

JUN 4 1973

HOUSE FILE 780

Appropriations Calendar

BY COMMITTEE ON APPROPRIATIONS

Des. 6/8, Pass 6/21

House File 780
Appropriations—
State department

Passed House, Date 6-6-73 (1727) Passed Senate, Date 6-22-73 (1798)

Vote: Ayes 91 Nays 4 Vote: Ayes 46 Nays 1

Approved 7-21-73 *House Veto (see letter)*

Passed House for Senate amendment

6-23-73 (2331)

85-8

A BILL FOR

1 An Act to make an appropriation from the general fund of the
2 state to the office for planning and programming and office
3 for economic opportunity.

4 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA:

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1 Section 1. There is appropriated from the general fund
 2 of the state for each fiscal year of the biennium beginning
 3 July 1, 1973 and ending June 30, 1975, to the office for
 4 planning and programming the following amounts, or so much
 5 thereof as may be necessary, to be used for the following
 6 purposes:

	1973-74	1974-75
	<u>Fiscal Year</u>	<u>Fiscal Year</u>
7		
8		
9 1. For Iowa's future state-		
10 wide comprehensive conference:	\$ 10,000	\$ 10,000
11 2. For municipal planning		
12 assistance:	\$ 25,000	\$ 25,000

13 Any balance of the appropri-
 14 ation for municipal planning
 15 assistance remaining at the end
 16 of the biennium shall not
 17 revert to the general fund of
 18 the state as provided in chap-
 19 ter eight (8) of the Code, but
 20 any such unencumbered balance
 21 shall revert on June 30, 1977.

22 3. For salaries, support,
 23 maintenance, and miscellaneous
 24 purposes for not to exceed
 25 seventy-two permanent full-time
 26 positions funded by state or
 27 federal funds for the following:
 28 the general office, including
 29 support of community action
 30 local aid programs including
 31 state matching funds; for the
 32 community affairs division,
 33 including the state building
 34 code; comprehensive health
 35 planning and developmental dis-

1 abilities; for the manpower
 2 administration department of
 3 labor cooperative area manpower
 4 planning system secretariat and
 5 alcoholism project: \$ 556,063 \$ 562,666
 6 Sec. 2. There is appropriated from the general fund of
 7 the state for each fiscal year of the biennium beginning July
 8 1, 1973 and ending June 30, 1975, to the office of economic
 9 opportunity within the office of the governor the following
 10 amounts, or so much thereof as may be necessary, to be used
 11 for the following purposes:

	1973-74	1974-75
	<u>Fiscal Year</u>	<u>Fiscal Year</u>
14 Office of economic oppor-		
15 tunity		
16 For salaries, support, main-		
17 tenance and miscellaneous pur-		
18 poses:	\$ 20,000	\$ 5,000

19 Sec. 3. No moneys appropriated by this Act shall be used
 20 for capital improvements.

21 Sec. 4. All federal grants to and the federal receipts
 22 of the agency receiving funds under this Act are appropriated
 23 for the purpose set forth in the federal grants or receipts.

24 Sec. 5. Notwithstanding the provisions of section eight
 25 point thirty-three (8.33) of the Code, all unencumbered or
 26 unobligated balances of appropriations made by this Act for
 27 the first fiscal year of the biennium commencing July 1, 1973
 28 shall, on August 31, 1974, revert to the state treasury and
 29 to the credit of the fund from which appropriated. In all
 30 other respects the provisions of section eight point thirty-
 31 three (8.33) of the Code shall apply to appropriations made
 32 for the first fiscal year of such biennium. Unencumbered
 33 or unobligated balances of appropriations made for the second
 34 fiscal year of such biennium shall be subject to section eight
 35 point thirty-three (8.33) of the Code.

1 The provisions of this section shall not apply to the
2 appropriation for municipal planning assistance as provided
3 in subsection two (2) of section one (1) of this Act.

4 Sec. 6. When any of the laws of this state are in con-
5 flict with this Act, the provisions of this Act shall govern
6 for the biennium.

