

See Appropriation 6/5, Pass 6/6
FILED JUN 3 1975

SENATE JOINT RESOLUTION 13

By COMMITTEE ON APPROPRIATIONS

Passed Senate, Date 6-4-75 (1732) Passed House, Date 6-9-75 (2262)

Vote: Ayes 48 Nays 0 Vote: Ayes 89 Nays 1

Approved 7-19-75

Motion to reconsider filed 6-9 (2263) prevailed 6-12

SENATE JOINT RESOLUTION *Repassed House 6-12-75 (2417) 76-4*

1 A Joint Resolution to provide for an interim study of the
2 structure and performance of the department of social
3 services.
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SENATE JOINT RESOLUTION 13

S-4036

- 1 Amend Senate Joint Resolution 13 as follows:
- 2 1. Page 2, line 26, by striking the words "fiscal
- 3 year" and inserting in lieu thereof the word "period"
- 4 2. Page 2, line 26, by striking the word and figure
- 5 "June 30" and inserting in lieu thereof the word and
- 6 figure "March 31".
- 7 3. Page 2, line 29, by striking the word and figure
- 8 "June 30" and inserting in lieu thereof the word and
- 9 figure "February 15".
- 10 4. Page 2, line 30, by striking the word and figure
- 11 "August 31" and inserting in lieu thereof the word and
- 12 figure "April 15".

1 WHEREAS, through the efforts of past interim study com-
2 mittees such as the mental health and juvenile institutions
3 and the penal and correctional systems study committees, past
4 joint interim subcommittees of the committees on human
5 resources, efforts of these standing committees themselves,
6 and reports received from the executive branch such as the
7 governor's economy committee report and the reports on state
8 institutions prepared by the department of social services,
9 as well as the contributions of groups and agencies outside
10 government, there is available to the general assembly much
11 valuable information on the delivery of human services in
12 Iowa; and

13 WHEREAS, this continuing growth has created internal prob-
14 lems in the department's divisions, but has not ended frag-
15 mentation in the delivery of human services in Iowa, notably
16 in the general areas of services to the mentally handicapped,
17 the aging, abusers of alcohol and other drugs, and criminal
18 offenders; and

19 WHEREAS, additional focus and attention is required by
20 the department of social services on provision of child and
21 adult protective services and assistance to persons, both
22 young and old, who are unable to care for themselves adequately
23 without aid from the general society, but there is general
24 concern about the ability of the department to adequately
25 discharge all of the functions assigned it under current law;
26 and

27 WHEREAS, it is the desire of members of the general as-
28 sembly, individually and collectively, to provide high quality
29 intensive care and treatment of an appropriate modality to
30 mentally handicapped persons, the aging, the abused, the
31 abuser and the offender, NOW THEREFORE,

32 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA:

33 Section 1. The legislative council is authorized to es-
34 tablish a study committee in the manner prescribed by law
35 to conduct during the 1975 legislative interim a study of

1 the functions, duties and structure of the department of
2 social services, the performance of the department in dis-
3 charging its responsibilities, and the effect of the current
4 administrative structure upon this performance. The study
5 committee shall review, update and consolidate the findings
6 of previous studies and reports on delivery of human ser-
7 vices in Iowa, and shall formulate recommendations as to the
8 most effective and efficient organizational and administrative
9 structure for delivery of human services in Iowa. These
10 recommendations, accompanied by draft legislation to implement
11 them, if appropriate, shall be reported to the legislative
12 council and to the second session of the Sixty-sixth General
13 Assembly.

14 Sec. 2. The study committee authorized by this Act may:

15 1. Include as advisory members persons other than members
16 of the general assembly, who have special knowledge in the
17 field of human service delivery, as permitted by law.

18 2. Retain consultants and assistants to aid the committee
19 in accomplishing the study.

20 3. Request the department of social services or other
21 state agencies to loan designated staff members to the
22 committee for specified periods of time to assist the committee
23 and its staff.

24 Sec. 3. There is appropriated to the legislative council
25 for use by the study committee authorized by this Act during
26 the fiscal year beginning July 1, 1975 and ending June 30,
27 1976 the sum of fifty thousand (50,000) dollars, or so much
28 thereof as may be necessary, to accomplish the purposes of
29 this Act. Unencumbered funds remaining as of June 30, 1976
30 shall revert to the general fund of the state on August 31,
31 1976.

32

EXPLANATION

33 This resolution authorizes the Legislative Council to
34 appoint a study committee to make a thorough study of the
35 structure and functioning of the Department of Social Ser-

1 vices, drawing as much as possible upon a number of related
2 studies carried on in the past several years. The study com-
3 mittee is directed to make a report containing recommenda-
4 tions as to the optimum future organization for delivery of
5 human services in Iowa. An appropriation of \$50,000 is
6 provided to the Legislative Council to fund the study ade-
7 quately so that it may be completed in the prescribed period
8 of time, and the report submitted to the 1976 session of the
9 legislature.

