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SENATE FILE 583

By COMMITTEE ON STATE GOVERNMENT

FILED MAY 23 1973

Passed Senate, Date _____ Passed House, Date _____
 Vote: Ayes _____ Nays _____ Vote: Ayes _____ Nays _____
 Approved _____

A BILL FOR

1 An Act relating to the disclosure of campaign contributions
 2 and expenditures by candidates, persons, political com-
 3 mittees, and political parties and providing penalties.
 4 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA:

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1 Section 1. NEW SECTION. This Act may be cited as the
2 "Campaign Disclosure Act".

3 Sec. 2. NEW SECTION. As used in this Act, unless the
4 context otherwise requires:

5 1. "Candidate" means any individual who has taken affirm-
6 ative action to seek nomination or election to a public office
7 but shall exclude any judge standing for retention in a
8 judicial election.

9 2. "Public office" means any federal, state, county,
10 city, or school office filled by election.

11 3. "Election" means any general, special, primary, city,
12 or school election.

13 4. "Contribution" means:

14 a. A gift, loan, advance, deposit or transfer of money
15 or a gift in kind.

16 b. The payment, by any person other than a candidate or
17 political committee, of compensation for the personal services
18 of another person which are rendered to a candidate or
19 political committee for any such purpose.

20 "Contribution" shall not include services provided without
21 compensation by individuals volunteering their time on behalf
22 of a candidate or political committee except when organized
23 or provided on a collective basis by a business, trade
24 association, labor union, or any other organized group or
25 association.

26 5. "Person" means an individual, partnership, association,
27 corporation, labor organization, and any other organization.

28 6. "Political committee" means an individual, committee,
29 association, organization, or group of persons, including
30 a statutory political committee, which accepts contributions
31 or makes expenditures in excess of one hundred dollars for
32 the purpose of supporting or opposing a candidate for public
33 office.

34 Sec. 3. NEW SECTION.

35 1. Every political committee shall appoint a treasurer.

1 An expenditure shall not be made for or on behalf of a
2 political committee without the approval of its treasurer
3 or his designee, the chairman of a statutory political
4 committee, or the candidate.

5 2. Every person who receives a contribution in excess
6 of twenty-five dollars for a political committee shall, not
7 later than fifteen days from the date of receipt of the
8 contribution or on demand of the treasurer, render to the
9 treasurer a detailed account of the contribution, including
10 the amount, the name and address of the person making the
11 contribution, and the date on which the contribution was
12 received. All funds of a political committee shall be
13 segregated from any personal funds of officers, members, or
14 associates of the political committee.

15 3. The treasurer of a political committee shall keep a
16 detailed and exact account of:

17 a. All contributions made to or for the political com-
18 mittee.

19 b. The name and mailing address of every person making
20 a contribution in excess of twenty-five dollars, and the date
21 and amount of the contribution.

22 c. All expenditures made by or on behalf of the political
23 committee.

24 d. The name and mailing address of every person to whom
25 any expenditure is made, the date and amount of the expendi-
26 ture and the name and address of, and office sought by, each
27 candidate, if any, on whose behalf the expenditure was made.

28 e. Notwithstanding the provisions of subsection three
29 (3), paragraph c, of this section, when an expenditure is
30 made by a political committee in support of the entire state
31 or local political party ticket, only the name of the party
32 shall be given.

33 4. The treasurer shall obtain and keep a receipted bill
34 for every expenditure made by or on behalf of a political
35 committee in excess of one hundred dollars, and for any such

1 expenditure of less than one hundred dollars if the aggregate
2 amount of expenditures to the same person during a calendar
3 year is in excess of one hundred dollars. The treasurer shall
4 preserve all receipted bills required to be kept by this
5 section for a period of one year from the date of the election.

6 Sec. 4. NEW SECTION. All statements and reports required
7 to be filed under this Act for a federal or state office shall
8 be filed with the state commissioner of elections. All
9 statements and reports required to be filed under this Act
10 for a county or municipal office shall be filed with the
11 county commissioner of elections.

12 State statutory committees shall file all statements and
13 reports with the state commissioner of elections. All local
14 statutory committees shall file the statements and reports
15 with the county commissioner of elections with a copy sent
16 to the state commissioner of elections.

17 Sec. 5. NEW SECTION.

18 1. Every political committee shall file with the state
19 commissioner of elections or county commissioner of elections
20 a statement of organization within ten days from the date
21 of its organization. Any political committee in existence
22 on July 1, 1973 shall file a statement of organization with
23 the state commissioner of elections or county commissioner
24 of elections not later than September 30, 1973.

25 2. The statement of organization shall include:

26 a. The name and address of the political committee.

27 b. The name, mailing address, and position of the political
28 committee officers.

29 c. The name, mailing address, and position of the custodian
30 of records and accounts.

31 d. The name, address, office sought, and party affiliation
32 of all candidates whom the political committee is supporting
33 and if the political committee is supporting the entire ticket
34 of any party, the name of the party.

35 e. The disposition of funds which will be made in the

1 event of dissolution if the committee is not a statutory
2 committee.

3 f. Such other information as may be required by this Act.

4 3. Any change in information previously submitted in a
5 statement of organization or notice in case of dissolution
6 of the political committee shall be reported to the state
7 commissioner of elections or county commissioner of elections
8 not more than thirty days from the date of the dissolution.

9 Sec. 6. NEW SECTION.

10 1. Each treasurer of a political committee supporting
11 or opposing a candidate for election to a public office, and
12 each candidate for election to such office, shall file with
13 the state commissioner of elections or county commissioner
14 of elections reports of contributions received and expenditures
15 on forms prescribed by the state commissioner of elections.
16 The reports shall be filed on the tenth day of March and
17 September of each year, on the tenth day preceding the date
18 on which the election is held, and not more than thirty days
19 following the election. However, a report shall not be filed
20 thirty days following the primary election. The March and
21 September reports shall be current to the end of the month
22 preceding the filing. All other reports shall be current
23 as of five days prior to the filing deadline.

24 2. Any political committee which, after having filed one
25 or more statements of organization, dissolves or determines
26 that it shall no longer receive contributions or make ex-
27 penditures shall notify the state commissioner of elections
28 or the county commissioner of elections within thirty days
29 following such dissolution by filing a dissolution report
30 on forms prescribed by the state commissioner of elections.

31 3. Each report under this section shall disclose:

32 a. The amount of cash on hand at the beginning of the
33 reporting period.

34 b. The name and mailing address of each person who has
35 made one or more contributions to the political committee

1 or candidate, including the purchase of tickets for any fund-
2 raising events, within the calendar year in an aggregate
3 amount in excess of one hundred dollars, together with the
4 amount and date of such contributions. A state statutory
5 political committee shall report the name and mailing address
6 of each person who has made one or more contributions in
7 excess of five hundred dollars.

8 c. The total amount of individual contributions made to
9 or for the political committee or candidate during the re-
10 porting period and not reported under paragraph b of this
11 subsection.

12 d. The name and address of each political committee or
13 candidate from which the reporting committee or the candi-
14 date received or to which that committee or candidate made
15 any transfer of funds, together with the amounts and dates
16 of such transfer.

17 e. Each loan to or from any person within the calendar
18 year in an aggregate amount in excess of one hundred dollars,
19 together with the name and mailing address of the lender and
20 endorsers and the date and amount of such loans.

21 f. The total amount of proceeds from the sale of tickets
22 for any fund-raising event, collections made at such events,
23 and sale of any items and materials promoting a political
24 campaign.

25 g. Each contribution, rebate, refund, or other receipt
26 in excess of one hundred dollars not otherwise listed under
27 this section.

28 h. The sum of all receipts by or for such political com-
29 mittee or candidate during the reporting period.

30 i. The name and mailing address of each person for whom
31 expenditures have been made by the political committee or
32 on behalf of the committee or candidate within the calendar
33 year in an aggregate amount in excess of one hundred dollars,
34 the amount, date, and purpose of each expenditure and the
35 name and address of, and office sought by, each candidate

1 on whose behalf such expenditure was made.

2 j. The name and mailing address of each person for whom
3 an expenditure for personal services, salaries, and reim-
4 bursed expenses has been made within a calendar year in an
5 aggregate amount in excess of one hundred dollars and which
6 is not otherwise reported, including the amount, date, and
7 purpose of such expenditure.

8 k. The total expenditures made by the political commit-
9 tee or candidate during the calendar year.

10 l. The amount and nature of debts and obligations owed
11 by or to the political committee, in such form as the state
12 commissioner of elections may prescribe and a continuous re-
13 porting of its debts and obligations following the election
14 at such times as the state commissioner of elections may re-
15 quire until such debts and obligations are paid.

16 m. Such other information as may be required by this Act.

17 4. The reports required to be filed by this section shall
18 be cumulative during the calendar year, but where there has
19 been no change in an item reported in a previous report dur-
20 ing the year, only the amount shall be carried forward. If
21 no contributions have been accepted nor any expenditures made
22 during a calendar year, the treasurer of the political com-
23 mittee or candidate shall also be required to file a state-
24 ment.

25 5. If, after the filing of the final report required by
26 subsection one (1) of this section, any candidate or politi-
27 cal committee receives or expends any funds for the purpose
28 of reimbursing or aiding the candidate or political commit-
29 tee, the candidate or political committee treasurer shall
30 file a report of the receipt or expenditure of such funds
31 as provided in this section not more than fifteen days from
32 the date of the receipt or expenditure of funds.

33 Sec. 7. NEW SECTION.

34 1. A report or statement required to be filed by a trea-
35 surer of a political committee, a candidate, or by any other

1 person, shall be signed by the person filing the report.

2 2. A copy of every report or statement shall be preserved
3 by the person filing it or his successor for at least one
4 year following the filing of the last report or statement.

5 Sec. 8. NEW SECTION.

6 1. The state commissioner of elections shall:

7 a. Develop forms for the filing of reports and state-
8 ments required to be filed under this Act.

9 b. Furnish the necessary forms to persons required to
10 file reports and statements.

11 c. Distribute the necessary forms to each county
12 commissioner of elections to be furnished to persons required
13 to file reports and statements.

14 d. Adopt rules pursuant to chapter seventeen A (17A) of
15 the Code to carry out the provisions of this Act.

16 2. The county commissioners of elections shall furnish
17 the necessary forms to persons required to file reports and
18 statements in his office.

19 3. The state commissioner of elections and the county
20 commissioners of elections shall:

21 a. Make the reports and statements filed available for
22 public inspection and copying, not later than the end of the
23 day following the day during which a report or statement was
24 received at the expense of the person requesting the infor-
25 mation. However, information copied from reports and
26 statements shall not be sold by any person for the purpose
27 of soliciting contributions or for any commercial purpose.

28 b. Preserve the reports and statements for a period of
29 five years from the date of receipt.

30 c. Prepare and publish such other reports as may be deemed
31 appropriate.

32 d. Review reports and statements filed under the provi-
33 sions of this Act and to report violations of the law to the
34 attorney general in the case of federal or state elections
35 and to the appropriate county attorney in the case of county,

1 city, or school elections.

2 e. Determine, in case of dispute, at what time a person
3 has become a candidate.

4 Sec. 9. NEW SECTION.

5 1. There is created a campaign finance disclosure commis-
6 sion which shall consist of five members, not more than three
7 of whom shall be from the same political party. The governor
8 shall appoint the members of the commission for a term of
9 six years, subject to the confirmation of the senate. A
10 person who has, within the previous five years, served as
11 a public official or political party officer shall not be
12 appointed to membership on the commission. Of the members
13 first appointed one member shall be appointed for a term of
14 two years, two members shall be appointed for a term of four
15 years, and two members shall be appointed for a term of six
16 years, beginning July 1, 1973. Any vacancy shall be filled
17 by appointment for the unexpired portion of the term in
18 accordance with the provisions for regular appointment insofar
19 as is applicable.

20 2. The commission shall elect one member to serve as
21 chairman and one member to serve as vice chairman. The vice
22 chairman shall act as the chairman in the absence or disability
23 of the chairman or in the event of a vacancy in that office.

24 3. Members of the commission shall, while serving on the
25 business of the commission, be entitled to receive a per diem
26 of forty dollars and actual and necessary expenses actually
27 incurred in the performance of their duties.

28 4. The commission shall employ such personnel as are
29 necessary to carry out the duties of the commission, consistent
30 with the provisions of chapter nineteen A (19A) of the Code
31 and subject to the policies of the commission.

32 Sec. 10. NEW SECTION. The commission shall:

33 1. Prescribe forms for statements, reports, and other
34 information required to be filed by this Act and to furnish
35 such forms to persons required to file such statements and

1 reports;

2 2. Prepare and publish a manual setting forth examples
3 of approved uniform systems of accounts for use by persons
4 required to file statements and reports by this Act.

5 3. Assure that the statements and reports which have been
6 filed in accordance with this Act are available for public
7 inspection and copying during the regular office hours of
8 the state and county commissioners of election;

9 4. Adopt rules pursuant to chapter seventeen A (17A) of
10 the Code to carry out the provisions of this Act.

11 Sec. 11. NEW SECTION.

12 1. Any opposing candidate or statutory political committee
13 may file a complaint of an alleged violation with the
14 commission and such complaint shall be verified and shall
15 be supported by affidavit detailing the circumstances of the
16 violation alleged. The commission shall send a copy of the
17 complaint and a notice of hearing, which shall be set not
18 more than four days from the date the complaint is received
19 by the commission, to the person, candidate, or political
20 party against which the complaint is filed and to each
21 candidate, if any, for the public office affected. In such
22 instances as shall be determined by the commission, the county
23 attorney or the attorney general shall assist the commission
24 in any investigation and report to the commission as directed.

25 2. The commission shall investigate the complaint and
26 conduct the hearing. The commission shall have the power
27 to subpoena and review all records of a political committee
28 required to be kept under this Act. Due process, including
29 the right to be represented by counsel, shall be accorded
30 the accused. After the hearing the commission shall determine
31 whether or not there is a reasonable belief that a violation
32 of the provisions of this Act did occur. The commission shall
33 send a copy of its findings of fact and decision to the person,
34 candidate or political party against which the complaint was
35 filed and to each candidate for the public office affected.

1 3. If the commission finds that the person, candidate,
2 or political party has engaged in any act or practice which
3 constitutes a violation of this Act, the commission shall
4 report such suspected violations of law to the appropriate
5 law enforcement authorities, with a recommendation of
6 appropriate action to be taken.

7 4. Upon receipt of the report and recommendations of the
8 commission, the county attorney or attorney general shall
9 institute the recommended actions and any other action for
10 relief, including a permanent or temporary injunction,
11 restraining order or other appropriate remedy in the district
12 court in and for the county in which the accused is found,
13 resides, or transacts business. The county attorney or
14 attorney general may also institute criminal action as in
15 his discretion he may decide.

16 5. Any action brought in district court under this sec-
17 tion shall be advanced in the court docket in which filed,
18 and put ahead of all other actions other than actions brought
19 under this Act.

20 Sec. 12. NEW SECTION. A person shall not make a contri-
21 bution or expenditure in the name of another person, and a
22 person shall not knowingly accept a contribution or expenditure
23 made by one person in the name of another.

24 Sec. 13. NEW SECTION. Action by any person or political
25 committee on behalf of a candidate, if known and approved
26 by the candidate, shall be deemed action by the candidate.
27 It shall be presumed that a candidate approves such action
28 if he had knowledge thereof and failed to file a statement
29 of disavowal with the appropriate commissioner of elections
30 and take corrective action within 72 hours thereof.

31 Sec. 14. Section sixty-six point one (66.1), Code 1973,
32 is amended by adding the following new subsection:

33 NEW SUBSECTION. Upon conviction of violating the pro-
34 visions of this Act.

35 Sec. 15. NEW SECTION. Any person who willfully violates

1 any provisions of this Act shall upon conviction, be subject
2 to a fine of not more than one thousand dollars or imprisonment
3 in the county jail for not more than thirty days.

4 Sec. 16. NEW SECTION. This Act shall apply to candidates
5 for federal office only in the event such candidates are not
6 subject to a federal law requiring the disclosure of campaign
7 financing. Any such federal law shall supersede the provisions
8 of this Act.

9 Sec. 17. Chapter fifty-six (56), and sections seven hundred
10 thirty-eight point five (738.5) and seven hundred forty point
11 fourteen (740.14), Code 1973, are repealed.

12 EXPLANATION

13 This bill requires the filing of financial statements of
14 all receipts and expenditures by any person, candidate, and
15 political committee supporting the campaign of any person
16 for public office. Reports are to be filed with the state
17 commissioner of elections or the county commissioner of
18 elections.

