SENATE FILE 2295

BY COMMITTEE ON EDUCATION

(for murly 558 2210 A)

Passed Senate, Date 3/10/88(4.127) Passed House, Date 3-30-88 (P.1215)

Vote: Ayes 43 Nays Vote: Ayes 89 Nays 8

Approved Opril 27 1988

A BILL FOR

- 1 An Act relating to the development of programs for the
- 2 identification, educational methods, and staff qualifications
- 3 for at-risk children.
- 4 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA:

SENATE FILE 2295

S-5283

- Amend Senate File 2295 as follows:
- 2 l. Page 2, line 31, by striking the word
- 3 "PROGRAMMING".
- 4 2. Page 2, line 35, by inserting after the word
- 5 "identification" the following: "and integration".
- 6 3. Page 3, by striking lines 1 through 3 and
- 7 inserting the following: "and their developmental
- 8 needs."

S-5283
Filed March 9, 1988
Odytti 3/10 (g. 728)

BY BEVERLY HANNON
LARRY MURPHY
CHARLES BRUNER
JIM LIND
JOY CORNING

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S.F. 2295 H.F.

- 1 Section 1. Section 256.9, Code Supplement 1987, is amended
- 2 by adding the following new subsections:
- 3 NEW SUBSECTION. 31. Develop criteria and procedures to
- 4 assist in the identification of at-risk children and their
- 5 developmental needs.
- 6 NEW SUBSECTION. 32. Develop, in conjunction with the
- 7 child development coordinating council or other similar
- 8 agency, child-to-staff ratio recommendations and standards for
- 9 at-risk programs based on national literature and test results
- 10 and Towa longitudinal test results.
- 11 NEW SUBSECTION. 33. Develop programs in conjunction with
- 12 the center for early development education to be made
- 13 available to the school districts to assist them in
- 14 identification of at-risk children and their developmental
- 15 needs. For a period of one year, beginning July 1, 1988, and
- 16 ending June 30, 1989, direct the educational services division
- 17 of the area education agencies to develop program plans to
- 18 assist the districts in educating at-risk children. The area
- 19 education agencies may enter into contracts with other groups
- 20 or agencies to provide all or part of the program. The
- 21 programs shall include but are not limited to:
- 22 a. Administrator and staff in-service education.
- 23 b. Area education agency and district staff utilization
- 24 plans.
- 25 c. Qualifications required of personnel administering the
- 26 program.
- 27 d. Child-to-staff ratio specifications.
- 28 e. Longitudinal testing of the children.
- 29 f. Referrals to outside agencies.
- 30 g. An emphasis on integrating the identified children with
- 31 the balance of the class.
- 32 h. Proposed curriculum content and materials.
- 33 i. Cost projections for provision of the programs.
- 34 Sec. 2. NEW SECTION. 260.34 ELEMENTARY ENDORSEMENTS.
- 35 The board of educational examiners in conjunction with the

- 1 child development coordinating council, or other similar
- 2 agency, shall develop appropriate endorsements for teachers in
- 3 the early elementary grades, taking into consideration
- 4 recommendations from the child development coordinating
- 5 council or other similar agency, the center for early
- 6 development education, and teacher education personnel.
- 7 Sec. 3. NEW SECTION. 262.71 CENTER FOR EARLY DEVELOPMENT
- 8 EDUCATION.
- 9 The board of regents shall develop a center for early
- 10 development education at one of the regents' institutions
- 11 specified in section 262.7, subsections 1 through 3. The
- 12 center's programs shall be conducted in a laboratory school
- 13 setting to serve as a model for early childhood education.
- 14 The programs shall include, but not be limited to, programs
- 15 designed to accommodate the needs of at-risk children. The
- 16 teacher education programs at all three state universities
- 17 shall cooperate in developing the center and its programs.
- 18 The center's programs shall take a holistic approach and the
- 19 center shall, in developing its programs, consult with
- 20 representatives from each of the following agencies,
- 21 institutions, or groups:
- 22 1. The University of Northern Iowa.
- 23 2. Iowa State University.
- 24 3. The University of Iowa.
- 25 4. The division of children, youth, and families of the
- 26 department of human rights.
- 27 5. The department of public health.
- 28 6. The department of human services.
- 29 7. An area education agency.
- 30 8. A parent of a child in a head start program.
- 5 Sec. 4. <u>NEW SECTION</u>. 280.19 AT-RISK STUDENT PROGRAMMING
 - 32 PLANS.
 - 33 The board of directors of each public school district shall
 - 34 incorporate, into the kindergarten admissions program,
 - 35 criteria and procedures for identification of at-risk children

S.F. 2295 H.F.

