

Kim Reynolds GOVERNOR ADAM GREGG LT GOVERNOR

June 17, 2022

The Honorable Paul Pate Secretary of State of Iowa State Capitol Des Moines, Iowa 50319

Dear Mr. Secretary,

I hereby transmit House File 2493, an Act relating to para-educators holding substitute authorizations and including effective date provisions.

House File 2493 provides critical relief to school districts facing a substitute teacher shortage. In years past, a certified para-educator holding a full substitute authorization was limited to substitute teach only in a special education classroom within the district. House File 2493 allows that same educator to substitute teach in almost any classroom in the district, pre-kindergarten through grade 12. The change offers a valuable tool to keep teachers in our classrooms.

Fortunately, school districts had been afforded this same relief long before House File 2493 passed the legislature. In the midst of the COVID-19 pandemic, and working alongside the Board of Educational Examiners. I ensured that school administrators could take advantage of this flexibility during the entire 2020-2021 school year. And once the next school year began, we discovered that substitute teachers were still in high demand. According to a recent survey of school superintendents, 9 out of every 10 school districts took advantage of this relief when needed.

By February 2022, the COVID pandemic was over but our teacher shortage remained. I therefore called upon the Board of Educational Examiners to amend its administrative rules, effective immediately, to continue this important relief moving forward. That administrative rule, which continues to navigate the rulemaking process, was used by 77% of school districts in its first month. That's because the rule change is good policy—and should remain permanent.

House File 2493 sunsets this important relief on June 30, 2022. The bill will undo the good work the State of Iowa has accomplished over the past two years. And school districts agree: 92% of school district superintendents believe that a sunset of the Board of Educational Examiners' rule change would negatively impact the district's ability to access substitutes in the future.

I recognize that House File 2493 passed both chambers unanimously and faced virtually no opposition. The overarching goal of this bill is admirable. But it is incumbent that this relief be permanent, not temporary.

For these reasons, I respectfully disapprove of House File 2493 in its entirety and it is vetoed in whole. I have also directed the Board of Educational Examiners to incorporate consistent provisions of this bill into its noticed administrative rule, where appropriate.

Sincerely,

Kim Reyholds
Governor of Iowa

cc: Secretary of the Senate

Clerk of the House



House File 2493

AN ACT

RELATING TO PARA-EDUCATORS HOLDING SUBSTITUTE AUTHORIZATIONS AND INCLUDING EFFECTIVE DATE PROVISIONS.

BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA:

Section 1. PARA-EDUCATORS HOLDING SUBSTITUTE AUTHORIZATIONS
- 2021-2022 SCHOOL YEAR.

- 1. For the school year beginning July 1, 2021, a para-educator certified under section 272.12 with a substitute authorization may substitute in any classroom in grades pre-kindergarten through twelve, except a driver's education classroom.
- 2. A school district shall make a good-faith effort to employ a substitute teacher who is not a para-educator before employing a para-educator for a position pursuant to subsection 1. A school district employing a para-educator as a substitute pursuant to subsection 1 shall compensate the person at the higher rate of either the school district's substitute pay per diem or the hourly pay to which the para-educator is otherwise entitled.
- 3. The board of educational examiners may adopt emergency rules under section 17A.4, subsection 3, and section 17A.5, subsection 2, paragraph "b", to implement the provisions of this section and the rules shall be effective immediately upon filing unless a later date is specified in the rules. Any

rules adopted in accordance with this section shall also be published as a notice of intended action as provided in section 17A.4.

Sec. 2. EFFECTIVE DATE. This Act, being deemed of immediate importance, takes effect upon enactment.

PAT GRASSLEY

Speaker of the House

JAKE CHAPMAN

President of the Senate

Chief Clerk of the House

I hereby certify that this bill originated in the House and is known as House File 2493, Eighty-ninth General Assembly.

KIM REYNOLD

MEGHAN NELSON

Governor