

FILED FEB 25 1988

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SENATE FILE 2225
BY COMMITTEE ON HUMAN
RESOURCES
(formerly 558 2229)

Passed Senate, Date 3/3/88 (p. 621) Passed House, Date 3/28/88 (p. 1090)
Vote: Ayes 45 Nays 0 Vote: Ayes 86 Nays 6
Approved May 15, 1997

A BILL FOR

1 An Act relating to the establishment of a family development and
2 self-sufficiency council and the council's duties.
3 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA:

SENATE FILE 2225

S-5157

1 Amend Senate File 2225 as follows:
2 1. Page 1, by inserting after line 24 the follow-
3 ing:
4 "9. The dean of the college of home economics at
5 the University of Northern Iowa or the dean's
6 designee."

S-5157
Filed February 26, 1988
Adopted 2/3 (p. 621)

BY JOY CORNING
CHARLES BRUNER
JIM LIND

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1 Section 1. NEW SECTION. 217.41 FAMILY DEVELOPMENT AND
2 SELF-SUFFICIENCY COUNCIL CREATED.

3 A family development and self-sufficiency council is es-
4 tablished within the department of human services. The
5 council consists of the following persons:

6 1. The director of the department of human services or the
7 director's designee.

8 2. The director of the Iowa department of public health or
9 the director's designee.

10 3. The administrator of the division of community action
11 agencies in the department of human rights or the adminis-
12 trator's designee.

13 4. The administrator of the division of children, youth,
14 and families of the department of human rights or the admin-
15 istrator's designee.

16 5. The dean of the college of family and consumer sciences
17 at Iowa State University or the dean's designee.

18 6. A representative from the family life institute desig-
19 nated by the director of that institute.

20 7. The director of the public policy center at the Uni-
21 versity of Iowa or the director's designee.

22 8. A recipient or former recipient of the aid to dependent
23 children program, selected by the other members of the
24 committee.

25 The department of human services shall contract with the
26 department of health and human rights to staff and administer
27 grants provided under section 217.42.

28 Sec. 2. NEW SECTION. 217.42 COUNCIL DUTIES.

29 The family development and self-sufficiency council shall:

30 1. Identify the factors and conditions that place Iowa
31 families at risk of long-term dependency upon the aid to
32 dependent children program. The council shall seek to use
33 relevant research findings and national and Iowa specific data
34 on the aid to dependent children program.

35 2. Identify the factors and conditions that place Iowa

1 families at risk of family instability and foster care place-
2 ment. The council shall seek to use relevant research
3 findings and national and Iowa specific data on the foster
4 care system.

5 3. Subject to the availability of funds for this purpose,
6 award demonstration grants to public or private organizations
7 submitting grant proposals to provide family development ser-
8 vices to families at risk of long-term welfare dependency.

9 Grant proposals shall include the following elements:

10 a. Designation of families to be served that meet some
11 criteria of being at risk of long-term welfare dependency, and
12 agreement to serve clients that are referred by the department
13 of human services from the aid to dependent children program
14 which meet the criteria. The criteria may include, but are
15 not limited to, factors such as educational level, work
16 history, family structure, age of the youngest child in the
17 family, previous length of stay on the aid to dependent
18 children program, and participation in the aid to dependent
19 children program or the foster care program while the head of
20 a household was a child. Grant proposals shall also establish
21 the number of families to be served under the demonstration
22 program.

23 b. Designation of the services to be provided for the
24 families served, including assistance regarding job-seeking
25 skills, family budgeting, nutrition, self-esteem, health and
26 hygiene, child rearing, child education preparation, and goal
27 setting. Grant proposals shall indicate the support groups
28 and support systems to be developed for the families served
29 during the transition between the need for assistance and
30 self-sufficiency.

31 c. Designation of the manner in which other needs of the
32 families will be provided including, but not limited to, day
33 care assistance, transportation, substance abuse treatment,
34 support group counseling, food, clothing, and housing.

35 d. Designation of the training and recruitment of the

1 staff which provides services, and the appropriateness of the
2 training for the purposes of meeting family development and
3 self-sufficiency goals of the families being served.