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1 Amend Senate Joint Resolution 13, as amended and
2 passed by the Senate, as follows:

3 1. Page 1, by striking lines 1 through 35, and
4 page 2, by striking lines 1 through 7, inclusive,
5 and inserting in lieu thereof the following:

6 "WHEREAS, the department of social services is
7 the largest single agency of state government and
8 the human services programs and facilities for which
9 it is responsible affect the lives of many Iowans;
10 and

11 WHEREAS, there has been continuing concern on the
12 part of legislators and others regarding fragmentation
13 in the delivery of mental health services and related
14 services for alcohol and drug abusers in Iowa, and
15 this concern has recently been heightened by the
16 prospect that federal funds which have in the past
17 been the primary source of support of the Iowa mental
18 health authority will no longer be available; and

19 WHEREAS, it is desirable that the general assembly
20 satisfy itself that programs for various groups of
21 elderly, handicapped or developmentally disabled
22 Iowans administered by the department of social
23 services, the commission on aging and the governor's
24 committee on employment of the handicapped are
25 adequately coordinated, that duplication of effort
26 and of services is avoided but that no needed service
27 is neglected due to doubt about jurisdiction to offer
28 it; and

29 WHEREAS, a number of members of the general
30 assembly--who have received complaints about frequency
31 and seeming duplication of inspections of licensed
32 health care facilities in Iowa by divisions of the
33 department of social services and the department of
34 health, as well as the fire marshal's office--are
35 interested in exploring the possibility of consoli-
36 dating some or all of these inspection functions;
37 and

38 WHEREAS, continuing legislative oversight and
39 evaluation of the state's correctional program is
40 desirable, particularly as regards juvenile offenders;
41 and

42 WHEREAS, in recent legislative interims there have
43 at times been as many as four legislative study
44 committees and joint interim subcommittees
45 simultaneously studying programs or facilities
46 administered by the department of social services
47 and, while this is at times appropriate in view of
48 the broad jurisdiction of the department, such
49 concurrent efforts must be carefully coordinated to
50 assure optimum utilization of legislative staff and

1 to avoid unduly burdening administrators and key staff
2 personnel of the department, NOW THEREFORE,
3 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA:

4 Section 1. The legislative council is autho-
5 rized to establish in the manner prescribed by law
6 a study committee, composed of legislators currently
7 serving either on the committees on human resources
8 or the subcommittees on human resources of the
9 committees on appropriations of the Senate and House,
10 to conduct during the 1975 legislative interim a study
11 of the major areas of responsibility of the depart-
12 ment of social services, the performance of the
13 department in discharging its responsibilities, and
14 the effect upon this performance of the department's
15 current administrative structure and its relation-
16 ships with other state agencies having major respon-
17 sibilities for delivery of particular human services.
18 The study committee shall formulate recommendations
19 as to the".

20 2. Page 2, by inserting after line 17 the
21 following, and renumbering the succeeding subsec-
22 tions accordingly:

23 "2. Organize itself into two or more sub-
24 committees, each responsible for a designated part
25 of the study committee's overall responsibility."

H-4244 FILED - *Lost 6/12 (2416)*
JUNE 12, 1975 *Motion to reconsider*
lost 6/12 (2417)

BY CUSACK of Scott
LIPSKY of Linn
HIGGINS of Scott
HANSEN of O'Brien

SENATE JOINT RESOLUTION 13

A JOINT RESOLUTION

TO PROVIDE FOR AN INTERIM STUDY OF THE STRUCTURE AND PERFORMANCE OF THE DEPARTMENT OF SOCIAL SERVICES.

WHEREAS, through the efforts of past interim study committees such as the mental health and juvenile institutions and the penal and correctional systems study committees, past joint interim subcommittees of the committees on human resources, efforts of these standing committees themselves, and reports received from the executive branch such as the governor's economy committee report and the reports on state institutions prepared by the department of social services, as well as the contributions of groups and agencies outside government, there is available to the general assembly much valuable information on the delivery of human services in Iowa; and

WHEREAS, this continuing growth has created internal problems in the department's divisions, but has not ended fragmentation in the delivery of human services in Iowa, notably in the general areas of services to the mentally handicapped, the aging, abusers of alcohol and other drugs, and criminal offenders; and

WHEREAS, additional focus and attention is required by the department of social services on provision of child and adult protective services and assistance to persons, both young and old, who are unable to care for themselves adequately without aid from the general society, but there is general concern about the ability of the department to adequately discharge all of the functions assigned it under current law; and

WHEREAS, it is the desire of members of the general assembly, individually and collectively, to provide high quality intensive care and treatment of an appropriate modality to mentally handicapped persons, the aging, the abused, the

abuser and the offender, NOW THEREFORE,

BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA:

Section 1. The legislative council is authorized to establish a study committee in the manner prescribed by law to conduct during the 1975 legislative interim a study of the functions, duties and structure of the department of social services, the performance of the department in discharging its responsibilities, and the effect of the current administrative structure upon this performance. The study committee shall review, update and consolidate the findings of previous studies and reports on delivery of human services in Iowa, and shall formulate recommendations as to the most effective and efficient organizational and administrative structure for delivery of human services in Iowa. These recommendations, accompanied by draft legislation to implement them, if appropriate, shall be reported to the legislative council and to the second session of the Sixty-sixth General Assembly.

Sec. 2. The study committee authorized by this Act may:

1. Include as advisory members persons other than members of the general assembly, who have special knowledge in the field of human service delivery, as permitted by law.
2. Retain consultants and assistants to aid the committee in accomplishing the study.
3. Request the department of social services or other state agencies to loan designated staff members to the committee for specified periods of time to assist the committee and its staff.

Sec. 3. There is appropriated to the legislative council for use by the study committee authorized by this Act during the period beginning July 1, 1975 and ending March 31, 1976 the sum of fifty thousand (50,000) dollars, or so much thereof as may be necessary, to accomplish the purposes of this Act.

Unencumbered funds remaining as of February 15, 1976 shall revert to the general fund of the state on April 15, 1976.

ARTHUR A. NEU
President of the Senate

DALE M. COCHRAN
Speaker of the House

I hereby certify that this joint resolution originated in the Senate and is known as Senate Joint Resolution 13, Sixty-sixth General Assembly.

CLARK R. RASMUSSEN
Secretary of the Senate

Approved July 19, 1975

ROBERT D. RAY
Governor