7

H-687

1 Amend House File 780, page 3, by inserting after
2 line 23 the following:

3 "If any federal financial grant to any program funded
4 under this Act is discontinued, all state matching
5 grants or participation by state employees in such
6 program shall also be discontinued. Any remaining
7 state matching funds for such program shall revert to
8 the fund from which it was appropriated."

H-687 Filed *Adopted 6/6*
June 5, 1973

By FISCHER of Grundy

H-685

1 Amend House File 780 as follows:

- 2 1. Page three (3), line seven (7), by striking
- 3 the word "each" and the words "of the biennium".
- 4 2. Page three (3), line eight (8), by striking
- 5 the figure "1975", and inserting the figure "1974".
- 6 3. Page three (3), line twelve (12), by
- 7 striking the figures "1974-75".
- 8 4. Page three (3), line thirteen (13), by
- 9 striking the words "Fiscal Year" as they appear
- 10 the second time.
- 11 5. Page three (3), line eighteen (18), by
- 12 striking "\$5,000".

H-685 Filed *Adopted 6/6*
June 5, 1973

By FISCHER of Grundy
CRABB of Crawford

H-703

1 Amend House File 780, page 3, by striking all of
2 lines 4 and 5 and inserting in lieu thereof the
3 following: "planning system secretariat: \$531,063
4 \$537,666".

H-703 Filed and lost
June 6, 1973

By NORPEL of Jackson

34
35

LSB 1764
tj/cw/1

Office of Planning and Programming

Section 1, subsection 1. General Office

The committee recommendation is for a budget of \$528,830 for 1973-74 and \$543,380 for 1974-75. This budget includes a state appropriation of \$130,300 for 1973-74 and \$129,750 for 1974-75. The budget also includes anticipated refunds and reimbursements of \$34,741 for 1973-74 and \$42,267 for 1974-75 and inter-fund transfer of \$363,789 for 1973-74 and \$371,363 for 1974-75.

From this total, \$348,730 for 1973-74 and \$366,980 for 1974-75 is budgeted for salaries.

\$17,500 for 1973-74 and \$18,000 for 1974-75 is budgeted for travel.

\$76,100 for 1973-74 and \$79,100 for 1974-75 is budgeted for office supplies and expense, printing and binding, telephone and telegraph, and equipment.

Professional and scientific service is budgeted at \$86,500 for 1973-74 and \$79,300 for 1974-75.

The committee recommendation allows for an addition of one Administrative Assistant II, one Fiscal Assistant, one Clerk II, one Secretary II, and one Senior State Planner, and also a deletion from the present TO of one Rural Development Coordinator and one Associate State Planner.

Section 1, subsection 1. Community Action Local Aid Program

The committee recommendation is for a budget of \$310,400 for 1973-74 and \$310,400 for 1974-75. This budget includes a state appropriation of \$118,500 for 1973-74 and \$118,500 for 1974-75. The budget also includes anticipated federal aid of \$191,900 for 1973-74 and \$191,900 for 1974-75.

From this total \$27,500 for 1973-74 and \$28,930 for 1974-75 is budgeted for salaries.

\$10,780 for 1973-74 and \$10,530 for 1974-75 is budgeted for travel.

\$6,400 for 1973-74 and \$5,920 for 1974-75 is budgeted for office supplies and expense, printing and binding, telephone and telegraph, and equipment.

\$110,363 for 1973-74 and \$109,447 for 1974-75 is budgeted for Youth Development and Delinquent Prevention Grants.

\$41,900 for 1973-74 and \$41,900 for 1974-75 is budgeted for the Minority Disadvantaged Students Program.

The committee recommendation is for three positions.

Section 1, subsection 1. Iowa's Future Statewide Comprehensive Conference

The committee recommendation is for an appropriation of \$10,000 for 1973-74 and \$10,000 for 1974-75, to be used for members travel expenses.

This appropriation is to implement a resolution passed by the Sixty-fourth General Assembly establishing the Conference.

Section 1, subsection 2. Community Affairs Division, State Building Code

The committee recommendation is for an appropriation of \$120,310 for 1973-74 and \$124,810 for 1974-75.

From this total, \$71,660 for 1973-74 and \$75,510 for 1974-75 is appropriated for salaries.