4 e. Designation of the support available within the com-
5 munity for the program and for meeting subsequent needs of the
6 clients, and the manner in which community resources will be
7 made available to the families being served.

8 f. Designation of the manner in which the program will be
9 subject to audit and to evaluation.

10 Not more than five percent of any funds appropriated by the
11 general assembly for the purposes of this subsection may be
12 used for staffing and administration of the grants.

13 4. In cooperation with the legislative fiscal bureau, de-
14 velop measures to independently evaluate the effectiveness of
15 any demonstration program funded, that include measurement of
16 the program's effectiveness in meeting its goals in a quan-
17 titative sense through reduction in length of stay on welfare
18 programs or a reduced need for other state child and family
19 welfare services. Families referred to the demonstration
20 programs shall be randomly selected from those meeting the
21 criteria established in the demonstration programs as being at
22 risk, and all families meeting the criteria shall be monitored
23 to determine the effect of the demonstration programs in
24 changing the status of the families selected compared with
25 those not selected.

26 5. Seek to enlist research support from the Iowa research
27 community in meeting the duties outlined in subsections 1
28 through 4.

29 6. Seek additional support for the funding of demonstra-
30 tion grants, including but not limited to, demonstration funds
31 available through the federal government in serving families
32 at risk of long-term welfare dependency, and private founda-
33 tion grants.

34 7. Make recommendations to the governor and the general
35 assembly on the effectiveness of early intervention programs

1 in Iowa and throughout the country that provide family
2 development services that lead to self-sufficiency for
3 families at risk of long-term welfare dependency.

4 8. Evaluate and make recommendations regarding the costs
5 and benefits of the expansion of the services provided under
6 the special needs program of the aid to dependent children
7 program to include tuition for parenting skills programs,
8 family support and counseling services, child development
9 services, and transportation and child care expenses
10 associated with the programs and services.

11

EXPLANATION

12 This bill establishes a family development and self-
13 sufficiency council. The bill also establishes the duties of
14 the council, including the identification of factors and
15 conditions which place families at risk of long-term
16 dependency upon the aid to dependent children program,
17 identification of the factors and conditions that place
18 families at risk of family instability and foster care
19 placement, awarding of demonstration grants to public and
20 private organizations which submit grant proposals for the
21 provision of family development services to families at risk
22 of long-term welfare dependency, evaluating the demonstration
23 program, enlisting the Iowa research community in performing
24 the council's duties, seeking additional funding sources for
25 the funding of demonstration grants, making recommendations to
26 the governor and the general assembly regarding the
27 effectiveness of family development services programs, and
28 making recommendations regarding the costs and benefits of
29 expansion of the services provided under the special needs
30 programs of the aid to dependent children program.

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SUCCESSOR TO SSB 2229 (LSB 8264SC)

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LSB 8264SV 72

1 Section 1. NEW SECTION. 217.41 FAMILY DEVELOPMENT AND
2 SELF-SUFFICIENCY COUNCIL CREATED.

3 A family development and self-sufficiency council is es-
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13 4. The administrator of the division of children, youth,
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19 nated by the director of that institute.

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21 versity of Iowa or the director's designee.

570922 8. A recipient or former recipient of the aid to dependent
23 children program, selected by the other members of the
24 committee.

54925 9. The dean of the college of home economics at the
26 University of Northern Iowa or the dean's designee.

27 The department of human services shall contract with the
28 department of health and human rights to staff and administer
29 grants provided under section 217.42.

30 Sec. 2. NEW SECTION. 217.42 COUNCIL DUTIES.

31 The family development and self-sufficiency council shall:

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33 families at risk of long-term dependency upon the aid to
34 dependent children program. The council shall seek to use
35 relevant research findings and national and Iowa specific data

1 on the aid to dependent children program.

2 2. Identify the factors and conditions that place Iowa
3 families at risk of family instability and foster care place-
4 ment. The council shall seek to use relevant research
5 findings and national and Iowa specific data on the foster
6 care system.

