

# SUMMARY OF THE GOVERNOR'S BUDGET RECOMMENDATIONS

FY 2021



# FISCAL SERVICES DIVISION JANUARY 16, 2020

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The purpose of this document is to provide the General Assembly with an overview of the Governor's FY 2021 budget recommendations. The report provides an analysis of the Governor's recommendations for each of the appropriations subcommittees. The report also includes information on the economic outlook of the State, the Medical Assistance Program, federal funds, and State School Aid.

If you need additional information regarding a department request, the Governor's recommendations, or have any other requests, refer to the Fiscal Services Division staff listing. The staff listing will indicate the appropriate analyst to contact.

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# **Table of Contents**

# Analysis of Governor's Budget

Page
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	· J ·
Document Notes	1
2020 Iowa Legislative Session Timetable	3
Fiscal Services Division Staff Listing	5
Budget Overview	
Overview of Governor's Budget	9
Comparison of All Appropriated Funds	26
Overall Budget Issues	
Revenue and Economic Outlook	27
Federal Funds	36
Medicaid	39
School Aid	45
FY 2021 Governor's Recommendations by Subcommittee	
Administration and Regulation	50
Agriculture and Natural Resources	84
Economic Development	97
Education	120
Health and Human Services	140
Justice System	158
Transportation, Infrastructure, and Capitals	187
Unassigned Standing Appropriations	209
Appendices	
A – Acronyms	215
B – Appropriations Tracking by Subcommittee	217
General Fund	218
Other Funds	237
C – Interim Committee Summary	256
D – Fiscal Services Division Interim Publications	257
E – Public Retirement Systems	261
F – Other Fund Balance Sheets	264

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# **Document Notes**

#### When reviewing this document, please note the following:

The Fiscal Services Division accessed information from the I/3 Budget System and from the Department of Management (DOM) to compile this document. The document reflects information received January 12, 2020.

#### Other items worth noting include:

- Revenues and expenditures are estimated for FY 2020 and FY 2021. The General Fund revenue estimate, determined by the Revenue Estimating Conference on December 12, 2019, is used as the basis for determining the statutory expenditure limitation for FY 2021, along with any proposed legislative revenue changes.
- The Governor's FY 2021 recommendations are compared to the estimated FY 2020 appropriations before any Governor's recommended FY 2020 appropriation adjustments. The Governor's recommended FY 2020 appropriations adjustments are not reflected in the graphics for the departments.
- Appendix A provides common acronyms used in the appropriations tables.
- **Appendix B** is an appropriations tracking document showing General Fund and Other Funds appropriations and the Governor's recommendations by subcommittee.
- Appendix C provides an overview of the 2019 Interim Committees.
- Appendix D provides a listing of publications by the Fiscal Services Division during the 2019 Interim.
- Appendix E provides information about public retirement systems in Iowa.
- Appendix F provides Other Funds balance sheets for the following:
  - Environment First Fund (EFF)
  - Rebuild Iowa Infrastructure Fund (RIIF)
  - Technology Reinvestment Fund (TRF)
  - Skilled Worker and Job Creation Fund (SWJCF)

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# 2020 Session Timetable

Fiscal Staff: Jess Benson

Analysis of Governor's Budget

NOTE: This Session timetable is subject to change. \*See <u>SCR 5</u>, <u>SR 3</u>, and <u>HR 11</u> (2019).

Available online	at: www.legis.iowa.gov/docs/publications/SESTT/1061746.pdf
JANUARY 13	First day of session. ( <u>lowa Code sec. 2.1</u> )
JANUARY 24 (Friday of 2nd week)	Final day for individual Senator and Representative requests for bill drafts to the Legislative Services Agency. ( <u>Senate Rule 27</u> and <u>House Rule 29</u> )
FEBRUARY 21 (Friday of 6th week)**	Final date for Senate bills to be reported out of Senate committees and House bills out of House committees. (Joint Rule 20)
FEBRUARY 24 – 28 (7th week)	Senate considers only Senate bills and unfinished business. House considers only House bills and unfinished business. (Joint Rule 20)
MARCH 2 – 13 (8th and 9th weeks)	Debate not limited by rule.
MARCH 20 (Friday of the 10th week)**	Final date for Senate bills to be reported out of House committees and House bills out of Senate committees. (Joint Rule 20)
MARCH 23 – 27 (11th week)	Senate considers only House bills and unfinished business. House considers only Senate bills and unfinished business. (Joint Rule $20$ )
MARCH 30 (Beginning of 12th week)	<ul> <li>Only the following bills are eligible for consideration: (Joint Rule 20)</li> <li>Bills passed by both Houses</li> <li>Appropriations bills</li> <li>Ways and Means bills</li> <li>Government Oversight bills</li> <li>Legalizing Acts</li> <li>Administrative Rules Review Committee bills</li> <li>Committee bills related to delayed or suspended Administrative Rules [lowa Code sec. 17A.8(9)]</li> <li>Bills co-sponsored by Majority and Minority Leaders of one House</li> <li>Conference Committee Reports</li> <li>Concurrent or Simple Resolutions</li> <li>Joint Resolutions nullifying Administrative Rules</li> <li>Bills on the Veto Calendar (Joint Rule 23)</li> <li>Unfinished Business</li> </ul>
APRIL 6 (Beginning of 13th week)	Amendments need not be filed on the day preceding floor debate. ( <u>House Rule 31.8</u> )
APRIL 21	100th calendar day of the session. [Per diem expenses end – <u>lowa Code sec. 2.10(1)</u> ]
and Means bills, Govern	rch 20 committee deadlines do not apply to Appropriations bills, Ways ment Oversight bills, Legalizing Acts, Administrative Rules Review tee bills related to delayed or suspended Administrative Rules [lowa

Committee bills, Committee bills related to delayed or suspended Administrative Rules [lowa Code Sec. 17A.8(9)], bills co-sponsored by Majority and Minority Leaders of one House, Conference Committee Reports, Companion bills sponsored by the Majority Leaders of both Houses after consultation with the respective Minority Leaders, concurrent or simple resolutions, and joint resolutions nullifying Administrative Rules. Updated by the Legislative Information Office: 07/03/2019 (Blank Page)



Analysis of Governor's Budget

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Jobs, Supplemental Nutrition Assistance Program							
Medicaid							
Mental Health Institutes and Resource Centers							
Mental Health/County-Based Services							
Social Services Block Grant							
Temporary Assistance for Needy Families (TANF)							
Veterans Home							

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# **Budget Overview**

Analysis of Governor's Budget

# Jennifer Acton

Fiscal Staff: Dave Reynolds

## Summary of the Governor's General Fund Budget Recommendations

The Governor's budget is based on the December 12, 2019, Revenue Estimating Conference (REC) estimates. The REC establishes estimates for net General Fund receipts, including transfers, for the fiscal year currently in progress and for the fiscal year that begins the following July 1. At the December meeting, the REC revised the estimate for FY 2020 and established the official estimate for FY 2021. The Governor is also recommending revisions to the FY 2020 budget currently in progress. The Governor's FY 2020 and FY 2021 budget recommendations are summarized below.

#### FY 2020 Budget Recommendations

The Governor's revised FY 2020 General Fund budget includes total resources of \$8.210 billion (**Table 1**). This includes the December REC estimate of \$8.015 billion (estimated growth rate of 2.0%), a net revenue adjustment of negative \$0.3 million, and a carryforward balance from FY 2019 of \$195.6 million. The Governor is also recommending supplemental appropriations for FY 2020 totaling \$111.1 million for four State programs (**Table 3**). The Governor's revised FY 2020 budget leaves an estimated surplus of \$465.0 million.

Projected Condition of the General Fund Budget (In Millions)							
Actual Estimated Gov Rec FY 2019 FY 2020 FY 2021							
Funds Available							
Net Receipts	\$ 7,858.9	\$ 8,014.6	\$ 8,249.0				
Revenue Adjustments	0.0	- 0.3	- 7.3				
Surplus Carryforward	71.0	195.6	232.6				
Total Funds Available	\$ 7,929.9	\$ 8,209.9	\$ 8,474.3				
Expenditure Limitation \$ 8,382.7							
Estimated Appropriations and Expenditures							
Appropriations	\$ 7,480.2	\$ 7,642.6	\$ 8,092.8				
Adjustments to Standings	- 2.8	- 3.8	0.0				
Supplemental/Deappropriations	168.6	111.1	0.0				
Total Appropriations	\$ 7,646.0	\$ 7,749.9	\$ 8,092.8				
Reversions	- 5.4	- 5.0	- 5.0				
Net Appropriations	\$ 7,640.6	\$ 7,744.9	\$ 8,087.8				
Ending Balance – Surplus	\$ 289.3	\$ 465.0	\$ 386.5				
Note: Numbers may not equal totals due to rounding		<u>\$ 4</u>	<u>65.0</u>				

Table 1

#### FY 2021 Budget Recommendations

The Governor's FY 2021 budget includes total General Fund resources of \$8.474 billion (**Table 1**). This includes the December REC estimate of \$8.249 billion (estimated growth rate of 2.9%), net revenue adjustment of negative \$7.3 million, and \$232.6 million in surplus carryforward dollars.

The Expenditure Limitation under the Governor's proposed budget totals \$8.383 billion. The Governor is recommending General Fund appropriations totaling \$8.093 billion, which is \$289.9 million below the Expenditure Limitation. The Governor's FY 2021 General Fund appropriations budget represents an increase of \$342.9 million (4.4%) compared to the Governor's revised FY 2020 appropriations recommendations. The Governor's FY 2021 budget results in an estimated surplus of \$386.5 million.

## Governor's Revenue Adjustments

The Governor's budget includes General Fund revenue adjustments of negative \$0.3 million for FY 2020 and negative \$7.3 million for FY 2021 (**Table 2**). The revenue adjustment recommendations are part of the Governor's Building Tomorrow's Economy Today program initiative and includes the following:

**Sales/Use Tax Rate Increase:** The Governor is recommending an increase in the State sales/use tax rate from the current rate of 6.00% to 7.00%, with an implementation date of January 1, 2021. Due to a provision of the Iowa Constitution (article VII, section 10), the proposed increase will generate the funding for the Natural Resources and Outdoor Recreation Trust Fund. Subject to limitations, the Trust Fund will receive an annual amount equal to three-eighths (37.50%) of the revenue generated from the sales/use tax rate increase. The total revenue generated from the recommended sales/use tax change during the second half of FY 2021, is estimated at \$266.2 million. Of this, \$83.6 million will be deposited into the Natural Resources and Outdoor Recreation Trust Fund. The remaining \$182.6 million will be deposited in the State General Fund for FY 2021.

**Reduce Individual Income Tax:** The Governor is recommending a reduction in Iowa individual income tax rates, beginning with tax year 2021. The current Iowa individual income tax system includes nine tax brackets with graduated rates from 0.33% to 8.53%. The Governor's proposal reduces the number of brackets to eight, with tax rates ranging from 0.30% to 7.48%. The rate-change is estimated to reduce General Fund revenue by \$178.0 million in FY 2021.

Current lowa law provides for a contingent individual income tax system with four tax brackets, reduced tax rates, and reduced tax exemptions. That system is contingent upon State General Fund revenue reaching two statutory targets. The first target is for State General Fund net revenue for a fiscal year to equal at least \$8.3146 billion, and the second target is for State General Fund revenue for a fiscal year to exceed the previous fiscal year's net revenue by at least 4.00%. According to current law, the earliest the contingent system could be triggered would be for tax year 2023.

The Governor is also recommending a reduction in the tax rates applicable to the contingent income tax system. Under current law, the contingent tax rates range from 4.40% to 6.50%. The Governor's proposal is for tax rates ranging from 4.00% to 5.50%. The Governor is also recommending removal of the 4.00% revenue growth target for implementation of the contingent income tax system.

**Eliminate Water Excise Tax:** The Governor is recommending elimination of the water excise tax which is estimated to reduce the sales/use tax by an estimated \$9.2 million.

**Eliminate Sales/Use Tax on Specified Items:** The Governor is recommending the creation of a sales tax exemption for the purchase of diapers and feminine hygiene products. The changes are proposed to be effective January 1, 2021. This recommendation is estimated to reduce General Fund revenue by \$4.5 million in FY 2021.

**Expand ECD and CDC Tax Credits:** The Governor is recommending an increase in the maximum income limits applicable to the Early Childhood Development (ECD) and the Child and Dependent Care (CDC) Tax Credits. The current maximum income limit for each tax credit is \$45,000. The Governor is recommending a maximum income limit of \$90,000 effective beginning tax year 2020. The change is estimated to reduce General Fund revenue by \$5.3 million.

**Create Preceptor Tax Credit:** The Governor is recommending a Preceptor Tax Credit. This new individual income tax credit would be available to existing medical care providers who supervise and train medical residents. The change is estimated to reduce General Fund revenue by \$0.1 million.

General Fund Revenue Adjustments (In Millions)					
	, Gov	/ Rec 2020	-	ovRec Y2021	
Increase Sales/Use Tax Rate to 7.0%	\$	0.0	\$	182.6	
Reduce Individual Income Tax Rates		0.0		-170.8	
Eliminate Water Excise Tax		0.0		-9.2	
Eliminate Sales/Use Tax on Specified Items		0.0		-4.5	
Expand ECD and CDC Tax Credits		-0.3		-5.3	
Create Preceptor Tax Credit		0.0		-0.1	
Total Revenue Adjustments	\$	-0.3	\$	-7.3	

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## **Governor's FY 2020 Supplemental Appropriations**

The Governor is recommending supplemental appropriations totaling \$111.1 million for four State programs for FY 2020 (**Table 3**).

**Human Services — Medical Assistance (Medicaid):** The Governor is recommending a supplemental appropriation of \$89.0 million for FY 2020. This funds the supplemental need at the Medicaid Forecasting Group's estimate. The supplemental need is due to FY 2020 managed care organization (MCO) capitation rate increases, lower revenues to the Health Care Trust Fund, lower drug rebates and other cost recoveries, and other miscellaneous costs related to enrollment and other revenue and expenditure changes.

**Human Services — State Children's Health Insurance (also known as Hawki):** The Governor is recommending a supplemental appropriation for Hawki of \$1.7 million for FY 2020. This funds the supplemental need at the Hawki Forecasting Group's estimate. The supplemental need is due to increased enrollment in the program.

**Human Services — Glenwood:** The Governor is recommending a supplemental appropriation of \$333,000 for Glenwood Resource Center. The funds are for additional staff training, expert consultation, and review of patient treatment.

**Homeland Security and Emergency Management — Flood Relief:** The Governor is recommending a supplemental appropriation of \$20.0 million to the Flood Recovery Fund, as established in <u>SF 638</u> (FY 2020 Standing Appropriations Act). The Flood Recovery Fund is under the control of the Flood Mitigation Board and is administered by the Department of Homeland Security and Emergency Management. The Flood Mitigation Board is permitted to award moneys from the Flood Recovery Fund to political subdivisions located within a county designated under a Presidential Disaster Declaration (DR-4421-IA) and also located within a county where the Federal Emergency Management Agency's Individual Assistance Program has been activated. As of July 20, 2019, a total of 80 counties have received Presidential Disaster Declarations and have been declared for Public Assistance. In addition, 10 of these counties have been declared for individual assistance.

Governor's Recommendations		
Supplemental Appropriations		
(In Millions)		
	F`	Y 2020
Human Services – Medical Assistance	\$	89.0
Human Services – State Children's Health Insurance		1.7
Human Services – Glenwood		0.3
Homeland Security and Emergency Management – Flood Relief		20.0
Total Increase	\$	111.1

#### Table 3

## **Governor's Significant General Fund Appropriations Changes**

**Table 4** shows the major changes included in the Governor's FY 2021 appropriations recommendations. The changes are summarized below.

**Medicaid:** The Governor is recommending an increase of \$167.0 million for FY 2021. The increase funds Medicaid at the Forecasting Group's estimated need. The recommendation also includes a number of provider rate increases and other initiatives including: \$8.0 million for nursing facility rebasing, \$3.3 million for Home and Community-Based Services (HCBS) provider rate increases, \$2.7 million for substance use disorder (SUD) residential services, \$3.3 million for SUD outpatient treatment, and \$5.0 million to expand telehealth services.

**State School Aid:** The Governor is recommending an estimated General Fund appropriation of \$3.381 billion for State aid to schools in FY 2021, an increase of \$95.7 million compared to FY 2020. This amount is intended to reflect a supplemental State aid percent of growth rate of 2.50% and a \$15.0 million reduction to the Area Education Agencies (AEAs), which is in addition to the statutory reduction of \$7.5 million specified in the Iowa Code. The amount also reflects an adjustment to the Property Tax Replacement Payment (PTRP) funding per student, which is estimated to increase from \$110 to \$131. The amount further reflects an increase of \$1.0 million for the addition of work-based learning coordinators to the positions covered by operational sharing.

**Mental Health and Disability Services (MHDS) Regional Services:** The Governor is recommending a new appropriation totaling \$80.6 million for MHDS regional services to reduce the mental health property tax levy by \$77.1 million and to provide an additional \$3.5 million in funding for the regions.

**State Children's Health Insurance:** The Governor is recommending an increase of \$21.8 million in FY 2021 for the State Children's Health Insurance Program. The increase is mainly due to the phaseout of the enhanced Federal Medical Assistance Percentage (FMAP) rate received under the federal Affordable Care Act. Other changes include an adjustment to the regular FMAP rate, as well as increases for enrollment, administrative expenses, and the reinstatement of the federal health insurer fee.

**Regents Institutions:** The Governor is recommending an increase of \$15.0 million for FY 2021 for the Board of Regents. The majority of the appropriation increase will be used to provide a 3.0% General Aid increase to each of the Universities:

- \$6.7 million for the University of Iowa.
- \$5.3 million for Iowa State University.
- \$3.0 million for the University of Northern Iowa.

**Broadband Grants:** The Governor is recommending an increase of \$10.0 million from the General Fund for broadband grants in FY 2021 as part of the Governor's Empowering Rural Iowa program initiative to increase the State's match for broadband projects. In FY 2020, an appropriation of \$5.0 million was provided from the General Fund following a \$1.3 million appropriation from the Rebuild Iowa Infrastructure Fund (RIIF) in FY 2019.

**Judicial Branch:** The Governor's budget includes an increase of \$6.9 million for FY 2021 for the Judicial Branch. The increase includes:

- \$900,000 for the 17.0 full-time equivalent (FTE) positions required for the clerk of court offices to be staffed at the recommended level of 2.5 FTE positions per courthouse.
- \$3.6 million to fully fund a 2.1% salary increase for all noncontract and contract employees and a 1.0% salary increase for all employees eligible for a step increase.
- \$900,000 for a 2.1% salary increase for all judges and magistrates.
- \$1.5 million to hire four additional District Associate Judges and 12 staff (e.g., court reporters, judicial specialists, staff attorney, law clerks, and administrative assistant) to address the increasing workload and provide more timely resolution of disputes.

Note: The Department of Management is required to submit the Judicial Branch budget request to the General Assembly without change.

**Transportation Equity Fund:** The Governor is recommending a General Fund appropriation of \$24.5 million to the Transportation Equity Fund, an increase of \$5.5 million compared to FY 2020. The Transportation Equity Fund was created to provide additional funding to school districts for public school transportation costs that exceed the statewide adjusted average cost per student.

**Community Colleges General Aid:** The Governor is recommending an increase of \$5.2 million for State Aid to Community Colleges in FY 2021.

**Human Services — Field Operations:** The Governor is recommending an increase of \$4.7 million for field office operations for FY 2021. The increase is for salary adjustment and to increase staffing to reduce caseloads.

**Ag – Water Quality Initiative:** The Governor is recommending a decrease of \$1.5 million (from \$3.0 million to \$1.5 million) for the Water Quality Initiative in the Department of Agriculture and Land Stewardship (DALS). The Governor is recommending that the amount of the reduction be funded from the Natural Resources and Outdoor Recreation Trust Fund.

**DALS – Administration Division:** The Governor is recommending a decrease of \$1.7 million for the Administration Division of the DALS. The Governor is recommending that the amount of the reduction be funded from the Natural Resources and Outdoor Recreation Trust Fund.

**Natural Resources Operations:** The Governor is recommending a decrease of \$2.5 million for the operations of the Department of Natural Resources. The Governor is recommending that the amount of the reduction be funded from the Natural Resources and Outdoor Recreation Trust Fund.

Governor's Recommendations Significant General Fund Changes (In Millions)				
	FY	2021 vs		
	F`	Y 2020		
Medicaid <sup>1</sup>	\$	167.0		
State School Aid		95.7		
MHDS Regional Services		80.6		
State Children's Health Insurance		21.8		
Regents Institutions		15.0		
Broadband Grants		10.0		
Judicial Branch		6.9		
Transportation Equity Fund		5.5		
Community Colleges General Aid		5.2		
Human Services - Field Operations		4.7		
Ag - Water Quality Initiative		-1.5		
DALS - Administrative Division		-1.7		
Natural Resources Operations		-2.5		
Other		47.3		
Total Increase	\$	454.0		
<sup>1</sup> The FY 2021 increase is compared to the FY 2020 appropriation prior to consideration of the Governor supplemental appropriation.				

#### Table 4

**FY 2021 Salary Adjustment:** In addition to the recommended increases discussed above, the Governor is recommending increases of approximately \$17.5 million for State employee salary adjustment. The increases are included within State agencies' appropriation recommendations. The majority of the salary adjustment increases represent approximately 50.0% of the salary adjustment need. However, the salary adjustment increase included in the Judicial Branch budget is 100.0% of the need. The salary adjustment recommended for the Board of Regents is not included in the estimated \$17.5 million.

# Governor's Significant Non-General Fund Appropriations Changes

**Environment and Outdoor Recreation:** The Governor's FY 2021 budget includes funding for environmental and outdoor recreation programs from a combination of sources. The recommendation includes a one-cent increase to the State's sales/use tax, of which three-eighths of a cent will be directed to the Natural Resources and Outdoor Recreation Trust Fund. This is estimated to generate \$83.6 million to the Trust Fund in FY 2021 and \$171.3 million in FY 2022. The Governor is also recommending a change to the current statutory allocations of the Trust Fund (**Table 5**).

Governor's F Natural Resources and Outdoo (In			d Allo	cations	;	
	Current Allocation Percentage	Gov Rec Allocation Percentage	FY	2021	F	(2022
Lake Restoration	7.0%	10.0%	\$	8.4	\$	17.1
Recreational Trails	10.0%	4.0%		3.3		6.9
Resource Enhancement and Prot. (REAP) Fund	13.0%	10.0%		8.4		17.1
Local Conservation Partnership	13.0%	9.0%		7.5		15.4
Watershed (and Point Source) Protection	14.0%	15.0%		12.5		25.7
Soil Cons. and (Nonpoint Source ) Water Protection	20.0%	34.0%		28.4		58.2
Natural Resources	23.0%	18.0%		15.0		30.8
Total	100.0%	100.0%	\$	83.6	\$	171.3

Table 5

The Governor's recommendation includes funding from the Trust Fund for several programs that were previously funded through the Environment First Fund. The Governor's budget also includes continued funding of \$22.3 million for environmental programs from the Environment First Fund for FY 2021. Under current law, the Environment First Fund receives an annual standing appropriation of \$42.0 million from the Rebuild Iowa Infrastructure Fund (RIIF). While the Governor is recommending to reduce the standing appropriation, the programs traditionally funded through the Environment First Fund will receive increased funding when both sources are considered.