19 The bill also provides that violators shall be subject
20 to a fine of not more than \$1000 or imprisonment in the county
21 jail for not more than 30 days.

22 The bill also creates a Campaign Finance Disclosure Com-
23 mission to administer this Act.

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S-674

1 Amend Senate File 583 as follows:

2 Page 11, as follows:

3 1. Line 30, following the period (.), by adding

4 the following new section:

5 "Sec. _____. NEW SECTION. No person shall make a
6 contribution or separate contributions in an aggregate
7 amount in excess of one thousand dollars to a candidate or
8 political committee supporting such candidate, nor shall
9 a candidate or political committee accept such contribution
10 or contributions."

11 2. Page 1, line 3, by inserting following the word
12 "parties" the words ", imposing limits on campaign
13 contributions,".

14 3. By renumbering the following sections.

S-674 Filed - *See 6/7*
May 25, 1973

By GLENN

S-671

1 Amend Senate File 583 as follows:

2 Page 6, line 7, by striking the words "five hundred
3 dollars." and inserting in lieu thereof the words "one
4 hundred dollars."

S-671 Filed - *Adopted 6/7*
May 25, 1973

By GLENN

S-778

1 Amend Senate File 583 as follows:

2 1. Page 12, by inserting after line 3 the following new
3 section and renumbering the remaining sections:

4 Sec. _____. NEW SECTION. Every person who is a candidate for
5 any state or federal office shall file a financial statement show-
6 ing all sources of income, assets, liabilities, and total net
7 worth, of himself and his spouse. The financial statements shall
8 be filed:

9 1. Within thirty days of the formal announcement of a per-
10 son's candidacy or at the time of filing his nomination papers,
11 whichever is sooner.

12 2. If elected, within thirty days from the date the candidate
13 assumes the office, and annually thereafter so long as the person
14 holds public office.

15 3. Within thirty days from the date that the person no longer
16 holds public office.

17 4. Within thirty days from the date of election should the
18 person be defeated as a candidate for public office.

19 2. Amend the title, page 1, line 3, by inserting after the
20 word "parties" the words ", filing of financial statements by
21 public officials and candidates,".

S-778 Filed - *Revised and adopted 6/7* By RAMSEY and WINKELMAN
June 6, 1973

S-685

1 Amend Senate File 583 as follows:

2 Page 7, as follows:

3 1. Line 32, following the period (.), by adding the
4 following new section:

5 "Sec. ____ . NEW SECTION. Every newspaper,
6 periodical, radio or television station, billboard rental
7 or leasing company, printer or other advertising agent doing
8 business in this state shall, when moneys are received for
9 political advertising, file with the state commissioner of
10 elections or county commissioner of elections reports of all
11 moneys received for political advertising, the name of each
12 person, organization or committee purchasing such advertising,
13 and the nature of the advertising provided. The reports shall
14 be filed on the tenth day of March and September of each
15 year, on the tenth day preceding the date on which the
16 election is held, and not more than thirty days following the
17 election. However, a report shall not be filed thirty days
18 following the primary election. The March and September
19 reports shall be current to the end of the month preceding the
20 filing. All other reports shall be current as of five days
21 prior to the filling deadline."

22 2. By renumbering the remaining sections.

S-685 Filed - *Test 6/7*
May 29, 1973

By GLENN

S-675

1 Amend Senate File 583 as follows:

2 Page 11, as follows:

3 1. Line 30, following the period (.), by adding the
4 following new section:

5 "Sec. ____ . NEW SECTION. No candidate or political
6 committee supporting such candidate shall expend in
7 connection with any election a sum in excess of seven cents
8 per resident of the district wherein he is a
9 candidate."

10 2. Page 1, line 3, by inserting following the word
11 "parties" the words ", imposing limits on campaign
12 expenditures,".

13 3. By renumbering the remaining sections.

S-675 Filed - *Test 6/7*
May 25, 1973

By GLENN

S-672

1 Amend Senate File 583 as follows:

2 1. Page 6, line 3, by striking the words "one hundred
3 dollars," and inserting in lieu thereof the words "twenty-
4 five dollars,".

5 2. Page 6, line 18, by striking the words "one hundred
6 dollars," and inserting in lieu thereof the words "twenty-five
7 dollars,".

8 3. Page 6, line 26, by striking the words "one hundred
9 dollars" and inserting in lieu thereof the words "twenty-
10 five dollars".

S-672 Filed - *u. d. 6/7*
May 25, 1973

By GLENN

S-704

1 Amend Senate File 585, page 2, by striking lines
2 17 through 22 inclusive.

S-704 Filed
May 31, 1973

By VAN GILST

S-705

1 Amend S-679 to Senate File 583, Page 4, by striking lines
2 3 and 4 and inserting in lieu thereof the following: "20.
3 Page 10, by striking line 12 and inserting in lieu thereof
4 1. Any citizen".

S-705 Filed - *Law 6/7*
May 31, 1973

By MURRAY

S-706

1 Amend Senate File 583, Page 10, Line 30, by inserting
2 after the period the following: "The commission shall provide
3 for the confidentiality of the records of a candidate or
4 political committee during the investigation and hearing
5 process and shall provide for confidential hearings if
6 requested by either party to the complaint."

S-706 Filed - *Adopted 6/7*
May 31, 1973

By MURRAY

S-735

1 Amend the Nystrom, et al., amendment S-679 to Senate File 583,
2 as follows:
3 1. Page 2, line 11 by inserting after the word "candidate"
4 the words "; after July 1, 1974, filing of a petition under
5 chapter one thousand eighty-eight (1088), section sixty-four
6 (64), Acts of the Sixty-fourth General Assembly, 1972 session,
7 shall constitute the filing of the statement of organization
8 by the candidate".

S-735 Filed - *Adopted 6/7*
June 4, 1973

By NYSTROM

S-744

1 Amend the Glenn amendment, S-675, to Senate File 583,
2 line 7, by striking the word "seven" and inserting the word
3 "fifteen".

S-744 Filed - *w. d. 6/7*
Junh 5, 1973

By BLOUIN, GALLAGHER and
PALMER

S-780

1 Amend Senate File 583 as follows:
2 1. Page 3, line 6, by striking the word "twenty-five" and
3 inserting in lieu thereof the word "five".
4 2. Page 3, line 20, by striking the word "twenty-five" and
5 inserting in lieu thereof the word "five".
6 3. Page 6, line 3, by striking the words "one hundred" and
7 inserting in lieu thereof the word "five".
8 4. Page 6, line 18, by striking the words "one hundred" and
9 inserting in lieu thereof the word "five".
10 5. Page 6, line 26, by striking the words "one hundred" and
11 inserting in lieu thereof the word "five".

S-780 Filed - *w. d. 6/7*
June 6, 1973

By WINKELMAN and RAMSEY

S-757

- 1 Amend the Nystrom, et. al. amendment S-679, to Senate File 583,
2 as follows:
3 1. Page 1, by inserting the following after line 24:
4 "_____. Page 3, line 35 by striking the words 'one hundred'
5 and inserting in lieu thereof the words 'twenty-five'.
6 _____ . Page 4, line 1 by striking the words 'one hundred'
7 and inserting in lieu thereof the words 'twenty-five'.
8 _____ . Page 4, line 3 by striking the words 'one hundred'
9 and inserting in lieu thereof the words 'twenty-five'."
10 2. Page 2, by inserting the following after line 15:
11 "_____. Page 6, line 3 by striking the words 'one hundred'
12 and inserting in lieu thereof the words 'twenty-five'.
13 3. Page 2, by inserting the following after line 17:
14 "_____. Page 6, line 7 by striking the words 'five hundred'
15 and inserting in lieu thereof the words 'twenty-five'.
16 _____ . Page 6, line 18 by striking the words 'one hundred'
17 and inserting in lieu thereof the words 'twenty-five'.
18 4. Page 2, line 21 by striking the words 'five hundred' and
19 inserting in lieu thereof the words "twenty-five".
20 5. Page 2, by inserting the following after line 22:
21 "_____. Page 6, line 26 by striking the words 'one hundred'
22 and inserting in lieu thereof the words 'twenty-five'.
23 6. Page 3, line 2 by striking the words 'five hundred' and
24 inserting in lieu thereof the words "twenty-five".
25 7. Page 3, by inserting the following after line 2:

Page 2

- 1 "_____. Page 6, line 33 by striking the words 'one hundred'
2 and inserting in lieu thereof the words 'twenty-five'.
3 _____ . Page 7, line 5 by striking the words 'one hundred'
4 and inserting in lieu thereof the words 'twenty-five'.
5 8. By renumbering divisions to conform with this amendment.

S-757 Filed - *Adopted 6/7*
June 5, 1973

By LAMBORN, DE KOSTER, HANSEN,
KELLY, MILLIGAN, PLYMAT,
RILEY, SCHWIEGER and SHAW

S-745

- 1 Amend Senate File 583, page 9, by striking the words "A person
2 who has, within the previous five years, served as a public
3 official or political party officer shall not be appointed to
4 membership on the commission." from lines 9, 10, 11, and 12.

S-745 Filed - *Adopted 6/7*
June 5, 1973

By GLUBA

S-784

- 1 Amend Senate File 583 as follows:
2 1. Page 6, line 1, by striking the words "or candidate".
3 2. Page 6, line 7, by inserting after the period the words
4 "A candidate shall report the name and mailing address of any
5 person from whom he has received a contribution, either directly
6 or indirectly, in excess of five dollars, and the amount
7 received."

S-784 Filed - *Rules and order with
June 6, 1973 adoption of S-679 6/7* By WINKELMAN and RAMSEY

Page 3

- 1 more contributions, rebates, refunds or other receipts in an
2 aggregate amount in excess of five hundred dollars."
3 13. Page 7, line 10 by inserting after the word "owed" the
4 words "in excess of one hundred dollars".
5 14. Page 8, line 4 by striking the word "last".
6 15. Page 8, by striking lines 32 through 35, and page 9, by
7 striking lines 1 through 3.
8 16. Page 9, by striking lines 33 through 35, and page 10, by
9 striking line 1, and by inserting in lieu thereof the following:
10 "1. Approve the forms developed by the state commissioner
11 of elections pursuant to section eight (8), subsection one (1),
12 paragraph a of this Act.
13 2. Review reports and statements filed under the pro-
14 visions of this Act and, may upon its own motion conduct a
15 hearing as provided in section eleven (11), subsections one
16 (1) and two (2) of this Act and shall report apparent vio-
17 lations of the law to the attorney general in the case of
18 federal or state elections and to the appropriate county
19 attorney in the case of county, city or school elections;".
20 17. Page 10, line 4 by striking the period and inserting in
21 lieu thereof a semi-colon.
22 18. Page 10, line 10 by striking the period and inserting in
23 lieu thereof "; and".
24 19. Page 10, by inserting after line 10 the following sub-
25 section:

Page 4

- 1 "_____. Determine, in case of dispute, at what time a
2 person has become a candidate."
3 20. Page 10, line 12 by inserting after the word "candidate"
4 the words ", candidate's political committee".
5 21. Page 10, line 20 by striking the word "party" and insert-
6 ing in lieu thereof the word "committee".
7 22. Page 10, line 27 by inserting after the word "a" the
8 words "candidate or".
9 23. Page 10, line 34 by striking the word "party" and insert-
10 ing in lieu thereof the word "committee".
11 24. Page 11, line 2 by striking the word "party" and insert-
12 ing in lieu thereof the word "committee".
13 25. By renumbering sections and correcting internal refer-
14 ences in accordance with this amendment.

S-679 Filed - *Adopted on amendment by*
May 29, 1973 *S-700, S-735, and S-747* By NYSTROM, MURRAY, JUNKINS
6/7 and CURTIS

S-700

- 1 Amend the amendment S-679 to Senate File 583 as follows:
2 1. Page 2, line 21 by striking the word "five" and
3 inserting in lieu thereof the word "one".
4 2. Page 3, line 2 by striking the word "five" and
5 inserting in lieu thereof the word "one".

S-700 Filed - *Adopted 6/7*
May 30, 1973

By GLENN

1 Amend Senate File 583 as follows:

2 1. Page 2, line 31 by striking the words "excess of one
3 hundred dollars" and inserting in lieu thereof the words "the
4 aggregate of more than one hundred dollars in any one calendar
5 year".

6 2. Page 2, by inserting the following subsection after line
7 33:

8 "7. 'Statutory political committee' means a committee
9 as defined in section forty-three point one hundred eleven
10 (43.111) of the Code."

11 3. Page 3, line 1 by inserting after the word "made" the
12 words "by the treasurer or his designee".

13 4. Page 3, lines 2 and 3 by striking the words "its treasurer
14 or his designee,".

15 5. Page 3, by striking lines 5 through 11, inclusive, and
16 inserting in lieu thereof the following:

17 "2. Every person who receives contributions in excess of
18 one hundred dollars for a political committee shall, not later
19 than fifteen days from the date of receipt of the contributions
20 or on demand of the treasurer, render to the treasurer an
21 account of the contributions; including the name and address
22 of the persons making individual contributions in excess of
23 twenty-five dollars, the amount of such contributions, and
24 the date on which the contributions were".

25 6. Page 4, line 10 by striking the words "or municipal" and

Page 2

1 inserting in lieu thereof the words ", city or school".

2 7. Page 4, line 24 by inserting after the period the following
3 sentence: "The filing with the state commissioner of elections
4 or the county commissioner of elections by a candidate of an
5 affidavit, certificate of nomination, or nomination petition
6 in accordance with sections forty-three point eighteen (43.18),
7 forty-four point three (44.3), forty-five point four (45.4),
8 two hundred seventy-seven point four (277.4), three hundred
9 sixty-three point fourteen (363.14), and four hundred twenty
10 point one hundred thirty (420.130) of the Code shall constitute
11 the filing of the statement of organization by the candidate."

12 8. Page 4, line 26 by inserting after the word "and" the
13 word "mailing".

14 9. Page 5, line 8 by inserting after the second word "the"
15 the words "change or".

16 10. Page 6, line 6 by inserting after the word "contributions"
17 the words "in an aggregate amount".

18 11. Page 6, line 20 by inserting after the period the following
19 sentence: "A state statutory political committee shall report
20 the name and mailing address of each person who has made one
21 or more loans in an aggregate amount in excess of five hundred
22 dollars."

23 12. Page 6, line 27 by inserting after the period the following
24 sentence: "A state statutory political committee shall report
25 the name and mailing address of each person who has made one or

S-779

- 1 Amend the Nystrom, et al. amendment S-679, to Senate File 583
2 as follows:
3 1. Page 1, line 23 by striking the words "twenty-five" and
4 inserting in lieu thereof the word "five".
5 2. Page 2, by inserting the following after line 15:
6 "_____. Page 6, line 3 by striking the words 'one hundred'
7 and inserting in lieu thereof the word 'five'."
8 3. Page 2, by inserting the following after line 17:
9 "_____. Page 6, line 18 by striking the words 'one hundred'
10 and inserting in lieu thereof the word 'five'."
11 4. Page 2, by inserting the following after line 22:
12 "_____. Page 6, line 26 by striking the words 'one hundred'
13 and inserting in lieu thereof the word 'five'."
14 5. Page 3, by inserting the following after line 2:
15 "_____. Page 6, line 33 by striking the words 'one hundred'
16 and inserting in lieu thereof the word 'five'."
17 "_____. Page 7, line 5 by striking the words 'one hundred'
18 and inserting in lieu thereof the word 'five'."
19 6. By renumbering divisions to conform with this amendment.

S-779 Filed *Lat 6/7*
June 6, 1973

By WINKELMAN and RAMSEY

S-796

Division S-796A

- 1 Amend the Hansen, et al. amendment S-787 filed June 6 to
2 Senate File 583 as follows:
3 1. Line 15, by striking the figure "250" and insert in
4 lieu thereof the figure "100".

Division S-797B

- 5 2. Line 18, by striking the figure "500" and insert in
6 lieu thereof the figure "100".

