their citizens.

15 If an employer reverses its decision to undertake a  
16 significant transfer or termination of operations and rehires  
17 any employees who have lost employment as a result of the  
18 transfer or termination, the commission may withdraw its  
19 recommendation.

20 7. Any decision to recommend any of the actions against an  
21 employer pursuant to subpart 4 of this paragraph "b" or  
22 withdraw a recommendation shall require an affirmative vote of  
23 not less than two-thirds of all of the votes of the members of  
24 the commission. Each commissioner shall be entitled to one  
25 vote on any decision to recommend any of the actions or  
26 withdraw a recommendation, except that, in the case of a  
27 decision regarding the placement of the employer on the list  
28 of employers barred from investment pursuant to subparagraph  
29 (c) of subpart 4 of this paragraph "b", each commissioner  
30 shall be given one additional vote for each ten billion  
31 dollars in assets of any pension or annuity funds, cash  
32 management funds, and other funds which that commissioner's  
33 concurring state or any agency of that state is authorized to  
34 invest.

35 8. The commission shall make available to each concurring

1 state all information at its disposal that is necessary or  
2 useful to enable the state to implement any recommendation of  
3 the commission. The commission and each concurring state  
4 shall make available to the public a list of all employers who  
5 are determined by the commission to be responsible for a  
6 detrimental net relocation of employment and a list of all  
7 employers who are subject to each of the recommendations  
8 indicated in subpart 4 of this paragraph "b".

9 9. All meetings and hearings of the commission shall be  
10 open to the public, except for deliberations involving the  
11 consideration of documents and information which is  
12 confidential pursuant to this subpart. The minutes of the  
13 public meetings and hearings of the commission shall be public  
14 records open to inspection and copying at its offices during  
15 regular business hours, subject to the law relating to public  
16 records of the concurring states in which such minutes are  
17 located.

18 Any information obtained from any person by the commission  
19 which would adversely affect the competitive position of the  
20 person if made public shall be retained solely for the use of  
21 the commission and the concurring states in the implementation  
22 of this compact, and shall not be disclosed for any other  
23 purpose without the written consent of the person.

24 10. If an establishment located in a concurring state is  
25 subject to a significant transfer or termination of  
26 operations, the employer who operates the establishment shall  
27 provide, not later than the time at which the first  
28 termination of employment occurs in connection with the  
29 transfer or termination of operations, notification of the  
30 transfer or termination of operations to the designated agency  
31 in the concurring state, the political subdivision where the  
32 establishment is located, the affected employees and any  
33 collective bargaining unit of the employees. The subdivision,  
34 employees, or collective bargaining unit may file a request  
35 that the designated agency request the commission to conduct

1 an investigation of the transfer or termination of operations  
2 pursuant to this paragraph "b". The notification shall be in  
3 writing on a form provided by the commission and shall  
4 include:

5 (a) A statement of the number of employees whose employ-  
6 ment will be terminated, when the terminations will occur, any  
7 employment available to employees at any other establishment  
8 operated by the employer, and information regarding the terms,  
9 conditions, and location of that employment;

10 (b) A statement of the reasons for the transfer or  
11 termination of operations; and

12 (c) A statement which describes: the right of the  
13 designated agency to request an investigation of the transfer  
14 or termination of operations; the right of the political  
15 subdivision, the employees or their collective bargaining unit  
16 to file a request to have the agency make the request; and the  
17 actions that the commission may recommend pursuant to this  
18 paragraph "b" if the commission determines that the employer  
19 is responsible for a detrimental net relocation of employment.

20 11. (a) No person shall obstruct, withhold requested  
21 information, or in any other way interfere with a commissioner  
22 or officer, employee, or agent of the commission engaged in  
23 the conduct of an investigation deemed necessary by the  
24 commission to implement the purposes of this compact or  
25 engaged in the performance of any other duty pursuant to the  
26 provisions of this compact.

27 (b) In addition to any other penalty provided by law, if  
28 the commission determines that an employer has violated or  
29 attempted to conspire to violate any provision of subpart 10  
30 of this paragraph "b" or subparagraph (a) of this subpart, the  
31 commission shall recommend that the employer be placed on all  
32 of the debarment lists provided for pursuant to subpart 4 of  
33 this paragraph "b" until the violation has ceased. Prior to  
34 making a determination regarding a violation pursuant to this  
35 subparagraph, the commission shall conduct a hearing to

1 provide an opportunity for the employer to present its views  
2 with respect to the violation.