**Technology Reinvestment Fund:** The Governor has recommended suspending the \$17.5 million standing appropriation from the General Fund and appropriating \$35.0 million to the Technology Reinvestment Fund (TRF) from the RIIF. Iowa Code section <u>8.57C</u> establishes the TRF for the purposes of acquiring computer hardware and software, software development, acquiring telecommunications equipment, maintenance, lease agreements associated with technology components, and the purchase of equipment intended to provide an uninterruptible power supply. Iowa Code section 8.57C provides a standing appropriation of \$17.5 million from the General Fund to the TRF. However, the General Assembly often suspends the standing General Fund appropriation and funds the TRF from the RIIF.

**Workday Personnel and Financial System:** The Governor is recommending an appropriation of \$20.9 million to begin transitioning the State's central accounting and budget systems to a new system provided by Workday, Inc. The transition will occur along a phased timeline. The first step of the transition will migrate personnel management from legacy systems to Workday in the summer of 2020. Migration of other components of the budget system is in the planning stages.

#### Governor's Recommendations: Cash Reserve Fund and Economic Emergency Fund

The State reserve funds are comprised of the Cash Reserve Fund and the Economic Emergency Fund. The two funds receive moneys from the General Fund surplus. The reserve funds are available to the State to be used for emergency purposes. The reserve funds may also be used for cash flow purposes for State expenditures, enabling the General Fund to maintain a positive cash balance throughout the fiscal year. This reduces the need for the State to borrow funds on a short-term basis for cash flow purposes.

The reserve funds are established in Iowa Code sections <u>8.55</u> and <u>8.56</u>. These Iowa Code sections set maximum limits on the total amount that can accumulate in each of the funds. Together, the combined balances cannot exceed 10.0% of the State's adjusted revenue estimate in a given fiscal year.

The Governor's FY 2021 budget recommendations include combined reserve fund balances of \$824.1 million. The combined balance for each fiscal year equals the 10.0% statutory maximum requirements (**Chart 1** and **Table 6**).

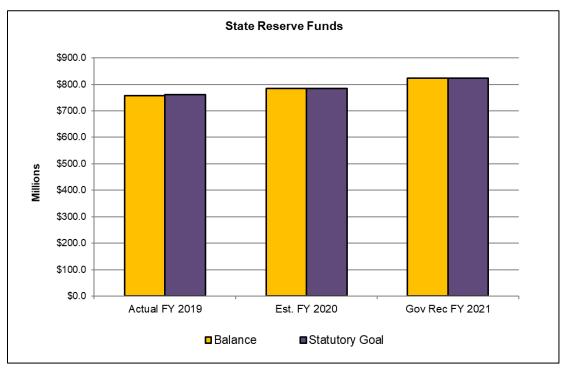


Chart 1

Table 6	
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State of Iowa Re	serve Fund	s	
(In Millio	ns)		
	Actual	Estimated	Gov Rec
Cash Reserve Fund	FY 2019	FY 2020	FY 2021
Funds Available Balance Brought Forward General Fund Transfer from Surplus Special General Fund Appropriation	\$ 442.4 127.3 113.1	\$    571.6 289.3 0.0	\$587.9 465.0 0.0
Total Funds Available	\$ 682.8	\$ 860.9	\$ 1,052.9
Transfer to Economic Emergency Fund	-111.2	-273.0	-434.8
Balance	\$ 571.6	\$ 587.9	\$ 618.1
Maximum 7.5%	\$ 571.6	\$ 587.9	\$ 618.1
<u>Economic Emergency Fund</u> Funds Available			
Balance Brought Forward Excess from Cash Reserve Executive Council – Performance of Duty Transfers to and from the General Fund	\$ 177.9 111.2 -14.2 0.0	\$ 185.6 273.0 -7.0 0.0	\$ 196.0 434.8 -16.7 0.0
Total Funds Available	\$ 274.9	\$ 451.6	\$ 614.1
FY 2019 Perf. of Duty Expense Excess Surplus	-4.9 -84.4	0.0 -255.6	0.0 -408.1
Balance	\$ 185.6	\$ 196.0	\$ 206.0
Maximum 2.5%	\$ 190.5	\$ 196.0	\$ 206.0
Distribution of Excess Surplus Transfer to General Fund Transfer to Taxpayer Relief Fund Total	\$ 71.0 <u>13.4</u> \$ 84.4	\$ 195.6 60.0 \$ 255.6	\$ 232.6 <u>175.5</u> \$ 408.1
	φ 04.4	φ 200.0	<del>φ 400.1</del>
Combined Reserve Fund Balances Cash Reserve Fund	\$ 571.6	\$ 587.9	\$ 618.1
Economic Emergency Fund	185.6 \$ 757.2	196.0 \$ 783.9	206.0 \$ 824.1
	<u> </u>	<u> </u>	<u> </u>

The maximum balance for each fund is recalculated annually and therefore will change from year to year. The balances in the reserve funds have fluctuated over the last 10 years. During the budget years that were negatively affected by economic recessions, the reserve funds have been used to offset General Fund appropriation reductions. This is illustrated in **Chart 2**, which compares the combined reserve fund balances to the statutory maximums since FY 2009.

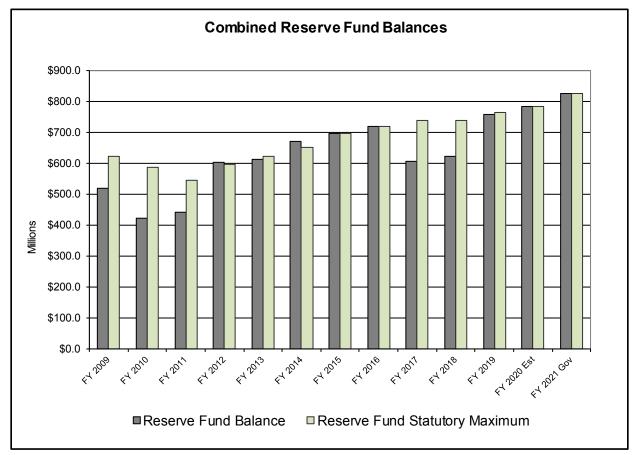


Chart 2

## Taxpayer Relief Fund

<u>Senate File 2417</u> (Income and Sales Tax Modification Act) was enacted during the 2018 Legislative Session and made various changes to the Taxpayers Trust Fund and related statutes. The Act changed the name of the Fund to the Taxpayer Relief Fund and repealed the Taxpayers Trust Fund Tax Credit and the Taxpayers Trust Fund Tax Credit Fund. The Act also removed a \$60.0 million cap on funds that can be annually transferred from the General Fund surplus dollars to the Taxpayer Relief Fund. This latter provision takes effect on July 1, 2020 (FY 2021).

Prior to the law change, the amount that the Taxpayer Relief Fund could receive in a given fiscal year was limited to \$60.0 million, or the difference between the actual net General Fund revenue for the preceding fiscal year and the adjusted revenue estimate used in establishing the budget for that fiscal year, whichever was less.

The estimated balance in the Taxpayer Relief Fund for FY 2021 is 249.0 million (**Table 7**). Iowa Code section <u>8.57E</u>, as amended by <u>SF 2417</u>, requires the moneys in the Taxpayer Relief Fund to only be used for tax relief pursuant to an appropriation by the General Assembly.

Taxpayer Relief Fund (In Millions)										
	Actual Estimated FY2019 FY2020					Estimated FY 2021				
Funds Available										
Balance Brought Forward	\$	8.4	\$	13.5	\$	73.5				
General Fund Surplus Transfer		13.4		60.0		175.5				
Interest		0.1		0.0		0.0				
Total Funds Available	\$	21.9	\$	73.5	\$	249.0				
Expenditures										
Transfer to the General Fund	\$	- 8.4	\$	0.0	\$	0.0				
Balance	\$	13.5	\$	73.5	\$	249.0				

Table 7

# State Tax Credit Claims

Another factor influencing General Fund revenues is tax credits claimed against personal income and corporate income. The Department of Revenue updates the estimated claims data three times per year to correspond with the REC meetings. The Department publishes information on State tax credits in the <u>Tax Credits Contingent Liabilities Report</u>. The tax credits are available to tax filers. In some cases, any person or business meeting the eligibility criteria can claim a credit. When there is a "cap" on the credit, there is a maximum amount that may be claimed either in one year or over a period of years.

**Table 8** summarizes the actual tax credits that were claimed against State taxes from FY 2017 through FY 2019.

State Tax Credit Clai	ms					
(In Millions)						
	-	Actual	-	Actual	-	ctual
Tax Credit Program	F	Y 2017	<u> </u>	Y 2018	<u> </u>	<u> 2019</u>
Capped Programs						
High Quality Jobs Program	\$	33.7	\$	37.2	\$	34.4
Historic Preservation Tax Credit		43.5		60.2		36.4
Redevelopment Tax Credit		2.9		5.1		8.6
School Tuition Organization Tax Credit		11.2		11.9		10.8
Workforce Housing Tax Incentive Program		0.2		8.8		13.1
All Other Programs		53.8		43.7		41.2
Total Capped Programs	\$	145.4	\$	166.9	\$	144.5
Uncapped Programs						
Biodiesel Blended Fuel Tax Credit	\$	17.7	\$	18.3	\$	17.2
Earned Income Tax Credit		69.6		68.7		66.9
lowa Industrial New Jobs Training Program (260E)		41.3		39.1		35.7
Research Activities Tax Credit		75.3		71.2		81.4
Tuition and Textbook Tax Credit		15.3		15.3		14.5
All Other Programs		18.8		20.1		19.7
Total Uncapped Programs	\$	238.0	\$	232.6	\$	235.3
Tax Credit Program Total	\$	383.5	\$	399.5	\$	379.9
Source: Department of Revenue, December 2019 Tax Credits	s Con	itingent Li	abili	ties Repo	ort.	
The numbers may not equal totals due to rounding.		-				

Та	bl	е	8
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From FY 2010 to FY 2019, claimed tax credits increased from \$213.1 million to \$379.9 million. This represents an increase of \$166.8 million and equates to an average annual increase of 3.0% (**Chart 3**).

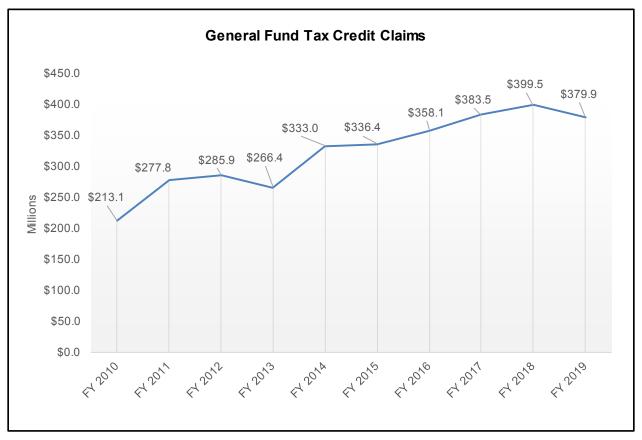


Chart 3

# Summary of the Governor's Appropriations Recommendations

The Governor is recommending General Fund appropriations totaling \$8.093 billion for FY 2021 (**Table 9**). This is an increase of \$454.0 million (5.9%) compared to the FY 2020 estimated appropriations that were enacted during the 2019 Legislative Session. For FY 2020, the Governor is recommending \$111.1 million in supplemental appropriations. The Governor's FY 2021 recommendation represents an increase of \$342.9 million (4.4%) when compared to the Governor's adjusted FY 2020 budget.

Table 9

General F	-	<b>d Recom</b> n Millions)	me	ndations				
	(1)	i wiiiions)						
		Actual	Е	stimated	(	GovRec	Gov	FY 21 vs
	FY 2019 FY 2020 FY 2021 Est FY 20							t FY 20
Administration and Regulation	\$	48.5	\$	55.2	\$	66.9	\$	11.8
Agriculture and Natural Resources		39.4		42.7		37.3		-5.4
Economic Development		40.2		41.8		49.7		7.8
Education		912.5		952.8		983.5		30.7
Health and Human Services		1,971.8		1,937.2		2,219.0		281.7
Justice System		766.5		770.3		788.9		18.7
Transportation, Infrastructure, and Capitals		0.0		0.0		2.1		2.1
Unassigned Standings		3,867.1		3,838.7		3,945.5		106.8
Subtotal	\$	7,646.0	\$	7,638.8	\$	8,092.8	\$	454.0
Governor's FY 2020 Net Adjustment	\$	0.0	\$	111.1	\$	0.0	\$	-111.1
Grand Total	\$	7,646.0	\$	7,749.9	\$	8,092.8	\$	342.9
Note: Numbers may not equal totals due to	rou	nding.						

The Governor is recommending appropriations from other funding sources totaling \$1.156 billion for FY 2021, a decrease of \$20.2 million (1.7%) compared to estimated FY 2020 (**Table 10**).

Other Funds Recommendations (In Millions)									
	A	ctual	E	stimated	Go	vRec	Gov	FY21 vs	
	FY 2019 FY 2020 FY 2021 Est FY 20							t FY 20	
Administration and Regulation	\$	55.3	\$	57.3	\$	57.8	\$	0.5	
Agriculture and Natural Resources		91.0		92.1		72.4		-19.7	
Economic Development		26.8		28.1		28.1		0.0	
Education		40.3		40.3		40.3		0.0	
Health and Human Services		289.9		301.6		297.1		-4.4	
Justice System		17.7		18.0		18.3		0.3	
Transportation, Infrastructure, and Capitals		541.4		565.1		561.2		-3.8	
Unassigned Standings		82.5		74.0		81.0		7.0	
Grand Total	\$ 1	,144.8	\$	1,176.4	\$1	,156.2	\$	-20.2	
Note: Numbers may not equal totals due to	rour	nding.							

Table 10

# Trends — General Fund Resources

Total General Fund resources include net General Fund receipts and the revenues carried forward from the previous year's surplus. The net receipts are comprised of annual tax revenue (net of refunds) as well as other revenues credited and transferred to the General Fund by law. The surplus carryforward occurs if there is sufficient revenue from the previous year's surplus to fill up the State's reserve funds to the statutory level and to meet other reserve fund obligations, with the excess surplus revenue being transferred to the Taxpayer Relief Fund and/or the General Fund.

From FY 2010 to FY 2019, net General Fund receipts increased by \$2.225 billion, equating to an average annual increase of 3.8%.

The REC is projecting net General Fund receipts to increase by \$155.8 million (2.0%) in FY 2020 and \$234.4 million (2.9%) in FY 2021. The estimated change includes an increase of 1.8% in gross personal income tax, an increase of 3.4% in gross sales/use tax, and a decrease of 3.8% in gross corporate income tax receipts.

For FY 2020, the total available General Fund resources in the Governor's budget equal \$8.210 billion. This represents an increase of \$280.0 million (3.5%) compared to FY 2019. For FY 2021, the Governor's budget includes total resources of \$8.474 billion, an increase of \$264.4 million (3.2%) compared to the Governor's revised FY 2020 budget (**Chart 4**).

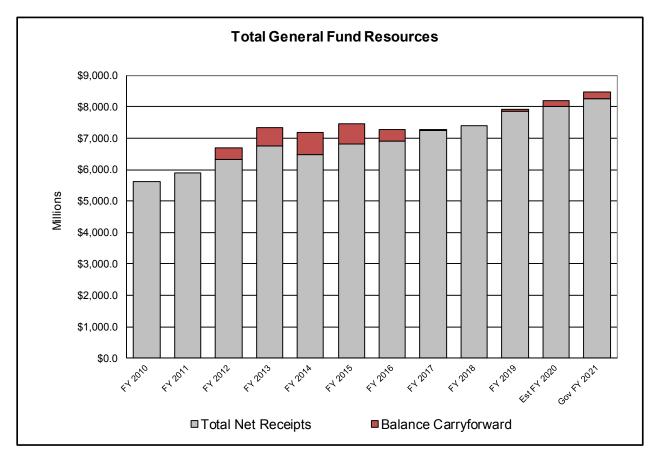


Chart 4

## Trends — General Fund Appropriations

**Chart 5** shows FY 2019 General Fund appropriations divided into six budget categories in order to provide an overall understanding of General Fund expenditures. **Chart 6** provides a historical perspective for each of the categories dating back to FY 2010. In FY 2019, State School Aid and Medicaid comprised 61.4% of all General Fund appropriations. These two appropriations have made up a steadily increasing proportion of total General Fund spending over the past 10 years. In FY 2010, appropriations for State School Aid and Medicaid comprised 54.3% of all General Fund appropriations.

Another area of the budget that has grown considerably is the appropriation for property tax replacement. From FY 2005 to FY 2011, appropriations for property tax replacement were funded from non-General Fund sources. The funding for these programs was moved back to the General Fund in FY 2012 and totaled \$145.5 million. In FY 2019, these appropriations had increased to \$476.0 million (6.2% of total appropriations), largely due to the enactment of <u>SF 295</u> (Commercial Property Tax Act) in 2013. The legislation phased in reductions to Iowa's commercial and industrial property taxes over a four-year period (FY 2015 to FY 2018) and created two standing General Fund appropriations designed to reimburse local governments for the reduced property tax revenue.

The remaining areas that comprise 38.6% of the General Fund appropriation budget (Higher Education, Corrections, and Other) experienced a combined appropriation increase of \$52.1 million (2.2%) from FY 2010 to FY 2019. This represents an average annual decrease of 0.2%.

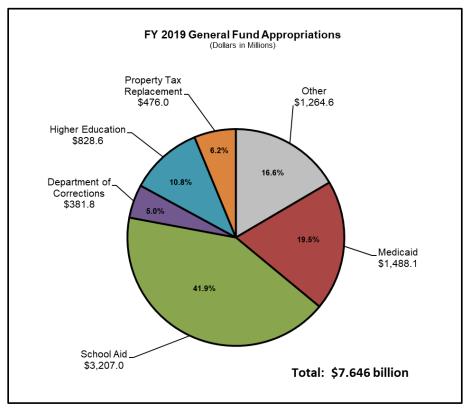


Chart 5

The area of the General Fund budget experiencing the fastest rate of growth is Medicaid, which annually comprises approximately 19.0% of the total General Fund budget. From FY 2010 to FY 2019, the General Fund appropriation for Medicaid increased by \$750.9 million, representing an average annual increase of 8.1% over the 10-year period. For FY 2020, the Governor is recommending a supplemental appropriation of \$89.0 million to fully fund the projected need for the Program at an estimated

\$1.516 billion. For FY 2021, the Governor is recommending a Medicaid appropriation of \$1.594 billion, which is an increase of \$78.0 million compared to the Governor's revised FY 2020 funding level.

State School Aid comprises the largest portion of the General Fund budget at nearly 41.9%, and therefore it accounted for the largest dollar increase from FY 2010 to FY 2019. State School Aid increased by a total of \$1.064 billion from FY 2010 to FY 2019, representing an average annual increase of 4.6%. The Supplemental State Aid growth rate for FY 2020 was set at 2.06%, resulting in an estimated appropriation increase of \$78.4 million (2.4%) compared to FY 2019.

For FY 2021, the Governor is recommending an increase of \$95.7 million for State School Aid, which represents a Supplemental State Aid growth rate of 2.50% and includes an additional \$15.0 million reduction to AEAs.

Under the Governor's FY 2021 budget recommendation, the appropriations for State School Aid and Medicaid make up a combined 61.4% of the total recommended appropriations.

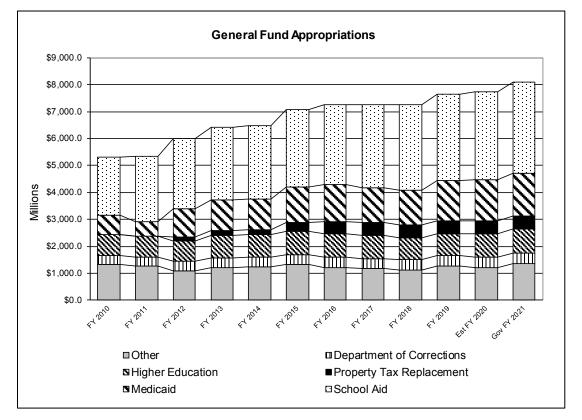


Chart 6

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# **Comparison of All Appropriated Funds**

Fiscal Staff: Dave Reynolds

Analysis of Governor's Budget

The Governor is recommending a total of \$9.192 billion in appropriations from all State funding sources for FY 2021, which represents an increase of \$436.7 million (5.0%) compared to estimated FY 2020. The estimated FY 2020 General Fund appropriation amount does not include the Governor's net recommended supplemental appropriations of \$111.1 million.

The table below summarizes the appropriations by funding source. Because there are appropriations and transfers between funds, adjustments were made to the Rebuild Iowa Infrastructure Fund (RIIF) to eliminate double counting.

Comparison of All State Appropriated Funds																
(In Millions)																
	Actual		Est		Go	ov Rec										
Funding Sources	FY 2019		FY 2020		F١	7 2021										
General Fund																
Total General Fund Appropriations	\$7,646.0		\$7,646.0		\$7,646.0		\$7,646.0		\$7,646.0		\$7,646.0		\$	7,638.8	\$8	8,092.8
Net General Fund Appropriations	\$7,646.0		\$	7,638.8	\$8	8,092.8										
Appropriations from Non-General Fund State Sources																
Rebuild low a Infrastructure Fund	\$	193.7	\$	198.9	\$	189.4										
RIIF Appropriations to Other Funds <sup>1</sup>		-56.4		-60.1		-57.3										
Net RIIF Appropriations	\$	137.3	\$	138.8	\$	132.1										
Primary Road Fund	\$	338.5	\$	356.1	\$	342.4										
Health Care Trust Fund		217.1		208.5		203.9										
low a Skilled Worker and Job Creation Fund		63.8		63.8		63.8										
Quality Assurance Trust Fund		36.7		58.6		58.6										
Road Use Tax Fund		53.7		54.5		54.1										
Fish and Wildlife Trust Fund		44.0		45.1		45.1										
Technology Reinvestment Fund		14.4		18.1		35.0										
Hospital Health Care Access Trust		33.9		33.9		33.9										
Commerce Revolving Fund		30.7		32.3		32.8										
Environment First Fund		42.0		42.0		22.3										
IPERS Fund		18.0		18.0		18.0										
low a Economic Emergency Fund		19.1		7.0		16.7										
Gaming Enforcement Revolving Fund		10.5		10.8		10.8										
Other		28.8		29.0		29.3										
Total Non-General Fund	\$ '	1,088.4	\$	1,116.3	\$1	,098.9										
SUBTOTAL OF ALL STATE FUNDS	\$8	8,734.5	\$	8,755.0	\$9	9,191.7										
<sup>1</sup> Appropriations betw een funding sources are ac	ljust	ted to av	oid	double c	oun	ting.										
Note: Numbers may not equal totals due to roundir	ng.															