S-796 Filed
division S-796A adopted
division S-796B withdrawn
June 7, 1973

By ORR

S-793

- 1 Amend the Hansen, et al. amendment S-786 filed June 6 to
2 Senate File 583 as follows:
3 1. Page 1, line 5, by inserting before the word "Any" the
4 following: "NEW SECTION."
5 2. Page 1, line 15, by inserting before the word "The"
6 the following: "NEW SECTION."
7 3. Page 1, line 25, by inserting before the word "The"
8 the following: "NEW SECTION."
9 4. Page 2, line 6, by inserting before the word "Any"
10 the following: "NEW SECTION."
11 5. Page 2, line 16, by inserting before the word "The"
12 the following: "NEW SECTION."
13 6. Page 2, line 22, by inserting before the word "The"
14 the following: "NEW SECTION."
15 7. Page 3, line 13, by inserting before the word "All"
16 the following: "NEW SECTION."
17 8. Page 3, line 18, by inserting before the word "There"
18 the following: "NEW SECTION."

S-793 Filed and adopted
June 7, 1973

By HANSEN

S-795

1 Amend Senate File 583, page 8, line 25, by inserting
2 after the period the following: "The charge for copying these
3 reports and statements shall not exceed the actual cost."

S-795 Filed and adopted By DODERER
June 7, 1973

S--792

1 Amend the Hansen et al. amendment, S-786, to Senate File 583,
2 as follows:
3 1. Page 1, line 14, by inserting after the period the words
4 "The director of revenue shall revise the income tax form to
5 allow the designation of political contributions to a political
6 party on the face of the tax return and immediately above the
7 signature lines."
8 2. Page 2, lines 19 and 20, by striking the words "a partic-
9 ular office" and inserting in lieu thereof the words "the offices
10 of representative in congress, state representative, and state
11 senator".
12 3. Page 2, line 21, by striking the words "that office" and
13 inserting in lieu thereof the words "those offices".

S--792 Filed and adopted By PLYMAT
June 7, 1973

S-791

1 Amend the Hansen et al. amendment, S-786, to Senate File 583,
2 page 3, by inserting after line 26, the following:
3 4. Amend the title, page 1, line 3, by inserting after the
4 word "parties" the words ", providing for an income tax check-
5 off for campaign contributions,".

S-791 Filed and adopted By HANSEN
June 7, 1973

S-814

1 Amend Senate File 583, page 11, by inserting after line 30
2 the following new sections:

3 Sec. 13. NEW SECTION. EXECUTIVE, LEGISLATIVE AND
4 CONGRESSIONAL OFFICES. The secretary of state shall deter-
5 mine the total number of votes cast for candidates for the
6 office of president of the United States by the electors of
7 the state in each state legislative district, in each
8 congressional district, and statewide at the preceding
9 presidential election.

10 The secretary of state shall in each case multiply the
11 total number of votes cast for all presidential candidates
12 by seven cents. The resulting amount shall be the campaign
13 expense limitation for candidates seeking offices in the
14 executive and legislative branches of state government and
15 candidates seeking congressional offices, respectively.

16 Sec. 14. NEW SECTION. CAMPAIGN EXPENSES. Candidates
17 subject to the campaign expense limitation provided in
18 section thirteen (13) of this Act shall not expend an
19 amount greater than their limitation for all of the follow-
20 ing combined purposes in connection with each primary,
21 special, or general election campaign:

- 22 1. Television advertising
- 23 2. Radio advertising
- 24 3. Newspaper advertising
- 25 4. Billboard advertising

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1 If any of the above means of campaigning are made available
2 to or for the benefit of a candidate for free or at a reduced
3 rate, or if the candidate owns the means of campaigning, he
4 shall report this fact on his statement. In addition he shall
5 report the fair market value of the means of campaigning used
6 and shall apply this sum to his campaign expense limitation
7 in the same manner as if actually expended.

S-814 Filed, amended, adopted By DODERER
June 7, 1973 *as amended by S-814*

S-811

1 Amend the Glenn amendment S-675 filed May 25 to Senate
2 File 583, line 9, by inserting after the word "candidate."
3 the following: "The provisions of this section shall not
4 apply to the candidate's personal travel expense."

S-811 Filed and lost By WINKELMAN
June 7, 1973

S-809

1 Amend the Glenn amendment, S-675, to Senate File 583,
2 line 7, by striking the word "seven" and inserting the word
3 "ten".

S-809 Filed and lost By GLENN
June 7, 1973

S—803

Division S-803A

- 1 Amend the Hansen, et al., amendment S-786 to Senate File
2 583 as follows:
3 1. Page 2, line 1, by striking the words "secretary of state"
4 and inserting in lieu thereof the words "campaign finance
5 disclosure commission".
6 2. Page 2, line 13, by striking the words "secretary of state"
7 and inserting in lieu thereof the words "campaign finance
8 disclosure commission".
9 3. Page 2, line 24, by striking the words "secretary of state"
10 and inserting in lieu thereof the words "campaign finance
11 disclosure commission".
12 4. Page 2, line 25, by striking the words "secretary of state"
13 and inserting in lieu thereof the words "state commissioner of
14 elections".
15 5. Page 3, line 3, by striking the words "secretary of state"
16 and inserting in lieu thereof the words "campaign finance
17 disclosure commission".
18 6. Page 3, line 6, by striking the words "secretary of state"
19 and inserting in lieu thereof the words "campaign finance
20 disclosure commission".
21 7. Page 3, lines 15 and 16, by striking the words "secretary
22 of state" and inserting in lieu thereof the words "state
23 commissioner of elections".

Division S-803B

- 24 8. Page 3, after line 17, by adding the following new section:
25 NEW SECTION. The director of revenue shall provide space

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- 1 for this campaign finance income tax check-off on the most
2 frequently used Iowa income tax form. An explanation shall be
3 included which clearly states that this check-off does not
4 constitute an additional tax liability. The form shall
5 provide for the taxpayer to designate that the check-off shall
6 go to the Republican party, the Democratic party, other
7 party, or all parties. If "all parties" is designated, the
8 campaign finance disclosure commission shall distribute the
9 money among all political parties as defined in section forty-
10 three point three (43.3) of the Code in ratio to the total
11 number of registered voters of each political party as
12 measured against the total number of registered voters
13 designating a party affiliation.
14 9. By renumbering sections in accordance with this amendment.

S—803 Filed
division S-803A adopted
division S-803B adopted
June 7, 1973

By MILLIGAN

S—808

- 1 Amend the Hansen, et al. amendment S-786 filed June 6 to
2 Senate File 583, page 2, line 6, by inserting after the
3 word "office" the following: ", except president or
4 vice president of the United States,".

S—808 Filed and adopted
June 7, 1973

By KELLY

SENATE FILE 583

S-786

1 Amend Senate File 583 as follows:

2 1. Page 2, line 2, by inserting before the word "Act" the
3 words "Income Tax Check-off".

4 2. Page 12, after line 8, by inserting the following:

5 Sec. 18. Any person whose state income tax liability for
6 any taxable year is one dollar or more may designate one dollar
7 of such liability to be paid over to the "Iowa election campaign
8 fund" for the account of any specified political party, as de-
9 fined by section forty-three point two (43.2) of the Code when
10 submitting his state income tax return to the department of
11 revenue. In the case of a joint return of husband and wife hav-
12 ing a state income tax liability of two dollars or more, each
13 spouse may designate that one dollar be paid to any such account
14 in the fund.

15 Sec. 19. The "Iowa election campaign fund" is created within
16 the office of the treasurer of state. The fund shall consist of
17 funds paid by persons having an Iowa income tax liability as pro-
18 vided in section eighteen (18) of this Act. The director of
19 revenue shall remit funds collected as provided in section eigh-
20 teen (18) of this Act to the treasurer of state who shall deposit
21 such funds in the appropriate account within the Iowa election
22 campaign fund. Such funds shall be subject to payment to the
23 appropriate persons by the state comptroller in the manner pro-
24 vided in this Act.

25 Sec. 20. The state director of revenue, in cooperation with

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1 the state comptroller and secretary of state, shall administer
2 the provisions of sections eighteen (18) through twenty-five (25)
3 of this Act and they shall promulgate all necessary rules and
4 regulations in accordance with chapter seventeen A (17A) of the
5 Code.

6 Sec. 21. Any candidate for public office may receive campaign
7 funds through the state central committee under this Act.
8 However, the chairman of the state central committee of a politi-
9 cal party shall apply to the state comptroller for these funds
10 not later than sixty-five days before a general election.

11 The state comptroller shall remit by check drawn upon the Iowa
12 election campaign fund all funds in the party's account to the
13 chairman upon certification by the secretary of state that the
14 party has qualified to have candidate names placed on the official
15 general election ballot.

16 Sec. 22. The chairman of the state central committee of a
17 political party shall distribute the funds received from the
18 director as he is directed to do so by the party, except that
19 all moneys delegated for the campaigning purposes for a particu-
20 lar office shall be distributed on a strictly equal basis to all
21 the party's candidates for that office.

22 Sec. 23. The chairman of the state central committee of a
23 political party shall produce evidence to the state comptroller
24 and secretary of state not later than thirty days after the
25 election returns have been certified by the secretary of state,

1 that all funds paid for the campaign expenses of that election
2 have been utilized exclusively for such campaign expenses.

3 The secretary of state shall issue, prior to the payment of
4 any money, guidelines which explain which expenses and evidence
5 thereof qualify as acceptable campaign expenses.

6 Should the secretary of state and the state comptroller deter-
7 mine that any part of the funds have been used for noncampaign
8 or improper expenses, they may order the political party or the
9 candidate to return all or any part of the total funds paid to
10 that political party for that election. When such funds are
11 returned, they shall be deposited in the general fund of the
12 state.

13 Sec. 24. All funds on account for the campaign expenses of
14 any designated political party which are not utilized by that
15 political party by the thirty-first day after the secretary of
16 state has certified the election returns of a general election,
17 shall revert to the general fund of the state.

18 Sec. 25. There is appropriated from the Iowa election campaign
19 fund within the office of the treasurer of state such funds as
20 are legally payable from such fund in accordance with the pro-
21 visions of this Act.

22 3. Page 12, line 9, by striking the number "17" and in-
23 serting in lieu thereof the number "26".

S-786 Filed - *As drafted as amended by*
June 6, 1973 *S-791 S-792, S-853* By HANSEN, MILLIGAN and
S-864 6/7 PLYMAT

S-789

1 Amend Senate File 583 as follows:

2 1. Page 12, by adding the following after line 3:

3 Sec. ____ . NEW SECTION. A candidate for elective office shall
4 not expend, during any one calendar year, his own funds or funds
5 received as gifts from any relatives, by consanguinity or affinity,
6 in excess of the following amounts for the following offices:

7 1. For the office of school board member.....\$ 100

8 2. For any municipal office.....\$ 250

9 3. For any county office.....\$ 500

10 4. For the office of state senator or
11 representative.....\$ 750

12 5. For the office of United States senator or
13 representative.....\$2000

14 6. For any state office in which the candidate
15 runs statewide.....\$3000

16 Notwithstanding the provisions of section sixteen (16) of
17 this Act, the provisions of this section shall apply to candi-
18 dates for federal office.

19 2. By renumbering the bill sections and correcting internal
20 references.

S-789 Filed *S. & amended June 6/73* By HANSEN and PLYMAT
June 6, 1973

HOUSE AMENDMENT TO SENATE FILE 583

1 1. Amend Senate File 583, as amended, passed, and
2 reprinted by the Senate, by striking everything after
3 the enacting clause and inserting in lieu thereof
4 the following:

5 Section 1. Chapter fifty-six (56), Code 1973,
6 is amended by striking the chapter and inserting
7 sections two (2) through twenty-seven (27) of this Act
8 in lieu thereof.

9 Sec. 2. NEW SECTION. This Act may be cited as
10 the "Campaign Disclosure-Income Tax Check-off Act".

11 Sec. 3. NEW SECTION. As used in this Act, unless
12 the context otherwise requires:

13 1. "Candidate" means any individual who has taken
14 affirmative action to seek nomination or election
15 to a public office but shall exclude any judge standing
16 for retention in a judicial election.

17 2. "Public office" means any federal, state,
18 county, city, or school office filled by election.
19 "County office" includes the office of drainage
20 district trustee.

21 3. "Contribution" means:

22 a. A gift, loan, advance, deposit, rebate, refund,
23 or transfer of money or a gift in kind.

24 b. The payment, by any person other than a can-
25 didate or political committee, of compensation for

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1 the personal services of another person which are
2 rendered to a candidate or political committee for
3 any such purpose.

4 "Contribution" shall not include services pro-
5 vided without compensation by individuals volunteering
6 their time on behalf of a candidate or political
7 committee except when organized or provided on a
8 collective basis by a business, trade association,
9 labor union, or any other organized group or asso-
10 ciation. "Contribution" shall not include refreshments
11 served at a campaign function so long as such
12 refreshments do not exceed fifty dollars in value
13 or transportation provided to a candidate so long
14 as its value computed at a rate of ten cents per mile
15 does not exceed fifty dollars in value.

16 4. "Person" means, without limitation, any
17 individual, corporation, government or governmental
18 subdivision or agency, business trust, estate, trust,
19 partnership or association, labor union, or any other
20 legal entity.

21 5. "Political committee" means a person, including
22 a candidate, or committee, including a statutory
23 political committee, which accepts contributions or
24 makes expenditures in the aggregate of more than one
25 hundred dollars in any one calendar year for the

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1 purpose of supporting or opposing a candidate for
2 public office.

3 6. "State statutory political committee" means
4 a committee as defined in section forty-three point
5 one hundred eleven (43.111) of the Code.

6 7. "County statutory political committee" means
7 a committee as defined in section forty-three point
8 one hundred (43.100) of the Code.

9 8. "Campaign function" means any meeting related
10 to a candidate's campaign for election.

11 9. "Commission" means the campaign finance
12 disclosure commission created under section ten (10)
13 of this Act.

14 10. "State income tax liability" means the state
15 individual income tax imposed under section four
16 hundred twenty-two point five (422.5) of the Code
17 reduced by the sum of the deductions from the com-
18 puted tax as provided under section four hundred
19 twenty-two point twelve (422.12) of the Code.

20 11. "Fund-raising event" means any campaign func-
21 tion to which admission is charged or at which goods
22 or services are sold.

23 Sec. 4. NEW SECTION.

24 1. Every political committee shall appoint a
25 treasurer. An expenditure shall not be made by the

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1 treasurer or his designee for or on behalf of a
2 political committee without the approval of the
3 chairman of the political committee, or the candidate.

4 2. Every person who receives contributions in
5 excess of one hundred dollars for a political committee
6 shall, not later than fifteen days from the date of
7 receipt of the contributions or on demand of the
8 treasurer, render to the treasurer an account of the
9 total of all contributions; including the name and
10 address of the persons making a contribution in excess
11 of ten dollars, the amount of such contribution, and
12 the date on which the contributions were received.

13 All funds of a political committee shall be segregated
14 from any personal funds of officers, members, or asso-
15 ciates of the political committee.

16 3. The treasurer of a political committee shall
17 keep a detailed and exact account of:

18 2. All contributions made to or for the political
19 committee.

20 b. The name and mailing address of every per-
21 son making contributions in excess of ten dollars,
22 and the date and amount of the contribution.

23 c. All disbursements made from contributions by
24 or on behalf of the political committee.

25 d. The name and mailing address of every per-

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1 son to whom any expenditure is made, the date and
2 amount of the expenditure and the name and address
3 of, and office sought by each candidate, if any, on
4 whose behalf the expenditure was made. Notwithstanding
5 the provisions of this paragraph, the treasurer may
6 keep a miscellaneous account for disbursements of less
7 than five dollars which need only show the amount of
8 the disbursement so long as the aggregate miscellaneous
9 disbursements to any one person during a calendar year
10 do not exceed one hundred dollars.

11 3. Notwithstanding the provisions of subsection
12 three (3), paragraph d, of this section, when an
13 expenditure is made by a political committee in support
14 of the entire state or local political party ticket,
15 only the name of the party shall be given.

16 4. The treasurer shall preserve all records
17 required to be kept by this section for a period of
18 one year from the date of the election.

19 Sec. 5. NEW SECTION. All statements and reports
20 required to be filed under this Act for a federal
21 or state office shall be filed with the state
22 commissioner. All statements and reports required
23 to be filed under this Act for a county, city or
24 school office shall be filed with the commissioner.
25 State statutory political committees shall file all

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1 statements and reports with the state commissioner.
2 All other statutory political committees shall file
3 the statements and reports with the appropriate com-
4 missioner with a copy sent to the state commissioner.