\$12,000 for 1973-74 and \$12,000 for 1974-75 is appropriated for travel.

\$2,000 for 1973-74 and \$2,000 for 1974-75 is appropriated for office supplies and expense, printing and binding, telephone and telegraph, and equipment.

Other expenses, which include board members per diem and travel expenses, dues, professional and scientific services, and refunds and reimbursements are appropriated at \$34,650 for 1973-74 and \$35,300 for 1974-75.

The committee recommendation allows for an addition of one Registered Engineer I and one Fiscal Assistant.

Section 1, subsection 2. Community Affairs Division

The committee recommendation is for a budget of \$259,200 for 1973-74 and \$264,150 for 1974-75. This budget includes a state appropriation of \$137,353 for 1973-74 and \$139,106 for 1974-75. This budget also includes anticipated refunds and reimbursements of \$58,000 for 1973-74 and \$58,000 for 1974-75 and an inter-fund transfer of \$63,847 for 1973-74 and \$67,044 for 1974-75.

From this total, \$172,250 for 1973-74 and \$179,700 for 1974-75 is budgeted for salaries.

\$16,400 for 1973-74 and \$16,400 for 1974-75 is budgeted for travel.

\$23,600 for 1973-74 and \$21,100 for 1974-75 is budgeted for office supplies and expense, printing and binding, telephone and telegraph, and equipment.

Other expenses, which include committee member travel expenses and professional and scientific services are budgeted at \$65,500 for 1973-74 and \$65,500 for 1974-75.

(over)

1973-74 and \$49,190 for 1974-75. That portion of federal funds which can be used for administrative purposes, and which are also included in the budget total but are not a part of the state appropriation, will be \$15,000 for 1973-74 and \$15,000 for 1974-75.

From this budget total, \$82,120 for 1973-74 and \$82,930 for 1974-75 is appropriated for salaries.

\$5,210 for 1973-74 and \$5,210 for 1974-75 is appropriated for travel.

Special projects which are matched with federal grants are appropriated at \$20,300 for 1973-74 and \$19,000 for 1974-75.

Direct expense for special projects not matched with federal grants are appropriated at \$1,500 for 1973-74 and \$1,500 for 1974-75.

\$500 for 1973-74 and \$500 for 1974-75 is appropriated for dues.

Other expenses, which include office supplies and expense; printing and binding; telephone and telegraph; and equipment are appropriated at \$5,770 for 1973-74 and \$5,050 for 1974-75.

The committee recommendation provides for no increase in personnel.

\$8,950 for 1973-74 and \$8,950 for 1974-75 is budgeted for inter-fund transfer out.

The committee recommendation allows for no increase in personnel.

Section 1, subsection 2. Municipal Planning Assistance

The committee recommendation is for an appropriation of \$25,000 for 1973-74 and \$25,000 for 1974-75. The appropriation is to be used for professional and scientific services.

Section 1, subsection 3. Comprehensive Health Planning

The committee recommendation is for a budget of \$146,873 for 1973-74 and \$153,573 for 1974-75. This budget includes a state appropriation of \$31,600 for 1973-74 and \$31,600 for 1974-75. The budget also includes an inter-fund transfer of \$115,273 for 1973-74 and \$121,973 for 1974-75.

From this total \$93,400 for 1973-74 and \$97,980 for 1974-75 is budgeted for salaries.

\$6,000 for 1973-74 and \$6,000 for 1974-75 is budgeted for travel.

\$9,000 for 1973-74 and \$9,100 for 1974-75 is budgeted for office supplies and expense, printing and binding, telephone and telegraph, and equipment.

Other expenses, which include council members travel expenses, professional and scientific services and staff training are budgeted at \$24,000 for 1973-74 and \$25,500 for 1974-75.

The committee recommendation is for eight positions.

Section 1, subsection 4. Development Disabilities

The committee recommendation is for an appropriation of \$18,000 for 1973-74 and \$18,900 for 1974-75.

The appropriation for each year is budgeted for inter-fund transfer out.

Section 2. Office of Economic Opportunity

The committee recommendation is for an appropriation of \$20,000 for 1973-74 and \$5,000 for 1974-75, to be used for salaries, support, maintenance, and miscellaneous purposes.

