HET FEB 20 1992

SENATE FILE 2/80

BY COMMITTEE ON COMMERCE

Approximal (4/4/2)

(SUCCESSOR TO SSB 2084)

Passed Senate, Date $\frac{2/28/92(8.540)}{28/92(8.540)}$ Passed House, Date $\frac{3/30/92}{99/6}$ Vote: Ayes $\frac{98}{99}$ Nays $\frac{1}{99}$ Approved $\frac{99/99}{99/99}$ Nays $\frac{1}{99/99}$

A BILL FOR 1 An Act relating to the regulation of credit unions by granting the superintendent certain additional enforcement authority, 2 establishing certain bonding and insurance requirements, and defining certain member rights. 5 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA: 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21

2223

SF 2180

- Section 1. Section 533.6, subsections 2 and 5, Code 1991, 2 are amended to read as follows:
- 3 2. The superintendent shall-annually-examine, may make or
- 4 cause to be examined, made an examination of each credit union
- 5 whenever the superintendent believes such examination is
- 6 necessary or advisable, but in no event less frequently than
- 7 once during each eighteen month period. Each credit union and
- 8 all of its officers and agents shall give to the
- 9 representatives of the superintendent free access to all
- 10 books, papers, securities, records and other sources of
- 11 information under their control. A report of such examination
- 12 shall be forwarded to the chairperson of each credit union
- 13 within thirty days after the completion of the examination.
- 14 Within thirty days of the receipt of this report, a meeting of
- 15 the directors shall be called to consider matters contained in
- 16 the report and the action taken shall be set forth in the
- 17 minutes of the board. The superintendent may accept, in lieu
- 18 of the annual examination of a credit union, an audit report
- 19 conducted by a certified public accounting firm selected from
- 20 a list of firms previously approved by the superintendent.
- 21 The cost of the audit shall be paid by the credit union.
- 22 5. When If the superintendent has reason to believe that
- 23 an officer, director, or employee, or committee member of a
- 24 credit union has violated any law, rule, or cease and desist
- 25 order relating to a credit union or has continued engaged in
- 26 an unsafe or unsound practice in conducting the business of a
- 27 credit union after-having-been-warned-by-the-superintendent-to
- 28 discontinue-or-correct-such-violation-or-unsafe-or-unsound
- 29 practice, the superintendent may cause notice to be served
- 30 upon the officer, director, or employee, or committee member
- 31 to appear before the superintendent to show cause why the
- 32 person should not be removed from office or employment. A
- 33 copy of such notice shall be sent by restricted-delivery
- 34 <u>certified or restricted certified</u> mail to each director of the
- 35 credit union affected. If, after granting the accused

- l reasonable opportunity to be heard, the superintendent finds
- 2 that the accused has violated a law, rule, or cease and desist
- 3 order relating to a credit union or has continued engaged in
- 4 an unsafe or unsound practice in conducting the business of a
- 5 credit union after-having-been-warmed-by-the-superintendent,
- 6 the superintendent in the superintendent's discretion may
- 7 order that the accused be removed from office and from any
- 8 position of employment with the credit union. A copy of the
- 9 order shall be served upon the accused and upon the credit
- 10 union affected, at which time the accused shall cease to be an
- 11 officer, director, or employee, or committee member of the
- 12 credit union.
- 13 Sec. 2. NEW SECTION. 533.6A INTERIM CEASE AND DESIST
- 14 ORDER -- FINAL ORDER -- SUSPENSION.
- 15 1. If it appears to the superintendent that a credit
- 16 union, or any director, officer, employee, or committee member
- 17 of a credit union is engaging in or is about to engage in an
- 18 unsafe or unsound practice or dishonest act in conducting the
- 19 business of the credit union that is likely to cause
- 20 insolvency or substantial dissipation of assets or earnings of
- 21 the credit union, or is likely to seriously weaken the
- 22 condition of the credit union or otherwise seriously prejudice
- 23 the interests of its members prior to the completion of the
- 24 proceedings conducted pursuant to section 533.6, the
- 25 superintendent may issue an interim order requiring the credit
- 26 union, director, officer, employee, or committee member to
- 27 cease and desist from any such practice or act, and to take
- 28 affirmative action, including suspension of the director,
- 29 officer, employee, or committee member to prevent such
- 30 insolvency, dissipation, condition, or prejudice pending
- 31 completion of the proceedings. The interim order becomes
- 32 effective upon service upon the credit union, or upon the
- 33 director, officer, employee, or committee member of the credit
- 34 union and, unless set aside, limited, or suspended by a court
- 35 as provided in this chapter, remains effective and enforceable

1 pending the completion of the administrative proceedings 2 pursuant to the interim order and until such time as the 3 superintendent dismisses the charges specified in the interim 4 order, or, if a final cease and desist order is issued against 5 the credit union or the director, officer, employee, or 6 committee member until the effective date of the final order. Within ten days after a credit union or any director, 8 officer, employee, or committee member is served with an 9 interim order, the credit union or director, officer, 10 employee, or committee member may apply to the district court ll in the county in which the credit union has its principal 12 place of business, for an injunction setting aside, limiting, 13 or suspending the enforcement, operation, or effectiveness of 14 the interim order pending the completion of the administrative 15 proceedings. If serious prejudice to the interests of the 16 superintendent, the credit union, the officer, director, 17 employee, or committee member would result from a court 18 hearing, the court may order the judicial proceeding to be 19 conducted in camera. 20 3. The interim order shall contain a concise statement of 21 the facts constituting the alleged unsafe or unsound practice 22 or alleged dishonest act, and shall fix a time and place at 23 which a hearing will be held to determine whether a final 24 order to cease and desist should issue against the credit 25 union or any director, officer, employee, or committee member. 26 The hearing shall be fixed for a date not later than thirty 27 days after service of the interim order unless a later date is 28 set at the request of the party so served. If the credit 29 union, or the director, officer, employee, or committee member 30 fails to appear at the hearing, the credit union, or the 31 director, officer, employee, or committee member is deemed to 32 have consented to the issuance of a cease and desist order. 33 In the event of such consent, or if upon the record made at

