S.F. 2246

FILED MAR 1 1988

SENATE FILE 2346

BY COMMITTEE ON ENVIRONMENT

AND ENERGY UTILITIES

(200 Senate, Date 318 88 (p. 904) Passed House, Date 3/30/88 (P. 1209) Vote: Ayes 67 Nays 30 Vote: Ayes 3.7 Nays 12.7april 14, 1988

A BILL FOR

1 An Act relating to the penalties for water pollution and

2 hazardous waste disposal.

3 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA:

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TLSE 7447SV 72 mi/fw/1

- 1 Section 1. Section 455B.191, subsection 1, Code 1987, is 2 amended to read as follows:
- 3 1. Any person who violates any provision of part 1 of
- 4 division III of this chapter or any permit, rule, standard, or
- 5 order issued under part 1 of division III of this chapter
- 6 shall be subject to a civil penalty not to exceed five
- 7 thousand dollars for each day of such violation. The-civit
- 8 penalty-shall-be-an-alternative-to-any-criminal-penalty
- 9 provided-under-part-1-of-division-III-of-this-chapter=
- 10 Sec. 2. Section 455B.191, subsection 2, Code 1987, is
- 11 amended by striking the subsection and inserting the
- 12 following:
- 13 2. Any person who negligently or knowingly violates
- 14 section 455B.183 or section 455B.186 or any condition or
- 15 limitation included in any permit issued under section
- 16 455B.183, or who negligently or knowingly introduces into a
- 17 sewer system or into a publicly owned treatment works any
- 18 pollutant or hazardous substance which the person knew or
- 19 reasonably should have known could cause personal injury or
- 20 property damage or, other than in compliance with all
- 21 applicable federal and state requirements or permits,
- 22 negligently or knowingly causes a treatment works to violate
- 23 any water quality standard, effluent standard, pretreatment
- 24 standard or condition of a permit issued to the treatment
- 25 works pursuant to section 455B.183 is guilty of a serious
- 26 misdemeanor for a negligent violation and is guilty of an
- 27 aggravated misdemeanor for a knowing violation. A conviction
- 28 for a negligent violation is punishable by a fine of not more
- 29 than twenty-five thousand dollars or by imprisonment for not
- 30 more than one year, or both, for each day of violation;
- 31 however, if the conviction is for a second or subsequent
- 32 violation committed by a person under this section, the
- 33 conviction is punishable by a fine of not more than fifty
- 34 thousand dollars or by imprisonment for not more than two
- 35 years, or both, for each day of violation. A conviction for a

- 1 knowing violation is punishable by a fine of not more than
- 2 fifty thousand dollars or by imprisonment for not more than
- 3 two years, or both, for each day of violation; however, if the
- 4 conviction is for a second or subsequent violation committed
- 5 by a person under this section, the conviction is punishable
- 6 by a fine of not more than one hundred thousand dollars or by
- 7 imprisonment for not more than five years, or both, for each
- 8 day of violation. As used in this section, "hazardous
- 9 substance" means hazardous substance as defined in section
- 10 455B.381 or section 455B.411.
- 11 Sec. 3. NEW SECTION. 716B.1 DEFINITIONS.
- 12 As used in this chapter, unless the context otherwise
- 13 requires:
- 14 l. "Person" means an agency of the state or federal
- 15 government, a municipality, governmental subdivisions, inter-
- 16 state body, public or private corporation, individual, part-
- 17 nership, or other entity, and includes an officer, or
- 18 governing or managing body of a municipality, governmental
- 19 subdivision, interstate body, or public or private
- 20 corporation.
- 21 2. "Department" means the department of natural resources.
- 22 3. "Disposal" or "dispose" means disposal as defined in
- 23 section 4558.411, subsection 2.
- 4. "Hazardous waste" means a hazardous waste as defined in
- 25 section 455B.411, subsection 4, or a hazardous substance as
- 26 defined in 42 U.S.C. § 9601, or a hazardous substance as
- 27 designated by regulations adopted by the administrator of the
- 28 United States environmental protection agency pursuant to 42
- 29 U.S.C. § 9602.
- 30 5. "Storage" or "store" means storage as defined in
- 31 section 455B.411, subsection 9.
- 32 6. "Treatment" or "treat" means treatment as defined in
- 33 section 455B.411, subsection 10.
- 34 Sec. 4. NEW SECTION. 716B.2 UNLAWFUL DISPOSAL OF HAZAR-
- 35 DOUS WASTE -- PENALTIES.