## LSA Staff Contact: Dave Reynolds (515.281.6934) david.reynolds@legis.iowa.gov

Comparison of All Appropriated Funds | LSA – Fiscal Services Division



**Revenue and Economic Outlook** 

Fiscal Staff: Jeff Robinson

Analysis of Governor's Budget

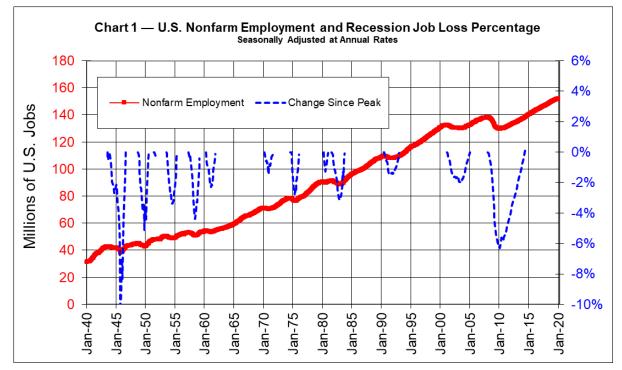
## **REVENUE AND ECONOMIC OUTLOOK**

#### **National Economy**

**Last U.S. Recession** — The last U.S. recession began in December 2007 and ended in June 2009. At 18 months, it was the longest economic peak to trough since the 1930s. The current economic expansion has lasted more than 10 years, making it the longest U.S. economic expansion on record.

**U.S. Employment** — Using seasonally adjusted numbers, year-over-year U.S. job growth peaked in March 2006 at 2,891,000 jobs, and U.S. nonfarm employment peaked in January 2008 at 138,422,000 total jobs. Annual job growth turned negative in May 2008, and peak to trough, the seasonally adjusted job series shows that job losses totaled 8,707,000 (February 2010).

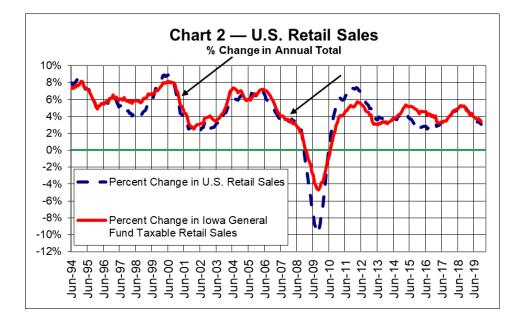
The U.S. economy established a new all-time employment high in May 2014, 76 months (6.3 years) after the previous employment peak. Over the past 12 months, the U.S. has added 2,108,000 jobs. The red line on **Chart 1** depicts total U.S. nonfarm employment since 1940, while the blue line indicates the job loss percentage, from the peak, around each recession. From the standpoint of percentage of jobs lost, the most recent recession was the deepest since 1946. From the standpoint of length of time from one employment peak to the next, the most recent recession was the longest since the depression era of the 1930s.



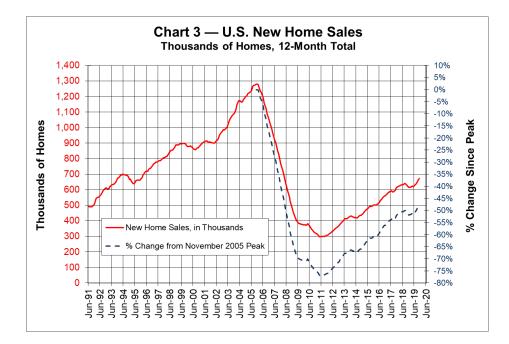
**U.S. Retail Sales** — The U.S. Census Bureau produces monthly estimates of total national retail sales, with subcategory detail showing a breakdown by type of retail establishment. The 12-month moving retail sales total peaked in July 2008 at \$4.503 trillion. Following that peak, the 12-month total of retail sales fell by 10.2%, reaching the low point in October 2009. Retail sales exceeded the previous peak (in nominal terms, not adjusted for inflation) in September 2011. The current annual growth for total retail sales is 3.1%. That level of retail sales growth is 2.1 percentage points lower than the growth rate 12 months ago.

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lowa General Fund sales/use tax receipts depend on the retail sale of taxable items. Excluding three categories of retail sales that are not generally subject to General Fund sales/use tax (food stores, gasoline stations, and motor vehicle dealers), total national sales peaked in July 2008 and decreased 4.9% before rebounding beginning in February 2010 (red line on **Chart 2**). The current annual growth rate in taxable retail sales is 3.4%, and the rate has been at or above 3.4% for the past year.



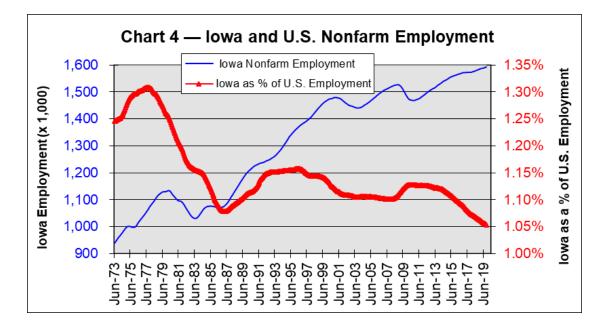
**U.S. New Single-Family Home Sales** — The U.S. Census Bureau produces monthly estimates of U.S. new single-family home sales. The 12-month moving average peaked in November 2005 at 1,279,200 annual units (**Chart 3**). Through November 2019, new home sales for the preceding 12 months totaled 673,000, a decrease of 47.4% from the 2005 peak. There has been moderate improvement in the number of new single-family homes sold over the past two years. The red line on **Chart 3** is read on the left axis and provides the annual total of new home sales. The blue line, read on the right axis, provides the percentage change in the number of annual new home sales compared to the 2005 peak.



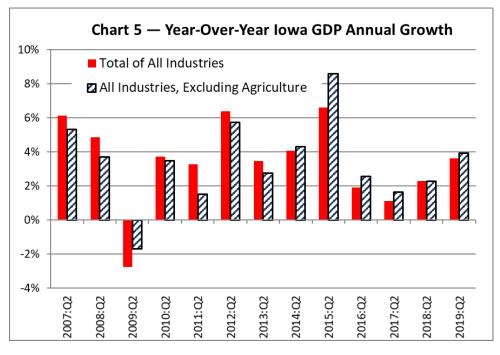
#### Iowa Economy

**Iowa Employment** — After recovering in the mid-1980s from the lingering effects of the farm crisis, lowa's percent of total U.S. employment increased each year for 10 years (1987 through 1996). Iowa nonfarm employment continued to grow through 2000, although Iowa's percent of total U.S. employment began to decline. After the 2000 Iowa employment peak, the Iowa economy lost 38,800 nonfarm jobs (2.6%) before rebounding in late 2003. Iowa nonfarm employment peaked again in October 2008, when the annual average reached 1,526,200 jobs. From that peak, Iowa average annual employment declined 58,800 (-3.9%) jobs and reached a low point in September 2010. The annual employment average has increased by 125,000 jobs in the nine years since September 2010.

lowa's share of total U.S. nonfarm employment declined throughout the economic downturn of the early 2000s as well as the economic recovery that followed, indicating that employment gains in Iowa were not as strong as those of the entire nation. From May 1996 through February 2007, the Iowa/U.S. employment ratio fell from 1.16% of all U.S. nonfarm jobs to 1.09%. Essentially, this ratio shows that in February 2007, 109 of every 10,000 nonfarm jobs in the U.S. were Iowa jobs, down from 116 in 1996. The recent recession was much more severe for the country as a whole, and the Iowa employment ratio rose to 113 by May 2010. Since then, the ratio has declined to 105, the Iowest ratio in the history of the series. **Chart 4** shows the 12-month average of Iowa nonfarm employment as well as the ratio of Iowa employment to U.S. employment since 1973.

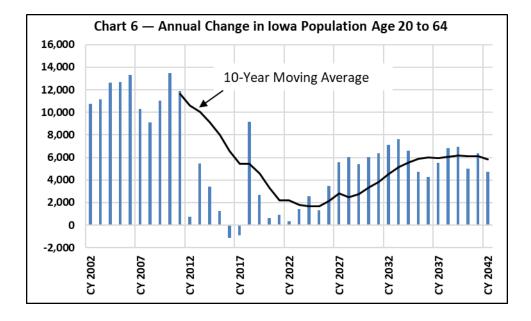


**Iowa Gross Domestic Product** — A state's Gross Domestic Product (GDP) is the value of all the goods and services produced within a state during a given time period. **Chart 5** shows the annual growth in Iowa nominal GDP for the period ending with the second quarter of each calendar year (corresponds to fiscal years). The red bars depict the growth across all industries, while the hashed bars depict growth without the GDP category that includes agricultural production. The data show that, while still growing, Iowa GDP growth for all industries combined has been low in recent years, with growth averaging about 2.2% for the past four years. The graph also shows this same slower growth pattern with agricultural production excluded from the calculations. With agriculture excluded, annual GDP growth has averaged 2.6% over the past four years, considerably below the 5.3% annual average for the previous four years.

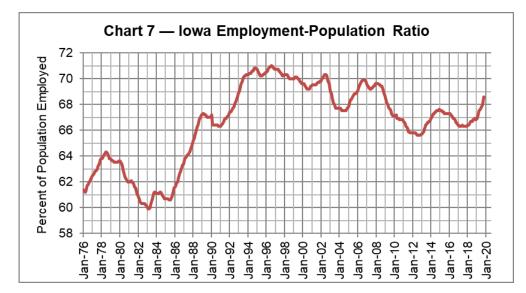


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**Iowa Working-Age Population Growth** — Iowa's population continues to age. Due to the demographic consequences resulting from the national "baby boom" in the years following World War II, the number of lowans near or past the age of 65 is increasing faster than the number of lowans just entering their working years. While the change in working-age population from year to year is not significant, the change over a number of years is significant. **Chart 6** depicts the annual change in the number of lowans age 20 through 64. The population numbers are based on U.S. Census Bureau estimates and future-year projections provided by Regional Economic Models, Inc. (REMI). Extrapolating from **Chart 6**, Iowa's working-age population increased by 116,000 from 2001 through 2011 and by 18,000 for the seven-year period of 2012 through 2018. This decline from a growth rate of 11,600 per year to just 2,600 per year likely presented a significant impediment to the growth in Iowa's workforce and employment in recent years. The REMI projection for 2019 through 2023 calls for a further slowing in Iowa working-age population growth before rebounding somewhat for the second half of the 2020s.

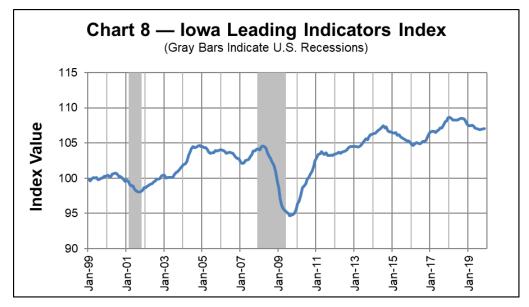


**Labor Force Participation Rate** — The Employment-Population Ratio for a state is equal to the number of people reporting that they are employed divided by the state's estimated noninstitutionalized civilian population age 16 and older. At the start of the last U.S. recession (December 2007), Iowa's Employment-Population Ratio was at 69.6%, meaning that 69.6% of Iowa's civilian, noninstitutionalized population age 16 and over reported having a job. That ranked Iowa seventh highest in the country, with a rate 6.7 percentage points higher than the national average of 62.9%. Employment-Population Ratios declined during and after the recession, both in Iowa and nationally, and have rebounded somewhat since 2012. The Iowa ratio (**Chart 7**) now stands at 68.6%, a significant increase since the postrecession low of 65.6% (fall 2012). The current 68.6% Iowa ratio is the highest in the nation and is 7.8 percentage points above the current national average (60.8%).



A high Employment-Population Ratio is a good thing, as it means a larger portion of a state's population is currently working. However, meaningful increases in employment are more difficult to achieve in high-ratio states within the constraints of the existing population. Over the history of the statistic, no state has recorded an employed population rate higher than 73.0% (Minnesota = 73.0% in 2000 and 2001), and the highest rate achieved in Iowa was 71.0% (1996). With continued aging of the Iowa population, increasing the rate could prove more difficult. Minnesota (68.0%), Nebraska (67.8%), and North Dakota (67.2%) also currently have high ratios. The state with the Iowest ratio is West Virginia (52.7%).

**Iowa Leading Indicators Index (ILII)** — The Iowa Department of Revenue produces a monthly index based on economic indicators. The ILII is derived from seven Iowa-specific economic indicators and one national indicator. The Department designed the ILII to forecast the likely future direction of economic activity in the State of Iowa. The techniques used to build the ILII follow those used by The Conference Board<sup>1</sup> to construct the national leading indicators index. A movement in the ILII for only one month does not produce a clear signal; rather, it is necessary to consider the direction of the index over several consecutive months. The index (depicted in **Chart 8**) reached a peak during March 2008 and then declined for the next 17 months, reaching a low point in August 2009. Since that time, the index has recovered significantly. The index reached a new peak in January 2018 and has been trending lower since that time.



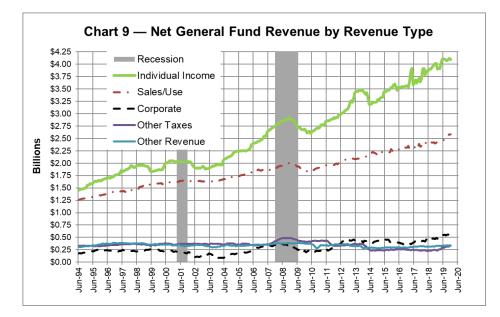
#### Iowa General Fund Revenue

lowa's income, sales/use, and corporate taxes account for over 92.0% of the revenue deposited in the State General Fund (FY 2019 data — net fiscal year basis, excluding transfers). The amount of revenue generated by each of these funding sources depends on the level of economic activity in the State during a fiscal year (employment, consumer expenditures, business and government expenditures, etc.). Assuming other tax factors are equal (tax base and tax rates), a growing economy will produce more tax revenues than a static or declining economy.

The previous paragraphs on the recent condition of the national and lowa economy show the U.S. economy entered a recession in December 2007, and lowa economic activity peaked in the fall of 2008. The U.S. recession was the longest since World War II, ending after 18 months in June 2009. According to current nonfarm employment data, lowa has been adding jobs for just over nine years.

**Chart 9** provides a breakdown of the history of Iowa net General Fund revenue by revenue source. Roughly one-half of Iowa net General Fund revenue comes from the individual income tax, and one-third from the sales/use tax.

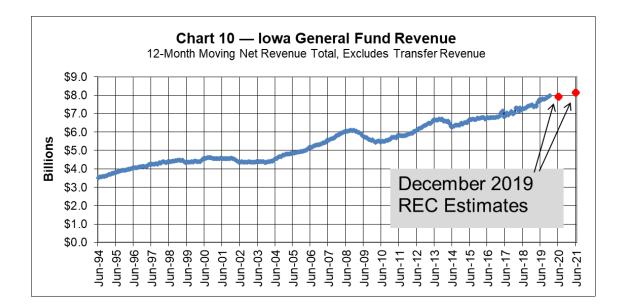
<sup>&</sup>lt;sup>1</sup> The Conference Board, Inc., is a nonprofit global business organization supported by business executives that holds conferences, convenes executives, and conducts business management research. For more information, see the website: <u>www.conference-board.org/us/</u>.



In December 2019 the Revenue Estimating Conference (REC) established an FY 2020 net General Fund revenue growth rate of 2.0%. For FY 2021, the REC estimates growth will be 2.9%. In dollar terms, net revenue is projected to increase \$155.8 million for FY 2020 and \$234.4 million for FY 2021. The REC projection is detailed in the following table.

Revenue Estimating Conference Projection												
	Actual	Estimated										
	FY 2017	FY 2018	FY 2019	FY 2020	FY 2021							
Income Tax	\$4,469.0	\$4,746.7	\$4,944.0	\$4,949.0	\$5,037.5							
Sales/Use Tax	2,812.3	2,941.5	3,045.5	3,224.3	3,332.7							
Corporate Tax	549.7	565.0	706.3	728.6	700.8							
Insurance Tax	114.8	121.8	153.4	149.7	150.2							
Other Taxes	155.3	145.2	167.9	165.8	174.4							
Total Taxes	\$8,101.1	\$8,520.2	\$9,017.1	\$9,217.4	\$9,395.6							
Other Receipts	310.1	310.6	334.5	326.4	329.1							
Gross Tax & Other Receipts	\$8,411.2	\$8,830.8	\$9,351.6	\$9,543.8	\$9,724.7							
Accruals (Net)	73.5	48.0	19.2	6.8	7.2							
Refund (Accrual Basis)	-1,059.8	-1,135.1	-1,131.9	-1,127.0	-1,043.5							
Schl. Infras. Refunds (Accrual)	-460.4	-480.8	-503.1	-522.0	-554.4							
Total Net Receipts	\$6,964.5	\$7,262.9	\$7,735.8	\$7,901.6	\$8,134.0							
Transfers (Accrual Basis)	\$275.5	\$121.0	\$123.0	\$113.0	\$115.0							
Net Receipts Plus Transfers	\$7,240.0	\$7,383.9	\$7,858.8	\$8,014.6	\$8,249.0							
Year-Over-Year Incr./Decr.	\$318.9	\$143.9	\$474.9	\$155.8	\$234.4							
% Growth	4.6%	2.0%	6.4%	2.0%	2.9%							

**Chart 10** provides the 12-month moving total of net General Fund revenue, excluding transfers. **Chart 10** includes the REC estimates for net General Fund revenue, with the FY 2020 and FY 2021 estimates marking the path revenue must travel over the next 18 months to achieve the estimates.



Revenue Estimates Website: <u>www.legis.iowa.gov/publications/fiscal/quarterlyRevenueEstimate</u> Iowa Economic Trends <u>www.legis.iowa.gov/publications/fiscal/economicTrends</u>

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Revenue and Economic Outlook | LSA – Fiscal Services Division

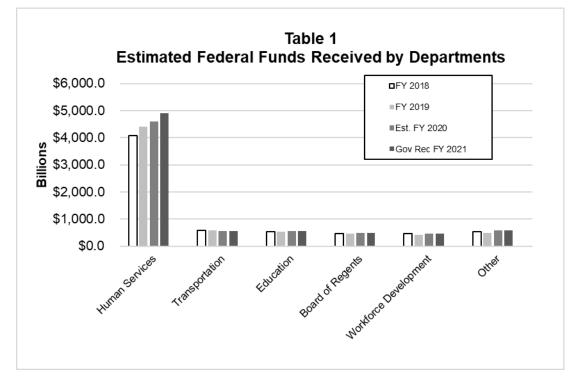


# **Federal Funds**

Fiscal Staff: Deb Kozel Angel Banks-Adams Analysis of Governor's Budget

# FEDERAL FUNDS

It is estimated that Iowa will receive a total of \$7.532 billion in federal funds in FY 2021, which represents an increase of \$306.8 million (4.25%) compared to estimated FY 2020. The Department of Human Services (DHS) will receive an estimated 65.05% of the federal funds allocated to Iowa in FY 2021. The majority of the federal funds received by the DHS are distributed to the Medicaid Program. **Table 1** shows the major recipients of the estimated FY 2021 federal funds compared to FY 2018, FY 2019, and estimated FY 2020.



# Federal Programs and Federal FY 2020 Budget Update

On December 17, 2019, Congress approved two appropriation spending packages, which included the following:

- <u>H.R. 1158</u> appropriates \$860.3 billion for 2020 to the following:
  - \$767.6 billion in base funding (includes \$630.6 billion for defense and \$137.0 billion for nondefense).
  - \$70.9 billion in Overseas Contingency Operations defense spending.
  - \$17.5 billion in disaster-designated spending (nearly all for the Disaster Relief Fund).
  - \$2.5 billion in census-designated spending.
  - \$1.8 billion in emergency-designated spending (for expenses related to the consequences of natural disasters that occurred in 2019).
- <u>H.R. 1865</u>, the Further Consolidated Appropriations Act, appropriates \$539.9 billion for the following:
  - \$184.9 billion for Labor, Health and Human Services, Education, and related agencies.
  - \$24.0 billion for Agriculture, Rural Development, and Food and Drug Administration.
  - \$48.3 billion for Energy and Water Development.
  - \$38.2 billion for the Interior, Environment, and related agencies.

- \$5.1 billion for the Legislative Branch.
- \$110.4 billion for Military Construction, Veteran Affairs, and related agencies.
- \$54.7 billion for State, Foreign Operations, and related agencies.
- \$74.3 billion for Transportation, Housing and Urban Development, and related agencies.

## **Federal Funds Received**

**Table 2** provides the history of federal funds received by Iowa departments for FY 2018, FY 2019, and estimated FY 2020, and includes the Governor's Recommendations for FY 2021.

Estimated E				
	ederal Funds R	leceived by De	partments	
(Dol	llars in Millions)			
				Gov Rec FY 2021 vs.
Actual	Actual	Estimated	Gov Rec	Estimated
FY 2018	FY 2019	FY 2020	FY 2021	FY 2020
\$4,086.8	\$4,416.1	\$4,593.1	\$4,899.8	\$306.7
575.0	589.5	562.5	562.5	0.0
529.3	532.3	545.0	545.5	0.5
463.0	454.6	489.4	489.4	0.0
456.3	423.2	452.0	453.0	1.0
124.7	128.7	137.2	141.9	4.7
63.0	45.1	65.8	65.8	0.0
67.5	65.9	66.5	67.5	1.0
289.0	246.4	313.9	306.8	-7.1
\$6,654.7	\$6,901.9	\$7,225.5	\$7,532.3	\$306.8
	Actual FY 2018 \$4,086.8 575.0 529.3 463.0 456.3 124.7 63.0 67.5 289.0	FY 2018         FY 2019           \$4,086.8         \$4,416.1           575.0         589.5           529.3         532.3           463.0         454.6           456.3         423.2           124.7         128.7           63.0         45.1           67.5         65.9           289.0         246.4	Actual FY 2018Actual FY 2019Estimated FY 2020\$4,086.8\$4,416.1\$4,593.1575.0589.5562.5529.3532.3545.0463.0454.6489.4456.3423.2452.0124.7128.7137.263.045.165.867.565.966.5289.0246.4313.9	Actual FY 2018         Actual FY 2019         Estimated FY 2020         Gov Rec FY 2021           \$4,086.8         \$4,416.1         \$4,593.1         \$4,899.8           \$575.0         589.5         562.5         562.5           529.3         532.3         545.0         545.5           463.0         454.6         489.4         489.4           456.3         423.2         452.0         453.0           124.7         128.7         137.2         141.9           63.0         45.1         65.8         65.8           67.5         65.9         66.5         67.5           289.0         246.4         313.9         306.8

# Federal Funds Tracking: Grants Enterprise Management System

The Iowa <u>Grants Enterprise Management System</u> (GEM\$) is operated by the Department of Management (DOM) and is designed as a resource for State agencies and local governments for researching and applying for federal grant opportunities and tracking the award of funding if granted. The System:

- Manages the reporting of grants applied for and received by State agencies.
- Posts State grants available for application.
- Manages State agency awards to government entities, nonprofit organizations, private businesses, and individuals. This includes the grant application, selection, award/contracting, monitoring, communications, modification, reporting, closeout, and financial management processes.