34 the hearing the superintendent finds that any unsafe or

35 unsound practice or dishonest act specified in the interim

- 1 order has been established, the superintendent may issue and
- 2 serve upon the credic union, or the director, officer,
- 3 employee, or committee member a final order to cease and
- 4 desist from any such practice or act. The order may require
- 5 the credit union, or the director, officer, employee, or
- 6 committee member to cease and desist from any such practice or
- 7 act and, further, to take affirmative action, including
- 8 suspension of the director, officer, employee, or committee
- 9 member.
- 10 4. A hearing provided for in this section shall be
- ll presided over by an administrative law judge appointed in
- 12 accordance with section 17A.11. The hearing shall be private,
- 13 unless the superintendent determines after full consideration
- 14 of the views of the party afforded the hearing, that a public
- 15 hearing is necessary to protect the public interest. After
- 16 the hearing, and within thirty days after the case has been
- 17 submitted for decision, the superintendent shall review the
- 18 proposed order of the administrative law judge and render a
- 19 final decision, including findings of fact upon which the
- 20 decision is predicated, and issue and serve upon each party to
- 21 the proceeding an order consistent with this section.
- 22 5. Any final order issued by the superintendent pursuant
- 23 to subsection 3 becomes effective upon service of the final
- 24 order on the credit union, director, officer, employee, or
- 25 committee member and shall remain effective except to the
- 26 extent that it is stayed, modified, terminated, or set aside
- 27 by action of the superintendent or of the district court of
- 28 the county in which the credit union has its principal place
- 29 of business in accordance with the terms of chapter 17A.
- 30 6. In the case of violation or threatened violation of, or
- 31 failure to obey, an interim order issued pursuant to
- 32 subsection 1 or a final order issued pursuant to subsection 3,
- 33 the superintendent may apply to the district court of the
- 34 county in which the credit union has its principal place of
- 35 business for the enforcement of the order and such court shall

- I have jurisdiction and power to order and require compliance
- 2 with the interim order or final order.
- 3 Sec. 3. Section 533.7, Code 1991, is amended to read as
- 4 follows:
- 5 533.7 FISCAL YEAR -- MEETINGS.
- 6 The fiscal year of all credit unions shall end December 31.
- 7 Annual meetings shall be held, and special meetings may be
- 8 held, in the manner indicated in the bylaws.
- 9 At all meetings no a member shall not have more than one
- 10 vote regardless of the shares held by the member. There shall
- ll be no voting by proxy. A member other than a natural person
- 12 may cast a single vote through a delegated agent which agent
- 13 shall be a member of the organization for which the agent
- 14 acts. The majority of members present at any meeting may vote
- 15 to modify, amend, or reverse any act of the board of directors
- 16 or instruct it the board to take action not inconsistent with
- 17 the bylaws or of this chapter. In order to be binding upon
- 18 the board of directors, any action so taken by the membership
- 19 to modify, amend, or reverse an act of the board or to
- 20 instruct the board to take action requires an affirmative vote
- 21 of a majority of all eligible members after submitting the
- 22 modification, amendment, or reversal, by mail ballot pursuant
- 23 to rules on mailed ballots adopted by the superintendent.
- 24 Sec. 4. Section 533.62, subsections 1 and 2, Code 1991,
- 25 are amended to read as follows:
- 26 1. Each credit union shall pay to the superintendent an
- 27 annual filing fee which-shall-be-submitted-with-the-annual
- 28 report as established by the superintendent and adopted by the
- 29 credit union review board. The fee shall be based upon the
- 30 actual operating costs of the credit union division, -exclusive
- 31 of-examination-expenses, and shall-be-established and
- 32 promutgated-as-a-rule-by-the-superintendent---The
- 33 superintendent-shall-assess-against-a-credit-union-the-actual
- 34 and-necessary-expenses-of-the-agency-incidental-to-any
- 35 examination-of-that-credit-union-made-pursuant-to-the

- 1 provisions-of-this-chapter-or-to-an-order-of-the
- 2 superintendent.
- Failure of a credit union to pay an-annual-filing-fee
- 4 or-examination a See pursuant to subsection 1 within fifteen
- 5 days after the fee is due shall result in the fee being
- 6 considered delinquent and a penalty of-five-doilars-per-day,
- 7 or-for-any-part-of-a-day;-during-which-the-eredit-union-is
- 8 equal to five percent of the original fee may be assessed for
- 9 each day or part of a day the payment remains delinquent; and.
- 10 The delinquency may be the grounds for revocation of the
- 11 charter of the credit union which-failed-to-make-payment.
- 12 Sec. 5. Section 533.64, Code Supplement 1991, is amended
- 13 to read as follows:
- 14 533.64 ACCOUNT INSURANCE.
- Except as provided in section 533.12, subsection 2, a
- 16 credit union organized under this chapter, as a condition of
- 17 maintaining its privilege of organization after-December-317
- 18 ±980, shall acquire and maintain insurance to protect each
- 19 shareholder and each depositor against loss of funds held on
- 20 account by the credit union. The insurance shall be obtained
- 21 from the national credit union administrator or from some
- 22 other share guarantor or insurance plan approved by the Iowa
- 23 commissioner of insurance and the superintendent, provided
- 24 that each credit union shall acquire deposit insurance from
- 25 the appropriate agency of the federal government.
- 26 A credit union shall maintain a bond or fidelity insurance
- 27 for employees and officials, and general insurance coverage
- 28 for losses caused by persons not associated with the credit
- 29 union. The superintendent may require additional coverage for
- 30 any credit union if, in the opinion of the superintendent,
- 31 current coverage is insufficient. The board of directors of
- 32 the credit union shall obtain the additional coverage within
- 33 thirty days after written notice from the superintendent.
- 34 The superintendent may furnish to any official of an
- 35 insurance plan by which the accounts of a credit union are

1 insured or by which its employees and officials are bonded,
2 any information relating to examinations, investigations, and
3 reports of the status of that credit union or its employees
4 and officials for the purpose of facilitating the availability
5 or continuation of the insurance to that or bond of the credit
6 union or resolution of a claim.
7 EXPLANATION
8 This bill amends certain provisions related to the
9 regulation of credit unions.
10 The bill amends section 533.6, subsection 2, and section

11 533.62, and grants the superintendent the authority to conduct 12 an examination of a credit union when the superintendent feels 13 the examination is necessary but in no event less than once 14 during each eighteen-month period. The superintendent is 15 given the authority to establish a single annual fee to be 16 assessed against the credit unions to fund the credit union 17 division. This fee is to be based on actual operating 18 expenses of the division.