- A person who knowingly or with reason to know, disposes of
 - 2 hazardous waste or arranges for or allows the disposal of haz-
 - 3 ardous waste at any location other than one authorized by the
 - 4 department or the United States environmental protection
 - 5 agency, or in violation of any material term or condition of a
 - 6 hazardous waste facility permit, is guilty of an aggravated
 - 7 misdemeanor and upon conviction shall be punished by a fine of
 - 8 not more than twenty-five thousand dollars or imprisonment for
 - 9 not more than two years, or both, for each day of violation.
 - 10 If the conviction is for a violation committed after a first
 - 11 conviction under this section, the person is guilty of a class
 - 12 "D" felony and shall be punished by a fine of not more than
 - 13 fifty thousand dollars or imprisonment for not more than five
 - 14 years, or both, for each day of violation.
 - 15 Sec. 5. NEW SECTION. 716B.3 UNLAWFUL TRANSPORTATION OF
 - 16 HAZARDOUS WASTE -- PENALTIES.
 - A person who knowingly or with reason to know, transports
 - 18 or causes to be transported any hazardous waste to any loca-
 - 19 tion other than a facility that is authorized to receive,
 - 20 treat, store, or dispose of the hazardous waste under rules
 - 21 adopted pursuant to 42 U.S.C. § 9601-9675 is guilty of an
 - 22 aggravated misdemeanor and upon conviction shall be punished
 - 23 by a fine of not more than twenty-five thousand dollars or
 - 24 imprisonment for not more than two years, or both, for each
 - 25 day of violation. If the conviction is for a violation com-
 - 26 mitted after a first conviction under this section, the person
 - 27 is quilty of a class "D" felony and shall be punished by a
 - 28 fine of not more than fifty thousand dollars or imprisonment
 - 29 for not more than five years, or both, for each day of
 - 30 violation.
 - 31 Sec. 6. NEW SECTION. 716B.4 UNLAWFUL STORAGE OR TREAT-
 - 32 MENT OF HAZARDOUS WASTE -- PENALTIES.
 - 33 A person who knowingly or with reason to know, treats or
 - 34 stores hazardous waste without a permit issued pursuant to 42
 - 35 U.S.C. § 6925 or § 6926 is guilty of an aggravated misdemeanor

l and upon conviction shall be punished by a fine of not more 2 than twenty-five thousand dollars or imprisonment for not more 3 than two years, or both, for each day of violation. If she 4 conviction is for a violation committed after a first 5 conviction under this section, the person is quilty of a class 5 "D" felony and shall be punished by a fine of not more than 7 fifty thousand dollars or imprisonment for not more than five 3 years, or both, for each day of violation. EXPLANATION 10 This bill increases the penalties for negligently or knowll ingly causing water pollution. The penalty for a negligent 12 violation is a fine of not more than \$25,000 or imprisonment 13 for not more than one year, or both, for each day of 14 violation, unless the person had a previous conviction for the 15 offense in which case the penalty is a fine of not more than

- 17 for each day of violation. The penalty for a knowing
- 18 violation is a fine of not more than \$50,000 or imprisonment

16 \$50,000 or imprisonment for not more than two years, or both,

- 19 for not more than two years, or both, for each day of
- 20 violation, unless there was a previous conviction in which
- 21 case the penalty is a fine of not more than \$100,000 or
- 22 imprisonment for five years, or both, for each day of
- 23 violation. The bill also strikes a provision that allows a
- 24 civil penalty to be an alternative to any criminal penalty for
- 25 a violation.
- 26 Sections 3, 4, 5, and 6 of the bill establish a new chapter
- 27 penalizing unlawful disposal, transportation, storage, and
- 28 treatment of hazardous waste. The penalty for any of the
- 29 violations is a fine of not more than \$25,000 or imprisonment
- 30 for not more than two years, or both, or, for a second or
- 31 subsequent conviction of the same violation, a fine of not
- 32 more than \$50,000 or imprisonment for not more than five
- 33 years, or book, for each day a violation occurs.
- 34 COMPANION TO LSB 7446DH
- 35 SUCCESSOR TO SSB 2195 (LSB 7447DS)

USB 74475V 72

FILED MAR 1 1 1988

STATE OF IOWA

FISCAL NOTE

LSB No. 7447S Staff ID. JWR

REQ. BY SENATOR VARN

SENATE FILE 2246

In compliance with a written request received March 10, 1988, a fiscal note for SENATE FILE 2246 is hereby submitted pursuant to Joint Rule 17. Data used in developing this fiscal note are available from the Legislative Fiscal Bureau to members of the Legislature upon request.

Senate File 2246 increases the penalties for violations of environmental laws involving water pollution and hamardous waste disposal. Fines for negligently or knowingly introducing hazardous waste or pollutants to a sewer or waste treatment system are raised, and fines for the unlawful storage, transportation, or disposal of hazardous waste are created. The money from these fines go to the general fund.

Fiscal Effect:

Currently, the fine for the violation of water pollution laws is \$10,000 per day with a fine of \$25,000 for second and subsequent violations. Present law does not distinguish between negligent and knowing violations. The Department of Natural Resources states that, due to the fact that the present maximum fine is rarely levied, raising the fines will not bring in any additional revenue. The new penalties for violation of hazardous waste laws would have a positive effect on the general fund, although the number of yearly convictions and the average award per conviction cannot be accurately estimated.

