## FILED MAR 17 1992

SENATE FILE 235/

BY COMMITTEE ON APPROPRIATIONS (p.828)

(SUCCESSOR TO SSB 2284)

Passed Senate, Date 3/19/2 (4 154) Passed House, Date 4/6/92 (P.1153)

Vote: Ayes 42 Nays 5 Vote: Ayes 52 Nays 40

Approved 42, 1992

## A BILL FOR

1 An Act relating to state budget and financial control by
2 requiring certain financial practices.

3 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA:

- 1 Section 1. <u>NEW SECTION</u>. 8.54 GAAP DEFICIT -- GAAP 2 IMPLEMENTATION.
- 3 For the fiscal year beginning July 1, 1992, and the two
- 4 succeeding fiscal years, the general assembly shall provide
- 5 funds to eliminate the state generally accepted accounting
- 6 principles (GAAP) deficit, as reported in the state's
- 7 comprehensive annual financial report issued during the prior
- 8 fiscal year, either by appropriating specific funds to provide
- 9 an adjustment in the GAAP deficit or setting funds aside in a
- 10 special account in an amount equal to the GAAP deficit.
- 11 The funds of the state shall be kept in accordance with
- 12 generally accepted accounting principles beginning with the
- 13 fiscal year beginning July 1, 1995.
- 14 Sec. 2. Section 8.55, Code 1991, is amended by striking
- 15 the section and inserting in lieu thereof the following:
- 16 8.55 CASH RESERVE FUND.
- 17 1. A cash reserve fund is created in the state treasury.
- 18 The cash reserve fund shall be separate from the general fund
- 19 of the state and shall not be considered part of the general
- 20 fund of the state except in determining the adjusted revenue
- 21 estimate as provided in section 8.56 or determining the cash
- 22 position of the state as provided in subsection 3. The moneys
- 23 in the cash reserve fund are not subject to section 8.33 and
- 24 shall not be transferred, used, obligated, appropriated, or
- 25 otherwise encumbered except as provided in this section.
- 26 Moneys in the cash reserve fund may be used for cash flow
- 27 purposes provided that any moneys so allocated are returned to
- 28 the cash reserve fund by the end of each fiscal year.
- 29 2. a. The maximum balance of the cash reserve fund is the
- 30 amount equal to five percent of the adjusted revenue estimate,
- 31 as defined in section 8.56, for the general fund of the state
- 32 for the current fiscal year.
- 33 b. There is appropriated from any unencumbered and
- 34 unobligated balance remaining in the general fund of the state
- 35 at the conclusion of the fiscal year to the cash reserve fund

- 1 an amount equal to the lesser of the amount of unencumbered 2 and unobligated balance in the general fund of the state or 3 the amount necessary to achieve the maximum balance determined 4 under paragraph "a" of this subsection.
- 5 3. The moneys in the cash reserve fund may be appropriated 6 by the general assembly in accordance with subsection 4 only 7 in the fiscal year for which the appropriation is made. The 8 moneys shall only be appropriated by the general assembly for 9 nonrecurring emergency expenditures. However, the balance in 10 the cash reserve fund may be used in determining the cash 11 position of the general fund of the state for payment of state 12 obligations.
- 13 4. a. Except as provided in subsection 1, an 14 appropriation shall not be made from the cash reserve fund 15 unless the appropriation is in accordance with all of the 16 following:
- 17 (1) The appropriation is contained in a bill or joint 18 resolution in which the appropriation is the only subject 19 matter of the bill or joint resolution.
  - 20 (2) The bill or joint resolution states the need or 21 reasons the appropriation is necessary.
- 22 b. In addition to the requirements of paragraph "a" of 23 this subsection, an appropriation shall not be made from the 24 cash reserve fund which would cause the fund's balance to be 25 less than three percent of the adjusted revenue estimate for 26 the year for which the appropriation is made unless the bill 27 or joint resolution is approved by vote of at least sixty 28 percent of the members of both chambers of the general 29 assembly and is signed by the governor.
- 30 Sec. 3. NEW SECTION. 8.56 EXPENDITURE LIMITATION.
- 31 1. For the purposes of this section, "adjusted revenue
- 32 estimate" means the sum of the revenue estimate for the
- 33 general fund of the state made in December by the revenue
- 24 estimating conference for the following fiscal year, as
- 35 adjusted by subtracting estimated tax refunds payable from

- 1 that estimated revenue, plus moneys remaining in the general
- 2 fund. The adjusted revenue estimate shall be readjusted by
- 3 the revenue estimating conference in December of the year to
- 4 which the adjusted revenue estimate applies for any new
- 5 revenue source in accordance with the provisions of subsection 6 5.
- 7 2. There is created a state expenditure limitation for
- 8 each fiscal year beginning on or after July 1, 1993,
- 9 calculated as provided in this section. The purpose of the
- 10 expenditure limitation is to establish and maintain a cash
- 11 reserve balance for the general fund of the state. The scope
- 12 of the expenditure limitation shall encompass the general fund
- 13 of the state and all revenues which may be considered to be
- 14 eligible for deposit in the general fund, including use tax
- 15 receipts and moneys in and expenditures from trust funds.
- 16 However, the scope of the expenditure limitation shall not
- 17 encompass federal funds, donations, constitutionally dedicated
- 18 moneys, and moneys in and expenditures from state retirement
- 19 system moneys. The cash balance amount in the cash reserve
- 20 fund created in section 8.55 shall not be considered to be
- 21 revenue to the general fund.
- 22 3. The expenditures from the general fund of the state in
- 23 a fiscal year shall be limited to the state general fund
- 24 expenditure limitation amount established pursuant to this
- 25 subsection. This amount shall be determined by applying the
- 26 indicated percentage to the adjusted revenue estimate as
- 27 follows:
- 28 a. For the fiscal year beginning July 1, 1993, ninety-nine
- 29 percent of the adjusted revenue estimate for that year, or one
- 30 hundred percent less the cash reserve shortfall percentage,
- 31 whichever is greater. However, the percentage may not exceed
- 32 one hundred percent.
- 33 b. For the fiscal year beginning July 1, 1994, ninety-
- 34 eight percent of the adjusted revenue estimate for that year,
- 35 or one hundred percent less the cash reserve shortfall

- 1 percentage, whichever is greater. However, the percentage may 2 not exceed one hundred percent.
- 3 c. For the fiscal year beginning July 1, 1995, ninety-
- 4 seven percent of the adjusted revenue estimate for that year,
- 5 or one hundred percent less the cash reserve shortfall
- 6 percentage, whichever is greater. However, the percentage may
- 7 not exceed one hundred percent.
- 8 d. For the fiscal year beginning July 1, 1996, ninety-six
- 9 percent of the adjusted revenue estimate for that year, or one
- 10 hundred percent less the cash reserve shortfall percentage,
- ll whichever is greater. However, the percentage may not exceed
- 12 one hundred percent.
- e. For the fiscal year beginning July 1, 1997, and
- 14 succeeding fiscal years, ninety-five percent of the adjusted
- 15 revenue estimate for that year, or one hundred percent less
- 16 the cash reserve shortfall percentage, whichever is greater.
- 17 However, the percentage may not exceed one hundred percent.
- 18 As used in this subsection, the "cash reserve shortfall
- 19 percentage" is the amount of moneys in the cash reserve fund
- 20 divided by the adjusted revenue estimate, as defined in
- 21 section 8.56, for the general fund of the state for the
- 22 current fiscal year expressed as a percentage less the cash
- 23 reserve goal percentage. The "cash reserve goal percentage"
- 24 for the fiscal year beginning July 1, 1993, is one percent;
- 25 for the fiscal year beginning July 1, 1994, is two percent;
- 26 for the fiscal year beginning July 1, 1995, is three percent;
- 27 for the fiscal year beginning July 1, 1996, is four percent;
- 28 and for fiscal years beginning on or after July 1, 1997, is
- 29 five percent.
- 30 4. A cash reserve basis amount for each fiscal year shall
- 31 be determined by subtracting the state general fund
- 32 expenditure limitation amount for that fiscal year from the
- 33 adjusted revenue estimate for that fiscal year. A cash
- \$4 reserve appropriation amount for that fiscal year shall be
- 35 determined by subtracting the cash balance amount in the cash

I reserve fund used to determine the adjusted revenue estimate 2 for that fiscal year from the cash reserve basis amount. If 3 the cash reserve appropriation amount is a positive number, in 4 each quarter of that fiscal year, an equal and proportionate 5 amount of the cash reserve appropriation amount is 6 appropriated from the general fund of the state and shall be 7 deposited by the treasurer of state in the cash reserve fund 8 created in section 8.55. The amount appropriated in this 9 subsection is not subject to the provisions of section 8.31, 10 relating to quarterly requisitions and allotment or to section 11 8.32, relating to conditional availability of appropriations. The state general fund expenditure limitation amount 12 13 provided for in this section shall be used by the governor in 14 the preparation of the budget under section 8.22 and by the 15 general assembly in the budget process. If a new revenue 16 source is proposed, the budget revenue projection used for 17 that new revenue source for the period beginning on the 18 effective date of the new revenue source and ending in the 19 fiscal year in which the source is included in the revenue 20 base shall be an amount determined by subtracting estimated 21 tax refunds payable from the projected revenue from that new 22 revenue source, multiplied by ninety-five percent. 23 revenue source is established and implemented, the original 24 state general fund expenditure limitation amount provided for 25 in subsection 3 shall be readjusted to include ninety-five 26 percent of the estimated revenue from the new revenue source. In each fiscal year the governor shall submit and the 28 general assembly shall pass a budget which does not exceed the 29 state general fund expenditure limitation amount established 30 for that fiscal year pursuant to this section. Sec. 4. 31 NEW SECTION. 8.57 STANDING APPROPRIATIONS. "Standing unlimited appropriation" means an

33 appropriation made from any state fund for more than one

34 fiscal year where the law making the appropriation does not

35 specify the exact dollar amount appropriated. For purposes of

- 1 this section, "standing unlimited appropriation" includes only
- 2 the following: an appropriation for advance for increasing
- 3 enrollment under section 257.13, school foundation aid under
- 4 section 257.16, instructional support state aid under section
- 5 257.20, programs for at-risk children under section 279.51,
- 6 transportation for nonpublic students under section 285.2,
- 7 phases I, II, and III under section 294A.25, and homestead tax
- 8 credit under section 425.1.
- 9 2. Notwithstanding the law authorizing a standing
- 10 unlimited appropriation for fiscal years beginning on or after
- 11 July 1, 1993, the amount of increase of a standing unlimited
- 12 appropriation shall not exceed the amount of the increase in
- 13 the state general fund revenues allocated for that
- 14 appropriation for a fiscal year. The increase in the state
- 15 general fund revenues allocated for a standing unlimited
- 16 appropriation equals the product of the percent the particular
- 17 standing unlimited appropriation for the previous fiscal year
- 18 bears to the total state general fund appropriations for the
- 19 previous fiscal year multiplied by the sum of the estimated
- 20 increase in state general fund revenues after adjustment for
- 21 the amount not available for expenditure during the fiscal
- 22 year due to the state general fund limitation in section 8.56.
- 23 Estimated increase in the state general fund revenues shall be
- 24 based on the estimates made by the revenue estimating
- 25 conference in December of the previous fiscal year.
- 26 3. If, as a result of the limitation in this section in
- 27 the growth of a standing unlimited appropriation for a fiscal
- 28 year, the amount of the standing unlimited appropriation is
- 29 insufficient to pay the amount computed in full, the amount
- 30 that shall be provided the beneficiaries of that appropriation
- 31 shall be prorated.
- 32 Sec. 5. Section 257.1, subsection 2, unnumbered paragraph
- 33 2, Code Supplement 1991, is amended by striking the unnumbered
- 34 paragraph and inserting in lieu thereof the following:
- For the budget year commencing July 1, 1993, and each

- 1 succeeding budget year, the foundation level equals eighty-two
- 2 and one-half percent.
- 3 Sec. 6. Section 257.2, subsections 2 and 4, Code
- 4 Supplement 1991, are amended to read as follows:
- 5 2. "Base year" means the school year or the state fiscal
- 6 year, as applicable, ending during the calendar year in which
- 7 a school budget is certified.
- 8 4. "Budget year" means the school year or the state fiscal
- 9 year, as applicable, beginning during the calendar year in
- 10 which a school budget is certified.
- 11 Sec. 7. Section 257.2, subsection 12, Code Supplement
- 12 1991, is amended by striking the subsection and inserting in
- 13 lieu thereof the following:
- 14 12. "State percent of growth" means the percentage change
- 15 in the combined state cost per pupil for the base year to the
- 16 combined state cost per pupil for the budget year.
- 17 Sec. 8. Section 257.8, Code 1991, is amended by striking
- 18 the section and inserting in lieu thereof the following:
- 19 257.8 ALLOWABLE GROWTH.
- 20 l. CALCULATION BY DEPARTMENT OF MANAGEMENT. On or before
- 21 December 31, 1992, and each December 31 thereafter, the
- 22 department of management shall compute the allowable growth
- 23 dollar amount for the next budget year as provided in this
- 24 section. For purposes of this section, any estimated revenues
- 25 or increases in revenues shall be based on the estimates made
- 26 by the revenue estimating conference in December of the base
- 27 year.
- 28 2. STATE GROWTH ALLOCATED FOR FOUNDATION AID. The amount
- 29 of the increase in the state general fund revenues allocated
- 30 for the foundation aid appropriated pursuant to section 257.16
- 31 equals the product of the percent of total state general fund
- 32 appropriations for the base year which are spent for
- 33 foundation aid appropriated pursuant to section 257.16
- 34 multiplied by the sum of estimated increase in state general
- 35 fund revenues after adjustment for the amount unavailable for

- 1 expenditure during the budget year due to the state general 2 fund expenditure limitation in section 8.56.
- 3. GROWTH IN SCHOOL DISTRICT BUDGETS. The combined
- 4 increase in school districts' combined district costs, as
- 5 defined in section 257.10, subsection 8, less the additional
- 6 cost allocated to fund media and educational services, allowed
- 7 for the budget year equals the quotient of the state general
- 8 fund revenues allocated for foundation aid, as computed in
- 9 subsection 2, divided by the foundation level.
- 10 4. ALLOWABLE GROWTH. The regular program allowable growth
- ll for a budget year is equal to the quotient of ninety-five and
- 12 eight-tenths percent of the amount of state general fund
- 13 revenues allocated for foundation aid, as computed in
- 14 subsection 2, divided by the total of all districts' weighted
- 15 enrollment for the budget year.
- 16 The special education support services allowable growth for
- 17 a budget year is equal to the quotient of four and two-tenths
- 18 percent of the amount of state general fund revenues allocated
- 19 for foundation aid, as computed in subsection 2, divided by
- 20 the total of all area education agencies weighted enrollment
- 21 for the budget year.
- 22 5. STATE PERCENT OF GROWTH. "State percent of growth"
- 23 means the percentage change in the combined state cost per
- 24 pupil for the base year to the combined state cost per pupil
- 25 for the budget year.
- Sec. 9. Section 257.13, Code 1991, is amended by adding
- 27 after the first unnumbered paragraph the following new
- 28 unnumbered paragraph:
- 29 NEW UNNUMBERED PARAGRAPH. Notwithstanding the amount of
- 30 advance from the state computed in the preceding paragraph,
- 31 the amount of the appropriation authorized in this section
- 32 shall not exceed the limit computed pursuant to section 8.57.
- 33 If, as a result of the limitation in section 8.57, the amount
- B4 appropriated in this section is insufficient to pay the amount
- 35 computed in the preceding paragraph in full, the department of

- l management shall proportionally adjust the amount of advance
- 2 from the state to the school districts.
- 3 Sec. 10. Section 257.20, Code 1991, is amended by adding
- 4 after unnumbered paragraph 1, the following new unnumbered
- 5 paragraph:
- 6 NEW UNNUMBERED PARAGRAPH. Notwithstanding the amount of
- 7 instructional support state aid computed in the preceding
- 8 paragraph, the amount of instructional support state aid for
- 9 all school districts for a budget year shall not increase from
- 10 the amount of state aid paid in the base year by more than the
- ll amount of the increase in the state general fund revenues
- 12 allocated for instructional support state aid. For purposes
- 13 of this section, the "amount of the increase in the state
- 14 general fund revenues allocated for the instructional support
- 15 state aid" equals the product of the percent of total state
- 16 general fund appropriations for the base year which are spent
- 17 for instructional support state aid under this section
- 18 multiplied by the sum of estimated increase in state general
- 19 fund revenues after adjustment for the amount unavailable for
- 20 expenditure during the budget year due to the state general
- 21 fund expenditure limitation in section 8.56. The department
- 22 of management shall proportionally adjust the payment of
- 23 instructional support state aid to school districts to meet
- 24 the funding limitations of this paragraph.
- Sec. 11. Section 279.51, subsection 1, unnumbered
- 26 paragraph 1, Code Supplement 1991, is amended to read as
- 27 follows:
- There is appropriated from the general fund of the state to
- 29 the department of education for the fiscal year beginning July
- 30 l, 1990, the sum of eight million seven hundred thousand
- 31 dollars. For the fiscal year beginning July 1, 1991, and each
- 32 succeeding fiscal year, there is appropriated the sum of
- 33 eleven million two hundred thousand dollars plus an additional
- 34 amount equal to the state percent of growth as calculated in
- 35 section 257.8 multiplied by the amount appropriated the

- 1 previous fiscal year. However, the increase in the
- 2 appropriation for a fiscal year from the previous fiscal year
- 3 shall not exceed the limit computed in section 8.57.
- 4 Sec. 12. Section 285.2, unnumbered paragraph 2, Code
- 5 Supplement 1991, is amended to read as follows:
- 6 There is appropriated from the general fund of the state to
- 7 the department of education funds sufficient to pay the
- 8 approved claims of public school districts for transportation
- 9 services to nonpublic school pupils as provided in this
- 10 section. The portion of the amount appropriated for approved
- 11 claims under section 285.1, subsection 3, shall be determined
- 12 under section 285.3. However, the increase in the
- 13 appropriation for a fiscal year from the previous fiscal year
- 14 shall not exceed the limit computed in section 8.57. If this
- 15 limitation results in insufficient funds available to pay
- 16 approved claims in full, the department of education shall
- 17 prorate the amount of the appropriation for each claim.
- 18 Sec. 13. Section 294A.25, subsection 1, Code 1991, is
- 19 amended to read as follows:
- 20 1. For the fiscal year beginning July 1, 1990, there is
- 21 appropriated from the general fund of the state to the
- 22 department of education the amount of ninety-two million one
- 23 hundred thousand eighty-five dollars to be used to improve
- 24 teacher salaries. For each fiscal year thereafter, there is
- 25 appropriated an amount equal to the amount appropriated for
- 26 the fiscal year beginning July 1, 1990, plus an amount
- 27 sufficient to pay the costs of the additional funding provided
- 28 for school districts and area education agencies under
- 29 sections 294A.9 and 294A.14. However, the increase in the
- 30 appropriation for a fiscal year from the previous fiscal year
- 31 shall not exceed the limit computed in section 8.57. The
- 32 moneys shall be distributed as provided in this section.
- 33 Sec. 14. Section 425.1, subsection 1, unnumbered paragraph
- 34 l, Code Supplement 1991, is amended to read as follows:
- 35 A homestead credit fund is created. There is appropriated

- l annually from the general fund of the state to the department
- 2 of revenue and finance to be credited to the homestead credit
- 3 fund, an amount sufficient to implement this chapter.
- 4 However, the increase in the appropriation for a fiscal year
- 5 from the previous fiscal year shall not exceed the limit
- 6 computed in section 8.57. If the amount appropriated is
- 7 insufficient to pay all homestead credit claims in full, the
- 8 department shall prorate the fund to the county treasurers and
- 9 notify the auditors of the pro rata percentage. The auditors
- 10 shall only allow as a credit that pro rata percentage.
- 11 Sec. 15. Section 421.31, subsection 5, Code 1991, is
- 12 amended to read as follows:
- 13 5. ACCOUNTS. To keep the central budget and proprietary
- 14 control accounts of the state government in accordance with
- 15 generally accepted accounting principles beginning with the
- 16 fiscal year beginning July 1, 1995. Budget accounts are those
- 17 accounts maintained to control the receipt and disposition of
- 18 all funds, appropriations, and allotments. Proprietary
- 19 accounts are those accounts relating to assets, liabilities,
- 20 income, and expense.
- 21 Sec. 16. Section 422.69, subsection 3, Code Supplement
- 22 1991, is amended by striking the subsection.
- 23 Sec. 17. 1986 Iowa Acts, chapter 1245, section 2046, as
- 24 amended by 1986 Iowa Acts, chapter 1238, section 59, is
- 25 repealed.
- 26 Sec. 18. The state percent of growth for the school budget
- 27 year beginning July 1, 1993, computed by the department of
- 28 management on or before September 15, 1991, is null and void.
- 29 Sec. 19. Sections 5 through 10 and section 18 of this Act
- 30 take effect July 1, 1992, for purposes of computing state aid
- 31 to school corporations for school budget years beginning on or
- 32 after July 1, 1993. This section and sections 15, 16, and 17
- 33 of this Act take effect upon enactment.
- 34 EXPLANATION
- 35 This bill relates to state budget and financial control by

1 requiring certain financial practices.

Section 1 establishes implementation of measures to reduce

3 and eliminate the state's deficit under generally accepted

4 accounting principles (GAAP). Beginning in the 1992-1993

5 fiscal year, the state must either appropriate or set aside

6 funds for this purpose. The funds of the state must be kept

7 in accordance with GAAP beginning in the 1995-1996 fiscal

8 year.

9 Section 2 strikes and replaces section 8.55 which creates

10 the Iowa economic emergency fund. It is replaced with a new

11 fund entitled the cash reserve fund. Moneys in the cash

12 reserve fund are not considered to be part of the general

13 fund. The moneys cannot be used or obligated for any purpose

14 other than those provided in this section. Moneys in the cash

15 reserve fund may be used for cash flow purposes provided that

16 any moneys so allocated are returned to the fund by the end of

17 the fiscal year. The cash balance in the general fund of the

18 state at the end of the fiscal year is automatically

19 appropriated to the cash reserve fund. The cash reserve fund

20 is limited to 5 percent of the adjusted revenue estimate for

21 the general fund in any fiscal year. Moneys in the fund can

22 only be appropriated for the fiscal year in which the

23 appropriation is made. An appropriation from the cash reserve

24 fund can only be made under certain conditions spelled out in

25 the bill.

26 Section 3 establishes a state expenditure limitation for

27 the general fund of the state beginning with the 1993-1994

28 fiscal year. The scope of the spending limitation is

29 specified. The spending limitation is phased in over a five-

30 year period in order to build the cash reserve fund to a

31 constant 5 percent of the adjusted revenue estimate for the

32 general fund of the state. A formula is provided to determine

33 an automatic quarterly appropriation amount for this purpose.

34 This appropriation is not subject to statutes relating to

35 quarterly requisitions and allotment or conditional

# S.F. <u>235/</u> H.F.

1 availability of allotments. Section 4 and sections 11 through 14 limit the amount that 2 3 certain standing unlimited appropriations may increase from 4 one fiscal year to the next beginning with the fiscal year 5 beginning July 1, 1993. These appropriations are the school 6 foundation aid, advance for increasing enrollment, 7 instructional support state aid, programs for at-risk 8 children, transportation for nonpublic schools, educational 9 excellence, and homestead tax credit. Section 5 sets the foundation level under the school 10 11 foundation formula for school budget years commencing on or 12 after July 1, 1993, at 82.5 percent. Sections 6 through 10 and section 13 strike current 14 provisions relating to school funding under the state school 15 foundation program incorporating the limitation provisions of 16 section 4 of the bill. Section 15 requires the central budget and proprietary 17 18 control accounts of the state to be kept in accordance with 19 generally accepted accounting principles beginning with the 20 fiscal year beginning July 1, 1995. 21 Section 16 repeals provisions requiring certain sales tax 22 moneys to be deposited in a GAAP escrow account. Section 17 repeals prior enacted provisions requiring the 23 24 implementation of generally accepted accounting principles 25 over a six-year period. 26 27 28 29 30 31 32 33 34 35

S-5298

Amend Senate File 2351 as follows:

1. Page 6, by striking lines 2 through 7 and

3 inserting the following: "the following: an

4 appropriation for homestead tax".

5 2. By striking page 6, line 32 through page 10,

6 line 32.

3. Page 11, by striking lines 26 through 28.

8 4. Page 11, lines 29 through 32, by striking the 9 words and figures "Sections 5 through 10 and section

10 18 of this Act take effect July 1, 1992, for purposes

11 of computing state aid to school corporations for

12 school budget years beginning on or after July 1,

13 1993."

14 5. By renumbering as necessary.

By MIKE CONNOLLY

DALE L. TIEDEN

WALLY E. HORN

JOHN P. KIBBIE

JAMES B. KERSTEN

RICHARD F. DRAKE

S-5298 FILED MARCH 18, 1992

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S-5312
      Amend Senate File 2351 as follows:
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      1. Page 1, by inserting before line 1 the
3 following:
      "Section 1. Section 8.22A, Code 1991, is amended
5 to read as follows:
      8.22A REVENUE ESTIMATING CONFERENCE.
      1. The state revenue estimating conference is
8 created consisting of the governor or the governor's
9 designee, the director of the legislative fiscal
10 bureau, and a third member agreed to by the other two.
      2. The conference shall meet as often as deemed
12 necessary, but shall meet at least quarterly. The
13 conference may use sources of information deemed
14 appropriate.
      3. By December 1.57-1986-and of each succeeding
15
16 fiscal year the conference shall agree or revenue
17 estimate for the fiscal year beginning ... following
18 July 1. That estimate shall be used by the governor
19 in the preparation of the budget message under section
20 8.22 and by the legislature general assembly in the
21 budget process. If the conference acrees to a 22 different estimate at a later meeting which projects a
23 greater amount of revenue than the initial estimate
24 amount agreed to by December 15, the covernor and the
25 general assembly shall continue to use the initial
26 estimate amount in the budget proces that fiscal year. However, if the conference Da a different estimate at a later meeting walth projects a
29 lesser amount of revenue than the initial estimate
30 amount, the governor and the general assembly shall
31 use the lesser amount in the budget process for that
32 fiscal year."
       2. Page 1, by inserting before line 1, the
33
34 following:
      "Sec. ___. NEW SECTION. 8.53 IOWA ECONOMIC
35
36 EMERGENCY FUND.
      1. The Iowa economic emergency fund is created.
38 The fund shall be separate from the general fund of
39 the state and the balance in the fund shall not be
40 considered part of the balance of the general fund of
41 the state, except for purposes of determining the
42 annual inflation factor under section 422.4,
43 subsection 17, the balance in the fund shall be
44 considered part of the general fund of the state. The
45 moneys in the fund shall not revert to the general
46 fund, notwithstanding section 8.33, unless and to the
47 extent the fund exceeds the maximum balance.
          The maximum balance of the Iowa economic
49 emergency fund is the amount equal to ten percent of
50 the funds appropriated from the general fund of the
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S-5312 Page

> I state during the preceding fiscal year. There is 2 appropriated from any surplus existing in the general 3 fund of the state at the conclusion of the fiscal year 4 to the Iowa economic emergency fund an amount equal to 5 the smaller of the amount of the surplus or the amount 6 necessary to achieve the maximum balance.

- 3. The moneys in the Iowa economic emergency fund 8 may be appropriated by the general assembly only in 9 the fiscal year for which the appropriation is made 10 and only for a purpose for which the general assembly Il previously appropriated funds for that fiscal year. 12 Rowever, the balance in the Iowa economic emergency 13 fund may be used in determining the cash position of 14 the general fund of the state for the payment of state 15 obligations."
- 16 3. Page 1, lines 20 and 21, by striking the words 17 "determining the adjusted revenue estimate as provided 18 in section 8.56 or".
- 4. Page 2, lines 27 and 28, by striking the words 20 "sixty percent" and inserting the following: "two-21 thirds".
- 5. Page 5, by striking lines 1 and 2 and 23 inserting the following: "reserve fund on July 1 of 24 that fiscal year from the cash reserve basis amount. 25 If".
- 26 6. Page 6, line 19, by striking the words "the 27 sum of".
- 7. Page 11, by striking lines 11 through 20 and 29 inserting the following:
- "Sec. 15. Section 421.31, subsection 5, Code 1991, 3) is amended to read as follows:
- 32 5. ACCOUNTS. To keep the central budget and 33 proprietary control accounts of the state government 34 in-accordance-with-generally-accepted-accounting 35 principles. Budget accounts are those accounts 36 maintained to control the receipt and disposition of 37 all funds, appropriations, and allotments.
- 38 Proprietary accounts are those accounts relating to 30 assets, liabilities, income, and expense. For each
- 40 fiscal year, the financial position and results of operations of the state shall be reported in a 42 comprehensive annual financial report prepared in
- 43 accordance with generally accepted accounting
- 44 principles, as established by the governmental 45 accounting standards board."
- 8. By renumbering, relettering, or redesignating 4/ and correcting internal references as necessary. By RICHARD J. VARN LEONARD D. BOSWELL JIM LIND DALE L. TIEDEN

S-5312 FILED MARCH 19, 1992 ADOPTED (\* 1821)

#### S-5314

- Amend Senate File 2351 as follows:
- ? I. Page 1, line 13, by inserting after the figure
- 3 "1995." the following: "However, for fiscal years
- 4 beginning on or after July 1, 1997, general fund
- 5 expenditures and revenues shall be accounted in such a
- 6 manner so that they accrue for the fiscal year in
- 7 which they occur."
  - By renumbering as necessary.