The bill establishes new section 533.6A which grants the superintendent additional enforcement authority to remove an officer or director from a credit union, or to require an employee or committee member to cease participation in the conduct of the affairs of the credit union.

The bill amends section 533.7 to increase the number of members necessary to modify, amend, or reverse an action of the board of directors from a majority of the members present at a meeting to a majority of all members of the credit union.

The bill amends section 533.64 to require that a credit union maintain fidelity bonds for the credit union's employees and officials, and general casualty insurance for losses resulting from the acts of persons not associated with the credit union.

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SENATE FILE 2180

S-5110

Amend Senate File 2180 as follows:

1. Page 2, line 32, by inserting after the words

3 "effective upon" the following: "personal".

2. Page 6, by striking lines 26 through 29, and

5 inserting the following:

"A credit union shall maintain a fidelity bond for 7 credit union employees and officials in a sufficient

8 amount to indemnify the credit union against losses

9 which may be incurred by reason of any act or acts of

10 fraud, dishonesty, forgery, theft, larceny,

Il embezzlement, wrongful abstraction, misapplication,

12 misappropriation, or other unlawful act committed by

13 the employee or official directly or through connivance with others, and general insurance coverage

15 for losses caused by persons not associated with the

16 credit union. The fidelity bond and general insurance

17 coverage shall be obtained from a company authorized

18 to do business in this state. The superintendent may

19 require additional coverage for".

By DON E. GETTINGS

S-5110 FILED FEBRUARY 28, 1992 ADOPTED (\$540)

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SENATE FILE 2180

BY COMMITTEE ON COMMERCE

(SUCCESSOR TO SSB 2084)

(AS AMENDED AND PASSED BY THE SENATE FEBRUARY 28, 1992)

- New Language by the Senate

Passed Senate, Date 2/28/12 (4.546) Passed House, Date 3/36/92(4.916)

Vote: Ayes 49 Nays 0 Vote: Ayes 98 Nays 1

Approved 4418 9 1992 (4.1323)

A BILL FOR

1	An	Act relating to the regulation of credit unions by granting	
2		the superintendent certain additional enforcement authority	ŗ
3		establishing certain bonding and insurance requirements, an	a
4		defining certain member rights.	
5	ΒE	IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA:	
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- 1 Section 1. Section 533.6, subsections 2 and 5, Code 1991, 2 are amended to read as follows:
- 3 2. The superintendent shall-annually-examine, may make or
- 4 cause to be examined, made an examination of each credit union
- 5 whenever the superintendent believes such examination is
- 6 necessary or advisable, but in no event less frequently than
- 7 once during each eighteen month period. Each credit union and
- 8 all of its officers and agents shall give to the
- 9 representatives of the superintendent free access to all
- 10 books, papers, securities, records and other sources of
- 11 information under their control. A report of such examination
- 12 shall be forwarded to the chairperson of each credit union
- 13 within thirty days after the completion of the examination.
- 14 Within thirty days of the receipt of this report, a meeting of
- 15 the directors shall be called to consider matters contained in
- 16 the report and the action taken shall be set forth in the
- 17 minutes of the board. The superintendent may accept, in lieu
- 18 of the annual examination of a credit union, an audit report
- 19 conducted by a certified public accounting firm selected from
- 20 a list of firms previously approved by the superintendent.
- 21 The cost of the audit shall be paid by the credit union.
- 22 5. When If the superintendent has reason to believe that
- 23 an officer, director, or employee, or committee member of a
- 24 credit union has violated any law, rule, or cease and desist
- 25 order relating to a credit union or has continued engaged in
- 26 an unsafe or unsound practice in conducting the business of a
- 27 credit union after-having-been-warned-by-the-superintendent-to
- 28 discontinue-or-correct-such-violation-or-unsafe-or-unsound
- 29 practice, the superintendent may cause notice to be served
- 30 upon the officer, director, or employee, or committee member
- 31 to appear before the superintendent to show cause why the
- 32 person should not be removed from office or employment. A
- 33 copy of such notice shall be sent by restricted-delivery
- 34 certified or restricted certified mail to each director of the
- 35 credit union affected. If, after granting the accused

reasonable opportunity to be heard, the superintendent finds
that the accused has violated a law, rule, or cease and desist
order relating to a credit union or has continued engaged in
an unsafe or unsound practice in conducting the business of a
credit union after-having-been-warned-by-the-superintendent,
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order that the accused be removed from office and from any
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order shall be served upon the accused and upon the credit
union affected, at which time the accused shall cease to be an
officer, director, or employee, or committee member of the
credit union.

- 13 Sec. 2. <u>NEW SECTION</u>. 533.6A INTERIM CEASE AND DESIST 14 ORDER -- FINAL ORDER -- SUSPENSION.
- 1. If it appears to the superintendent that a credit 15 16 union, or any director, officer, employee, or committee member 17 of a credit union is engaging in or is about to engage in an 18 unsafe or unsound practice or dishonest act in conducting the 19 business of the credit union that is likely to cause 20 insolvency or substantial dissipation of assets or earnings of 21 the credit union, or is likely to seriously weaken the 22 condition of the credit union or otherwise seriously prejudice 23 the interests of its members prior to the completion of the 24 proceedings conducted pursuant to section 533.6, the 25 superintendent may issue an interim order requiring the credit 26 union, director, officer, employee, or committee member to 27 cease and desist from any such practice or act, and to take 28 affirmative action, including suspension of the director, 29 officer, employee, or committee member to prevent such 30 insolvency, dissipation, condition, or prejudice pending 31 completion of the proceedings. The interim order becomes 32 effective upon personal service upon the credit union, or upon 33 the director, officer, employee, or committee member of the 34 credit union and, unless set aside, limited, or suspended by a

35 court as provided in this chapter, remains effective and ;

1 enforceable pending the completion of the administrative

2 proceedings pursuant to the interim order and until such time

3 as the superintendent dismisses the charges specified in the

4 interim order, or, if a final cease and desist order is issued

5 against the credit union or the director, officer, employee,

6 or committee member until the effective date of the final 7 order.