The GEM\$ also enables State departments to collaborate on grants when possible. Agencies currently using GEM\$ to report their awards include the following:

- Department of Administrative Services
- Economic Development Authority
- Department of Education
- Department of Management
- Department of Homeland Security and Emergency Management
- Iowa Commission on Volunteer Service
- Governor's Office of Drug Control Policy
- Department of Public Health
- Department of Cultural Affairs

- Department of Public Defense
- Department of Public Safety
- Department of Justice
- Department of Corrections
- Iowa College Student Aid Commission
- Department of Agriculture and Land Stewardship
- Department of Natural Resources
- Attorney General
- Iowa Vocational Rehabilitation Services

Federal Funds | LSA – Fiscal Services Division

# Federal Funds

- Civil Rights Commission
- Department for the Blind
- Department on Aging

- Department of Transportation
- Iowa Public Television
- Judicial Branch

# Related Websites

Federal Funds Information for States: <u>www.ffis.org</u> Government Accountability Office: <u>www.gao.gov</u> GEM\$: <u>www.iowagrants.gov</u>

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Medical Assistance Program (Medicaid)

Fiscal Staff: Jess Benson

Analysis of Governor's Budget

# **MEDICAL ASSISTANCE PROGRAM (MEDICAID)**

#### Fiscal Year 2020 and 2021 Governor's Recommendations

The Governor is recommending a supplemental appropriation of \$89.0 million for FY 2020, which matches the Medicaid Forecasting Group's estimate. The main factor for the supplemental appropriation is the increase in capitation rates for the managed care organizations (MCOs). The supplemental need is detailed at the bottom of the next page.

The Governor is recommending a General Fund increase of \$167.0 million for FY 2021. The increase funds Medicaid at the Forecasting Group's estimated need. The recommendation also includes a number of provider rate increases and other initiatives including: \$8.0 million for nursing facility rebasing, \$3.3 million for Home and Community-Based Services (HCBS) provider rate increases, \$2.7 million for substance use disorder (SUD) residential services, \$3.3 million for SUD outpatient treatment, and \$5.0 million to expand telehealth services. These recommendations are part of the Governor's Supporting Strong and Healthy Families program initiative. A detailed list of the Governor's FY 2020 and FY 2021 recommendations are illustrated in **Table 1** below.

#### Table 1 Medicaid Funding Governor's Recommended Changes FY 2020 and FY 2021

Revenue Changes	FY 2020	FY 2021
General Fund Appropriation Change	\$ 88,982,734	\$ 167,043,700
Total Revenue Changes	\$ 88,982,734	\$ 167,043,700
Expenditure Changes		
Salary Adjustment	\$ 0	\$ 4,829
Nursing Facility Rebase	0	8,000,000
Home and Community-Based Services Provider Rate Increase	0	3,300,000
Substance Use Disorder Residential Services	0	2,725,690
Substance Use Disorder Outpatient Treatment Services	0	3,339,930
Telehealth Services	 0	 5,000,000
Total Expenditure Changes	\$ 0	\$ 22,370,449
Grand Total	\$ 88,982,734	\$ 144,673,251
Forecasting Group Estimated Need*	\$ -88,982,734	\$ -144,673,251
Surplus/(Shortfall)	\$ 0	\$ 0

\*Forecasting Group estimate does not include increases in capitation rates for the MCOs in FY 2021.

## Medicaid Forecast FY 2019 Through FY 2021

**Table 2** below shows actual and estimated revenues and expenditures for FY 2019 through FY 2021. The Medicaid Forecasting Group, consisting of staff members from the Department of Human Services, the Department of Management (DOM), and the Fiscal Services Division of the Legislative Services Agency (LSA), met on December 20, 2019, to discuss estimated Medicaid expenditures for FY 2020 and FY 2021. The Medicaid Forecasting Group meets periodically to discuss revenues and expenditures and develop estimates for the current and upcoming fiscal years.

Medicaid ended FY 2019 with a \$87.9 million surplus. Of that, \$81.4 million was due to funds set aside for the final capitation payment for UnitedHealthcare, and the remaining \$6.5 million was for payments related to the FY 2018 and FY 2019 pharmacy carve-out, both of which will be paid in FY 2020.

	 Actual FY 2019		Estimated FY 2020	Estimated FY 2021
Medicaid Funding				
Carryforw ard from Previous Year	\$ 36,170,463	\$	87,888,114	\$ 0
Palo Replacement Generation Tax	1,408,668		1,204,161	602,080
Health Care Trust Fund	202,680,114		204,545,241	203,940,000
Nursing Facility Quality Assurance Fund	34,138,988		57,735,513	58,570,397
Hospital Trust Fund	33,920,554		33,920,554	33,920,554
Medicaid Fraud Fund	612,518		150,000	150,000
Transfer Decategorization Reversion	2,932,149		500,000	0
CFS Foster Care Transfer	 5,000,000		0	 0
Total Non-General Fund Sources	\$ 316,863,454	\$	385,943,583	\$ 297,183,031
General Fund Appropriation	1,337,646,375		1,427,381,675	1,427,381,675
General Fund Supplemental	 150,300,000		0	 0
Total General Fund Sources	\$ 1,487,946,375	\$	1,427,381,675	\$ 1,427,381,675
Total Medicaid Funding	\$ 1,804,809,829	\$	1,813,325,258	\$ 1,724,564,706
Estimated State Medicaid Need	\$ 1,572,484,966	\$	1,829,576,593	\$ 1,885,281,361
FMAP Changes	-58,940,360		-53,120,556	-32,412,311
Health and Wellness Program Expenditures	7,200,000		16,900,000	13,454,459
Adjustment Due to Gov. Line Item Veto	-195,000		-195,000	0
MCO Capitation Increase	109,907,245		67,834,927	0
Risk Corridor Payments	21,817,026		0	0
Habilitation Risk Pool Adjustment	40,425,283		0	0
MCO Incentives	9,600,000		0	0
CY 2018 Health Insurer Fee Payment	14,622,555		0	0
FY 2020 Appropriations Act Changes	0		27,926,781	0
Nursing Facility Rebase	0		13,385,247	0
Adult and Children MH Funding	 0		0	 2,914,448
Total Estimated Medicaid Need	\$ 1,716,921,715	\$	1,902,307,992	\$ 1,869,237,957
Balance (Underfunded If Negative)	\$ 87,888,114	\$	-88,982,734	\$ -144,673,251
MCO – Managed Care Organization FMAP – Federal Medical Assistance Percentag	– Child and Family - Mental Health	Servi	ices	

## Table 2 Medicaid Balance Sheet

For FY 2020, the Forecasting Group estimates Medicaid will need \$89.0 million above what was appropriated in <u>HF 766</u> (FY 2020 Health and Human Services Appropriations Act). The following factors are cited:

- \$67.0 million for FY 2020 MCO capitation rate increases.
- \$4.0 million due to lower revenues to the Health Care Trust Fund.
- \$4.4 million due to lower drug rebates and other cost recoveries.

• \$13.6 million due to other miscellaneous costs related to enrollment and other revenue and expenditure changes.

For FY 2021, the Forecasting Group estimates Medicaid will need \$144.7 million. This does not include an increase in capitation payments to the MCOs for FY 2021, but does include the following:

- An increase of \$89.0 million to replace the unfunded need from FY 2020.
- An increase of \$900,000 due to lower revenue from the Health Care Trust Fund, Palo Replacement Generation Tax revenue, and decategorization revenue.
- An increase of \$35.5 million for MCO and fee-for-service enrollment increases and other revenue and expenditure changes.
- An increase of \$26.4 million due to the reinstatement of the federal Health Insurer Fee.
- An increase of \$15.6 million for Medicare Part A and B premium payments and the Medicare Part D clawback payment.
- A decrease of \$6.6 million due to an increase in drug rebates and other recoveries.
- An increase of \$3.0 million for increased funding related to adult and children's mental health programs.
- A net decrease of \$19.0 million to reflect the increase in the regular Federal Medical Assistance Percentage (FMAP) rate. The impact from the FMAP rate increase is offset by a decrease from 91.5% to 90.0% in the Iowa Health and Wellness Plan FMAP rate.
- This request does not reflect any increase in MCO capitation rates for FY 2021.

#### Medicaid Income and Eligibility

Medicaid is funded jointly by State and federal funds to provide health care services to low-income persons who are elderly, blind, disabled, pregnant, under age 21, or members of families with dependent children.

The Iowa Medicaid Program covers individuals at various levels of income as allowed under federal law. To be eligible for Medicaid, an individual must meet income requirements and qualify as a member of an eligible category.

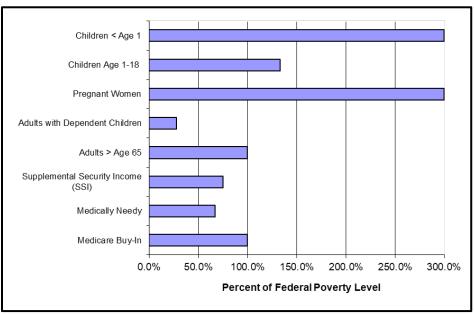


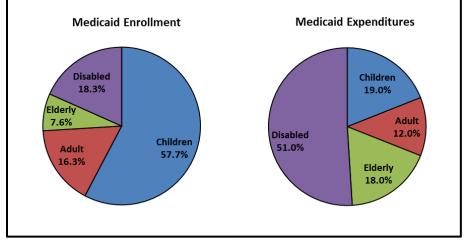
Chart 1 Medicaid Eligibility by Income Level

**Chart 1** shows the maximum income level for children, pregnant women, adults with dependent children, adults over age 65, recipients of Supplemental Security Income (SSI), the Medically Needy Program, and the Medicare Buy-In Program. The income levels are based on the percentage of the Federal Poverty

Level (FPL) calculated annually by the federal government and vary by the size of the household. The FPL for a family of four was \$25,750 for 2019. The 2020 amount will be released at the end of January.

**Chart 2** shows a comparison of enrollment and expenditures by eligibility category. In FY 2019, an average of 428,601 lowans were enrolled in Medicaid. Of the total, 57.7% were children, 16.3% were adults with dependent children, 18.3% were disabled, and 7.6% were elderly. Medicaid expenditures for FY 2019 totaled \$5.700 billion. Of the total expenditures, 19.0% was for children, 12.0% was for adults with dependent children, 51.0% was for the disabled, and 18.0% was for the elderly. While children account for 57.7% of the enrollment, they consume only 19.0% of Medicaid expenditures. Elderly and disabled individuals account for 25.9% of enrollment and utilize 69.0% of expenditures.

Chart 2 FY 2019 Medicaid Enrollment vs. Expenditures



#### Enrollment

**Chart 3** shows that Medicaid enrollment growth over the past five years has remained slow and steady. Medicaid enrollment grew by 0.7% in FY 2012 and 1.9% in FY 2016. The growth rate was 1.3% in FY 2017, 0.3% in FY 2018, and 1.0% in FY 2019.

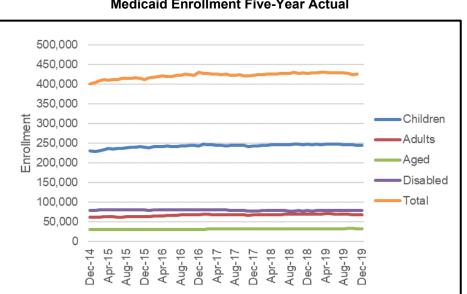


Chart 3 Medicaid Enrollment Five-Year Actual

Medical Assistance (Medicaid) | LSA – Fiscal Services Division

Current enrollment through December 2019 was 425,003, a decrease of 4,545 individuals year-to-date. Enrollment tends to fluctuate by several thousand members each month as members enter and exit the Program. The Fiscal Services Division of the LSA is projecting flat enrollment growth for FY 2020 and 0.8% growth in FY 2021.

## Managed Care

lowa Medicaid is managed by two health care MCOs, Amerigroup and Iowa Total Care, Inc., and two dental MCOs, Delta Dental and MCNA Dental.

All managed care reports and a variety of other reports compiled by the DHS are available here: <u>dhs.iowa.gov/ime/about/performance-data</u>. In addition, the General Assembly established a Health Policy Oversight Committee to receive updates; review data, public input, and concerns; and make recommendations for improvements to and changes in law or rule regarding Medicaid managed care. The Committee is required to meet at least twice annually during the legislative interim. The Committee met on September 20, and December 2, 2019. For more information, please visit the committee website at: <u>www.legis.iowa.gov/perma/010920193216</u>.

#### **Revenues and Expenditures**

**Table 3** shows actual Medicaid expenditures for FY 2017 through FY 2019 and projected expenditures for FY 2020 and FY 2021. The four largest categories that drive Medicaid costs are hospitals (inpatient and outpatient treatment), nursing homes, pharmaceuticals, and physician costs.

State Medicaid Ex (Do	per	able 3 nditures s in Millio		II State	Fui	nds
		State Actual	-	MAP Cost		djusted ite Total
FY 2017 Actual	\$	1,863.4	\$	-58.9	\$	1,804.5
FY 2018 Actual		1,698.5		-66.6		1,631.9
FY 2019 Actual		1,775.9		-58.9		1,716.9
FY 2020 Projected Need		1,955.4		-53.1		1,902.3
FY 2021 Projected Need		1,901.7		-32.4		1,869.3
*Note: Projected expenditure						

forecasting group for FY 2020 and FY 2021. The FY 2021 estimate does not include increases in capitation rates for MCOs.

As **Table 3** illustrates, Medicaid expenditures fluctuated significantly from FY 2017 to FY 2021. One of the driving factors of this fluctuation was the change in the FMAP rate, which is the federal/state funding formula for Medicaid and is based on a rolling three-year average of per capita income. Over the five-year time period shown, the FMAP rate has shifted back in the State's favor by 6.54%, saving the State an estimated \$270.0 million. In addition to the FMAP change, a number of other factors have contributed to significant changes in Medicaid expenditures, including:

- Beginning April 1, 2016, the majority of the Medicaid Program was shifted under the management of three MCOs. The move to managed care was estimated to save the State in excess of \$100.0 million through the first contract period, which ran through FY 2017. In FY 2018 through FY 2020, there has been \$234.4 million in capitation rate increases for the MCOs. MCO capitation rates have not yet been negotiated for FY 2021.
- There has been significant shifting of payments from one fiscal year to another over the past several years due to the State not being able to process payments within the fiscal year. This has led to significant carryforward and expenditures being depressed in one year and inflated in the next year.
- The FMAP rate for the newly eligible population covered by the Iowa Health and Wellness Plan decreased from 100.0% federal match to 97.5% federal match in FY 2017, to 94.5% in FY 2018, to 93.5% in FY 2019, to 91.5% in FY 2020, and to 90.0% in FY 2021. The shift in funding from the

federal to the State government means Iowa was responsible for approximately \$72.0 million over that time period. Once the rate shifts to 90.0% in FY 2021, it will remain unchanged unless changed by the federal government.

 Over the past five years, the General Assembly has enacted a number of rate increases for providers, including increases for nursing facilities, home health care providers, and HCBS waiver providers. The General Assembly has also provided funds to reduce the waiting lists for HCBS services and for children's and adult mental health services.

#### Federal Age Limit for Tobacco Raised to 21

On December 20, 2019, Public Law <u>116-94</u> (Further Consolidated Appropriations Act, FFY 2020) was enacted, which raised the age limit to purchase any tobacco or vaping product to 21 years of age or older and directed the federal Food and Drug Administration to publish rules to update these regulations within 180 days. This will likely lead to a decrease in the number of individuals using tobacco and the amount of revenue raised by the tobacco tax.

All State tobacco taxes are deposited in the Health Care Trust Fund and then appropriated to Medicaid, though vaping products are not subject to the tobacco tax. In FY 2019, the Medicaid Program received \$202.7 million in tobacco tax revenue. That number is estimated at \$204.5 million in FY 2020 and \$203.9 million in FY 2021 before the impact of the federal age limit change. The LSA is working with the Executive Branch to determine the impact of the age limit change on revenues to the Health Care Trust Fund and the Medicaid Program.

Although increasing the age limit to purchase tobacco products will have a short-term impact on Health Care Trust Fund revenue, it will likely result in significant long-term cost avoidance for the Medicaid Program if fewer individuals use tobacco.

#### FY 2021 FMAP Rate

The federal Bureau of Economic Analysis released final state per capita personal income data for 2018 on September 24, 2019. This allows states to calculate the final FY 2021 FMAP rates. The FY 2021 FMAP rates are based on per capita personal incomes for calendar years 2016 through 2018. These rates are calculated on a federal fiscal year basis, but the numbers in this document have been blended to reflect State fiscal year (SFY) 2021. Iowa's FY 2021 FMAP rate increased by 0.73% to 61.61%. This means for every dollar spent on the Medicaid Program, the federal government will pay \$0.6161 and Iowa will pay \$0.3839. The FMAP change is 0.50% less than the preliminary estimate that was released in March 2019.

The FMAP increase indicates that Iowa's economy is not doing as well compared to other states, resulting in a larger share of the total FMAP for Iowa. This is the fifth year in a row that the FMAP rate has moved back in the State's favor, meaning Iowa pays less. Prior to that, the rate declined 8.2% from FY 2010 to FY 2016.

Table 4

Regular	State Me	dicaid FM	AP Rate
State			
Fiscal	Federal	State	Federal %
Year	Share	Share	Change
FY 2017	56.28%	43.72%	1.21%
FY 2018	58.05%	41.96%	1.76%
FY 2019	59.57%	40.43%	1.52%
FY 2020	60.88%	39.12%	1.31%
FY 2021	61.61%	38.39%	0.73%

LSA Staff Contact: Jess R. Benson (515.281.4611) jess.benson@legis.iowa.gov



# School Aid

Fiscal Staff: Michael Guanci

Analysis of Governor's Budget

# STATE SCHOOL AID

### FY 2020 State School Aid

During the 2019 Legislative Session, the General Assembly enacted <u>HF 306</u> (School Finance — State Percents of Growth — Property Tax Replacement Payments Act), which included establishing the FY 2020 State percent of growth for regular State school aid and the State categorical supplements at 2.06%.

The total amount generated for school districts in FY 2020 includes:

 \$4.810 billion for the total combined district cost, an increase of \$105.3 million (2.24%) compared to FY 2019. The amount, in general, represents the total funding of State aid and school property taxes for school districts and Area Education Agencies (AEAs) generated through the school aid formula. The combined district cost does not include preschool formula funding.

Program funding changes in the combined district cost include:

- An increase of \$78.6 million (2.39%) for the regular program amount. The regular program funding level accounts for approximately 70.0% of the combined district cost.
- An increase of \$5.6 million (2.53%) in funding for AEA programs. This includes special education support services, media services, and educational services, and includes the AEA statewide State aid reduction.
- An increase of \$10.7 million (2.03%) in total State categorical supplements (teacher salary, professional development, early intervention, and teacher leadership).
- \$3.296 billion for total State aid, an increase of \$78.2 million (2.43%) compared to FY 2019. The State General Fund portion of school aid totals \$3.285 billion, an increase of \$77.9 million (2.43%) compared to FY 2019. The State aid amounts include:
  - \$10.1 million transferred from the Secure an Advanced Vision for Education (SAVE) Fund to the Property Tax Equity and Relief (PTER) Fund for targeted property tax relief through the school aid formula.
  - An additional \$15.0 million reduction in State aid to the AEAs as required in <u>SF 638</u> (State and Local Government and Regulatory Matters — Appropriations and Miscellaneous Changes Act). This reduction is in addition to the \$7.5 million statutory reduction implemented annually.
  - \$62.6 million in Property Tax Replacement Payment (PTRP) funding. This provision requires State aid to account for the entire increase in the cost per pupil amount due to the State percent of growth in FY 2020 as specified in Iowa Code section <u>257.16B</u>, which fixes the State obligation at \$110 per student for the year.
  - \$537.9 million for the State categorical supplements, an increase of \$10.7 million compared to FY 2019. This includes \$305.0 million for the teacher salary supplement for districts and AEAs, \$34.6 million for the professional development supplement for districts and AEAs, \$35.6 million for the district early intervention supplement, and \$162.7 million for the district teacher leadership supplement.
  - \$86.2 million for preschool formula funding, an increase of \$3.9 million (4.76%) compared to FY 2019. The preschool formula funding is included in the State aid amount; however, it is not included in the combined district cost total.

- \$1.563 billion in school aid property taxes (including adjustments for the commercial and industrial valuations), an increase of \$32.2 million (2.11%) compared to FY 2019. This includes:
  - \$948.3 million for the uniform levy (adjusted for the commercial and industrial rollback), an increase of \$43.0 million compared to FY 2019. This increase is a direct result of increased assessed valuations.
  - \$614.1 million in the additional levy amount, a decrease of \$10.7 million (-1.72%) compared to FY 2019 (adjusted for the commercial and industrial rollback).

#### Estimated FY 2021 State School Aid

During the 2019 Legislative Session, the General Assembly did not establish the State percent of growth for FY 2021. If no rate is established during the 2020 Legislative Session, the State percent of growth rates will default to 0.00%. The Governor is recommending an estimated General Fund appropriation of \$3.381 billion for State aid to schools in FY 2021. This amount is intended to reflect a supplemental State aid percent of growth rate of 2.50% and an additional \$15.0 million reduction to AEAs in addition to the statutory reduction of \$7.5 million specified in the Iowa Code. It also reflects an adjustment to the PTRP funding per student from \$110 to \$131 per student. The amount further reflects an increase of \$1.0 million for the addition of work-based learning (WBL) coordinators to the positions covered by operational sharing. This recommendation is part of the Governor's Preparing a Future Ready Iowa program initiative.

Estimates for FY 2021 are preliminary (based on available data and assumptions as of January 2020) and are subject to change. Variables that are currently estimated include:

- Taxable valuations A statewide growth projection of 4.92% was agreed upon by the Department of Management (DOM) and the Legislative Services Agency (LSA) for FY 2021. The growth projection was additionally applied to commercial and industrial valuations on a statewide basis.
- Budget enrollments Enrollment projections are provided by the Department of Education. The
  estimated increase for FY 2021 is 0.50% and is intended to reflect the 2019-2020 certified enrollment
  figures, which will serve as the FY 2021 budget enrollment.
- Pupil weighting This includes statewide growth assumptions and a 1.54% increase in special education weightings, a -1.94% decrease in sharing supplementary weighting, a -0.76% decrease in at-risk formula supplementary weighting, and a 2.63% increase in Limited English Proficient (LEP) supplementary weighting.

Any variations in assumptions used to calculate these variables will impact the information provided for FY 2021.

The following analysis is based on the Governor's recommendation of a 2.50% State percent of growth rate for FY 2021. At 2.50% growth, estimated funding amounts include:

- \$4.952 billion for the total combined district cost, an increase of \$142.6 million (2.96%) compared to FY 2020. The amount, in general, represents the total funding of State aid and school property taxes for school districts and AEAs generated through the school aid formula (the combined district cost does not include preschool formula funding). Program funding changes in the combined district cost include:
  - An increase of \$101.1 million (3.01%) for the regular program district cost. Additionally, the regular program budget guarantee provision is estimated to total \$7.7 million with 100 districts eligible.
  - An increase of \$7.3 million (3.23%) in funding for AEA programs. *The Governor is recommending an additional reduction of \$15.0 million in State aid to AEAs.* The recommended AEA reduction total of \$22.5 million (\$7.5 million of which is statutory) maintains an additional State aid reduction as applied in FY 2020 and previous years.
  - An increase of \$15.9 million (2.96%) in total State categorical supplements. The increase includes AEA and district categorical funds.