By DERRYL MC LAREN MAGGIE TINSMAN

S-5314 FILED MARCH 19, 1992 ADOPTED (#- 280)

#### SENATE FILE 2351

#### S-5322

- Amend the amendment, S-5305, to Senate File 2351 as 2 follows:
- 3 l. Page 1, by inserting after line 28 the
- 4 following:
- 5 " . Page 8, by inserting after line 25 the
- 6 following:
- 7 "6. STATE AID FOR WEIGHTED ENROLLMENT GROWTH. The
- 8 amount of state aid increases in the budget year
- 9 attributable to weighted enrollment increases from the
- 10 base year shall be paid from funds appropriated by
- 11 section 257.13. If funds available under section
- 12 257.13 are insufficient, the state aid paid for the
- 13 purposes of this subsection shall be prorated among
- 14 all districts with increases in budget enrollments."
- 15 . Page 8, line 33, by inserting after the
- 16 figure "8.57" the following: "and the payment
- 17 required in section 257.8, subsection 6,"".

  By JIM LIND

S-5322 FILED MARCH 19, 1992 ADOPTED (p. 283)

#### SENATE FILE 2351

## S-5323

- 1 Amend the amendment, S-5307, to Senate File 2351 as 2 follows:
- 3 1. Page 1, line 9, by striking the word and
- 4 figure "March 19" and inserting the following: "June 5 1".

By JOE J. WELSH

S-5323 FILED MARCH 19, 1992 ADOPTED (p. 373)

#### \$-5305

- 1 Amend Senate File 2351 as follows:
- 2 1. Page 6, line 3, by inserting after the word 3 "aid" the following: "attributable to the increase in 4 allowable growth".
- 5 2. Page 7, line 28, by inserting after the word 6 "FOR" the following: "ALLOWABLE GROWTH".
- 7 3. Page 7, line 30, by inserting after the word 8 "aid" the following: "attributable to the increase in 9 allowable growth".
- 10 4. Page 7, line 33, by inserting before the word 11 "foundation" the following: "total".
- 12 5. Page 8, by striking lines 4 through 6 and 13 inserting the following: "increase in the school 14 districts' sum of the regular program district cost 15 per pupil multiplied by the weighted enrollment and 16 the special education support services district cost 17 allowed".
- 18 6. Page 8, line 8, by inserting after the word 19 "aid" the following: "attributable to the increase in 20 allowable growth".
- 7. Page 8, by striking lines 12 and 13 and 22 inserting the following: "eight-tenths percent of the 23 amount computed in".
- 24 8. Page 8, line 14, by striking the figure "2" 25 and inserting the following: "3".
- 9. Page 8, by striking lines 18 and 19 and 19 inserting the following: "percent of the amount

28 computed in subsection 3, divided by".

- 29 10. Page 9, by striking lines 22 and 23 and 30 inserting the following: "of management shall adjust
- 31 the twenty-five hundredths multiplier in the formula
- 32 for computing the amount of state aid under the 33 preceding paragraph so that the total amount of
- 34 instructional support state aid does not exceed".

  By RICHARD VARN

S-5305 FILED MARCH 19, 1992 ADOPTED on an all Ly 5322 (\$ 293)

## SENATE FILE 2351

#### S-5307

Amend Senate File 2351 as follows:

1. Page 9, by inserting after line 24 the

3 following:

4 "Sec. . Section 262A.4, Code 1991, is amended 5 by adding the following new unnumbered paragraph:

NEW UNNUMBERED PARAGRAPH. The total amount of

7 bonds which may be outstanding under this chapter

8 shall not exceed the total amount of bonds which are

9 outstanding as of March 19, 1992."

2. By renumbering as necessary.

By MIKE CONNOLLY

S-5307 FILED MARCH 19, 1992 RULED OUT OF ORDER (p. 993)

SENATE FILE <u>2351</u>
BY COMMITTEE ON APPROPRIATIONS

(SUCCESSOR TO SSB 2284)

(AS AMENDED AND PASSED BY THE SENATE MARCH 19, 1992)
- New Language by the Senate
* - Language Stricken by the Senate
Passed Senate, Date Passed House, Date 4/6/92(\$.1155)  Vote: Ayes Nays Vote: Ayes 52 Nays 40  Approved June 2 1992
A BILL FOR
1 An Act relating to state budget and financial control by 2 requiring certain financial practices. 3 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA: 4 5 Confrence Commetter Appoints: 6 Hatel (claim) wine, Haloren, Blandar, Michael 4/13 (g 1318) 6 Senstow Varu (claim), Basemel, Browntal, M. Laren, 4 Line 4/15 (p 1369) 7 6 Passed Res Conference Commetter Rept: 4/24/92
9 Senate 4.3.3 (p.1626) 10 House 98-0 (p.1945)
10 House 98-0 (p.1945)
11
12
13
14
15

SF 2351 gk/cc/26

- Section 1. Section 8.22A, Code 1991, is amended to read as 2 follows:
  - 8.22A REVENUE ESTIMATING CONFERENCE.
- 4 1. The state revenue estimating conference is created
- 5 consisting of the governor or the governor's designee, the
- 6 director of the legislative fiscal bureau, and a third member
- 7 agreed to by the other two.
- The conference shall meet as often as deemed necessary,
- 9 but shall meet at least quarterly. The conference may use
- 10 sources of information deemed appropriate.
- 11 3. By December 157-1986-and of each succeeding fiscal year
- 12 the conference shall agree to a revenue estimate for the
- 13 fiscal year beginning the following July 1. That estimate
- 14 shall be used by the governor in the preparation of the budget
- 15 message under section 8.22 and by the legislature general
- 16 assembly in the budget process. If the conference agrees to a
- 17 different estimate at a later meeting which projects a greater
- 18 amount of revenue than the initial estimate amount agreed to
- 19 by December 15, the governor and the general assembly shall
- 20 continue to use the initial estimate amount in the budget
- 21 process for that fiscal year. However, if the conference
- 22 agrees to a different estimate at a later meeting which
- 23 projects a lesser amount of revenue than the initial estimate
- 24 amount, the governor and the general assembly shall use the
- 25 lesser amount in the budget process for that fiscal year.
- 26 Sec. 2. NEW SECTION. 8.53 IOWA ECONOMIC EMERGENCY FUND.
- 27 1. The Iowa economic emergency fund is created. The fund
- 28 shall be separate from the general fund of the state and the
- 29 balance in the fund shall not be considered part of the
- 30 balance of the general fund of the state, except for purposes
- 31 of determining the annual inflation factor under section
- 32 422.4, subsection 17, the balance in the fund shall be
- 33 considered part of the general fund of the state. The moneys
- 34 in the fund shall not revert to the general fund,
- 35 notwithstanding section 8.33, unless and to the extent the

- 1 fund exceeds the maximum balance.
- 2. The maximum balance of the Iowa economic emergency fund
- 3 is the amount equal to ten percent of the funds appropriated
- 4 from the general fund of the state during the preceding fiscal
- 5 year. There is appropriated from any surplus existing in the
- 6 general fund of the state at the conclusion of the fiscal year
- 7 to the Iowa economic emergency fund an amount equal to the
- 8 smaller of the amount of the surplus or the amount necessary
- 9 to achieve the maximum balance.
- 3. The moneys in the Iowa economic emergency fund may be
- 11 appropriated by the general assembly only in the fiscal year
- 12 for which the appropriation is made and only for a purpose for
- 13 which the general assembly previously appropriated funds for
- 14 that fiscal year. However, the balance in the Iowa economic
- 15 emergency fund may be used in determining the cash position of
- 16 the general fund of the state for the payment of state
- 17 obligations.
- 18 Sec. 3. <u>NEW SECTION</u>. 8.54 GAAP DEFICIT -- GAAP
- 19 IMPLEMENTATION.
- 20 For the fiscal year beginning July 1, 1992, and the two
- 21 succeeding fiscal years, the general assembly shall provide
- 22 funds to eliminate the state generally accepted accounting
- 23 principles (GAAP) deficit, as reported in the state's
- 24 comprehensive annual financial report issued during the prior
- 25 fiscal year, either by appropriating specific funds to provide
- 26 an adjustment in the GAAP deficit or setting funds aside in a
- 27 special account in an amount equal to the GAAP deficit.
- The funds of the state shall be kept in accordance with
- 29 generally accepted accounting principles beginning with the
- 30 fiscal year beginning July 1, 1995. However, for fiscal years
- 31 beginning on or after July 1, 1997, general fund expenditures
- 32 and revenues shall be accounted in such a manner so that they
- 33 accrue for the fiscal year in which they occur.
- 34 Sec. 4. Section 8.55, Code 1991, is amended by striking
- 35 the section and inserting in lieu thereof the following:

- 1 8.55 CASH RESERVE FUND.
- A cash reserve fund is created in the state treasury.
- 3 The cash reserve fund shall be separate from the general fund
- 4 of the state and shall not be considered part of the general
- ★5 fund of the state except in determining the cash position of
  - 6 the state as provided in subsection 3. The moneys in the cash
  - 7 reserve fund are not subject to section 8.33 and shall not be
  - 8 transferred, used, obligated, appropriated, or otherwise
  - 9 encumbered except as provided in this section. Moneys in the
  - 10 cash reserve fund may be used for cash flow purposes provided
  - 11 that any moneys so allocated are returned to the cash reserve
  - 12 fund by the end of each fiscal year.
  - 13 2. a. The maximum balance of the cash reserve fund is the
  - 14 amount equal to five percent of the adjusted revenue estimate,
  - 15 as defined in section 8.56, for the general fund of the state
  - 16 for the current fiscal year.
  - 17 b. There is appropriated from any unencumbered and
  - 18 unobligated balance remaining in the general fund of the state
  - 19 at the conclusion of the fiscal year to the cash reserve fund
  - 20 an amount equal to the lesser of the amount of unencumbered
  - 21 and unobligated balance in the general fund of the state or
  - 22 the amount necessary to achieve the maximum balance determined
  - 23 under paragraph "a" of this subsection.
  - 3. The moneys in the cash reserve fund may be appropriated
  - 25 by the general assembly in accordance with subsection 4 only
  - 26 in the fiscal year for which the appropriation is made. The
  - 27 moneys shall only be appropriated by the general assembly for
  - 28 nonrecurring emergency expenditures. However, the balance in
  - 29 the cash reserve fund may be used in determining the cash
  - 30 position of the general fund of the state for payment of state
  - 31 obligations.
  - 32 4. a. Except as provided in subsection 1, an
  - 33 appropriation shall not be made from the cash reserve fund
  - 34 unless the appropriation is in accordance with all of the
  - 35 following:

- 1 (1) The appropriation is contained in a bill or joint 2 resolution in which the appropriation is the only subject 3 matter of the bill or joint resolution.
- 4 (2) The bill or joint resolution states the need or 5 reasons the appropriation is necessary.
- b. In addition to the requirements of paragraph "a" of this subsection, an appropriation shall not be made from the 8 cash reserve fund which would cause the fund's balance to be 9 less than three percent of the adjusted revenue estimate for 10 the year for which the appropriation is made unless the bill 11 or joint resolution is approved by vote of at least two-thirds 12 of the members of both chambers of the general assembly and is 13 signed by the governor.
- 14 Sec. 5. NEW SECTION. 8.56 EXPENDITURE LIMITATION.
- 1. For the purposes of this section, "adjusted revenue lestimate" means the sum of the revenue estimate for the largement fund of the state made in December by the revenue estimating conference for the following fiscal year, as largement adjusted by subtracting estimated tax refunds payable from that estimated revenue, plus moneys remaining in the general fund. The adjusted revenue estimate shall be readjusted by the revenue estimating conference in December of the year to which the adjusted revenue estimate applies for any new revenue source in accordance with the provisions of subsection largement is subsection to subsection largement in accordance with the provisions of subsection largement is subsection largement.
- 26 2. There is created a state expenditure limitation for each fiscal year beginning on or after July 1, 1993, 28 calculated as provided in this section. The purpose of the 29 expenditure limitation is to establish and maintain a cash 30 reserve balance for the general fund of the state. The scope 31 of the expenditure limitation shall encompass the general fund 32 of the state and all revenues which may be considered to be 33 eligible for deposit in the general fund, including use tax 34 receipts and moneys in and expenditures from trust funds.

- 1 encompass federal funds, donations, constitutionally dedicated
- 2 moneys, and moneys in and expenditures from state retirement
- 3 system moneys. The cash balance amount in the cash reserve
- 4 fund created in section 8.55 shall not be considered to be
- 5 revenue to the general fund.
- 6 3. The expenditures from the general fund of the state in
- 7 a fiscal year shall be limited to the state general fund
- 8 expenditure limitation amount established pursuant to this
- 9 subsection. This amount shall be determined by applying the
- 10 indicated percentage to the adjusted revenue estimate as
- 11 follows:
- 12 a. For the fiscal year beginning July 1, 1993, ninety-nine
- 13 percent of the adjusted revenue estimate for that year, or one
- 14 hundred percent less the cash reserve shortfall percentage,
- 15 whichever is greater. However, the percentage may not exceed
- 16 one hundred percent.
- 17 b. For the fiscal year beginning July 1, 1994, ninety-
- 18 eight percent of the adjusted revenue estimate for that year,
- 19 or one hundred percent less the cash reserve shortfall
- 20 percentage, whichever is greater. However, the percentage may
- 21 not exceed one hundred percent.
- 22 c. For the fiscal year beginning July 1, 1995, ninety-
- 23 seven percent of the adjusted revenue estimate for that year,
- 24 or one hundred percent less the cash reserve shortfall
- 25 percentage, whichever is greater. However, the percentage may
- 26 not exceed one hundred percent.
- 27 d. For the fiscal year beginning July 1, 1996, ninety-six
- 28 percent of the adjusted revenue estimate for that year, or one
- 29 hundred percent less the cash reserve shortfall percentage,
- 30 whichever is greater. However, the percentage may not exceed
- 31 one hundred percent.
- 32 e. For the fiscal year beginning July 1, 1997, and
- 33 succeeding fiscal years, ninety-five percent of the adjusted
- 34 revenue estimate for that year, or one hundred percent less
- 35 the cash reserve shortfall percentage, whichever is greater.

- 1 However, the percentage may not exceed one hundred percent.
- 2 As used in this subsection, the "cash reserve shortfall
- 3 percentage" is the amount of moneys in the cash reserve fund
- 4 divided by the adjusted revenue estimate, as defined in
- 5 section 8.56, for the general fund of the state for the
- 6 current fiscal year expressed as a percentage less the cash
- 7 reserve goal percentage. The "cash reserve goal percentage"
- 8 for the fiscal year beginning July 1, 1993, is one percent;
- 9 for the fiscal year beginning July 1, 1994, is two percent;
- 10 for the fiscal year beginning July 1, 1995, is three percent;
- 11 for the fiscal year beginning July 1, 1996, is four percent;
- 12 and for fiscal years beginning on or after July 1, 1997, is
- 13 five percent.
- 14 4. A cash reserve basis amount for each fiscal year shall
- 15 be determined by subtracting the state general fund
- 16 expenditure limitation amount for that fiscal year from the
- 17 adjusted revenue estimate for that fiscal year. A cash
- 18 reserve appropriation amount for that fiscal year shall be
- 19 determined by subtracting the cash balance amount in the cash
- 20 reserve fund on July 1 of that fiscal year from the cash
- 21 reserve basis amount. If the cash reserve appropriation
- 22 amount is a positive number, in each quarter of that fiscal
- 23 year, an equal and proportionate amount of the cash reserve
- 24 appropriation amount is appropriated from the general fund of
- 25 the state and shall be deposited by the treasurer of state in
- 26 the cash reserve fund created in section 8.55. The amount
- 27 appropriated in this subsection is not subject to the
- 28 provisions of section 8.31, relating to quarterly requisitions
- 29 and allotment or to section 8.32, relating to conditional
- 30 availability of appropriations.
- 31 5. The state general fund expenditure limitation amount
- 32 provided for in this section shall be used by the governor in
- 33 the preparation of the budget under section 8.22 and by the
- 34 general assembly in the budget process. If a new revenue
- 35 source is proposed, the budget revenue projection used for

- 1 that new revenue source for the period beginning on the
- 2 effective date of the new revenue source and ending in the
- 3 fiscal year in which the source is included in the revenue
- 4 base shall be an amount determined by subtracting estimated
- 5 tax refunds payable from the projected revenue from that new
- 6 revenue source, multiplied by ninety-five percent. If a new
- 7 revenue source is established and implemented, the original
- 8 state general fund expenditure limitation amount provided for
- 9 in subsection 3 shall be readjusted to include ninety-five
- 10 percent of the estimated revenue from the new revenue source.
- 11 6. In each fiscal year the governor shall submit and the
- 12 general assembly shall pass a budget which does not exceed the
- 13 state general fund expenditure limitation amount established
- 14 for that fiscal year pursuant to this section.
- 15 Sec. 6. NEW SECTION. 8.57 STANDING APPROPRIATIONS.
- 16 1. "Standing unlimited appropriation" means an
- 17 appropriation made from any state fund for more than one
- 18 fiscal year where the law making the appropriation does not
- 19 specify the exact dollar amount appropriated. For purposes of
- 20 this section, "standing unlimited appropriation" includes only
- 21 the following: an appropriation for advance for increasing
- 22 enrollment under section 257.13, school foundation aid
- 23 attributable to the increase in allowable growth under section
- 24 257.16, instructional support state aid under section 257.20,
- 25 programs for at-risk children under section 279.51,
- 26 transportation for nonpublic students under section 285.2,
- 27 phases I, II, and III under section 294A.25, and homestead tax
- 28 credit under section 425.1.
- 29 2. Notwithstanding the law authorizing a standing
- 30 unlimited appropriation for fiscal years beginning on or after
- 31 July 1, 1993, the amount of increase of a standing unlimited
- 32 appropriation shall not exceed the amount of the increase in
- 33 the state general fund revenues allocated for that
- 34 appropriation for a fiscal year. The increase in the state
- 35 general fund revenues allocated for a standing unlimited

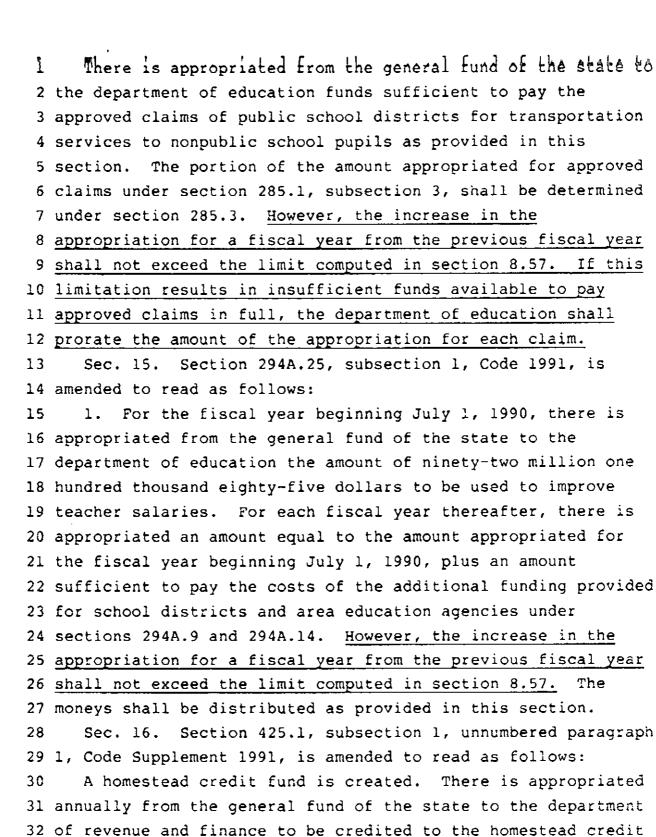
- 1 appropriation equals the product of the percent the particular
- 2 standing unlimited appropriation for the previous fiscal year
- 3 bears to the total state general fund appropriations for the
- #4 previous fiscal year multiplied by the estimated increase in
  - 5 state general fund revenues after adjustment for the amount
  - 6 not available for expenditure during the fiscal year due to
  - 7 the state general fund limitation in section 8.56. Estimated
  - 8 increase in the state general fund revenues shall be based on
  - 9 the estimates made by the revenue estimating conference in
  - 10 December of the previous fiscal year.
  - 11 3. If, as a result of the limitation in this section in
  - 12 the growth of a standing unlimited appropriation for a fiscal
  - 13 year, the amount of the standing unlimited appropriation is
  - 14 insufficient to pay the amount computed in full, the amount
  - 15 that shall be provided the beneficiaries of that appropriation
  - 16 shall be prorated.
  - 17 Sec. 7. Section 257.1, subsection 2, unnumbered paragraph
  - 18 2, Code Supplement 1991, is amended by striking the unnumbered
  - 19 paragraph and inserting in lieu thereof the following:
  - For the budget year commencing July 1, 1993, and each
  - 21 succeeding budget year, the foundation level equals eighty-two
  - 22 and one-half percent.
  - 23 Sec. 8. Section 257.2, subsections 2 and 4, Code
  - 24 Supplement 1991, are amended to read as follows:
  - 25 2. "Base year" means the school year or the state fiscal
  - 26 year, as applicable, ending during the calendar year in which
  - 27 a school budget is certified.
  - 28 4. "Budget year" means the school year or the state fiscal
  - 29 year, as applicable, beginning during the calendar year in
  - 30 which a school budget is certified.
  - Sec. 9. Section 257.2, subsection 12, Code Supplement
  - 32 1991, is amended by striking the subsection and inserting in
  - 33 lieu thereof the following:
  - 12. "State percent of growth" means the percentage change
  - 35 in the combined state cost per pupil for the base year to the

- 1 combined state cost per pupil for the budget year.
- 2 Sec. 10. Section 257.8, Code 1991, is amended by striking
- 3 the section and inserting in lieu thereof the following:
- 4 257.8 ALLOWABLE GROWTH.
- 5 1. CALCULATION BY DEPARTMENT OF MANAGEMENT. On or before
- 6 December 31, 1992, and each December 31 thereafter, the
- 7 department of management shall compute the allowable growth
- 8 dollar amount for the next budget year as provided in this
- 9 section. For purposes of this section, any estimated revenues
- 10 or increases in revenues shall be based on the estimates made
- 11 by the revenue estimating conference in December of the base 12 year.
- 2. STATE GROWTH ALLOCATED FOR ALLOWABLE GROWTH FOUNDATION
- 14 AID. The amount of the increase in the state general fund
- 15 revenues allocated for the foundation aid attributable to the
- 16 increase in allowable growth appropriated pursuant to section
- 17 257.16 equals the product of the percent of total state
- 18 general fund appropriations for the base year which are spent
- 19 for total foundation aid appropriated pursuant to section
- 20 257.16 multiplied by the sum of estimated increase in state
- 21 general fund revenues after adjustment for the amount
- 22 unavailable for expenditure during the budget year due to the
- 23 state general fund expenditure limitation in section 8.56.
- 24 3. GROWTH IN SCHOOL DISTRICT BUDGETS. The combined
- 25 increase in the school districts' sum of the regular program
- 26 district cost per pupil multiplied by the weighted enrollment
- 27 and the special education support services district cost
- 28 allowed for the budget year equals the quotient of the state
- 29 general fund revenues allocated for foundation aid
- 30 attributable to the increase in allowable growth, as computed
- 31 in subsection 2, divided by the foundation level.
- 32 4. ALLOWABLE GROWTH. The regular program allowable growth
- 33 for a budget year is equal to the quotient of ninety-five and
- 34 eight-tenths percent of the amount computed in subsection 3,
- 35 divided by the total of all districts' weighted enrollment for

1 the budget year.

- The special education support services allowable growth for
- 3 a budget year is equal to the quotient of four and two-tenths
- 4 percent of the amount computed in subsection 3, divided by the
- 5 total of all area education agencies weighted enrollment for
- 6 the budget year.
- 7 5. STATE PERCENT OF GROWTH. "State percent of growth"
- 8 means the percentage change in the combined state cost per
- 9 pupil for the base year to the combined state cost per pupil
- 10 for the budget year.
- 11 6. STATE AID FOR WEIGHTED ENROLLMENT GROWTH. The amount
- 12 of state aid increases in the budget year attributable to
- 13 weighted enrollment increases from the base year shall be paid
- 14 from funds appropriated by section 257.13. If funds available
- 15 under section 257.13 are insufficient, the state aid paid for
- 16 the purposes of this subsection shall be prorated among all
- 17 districts with increases in budget enrollments.
- 18 Sec. 11. Section 257.13, Code 1991, is amended by adding
- 19 after the first unnumbered paragraph the following new
- 20 unnumbered paragraph:
- 21 NEW UNNUMBERED PARAGRAPH. Notwithstanding the amount of
- 22 advance from the state computed in the preceding paragraph,
- 23 the amount of the appropriation authorized in this section
- 24 shall not exceed the limit computed pursuant to section 8.57.
- 25 If, as a result of the limitation in section 8.57, and the
- 26 payment required in section 257.8, subsection 6, the amount
- 27 appropriated in this section is insufficient to pay the amount
- 28 computed in the preceding paragraph in full, the department of
- 29 management shall proportionally adjust the amount of advance
- 30 from the state to the school districts.
- 31 Sec. 12. Section 257.20, Code 1991, is amended by adding
- 32 after unnumbered paragraph 1, the following new unnumbered
- 33 paragraph:
- 34 NEW UNNUMBERED PARAGRAPH. Notwithstanding the amount of
- 35 instructional support state aid computed in the preceding

- 1 paragraph, the amount of instructional support state aid for
- 2 all school districts for a budget year shall not increase from
- 3 the amount of state aid paid in the base year by more than the
- 4 amount of the increase in the state general fund revenues
- 5 allocated for instructional support state aid. For purposes
- 6 of this section, the "amount of the increase in the state
- 7 general fund revenues allocated for the instructional support
- 8 state aid" equals the product of the percent of total state
- 9 general fund appropriations for the base year which are spent
- 10 for instructional support state aid under this section
- ll multiplied by the sum of estimated increase in state general
- 12 fund revenues after adjustment for the amount unavailable for
- 13 expenditure during the budget year due to the state general
- 14 fund expenditure limitation in section 8.56. The department
- 15 of management shall adjust the twenty-five hundredths
- 16 multiplier in the formula for computing the amount of state
- 17 aid under the preceding paragraph so that the total amount of
- 18 instructional support state aid does not exceed the funding
- 19 limitations of this paragraph.
- Sec. 13. Section 279.51, subsection 1, unnumbered
- 21 paragraph 1, Code Supplement 1991, is amended to read as
- 22 follows:
- 23 There is appropriated from the general fund of the state to
- 24 the department of education for the fiscal year beginning July
- 25 1, 1990, the sum of eight million seven hundred thousand
- 26 dollars. For the fiscal year beginning July 1, 1991, and each
- 27 succeeding fiscal year, there is appropriated the sum of
- 28 eleven million two hundred thousand dollars plus an additional
- 29 amount equal to the state percent of growth as calculated in
- 30 section 257.8 multiplied by the amount appropriated the
- 31 previous fiscal year. However, the increase in the
- 32 appropriation for a fiscal year from the previous fiscal year
- 33 shall not exceed the limit computed in section 8.57.
- 34 Sec. 14. Section 285.2, unnumbered paragraph 2, Code
- 35 Supplement 1991, is amended to read as follows:



- 33 fund, an amount sufficient to implement this chapter.
- 34 However, the increase in the appropriation for a fiscal year
- 35 from the previous fiscal year shall not exceed the limit

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S.F. 235/ H.F.
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1 computed in section 8.57. If the amount appropriated is
 2 insufficient to pay all homestead credit claims in full, the
 3 department shall prorate the fund to the county treasurers and
 4 notify the auditors of the pro rata percentage. The auditors
 5 shall only allow as a credit that pro rata percentage.
      Sec. 17. Section 421.31, subsection 5, Code 1991, is
 7 amended to read as follows:
 8
      5. ACCOUNTS. To keep the central budget and proprietary
 9 control accounts of the state government in-accordance-with
10 generally-accepted-accounting-principles. Budget accounts are
11 those accounts maintained to control the receipt and
12 disposition of all funds, appropriations, and allotments.
13 Proprietary accounts are those accounts relating to assets,
14 liabilities, income, and expense. For each fiscal year, the
15 financial position and results of operations of the state
16 shall be reported in a comprehensive annual financial report
17 prepared in accordance with generally accepted accounting
18 principles, as established by the governmental accounting
19 standards board.
20 Sec. 18. Section 422.69, subsection 3, Code Supplement
21 1991, is amended by striking the subsection.
22
      Sec. 19. 1986 Iowa Acts, chapter 1245, section 2046, as
23 amended by 1986 Iowa Acts, chapter 1238, section 59, is
24 repealed.
25
               The state percent of growth for the school budget
26 year beginning July 1, 1993, computed by the department of
27 management on or before September 15, 1991, is null and void.
28
      Sec. 21. Sections 7 through 12 and section 20 of this Act
29 take effect July 1, 1992, for purposes of computing state aid
30 to school corporations for school budget years beginning on or
31 after July 1, 1993. This section and sections 17, 18, and 19
32 of this Act take effect upon enactment.
33
34
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SF 2351

#### H-5726

1 Amend Senate File 2351, as amended, passed, and 2 reprinted by the Senate, as follows:

3 l. By striking everything after the enacting 4 clause and inserting the following:

5 "Section 1. Section 8.22A, Code 1991, is amended 6-to read as follows:

8.22A REVENUE ESTIMATING CONFERENCE.