- Within ten days after a credit union or any director,
- 9 officer, employee, or committee member is served with an
- 10 interim order, the credit union or director, officer,
- Il employee, or committee member may apply to the district court
- 12 in the county in which the credit union has its principal
- 13 place of business, for an injunction setting aside, limiting,
- 14 or suspending the enforcement, operation, or effectiveness of
- 15 the interim order pending the completion of the administrative
- 16 proceedings. If serious prejudice to the interests of the
- 17 superintendent, the credit union, the officer, director,
- 18 employee, or committee member would result from a court
- 19 hearing, the court may order the judicial proceeding to be
- 20 conducted in camera.
- 21 3. The interim order shall contain a concise statement of
- 22 the facts constituting the alleged unsafe or unsound practice
- 23 or alleged dishonest act, and shall fix a time and place at
- 24 which a hearing will be held to determine whether a final
- 25 order to cease and desist should issue against the credit
- 26 union or any director, officer, employee, or committee member.
- 27 The hearing shall be fixed for a date not later than thirty
- 28 days after service of the interim order unless a later date is
- 29 set at the request of the party so served. If the credit
- 30 union, or the director, officer, employee, or committee member
- 31 fails to appear at the hearing, the credit union, or the
- 32 director, officer, employee, or committee member is deemed to
- 33 have consented to the issuance of a cease and desist order.
- 34 In the event of such consent, or if upon the record made at
- 35 the hearing the superintendent finds that any unsafe or

- 1 unsound practice or dishonest act specified in the interim
- 2 order has been established, the superintendent may issue and
- 3 serve upon the credit union, or the director, officer,
- 4 employee, or committee member a final order to cease and
- 5 desist from any such practice or act. The order may require
- 6 the credit union, or the director, officer, employee, or
- 7 committee member to cease and desist from any such practice or
- 8 act and, further, to take affirmative action, including
- 9 suspension of the director, officer, employee, or committee
- 10 member.
- 11 4. A hearing provided for in this section shall be
- 12 presided over by an administrative law judge appointed in
- 13 accordance with section 17A.11. The hearing shall be private,
- 14 unless the superintendent determines after full consideration
- 15 of the views of the party afforded the hearing, that a public
- 16 hearing is necessary to protect the public interest. After
- 17 the hearing, and within thirty days after the case has been
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- 19 proposed order of the administrative law judge and render a
- 20 final decision, including findings of fact upon which the
- 21 decision is predicated, and issue and serve upon each party to
- 22 the proceeding an order consistent with this section.
- 23 5. Any final order issued by the superintendent pursuant
- 24 to subsection 3 becomes effective upon service of the final
- 25 order on the credit union, director, officer, employee, or
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- 27 extent that it is stayed, modified, terminated, or set aside
- 28 by action of the superintendent or of the district court of
- 29 the county in which the credit union has its principal place
- 30 of business in accordance with the terms of chapter 17A.
- 31 6. In the case of violation or threatened violation of, or
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- 33 subsection 1 or a final order issued pursuant to subsection 3,
- 34 the superintendent may apply to the district court of the
- 35 county in which the credit union has its principal place of

- 1 business for the enforcement of the order and such court shall
- 2 have jurisdiction and power to order and require compliance
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- 4 Sec. 3. Section 533.7, Code 1991, is amended to read as
- 5 follows:
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- 14 shall be a member of the organization for which the agent
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- 16 to modify, amend, or reverse any act of the board of directors
- 17 or instruct it the board to take action not inconsistent with
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- 19 the board of directors, any action so taken by the membership
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- 35 and-necessary-expenses-of-the-agency-incidental-to-any

- 1 examination-of-that-credit-union-made-pursuant-to-the
- 2 provisions-of-this-chapter-or-to-an-order-of-the
- 3 superintendent.
- 4 2. Failure of a credit union to pay an-annual-filing-fee
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- 9 equal to five percent of the original fee may be assessed for
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- 15 533.64 ACCOUNT INSURANCE.
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- 23 other share guarantor or insurance plan approved by the Iowa
- 24 commissioner of insurance and the superintendent, provided
- 25 that each credit union shall acquire deposit insurance from
- 26 the appropriate agency of the federal government.
- 27 A credit union shall maintain a fidelity bond for credit
- 28 union employees and officials in a sufficient amount to
- 29 indemnify the credit union against losses which may be
- 30 incurred by reason of any act or acts of fraud, dishonesty,
- 31 forgery, theft, larceny, embezzlement, wrongful abstraction,
- 32 misapplication, misappropriation, or other unlawful act
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- 35 losses caused by persons not associated with the credit union.

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ll any information relating to examinations, investigations, and
12 reports of the status of that credit union or its employees
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15 union or resolution of a claim.
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GETTINGS, OH.
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SSB 2084 NOW -

SENATE/HOUSE FILE 2/80

BY (PROPOSED DEPARTMENT OF COMMERCE/CREDIT UNION DIVISION BILL)

Passed	Senate,	Date	Passed	House,	Date	
Vote:	Ayes	Nays	Vote:	Ayes	Nays	
*	A	pproved			_	

