DO pass 46 8 (p.1242)

MAR 20

Place On Calendar

HOUSE FILE 721 COMMITTEE ON LOCAL GOVERNMENT

(SUCCESSOR TO HSB 309)

Passed House, Date 330 89 (pll 38) Passed Senate, Date 5/c/89 (p. 2064)

Vote: Ayes 99 Nays Vote: Ayes 48 Nays 0

A BILL FOR

1 An Act enacting the quad cities interstate metropolitan authority compact. 3 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA:

- Section 1. NEW SECTION. 330B.1 QUAD CITIES INTERSTATE 1 2 METROPOLITAN AUTHORITY COMPACT. The quad cities interstate 3 metropolitan authority compact is entered into and enacted 4 into law with the state of Illinois if the state of Illinois 5 joins the compact, in the form substantially as follows: Article 1 -- SHORT TITLE This compact may be cited as the "Quad Cities Interstate 7 8 Metropolitan Authority Compact". 9 Article 2 -- AUTHORIZATION 10 The states of Illinois and Iowa authorize the creation of 11 the quad cities interstate authority to include the 12 territories of Scott county in the state of Iowa and Rock 13 Island county in the state of Illinois. 14 Article 3 -- PURPOSES 15 The purposes of the authority are to provide facilities and 16 to foster cooperative efforts, all for the development and 17 public benefit of its territory. This compact shall be 18 liberally interpreted to carry out these purposes. Article 4 -- CREATION 19 20 The authority is created when the secretary of state of 21 Iowa certifies to the secretary of state of Illinois that a 22 majority of the electors of Scott county voting on the 23 proposition voted to approve creation of the authority and the 24 secretary of state of Illinois certifies to the secretary of 25 state of Iowa that a majority of the electors of Rock Island 26 county voting on the proposition voted to approve creation of 27 the authority. A referendum approving creation of the 28 authority must be held before January 1, 1993. 29 Article 5 -- BOARD MEMBERS 30 The authority shall be governed by a board of not more than 31 sixteen members, one-half of whom are residents of Rock Island 32 county, Illinois, and one-half of whom are residents of Scott 33 county, Iowa. Iowa members shall be chosen in the manner and

34 for the terms fixed by the law of Iowa. Illinois members

35 shall be chosen in the manner and for the terms fixed by the

- 1 law of Illinois.
- 2 Article 6 -- BOARD OFFICERS
- 3 The board shall elect annually from its members a
- 4 chairperson, a vice chairperson, a secretary, and other
- 5 officers it determines necessary.
- 6 Article 7 -- BOARD OPERATIONS
- 7 The board shall adopt bylaws governing its meetings, fiscal
- 8 year, election of officers, and other matters of procedure and
- 9 operation.
- 10 Article 8 -- BOARD EXPENSES AND COMPENSATION
- 11 (a) Members shall be reimbursed for reasonable expenses
- 12 incurred while carrying out official duties.
- 13 (b) Members shall be compensated as authorized by
- 14 substantially identical laws of the states of Illinois and
- 15 Iowa.
- 16 Article 9 -- EMPLOYEES
- 17 (a) The board shall hire an executive director, a
- 18 treasurer, and other employees it determines necessary and
- 19 shall fix their qualifications, duties, compensation, and
- 20 terms of employment.
- 21 (b) The executive director, treasurer, and other employees
- 22 shall have no pension benefits or rights of collective
- 23 bargaining other than those authorized by substantially
- 24 identical laws of the states of Iowa and Illinois.
- 25 Article 10 -- GENERAL POWERS
- 26 The authority has the following general powers:
- 27 (1) To sue and be sued.
- 28 (2) To own, operate, manage, or lease facilities within
- 29 the territory of the authority. "Facility" means an airport,
- 30 port, wharf, dock, harbor, bridge, tunnel, terminal,
- 31 industrial park, waste disposal system, mass transit system,
- 32 parking area, road, recreational area, conservation area, or
- 33 other project beneficial to the territory of the authority as
- 34 authorized by substantially identical laws of the states of
- 35 Iowa and Illinois, together with related or incidental