8 <u>l.</u> The state revenue estimating conference is 9 created consisting of the governor or the governor's 10 designee, the director of the legislative fiscal 11 bureau, and a third member agreed to by the other two.

12 <u>2.</u> The conference shall meet as often as deemed 13 necessary, but shall meet at least quarterly. The 14 conference may use sources of information deemed 15 appropriate. 16 3. By December 157-1986-and of each succeeding

17 fiscal year the conference shall agree to a revenue 18 estimate for the fiscal year beginning the following 19 July 1. That estimate shall be used by the governor 20 in the preparation of the budget message under section 21 8.22 and by the <del>legislature</del> general assembly in the 22 budget process. If the conference agrees to a 23 different estimate at a later meeting which projects a 24 greater amount of revenue than the initial estimate 25 amount agreed to by December 15, the governor and the 26 general assembly shall continue to use the initial 27 estimate amount in the budget process for that fiscal 28 year. However, if the conference agrees to a 29 different estimate at a later meeting which projects a 30 lesser amount of revenue than the initial estimate 31 amount, the governor and the general assembly shall 32 use the lesser amount in the budget process for that fiscal year. As used in this subsection, "later 34 meeting" means only those later meetings which are 35 held prior to the conclusion of the regular session of

Sec. 2. NEW SECTION. 8.54 GENERAL FUND

38 EXPENDITURE LIMITATION.

36 the general assembly.

1. For the purposes of this section, "adjusted revenue estimate" means the appropriate revenue estimate for the general fund for the following fiscal year as determined under section 8.22A, subsection 3, adjusted by subtracting estimated tax refunds payable from that estimated revenue and adding any new revenues which may be considered to be eligible for deposit in the general fund.

47 2. There is created a state general fund 48 expenditure limitation for each fiscal year beginning 49 on or after July 1, 1993, calculated as provided in 50 this section.

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- 2 for a fiscal year shall be minery-nine percent of the adjusted revenue estimate. Any appropriation from the defeated fund of the state to the lowal economic semergency fund pursuant to section 8.55 shall not be considered to be made from the state general fund 7 expenditure limitation but shall be considered to be made from the state general fund 8 made from the remaining amount.
- S 4. The state general fund expenditure limitation 10 amount provided for in this section shall be used by 11 the governor in the preparation of the budget under 12 section 8.22 and by the general assembly in the budget 13 process. If a new revenue source is proposed, the 14 budget revenue projection used for that new revenue 15 source for the period beginning on the effective date 16 of the new revenue source and ending in the fiscal 17 year in which the source is included in the revenue 18 base shall be an amount determined by subtracting 19 estimated tax refunds payable from the projected 20 revenue from that new revenue source, multiplied by 21 ninety-nine percent. If a new revenue source is 22 established and implemented, the original state 23 general fund expenditure limitation amount provided 24 for in subsection 3 shall be readjusted to include 25 ninety-nine percent of the estimated revenue from the 26 new revenue source.
- 27 5. The governor shall submit and the general 28 assembly shall pass a budget which does not exceed the 29 state general fund expenditure limitation.
- 30 Sec. 3. Section 8.55, Code 1991, is amended to 31 read as follows:
  - 8.55 IOWA ECONOMIC EMERGENCY FUND.
- 1. The Towa economic emergency fund is created.

  34 The fund shall be separate from the general fund of the state and the balance in the fund shall not be considered part of the balance of the general fund of the state; except for purposes of determining the annual inflation factor under section 422:4; subsection 17; the balance in the fund shall be considered part of the general fund of the state. The moneys in the fund shall not revert to the general fund, notwithstanding section 8.33; unless and to the extent to the fund exceeds the maximum balance.
- 2. a. The-maximum-balance-of-the-Iowa-economic

  45 emergency-fund-is-the-amount-equal-to-ten-percent-of

  46 the-Eunds-appropriated-from-the-general-fund-of-the

  47 state-during-the-preceding-fiscal-year. For the

  48 purposes of this subsection, "adjusted revenue

  49 estimate" means the appropriate revenue estimate for

  50 the general fund of the state made by the revenue

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l estimating conference for the following fiscal year as determined under section 8.22A, subsection 3, adjusted by subtracting estimated tax refunds payable from that estimated revenue and adding any new revenues which may be considered to be eligible for deposit in the general fund.

b. The maximum balance of the fund is the amount equal to five percent of the adjusted revenue estimate for the fiscal year. If the amount of moneys in the lower economic emergency fund is equal to the maximum balance, moneys in excess of this amount shall be transferred to the capitals fund established in section 8.61.

14 <u>c.</u> There is appropriated from any surplus existing 15 in the general fund of the state at the conclusion of 16 the fiscal year to the Iowa economic emergency fund an 17 amount equal to the smaller of the amount of the 18 surplus or the amount necessary to achieve the maximum 19 balance determined under paragraph "b".

d. If, on the first day of the fiscal year after operation of paragraph "c", moneys in the Iowa economic emergency fund are less than the maximum balance determined under paragraph "b", there is appropriated from the general fund of the state the amount necessary to achieve the maximum balance determined under paragraph "b". However, moneys appropriated under this section shall not exceed one percent of the appropriate revenue estimate as determined under section 8.22A, subsection 3.

- 30 3. The moneys in the Iowa economic emergency fund 31 may be appropriated by the general assembly only in 32 the fiscal year for which the appropriation is made 33 and-only-for-a-purpose-for-which-the-general-assembly 34 previously-appropriated-funds-for-that-fiscal-year. 35 The moneys shall only be appropriated by the general assembly for nonrecurring emergency expenditures, and 37 court-ordered obligations, and generally accepted 38 accounting principles deficit reductions. However, 39 the balance in the Iowa economic emergency fund may be 40 used in determining the cash position of the general fund of the state for the payment of state obligations.
- 43 4. Notwithstanding section 453.7, subsection 2,
  44 interest or earnings on moneys deposited in the Iowa
  45 economic emergency fund shall be credited to the
  46 capitals fund established in section 8.61.
  47 Sec. 4. NEW SECTION. 8.56 GAAP DEFICIT REDUCTION
- 48 FUND.

  49 1. For the purposes of this section, "GAAP" means 50 generally accepted accounting principles as H-5726

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> ! established by the governmental accounting standards 2 board. A temporary GAAP deficit reduction fund is 3 created in the office of the treasurer of state in 4 order to implement practices by which state expenses 5 are accounted for in the year in which the expenses 6 are incurred. The fund is established for the fiscal 7 period beginning July 1, 1992, and ending when the 8 GAAP deficit is eliminated.

- 2. The fund shall be separate from the general 10 fund of the state and the balance in the fund shall Il not be considered part of the balance of the general 12 fund of the state except in determining the cash 13 position of the general fund of the state for the 14 payment of state obligations. Notwithstanding section 15 8.33, the moneys in the GAAP deficit reduction fund 16 shall not revert to the general fund of the state but 17 shall remain in the GAAP deficit reduction fund until 18 expended in accordance with an appropriation of the 19 general assembly or deposited in the Iowa economic 20 emergency fund pursuant to subsection 3.
- Moneys in the GAAP deficit reduction fund which 22 are unobligated or unencumbered when the GAAP deficit 23 is eliminated shall be transferred to the Iowa 24 economic emergency fund. Effective upon and after 25 transfer of the moneys to the Iowa economic emergency 26 fund, the CAAP deficit reduction fund is eliminated.
- 21 4. The general assembly shall appropriate moneys 28 in the GAAP deficit reduction fund to pay expenses in 29 the fiscal year in which the expenses are obligated 30 including but not limited to any of the following: 31 medical assistance program, personal property tax 32 replacement payments to local governments, the last 33 state employee payroll of the fiscal year, and foster 34 care provider payments.
- Sec. 5. NEW SECTION. 8.57 LIMITATION ON CERTAIN 36 STANDING UNLIMITED APPROPRIATIONS.
- 37 1. "Standing unlimited appropriation" means an 38 appropriation made from any state fund for more than 39 one fiscal year where the law making the appropriation 40 does not specify the exact dollar amount appropriated. 41 For purposes of this section, "standing unlimited 42 appropriation" includes only the following: 43 appropriation for supplemental aid to reorganized 44 school districts under section 257.5, an appropriation 45 for an advance for increasing enrollment under section 46 257.13, school foundation aid under section 257.16, 47 instructional support state aid under section 257.20, 48 programs for at-risk children under section 279.51, 49 cransportation for nonpublic students under section 50 285.2, and phases II and III under section 294A.25. H-5726

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2. Notwithstanding the law authorizing a standing 2 unlimited appropriation for fiscal years beginning on 3 or after July 1, 1993, the amount of increase of a 4 standing unlimited appropriation shall not exceed the 5 amount of the increase in the state general fund 6 revenues allocated for that appropriation for a fiscal 7 year. The increase in the state general fund revenues 8 allocated for a standing unlimited appropriation 9 equals the product of the percent the particular 10 standing unlimited appropriation for the previous ll fiscal year bears to the total state general fund 12 appropriations for the previous fiscal year multiplied 13 by the increase in the adjusted revenue estimate.

If, as a result of the limitation in this 15 section in the growth of a standing unlimited 16 appropriation for a fiscal year, the amount of the 17 standing unlimited appropriation is insufficient to 18 pay the amount computed in full, the amount that shall 19 be provided the beneficiaries of that appropriation 20 shall be prorated.

4. However, any difference between the expenditure 22 authorized under any standing unlimited appropriation 23 and the amount calculated under subsection 2 may be 24 reinstated by the approval of both the general 25 assembly and the governor.

5. As used in this section, "adjusted revenue 27 estimate" means the appropriate revenue estimate for 28 the general fund for the fiscal year as determined 29 under section 8.22A, subsection 3, adjusted by 30 subtracting estimated tax refunds payable from that 31 estimated revenue. However, "adjusted revenue 32 estimate" does not include any moneys included in the 33 appropriate revenue estimate which is generated from a 34 new revenue source.

Sec. 6. NEW SECTION. 8.58 APPROPRIATIONS FREEZE. 35 Notwithstanding contrary provisions of the Code, 36 37 the amounts appropriated under the applicable sections 38 of the Code for fiscal years commencing on or after 39 July 1, 1993, are limited to those amounts expended 40 under those sections for the fiscal year commencing 41 July 1, 1992. If an applicable section appropriates 42 moneys to be distributed to different recipients and 43 the operation of this section reduces the total amount 44 to be distributed under the applicable section, the 45 moneys shall be prorated among the recipients. As 46 used in this section, "applicable sections" means the 47 following sections: 1.15; 6.9; 7.5; 18.75; 19.10; 48 19.29; 25.2; 25A.11; 29A.29; 29A.51; 29A.54; 29A.72; 49 53.50; 66.23; 66.28; 79.24; 79.34; 85.57; 85.59; 50 97.51; 97B.49, subsection 14; 97B.72; 97B.72A; 97C.12; H-5726

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5ads
  l 98.7; 98.12; 98.47; 135C.45; 135D.22; 147.68; 147.69;
 2 163.15; 167.20; 214A.14; 218.72; 222.11; 222.50;
 3 222.66; 222.69; 225.28; 225.34; 226.17; 229.35; 230.8;
 4 230.11; 246.319; 262.43; 275.31; 280A.50; 304A.29;
 5 307.45; 311.19; 411.20; 421.30; 425.1; 425.23; 425.39;
 6 426A.1; 427B.13; 450.70; 450.95; 468.43; 663.44;
 7 663A.5; 815.10; and 820.24.
      Sec. 7.
              NEW SECTION. 8.61 CAPITALS FUND.
      1. A capitals fund is created in the state
10 treasury. Moneys in the capitals fund shall be used
Il solely for capital projects, including maintenance.
12 Moneys in the fund shall only be available for
13 expenditure as a result of appropriations made by the
14 general assembly and notwithstanding section 8.33,
15 moneys in the fund shall not revert to the general
16 fund of the state. The capital projects for which
17 moneys in the fund shall be appropriated are those
18 compiled by the department under section 8.6,
19 subsections 13, 14, and 15, and which have been
20 submitted to the legislative capital projects
21 committee.
22
      2. Moneys to be credited to the capitals fund are
23 Interest and earnings from moneys in the Iowa economic
24 emergency fund and that portion of the Iowa economic
25 emergency fund designated as provided in section 8.55,
26 subsection 2, paragraph "b", and other moneys
27 designated for or appropriated to the fund. There is
28 appropriated from any surplus existing in the general
29 fund of the state at the conclusion of the fiscal year
30 to the capitals fund that amount of the surplus which
31 is not appropriated to the Iowa economic emergency
32 fund as provided in section 8.55, subsection 2,
33 paragraph "c".
34
      3. Notwithstanding section 453.7, subsection 2,
35 interest or earnings on moneys deposited in the
36 capitals fund shall be credited to the capitals fund.
37
      Sec. 8. Section 257.5, unnumbered paragraph 2,
38 Code Supplement 1991, is amended to read as follows:
39
      There is appropriated from the general fund of the
40 state to the department of management for each fiscal
41 year an amount sufficient to pay the supplemental aid
42 to school districts under this section. However, the
43 increase in the appropriation for a fiscal year from
44 the previous fiscal year shall not exceed the limit 45 computed in section 8.57. If this limitation results
   in insufficient funds available to pay all recipients
47 in full, the department of management shall prorate
48 one amount of the appropriation for each recipient.
49 Supplemental aid shall be paid in the manner provided
50 in section 257.16.
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     Sec. 9. Section 257.8, subsection 6, Code 1991, is
 2 amended by adding the following new unnumbered
 3 paragraph:
      NEW UNNUMBERED PARAGRAPH. If subsection 9 is used
 5 in the calculation of the state percent of growth for
 6 the previous year, there shall not be a recomputation
 7 of the state percent of growth for the previous year.
      Sec. 10. Section 257.8, Code 1991, is amended by
 9 adding the following new subsection:
      NEW SUBSECTION. 9. LIMITATION ON STATE PERCENT OF
10
11 GROWTH. Notwithstanding other contrary provisions
12 contained in this section, if for any budget year the
13 moneys otherwise appropriated to pay the state
14 foundation aid under section 257.16 would result in an
15 increase in such appropriation above that allowed
16 under section 8.57, subsection 2, the department of
17 management shall reduce the state percent of growth so
18 that the total appropriation of state foundation aid
19 under section 257.16 does not exceed the appropriation
20 allowed under section 8.57, subsection 2. In
21 computing the reduction in the state percent of growth
22 under this subsection, the department shall not
23 consider that portion of the increased state
24 foundation aid attributable to the increase in
25 weighted enrollment from the base year to the budget
26 year. However, expenditures allowed under this
27 subsection may be increased as provided in section
28 8.57, subsection 4, except that in order for such an
29 increase in expenditures to be effective for any
30 budget year, both houses of the general assembly and
31 the governor must approve the increase by March 1 in
 32 the base year.
      Sec. 11. Section 257.13, Code 1991, is amended by
 34 adding after the first unnumbered paragraph the
 35 following new unnumbered paragraph:
      NEW UNNUMBERED PARAGRAPH. Notwithstanding the
 36
 37 amount of advance from the state computed in the
 38 preceding paragraph, the amount of the advance
 39 authorized for all school districts under this section
 40 shall not exceed the limit computed pursuant to
 41 section 8.57. If, as a result of the limitation in
 42 section 8.57, subsection 2, the total amount
 43 appropriated in this section is insufficient to pay
 44 the amount computed in the preceding paragraph for all
 45 school districts in full, the department of management
 46 shall proportionally adjust the amount of advance from
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50 following new unnumbered paragraph: -7-B-5726

48

47 the state to the school districts.

Sec. 12. Section 257.20, Code Supplement 1991, is

49 amended by adding after unnumbered paragraph 1, the

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NEW UNNUMBERED PARAGRAPH. Notwithstanding the 2 amount of instructional support state aid computed in 3 the preceding paragraph, the amount of instructional 4 support state aid for all school districts for a 5 budget year shall not increase from the amount of 6 state aid paid in the base year by more than the 7 amount of the increase in the state general fund 8 revenues allocated for instructional support state 9 aid. For purposes of this section, the "amount of the 10 increase in the state general fund revenues allocated 11 for the instructional support state aid" equals the 12 product of the percent of total state general fund 13 appropriations for the base year which are spent for 14 instructional support state aid under this section 15 multiplied by the sum of appropriate estimated 16 increase in state general fund revenues as determined 17 under section 8.57 after adjustment for the amount 18 unavailable for expenditure during the budget year due 19 to the state general fund expenditure limitation in 20 section 8.54. The department of management shall 21 adjust the twenty-five hundredths multiplier in the 22 formula for computing the amount of state aid under 23 the preceding paragraph so that the total amount of 24 instructional support state aid does not exceed the 25 funding limitations of this paragraph. 26

Sec. 13. NEW SECTION. 257.28A STATE REVENUE 27 DIMITATION REPLACEMENT DEVY.

If the application of section 257.8, subsection 9, 29 reduces the amount of state school foundation aid in a 30 budget year which would have been otherwise received 31 by a school district, the board of directors of the 32 school district may raise additional funding up to the 33 amount of the reduction in state school foundation aid 34 in the budget year for the school district caused by 35 the application of section 257.8, subsection 9, except 36 that the amount raised shall not exceed five percent 37 of the total of regular program district cost for the 38 budget year.

39 The additional funding may be raised by either a 40 state revenue limitation replacement property tax or 41 by a combination of a state revenue limitation 42 replacement property tax and a state revenue 43 limitation replacement income surtax, except that the 44 amount raised through the state revenue replacement 45 income surtax shall not exceed fifty percent of the 46 total amount of additional funding raised. The method 47 of raising the additional funding, and the amount of 48 moneys to be raised under the property tax and income 49 surtax, if any, shall be contained in the resolution 50 adopted by the board of directors to either H=5728

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1 participate in the raising of this additional funding 2 or to direct the county commissioner of elections to 3 call an election to submit the question of such 4 participation at a special election. In order for a 5 school district to participate in raising the 6 additional funding in a school year, the board of 7 directors shall adopt the necessary resolution by 8 March 20 of the base year.

If the board does not provide for an election and 10 adopts a resolution to participate in raising 11 additional funding pursuant to this section, the 12 additional funding shall be raised unless within 13 fourteen days following the action of the board, the 14 secretary of the board receives a petition containing 15 the required number of signatures, asking that an 16 election be called to approve or disapprove the action 17 of the board in adopting the resolution to raise the 18 additional funding. The petition must be signed by 19 eligible electors equal in number to not less than one 20 hundred or thirty percent of the number of voters at 21 the last preceding regular school election, whichever 22 is greater. The board shall either rescind its action 23 or direct the county commissioner of elections to 24 submit the question to the qualified electors of the 25 school district at a special election.

If a special election is required, the special 27 election shall be held on the second Tuesday in May in 28 the base year. If a majority of those voting on the 29 question at the election favors disapproval of the 30 action of the board, the district shall not 31 participate in the raising of the additional funding 32 for the budget year.

If the board does not direct for the calling of an election and a qualifying petition calling for an election is not filed within fourteen days following the action the board, or if a majority of those voting on the question favors approval of the action, the board shall so certify to the department of management and the district shall participate in the raising of the additional funding. If there is an election and the question is approved for a budget year, the school board by its own action may raise additional funding under this section for any of the four school years immediately following the budget year and such action of the board shall not be subject to a call for an election during those four years.

The certification to the department of management 48 shall include a certification of the amount to be 49 raised through property tax and income surtax, if any, 50 to the department of management. The department of H-5726

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1 management shall determine the appropriate property 2 tax levy and income surtax in accordance with the 3 resolution. The department of management shall 4 determine these amounts based upon the most recent 5 figures available for the district's valuation on 6 taxable property and individual state income tax paid 7 in the district, and shall certify to the director's 8 county auditor the amount of state revenue limitation 9 replacement property tax, and to the director of 10 revenue and finance the amount of state revenue il limitation replacement income surtax to be imposed if 12 a state revenue limitation replacement income surtax 13 is to be imposed. The state revenue limitation 14 replacement property tax and income surtax, if an 15 income surtax is imposed, shall be levied and imposed, 16 collected, and paid to the school district in the 17 manner provided for the instructional support program 18 in sections 257.21 through 257.26. <u>i</u>9

Moneys received pursuant to this section are 20 miscellaneous income and may be used for any general 21 fund purpose. Notwithstanding section 24.17, the 22 certified school budget may be amended to include 23 provisions for the expenditures of moneys raised under 24 this section after March 15 of the base year.

25 Certification of a board's intent to participate 26 for a budget year and the amount to be raised shall be 27 made to the department of management not later than 28 March 15 of the base year. The department of 29 management shall determine the amount of property tax 30 to be levied based upon the most recent figures 31 available for the district's valuation of taxable 32 property and shall certify to the district's county 33 auditor the amount of state revenue limitation 34 replacement property tax.

Sec. 14. Section 279.51, subsection 1, unnumbered 35 36 paragraph 1, Code Supplement 1991, is amended to read 37 as follows:

There is appropriated from the general fund of the 39 state to the department of education for the fiscal 40 year beginning July 1, 1990, the sum of eight million 41 seven hundred thousand dollars. For the fiscal year 42 beginning July 1, 1991, and each succeeding fiscal 43 year, there is appropriated the sum of eleven million 44 two hundred thousand dollars plus an additional amount 45 equal to the state percent of growth as calculated in 46 section 257.8 multiplied by the amount appropriated 47 the previous fiscal year. However, the increase in 48 the appropriation for a fiscal year from the previous 49 fiscal year shall not exceed the limit computed in 50 section 8.57.

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Page 11 Sec. 15. Section 285.2, unnumbered paragraph 2, 2 Code Supplement 1991, is amended to read as follows: There is appropriated from the general fund of the 4 state to the department of education funds sufficient 5 to pay the approved claims of public school districts 6 for transportation services to nonpublic school pupils 7 as provided in this section. The portion of the 8 amount appropriated for approved claims under section 9 285.1, subsection 3, shall be determined under section 10 285.3. However, the increase in the appropriation for: 11 a fiscal year from the previous fiscal year shall not 12 exceed the limit computed in section 8.57. If this 13 limitation results in insufficient funds available to 14 pay approved claims in full, the department of 15 education shall prorate the amount of the 16 appropriation for each claim. 17 Sec. 16. Section 294A.25, subsection 1, Code 1991, 18 is amended to read as follows: For the fiscal year beginning July 1, 1990, 20 there is appropriated from the general fund of the 21 state to the department of education the amount of 22 ninety-two million one hundred thousand eighty-five 23 dollars to be used to improve teacher salaries. 24 each fiscal year thereafter, there is appropriated an 25 amount equal to the amount appropriated for the fiscal 26 year beginning July 1, 1990, plus an amount sufficient 27 to pay the costs of the additional funding provided 28 for school districts and area education agencies under 29 sections 294A.9 and 294A.14. However, the increase in 30 the appropriation for a fiscal year from the previous 31 fiscal year shall not exceed the limit computed in 32 section 8.57. The moneys shall be distributed as 33 provided in this section. Sec. 17. Section 421.31, subsection 5, Code 1991, 35 is amended to read as follows: 36 ACCOUNTS. To keep the central budget and 37 proprietary control accounts of the state government 38 in-accordance-with-generally-accepted-accounting 39 principles. Budget accounts are those accounts 40 maintained to control the receipt and disposition of 41 all funds, appropriations, and allotments. 42 Proprietary accounts are those accounts relating to 43 assets, liabilities, income, and expense. 44 fiscal year, the financial position and results of operations of the state shall be reported in a 46 comprehensive annual financial report prepared in 47 accordance with generally accepted accounting 48 principles, as established by the governmental 49 accounting standards board. Sec. 18. Section 422.69, subsection 3, Code 50

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**35726** Page 12 I Supplement 1991, is amended by striking the 2 subsection. Sec. 19. 1986 Iowa Acts, chapter 1245, section 4 2046, as amended by 1986 Iowa Acts, chapter 1238, 5 section 59, is repealed. Sec. 20. Sections 8 and 10 through 13 of this Act 7 take effect July 1, 1992, for purposes of computing 8 state aid to school corporations for school budget 9 years beginning on or after July 1, 1993. This 10 section and sections 17, 18, and 19 of this Act, being 11 deemed of immediate importance, take effect upon 12 enactment." 2. Title page, line 2, by inserting after the 14 word "practices" the following: ", by providing for a 15 state revenue limitation replacement property tax and

16 income surtax and providing effective date and 17 applicability provisions".

By COMMITTEE ON APPROPRIATIONS JOCHUM of Dubuque, Chairperson

H-5726 FILED APRIL 6, 1992 ADOPTED and amount by 5731, 5736, 5735, 5745, 5746, 5744 4/2 (4 1150)

## SENATE FILE 2351

H-5728

Amend the Committee amendment, H-5726, to Senate 2 File 2351, as amended, passed, and reprinted by the 3 Senate, as follows:

1. Page 5, line 47, by inserting after the figure

5 "1.15;" the following: "2.12;".

By KREMER of Buchanan

H-5728 FILED APRIL 6, 1992 LOST (\* 400)

# SENATE FILE 2351

H = 5731

10

Amend the Committee amendment, H-5726, to Senate 2 File 2351, as amended, passed, and reprinted by the 3 Senate, as follows:

1. By striking page 8, line 50 through page 9, 5 line 2, and inserting the following: "adopted by the 6 board of directors to direct the county commissioner 7 of elections to".

8 2. Page 9, by striking lines 9 through 26 and 9 inserting the following:

"The special".

3. Page 9, by striking lines 33 through 36 and 12 inserting the following:

"If a majority of those voting".

14 4. Page 9, by striking lines 40 through 46 and 15 inserting the following: "the additional funding." By HALVORSON of Clayton MILLER of Cherokee

A-8751 FIDED APRIL 6, 1992 ADOPTED (#1/25)

# B-5740

Amend the Committee amendment, H-5726, to Senate 2 File 2351, as amended, passed, and reprinted by the 3 Senate, as follows:

4 l. Page 3, by inserting after line 46 the 5 following:

6 "5. a. Except as provided in subsection 4, an
7 appropriation shall not be made from the Iowa economic
8 emergency fund unless the appropriation is in
9 accordance with all of the following:

10 (1) The appropriation is contained in a bill or 11 joint resolution in which the appropriation is the 12 only subject matter of the bill or joint resolution.

13 (2) The bill or joint resolution states the

14 reasons the appropriation is necessary.

b. In addition to the requirements of paragraph
16 "a" of this subsection, an appropriation shall not be

17 made from the Iowa economic emergency fund which would 18 cause the fund's balance to be less than three percent

19 of the adjusted revenue estimate for the year for

20 which the appropriation is made unless the bill or

21 joint resolution is approved by vote of at least two-

22 thirds of the members of each chamber of the general

23 assembly and is signed by the governor."

By HALVORSON of Clayton

H-5740 FILED APRIL 6, 1992 LOST (\* 1088)

H-5732

Amend the Committee amendment, H-5726, to Senate 2 File 2351, as amended, passed, and reprinted by the

3 Senate, as follows:

1. Page 4, line 8, by inserting after the word

5 "eliminated" the following: "or on June 30, 1996,

6 whichever occurs first".

By MILLER of Cherokee

H-5732 FILED APRIL 6, 1992 ADOPTED (\* 1/24)

# SENATE FILE 2351

H-5736

1 Amend the Committee amendment, H-5726, to Senate

2 File 2351, as amended, passed, and reprinted by the

3 Senate, as follows:

4 l. Page 10, by striking lines 25 through 34.

By HATCH of Polk

H-5736 FILED APRIL 6, 1992 ADOPTED (\*\*\*/\*\*\*\*)

# SENATE FILE 2351

보-5738

Amend the Committee amendment, H-5726, to Senate 2 File 2351, as amended, passed, and reprinted by the

3 Senate, as follows:

1. Page 12, by inserting after line 12 the

5 following:

6 "Sec. . Sections 2, 5, 6, and 8 through 16 of

7 this Act are repealed effective June 30, 1995."