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1 and their developmental needs. The districts shall institute
2 programs to accommodate those needs and integrate the children
3 with the balance of the school population.
                              EXPLANATION
4
      This bill directs the director of education, the area
5
6 education agencies, and the school districts to develop
7 programs geared toward identifying and educating at-risk
8 children. The bill also directs the board of educational
9 examiners to develop an endorsement in the early education
                 SUCCESSOR TO SSB 2210A (LSB 8231SC)
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SENATE FILE **2295**BY COMMITTEE ON EDUCATION

(AS AMENDED AND PASSED BY THE SENATE MARCH 10, 1988)
- New Language by the Senate
* - Language Stricken by the Senate
Passed Senate, Date 3/0/88 (* 728) Passed House, Date 3/30/88 (** 1215) Vote: Ayes 43 Nays 5 Vote: Ayes 89 Nays 8
Vote: Ayes <u>43</u> Nays <u>o</u> Vote: Ayes 89 Nays 8
Approved 0, 27 1988
A BILL FOR
1 An Act relating to the development of programs for the
2 identification, educational methods, and staff qualifications
3 for at-risk children.
4 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA:
SENATE FILE 2295
H-5913
1 Amend Senate File 2295, as amended, passed, and 2 reprinted by the Senate, as follows:
3 1. Page 2, by striking line 29 and inserting the
4 following:
5 "7. An early childhood development specialist from6 an area education agency."
7 2. Page 2, by inserting after line 30, the
8 following:
9 "9. The department of education. 10 10. The child development coordinating council."
By COMMITTEE ON EDUCATION
OLLIE of Clinton, Chairperson
H-5913 FILED MARCH 25, 1988 (2) 130/87 (4/2/3)

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- Section 1. Section 256.9, Code Supplement 1987, is amended
- 2 by adding the following new subsections:
- 3 NEW SUBSECTION. 31. Develop criteria and procedures to
- 4 assist in the identification of at-risk children and their
- 5 developmental needs.
- 6 NEW SUBSECTION. 32. Develop, in conjunction with the
- 7 child development coordinating council or other similar
- 8 agency, child-to-staff ratio recommendations and standards for
- 9 at-risk programs based on national literature and test results
- 10 and Iowa longitudinal test results.
- 11 NEW SUBSECTION. 33. Develop programs in conjunction with
- 12 the center for early development education to be made
- 13 available to the school districts to assist them in
- 14 identification of at-risk children and their developmental
- 15 needs. For a period of one year, beginning July 1, 1988, and
- 16 ending June 30, 1989, direct the educational services division
- 17 of the area education agencies to develop program plans to
- 18 assist the districts in educating at-risk children. The area
- 19 education agencies may enter into contracts with other groups
- 20 or agencies to provide all or part of the program. The
- 21 programs shall include but are not limited to:
- 22 a. Administrator and staff in-service education.
- 23 b. Area education agency and district staff utilization
- 24 plans.
- 25 c. Qualifications required of personnel administering the
- 26 program.
- 27 d. Child-to-staff ratio specifications.
- 28 e. Longitudinal testing of the children.
- 29 f. Referrals to outside agencies.
- 30 g. An emphasis on integrating the identified children with
- 31 the balance of the class.
- 32 h. Proposed curriculum content and materials.
- i. Cost projections for provision of the programs.
- 34 Sec. 2. NEW SECTION. 260.34 ELEMENTARY ENDORSEMENTS.
- 35 The board of educational examiners in conjunction with the

- 1 child development coordinating council, or other similar
- 2 agency, shall develop appropriate endorsements for teachers in
- 3 the early elementary grades, taking into consideration
- 4 recommendations from the child development coordinating
- 5 council or other similar agency, the center for early
- 6 development education, and teacher education personnel.
- 7 Sec. 3. NEW SECTION. 262.71 CENTER FOR EARLY DEVELOPMENT
- 8 EDUCATION.
- 9 The board of regents shall develop a center for early
- 10 development education at one of the regents' institutions
- 11 specified in section 262.7, subsections 1 through 3. The
- 12 center's programs shall be conducted in a laboratory school
- 13 setting to serve as a model for early childhood education.
- 14 The programs shall include, but not be limited to, programs
- 15 designed to accommodate the needs of at-risk children. The
- 16 teacher education programs at all three state universities
- 17 shall cooperate in developing the center and its programs.
- 18 The center's programs shall take a holistic approach and the
- 19 center shall, in developing its programs, consult with
- 20 representatives from each of the following agencies,
- 21 institutions, or groups:
- 22 l. The University of Northern Iowa.
- 23 2. Iowa State University.
- 24 3. The University of Iowa.
- 25 4. The division of children, youth, and families of the
- 26 department of human rights.
- 27 5. The department of public health.
- 28 6. The department of human services.
- 7. An area education agency.
- 30 8. A parent of a child in a head start program.
 - * 31 Sec. 4. NEW SECTION. 280.19 AT-RISK STUDENT PLANS.
 - 32 The board of directors of each public school district shall
 - 33 incorporate, into the kindergarten admissions program,
 - 34 criteria and procedures for identification and integration of
 - 35 at-risk children and their developmental needs.