7 3. Subject to the availability of funds for this purpose,
8 award demonstration grants to public or private organizations
9 submitting grant proposals to provide family development ser-
10 vices to families at risk of long-term welfare dependency.

11 Grant proposals shall include the following elements:

12 a. Designation of families to be served that meet some
13 criteria of being at risk of long-term welfare dependency, and
14 agreement to serve clients that are referred by the department
15 of human services from the aid to dependent children program
16 which meet the criteria. The criteria may include, but are
17 not limited to, factors such as educational level, work
18 history, family structure, age of the youngest child in the
19 family, previous length of stay on the aid to dependent
20 children program, and participation in the aid to dependent
21 children program or the foster care program while the head of
22 a household was a child. Grant proposals shall also establish
23 the number of families to be served under the demonstration
24 program.

25 b. Designation of the services to be provided for the
26 families served, including assistance regarding job-seeking
27 skills, family budgeting, nutrition, self-esteem, health and
28 hygiene, child rearing, child education preparation, and goal
29 setting. Grant proposals shall indicate the support groups
30 and support systems to be developed for the families served
31 during the transition between the need for assistance and
32 self-sufficiency.

33 c. Designation of the manner in which other needs of the
34 families will be provided including, but not limited to, day
35 care assistance, transportation, substance abuse treatment,

1 support group counseling, food, clothing, and housing.

2 d. Designation of the training and recruitment of the
3 staff which provides services, and the appropriateness of the
4 training for the purposes of meeting family development and
5 self-sufficiency goals of the families being served.

6 e. Designation of the support available within the com-
7 munity for the program and for meeting subsequent needs of the
8 clients, and the manner in which community resources will be
9 made available to the families being served.

10 f. Designation of the manner in which the program will be
11 subject to audit and to evaluation.

12 Not more than five percent of any funds appropriated by the
13 general assembly for the purposes of this subsection may be
14 used for staffing and administration of the grants.

15 4. In cooperation with the legislative fiscal bureau, de-
16 velop measures to independently evaluate the effectiveness of
17 any demonstration program funded, that include measurement of
18 the program's effectiveness in meeting its goals in a quan-
19 titative sense through reduction in length of stay on welfare
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22 programs shall be randomly selected from those meeting the
23 criteria established in the demonstration programs as being at
24 risk, and all families meeting the criteria shall be monitored
25 to determine the effect of the demonstration programs in
26 changing the status of the families selected compared with
27 those not selected.

28 5. Seek to enlist research support from the Iowa research
29 community in meeting the duties outlined in subsections 1
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31 6. Seek additional support for the funding of demonstra-
32 tion grants, including but not limited to, demonstration funds
33 available through the federal government in serving families
34 at risk of long-term welfare dependency, and private founda-
35 tion grants.

1 7. Make recommendations to the governor and the general
2 assembly on the effectiveness of early intervention programs
3 in Iowa and throughout the country that provide family
4 development services that lead to self-sufficiency for
5 families at risk of long-term welfare dependency.

6 8. Evaluate and make recommendations regarding the costs
7 and benefits of the expansion of the services provided under
8 the special needs program of the aid to dependent children
9 program to include tuition for parenting skills programs,
10 family support and counseling services, child development
11 services, and transportation and child care expenses
12 associated with the programs and services.

13 SUCCESSOR TO SSB 2229 (LSB 8264SC)

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SENATE FILE 2225

H-5699

1 Amend Senate File 2225 as amended, passed, and
2 reprinted by the Senate, as follows:

3 1. Page 1, by striking lines 25 and 26 and
4 inserting the following:

5 "9. The head of the department of home economics
6 at the University of Northern Iowa or that person's
7 designee."

H-5699 FILED MARCH 17, 1988 BY COMMITTEE ON HUMAN RESOURCES
Adopted 3/28 (p. 1089)

SENATE FILE 2225

H-5879

1 Amend Senate File 2225, as amended, passed, and re-
2 printed by the Senate, as follows:

3 1. Page 2, line 10, by inserting after the word
4 "dependency." the following: "Additional con-
5 sideration may be given in the awarding of grants, to
6 grant applications from entities which administer
7 similar programs or have demonstrated experience in
8 administration of other programs designed to assist
9 welfare dependent or low-income persons."