Source: Department of Natural Resources

(LSB 7447S, JWR)

Fiscal Director / Legislative Fiscal Byreau

Data

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SENATE FILE 2246

S-5337

1 Amend Senate File 2246 as follows: 1. By striking page 1, line 13 through page 2, 3 line 10, and inserting the following: "2. Any person who negligently violates section 5 455B.183 or section 455B.186 or any condition or 6 limitation included in any permit issued under section 7 4558.183, or who negligently introduces into a sewer 8 system or into a publicly owned treatment works any 9 pollutant or hazardous substance which the person knew 10 or reasonably should have known could cause personal Il injury or property damage or, other than in compliance 12 with all applicable federal and state requirements or 13 permits, negligently causes a treatment works to 14 violate any water quality standard, effluent standard, 15 pretreatment standard or condition of a permit issued 16 to the treatment works pursuant to section 4558.183 is 17 guiltý of a serious misdemeanor punishable, on 18 conviction, by a fine of not more than twenty-five 19 thousand dollars for each day of violation or by 20 imprisonment for not more than one year, or both. 21 However, if the conviction is for a second or 22 subsequent violation committed by a person under this 23 subsection, the person is guilty of an aggravated 24 misdemeanor which, on conviction, is punishable by a 25 fine of not more than fifty thousand dollars for each 26 day of violation or by imprisonment for not more than 27 two years, or both. Any person who knowingly violates section 4558.183 29 or section 455B.186 or any condition or limitation 30 included in any permit issued under section 455B.183, 31 or who knowingly introduces into a sewer system or 32 into a publicly owned treatment works any pollutant or 33 hazardous substance which the person knew or 34 reasonably should have known could cause personal 35 injury or property damage or, other than in compliance 36 with all applicable federal and state requirements or 37 permits, knowingly causes a treatment works to violate 38 any water quality standard, effluent standard, 39 pretreatment standard or condition of a permit issued 40 to the treatment works pursuant to section 455B.183 is 41 guilty of an aggravated misdemeanor punishable, on 42 conviction, by a fine of not more than fifty thousand 43 dollars for each day of violation or by imprisonment 44 for not more than two years, or both. However, if the 45 conviction is for a second or subsequent violation 46 committed by a person under this subsection, the 47 person is guilty of a class "D" felony which, on 48 conviction, is punishable by a fine of not more than 49 one hundred thousand dollars for each day of violation 50 or by imprisonment for not more than five years, or

S-5337 Page 2

1 both.

As used in this subsection, "hazardous substance" means hazardous substance as defined in section 455B.381 or section 455B.411."

- 5 2. Page 3, by striking lines 6 through 14 and 6 inserting the following: "hazardous waste facility 7 permit, is guilty of a class "D" felony and upon 8 conviction shall be punished by a fine of not more 9 than fifty thousand dollars for each day of violation 10 or imprisonment for not more than five years, or both. 11 If the conviction is for a violation committed after a 12 first conviction under this section, the person is 13 guilty of a class "C" felony and shall be punished by 14 a fine of not more than one hundred thousand dollars 15 for each day of violation or imprisonment for not more 16 than ten years, or both."
- 3. Page 3, by striking lines 21 through 30 and inserting the following: "adopted pursuant to 42 U.S.C. § 9601-9675 is guilty of a class "D" felony and upon conviction shall be punished by a fine of not more than fifty thousand dollars for each day of violation or imprisonment for not more than five 23 years, or both. If the conviction is for a violation 24 committed after a first conviction under this section, 25 the person is guilty of a class "C" felony and shall 26 be punished by a fine of not more than one hundred 27 thousand dollars for each day of violation or 28 imprisonment for not more than ten years, or both."

 29 4. By striking page 3, line 35 through page 4, 30 line 8, and inserting the following: "U.S.C. § 6925
- line 8, and inserting the following: "U.S.C. § 6925 31 or § 6926 is guilty of a class "D" felony and upon 32 conviction shall be punished by a fine of not more 33 than fifty thousand dollars for each day of violation 34 or imprisonment for not more than five years, or both. 35 If the conviction is for a violation committed after a 36 first conviction under this section, the person is 37 guilty of a class "C" felony and shall be punished by 38 a fine of not more than one hundred thousand dollars 39 for each day of violation or imprisonment for not more 40 than ten years, or both."
- 41 5. Page 4, by inserting after line 8 the 42 following:

"Sec. 7. NEW SECTION. 716B.5 ENFORCEMENT.
The attorney deparal or the county attorney f

44 The attorney general or the county attorney for the 45 county in which a violation occurs is responsible for 46 enforcement of this chapter."

5-5337
Filed March 11, 1988
Withdrawn 314 (p 903)

BY RICHARD VARN

SENATE FILE 2246

5-5442

- Amend Senate File 2246 as follows:

 1. Page 1, line 29, by inserting after the word

 3 "dollars" the following: "for each day of violation".

 2. Page 1, line 30, by striking the words ", for

 5 each day of violation".