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                    SUCCESSOR TO SSB 2210A (LSB 8231SC)
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STATE OF IOWA

FILED MAR 1 0 1988

FISCAL NOTE

LSB No. 8231S Staff ID. TLJ

REQ. BY SENATOR MURPHY

SENATE FILE 2295

In compliance with a written request received March 7, 1988, a fiscal note for SENATE FILE 2295 is hereby submitted pursuant to Joint Rule 17. Data used in developing this fiscal note are available from the Legislative Fiscal Bureau to members of the Legislature upon request.

Senate file 2295 adds to the duties of the director of education, the area education agencies (AEAs), school districts, the board of regents, and the board of educational examiners related to early education for at-risk children. It directs the department of education to develop criteria, standards, and programs to identify and provide educational services to at-risk children. It directs the AEAs to develop program plans to assist school districts. It requires the board of educational examiners to develop endorsements in early childhood education. It directs the board of regents to develop a center for early childhood education. It also directs school districts to develop programs to identify at-risk children and accommodate their needs.

Assumption:

- The duties of the director of education related to the development of criteria and standards would require the establishment of an advisory committee to accomplish these tasks.
- 2. The duties of the director of education related to the development of programs in conjunction with the center would necessitate the hiring of one additional professional consultant and additional part-time support staff.
- 3. The AEAs will contract for services to develop program plans to assist school districts.
- 4. The development of early childhood endorsements by the educational examiners would require committee expenses and support.

Fiscal Effect:

The development of a center for early childhood education by the board of regents could be approached in a number of different ways. Until a request for proposal process is initiated, it is not possible to determine an estimate of the costs of developing the center.

The development of programs by the school districts may cause ECIA Chapter I funds to be supplanted. In other words the federal funds normally used for at-risk children would have to be used for other purposes.

The costs associated with the remainder of the proposal are as follows. No additional funds have been provided for these purposes.

STATE OF IOWA

FISCAL NOTE

LSB No. 82318 Staff ID. TI

REO, BY SENATOR MURPHY

SENATE FILE 2295

-2-

	(dollars in thousands) Fiscal Year 1989			
,	Current Law	Proposed Law	Increase (Decrease)	
EXPENDITURES				
Salaries \$	0	\$ 43,335	\$ 43,335	
(FTE's)	(0.0)	(1.5)	(1.5)	
Support				
Depart. of Education	0	4,000	4,000	
Bd. of Ed. Examiners	0	4,000	4,000	
Consultant	0	3,000	3,000	
Contractual Services	0	50,000	50,000	
NET EFFECT \$	· C	\$ 104,335	\$ 104,335	

Sources: Board of Regents

Department of Education

(LSB_8231S, TLJ)

Fiscal Director

Legislative Fiscal Buy

Date: _____3/10/88

HOUSE AMENDMENT TO SENATE FILE 2295

S-5732

Amend Senate File 2295, as amended, passed, and 2 reprinted by the Senate, as follows: 1. Page 2, by striking line 29 and inserting the 4 following: "7. An early childhood development specialist from 6 an area education agency." 2. Page 2, by inserting after line 30, the 8 following:

"9. The department of education.

