in Smallbus. + Econ. Dev.

reprintal



MAR 2 2 1989

Place On Calendar

HOUSE FILE 703 BY COMMITTEE ON ECONOMIC DEVELOPMENT

(SUCCESSOR TO HSB 27)

Passed House, Date $3-28-89(\mu 053)$ assed Senate, Date $5/4/89^{(1975)}$ Vote: Ayes 87 Nays 10 Vote: Ayes 4/ Nays 8Vetred 6/5/89 Approved

A BILL FOR

3624 An Act relating to the financing for the rural community 2000 program and authorizing the issuance of bonds and notes by the 2 Iowa finance authority for the program. 3 4 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA: 5 6 7 HOUSE FILE 703 Amend House File 703 as follows: H-3578 1. Page 1, line 34, by inserting after the words 1 1 3 "fifty percent" the following: FILED MARCH 23, 1989 Aclepted 3-28-89(p.1052) 1 1 H-3578 1 14 HOUSE FILE 703 15 н-3624 Amend House File 703 as follows: 1. By striking page 2, line 35 through page 3, 16 1 2 17 Page 3, line 19, by striking the words and 3 line 18. 2. 18 4 5 figure "and section 220.134". Title page, by striking lines 2 and 3 and 19 3. 6 "program." 7 inserting the following: 20 BY BENNETT OF Ida H-3624 FILED MARCH 27, 1989 21 22

TLSB 4086HV 73 sv/cf/24 S.F. _____ H.F. _703

1 Section 1. Section 15.281, Code 1989, is amended to read 2 as follows:

3 15.281 COMMUNITY-AND-RURAL-DEVELOPMENT-LOAN RURAL 4 COMMUNITY 2000 PROGRAM.

5 This part shall be known as the "Community-and-Rurał 6 Development-boan Rural Community 2000 Program".

7 Sec. 2. Section 15.283, Code 1989, is amended by adding 8 the following new subsections:

9 <u>NEW SUBSECTION</u>. 5. The department may establish an 10 interest or principal payment program to pay up to all the 11 interest or an amount of principal equal to the total interest 12 amount due on municipal bonds sold by the local community as 13 authorized by this section. The department may use part or 14 all of the moneys available for traditional or new 15 infrastructure assistance for the interest or principal 16 payment program. The program shall only be available to 17 communities which demonstrate a substantial local effort to 18 assist in community development. The department shall develop 19 rules defining "substantial local effort".

20 <u>NEW SUBSECTION</u>. 6. Notwithstanding subsection 4, for 21 fiscal years beginning July 1, 1988, and July 1, 1989, all 22 funds allocated under this program for housing shall be 23 applied to programs under section 220.100, subsection 2, 24 paragraphs "b" and "c".

25 Sec. 3. Section 15.286, subsection 3, Code 1989, is 26 amended to read as follows:

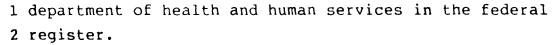
27 3. For purposes of this section:

28 a. "Low income" means an amount less more than one hundred 29 percent but less than or equal to one hundred fifty percent of 30 the then current poverty level as published by the federal 31 department of health and human services in the federal 32 register.

33 b. "Moderate income" means an amount less more than one 3578-34 hundred fifty percent or equal to three hundred percent of the 35 then current poverty level as published by the federal

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S.F. H.F. 703



3 c. "Very low income" means an amount less than or equal to
4 one hundred percent of the then current poverty level as
5 published by the federal department of health and human
6 services in the federal register.

7 Sec. 4. Section 98.35, Code 1989, is amended to read as 8 follows:

9 98.35 TAX AND FEES PAID TO GENERAL FUND.

The proceeds derived from the sale of stamps and the 10 11 payment of taxes, fees, and penalties provided for under this 12 chapter, and the permit fees received from all permits issued 13 by the department, shall be credited to the general fund of 14 the state, except as otherwise provided in this section. All 15 permit fees provided for in this chapter and collected by 16 cities in the issuance of permits granted by the cities shall 17 be paid to the treasurer of the city where the permit is 18 effective, or to another city officer as designated by the 19 council, and credited to the general fund of the city. Permit 20 fees so collected by counties shall be paid to the county 21 treasurer. Three cents of the first five cents received from 22 the sale of each stamp and the payment of the tax on each pack 23 of cigarettes or little cigars, not to exceed four million 24 dollars in a fiscal year, shall be deposited into the 25 revolving fund established by the Iowa finance authority under 26 section 15.287. Deposits under this section to the revolving 27 fund in section 15.287 shall not be made during a fiscal year 28 for which an appropriation from other sources to the revolving 29 fund has been made. However, if the amount of such 30 appropriations does not equal four million dollars or has to 31 be reduced below that amount for any reason, deposits under 32 this section shall be made to the extent that the amount 33 appropriated, less any reduction, is less than four million 34 dollars. Sec. 5. NEW SECTION. 220.134 RURAL COMMUNITY 2000 FUND. 12135

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The authority may exercise all of its powers contained in 1 2 this chapter, including but not limited to the power to issue 3 bonds and notes, to implement and carry out the purposes of 4 the rural community 2000 fund established pursuant to sections 5 15.281 through 15.288. The authority shall issue its bonds 6 and notes for the loan program consistent with the loan 7 program and shall provide that the bonds and notes shall be 8 payable solely from moneys in the revolving fund established 9 pursuant to section 15.287. Funds from the general fund of 10 the state shall not be used to pay interest or principal on 11 obligations of the authority in the event that receipts 12 designated for deposit in the rural community fund are 13 insufficient. The authority is authorized to use up to two 14 and one-half percent of the moneys from the sale of the bonds 15 or notes for the cost of administration of the sale. The 16 authority shall not issue more than thirty million dollars in 17 bonds or notes in any one calendar year and not more than a 18 total dollar amount of one hundred fifty million.

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19 Sec. 6. Section 98.35 and section 220.134 shall only be 20 implemented upon executive order of the governor. 21 EVELANATION

EXPLANATION

The bill provides that three cents of the first five cents of the tax received from the cigarette tax on each pack of cigarettes or little cigars is to be deposited in the revolving fund created for the rural community 2000 program. The amount to be deposited in a fiscal year is not to exceed r \$4,000,000. If funds are appropriated from other sources to the fund and the amount is less than \$4,000,000, then the amount to be deposited from the cigarette tax is an amount equal to the excess of \$4,000,000 over the amount appropriated from the other sources. The bill authorizes the Iowa finance authority to issue bonds and notes for purposes of the program. The bill provides that the setting aside of cigarette taxes for the program and the power to issue bonds are to be implemented only upon execution order of the

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1 governor.

LSB 4086HV 73 sv/cf/24.1

HOUSE FILE 703 FISCAL NOTE

A fiscal note for HOUSE FILE 703 is hereby submitted pursuant to Joint Rule 17. Data used in developing this fiscal note is available from the Legislative Fiscal Bureau to members of the Legislature upon request.

House File 703 changes the title of Community Rural Development Loan Program to Rural Community 2000 Program. The bill provides that three cents of the first five cents of the tax received from the cigarette tax on each pack of cigarettes or little cigars is to be deposited in the revolving fund created for the Rural Community 2000 Program. The amount to be deposited in a fiscal year is not to exceed \$4,000,000. If funds are appropriated from other sources to the fund and the amount is less than \$4,000,000, then the amount to be deposited from the cigarette tax is an amount equal to the excess of \$4,000,000 over the amount appropriated from the other sources.

The Bill authorizes the Iowa Finance Authority to issue bonds and notes for purposes of the Program. The Authority shall issue its bonds and notes for the loan program consistent with the loan program and shall provide that the bonds and notes shall be payable solely from moneys in the revolving fund established pursuant to Section 15.288. The Bill also provides that the setting aside of cigarette taxes for the Program and the power to issue bonds are to be implemented only upon execution order of the governor.

ASSUMPTIONS:

 Administrative costs will be born out of the appropriation and not loan origination fees. 1989 administrative costs were limited to fees only.
 FISCAL IMPACT:

	Fiscal Year 1990			Fisca	1 Year 1991		
	Current	Proposed	Increase	Current	Proposed		
	Law	Law	(Decrease)	Law	Law		
REVENUE				<u> </u>			
Lottery CRDLP			\$ O		\$ O		
Cigarette Tax		4,000,000					
Total	\$4,650,000	\$4, <u>000,000</u>	\$(650,000)	\$4,000,000	\$4, <u>000,000</u>		
EXPENDITURES							
Salaries	\$ 0	\$ 47,000	\$ 47,000	\$ 50,000	\$ 50,000		
Support	0	20,000	20,0 00	21,500	21,500		
Loans To Comm	4,650,000	3,933,000	(717,000)	3,928,500	3,928,500	·	
Total	\$4,650,000	\$4,000,000	\$(650,000)	\$4,000,000	\$4, <u>000,000</u>		
NET EFFECT			\$(650,000)				
Source:	Department	t of Economi	c Developme	nt	(LSE	3 4086hv, KN	M)

FILED MARCH 29, 1989

BY DENNIS PROUTY, FISCAL DIRECTOR

Den. Small Amund	bus a Econ. CW. A DU PASS 4-6-89/4 1222 per aminal. 3573	
	pass per aminal. 3710 +25-59 (p.)666 prps 5 5-389 (p.1894) ond. 4099	HOUSE FILE 703 BY COMMITTEE ON ECONOMIC DEVELOPMENT (SUCCESSOR TO HSB 27) sed by the House March 28, 1989)
Re	Approved Stew	25(8) assed Senate, Date 54, 89(p. 1925) Vote: Ayes 4/ Nays 8 Vote: 6/5/89 Republic Strate 5.5-9(p.188) L FOR WWS 48 Mays Q
	An Act relating to the finance	cing for the rural community 2000
		ne issuance of bonds and notes by the
3	1	
4	BE IT ENACTED BY THE GENERAL	ASSEMBLY OF THE STATE OF IOWA:
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0 7		House Amendments
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S.F. Н.F. 703