By OLLIE of Clinton BROWN of Lucas

H-5738 FILED APRIL 6, 1992 LOST (p. 1/3s)

#### H-5742

- Amend the Committee amendment, H-5726, to Senate 2 File 2351, as amended, passed, and reprinted by the 3 Senate, as follows:
- 1. Page 4, line 46, by inserting after the figure 5 "257.16" the following: "for the school budget year 6 commencing July 1, 1993, only".
- 7 2. Page 6, by inserting after line 33 the 8 following:
- 9 "Sec. \_\_. Section 257.2, subsection 12, Code 10 Supplement 1991, is amended to read as follows:
- 11 12. "State percent of growth" means a percent of 12 economic growth determined under this chapter which is 13 based-upon-an-averaging-of-state-and-federal-growth 14 indicators; and which is used in determining the 15 allowable growth."
- 16 3. Page 7, by inserting after line 32 the 17 following:
- 18 "Sec. \_\_. Section 257.8, Code 1991, is amended by 19 adding the following new subsection:
- NEW SUBSECTION. 10. CALCULATION OF STATE PERCENT 21 OF GROWTH AND ALLOWABLE GROWTH FOR BUDGET YEARS 22 COMMENCING ON OR AFTER JULY 1, 1994.
- 23 a. REPEAL. Effective for budget years commencing 24 on or after July 1, 1994, subsections 1 through 9 are 25 stricken.
- b. DETERMINATION OF STATE PERCENT OF GROWTH. For budget years commencing on or after July 1, 1994, the state percent of growth for a budget year shall be determined by enactment of legislation in the school year preceding the base year. For any budget year in this paragraph, the state percent of growth for a budget year shall be the state percent of growth in the base year.
- c. ALLOWABLE GROWTH CALCULATION. The department of management shall calculate the regular program allowable growth for a budget year by multiplying the state percent of growth for the budget year by the regular program state cost per pupil for the base year and shall calculate the special education support services allowable growth for the budget year by multiplying the state percent of growth for the budget year by the special education support services state 44 cost per pupil for the base year.
- d. COMBINED ALLOWABLE GROWTH. The combined 46 allowable growth per pupil for each school district is 47 the sum of the regular program allowable growth per 48 pupil and the special education support services 49 allowable growth per pupil for the budget year, which 50 may be modified as follows:

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1 (1) By the school budget review committee under

2 section 257.31.

3 (2) By the department of management under section 4 257.36."

5 4. Renumber as necessary.

By OLLIE of Clinton BROWN of Lucas

H-5742 FILED APRIL 6, 1992 LOST

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H-5743
 2 File 2351, as amended, passed, and reprinted by the
 3 Senate, as follows:
      1. Page 1, line 49, by striking the figure "1993"
 5 and inserting the following: "1992".
      2. Page 5, line 39, by striking the figure "1993"
7 and inserting the following: "1992".
      3. Page 5, line 41, by striking the figure "1992"
 9 and inserting the following: "1991".
      4. Page 6, by inserting after line 36 the
 ll following:
       "Sec. 701. Section 256.7, subsection 18, Code
12
13 Supplement 1991, is amended to read as follows:
       18. a. Adopt, by July 1, 1992, rules and a
 15 procedure for accrediting all community college
 16 programs in Iowa. Rules adopted shall satisfy the
 17 requirements for implementing the educational and
 18 service program contained in section 280A.48.
       b. Adopt, by July 1, 1993, rules and a procedure
 19
 20 for review and approval of proposed community college
 21 budgets prior to January 1 of the base year.
       5. Page 6, by inserting after line 50 the
 23 following:
       "Sec. 702. Section 257.6, subsection 1, unnumbered
 25 paragraph 3, Code 1991, is amended to read as follows:
       A school district shall certify its actual
 27 enrollment to the department of education by October 1
 28 of each year, and the department shall promptly
 29 forward the information to the department of
 30 management. The-department-of-management-shall
 31 determine-whether-a-district-is-entitled-to-as-advance
 32 for-increasing-enrollment-on-the-basis-of-its-actual
 33 enrollment:
       Sec. 703. Section 257.6, subsection 1, Code 1991,
 35 is amended by adding the following new paragraphs:
       NEW PARAGRAPH. e. Resident pupils receiving
 37 competent private instruction from a licensed
 38 practitioner provided through a public school district
 39 pursuant to chapter 299A shall be counted as two-
 40 tenths of one pupil.
       NEW PARAGRAPH. f. Resident pupils receiving
 42 competent private instruction under dual enrollment
 43 pursuant to chapter 299A shall be counted as one-tenth
  44 of one pupil.
        Sec. 704. Section 257.6, subsection 3, Code 1991,
  45
  46 is amended by striking the subsection.
        Sec. 705. Section 257.6, subsection 4, Code 1991,
  48 is amended by striking the subsection and inserting in
  49 lieu thereof the following:
        4. BUDGET ENROLLMENT. Budget enrollment for the
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 1 budget year is the basic enrollment for the budget
 2 year.
      Sec. 706. Section 257.6, subsection 5, unnumbered
 4 paragraph 1, Code 1991, is amended to read as follows:
 5
      Weighted enrollment is the budget enrollment plus
 6 the district's additional emrollment-because-of
 7 special-education-calculated-on-December-i-of-the-base
 8 year weighting for special education instructional
 9 purposes as computed in subsection 6 plus additional
10 pupils added due to the application of the
ll supplementary weighting.
12
      Sec. 707. Section 257.6, subsection 5, unnumbered
13 paragraph 2, Code 1991, is amended to read as follows:
      Weighted enrollment for special education support
14
15 services costs is equal to the weighted-enrollment
lo minus-the-additional-pupils-added-due-to-the
1/ application-of-the-supplementary-weighting basic
18 enrollment for the budget year.
19
      Sec. 708. Section 257.6, Code 1991, is amended by
20 adding the following new subsection:
      NEW SUBSECTION.

    6. ADDITIONAL WEIGHTING FOR

22 SPECIAL EDUCATION INSTRUCTIONAL PURPOSES.
      a. Commencing with the budget year beginning July
24 l, 1993, and each budget year thereafter, the
25 department of management shall determine the
26 additional weighting for special education
27 instructional purposes for each school district in the
28 manner provided in this section.
29
      For children requiring special education who are
30 defined in section 281.9, subsection 1, paragraph "d",
31 that weight is the product of the weighting for that
32 category and the number of children in that category
33 counted on December 1 of the base year, minus the
34 number of children in that category. For children
35 requiring special education who are defined in section
36 281.9, subsection 1, paragraphs "b" and "c", that
37 weight is calculated under paragraphs "b" and "c",
38 based upon each district's percent of weightedness.
      b. The maximum percent of weightedness for a
40 school district for the budget years beginning July 1,
41 1993, and July 1, 1994, is nine and nine hundredths
42 percent and the intermediate percent of weightedness
43 is seven and fifty-two hundredths percent.
44 January 1, 1995, and each two years thereafter, the
45 school budget review committee shall review the
45 maximum percent of weightedness and the intermediate
47 percent of weightedness as they relate to the costs of
48 special education for children requiring special
49 education who are defined in section 281.9, subsection
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50 ly paragraphs "b" and "c", and based upon those costs

Page limay adjust the maximum percent of weightedness and the 2 intermediate percent of weightedness for the two ) succeeding fiscal years. a. For the budget year beginning July 1, 1990, the 5 department of management shall daloulate for each 6 school district a base year percent of weightedness by dividing each district's additional enrollment because 8 of special education for those children calculated on 19 December 1, 1991, under section 231.9, subsection 1, 10 paragraphs "b" and "c", Code 1991, by the district's 11 basic enrollment for the budget year beginning July 1, 12 1992. For the budget year harmning July 1, 1992. For the budget year beginhing July 1, 1993, and 13 succeeding budget years, if the base year percent of 14 weightedness is greater than the maximum percent of 15 weightedness, the district's percent of weightedness 16 for the pudget year is the maximum percent of 17 weightedness and the weighting for those children for 18 the budget year is the maximum percent of weightedness 19 multiplied by the district's pasid enrollment for the 20 budget year. However, if the maximum percent of 21 weightedness multiplied by regular program district 22 cost for the budget year is less than the district's 23 additional enrollment because of special education for 24 chose children calculated on December 1, 1991, under 25 section 281.9, subsection 1, paragraphs "b" and "o", 26 Code 1991, multiplied by the regular program district 27 dost for the budget year beginning July 1, 1992, the 23 percent of weightedness shall be increased to a 29 percent that provides an amount equal to the 30 district's funding for special education instructional 31 purposes for those children for the base year, and the 32 Weighting for those children shall be recalculated 33 based upon the revised percent of weightedness. 34 the base year percent of weightedness for a district 35 is between the maximum percent of weightedness and the 36 intermediate percent of weightedness, the percent of 37 weightedness for the budget year is the base percent 38 of Weightedness and the district's weighting for those 39 children for the budget year is the base percent of 40 weightedness multiplied by the district's basic 41 enrollment for the budget year. If the base year 42 percent of weightedness is below the intermediate percent of weightedness, the district's percent of 44 weightedness for the budget year is the sum of the 45 district's base year percent of weightedness and any 46 adjustment granted by the school budget review 47 committee, not exceeding the intermediate percent of 48 weightedness, and the district's weighting for those 49 bhildren for the budget year is the fevised percent of 30 weightedness multiplied by the district's pasic E-5743