The recommendation is based on a letter on file in the office of the Legislative Fiscal Director from Mr. Robert Tyson, Director of the Office of Economic Opportunity, stating that these funds were necessary to match federal funds to phase out operations of the State Office of Economic Opportunity.

If the phase out of responsibilities and programs can be completed prior to the second year of the biennium, the remaining appropriated funds will revert.

* * * * *

In the full appropriations committee the subcommittee's recommendations were changed to the following extent: The line items on all except the appropriations for Iowa's future statewide comprehensive conference and for municipal planning assistance were eliminated. The remainder of the appropriation was designated for salaries, support, maintenance and miscellaneous purposes covering the number of permanent full-time people presently employed for the current responsibilities of the department as listed in the bill. However, the total amount of money recommended by the full appropriations committee is the same as that recommended by the subcommittee.

S-829

1 Amend House File 780, as amended and passed by the House, as
2 follows:
3 1. Page 2, line 26, by inserting after the word "positions"
4 the words ", excluding the state building code,".
5 2. Page 2, line 33, by striking the word "including" and
6 inserting in lieu thereof the word "excluding".
7 3. Page 3, line 5, by striking the number "556,063" and
8 inserting in lieu thereof the number "435,753".
9 4. Page 3, line 5, by striking the number "562,666" and
10 inserting in lieu thereof the number "437,856".
11 5. Page 3, by inserting after line 5 the following subsection:
12 "4. For salaries, support, maintenance,
13 and miscellaneous purposes for the state
14 building code: \$120,310 \$124,810"

S-829 Filed *Adopted in committee by S-986* By POTTER
June 11, 1973 *6/22*

S-986

1 Amend the Potter amendment S-829 to House File 780, line 14
2 by inserting after the word "code" the following:
3 "; however, in no event, shall this include more than three
4 additional employees".

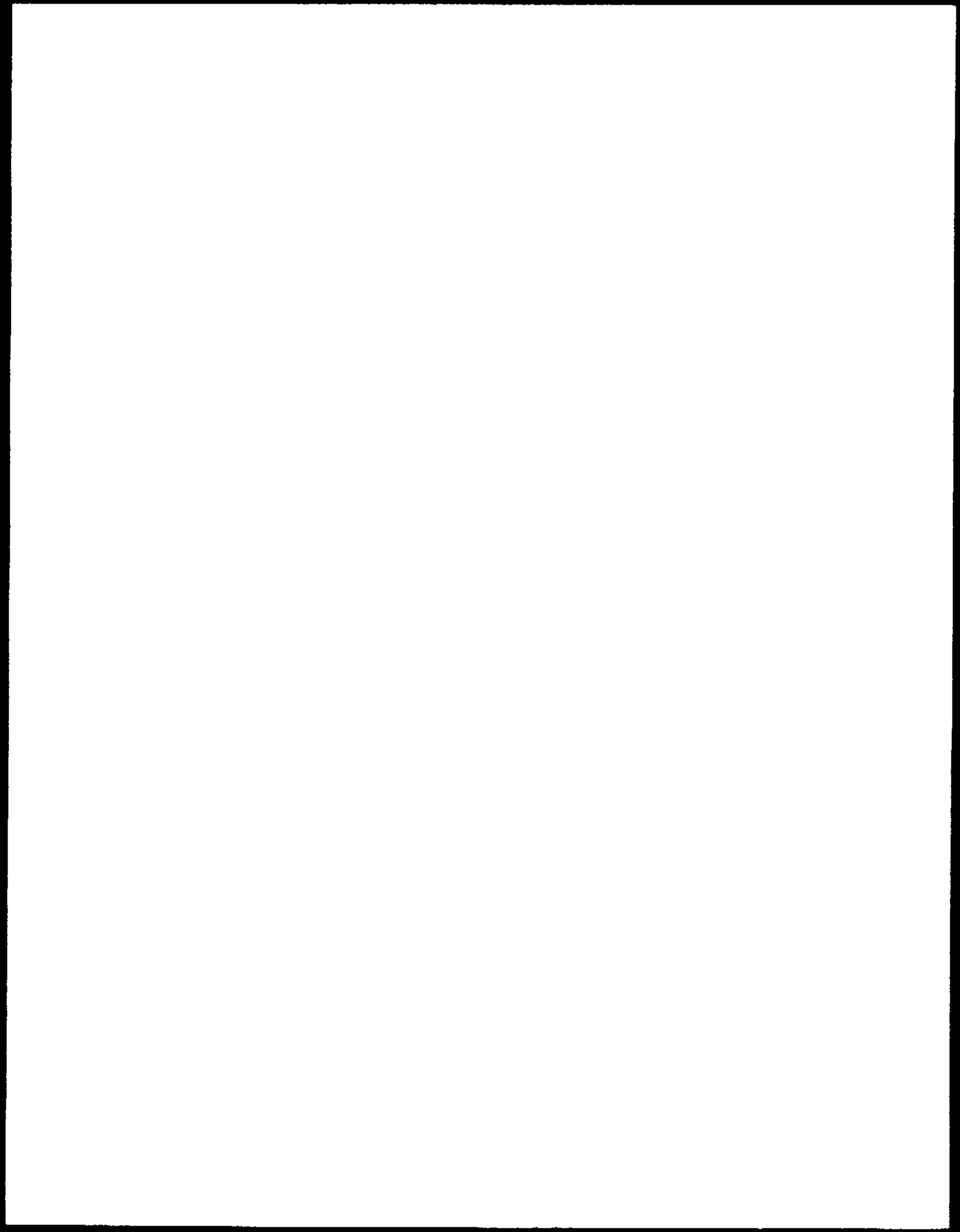
S-986 Filed and adopted By SCHABEN
June 22, 1973