 5. Page 1, line 32, by striking the word

 7 "section" and inserting the following: "subsection".
- 8 4. Page 1, line 34, by inserting after the word 9 "dollars" the following: "for each day of violation".
- 10 5. Page 1, line 35, by striking the words ", for 11 each day of violation".
- 12 6. Page 2, line 2, by inserting after the word 13 "dollars" the following: "for each day of violation".
- 14 7. Page 2, line 3, by striking the words ", for 15 each day of violation".
- 16 8. Page 2, line 5, by striking the word "section" 17 and inserting the following: "subsection".
- 18 9. Page 2, line 6, by inserting after the word 19 "dollars" the following: "for each day of violation".
- 20 10. Page 2, lines 7 and 8, by striking the words 21 "for each day of violation".
- 22 11. Page 3, line 8, by inserting after the word 23 "dollars" the following: "for each day of violation".
- 12. Page 3, line 9, by striking the words ", for 25 each day of violation".
- 26 13. Page 3, line 13, by inserting after the word 27 "dollars" the following: "for each day of violation".
- 28 14. Page 3, line 14, by striking the words ", for 29 each day of violation".
- 30 15. Page 3, line 23, by inserting after the word 31 "dollars" the following: "for each day of violation".
- 32 16. Page 3, lines 24 and 25, by striking the 33 words ", for each day of violation".
- 17. Page 3, line 28, by inserting after the word 35 "dollars" the following: "for each day of violation".
- 36 18. Page 3, lines 29 and 30, by striking the 37 words ", for each day of violation".
- 38 19. Page 4, line 2, by inserting after the word 39 "dollars" the following: "for each day of violation".
- 40 20. Page 4, line 3, by striking the words ", for 41 each day of violation".
- 42 21. Page 4, line 7, by inserting after the word 43 "dollars" the following: "for each day of violation".
- 22. Page 4, line 8, by striking the words ", for 45 each day of violation".
- 46 23. Page 4, by inserting after line 8 the 47 following:
- 48 "Sec. 7. NEW SECTION. 716B.5 ENFORCEMENT.
- 49 The attorney general or the county attorney for the 50 county in which a violation occurs is responsible for Page 2
 - 1 enforcement of this chapter."

For Par 5/24 (4.1062)

SENATE FILE 2246 COMMITTEE ON ENVIRONMENT AND ENERGY UTILITIES

(AS AMENDED AND PASSED BY THE SENATE MARCH 18, 1988) - New Language by the Senate * - Language Stricken by the Senate

Passed Senate, Date $3/\sqrt{89}$ ($\sqrt{904}$) Passed House, Date $3/\sqrt{88}$ ($\sqrt{904}$) Approved April 14, 1988 (p. 16.12)

A BILL FOR

1 An Act relating to the penalties for water pollution and hazardous waste disposal.

SENATE FILE 2246

Z-5954

Amend Senate File 2246, as amended, passed, and re-2 printed by the Senata, as follows:

1. Page 1, by inserting before line 1 the

4 following:

"Section 1. Section 455B.109, subsection 1,

6 unnumbered paragraph 1, Code 1987, is amended to read 7 as follows:

The commission may establish, by rule, a schedule

9 or range of civil penalties which may be

10 administratively assessed. The schedule shall provide

11 procedures and criteria for the administrative

12 assessment of penalties of not more than one five

13 thousand dollars per day for minor violations of this 14 chapter or rules, permits, or orders adopted or issued

15 under this chapter. A civil penalty may be assessed 16 for each day on which a violation occurs. In adopting

17 a schedule or range of penalties and in proposing or

18 assessing a penalty, the commission and director shall

19 consider among other relevant factors the following:"

By renumbering as required.

2/d 3/30 (p. 1200) By HANSON of Delaware H-5954 FILED MARCH 28, 1988

SENATE FILE 2246

H-6024

Amend amendment, H-5954, to Senate File 2246 as 2: 2 amended, passed, and reprinted by the Senate as 3 follows:

1. Page 1, line 12, by striking the words "one 5 <u>five</u>" and inserting the following: "one". المرابع المرابع

By PAULIN of Plymouth

H-6024 FILED MARCH 29, 1988

Section 1. Section 455B.191, subsection 1, Code 1987, is 2 amended to read as follows:

- 3 1. Any person who violates any provision of part 1 of
- 4 division III of this chapter or any permit, rule, standard, or
- 5 order issued under part 1 of division III of this chapter
- 6 shall be subject to a civil penalty not to exceed five
- 7 thousand dollars for each day of such violation. The-civil
- 8 penalty-shall-be-an-alternative-to-any-criminal-penalty
- 9 provided-under-part-1-of-division-III-of-this-chapter:
- 10 Sec. 2. Section 455B.191, subsection 2, Code 1987, is
- ll amended by striking the subsection and inserting the
- 12 following:
- 2. Any person who negligently or knowingly violates
- 14 section 455B.183 or section 455B.186 or any condition or
- 15 limitation included in any permit issued under section
- 16 455B.183, or who negligently or knowingly introduces into a
- 17 sewer system or into a publicly owned treatment works any
- 18 pollutant or hazardous substance which the person knew or
- 19 reasonably should have known could cause personal injury or
- 20 property damage or, other than in compliance with all
- 21 applicable federal and state requirements or permits,
- 22 negligently or knowingly causes a treatment works to violate
- 23 any water quality standard, effluent standard, pretreatment
- 24 standard or condition of a permit issued to the treatment
- 25 works pursuant to section 455B.183 is guilty of a serious
- 26 misdemeanor for a negligent violation and is guilty of an
- 27 aggravated misdemeanor for a knowing violation. A conviction
- 28 for a negligent violation is punishable by a fine of not more
- 29 than twenty-five thousand dollars for each day of violation or
- * 30 by imprisonment for not more than one year, or both; however,
 - 31 if the conviction is for a second or subsequent violation
 - 32 committed by a person under this subsection, the conviction is
 - 33 punishable by a fine of not more than fifty thousand dollars
 - 34 for each day of violation or by imprisonment for not more than
- * 35 two years, or both. A conviction for a knowing violation is