10. The child development coordinating council." 10

S = 5732Filed April 4, 1988

RECEIVED FROM THE HOUSE

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SENATE FILE 2295

BY (PROPOSED COMMITTEE ON EDUCATION BILL)

Passed	Senate,	Date	Passed	House,	Date
Vote:	Ayes	Nays	Vote:	Ayes _	Nays
	A	oproved			_

A BILL FOR 1 An Act relating to the development of programs for the identification, educational methods, and staff qualifications for at-risk children. 4 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA:

> TLSB 8231SC 72 lw/jw/5

S.F. _____ H.F. ____

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- 2 by adding the following new subsections:
- 3 NEW SUBSECTION. 31. Develop criteria and procedures to
- 4 assist in the identification of at-risk children and their
- 5 developmental needs.
- 6 NEW SUBSECTION. 32. Develop, in conjunction with the
- 7 child development coordinating council or other similar
- 8 agency, child-to-staff ratio recommendations and standards for
- 9 at-risk programs based on national literature and test results
- 10 and Iowa longitudinal test results.
- 11 NEW SUBSECTION. 33. Develop programs in conjunction with
- 12 the center for early development education to be made
- 13 available to the school districts to assist them in
- 14 identification of at-risk children and their developmental
- 15 needs. For a period of one year, beginning July 1, 1988, and
- 16 ending June 30, 1989, direct the educational services division
- 17 of the area education agencies to develop program plans to
- 18 assist the districts in educating at-risk children. The area
- 19 education agencies may enter into contracts with other groups
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- 26 program.
- 27 d. Child-to-staff ratio specifications.
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- 31 the balance of the class.
- 32 h. Proposed curriculum content and materials.
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- 34 Sec. 2. NEW SECTION. 260.34 ELEMENTARY ENDORSEMENTS.
- 35 The board of educational examiners in conjunction with the

S.F.	H.F.	

- 1 child development coordinating council, or other similar
- 2 agency, shall develop appropriate endorsements for teachers in
- 3 the early elementary grades, taking into consideration
- 4 recommendations from the child development coordinating
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- 6 development education, and teacher education personnel.
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- 8 EDUCATION.
- 9 The board of regents shall develop a center for early
- 10 development education at one of the regents' institutions
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- 19 center shall, in developing its programs, consult with
- 20 representatives from each of the following agencies,
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- 24 3. The University of Iowa.
- 25 4. The division of children, youth, and families of the
- 26 department of human rights.
- 27 5. The department of public health.
- 28 6. The department of human services.
- 7. An area education agency.
- 30 8. A parent of a child in a head start program.
- 31 Sec. 4. <u>NEW SECTION</u>. 280.190 AT-RISK STUDENT PROGRAMMING
- 32 PLANS.
- 33 The board of directors of each public school district shall
- 34 incorporate, into the kindergarten admissions program,
- 35 criteria and procedures for identification of at-risk children

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EDUCATION, Hannon, Chair; Bruner, Lloyd-Jones, Holden and Lind

ALIVA HARRON, CHAIR, DEUREL, LAUSTINGORES, FLORICH AND LAUR

SENATE FILE 2295 (PROPOSED COMMITTEE ON EDUCATION BILL)

Passed	Senate,	Date	Passed	House,	Date
Vote:	Ayes	Nays	Vote:	Ayes	Nays
	Ap	proved _			

A BILL FOR

1 An Act relating to the development of programs for the identification, educational methods, and staff qualifications for at-risk children. 4 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA: 5 6 7 8 9 10 11 12

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- 1 Section 1. Section 256.9, Code Supplement 1987, is amended
- 2 by adding the following new subsections:
- 3 NEW SUBSECTION. 31. Develop criteria and procedures to
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- 5 developmental needs.
- 6 NEW SUBSECTION. 32. Develop, in conjunction with the
- 7 child development coordinating council or other similar
- 8 agency, child-to-staff ratio recommendations and standards for
- 9 at-risk programs based on national literature and test results
- 10 and Iowa longitudinal test results.
- 11 Sec. 2. NEW SECTION. 260.34 ELEMENTARY ENDORSEMENTS.
- 12 The board of educational examiners in conjunction with the
- 13 child development coordinating council, or other similar
- 14 agency, shall investigate alternatives to kindergarten through
- 15 sixth grade endorsements and adopt rules that establish an
- 16 early elementary endorsement.
- 17 Sec. 3. NEW SECTION. 273.14 AT-RISK STUDENT IDENTIFICA-
- 18 TION AND PROGRAM PLANS.
- 19 The area education agencies shall develop programs to be
- 20 made available to the school districts to assist them in
- 21 identification of at-risk children and their developmental
- 22 needs. The educational services division of the area educa-
- 23 tion agencies shall develop program plans to assist the dis-
- 24 tricts in educating at-risk children. The programs shall in-
- 25 clude but are not limited to:
- Administrator and staff in-service education.
- 27 2. Area education agency and district staff utilization
- 28 plans.
- 29 3. Qualifications required of personnel administering the
- 30 program.
- 31 4. Child-to-staff ratio specifications.
- 32 5. Longitudinal testing of the children.
- 33 6. Referrals to outside agencies.
- 34 7. An emphasis on integrating the identified children with
- 35 the balance of the class.