- 1 fixtures, equipment, improvements, and real or personal 2 property.
- 3 (3) To fix and collect reasonable fees and charges for the 4 use of its facilities.
- 5 (4) To own or lease interests in real or personal 6 property.
- 7 (5) To accept and receive money, services, property, and 8 other things of value.
- 9 (6) To disburse funds for its lawful activities.
- 10 (7) To enter into agreements with political subdivisions
- 11 of the state of Illinois or Iowa or with the United States.
- 12 (8) To pledge or mortgage its property.
- 13 (9) To perform other functions necessary or incidental to
- 14 its purposes and powers.
- 15 (10) To exercise other powers conferred by substantially
- 16 identical laws of the states of Iowa and Illinois.
- 17 Article 11 -- EMINENT DOMAIN
- 18 (a) The authority has the power to acquire real property
- 19 by eminent domain.
- 20 (b) Property in the state of Iowa shall be acquired under
- 21 the laws of the state of Iowa. Property in the state of
- 22 Illinois shall be acquired under the laws of the state of
- 23 Illinois.
- 24 Article 12 -- INDEBTEDNESS
- 25 (a) The authority may incur indebtedness subject to debt
- 26 limits imposed by substantially identical laws of the states
- 27 of Illinois and Iowa.
- 28 (b) Indebtedness of the authority shall not be secured by
- 29 the full faith and credit or the tax revenues of the state of
- 30 Iowa or Illinois, or a political subdivision of the state of
- 31 Iowa or Illinois other than the authority or as otherwise
- 32 authorized by substantially identical laws of the states of
- 33 Iowa and Illinois.
- 34 (c) Bonds shall be issued only under terms authorized by
- 35 substantially identical laws of the states of Illinois and

1 Iowa. Article 13 -- TAXES 2 3 The authority shall have no independent power to tax. (a) (b) A political subdivision of the state of Iowa or 5 Illinois shall not impose taxes to fund the authority or any 6 of the authority's projects except as specifically authorized 7 by substantially identical laws of the states of Illinois and 8 Iowa. Article 14 -- REPORTS 9 10 The authority shall report annually to the governors and 11 legislatures of the states of Iowa and Illinois concerning its 12 facilities, activities, and finances and may make 13 recommendations for state legislation. Article 15 -- PENALTIES 14 The states of Illinois and Iowa may provide by 15 16 substantially identical laws for the enforcement of the 17 ordinances of the authority and for penalties for the 18 violation of those ordinances. 19 Article 16 -- SUBSTANTIALLY IDENTICAL LAWS 20 Substantially identical laws of the states of Iowa and 21 Illinois which are in effect before the authority is created 22 shall apply unless the laws are contrary to or inconsistent 23 with the provisions of this compact. A question of whether 24 the laws of the states of Iowa and Illinois are substantially 25 identical may be determined and enforced by a federal district 26 court. 27 Article 17 -- DISSOLUTION 28 The authority may be dissolved by independent action of a 29 political subdivision of the state of Iowa or the state of 30 Iowa as authorized by law of the state of Iowa or by 31 independent action of a political subdivision of the state of 32 Illinois or the state of Illinois as authorized by law of the

34 Article 18 -- SUBJECT TO LAWS AND CONSTITUTIONS

33 state of Illinois.