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  l enrollment for the budget year.
       Sec. 709.
                  Section 257.8, subsection 1, unnumbered
  3 paragraph 2, Code 1991, is amended to read as follows:
       On or before each September December 15 thereafter,
  5 the department of management shall compute a state
  6 percent of growth for the budget year next following
  7 the budget year. The state percents of growth shall
 8 be forwarded to the director of the department of
 9 education."
 10
       6.
          Page 7, by inserting after line 32 the
11 following:
       "Sec. 710. Section 257.9, subsections 3 and 4,
\perp 2
13 Code 1991, are amended to read as follows:
       3. Special education support services state cost
15 per pupil for <del>1991-1992</del> <u>1992-1993</u>. For the budget
16 year beginning July 1, 1991 1992, for the special
17 education support services state cost per pupil, the
18 department of management shall divide the total of the
19 approved budgets of the area education agencies for
20 special education support services for that year
21 approved by the state board of education under section
22 273.3, subsection 12, by the total of the weighted
23 basic enrollment for-special-education-support
24 services in the state for the budget year. The
25 special education support services state cost per
26 pupil for the budget year is the amount calculated by
27 the department of management under this subsection.
         Special education support services state cost
29 per pupil for <del>1992-1993</del> 1993-1994 and succeeding
30 years. For the budget year beginning July 1, ±992
31 1993, and succeeding budget years, the special
32 education support services state cost per pupil for
33 the budget year is the special education support
34 services state cost per pupil for the base year plus
35 the special education support services allowable
36 growth for the budget year.
      Sec. 711. Section 257.10, subsections 3 and 4,
37
38 Code 1991, are amended to read as follows:
      3. Special education support services district
39
40 cost per pupil for \frac{1991-1992}{1992-1993}. For the
41 budget year beginning July 1, 1991 1992, for the
42 special education support services district cost per
```

43 pupil, the department of management shall divide the 44 approved budget of each area education agency for 45 special education support services for that year 46 approved by the state board of education, under 47 section 273.3, subsection 12, by the total of the 48 weighted basic enrollment for-special-education 49 support-services in the area for that budget year. & The special education support services district 50 E-5743

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1 cost per pupil for each school district in an area for 2 the budget year is the amount calculated by the 3 department of management under this subsection.

Special education support services district 5 cost per pupil for <del>1992-1993</del> 1993-1994 and succeeding 6 years. For the budget year beginning July 1, 1992 7 1993, and succeeding budget years, the special \_8 education support services district cost per pupil for 9 the budget year is the special education support 10 services district cost per pupil for the base year 11 plus the special education support services allowable 12 growth for the budget year.

Notwithstanding the special education support 14 services district cost per pupil for the budget year 15 beginning July 1, 1991, calculated under subsection 3, 16 for area education agencies that have fewer than three 17 and five-tenths public school pupils per square mile, 18 the special education support services district cost 19 per pupil for the budget year beginning July 1, 1991, 20 is one hundred forty-seven dollars.

Sec. 712. Section 257.10, subsection 7, Code 1991, 22 is amended to read as follows:

SPECIAL EDUCATION SUPPORT SERVICES DISTRICT 24 COST. Special education support services district 25 cost for a school district for a budget year is equal 26 to the special education support services district 27 cost per pupil for the budget year multiplied by the 28 special-education-support-services-weighted basic 29 enrollment for the district for the budget year. 30 the-special-education-support-services-district-cost 31 for-a-school-district-for-a-budget-year-is-less-than 32 the-special-education-support-services-district-cost 33 for-that-district-for-the-base-year,-the-department-of 34 management-shall-adjust-the-special-education-support 35 services-district-cost-for-that-district-for-the 36 budget-year-to-equal-the-special-education-support 37 services-district-cost-for-the-base-year-"

Page 7, by inserting after line 47 the 39 following:

"Sec. 713. 40 Section 257.14, unnumbered paragraph 1, 41 Code 1991, is amended to read as follows:

For the budget years commencing July 1, 1991, and 43 July 1, 1992, and July 1, 1993, if the department of 44 management determines that the regular program 45 district cost of a school district for a budget year 46 is less than the total of the regular program district 47 cost plus any adjustment added under this section for 48 the base year for that school district, the department 49 of management shall provide a budget adjustment for 50 that district for that budget year that is equal to H-5743

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H-5743 Page 1 the difference. Sec. 714. Section 257.16, unnumbered paragraph 2, 3 Code 1991, is amended to read as follows: All state aids paid under this chapter, unless 5 otherwise stated, shall be paid in monthly 6 installments beginning on September 15 of a budget 7 year and ending on or about June 15 of the budget year 8 and-the-installments-shall-be-as-nearly-equal-as 9 possible as determined by the department of 10 management, taking into consideration the relative 11 budget and cash position of the state resources. 12 However, -the-state-aid-paid-to-school-districts-under 13 section-257-13-shall-be-paid-in-monthly-installments 14 beginning-on-December-15-and-ending-on-June-15-of-a 15 budget-year-Sec. 715. Section 257.20, unnumbered paragraph 1, 17 Code Supplement 1991, is amended to read as follows: In order to determine the amount of instructional 19 support state aid and the amount of local funding for 20 the instructional support program for a district, the 21 department of management shall divide the total 22 assessed valuation in the state by the total budget 23 enrollment for the budget year in the state to 24 determine a state assessed valuation per pupil and 25 shall divide the assessed valuation in each district 26 by the district's budget enrollment for the budget 27 year to determine the district assessed valuation per 28 pupil. The department of management shall multiply 29 the ratio of the state's valuation per pupil to the 30 district's valuation per pupil by twenty-five 31 hundredths and subtract that result from one to 32 determine the portion of the instructional support 33 program budget that is local funding. The remaining 34 portion of the budget shall be funded by instructional 35 support state aid. However, for the budget year 36 beginning July 1, 1992, only, the amount of state aid 37 is three and one-quarter percent less than the amount 38 computed under this paragraph for that budget year." 39 8. Page 10, by inserting before line 35 the 40 following: "Sec. 716. Section 257.31, subsection 12, Code 42 Supplement 1991, is amended to read as follows: 43 The committee shall review the recommendations 44 of the director of the department of education 45 relating to the special education weighting plan, and 46 shall establish a weighting-plan weight for each 47 school year pursuant-to-section-281.9 for children 48 requiring special education under section 281.9, 49 subsection 1, paragraph "d", and report the plan 50 weight to the director of the department of education.

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H-5743 Page 1 The committee shall also review the maximum and intermediate percents of weightedness and may adjust 3 the percents of weightedness under section 257.6, 4 subsection 6. 5 Sec. 717. Section 257.31, Code Supplement 1991, is 6 amended by adding the following new subsection: NEW SUBSECTION. 12A. The committee may adjust the \_8 percent of weightedness of a school district, by not 9 more than one-half of one percent in any year, for 10 which the percent of weightedness is below the 11 intermediate percent of weightedness based upon that 12 district's special education needs. Sec. 718. Section 257.31, subsection 14, paragraph 14 a, Code Supplement 1991, is amended to read as 15 follows: If the amount certified for a school district a. 17 to the director of the department of management under 18 this subsection for the base year is positive, the 19 director of the department of management shall 20 subtract the amount of the positive balance exceeding 21 five percent of the additional funds generated for 22 special education, not to include any previous 23 carryover, from the amount of state aid remaining to 24 be paid to the district during the budget year. If 25 the positive amount exceeding the five percent amount 26 exceeds the amount of state aid that remains to be 27 paid to the district, not including any previous 28 carryover, the school district shall pay the excess on 29 a quarterly basis prior to June 30 of the budget year 30 to the director of the department of management from 31 other funds received by the district. The director of 32 the department of management shall determine the 33 amount of the positive balance that exceeds the five 34 percent amount that came from local property tax 35 revenues and shall increase the district's total state 36 school aids available under this chapter for the next 37 following budget year by the amount so determined and 38 shall reduce the district's tax levy computed under 39 section 257.4 for the next following budget year by 40 the amount necessary to compensate for the increased 41 state aid. Sec. 719. Section 257.31, subsection 14, paragraph 43 b, Code Supplement 1991, is amended by striking the 44 paragraph. 45 Sec. 720. Section 265.6, Code 1991, is amended to 46 read as follows: 47 265.6 STATE AID APPLICABLE. If the state board of regents has established a 49 laboratory school, it shall receive state aid pursuant

50 to chapters 257 and 281 for each pupil enrolled in the

47

Sec. 722.

H-5743 Page I laboratory school in the same amount as the public 2 school district in which the pupil resides would 3 receive aid for that pupil and shall transmit the 4 amount received to the institution of higher education 5 at which the laboratory school has been established. 6 If the board of a school district terminates a I contract with the state board of regents for 8 attendance of pupils in a laboratory school, the 9 school district shall inform the department of 10 management of the number of these pupils who are Il enrolled in the district on the third Friday of the 12 following September. The department of management 13 shall pay to the school district, from funds 14 appropriated in section 257.16, an amount equal to the 15 amount of state aid paid for each pupil in that school 16 district for that school year in payments made as 17 provided in section 257.16. However, -payments-shall 18 not-be-made-for-pupils-for-which-an-advance-is 19 received-by-the-district-under-section-257:13:" 20 9. Page 11, by inserting after line 33 the 21 following: 22 "Sec. 721. Section 299A.2, Code Supplement 1991, 23 is amended to read as follows: 299A.2 COMPETENT PRIVATE INSTRUCTION BY LICENSED 25 PRACTITIONER. If a licensed practitioner provides competent 27 instruction to a child of compulsory attendance age, 28 the practitioner shall possess a valid license or 29 certificate which has been issued by the state board 30 of educational examiners under chapter 260 and which 31 is appropriate to the ages and grade levels of the 32 children to be taught. Competent private instruction 33 may include, but is not limited to, instruction or 34 instructional supervision offered through an 35 accredited nonpublic school or public school district 36 by a teacher, who is employed by the accredited 37 nonpublic school or public school district, who 38 assists and supervises a parent, guardian, or legal 39 custodian in providing instruction to a child. If 40 competent private instruction is provided through a 41 public school district, the child shall be enrolled 42 and included in the basic enrollment of the school 43 district as provided in section 257.6. Sections 44 299A.3 through 299A.7 do not apply to competent 45 private instruction provided by a licensed 46 practitioner under this section.

48 amended to read as follows:
49 299A.8 DUAL ENROLLMENT.
50 If a parent, guardian, or legal custodian of a
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Section 299A.8, Code Supplement 1991, is

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 1 child who is receiving competent private instruction
 2 under this chapter submits a request, the child shall
 3 also be registered in a public school for dual
 4 enrollment purposes. If the child is enrolled in a
 5 public school district for dual enrollment purposes,
 6 the child shall be permitted to participate in any
 7 academic activities in the district and shall also be
 8 permitted to participate on the same basis as public
5 school children in any extracurricular activities
10 available to children in the child's grade or group, '
11 and the parent, guardian, or legal custodian shall not
12 be required to pay the costs of any annual testing
13 under this chapter. If the child is enrolled for dual
14 enrollment purposes, the child shall be included in
15 the public school's basic enrollment under sections
16 442-4*-and as provided in section 257.6 and-shall-be
17 counted-as-one-pupil."
      10. Page 12, by inserting after line 5 the
18
19 following:
20
      "Sec. 723. Section 257.13, Code 1991, is repealed.
21
      Sec. 724. The state board of education shall
22 conduct a study to review the community college
23 funding formula in relation to the state's ability to
24 provide future increases in the community college
25 funding formula. A report of the findings and
26 recommendations shall be submitted to the general
27 assembly by December 1, 1992.
      Sec. 725.
                Sections 702, 703, 705, 707, 710, 711,
29 712, 714, 715, 720, 721, 722, and 723 of this Act,
30 being deemed of immediate importance, take effect upon
31 enactment for the purpose of computations required for
32 payment of state aid to and levying of property taxes
33 by school districts for the budget year beginning July
34 1, 1992.
      Sec. 726. Sections 704, 706, 708, 713, 716, 717,
36 718, and 719 of this Act take effect July 1, 1992, for
37 the purpose of computations required for payment of
38 state aid to and levying of property taxes by school
39 districts for the budget year beginning July 1, 1993.
      Sec. 727. Section 709 of this Act takes effect
41 July 1, 1992, for the purpose of computing state
42 percent of growth for the budget year beginning July
43 1, 1994."
          By renumbering as necessary.
      11.
                              By HALVORSON of Clayton
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H-5743 FILED APRIL 6, 1992
DIVISION A - LOST, DIVISION B - NOT GERMANE (\*\*)

#### H-5744

Amend the Committee amendment, H-5726, to Senate 2 File 2351, as amended, passed, and reprinted by the 3 Senate, as follows:

4 l. Page 1, by inserting after line 36 the follow-5 ing:

6 "Sec. 999. NEW SECTION. 8.47 LARGE SALE OF 7 ASSETS BY STATE DEPARTMENTS AND AGENCIES SUBJECT TO 8 APPROVAL.

Before a state department or agency, including the 10 state board of regents, sells assets worth five 11 million dollars or more, the state department or 12 agency shall include the sale in its budget request to 13 the general assembly. If the general assembly 14 approves the sale of the assets, the assets may be

14 approves the sale of the assets, the assets may be 15 sold by the state department or agency."

16 2. Page 12, line 10, by inserting before the 17 figure "17," the following: "999,".

18 3. Renumber as necessary.

By BERNAU of Story
HAMMOND of Story
SHEARER of Louisa
HATCH of Polk
BISIGNANO of Polk
DODERER of Johnson
DVORSKY of Johnson
BRAND of Benton
BRAMMER of Linn
MERTZ of Kossuth

H-5744 FILED APRIL 6, 1992 ADOPTED (#//35) SVOBODA of Tama
GRUHN of Dickinson
OSTERBERG of Linn
FOGARTY of Palo Alto
BROWN of Lucas
JESSE of Jasper
MILLER of Cherokee
HALVORSON of Webster
HANSON of Black Hawk
ADAMS of Hamilton

# SENATE FILE 2351

#### H-5745

Amend the Committee amendment, H-5726, to Senate 2 File 2351, as amended, passed, and reprinted by the 3 Senate, as follows:

4 1. Page 4, lines 44 through 46, by striking the 5 words "an appropriation for an advance for increasing 6 enrollment under section 257.13,".

2. Page 7, by striking lines 33 through 47.

8 3. Page 12, line 6, by striking the word and 9 figure "10 through" and inserting the following "10, 10 12, and".

4. By renumbering as necessary.

By OLLIE of Clinton HATCH of Polk

H-5745 FILED APRIL 6, 1992 ADOPTED (\*\*.7/4%)

#### H-5746

- Amend the Committee amendment, H-5726, to Senate 2 File 2351, as amended, passed, and reprinted by the 3 Senate, as follows:
- Page 3, line 38, by inserting after the word
- 5 "reductions" the following: "and supplemental
- 6\_appropriations to pay for the cost of foster care 7 under chapter 232, assistance to dependent children
- 8 under chapter 239, and additional medical assistance
- 9 under chapter 249A".

By HAMMOND of Story HATCH of Polk

H-5746 FILED APRIL 6, 1992 ADOPTED (4.1149)

### SENATE FILE 2351

# **E-5747**

- Amend the amendment, H-5726, to Senate File 2351,
- 2 as amended, passed, and reprinted by the Senate, as
- 3 follows: 1. Page 6, by inserting after line 36 the
- 5 following:
- . NEW SECTION. 232.143 APPROPRIATION "Sec.
- 7 FOR COSTS CHARGED TO STATE.
- There is appropriated from the general fund of the
- 9 state to the department of human services for each
- 10 fiscal year, eighty million dollars, or so much
- 11 thereof as is necessary, for the costs of services
- 12 ordered under this chapter for children who are a
- 13 charge upon the state."
- 2. By renumbering as necessary.
- By DODERER of Johnson

HAMMOND of Story

BISIGNANO of Polk TEAFORD of Black Hawk

H-5747 FILED APRIL 6, 1992

WITHDRAWN (# 1/3 = )

#### H = 5751

Amend amendment, H-5726, to Senate File 2351, as 2 amended, passed, and reprinted by the Senate, as

1. Page 1, by striking line 5 and inserting the 5 following:

""Section 1. NEW SECTION. 2.111 PROGRAMS --

7 APPROPRIATIONS -- LIMITS.

Beginning with the fiscal year beginning July 1, 9 1993, the general assembly shall not establish new 10 programs to be administered by a state agency unless II the Act in which the new program is established 12 contains an appropriation for the administration and 13 operating costs of the program for the first fiscal 14 year. In addition, such program shall only begin on 15 July 1 unless the program is required by the federal 16 government and it is not possible to begin the program 17 at the beginning of the fiscal year. In making 18 appropriations for a fiscal year, the general assembly 19 shall not make the appropriations contingent upon the 20 occurrence of some event, including but not limited 21 to, the passage of a bill by the general assembly, 22 establishment of a program, or unexpected increase in

23 state revenues. Sec. . Section 8.22A, Code 1991, is amended". By SVOBODA of Tama MERTZ of Kossuth

H-5751 FILED APRIL 6, 1992 NOT GERMANE, MOTION TO SUSPEND RULES LOST (9/1/37)

# SENATE FILE 2351

#### H = 5753

Amend the Committee amendment, H-5726, to Senate 2 File 2351, as amended, passed, and reprinted by the 3 Senate, as follows:

Page 7, by inserting before line 48 the 5 following:

NEW SECTION. 257.16A. LIMITATION 7 PROVISIONS NOT AFFECT STATE FOUNDATION AID AND

8 DISTRICT COST ATTRIBUTABLE TO ENROLLMENT ADJUSTMENT.

Notwithstanding section 8.57, subsection 2, and 10 section 257.8, subsection 9, the application of

11 section 257.8, subsection 9, shall not reduce the 12 state foundation aid to a school district or the

13 district cost of the school district attributable to

14 the enrollment adjustment under section 257.6,

15 subsection 4, which would have otherwise occurred

16 without application of section 257.8, subsection 9."

By renumbering as necessary.

By HIBBARD of Madison

H-5753 FILED APRIL 6, 1992 LOST (p. 1150)

#### H-5748

H-5748

Amend the committee amendment, H-5726, to Senate 2 File 2351, as amended, passed, and reprinted by the 3 Senate, as follows:

4 l. Page 12, by inserting after line 2 the 5 following:

6 "Sec. . SALARY FREEZE FOR STATE AND LOCAL 7 PUBLIC OFFICERS AND EMPLOYEES.

- . Notwithstanding the salary rates and ranges or  $\sim$ 9 procedures and methods of determining the annual 10 salary rates and ranges of public officers and 11 employees provided in 1990 Iowa Acts, chapter 1256, or 12 Code chapter 2, 19A, 20, 262, 273, 279, 280A, or 602, 13 the annual salary of each public officer or employee 14 as the salary exists on June 30, 1993, shall remain 15 the annual salary of the public officer or employee 16 during the fiscal year beginning July 1, 1993, and for 17 each fiscal year thereafter until otherwise provided 18 by the general assembly. However, if the annual 19 salaries or pay rates are determined by a contract 20 which extends beyond June 30, 1993, the annual salary 21 or pay rate of each state or local public officer or 22 employee under the contract as the salary or pay rate 23 exists during the last pay period of the contract, 24 shall remain the annual salary or pay rate of the 25 state or local public officer or employee during each 26 subsequent contract until otherwise provided by the 27 general assembly.
- Notwithstanding the salary rates and ranges or 28 29 procedures and methods of determining the annual 30 salary rates and ranges of local public officers and 31 employees provided in chapter 20, 331, 341A, 349, 357, 32 357A, 357B, 357C, 357D, 357E, or 358, the annual 33 salary or pay rate of each local public officer or 34 employee as the salary or pay rate exists on June 30, 35 1993, shall remain the annual salary or pay rate of 36 the local public officer or employee during the fiscal 37 year beginning July 1, 1993, and for each fiscal year 38 thereafter until otherwise provided by the general 39 assembly. However, if the annual salaries or pay 40 rates are determined by a contract which extends 41 beyond June 30, 1993, the annual salary or pay rate of 42 each state or local public officer or employee under 43 the contract as the salary or pay rate exists during 44 the last pay period of the contract, shall remain the 45 annual salary or pay rate of the state or local public 46 officer or employee during each subsequent contract 47 until otherwise provided by the general assembly. 48 a. As used in this section, "state public 49 officer or employee" includes all elected or appointed 50 officers or employees of the executive, legislative,

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 l and judicial departments of state government,
 2 including an officer or employee of a public
 3 institution under the jurisdiction of the state board
 4 of regents, of a community college established
 5 pursuant to chapter 280A, or of an area education
 6 agency established pursuant to chapter 273. "State
 7 public officer of employee" also includes officers,
 8 teachers, and employees of public school districts
 9 governed pursuant to chapter 279.
         "Local public officer or employee" means an
li officer or employee of a county, city, township,
12 special district, or other political subdivision of
13 this state, except a school district."
                              By KREMER of Buchanan
H-5748 FILED APRIL 6, 1992
NOT GERMANE, MOTION TO SUSPEND RULES LOST
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SENATE FILE 2351 H-5750 Amend amendment, H-5726, to Senate File 2351, as 2 amended, passed, and reprinted by the Senate, as 3 follows: Page 1, by inserting after line 4 the 5 following: "Section 1. Section 2.10, Code Supplement 1991, is 7 amended by adding the following new subsection: NEW SUBSECTION. 3A. Members of the general 9 assembly shall not receive increases in the annual 10 salaries prescribed in subsections 1 and 3 until the 11 GAAP deficit is eliminated and the moneys in the GAAP 12 deficit reduction fund have been transferred to the 13 Iowa economic emergency fund pursuant to section 14 8.56." 15 2. Page 1, by inserting after line 4 the 16 following: 17 "Sec. \_ \_\_. Section 2.10, Code Supplement 1991, is 18 amended by adding the following new subsection: NEW SUBSECTION. 3B. Notwithstanding the annual 19 20 salaries specified in subsections 1 and 3, if on June 21 30, 1996, the GAAP deficit is not eliminated and the 22 moneys in the GAAP deficit reduction fund have not 23 been transferred to the Iowa economic emergency fund 24 pursuant to section 8.56, the salaries specified in 25 subsections 1 and 3 shall be reduced to ninety-five 26 percent of the salaries specified in subsections 1 and 27 3 effective with the convening of the Seventy-seventh 28 General Assembly." By renumbering as necessary.

By GRUBBS of Scott

H-5750 FILED APRIL 6, 1992 NOT GERMANE (p. 1136)

**H-5755** 

H-5755

Amend the Committee amendment, H-5726, to Senate 2 File 2351, as amended, passed, and reprinted by the 3 Senate, as follows:

 Page 6, by inserting after line 36 the 5 following:

"Sec. 777. Section 20.17, subsection 11, paragraph 7 a, Code Supplement 1991, as enacted by 1992 Iowa Acts, 8 Senate File 2216, section 1, is amended to read as 9 follows:

10 a. In the absence of an impasse agreement ll negotiated pursuant to section 20.19 which provides 12 for a different completion date, public employees 13 represented by a certified employee organization who 14 are teachers licensed under chapter 260 and who are 15 employed by a public employer which is a school 16 district or area education agency shall complete the 17 negotiation of a proposed collective bargaining 18 agreement not later than April-15 August 1 of the year 19 when the agreement is to become effective. 20 shall provide, by rule, a date on which impasse items 21 in such cases must be submitted to binding arbitration 22 and for such other procedures as deemed necessary to 23 provide for the completion of negotiations of proposed 24 collective bargaining agreements not later than April 25 ±5 August 1. The date selected for the mandatory 26 submission of impasse items to binding arbitration in 27 such cases shall be sufficiently in advance of April 28 15 August 1 to ensure that the arbitrators' decision 29 can be reasonably made before April-15 August 1. Sec. 778. Section 20.19, Code Supplement 1991, as

31 amended by 1992 Iowa Acts, Senate File 2216, section

32 2, is amended to read as follows: IMPASSE PROCEDURES -- AGREEMENT OF PARTIES. 34 As the first step in the performance of their duty 35 to bargain, the public employer and the employee 36 organization shall endeavor to agree upon impasse 37 procedures. Such agreement shall provide for 38 implementation of these impasse procedures not later 39 than one hundred twenty days prior to the certified 40 budget submission date of the public employer. 41 However, if public employees represented by the 42 employee organization are teachers licensed under 43 chapter 260, and the public employer is a school 44 district or area education agency, the agreement shall 45 provide for implementation of impasse procedures not 46 later than one hundred twenty days prior to April-15 47 August 1 of the year when the collective bargaining 48 agreement is to become effective. If the public 49 employer is a community college, the agreement shall

50 provide for implementation of impasse procedures not

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 l later than one hundred twenty days prior to June 1 of
 2 the year when the collective bargaining agreement is
 3 to become effective. If the parties fail to agree
 4 upon impasse procedures under the provisions of this
 5 section, the impasse procedures provided in sections
 6 20.20 to 20.22 shall apply.
      Sec. 779. Section 20.20, Code Supplement 1991, as
 8 amended by Senate File 2216, section 3, 1992 Iowa
 9 Acts, is amended to read as follows:
10
      20.20 MEDIATION.
      In the absence of an impasse agreement negotiated
12 pursuant to section 20.19 or the failure of either
13 party to utilize its procedures, one hundred twenty
14 days prior to the certified budget submission date, or
15 one hundred twenty days prior to April-15 August 1 of
16 the year when the collective bargaining agreement is
17 to become effective if public employees represented by
18 the employee organization are teachers licensed under
19 chapter 260 and the public employer is a school
20 district or area education agency, the board shall,
21 upon the request of either party, appoint an impartial
22 and disinterested person to act as mediator. If the
23 public employer is a community college, and in the
24 absence of an impasse agreement negotiated pursuant to
25 section 20.19 or the failure of either party to
26 utilize its procedures, one hundred twenty days prior
27 to June 1 of the year when the collective bargaining
28 agreement is to become effective, the board, upon the
29 request of either party, shall appoint an impartial
30 and disinterested person to act as mediator. It shall
31 be the function of the mediator to bring the parties
32 together to effectuate a settlement of the dispute,
33 but the mediator may not compel the parties to agree."
         Page 12, by inserting after line 5 the
35 following:
              . Sections 777, 778, and 779 of this Act
      "Sec.
36
37 take effect July 1, 1992, for purposes of negotiating
38 collective bargaining agreements for school budget
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39 years beginning on or after July 1, 1993."
40 3. By renumbering as necessary.

By OLLIE of Clinton

H-5755 FILED APRIL 6, 1992 NOT GERMANE (\*\*) 1/53

# HOUSE AMENDMENT TO SENATE FILE 2351

S-5584

Amend Senate File 2351, as amended, passed, and 2 reprinted by the Senate, as follows:

3 l. By striking everything after the enacting 4 clause and inserting the following:

5 "Section 1. Section 8.22A, Code 1991, is amended 6 to read as follows:

8.22A REVENUE ESTIMATING CONFERENCE.

8 1. The state revenue estimating conference is 9 created consisting of the governor or the governor's 10 designee, the director of the legislative fiscal 11 bureau, and a third member agreed to by the other two.

12 2. The conference shall meet as often as deemed 13 necessary, but shall meet at least quarterly. The 14 conference may use sources of information deemed 15 appropriate.

3. By December 157-1986-and of each succeeding 16 17 fiscal year the conference shall agree to a revenue 18 estimate for the fiscal year beginning the following 19 July 1. That estimate shall be used by the governor 20 in the preparation of the budget message under section 21 8.22 and by the legislature general assembly in the 22 budget process. If the conference agrees to a 23 different estimate at a later meeting which projects a 24 greater amount of revenue than the initial estimate 25 amount agreed to by December 15, the governor and the 26 general assembly shall continue to use the initial 27 estimate amount in the budget process for that fiscal 28 year. However, if the conference agrees to a 29 different estimate at a later meeting which projects a 30 lesser amount of revenue than the initial estimate 31 amount, the governor and the general assembly shall 32 use the lesser amount in the budget process for that 33 fiscal year. As used in this subsection, "later 34 meeting" means only those later meetings which are

35 held prior to the conclusion of the regular session of the general assembly.
37 Sec. 999. NEW SECTION. 8.47 LARGE SALE OF ASSETS 38 BY STATE DEPARTMENTS AND AGENCIES SUBJECT TO APPROVAL.

Before a state department or agency, including the 40 state board of regents, sells assets worth five 41 million dollars or more, the state department or 42 agency shall include the sale in its budget request to 43 the general assembly. If the general assembly 44 approves the sale of the assets, the assets may be 45 sold by the state department or agency.

46 Sec. 2. <u>NEW SECTION</u>. 8.54 GÉNERAL FUND 47 EXPENDITURE LIMITATION.

48 I. For the purposes of this section, "adjusted 49 revenue estimate" means the appropriate revenue 50 estimate for the general fund for the following fiscal S-5584

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1 year as determined under section 8.22A, subsection 3, 2 adjusted by subtracting estimated tax refunds payable 3 from that estimated revenue and adding any new 4 revenues which may be considered to be eligible for 5 deposit in the general fund.

- 2. There is created a state general fund 7 expenditure limitation for each fiscal year beginning 8 on or after July 1, 1993, calculated as provided in 9 this section.
- The state general fund expenditure limitation 10 ll for a fiscal year shall be ninety-nine percent of the 12 adjusted revenue estimate. Any appropriation from the 13 general fund of the state to the Iowa economic 14 emergency fund pursuant to section 8.55 shall not be 15 considered to be made from the state general fund 16 expenditure limitation but shall be considered to be 17 made from the remaining amount.
- 4. The state general fund expenditure limitation 18 19 amount provided for in this section shall be used by 20 the governor in the preparation of the budget under 21 section 8.22 and by the general assembly in the budget 22 process. If a new revenue source is proposed, the 23 budget revenue projection used for that new revenue 24 source for the period beginning on the effective date 25 of the new revenue source and ending in the fiscal 26 year in which the source is included in the revenue 27 base shall be an amount determined by subtracting 28 estimated tax refunds payable from the projected 29 revenue from that new revenue source, multiplied by 30 ninety-nine percent. If a new revenue source is 31 established and implemented, the original state 32 general fund expenditure limitation amount provided 33 for in subsection 3 shall be readjusted to include 34 ninety-nine percent of the estimated revenue from the 35 new revenue source.
- The governor shall submit and the general 36 37 assembly shall pass a budget which does not exceed the 38 state general fund expenditure limitation.
- Sec. 3. Section 8.55, Code 1991, is amended to 39 40 read as follows:
  - 8.55 IOWA ECONOMIC EMERGENCY FUND.
- 41 The Iowa economic emergency fund is created. 42 43 The fund shall be separate from the general fund of 44 the state and the balance in the fund shall not be 45 considered part of the balance of the general fund of 46 the state; -except-for-purposes-of-determining-the 47 annual-inflation-factor-under-section-422-47 48 subsection-17,-the-balance-in-the-fund-shall-be 49 considered-part-of-the-general-fund-of-the-state. 50 moneys in the fund shall not revert to the general S-5584

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23

l fund, notwithstanding section 8.337-unless-and-to-the 2 extent-the-fund-exceeds-the-maximum-balance.

2. a. The-maximum-balance-of-the-lowe-economic 4 emergency-fund-is-the-amount-equal-to-ten-percent-of 5 the-funds-appropriated-from-the-general-fund-of-the 6 state-during-the-preceding-fiscal-year. For the 7 purposes of this subsection, "adjusted revenue 8 estimate" means the appropriate revenue estimate for 9 the general fund of the state made by the revenue 10 estimating conference for the following fiscal year as 11 determined under section 8.22A, subsection 3, adjusted 12 by subtracting estimated tax refunds payable from that 13 estimated revenue and adding any new revenues which 14 may be considered to be eligible for deposit in the 15 general fund.

b. The maximum balance of the fund is the amount 17 equal to five percent of the adjusted revenue estimate 18 for the fiscal year. If the amount of moneys in the 19 Iowa economic emergency fund is equal to the maximum 20 balance, moneys in excess of this amount shall be 21 transferred to the capitals fund established in 22 section 8.61.

c. There is appropriated from any surplus existing 24 in the general fund of the state at the conclusion of 25 the fiscal year to the Iowa economic emergency fund an 26 amount equal to the smaller of the amount of the 27 surplus or the amount necessary to achieve the maximum 28 balance determined under paragraph "b".

d. If, on the first day of the fiscal year after 30 operation of paragraph "c", moneys in the Iowa 31 economic emergency fund are less than the maximum 32 balance determined under paragraph "b", there is 33 appropriated from the general fund of the state the 34 amount necessary to achieve the maximum balance 35 determined under paragraph "b". However, moneys 36 appropriated under this section shall not exceed one 37 percent of the appropriate revenue estimate as 38 determined under section 8.22A, subsection 3.

3. The moneys in the Iowa economic emergency fund 40 may be appropriated by the general assembly only in 41 the fiscal year for which the appropriation is made 42 and-only-for-a-purpose-for-which-the-general-assembly 43 previously-appropriated-funds-for-that-fiscal-year. 44 The moneys shall only be appropriated by the general 45 assembly for nonrecurring emergency expenditures, and 46 court-ordered obligations, and generally accepted 47 accounting principles deficit reductions and 48 supplemental appropriations to pay for the cost of 49 foster care under chapter 232, assistance to dependent 50 children under chapter 239, and additional medical S-5584

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1 assistance under chapter 249A. However, the balance
2 in the Iowa economic emergency fund may be used in
3 determining the cash position of the general fund of
4 the state for the payment of state obligations.

5 4. Notwithstanding section 453.7, subsection 2, 6 interest or earnings on moneys deposited in the Iowa 7 economic emergency fund shall be credited to the capitals fund established in section 8.61.

9 Sec. 4. NEW SECTION. 8.56 GAAP DEFICIT REDUCTION 10 FUND.

- 1. For the purposes of this section, "GAAP" means 12 generally accepted accounting principles as 13 established by the governmental accounting standards 14 board. A temporary GAAP deficit reduction fund is 15 created in the office of the treasurer of state in 16 order to implement practices by which state expenses 17 are accounted for in the year in which the expenses 18 are incurred. The fund is established for the fiscal 19 period beginning July 1, 1992, and ending when the 20 GAAP deficit is eliminated or on June 30, 1996, 21 whichever occurs first.
- 22 2. The fund shall be separate from the general fund of the state and the balance in the fund shall not be considered part of the balance of the general fund of the state except in determining the cash position of the general fund of the state for the payment of state obligations. Notwithstanding section 8.33, the moneys in the GAAP deficit reduction fund shall not revert to the general fund of the state but shall remain in the GAAP deficit reduction fund until expended in accordance with an appropriation of the general assembly or deposited in the Iowa economic 33 emergency fund pursuant to subsection 3.
- 34 3. Moneys in the GAAP deficit reduction fund which 35 are unobligated or unencumbered when the GAAP deficit 36 is eliminated shall be transferred to the Iowa 37 economic emergency fund. Effective upon and after 38 transfer of the moneys to the Iowa economic emergency 39 fund, the GAAP deficit reduction fund is eliminated.
- 40 4. The general assembly shall appropriate moneys 41 in the GAAP deficit reduction fund to pay expenses in 42 the fiscal year in which the expenses are obligated 43 including but not limited to any of the following: 44 medical assistance program, personal property tax 45 replacement payments to local governments, the last 46 state employee payroll of the fiscal year, and foster 47 care provider payments.
- 48 Sec. 5. <u>NEW SECTION</u>. **8.57** LIMITATION ON CERTAIN 49 STANDING UNLIMITED APPROPRIATIONS.
- 50 1. "Standing unlimited appropriation" means an S-5584 -4-

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appropriation made from any state fund for more than 2 one fiscal year where the law making the appropriation 3 does not specify the exact dollar amount appropriated. 4 for purposes of this section, "standing unlimited 5 appropriation" includes only the following: an 6 appropriation for supplemental aid to reorganized 7 school districts under section 257.5, school 8 foundation aid under section 257.16, instructional 9 support state aid under section 257.20, programs for 10 at-risk children under section 279.51, transportation 11 for nonpublic students under section 285.2, and phases 12 II and III under section 294A.25.