Section 1. Section 15.281, Code 1989, is amended to read 1 2 as follows: 15.281 COMMUNITY-AND-RURAL-DEVELOPMENT-LOAN RURAL 3 4 COMMUNITY 2000 PROGRAM. This part shall be known as the "Community-and-Rurat 5 6 Development-Loan Rural Community 2000 Program". Sec. 2. Section 15.283, Code 1989, is amended by adding 7 8 the following new subsections: NEW SUBSECTION. 5. The department may establish an 9 10 interest or principal payment program to pay up to all the 11 interest or an amount of principal equal to the total interest 12 amount due on municipal bonds sold by the local community as 13 authorized by this section. The department may use part or 14 all of the moneys available for traditional or new 15 infrastructure assistance for the interest or principal 357316 payment program. The program shall only be available to 17 communities which demonstrate a substantial local effort to 18 assist in community development. The department shall develop 19 rules defining "substantial local effort". NEW SUBSECTION. 6. Notwithstanding subsection 4, for 357320 21 fiscal years beginning July 1, 1988, and July 1, 1989, all 22 funds allocated under this program for housing shall be 23 applied to programs under section 220.100, subsection 2, 24 paragraphs "b" and "c". 357325 Sec. 3. Section 15.286, subsection 3, Code 1989, is 26 amended to read as follows: 27 For purposes of this section: 3. 28 "Low income" means an amount less more than one hundred a. 29 percent but less than or equal to one hundred fifty percent of 30 the then current poverty level as published by the federal 31 department of health and human services in the federal 32 register. 33 b. "Moderate income" means an amount less more than one 34 hundred fifty percent but less than or equal to three hundred 35 percent of the then current poverty level as published by the

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1 federal department of health and human services in the federal 2 register.

<u>c. "Very low income" means an amount less than or equal to</u>
<u>4 one hundred percent of the then current poverty level as</u>
<u>5 published by the federal department of health and human</u>
<u>6 services in the federal register.</u>

3/10-7 Sec. 4. Section 98.35, Code 1989, is amended to read as 8 follows:

9 98.35 TAX AND FEES PAID TO GENERAL FUND.

10 The proceeds derived from the sale of stamps and the 11 payment of taxes, fees, and penalties provided for under this 12 chapter, and the permit fees received from all permits issued 13 by the department, shall be credited to the general fund of 14 the state, except as otherwise provided in this section. A11 15 permit fees provided for in this chapter and collected by 16 cities in the issuance of permits granted by the cities shall 17 be paid to the treasurer of the city where the permit is 18 effective, or to another city officer as designated by the 19 council, and credited to the general fund of the city. Permit 20 fees so collected by counties shall be paid to the county 21 treasurer. Three cents of the first five cents received from 22 the sale of each stamp and the payment of the tax on each pack 23 of cigarettes or little cigars, not to exceed four million 24 dollars in a fiscal year, shall be deposited into the 25 revolving fund established by the Iowa finance authority under 26 section 15.287. Deposits under this section to the revolving 27 fund in section 15.287 shall not be made during a fiscal year 28 for which an appropriation from other sources to the revolving 29 fund has been made. However, if the amount of such 30 appropriations does not equal four million dollars or has to 31 be reduced below that amount for any reason, deposits under 32 this section shall be made to the extent that the amount 33 appropriated, less any reduction, is less than four million 34 dollars.



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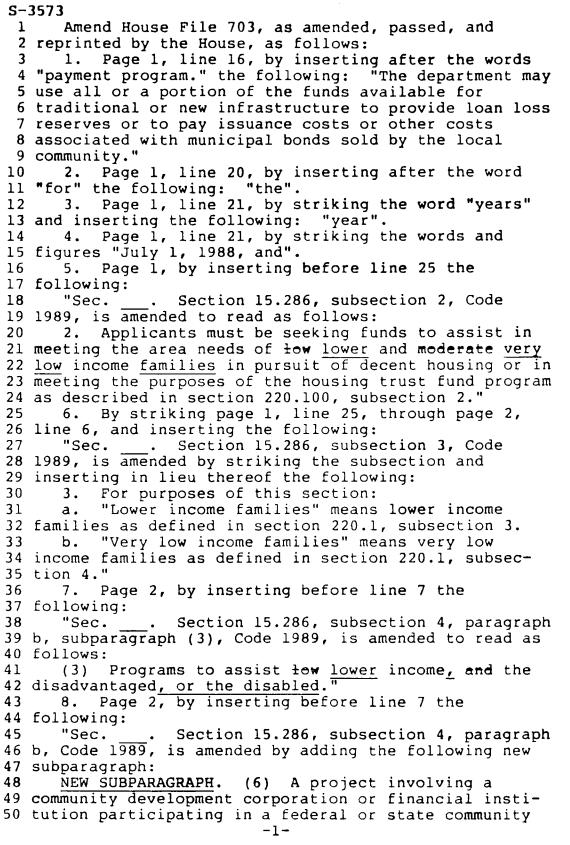
35 Sec. 5. NEW SECTION. 220.134 RURAL COMMUNITY 2000 FUND.

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1 The authority may exercise all of its powers contained in 2 this chapter, including but not limited to the power to issue 3 bonds and notes, to implement and carry out the purposes of 4 the rural community 2000 fund established pursuant to sections 5 15.281 through 15.288. The authority shall issue its bonds 6 and notes for the loan program consistent with the loan 7 program and shall provide that the bonds and notes shall be 8 payable solely from moneys in the revolving fund established 9 pursuant to section 15.287. Funds from the general fund of 10 the state shall not be used to pay interest or principal on 11 obligations of the authority in the event that receipts 12 designated for deposit in the rural community fund are 13 insufficient. The authority is authorized to use up to two 14 and one-half percent of the moneys from the sale of the bonds 15 or notes for the cost of administration of the sale. The 16 authority shall not issue more than thirty million dollars in 17 bonds or notes in any one calendar year and not more than a 18 total dollar amount of one hundred fifty million. 19 Sec. 6. Section 98.35 and section 220.134 shall only be 20 implemented upon executive order of the governor. 21 22 23 24 25 26 27 28 29 30 31 32 33 34 35

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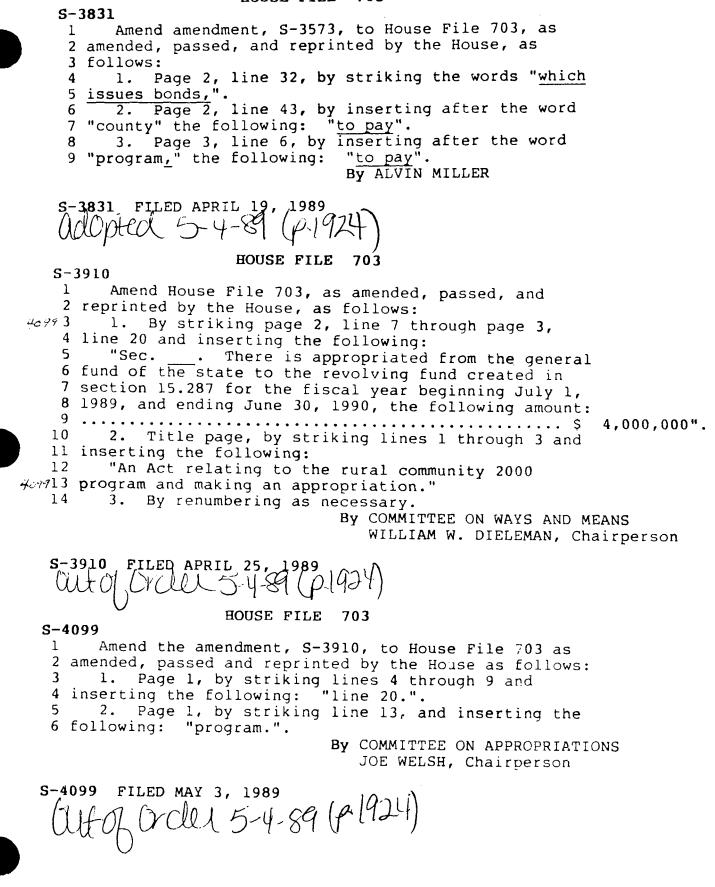
S-3573 Page 2 1 reinvestment program." 9. Page 2, by inserting before line 7 the 2 3 following: 4 "Sec. . Section 15.286, Code 1989, is amended 5 by adding the following new subsection: NEW SUBSECTION. 6. A housing project which re-6 7 ceives funds under the rural community 2000 program, 8 for the portion of the project receiving funding under 9 the rural community 2000 program shall provide, as 10 nearly as practical, that twenty-five percent of the 11 housing units, as nearly as practical, be available 12 for very low income families and seventy-five percent 13 of the housing units be available for lower income 14 families." Page 2, by inserting before line 7, the 15 10. 16 following: 17 "Sec. . Section 15.288, Code 1989, is amended 18 to read as follows: 19 15.288 LOCAL BONDS NOT REQUIRED -- INDEBTEDNESS 20 LIMITATIONS. 21 A city, county, political subdivision, or other 22 municipal corporation shall not be required to issue 23 its bonds to secure loans under the community-and 24 rural-development-loan rural community 2000 program. 25 It is the intent of the general assembly that loans 26 received by a city, county, political subdivision, or 27 other municipal corporation under the loan program 28 shall not constitute an indebtedness of that entity 29 within the meaning of any state constitutional 30 provision or statutory limitation. A city, county, 31 political subdivision, or other municipal corporation, 3631-32 which issues bonds, may repay a loan received through 33 a state funded program by a tax levied for a debt 34 service fund under sections 331.430, subsection 2, and 35 384.4, subsection 2." 11. Page 3, by inserting before line 19 the 36 37 following: "Sec. . Section 331.430, subsection 2, 38 39 paragraph b, Code 1989, is amended to read as follows: 40 b. Interest as it becomes due and the amount 41 necessary to pay, or to create a sinking fund to pay, 42 the principal at maturity of all general obligation 33-43 bonds issued by the county or to create a sinking fund 44 to pay amounts due on loans received through the 45 community and rural development loan program or the 46 rural community 2000 program." 47 12. Page 3, by inserting before line 19, the 48 following: Section 384.4, subsection 2, Code 1989, 49 "Sec. 50 is amended to read as follows: -2-