A BILL FOR							
	An	Act relating to the regulation of credit unions by granting					
2		the superintendent certain additional enforcement authority,					
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5	BE	IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA:					
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- 9 records and other sources of information under their control.
- 10 A report of such examination shall be forwarded to the
- 11 chairperson of each credit union within thirty days after the
- 12 completion of the examination. Within thirty days of the
- 13 receipt of this report, a meeting of the directors shall be
- 14 called to consider matters contained in the report and the
- 15 action taken shall be set forth in the minutes of the board.
- 16 The superintendent may accept, in lieu of the annual
- 17 examination of a credit union, an audit report conducted by a
- 18 certified public accounting firm selected from a list of firms
- 19 previously approved by the superintendent. The cost of the
- 20 audit shall be paid by the credit union.
- 21 5. When If the superintendent has reason to believe that
- 22 an officer, director, or employee, or committee member of a
- 23 credit union has violated any law, rule, or cease and desist
- 24 order relating to a credit union or has continued engaged in
- 25 an unsafe or unsound practice in conducting the business of a
- 26 credit union after-having-been-warned-by-the-superintendent-to
- 27 discontinue-or-correct-such-violation-or-unsafe-or-unsound
- 28 practice, the superintendent may cause notice to be served
- 29 upon the officer, director, or employee, or committee member
- 30 to appear before the superintendent to show cause why the
- 31 person should not be removed from office or employment. A
- 32 copy of such notice shall be sent by restricted-delivery
- 33 certified or restricted certified mail to each director of the
- 34 credit union affected. If, after granting the accused
- 35 reasonable opportunity to be heard, the superintendent finds

- I that the accused has violated a law, rule, or cease and desist
- 2 order relating to a credit union or has continued engaged in
- 3 an unsafe or unsound practice in conducting the business of a
- 4 credit union after-having-been-warned-by-the-superintendent,
- 5 the superintendent in the superintendent's discretion may
- 6 order that the accused be removed from office and from any
- 7 position of employment with the credit union. A copy of the
- 8 order shall be served upon the accused and upon the credit
- 9 union affected, at which time the accused shall cease to be an
- 10 officer, director, or employee, or committee member of the
- 11 credit union.
- 12 Sec. 2. NEW SECTION. 533.6A INTERIM CEASE AND DESIST
- 13 ORDER -- FINAL ORDER -- SUSPENSION.
- 14 1. If it appears to the superintendent that a credit
- 15 union, or any director, officer, employee, or committee member
- 16 of a credit union is engaging in or is about to engage in an
- 17 unsafe or unsound practice or dishonest act in conducting the
- 18 business of the credit union that is likely to cause
- 19 insolvency or substantial dissipation of assets or earnings of
- 20 the credit union, or is likely to seriously weaken the
- 21 condition of the credit union or otherwise seriously prejudice
- 22 the interests of its members prior to the completion of the
- 23 proceedings conducted pursuant to section 533.6, the
- 24 superintendent may issue an interim order requiring the credit
- 25 union, director, officer, employee, or committee member to
- 26 cease and desist from any such practice or act, and to take
- 27 affirmative action, including suspension of the director,
- 28 officer, employee, or committee member to prevent such
- 29 insolvency, dissipation, condition, or prejudice pending
- 30 completion of the proceedings. The interim order becomes
- 31 effective upon service upon the credit union, or upon the
- 32 director, officer, employee, or committee member of the credit
- 33 union and, unless set aside, limited, or suspended by a court
- 34 as provided in this chapter, remains effective and enforceable
- 35 pending the completion of the administrative proceedings

1 pursuant to the interim order and until such time as the

2 superintendent dismisses the charges specified in the interim

3 order, or, if a final cease and desist order is issued against

4 the credit union or the director, officer, employee, or

5 committee member until the effective date of the final order.

Within ten days after a credit union or any director,

7 officer, employee, or committee member is served with an

8 interim order, the credit union or director, officer,

9 employee, or committee member may apply to the district court

10 in the county in which the credit union has its principal

11 place of business, for an injunction setting aside, limiting,

12 or suspending the enforcement, operation, or effectiveness of

13 the interim order pending the completion of the administrative

14 proceedings. If serious prejudice to the interests of the

15 superintendent, the credit union, the officer, director,

16 employee, or committee member would result from a court

17 hearing, the court may order the judicial proceeding to be

18 conducted in camera.

19 3. The interim order shall contain a concise statement of 20 the facts constituting the alleged unsafe or unsound practice

21 or alleged dishonest act, and shall fix a time and place at

22 which a hearing will be held to determine whether a final

23 order to cease and desist should issue against the credit

24 union or any director, officer, employee, or committee member.

25 The hearing shall be fixed for a date not later than thirty

26 days after service of the interim order unless a later date is

27 set at the request of the party so served. If the credit

28 union, or the director, officer, employee, or committee member

29 fails to appear at the hearing, the credit union, or the

30 director, officer, employee, or committee member is deemed to

31 have consented to the issuance of a cease and desist order.

32 In the event of such consent, or if upon the record made at

33 the hearing the superintendent finds that any unsafe or

34 unsound practice or dishonest act specified in the interim

35 order has been established, the superintendent may issue and

1 serve upon the credit union, or the director, officer,

- 2 employee, or committee member a final order to cease and
- 3 desist from any such practice or act. The order may require
- 4 the credit union, or the director, officer, employee, or
- 5 committee member to cease and desist from any such practice or
- 6 act and, further, to take affirmative action, including
- 7 suspension of the director, officer, employee, or committee
- 8 member.
- 9 4. A hearing provided for in this section shall be
- 10 presided over by an administrative law judge appointed in
- ll accordance with section 17A.ll. The hearing shall be private,
- 12 unless the superintendent determines after full consideration
- 13 of the views of the party afforded the hearing, that a public
- 14 hearing is necessary to protect the public interest. After
- 15 the hearing, and within thirty days after the case has been
- 16 submitted for decision, the superintendent shall review the
- 17 proposed order of the administrative law judge and render a
- 18 final decision, including findings of fact upon which the
- 19 decision is predicated, and issue and serve upon each party to
- 20 the proceeding an order consistent with this section.
- 21 5. Any final order issued by the superintendent pursuant
- 22 to subsection 3 becomes effective upon service of the final
- 23 order on the credit union, director, officer, employee, or
- 24 committee member and shall remain effective except to the
- 25 extent that it is stayed, modified, terminated, or set aside
- 26 by action of the superintendent or of the district court of
- 27 the county in which the credit union has its principal place
- 28 of business in accordance with the terms of chapter 17A.
- 29 6. In the case of violation or threatened violation of, or
- 30 failure to obey, an interim order issued pursuant to
- 31 subsection 1 or a final order issued pursuant to subsection 3,
- 32 the superintendent may apply to the district court of the
- 33 county in which the credit union has its principal place of
- 34 business for the enforcement of the order and such court shall
- 35 have jurisdiction and power to order and require compliance