5 Sec. 6. NEW SECTION.
6 1. Every political committee shall file with the
7 state commissioner or commissioner a statement of
8 organization within ten days from the date of its
9 organization. Any political committee in existence
10 on July 1, 1973 shall file a statement of organiza-
11 tion with the state commissioner or commissioner not
12 later than September 30, 1973. The filing with the
13 state commissioner or the commissioner by a candi-
14 date of an affidavit, certificate of nomination, or
15 nomination petition in accordance with sections forty-
16 three point eighteen (43.18), forty-four point three
17 (44.3), forty-five point four (45.4), two hundred
18 seventy-seven point four (277.4) and three hundred
19 sixty-three point fourteen (363.14), of the Code shall
20 constitute the filing of the statement of organization
21 by the candidate; after July 1, 1974, filing of a
22 petition under chapter one thousand eighty-eight
23 (1088), section sixty-four (64), Acts of the Sixty-
24 fourth General Assembly, 1972 Session, shall constitute
25 the filing of the statement of organization by the

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1 candidate.
2 2. The statement of organization shall include:
3 a. The name and mailing address of the political
4 committee.
5 b. The name, mailing address, and position of
6 the political committee officers.
7 c. The name, mailing address, and position of
8 the custodian of records and accounts.
9 d. The name, address, office sought, and the party
10 affiliation of all candidates whom the political
11 committee is supporting and if the political committee
12 is supporting the entire ticket of any party, the
13 name of the party.
14 e. The disposition of funds which will be made
15 in the event of dissolution if the committee is not
16 a statutory committee.
17 f. Such other information as may be required by
18 this Act or rules adopted pursuant to this Act.
19 3. Any change in information previously submitted
20 in a statement of organization or notice in case of
21 dissolution of the political committee shall be
22 reported to the state commissioner or commissioner
23 not more than thirty days from the date of the change
24 or dissolution.
25 Sec. 7. NEW SECTION.

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1 1. Each treasurer of a political committee shall
2 file with the state commissioner or commissioner
3 reports of contributions received and disbursed on
4 forms prescribed by the state commissioner. The
5 reports shall be filed on the twentieth day of January,
6 May, July, and October of each year. The January
7 and July reports shall be current to the end of the
8 month preceding the filing. The May and October
9 reports shall be current as of five days prior to
10 the filing deadline. The January report shall be
11 the annual report.
12 2. If any political committee, after having
13 filed one or more statements of organization, dissolves
14 or determines that it shall no longer receive con-
15 tributions or make disbursements, the treasurer of
16 the political committee shall notify the state com-
17 missioner or the commissioner within thirty days
18 following such dissolution by filing a dissolution
19 report on forms prescribed by the state commissioner.
20 3. Each report under this section shall disclose:
21 a. The amount of cash on hand at the beginning
22 of the reporting period.
23 b. The name and mailing address of each person
24 who has made one or more contributions to the political
25 committee including the proceeds or contributions

1 from any fund-raising events, when the aggregate
2 amount in a calendar year exceeds the amount specified
3 in the following schedule:
4 (1) For any candidate for school or township
5 office \$ 25
6 (2) For any candidate for city office.
7 \$ 25
8 (3) For any candidate for county office . . .
9 \$ 25
10 (4) For any candidate for the general assembly
11 \$ 50
12 (5) For any candidate for the congress of the
13 United States. \$100
14 (6) For any candidate for statewide office . .
15 \$100
16 (7) For any state statutory political committee
17 \$100
18 (8) For any county statutory political committee
19 \$ 50
20 c. The total amount of contributions made to the
21 political committee during the reporting period and
22 not reported under paragraph b of this subsection.
23 d. The name and address of each political com-
24 mittee from which the reporting committee received
25 or to which that committee transferred funds, together

1 with the amounts and date of such receipts or
2 disbursements.
3 e. Each loan to or from any person within the
4 calendar year in an aggregate amount in excess of
5 those amounts enumerated in the schedule in
6 paragraph b of this subsection, together with the
7 name and mailing address of the lender and endorsers
8 and the date and amount of such loans. A state or
9 county statutory political committee shall report
10 the name and mailing address of each person who has
11 made one or more loans in an aggregate amount in
12 excess of one hundred dollars.
13 f. The total amount of proceeds or contributions
14 from any fund-raising event.
15 g. The name and mailing address of each person
16 to whom disbursements have been made by the political
17 committee from contributions during the reporting
18 period and the amount and date of each disbursement
19 except that disbursements of less than five dollars may be
20 shown as miscellaneous disbursements so long as the
21 aggregate miscellaneous disbursements to any one person
22 during a calendar year do not exceed five dollars.
23 h. The amount and nature of debts and obligations
24 owed in excess of those amounts stated in the schedule
25 in paragraph b of this section by or to the political

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1 committee, in such form as the state commissioner may
2 prescribe and a continuous reporting of its debts and
3 obligations following the election at such times as
4 the state commissioner may require until such debts
5 and obligations are paid.

6 i. Such other information as may be required by this
7 Act or rules adopted pursuant to this Act.

8 j. The aggregate amount received by a candidate or
9 an officeholder in any form of an honorarium in excess
10 of those amounts enumerated in the schedule in paragraph
11 b of this section.

12 4. The reports required to be filed by this section
13 shall be cumulative during the calendar year, but where
14 there has been no change in an item reported in a
15 previous report during the year, only the amount
16 shall be carried forward. If no contributions have
17 been accepted nor any disbursements made during a
18 calendar year, the treasurer of the political committee
19 shall also be required to file a statement.

20 Sec. 8. NEW SECTION.

21 1. A report or statement required to be filed
22 by a treasurer of a political committee, a candidate,
23 or by any other person, shall be signed by the per-
24 son filing the report.

25 2. A copy of every report or statement shall be

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1 preserved by the person filing it or his successor
2 for at least one year following the filing of the
3 report or statement.

4 Sec. 9. NEW SECTION.

5 1. The state commissioner shall:

6 a. Develop forms for the filing of reports and
7 statements required to be filed under this Act.

8 b. Furnish the necessary forms to persons required
9 to file reports and statements and to the commissioners.

10 c. Distribute the necessary forms to each com-
11 missioner to be furnished to persons required to file
12 reports and statements.

13 d. Recommend rules to the commission to carry
14 out the provisions of this Act.

15 2. The commissioners shall furnish the neces-
16 sary forms to persons required to file reports and
17 statements in their office.

18 3. The state commissioner and the commissioner
19 shall:

20 a. Make the reports and statements filed available
21 for public inspection and copying, not later than
22 the end of the day following the day during which
23 a report or statement was received. There may be
24 a charge for the actual cost of copying these reports
25 and statements. Information copied from reports

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1 and statements shall not be sold by any person for
2 the purpose of soliciting contributions or for any
3 commercial purpose.

4 b. Preserve the reports and statements for a
5 period of five years from the date of receipt.

6 c. Prepare and publish such other reports as
7 may be deemed appropriate.

8 Sec. 10. NEW SECTION.

9 1. There is created a campaign finance disclo-
10 sure commission which shall consist of five members,
11 not more than three of whom shall be from the same
12 political party. The governor shall appoint the mem-
13 bers of the commission for a term of six years, sub-
14 ject to the confirmation of the senate. Of the mem-
15 bers first appointed one member shall be appointed
16 for a term of two years, two members shall be appointed
17 for a term of four years, and two members shall be
18 appointed for a term of six years, beginning July 1,
19 1973. Any vacancy shall be filled by appointment
20 for the unexpired portion of the term in accordance
21 with the provisions for regular appointment insofar
22 as is applicable.

23 2. The commission shall elect one member to serve
24 as chairman and one member to serve as vice chair-
25 man. The vice chairman shall act as the chairman

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1 in the absence or disability of the chairman or in
2 the event of a vacancy in that office.

3 3. Members of the committee shall, while serving
4 on the business of the commission, be entitled to
5 receive a per diem of forty dollars and actual and
6 necessary expenses actually incurred in the performance
7 of their duties.

8 4. The commission shall employ such personnel
9 as are necessary to carry out the duties of the com-
10 mission, consistent with the provisions of chapter
11 nineteen A (19A) of the Code and subject to the
12 policies of the commission.

13 Sec. 11. NEW SECTION. The commission shall:

14 1. Approve the forms developed by the state
15 commissioner pursuant to section nine (9), subsec-
16 tion one (1), paragraph a of this Act.

17 2. Review reports and statements filed under the
18 provisions of this Act and may, upon its own motion,
19 initiate action and conduct a hearing as provided
20 in section twelve (12), subsections one (1) and two
21 (2) of this Act.

22 3. Prepare and publish a manual setting forth
23 examples of approved uniform systems of accounts for
24 use by persons required to file statements and reports
25 by this Act.

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1 4. Assure that the statements and reports which
2 have been filed in accordance with this Act are avail-
3 able for public inspection and copying during the
4 regular office hours of the state and county com-
5 missioners of election.

6 5. Adopt rules pursuant to chapter seventeen A
7 (17A) of the Code to carry out the provisions of this
8 Act.

9 6. Determine, in case of dispute, at what time
10 a person has become a candidate.

11 Sec. 12. NEW SECTION.

12 1. Any opposing candidate, candidate's political
13 committee or statutory political committee may file
14 a complaint of an alleged violation with the com-
15 mission and such complaint shall be verified and shall
16 be supported by affidavit detailing the circumstances
17 of the violation alleged. If the commission initiates
18 action on its own motion, the commission shall
19 file a complaint of an alleged violation supported
20 by an affidavit detailing the violation alleged.
21 The commission shall send a copy of the complaint
22 and a notice of hearing, which shall be set not more
23 than four days from the date the complaint is received
24 by the commission, to the person, candidate, or
25 political committee against which the complaint is

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1 filed and to each candidate, if any, for the public
2 office affected. In such instances as shall be
3 determined by the commission, the county attorney
4 or the attorney general shall assist the commission
5 in any investigation and report to the commission
6 as directed.

7 2. The commission shall investigate the complaint
8 and conduct the hearing. The commission shall have
9 the power to subpoena and review all records of a
10 candidate or political committee required to be kept
11 under this Act. Due process, including the right
12 to be represented by counsel, shall be accorded the
13 accused. The commission shall provide for the
14 confidentiality of the records of a candidate or
15 political committee during the investigation and
16 hearing process and shall provide for confidential
17 hearings if requested by either party to the complaint.
18 After the hearing the commission shall determine
19 whether or not there is a reasonable belief that a
20 violation of the provisions of this Act did occur.
21 The commission shall send a copy of its findings of
22 fact and decision to the person, candidate or political
23 committee against which the complaint was filed and
24 to each candidate for the public office affected.

25 3. If the commission finds that the person, can-

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1 didate, or political committee has engaged in any
2 act or practice which constitutes a violation of this
3 Act, the commission shall report such suspected viola-
4 tions of law to the United States attorney, the
5 attorney general, or the county attorney, as the case
6 may be, with a recommendation of appropriate action
7 to be taken.

8 4. Upon receipt of the report and recommendations
9 of the commission, the county attorney or attorney
10 general shall review the report and recommendation
11 and within five days of receiving the report institute
12 the recommended actions and any other action for
13 relief, including a permanent or temporary injunction,
14 restraining order or other appropriate remedy in the
15 district court in and for the county in which the
16 accused resides or shall advise the commission that
17 in his judgment the case does not merit prosecution.
18 In the event the county attorney or attorney general
19 does not initiate the recommended action within five
20 days of receipt or if he advises against prosecution
21 of the report, the commission may take the report
22 before any judge of the district court, who shall
23 determine if sufficient cause exists to warrant action.
24 If the judge of the district court finds that the
25 report warrants prosecution, the county attorney or

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1 attorney general shall immediately commence the action
2 or disqualify himself. In the event of disqualifica-
3 tion, the commission may retain an attorney to
4 represent it and commence the action. The county
5 attorney, attorney general, or United States attor-
6 ney, may also institute criminal action.

7 Sec. 13. NEW SECTION. A person shall not make
8 a contribution or expenditure in the name of another
9 person, and a person shall not knowingly accept a
10 contribution or expenditure made by one person in
11 the name of another.

12 Sec. 14. NEW SECTION. Action by any person or
13 political committee on behalf of a candidate, if known
14 and approved by the candidate, shall be deemed action
15 by the candidate. It shall be presumed that a
16 candidate approves such action if he had knowledge
17 thereof and failed to file a statement of disavowal
18 with the appropriate commissioner of elections and
19 take corrective action within seventy-two hours
20 thereof.

21 However, this section shall not be construed
22 to require duplicate reporting of anything re-
23 ported under this Act, by a political committee,
24 or of action by any person which does not
25 constitute a contribution.

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1 Sec. 15. NEW SECTION. EXECUTIVE, LEGISLATIVE
2 AND CONGRESSIONAL OFFICES. The state commissioner
3 shall determine the total number of votes cast for
4 candidates for the office of president of the United
5 States by the electors of the state in each state
6 legislative district, in each congressional district,
7 and statewide at the preceding presidential election.

8 The state commissioner shall in each case multi-
9 ply the total number of votes cast for all presi-
10 dential candidates by thirty cents. The resulting
11 amount shall be the campaign expense limitation for
12 candidates seeking offices in the executive and legis-
13 lative branches of state government and candidates
14 seeking congressional offices, respectively.

15 Sec. 16. NEW SECTION. CAMPAIGN EXPENSES.
16 Candidates subject to the campaign expense limita-
17 tion provided in section fifteen (15) of this Act shall
18 not expend an amount greater than their limitation
19 for all of the following combined purposes in
20 connection with each primary, special, or general
21 election campaign:

- 22 1. Television advertising
- 23 2. Radio advertising
- 24 3. Newspaper advertising
- 25 4. Billboard advertising

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1 If any of the above means of campaigning are made
2 available to or for the benefit of a candidate for
3 free or at a reduced rate, or if the candidate owns
4 the means of campaigning, he shall report this fact
5 on his statement. In addition he shall report the
6 fair market value of the means of campaigning used
7 and shall apply this sum to his campaign expense
8 limitations in the same manner as if actually expended.

9 Candidates subject to this section shall not be
10 required to apply the fair market value of the following
11 items to their campaign expense limitation:

- 12 1. Coverage on television or radio news broadcasts.
- 13 2. Newspaper editorials and articles relating to
14 the candidates or campaign issues.
- 15 3. Television or radio debates, provided all the
16 candidates for the office representing a political party,
17 are participants in the debate or were invited to
18 participate.
- 19 4. Television or radio discussion programs, provided
20 that each candidate for the office, representing a
21 political party of the state, has been offered equal
22 time or is also a participant in the program.

23 Sec. 17. NEW SECTION. Any person who willfully
24 violates any provisions of this Act shall upon
25 conviction, be subject to a fine of not more than

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1 one thousand dollars or imprisonment in the county
2 jail for not more than thirty days.

3 Sec. 18. NEW SECTION. This Act shall apply to
4 candidates for federal office only in the event such
5 candidates are not subject to a federal law requiring
6 the disclosure of campaign financing. Any such federal
7 law shall supersede the provisions of this Act.

8 Sec. 19. NEW SECTION. Any person whose state
9 income tax liability for any taxable year is one
10 dollar or more may designate one dollar of such
11 liability to be paid over to the "Iowa election
12 campaign fund" for the account of any specified
13 political party, as defined by section forty-three
14 point two (43.2) of the Code when submitting his state
15 income tax return to the department of revenue. In
16 the case of a joint return of husband and wife having
17 a state income tax liability of two dollars or more,
18 each spouse may designate that one dollar be paid
19 to any such account in the fund. The director of
20 revenue shall revise the income tax form to allow
21 the designation of political contributions to a
22 political party on the face of the tax return and
23 immediately above the signature lines.

24 Sec. 20. NEW SECTION. The "Iowa election campaign
25 fund" is created within the office of the treasurer

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1 of state. The fund shall consist of funds paid by
2 persons having an Iowa income tax liability as provided
3 in section nineteen (19) of this Act. The director
4 of revenue shall remit funds collected as provided
5 in section nineteen (19) of this Act to the treasurer
6 of state who shall deposit such funds in the
7 appropriate account within the Iowa election campaign
8 fund. Such funds shall be subject to payment to the
9 treasurer of the specified political party by the state.
10 comptroller in the manner provided in this Act.

11 Sec. 21. NEW SECTION. The state director of
12 revenue, in cooperation with the state comptroller
13 and campaign finance disclosure commission, shall
14 administer the provisions of sections nineteen (19)
15 through twenty-seven (27) of this Act and they shall
16 promulgate all necessary rules and regulations in
17 accordance with chapter seventeen A (17A) of the Code.