By SWARTZ of Marshall
CLARK of Cerro Gordo

H-5879 FILED MARCH 24, 1988
w/r 3/28 (p. 1089)

SENATE FILE 2225

H-5909

1 Amend Senate File 2225 as amended, passed, and
2 reprinted by the Senate as follows:

3 1. Page 1, line 22, by striking the words "A
4 recipient or former recipient" and inserting the
5 following: "Two recipients or former recipients".

By FEY of Scott
HAVERLAND of Polk

H-5909 FILED MARCH 25, 1988
Adopted 3/28 (p. 1089)

HOUSE AMENDMENT TO
SENATE FILE 2225

S-5669

1 Amend Senate File 2225 as amended, passed, and
2 reprinted by the Senate, as follows:
3 1. Page 1, line 22, by striking the words "A
4 recipient or former recipient" and inserting the
5 following: "Two recipients or former recipients".
6 2. Page 1, by striking lines 25 and 26 and
7 inserting the following:
8 "9. The head of the department of home economics
9 at the University of Northern Iowa or that person's
10 designee."
11 3. By renumbering, relettering, or redesignating
12 and correcting internal references as necessary.

S-5669

Filed March 30, 1988

Senate concurred 4/4 (p 1221)

RECEIVED FROM THE HOUSE

LSB

BRUNER, CH.

SSB 2229
HUMAN RESOURCES

SSB 2229

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New

HUMAN RESOURCES: Bruner, Chair: Hannon and Readinger 16ER

SENATE FILE 2225

BY (PROPOSED COMMITTEE ON
HUMAN RESOURCES BILL)

Passed Senate, Date _____ Passed House, Date _____
Vote: Ayes _____ Nays _____ Vote: Ayes _____ Nays _____
Approved _____

A BILL FOR

1 An Act relating to the establishment of a family development and
2 self-sufficiency council and the council's duties.
3 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA:

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1 Section 1. NEW SECTION. 217.41 FAMILY DEVELOPMENT AND
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11 agencies in the department of human rights or the adminis-
12 trator's designee.
- 13 4. The administrator of the division of children, youth,
14 and families of the department of human rights or the admin-
15 istrator's designee.
- 16 5. The dean of the college of family and consumer sciences
17 at Iowa State University or the dean's designee.
- 18 6. A representative from the family life institute desig-
19 nated by the director of that institute.
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21 versity of Iowa or the director's designee.
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23 children program, selected by the other members of the
24 committee.

25 The department of human services shall contract with the
26 department of health and human rights to staff and administer
27 grants provided under section 217.42.

28 Sec. 2. NEW SECTION. 217.42 COUNCIL DUTIES.

29 The family development and self-sufficiency council shall:

- 30 1. Identify the factors and conditions that place Iowa
31 families at risk of long-term dependency upon the aid to
32 dependent children program. The council shall seek to use
33 relevant research findings and national and Iowa specific data
34 on the aid to dependent children program.
- 35 2. Identify the factors and conditions that place Iowa

1 families at risk of family instability and foster care place-
2 ment. The council shall seek to use relevant research
3 findings and national and Iowa specific data on the foster
4 care system.

5 3. Subject to the availability of funds for this purpose,
6 award demonstration grants to public or private organizations
7 submitting grant proposals to provide family development ser-
8 vices to families at risk of long-term welfare dependency.

9 Grant proposals shall include the following elements:

10 a. Designation of families to be served that meet some
11 criteria of being at risk of long-term welfare dependency, and
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13 of human services from the aid to dependent children program
14 which meet the criteria. The criteria may include, but are
15 not limited to, factors such as educational level, work
16 history, family structure, age of the youngest child in the
17 family, previous length of stay on the aid to dependent
18 children program, and participation in the aid to dependent
19 children program or the foster care program while the head of
20 a household was a child. Grant proposals shall also establish
21 the number of families to be served under the demonstration
22 program.