- 1 punishable by a fine of not more than fifty thousand dollars
- 2 for each day of violation or by imprisonment for not more than
- * 3 two years, or both; however, if the conviction is for a second
 - 4 or subsequent violation committed by a person under this
 - 5 subsection, the conviction is punishable by a fine of not more
 - 6 than one hundred thousand dollars for each day of violation or
- * 7 by imprisonment for not more than five years, or both.. As
 - 8 used in this section, "hazardous substance" means hazardous
 - 9 substance as defined in section 455B.381 or section 455B.411.
 - 10 Sec. 3. NEW SECTION. 716B.1 DEFINITIONS.
 - 11 As used in this chapter, unless the context otherwise
 - 12 requires:
 - 13 l. "Person" means an agency of the state or federal
 - 14 government, a municipality, governmental subdivisions, inter-
 - 15 state body, public or private corporation, individual, part-
 - 16 nership, or other entity, and includes an officer, or
 - 17 governing or managing body of a municipality, governmental
 - 18 subdivision, interstate body, or public or private
 - 19 corporation.
 - 20 2. "Department" means the department of natural resources.
 - 21 3. "Disposal" or "dispose" means disposal as defined in
 - 22 section 455B.411, subsection 2.
 - 23 4. "Hazardous waste" means a hazardous waste as defined in
 - 24 section 455B.411, subsection 4, or a hazardous substance as
 - 25 defined in 42 U.S.C. § 9601, or a hazardous substance as
 - 26 designated by regulations adopted by the administrator of the
 - 27 United States environmental protection agency pursuant to 42
 - 28 U.S.C. § 9602.
 - 29 5. "Storage" or "store" means storage as defined in
 - 30 section 455B.411, subsection 9.
 - 31 6. "Treatment" or "treat" means treatment as defined in
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 - 34 DOUS WASTE -- PENALTIES.
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- 1 hazardous waste or arranges for or allows the disposal of haz-
- 2 ardous waste at any location other than one authorized by the
- 3 department or the United States environmental protection
- 4 agency, or in violation of any material term or condition of a
- 5 hazardous waste facility permit, is guilty of an aggravated
- 6 misdemeanor and upon conviction shall be punished by a fine of
- 7 not more than twenty-five thousand dollars for each day of
- 8 violation or imprisonment for not more than two years, or
- * 9 both. If the conviction is for a violation committed after a
 - 10 first conviction under this section, the person is guilty of a
 - Il class "D" felony and shall be punished by a fine of not more
 - 12 than fifty thousand dollars for each day of violation or
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 - 15 HAZARDOUS WASTE -- PENALTIES.
 - 16 A person who knowingly or with reason to know, transports
 - 17 or causes to be transported any hazardous waste to any loca-
 - 18 tion other than a facility that is authorized to receive,
 - 19 treat, store, or dispose of the hazardous waste under rules
 - 20 adopted pursuant to 42 U.S.C. § 9601-9675 is guilty of an
 - 21 aggravated misdemeanor and upon conviction shall be punished
 - 22 by a fine of not more than twenty-five thousand dollars for
 - 23 each day of violation or imprisonment for not more than two
- * 24 years, or both. If the conviction is for a violation com-
 - 25 mitted after a first conviction under this section, the person
 - 26 is guilty of a class "D" felony and shall be punished by a
 - 27 fine of not more than fifty thousand dollars for each day of
 - 28 violation or imprisonment for not more than five years, or
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 - 30 Sec. 6. NEW SECTION. 716B.4 UNLAWFUL STORAGE OR TREAT-
 - 31 MENT OF HAZARDOUS WASTE -- PENALTIES.
 - 32 A person who knowingly or with reason to know, treats or
 - 33 stores hazardous waste without a permit issued pursuant to 42
 - 34 U.S.C. § 6925 or § 6926 is guilty of an aggravated misdemeanor
 - 35 and upon conviction shall be punished by a fine of not more

| | 1 | than twenty-five thousand dollars for each day of violation or |
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| k | 2 | imprisonment for not more than two years, or both. If the |
| | 3 | conviction is for a violation committed after a first |
| | 4 | conviction under this section, the person is guilty of a class |
| | 5 | "D" felony and shall be punished by a fine of not more than |
| | 6 | fifty thousand dollars for each day of violation or |
| ŧ | 7 | imprisonment for not more than five years, or both. |
| | 8 | Sec. 7. NEW SECTION. 716B.5 ENFORCEMENT. |
| | 9 | The attorney general or the county attorney for the county |
| | 10 | in which a violation occurs is responsible for enforcement of |
| | 11 | this chapter. |
| | 12 | COMPANION TO LSB 7446DH |
| | 13 | SUCCESSOR TO SSB 2195 (LSB 7447DS) |
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LSB