- 2. Notwithstanding the law authorizing a standing unlimited appropriation for fiscal years beginning on or after July 1, 1993, the amount of increase of a standing unlimited appropriation shall not exceed the amount of the increase in the state general fund revenues allocated for that appropriation for a fiscal year. The increase in the state general fund revenues allocated for a standing unlimited appropriation allocated for a standing unlimited appropriation grandly equals the product of the percent the particular standing unlimited appropriation for the previous fiscal year bears to the total state general fund appropriations for the previous fiscal year multiplied by the increase in the adjusted revenue estimate.
- 26 3. If, as a result of the limitation in this
  27 section in the growth of a standing unlimited
  28 appropriation for a fiscal year, the amount of the
  29 standing unlimited appropriation is insufficient to
  30 pay the amount computed in full, the amount that shall
  31 be provided the beneficiaries of that appropriation
  32 shall be prorated.
- 4. However, any difference between the expenditure authorized under any standing unlimited appropriation and the amount calculated under subsection 2 may be reinstated by the approval of both the general assembly and the governor.
- 38 5. As used in this section, "adjusted revenue 39 estimate" means the appropriate revenue estimate for 40 the general fund for the fiscal year as determined 41 under section 8.22A, subsection 3, adjusted by 42 subtracting estimated tax refunds payable from that 43 estimated revenue. However, "adjusted revenue 44 estimate" does not include any moneys included in the 45 appropriate revenue estimate which is generated from a 46 new revenue source.
- Sec. 6. NEW SECTION. 8.58 APPROPRIATIONS FREEZE.

  Notwithstanding contrary provisions of the Code,

  the amounts appropriated under the applicable sections
  of the Code for fiscal years commencing on or after

  5-5584

33 committee.

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1 July 1, 1993, are limited to those amounts expended 2 under those sections for the fiscal year commencing 3 July 1, 1992. If an applicable section appropriates 4 moneys to be distributed to different recipients and 5 the operation of this section reduces the total amount 5 to be distributed under the applicable section, the 7 moneys shall be prorated among the recipients. 8 used in this section, "applicable sections" means the 9 following sections: 1.15; 6.9; 7.5; 18.75; 19.10; 10 19.29; 25.2; 25A.11; 29A.29; 29A.51; 29A.54; 29A.72; 11 53.50; 66.23; 66.28; 79.24; 79.34; 85.57; 85.59; 12 97.51; 978.49, subsection 14; 978.72; 978.72A; 97C.12; 13 98.7; 98.12; 98.47; 135C.45; 135D.22; 147.68; 147.69; 14 163.15; 167.20; 214A.14; 218.72; 222.11; 222.50; 15 222.66; 222.69; 225.28; 225.34; 226.17; 229.35; 230.8; 16 230.11; 246.319; 262.43; 275.31; 280A.50; 304A.29; 17 307.45; 311.19; 411.20; 421.30; 425.1; 425.23; 425.39; 18 426A.1; 427B.13; 450.70; 450.95; 468.43; 663.44; 19 663A.5; 815.10; and 820.24. NEW SECTION. 20 Sec. 7. 8.61 CAPITALS FUND.

Sec. 7. NEW SECTION. 8.61 CAPITALS FUND.

1. A capitals fund is created in the state

22 treasury. Moneys in the capitals fund shall be used

23 solely for capital projects, including maintenance.

24 Moneys in the fund shall only be available for

25 expenditure as a result of appropriations made by the

26 general assembly and notwithstanding section 8.33,

27 moneys in the fund shall not revert to the general

28 fund of the state. The capital projects for which

29 moneys in the fund shall be appropriated are those

30 compiled by the department under section 8.6,

31 subsections 13, 14, and 15, and which have been

32 submitted to the legislative capital projects

2. Moneys to be credited to the capitals fund are interest and earnings from moneys in the Iowa economic emergency fund and that portion of the Iowa economic emergency fund designated as provided in section 8.55, subsection 2, paragraph "b", and other moneys designated for or appropriated to the fund. There is appropriated from any surplus existing in the general fund of the state at the conclusion of the fiscal year to the capitals fund that amount of the surplus which is not appropriated to the Iowa economic emergency fund as provided in section 8.55, subsection 2, paragraph "c".

3. Notwithstanding section 453.7, subsection 2, 47 interest or earnings on moneys deposited in the 48 capitals fund shall be credited to the capitals fund. Sec. 8. Section 257.5, unnumbered paragraph 2, 50 Code Supplement 1991, is amended to read as follows: S-5584

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There is appropriated from the general fund of the 2 state to the department of management for each fiscal 3 year an amount sufficient to pay the supplemental aid 4 to school districts under this section. However, the 5 increase in the appropriation for a fiscal year from 6 the previous fiscal year shall not exceed the limit 7 computed in section 8.57. If this limitation results 8 in insufficient funds available to pay all recipients 9 in full, the department of management shall prorate 10 the amount of the appropriation for each recipient. 11 Supplemental aid shall be paid in the manner provided 12 in section 257.16. 13 Sec. 9. Section 257.8, subsection 6, Code 1991, is 14 amended by adding the following new unnumbered 15 paragraph:

NEW UNNUMBERED PARAGRAPH. If subsection 9 is used 17 in the calculation of the state percent of growth for 18 the previous year, there shall not be a recomputation 19 of the state percent of growth for the previous year. 20 Sec. 10. Section 257.8, Code 1991, is amended by

20 Sec. 10. Section 257.8, code 1991, is allended by 21 adding the following new subsection: 22 NEW SUBSECTION. 9. LIMITATION ON STATE PERCENT OF

23 GROWTH. Notwithstanding other contrary provisions 24 contained in this section, if for any budget year the 25 moneys otherwise appropriated to pay the state 26 foundation aid under section 257.16 would result in an 27 increase in such appropriation above that allowed 28 under section 8.57, subsection 2, the department of 29 management shall reduce the state percent of growth so 30 that the total appropriation of state foundation aid 31 under section 257.16 does not exceed the appropriation 32 allowed under section 8.57, subsection 2. 33 computing the reduction in the state percent of growth 34 under this subsection, the department shall not 35 consider that portion of the increased state 36 foundation aid attributable to the increase in 37 weighted enrollment from the base year to the budget 38 year. However, expenditures allowed under this 39 subsection may be increased as provided in section 40 8.57, subsection 4, except that in order for such an 41 increase in expenditures to be effective for any

42 budget year, both houses of the general assembly and 43 the governor must approve the increase by March 1 in 44 the base year.

Sec. 11. Section 257.20, Code Supplement 1991, is 46 amended by adding after unnumbered paragraph 1, the 47 following new unnumbered paragraph:

48 NEW UNNUMBERED PARAGRAPH. Notwithstanding the
49 amount of instructional support state aid computed in
50 the preceding paragraph, the amount of instructional
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l support state aid for all school districts for a 2 budget year shall not increase from the amount of 3 state aid paid in the base year by more than the 4 amount of the increase in the state general fund 5 revenues allocated for instructional support state For purposes of this section, the "amount of the 7 increase in the state general fund revenues allocated 8 for the instructional support state aid equals the 9 product of the percent of total state general fund 10 appropriations for the base year which are spent for il instructional support state aid under this section 12 multiplied by the sum of appropriate estimated 13 increase in state general fund revenues as determined 14 under section 8.57 after adjustment for the amount 15 unavailable for expenditure during the budget year due 16 to the state general fund expenditure limitation in 17 section 8.54. The department of management shall 18 adjust the twenty-five hundredths multiplier in the 19 formula for computing the amount of state aid under 20 the preceding paragraph so that the total amount of 21 instructional support state aid does not exceed the 22 funding limitations of this paragraph. 23 Sec. 12. NEW SECTION. 257.28A STATE REVENUE 24 LIMITATION REPLACEMENT LEVY.

If the application of section 257.8, subsection 9, reduces the amount of state school foundation aid in a 27 budget year which would have been otherwise received by a school district, the board of directors of the 29 school district may raise additional funding up to the 30 amount of the reduction in state school foundation aid in the budget year for the school district caused by 32 the application of section 257.8, subsection 9, except 33 that the amount raised shall not exceed five percent 34 of the total of regular program district cost for the 35 budget year.

The additional funding may be raised by either a 37 state revenue limitation replacement property tax or 38 by a combination of a state revenue limitation 39 replacement property tax and a state revenue 40 limitation replacement income surtax, except that the 41 amount raised through the state revenue replacement 42 income surtax shall not exceed fifty percent of the 43 total amount of additional funding raised. 44 of raising the additional funding, and the amount of 45 moneys to be raised under the property tax and income 46 surtax, if any, shall be contained in the resolution 47 adopted by the board of directors to direct the county 48 commissioner of elections to call an election to 49 submit the question of such participation at a special 50 election. In order for a school district to S-5584 -8S-5584

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l participate in raising the additional funding in a 2 school year, the board of directors shall adopt the 3 necessary resolution by March 20 of the base year.

The special election shall be held on the second 5 Tuesday in May in the base year. If a majority of 6 those voting on the question at the election favors 7 disapproval of the action of the board, the district 8 shall not participate in the raising of the additional 9 funding for the budget year.

10 If a majority of those voting on the question 11 favors approval of the action, the board shall so 12 certify to the department of management and the 13 district shall participate in the raising of the 14 additional funding.

The certification to the department of management 15 16 shall include a certification of the amount to be 17 raised through property tax and income surtax, if any, 18 to the department of management. The department of 19 management shall determine the appropriate property 20 tax levy and income surtax in accordance with the 21 resolution. The department of management shall 22 determine these amounts based upon the most recent 23 figures available for the district's valuation on 24 taxable property and individual state income tax paid 25 in the district, and shall certify to the director's 26 county auditor the amount of state revenue limitation 27 replacement property tax, and to the director of 28 revenue and finance the amount of state revenue 29 limitation replacement income surtax to be imposed if 30 a state revenue limitation replacement income surtax 31 is to be imposed. The state revenue limitation 32 replacement property tax and income surtax, if an 33 income surtax is imposed, shall be levied and imposed, 34 collected, and paid to the school district in the 35 manner provided for the instructional support program 36 in sections 257.21 through 257.26.

Moneys received pursuant to this section are miscellaneous income and may be used for any general fund purpose. Notwithstanding section 24.17, the certified school budget may be amended to include provisions for the expenditures of moneys raised under this section after March 15 of the base year.

Sec. 13. Section 279.51, subsection 1, unnumbered 44 paragraph 1, Code Supplement 1991, is amended to read 45 as follows:

There is appropriated from the general fund of the 47 state to the department of education for the fiscal 48 year beginning July 1, 1990, the sum of eight million 49 seven hundred thousand dollars. For the fiscal year 50 beginning July 1, 1991, and each succeeding fiscal 5-5584

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l year, there is appropriated the sum of eleven million two hundred thousand dollars plus an additional amount equal to the state percent of growth as calculated in section 257.8 multiplied by the amount appropriated the previous fiscal year. However, the increase in the appropriation for a fiscal year from the previous fiscal year shall not exceed the limit computed in section 8.57.

9 Sec. 14. Section 285.2, unnumbered paragraph 2, 10 Code Supplement 1991, is amended to read as follows:

There is appropriated from the general fund of the state to the department of education funds sufficient to pay the approved claims of public school districts for transportation services to nonpublic school pupils as provided in this section. The portion of the amount appropriated for approved claims under section 285.1, subsection 3, shall be determined under section 285.3. However, the increase in the appropriation for a fiscal year from the previous fiscal year shall not exceed the limit computed in section 3.57. If this limitation results in insufficient funds available to pay approved claims in full, the department of education shall prorate the amount of the appropriation for each claim.

Sec. 15. Section 294A.25, subsection 1, Code 1991, 26 is amended to read as follows:

1. For the fiscal year beginning July 1, 1990, 28 there is appropriated from the general fund of the 29 state to the department of education the amount of 30 ninety-two million one hundred thousand eighty-five 31 dollars to be used to improve teacher salaries. For 32 each fiscal year thereafter, there is appropriated an 33 amount equal to the amount appropriated for the fiscal year beginning July 1, 1990, plus an amount sufficient 35 to pay the costs of the additional funding provided 36 for school districts and area education agencies under 37 sections 294A.9 and 294A.14. However, the increase in 38 the appropriation for a fiscal year from the previous 39 fiscal year shall not exceed the limit computed in 36 section 8.57. The moneys shall be distributed as 341 provided in this section.

42 Sec. 16. Section 421.31, subsection 5, Code 1991, 43 is amended to read as follows:

5. ACCOUNTS. To keep the central budget and proprietary control accounts of the state government in-accordance-with-generally-accepted-accounting principles. Budget accounts are those accounts an allotments and allotments. Proprietary accounts are those accounts and allotments.

7. Proprietary accounts are those accounts relating to seconds.

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- l assets, liabilities, income, and expense. For each
- 2 fiscal year, the financial position and results of
- 3 operations of the state shall be reported in a comprehensive annual financial report prepared in
- 5 accordance with generally accepted accounting
- 6 principles, as established by the governmental
- 7 accounting standards board.
- Sec. 17. Section 422.69, subsection 3, Code
- Implement 1991, is areaded by striking the
- Sec. 18. 1986 Towa Acts, chapter 1245, section
- 12 2046, as amended by 1986 Iowa Acts, chapter 1238,
- 13 section 59, is repealed.
- Sec. 19. Sections 8 and 10, 11, and 12 of this Act 14
- 15 take effect July 1, 1992, for purposes of computing
- 16 state aid to school corporations for school budget
- 17 years beginning on or after July 1, 1993. This
- 18 section and sections 999, 16, 17, and 18 of this Act,
- 19 being deemed of immediate importance, take effect upon
- 20 enactment."
- 2. Title page, line 2, by inserting after the 21
- 22 word "practices" the following: ", by providing for a
- 23 state revenue limitation replacement property tax and
- 24 income surtax and providing effective date and
- 25 applicability provisions".

RECEIVED FROM THE HOUSE

S-5584 FILED APRIL 7, 1992 Senste Refusel to corew 4/8 (p. 1305) 2 mar ensisted 4/13 (p. 1318)

# REPORT OF THE CONFERENCE COMMITTEE ON SENATE FILE 2351

To the President of the Senate and the Speaker of the House of Representatives:

We, the undersigned members of the conference committee appointed to resolve the differences between the Senate and the House of Representatives on Senate File 2351, a bill for an Act relating to state budget and financial control by requiring certain financial practices, respectfully make the following report:

- 1. That the House recedes from its amendment, S-5584.
- 2. That Senate File 2351, as amended, passed, and reprinted by the Senate, is amended as follows:
- 1. By striking everything after the enacting clause and inserting the following:

"Section 1. Section 8.21, Code 1991, is amended by adding the following new unnumbered paragraph:

NEW UNNUMBERED PARAGRAPH. If the governor is required to use a lesser amount in the budget process because of a later meeting of the state revenue estimating conference under section 8.22A, subsection 3, the governor shall transmit recommendations for a balanced budget meeting this requirement within fourteen days of the later meeting of the state revenue estimating conference.

Sec. 2. Section 8.22A, Code 1991, is amended to read as follows:

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- 8.22A REVENUE ESTIMATING CONFERENCE.
- 1. The state revenue estimating conference is created consisting of the governor or the governor's designee, the director of the legislative fiscal bureau, and a third member agreed to by the other two.
- 2. The conference shall meet as often as deemed necessary, but shall meet at least quarterly. The conference may use sources of information deemed appropriate.
- 3. By December 157-1986-and of each succeeding fiscal year the conference shall agree to a revenue estimate for the fiscal year beginning the following July 1. That estimate shall be used by the governor in the preparation of the budget message under section 8.22 and by the legislature general assembly in the budget process. If the conference agrees to a different estimate at a later meeting which projects a greater amount of revenue than the initial estimate amount agreed to by December 15, the governor and the general assembly shall continue to use the initial estimate amount in the budget process for that fiscal year. However, if the conference agrees to a different estimate at a later meeting which projects a lesser amount of revenue than the initial estimate amount, the governor and the general assembly shall use the lesser amount in the budget process for that fiscal year. As used in this subsection, "later meeting" means only those later meetings which are held prior to the conclusion of the regular session of the general assembly.
- Sec. 3. <u>NEW SECTION</u>. 8.53 GAAP DEFICIT -- GAAP IMPLEMENTATION.

For the fiscal year beginning July 1, 1992, and the two succeeding fiscal years, the governor shall recommend in the governor's budget and the general assembly shall provide funds to eliminate the state generally accepted accounting principles (GAAP) deficit, as reported in the state's comprehensive annual financial report issued during the prior fiscal year, and taking into account the revised GAAP standards that are projected to be in place by the fiscal year ending in 1995, either through the appropriation of specific

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## Page 3

funds to provide an adjustment in the GAAP deficit or by setting funds aside in a special account in an amount equal to the GAAP deficit.

For the fiscal year beginning July 1, 1996, and each succeeding fiscal year, the governor shall recommend in the governor's budget and the general assembly shall provide funds to eliminate the GAAP deficit of the general fund of the state, as reported in the state's comprehensive annual financial report issued during the prior fiscal year, either through the appropriation of specific funds to correct a GAAP adjustment or by setting funds aside in a special account in an amount equal to the GAAP deficit.

- Sec. 4. <u>NEW SECTION</u>. 8.54 GENERAL FUND EXPENDITURE LIMITATION.
- 1. For the purposes of this section and sections 8.55 through 8.57:
- a. "Adjusted revenue estimate" means the appropriate revenue estimate for the general fund for the following fiscal year as determined under section 8.22A, subsection 3, adjusted by subtracting estimated tax refunds payable from that estimated revenue and adding any new revenues which may be considered to be eligible for deposit in the general fund.
- b. "New revenues" means moneys which are received by the state due to increased tax rates and fees or newly created taxes and fees over and above those moneys which are received due to state taxes and fees which are in effect as of January 1 following the December state revenue estimating conference. "New revenues" also includes moneys received by the state due to new transfers over and above those moneys received by the state due to transfers which are in effect as of January 1 following the December state revenue estimating conference.
- 2. There is created a state general fund expenditure limitation for each fiscal year beginning on or after July 1, 1993, calculated as provided in this section.
- 3. Except as otherwise provided in this section, the state general fund expenditure limitation for a fiscal year shall be ninety-nine percent of the adjusted revenue estimate.

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- 4. The state general fund expenditure limitation amount provided for in this section shall be used by the governor in the preparation of the budget under section 8.22 and by the general assembly in the budget process. If a source for new revenues is proposed, the budget revenue projection used for that new revenue source for the period beginning on the effective date of the new revenue source and ending in the fiscal year in which the source is included in the revenue base shall be an amount determined by subtracting estimated tax refunds payable from the projected revenue from that new revenue source, multiplied by ninety-five percent. If a new revenue source is established and implemented, the original state general fund expenditure limitation amount provided for in subsection 3 shall be readjusted to include ninety-five percent of the estimated revenue from the new revenue source.
- 5. For fiscal years in which section 8.55, subsection 2, results in moneys being transferred to the general fund, the original state general fund expenditure limitation amount provided for in subsection 3 shall be readjusted to include the moneys which are so transferred.
- 6. The scope of the expenditure limitation under subsection 3 shall not encompass federal funds, donations, constitutionally dedicated moneys, and moneys in expenditures from state retirement system moneys.
- 7. The governor shall submit and the general assembly shall pass a budget which does not exceed the state general fund expenditure limitation. The governor in submitting the budget under section 8.21, and the general assembly in passing a budget, shall not have recurring expenditures in excess of recurring revenues.
- Sec. 5. Section 8.55, Code 1991, is amended to read as follows:
  - 8.55 IOWA ECONOMIC EMERGENCY FUND.
- 1. The Iowa economic emergency fund is created. The fund shall be separate from the general fund of the state and the balance in the fund shall not be considered part of the balance of the general fund of the state, -except-for-purposes

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of-determining-the-annual-inflation-factor-under-section 422:47-subsection-17,-the-balance-in-the-fund-shall-be considered-part-of-the-general-fund-of-the-state. The moneys in the fund shall not revert to the general fund, notwithstanding section 8.33, unless and to the extent the fund exceeds the maximum balance.

- 2. The maximum-balance-of-the-Iowa-economic-emergency-fund is the amount equal to five percent of the amount of moneys in the Iowa economic emergency fund is amount shall be transferred to the general fund.
- 3. The moneys in the Iowa economic emergency fund may be appropriated by the general assembly only in the fiscal year for which the appropriation is made and-only-for-a-purpose-for which-the-general-assembly-previously-appropriated-funds-for that-fiscal-year. The moneys shall only be appropriated by the general assembly for emergency expenditures. However, except as provided in section 8.58, the balance in the Iowa economic emergency fund may be used in determining the cash position of the general fund of the state for the payment of state obligations.
- 4. Notwithstanding section 453.7, subsection 2, interest or earnings on moneys deposited in the Iowa economic emergency fund shall be credited to the Iowa economic emergency fund.

  Sec. 6. NEW SECTION. 8.56 CASH RESERVE FUND.
- 1. A cash reserve fund is created in the state treasury. The cash reserve fund shall be separate from the general fund of the state and shall not be considered part of the general fund of the state except in determining the cash position of

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the state as provided in subsection 3. The moneys in the cash reserve fund are not subject to section 8.33 and shall not be transferred, used, obligated, appropriated, or otherwise encumbered except as provided in this section.

Notwithstanding section 453.7, subsection 2, interest or earnings on moneys deposited in the cash reserve fund shall be credited to the Iowa economic emergency fund. Moneys in the cash reserve fund may be used for cash flow purposes provided that any moneys so allocated are returned to the cash reserve fund by the end of each fiscal year.

- 2. The maximum balance of the cash reserve fund is the amount equal to the cash reserve goal percentage, as defined in section 8.57, multiplied by the adjusted revenue estimate for the general fund of the state for the current fiscal year.
- 3. The moneys in the cash reserve fund may be appropriated by the general assembly in accordance with subsection 4 only in the fiscal year for which the appropriation is made. The moneys shall only be appropriated by the general assembly for nonrecurring emergency expenditures and shall not be appropriated for payment of any collective bargaining agreement or arbitrator's decision negotiated or awarded under chapter 20. However, except as provided in section 8.58, the balance in the cash reserve fund may be used in determining the cash position of the general fund of the state for payment of state obligations.
- 4. a. Except as provided in subsection 1, an appropriation shall not be made from the cash reserve fund unless the appropriation is in accordance with all of the following:
- (1) The appropriation is contained in a bill or joint resolution in which the appropriation is the only subject matter of the bill or joint resolution.
- (2) The bill or joint resolution states the reasons the appropriation is necessary.
- b. In addition to the requirements of paragraph "a", an appropriation shall not be made from the cash reserve fund which would cause the fund's balance to be less than three

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percent of the adjusted revenue estimate for the year for which the appropriation is made unless the bill or joint resolution is approved by vote of at least three-fifths of the members of both chambers of the general assembly and is signed by the governor.

- Sec. 7. NEW SECTION. 8.57 ANNUAL APPROPRIATION.
- 1. a. For each fiscal year beginning on or after July 1, 1993, there is appropriated from the general fund of the state an amount to be determined as follows:
- (1) If the balance of the cash reserve fund has not yet at any point reached four percent of the adjusted revenue estimate during a budget year, the amount appropriated shall be determined under this subparagraph.
- (a) The amount appropriated under this subparagraph is the amount necessary for the cash reserve fund to reach the cash reserve goal percentage of the adjusted revenue estimate for the fiscal year. However, moneys appropriated under this subparagraph shall not exceed more than one percent of the adjusted revenue estimate for the fiscal year.
- (b) The "cash reserve goal percentage" for the fiscal year beginning July 1, 1993, is one percent; for the fiscal year beginning July 1, 1994, is two percent; for the fiscal year beginning July 1, 1995, is three percent; for the fiscal year beginning July 1, 1996, is four percent; and for fiscal years beginning on or after July 1, 1997, is five percent.
- (2) If at any point in any prior fiscal year the balance of the cash reserve fund reached four percent of the adjusted revenue estimate for that fiscal year, the moneys appropriated under this paragraph for a fiscal year shall be one percent of the adjusted revenue estimate for the fiscal year.
- (3) The moneys appropriated under this paragraph shall be credited in equal and proportionate amounts in each quarter of that fiscal year.
- b. Commencing June 30, 1993, the surplus existing in the general fund of the state at the conclusion of the fiscal year is appropriated for distribution as provided in this section. As used in this paragraph, "surplus" means the positive ending

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balance in the general fund, if any.

- c. The amount appropriated in this section is not subject to the provisions of section 8.31, relating to quarterly requisitions and allotment, or to section 8.32, relating to conditional availability of appropriations.
- Moneys appropriated under subsection 1 shall be first credited to the cash reserve fund. To the extent that moneys appropriated under subsection 1 would make the moneys in the cash reserve fund exceed the cash reserve goal percentage of the adjusted revenue estimate for the fiscal year, the moneys are appropriated to the department of management to be spent for the purpose of eliminating Iowa's GAAP deficit. department of management shall annually file with both houses of the general assembly at the time of the submission of the governor's budget a schedule of the items for which moneys appropriated under this subsection for the purpose of eliminating Iowa's GAAP deficit shall be spent in the fiscal year commencing July 1 following the date of the filing of the report. The schedule shall list each item of expenditure and the maximum dollar amount of moneys to be spent on that item for the fiscal year. If moneys appropriated under this subsection are not enough to pay for all listed expenditures, the department of management shall allocate the payments among the listed expenditure items. Moneys appropriated to the department of management under this subsection shall not be spent on items other than those included in the filed schedule.
- 3. To the extent that moneys appropriated under subsection I exceed the amounts necessary for the cash reserve fund to reach its maximum balance and the amounts necessary to eliminate Iowa's GAAP deficit, the moneys shall be appropriated to the Iowa economic emergency fund.
- 4. As used in this section, "GAAP" means generally accepted accounting principles as established by the governmental accounting standards board.
- Sec. 8. <u>NEW SECTION</u>. 8.58 EXEMPTION FROM AUTOMATIC APPLICATION.

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To the extent that moneys appropriated under section 8.57 do not result in moneys being credited to the general fund under section 8.55, subsection 2, moneys appropriated under section 8.57 and moneys contained in the cash reserve fund and Iowa economic emergency fund shall not be considered in the application of any formula, index, or other statutory triggering mechanism which would affect appropriations, payments, or taxation rates, contrary provisions of the Code notwithstanding.

To the extent that moneys appropriated under section 8.57 do not result in moneys being credited to the general fund under section 8.55, subsection 2, moneys appropriated under section 8.57 and moneys contained in the cash reserve fund and Iowa economic emergency fund shall not be considered by an arbitrator or in negotiations under chapter 20.

Sec. 9. NEW SECTION. 8.59 APPROPRIATIONS FREEZE.

Notwithstanding contrary provisions of the Code, the amounts appropriated under the applicable sections of the Code for fiscal years commencing on or after July 1, 1993, are limited to those amounts expended under those sections for the fiscal year commencing July 1, 1992. If an applicable section appropriates moneys to be distributed to different recipients and the operation of this section reduces the total amount to be distributed under the applicable section, the moneys shall be prorated among the recipients. As used in this section, "applicable sections" means the following sections: 53.50, 98.7, 229.35, 230.8, 230.11, 411.20, 425.1, 425.39, 426A.1, 663.44, and 663A.5.

Sec. 10. Section 18.75, subsection 8, Code Supplement 1991, is amended to read as follows:

8. By November 1 of each year supply a report which contains the name, gender, county or city of residence when possible, official title, salary received during the previous fiscal year, base salary as computed on July 1 of the current fiscal year, and traveling and subsistence expense of the personnel of each of the departments, boards, and commissions of the state government except personnel who receive an annual

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salary of less than one thousand dollars. The number of the personnel and the total amount received by them shall be shown for each department in the report. All employees who have drawn salaries, fees, or expense allowances from more than one department or subdivision shall be listed separately under the proper departmental heading. On the request of the superintendent, the head of each department, board, or commission shall furnish the data covering that agency. report-shall-be-paid-for-out-of-moneys-in-the-general-fund-not otherwise-appropriated. A The report shall be distributed upon request without charge to each member caucus of the general assembly, and-the-state-law-library the legislative service bureau, the legislative fiscal bureau, the chief clerk of the house of representatives, and the secretary of the Six-copies-shall-be-distributed-without-charge-to-the state-library-and-one-copy-shall-be-distributed-without-charge to-each-library-which-is-designated-as-a-documents-depository by-the-state-library---Other-persons-may-purchase-a-copy-for-a fee-not-less-than-the-amount-required-to-print-the-copy-Copies of the report shall be made available to other persons in both print or electronic medium upon payment of a fee, which shall not exceed the cost of providing the copy of the report. Sections 22.2 through 22.6 apply to the report. All funds from the sale of the report shall be deposited in the general fund.

Sec. 11. Section 20.17, subsection 11, Code Supplement 1991, as amended by Senate File 2216, section 1, is amended to read as follows:

11. a. In the absence of an impasse agreement negotiated pursuant to section 20.19 which provides for a different completion date, public employees represented by a certified employee organization who are teachers licensed under chapter 260 and who are employed by a public employer which is a school district or area education agency shall complete the negotiation of a proposed collective bargaining agreement not later than April-15 May 31 of the year when the agreement is to become effective. The board shall provide, by rule, a date

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on which impasse items in such cases must be submitted to binding arbitration and for such other procedures as deemed necessary to provide for the completion of negotiations of proposed collective bargaining agreements not later than April 15 May 31. The date selected for the mandatory submission of impasse items to binding arbitration in such cases shall be sufficiently in advance of April-15 May 31 to ensure that the arbitrators' decision can be reasonably made before April-15 May 31.

- b. If the public employer is a community college, the following apply:
- (1) The negotiation of a proposed collective bargaining agreement shall be complete not later than June-1 May 31 of the year when the agreement is to become effective, absent the existence of an impasse agreement negotiated pursuant to section 20.19 which provides for a different completion date. The board shall adopt rules providing for a date on which impasse items in such cases must be submitted to binding arbitration and for procedures for the completion of negotiations of proposed collective bargaining agreements not later than June-1 May 31. The date selected for the mandatory submission of impasse items to binding arbitration in such cases shall be sufficiently in advance of June-1 May 31 to ensure that the arbitrators' decision can be reasonably made by June-1 May 31.
- (2) Notwithstanding the provisions of paragraph "a", the June-1 May 31 deadline may be waived by mutual agreement of the parties to the collective bargaining agreement negotiations.
- Sec. 12. Section 20.19, Code Supplement 1991, as amended by Senate File 2216, section 2, is amended to read as follows:
  - 20.19 IMPASSE PROCEDURES -- AGREEMENT OF PARTIES.

As the first step in the performance of their duty to bargain, the public employer and the employee organization shall endeavor to agree upon impasse procedures. Such agreement shall provide for implementation of these impasse procedures not later than one hundred twenty days prior to the

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Certified budget submission date of the public employer. However, if public employees represented by the employee organization are teachers licensed under chapter 260, and the public employer is a school district or area education agency, the agreement shall provide for implementation of impasse procedures not later than one hundred twenty days prior to April-15 May 31 of the year when the collective bargaining agreement is to become effective. If the public employer is a community college, the agreement shall provide for implementation of impasse procedures not later than one hundred twenty days prior to June-1 May 31 of the year when the collective bargaining agreement is to become effective. If the parties fail to agree upon impasse procedures under the provisions of this section, the impasse procedures provided in sections 20.20 to 20.22 shall apply.

Sec. 13. Section 20.20, Code Supplement 1991, as amended by Senate File 2216, section 3, is amended to read as follows: 20.20 MEDIATION.

In the absence of an impasse agreement negotiated pursuant to section 20.19 or the failure of either party to utilize its procedures, one hundred twenty days prior to the certified budget submission date, or one hundred twenty days prior to April-15 May 31 of the year when the collective bargaining agreement is to become effective if public employees represented by the employee organization are teachers licensed under chapter 260 and the public employer is a school district or area education agency, the board shall, upon the request of either party, appoint an impartial and disinterested person to act as mediator. If the public employer is a community college, and in the absence of an impasse agreement negotiated pursuant to section 20.19 or the failure of either party to utilize its procedures, one hundred twenty days prior to dune t May 31 of the year when the collective bargaining agreement is to become effective, the board, upon the request of either party, shall appoint an impartial and disinterested person to act as mediator. It shall be the function of the mediator to bring the parties together to effectuate a settlement of the

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dispute, but the mediator may not compel the parties to agree. Sec. 14. Section 24.17, unnumbered paragraph 1, Code 1991, is amended to read as follows:

The local budgets of the various political subdivisions shall be certified by the chairperson of the certifying board or levying board, as the case may be, in duplicate to the county auditor not later than March 15 of each year unless-a city-or-county-holds-a-special-levy-election,-in-which-case certification-shall-not-be-later-than-fourteen-days-following the-special-levy-election; on blanks prescribed by the state board, and according to the rules and instruction which shall be furnished all certifying and levying boards in printed form by the state board or city finance committee in the case of cities. However, if a city or county holds a special levy election, the certification shall be not later than fourteen days following the special levy election, and if the political subdivision is a school district, as defined in section 257.2, its budget shall be certified not later than April 15 of each year.

- Sec. 15. Section 257.8, Code 1991, is amended by striking the section and inserting in lieu thereof the following:
  - 257.8 STATE PERCENT OF GROWTH -- ALLOWABLE GROWTH.
- 1. STATE PERCENT OF GROWTH. The state percent of growth for a budget year shall be established by statute which shall be enacted within thirty days of the submission in the base year of the governor's budget under section 8.21. The establishment of the state percent of growth for a budget year shall be the only subject matter of the bill which enacts the state percent of growth for a budget year.
- 2. ALLOWABLE GROWTH CALCULATION. The department of management shall calculate the regular program allowable growth for a budget year by multiplying the state percent of growth for the budget year by the regular program state cost per pupil for the base year and shall calculate the special education support services allowable growth for the budget year by multiplying the state percent of growth for the budget year by the special education support services state cost per

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pupil for the base year.

- 3. COMBINED ALLOWABLE GROWTH. The combined allowable growth per pupil for each school district is the sum of the regular program allowable growth per pupil and the special education support services allowable growth per pupil for the budget year, which may be modified as follows:
- a. By the school budget review committee under section 257.31.
- b. By the department of management under section 257.36. Sec. 16. Section 257.20, Code Supplement 1991, is amended to read as follows:
  - 257.20 INSTRUCTIONAL SUPPORT STATE AID APPROPRIATION.
- In order to determine the amount of instructional support state aid and the amount of local funding for the instructional support program for a district, the department of management shall divide the total assessed valuation in the state by the total budget enrollment for the budget year in the state to determine a state assessed valuation per pupil and shall divide the assessed valuation in each district by the district's budget enrollment for the budget year to determine the district assessed valuation per pupil. department of management shall multiply the ratio of the state's valuation per pupil to the district's valuation per pupil by twenty-five hundredths and subtract that result from one to determine the portion of the instructional support program budget that is local funding. The remaining portion of the budget shall be funded by instructional support state aid.
- 2. There is appropriated for each fiscal year from the general fund of the state to the department of education, an amount necessary to pay instructional support state aid as provided-in-this-section determined under subsection 1.
- a. However, moneys appropriated under this subsection shall not exceed the amount of moneys appropriated as instructional support state aid for the budget year which commenced on July 1, 1992.
  - b. If the amount appropriated under this subsection is

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insufficient to pay the amount of instructional support state aid determined under subsection 1, the department of education shall prorate the amount of the instructional support state aid provided to each district.

- 3. If the general assembly makes an appropriation for instructional support state aid in lieu of the standing appropriation provided under subsection 2, the appropriation for instructional support state aid shall include in the appropriation the allocation of the instructional support state aid to the school districts applicable for that appropriation and subsections 1 and 2 do not apply to the appropriation.
- 4. Instructional support state aid shall be paid at the same time and in the same manner as foundation aid is paid under section 257.16.
- Sec. 17. Section 273.3, subsection 12, Code 1991, is amended to read as follows:
- 12. Prepare an annual budget estimating income and expenditures for programs and services as provided in sections 273.1 to 273.9 and chapter 281 within the limits of funds provided under section 281.9 and chapter 257. The board shall give notice of a public hearing on the proposed budget by publication in an official county newspaper in each county in the territory of the area education agency in which the principal place of business of a school district that is a part of the area education agency is located. The notice shall specify the date, which shall be not later than Pebruary March 1 of each year, the time, and the location of the public hearing. The proposed budget as approved by the board shall then be submitted to the state board of education, on forms provided by the department, no later than Pebruary March 15 preceding the next fiscal year for approval. The state board shall review the proposed budget of each area education agency and shall before March April 1, either grant approval or return the budget without approval with comments of the state board included. An unapproved budget shall be resubmitted to the state board for final approval not later than April 15.

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Sec. 18. Section 279.15, subsection 1, Code Supplement 1991, is amended to read as follows:

1. The superintendent or the superintendent's designee shall notify the teacher not later than April 15 30 that the superintendent will recommend in writing to the board at a regular or special meeting of the board, held not later than April-30 May 15, that the teacher's continuing contract be terminated effective at the end of the current school year. However, if the district is subject to reorganization under chapter 275, the notification shall not occur until after the first organizational meeting of the board of the newly formed district.

Sec. 19. Section 279.16, unnumbered paragraph 6, Code 1991, as amended by House File 2235, section 1, is amended to read as follows:

If the teacher fails to timely request a private hearing or does not appear at the private hearing, the board may proceed and make a determination upon the superintendent's recommendation,—which.——If—the—teacher—fails—to—timely—file—a request—for—a—private—hearing,—the determination in—that—case shall be not later than May 10,—or 31. If the teacher fails to appear at the private hearing, the determination shall be not later than five days after the scheduled date for the private hearing,—whichever—is—applicable. The board shall convene in open session and by roll call vote determine the termination or continuance of the teacher's contract.

Sec. 20. Section 279.24, unnumbered paragraphs 3, 5, and 7, Code 1991, as amended by House File 2245, section 1, are amended to read as follows:

Administrators employed in a school district for less than two consecutive years are probationary administrators. However, a school board may waive the probationary period for any administrator who has previously served a probationary period in another school district and the school board may extend the probationary period for an additional year with the consent of the administrator. If a school board determines that it should terminate a probationary administrator's

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contract, the school board shall notify the administrator not later than April-30 May 15 that the contract will not be renewed beyond the current year. The notice shall be in writing by letter, personally delivered, or mailed by certified mail. The notification shall be complete when received by the administrator. Within ten days after receiving the notice, the administrator may request a private conference with the school board to discuss the reasons for termination. The school board's decision to terminate a probationary administrator's contract shall be final unless the termination was based upon an alleged violation of a constitutionally guaranteed right of the administrator.

On or before April-30 May 15, the administrator shall be notified in writing by a letter personally delivered or mailed by certified mail that the school board has voted to consider termination of the contract. The notification shall be complete when received by the administrator.

Within five days after receipt of the written notice that the school board has voted to consider termination of the contract, the administrator may request in writing to the secretary of the school board that the notification be forwarded to the board of educational examiners along with a request that the board of educational examiners submit a list of five qualified administrative law judges to the parties. Within three days from receipt of the list the parties shall select an administrative law judge by alternately removing a name from the list until only one name remains. The person whose name remains shall be the administrative law judge. The parties shall determine by lot which party shall remove the first name from the list. The hearing shall be held no sooner than ten days and not later than thirty days following the administrator's request unless the parties otherwise agree. If the administrator does not request a hearing, the school board, not later than May 15 31, may determine the continuance or discontinuance of the contract. School board action shall be by majority roll call vote entered on the minutes of the meeting. Notice of school board action shall be personally

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delivered or mailed to the administrator.

Sec. 21. Section 279.51, subsection 1, unnumbered paragraph 1, Code Supplement 1991, is amended to read as follows:

There is appropriated from the general fund of the state to the department of education for the fiscal year beginning July 1, 1990, the sum of eight million seven hundred thousand dollars. Por-the-fiscal-year-beginning-July-17-19917-and-each succeeding-fiscal-year,-there-is-appropriated-the-sum-of eleven-million-two-hundred-thousand-dollars-plus-an-additional amount-equal-to-the-state-percent-of-growth-as-calculated-in section-257-8-multiplied-by-the-amount-appropriated-the previous-fiscal-year: For each fiscal year beginning on or after July 1, 1993, there is appropriated the sum which was appropriated for the fiscal year commencing July 1, 1992.

Sec. 22. Section 280A.50, unnumbered paragraph 1, Code 1991, is amended to read as follows:

The department of education shall provide for the establishment of a staff development account in the office of treasurer of state for purposes of providing moneys to community colleges for staff development. There is appropriated from the general fund of the state to the department of education on July 1 of each fiscal year beginning July 1, 1992 1993, for crediting to the staff development account for each budget year an-amount-equal-to-an amount-which-is-five-tenths-of-one-percent-of-the-total-state general-aid-generated-under-chapter-286A-for-all-community colleges-during-the-base-year.--In-the-fiscal-years-succeeding June-30,-1993,-an-additional-five-tenths-of-one-percent-shall be-added-to-the-percent-multiplier,-used-to-determine-the appropriation-in-this-section; -until-that-percent-multiplier reaches-four-percent: --Once-the-percent-multiplier-has-reached the-four-percent-levely-it-shall-remain-at-that-level-for purposes-of-calculating-the-amount-to-be-appropriated-in succeeding-fiscal-years the sum of six hundred thousand dollars. Moneys appropriated by the general assembly to the department of education for the purpose of the staff

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development program shall be paid to community colleges upon approval by the department of education of an application submitted by a community college. Funds shall be distributed to a community college based upon the proportion that a college's state general aid paid for the base year bears to the total state general aid paid that year to all community colleges.

Sec. 23. Section 294A.9, unnumbered paragraph 1, Code 1991, is amended to read as follows:

Phase II is established to improve the salaries of teachers. For each fiscal year through-the-fiscal-year beginning on or after July 1, 1990 1992, the department-of education-shall-allocate-to-each-school-district-for-the purpose-of-implementing-phase-HI-a per pupil amount upon which the phase II moneys are based is equal to seventy-five-dollars and-ninety-three-cents-multiplied-by-the-district's-certified enrollment-and-to-each-area-education-agency-for-the-purpose of-implementing-phase-II-a-per-pupil-amount-equal-to-three dollars-and-fifty-five-cents-multiplied-by-the-enrollment served-in-the-area-education-agency:--Notwithstanding-the-per pupil-amount-of-the-payments-specified-in-this-section;-for the-fiscal-year-beginning-July-1,-1991,-and-each-succeeding fiscal-year,-the-per-pupil-amounts-upon-which-the-phase-II moneys-are-based-shall-be-increased-by-an-amount-equal-to-the product-of-the-state-percent-of-growth-calculated-under section-257:8-and-the-per-pupil-amount-for-the-previous-fiscal year the per pupil allocation plus supplemental allocations for the immediately preceding fiscal year.

Sec. 24. Section 294A.14, unnumbered paragraph 2, Code 1991, is amended by striking the unnumbered paragraph.

Sec. 25. Section 294A.14, unnumbered paragraph 13, Code 1991, is amended by striking the paragraph and inserting in lieu thereof the following:

For purposes of this section, "comprehensive school transformation" means activities which focus on the improvement of student achievement and the attainment of student achievement goals under sections 280.12 and 280.18. A

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comprehensive school transformation plan submitted by a school district shall demonstrate the manner in which the components of the plan are integrated with a school's student achievement goals. Components of the plan may include, but are not limited to, providing salary increases to teachers who implement site-based shared decision making, building-based goal-oriented compensation mechanism, or approved innovative educational programs; who focus on student outcomes; who direct accountability for student achievement or accountability for organizational success; and who work to foster relationships between a school and businesses or public agencies which provide health and social services.

Sec. 26. Section 294A.16, unnumbered paragraph 3, Code 1991, is amended to read as follows:

The department of education shall review each plan and its budget and notify the department of management of the names of school districts and area education agencies with approved plans. In considering the approval of a plan submitted by a school district, the department shall give emphasis to plans which include a comprehensive school transformation plan or which include a component which is part of a statewide systemic school transformation initiative. In considering the approval of a plan submitted by an area education agency, the department shall give emphasis to plans which are integrated with and supportive of the comprehensive school transformation plans submitted by the school districts within the area education agency.

Sec. 27. Section 294A.25, subsection 1, Code 1991, is amended to read as follows:

1. For the fiscal year beginning July 1, 1990, there is appropriated from the general fund of the state to the department of education the amount of ninety-two million one hundred thousand eighty-five dollars to be used to improve teacher salaries. For each fiscal year thereafter in the fiscal period commencing July 1, 1991, and ending June 30, 1993, there is appropriated an amount equal to the amount appropriated for the fiscal year beginning July 1, 1990, plus

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an amount sufficient to pay the costs of the additional funding provided for school districts and area education agencies under sections 294A.9 and 294A.14. For each fiscal year beginning on or after July 1, 1993, there is appropriated the sum which was appropriated for the fiscal year commencing July 1, 1992, including supplemental payments. The moneys shall be distributed as provided in this section.

Sec. 28. Section 421.31, subsection 5, Code 1991, is amended to read as follows:

- 5. ACCOUNTS. To keep the central budget and proprietary control accounts of the state government in-accordance-with generally-accepted-accounting-principles. Budget accounts are those accounts maintained to control the receipt and disposition of all funds, appropriations, and allotments. Proprietary accounts are those accounts relating to assets, liabilities, income, and expense. For each fiscal year, the financial position and results of operations of the state shall be reported in a comprehensive annual financial report prepared in accordance with generally accepted accounting principles, as established by the governmental accounting standards board.
- Sec. 29. Section 422.69, subsection 3, Code Supplement 1991, is amended by striking the subsection.
- Sec. 30. 1986 Iowa Acts, chapter 1245, section 2046, as amended by 1986 Iowa Acts, chapter 1238, section 59, is repealed.
- Sec. 31. Section 427B.13, Code Supplement 1991, is repealed.
- Sec. 32. The state percent of growth for the school budget year beginning July 1, 1993, computed by the department of management on or before September 15, 1991, is null and void.
- Sec. 33. Sections 15, 16, and 32 of this Act take effect July 1, 1992, for purposes of computing state aid to school corporations, area education agencies, and merged area schools for school budget years beginning on or after July 1, 1993. This section and sections 28, 29, and 30 of this Act, being deemed of immediate importance, take effect upon enactment."

Page 22

2. Title page, line 2, by striking the word "practices" and inserting the following: "practices, providing an appropriation, and providing effective date and applicability provisions".

ON THE PART OF THE SENATE:

ON THE PART OF THE HOUSE:

RICHARD VARN, Chairperson

LEONARD L. BOSWELL

MICHAEL E. GRONSTAL

DERRYL MCLAREN

JIM LIND

JACK HATCH, Chairperson

TOM MILLER

PHILIP WISE

CCS-2351.2 FILED APRIL 24, 1992

ADOPTED (p. 1626) Ajul 24

adopted (p.1945) Apr 30

VARN, CH. BOSWELL SZYMONIAK TIEDEN LIND SSB 2284 APPROPRIATIONS NOW

SENATE FILE 235/ BY (PROPOSED COMMITT

BY (PROPOSED COMMITTEE ON APPROPRIATIONS BILL BY CHAIRPERSON BOSWELL)

Passed	Senate, Date		Passe	Passed House,		
Vote:	Ayes	Nays	Vote:	Ayes	Nays	
Approved						

# A BILL FOR

1 An Act relating to state budget and financial control by

2 requiring certain financial practices.

3 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA:

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- 1 Section 1. <u>NEW SECTION</u>. 8.54 GAAP DEFICIT -- GAAP 2 IMPLEMENTATION.
- 3 For the fiscal year beginning July 1, 1992, and the next
- 4 two fiscal years, the general assembly shall provide funds to
- 5 eliminate the state generally accepted accounting principles
- 6 (GAAP) deficit, as reported in the state's comprehensive
- 7 annual financial report issued during the prior fiscal year,
- 8 either by appropriating specific funds to correct a GAAP
- 9 adjustment or setting funds aside in a special account in an
- 10 amount equal to the GAAP deficit.
- 11 The funds of the state shall be kept in accordance with
- 12 generally accepted accounting principles beginning with the
- 13 fiscal year beginning July 1, 1995.
- 14 Sec. 2. Section 8.55, Code 1991, is amended by striking
- 15 the section and inserting in lieu thereof the following:
- 16 8.55 CASH RESERVE FUND.
- 17 1. A cash reserve fund is created in the state treasury.
- 18 The cash reserve fund shall be separate from the general fund
- 19 of the state and shall not be considered part of the general
- 20 fund of the state except in determining the adjusted revenue
- 21 estimate as provided in section 8.56 or determining the cash
- 22 position of the state as provided in subsection 3. The moneys
- 23 in the cash reserve fund are not subject to section 8.33 and
- 24 shall not be transferred, used, obligated, appropriated, or
- 25 otherwise encumbered except as provided in this section. The
- 26 treasurer of state may use moneys in the cash reserve fund for
- 27 cash flow purposes provided that any moneys so allocated are
- 28 returned to the cash reserve fund by the end of each fiscal
- 29 year.
- 30 2. a. The maximum balance of the cash reserve fund is the
- 31 amount equal to five percent of the adjusted revenue estimate,
- 32 as defined in section 8.56, for the general fund of the state
- 33 for the current fiscal year.
- 34 b. There is appropriated from any surplus existing in the
- 35 general fund of the state at the conclusion of the fiscal year

- 1 to the cash reserve fund an amount equal to the smaller of the
- 2 amount of the surplus or the amount necessary to achieve the
- 3 maximum balance determined under paragraph "a" of this
- 4 subsection.
- 5 3. The moneys in the cash reserve fund may be appropriated
- 6 by the general assembly in accordance with subsection 4 only
- 7 in the fiscal year for which the appropriation is made. The
- 8 moneys shall only be appropriated by the general assembly for
- 9 nonrecurring emergency expenditures. However, the balance in
- 10 the cash reserve fund may be used in determining the cash
- 11 position of the general fund of the state for payment of state
- 12 obligations.
- 13 4. a. Except as provided in subsection 1, an
- 14 appropriation shall not be made from the cash reserve fund
- 15 unless the appropriation is in accordance with all of the
- 16 following:
- 17 (1) The appropriation is contained in a bill or joint
- 18 resolution in which the appropriation is the only subject
- 19 matter of the bill or joint resolution.
- 20 (2) The bill or joint resolution states the need or
- 21 reasons the appropriation is necessary.
- 22 b. In addition to the requirements of paragraph "a" of
- 23 this subsection, an appropriation shall not be made from the
- 24 cash reserve fund which would cause the fund's balance to be
- 25 less than three percent of the adjusted revenue estimate for
- 26 the year for which the appropriation is made unless the bill
- 27 or joint resolution is approved by vote of at least sixty
- 28 percent of the members of both chambers of the general
- 29 assembly and is signed by the governor.
- 30 Sec. 3. NEW SECTION. 8.56 EXPENDITURE LIMITATION.
- 31 1. For the purposes of this section, "adjusted revenue
- 32 estimate" means the sum of the revenue estimate for the
- 33 general fund of the state made in December by the revenue
- 34 estimating conference for the following fiscal year as
- 35 adjusted by subtracting estimated tax refunds payable from

1 that estimated revenue and adding moneys remaining in the

- 2 general fund plus moneys in the case reserve fund. The
- 3 adjusted revenue estimate shall be readjusted by the revenue
- 4 estimating conference in December of the year to which the
- 5 adjusted revenue estimate applies for any new revenue source
- 6 in accordance with the provisions of subsection 5.
- 7 2. There is created a state expenditure limitation for
- 8 each fiscal year beginning on or after July 1, 1993,
- 9 calculated as provided in this section. The purpose of the
- 10 expenditure limitation is to establish and maintain a cash
- ll reserve balance for the general fund of the state. The scope
- 12 of the expenditure limitation shall apply to the general fund
- 13 of the state and all revenues which may be considered to be
- 14 eligible for deposit in the general fund, including use tax
- 15 receipts and trust funds. However, the scope of the
- 16 expenditure limitation shall not apply to federal funds,
- 17 donations, constitutionally dedicated moneys, and pension
- 18 moneys. The cash balance amount in the cash reserve fund
- 19 created in section 8.55 shall be considered to be a revenue to
- 20 the general fund only for purposes of establishing the
- 21 adjusted revenue estimate used to determine the general fund
- 22 expenditure limitation amount.
- 3. The expenditures from the general fund of the state in
- 24 a fiscal year shall be limited to the state general fund
- 25 expenditure limitation amount established pursuant to this
- 26 subsection. This amount shall be determined by applying the
- 27 indicated percentage to the adjusted revenue estimate as
- 28 follows:
- 29 a. For the fiscal year beginning July 1, 1993, ninety-nine
- 30 percent of the adjusted revenue estimate for that year.
- 31 b. For the fiscal year beginning July 1, 1994, ninety-
- 32 eight percent of the adjusted revenue estimate for that year.
- 33 c. For the fiscal year beginning July 1, 1995, ninety-
- 34 seven percent of the adjusted revenue estimate for that year.
- 35 d. For the fiscal year beginning July 1, 1996, ninety-six



1 percent of the adjusted revenue estimate for that year.

- e. For the fiscal year beginning July 1, 1997, and
- 3 succeeding fiscal years, ninety-five percent of the adjusted
- 4 revenue estimate for that year.
- 5 4. A cash reserve basis amount for each fiscal year shall
- 6 be determined by subtracting the state general fund
- 7 expenditure limitation amount for that fiscal year from the
- 8 adjusted revenue estimate for that fiscal year. A cash
- 9 reserve appropriation amount for that fiscal year shall be
- 10 determined by subtracting the cash balance amount in the cash
- 11 reserve fund used to determine the adjusted revenue estimate
- 12 for that fiscal year from the cash reserve basis amount. If
- 13 the cash reserve appropriation amount is a positive number, in
- 14 each guarter of that fiscal year, an equal and proportionate
- 15 amount of the cash reserve appropriation amount is
- 16 appropriated from the general fund of the state and shall be
- 17 deposited by the treasurer of state in the cash reserve fund
- 18 created in section 8.55. The amount appropriated in this
- 19 subsection is not subject to the provisions of section 8.31,
- 20 relating to quarterly requisitions and allotment or to section
- 21 8.32, relating to conditional availability of appropriations.
- 22 5. The state general fund expenditure limitation amount
- 23 provided for in this section shall be used by the governor in
- 24 the preparation of the budget under section 8.22 and by the
- 25 general assembly in the budget process. If a new revenue
- 26 source is proposed, the budget revenue projection used for
- 27 that new revenue source for the period beginning on the
- 28 effective date of the new revenue source and ending in the
- 29 fiscal year in which the source is included in the revenue
- 30 base shall be an amount determined by subtracting estimated
- 31 tax refunds payable from the projected revenue from that new
- 32 revenue source, multiplied by ninety-five percent. If a new
- 33 revenue source is established and implemented, the original
- 34 state general fund expenditure limitation amount provided for
- 35 in subsection 3 shall be readjusted to include ninety-five

I percent of the estimated revenue from the new revenue source.

- 6. In each fiscal year the governor shall submit and the
- 3 general assembly shall pass a budget which does not exceed the
- 4 state general fund expenditure limitation amount established
- 5 for that fiscal year pursuant to this section.
- 6 Sec. 4. NEW SECTION. 8.57 STANDING APPROPRIATIONS.
- 7 1. "Standing unlimited appropriation" means an
- 8 appropriation made from any state fund for more than one
- 9 fiscal year where the law making the appropriation does not
- 10 specify the exact dollar amount to be appropriated. For
- 11 purposes of this section, "standing unlimited appropriation"
- 12 includes only the following: an appropriation for phases I,
- 13 II, and III under section 294A.25, school foundation aid under
- 14 section 257.16, advance for increasing enrollment under
- 15 section 257.13, programs for at-risk children under section
- 16 279.51, transportation for nonpublic students in section
- 17 285.2, homestead tax credit under section 425.1, and
- 18 instructional support state aid under section 257.20.
- 19 2. Notwithstanding the law authorizing a standing
- 20 unlimited appropriation for fiscal years beginning on or after
- 21 July 1, 1993, the amount of increase of a standing unlimited
- 22 appropriation shall not exceed the amount of the increase in
- 23 the state general fund revenues allocated for that
- 24 appropriation for a fiscal year. The increase in the state
- 25 general fund revenues allocated for a standing unlimited
- 26 appropriation equals the product of the percent the particular
- 27 standing unlimited appropriation for the previous fiscal year
- 28 bears to the total state general fund expenditures for the
- 29 previous fiscal year multiplied by the sum of estimated
- 30 increase in state general fund revenues after adjustment for
- 31 the amount unavailable for expenditure during the fiscal year
- 32 due to the state general fund limitation in section 8.56.
- 33 Estimated increase in the state general fund revenues shall be
- 34 based on the estimates made by the revenue estimating
- 35 conference in December of the previous fiscal year.

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- 3. If as a result of the limitation in this section in the
- 2 growth of a standing unlimited appropriation for a fiscal year
- 3 the amount of the standing unlimited appropriation is insuf-
- 4 ficient to pay the amount computed in full, the amount that
- 5 shall be provided the beneficiaries of that appropriation
- 6 shall be prorated.
- 7 Sec. 5. Section 257.1, subsection 2, unnumbered paragraph
- 8 2, Code Supplement 1991, is amended by striking the unnumbered
- 9 paragraph and inserting in lieu thereof the following:
- 10 For the budget year commencing July 1, 1993, and each
- ll succeeding budget year, the foundation level equals eighty-two
- 12 and one-half percent.
- 13 Sec. 6. Section 257.2, subsections 2 and 4, Code
- 14 Supplement 1991, are amended to read as follows:
- 15 2. "Base year" means the school year or the state fiscal
- 16 year, as applicable, ending during the calendar year in which
- 17 a school budget is certified.
- 18 4. "Budget year" means the school year or the state fiscal
- 19 year, as applicable, beginning during the calendar year in
- 20 which a school budget is certified.
- 21 Sec. 7. Section 257.2, subsection 12, Code Supplement
- 22 1991, is amended by striking the subsection and inserting in
- 23 lieu thereof the following:
- 24 12. "State percent of growth" means the percentage change
- 25 in the combined state cost per pupil for the base year to the
- 26 combined state cost per pupil for the budget year.
- 27 Sec. 8. Section 257.8, Code 1991, is amended by striking
- 28 the section and inserting in lieu thereof the following:
- 29 257.8 ALLOWABLE GROWTH.
- 30 1. CALCULATION BY DEPARTMENT OF MANAGEMENT. On or before
- 31 December 31, 1992, and each December 31 thereafter, the
- 32 department of management shall compute the allowable growth
- 33 dollar amount for the next budget year as provided in this
- 34 section. For purposes of this section, any estimated revenues
- 35 or increases in revenues shall be based on the estimates made

1 by the revenue estimating conference in December of the base 2 year.

- 3 2. STATE GROWTH ALLOCATED FOR FOUNDATION AID. The amount
- 4 of the increase in the state general fund revenues allocated
- 5 for the foundation aid appropriated pursuant to section 257.16
- 6 equals the product of the percent of total state general fund
- 7 expenditures for the base year which are spent for foundation
- 8 aid appropriated pursuant to section 257.16 multiplied by the
- 9 sum of estimated increase in state general fund revenues after
- 10 adjustment for the amount unavailable for expenditure during
- 11 the budget year due to the state general fund expenditure
- 12 limitation in section 8.56.
- 13 3. GROWTH IN SCHOOL DISTRICT BUDGETS. The combined
- 14 increase in school districts certified budgets allowed for the
- 15 budget year equals the quotient of the state general fund
- 16 revenues allocated for foundation aid, as computed in
- 17 subsection 2, divided by the foundation level.
- 18 4. ALLOWABLE GROWTH. The regular program allowable growth
- 19 for a budget year is equal to the quotient of ninety-five and
- 20 eight-tenths percent of the amount of state general fund
- 21 revenues allocated for foundation aid, as computed in
- 22 subsection 2, divided by the total of all districts weighted
- 23 enrollment for the budget year.
- 24 The special education support services allowable growth for
- 25 a budget year is equal to the quotient of four and two-tenths
- 26 percent of the amount of state general fund revenues allocated
- 27 for foundation aid, as computed in subsection 2, divided by
- 28 the total of all area education agencies weighted enrollment
- 29 for the budget year.
- 30 5. STATE PERCENT OF GROWTH. "State percent of growth"
- 31 means the percentage change in the combined state cost per
- 32 pupil for the base year to the combined state cost per pupil
- 33 for the budget year.
- 34 Sec. 9. Section 257.20, Code 1991, is amended by adding
- 35 after unnumbered paragraph 1, the following new unnumbered

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1 paragraph:

- 2 NEW UNNUMBERED PARAGRAPH. Notwithstanding the amount of
- 3 instructional support state aid computed in the preceding
- 4 paragraph, the amount of instructional support state aid for
- 5 all school districts for a budget year shall not increase from
- 6 the amount of state aid paid in the base year by more than the
- 7 amount of the increase in the state general fund revenues
- 8 allocated for instructional support state aid. For purposes
- 9 of this section, the "amount of the increase in the state
- 10 general fund revenues allocated for the instructional support
- 11 state aid" equals the product of the percent of total state
- 12 general fund expenditures for the base year which are spent
- 13 for instructional support state aid under this section
- 14 multiplied by the sum of estimated increase in state general
- 15 fund revenues after adjustment for the amount unavailable for
- 16 expenditure during the budget year due to the state general
- 17 fund expenditure limitation in section 8.56. The department
- 18 of management shall proportionally adjust the payment of
- 19 instructional support state aid to school districts to meet
- 20 the funding limitations of this paragraph.
- 21 Sec. 10. Section 421.31, subsection 5, Code 1991, is
- 22 amended to read as follows:
- 23 5. ACCOUNTS. To keep the central budget and proprietary
- 24 control accounts of the state government in accordance with
- 25 generally accepted accounting principles beginning with the
- 26 fiscal year beginning July 1, 1995. Budget accounts are those
- 27 accounts maintained to control the receipt and disposition of
- 28 all funds, appropriations, and allotments. Proprietary
- 29 accounts are those accounts relating to assets, liabilities,
- 30 income, and expense.
- 31 Sec. 11. Section 422.69, subsection 3, Code Supplement
- 32 1991, is amended by striking the subsection.
- 33 Sec. 12. 1986 Iowa Acts, chapter 1245, section 2046, as
- 34 amended by 1986 Iowa Acts, chapter 1238, section 59, is
- 35 repealed.

1 Sec. 13. The state percent of growth for the school budget

2 year beginning July 1, 1993, computed by the department of

3 management on or before September 15, 1991, is null and void.

4 Sec. 14. Sections 5 through 9 and section 13 of this Act

5 take effect July 1, 1992, for purposes of computing state aid

6 to school corporations for school budget years beginning on or

7 after July 1, 1993. This section and sections 10, 11, and 12

8 of this Act take effect upon enactment.

## EXPLANATION

10 This bill relates to state budget and financial control by 11 requiring certain financial practices.

12 Section 1 establishes implementation of measures to reduce

13 and eliminate the state's deficit under generally accepted

14 accounting principles (GAAP). Beginning in the 1992-1993

15 fiscal year, the state must either appropriate or set aside

16 funds for this purpose. The funds of the state must be kept

17 in accordance with GAAP beginning in the 1995-1996 fiscal

18 year.

19 Section 2 strikes and replaces section 8.55 which creates

20 the Iowa economic emergency fund. It is replaced with a new

21 fund entitled the cash reserve fund. Moneys in the cash

22 reserve fund are not considered to be part of the general fund

23 except for certain purposes delineated in the bill. The

24 moneys cannot be used or obligated for any purpose other than

25 those provided in this section. Moneys in the cash reserve

26 fund may be used by the treasurer of state for cash flow

27 purposes provided that any moneys so allocated are returned to

28 the fund by the end of the fiscal year. The cash balance in

29 the general fund of the state at the end of the fiscal year is

30 automatically appropriated to the cash reserve fund. The cash

31 reserve fund is limited to 5 percent of the adjusted revenue

32 estimate for the general fund in any fiscal year. Moneys in

33 the fund can only be appropriated for the fiscal year in which

34 the appropriation is made. An appropriation from the cash

35 reserve fund can only be made under certain conditions spelled

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1 out in the bill.

- 2 Section 3 establishes a state expenditure limitation for
- 3 the general fund of the state beginning with the 1993-1994
- 4 fiscal year. The scope of the spending limitation is
- 5 specified. The spending limitation is phased in over a five-
- 6 year period in order to build the cash reserve fund to a
- 7 constant 5 percent of the adjusted revenue estimate for the
- 8 general fund of the state. A formula is provided to determine
- 9 an automatic quarterly appropriation amount for this purpose.
- 10 This appropriation is not subject to statutes relating to
- 11 quarterly requisitions and allotment or conditional
- 12 availability of allotments.
- 13 Section 5 sets the foundation level under the school
- 14 foundation formula for school budget years commencing on or
- 15 after July 1, 1993, at 82.5 percent.
- 16 Sections 6 through 9 and section 13 strike current
- 17 provisions relating to school funding under the state school
- 18 foundation program incorporating the limitation provisions of
- 19 section 4 of the bill.
- 20 Section 10 requires the central budget and proprietary
- 21 control accounts of the state to be kept in accordance with
- 22 generally accepted accounting principles beginning with the
- 23 fiscal year beginning July 1, 1995.
- 24 Section 11 repeals provisions requiring certain sales tax
- 25 moneys to be deposited in a GAAP escrow account.
- 26 Section 12 repeals prior enacted provisions requiring the
- 27 implementation of generally accepted accounting principles
- 28 over a six-year period.

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## Senate File 2351, p. 2

## SENATE PILE 2351

## AR ACT

RELATING TO STATE BUDGET AND FINANCIAL CONTROL BY REQUIRING CERTAIN FINANCIAL PRACTICES, PROVIDING AN APPROPRIATION, AND PROVIDING EFFECTIVE DATE AND APPLICABILITY PROVISIONS.

BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA:

Section 1. Section 8.21, Code 1991, is amended by adding the following new unnumbered paragraph:

NEW UNNUMBERED PARAGRAPH. If the governor is required to use a lesser amount in the budget process because of a later meeting of the state revenue estimating conference under section 8.22A, subsection 3, the governor shall transmit recommendations for a balanced budget meeting this requirement within fourteen days of the later meeting of the state revenue estimating conference.

Sec. 2. Section 8.22A, Code 1991, is amended to read as follows:

- 8.22A RSVENUE ESTIMATING CONFERENCE.
- $\underline{1}$ . The state revenue estimating conference is created consisting of the governor or the governor's designee, the director of the legislative fiscal bureau, and a third member agreed to by the other two.