18 Sec. 22. NEW SECTION. Any candidate for pub-
19 lic office, except president or vice president of
20 the United States, may receive campaign funds through
21 the state statutory political committee under this
22 Act from the Iowa election campaign fund. However, the
23 chairman of the state statutory political committee shall
24 apply to the state comptroller for these funds not later
25 than sixty-five days before a general election.

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1 The state comptroller shall remit by check drawn
2 upon the Iowa election campaign fund all funds in
3 the party's account to the chairman upon certifi-
4 cation by the state commissioner that the party has
5 qualified to have candidate names placed on the
6 official general election ballot.

7 Sec. 23. NEW SECTION. The chairman of the state
8 statutory political committee shall distribute the
9 funds received from the director as he is directed
10 to do so by the party, except that all moneys dele-
11 gated for the campaigning purposes for the offices
12 of representative in congress, state representative,
13 and state senator shall be distributed on a strictly
14 equal basis to all the party's candidates for those
15 offices. Funds distributed pursuant to this Act shall
16 not be used for primary election expenses or for
17 expenses related to the selection of a candidate at
18 a political convention.

19 Sec. 24. NEW SECTION. The chairman of the state
20 statutory political committee shall produce evidence
21 to the state comptroller and campaign finance
22 disclosure commission not later than thirty days after
23 the election returns have been certified by the state
24 commissioner, that all funds paid for the campaign
25 expenses of that election have been utilized.

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1 exclusively for such campaign expenses.

2 The campaign finance disclosure commission shall
3 issue, prior to the payment of any money, guidelines
4 which explain which expenses and evidence thereof
5 qualify as acceptable campaign expenses.

6 Should the campaign finance disclosure commis-
7 sion and the state comptroller determine that any
8 part of the funds have been used for noncampaign or
9 improper expenses, they may order the political party
10 or the candidate to return all or any part of the
11 total funds paid to that political party for that
12 election. When such funds are returned, they shall
13 be deposited in the general fund of the state.

14 Sec. 25. NEW SECTION. All funds on account for
15 the campaign expenses of any designated political
16 party which are not utilized by that political party
17 by the thirty first day after the state commissioner
18 has certified the election returns of a general
19 election, shall revert to the general fund of the
20 state.

21 Sec. 26. NEW SECTION. The director of revenue
22 shall provide space for this campaign finance income
23 tax check-off on the most frequently used Iowa income
24 tax form. An explanation shall be included which
25 clearly states that this check-off does not constitute

Page 25

1 an additional tax liability. The form shall provide
2 for the taxpayer to designate that the check-off shall
3 go to the political party of his choice.

4 Sec. 27. There is appropriated from the Iowa
5 election campaign fund within the office of the
6 treasurer of state such funds as are legally payable
7 from such fund in accordance with the provisions of
8 this Act.

9 Sec. 28. Section sixty-six point one (66.1), Code
10 1973, is amended by adding the following new
11 subsection:

12 NEW SUBSECTION. Upon conviction of violating the
13 provisions of this Act.

14 Sec. 29. House File 745, enacted by the Sixty-
15 fifth General Assembly, 1973 Session, section three
16 (3), unnumbered paragraph one (1), amending section
17 thirty-nine point three (39.3), Code 1973, is amended
18 to read as follows:

19 The definitions established by this section shall
20 apply wherever the terms so defined appear in this
21 chapter and in chapters forty-three (43), forty-four
22 (44), forty-five (45) and forty-seven (47) through
23 fifty-three (53), inclusive, and chapter fifty-six
24 (56), of the Code unless the context in which any
25 such term is used clearly requires otherwise.

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1 Sec. 30. House File 745, enacted by the Sixty-
2 fifth General Assembly, 1973 Session, section sixty-
3 two (62), unnumbered paragraph three (3), amending
4 section forty-three point one hundred eleven (43.111),
5 Code 1973, is amended to read as follows:

6 The state central committee so selected may organize
7 at pleasure for political work as is usual and
8 customary with such committees, adopt bylaws, provide
9 for the governing of party auxiliary bodies, and shall
10 continue to act until succeeded by another central
11 committee selected as required by this section. The
12 ~~auditor-of-state-shall-annually-audit-the~~ receipts
13 and disbursements of each political party's state
14 party central committee shall be audited annually
15 by a certified public accountant selected by the state
16 party central committee and the audit report shall
17 be filed with the state commissioner.

18 Sec. 31. Sections seven hundred thirty-eight point
19 five (738.5), seven hundred thirty-eight point six
20 (738.6), and seven hundred forty point fourteen
21 (740.14), Code 1973, are repealed.

22 2. Amend the title, page 1, line 4, by
23 inserting after the word "contributions,"
24 the words "relating to campaign expense limita-
25 tions,".

FISCAL NOTE
FOR
AMENDMENT S-786 TO SENATE FILE 583

Date prepared June 7, 1973

Requested by Senator Hansen.

Prepared in regard to Hansen Amendment S-786 to Senate File 583 - An Act relating to the disclosure of campaign contributions and expenditures by candidates, persons, political committees, and political parties and providing penalties. Following is the fiscal effect in dollars of the legislative proposal as required by Senate Rule 31.

Iowa individual income tax returns filed during the fiscal year ended June 30, 1972 on which tax was paid totaled 888,728. Of these 315,518 were joint returns and 573,210 were single returns or married persons filing separately. Therefore the maximum amount which would be collected for the Iowa election campaign fund would be \$1,204,246.

Since the program outlined in the amendment would be voluntary, it would not be possible to estimate the amount which would be collected.

Filed
June 7, 1973

GERRY D. RANKIN
Legislative Fiscal Director

S-815

- 1 Amend the Doderer amendment, S-814, to Senate File 583 filed June 7, 1973
- 2 as follows:
- 3 1. Line 12, strike the word "seven" and insert in lieu thereof
- 4 the word "thirty".

S-815 Filed and adopted ~~by DODERER~~ By DODERER
June 7, 1973

S-813

- 1 Amend the Glenn amendment, S-675, to Senate File 583
- 2 as follows:
- 3 1. Line 6, by striking the word "committee" and
- 4 inserting in lieu thereof the word "committees".
- 5 2. Line 7, by striking the word "a" and inserting
- 6 in lieu thereof the words "an aggregate".

S-813 Filed and lost By WILLITS
June 7, 1973

S-810

Division S-810B

- 1 Amend the Hansen, et al. amendment S-789 filed June 6 to
- 2 Senate File 583 as follows:
- 3 1. Line 11, by striking the figure "750" and insert in lieu
- 4 thereof the figure "1,500".

Division S-810A

- 5 2. Line 13, by striking the figure "2,000" and insert in lieu
- 6 thereof the figure "25,000".

Division S-810B

- 7 3. Line 15, by striking the figure "3,000" and insert in lieu
- 8 thereof the figure "7,500".

S-810 Filed
division S-810A withdrawn
division S-810B lost
June 7, 1973

By ORR and HANSEN

S-788

1 Amend Senate File 583, page 7, by inserting after line
2 16 the following subparagraph:
3 "_____. The aggregate amount received by a candidate or an
4 officeholder in any form of an honorarium in excess of those
5 amounts enumerated in the schedule in subparagraph b of this
6 subsection."

S-788 Filed *6 Sept 67*
June 6, 1973

By HANSEN, MILLIGAN and
PLYMAT

S-787

1 Amend Senate File 583 as follows:

2 1. Page 6, by striking all after the comma in line 2 and
3 all in lines 3 through 7, and inserting in lieu thereof the
4 following:

5 "when the aggregate amount in a calendar year exceeds the
6 amount specified for any particular office as enumerated in the
7 following schedule:

- 8 (1) For the office of school board of township
- 9 trustee.....\$ 25
- 10 (2) For any municipal officer.....\$ 25
- 11 (3) For any county officer.....\$ 25
- 12 (4) For membership in the general assembly.....\$ 50
- 13 (5) For membership in the congress of the
- 14 United States.....\$100
- 15 (6) For any other statewide office.....\$250
- 16 (7) For a statutory committee, providing that
- 17 the contribution is not earmarked for
- 18 an individual candidate.....\$500

19 2. Page 6, line 18, by striking the words "one hundred
20 dollars" and inserting in lieu thereof the words "those
21 amounts enumerated in the schedule in subparagraph b of this
22 subsection".

23 3. Page 6, line 26, by striking the words "one hundred
24 dollars" and inserting in lieu thereof the words "those
25 amounts enumerated in the schedule in subparagraph b of this

Page 2

1 subsection".

S-787 Filed *(7) w.d., remainder deleted*
June 6, 1973 *as amended by S-788 6/7* By HANSEN, PLYMAT and ANDERSEN

S-747

1 Amend the Nystrom, et al., amendment S-679, to Senate File 583,
2 as follows:

3 1. Page 1, line 8 by striking the word "Statutory" and inserting
4 in lieu thereof the words "State statutory".

5 2. Page 1, by inserting the following after line 14:

6 "_____. Page 3, line 3 by striking the word 'statutory'."

7 3. Page 2, by inserting the following after line 1:

8 "_____. Page 4, line 12 by inserting after the word 'statutory'
9 the word 'political'.

10 _____. Page 4, lines 13 and 14 by striking the words
11 'local statutory committees' and inserting in lieu thereof the
12 words 'other statutory political committees'.

13 _____. Page 4, line 15 by inserting after the word 'the'
14 the word 'appropriate'."

15 4. By renumbering divisions to conform with this amendment.

S-747 Filed *6 Sept 67*

By KELLY and NYSTROM

June 8, 1973

SENATE FILE 583

By COMMITTEE ON STATE GOVERNMENT

**SENATE AMENDMENTS
SHOWN IN BOLD FACE**

(AS PASSED BY THE SENATE)

Passed Senate, Date 6-7-73 (1617) Passed House, Date 6-23-73 (2314)

Vote: Ayes 46 Nays 0 Vote: Ayes 77 Nays 16

Approved 7-20-73

Passed Senate as amended by House

6-23-73 (2123)

49-0

A BILL FOR

- 1 An Act relating to the disclosure of campaign contributions
- 2 and expenditures by candidates, persons, political com-
- 3 mittees, and political parties, **providing for an income tax**
- 4 **check-off for campaign contributions, and providing penalties.**
- 5 *Be It Enacted by the General Assembly of the State of Iowa:*

1 Section 1. *NEW SECTION*. This Act may be cited as the
2 "Campaign Disclosure Income Tax Check-off Act".

3 Sec. 2. *NEW SECTION*. As used in this Act, unless the
4 context otherwise requires:

5 1. "Candidate" means any individual who has taken affirm-
6 ative action to seek nomination or election to a public office
7 but shall exclude any judge standing for retention in a
8 judicial election.

9 2. "Public office" means any federal, state, county,
10 city, or school office filled by election.

11 3. "Election" means any general, special, primary, city,
12 or school election.

13 4. "Contribution" means:

14 a. A gift, loan, advance, deposit or transfer of money
15 or a gift in kind.

16 b. The payment, by any person other than a candidate or
17 political committee, of compensation for the personal services
18 of another person which are rendered to a candidate or
19 political committee for any such purpose.

20 "Contribution" shall not include services provided without
21 compensation by individuals volunteering their time on behalf
22 of a candidate or political committee except when organized
23 or provided on a collective basis by a business, trade
24 association, labor union, or any other organized group or
25 association.

26 5. "Person" means an individual, partnership, association,
27 corporation, labor organization, and any other organization.

28 6. "Political committee" means an individual, committee,
29 association, organization, or group of persons, including
30 a statutory political committee, which accepts contributions
31 or make expenditures in the aggregate of more than one hundred
32 dollars in any one calendar year for
33 the purpose of supporting or opposing a candidate for public
34 office.

35 7. "State statutory political committee" means a committee

36 as defined in section forty-three point one hundred eleven
37 (43.111) of the Code.

38 Sec. 3. *NEW SECTION.*

39 1. Every political committee shall appoint a treasurer.

1 An expenditure shall not be made by the treasurer or his
2 designee for or on behalf of a
3 political committee without the approval of
4 the chairman of a political
5 committee, or the candidate.

6 2. Every person who receives contributions in excess of
7 one hundred dollars for a political committee shall, not later
8 than fifteen days from the date of receipt of the contributions
9 or on demand of the treasurer, render to the treasurer an
10 account of the contributions; including the name and address
11 of the persons making individual contributions in excess of
12 twenty-five dollars, the amount of such contributions, and
13 the date on which the contributions were
14 received. All funds of a political committee shall be
15 segregated from any personal funds of officers, members, or
16 associates of the political committee.

17 3. The treasurer of a political committee shall keep a
18 detailed and exact account of:

19 a. All contributions made to or for the political com-
20 mittee.

21 b. The name and mailing address of every person making
22 a contribution in excess of twenty-five dollars, and the date
23 and amount of the contribution.

24 c. All expenditures made by or on behalf of the political
25 committee.

26 d. The name and mailing address of every person to whom
27 any expenditure is made, the date and amount of the expendi-
28 ture and the name and address of, and office sought by, each
29 candidate, if any, on whose behalf the expenditure was made.

30 e. Notwithstanding the provisions of subsection three
31 (3), paragraph c, of this section, when an expenditure is
32 made by a political committee in support of the entire state
33 or local political party ticket, only the name of the party
34 shall be given.

35 4. The treasurer shall obtain and keep a receipted bill

36 for every expenditure made by or on behalf of a political
37 committee in excess of one hundred dollars, and for any such

1 expenditure of less than one hundred dollars if the aggregate
2 amount of expenditures to the same person during a calendar
3 year is in excess of one hundred dollars. The treasurer shall
4 preserve all receipted bills required to be kept by this
5 section for a period of one year from the date of the election.

6 Sec. 4. *NEW SECTION.* All statements and reports required
7 to be filed under this Act for a federal or state office shall
8 be filed with the state commissioner of elections. All
9 statements and reports required to be filed under this Act
10 for a county, city or school office shall be filed with the
11 county commissioner of elections.

12 State statutory political committees shall file all statements and
13 reports with the state commissioner of elections. All other statutory
14 political committees shall file the statements and reports
15 with the appropriate county commissioner of elections with a copy sent
16 to the state commissioner of elections.

17 Sec. 5. *NEW SECTION.*

18 1. Every political committee shall file with the state
19 commissioner of elections or county commissioner of elections
20 a statement of organization within ten days from the date
21 of its organization. Any political committee in existence
22 on July 1, 1973 shall file a statement of organization with
23 the state commissioner of elections or county commissioner
24 of elections not later than September 30, 1973. The filing
25 with the state commissioner of elections of the county commissioner
26 of elections by a candidate of an affidavit, certificate of
27 nomination, or nomination petition in accordance with sections
28 forty-three point eighteen (43.18), forty-four point three
29 (44.3), forty-five point four (45.4), two hundred seventy-
30 seven point four (277.4), three hundred sixty-three point
31 fourteen (363.14), and four hundred twenty point one hundred
32 thirty (420.130) of the Code shall constitute the filing of
33 the statement of organization by the candidate; after July 1,
34 1974, filing of a petition under chapter one thousand eighty-
35 eight (1088), section sixty-four (64), Acts of the Sixty-fourth

- 36 General Assembly, 1972 Session, shall constitute the filing
37 of the statement of organization by the candidate.
- 38 2. The statement of organization shall include:
- 39 a. The name and mailing address of the political committee.
- 40 b. The name, mailing address, and position of the political
41 committee officers.
- 42 c. The name, mailing address, and position of the custodian
43 of records and accounts.
- 44 d. The name, address, office sought, and the party affiliation
45 of all candidates whom the political committee is supporting
46 and if the political committee is supporting the entire ticket
47 of any party, the name of the party.
- 48 e. The disposition of funds which will be made in the

1 event of dissolution if the committee is not a statutory
2 committee.

3 f. Such other information as may be required by this Act.

4 3. Any change in information previously submitted in a
5 statement of organization or notice in case of dissolution
6 of the political committee shall be reported to the state
7 commissioner of elections or county commissioner of elections
8 not more than thirty days from the date of the change or dissolution.

9 Sec. 6. *NEW SECTION.*

10 1. Each treasurer of a political committee supporting
11 or opposing a candidate for election to a public office, and
12 each candidate for election to such office, shall file with
13 the state commissioner of elections or county commissioner
14 of elections reports of contributions received and expenditures
15 on forms prescribed by the state commissioner of elections.
16 The reports shall be filed on the tenth day of March and
17 September of each year, on the tenth day preceding the date
18 on which the election is held, and not more than thirty days
19 following the election. However, a report shall not be filed
20 thirty days following the primary election. The March and
21 September reports shall be current to the end of the month
22 preceding the filing. All other reports shall be current
23 as of five days prior to the filing deadline.