23 b. Designation of the services to be provided for the
24 families served, including assistance regarding job-seeking
25 skills, family budgeting, nutrition, self-esteem, health and
26 hygiene, child rearing, child education preparation, and goal
27 setting. Grant proposals shall indicate the support groups
28 and support systems to be developed for the families served
29 during the transition between the need for assistance and
30 self-sufficiency.

31 c. Designation of the manner in which other needs of the
32 families will be provided including, but not limited to, day
33 care assistance, transportation, substance abuse treatment,
34 support group counseling, food, clothing, and housing.

35 d. Designation of the training and recruitment of the

1 staff which provides services, and the appropriateness of the
2 training for the purposes of meeting family development and
3 self-sufficiency goals of the families being served.

4 e. Designation of the support available within the com-
5 munity for the program and for meeting subsequent needs of the
6 clients, and the manner in which community resources will be
7 made available to the families being served.

8 f. Designation of the manner in which the program will be
9 subject to audit and to evaluation.

10 Not more than five percent of any funds appropriated by the
11 general assembly for the purposes of this subsection may be
12 used for staffing and administration of the grants.

13 4. In cooperation with the legislative fiscal bureau, de-
14 velop measures to independently evaluate the effectiveness of
15 any demonstration program funded, that include measurement of
16 the program's effectiveness in meeting its goals in a quan-
17 titative sense through reduction in length of stay on welfare
18 programs or a reduced need for other state child and family
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20 programs shall be randomly selected from those meeting the
21 criteria established in the demonstration programs as being at
22 risk, and all families meeting the criteria shall be monitored
23 to determine the effect of the demonstration programs in
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25 those not selected.

26 5. Seek to enlist research support from the Iowa research
27 community in meeting the duties outlined in subsections 1
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30 tion grants, including but not limited to, demonstration funds
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33 tion grants.

34 7. Make recommendations to the governor and the general
35 assembly on the effectiveness of early intervention programs

1 in Iowa and throughout the country that provide family
2 development services that lead to self-sufficiency for
3 families at risk of long-term welfare dependency.

4 8. Evaluate and make recommendations regarding the costs
5 and benefits of the expansion of the services provided under
6 the special needs program of the aid to dependent children
7 program to include tuition for parenting skills programs,
8 family support and counseling services, child development
9 services, and transportation and child care expenses
10 associated with the programs and services.

11 EXPLANATION

12 This bill establishes a family development and self-
13 sufficiency council. The bill also establishes the duties of
14 the council, including the identification of factors and
15 conditions which place families at risk of long-term
16 dependency upon the aid to dependent children program,
17 identification of the factors and conditions that place
18 families at risk of family instability and foster care
19 placement, awarding of demonstration grants to public and
20 private organizations which submit grant proposals for the
21 provision of family development services to families at risk
22 of long-term welfare dependency, evaluating the demonstration
23 program, enlisting the Iowa research community in performing
24 the council's duties, seeking additional funding sources for
25 the funding of demonstration grants, making recommendations to
26 the governor and the general assembly regarding the
27 effectiveness of family development services programs, and
28 making recommendations regarding the costs and benefits of
29 expansion of the services provided under the special needs
30 programs of the aid to dependent children program.

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SENATE FILE 2225

AN ACT

RELATING TO THE ESTABLISHMENT OF A FAMILY DEVELOPMENT AND
SELF-SUFFICIENCY COUNCIL AND THE COUNCIL'S DUTIES.

BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA:

Section 1. NEW SECTION. 217.41 FAMILY DEVELOPMENT AND
SELF-SUFFICIENCY COUNCIL CREATED.

A family development and self-sufficiency council is es-
tablished within the department of human services. The
council consists of the following persons:

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2. The director of the Iowa department of public health or
the director's designee.

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agencies in the department of human rights or the adminis-
trator's designee.

4. The administrator of the division of children, youth,
and families of the department of human rights or the admin-
istrator's designee.