- $\underline{2}$ . The conference shall meet as often as deemed necessary, but shall meet at least quarterly. The conference may use sources of information deemed appropriate.
- 3. By December 157-1986-and of each succeeding fiscal year the conference shall agree to a revenue estimate for the fiscal year beginning the following July 1. That estimate shall be used by the governor in the preparation of the budget message under section 8.22 and by the legislature general assembly in the budget process. If the conference agrees to a different estimate at a later meeting which projects a greater amount of revenue than the initial estimate amount agreed to

by December 15, the governor and the general assembly shall continue to use the initial estimate amount in the budget process for that fiscal year. However, if the conference agrees to a different estimate at a later meeting which projects a lesser amount of revenue than the initial estimate amount, the governor and the general assembly shall use the lesser amount in the budget process for that fiscal year. As used in this subsection, "later meeting" means only those later meetings which are held prior to the conclusion of the regular session of the general assembly.

Sec. 3. NEW SECTION. 8.53 GAAP DEFICIT -- GAAP IMPLEMENTATION.

For the fiscal year beginning July 1, 1992, and the two succeeding fiscal years, the governor shall recommend in the governor's budget and the general assembly shall provide funds to eliminate the state generally accepted accounting principles (GAAP) deficit, as reported in the state's comprehensive annual financial report issued during the prior fiscal year, and taking into account the revised GAAP standards that are projected to be in place by the fiscal year ending in 1995, either through the appropriation of specific funds to provide an adjustment in the GAAP deficit or by setting funds aside in a special account in an amount equal to the GAAP deficit.

For the fiscal year beginning July 1, 1996, and each succeeding fiscal year, the governor shall recommend in the governor's budget and the general assembly shall provide funds to eliminate the GAAP deficit of the general fund of the state, as reported in the state's comprehensive annual financial report issued during the prior fiscal year, either through the appropriation of specific funds to correct a GAAP adjustment or by setting funds aside in a special account in an amount equal to the GAAP deficit.

Sec. 4. NEW SECTION. 8.54 GENERAL FUND EXPENDITURE LIMITATION.

- For the purposes of this section and sections 8.55 through 8.57:
- a. "Adjusted revenue estimate" reans the appropriate revenue estimate for the general fund for the following fiscal year as determined under section 8.22A, subsection 3, adjusted by subtracting estimated tax refunds payable from that estimated revenue and adding any new revenues which may be considered to be eligible for deposit in the general fund.
- b. "New revenues" means moneys which are received by the state due to increased tax rates and fees or newly created taxes and fees over and above those moneys which are received due to state taxes and fees which are in effect as of January 1 following the December state revenue estimating conference. "New revenues" also includes moneys received by the state due to new transfers over and above those moneys received by the state due to transfers which are in effect as of January 1 following the December state revenue estimating conference.
- 2. There is created a state general fund expenditure limitation for each fiscal year beginning on or after July 1, 1993, calculated as provided in this section.
- 3. Except as otherwise provided in this section, the state general fund expenditure limitation for a fiscal year shall be ninety-nine percent of the adjusted revenue estimate.
- 4. The state general fund expenditure limitation amount provided for in this section shall be used by the governor in the preparation of the budget under section 8.22 and by the general assembly in the budget process. If a source for new revenues is proposed, the budget revenue projection used for that new revenue source for the period beginning on the effective date of the new revenue source and ending in the fiscal year in which the source is included in the revenue base shall be an amount determined by subtracting estimated tax refunds payable from the projected revenue from that new revenue source, multiplied by hinety-five percent. If a new revenue source is established and implemented, the original state general fund expenditure limitation amount provided for

in subsection 3 shall be readjusted to include ninety-five percent of the estimated revenue from the new revenue source.

- 5. For fiscal years in which section 8.55, subsection 2, results in moneys being transferred to the general fund, the original state general fund expenditure limitation amount provided for in subsection 3 shall be readjusted to include the moneys which are so transferred.
- 6. The scope of the expenditure limitation under subsection 3 shall not encompass federal funds, donations, constitutionally dedicated moneys, and moneys in expenditures from state retirement system moneys.
- 7. The governor shall submit and the general assembly shall pass a budget which does not exceed the state general fund expenditure limitation. The governor in submitting the budget under section 8.21, and the general assembly in passing a budget, shall not have recurring expenditures in excess of recurring revenues.
- Sec. 5. Section 8.55, Code 1991, is amended to read as follows:
  - 8.55 IOWA ECONOMIC EMERGENCY FUND.
- 1. The Iowa economic emergency fund is created. The fund shall be separate from the general fund of the state and the balance in the fund shall not be considered part of the balance of the general fund of the state, except-for-purposes of-determining-the-annual-inflation-factor-under-section 427.4; subsection-i7; the-balance-in-the-fund shall be considered-part-of-the-general-fund-of-the-state. The moneys in the fund shall not revert to the general fund, notwithstanding section 8.23, unless and to the extent the fund exceeds the maximum balance.
- 2. The-miximum-balance-of-the-Towar economic-energency-fund is-the-amount-equal-to-ten-percent-of-the-funds-appropriated from the-general-fund-of-the-state-during-the preceding-fiscal year--There-is-appropriated-from-any-surplus existing in-the general-fund-of-the-state-st-the-conclusion-of-the-fiscal-year to-the-Towa-economic-emergency-fund-an-amount-equal-to-the

amailer-of-the-amount-of-the-surplus-or-the-amount-necessary to-achieve-the-maximum-balance: The maximum balance of the fund is the amount equal to five percent of the adjusted revenue estimate for the fiscal year. If the amount of moneys in the Iowa economic emergency fund is equal to the maximum balance, moneys in excess of this amount shall be transferred to the general fund.

- 3. The moneys in the Iowa economic emergency fund may be appropriated by the general assembly only in the fiscal year for which the appropriation is made and-only-for-a-purpose-for which-the-general-assembly-previously-appropriated-funds-for that-fiscal-year. The moneys shall only be appropriated by the general assembly for emergency expenditures. However, except as provided in section 8.58, the balance in the Iowa economic emergency fund may be used in determining the cash position of the general fund of the state for the payment of state obligations.
- 4. Notwithstanding section 453.7, subsection 2, interest or earnings on moneys deposited in the Iowa economic emergency fund shall be credited to the Iowa economic emergency fund.

  Sec. 6. NEW SECTION. 8.56 CASH RESERVE FUND.
- 1. A cash reserve fund is created in the state treasury. The cash reserve fund shall be separate from the general fund of the state and shall not be considered part of the general fund of the state except in determining the cash position of the state as provided in subsection 3. The moneys in the cash reserve fund are not subject to section 8.33 and shall not be transferred, used, obligated, appropriated, or otherwise encumbered except as provided in this section.

  Notwithstanding section 453.7, subsection 2, interest or earnings on moneys deposited in the cash reserve fund shall be credited to the Iowa economic emergency fund. Moneys in the cash reserve fund may be used for cash flow purposes provided that any moneys so allocated are returned to the cash reserve fund by the end of each fiscal year.

- 2. The maximum balance of the cash reserve fund is the amount equal to the cash reserve goal percentage, as defined in section 8.57, multiplied by the adjusted revenue estimate for the general fund of the state for the current fiscal year.
- J. The moneys in the cash reserve fund may be appropriated by the general assembly in accordance with subsection 4 only in the fiscal year for which the appropriation is made. The moneys shall only be appropriated by the general assembly for nonrecurring emergency expenditures and shall not be appropriated for payment of any collective bargaining agreement or arbitrator's decision negotiated or awarded under chapter 20. However, except as provided in section 3.53, the balance in the cash reserve fund may be used in determining the cash position of the general fund of the state for payment of state obligations.
- 4. a. Except as provided in subsection 1, an appropriation shall not be made from the cash reserve fund unless the appropriation is in accordance with all of the following:
- (1) The appropriation is contained in a bill or joint resolution in which the appropriation is the only subject matter of the bill or joint resolution.
- (2) The bill or joint resolution states the reasons the appropriation is necessary.
- b. In addition to the requirements of paragraph "a", an appropriation shall not be made from the cash reserve fund which would cause the fund's balance to be less than three percent of the adjusted revenue estimate for the year for which the appropriation is made unless the bill or joint resolution is approved by vote of at least three-fifths of the members of both chambers of the general assembly and is signed by the governor.
  - Sec. 7. NEW SECTION. 8.57 ANNUAL APPROPRIATION.
- 1. a. For each fiscal year beginning on or after July 1, 1993, there is appropriated from the general fund of the state an amount to be determined as follows:

- (1) If the balance of the cash reserve fund has not yet at any point reached four percent of the adjusted revenue estimate during a budget year, the amount appropriated shall be determined under this subparagraph.
- (a) The amount appropriated under this subparagraph is the amount necessary for the cash reserve fund to reach the cash reserve goal percentage of the adjusted revenue estimate for the fiscal year. However, moneys appropriated under this subparagraph shall not exceed more than one percent of the adjusted revenue estimate for the fiscal year.
- (b) The "cash reserve goal percentage" for the fiscal year beginning July 1, 1993, is one percent; for the fiscal year beginning July 1, 1994, is two percent; for the fiscal year beginning July 1, 1995, is three percent; for the fiscal year beginning July 1, 1996, is four percent; and for fiscal years beginning on or after July 1, 1997, is five percent.
- (2) If at any point in any prior fiscal year the balance of the cash reserve fund reached four percent of the adjusted revenue estimate for that fiscal year, the moneys appropriated under this paragraph for a fiscal year shall be one percent of the adjusted revenue estimate for the fiscal year.
- (3) The moneys appropriated under this paragraph shall be credited in equal and proportionate amounts in each quarter of that fiscal year.
- b. Commencing June 30, 1993, the surplus existing in the general fund of the state at the conclusion of the fiscal year is appropriated for distribution as provided in this section. As used in this paragraph, "surplus" means the positive ending balance in the general fund, if any.
- c. The amount appropriated in this section is not subject to the provisions of section 8.31, relating to quarterly requisitions and allotment, or to section 8.32, relating to conditional availability of appropriations.
- 2. Moneys appropriated under subsection 1 shall be first credited to the cash reserve fund. To the extent that moneys appropriated under subsection 1 would have the moneys in the

cash reserve fund exceed the cash reserve goal percentage of the adjusted revenue estimate for the fiscal year, the moneys are appropriated to the department of management to be spent for the purpose of eliminating Iowa's GAAP deficit. The department of management shall annually file with both houses of the general assembly at the time of the submission of the governor's budget a schedule of the items for which moneys appropriated under this subsection for the purpose of eliminating Iowa's GAAP deficit shall be spent in the fiscal year commencing July 1 following the date of the filing of the report. The schedule shall list each item of expenditure and the maximum dollar amount of moneys to be spent on that item for the fiscal year. If moneys appropriated under this subsection are not enough to pay for all listed expenditures, the department of management shall allocate the payments among the listed expenditure items. Moneys appropriated to the department of management under this subsection shall not be spent on items other than those included in the filed schedule.

- 3. To the extent that moneys appropriated under subsection 1 exceed the amounts necessary for the cash reserve fund to reach its maximum balance and the amounts necessary to eliminate Iowa's GAAP deficit, the moneys shall be appropriated to the Iowa economic emergency fund.
- 4. As used in this section, "GAAP" means generally accepted accounting principles as established by the governmental accounting standards board.
- Sec. 8. NEW SECTION. 8.58 EXEMPTION FROM AUTOMATIC APPLICATION.

To the extent that moneys appropriated under section 8.57 do not result in moneys being credited to the general fund under section 8.55, subsection 2, moneys appropriated under section 8.57 and moneys contained in the cash reserve fund and lowa economic emergency fund shall not be considered in the application of any formula, index, or other statutory triggering mechanism which would affect appropriations,

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payments, or taxation rates, contrary provisions of the Code notwithstanding.

To the extent that moneys appropriated under section 8.57 do not result in moneys being credited to the general fund under section 8.55, subsection 2, moneys appropriated under section 8.57 and moneys contained in the cash reserve fund and Iowa economic energency fund shall not be considered by an arbitrator or in negotiations under chapter 20.

Sec. 9. NEW SECTION. 8.59 APPROPRIATIONS FREEZE.

Notwithstanding contrary provisions of the Code, the amounts appropriated under the applicable sections of the Code for fiscal years commencing on or after July 1, 1993, are limited to those amounts expended under those sections for the fiscal year commencing July 1, 1992. If an applicable section appropriates moneys to be distributed to different recipients and the operation of this section reduces the total amount to be distributed under the applicable section, the moneys shall be prorated among the recipients. As used in this section, "applicable sections" means the following sections: \$3.50, 98.7, 229.35, 230.8, 230.11, 411.20, 425.1, 425.39, 426A.1, 663.44, and 663A.5.

Sec. 10. Section 18.75, subsection 8, Code Supplement 1991, is amended to read as follows:

8. By November 1 of each year supply a report which contains the name, gender, county or city of residence when possible, official title, salary received during the previous fiscal year, base salary as computed on July 1 of the current fiscal year, and traveling and subsistence expense of the personnel of each of the departments, boards, and commissions of the state government except personnel who receive an annual salary of less than one thousand dollars. The number of the personnel and the total amount received by them shall be shown for each department in the report. All employees who have drawn salaries, fees, or expense allowances from more than one department or subdivision shall be listed separately under the proper departmental heading. On the request of the

superintendent, the head of each department, board, or commission shall furnish the data covering that agency. The report-shall-be-paid-for-out-of-moneys-in-the-general-fund-not otherwise-appropriated: A The report shall be distributed upon request without charge to each rember caucus of the general assembly, and-the-state-law-library the legislative service bureau, the legislative fiscal bureau, the chief clerk of the house of representatives, and the secretary of the senate. Six-copies-shall be-distributed-without-charge-to-the state-library-and-one-copy-shall-be-distributed-without-charge to-each-library-which-is-designated-as-a-documents-depository by-the-state-library:--Other-persons-may-purchase-a-copy for-a fee-not-less-than-the-amount-required-to-print-the-copy-Copies of the report shall be made available to other persons in both print or electronic medium upon payment of a fee, which shall not exceed the cost of providing the copy of the report. Sections 22.2 through 22.6 apply to the report. All funds from the sale of the report shall be deposited in the general fund.

Sec. 11. Section 20.17, subsection 11, Code Supplement 1991, as amended by Senate File 2216, section 1, is amended to read as follows:

11. a. In the absence of an impasse agreement negotiated pursuant to section 20.19 which provides for a different completion date, public employees represented by a certified employee organization who are teachers licensed under chapter 260 and who are employed by a public employer which is a school district or area education agency shall complete the negotiation of a proposed collective bargaining agreement not later than April-15 May 31 of the year when the agreement is to become effective. The board shall provide, by rule, a date on which impasse items in such cases must be submitted to binding arbitration and for such other procedures as deemed necessary to provide for the completion of negotiations of proposed collective bargaining agreements not later than April 15 May 31. The date selected for the mandatory submission of

impasse items to binding arbitration in such cases shall be sufficiently in advance of April 15 May 31 to ensure that the arbitrators' decision can be reasonably made before April-15 May 31.

- b. If the public employer is a community college, the following apply:
- (1) The negotiation of a proposed collective bargaining agreement shall be complete not later than dene-1 May 31 of the year when the agreement is to become effective, absent the existence of an impasse agreement negotiated pursuant to section 20.19 which provides for a different completion date. The board shall adopt rules providing for a date on which impasse items in such cases must be submitted to binding arbitration and for procedures for the completion of negotiations of proposed collective bargaining agreements not later than dune-1 May 31. The date selected for the mandatory submission of impasse items to binding arbitration in such cases shall be sufficiently in advance of dune-1 May 31 to ensure that the arbitrators' decision can be reasonably made by dune-1 May 31.
- (2) Notwithstanding the provisions of paragraph "a", the dune it May 31 deadline may be waived by mutual agreement of the parties to the collective bargaining agreement negotiations.
- Sec. 12. Section 20.19, Code Supplement 1991, as amended by Senate File 2216, section 2, is amended to read as follows: 20.19 IMPASSE PROCEDURES -- AGREEMENT OF PARTIES.

As the first step in the performance of their duty to bargain, the public employer and the employee organization shall endeavor to agree upon impasse procedures. Such agreement shall provide for implementation of these impasse procedures not later than one hundred twenty days prior to the certified budget submission date of the public employer. However, if public employees represented by the employee organization are teachers licensed under chapter 260, and the public employer is a school district or area education agency,

the agreement shall provide for implementation of impasse procedures not later than one hundred twenty days prior to April-15 May 31 of the year when the collective bargaining agreement is to become effective. If the public employer is a community college, the agreement shall provide for implementation of impasse procedures not later than one hundred twenty days prior to dune-1 May 31 of the year when the collective bargaining agreement is to become effective. If the parties fail to agree upon impasse procedures under the provisions of this section, the impasse procedures provided in sections 20.20 to 20.22 shall apply.

Sec. 13. Section 20.20, Code Supplement 1991, as amended by Senate Pile 2216, section 3, is accorded to read as follows: 20.20 MEDIATION.

In the absence of an impasse agreement negotiated pursuant to section 20.19 or the failure of either party to utilize its procedures, one hundred twenty days prior to the certified budget submission date, or one hundred twenty days prior to April-15 May 31 of the year when the collective bargaining agreement is to become effective if public employees represented by the employee organization are teachers licensed under chapter 260 and the public employer is a school district or area education agency, the board shall, upon the request of either party, appoint an impartial and disinterested person to act as mediator. If the public employer is a community college, and in the absence of an impasse agreement negotiated pursuant to section 20.19 or the failure of either party to utilize its procedures, one hundred twenty days prior to June # May 31 of the year when the collective bargaining agreement is to become effective, the board, upon the request of either party, shall appoint an impartial and disinterested person to act as mediator. It shall be the function of the mediator to bring the parties together to effectuate a settlement of the dispute, but the mediator may not compel the parties to agree.

Sec. 14. Section 24.17, unnumbered paragraph 1, Code 1991, is amended to read as follows:

The local budgets of the various political subdivisions shall be certified by the chairperson of the certifying board or levying board, as the case may be, in duplicate to the county auditor not later than March 15 of each year unless-a city-or-county-holds-a-special-levy-election;-in-which-case certification-shall-not-be-later-than-fourteen-days-following the special-levy-election; on blanks prescribed by the state board, and according to the rules and instruction which shall be furnished all certifying and levying boards in printed form by the state hoard or city finance committee in the case of cities. However, if a city or county holds a special levy election, the certification shall be not later than fourteen days following the special levy election, and if the political subdivision is a school district, as defined in section 257.2, its budget shall be certified not later than April 15 of each year.

Sec. 15. Section 257.8, Code 1991, is amended by striking the section and inserting in lieu thereof the following:

257.8 STATE PERCENT OF GROWTH -- ALLOWABLE GROWTH.

- 1. STATE PERCENT OF GROWTH. The state percent of growth for a budget year shall be established by statute which shall be enacted within thirty days of the submission in the base year of the governor's budget under section 8.21. The establishment of the state percent of growth for a budget year shall be the only subject matter of the bill which enacts the state percent of growth for a budget year.
- 2. ALLOWABLE GROWTH CALCULATION. The department of management shall calculate the regular program allowable growth for a budget year by multiplying the state percent of growth for the budget year by the regular program state cost per pupil for the base year and shall calculate the special education support services allowable growth for the budget year by multiplying the state percent of growth for the budget year by the special education support services state cost per pupil for the base year.

- 3. COMBINED ALLOWABLE GROWTH. The combined allowable growth per pupil for each school district is the sum of the regular program allowable growth per pupil and the special education support services allowable growth per pupil for the budget year, which may be modified as follows:
- a. By the school budget review committee under section 257.31.
- b. By the department of management under section 257.36.
   Sec. 16. Section 257.20. Code Supplement 1991, is amended to read as follows:

257.20 INSTRUCTIONAL SUPPORT STATE AID APPROPRIATION.

- 1. In order to determine the amount of instructional support state aid and the amount of local funding for the instructional support program for a district, the department of management shall divide the total assessed valuation in the state by the total budget enrollment for the budget year in the state to determine a state assessed valuation per pupil and shall divide the assessed valuation in each district by the district's budget enrollment for the budget year to determine the district assessed valuation per pupil. The department of management shall multiply the ratio of the state's valuation per pupil to the district's valuation per pupil by twenty-five hundredths and subtract that result from one to determine the portion of the instructional support program budget that is local funding. The remaining portion of the budget shall be funded by instructional support state aid.
- 2: There is appropriated for each fiscal year from the general fund of the state to the department of education, an amount necessary to pay instructional support state aid as provided in this section determined under subsection 1.
- a. However, moneys appropriated under this subsection shall not exceed the amount of moneys appropriated as instructional support state aid for the budget year which commenced on July 1, 1992.

- b. If the amount appropriated under this subsection is insufficient to pay the amount of instructional support state aid determined under subsection 1, the department of education shall provide the amount of the instructional support state aid provided to each district.
- 3. If the general assembly makes an appropriation for instructional support state aid in lieu of the standing appropriation provided under subsection 2, the appropriation for instructional support state aid shall include in the appropriation the allocation of the instructional support state aid to the school districts applicable for that appropriation and subsections 1 and 2 do not apply to the appropriation.
- 4. Instructional support state aid shall be paid at the same time and in the same manner as foundation aid is paid under section 257.16.
- Sec. 17. Section 273.3, subsection 12, Code 1991, is amended to read as follows:
- 12. Prepare an annual budget estimating income and expenditures for programs and services as provided in sections 273.1 to 273.9 and chapter 281 within the limits of funds provided under section 281.9 and chapter 257. The board shall give notice of a public hearing on the proposed budget by publication in an official county newspaper in each county in the territory of the area education agency in which the principal place of business of a school district that is a part of the area education agency is located. The notice shall specify the date, which shall be not later than Pebruary March 1 of each year, the time, and the location of the public hearing. The proposed budget as approved by the board shall then be submitted to the state board of education, on forms provided by the department, no later than February March 15 preceding the next fiscal year for approval. The state board shall review the proposed budget of each area education agency and shall before March April 1, either grant approval or return the budget without approval with comments of the state

board included. An unapproved budget shall be resubmitted to the state board for final approval not later than April 15.

Sec. 18. Section 279.15, subsection 1, Code Supplement 1991, is amended to read as follows:

1. The superintendent or the superintendent's designee shall notify the teacher not later than April ±5 30 that the superintendent will recommend in writing to the board at a regular or special meeting of the board, held not later than April 38 May 15, that the teacher's continuing contract be terminated effective at the end of the current school year. However, if the district is subject to reorganization under chapter 275, the notification shall not occur until after the first organizational meeting of the board of the newly formed district.

Sec. 19. Section 279.16, unnumbered paragraph 6, Code 1991, as amended by House File 2235, section 1, is amended to read as follows:

If the teacher fails to timely request a private hearing or does not appear at the private hearing, the board may proceed and make a determination upon the superintendent's recommendation;—which. If the teacher fails to timely file a request for a private hearing, the determination in-that-case shall be not later than May 10;—or 31. If the teacher fails to appear at the private hearing, the determination shall be not later than five days after the scheduled date for the private hearing;—whichever—is—applicable. The board shall convene in open session and by roll call vote determine the termination or continuance of the teacher's contract.

Sec. 20. Section 279.24, unnumbered paragraphs 3, 5, and 7, Code 1991, as amended by Bouse File 2245, section 1, are amended to read as follows:

Administrators employed in a school district for less than two consecutive years are probationary administrators. However, a school board may waive the probationary period for any administrator who has previously served a probationary period in another school district and the school board may

extend the probationary period for an additional year with the consent of the administrator. If a school board determines that it should terminate a probationary administrator's contract, the school board shall notify the administrator not later than April-30 May 15 that the contract will not be renewed beyond the current year. The notice shall be in writing by letter, personally delivered, or mailed by certified mail. The notification shall be complete when received by the administrator. Within ten days after receiving the notice, the administrator may request a private conference with the school board to discuss the reasons for termination. The school board's decision to terminate a probationary administrator's contract shall be final unless the termination was based upon an alleged violation of a constitutionally guaranteed right of the administrator.

On or before April-30 May 15, the administrator shall be notified in writing by a letter personally delivered or mailed by certified mail that the school board has voted to consider termination of the contract. The notification shall be complete when received by the administrator.

Within five days after receipt of the written notice that the school board has voted to consider termination of the contract, the administrator may request in writing to the secretary of the school board that the notification be forwarded to the board of educational examiners along with a request that the board of educational examiners submit a list of five qualified administrative law judges to the parties. Within three days from receipt of the list the parties shall select an administrative law judge by alternately removing a name from the list until only one name remains. The person whose name remains shall be the administrative law judge. The parties shall determine by lot which party shall remove the first name from the list. The hearing shall be held no sooner than ten days and not later than thirty days following the administrator's request unless the parties otherwise agree. If the administrator does not request a hearing, the school

board, not later than May 15 31, may determine the continuance or discontinuance of the contract. School board action shall be by majority roll call vote entered on the minutes of the meeting. Notice of school board action shall be personally delivered or mailed to the administrator.

Sec. 21. Section 279.51, subsection 1, unnumbered paragraph 1, Code Supplement 1991, is amended to read as follows:

There is appropriated from the general fund of the state to the department of education for the fiscal year beginning July 1, 1990, the sum of eight million seven hundred thousand dollars. Por-the-fiscal-year-beginning-duly-1,-1991,-and-each succeeding-fiscal-year,-there-is-appropriated-the-sum-of eleven-million-two-hundred-thousand-dollars-plus-an-additional amount-equal-to-the-state-percent-of-growth-as-calculated-in section-257,8-multiplied-by-the-amount-appropriated-the previous-fiscal-year. For each fiscal year beginning on or after July 1, 1993, there is appropriated the sum which was appropriated for the fiscal year commencing July 1, 1992.

Sec. 22. Section 280A.50, unnumbered paragraph 1, Code 1991, is amended to read as follows:

The department of education shall provide for the establishment of a staff development account in the office of treasurer of state for purposes of providing moneys to community colleges for staff development. There is appropriated from the general fund of the state to the department of education on July 1 of each fiscal year beginning July 1, 1992 1993, for crediting to the staff development account for each budget year an-amount-equal-to-an amount-which is-five-tenths-of-one-percent-of-the-total-state general-aid-generated-under-chapter-286A-for-ail-community colleges-during-the-base-year--in-the-fiscal-years-succeeding dune-307-1993; can-additional-five-tenths-of-one-percent-shall be-added-to-the-percent-multiplier, used-to-determine-the appropriation in-this-section; mantil-that-percent-multiplier tenches-four-percents--Gonce-the-percent-multiplier has-reached

the-four-percent-levely-it-shall-remain at-that-level-for purposes of calculating the-amount to-be-appropriated in succeeding fiscal-years the sum of six hundred thousand dollars. Moneys appropriated by the general assembly to the department of education for the purpose of the staff development program shall be paid to community colleges upon approval by the department of education of an application submitted by a community college. Funds shall be distributed to a community college based upon the proportion that a college's state general aid paid for the base year bears to the total state general aid paid that year to all community colleges.

Sec. 23. Section 294A.9, unnumbered paragraph 1, Code 1991, is amended to read as follows:

Phase II is established to improve the salaries of teachers. For each fiscal year through-the-fiscal-year beginning on or after July 1, 1998 1992, the department-of education-shall-allocate-to-each-school-district-for-the purpose-of-implementing-phase-ff-a per pupil amount upon which the phase II moneys are based is equal to sevenly-five dollars and-ninety-three-cents-multiplied-by-the-district-s-certified enrollment-and-to-each-area-education-agency-for-the-purpose of-implementing-phase-II-a-per-pupil-amount-equal-to-three dollers and fifty-five-cents-multiplied-by-the-enrollment served-in-the-area education-agency--Notwithstanding-the-per pupil-amount-of-the-payments-specified in-this-section;-for the-fiscal-year-beginning-duly-17-1991;-and-each-succeeding fiscal-year; "the-per-pupil-amounts-upon-which-the-phase-FF moneys-are-based-shall-be-increased-by-an-amount-equal-to-the product-of-the-state-percent-of-growth-calculated-under section=257:8-and-the-per-pupit-amount-for-the-previous-fiscal year the per pupil allocation plus supplemental allocations for the immediately preceding fiscal year.

Sec. 24. Section 294A.14, unnumbered paragraph 2, Code 1991, is amended by striking the unnumbered paragraph.

Sec. 25. Section 294A.14, unnumbered paragraph 13, Code 1991, is amended by striking the paragraph and inserting in lieu thereof the following:

For purposes of this section, "comprehensive school transformation" means activities which focus on the improvement of student achievement and the attainment of student achievement goals under sections 280.12 and 280.18. A comprehensive school transformation plan submitted by a school district shall demonstrate the manner in which the components of the plan are integrated with a school's student achievement quals. Components of the plan may include, but are not limited to, providing salary increases to teachers who implement site-based shared decision making, building-based goal-oriented compensation mechanism, or approved innovative educational programs; who focus on student outcomes; who direct accountability for student achievement or accountability for organizational success; and who work to foster relationships between a school and businesses or public agencies which provide health and social services.

Sec. 26. Section 294A.16, unnumbered paragraph 3, Code 1991, is amended to read as follows:

The department of education shall review each plan and its budget and notify the department of management of the names of school districts and area education agencies with approved plans. In considering the approval of a plan submitted by a school district, the department shall give emphasis to plans which include a comprehensive school transformation plan or which include a component which is part of a statewide systemic school transformation initiative. In considering the approval of a plan submitted by an area education agency, the department shall give emphasis to plans which are integrated with and supportive of the comprehensive school transformation plans submitted by the school districts within the area education agency.

Sec. 27. Section 294A.25, subsection 1, Code 1991, is amended to read as follows:

1. For the fiscal year beginning July 1, 1990, there is appropriated from the general fund of the state to the department of education the amount of ninety-two million one hundred thousand eighty-five dollars to be used to improve teacher salaries. For each fiscal year thereafter in the fiscal period commencing July 1, 1991, and ending June 30, 1993, there is appropriated an amount equal to the amount appropriated for the fiscal year beginning July 1, 1990, plus an amount sufficient to pay the costs of the additional funding provided for school districts and area education agencies under sections 294A.9 and 294A.14. For each fiscal year beginning on or after July 1, 1993, there is appropriated the sum which was appropriated for the fiscal year commencing July 1, 1992, including supplemental payments. The moneys shall be distributed as provided in this section.

Sec. 28. Section 421.31, subsection 5, Code 1991, is amended to read as follows:

- 5. ACCOUNTS. To keep the central budget and proprietary control accounts of the state government in-accordance-with generally-accepted-accounting-principles. Budget accounts are those accounts maintained to control the receipt and disposition of all funds, appropriations, and allotments. Proprietary accounts are those accounts relating to assets, liabilities, incore, and expense. Por each fiscal year, the financial position and results of operations of the state shall be reported in a comprehensive annual financial report prepared in accordance with generally accepted accounting principles, as established by the governmental accounting standards board.
- Sec. 29. Section 422.69, subsection 1, Code Supplement 1991, is amended by striking the subsection.
- Sec. 10. 1986 Iowa Acts, chapter 1245, section 2046, as amended by 1986 Iowa Acts, chapter 1238, section 59, is repealed.
- Sec. 31. Section 4278.13, Code Supplement 1991, is repealed.

Sec. 32. The state percent of growth for the school budget year beginning July 1, 1993, computed by the department of management on or before September 15, 1991, is null and void. Sec. 33. Sections 15, 16, and 32 of this Act take effect July 1, 1992, for purposes of computing state aid to school corporations, area education agencies, and merged area schools for school budget years beginning on or after July 1, 1993. This section and sections 28, 29, and 30 of this Act, being

deemed of immediate importance, take effect upon enactment.

MICHAEL E. GRONSTAL President of the Senate

ROBERT C. ARNOULD
Speaker of the House

I hereby certify that this bill originated in the Senate and is known as Senate File 2351, Seventy-fourth General Assembly.

JOHN F. DWYER

Secretary of the Senate

TERRY E. BRANSTAD

Governor