35 This compact, the enabling laws of the states of Iowa and

- 1 Illinois, and the authority are subject to the laws and
- 2 Constitution of the United States and the Constitutions of the
- 3 states of Illinois and Iowa.
- 4 Article 19 -- CONSENT OF CONGRESS
- 5 The attorneys general of the states of Iowa and Illinois
- 6 shall jointly seek the consent of the Congress of the United
- 7 States to enter into or implement this compact if either of
- 8 them believes the consent of the Congress of the United States
- 9 is necessary.
- 10 Article 20 -- BINDING EFFECT
- 11 This compact and substantially identical enabling laws are
- 12 binding on the states of Illinois and Iowa to the full extent
- 13 allowed without the consent of Congress. If the consent of
- 14 Congress is necessary, this compact and substantially
- 15 identical enabling laws are binding on the states of Iowa and
- 16 Illinois to the full extent when consent is obtained.
- 17 Article 21 -- SIGNING
- 18 This compact shall be signed in duplicate by the speakers
- 19 of the houses of representatives of the states of Illinois and
- 20 Iowa. One signed copy shall be filed with the secretary of
- 21 state of Iowa and the other with the secretary of state of
- 22 Illinois.
- 23 EXPLANATION
- 24 This bill enacts a "Quad Cities Interstate Metropolitan
- 25 Authority Compact". The quad cities interstate metropolitan
- 26 authority is granted powers, when created, to construct,
- 27 maintain, and operate public projects such as airports,
- 28 bridges, water ports, waste disposal systems, mass transit
- 29 systems, and related facilities within the counties of Rock
- 30 Island, Illinois, and Scott, Iowa. Additional enabling
- 31 legislation, substantially identical laws of the states of
- 32 Iowa and Illinois, are required to authorize indebtedness,
- 33 funding authority, compensation and benefits for commissioners
- 34 and employees, and other procedural matters.
- 35 A referendum of the voters of the Scott county and Rock

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- 1 Island, each approving the creation of the authority, is
- 2 required by January 1, 1993.

HOUSE FILE 721 FISCAL NOTE

A fiscal note for HOUSE FILE 721 is hereby submitted pursuant to Joint Rule 17. Data used in developing this fiscal note is available from the Legislative Fiscal Bureau to members of the Legislature upon request.

House File 721 creates the "Quad Cities Interstate Metropolitan Authority Compact." The authority can develop, operate and maintain various public projects within Scott County, Iowa and Rock Island County, Illinois. Commissioners will be appointed and staff will be hired. A voter referendum is required to approve the creation of the Authority.

Assumptions:

- 1. The Authority will use fees and charges to offset expenses and debts.
- 2. Cities and counties are not required to provide financial support to the Authority, but they may do so.
- 3. Grants will be obtained from sources outside the counties.
- 4. Debts will not be secured by credit or tax revenues of either state or their political subdivisions.
- 5. No taxes will be levied by the Authority.

Fiscal Impact:

There will be no fiscal impact on the General Fund. There will be no negative impact on local governments' budgets.

Source: Secretary of State

Office of the Attorney General

County Administrator, Scott County

(LSB 4030hv, MDF)

FILED APRIL 6, 1989

BY DENNIS PROUTY, FISCAL DIRECTOR

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LSB 4030HV 73

HSB 309 MWB

LOCAL GOVERNMENT

HOUSE FILE 72/

Passed	House,	Date		Passed	Senate,	Date
Vote:	Ayes _		Nays	Vote:	Ayes	Nays
	1	Approv	red			

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S.F. H.F.

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- 35 A referendum of the voters of the Scott county and Rock

1 Island, each approving the creation of the authority, is 2 required by January 1, 1993.

HOUSE FILE 721

AN ACT

ENACTING THE QUAD CITIES INTERSTATE METROPOLITAN AUTHORITY COMPACT.

BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA:

Section 1. <u>NEW SECTION</u>. 330B.1 QUAD CITIES INTERSTATE METROPOLITAN AUTHORITY COMPACT. The quad cities interstate metropolitan authority compact is entered into and enacted into law with the state of Illinois if the state of Illinois joins the compact, in the form substantially as follows:

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This compact may be cited as the "Quad Cities Interstate Metropolitan Authority Compact".

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The states of Illinois and Iowa authorize the creation of the quad cities interstate authority to include the territories of Scott county in the state of Iowa and Rock Island county in the state of Illinois.

Article 3 -- PURPOSES

The purposes of the authority are to provide facilities and to foster cooperative efforts, all for the development and public benefit of its territory. This compact shall be liberally interpreted to carry out these purposes.