S-3573
Page 3 1 2. Interest as it becomes due and the amount
2 necessary to pay, or to create a sinking fund to pay,
3 the principal at maturity of all general obligation 4 bonds issued by the city, or to pay, or to create a
5 sinking fund to pay, amounts as due on loans received
3831-6 through the Iowa community development loan program,
7 or to create a sinking fund to pay amounts due on
8 loans received through the community and rural
9 development loan program or the rural community 2000
10 program."
11 13. Renumber as necessary.
By COMMITTEE ON SMALL BUSINESS
AND ECONOMIC DEVELOPMENT
LEONARD L. BOSWELL, Chairperson
S-3573 FILED APRIL 6, 1989 🔨
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Monted 5-4-89 (p.1924)

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HOUSE FILE 703

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H-4436 Amend House File 703, as amended, passed, and 1 2 reprinted by the House, as follows: 453 3 1. Page 1, line 16, by insertin 1. Page 1, line 16, by inserting after the words 4 "payment program." the following: "The department may 5 use all or a portion of the funds available for 6 traditional or new infrastructure to provide loan loss 7 reserves or to pay issuance costs or other costs 8 associated with municipal bonds sold by the local 9 community." Page 1, line 20, by inserting after the word 10 2. 11 "for" the following: "the". 3. Page 1, line 21, by striking the word "years" 12 13 and inserting the following: "year". 4. Page 1, line 21, by striking the words and 14 15 figures "July 1, 1988, and". 4452 16 5. Page 1, by inserting before line 25 the 17 following: 445-7,445118 Section 15.286, subsection 2, Code "Sec. 19 1989, is amended to read as follows: 2. Applicants must be seeking funds to assist in 20 21 meeting the area needs of tow lower and moderate very 22 low income families in pursuit of decent housing or in 23 meeting the purposes of the housing trust fund program 24 as described in section 220.100, subsection 2." 6. By striking page 1, line 25, through page 2, 25 26 line 6, and inserting the following: "Sec. . Section 15.286, subsection 3, Code 27 28 1989, is amended by striking the subsection and 29 inserting in lieu thereof the following: For purposes of this section: 30 3. 31 "Lower income families" means lower income a. 32 families as defined in section 220.1, subsection 3. b. "Very low income families" means very low 33 34 income families as defined in section 220.1, subsec-35 tion 4." 7. Page 2, by inserting before line 7 the 36 37 following: . Section 15.286, subsection 4, paragraph 4452445138 "Sec. 39 b, subparagraph (3), Code 1989, is amended to read as 40 follows: (3) Programs to assist low lower income, and the 41 42 disadvantaged, or the disabled." 8. Page 2, by inserting before line 7 the 43 44 following: Section 15.286, subsection 4, paragraph "Sec. 45 46 b, Code 1989, is amended by adding the following new 47 subparagraph: NEW SUBPARAGRAPH. (6) A project involving a 48 49 community development corporation or financial insti-50 tution participating in a federal or state community -1-

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H-4436 Page 2 1 reinvestment program." 4452 2 9. Page 2, by inserting before line 7 the 3 following: 4 "Sec. Section 15.286, Code 1989, is amended 5 by adding the following new subsection: NEW SUBSECTION. 6. A housing project which re-6 7 ceives funds under the rural community 2000 program, 8 for the portion of the project receiving funding under 9 the rural community 2000 program shall provide, as 10 nearly as practical, that twenty-five percent of the 11 housing units, as nearly as practical, be available 12 for very low income families and seventy-five percent 13 of the housing units be available for lower income 4452, 14 families." 15 Page 2, by inserting before line 7, the 10. 16 following: "Sec. . Section 15.288, Code 1989, is amended 17 18 to read as follows: 15.288 LOCAL BONDS NOT REQUIRED -- INDEBTEDNESS 19 20 LIMITATIONS. #45221 A city, county, political subdivision, or other 22 municipal corporation shall not be required to issue 23 its bonds to secure loans under the community-and 24 rural-development-loan rural community 2000 program. 25 It is the intent of the general assembly that loans 26 received by a city, county, political subdivision, or 27 other municipal corporation under the loan program 28 shall not constitute an indebtedness of that entity 29 within the meaning of any state constitutional 30 provision or statutory limitation. A city, county, 31 political subdivision, or other municipal corporation, 32 may repay a loan received through a state funded 33 program by a tax levied for a debt service fund under 34 sections 331.430, subsection 2, and 384.4, subsection 44 52 35 2." 36 11. Page 3, by inserting before line 19 the 37 following: 38 "Sec. . Section 331.430, subsection 2, 39 paragraph b, Code 1989, is amended to read as follows: 40 Interest as it becomes due and the amount b. 41 necessary to pay, or to create a sinking fund to pay, 42 the principal at maturity of all general obligation 43 bonds issued by the county to pay or to create a 44 sinking fund to pay amounts due on loans received 45 through the community and rural development loan 46 program or the rural community 2000 program." 47 12. Page 3, by inserting before line 19, the 48 following: "Sec. 49 . Section 384.4, subsection 2, Code 1989, 50 is amended to read as follows:

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MAY 5, 1989

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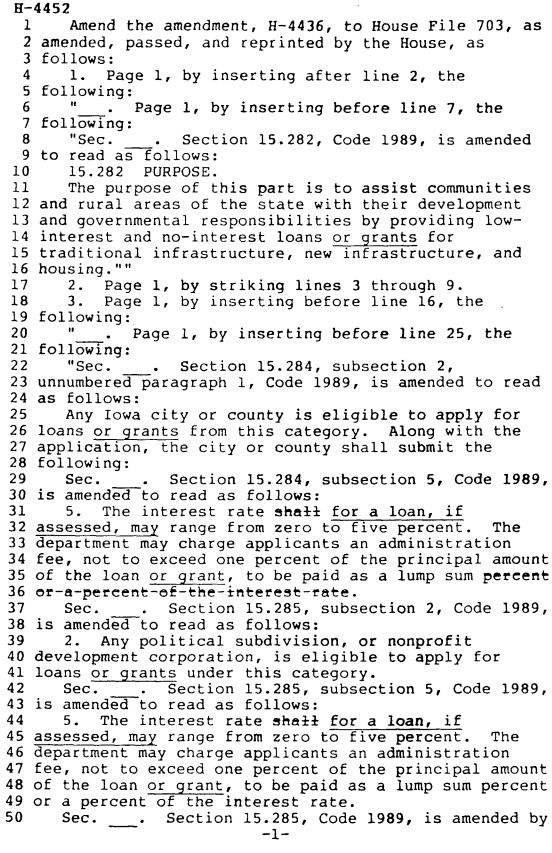


Page 3 1 2. Interest as it becomes due and the amount 2 necessary to pay, or to create a sinking fund to pay, 3 the principal at maturity of all general obligation 4 bonds issued by the city, or to pay, or to create a 5 sinking fund to pay, amounts as due on loans received 6 through the Iowa community development loan program, 7 to pay or to create a sinking fund to pay amounts due 8 on loans received through the community and rural 9 development loan program or the rural community 2000 10 program." 11 13. Renumber as necessary.

RECEIVED FROM THE SENATE

H-4436 FILED MAY 4, 1989 Concurred 5-5-89 (p.2508)

HOUSE FILE 703



H-4452 Page 2 1 adding the following new subsection: NEW SUBSECTION. 6. The new infrastructure 3 category shall include new infrastructure systems or 4 networks of the state of Iowa, its agencies or 5 instrumentalties which the governor, by executive 6 order, finds and determines will provide local 7 communities with the benefits of new infrastructure. 8 Proceeds of bonds issued to fund costs of state new 9 infrastructure shall not be considered moneys 10 available under the program for purposes of the 11 allocation under subsection (4) of section 15.283. 12 Subsections (2), (3), and (5) of this section are not 13 applicable to state new infrastructure. 14 Section 15.286, subsection 1, unnumbered Sec. • 15 paragraph 1, Code 1989, is amended to read as follows: 16 Any Iowa city, county, housing agency, or developer 17 shall be eligible to apply for loans or grants under 18 this category. Along with the application the person 19 shall submit the following:"" Page 1, by striking lines 18 through 24 and 20 4. 21 inserting the following: "Sec. Section 15.286, subsection 2, as 22 • 23 amended by 1989 Iowa Acts, Senate File 112, section 8, 24 is amended to read as follows: Applicants must be seeking funds to assist in 25 2. 26 meeting the area needs of low lower and moderate very 27 low income persons families in pursuit of decent 28 housing or in meeting the purposes of the housing 29 trust fund program as described in section 220.100, 30 subsection 2." Page 1, by striking lines 38 through 42 and 31 5. 32 inserting the following: 33 "Sec. . Section 15.286, subsection 4, paragraph 34 b, subparagraph (3), as amended by 1989 Iowa Acts, 35 Senate File 112, section 9, is amended to read as 36 follows: 37 A-program Programs to assist tow-income (3) 38 persons-and lower income, the disadvantaged, or the 39 disabled." Page 2, by inserting before line 2, the 40 6. 41 following: Page 2, by inserting before line 7, the 42 . 43 following: Section 15.286, subsection 5, Code "Sec. 44 45 1989, is amended to read as follows: Interest charged to applicants shall for a 46 5. 47 loan, may range from zero to five percent. The Iowa 48 finance authority may charge applicants an 49 administration fee, not to exceed one percent of the 50 principal amount of the loan or grant, to be paid as a -2-