- \$3.391.5 billion for total State aid, an increase of \$95.9 million (2.91%) compared to FY 2020. The State General Fund portion of school aid total is \$3.381 billion, an increase of \$95.7 million (2.91%) compared FY 2020. Included in the State aid amounts are:
  - An estimated \$10.4 million transferred from the SAVE Fund to the PTER Fund for targeted property tax relief through the school aid formula.
  - \$75.1 million in PTRP funding. The Governor is recommending an increase in the PTRP State cost per pupil to reflect the property tax portion of the increase in the State cost per pupil. This provision requires State aid to account for the entire increase in the cost per pupil amount due to the State percent of growth in FY 2020 as specified in <u>HF 306</u>. If not amended, the impact of this provision will continue in future years and under current law totals \$110 per pupil. The Governor is recommending the PTRP payment per student be increased to \$131 per pupil.
  - \$553.8 million for the State categorical supplements, an increase of \$15.9 million (2.96%). This
    includes \$314.0 million for the AEA and school district teacher salary supplement, \$35.6 million
    for the AEA and school district professional development supplement, \$36.6 million for the school
    district early intervention supplement, and \$167.6 million for the school district teacher leadership
    supplement.
  - \$1.0 million for the addition of WBL coordinators as an allowed job function under operational sharing. Approved sharing for WBL coordinators would generate the equivalent of 3.0 students in supplementary weighting and be funded by a combination of State aid and property taxes.
  - \$88.2 million for preschool formula funding, an increase of \$2.0 million (2.37%) compared to FY 2020. The preschool formula funding is included in the State aid amount but is not included in the combined district cost total.
- \$1.613 billion in school aid property taxes, an increase of \$50.9 million compared to FY 2020. This includes:
  - \$995.5 million for the uniform levy (adjusted for the commercial and industrial rollback), an increase of \$47.2 million (4.98%) compared to FY 2020. This increase is a direct result of an estimated increase in assessed valuations.
  - \$617.9 million in the additional levy amount, an increase of \$3.7 million (0.61%) compared to FY 2020 (adjusted for the commercial and industrial rollback). Generally, this increase can be attributed to the budget guarantee amount, the 2.50% State percent of growth rate used for this analysis, and the adjustment to the PTRP per student payment.

# Transportation Equity Fund

During the 2019 Legislative Session, the General Assembly enacted <u>HF 307</u> (School Finance — Regular State Cost Per Pupil — School Transportation Funding Act), which established a standing appropriation of \$19.0 million to the Transportation Equity Fund in FY 2020. The Act specifies that the standing appropriation may grow at the same rate as a categorical under the categorical State percent of growth beginning in FY 2021.

The Governor is recommending an appropriation of \$24.5 million to the Transportation Equity Fund in FY 2021. This recommendation is part of the Governor's Preparing a Future Ready Iowa program initiative. This increase includes \$475,000 (2.50%), which reflects the categorical State percent of growth, plus an additional \$5.0 million for a total increase of \$5.5 million (28.8%) compared to estimated FY 2020.

The following table includes additional information on program funding sources and other miscellaneous information.

State Percent of Growth: 2.50%	Sta	te Cost Per F	Pupil:	\$7,052	Stat	e Suppleme	ental Aid: \$17
AEA Reduction: <b>\$7,500,000</b>		ditional Reduc 5,000,000	tion:			al AEA Redu , <b>500,000</b>	iction:
Program Funding:		FY 2020		Est. FY 2021	Est.	Change	% Chang
Regular Program District Cost	\$	3,364.1	\$	3,465.2	\$	101.1	3.01
Regular Program Budget Adjustment	•	9.8	•	7.7		-2.1	-21.15
Supplementary Weighting (District)		104.8		106.7		1.9	1.80
Special Education Instruction (District)		460.2		479.1		18.9	4.10
Teacher Salary Supplement (District)		288.6		297.1		8.5	2.949
Professional Development Supplement (District)		32.7		33.7		1.0	2.95
Early Intervention Supplement (District)		35.6		36.6		1.0	2.95
Teacher Leadership Supplement (District)		162.7		167.6		4.8	2.98
AEA Special Ed Support District Cost		167.3		172.6		5.2	3.14
AEA Special Ed Support Adjustment		1.4		1.1		-0.3	-22.00
AEA Media Services		29.3		30.2		-0.5	2.99
AEA Ed Services		29.3 32.4		33.3		1.0	2.99
		32.4 16.4		33.3 16.9		0.5	2.90
AEA Teacher Salary Supplement							
AEA Professional Development Supplement		1.9		2.0		0.1	3.19
Dropout and Dropout Prevention		124.9		124.9		0.0	0.00
Combined District Cost	\$	4,809.6	\$	4,952.1	\$	142.6	2.96
Statewide Voluntary Preschool Program	\$	86.2	\$	88.2	\$	2.0	2.37
state Aid:		FY 2020		Est. FY 2021	Est.	Change	% Chang
Regular Program	\$	1,903.0	\$	1,932.9	\$	29.9	1.57
Supplementary Weighting		89.5		90.8		1.3	1.45
Special Education Weighting		401.6		418.1		16.5	4.11
Property Tax Adjustment Aid (1992)		7.7		7.4		-0.4	-4.92
Property Tax Replacement Payment (PTRP)		62.6		75.1		12.4	19.80
Adjusted Additional Property Tax - General Fund		24.0		24.0		0.0	0.00
Statewide Voluntary Preschool Program		86.2		88.2		2.0	2.37
Minimum State Aid		0.0		0.0		0.0	
Work-Based Learning Coordinators		0.0		1.0		1.0	100.00
State Aid from General Fund	\$	3,285.4	\$	3,381.1	\$	95.7	2.91
*Excess from SAVE Fund		10.1		10.4		0.3	2.67
Total State Aid (Includes Non-General Fund)	\$	3,295.6	\$	3,391.5	\$	95.9	2.91
ocal Property Tax:		FY 2020		Est. FY 2021	Est.	Change	% Chang
Uniform Levy Amount	\$	948.3	\$	995.5	\$	47.2	4.98
Additional Levy		614.1		617.9		3.7	0.61
Total Levy to Fund Combined District Cost	\$	1,562.5	\$	1,613.4	\$	50.9	3.26
Comm/Ind - Uniform Levy Replacement		22.8		21.9		-0.9	-3.95
Comm/Ind - Additional Levy Replacement		14.9		14.5		-0.4	-2.73
liscellaneous Information:		FY 2020		Est. FY 2021	Est.	Change	% Chang
State Cost Per Pupil	\$	6,880	\$	7,052	\$	172	2.50
Number of Districts with Budget Adjustment		114		100		-14	-12.28
Percent of Districts with Budget Adjustment		34.86%		30.58%			
Statewide Categoricals Total	\$	537.9	\$	553.8	\$	15.9	2.96
Property Tax Relief Payment Per Per Pupil		110		131		21	19.09
Statewide AEA Funding Reduction		-22.5		-22.5		0.0	0.00
Statewide AEA Funding		226.2		233.6		7.3	3.23
		-				-	

Notes:

Totals may not sum due to data duplication and exclusion. For example, other funds are provided by State Aid but not included in the State Aid section because the funds are represented in the Program Funding section listed above.

The provision for minimum State aid requires that the State provide at least \$300 per student.

\*Secure an Advanced Vision for Education (SAVE) Fund.

Sources: Department of Management (School Aid File), LSA analysis and calculations

## **Additional Information on School Aid Funding**

Additional information is available on the LSA website and includes the following:

- Budget Unit Briefs:
  - State Foundation School Aid
  - <u>Transportation School Equity</u>
- Fiscal Topics:
  - <u>School Aid District Cost Per Pupil Differences Between School Districts</u>
  - <u>School Aid Additional Levy Components</u>
  - <u>School District Reorganization Incentives</u>
  - Instructional Support Program
  - <u>School Aid Income Surtaxes</u>
  - <u>Transportation Equity Program</u>
- Estimates and other information related to School Foundation Aid Formula: K-12 Education Funding.
- Presentation: Dollars and Doughnuts School Aid

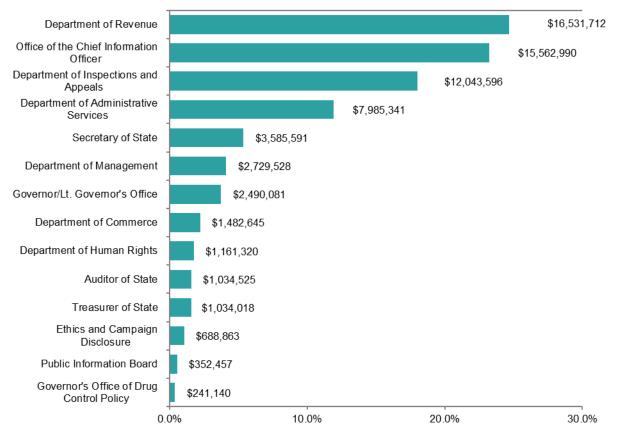
LSA Staff Contact: Michael Guanci (515.725.1286) michael.guanci@legis.iowa.gov

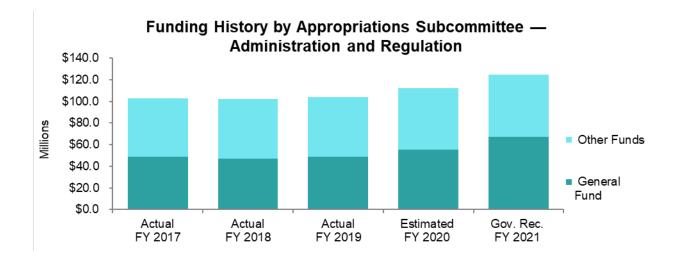


# Administration and Regulation Appropriations Subcommittee

Fiscal Staff: Angel Banks-Adams Chris Ubben Analysis of Governor's Budget

# FY 2021 General Fund Governor's Recommendations Total: \$66,923,807

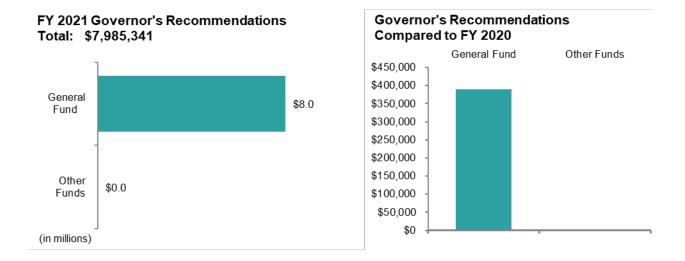


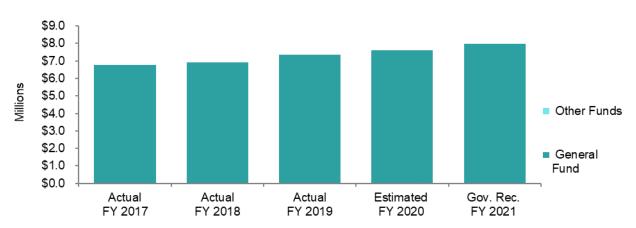


# **DEPARTMENT OF ADMINISTRATIVE SERVICES**

# **Overview and Funding History**

**Agency Overview:** The <u>Department of Administrative Services</u> (DAS) was established on July 1, 2003, by combining all or a portion of four existing State agencies (General Services, Revenue and Finance, Personnel, and Information Technology). Currently, the DAS consists of four enterprises providing corporate-level facility and business services to other agencies of State government, and a Core/Finance Operations Division responsible for the internal administration of the Department. The four enterprises are the General Services Enterprise (GSE), Human Resources Enterprise (HRE), Central Procurement and Fleet Services Enterprise (CPFSE), and State Accounting Enterprise (SAE). The Information Technology Enterprise (ITE) was moved out of the DAS to create the independent Office of the Chief Information Officer (OCIO) in FY 2015.





#### **Funding History**

\$49,506

\$358,337

\$31,283

## General Fund Recommendations

	Actual FY 2019 (1)		FY 2019		FY 2019 F		Estimated FY 2020 (2)		Gov Rec FY 2021 (3)		FY 2021		ov Rec vs st FY 2020 (4)
Administrative Services, Department of Administrative Services													
Operations	\$	3,616,936	\$	3,603,404	\$	3,652,910	\$	49,506					
Utilities		3,356,210		3,524,611		3,882,948		358,337					
Terrace Hill Operations Real Property Listing		386,660 0		418,200 50,000		449,483 0		31,283 -50,000					
Fotal Administrative Services, Department of	\$	7,359,806	\$	7,596,215	\$	7,985,341	\$	389,126					

# Governor's Recommendations FY 2021 — Significant Changes

#### Terrace Hill Operations

An increase for salary adjustment.

#### Utilities

An increase to adjust for anticipated increases in utility rates and ceased energy curtailment refunds from MidAmerican Energy Company.

#### Terrace Hill Operations

An increase for salary adjustment and additional maintenance at Terrace Hill.

#### **Discussion Items**

<u>Utility Rate Costs</u> — The DAS supplies utilities to the Capitol Complex, Terrace Hill, and the laboratory buildings in Ankeny. In FY 2019, the DAS received a supplemental appropriation totaling \$456,979 (HF 759, FY 2020 Administration and Regulation Appropriations Act). The Governor's recommended appropriation for 2021 does not include a supplemental appropriation, but anticipates an increase in rates and factors in the ceased energy curtailment refunds from MidAmerican Energy Company.

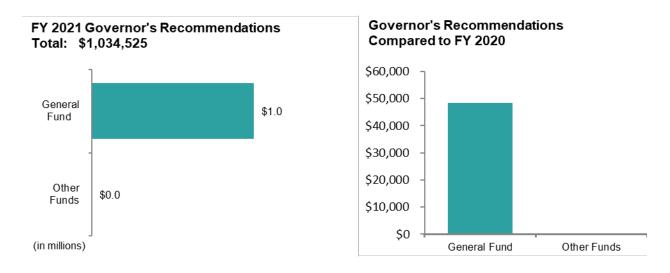
<u>FY 2021 and FY 2022 DAS Service Rates</u> — The Customer Council met on July 31, 2019, and addressed Capitol Complex Association rates and fees. As a result, the posted rates for FY 2020 and FY 2021 remain set at \$6.25 per square foot, but the rate for FY 2022 was approved at \$6.50 per square foot.

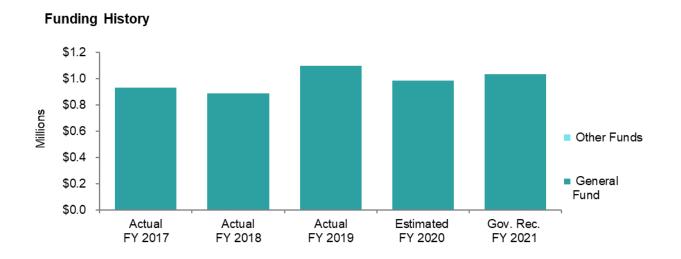
**Additional Information:** More information is available through the <u>2019 Iowa DAS Utility Services</u> <u>Business Plan and Report to the Customer Council</u>. The Business Plan provides brief descriptions of all DAS utility services and methodologies that were reviewed and approved by the Customer Council. Additional information is available on the website: <u>das.iowa.gov/das-core/das-customer-council</u>.

# AUDITOR OF STATE

# **Overview and Funding History**

**Agency Overview:** The position of <u>Auditor of State</u> was created in 1857 by <u>Article IV, Section 22</u> of the lowa Constitution. The Auditor is elected by popular vote and serves a four-year term. The duties of the Auditor's Office are spelled out in Iowa Code chapter <u>11</u>. The mission of the Office of the Auditor of State is to serve as the taxpayers' watchdog to help ensure government officials use taxpayer dollars for the intended purposes to benefit the public. The Auditor's Office provides independent audits of the financial operations of State and local governments. The Office also reviews government activities to ensure they are conducted in an effective, efficient, and legal manner.





# General Fund Recommendations

	 Actual FY 2019 (1)	 Estimated FY 2020 (2)	 Gov Rec FY 2021 (3)		ov Rec vs at FY 2020 (4)
Auditor of State					
Auditor of State					
Auditor of State Billings	\$ 113,985	\$ 0	\$ 0	\$	0
Auditor of State - General Office	 986,193	 986,193	1,034,525		48,332
Total Auditor of State	\$ 1,100,178	\$ 986,193	\$ 1,034,525	\$	48,332

# Governor's Recommendations FY 2021 — Significant Changes

#### General Office

\$48,332

- An increase of \$25,000 to fulfill a department request to increase security in the Lucas Building.
- An increase of \$23,332 for salary adjustment.

#### **Discussion Item**

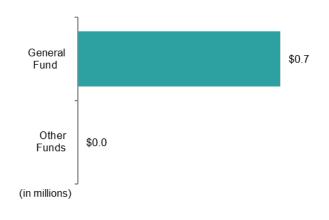
<u>Auditor of State Billings</u> — The Office received a funds transfer in FY 2019 for \$113,985 from unappropriated funds in the State Treasury through cooperation with the Department of Management and the DAS under Iowa Code section <u>11.20</u>. This transfer was completed in order to fund the Office salaries and costs following several delinquent or unpaid billings from completed audits and examinations.

# ETHICS AND CAMPAIGN DISCLOSURE BOARD

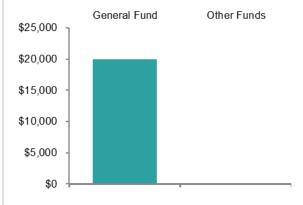
### **Overview and Funding History**

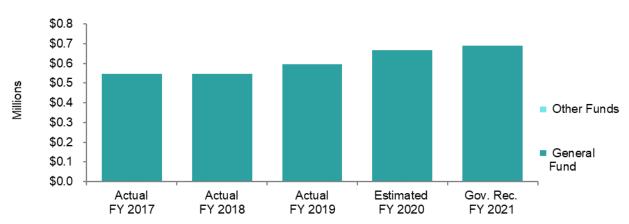
**Agency Overview:** The <u>lowa Ethics and Campaign Disclosure Board</u> administers and enforces the State campaign, lobbying, and ethics laws. The Board also reports on all gifts and bequests received by an Executive Branch agency other than a Regents university, as specified in Iowa Code section <u>8.7</u>.











Funding History

# General Fund Recommendations

	. <u> </u>	Actual FY 2019 (1)	 Estimated FY 2020 (2)	Gov Rec FY 2021 (3)	ov Rec vs st FY 2020 (4)
Ethics and Campaign Disclosure Board, Iowa					
Campaign Finance Disclosure					
Ethics & Campaign Disclosure Board	\$	597,501	\$ 668,863	\$ 688,863	\$ 20,000
Total Ethics and Campaign Disclosure Board, Iowa	\$	597,501	\$ 668,863	\$ 688,863	\$ 20,000

# Governor's Recommendations FY 2021 — Significant Changes

#### **General Office**

An increase for salary adjustment.

# <u>\$20,000</u>

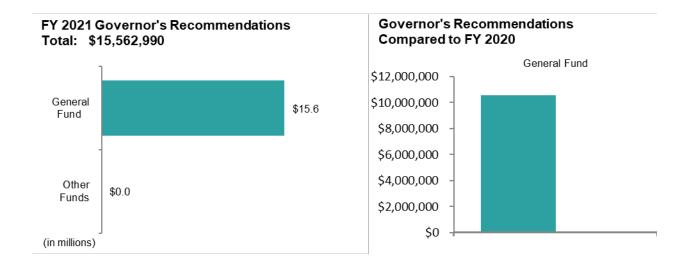
# **Discussion Item**

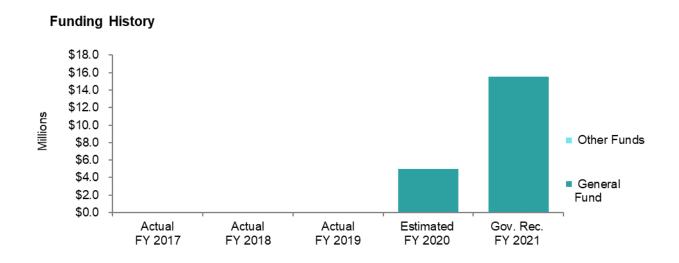
**<u>New Executive Director</u>** — The Board selected Attorney Mike Marshall to serve as the Board's Executive Director and legal counsel on November 26, 2019. Executive Director Marshall previously served as the Secretary of the Iowa Senate and as Chief of the Bureau of Professional Licensure at the Department of Public Health. He replaced Megan Tooker, who had served as the Board's Executive Director since 2010.

# OFFICE OF THE CHIEF INFORMATION OFFICER

# **Overview and Funding History**

**Agency Overview:** The Office of the Chief Information Officer (OCIO) was transferred from the DAS to become a separate department by <u>SF 396</u> (Government Efficiency Act), enacted during the 2013 Legislative Session. The Chief Information Officer is appointed by and serves at the pleasure of the Governor and is subject to confirmation by the Senate. The OCIO was created for the purpose of leading, directing, managing, coordinating, and providing accountability for the information technology resources of State government and to provide objective, customer-focused information technology services and business solutions. Some of the Chief Information Officer's responsibilities are to prescribe and adopt information technology standards and rules, advise the Governor on issues related to information technology goals established by the OCIO, and develop systems and methodologies to review, evaluate, and prioritize information technology projects.





## **General Fund Recommendations**

	Actual Y 2019 (1)			Gov Rec vs Est FY 2020 (4)		
Chief Information Officer, Office of the						
Chief Information Officer, Office of the						
Broadband Grants	\$ 0	\$ 5,000,000	\$	15,000,000	\$	10,000,000
Office of the Chief Information Officer	 0	 0		562,990		562,990
Total Chief Information Officer, Office of the	\$ 0	\$ 5,000,000	\$	15,562,990	\$	10,562,990

## Governor's Recommendations FY 2021 — Significant Changes

#### Broadband Grants

The Governor is recommending a \$15,000,000 appropriation from the General Fund as part of the Empowering Rural lowa program initiative for broadband grants. This is an increase of \$10,000,000 compared to estimated FY 2020. In FY 2019, the program received \$1,300,000 from the Rebuild Iowa Infrastructure Fund (RIIF).

#### **General Office**

The Governor is recommending a new appropriation from the General Fund for the Office of the Chief Information Officer (OCIO) to fund its operational budget. The OCIO fees charged to State agencies will be reduced by a corresponding amount.

#### **Discussion Item**

<u>Additional Funding Recommendations</u> — The Governor is also recommending additional project funds for the OCIO from the Technology Reinvestment Fund. This includes an appropriation of \$400,000 to replace the OCIO Data Center and an appropriation of approximately \$20,889,000 to implement the Workday contract, which is intended to replace the State's I/3 system.

#### 58

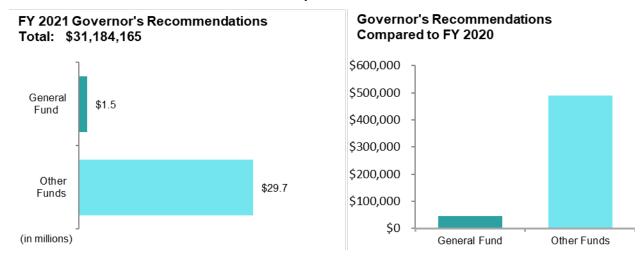
#### \$10,000,000

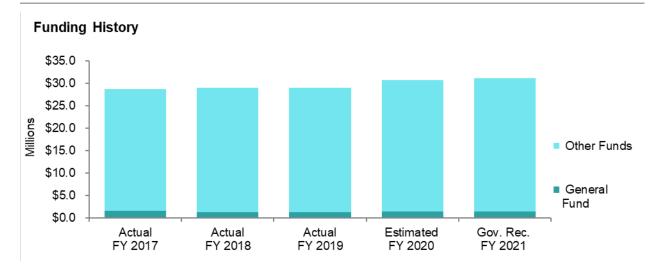
\$562,990

# **DEPARTMENT OF COMMERCE**

# **Overview and Funding History**

**Agency Overview:** The <u>Department of Commerce</u> is comprised of five divisions: the Alcoholic Beverages Division (IABD), the Division of Banking (DOB), the Credit Union Division (CUD), the Insurance Division (IID), and the Utilities Board (IUB). The Professional Licensing and Regulation Bureau is attached to the Banking Division. Each Division is responsible for regulation of an industry or a group of industries. Each Division's budget is prepared independently and then combined with the other Divisions' budgets for submission to the Governor and General Assembly for consideration.