5. The dean of the college of family and consumer sciences
at Iowa State University or the dean's designee.

6. A representative from the family life institute desig-
nated by the director of that institute.

7. The director of the public policy center at the Uni-
versity of Iowa or the director's designee.

8. Two recipients or former recipients of the aid to
dependent children program, selected by the other members of
the committee.

9. The head of the department of home economics at the
University of Northern Iowa or that person's designee.

The department of human services shall contract with the
department of health and human rights to staff and administer
grants provided under section 217.42.

Sec. 2. NEW SECTION. 217.42 COUNCIL DUTIES.

The family development and self-sufficiency council shall:

1. Identify the factors and conditions that place Iowa
families at risk of long-term dependency upon the aid to
dependent children program. The council shall seek to use
relevant research findings and national and Iowa specific data
on the aid to dependent children program.

2. Identify the factors and conditions that place Iowa
families at risk of family instability and foster care place-
ment. The council shall seek to use relevant research
findings and national and Iowa specific data on the foster
care system.

3. Subject to the availability of funds for this purpose,
award demonstration grants to public or private organizations
submitting grant proposals to provide family development ser-

vices to families at risk of long-term welfare dependency. Grant proposals shall include the following elements:

a. Designation of families to be served that meet some criteria of being at risk of long-term welfare dependency, and agreement to serve clients that are referred by the department of human services from the aid to dependent children program which meet the criteria. The criteria may include, but are not limited to, factors such as educational level, work history, family structure, age of the youngest child in the family, previous length of stay on the aid to dependent children program, and participation in the aid to dependent children program or the foster care program while the head of a household was a child. Grant proposals shall also establish the number of families to be served under the demonstration program.

b. Designation of the services to be provided for the families served, including assistance regarding job-seeking skills, family budgeting, nutrition, self-esteem, health and hygiene, child rearing, child education preparation, and goal setting. Grant proposals shall indicate the support groups and support systems to be developed for the families served during the transition between the need for assistance and self-sufficiency.

c. Designation of the manner in which other needs of the families will be provided including, but not limited to, day care assistance, transportation, substance abuse treatment, support group counseling, food, clothing, and housing.

d. Designation of the training and recruitment of the staff which provides services, and the appropriateness of the training for the purposes of meeting family development and self-sufficiency goals of the families being served.

e. Designation of the support available within the community for the program and for meeting subsequent needs of the clients, and the manner in which community resources will be made available to the families being served.

f. Designation of the manner in which the program will be subject to audit and to evaluation.

Not more than five percent of any funds appropriated by the general assembly for the purposes of this subsection may be used for staffing and administration of the grants.

4. In cooperation with the legislative fiscal bureau, develop measures to independently evaluate the effectiveness of any demonstration program funded, that include measurement of the program's effectiveness in meeting its goals in a quantitative sense through reduction in length of stay on welfare programs or a reduced need for other state child and family welfare services. Families referred to the demonstration programs shall be randomly selected from those meeting the criteria established in the demonstration programs as being at risk, and all families meeting the criteria shall be monitored to determine the effect of the demonstration programs in changing the status of the families selected compared with those not selected.

5. Seek to enlist research support from the Iowa research community in meeting the duties outlined in subsections 1 through 4.

6. Seek additional support for the funding of demonstration grants, including but not limited to, demonstration funds available through the federal government in serving families at risk of long-term welfare dependency, and private foundation grants.

7. Make recommendations to the governor and the general assembly on the effectiveness of early intervention programs in Iowa and throughout the country that provide family development services that lead to self-sufficiency for families at risk of long-term welfare dependency.

8. Evaluate and make recommendations regarding the costs and benefits of the expansion of the services provided under the special needs program of the aid to dependent children program to include tuition for parenting skills programs,

family support and counseling services, child development services, and transportation and child care expenses associated with the programs and services.

JO ANN ZIMMERMAN
President of the Senate

DONALD D. AVENSON
Speaker of the House

I hereby certify that this bill originated in the Senate and is known as Senate File 2225, Seventy-second General Assembly.

JOHN F. DWYER
Secretary of the Senate

Approved May 15, 1988

TERRY E. BRANSTAD
Governor

SF 2225