H-4452 Page 3 1 lump sum percent7-or-a-percent-of-the-interest-rate."" 2 7. Page 2, by inserting before line 15, the 3 following: 4 11 Page 2, by inserting before line 7, the 5 following: 6 "Sec. Section 15.287, Code 1989, is amended 7 to read as follows: 8 15.287 REVOLVING FUND. 9 The Iowa finance authority shall establish a 10 revolving fund for the program and shall transfer to 11 the department moneys to be administered by the 12 department. The moneys in the revolving fund are 13 appropriated for purposes of the program. 14 Notwithstanding section 8.33, moneys in the fund at 15 the end of a fiscal year shall not revert to any other 16 fund but shall remain in the revolving fund. The fund 17 shall consist of all appropriations, grants, or gifts 18 received by the authority or the department 19 specifically for use under this part; revenues 20 designated in section 98.35* to be deposited in the 21 fund; and all repayments of loans or grants made under 22 this part."" 23 8. Page 2, line 23, by inserting after the word 24 "loans" the following: "or grants". Page 2, line 25, by inserting after the word 25 9. 26 "loans" the following: "or grants". 27 10. Page 2, line 27, by striking the word "loan" 28 and inserting the following: "loan". 29 Page 2, by inserting after line 35, the 11. 30 following: 31 38 . By striking page 2, line 35 through page 3, 32 line 18, and inserting the following: 33 "Sec. . NEW SECTION. 220.134 RURAL COMMUNITY 34 2000 FINANCING PROGRAM -- DEFINITIONS FUNDING -- BONDS 35 AND NOTES. 36 1. The authority shall cooperate with the 37 department of economic development in the creation, 38 administration, and financing of the rural community 39 2000 financing program established in sections 15.281 40 through 15.287. 41 2. Terms used in this part have the meanings given 42 them in sections 15.281 through 15.287 unless the 43 context requires otherwise. 44 The authority may issue its bonds and notes for 3. 45 the purpose of funding the revolving fund created 46 under section 15.287 and for the purpose of refunding 47 any of its bond or notes issued for purposes under 48 this section. 49 4. The authority may enter into one or more 50 lending agreements or purchase agreements with one or -3-

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HOUSE CLIP SHEET

MAY 5, 1989

Page 27

H-4452 Page 1 more bondholders or noteholders containing the terms 2 and conditions of the repayment of and the security 3 for the bonds or notes. The authority and the 4 bondholders or noteholders or a trustee agent 5 designated by the authority may enter into agreements 6 to provide for any of the following: 7 That the proceeds of the bonds and notes and a. 8 the investments of the proceeds may be received, held, 9 and disbursed by the authority or by a trustee or 10 agent designated by the authority. 11 b. That the bondholders or noteholders or a 12 trustee or agent designated by the authority may 13 collect, invest, and apply the amount payable under 14 the loan agreements or any other instruments securing 15 the debt obligations under the loan agreements. 16 That the bondholders or noteholders may enforce с. 17 the remedies provided in the loan agreements or other 18 instruments on their own behalf without the 19 appointment or designation of a trustee. If there is 20 a default in the principal of or interest on the bonds 21 or notes or in the performance of any agreement 22 contained in the loan agreements or other instruments, 23 the payment or performance may be enforced in 24 accordance with the loan agreement or other 25 instrument. 26 Other terms and conditions as deemed necessary d. 27 or appropriate by the authority. 28 The powers granted the authority under this 5. 29 section are in addition to other powers contained in 30 this chapter. All other provisions of this chapter, 31 except section 220.28, subsection 4, apply to bonds or 32 notes issued and powers granted to the authority under 33 this section, except to the extent they are 34 inconsistent with this section. NEW SECTION. 35 Sec. 220.135 SECURITY --36 RESERVE FUNDS -- PLEDGES -- NONLIABILITY -- IRREVOCABLE 37 CONTRACTS. 38 1. The authority shall provide in the resolution, 39 trust agreement, or other instrument authorizing the 40 issuance of its bonds or notes pursuant to section 41 220.134 that the principal of, premium, and interest 42 on the bonds or notes are payable solely out of the 43 pledged receipts as designated in the resolution, 44 trust agreement, or other instrument authorizing the 45 issuance of the bonds. Except for those tax revenues 46 deposited in the revolving loan fund created under 47 section 15.287, the state shall not appropriate tax 48 revenues, directly or indirectly, to the authority for 49 the payment of its bonds, notes, or obligations issued 50 under section 220.134.

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Page 5

1 For purposes of this section, unless the context 2 otherwise requires: "pledged receipt" means the 3 revenues and receipts received or to be received by 4 the authority from grants, gifts, or payments on 5 guarantees made to the authority by any person, from 6 accrued interest received from the sale of 7 obligations, from income from the investment of 8 special funds of the authority, including the 9 revolving fund established under section 15.287, from 10 the revenues and receipts deposited in the revolving 11 fund established under section 15.287, and from any 12 other moneys which are available for the payment of 13 principal, premium, if any, or interest on the bonds, 14 notes, or other obligation issued under section 15 220.134.

16 2. The authority may establish reserve funds to 17 secure one or more issues of its bonds or notes. The 18 authority may deposit in a reserve fund established 19 under this subsection proceeds of the sale of its 20 bonds or notes and other money which is made available 21 from any other source.

22 3. It is the intention of the general assembly 23 that a pledge made in respect of bonds or notes shall 24 be valid and binding from the time the pledge is made, 25 that the money or property so pledged and received 26 after the pledge by the authority shall immediately be 27 subject to the lien of the pledge without physical 28 delivery or further act, and that the lien of the 29 pledge shall be valid and binding as against all 30 parties having claims of any kind in tort, contract, 31 or otherwise against the authority, whether or not the 32 parties have notice of the lien. The resolution, 33 trust agreement, or any other instrument by which a 34 pledge is created does not need to be recorded or 35 filed under the uniform commercial code, chapter 554, 36 to be valid, binding, or effective against the 37 parties.

38 4. Neither the members of the authority nor 39 persons executing the bonds or notes are liable 40 personally on the bonds or notes or are subject to 41 personal liability or accountability by reason of the 42 issuance of the bonds or notes.

5. The bonds or notes issued by the authority are 44 not an indebtedness or other liability of the state or 45 of a political subdivision of the state within the 46 meaning of any constitutional or statutory debt 47 limitations but are special obligations of the 48 authority, and are payable solely out of pledged 49 receipts to the extent that the pledged receipts are 50 designated in the resolution, trust agreement, or

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H-4452

Page 6 1 other instrument of the authority authorizing the 2 issuance of the bonds or notes as being available as 3 security for such bonds or notes. The authority shall 4 not pledge the faith or credit of the state or of a 5 political subdivision of the state to the payment of 6 any bonds or notes. The issuance of any bonds or 7 notes by the authority does not directly, indirectly, 8 or contingently obligate the state or a political 9 subdivision of the state to apply moneys from, or to 10 levy or pledge any form of taxation whatever, to the 11 payment of the bonds or notes. 12 6. The state pledges to and agrees with the 13 holders of bonds or notes issued under the rural 14 community 2000 financing program, that the state will 15 not limit or alter the rights and powers vested in the 16 authority to fulfill the terms of a contract made by 17 the authority with respect to the bonds or notes, or 18 in any way impair the rights and remedies of the 19 holders until the bonds or notes, together with the 20 interest on the bonds or notes, including interest on 21 unpaid installments of interest, and all costs and 22 expenses in connection with an action or proceeding by 23 or on behalf of the holders, are fully met and 24 discharged. The authority is authorized to include 25 this pledge and agreement of the state, as it refers 26 to holders of bonds or notes of the authority, in a 27 contract with the holders. 28 7. The authority is authorized to use up to two 29 and one-half percent of the moneys appropriated under 30 section 98.35 to advance the costs of issuance of such 31 bonds and notes and for administration of the rural 32 community 2000 financing program. 33 8. The authority shall not issue more than thirty 34 million dollars in bonds or notes in any one fiscal 35 year and not more than a total dollar amount of one 36 hundred fifty million shall be outstanding at any Bonds issued to fund new infrastructure of the 37 time. 38 state shall not exceed one-third of the maximum and 39 shall not be limited as to the amount which may be 40 issued in any one fiscal year. Sec. 220.136 ADOPTION OF 41 • NEW SECTION. 42 RULES. The authority shall adopt rules pursuant to chapter 43 44 17A to implement sections 220.134 and 220.135. The 45 rules shall provide for additional objective criteria 46 for the ranking of applications for grants. Not less 47 than fifty percent weight shall be given to financial 48 need, giving appropriate allowance to such factors as 49 legal and economic capacity to incur debt, local tax 50 levels, local effort, costs of vital services