# General Fund Recommendations

	Actual FY 2019 (1)		Estimated FY 2020 (2)		Gov Rec FY 2021 (3)		Gov Rec vs Est FY 2020 (4)	
Commerce, Department of								
Alcoholic Beverages Division Alcoholic Beverages Operations	\$	1,019,556	\$	1,075,454	\$	1,106,735	\$	31,281
Professional Licensing and Reg. Professional Licensing Bureau	\$	370,263	\$	360,856	\$	375,910	\$	15,054
Total Commerce, Department of	\$	1,389,819	\$	1,436,310	\$	1,482,645	\$	46,335

### Governor's Recommendations FY 2021 — Significant Changes

Alcoholic Beverages Division	\$31, <u>281</u>
An increase for salary adjustment.	
Professional Licensing Bureau	\$15,054

An increase for salary adjustment.

# **Other Fund Recommendations**

	Actual FY 2019 (1)		Estimated FY 2020 (2)		Gov Rec FY 2021 (3)		Gov Rec vs Est FY 2020 (4)	
Commerce, Department of								
Banking Division Banking Division - CMRF	\$	11,145,778	\$	11,978,695	\$	11,978,695	\$	0
Credit Union Division Credit Union Division - CMRF	\$	2,204,256	\$	2,407,929	\$	2,407,929	\$	0
Insurance Division Insurance Division - CMRF	\$	5,485,889	\$	5,817,851	\$	6,306,851	\$	489,000
Utilities Division Utilities Division - CMRF	\$	8,732,098	\$	8,945,728	\$	8,945,728	\$	0
Professional Licensing and Reg. Field Auditor - Housing Trust Fund	\$	62,317	\$	62,317	\$	62,317	\$	0
Total Commerce, Department of	\$	27,630,338	\$	29,212,520	\$	29,701,520	\$	489,000

# Governor's Recommendations FY 2021 — Significant Changes

#### Insurance Division

<u>\$489,000</u>

Increases Commerce Revolving Fund spending authority for the Insurance Division for the following purposes:

- An increase for a salary adjustment.
- An increase for 3.50 new full-time equivalent (FTE) positions at the Health Insurance Policy Specialist, Compliance Analyst, and Investment Advisor classifications.
- An increase to cover a Division lease increase slated for summer 2020.

# **Discussion Item**

<u>Alcohol Distribution Changes</u> — Since April 15, 2019, the Alcoholic Beverages Division has partnered with Ruan Transportation for the processing and delivery of spirits orders to private retailers licensed to sell spirits to consumers for off-premises consumption. Following the signing of the contract, Ruan hired 18 professional drivers and 30 warehouse personnel. Ninety percent of Ruan hires were retained from their existing positions with the IABD.

**<u>Professional Licensing Reform</u>** — The Governor is recommending policy changes that would impact professional licensing boards. This recommendation is part of the Governor's Preparing a Future Ready lowa program initiative.

# OFFICE OF GOVERNOR AND LIEUTENANT GOVERNOR

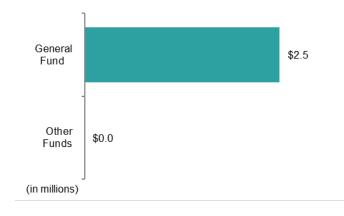
# **Overview and Funding History**

**Agency Overview:** The position of <u>State Governor</u> was created in 1857 by <u>Article IV</u>, <u>Section 1</u> of the lowa Constitution. The Governor is elected by a statewide popular vote and serves a four-year term. The duties and responsibilities of the Office are specified in Iowa Code chapter <u>7</u>. The Governor's Office is responsible for managing the Executive Branch and implementing policies and programs in accordance with State law.

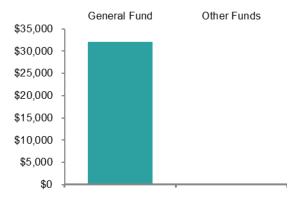
The functions funded by the Terrace Hill Quarters appropriation consist of the following:

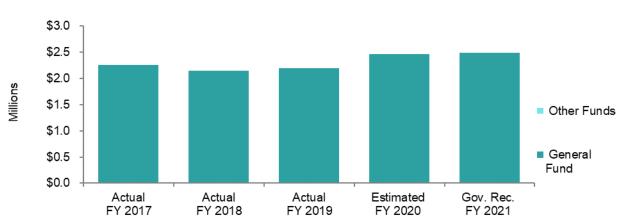
- Staffing and expenses of the overall operation of Terrace Hill National Historic Landmark and Iowa Governor's Residence.
- Daily food preparation and housekeeping services for the Governor and the Governor's family.
- Maintenance of the grounds by the DAS.





#### Governor's Recommendations Compared to FY 2020





**Funding History** 

# **General Fund Recommendations**

	Actual FY 2019 (1)		Estimated FY 2020 (2)		Gov Rec FY 2021 (3)		Gov Rec vs Est FY 2020 (4)	
Governor/Lt. Governor's Office								
<b>Governor's Office</b> Governor's/Lt. Governor's Office Terrace Hill Quarters	\$	2,103,954 92,070	\$	2,315,344 142,702	\$	2,345,501 144,580	\$	30,157 1,878
Total Governor/Lt. Governor's Office	\$	2,196,024	\$	2,458,046	\$	2,490,081	\$	32,035

# Governor's Recommendations FY 2021 — Significant Changes

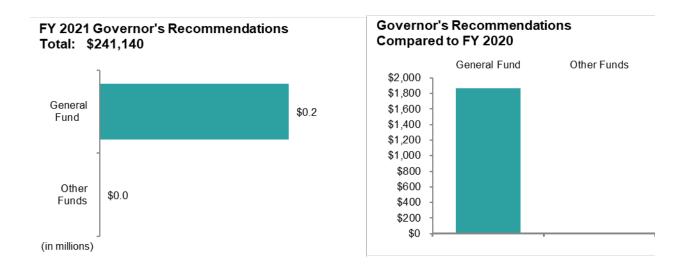
Governor's/Lt. Governor's Office	\$30,157
An increase for salary adjustment.	
Terrace Hill Quarters	<b>\$1,878</b>

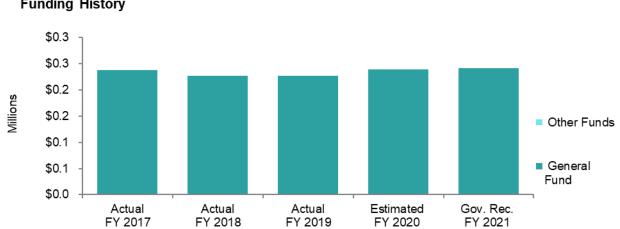
An increase for salary adjustment.

# **GOVERNOR'S OFFICE OF DRUG CONTROL POLICY**

## **Overview and Funding History**

Agency Overview: The Governor's Office of Drug Control Policy (ODCP) coordinates agencies and stakeholders involved with drug enforcement and substance abuse treatment and prevention. The ODCP creates the drug control policy and strategy for the State and identifies, pursues, and administers federal and other grants.





# Funding History

# **General Fund Recommendations**

Actual FY 2019 (1)		Estimated FY 2020 (2)		Gov Rec FY 2021 (3)		Gov Rec vs Est FY 2020 (4)	
\$	226,247	\$	239,271	\$	241,140	\$	1,869
\$	226,247	\$	239,271	\$	241,140	\$	1,869
	\$	FY 2019 (1) \$ 226,247	FY 2019 (1) \$ 226,247 \$	FY 2019         FY 2020           (1)         (2)           \$ 226,247         \$ 239,271	FY 2019         FY 2020           (1)         (2)           \$         226,247         \$         239,271         \$	FY 2019         FY 2020         FY 2021           (1)         (2)         (3)           \$ 226,247         \$ 239,271         \$ 241,140	FY 2019         FY 2020         FY 2021         Es           (1)         (2)         (3)         (3)           \$ 226,247         \$ 239,271         \$ 241,140         \$

# Governor's Recommendations FY 2021 — Significant Changes

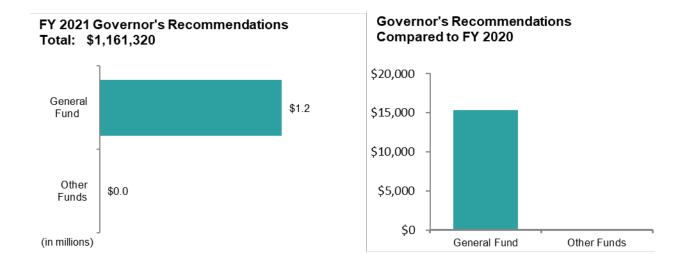
## **Operations**

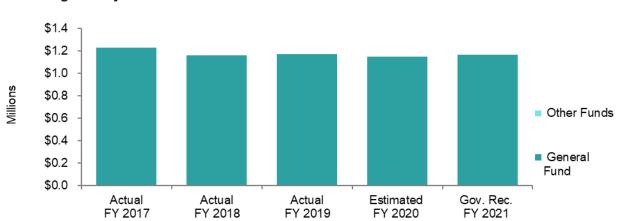
An increase for salary adjustment.

# DEPARTMENT OF HUMAN RIGHTS

### **Overview and Funding History**

**Agency Overview:** The <u>lowa Department of Human Rights</u> (DHR) is comprised of the Central Administration and three major divisions: Community Advocacy and Services, Community Action Agencies, and Criminal and Juvenile Justice Planning. The Community Advocacy and Services Division is comprised of seven offices that promote self-sufficiency for individuals by providing training and educating the public, developing public and private partnerships, and advocating and advancing the interest of the constituencies the offices serve. The seven offices are the Office of Asian and Pacific Islander Affairs, the Office of Deaf Services, the Office of Latino Affairs, the Office of Native American Affairs, the Office of Persons with Disabilities, the Office on the Status of African Americans, and the Office on the Status of Women.





#### **Funding History**

	 Actual FY 2019 (1)		Estimated 		Gov Rec FY 2021 (3)		Gov Rec vs Est FY 2020 (4)	
Human Rights, Department of								
Human Rights, Dept. of Central Administration Community Advocacy and Services	\$ 210,075 956,894	\$	189,071 956,894	\$	191,311 970,009	\$	2,240 13,115	
Total Human Rights, Department of	\$ 1,166,969	\$	1,145,965	\$	1,161,320	\$	15,355	

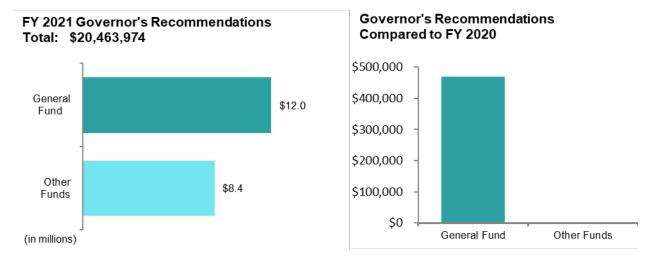
# Governor's Recommendations FY 2021 — Significant Changes

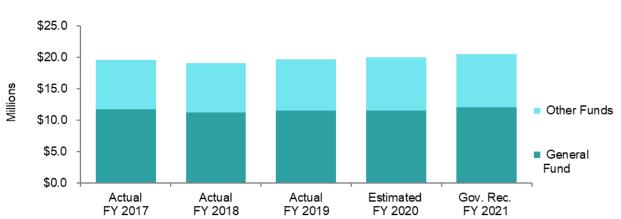
Human Rights — Central Administration An increase for salary adjustment.	\$2,240
Human Rights — Community Advocacy and Services An increase for salary adjustment.	<u>\$13,115</u>

# **DEPARTMENT OF INSPECTIONS AND APPEALS**

# **Overview and Funding History**

**Agency Overview:** The <u>Department of Inspections and Appeals</u> (DIA) is a regulatory agency charged with protecting the health, safety, and well-being of Iowans. The DIA consists of four major divisions: the Administration Division, the Administrative Hearings Division, the Health Facilities Division, and the Investigations Division. The Food and Consumer Safety Bureau, Social and Charitable Gambling Unit, and Targeted Small Business (TSB) Certification Program are located in the Administration Division. The DIA also includes five administrative units: the Child Advocacy Board, the Employment Appeal Board, the Hospital Licensing Board, the Iowa Racing and Gaming Commission, and the State Public Defender. The State Public Defender is funded through the Justice System Appropriations Subcommittee and is not discussed in this section.





#### Funding History

	 Actual FY 2019 (1)		Estimated FY 2020 (2)		Gov Rec FY 2021 (3)		Gov Rec vs Est FY 2020 (4)	
Inspections and Appeals. Department of								
Inspections and Appeals, Dept. of								
Administration Division	\$ 511,580	\$	546,312	\$	552,673	\$	6,361	
Administrative Hearings Division	625,827		625,827		643,032		17,205	
Investigations Division	2,471,791		2,471,791		2,507,818		36,027	
Health Facilities Division	4,734,682		4,734,682		5,063,148		328,466	
Employment Appeal Board	38,912		38,912		39,439		527	
Child Advocacy Board	2,570,605		2,582,454		2,626,167		43,713	
Food and Consumer Safety	 574,819		574,819		611,319		36,500	
Total Inspections and Appeals, Department of	\$ 11,528,216	\$	11,574,797	\$	12,043,596	\$	468,799	

# Governor's Recommendations FY 2021 — Significant Changes

Administration Division	\$6,361
An increase for salary adjustment.	
Administrative Hearings Division An increase for salary adjustment.	\$17 <u>,205</u>
Investigations Division	\$36,027
An increase for salary adjustment and operating expenses due to minimal federal funds receive	
Health Facilities Division An increase for the hiring of nine contract surveyors to meet inspection intervals required by for Medicare and Medicaid Services for over 400 long-term care facilities in the State and an i salary adjustment.	
Employment Appeal Board An increase for a salary adjustment.	<u>\$527</u>
Child Advocacy Board	<u>\$43,713</u>

An increase for salary adjustment and operating expenses due to minimal federal funds received.

#### Food and Consumer Safety

An increase for salary adjustment and operating expenses due to minimal federal funds received.

# **Other Fund Recommendations**

	 Actual         Estimated           FY 2019         FY 2020           (1)         (2)		Gov Rec FY 2021 (3)		Gov Rec vs Est FY 2020 (4)		
Inspections and Appeals, Department of							
Inspections and Appeals, Dept. of							
DIA - RUTF	\$ 1,623,897	\$	1,623,897	\$	1,623,897	\$	0
Racing Commission							
Gaming Regulation - GRF	\$ 6,492,010	\$	6,796,481	\$	6,796,481	\$	0
Total Inspections and Appeals, Department of	\$ 8,115,907	\$	8,420,378	\$	8,420,378	\$	0

\$36,500

#### **Discussion Items**

**Sports Wagering** — Following the passage of <u>SF 617</u> (Sports Wagering and Fantasy Sports Act) during the 2019 Legislative Session, 18 Iowa casinos applied for sports wagering licenses in June 2019 in anticipation of the statewide sports wagering start date of August 15, 2019. To date, \$1,303,848 in state wagering tax revenue has been collected. While online sports wagering has been made available to accompany physical sports wagering at the participating casinos, individuals placing wagers must register at casinos in person to create mobile accounts until January 2021, at which date the requirement will no longer apply.

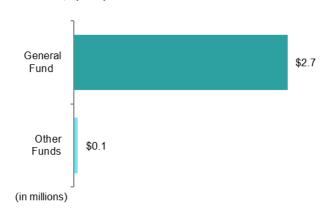
<u>Additional Funding Recommendation</u> — The Governor has also recommended an \$850,000 appropriation from the Technology Reinvestment Fund to the Department of Inspections and Appeals for the purpose of rebuilding the Health Facilities Division database.

#### DEPARTMENT OF MANAGEMENT

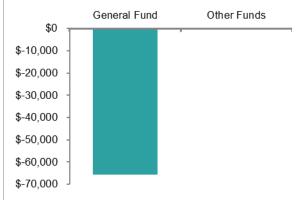
#### **Overview and Funding History**

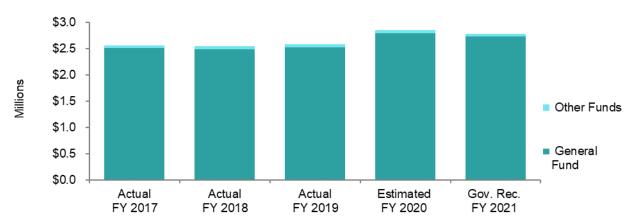
**Agency Overview:** The <u>Department of Management</u> (DOM) is the planning and budgeting agency within the Executive Branch. The Director of the DOM serves as the Governor's chief financial advisor.

#### FY 2021 Governor's Recommendations Total: \$2,785,528



# Governor's Recommendations Compared to FY 2020





# Funding History

	 Actual FY 2019 (1)		Estimated FY 2020 (2)		Gov Rec FY 2021 (3)		Gov Rec vs Est FY 2020 (4)	
Management, Department of								
Management, Dept. of								
Department Operations	\$ 2,527,389	\$	2,695,693	\$	2,729,528	\$	33,835	
OCIO Rate Adjustment	 0		99,381		0		-99,381	
Total Management, Department of	\$ 2,527,389	\$	2,795,074	\$	2,729,528	\$	-65,546	

# Governor's Recommendations FY 2021 — Significant Changes

Department Operations	<u>\$33,835</u>
An increase for salary adjustment.	
Office of the Chief Information Officer Rate Adjustment	-\$99,38 <u>1</u>

A decrease due to a rate adjustment for technology needs.

#### **Other Fund Recommendations**

	Actual FY 2019 (1)		Estimated FY 2020 (2)		Gov Rec FY 2021 (3)		Gov Rec vs Est FY 2020 (4)	
Management, Department of								
Management, Dept. of DOM Operations - RUTF	\$ 56,000	\$	56,000	\$	56,000	\$	0	
Total Management, Department of	\$ 56,000	\$	56,000	\$	56,000	\$	0	

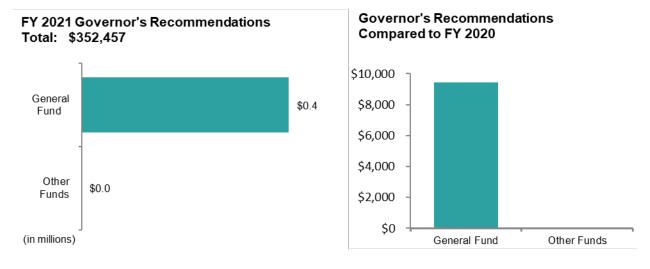
#### **Discussion Item**

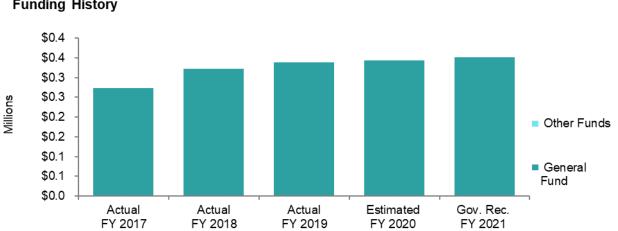
<u>Additional Funding Recommendations</u> — The Governor is recommending an increase of \$504,000 to the Department of Management for the Local Government Budget and Property Tax System, for a total appropriation of \$624,000 from the Technology Reinvestment Fund. Additionally, the Governor is recommending an increase of \$20,000 for the Department of Management Grants Management System, for a total appropriation of \$70,000 from the Technology Reinvestment Fund.

# **IOWA PUBLIC INFORMATION BOARD**

# **Overview and Funding History**

Agency Overview: The Iowa Public Information Board was created by SF 430 (Public Information Board Act) during the 2012 Legislative Session to provide an alternative for complaint proceedings regarding open meetings and public records laws. The Board consists of nine members appointed by the Governor and confirmed by the Senate. Prior to establishment of the Board, complaints relating to the open meetings and public records laws were handled by different agencies in the State. The Office of Ombudsman handled many of these cases. In addition, some cases were handled by the Attorney General's Office, as well as internally by local entities. The Board began meeting in July 2012 to organize, develop administrative rules, and identify staffing needs and budget requirements. The Board received a General Fund appropriation and became operational in July 2013.





Funding History

	Actual FY 2019 (1)		Estimated FY 2020 (2)		Gov Rec FY 2021 (3)		Gov Rec vs Est FY 2020 (4)	
Public Information Board								
Public Information Board Iowa Public Information Board	\$	339,343	\$	343,019	\$	352,457	\$	9,438
Total Public Information Board	\$	339,343	\$	343,019	\$	352,457	\$	9,438

# Governor's Recommendations FY 2021 — Significant Changes

#### Iowa Public Information Board

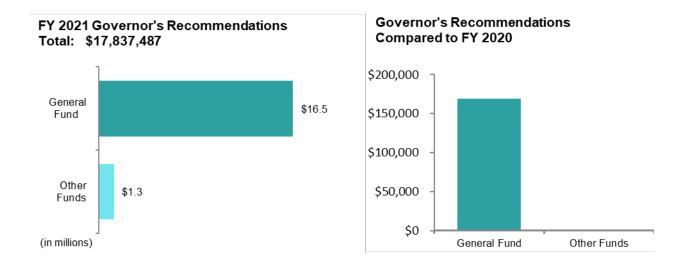
An increase for salary adjustment.

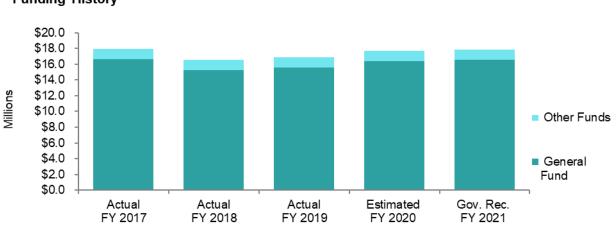
\$9,438

# **DEPARTMENT OF REVENUE**

## **Overview and Funding History**

**Agency Overview:** The <u>Department of Revenue</u> (IDR) is comprised of four divisions, including: Tax Management, Property Tax, Business Services, and Research and Analysis. The Department also houses the Property Assessment Appeal Board. The Department of Revenue collects all taxes in Iowa that are required by law. The Department also provides taxpayers with information that supports tax filing and payments.





# Funding History

	Actual FY 2019 (1)			Estimated FY 2020 (2)		Gov Rec FY 2021 (3)		Gov Rec vs Est FY 2020 (4)	
Revenue, Department of									
Revenue, Dept. of Operations	\$	15,474,482	\$	15,149,692	\$	15,319,075	\$	169.383	
Technology Upgrades	Ψ	13,474,402	φ	1,070,460	φ	1,070,460	φ	109,303	
Tobacco Reporting Requirements		17,525		17,525		17,525		C	
Printing Cigarette Stamps		69,036		124,652		124,652		0	
Total Revenue, Department of	\$	15,561,043	\$	16,362,329	\$	16,531,712	\$	169,383	

# Governor's Recommendations FY 2021 — Significant Changes

#### **Operations**

An increase for salary adjustment.