3 (c) Any action, recommendation, or determination of the  
4 commission shall be subject to judicial review in any court of  
5 competent jurisdiction as provided by the law of a concurring  
6 state. Court costs related to the judicial review shall be  
7 paid by the party which does not prevail. Any subpoena issued  
8 by the commission shall be enforced by any court of competent  
9 jurisdiction of the concurring states, according to the  
10 practice and procedure of the court applicable to subpoenas  
11 issued in proceedings pending before it.

12 ARTICLE V -- FINANCE

13 a. The commission shall provide for an annual independent  
14 audit of its accounts and financial transactions by a  
15 certified public accountant, and for the publication of the  
16 report of the audit. The commission shall also make an annual  
17 report of its activities to the governors and legislatures of  
18 the concurring states.

19 b. The commission shall annually adopt a current expense  
20 budget for each fiscal year, and shall apportion the amount  
21 required to balance the expenditures therein, less estimated  
22 revenues from all sources, to the concurring states in  
23 accordance with equitable cost-sharing formulae adopted by the  
24 commission, except that the annual share for each concurring  
25 state shall be an amount equivalent to not less than three  
26 cents per each member of the state's total population.  
27 Following the adoption of its annual budget, the commission  
28 shall transmit certified copies of the budget to the budget  
29 officers of the concurring states at the time and in the  
30 manner required under their respective budgetary procedures.  
31 The budget shall include the amount apportioned for the  
32 support of the commission's current expense budget in their  
33 respective budgets next to be adopted, subject to the review  
34 and approval required by the budgetary processes of the  
35 respective concurring states. The amounts shall be due and

1 payable to the commission in equal quarterly installments  
2 during the commission's fiscal year.

3 ARTICLE VI -- ENTRY AND WITHDRAWAL FROM COMPACT, TERMINATION,  
4 SEVERABILITY, AND CONGRESSIONAL APPROVAL

5 a. Amendments and supplements to this compact may be  
6 adopted by legislative action of all of the concurring states.  
7 A concurring state may withdraw from its concurrence with this  
8 compact by repealing its concurring legislation. The  
9 provisions of this compact shall not be operative during any  
10 time that the total number of concurring states is reduced to  
11 less than five.

12 b. The provisions of this compact shall be severable and  
13 if any provision of this compact is declared to be  
14 unconstitutional or the applicability thereof to any  
15 concurring state, agency, person, or circumstance is held  
16 invalid, the constitutionality of the remainder of the compact  
17 and its applicability to any other concurring state, agency,  
18 person, or circumstance shall not be affected. The provisions  
19 of this compact shall be reasonably and liberally construed.

20 c. The commissioners are hereby authorized to apply to the  
21 congress of the United States for its consent and approval of  
22 this compact or any provision of this compact, if that consent  
23 and approval is required under federal law, but in the absence  
24 of the consent and approval of the congress, the commission  
25 shall have all of the powers that the concurring states may  
26 confer upon it without that consent and approval.

27 Sec. 2. Section 15.104, Code 1995, is amended by adding  
28 the following new subsection:

29 NEW SUBSECTION. 9. Implement the requirements of section  
30 15F.1. The board shall appoint the commissioner who serves as  
31 Iowa's member on the multistate industrial retention  
32 commission and shall act as the designated agency in Iowa for  
33 purposes of the commission. The board shall work with  
34 appropriate agencies and seek the cooperation of businesses,  
35 labor organizations, or other interested entities to collect

1 relevant information regarding economic developments and to  
2 establish and foster early warning networks to assist in  
3 identifying establishments which are likely to experience  
4 future significant transfers or terminations of operations.  
5 The board shall also seek the collaboration of other  
6 concurring states in efforts to identify establishments likely  
7 to experience future significant transfers or terminations of  
8 operations.

9 Sec. 3. EFFECTIVE DATE. Section 2 of this Act takes  
10 effect upon enactment of legislation concurring with section 1  
11 of this Act by any four other states.

12 EXPLANATION

13 This bill creates, with the concurrence of not less than  
14 four other states, the multistate industrial retention  
15 commission as an instrumentality of the concurring states.

16 Section 1 of the bill represents the portion of the bill  
17 which would be adopted by all concurring states.

18 Section 1 provides that the commission would consist of one  
19 commissioner from each concurring state to be appointed and  
20 serve in the manner determined by the legislature of that  
21 state.