SSB 2195

ENVIRONMENT +

ENVIRONMENT AND ENERGY UTILITIES: Varn, Chair; Deluhery and Rife UERGY UTILITIES

SENATE FILE 3246
BY (PROPOSED ATTORNEY
GENERAL BILL)

| Passed | Senate, | Date | Passe | d House, | Date | |
|--------|---------|--------|-------|----------|------|--|
| Vote: | Ayes | Nays | Vote: | Ayes | Nays | |
| | App | proved | | | | |

A BILL FOR

1 An Act relating to the penalties for water pollution and
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3 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA:

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- 9 provided-under-part-1-of-division-III-of-this-chapter-
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- 11 amended by striking the subsection and inserting the
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- 2. Any person who negligently or knowingly violates
- 14 section 455B.183 or section 455B.186 or any condition or
- 15 limitation included in any permit issued under section
- 16 455B.183, or who negligently or knowingly introduces into a
- 17 sewer system or into a publicly owned treatment works any
- 18 pollutant or hazardous substance which the person knew or
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- 25 works pursuant to section 455B.183 is guilty of a serious
- 26 misdemeanor for a negligent violation and is guilty of an
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- 28 for a negligent violation is punishable by a fine of not more
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- 31 however, if the conviction is for a second or subsequent
- 32 violation committed by a person under this section, the
- 33 conviction is punishable by a fine of not more than fifty
- 34 thousand dollars or by imprisonment for not more than two
- 35 years, or both, for each day of violation. A conviction for a

- 1 knowing violation is punishable by a fine of not more than
- 2 fifty thousand dollars or by imprisonment for not more than
- 3 two years, or both, for each day of violation; however, if the
- 4 conviction is for a second or subsequent violation committed
- 5 by a person under this section, the conviction is punishable
- 6 by a fine of not more than one hundred thousand dollars or by
- 7 imprisonment for not more than five years, or both, for each
- 8 day of violation. As used in this section, "hazardous
- 9 substance" means hazardous substance as defined in section
- 10 455B.381 or section 455B.411.
- 11 Sec. 3. NEW SECTION. 716B.1 DEFINITIONS.
- 12 As used in this chapter, unless the context otherwise
- 13 requires:
- 14 1. "Person" means an agency of the state or federal
- 15 government, a municipality, governmental subdivisions, inter-
- 16 state body, public or private corporation, individual, part-
- 17 nership, or other entity, and includes an officer, or
- 18 governing or managing body of a municipality, governmental
- 19 subdivision, interstate body, or public or private
- 20 corporation.
- 21 2. "Department" means the department of natural resources.
- 22 3. "Disposal" or "dispose" means disposal as defined in
- 23 section 455B.411, subsection 2.
- 24 4. "Hazardous waste" means a hazardous waste as defined in
- 25 section 455B.411, subsection 4, or a hazardous substance as
- 26 defined in 42 U.S.C. § 9601, or a hazardous substance as
- 27 designated by regulations adopted by the administrator of the
- 28 United States environmental protection agency pursuant to 42
- 29 U.S.C. § 9602.
- 30 5. "Storage" or "store" means storage as defined in
- 31 section 455B.411, subsection 9.
- 32 6. "Treatment" or "treat" means treatment as defined in
- 33 section 455B.411, subsection 10.
- 34 Sec. 4. NEW SECTION. 716B.2 UNLAWFUL DISPOSAL OF HAZAR-
- 35 DOUS WASTE -- PENALTIES.

A person who knowingly or with reason to know, disposes of

2 hazardous waste or arranges for or allows the disposal of haz-

- 3 ardous waste at any location other than one authorized by the
- 4 department or the United States environmental protection
- 5 agency, or in violation of any material term or condition of a
- 6 hazardous waste facility permit, is guilty of an aggravated
- 7 misdemeanor and upon conviction shall be punished by a fine of
- 8 not more than twenty-five thousand dollars or imprisonment for
- 9 not more than two years, or both, for each day of violation.
- 10 If the conviction is for a violation committed after a first
- 11 conviction under this section, the person is quilty of a class
- 12 "D" felony and shall be punished by a fine of not more than
- 13 fifty thousand dollars or imprisonment for not more than five
- 14 years, or both, for each day of violation.
- 15 Sec. 5. NEW SECTION. 716B.3 UNLAWFUL TRANSPORTATION OF
- 16 HAZARDOUS WASTE -- PENALTIES.
- 17 A person who knowingly or with reason to know, transports
- 18 or causes to be transported any hazardous waste to any loca-
- 19 tion other than a facility that is authorized to receive,
- 20 treat, store, or dispose of the hazardous waste under rules
- 21 adopted pursuant to 42 U.S.C. § 9601-9675 is quilty of an
- 22 aggravated misdemeanor and upon conviction shall be punished
- 23 by a fine of not more than twenty-five thousand dollars or
- 24 imprisonment for not more than two years, or both, for each
- 25 day of violation. If the conviction is for a violation com-
- 26 mitted after a first conviction under this section, the person
- 27 is quilty of a class "D" felony and shall be punished by a
- 28 fine of not more than fifty thousand dollars or imprisonment
- 29 for not more than five years, or both, for each day of
- 30 violation.
- 31 Sec. 6. NEW SECTION. 716B.4 UNLAWFUL STORAGE OR TREAT-
- 32 MENT OF HAZARDOUS WASTE -- PENALTIES.
- 33 A person who knowingly or with reason to know, treats or
- 34 stores hazardous waste without a permit issued pursuant to 42
- 35 U.S.C. § 6925 or § 6926 is guilty of an aggravated misdemeanor