<u>\$169,383</u>

#### **Other Fund Recommendations**

	 Actual FY 2019 (1)		Estimated FY 2020 (2)		Gov Rec FY 2021 (3)		Gov Rec vs Est FY 2020 (4)	
Revenue, Department of								
Revenue, Dept. of Motor Fuel Tax Admin - MVFT	\$ 1,305,775	\$	1,305,775	\$	1,305,775	\$	0	
Total Revenue, Department of	\$ 1,305,775	\$	1,305,775	\$	1,305,775	\$	0	

#### **Discussion Items**

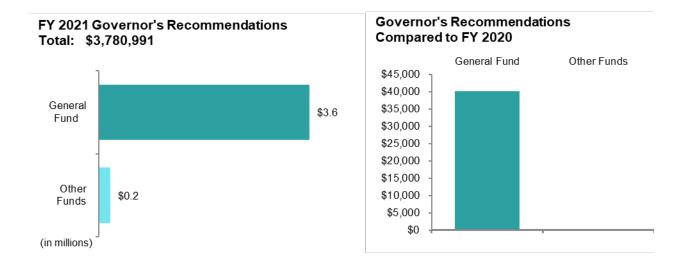
<u>Combating Tax Fraud</u> — As the options to file individual and corporate income taxes online increase, the Department continues to see a rise in the reporting of identity theft and tax fraud. Combating these crimes through increased security measures remains a priority for the Department, and the Subcommittee may want to ask for an update on the Department's efforts to reduce fraud occurrences across the State.

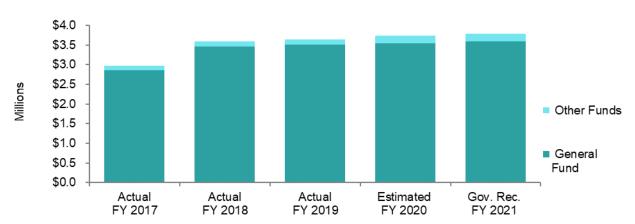
<u>Additional Funding Recommendations</u> — The Governor is recommending a \$3,000,000 appropriation for the Department of Revenue's Tax System Modernization project. During the 2019 Legislative Session, \$1,070,460 was appropriated in <u>HF 759</u>, FY 2020 Administration and Regulation Appropriations Act, to the Department for the project. The Subcommittee may wish to receive information on the project's timeline for FY 2020 and FY 2021 and how the project may impact future tax filing seasons.

# SECRETARY OF STATE

#### **Overview and Funding History**

**Agency Overview:** The Office of the <u>Secretary of State</u> was created in 1857 in <u>Article IV, Section 22</u> of the lowa Constitution. The duties of the Office are spelled out in Iowa Code chapter <u>9</u>. The Office also coordinates and supervises elections and maintains and operates the Voter Registration Program.





**Funding History** 

	Actual FY 2019 (1)		Estimated FY 2020 (2)		Gov Rec FY 2021 (3)		Gov Rec vs Est FY 2020 (4)	
Secretary of State. Office of the								
Secretary of State								
Administration and Elections Business Services	\$	2,109,755 1,405,530	\$	2,124,870 1,420,646	\$	2,144,167 1,441,424	\$	19,297 20,778
Total Secretary of State, Office of the	\$	3,515,285	\$	3,545,516	\$	3,585,591	\$	40,075

# Governor's Recommendations FY 2021 — Significant Changes

Administration and Elections	<u>\$19,297</u>
An increase for salary adjustment.	
Business Services	<b>\$20,778</b>

An increase for salary adjustment.

# **Other Fund Recommendations**

	Actual FY 2019 (1)	stimated FY 2020 (2)	Gov Rec FY 2021 (3)	 v Rec vs FY 2020 (4)
Secretary of State. Office of the				
Secretary of State Address Confidentiality Program - ACRF	\$ 120,400	\$ 195,400	\$ 195,400	\$ 0
Total Secretary of State, Office of the	\$ 120,400	\$ 195,400	\$ 195,400	\$ 0

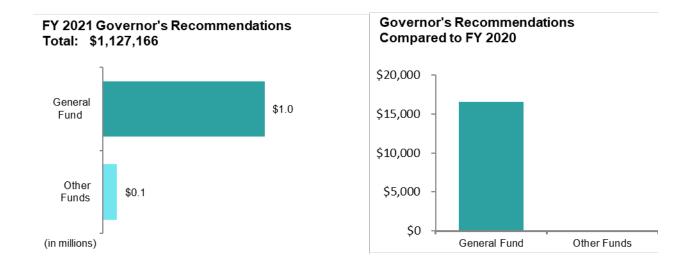
### **Discussion Item**

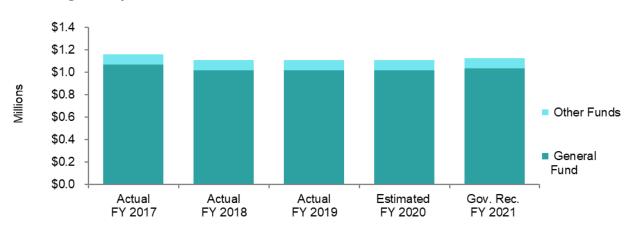
<u>Agency Update</u> — The Secretary of State's Office announced in November that it is undertaking a new initiative to launch a complete review of the 90,000 files in the felon database to ensure accuracy with regard to voting rights. The Secretary's Office will cooperate with the State's Judicial Branch as well as all 99 county auditors. The initiative will be funded by the federal <u>Help America Vote Act</u>.

# TREASURER OF STATE

# **Overview and Funding History**

**Agency Overview:** The position of <u>Treasurer of State</u> was created in 1857 by <u>Article IV, Section 22</u> of the lowa Constitution. The Treasurer is elected by a statewide popular vote and serves a four-year term. The duties and responsibilities of the Office are specified in Iowa Code chapter <u>12</u>. The Treasurer of State provides financial services to the State of Iowa by maintaining records of the receipts and disbursements in the State treasury. The Treasurer is responsible for reporting the bonding activities of all political subdivisions and agencies and makes recommendations to the General Assembly and the Governor on modifications to the bonding authority.





#### Funding History

	 Actual FY 2019 (1)	 Estimated FY 2020 (2)	 Gov Rec FY 2021 (3)	 ov Rec vs t FY 2020 (4)
Treasurer of State, Office of				
Treasurer of State Treasurer - General Office	\$ 1,017,442	\$ 1,017,442	\$ 1,034,018	\$ 16,576
Total Treasurer of State, Office of	\$ 1,017,442	\$ 1,017,442	\$ 1,034,018	\$ 16,576

#### Governor's Recommendations FY 2021 — Significant Changes

#### General Office

\$16,576

An increase for salary adjustment.

# **Other Fund Recommendations**

	Actual FY 2019 (1)	timated Y 2020 (2)	60v Rec FY 2021 (3)	Est F	Rec vs Y 2020 4)
Treasurer of State. Office of					
Treasurer of State I/3 Expenses - RUTF	\$ 93,148	\$ 93,148	\$ 93,148	\$	0
Total Treasurer of State, Office of	\$ 93,148	\$ 93,148	\$ 93,148	\$	0

#### **Discussion Item**

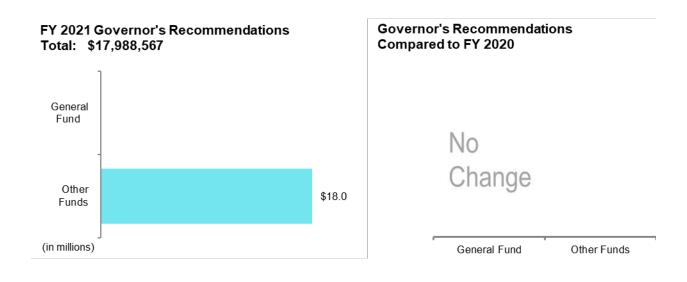
<u>Agency Update</u> — The <u>Great lowa Treasure Hunt</u> Program returned over \$15,000,000 in FY 2019. The Program allows lowans to claim lost or abandoned financial assets such as checking and saving accounts, securities, life insurance payouts, and safe deposit boxes. When such property is in the custody of the State, an individual can contact the Treasurer's Office to establish ownership.

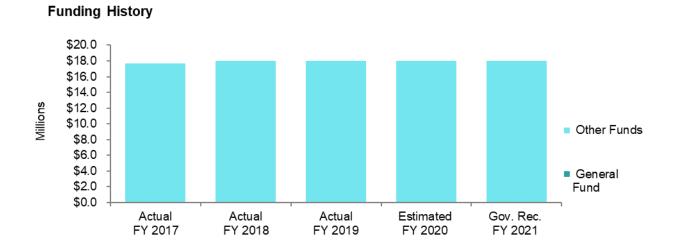
The <u>College Savings Iowa</u> Program reached over \$5.1 billion in total assets and over \$3.2 billion in total withdrawals in FY 2019. There are currently over 247,000 funded accounts in the Program.

# IOWA PUBLIC EMPLOYEES' RETIREMENT SYSTEM

#### **Overview and Funding History**

**Agency Overview:** The <u>lowa Public Employees' Retirement System</u> (IPERS) administers the retirement benefits for many of lowa's public employees. Iowa's public employers use IPERS benefits to attract and retain qualified public personnel in public service. The benefits help public employees care for themselves during retirement.





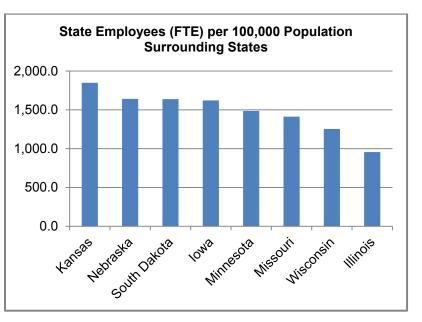
# Other Fund Recommendations

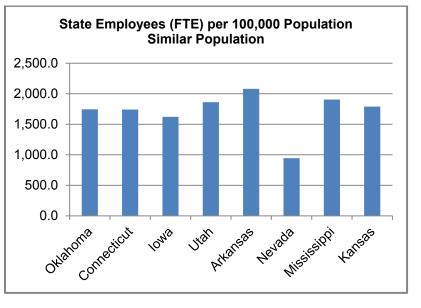
	 Actual FY 2019 (1)	 Estimated FY 2020 (2)	 Gov Rec FY 2021 (3)	 7 Rec vs FY 2020 (4)
Iowa Public Employees' Retirement System				
IPERS Administration Administration - IPERS	\$ 17,988,567	\$ 17,988,567	\$ 17,988,567	\$ 0
Total Iowa Public Employees' Retirement System	\$ 17,988,567	\$ 17,988,567	\$ 17,988,567	\$ 0

# Comparison to Other States — Full-Time Equivalent (FTE) State Government Employees

The Book of the States reports the number of FTE state government employees for all states. These charts show the number of FTE state employees per 100,000 state residents based on the 2018 Annual Survev of Public Employment & Payroll and the U.S. Census Bureau. Compared to lowa and its surrounding states, Kansas has the most state employees relative the to population served, and Illinois has the fewest. Iowa ranks fourth.

This chart compares lowa to states of similar populations. In this chart the states are ordered bv population from left to right, with Oklahoma being the most populous and Kansas being the least. While lowa ranks fourth on the chart when ordered by population, it ranks sixth in state employees per 100,000 residents. Arkansas, fifth most populous on the chart, has the most state employees per 100,000, and Nevada, the sixth most populous state on the chart. has the fewest state employees per 100,000 residents.





#### **LSA Publications**

The Legislative Services Agency (LSA) has published the following *Issue Reviews* that relate to the Administration and Regulation Appropriations Subcommittee: <u>OCIO Broadband Grants</u> Department of Commerce Revoluing Fund

Department of Commerce Revolving Fund

#### Reports Required to Be Filed with General Assembly

Reports and other documents required to be filed with the General Assembly are organized by submitting department and by date and are published on this <u>webpage</u>.

LSA Staff Contact: Angel Banks-Adams (515.281.6301) <u>angel.banks-adams@legis.iowa.gov</u> Chris Ubben (515.725.0134) <u>chris.ubben@legis.iowa.gov</u>

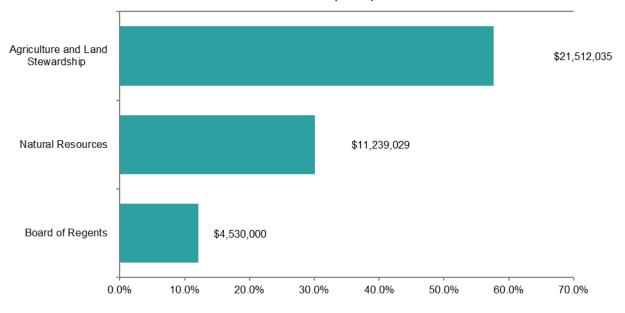


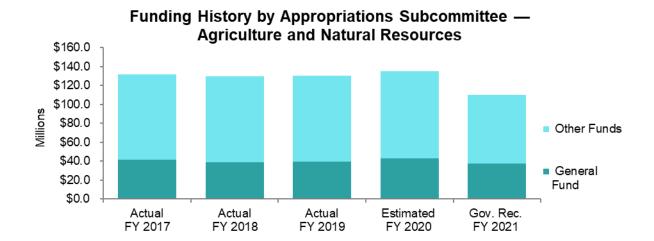
# Agriculture and Natural Resources Appropriations Subcommittee

Fiscal Staff: Deb Kozel Rodrigo Acevedo

Analysis of Governor's Budget

# FY 2021 General Fund Governor's Recommendations Total: \$37,281,064



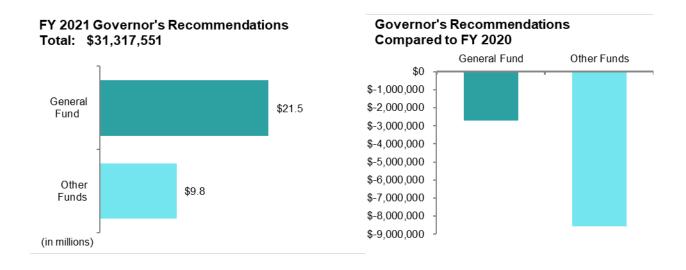


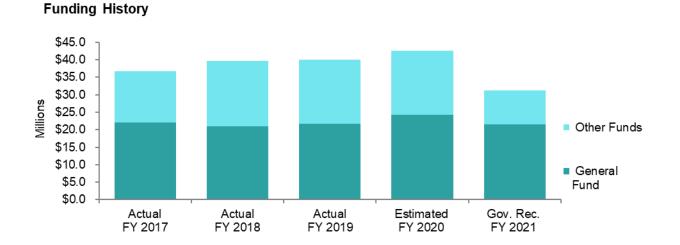
Agriculture and Natural Resources Appropriations Subcommittee | LSA – Fiscal Services Division

# DEPARTMENT OF AGRICULTURE AND LAND STEWARDSHIP

# **Overview and Funding History**

**Agency Overview:** The <u>Department of Agriculture and Land Stewardship</u> (DALS) was created in 1923 to oversee agriculture in Iowa. Land stewardship functions were added in 1986. The Department has three operating divisions: the Consumer Protection and Industry Services Division, the Food Safety and Animal Health Division, and the Division of Soil Conservation and Water Quality.





Agriculture and Natural Resources Appropriations Subcommittee | LSA – Fiscal Services Division

\$

\$

Gov Rec

FY 2021

(3)

16,667,839

189,196

75,000

25,000

180,000

1,000,000

1,500,000

1,875,000

21,512,035

0

\$

\$

# General Fund Recommendations

\$

Actual

FY 2019

(1)

18,023,339

189,196

75,000

25,000

130,000

250,000

0

0

\$

3,000,000

21,692,535

\$

#### **Administrative Division**

Agriculture and Land Stewardship

Hungry Canyons Acct of Loess Hills Fund

Total Agriculture and Land Stewardship, Dept c \$

Administrative Division

Local Food and Farm

Agricultural Education

Farmers with Disabilities

Foreign Animal Disease

GF - Ag Drainage Wells

Water Quality Initiative

Milk Inspections

Decreases funding from the General Fund for the Administrative Division. This amount will be transferred to the proposed Natural Resources and Outdoor Recreation Trust Fund (NROR).

#### Water Quality Initiative

Decreases funding from the General Fund. This amount will be transferred to the proposed Natural Resources and Outdoor Recreation Trust Fund (NROR).

#### **Foreign Animal Disease**

Increases funding from the General Fund to provide additional biosecurity efforts and to better prepare livestock producers for future outbreaks of a foreign animal disease. The funding will support an additional emergency response coordinator, additional district veterinarians, and technology to prepare for future responses to foreign animal disease outbreaks that may occur.

#### Hungry Canyons Account of Loess Hills Fund

Decreases funding for the Hungry Canyons Account.

#### **Other Fund Recommendations**

	Actual FY 2019	 Estimated FY 2020	 Gov Rec FY 2021	iov Rec vs st FY 2020
	 (1)	 (2)	 (3)	 (4)
Agriculture and Land Stewardship, Dept of				
Agriculture and Land Stewardship				
Native Horse & Dog Prog - Unclaimed Winnings	\$ 305,516	\$ 305,516	\$ 305,516	\$ 0
Motor Fuel Inspection - RFIF	500,000	500,000	500,000	0
Conservation Reserve Enhancement - EFF	1,000,000	1,000,000	500,000	-500,000
Watershed Protection Fund - EFF	900,000	900,000	450,000	-450,000
Farm Management Demo - EFF	0	0	100,000	100,000
Soil & Water Conservation - EFF	3,800,000	3,800,000	1,900,000	-1,900,000
Conservation Reserve Prog - EFF	900,000	900,000	450,000	-450,000
Cost Share - EFF	8,325,000	8,325,000	4,162,500	-4,162,500
Fuel Inspection - UST	250,000	250,000	250,000	0
Water Quality Initiative - EFF	 2,375,000	 2,375,000	 1,187,500	 -1,187,500
Total Agriculture and Land Stewardship, Dept of	\$ 18,355,516	\$ 18,355,516	\$ 9,805,516	\$ -8,550,000

Agriculture and Natural Resources Appropriations Subcommittee | LSA – Fiscal Services Division

Estimated

FY 2020

(2)

18,335,679

189,196

75,000

25,000

180,000

500,000

3,000,000

1,875,000

24,229,875

50,000

# \$-1.500.000

\$-1,667,840

Gov Rec vs

Est FY 2020

(4)

-1,667,840

0

0

0

0

0 -<u>2,7</u>17,840

500,000

-50,000

-1,500,000

# \$500,000

# \$-50,000

# Governor's Recommendations FY 2021 — Significant Changes

#### Environment First Fund

Decreases funding by \$8,550,000 from the Environment First Fund (EFF) including:

- Farm Management Demo Increase of \$100,000.
- Conservation Reserve Enhancement Program Decrease of \$500,000.
- Watershed Protection Fund Decrease of \$450,000.
- Soil and Water Conservation Fund Decrease of \$1,900,000.
- Conservation Reserve Program Decrease of \$450,000.
- Cost Share Program Decrease of \$4,162,500.
- Water Quality Initiative Decrease of \$1,187,500.

#### **Discussion Items**

**Natural Resources and Outdoor Recreation Trust Fund** — The Iowa Legislature created the Sustainable Natural Resource Funding Study in 2006 with the enactment of <u>HF 2797</u> (FY 2007 Standing Appropriations Act). The Sustainable Natural Resource Advisory Funding Committee reported the benefits connected to natural resources would be a feasible financial investment and would also improve water quality, sustainable agriculture and soils, and healthy outdoor-related opportunities.

The lowa Legislature voted to support the findings and passed legislation in 2008 and 2009 that allowed the people to amend the <u>lowa Constitution</u> to create a dedicated fund for natural resources. In 2010, <u>SF</u> <u>2310</u> (Natural Resource Trust Fund Act) was enacted, which established the Natural Resources and Outdoor Recreation Trust Fund with the contingency that the proposed amendment to the Constitution of the State of lowa was ratified by lowa voters. On November 2, 2010, the amendment was approved. *The Governor is recommending a one-cent increase to the sales/use tax, of which three-eighths of a cent will be directed to the Trust Fund. The Governor is recommending the following programs be transferred to the Natural Resources and Outdoor Recreation Trust Fund. This recommendation is part of the Governor's Building Tomorrow's Economy Today program initiative. These are summarized in the table below:* 

NROR Proposed Transfers									
			Gov Rec	Gov Rec					
	Current	Estimated	Reduction	NROR Fund					
	Fund	FY 2020	FY 2021	FY 2021					
Administrative Division	Gen. Fund	\$18,335,679	\$-1,667,840	1,667,840					
Water Quality Initiative	Gen. Fund	3,000,000	-1,500,000	1,500,000					
Conservation Reserve Enhancement	EFF	1,000,000	-500,000	500,000					
Watershed Protection Fund	EFF	900,000	-450,000	450,000					
Soil & Water Conservation	EFF	3,800,000	-1,900,000	1,900,000					
Conservation Reserve Program	EFF	900,000	-450,000	450,000					
Cost Share	EFF	8,325,000	-4,162,500	4,162,500					
Water Quality Initiative	EFF	2,375,000	-1,187,500	1,187,500					

<u>Water Quality Initiative (WQI)</u> — The Department received three appropriations for FY 2020, totaling \$10,575,000. This included a General Fund appropriation of \$3,000,000, an RIIF appropriation of \$5,200,000, and an EFF appropriation of \$2,375,000. Funding is allocated for statewide practices available to all operations and for demonstration projects. *The Governor is recommending total funding of \$5,287,500 for FY 2021. This is a decrease of \$5,287,500 in the total funding compared to estimated FY 2020. This includes an RIIF appropriation of \$2,600,000, a General Fund appropriation of \$1,187,500. The decrease is equal to the proposed transfer to* 

\$-8,550,000

the NROR. This recommendation is part of the Governor's Building Tomorrow's Economy Today program initiative.

<u>Agricultural Drainage Wells Program</u> — This Program provides cost-share funding to landowners to close agricultural drainage wells. By closing the wells and developing alternative drainage plans for fields, landowners protect drinking water aquifers. The Department was appropriated \$1,875,000 for FY 2020 from the General Fund to close five wells. There are 21 wells that remain open, and the Department estimates that these can be closed prior to the end of FY 2021. The wells are in Floyd, Grundy, Butler, and Humboldt counties. *The Governor is recommending funding of \$1,875,000 for FY 2021 from the General Fund*.

**Foreign Animal Disease** — The Foreign Animal Disease Preparedness and Response Strategy was established in <u>SF 510</u> (FY 2018 Agriculture and Natural Resources Appropriations Act). The General Fund appropriation is deposited into the Foreign Animal Disease Preparedness and Response Fund, which is administered by the DALS with input from various livestock organizations. The goal of the Strategy is to develop a practical and cost-effective plan that will be implemented to control and/or eradicate foreign animal diseases. Funding to the Foreign Animal Disease Preparedness and Response Fund began in FY 2018 with a \$100,000 General Fund appropriation. As part of the Supporting Iowa's Agriculture Economy program initiative the Governor is recommending funding of \$1,000,000 for FY 2021 from the General Fund. This is an increase of \$500,000 compared to estimated FY 2020.