22 The purpose of the commission is to provide information,  
23 analysis, and recommendations to concurring states which will  
24 assist them in making informed decisions when they act in  
25 their roles as market participants to prevent the harm caused  
26 to the welfare of their citizens by net relocations of  
27 employment associated with closings or relocations of  
28 workplaces in those states.

29 To implement its purpose, the commission is required to  
30 investigate any significant closing or relocation of a  
31 workplace located in a concurring state upon the request of  
32 the designated agency of that state. The commission may also  
33 investigate possible future closings or relocations.

34 The goal of each investigation is to determine whether the  
35 employer at the establishment is responsible for a detrimental

1 net relocation of employment in connection with the closing or  
2 relocation. The employer is required to report all changes in  
3 the location, during the preceding period of not less than 10  
4 years, of all employment and production of the employer and  
5 the employer's affiliates related to products produced at the  
6 affected workplace, including changes related to the  
7 outsourcing or contracting out of production. The bill  
8 regards the employer as responsible for a detrimental net  
9 relocation of employment if the commission finds that the  
10 employment actually has been or is being transferred to  
11 another location and that the transfer undermines labor,  
12 health, environmental, human rights, civil rights, or other  
13 standards, based on a demonstrable worsening of the pay and  
14 conditions of employees, of the funding of education or other  
15 public services required for the general welfare, or of other  
16 circumstances affecting employees and their communities.

17 If the commission determines that the employer is  
18 responsible for a detrimental net relocation of employment,  
19 the commission is required to decide which, if any, of the  
20 following actions to recommend that each concurring state take  
21 against the employer:

22 1. Barring the employer from entering into public  
23 contracts with any agency or subdivision of the state;

24 2. Barring the employer from receiving economic  
25 development assistance or incentives in the state; or

26 3. Barring the employer from having investments made into  
27 it of assets of any public pension or other funds under the  
28 control of the state or its instrumentalities, except that the  
29 commission is not permitted to recommend a bar on investment  
30 until the total amount of investment assets of all concurring  
31 states is at least \$150 billion.

32 The bill requires that, of the employers who are determined  
33 during any one year to be responsible for a detrimental net  
34 relocation of employment: not less than 50 percent be subject  
35 to a recommendation barring the employer from contracting; not

1 less than 75 percent be subject to a recommendation barring  
2 the employer from receiving economic development assistance;  
3 and not less than 25 percent be subject to a recommendation  
4 barring the employer from receiving investments of public  
5 funds.

6 In determining whether to recommend one or more of the  
7 actions to be taken against an employer, the commission is  
8 required to consider: the seriousness of the impact of the  
9 detrimental net relocation of employment on the workers and  
10 other citizens of the concurring state and whether the  
11 employer has been responsible for other net relocations; how  
12 likely the action or actions are to deter the employer from  
13 carrying out the relocation or subsequent relocations; and any  
14 likely negative impact that the action or actions may have on  
15 the concurring states and their citizens.

16 If an employer halts the plant closing or relocation and  
17 rehires any laid off employees, the commission may withdraw  
18 its recommendation.

19 Any decision regarding the recommendations requires an  
20 affirmative vote of at least two-thirds of all of the votes of  
21 the members of the commission. Each commissioner is entitled  
22 to one vote, except that, in the case of a recommendation to  
23 bar the employer from pension investments, each commissioner  
24 is given one additional vote for each \$10 billion in assets of  
25 any pension or other funds which that commissioner's  
26 concurring state or its instrumentalities are authorized to  
27 invest.

28 The bill gives the commission the authority to use  
29 subpoenas when conducting an investigation. An employer who  
30 obstructs the investigation is also subject to the indicated  
31 recommendations of debarment until the obstruction ceases.

32 The commission is authorized to submit budget requests  
33 equivalent to not less than three cents per capita for each  
34 concurring state.

35 Section 2 of this bill provides that the economic



1 development board shall implement Iowa's responsibilities  
2 pursuant to the multistate industrial retention commission  
3 compact. The board shall appoint Iowa's commissioner to the  
4 multistate industrial retention commission and shall act as  
5 Iowa's designated agency under the commission. Section 2 of  
6 the bill becomes effective upon adoption of the interstate  
7 compact established by this Act by four other states.

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