- 1 with the interim order or final order.
- 2 Sec. 3. Section 533.7, Code 1991, is amended to read as
- 3 follows:
- 4 533.7 FISCAL YEAR -- MEETINGS.
- 5 The fiscal year of all credit unions shall end December 31.
- 6 Annual meetings shall be held, and special meetings may be
- 7 held, in the manner indicated in the bylaws.
- 8 At all meetings no a member shall not have more than one
- 9 vote regardless of the shares held by the member. There shall
- 10 be no voting by proxy. A member other than a natural person
- ll may cast a single vote through a delegated agent which agent
- 12 shall be a member of the organization for which the agent
- 13 acts. The majority of members present at any meeting may vote
- 14 to modify, amend, or reverse any act of the board of directors
- 15 or instruct it the board to take action not inconsistent with
- 16 the bylaws or of this chapter. In order to be binding upon
- 17 the board of directors, any action so taken by the membership
- 18 to modify, amend, or reverse an act of the board or to
- 19 instruct the board to take action requires an affirmative vote
- 20 of a majority of all eligible members after submitting the
- 21 modification, amendment, or reversal, by mail ballot pursuant
- 22 to rules on mailed ballots adopted by the superintendent.
- 23 Sec. 4. Section 533.62, subsections 1 and 2, Code 1991,
- 24 are amended to read as follows:
- 25 l. Each credit union shall pay to the superintendent an
- 26 annual filing fee which-shall-be-submitted-with-the-annual
- 27 report as established by the superintendent and adopted by the
- 28 credit union review board. The fee shall be based upon the
- 29 actual operating costs of the credit union division, -exclusive
- 30 of-examination-expenses,-and-shall-be-established-and
- 31 promulgated-as-a-rule-by-the-superintendent:--The
- 32 superintendent-shall-assess-against-a-credit-union-the-actual
- 33 and-necessary-expenses-of-the-agency-incidental-to-any
- 34 examination-of-that-credit-union-made-pursuant-to-the
- 35 provisions-of-this-chapter-or-to-an-order-of-the

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l superintendent.

- 2. Failure of a credit union to pay an-annual-filing-fee
- 3 or-examination a fee pursuant to subsection 1 within fifteen
- 4 days after the fee is due shall result in the fee being
- 5 considered delinquent and a penalty of-five-dollars-per-day,
- 6 or-for-any-part-of-a-day;-during-which-the-credit-union-is
- 7 equal to five percent of the original fee may be assessed for
- 8 each day or part of a day the payment remains delinquent; -and.
- 9 The delinquency may be the grounds for revocation of the
- 10 charter of the credit union which-failed-to-make-payment.
- 11 Sec. 5. Section 533.64, Code Supplement 1991, is amended
- 12 to read as follows:
- 13 533.64 ACCOUNT INSURANCE.
- Except as provided in section 533.12, subsection 2, a
- 15 credit union organized under this chapter, as a condition of
- 16 maintaining its privilege of organization after-Becember-317
- 17 ±980, shall acquire and maintain insurance to protect each
- 18 shareholder and each depositor against loss of funds held on
- 19 account by the credit union. The insurance shall be obtained
- 20 from the national credit union administrator or from some
- 21 other share guarantor or insurance plan approved by the Iowa
- 22 commissioner of insurance and the superintendent, provided
- 23 that each credit union shall acquire deposit insurance from
- 24 the appropriate agency of the federal government.
- 25 A credit union shall maintain a bond or fidelity insurance
- 26 for employees and officials, and general insurance coverage
- 27 for losses caused by persons not associated with the credit
- 28 union. The superintendent may require additional coverage for
- 29 any credit union if, in the opinion of the superintendent,
- 30 current coverage is insufficient. The board of directors of
- 31 the credit union shall obtain the additional coverage within
- 32 thirty days after written notice from the superintendent.
- 33 The superintendent may furnish to any official of an
- 34 insurance plan by which the accounts of a credit union are
- 35 insured or by which its employees and officials are bonded,

- 1 any information relating to examinations, investigations, and
- 2 reports of the status of that credit union or its employees
- 3 and officials for the purpose of facilitating the availability
- 4 or continuation of the insurance to-that or bond of the credit
- 5 union or resolution of a claim.
- 6 EXPLANATION
- 7 This bill amends certain provisions related to the
- 8 regulation of credit unions.
- 9 The bill amends section 533.6, subsection 2, and section
- 10 533.62, and grants the superintendent the authority to conduct
- 11 an examination of a credit union when the superintendent feels
- 12 the examination is necessary. The superintendent is given the
- 13 authority to establish a single annual fee to be assessed
- 14 against the credit unions to fund the credit union division.
- 15 This fee is to be based on actual operating expenses of the
- 16 division.
- 17 The bill establishes new section 533.6A which grants the
- 18 superintendent additional enforcement authority to remove an
- 19 officer or director from a credit union, or to require an
- 20 employee or committee member to cease participation in the
- 21 conduct of the affairs of the credit union.
- The bill amends section 533.7 to increase the number of
- 23 members necessary to modify, amend, or reverse an action of
- 24 the board of directors from a majority of the members present
- 25 at a meeting to a majority of all members of the credit union.
- 26 The bill amends section 533.64 to require that a credit
- 27 union maintain fidelity bonds for the credit union's employees
- 28 and officials, and general casualty insurance for losses
- 29 resulting from the acts of persons not associated with the
- 30 credit union.
- 31 BACKGROUND STATEMENT
- 32 SUBMITTED BY THE AGENCY
- New section 533.6A and the amendment to section 533.6,
- 34 subsection 5, grant the superintendent additional enforcement
- 35 authority to remove an officer, director, committee member, or

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1 employee from a credit union. The superintendent may also

2 request that the district court enforce a cease and desist

3 order against a credit union to prevent a continued violation.

4 Notice provisions concerning the superintendent's actions are

5 provided and the credit union, officer, director, committee

6 member, or employee is provided the opportunity of a hearing

7 before the superintendent concerning the violation or order to

8 cease and desist.