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MAY 5, 1989 🖺

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Page 7 1 including sewer and water, unmet needs for basic 2 services, per capita income, and the extent to which a 3 project is calculated to improve the conditions which 4 result in greater financial need. No grant shall be 5 for less than ten percent or more than thirty percent 6 of the reasonable cost of a project. The rules shall 7 not impose restrictions on local costs in addition to 8 chapter 384, division VI."" 9 By striking page 2, line 36 through page 3, 10 line 10. 11 By renumbering as necessary. By SWARTZ of Marshall H-4452 FILED MAY 4, 1989 MURIC 5.5-89(p.1508) HOUSE FILE 703 H-4451 1 Amend Senate amendment, H-4436, to House File 703, 2 as amended, passed, and reprinted by the House, as 3 follows: Page 1, by striking lines 18 through 24 and 4 1. 5 inserting the following: 6 "Sec. . Section 15.286, subsection 2, as 7 amended by 1989 Iowa Acts, Senate File 112, section 8, 8 is amended to read as follows: 2. Applicants must be seeking funds to assist in 9 10 meeting the area needs of tow lower and moderate very 11 low income persons families in pursuit of decent 12 housing or in meeting the purposes of the housing 13 trust fund program as described in section 220.100, 14 subsection 2." Page 1, by striking lines 38 through 42 and 2. 16 inserting the following: "Sec. ___. Section 15.286, subsection 4, paragraph 17 18 b, subparagraph (3), as amended by 1989 Iowa Acts, 19 Senate File 112, section 9, is amended to read as 20 follows: 21 (3)

A-program Programs to assist low-income 22 persons-and lower income, the disadvantaged, or the 23 disabled."

autop Under 55-89 (p.2508)

H-4451 FILED MAY 4, 1989

By SWARTZ of Marshall





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HOUSE AMENDMENT TO SENATE AMENDMENT TO HOUSE FILE 703

S-4136 1 Amend the amendment, H-4436, to House File 703, as 2 amended, passed, and reprinted by the House, as 3 follows: 4 1. Page 1, by inserting after line 2, the 5 following: 6 " . Page 1, by inserting before line 7, the 7 following: . Section 15.282, Code 1989, is amended 8 "Sec. 9 to read as follows: 10 15.282 PURPOSE. 11 The purpose of this part is to assist communities 12 and rural areas of the state with their development 13 and governmental responsibilities by providing low-14 interest and no-interest loans or grants for 15 traditional infrastructure, new infrastructure, and 16 housing."" 17 2. Page 1, by striking lines 3 through 9. 18 3. Page 1, by inserting before line 16, the 19 following: " . Page 1, by inserting before line 25, the 20 21 following: 22 "Sec. . Section 15.284, subsection 2, 23 unnumbered paragraph 1, Code 1989, is amended to read 24 as follows: 25 Any Iowa city or county is eligible to apply for 26 loans or grants from this category. Along with the 27 application, the city or county shall submit the 28 following: 29 Section 15.284, subsection 5, Code 1989, Sec. 30 is amended to read as follows: The interest rate shall for a loan, if 31 5. 32 assessed, may range from zero to five percent. The 33 department may charge applicants an administration 34 fee, not to exceed one percent of the principal amount 35 of the loan or grant, to be paid as a lump sum percent 36 or-a-percent-of-the-interest-rate. 37 Sec. . Section 15.285, subsection 2, Code 1989, 38 is amended to read as follows: Any political subdivision, or nonprofit 39 2. 40 development corporation, is eligible to apply for 41 loans or grants under this category. Section 15.285, subsection 5, Code 1989, 42 Sec. _. 43 is amended to read as follows: 44 5. The interest rate shall for a loan, if 45 assessed, may range from zero to five percent. The 46 department may charge applicants an administration 47 fee, not to exceed one percent of the principal amount 48 of the loan or grant, to be paid as a lump sum percent 49 or a percent of the interest rate. 50 Sec. . Section 15.285, Code 1989, is amended by -1-

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S-4136 Page 2 1 adding the following new subsection: 2 NEW SUBSECTION. 6. The new infrastructure 3 category shall include new infrastructure systems or 4 networks of the state of Iowa, its agencies or 5 instrumentalties which the governor, by executive 6 order, finds and determines will provide local 7 communities with the benefits of new infrastructure. 8 Proceeds of bonds issued to fund costs of state new 9 infrastructure shall not be considered moneys 10 available under the program for purposes of the 11 allocation under subsection (4) of section 15.283. 12 Subsections (2), (3), and (5) of this section are not 13 applicable to state new infrastructure. 14 Sec. . Section 15.286, subsection 1, unnumbered 15 paragraph 1, Code 1989, is amended to read as follows: Any Iowa city, county, housing agency, or developer 16 17 shall be eligible to apply for loans or grants under 18 this category. Along with the application the person 19 shall submit the following:"" 20 4. Page 1, by striking lines 18 through 24 and 21 inserting the following: 22 "Sec. . Section 15.286, subsection 2, as 23 amended by 1989 Iowa Acts, Senate File 112, section 8, 24 is amended to read as follows: 25 2. Applicants must be seeking funds to assist in 26 meeting the area needs of tow lower and moderate very 27 low income persons families in pursuit of decent 28 housing or in meeting the purposes of the housing 29 trust fund program as described in section 220.100, 30 subsection 2." 5. Page 1, by striking lines 38 through 42 and 31 32 inserting the following: "Sec. 33 . Section 15.286, subsection 4, paragraph 34 b, subparagraph (3), as amended by 1989 Iowa Acts, 35 Senate File 112, section 9, is amended to read as 36 follows: 37 A-program Programs to assist low-income (3) 38 persons-and lower income, the disadvantaged, or the 39 disabled." 6. Page 2, by inserting before line 2, the 40 41 following: " . Page 2, by inserting before line 7, the 42 43 following: . Section 15.286, subsection 5, Code 44 "Sec. 45 1989, is amended to read as follows: 5. Interest charged to applicants shall for a 46 The Iowa 47 loan, may range from zero to five percent. 48 finance authority may charge applicants an 49 administration fee, not to exceed one percent of the 50 principal amount of the loan or grant, to be paid as a -2-

The fund

S-4136 Page 3 1 lump sum percent7-or-a-percent-of-the-interest-rate."" 7. Page 2, by inserting before line 15, the 2 3 following: 11 . Page 2, by inserting before line 7, the 4 5 following: . Section 15.287, Code 1989, is amended 6 "Sec. 7 to read as follows: 8 15.287 REVOLVING FUND. 9 The Iowa finance authority shall establish a 10 revolving fund for the program and shall transfer to 11 the department moneys to be administered by the 12 department. The moneys in the revolving fund are 13 appropriated for purposes of the program. 14 Notwithstanding section 8.33, moneys in the fund at 15 the end of a fiscal year shall not revert to any other 16 fund but shall remain in the revolving fund. 17 shall consist of all appropriations, grants, or gifts 18 received by the authority or the department 19 specifically for use under this part; revenues 20 designated in section 98.35* to be deposited in the 21 fund; and all repayments of loans or grants made under 22 this part."" 23 8. Page 2, line 23, by inserting after the word 24 "loans" the following: "or grants". 25 9. Page 2, line 25, by inserting after the word 26 "loans" the following: "or grants". 10. Page 2, line 27, by striking the word "loan" 27 28 and inserting the following: "toan". 29 11. Page 2, by inserting after line 35, the 30 following: " . By striking page 2, line 35 through page 3, 31 32 line 18, and inserting the following: "Sec. NEW SECTION. 33 220.134 RURAL COMMUNITY 34 2000 FINANCING PROGRAM -- DEFINITIONS FUNDING -- BONDS 35 AND NOTES. 36 1. The authority shall cooperate with the 37 department of economic development in the creation, 38 administration, and financing of the rural community 39 2000 financing program established in sections 15.281 40 through 15.287. 41 2. Terms used in this part have the meanings given 42 them in sections 15.281 through 15.287 unless the 43 context requires otherwise. 44 3. The authority may issue its bonds and notes for 45 the purpose of funding the revolving fund created

46 under section 15.287 and for the purpose of refunding 47 any of its bond or notes issued for purposes under 48 this section.

49 4. The authority may enter into one or more 50 lending agreements or purchase agreements with one or -3-

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Page 1 more bondholders or noteholders containing the terms 2 and conditions of the repayment of and the security 3 for the bonds or notes. The authority and the 4 bondholders or noteholders or a trustee agent 5 designated by the authority may enter into agreements 6 to provide for any of the following: 7 That the proceeds of the bonds and notes and a. 8 the investments of the proceeds may be received, held, 9 and disbursed by the authority or by a trustee or 10 agent designated by the authority. That the bondholders or noteholders or a 11 b. 12 trustee or agent designated by the authority may 13 collect, invest, and apply the amount payable under 14 the loan agreements or any other instruments securing 15 the debt obligations under the loan agreements. 16 c. That the bondholders or noteholders may enforce 17 the remedies provided in the loan agreements or other 18 instruments on their own behalf without the 19 appointment or designation of a trustee. If there is 20 a default in the principal of or interest on the bonds 21 or notes or in the performance of any agreement 22 contained in the loan agreements or other instruments, 23 the payment or performance may be enforced in 24 accordance with the loan agreement or other 25 instrument. 26 d. Other terms and conditions as deemed necessary 27 or appropriate by the authority. 28 5. The powers granted the authority under this 29 section are in addition to other powers contained in 30 this chapter. All other provisions of this chapter, 31 except section 220.28, subsection 4, apply to bonds or 32 notes issued and powers granted to the authority under 33 this section, except to the extent they are 34 inconsistent with this section. 35 Sec. NEW SECTION. 220.135 SECURITY --36 RESERVE FUNDS -- PLEDGES -- NONLIABILITY -- IRREVOCABLE 37 CONTRACTS. 38 1. The authority shall provide in the resolution, 39 trust agreement, or other instrument authorizing the 40 issuance of its bonds or notes pursuant to section 41 220.134 that the principal of, premium, and interest 42 on the bonds or notes are payable solely out of the 43 pledged receipts as designated in the resolution, 44 trust agreement, or other instrument authorizing the 45 issuance of the bonds. Except for those tax revenues 46 deposited in the revolving loan fund created under 47 section 15.287, the state shall not appropriate tax 48 revenues, directly or indirectly, to the authority for 49 the payment of its bonds, notes, or obligations issued 50 under section 220.134.