24 2. Any political committee which, after having filed one
25 or more statements of organization, dissolves or determines
26 that it shall no longer receive contributions or make ex-
27 penditures shall notify the state commissioner of elections
28 or the county commissioner of elections within thirty days
29 following such dissolution by filing a dissolution report
30 on forms prescribed by the state commissioner of elections.

31 3. Each report under this section shall disclose:

32 a. The amount of cash on hand at the beginning of the
33 reporting period.

34 b. The name and mailing address of each person who has
35 made one or more contributions to the political committee

1 or candidate, including the purchase of tickets for any fund-
2 raising events, when the aggregate amount in a calendar
3 year exceeds the amount specified for any particular office
4 as enumerated in the following schedule:

- 5 (1) For the office of school board or township
- 6 trustee\$ 25
- 7 (2) For any municipal officer\$ 25
- 8 (3) For any county officer\$ 25
- 9 (4) For membership in the general assembly...\$ 50
- 10 (5) For membership in the congress of the
- 11 United States\$100
- 12 (6) For any other statewide office\$100

13 c. The total amount of individual contributions made to
14 or for the political committee or candidate during the re-
15 porting period and not reported under paragraph b of this
16 subsection.

17 d. The name and address of each political committee or
18 candidate from which the reporting committee or the candi-
19 date received or to which that committee or candidate made
20 any transfer of funds, together with the amounts and dates
21 of such transfer.

22 e. Each loan to or from any person within the calendar
23 year in an aggregate amount in excess of those amounts
24 enumerated in the schedule in subparagraph b of this subsection,
25 together with the name and mailing address of the lender and
26 endorsers and the date and amount of such loans. A state
27 statutory political committee shall report the name and
28 mailing address of each person who has made one or more loans
29 in an aggregate amount in excess of one hundred dollars.

30 f. The total amount of proceeds from the sale of tickets
31 for any fund-raising event, collections made at such events,
32 and sale of any items and materials promoting a political
33 campaign.

34 g. Each contribution, rebate, refund, or other receipt
35 in excess of those amounts enumerated in the schedule in

36 subparagraph b of this subsection not otherwise listed under
37 this section. A state statutory political committee shall
38 report the name and mailing address of each person who has
39 made one or more contributions, rebates, refunds or other
40 receipts in an aggregate amount in excess of one hundred
41 dollars.

42 h. The sum of all receipts by or for such political com-
43 mittee or candidate during the reporting period.

44 i. The name and mailing address of each person for whom
45 expenditures have been made by the political committee or
46 on behalf of the committee or candidate within the calendar
47 year in an aggregate amount in excess of one hundred dollars,
48 the amount, date, and purpose of each expenditure and the
49 name and address of, and office sought by, each candidate

1 on whose behalf such expenditure was made.

2 j. The name and mailing address of each person for whom
3 an expenditure for personal services, salaries, and reim-
4 bursed expenses has been made within a calendar year in an
5 aggregate amount in excess of one hundred dollars and which
6 is not otherwise reported, including the amount, date, and
7 purpose of such expenditure.

8 k. The total expenditures made by the political commit-
9 tee or candidate during the calendar year.

10 l. The amount and nature of debts and obligations owed
11 **in excess of one hundred dollars**
12 by or to the political committee, in such form as the state
13 commissioner of elections may prescribe and a continuous re-
14 porting of its debts and obligations following the election
15 at such times as the state commissioner of elections may re-
16 quire until such debts and obligations are paid.

17 m. Such other information as may be required by this Act.

18 n. **The aggregate amount received by a candidate or an**
19 **officeholder in any form of an honorarium in excess of those**
20 **amounts enumerated in the schedule in subparagraph b of this**
21 **subsection.**

22 4. The reports required to be filed by this section shall
23 be cumulative during the calendar year, but where there has
24 been no change in an item reported in a previous report dur-
25 ing the year, only the amount shall be carried forward. If
26 no contributions have been accepted nor any expenditures made
27 during a calendar year, the treasurer of the political com-
28 mittee or candidate shall also be required to file a state-
29 ment.

30 5. If, after the filing of the financial report required by
31 subsection one (1) of this section, any candidate or politi-
32 cal committee receives or expends any funds for the purpose
33 of reimbursing or aiding the candidate or political commit-
34 tee, the candidate or political committee treasurer shall
35 file a report of the receipt or expenditure of such funds

36 as provided in this section not more than fifteen days from
37 the date of the receipt or expenditure of funds.

38 *Sec. 7. NEW SECTION.*

39 1. A report or statement required to be filed by a trea-
40 surer of a political committee, a candidate, or by any other

1 person, shall be signed by the person filing the report.

2 2. A copy of every report or statement shall be preserved
3 by the person filing it or his successor for at least one
4 year following the filing of the report of statement.

5 Sec. 8. *NEW SECTION.*

6 1. The state commissioner of elections shall:

7 a. Develop forms for the filing of reports and state-
8 ments required to be filed under this Act.

9 b. Furnish the necessary forms to persons required to
10 file reports and statements.

11 c. Distribute the necessary forms to each county
12 commissioner of elections to be furnished to persons required
13 to file reports and statements.

14 d. Adopt rules pursuant to chapter seventeen A (17A) of
15 the Code to carry out the provisions of this Act.

16 2. The county commissioners of elections shall furnish
17 the necessary forms to persons required to file reports and
18 statements in his office.

19 3. The state commissioner of elections and the county
20 commissioners of elections shall:

21 a. Make the reports and statements filed available for
22 public inspection and copying, not later than the end of the
23 day following the day during which a report or statement was
24 received at the expense of the person requesting the infor-
25 mation. **The charge for copying these reports and statements**
26 **shall not exceed the actual cost.** However, information copied from
27 reports and statements shall not be sold by any person for the purpose
28 of soliciting contributions or for any commercial purpose.

29 b. Preserve the reports and statements for a period of
30 five years from the date of receipt.

31 c. Prepare and publish such other reports as may be deemed
32 appropriate.

1 Sec. 9. *NEW SECTION.*

2 1. There is created a campaign finance disclosure commis-
3 sion which shall consist of five members, not more than three
4 of whom shall be from the same political party. The governor
5 shall appoint the members of the commission for a term of
6 six years, subject to the confirmation of the senate. Of the members
7 first appointed one member shall be appointed for a term of
8 two years, two members shall be appointed for a term of four
9 years, and two members shall be appointed for a term of six
10 years, beginning July 1, 1973. Any vacancy shall be filled
11 by appointment for the unexpired portion of the term in
12 accordance with the provisions for regular appointment insofar
13 as is applicable.

14 2. The commission shall elect one member to serve as
15 chairman and one member to serve as vice chairman. The vice
16 chairman shall act as the chairman in the absence or disability
17 of the chairman or in the event of a vacancy in that office.

18 3. Members of the commission shall, while serving on the
19 business of the commission, be entitled to receive a per diem
20 of forty dollars and actual and necessary expenses actually
21 incurred in the performance of their duties.

22 4. The commission shall employ such personnel as are
23 necessary to carry out the duties of the commission, consistent
24 with the provisions of chapter nineteen A (19A) of the Code
25 and subject to the policies of the commission.

26 Sec. 10. *NEW SECTION.* The commission shall:

27 1. Approve the forms developed by the state commissioner
28 of elections pursuant to section eight (8), subsection one (1),
29 paragraph a of this Act;

30 2. Review reports and statements filed under the pro-
31 visions of this Act and, may upon its own motion conduct a
32 hearing as provided in section eleven (11), subsections one
33 (1) and two (2) of this Act and shall report apparent vio-
34 lations of the law to the attorney general in the case of
35 federal or state elections and to the appropriate county

36 attorney in the case of county, city or school elections;

1 2. Prepare and publish a manual setting forth examples
2 of approved uniform systems of accounts for use by persons
3 required to file statements and reports by this Act;

4 3. Assure that the statements and reports which have been
5 filed in accordance with this Act are available for public
6 inspection and copying during the regular office hours of
7 the state and county commissioners of election;

8 4. Adopt rules pursuant to chapter seventeen A (17A) of
9 the Code to carry out the provisions of this Act; and

10 5. **Determine, in case of dispute, at what time a person**
11 **has become a candidate.**

12 Sec. 11. *NEW SECTION.*

13 1. Any opposing candidate, **candidate's political**
14 **committee** or statutory political committee
15 may file a complaint of an alleged violation with the
16 commission and such complaint shall be verified and shall
17 be supported by affidavit detailing the circumstances of the
18 violation alleged. The commission shall send a copy of the
19 complaint and a notice of hearing, which shall be set not
20 more than four days from the date the complaint is received
21 by the commission, to the person, candidate, or political
22 **committee** against which the complaint is filed and to each
23 **candidate**, if any, for the public office affected. In such
24 instances as shall be determined by the commission, the county
25 attorney or the attorney general shall assist the commission
26 in any investigation and report to the commission as directed.

27 2. The commission shall investigate the complaint and
28 conduct the hearing. The commission shall have the power
29 to subpoena and review all records of a **candidate or political committee**
30 required to be kept under this Act. Due process, including
31 the right to be represented by counsel, shall be accorded
32 the accused. **The commission shall provide for the con-**
33 **fidentiality of the records of a candidate or political**
34 **committee during the investigation and hearing process and**
35 **shall provide for confidential hearings if requested by**

36 either party to the complaint. After the hearing the commission shall
37 determine whether or not there is a reasonable belief that a violation
38 of the provisions of this Act did occur. The commission shall
39 send a copy of its findings of fact and decision to the person,
40 candidate or political committee against which the complaint was
41 filed and to each candidate for the public office affected.

1 3. If the commission finds that the person, candidate,
2 or political committee has engaged in any act or practice which
3 constitutes a violation of this Act, the commission shall
4 report such suspected violations of law to the appropriate
5 law enforcement authorities, with a recommendation of
6 appropriate action to be taken.

7 4. Upon receipt of the report and recommendations of the
8 commission, the county attorney or attorney general shall
9 institute the recommended actions and any other action for
10 relief, including a permanent or temporary injunction,
11 restraining order or other appropriate remedy in the district
12 court in and for the county in which the accused is found,
13 resides, or transacts business. The county attorney or
14 attorney general may also institute criminal action as in
15 his discretion he may decide.

16 5. Any action brought in district court under this sec-
17 tion shall be advanced in the court docket in which filed,
18 and put ahead of all other actions other than actions brought
19 under this Act.

20 Sec. 12. *NEW SECTION.* A person shall not make a contri-
21 bution or expenditure in the name of another person, and a
22 person shall not knowingly accept a contribution or expenditure
23 made by one person in the name of another.

24 Sec. 13. *NEW SECTION.* Action by any person or political
25 committee on behalf of a candidate, if known and approved
26 by the candidate, shall be deemed action by the candidate.
27 It shall be presumed that a candidate approves such action
28 if he had knowledge thereof and failed to file a statement
29 of disavowal with the appropriate commissioner of elections
30 and take corrective action within 72 hours thereof.

31 Sec. 14. *NEW SECTION. EXECUTIVE, LEGISLATIVE AND*
32 *CONGRESSIONAL OFFICES.* The secretary of state shall deter-
33 mine the total number of votes cast for candidates for the
34 office of president of the United States by the electors of
35 the state in each state legislative district, in each

36 congressional district, and statewide at the preceding
37 presidential election.

38 The secretary of state shall in each case multiply the
39 total number of votes cast for all presidential candidates
40 by thirty cents. The resulting amount shall be the campaign
41 expense limitation for candidates seeking offices in the
42 executive and legislative branches of state government and
43 candidates seeking congressional offices, respectively.

44 Sec. 15. *NEW SECTION.* CAMPAIGN EXPENSES. Candidates
45 subject to the campaign expense limitation provided in
46 section fourteen (14) of this Act shall not expend an
47 amount greater than their limitation for all of the follow-
48 ing combined purposes in connection with each primary,
49 special, or general election campaign:

- 50 1. Television advertising
- 51 2. Radio advertising
- 52 3. Newspaper advertising
- 53 4. Billboard advertising

54 If any of the above means of campaigning are made available
55 to or for the benefit of a candidate for free or at a reduced
56 rate, or if the candidate owns the means of campaigning, he
57 shall report this fact on his statement. In addition he shall
58 report the fair market value of the means of campaigning used
59 and shall apply this sum to his campaign expense limitations
60 in the same manner as if actually expended.

61 Sec. 16. Section sixty-six point one (66.1), Code 1973,
62 is amended by adding the following new subsection:

63 *NEW SUBSECTION.* Upon conviction of violating the pro-
64 visions of this Act.

65 Sec. 17. *NEW SECTION.* Any person who willfully violates

1 any provisions of this Act shall upon conviction, be subject
2 to a fine of not more than one thousand dollars or imprisonment
3 in the county jail for not more than thirty days.

4 Sec. 18. *NEW SECTION.* This Act shall apply to candidates
5 for federal office only in the event such candidates are not
6 subject to a federal law requiring the disclosure of campaign
7 financing. Any such federal law shall supersede the provisions
8 of this Act.

9 Sec. 19. *NEW SECTION.* Any person whose state income tax
10 liability for any taxable year is one dollar or more may designate
11 one dollar of such liability to be paid over to the "Iowa election
12 campaign fund" for the account of any specified political party,
13 as defined by section forty-three point two (43.2) of the Code
14 when submitting his state income tax return to the department
15 of revenue. In the case of a joint return of husband and wife
16 having a state income tax liability of two dollars or more, each
17 sponse may designate that one dollar be paid to any such account
18 in the fund. The director of revenue shall revise the income
19 tax form to allow the designation of political contributions to
20 a political party on the face of the tax return and immediately
21 above the signature lines.

22 Sec. 20. *NEW SECTION.* The "Iowa election campaign fund" is
23 created within the office of the treasurer of state. The fund
24 shall consist of funds paid by persons having an Iowa income
25 tax liability as provided in section nineteen (19) of this Act.
26 The director of revenue shall remit funds collected as provided
27 in section nineteen (19) of this Act to the treasurer of state
28 who shall deposit such funds in the appropriate account within
29 the Iowa election campaign fund. Such funds shall be subject
30 to payment to the appropriate persons by the state comptroller
31 in the manner provided in this Act.

32 Sec. 21. *NEW SECTION.* The state director of revenue, in
33 cooperation with the state comptroller and campaign finance
34 disclosure commission, shall administer the provisions of
35 sections nineteen (19) through twenty-seven (27) of this Act

86 and they shall promulgate all necessary rules and regulations

87 in accordance with chapter seventeen A (17A) of the Code.

1 Sec. 22. *NEW SECTION.* Any candidate for public office,
2 except president or vice president of the United States,
3 may receive campaign funds through the state central committee
4 under this Act. However, the chairman of the state central
5 committee of a political party shall apply to the state
6 comptroller for these funds not later than sixty-five days
7 before a general election.

8 The state comptroller shall remit by check drawn upon the
9 Iowa election campaign fund all funds in the party's account
10 to the chairman upon certification by the campaign finance
11 disclosure commission that the party has qualified to have
12 candidate names placed on the official general election ballot.

13 Sec. 23. *NEW SECTION.* The chairman of the state central
14 committee of a political party shall distribute the funds
15 received from the director as he is directed to do so by the
16 party, except that all moneys delegated for the campaigning
17 purposes for the offices of representative in congress, state
18 representative, and state senator shall be distributed on a
19 strictly equal basis to all the party's candidates for those
20 offices.

21 Sec. 24. *NEW SECTION.* The chairman of the state central
22 committee of a political party shall produce evidence to the
23 state comptroller and campaign finance disclosure commission
24 not later than thirty days after the election returns have been
25 certified by the state commissioner of elections, that all
26 funds paid for the campaign expenses of that election have
27 been utilized exclusively for such campaign expenses.

28 The campaign finance disclosure commission shall issue, prior

1 to the payment of any money, guidelines which explain which
2 expenses and evidence thereof qualify as acceptable campaign
3 expenses.

4 Should the campaign finance disclosure commission and the state
5 comptroller determine that any part of the funds have been used
6 for noncampaign or improper expenses, they may order the political
7 party or the candidate to return all or any part of the total
8 funds paid to that political party for that election. When such
9 funds are returned, they shall be deposited in the general fund
10 of the state.

11 Sec. 25. *NEW SECTION.* All funds on account for the campaign
12 expenses of any designated political party which are not utilized
13 by that political party by the thirty-first day after the state
14 commissioner of elections has certified the election returns of a
15 general election, shall revert to the general fund of the state.