9 Section 533.6, subsection 2, and section 533.62 are amended

10 to allow the credit union division to make an examination of a

11 credit union whenever, in the superintendent's judgment, an

12 examination is necessary or advisable. This flexibility

13 allows the superintendent to examine a credit union more often

14 than annually if deemed necessary and to accomplish

15 examinations where the greatest need exists without

16 restriction of Code or budgetary considerations. The change

17 further allows the credit union division to fund the agency

18 with a single annual fee, established by the superintendent

19 and adopted by the review board. The fee is based on the

20 actual operating costs of the credit union division, and is

21 not dependent upon examination activity to generate sufficient

22 revenues. A credit union is provided the date when a fee

23 would be considered delinquent, and a realistic penalty is

24 imposed for late payment or nonpayment of the fee.

25 Section 533.7 is amended to provide that it should be the

26 majority of a credit union's entire membership who reverse,

27 modify, or amend an action taken by the elected board of

28 directors rather than a simple majority of those members that

29 constitute a quorum at any called meeting. The maximum number

30 of persons presently constituting a quorum at a credit union

31 membership meeting is 32, regardless of the actual number of

32 members of the credit union. The board would be required to

33 submit the disputed board action, which was voted reversed,

34 modified, or amended by the members during a membership

35 meeting, to a ratification vote of all eligible voting members

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1 by mail ballot pursuant to rules adopted by the
 2 superintendent.
      Section 533.64 is amended to require the bonding of
 4 employees and officials and the purchase of general insurance
 5 coverage protection for credit unions. The requirement for a
 6 credit union to maintain fidelity bonds and general insurance
 7 coverage is not presently included in the Code. It authorizes
 8 the superintendent to require a credit union to obtain
 9 additional coverage if the superintendent believes the credit
10 union's present coverage is insufficient. It also authorizes
11 the superintendent to share information contained in
12 examinations, investigations, and reports relative to an
13 action by the credit union in securing, continuing, or
14 submitting a claim involving the insurance or the bond, upon
15 justifiable request of the insurance or bond provider.
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SENATE FILE 2180

AN ACT

RELATING TO THE REGULATION OF CREDIT UNIONS BY GRANTING THE SUPERINTENDENT CERTAIN ADDITIONAL ENFORCEMENT AUTHORITY, ESTABLISHING CERTAIN BONDING AND INSURANCE REQUIREMENTS, AND DEPINING CERTAIN MEMBER RIGHTS.

BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA:

Section 1. Section 533.6, subsections 2 and 5, Code 1991, are amended to read as follows:

2. The superintendent shall-annually-examiner may make or cause to be examined, made an examination of each credit union whenever the superintendent believes such examination is necessary or advisable, but in no event less frequently than once during each eighteen month period. Each credit union and all of its officers and agents shall give to the representatives of the superintendent free access to all books, papers, securities, records and other sources of information under their control. A report of such examination shall be forwarded to the chairperson of each credit union within thirty days after the completion of the examination. Within thirty days of the receipt of this report, a meeting of the directors shall be called to consider matters contained in the report and the action taken shall be set forth in the minutes of the hoard. The superintendent may accept, in lieu

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of the annual examination of a credit union, an audit report conducted by a certified public accounting firm selected from a list of firms previously approved by the superintendent. The cost of the audit shall be paid by the credit union.

- 5. When If the superintendent has reason to believe that an officer, director, or employee, or committee member of a credit union has violated any law, rule, or cease and desist order relating to a credit union or has continued engaged in an unsafe or unsound practice in conducting the business of a credit union after-having-been-warned-by-the-superintendent-to discontinue-or-correct-such-violation-or-unsafe-or-unsound practice, the superintendent may cause notice to be served upon the officer, director, or employee, or committee member to appear before the superintendent to show cause why the person should not be removed from office or employment. A copy of such notice shall be sent by restricted-delivery certified or restricted certified mail to each director of the credit union affected. If, after granting the accused reasonable opportunity to be heard, the superintendent finds that the accused has violated a law, rule, or cease and desist order relating to a credit union or has continued engaged in an unsafe or unsound practice in conducting the business of a credit union after-having-been-warned-by-the-superintendent, the superintendent in the superintendent's discretion may order that the accused be removed from office and from any position of employment with the credit union. A copy of the order shall be served upon the accused and upon the credit union affected, at which time the accused shall cease to be an officer, director, or employee, or committee member of the credit union.
- Sec. 2. NEW SECTION. 533.6A INTERIM CEASE AND DESIST ORDER -- FINAL ORDER -- SUSPENSION.
- 1. If it appears to the superintendent that a credit union, or any director, officer, employee, or committee member

of a credit union is engaging in or is about to engage in an unsafe or unsound practice or dishonest act in conducting the business of the credit union that is likely to cause insolvency or substantial dissipation of assets or earnings of the credit union, or is likely to seriously weaken the condition of the credit union or otherwise seriously prejudice the interests of its members prior to the completion of the proceedings conducted pursuant to section 533.6, the superintendent may issue an interim order requiring the credit union, director, officer, employee, or committee member to cease and desist from any such practice or act, and to take affirmative action, including suspension of the director, officer, employee, or committee member to prevent such insolvency, dissipation, condition, or prejudice pending completion of the proceedings. The interim order becomes effective upon personal service upon the credit union, or upon the director, officer, employee, or committee member of the credit union and, unless set aside, limited, or suspended by a court as provided in this chapter, remains effective and enforceable pending the completion of the administrative proceedings pursuant to the interim order and until such time as the superintendent dismisses the charges specified in the interim order, or, if a final cease and desist order is issued against the credit union or the director, officer, employee, or committee member until the effective date of the final order.

2. Within ten days after a credit union or any director, officer, employee, or committee member is served with an interim order, the credit union or director, officer, employee, or committee member may apply to the district court in the county in which the credit union has its principal place of business, for an injunction setting aside, limiting, or suspending the enforcement, operation, or effectiveness of the interim order pending the completion of the administrative

proceedings. If serious prejudice to the interests of the superintendent, the credit union, the officer, director, employee, or committee member would result from a court hearing, the court may order the judicial proceeding to be conducted in camera.