- 1 8. Proposed curriculum content and materials.
- 2 Sec. 4. <u>NEW SECTION</u>. 280.190 AT-RISK STUDENT PROGRAMMING 3 PLANS.
- 4 The board of directors of each public school district shall
- 5 incorporate, into the kindergarten admissions program,
- 6 criteria and procedures for identification of at-risk children
- 7 and their developmental needs. The districts shall institute
- 8 programs to accommodate those needs and integrate the children
- 9 with the balance of the school population.
- 10 EXPLANATION
- 11 This bill directs the director of education, the area
- 12 education agencies, and the school districts to develop
- 13 programs geared toward identifying and educating at-risk
- 14 children. The bill also directs the board of educational
- 15 examiners to develop an endorsement in the early education
- 16 area.
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AN ACT

RELATING TO THE DEVELOPMENT OF PROGRAMS FOR THE IDENTIFICATION, EDUCATIONAL METHODS, AND STAFF QUALIFICATIONS FOR AT-RISK CHILDREN.

BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF TOWA:

Section 1. Section 256.9, Code Supplement 1987, is amended by adding the following new subsections:

NEW SUBSECTION. 31. Develop criteria and procedures to assist in the identification of at-risk children and their developmental needs.

NEW SUBSECTION. 12. Develop, in conjunction with the child development coordinating council or other similar agency, child-to-staff ratio recommendations and standards for at-risk programs based on national literature and test results and Iowa longitudinal test results.

NEW SUBSECTION. 33. Develop programs in conjunction with the center for early development education to be made available to the school districts to assist them in identification of at-risk children and their developmental needs. For a period of one year, beginning July 1, 1988, and ending June 30, 1989, direct the educational services division of the area education agencies to develop program plans to assist the districts in educating at-risk children. The area education agencies may enter into contracts with other groups or agencies to provide all or part of the program. The programs shall include but are not limited to:

- a. Administrator and staff in-service education.
- b. Area education agency and district staff utilization plans.
- $\sigma_{\rm c}$. Qualifications required of personnel administering the program.
 - d. Child-to-staff ratio specifications.

- e. Longitudinal testing of the children.
- f. Referrals to outside agencies.
- g. An emphasis on integrating the identified children with the balance of the class.
 - h. Proposed curriculum content and materials.
 - 1. Cost projections for provision of the programs.
 - Sec. 2. NEW SECTION: 260.34 ELEMENTARY ENDORSEMENTS:

The board of educational examiners in conjunction with the child development coordinating council, or other similar agency, shall develop appropriate endorsements for teachers in the early elementary grades, taking into consideration recommendations from the child development coordinating council or other similar agency, the center for early development education, and teacher education personnel.

Sec. 3. <u>NEW SECTION</u>, 262.71 CENTER FOR EARLY DEVELOPMENT EDUCATION.

The board of regents shall develop a center for early development education at one of the regents' institutions specified in section 262.7, subsections 1 through 3. The center's programs shall be conducted in a laboratory school setting to serve as a model for early childhood education. The programs shall include, but not be limited to, programs designed to accommodate the needs of at-risk children. The teacher education programs at all three state universities shall cooperate in developing the center and its programs. The center's programs shall take a holistic approach and the center shall, in developing its programs, consult with representatives from each of the following agencies, institutions, or groups:

- 1. The University of Northern Iowa.
- 2. Iowa State University.
- 3. The University of Icwa.
- The division of children, youth, and families of the department of human rights.
 - 5. The department of public health.
 - 6. The department of human services.

SF 2295

Senate File 2295, p. 3

- 7. An early childhood development specialist from an area education agency.
 - 8. A parent of a child in a head start program.
 - 9. The department of education.
 - 10. The child development coordinating council.

Sec. 4. NEW SECTION. 280.19 AT-RISK STUDENT PLANS.

The board of directors of each public school district shall incorporate, into the kindergarten admissions program, criteria and procedures for identification and integration of at-risk children and their developmental needs.

JO ANN ZIMMERMAN

President of the Senate

DONALD D. AVENSON
Speaker of the House

I hereby certify that this bill originated in the Senate and is known as Senate File 2295, Seventy-second General Assembly.

JOHN F. DWYER

Secretary of the Senate

Approved

1988

TERRY E. BRANSTAD

Governor