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Page 5 For purposes of this section, unless the context 1 2 otherwise requires: "pledged receipt" means the 3 revenues and receipts received or to be received by 4 the authority from grants, gifts, or payments on 5 guarantees made to the authority by any person, from 6 accrued interest received from the sale of 7 obligations, from income from the investment of 8 special funds of the authority, including the 9 revolving fund established under section 15.287, from 10 the revenues and receipts deposited in the revolving 11 fund established under section 15.287, and from any 12 other moneys which are available for the payment of 13 principal, premium, if any, or interest on the bonds, 14 notes, or other obligation issued under section 15 220.134.

16 2. The authority may establish reserve funds to 17 secure one or more issues of its bonds or notes. The 18 authority may deposit in a reserve fund established 19 under this subsection proceeds of the sale of its 20 bonds or notes and other money which is made available 21 from any other source.

3. It is the intention of the general assembly 22 23 that a pledge made in respect of bonds or notes shall 24 be valid and binding from the time the pledge is made, 25 that the money or property so pledged and received 26 after the pledge by the authority shall immediately be 27 subject to the lien of the pledge without physical 28 delivery or further act, and that the lien of the 29 pledge shall be valid and binding as against all 30 parties having claims of any kind in tort, contract, 31 or otherwise against the authority, whether or not the 32 parties have notice of the lien. The resolution, 33 trust agreement, or any other instrument by which a 34 pledge is created does not need to be recorded or 35 filed under the uniform commercial code, chapter 554, 36 to be valid, binding, or effective against the 37 parties.

38 4. Neither the members of the authority nor 39 persons executing the bonds or notes are liable 40 personally on the bonds or notes or are subject to 41 personal liability or accountability by reason of the 42 issuance of the bonds or notes.

43 5. The bonds or notes issued by the authority are 44 not an indebtedness or other liability of the state or 45 of a political subdivision of the state within the 46 meaning of any constitutional or statutory debt 47 limitations but are special obligations of the 48 authority, and are payable solely out of pledged 49 receipts to the extent that the pledged receipts are 50 designated in the resolution, trust agreement, or



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Page

6 1 other instrument of the authority authorizing the 2 issuance of the bonds or notes as being available as 3 security for such bonds or notes. The authority shall 4 not pledge the faith or credit of the state or of a 5 political subdivision of the state to the payment of 6 any bonds or notes. The issuance of any bonds or 7 notes by the authority does not directly, indirectly, 8 or contingently obligate the state or a political 9 subdivision of the state to apply moneys from, or to 10 levy or pledge any form of taxation whatever, to the 11 payment of the bonds or notes. 12 6. The state pledges to and agrees with the 13 holders of bonds or notes issued under the rural 14 community 2000 financing program, that the state will 15 not limit or alter the rights and powers vested in the 16 authority to fulfill the terms of a contract made by 17 the authority with respect to the bonds or notes, or 18 in any way impair the rights and remedies of the 19 holders until the bonds or notes, together with the 20 interest on the bonds or notes, including interest on 21 unpaid installments of interest, and all costs and 22 expenses in connection with an action or proceeding by 23 or on behalf of the holders, are fully met and 24 discharged. The authority is authorized to include 25 this pledge and agreement of the state, as it refers 26 to holders of bonds or notes of the authority, in a 27 contract with the holders. 28 The authority is authorized to use up to two 7. 29 and one-half percent of the moneys appropriated under 30 section 98.35 to advance the costs of issuance of such 31 bonds and notes and for administration of the rural 32 community 2000 financing program. The authority shall not issue more than thirty 33 8. 34 million dollars in bonds or notes in any one fiscal 35 year and not more than a total dollar amount of one 36 hundred fifty million shall be outstanding at any 37 time. Bonds issued to fund new infrastructure of the 38 state shall not exceed one-third of the maximum and 39 shall not be limited as to the amount which may be 40 issued in any one fiscal year. NEW SECTION. 220.136 ADOPTION OF 41 Sec. . 42 RULES. 43 The authority shall adopt rules pursuant to chapter 44 17A to implement sections 220.134 and 220.135. The 45 rules shall provide for additional objective criteria 46 for the ranking of applications for grants. Not less 47 than fifty percent weight shall be given to financial

49 legal and economic capacity to incur debt, local tax 50 levels, local effort, costs of vital services

48 need, giving appropriate allowance to such factors as

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1 including sewer and water, unmet needs for basic 2 services, per capita income, and the extent to which a 3 project is calculated to improve the conditions which 4 result in greater financial need. No grant shall be 5 for less than ten percent or more than thirty percent 6 of the reasonable cost of a project. The rules shall 7 not impose restrictions on local costs in addition to 8 chapter 384, division VI."" 9 12. By striking page 2, line 36 through page 3, 10 line 10. 11 13. By renumbering as necessary.

RECEIVED FROM THE HOUSE

S-4136 FILED MAY 5, 1989 ADOPTED 55-89 (p-1987)

NSB

ECONOMIC DEVELOPMENT

- porte

HOUSE FILE $\frac{703}{2}$ BY (PROPOSED COMMITTEE ON ECONOMIC DEVELOPMENT BILL)

Passed	House,	Date	Passed	Senate,	Date	<u>.</u>
Vote:	Ayes	Nays	Vote:	Ayes	Nays	
	Ap	pproved				

A BILL FOR

1 An Act relating to the financing for the community and rural development loan program and authorizing the issuance of bonds and notes by the Iowa finance authority for the program. 4 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA:

S.F. _____ H.F. ____

1 Section 1. Section 98.35, Code 1989, is amended to read as
2 follows:

3 98.35 TAX AND FEES PAID TO GENERAL FUND.

The proceeds derived from the sale of stamps and the 4 5 payment of taxes, fees and penalties provided for under this 6 chapter, and the permit fees received from all permits issued 7 by the department, shall be credited to the general fund of 8 the state, except as otherwise provided in this section. All 9 permit fees provided for in this chapter and collected by 10 cities in the issuance of permits granted by the cities shall 11 be paid to the treasurer of the city where the permit is 12 effective, or to another city officer as designated by the 13 council, and credited to the general fund of the city. Permit 14 fees so collected by counties shall be paid to the county 15 treasurer. One and one-half cents of the first five cents 16 received from the sale of each stamp and the payment of the 17 tax on each pack of cigarettes or little cigars, not to exceed 18 four million dollars in a fiscal year, shall be deposited into 19 the revolving fund established by the Iowa finance authority 20 under section 15.287. Deposits under this section to the 21 revolving fund in section 15.287 shall not be made during a 22 fiscal year for which an appropriation from other sources to 23 the revolving fund has been made. However, if the amount of 24 such appropriations does not equal four million dollars or has 25 to be reduced below that amount for any reason, deposits under 26 this section shall be made to the extent that the amount 27 appropriated, less any reduction, is less than four million 28 dollars.

29 Sec. 2. <u>NEW SECTION</u>. 220.134 COMMUNITY AND RURAL 30 DEVELOPMENT LOAN PROGRAM.

The authority may exercise all of its powers contained in this chapter, including but not limited to the power to issue bonds and notes, to implement and carry out the purposes of the community and rural development loan program established pursuant to sections 15.281 through 15.288. The authority

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S.F. _____ H.F. ___

1 shall issue its bonds and notes for the loan program 2 consistent with the loan program and shall provide that the 3 bonds and notes shall be payable solely from moneys in the 4 revolving fund established pursuant to section 15.287. The 5 authority shall not issue more than fifteen million dollars in 6 bonds or notes in any one calendar year.

7

EXPLANATION

8 The bill provides that one and one-half cents of the first 9 five cents of the tax received from the cigarette tax on each 10 pack of cigarettes or little cigars is to be deposited in the 11 revolving fund created for the community and rural development 12 loan program. The amount to be deposited in a fiscal year is 13 not to exceed \$4,000,000. If funds are appropriated from 14 other sources to the fund and the amount is less than 15 \$4,000,000, then the amount to be deposited from the cigarette 16 tax is an amount equal to the excess of \$4,000,000 over the 17 amount appropriated from the other sources. The bill 18 authorizes the Iowa finance authority to issue bonds and notes 19 for purposes of the program.

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MARCH 30, 1989

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HOUSE FILE 703 FISCAL NOTE

A fiscal note for HOUSE FILE 703 is hereby submitted pursuant to Joint Rule 17. Data used in developing this fiscal note is available from the Legislative Fiscal Bureau to members of the Legislature upon request.

House File 703 changes the title of Community Rural Development Loan Program to Rural Community 2000 Program. The bill provides that three cents of the first five cents of the tax received from the cigarette tax on each pack of cigarettes or little cigars is to be deposited in the revolving fund created for the Rural Community 2000 Program. The amount to be deposited in a fiscal year is not to exceed \$4,000,000. If funds are appropriated from other sources to the fund and the amount is less than \$4,000,000, then the amount to be deposited from the cigarette tax is an amount equal to the excess of \$4,000,000 over the amount appropriated from the other sources.