- 3. The interim order shall contain a concise statement of the facts constituting the alleged unsafe or unsound practice or alleged dishonest act, and shall fix a time and place at which a hearing will be held to determine whether a final order to cease and desist should issue against the credit union or any director, officer, employee, or committee member. The hearing shall be fixed for a date not later than thirty days after service of the interim order unless a later date is set at the request of the party so served. If the credit union, or the director, officer, employee, or committee member fails to appear at the hearing, the credit union, or the director, officer, employee, or committee member is deemed to have consented to the issuance of a cease and desist order. In the event of such consent, or if upon the record made at the hearing the superintendent finds that any unsafe or unsound practice or dishonest act specified in the interim order has been established, the superintendent may issue and serve upon the credit union, or the director, officer, employee, or committee member a final order to cease and desist from any such practice or act. The order may require the credit union, or the director, officer, employee, or committee member to cease and desist from any such practice or act and, further, to take affirmative action, including suspension of the director, officer, employee, or committee member.
- 4. A hearing provided for in this section shall be presided over by an administrative law judge appointed in accordance with section 17A.11. The hearing shall be private, unless the superintendent determines after full consideration

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of the views of the party afforded the hearing, that a public hearing is necessary to protect the public interest. After the hearing, and within thirty days after the case has been submitted for decision, the superintendent shall review the proposed order of the administrative law judge and render a final decision, including findings of fact upon which the decision is predicated, and issue and serve upon each party to the proceeding an order consistent with this section.

- 5. Any final order issued by the superintendent pursuant to subsection 3 becomes effective upon service of the final order on the credit union, director, officer, employee, or committee member and shall remain effective except to the extent that it is stayed, modified, terminated, or set aside by action of the superintendent or of the district court of the county in which the credit union has its principal place of business in accordance with the terms of chapter 17A.
- 6. In the case of violation or threatened violation of, or failure to obey, an interim order issued pursuant to subsection 1 or a final order issued pursuant to subsection 3, the superintendent may apply to the district court of the county in which the credit union has its principal place of business for the enforcement of the order and such court shall have jurisdiction and power to order and require compliance with the interim order or final order.
- Sec. 3. Section 533.7, Code 1991, is amended to read as follows:
 - 533.7 FISCAL YEAR -- MEETINGS.

The fiscal year of all credit unions shall end December 31. Annual meetings shall be held, and special meetings may be held, in the manner indicated in the bylaws.

At all meetings no \underline{a} member shall <u>not</u> have more than one vote regardless of the shares held by the member. There shall be no voting by proxy. A member other than a natural person may cast a single vote through a delegated agent which agent

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shall be a member of the organization for which the agent acts. The majority of members present at any meeting may vote to modify, amend, or reverse any act of the board of directors or instruct it the board to take action not inconsistent with the bylaws or of this chapter. In order to be binding upon the board of directors, any action so taken by the membership to modify, amend, or reverse an act of the board or to instruct the board to take action requires an affirmative vote of a majority of all eligible members after submitting the modification, amendment, or reversal, by mail ballot pursuant to rules on mailed ballots adopted by the superintendent.

- Sec. 4. Section 533.62, subsections 1 and 2, Code 1991, are amended to read as follows:
- 1. Each credit union shall pay to the superintendent an annual fifting fee which-shall-be-submitted-with-the-onnual report as established by the superintendent and adopted by the credit union review board. The fee shall be based upon the actual operating costs of the credit union divisiony-exclusive of-examination-expensesy-and-shall-be-established-and promulgated-as-a-rule-by-the-superintendent--The superintendent-shall-assess-against-a-credit-union-the-actual and-necessary-expenses-of-the-agency-incidental-to-any examination-of-that-credit-union-made-pursuant-to-the provisions-of-this-chapter-or-to-an-order-of-the superintendent.
- 2. Failure of a credit union to pay an-annual-fitting-fee or-examination a fee pursuant to subsection 1 within fifteen days after the fee is due shall result in the fee being considered delinquent and a penalty of-five-dollars-per-days or-for-any-part-of-a-days-during-which-the-credit-union-is equal to five percent of the original fee may be assessed for each day or part of a day the payment remains delinquents-and. The delinquency may be the grounds for revocation of the charter of the credit union which-failed-to-make-payment.

Sec. 5. Section 533.64, Code Supplement 1991, is amended to read as follows:

533.64 ACCOUNT INSURANCE.

Except as provided in section 533.12, subsection 2, a credit union organized under this chapter, as a condition of maintaining its privilege of organization after-Becember-317 1988, shall acquire and maintain insurance to protect each shareholder and each depositor against loss of funds held on account by the credit union. The insurance shall be obtained from the national credit union administrator or from some other share guarantor or insurance plan approved by the lowa commissioner of insurance and the superintendent, provided that each credit union shall acquire deposit insurance from the appropriate agency of the federal government.

A credit union shall maintain a fidelity bond for credit union employees and officials in a sufficient amount to indemnify the credit union against losses which may be incurred by reason of any act or acts of fraud, dishonesty, forgery, theft, larceny, embezzlement, wrongful abstraction, misapplication, misappropriation, or other unlawful act committed by the employee or official directly or through connivance with others, and general insurance coverage for losses caused by persons not associated with the credit union. The fidelity bond and general insurance coverage shall be obtained from a company authorized to do business in this state. The superintendent may require additional coverage for any credit union if, in the opinion of the superintendent, current coverage is insufficient. The board of directors of the credit union shall obtain the additional coverage within thirty days after written notice from the superintendent.

The superintendent may furnish to any official of an insurance plan by which the accounts of a credit union are insured or by which its employees and officials are bonded, any information relating to examinations, investigations, and

reports of the status of that credit union or its employees and officials for the purpose of <u>facilitating the</u> availability or continuation of the insurance to that or bond of the credit union or resolution of a claim.

MICHAEL E. GRONSTAL President of the Senate

ROBERT C. ARNOULD Speaker of the House

I hereby certify that this bill originated in the Senate and is known as Senate File 2180, Seventy-fourth General Assembly.

JOHN F. DWYER

Secretary of the Senate

pproved 1/11 7 , 1992

TERRY E. BRANSTAD

Governor