16 Sec. 25. *NEW SECTION.* The director of revenue shall provide
17 space for this campaign finance income tax check-off on the most
18 frequently used Iowa income tax form. An explanation shall be
19 included which clearly states that this check-off does not
20 constitute an additional tax liability. The form shall provide
21 for the taxpayer to designate that the check-off shall go to
22 the Republican party, the Democratic party, other party, or
23 all parties. If "all parties" is designated, the campaign
24 finance disclosure commission shall distribute the money among
25 all political parties as defined in section forty-three point
26 three (43.3) of the Code in ratio to the total number of
27 registered voters of each political party as measured against
28 the total number of registered voters designating a party
29 affiliation.

SENATE FILE 583

H-857

1 Amend Senate File 583, as amended, passed, and
2 reprinted by the Senate, by striking everything after
3 the enacting clause and inserting in lieu thereof
4 the following:

5 Section 1. Chapter fifty-six (56), Code 1973,
6 is amended by striking the chapter and inserting
7 sections two (2) through thirty-one (31) of this Act
8 in lieu thereof.

9 Sec. 2. NEW SECTION. This Act may be cited as
10 the "Campaign Disclosure-Income Tax Check-off Act".

11 Sec. 3. NEW SECTION. As used in this Act, unless
12 the context otherwise requires:

13 1. "Candidate" means any individual who has taken
14 affirmative action to seek nomination or election
15 to a public office but shall exclude any judge standing
16 for retention in a judicial election.

17 2. "Public office" means any federal, state,
18 county, city, or school office filled by election.

19 3. "Contribution" means:

20 a. A gift, loan, advance, deposit, rebate, refund,
21 or transfer of money or a gift in kind.

22 b. The payment, by any person other than a can-
23 didate or political committee, of compensation for
24 the personal services of another person which are
25 rendered to a candidate or political committee for
26 any such purpose.

27 "Contribution" shall not include services pro-
28 vided without compensation by individuals volunteering
29 their time on behalf of a candidate or political
30 committee except when organized or provided on a
31 collective basis by a business, trade association,
32 labor union, or any other organized group or asso-
33 ciation. "Contribution" shall not include refreshments
34 served at a campaign function so long as such
35 refreshments do not exceed fifty dollars in value
36 or transportation provided to a candidate so long
37 as its value computed at a rate of ten cents per mile
38 does not exceed fifty dollars in value.

39 4. "Person" means, without limitation, any
40 individual, corporation, government or governmental
41 subdivision or agency, business trust, estate, trust,
42 partnership or association, labor union, or any other
43 legal entity.

44 5. "Political committee" means a person, including
45 a candidate, or committee, including a statutory
46 political committee, which accepts contributions or
47 makes expenditures in the aggregate of more than one
48 hundred dollars in any one calendar year for the
49 purpose of supporting or opposing a candidate for
50 public office.

51 6. "State statutory political committee" means
52 a committee as defined in section forty-three point
53 one hundred eleven (43.111) of the Code.

54 7. "County statutory political committee" means
55 a committee as defined in section forty-three point
56 one hundred (43.100) of the Code.

57 8. "Campaign function" means any meeting related
58 to a candidate's campaign for election.

59 9. "Commission" means the campaign finance
60 disclosure commission created under section ten (10)
61 of this Act.

62 10. "State income tax liability" means the state
63 individual income tax imposed under section four
64 hundred twenty-two point five (422.5) of the Code
65 reduced by the sum of the deductions from the com-
66 puted tax as provided under section four hundred
67 twenty-two point twelve (422.12) of the Code.

68 11. "Fund-raising event" means any campaign func-
69 tion to which admission is charged or at which goods
70 or services are sold.

71 Sec. 4. NEW SECTION.

72 1. Every political committee shall appoint a
73 treasurer. An expenditure shall not be made by the
74 treasurer or his designee for or on behalf of a
75 political committee without the approval of the
76 chairman of a political committee, or the candidate.

77 2. Every person who receives contributions in
78 excess of one hundred dollars for a political committee
79 shall, not later than fifteen days from the date of
80 receipt of the contributions or on demand of the
81 treasurer, render to the treasurer an account of the
82 total of all contributions; including the name and
83 address of the persons making a contribution in excess
84 of ten dollars, the amount of such contribution, and
85 the date on which the contributions were received.
86 All funds of a political committee shall be segregated
87 from any personal funds of officers, members, or asso-
88 ciates of the political committee.

89 3. The treasurer of a political committee shall
90 keep a detailed and exact account of:

91 a. All contributions made to or for the political
92 committee.

93 b. The name and mailing address of every per-
94 son making contributions in excess of ten dollars,
95 and the date and amount of the contribution.

96 c. All disbursements made from contributions by
97 or on behalf of the political committee.

98 d. The name and mailing address of every per-
99 son to whom any expenditure is made, the date and
100 amount of the expenditure and the name and address

101 of, and office sought by each candidate, if any, on
102 whose behalf the expenditure was made. Notwithstanding
103 the provisions of this paragraph, the treasurer may
104 keep a miscellaneous account for disbursements of less
105 than five dollars which need only show the amount of
106 the disbursement so long as the aggregate miscellaneous
107 disbursements to any one person during a calendar year
108 does not exceed one hundred dollars.

109 e. Notwithstanding the provisions of subsection
110 three (3), paragraph d, of this section, when an
111 expenditure is made by a political committee in support
112 of the entire state or local political party ticket,
113 only the name of the party shall be given.

114 4. The treasurer shall preserve all records
115 required to be kept by this section for a period of
116 one year from the date of the election.

117 Sec. 5. NEW SECTION. All statements and reports
118 required to be filed under this Act for a federal
119 or state office shall be filed with the state
120 commissioner. All statements and reports required
121 to be filed under this Act for a county, city or
122 school office shall be filed with the commissioner.
123 State statutory political committees shall file all
124 statements and reports with the state commissioner.
125 All other statutory political committees shall file
126 the statements and reports with the appropriate com-
127 missioner with a copy sent to the state commissioner.

128 Sec. 6. NEW SECTION.

129 1. Every political committee shall file with the
130 state commissioner or commissioner a statement of
131 organization within ten days from the date of its
132 organization. Any political committee in existence
133 on July 1, 1973 shall file a statement of organiza-
134 tion with the state commissioner or commissioner not
135 later than September 30, 1973. The filing with the
136 state commissioner or the commissioner by a candi-
137 date of an affidavit, certificate of nomination, or
138 nomination petition in accordance with sections forty-
139 three point eighteen (43.18), forty-four point three
140 (44.3), forty-five point four (45.4), two hundred
141 seventy-seven point four (277.4) and three hundred
142 sixty-three point fourteen (363.14), of the Code shall
143 constitute the filing of the statement of organization
144 by the candidate; after July 1, 1974, filing of a
145 petition under chapter one thousand eighty-eight
146 (1088), section sixty-four (64), Acts of the Sixty-
147 fourth General Assembly, 1972 Session, shall constitute
148 the filing of the statement of organization by the
149 candidate.

150 2. The statement of organization shall include:

- 151 a. The name and mailing address of the political
152 committee.
153 b. The name, mailing address, and position of
154 the political committee officers.
155 c. The name, mailing address, and position of
156 the custodian of records and accounts.
157 d. The name, address, office sought, and the party
158 affiliation of all candidates whom the political
159 committee is supporting and if the political committee
160 is supporting the entire ticket of any party, the
161 name of the party.
162 e. The disposition of funds which will be made
163 in the event of dissolution if the committee is not
164 a statutory committee.
165 f. Such other information as may be required by
166 this Act or rules adopted pursuant to this Act.
167 3. Any change in information previously submitted
168 in a statement of organization or notice in case of
169 dissolution of the political committee shall be
170 reported to the state commissioner or commissioner
171 not more than thirty days from the date of the change
172 or dissolution.
173 Sec. 7. NEW SECTION.
174 1. Each treasurer of a political committee shall
175 file with the state commissioner or commissioner
176 reports of contributions received and disbursed on
177 forms prescribed by the state commissioner. The
178 reports shall be filed on the twentieth day of January,
179 May, July, and October of each year. The January
180 and July reports shall be current to the end of the
181 month preceding the filing. The May and October
182 reports shall be current as of five days prior to
183 the filing deadline. The January report shall be
184 the annual report.
185 2. If any political committee which, after having
186 filed one or more statements of organization, dissolves
187 or determines that it shall no longer receive con-
188 tributions or make disbursements, the treasurer of
189 the political committee shall notify the state com-
190 missioner or the commissioner within thirty days
191 following such dissolution by filing a dissolution
192 report on forms prescribed by the state commissioner.
193 3. Each report under this section shall disclose:
194 a. The amount of cash on hand at the beginning
195 of the reporting period.
196 b. The name and mailing address of each person
197 who has made one or more contributions to the political
198 committee including the proceeds or contributions
199 from any fund-raising events, when the aggregate
200 amount in a calendar year exceeds the amount specified

201 in the following schedule:

- 202 (1) For any candidate for school or township
203 office. \$ 25
204 (2) For any candidate for city office.
205 \$ 25
206 (3) For any candidate for county office . . .
207 \$ 25
208 (4) For any candidate for the general assembly
209 \$ 50
210 (5) For any candidate for the congress of the
211 United States \$100
212 (6) For any candidate for statewide office . .
213 \$100
214 (7) For any state statutory political committee
215 \$100
216 (8) For any county statutory political committee
217 \$ 50

218 c. The total amount of contributions made to the
219 political committee during the reporting period and
220 not reported under paragraph b of this subsection.

221 d. The name and address of each political com-
222 mittee from which the reporting committee received
223 or to which that committee transferred funds, together
224 with the amounts and date of such receipts or
225 disbursements.

226 e. Each loan to or from any person within the
227 calendar year in an aggregate amount in excess of
228 those amounts enumerated in the schedule in
229 paragraph b of this subsection, together with the
230 name and mailing address of the lender and endorsers
231 and the date and amount of such loans. A state or
232 county statutory political committee shall report
233 the name and mailing address of each person who has
234 made one or more loans in an aggregate amount in
235 excess of one hundred dollars.

236 f. The total amount of proceeds or contributions
237 from any fund-raising event.

238 g. The name and mailing address of each person
239 to whom disbursements have been made by the political
240 committee from contributions during the reporting
241 period and the amount and date of each disbursement
242 except that disbursements of less than five dollars may be
243 shown as miscellaneous disbursements so long as the
244 aggregate miscellaneous disbursements to any one person
245 during a calendar year does not exceed five dollars.

246 h. The amount and nature of debts and obligations
247 owed in excess of those amounts stated in the schedule
248 in paragraph b of this section by or to the political
249 committee, in such form as the state commissioner may
250 prescribe and a continuous reporting of its debts and

251 obligations following the election at such times as
252 the state commissioner may require until such debts
253 and obligations are paid.

254 i. Such other information as may be required by this
255 Act or rules adopted pursuant to this Act.

256 j. The aggregate amount received by a candidate or
257 an officeholder in any form of an honorarium in excess
258 of those amounts enumerated in the schedule in paragraph
259 b of this section.

260 4. The reports required to be filed by this section
261 shall be cumulative during the calendar year, but where
262 there has been no change in an item reported in a
263 previous report during the year, only the amount
264 shall be carried forward. If no contributions have
265 been accepted nor any disbursements made during a
266 calendar year, the treasurer of the political committee
267 shall also be required to file a statement.

268 Sec. 8. NEW SECTION.

269 1. A report or statement required to be filed
270 by a treasurer of a political committee, a candidate,
271 or by any other person, shall be signed by the per-
272 son filing the report.

273 2. A copy of every report or statement shall be
274 preserved by the person filing it or his successor
275 for at least one year following the filing of the
276 report of statement.

277 Sec. 9. NEW SECTION.

278 1. The state commissioner shall:

279 a. Develop forms for the filing of reports and
280 statements required to be filed under this Act.

281 b. Furnish the necessary forms to persons required
282 to file reports and statements.

283 c. Distribute the necessary forms to each com-
284 missioner to be furnished to persons required to file
285 reports and statements.

286 d. Recommend rules to the commission to carry
287 out the provisions of this Act.

288 2. The commissioners shall furnish the neces-
289 sary forms to persons required to file reports and
290 statements in his office.

291 3. The state commissioner and the commissioner
292 shall:

293 a. Make the reports and statements filed available
294 for public inspection and copying, not later than
295 the end of the day following the day during which
296 a report or statement was received. There may be
297 a charge for the actual cost of copying these reports
298 and statements. Information copied from reports
299 and statements shall not be sold by any person for
300 the purpose of soliciting contributions or for any

301 commercial purpose.

302 b. Preserve the reports and statements for a
303 period of five years from the date of receipt.

304 c. Prepare and publish such other reports as
305 may be deemed appropriate.

306 Sec. 10. NEW SECTION.

307 1. There ~~is~~ created a campaign finance disclo-
308 sure commission which shall consist of five members,
309 not more than three of whom shall be from the same
310 political party. The governor shall appoint the mem-
311 bers of the commission for a term of six years, sub-
312 ject to the confirmation of the senate. Of the mem-
313 bers first appointed one member shall be appointed
314 for a term of two years, two members shall be appointed
315 for a term of four years, and two members shall be
316 appointed for a term of six years, beginning July 1,
317 1973. Any vacancy shall be filled by appointment
318 for the unexpired portion of the term in accordance
319 with the provisions for regular appointment insofar
320 as is applicable.

321 2. The commission shall elect one member to serve
322 as chairman and one member to serve as vice chair-
323 man. The vice chairman shall act as the chairman
324 in the absence or disability of the chairman or in
325 the event of a vacancy in that office.

326 3. Members of the commission shall, while serving
327 on the business of the commission, be entitled to
328 receive a per diem of forty dollars and actual and
329 necessary expenses actually incurred in the performance
330 of their duties.

331 4. The commission shall employ such personnel
332 as are necessary to carry out the duties of the com-
333 mission, consistent with the provisions of chapter
334 nineteen A (19A) of the Code and subject to the
335 policies of the commission.

336 Sec. 11. NEW SECTION. The commission shall:

337 1. Approve the forms developed by the state
338 commissioner pursuant to section nine (9), subsec-
339 tion one (1), paragraph a of this Act.

340 2. Review reports and statements filed under the
341 provisions of this Act and, may upon its own motion,
342 initiate action and conduct a hearing as provided
343 in section twelve (12), subsections one (1) and two
344 (2) of this Act.

345 3. Prepare and publish a manual setting forth
346 examples of approved uniform systems of accounts for
347 use by persons required to file statements and reports
348 by this Act.

349 4. Assure that the statements and reports which
350 have been filed in accordance with this Act are avail-

351 able for public inspection and copying during the
352 regular office hours of the state and county com-
353 missioners of election.

354 5. Adopt rules pursuant to chapter seventeen A
355 (17A) of the Code to carry out the provisions of this
356 Act.

357 6. Determine, in case of dispute, at what time
358 a person has become a candidate.

359 Sec. 12. NEW SECTION.

360 1. Any opposing candidate, candidate's political
361 committee or statutory political committee may file
362 a complaint of an alleged violation with the com-
363 mission and such complaint shall be verified and shall
364 be supported by affidavit detailing the circumstances
365 of the violation alleged. If the commission initiates
366 action on its own motion, the commission shall
367 file a complaint of an alleged violation supported
368 by an affidavit detailing the violation alleged.
369 The commission shall send a copy of the complaint
370 and a notice of hearing, which shall be set not more
371 than four days from the date the complaint is received
372 by the commission, to the person, candidate, or
373 political committee against which the complaint is
374 filed and to each candidate, if any, for the public
375 office affected. In such instances as shall be
376 determined by the commission, the county attorney
377 or the attorney general shall assist the commission
378 in any investigation and report to the commission
379 as directed.

380 2. The commission shall investigate the complaint
381 and conduct the hearing. The commission shall have
382 the power to subpoena and review all records of a
383 candidate or political committee required to be kept
384 under this Act. Due process, including the right
385 to be represented by counsel, shall be accorded the
386 accused. The commission shall provide for the
387 confidentiality of the records of a candidate or
388 political committee during the investigation and
389 hearing process and shall provide for confidential
390 hearings if requested by either party to the complaint.
391 After the hearing the commission shall determine
392 whether or not there is a reasonable belief that a
393 violation of the provisions of this Act did occur.
394 The commission shall send a copy of its findings of
395 fact and decision to the person, candidate or political
396 committee against which the complaint was filed and
397 to each candidate for the public office affected.