The Bill authorizes the Iowa Finance Authority to issue bonds and notes for purposes of the Program. The Authority shall issue its bonds and notes for the loan program consistent with the loan program and shall provide that the bonds and notes shall be payable solely from moneys in the revolving fund established pursuant to Section 15.288. The Bill also provides that the setting aside of cigarette taxes for the Program and the power to issue bonds are to be implemented only upon execution order of the governor.

ASSUMPTIONS:

 Administrative costs will be born out of the appropriation and not loan origination fees. 1989 administrative costs were limited to fees only. FISCAL IMPACT:

· · · ·	F	Fiscal Year 1990			Fiscal Year 1991	
	Current	Proposed	Increase		Current	Proposed
	Law	Law	(Decrease)		Law	Law
REVENUE			· · · ·			
Lottery CRDLP	\$4,650,000	\$ O	\$ O	\$	0	\$ O
Cigarette Tax	0	4,000,000	(650,000)	4	,000,000	4,000,000
Total	\$4,650,000	\$4,000,000	\$(650,000)	\$ 4	,000,000	\$4,000,000
					-	
EXPENDITURES						
Salaries	\$ 0	\$ 47,000	\$ 47,000	\$	50,000	\$ 50,000
Support	0	20,000	20,000	•	21,500	21,500
Loans To Comm	4,650,000	3,933,000	(717,000)	3	,928,500	3,928,500
Total	\$4,650,000	\$4,000,000	\$(<u>650,000</u>)	\$4	,000,000	\$4,000,000
$\mathbf{Y}_{i} = \{\mathbf{y}_{i}, \dots, \mathbf{y}_{i}\}$						
NET EFFECT	· · · · · · · · · · · · · · · · · · ·		\$(650,000)			
NET EFFECT	-		\$(<u>650,000</u>)			

Source: Department of Economic Development

(LSB 4086hv, KNM)

FILED MARCH 29, 1989

BY DENNIS PROUTY, FISCAL DIRECTOR



OFFICE OF THE GOVERNOR

STATE CAPITOL DES MOINES, IOWA 50319

TERRY E. BRANSTAD

June 5, 1989

The Honorable Elaine Baxter Secretary of State State Capitol Building L O C A L

Dear Madam Secretary:

I hereby transmit House File 703, an act relating to the financing for the rural community 2000 program and authorizing the issuance of bonds and notes by the Iowa Finance Authority for the program.

House File 703 establishes a Rural Community 2000 program. This is the so-called CORDLAP program that was put in place last year. It is designed to provide financial assistance to local governments for infrastructure improvements. The bill also establishes the possibility of raising revenues through debt financing to augment the program. These bonds would be issued by the Iowa Finance Authority and would be secured by repayments of loans made under the program. However, the bill also earmarks up to three cents of the cigarette tax revenues received by the state to be used to back these bonds, if needed.

This bill appropriately expands the CORDLAP program by authorizing the use of grants as well as lower or no interest loans when providing assistance to local communities' infrastructure needs. Specifically, many communities in Iowa need grants from the state in order to develop new water systems or develop regional water systems because of the lingering drought.

House File 703 is, therefore, approved on this date with the following exceptions which I hereby disapprove.

The Honorable Elaine Baxter June 5, 1989 Page two

I am unable to approve the item designated as Section 18, in its entirety and Section 20, Subsection 7, in its entirety.

These provisions in House File 703 set a very dangerous financial precedent for this state. They would authorize the use of what are normally general fund revenues -- cigarette taxes -- to pay off debt obligated by the Iowa Finance Authority. Earmarking state revenues in such a fashion substantially reduces the flexibility of the state in dealing with changing financial needs. Moreover, tieing up general fund revenues to pay off debt is fiscally unwise and flies in the face of our efforts to restore the state's fiscal house to good order. Earmarking of cigarette taxes could just be the first move to finance debt through use of earmarked general fund tax revenues. Extended to its logical conclusion, such earmarking would hamstring the state's ability to respond to changing needs and force our children and grandchildren to pay off debts that we incur.

With this action, I am not eliminating the ability of the Rural Community 2000 program to obtain additional financing through revenue bonds. However, those revenue bonds would have to be backed solely by loan proceeds that are pledged by the recipient of the loans. In addition, we have separately authorized the Iowa Finance Authority to use bond bank authority to pool local bond issues to provide greater opportunities for financing essential local infrastructure projects.

For the above reasons, I hereby respectfully disapprove these items in accordance with Amendment IV of the Amendments of 1968 to the Constitution of the State of Iowa. All other items in House File 703 are hereby approved as of this date.

Sincerely, • Tung E Brandled

Terry E. Branstad Governor

TEB:cd

cc: Secretary of the Senate Chief Clerk of the House

HOUSE FILE 703

AN ACT

RELATING TO THE FINANCING FOR THE RURAL COMMUNITY 2000 PROGRAM AND AUTHORIZING THE ISSUANCE OF BONDS AND NOTES BY THE IOWA FINANCE AUTHORITY FOR THE PROGRAM.

BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA:

Section 1. Section 15.281, Code 1989, is amended to read as follows:

15.281 COMMUNITY-AND-RURAL-DEVELOPMENT-LOAN <u>RURAL</u> COMMUNITY 2000 PROGRAM.

This part shall be known as the "Community-and-Rural Bevelopment-Boan <u>Rural Community 2000</u> Program".

Sec. 2. Section 15.282, Code 1989, is amended to read as follows:

15.282 PURPOSE.

The purpose of this part is to assist communities and rural areas of the state with their development and governmental responsibilities by providing low-interest and no-interest loans or grants for traditional infrastructure, new infrastructure, and housing.

Sec. 3. Section 15.283, Code 1989, is amended by adding the following new subsections:

NEW SUBSECTION. 5. The department may establish an interest or principal payment program to pay up to all the interest or an amount of principal equal to the total interest amount due on municipal bonds sold by the local community as authorized by this section. The department may use part or all of the moneys available for traditional or new infrastructure assistance for the interest or principal payment program. The program shall only be available to communities which demonstrate a substantial local effort to assist in community development. The department shall develop rules defining "substantial local effort". NEW SUBSECTION. 6. Notwithstanding subsection 4, for the fiscal year beginning July 1, 1989, all funds allocated under this program for housing shall be applied to programs under section 220.100, subsection 2, paragraphs "b" and "c".

Sec. 4. Section 15.284, subsection 2, unnumbered paragraph 1, Code 1989, is amended to read as follows:

Any Iowa city or county is eligible to apply for loans or grants from this category. Along with the application, the city or county shall submit the following:

Sec. 5. Section 15.284, subsection 5, Code 1989, is amended to read as follows:

5. The interest rate shall for a loan, if assessed, may range from zero to five percent. The department may charge applicants an administration fee, not to exceed one percent of the principal amount of the loan or grant, to be paid as a lump sum percent-or-a-percent-of-the-interest-rate.

Sec. 6. Section 15.285, subsection 2, Code 1989, is amended to read as follows:

2. Any political subdivision, or nonprofit development corporation, is eligible to apply for loans <u>or grants</u> under this category.

Sec. 7. Section 15.285, subsection 5, Code 1989, is amended to read as follows:

5. The interest rate shall for a loan, if assessed, may range from zero to five percent. The department may charge applicants an administration fee, not to exceed one percent of the principal amount of the loan or grant, to be paid as a lump sum percent or a percent of the interest rate.

Sec. 8. Section 15.285, Code 1989, is amended by adding the following new subsection:

<u>NEW SUBSECTION</u>. 6. The new infrastructure category shall include new infrastructure systems or networks of the state of Iowa, its agencies or instrumentalities which the governor, by executive order, finds and determines will provide local communities with the benefits of new infrastructure. Proceeds of bonds issued to fund costs of state new infrastructure shall not be considered moneys available under the program for

purposes of the allocation under subsection (4) of section 15.283. Subsections (2), (3), and (5) of this section are not applicable to state new infrastructure.

Sec. 9. Section 15.286, subsection 1, unnumbered paragraph 1, Code 1989, is amended to read as follows:

Any Iowa city, county, housing agency, or developer shall be eligible to apply for loans <u>or grants</u> under this category. Along with the application the person shall submit the following:

Sec. 10. Section 15.286, subsection 2, as amended by 1989 Iowa Acts, Senate File 112, section 8, is amended to read as follows:

2. Applicants must be seeking funds to assist in meeting the area needs of $\frac{1}{10W}$ lower and moderate <u>very low</u> income persons <u>families</u> in pursuit of decent housing or in meeting the purposes of the housing trust fund program as described in section 220.100, subsection 2.

Sec. 11. Section 15.286, subsection 3, Code 1989, is amended by striking the subsection and inserting in lieu thereof the following:

3. For purposes of this section:

a. "Lower income families" means lower income families as defined in section 220.1, subsection 3.

b. "Very low income families" means very low income families as defined in section 220.1, subsection 4.

Sec. 12. Section 15.286, subsection 4, paragraph b, subparagraph (3), as amended by 1989 Iowa Acts, Senate File 112, section 9, is amended to read as follows:

(3) A-program <u>Programs</u> to assist low-income-persons-and lower income, the disadvantaged, or the disabled.

Sec. 13. Section 15.286, subsection 4, paragraph b, Code 1989, is amended by adding the following new subparagraph:

NEW SUBPARAGRAPH. (6) A project involving a community development corporation or financial institution participating in a federal or state community reinvestment program.

Sec. 14. Section 15.286, subsection 5, Code 1989, is amended to read as follows:

5. Interest charged to applicants shall for a loan, may range from zero to five percent. The Iowa finance authority may charge applicants an administration fee, not to exceed one percent of the principal amount of the loan or grant, to be paid as a lump sum percent, or a percent of the interest rate.