Article 4 -- CREATION

The authority is created when the secretary of state of Iowa certifies to the secretary of state of Illinois that a

House File 721, p. 2

majority of the electors of Scott county voting on the proposition voted to approve creation of the authority and the secretary of state of Illinois certifies to the secretary of state of Iowa that a majority of the electors of Rock Island county voting on the proposition voted to approve creation of the authority. A referendum approving creation of the authority must be held before January 1, 1993.

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The authority shall be governed by a board of not more than sixteen members, one-half of whom are residents of Rock Island county, Illinois, and one-half of whom are residents of Scott county, Iowa. Iowa members shall be chosen in the manner and for the terms fixed by the law of Iowa. Illinois members shall be chosen in the manner and for the terms fixed by the law of Illinois.

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The board shall elect annually from its members a chairperson, a vice chairperson, a secretary, and other officers it determines necessary.

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The board shall adopt bylaws governing its meetings, fiscal year, election of officers, and other matters of procedure and operation.

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- (a) Members shall be reimbursed for reasonable expenses incurred while carrying out official duties.
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(a) The board shall hire an executive director, a treasurer, and other employees it determines necessary and shall fix their qualifications, duties, compensation, and terms of employment.

House File 721, p. 3

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- (3) To fix and collect reasonable fees and charges for the use of its facilities.
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- (10) To exercise other powers conferred by substantially identical laws of the states of Iowa and Illinois.

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(a) The authority has the power to acquire real property by eminent domain. (b) Property in the state of Iowa shall be acquired under the laws of the state of Iowa. Property in the state of Illinois shall be acquired under the laws of the state of Illinois.

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- (a) The authority may incur indebtedness subject to debt limits imposed by substantially identical laws of the states of Illinois and Iowa.
- (b) Indebtedness of the authority shall not be secured by the full faith and credit or the tax revenues of the state of Iowa or Illinois, or a political subdivision of the state of Iowa or Illinois other than the authority or as otherwise authorized by substantially identical laws of the states of Iowa and Illinois.
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The states of Illinois and Iowa may provide by substantially identical laws for the enforcement of the ordinances of the authority and for penalties for the violation of those ordinances.

Article 16 -- SUBSTANTIALLY IDENTICAL LAWS

Substantially identical laws of the states of Iowa and Illinois which are in effect before the authority is created shall apply unless the laws are contrary to or inconsistent with the provisions of this compact. A question of whether the laws of the states of Iowa and Illinois are substantially identical may be determined and enforced by a federal district court.

Article 17 -- DISSOLUTION

The authority may be dissolved by independent action of a political subdivision of the state of Iowa or the state of Iowa as authorized by law of the state of Iowa or by independent action of a political subdivision of the state of Illinois or the state of Illinois as authorized by law of the state of Illinois.

Article 18 -- SUBJECT TO LAWS AND CONSTITUTIONS

This compact, the enabling laws of the states of Iowa and
Illinois, and the authority are subject to the laws and
Constitution of the United States and the Constitutions of the
states of Illinois and Iowa.

Article 19 -- CONSENT OF CONGRESS

The attorneys general of the states of Iowa and Illinois shall jointly seek the consent of the Congress of the United States to enter into or implement this compact if either of them believes the consent of the Congress of the United States is necessary.

Article 20 -- BINDING EFFECT

This compact and substantially identical enabling laws are binding on the states of Illinois and Iowa to the full extent allowed without the consent of Congress. If the consent of Congress is necessary, this compact and substantially identical enabling laws are binding on the states of Iowa and Illinois to the full extent when consent is obtained.

Article 21 -- SIGNING

This compact shall be signed in duplicate by the speakers of the houses of representatives of the states of Illinois and

Iowa. One signed copy shall be filed with the secretary of state of Iowa and the other with the secretary of state of Illinois.

DONALD D. AVENSON Speaker of the House

JO ANN ZIMMERMAN
President of the Senate

I hereby certify that this bill originated in the House and is known as House File 721, Seventy-third General Assembly.

JOSEPH O'HERN

Chief Clerk of the House

proved May 23, 19

TERRY E. BRANSTAD Governor