SENATE AMENDMENT TO HOUSE FILE 780

1 Amend House File 780, as amended and passed by the House, as
2 follows:
3 1. Page 2, line 26, by inserting after the word "positions"
4 the words ", excluding the state building code,".
5 2. Page 2, line 33, by striking the word "including" and
6 inserting in lieu thereof the word "excluding".
7 3. Page 3, line 5, by striking the number "556,063" and
8 inserting in lieu thereof the number "435,753".
9 4. Page 3, line 5, by striking the number "562,666" and
10 inserting in lieu thereof the number "437,856".
11 5. Page 3, by inserting after line 5 the following subsection:
12 "4. For salaries, support, maintenance,
13 and miscellaneous purposes for the state
14 building code; however, in no event,
15 shall this include more than three
16 additional employees. \$ 120,310 \$ 124,810"

Received from the Senate
June 22, 1973

House amended 6/23



H.F. 780



Office of the Governor

STATE CAPITAL
DES MOINES, IOWA 50319

ROBERT D. RAY
GOVERNOR

July 21, 1973

The Honorable Melvin D. Synhorst
Secretary of State
State Capitol
L O C A L

Dear Mr. Synhorst:

I hereby transmit House File 780, an Act to make an appropriation from the general fund of the State to the Office for Planning and Programming and Office of Economic Opportunity.

House File 780 is approved July 21, 1973, with the following exceptions which I hereby disapprove.

I am unable to approve that portion of Item 1 (3) designated in the Act as that portion of Section 1, subsection 3 which reads as follows:

"...for not to exceed seventy-two permanent full-time positions".

I am unable to approve that portion of Item 1 (4) designated in the Act as that portion of Section 1, subsection 4 which reads as follows:

"...; however, in no event, shall this include more than three additional employees".

I am unable to approve that portion of Item 4 designated in the Act as that portion of Section 4, second unnumbered paragraph which reads as follows:

"If any federal financial grant to any program funded under this Act is discontinued, all state matching grants or participation by state employees in such program shall also be discontinued. Any remaining state matching funds for such program shall revert to the fund from which it was appropriated."

The Honorable Melvin D. Synhorst
July 21, 1973
Page two

The authorized table of organization for staffing of the Office for Planning and Programming is 88. Presently the staff is at a strength of 72.

There has been continuous discouragement of having any staff members not essential to the operation of our departments. A department, however, should not be penalized for maintaining its staff at the lowest level needed.