398 3. If the commission finds that the person, can-
399 didate, or political committee has engaged in any
400 act or practice which constitutes a violation of this

401 Act, the commission shall report such suspected viola-
402 tions of law to the United States attorney, the
403 attorney general, or the county attorney, as the case
404 may be, with a recommendation of appropriate action
405 to be taken.

406 4. Upon receipt of the report and recommendations
407 of the commission, the county attorney or attorney
408 general shall review the report and recommendation
409 and within five days of receiving the report institute
410 the recommended actions and any other action for
411 relief, including a permanent or temporary injunction,
412 restraining order or other appropriate remedy in the
413 district court in and for the county in which the
414 accused resides or shall advise the commission that
415 in his judgment the case does not merit prosecution.
416 In the event the county attorney or attorney general
417 does not initiate the recommended action within five
418 days of receipt or if he advises against prosecution
419 of the report, the commission may take the report
420 before any judge of the district court, who shall
421 determine if sufficient cause exists to warrant action.
422 If the judge of the district court finds that the
423 report warrants prosecution, the county attorney or
424 attorney general shall immediately commence the action
425 or disqualify himself. In the event of disqualifica-
426 tion, the commission may retain an attorney to
427 represent it and commence the action. The county
428 attorney, attorney general, or United States attor-
429 ney, may also institute criminal action.

430 Sec. 13. NEW SECTION. A person shall not make
431 a contribution or expenditure in the name of another
432 person, and a person shall not knowingly accept a
433 contribution or expenditure made by one person in
434 the name of another.

435 Sec. 14. NEW SECTION. Action by any person or
436 political committee on behalf of a candidate, if known
437 and approved by the candidate, shall be deemed action
438 by the candidate. It shall be presumed that a
439 candidate approves such action if he had knowledge
440 thereof and failed to file a statement of disavowal
441 with the appropriate commissioner of elections and
442 take corrective action within seventy-two hours
443 thereof.

444 Sec. 15. NEW SECTION. EXECUTIVE, LEGISLATIVE
445 AND CONGRESSIONAL OFFICES. The state commissioner
446 shall determine the total number of votes cast for
447 candidates for the office of president of the United
448 States by the electors of the state in each state
449 legislative district, in each congressional district,
450 and statewide at the preceding presidential election.

451 The state commissioner shall in each case multi-
452 ply the total number of votes cast for all presi-
453 dential candidates by thirty cents. The resulting
454 amount shall be the campaign expense limitation for
455 candidates seeking offices in the executive and legis-
456 lative branches of state government and candidates
457 seeking congressional offices, respectively.

458 Sec. 16. NEW SECTION. CAMPAIGN EXPENSES.
459 Candidates subject to the campaign expense limita-
460 tion provided in section fifteen (15) of this Act shall
461 not expend an amount greater than their limitation
462 for all of the following combined purposes in
463 connection with each primary, special, or general
464 election campaign:

- 465 1. Television advertising
- 466 2. Radio advertising
- 467 3. Newspaper advertising
- 468 4. Billboard advertising

469 If any of the above means of campaigning are made
470 available to or for the benefit of a candidate for
471 free or at a reduced rate, or if the candidate owns
472 the means of campaigning, he shall report this fact
473 on his statement. In addition he shall report the
474 fair market value of the means of campaigning used
475 and shall apply this sum to his campaign expense
476 limitations in the same manner as if actually expended.

477 Candidates subject to this section shall not be
478 required to apply the fair market value of the following
479 items to their campaign expense limitation:

- 480 1. Coverage on television or radio news broadcasts.
- 481 2. Newspaper editorials and articles relating to
482 the candidates or campaign issues.
- 483 3. Television or radio debates, provided all the
484 candidates for the office representing a political party,
485 are participants in the debate or were invited to
486 participate.

487 4. Television or radio discussion programs, provided
488 that each candidate for the office, representing a
489 political party of the state, has been offered equal
490 time or is also a participant in the program.

491 Sec. 17. NEW SECTION. Any person who willfully
492 violates any provisions of this Act shall upon
493 conviction, be subject to a fine of not more than
494 one thousand dollars or imprisonment in the county
495 jail for not more than thirty days.

496 Sec. 18. NEW SECTION. This Act shall apply to
497 candidates for federal office only in the event such
498 candidates are not subject to a federal law requiring
499 the disclosure of campaign financing. Any such federal
500 law shall supersede the provisions of this Act.

501 Sec. 19. NEW SECTION. Any person whose state
502 income tax liability for any taxable year is one
503 dollar or more may designate one dollar of such
504 liability to be paid over to the "Iowa election
505 campaign fund" for the account of any specified
506 political party, as defined by section forty-three
507 point two (43.2) of the Code when submitting his state
508 income tax return to the department of revenue. In
509 the case of a joint return of husband and wife having
510 a state income tax liability of two dollars or more,
511 each spouse may designate that one dollar be paid
512 to any such account in the fund. The director of
513 revenue shall revise the income tax form to allow
514 the designation of political contributions to a
515 political party on the face of the tax return and
516 immediately above the signature lines.

517 Sec. 20. NEW SECTION. The "Iowa election campaign
518 fund" is created within the office of the treasurer
519 of state. The fund shall consist of funds paid by
520 persons having an Iowa income tax liability as provided
521 in section nineteen (19) of this Act. The director
522 of revenue shall remit funds collected as provided
523 in section nineteen (19) of this Act to the treasurer
524 of state who shall deposit such funds in the
525 appropriate account within the Iowa election campaign
526 fund. Such funds shall be subject to payment to the
527 treasurer of the specified political party by the state
528 comptroller in the manner provided in this Act.

529 Sec. 21. NEW SECTION. The state director of
530 revenue, in cooperation with the state comptroller
531 and campaign finance disclosure commission, shall
532 administer the provisions of sections nineteen (19)
533 through twenty-seven (27) of this Act and they shall
534 promulgate all necessary rules and regulations in
535 accordance with chapter seventeen A (17A) of the Code.

536 Sec. 22. NEW SECTION. Any candidate for pub-
537 lic office, except president or vice president of
538 the United States, may receive campaign funds through
539 the state statutory political committee under this
540 Act from the Iowa election campaign fund. However, the
541 chairman of the state statutory political committee shall
542 apply to the state comptroller for these funds not later
543 than sixty-five days before a general election.

544 The state comptroller shall remit by check drawn
545 upon the Iowa election campaign fund all funds in
546 the party's account to the chairman upon certifi-
547 cation by the state commissioner that the party has
548 qualified to have candidate names placed on the
549 official general election ballot.

550 Sec. 23. NEW SECTION. The chairman of the state

551 statutory political committee shall distribute the
552 funds received from the director as he is directed
553 to do so by the party, except that all moneys dele-
554 gated for the campaigning purposes for the office
555 of representative in congress, state representative,
556 and state senator shall be distributed on a strictly
557 equal basis to all the party's candidates for those
558 offices. Funds distributed pursuant to this Act shall
559 not be used for primary election expenses or for
560 expenses related to the selection of a candidate at
561 a political convention.

562 Sec. 24. NEW SECTION. The chairman of the state
563 statutory political committee shall produce evidence
564 to the state comptroller and campaign finance
565 disclosure commission not later than thirty days after
566 the election returns have been certified by the state
567 commissioner, that all funds paid for the campaign
568 expenses of that election have been utilized
569 exclusively for such campaign expenses.

570 The campaign finance disclosure commission shall
571 issue, prior to the payment of any money, guidelines
572 which explain which expenses and evidence thereof
573 qualify as acceptable campaign expenses.

574 Should the campaign finance disclosure commis-
575 sion and the state comptroller determine that any
576 part of the funds have been used for noncampaign or
577 improper expenses, they may order the political party
578 or the candidate to return all or any part of the
579 total funds paid to that political party for that
580 election. When such funds are returned, they shall
581 be deposited in the general fund of the state.

582 Sec. 25. NEW SECTION. All funds on account for
583 the campaign expenses of any designated political
584 party which are not utilized by that political party
585 by the thirty-first day after the state commissioner
586 has certified the election returns of a general
587 election, shall revert to the general fund of the
588 state.

589 Sec. 26. NEW SECTION. The director of revenue
590 shall provide space for this campaign finance income
591 tax check-off on the most frequently used Iowa income
592 tax form. An explanation shall be included which
593 clearly states that this check-off does not constitute
594 an additional tax liability. The form shall provide
595 for the taxpayer to designate that the check-off shall
596 go to the political party of his choice.

597 Sec. 27. There is appropriated from the Iowa
598 election campaign fund within the office of the
599 treasurer of state such funds as are legally payable
600 from such fund in accordance with the provisions of

601 this Act.

602 Sec. 28. Section sixty-six point one (66.1), Code
603 1973, is amended by adding the following new
604 subsection:

605 NEW SUBSECTION. Upon conviction of violating the
606 provisions of this Act.

607 Sec. 29. House File 745, enacted by the Sixty-
608 fifth General Assembly, 1973 Session, section three
609 (3), unnumbered paragraph one (1), amending section
610 thirty-nine point three (39.3), Code 1973, is amended
611 to read as follows:

612 The definitions established by this section shall
613 apply wherever the terms so defined appear in this
614 chapter and in chapters forty-three (43), forty-four
615 (44), forty-five (45) and forty-seven (47) through
616 fifty-three (53), inclusive, and chapter fifty-six
617 (56), of the Code unless the context in which any
618 such term is used clearly requires otherwise.

619 Sec. 30. House File 745, enacted by the Sixty-
620 fifth General Assembly, 1973 Session, section sixty-
621 two (62), unnumbered paragraph three (3), amending
622 section forty-three point one hundred eleven (43.111),
623 Code 1973, is amended to read as follows:

624 The state central committee so selected may organize
625 at pleasure for political work as is usual and
626 customary with such committees, adopt bylaws, provide
627 for the governing of party auxiliary bodies, and shall
628 continue to act until succeeded by another central
629 committee selected as required by this section. The
630 ~~auditor-of-state-shall-annually-audit-the~~ receipts
631 and disbursements of each political party's state
632 party central committee shall be audited annually
633 by a certified public accountant selected by the state
634 party central committee.

635 Sec. 31. Sections seven hundred thirty-eight point
636 five (738.5), seven hundred thirty-eight point six
637 (738.6), and seven hundred forty point fourteen
638 (740.14), Code 1973, are repealed.

H-857 Filed - *Adopted as amended*
June 20, 1973 *by H. 883, H-891 and*
14-892 6/23

Senate concurred 6/23

By BITTLE of Polk
WEST of Marshall
FITZGERALD of Webster
STROMER of Hancock
KREAMER of Polk
ROORDA of Jasper
FERGUSON of Carroll
COCHRAN of Webster
OAKLEY of Clinton
O'HALLORAN of Black Hawk
CARR of Dubuque
WELLS of Linn

House 22
June 21, 1973

EWING of Mahaska
MENKE of O'Brien
KISER of Scott
LIPPOLD of Black Hawk
READINGER of Polk
LOGUE of Iowa
RAPP of Black Hawk
DRAKE of Muscatine
HILL of Polk
McCORMICK of Delaware
SMALL of Johnson
HOWELL of Floyd
HUTCHINS of Guthrie
TOFTE of Winneshiek
DAGGETT of Adams
BUTLER of Pottawattamie
DUNLAP of Story
CLARK of Dubuque
CRAWFORD of Story

HARGRAVE of Johnson
MIDDLESWART of Warren
WULFF of Black Hawk
BORTELL of Madison
McELROY of Fremont
BRANSTAD of Winnebago
HARVEY of Scott
SCHROEDER of Pottawattamie
LIPSKY of Linn
KNOKE of Pottawattamie
CUSACK of Scott
EGENES of Story
DE JONG of Marion
K. MILLER of Buchanan
JORDAN of Linn
HARPER of Davis

H-771

1 Amend Senate File 583, as amended, passed, and re-
2 printed by the Senate, as follows:

3 1. Page 7B, by inserting after line 37 the follow-
4 ing new section:

5 Sec. ____ . NEW SECTION. Every newspaper, periodical,
6 radio or television station, billboard rental or leasing
7 company, printer or other advertising agent doing busi-
8 ness in this state shall, when moneys are received for
9 political advertising, file with the state commissioner
10 of elections or county commissioner of elections reports
11 of all moneys received for political advertising, the
12 name of each person, organization or committee pur-
13 chasing such advertising, and the nature of the adver-
14 tising provided. The reports shall be filed on the
15 tenth day of March and September of each year, on the
16 tenth day preceding the date on which the election is
17 held, and not more than thirty days following the
18 election. However, a report shall not be filed thirty
19 days following the primary election. The March and
20 September reports shall be current to the end of the
21 month preceding the filing. All other reports shall
22 be current as of five days prior to the filing dead-
23 line.

24 2. By renumbering the remaining sections.

H-771 Filed *Wichmann 6/23*
June 13, 1973

By KRAUSE of Palo Alto
HOWELL of Floyd

H-883

1 Amend the Bittle et al. amendment, H-857, to Senate
2 File 583, as amended, passed, and reprinted by the
3 Senate, as follows:

4 1. Line 7, by striking the word and figure "thirty-
5 one (31)" and inserting in lieu thereof the word and
6 figure "twenty-seven (27)".

7 2. Line 76, by striking the word "a" and inserting
8 in lieu thereof the word "the".

9 3. Line 95, by striking the word "contribution" and
10 inserting in lieu thereof the word "contributions".

11 4. Line 108, by striking the word "does" and inserting
12 in lieu thereof the word "do".

13 5. Line 185, by striking the word "which".

14 6. Line 245, by striking the word "does" and
15 inserting in lieu thereof the word "do".

16 7. Line 276, by striking the word "of" and insert-
17 ing in lieu thereof the word "or".

18 8. Line 282, by inserting after the word "statements"
19 the words "and to the commissioners".

20 9. Line 290, by striking the word "his" and insert-
21 ing in lieu thereof the word "their".

22 10. Line 341, by striking the word ", may" and in-
23 serting in lieu thereof the word "may,".

24 11. Line 634, by inserting after the word
25 "committee" the words "and the audit report shall be
26 filed with the state commissioner".

H-883 Filed *adapted 6/23*
June 22, 1973

By WEST of Marshall
BITTLE of Polk
FITZGERALD of Webster

H--883

1 Amend the Bittle et al. amendment, H-857, to Senate
2 File 583, as amended, passed, and reprinted by the
3 Senate, as follows:
4 1. Line 7, by striking the word and figure "thirty-
5 one (31)" and inserting in lieu thereof the word and
6 figure "twenty-seven (27)".
7 2. Line 76, by striking the word "a" and inserting
8 in lieu thereof the word "the".
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10 inserting in lieu thereof the word "contributions".
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12 in lieu thereof the word "do".
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14 6. Line 245, by striking the word "does" and
15 inserting in lieu thereof the word "do".
16 7. Line 276, by striking the word "of" and insert-
17 ing in lieu thereof the word "or".
18 8. Line 282, by inserting after the word "statements"
19 the words "and to the commissioners".
20 9. Line 290, by striking the word "his" and insert-
21 ing in lieu thereof the word "their".
22 10. Line 341, by striking the word ", may" and in-
23 serting in lieu thereof the word "may,".
24 11. Line 634, by inserting after the word
25 "committee" the words "and the audit report shall be
26 filed with the state commissioner".

H--883 Filed - *Adopted 6/23*
June 22, 1973

By WEST of Marshall
BITTLE of Polk
FITZGERALD of Webster

H--903

1 Amend the title to Senate File 583, as amended,
2 passed, and reprinted by the Senate, page 1, line 4,
3 by inserting after the word "contributions," the
4 words "relating to campaign expense limitations,".

H--903 Filed and adopted
June 23, 1973

By BITTLE of Polk

H-891

1 Amend the Bittle, et al., amendment, H-857, to Senate
2 File 583, as amended, passed and reprinted by the
3 Senate as follows:
4 1. Line 18, by inserting after the word "election.",
5 the words "'County office' includes the office of
6 drainage district trustee.".

H-891 Filed and Adopted
June 23, 1973

By MONROE of Des Moines

H-892

1 Amend the Bittle, et al., amendment H-857 to
2 Senate File 583 as follows:
3 Line 443, by inserting the following:
4 However, this section shall not be construed
5 to require duplicate reporting of anything reported
6 under this Act, by a political committee, or of
7 action by any person which does not constitute a
8 contribution.

H-892 Filed and Adopted
June 23, 1973

By OAKLEY of Clinton
FITZGERALD of Foster