- l and upon conviction shall be punished by a fine of not more
- 2 than twenty-five thousand dollars or imprisonment for not more
- 3 than two years, or both, for each day of violation. If the
- 4 conviction is for a violation committed after a first
- 5 conviction under this section, the person is guilty of a class
- 6 "D" felony and shall be punished by a fine of not more than
- 7 fifty thousand dollars or imprisonment for not more than five
- 8 years, or both, for each day of violation.

9 EXPLANATION

- 10 This bill increases the penalties for negligently or know-
- 11 ingly causing water pollution. The penalty for a negligent
- 12 violation is a fine of not more than \$25,000 or imprisonment
- 13 for not more than one year, or both, for each day of
- 14 violation, unless the person had a previous conviction for the
- 15 offense in which case the penalty is a fine of not more than
- 16 \$50,000 or imprisonment for not more than two years, or both,
- 17 for each day of violation. The penalty for a knowing
- 18 violation is a fine of not more than \$50,000 or imprisonment
- 19 for not more than two years, or both, for each day of
- 20 violation, unless there was a previous conviction in which
- 21 case the penalty is a fine of not more than \$100,000 or
- 22 imprisonment for five years, or both, for each day of
- 23 violation. The bill also strikes a provision that allows a
- 24 civil penalty to be an alternative to any criminal penalty for
- 25 a violation.
- 26 Sections 3, 4, 5, and 6 of the bill establish a new chapter
- 27 penalizing unlawful disposal, transportation, storage, and
- 28 treatment of hazardous waste. The penalty for any of the
- 29 violations is a fine of not more than \$25,000 or imprisonment
- 30 for not more than two years, or both, or, for a second or
- 31 subsequent conviction of the same violation, a fine of not
- 32 more than \$50,000 or imprisonment for not more than five
- 33 years, or both, for each day a violation occurs.
- 34 BACKGROUND STATEMENT
- 35 SUBMITTED BY THE AGENCY

S.F. H.F.

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Amendments to section 455B.191: The proposed amendments
 2 are needed to update penalty provisions regarding criminal
 3 violations of our water pollution statutes. The amendments
 4 follow, in part, recent amendments to the Clear Water Act and
 5 are needed to ensure that our water resources are protected
6 and that it simply is not profitable to pollute rather than
7 comply with the law. These amendments eliminate the alter-
8 native language in 455B.191(1)(1987) and distinguish between
 9 negligent and knowing violations of our water pollution
10 statutes. Water is a precious resource and these amendments
11 will assist the state in preserving this resource.
      Proposed hazardous waste criminal provision: In 1985 a
12
13 decision was made to return to the federal government, the
14 RCRA program dealing with hazardous waste enforcement. In the
15 process the provisions of § 455B.417 and other provisions were
16 suspended which leaves the state without any enforceable
17 criminal provisions dealing with hazardous waste
18 transportation, treatment, storage, or disposal at the state
19 level. The purpose of the proposed legislation is to provide
20 a means to deal with illegal transportation, treatment,
21 storage, or disposal of hazardous waste so that the state does
22 not have to rely on the federal government to perform the job.
23 Surrounding states have strict criminal provisions dealing
24 with hazardous waste violations. This legislation would
25 prevent Iowa from becoming an island to which such violators
26 might flee to avoid prosecution by other states.
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                       COMPANION TO LSB 7446DH
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SENATE PILE 2246

AN ACT

RELATING TO THE PENALTIES FOR WATER POLLUTION AND HAZARDOUS WASTE DISPOSAL.

BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA:

Section 1. Section 4558.191, subsection 1, Code 1987, is amended to read as follows:

1. Any person who violates any provision of part 1 of division III of this chapter or any permit, rule, standard, or order issued under part 1 of division III of this chapter shall be subject to a civil penalty not to exceed five thousand dollars for each day of such violation. The-civil

penalty-shall-be-an-alternative-to-any-criminal-penalty provided-under-part-k-of-division-fill-of-this-chapters

- Sec. 2. Section 455B.191, subsection 2, Code 1987, is amended by striking the subsection and inserting the following:
- 2. Any person who negligently or knowingly violates section 4558.183 or section 455B.186 or any condition or limitation included in any permit issued under section 455B.183, or who negligently or knowingly introduces into a sewer system or into a publicly owned treatment works any pollutant or hazardous substance which the person knew or reasonably should have known could cause personal injury or property damage or, other than in compliance with all applicable federal and state requirements or permits, negligently or knowingly causes a treatment works to violate any water quality standard, effluent standard, pretreatment standard or condition of a permit issued to the treatment works pursuant to section 455B.183 is guilty of a serious misdemeanor for a negligent violation and is guilty of an aggravated misdemeanor for a knowing violation. A conviction for a negligent violation is punishable by a fine of not more than twenty-five thousand dollars for each day of violation or by imprisonment for not more than one year, or both; however, if the conviction is for a second or subsequent violation committed by a person under this subsection, the conviction is punishable by a fine of not more than fifty thousand dollars for each day of violation or by imprisonment for not more than two years, or both. A conviction for a knowing violation is punishable by a fine of not more than fifty thousand dollars for each day of violation or by imprisonment for not more than two years, or both; however, if the conviction is for a second or subsequent violation committed by a person under this subsection, the conviction is punishable by a fine of not more than one hundred thousand dollars for each day of violation or by imprisonment for not more than five years, or both. As

used in this section, "hazardous substance" means hazardous substance as defined in section 455B.381 or section 455B.411.

Sec. 3. NEW SECTION. 716B.1 DEPINITIONS.

As used in this chapter, unless the context otherwise requires:

- 1. "Person" means an agency of the state or federal government, a municipality, governmental subdivisions, interstate body, public or private corporation, individual, partnership, or other entity, and includes an officer, or governing or managing body of a municipality, governmental subdivision, interstate body, or public or private corporation.
 - 2. "Department" means the department of natural resources.
- "Disposal" or "dispose" means disposal as defined in section 4558.411, subsection 2.
- 4. "Hazardous waste" means a hazardous waste as defined in section 4558.411, subsection 4, or a hazardous substance as defined in 42 U.S.C. § 9601, or a hazardous substance as designated by regulations adopted by the administrator of the United States environmental protection agency pursuant to 42 U.S.C. § 9602.
- "Storage" or "store" means storage as defined in section 455B.411, subsection 9.
- 6. "Treatment" or "treat" means treatment as defined in section 455B.411, subsection 10.
- Sec. 4. <u>NEW SECTION</u>. 716B.2 UNLAWFUL DISPOSAL OF HAZAR-DOUS WASTE -- PENALTIES.

A person who knowingly or with reason to know, disposes of hazardous waste or arranges for or allows the disposal of hazardous waste at any location other than one authorized by the department or the United States environmental protection agency, or in violation of any material term or condition of a hazardous waste facility permit, is guilty of an aggravated misdemeanor and upon conviction shall be punished by a fine of not more than twenty-five thousand dollars for each day of

violation or imprisonment for not more than two years, or both. If the conviction is for a violation committed after a first conviction under this section, the person is guilty of a class "D" felony and shall be punished by a fine of not more than fifty thousand dollars for each day of violation or imprisonment for not more than five years, or both.

Sec. 5. <u>NEW SECTION</u>. 716B.3 UNLAWFUL TRANSPORTATION OF HAZARDOUS WASTE -- PENALTIES.

A person who knowingly or with reason to know, transports or causes to be transported any hazardous waste to any location other than a facility that is authorized to receive, treat, store, or dispose of the hazardous waste under rules adopted pursuant to 42 U.S.C. § 9601-9675 is guilty of an aggravated misdemeanor and upon conviction shall be punished by a fine of not more than twenty-five thousand dollars for each day of violation or imprisonment for not more than two years, or both. If the conviction is for a violation committed after a first conviction under this section, the person is guilty of a class "D" felony and shall be punished by a fine of not more than fifty thousand dollars for each day of violation or imprisonment for not more than five years, or both.

Sec. 6. <u>NEW SECTION</u>. 7168.4 UNLAWFUL STORAGE OR TREAT-MENT OF HAZARDOUS WASTE -- PENALTIES.

A person who knowingly or with reason to know, treats or stores hazardous waste without a permit issued pursuant to 42 U.S.C. § 6925 or § 6926 is guilty of an aggravated misdemeanor and upon conviction shall be punished by a fine of not more than twenty-five thousand dollars for each day of violation or imprisonment for not more than two years, or both. If the conviction is for a violation committed after a first conviction under this section, the person is guilty of a class "D" felony and shall be punished by a fine of not more than fifty thousand dollars for each day of violation or imprisonment for not more than five years, or both.

Sec. 7. NEW SECTION. 716B.5 ENFORCEMENT.



The attorney general or the county attorney for the county in which a violation occurs is responsible for enforcement of this chapter.

JO ANN ZIMMERMAN
President of the Senate

DONALD D. AVENSON
Speaker of the House

I hereby certify that this bill originated in the Senate and is known as Senate File 2246, Seventy-second General Assembly.

JOHN F. DWYER

Secretary of the Senate

Approved

1988

SF 2246

TERRY E. BRANSTAD

Governor