While general increases for staffing in this particular office are not anticipated, experience has shown that there must be sufficient flexibility within the budget limitations established by the Legislature to effectively plan and react to changing conditions.

Planning by its very nature is future-oriented. Federal planning grants typically follow passage of federal acts that provide stipulations requiring a state plan to be developed in the period of 60 or 90 - or perhaps 180 days. A small nucleus of state planners financed by state appropriation is maintained in order to react quickly to these and other planning requirements.

In 1969, all 25 positions added to this office were in the last six months of the calendar year with 22 of the newly authorized positions directly related to federal programs. Seven positions were added in 1970, three of which were related to a federal program.

During 1971, of the 24 authorized positions added, 16 were transfers of existing positions to effect more efficient centralized planning. Six positions related directly to new federal programs. Three of these six were under the Emergency Employment Act which proved to be an excellent example of reacting quickly to a new federal program. Drawing upon existing resources and reacting swiftly, three planning positions were established, filled and a State Plan put together and implemented promptly. It was one of the quickest and yet one of the best planning efforts in the nation under the Emergency Employment Act.

Fourteen authorized positions were added during 1972, eight of which were by direct action of the General Assembly and three existing positions were transferred in from another department.

It can, therefore, be seen that flexibility in staffing is required in the Office for Planning and Programming even more than in most Executive offices.

The Honorable Melvin D. Synhorst
July 21, 1973
Page three

I am also disapproving the limitation on staffing for the state building code although I do not disagree that staffing should not grow beyond this limit during this biennium. Rather I have disapproved this Item on the principle that staffing should be an executive prerogative within the budget limitations established by the Legislature.

The third item which I am disapproving would make the administration of federal fund grants unworkable. As explained, hereinbefore, the nucleus of the state planning unit is made up of a skeleton unit of planners funded by state appropriation. These individuals may, during a biennium, work on a dozen or more federal programs. The State appropriated funds are used to meet the matching requirements for federal funds.

An individual senior planner may be paid with state appropriated funds which are used as the matching requirement under several different federal programs.

This may mean that he works 40% of his time on a housing project, 20% of his time supervising a community betterment program, 25% reviewing safety projects and 15% reviewing possible new projects.

The 40% of his salary related to the housing project may be used to match federal funds on a 25-75 basis with an associate planner and a secretary. If the senior planner received \$15,000, 40% would be \$6,000 which generates \$18,000 of federal funds which might pay for an associate at \$11,000 and a secretary at \$7,000.

If federal funds were to be cut off for some reason, the associate and the secretary would be let go because of no more federal money. But, the \$6,000 should be available to the office to continue to pay the salary of the senior planner who must be retained and for possible future match on other projects.

It would be unworkable and terribly inefficient for that money to revert to the general fund.

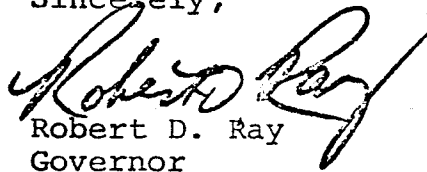
In administration of state appropriations and programs in general, one of the goals is maximum efficiency in usage of the funds. One technique which has been most beneficial to the taxpayer is that which has been developed relative to matching state appropriated funds to federal funds available for a specific program. Typically, a grant may use 5% of the Director's salary and 15% of a senior planner to match 100% of an associate planner on a 25% state, 75% federal project. That leaves the other 95% of the Director's salary and the remaining 85% of the senior planner to be assigned to other programs. Use of this technique provides maximum overall benefit to Iowans at a minimum cost through state appropriations.

The Honorable Melvin D. Synhorst
July 21, 1973
Page four

Section 7A.3, Code of Iowa 1973, calls upon the Office for Planning and Programming to seek "means of avoiding duplication of activity and of increasing efficiency in programs financed by federal or private aid". These two Items preclude meeting this requirement of the law.

For these reasons, I disapprove these three Items in accordance with Amendment 4 of the Amendments of 1968 to the Constitution of the State of Iowa. All other items of House File 780 are hereby approved this date.

Sincerely,


Robert D. Ray
Governor

RDR:cd