Sec. 15. Section 15.286, Code 1989, is amended by adding the following new subsection:

<u>NEW SUBSECTION.</u> 6. A housing project which receives funds under the rural community 2000 program, for the portion of the project receiving funding under the rural community 2000 program shall provide, as nearly as practical, that twentyfive percent of the housing units, as nearly as practical, be available for very low income families and seventy-five percent of the housing units be available for lower income families.

Sec. 16. Section 15.287, Code 1989, is amended to read as follows:

15.287 REVOLVING FUND.

The Iowa finance authority shall establish a revolving fund for the program and shall transfer to the department moneys to be administered by the department. The moneys in the revolving fund are appropriated for purposes of the program. Notwithstanding section 8.33, moneys in the fund at the end of a fiscal year shall not revert to any other fund but shall remain in the revolving fund. The fund shall consist of all appropriations, grants, or gifts received by the authority or the department specifically for use under this part; revenues designated in section 98.35 to be deposited in the fund; and all repayments of loans <u>or grants</u> made under this part.

Sec. 17. Section 15.288, Code 1989, is amended to read as follows:

15.288 LOCAL BONDS NOT REQUIRED -- INDEBTEDNESS LIMITATIONS.

A city, county, political subdivision, or other municipal corporation shall not be required to issue its bonds to secure loans <u>or grants</u> under the community_and_rural_development-loan rural community 2000 program. It is the intent of the general

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assembly that loans <u>or grants</u> received by a city, county, political subdivision, or other municipal corporation under the loan program shall not constitute an indebtedness of that entity within the meaning of any state constitutional provision or statutory limitation. <u>A city, county, political</u> <u>subdivision, or other municipal corporation, may repay a loan</u> received through a state funded program by a tax levied for a <u>debt service fund under sections 331.430</u>, subsection 2, and <u>384.4</u>, subsection 2.

Sec. 18. Section 98.35, Code 1989, is amended to read as follows:

98.35 TAX AND FEES PAID TO GENERAL FUND.

The proceeds derived from the sale of stamps and the payment of taxes, fees, and penalties provided for under this chapter, and the permit fees received from all permits issued by the department, shall be credited to the general fund of the state, except as otherwise provided in this section. All permit fees provided for in this chapter and collected by cities in the issuance of permits granted by the cities shall be paid to the treasurer of the city where the permit is effective, or to another city officer as designated by the council, and credited to the general fund of the city. Permit fees so collected by counties shall be paid to the county treasurer. Three cents of the first five cents received from the sale of each stamp and the payment of the tax on each pack of cigarettes or little cigars, not to exceed four million dollars in a fiscal year, shall be deposited into the revolving fund established by the Iowa finance authority under section 15.287. Deposits under this section to the revolving fund in section 15.287 shall not be made during a fiscal year for which an appropriation from other sources to the revolving fund has been made. However, if the amount of such appropriations does not equal four million dollars or has to be reduced below that amount for any reason, deposits under this section shall be made to the extent that the amount appropriated, less any reduction, is less than four million dollars.

Sec. 19. <u>NEW SECTION</u>. 220.134 RURAL COMMUNITY 2000 FINANCING PROGRAM -- DEFINITIONS FUNDING -- BONDS AND NOTES.

1. The authority shall cooperate with the department of economic development in the creation, administration, and financing of the rural community 2000 financing program established in sections 15.281 through 15.287.

2. Terms used in this part have the meanings given them in sections 15.281 through 15.287 unless the context requires otherwise.

3. The authority may issue its bonds and notes for the purpose of funding the revolving fund created under section 15.287 and for the purpose of refunding any of its bond or notes issued for purposes under this section.

4. The authority may enter into one or more lending agreements or purchase agreements with one or more bondholders or noteholders containing the terms and conditions of the repayment of and the security for the bonds or notes. The authority and the bondholders or noteholders or a trustee agent designated by the authority may enter into agreements to provide for any of the following:

a. That the proceeds of the bonds and notes and the investments of the proceeds may be received, held, and disbursed by the authority or by a trustee or agent designated by the authority.

b. That the bondholders or noteholders or a trustee or agent designated by the authority may collect, invest, and apply the amount payable under the loan agreements or any other instruments securing the debt obligations under the loan agreements.

c. That the bondholders or noteholders may enforce the remedies provided in the loan agreements or other instruments on their own behalf without the appointment or designation of a trustee. If there is a default in the principal of or interest on the bonds or notes or in the performance of any agreement contained in the loan agreements or other instruments, the payment or performance may be enforced in accordance with the loan agreement or other instrument. d. Other terms and conditions as deemed necessary or appropriate by the authority.

5. The powers granted the authority under this section are in addition to other powers contained in this chapter. All other provisions of this chapter, except section 220.28, subsection 4, apply to bonds or notes issued and powers granted to the authority under this section, except to the extent they are inconsistent with this section.

Sec. 20. <u>NEW SECTION</u>. 220.135 SECURITY -- RESERVE FUNDS -- PLEDGES -- NONLIABILITY -- IRREVOCABLE CONTRACTS.

1. The authority shall provide in the resolution, trust agreement, or other instrument authorizing the issuance of its bonds or notes pursuant to section 220.134 that the principal of, premium, and interest on the bonds or notes are payable solely out of the pledged receipts as designated in the resolution, trust agreement, or other instrument authorizing the issuance of the bonds. Except for those tax revenues deposited in the revolving loan fund created under section 15.287, the state shall not appropriate tax revenues, directly or indirectly, to the authority for the payment of its bonds, notes, or obligations issued under section 220.134.

For purposes of this section, unless the context otherwise requires: "pledged receipt" means the revenues and receipts received or to be received by the authority from grants, gifts, or payments on guarantees made to the authority by any person, from accrued interest received from the sale of obligations, from income from the investment of special funds of the authority, including the revolving fund established under section 15.287, from the revenues and receipts deposited in the revolving fund established under section 15.287, and from any other moneys which are available for the payment of principal, premium, if any, or interest on the bonds, notes, or other obligation issued under section 220.134.

2. The authority may establish reserve funds to secure one or more issues of its bonds or notes. The authority may deposit in a reserve fund established under this subsection proceeds of the sale of its bonds or notes and other money which is made available from any other source. 3. It is the intention of the general assembly that a pledge made in respect of bonds or notes shall be valid and binding from the time the pledge is made, that the money or property so pledged and received after the pledge by the authority shall immediately be subject to the lien of the pledge without physical delivery or further act, and that the lien of the pledge shall be valid and binding as against all parties having claims of any kind in tort, contract, or otherwise against the authority, whether or not the parties have notice of the lien. The resolution, trust agreement, or any other instrument by which a pledge is created does not need to be recorded or filed under the uniform commercial code, chapter 554, to be valid, binding, or effective against the parties.

4. Neither the members of the authority nor persons executing the bonds or notes are liable personally on the bonds or notes or are subject to personal liability or accountability by reason of the issuance of the bonds or notes.

5. The bonds or notes issued by the authority are not an indebtedness or other liability of the state or of a political subdivision of the state within the meaning of any constitutional or statutory debt limitations but are special obligations of the authority, and are payable solely out of pledged receipts to the extent that the pledged receipts are designated in the resolution, trust agreement, or other instrument of the authority authorizing the issuance of the bonds or notes as being available as security for such bonds or notes. The authority shall not pledge the faith or credit of the state or of a political subdivision of the state to the payment of any bonds or notes. The issuance of any bonds or notes by the authority does not directly, indirectly, or contingently obligate the state or a political subdivision of the state to apply moneys from, or to levy or pledge any form of taxation whatever, to the payment of the bonds or notes.

6. The state pledges to and agrees with the holders of bonds or notes issued under the rural community 2000 financing

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program, that the state will not limit or alter the rights and powers vested in the authority to fulfill the terms of a contract made by the authority with respect to the bonds or notes, or in any way impair the rights and remedies of the holders until the bonds or notes, together with the interest on the bonds or notes, including interest on unpaid installments of interest, and all costs and expenses in connection with an action or proceeding by or on behalf of the holders, are fully met and discharged. The authority is authorized to include this pledge and agreement of the state, as it refers to holders of bonds or notes of the authority, in a contract with the holders.

7. The authority is authorized to use up to two and onehalf percent of the moneys appropriated under section 98.35 to advance the costs of issuance of such bonds and notes and for administration of the rural community 2000 financing program.

8. The authority shall not issue more than thirty million dollars in bonds or notes in any one fiscal year and not more than a total dollar amount of one hundred fifty million shall be outstanding at any time. Bonds issued to fund new infrastructure of the state shall not exceed one-third of the maximum and shall not be limited as to the amount which may be issued in any one fiscal year.

Sec. 21. NEW SECTION. 220.136 ADOPTION OF RULES.

The authority shall adopt rules pursuant to chapter 17A to implement sections 220.134 and 220.135. The rules shall provide for additional objective criteria for the ranking of applications for grants. Not less than fifty percent weight shall be given to financial need, giving appropriate allowance to such factors as legal and economic capacity to incur debt, local tax levels, local effort, costs of vital services including sewer and water, unmet needs for basic services, per capita income, and the extent to which a project is calculated to improve the conditions which result in greater financial need. No grant shall be for less than ten percent or more than thirty percent of the reasonable cost of a project. The rules shall not impose restrictions on local costs in addition to chapter 384, division VI. Sec. 22. Section 98.35 and section 220.134 shall only be implemented upon executive order of the governor.

DONALD D. AVENSON Speaker of the House

JO ANN ZIMMERMAN President of the Senate

I hereby certify that this bill originated in the House and is known as House File 703, Seventy-third General Assembly.

JOSEPH O'HERN Chief Clerk of the House 1989

TERRY E. BRANSTAD Governor