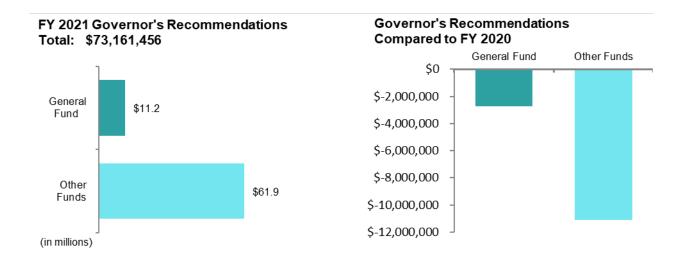
**Renewable Fuels Infrastructure Program** — The Renewable Fuels Infrastructure Program provides financial assistance to owners or operators of a retail motor fuel site or a biodiesel terminal who wish to convert their equipment to dispense or store renewable fuels. The grants are reviewed and approved by the Renewable Fuels Infrastructure Board, which has 11 voting members appointed by the Governor. The DALS provides administrative support to the Board. *The Governor is recommending funding of \$5,000,000 for FY 2021 from the RIIF for this Program. This is an increase of \$2,000,000 from estimated FY 2020. This is part of the Governor's Supporting Iowa's Agriculture Economy program initiative. This is included in the Other Funds tracking document (Appendix B) for the Transportation, Capitals, and Infrastructure Appropriations Subcommittee.* 

**Federal Floodplain Program** — The federal Emergency Watershed Protection (EWP) Program allows farmers or landowners to acquire floodplain easements through the Natural Resources Conservation Service (NRCS). The EWP Program allows farmers to retire frequently flooded land from agricultural uses. The Iowa NRCS received \$36,000,000 in funding from the EWP; however, 393 landowners covering 40,000 acres have applied for the funds. The NRCS is reviewing the applications and will rank them with the highest applications receiving funding.

# DEPARTMENT OF NATURAL RESOURCES

#### **Overview and Funding History**

**Agency Overview:** The <u>Department of Natural Resources</u> (DNR) is responsible for maintaining State parks and forests, protecting the environment, and managing fish, wildlife, and land and water resources in Iowa. The Department has two operating divisions: the Environmental Services Division and the Conservation and Recreation Division.





Agriculture and Natural Resources Appropriations Subcommittee | LSA – Fiscal Services Division

\$-250,000

# **General Fund Recommendations**

	Actual FY 2019 (1)		 Estimated FY 2020 (2)		Gov Rec FY 2021 (3)		Gov Rec vs Est FY 2020 (4)
<u>Natural Resources. Department of</u> Natural Resources							
Natural Resources Operations Floodplain Management Program Forestry Health Management	\$	11,554,987 1,510,000 500,000	\$ 11,958,058 1,510,000 500,000	\$	9,479,029 1,510,000 250,000	\$	-2,479,029 0 -250,000
Total Natural Resources, Department of	\$	13,564,987	\$ 13,968,058	\$	11,239,029	\$	-2,729,029

# Governor's Recommendations FY 2021 — Significant Changes

# Natural Resources Operations

\$-2,479,029 Decreases funding from the General Fund. This amount will be transferred to the proposed Natural Resources and Outdoor Recreation Trust Fund (NROR).

# Forestry Health Management

Decreases funding from the General Fund. This amount will be transferred to the proposed Natural Resources and Outdoor Recreation Trust Fund (NROR).

# **Other Fund Recommendations**

	 Actual FY 2019 (1)	 Estimated FY 2020 (2)	 Gov Rec FY 2021 (3)	Gov Rec vs Est FY 2020 (4)
Natural Resources, Department of				
Natural Resources				
Fish & Game - DNR Admin Expenses	\$ 44,007,044	\$ 45,091,595	\$ 45,091,595	\$ 0
GWF - Storage Tanks Study	100,303	100,303	100,303	0
GWF - Household Hazardous Waste	447,324	447,324	447,324	0
GWF - Well Testing Admin 2%	62,461	62,461	62,461	0
GWF - Groundwater Monitoring	1,686,751	1,686,751	1,686,751	0
GWF - Landfill Alternatives	618,993	618,993	618,993	0
GWF - Waste Reduction and Assistance	192,500	192,500	192,500	0
GWF - Solid Waste Alternatives	50,000	50,000	50,000	0
GWF - Geographic Information System	297,500	297,500	297,500	0
Snowmobile Registration Fees	100,000	100,000	100,000	0
Administration Match - UST	200,000	200,000	200,000	0
Technical Tank Review - UST	200,000	200,000	200,000	0
Park Operations & Maintenance - EFF	6,235,000	6,235,000	3,117,500	-3,117,500
GIS Information for Watershed - EFF	195,000	195,000	97,500	-97,500
Water Quality Monitoring - EFF	2,955,000	2,955,000	1,477,500	-1,477,500
Water Quality Protection - EFF	500,000	500,000	250,000	-250,000
Animal Feeding Operations - EFF	1,320,000	1,320,000	1,320,000	0
Ambient Air Quality Monitoring - EFF	425,000	425,000	425,000	0
Floodplain Mgmt and Dam Safety - EFF	375,000	375,000	187,500	-187,500
REAP - EFF	 12,000,000	 12,000,000	 6,000,000	 -6,000,000
Total Natural Resources, Department of	\$ 71,967,876	\$ 73,052,427	\$ 61,922,427	\$ -11,130,000

# Governor's Recommendations FY 2021 — Significant Changes

#### Environment First Fund

Decreases funding by \$11,130,000 from the Environment First Fund including:

\$-11,130,000

- Resource Enhancement and Protection (REAP) Program A decrease of \$6,000,000.
- Park Operations and Maintenance A decrease of \$3,117,500.
- Geographic Information System (GIS) Information for Watershed A decrease of \$97,500.
- Water Quality Monitoring A decrease of \$1,477,500.
- Watershed Quality Protection A decrease of \$250,000.
- Floodplain Management and Dam Safety A decrease of \$187,500.

#### **Discussion Items**

<u>Natural Resources and Outdoor Recreation Trust Fund</u> — The Governor is recommending the following programs be transferred to the Natural Resources and Outdoor Recreation Trust Fund. This recommendation is part of the Governor's Building Tomorrow's Economy Today program initiative. These are summarized in the table below:

NROR F	Proposed Tra	ansters		
			Gov Rec	Gov Rec
	Current	Estimated	Reduction	NROR Fund
	Fund	FY 2020	FY 2021	FY 2021
Natural Resources Operations	Gen. Fund	\$11,554,987	\$-2,479,029	2,479,029
Forestry Health Management	Gen. Fund	500,000	-250,000	250,000
Park Operations & Maintenance	EFF	6,235,000	-3,117,500	3,117,500
GIS Information for Watershed	EFF	195,000	-97,500	97,500
Water Quality Monitoring	EFF	2,955,000	-1,477,500	1,477,500
Water Quality Protection Fund	EFF	500,000	-250,000	250,000
Floodplain Mgmt and Dam Safety	EFF	375,000	-187,500	187,500
Resource Protection and Enhancement Fund	EFF	12,000,000	-6,000,000	6,000,000

**Parks 2020** — The year 2020 is the 100th anniversary of Iowa's State parks. There will be a number of celebrations, events, and promotions. The first event was held on January 1, 2020, with the First Day Hikes at 49 State parks. Parks 2020 celebrates the 100th anniversary of Backbone State Park in Delaware County. The goals of Parks 2020 are to promote the importance of State parks to Iowa's history, culture, and quality of life and to connect Iowans to natural resources in a personal way. For additional information, refer to the Iowa State Park Centennial website.

<u>Sunset of the Resource Enhancement and Protection (REAP) Fund</u> — lowa Code section <u>455A.18</u> creates the REAP Fund. The Fund is in effect from July 1, 1997, to June 30, 2021. The lowa Legislature will need to change the end date for the Fund to continue.

<u>Water Quality Funding</u> — Funding from the passage of <u>Senate File 512</u> (FY 2019 Water Quality Act) is summarized in the table below:

VV3	<u>.</u>			
Department/Program	Description		FY 2019	YTD FY 2020
DALS	Balance Brought Forward	\$	0	2,072,013
Water Quality Infrastructure Fund	Revenue*		2,119,928	1,399,295
	Total Revenue		2,119,928	3,471,308
	Total Expenditures		47,915	203,927
	Balance Carried Forward	\$	2,072,013	\$3,267,381
<b>Iowa Finance Authority</b> Water Quality Financing Program	Balance Brought Forward Revenue Total Revenue Balance Carried Forward	\$	0 564,663 564,663 564,663	\$ 564,663 812,385 1,377,048 \$1,377,048
Wastewater Treatment Program	Balance Brought Forward Revenue Total Revenue Balance Carried Forward	\$	0 501,923 501,923 501,923	\$ 501,923 722,120 1,224,043 \$1,224,043

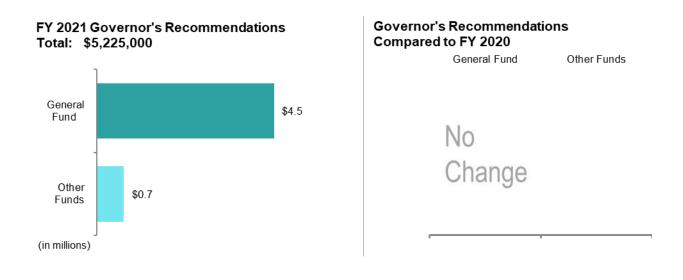
Water Quality Improvement Funding

\*Includes Urban Infrastructure funding of \$264,908 for FY 2019 and \$181,396 for FY 2020.

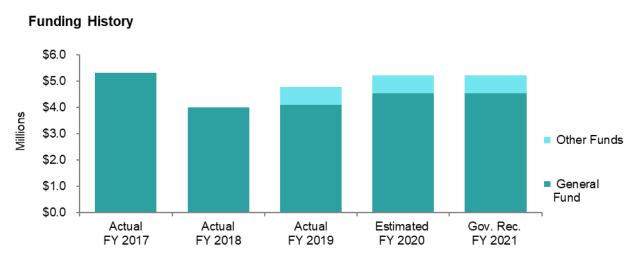
# **BOARD OF REGENTS**

#### **Overview and Funding History**

**Agency Overview:** The Board of Regents oversees the three State universities, including Iowa State University (ISU). The ISU <u>Veterinary Diagnostic Laboratory</u> in Ames has historically received funding through the Agriculture and Natural Resources Appropriations Subcommittee. Beginning in FY 2014, ISU received \$1,500,000 for the creation of the <u>Iowa Nutrient Research Center</u>, which has provided research grants related to the <u>Iowa Nutrient Reduction Strategy</u>. The funding source for the Iowa Nutrient Research Center was changed from the General Fund to the Groundwater Protection Fund beginning in FY 2018.



Agriculture and Natural Resources Appropriations Subcommittee | LSA – Fiscal Services Division



	 Actual FY 2019 (1)	Estimated FY 2020 (2)		Gov Rec FY 2021 (3)		Gov Rec vs Est FY 2020 (4)	
<u>Regents, Board of</u>							
Regents, Board of							
ISU - Veterinary Diagnostic Laboratory	\$ 4,100,000	\$	4,400,000	\$	4,400,000	\$	0
UI - Iowa Center for Ag Safety & Health	 0		130,000		130,000		0
Total Regents, Board of	\$ 4,100,000	\$	4,530,000	\$	4,530,000	\$	0

# **Other Fund Recommendations**

		Actual FY 2019 (1)	Estimated FY 2020 (2)		Gov Rec FY 2021 (3)		Gov Rec vs Est FY 2020 (4)	
Regents. Board of								
Regents, Board of								
UI - Geological and Water Survey Oper EFF	\$	200,000	\$	200,000	\$	200,000	\$	0
UI - Water Resource Management - EFF		495,000		495,000		495,000		0
Total Regents, Board of	\$	695,000	\$	695,000	\$	695,000	\$	0

#### **Discussion Items**

**ISU Veterinary Diagnostic Laboratory** — The detailed plans and schematic design for the new Veterinary Diagnostic Laboratory building will be completed this year. A comprehensive and detailed set of site preparation and building specification documents are being prepared and will go out for bid in spring 2020. The team will be selected in the summer of 2020, and construction will begin in the fall of 2020.

**Iowa Nutrient Research Center** — The Iowa Nutrient Research Center was created to pursue sciencebased approaches to evaluating the performance of current and emerging nutrient management practices, to provide recommendations on implementing the practices, and to develop new practices. Projects were approved beginning in FY 2014, and there have been a total of 86 <u>water quality projects</u> approved.

# **ENVIRONMENT FIRST FUND**

#### **Overview and Funding History**

The EFF was created during the 2000 Legislative Session to provide funding for environmental programs. The Fund received a standing appropriation of \$35,000,000 in FY 2001 from the RIIF; however, funding has varied over the years. The current standing appropriation is \$42,000,000.

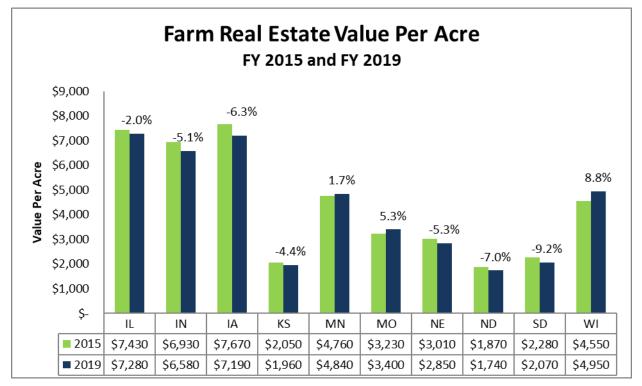
The Governor is recommending funding of \$22,320,000 from the EFF for FY 2021. This is a decrease of \$19,680,000 compared to estimated FY 2020. However, the Governor is also recommending funding from the Natural Resources and Outdoor Recreation Trust Fund to fund these programs at or above the FY 2020 level.

#### **Environment First Fund Recommendations**

		Actual FY 2019 (1)	Estimated FY 2020 (2)		 Gov Rec FY 2021 (3)	Gov Rec vs Est FY 2020 (4)	
Agriculture and Land Stewardship, Dept of							
Agriculture and Land Stewardship Conservation Reserve Enhancement - EFF Watershed Protection Fund - EFF Farm Management Demo - EFF Soil & Water Conservation - EFF Conservation Reserve Prog - EFF Cost Share - EFF Water Quality Initiative - EFF		1,000,000 900,000 0 3,800,000 900,000 8,325,000 2,375,000		1,000,000 900,000 0 3,800,000 900,000 8,325,000 2,375,000	 500,000 450,000 1,900,000 450,000 4,162,500 1,187,500		-500,000 -450,000 100,000 -1,900,000 -450,000 -4,162,500 -1,187,500
Total Agriculture and Land Stewardship, Dept of	\$	17,300,000	\$	17,300,000	\$ 8,750,000	\$	-8,550,000
Natural Resources. Department of Natural Resources Park Operations & Maintenance - EFF GIS Information for Watershed - EFF Water Quality Monitoring - EFF Water Quality Protection - EFF Animal Feeding Operations - EFF Ambient Air Quality Monitoring - EFF Floodplain Mgmt and Dam Safety - EFF REAP - EFF Total Natural Resources, Department of	\$	6,235,000 195,000 2,955,000 500,000 1,320,000 425,000 375,000 12,000,000 24,005,000	\$	6,235,000 195,000 2,955,000 500,000 1,320,000 425,000 375,000 12,000,000 24,005,000	\$ 3,117,500 97,500 1,477,500 250,000 1,320,000 425,000 187,500 6,000,000 12,875,000	\$	-3,117,500 -97,500 -1,477,500 -250,000 0 -187,500 -6,000,000 -11,130,000
<u>Regents, Board of</u> Regents, Board of UI - Geological and Water Survey Oper EFF UI - Water Resource Management - EFF	\$	200,000 495,000	\$	200,000 495,000	\$ 200,000 495,000	\$	0
Total Regents, Board of	\$	695,000	\$	695,000	\$ 695,000	\$	0
Total Agriculture and Natural Resources	\$	42,000,000	\$	42,000,000	\$ 22,320,000	\$	-19,680,000

# Comparison to Other States — Farm Land Values

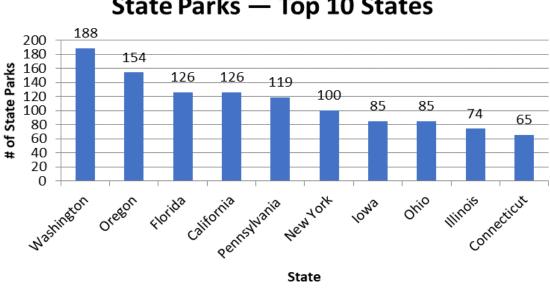
Data gathered from the <u>Land Values 2019 Summary Report</u> published by the U.S. Department of Agriculture compared the average value per acre of farm real estate from 2014 to 2018. Over the fiveyear period, the average value per acre of farm real estate in the U.S. increased from \$3,000 to \$3,160 per acre (5.33%). However, in Iowa, the average value per acre decreased from \$7,670 to \$7,190 per



acre (6.26%). The following graph provides the average value per acre and the percentage change from 2015 to 2019 for states in the Midwest.

#### Comparison to Other States — State Parks

According to the State Parks website, Iowa ranks seventh in the United States for the number of state parks in 2019. The following graph shows the top 10 states with the most state parks and the number of state parks in each.



# State Parks — Top 10 States

Agriculture and Natural Resources Appropriations Subcommittee | LSA – Fiscal Services Division

# Legislative Services Agency (LSA) Publications

The following publications by the LSA are related to the Agriculture and Natural Resources Appropriations Subcommittee:

• Issue Review:

Livestock Inventory Historical Trends

• Maps of the week:

Farmers' Markets and Farm Stands — 2019 Land in Farms — 2017 Average Farmland Value Per Acre — 2018 Average Cash Rent Per Acre of Cropland — 2018 Iowa Cash Rent Survey Licensed Grain Warehouses and the Grain Indemnity Fund — 2018 State Parks, Forests, and Recreation Area Visits — CY 2017

#### **Reports Required to Be Filed with General Assembly**

Reports and other documents required to be filed with the General Assembly are organized by submitting department and by date and are published on this <u>webpage</u>.

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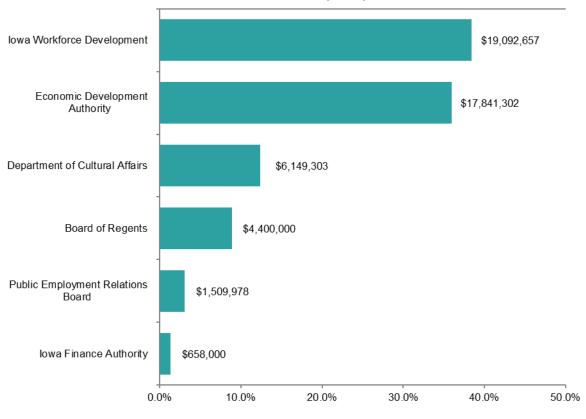


# Economic Development Appropriations Subcommittee

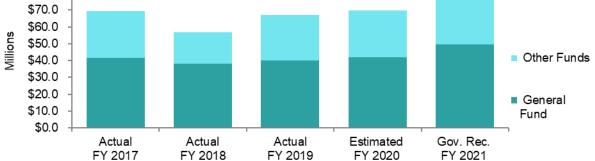
Fiscal Staff: Ron Robinson

Analysis of Governor's Budget

# FY 2021 General Fund Governor's Recommendations Total: \$49,651,240





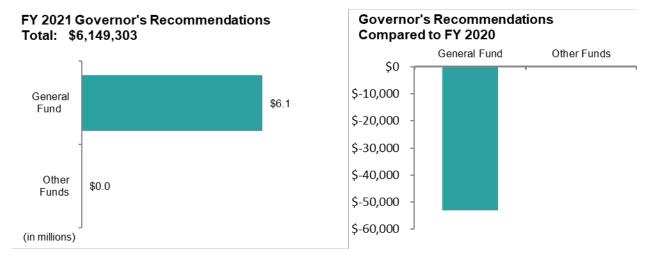


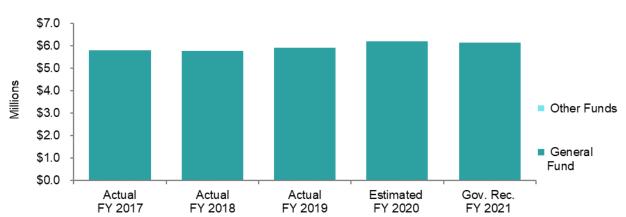
Economic Development Appropriations Subcommittee | LSA – Fiscal Services Division

#### DEPARTMENT OF CULTURAL AFFAIRS

#### **Overview and Funding History**

**Agency Overview:** The <u>lowa Department of Cultural Affairs</u> (DCA) has primary responsibility for the development of the State's interest in the areas of the arts, history, and other cultural matters. In fulfilling this responsibility, the DCA is advised and assisted by the State Historical Board of Trustees and the lowa Arts Council.





Funding History

Economic Development Appropriations Subcommittee | LSA – Fiscal Services Division

	 Actual FY 2019	Estimated FY 2020		Gov Rec FY 2021		Gov Rec vs Est FY 2020	
	 (1)		(2)		(3)		(4)
Cultural Affairs, Department of							
Cultural Affairs, Dept. of							
Administration Division	\$ 168,637	\$	168,637	\$	170,162	\$	1,525
Community Cultural Grants	172,090		172,090		172,090		0
Historical Division	3,027,797		3,142,351		3,195,504		53,153
Historic Sites	426,398		426,398		432,907		6,509
Arts Division	1,217,188		1,317,188		1,429,005		111,817
Great Places	150,000		150,000		151,232		1,232
Records Center Rent	227,243		227,243		0		-227,243
Cultural Trust Grants	75,000		150,000		150,000		0
County Endowment Funding - DCA Grants	 448,403		448,403		448,403		0
Total Cultural Affairs, Department of	\$ 5,912,756	\$	6,202,310	\$	6,149,303	\$	-53,007

# Governor's Recommendations FY 2021 — Significant Changes

Administration Division	\$1,525
An increase for salary adjustment.	
Historical Division An increase for salary adjustment.	\$53,153
Historic Sites An increase for salary adjustment.	\$6,509
<ul> <li>Arts Division</li> <li>An increase of \$11,817 for salary adjustment.</li> </ul>	\$111,817

- An increase of \$100,000 for the following:
  - Staffing, programming, and promotion of the film and media industry.
  - Greenlight Grants to support home-grown lowa film and digital media productions that benefit lowans and small businesses in the State. Eligible projects must be ready for production, contain excellent content that advances lowa's brand and demonstrates public value. The Program is administered by the lowa Arts Council on behalf of Produce lowa.
  - Producer Zone Grants to help prepare communities to host film and media production crews and invest in Iowa film and media productions.

#### **Great Places**

An increase for salary adjustment.

#### Records Center Rent

The appropriation is no longer needed due to the elimination of the lease.

#### **Discussion Items**

<u>Original FY 2020 General Fund Appropriations</u> — The original FY 2020 General Fund appropriations included the following changes compared to actual FY 2019:

- **Historical Division** A general increase of \$100,000.
- Arts Division A general increase of \$100,000.
- Cultural Trust Grants A general increase of \$75,000.

<u>Activity Review</u> — The Subcommittee may want to hear from the DCA about the DCA's current efforts related to the archival of former Governors' papers and battle flag preservation. These items no longer have separate appropriations and are under the purview of the Historical Division.

\$1,232

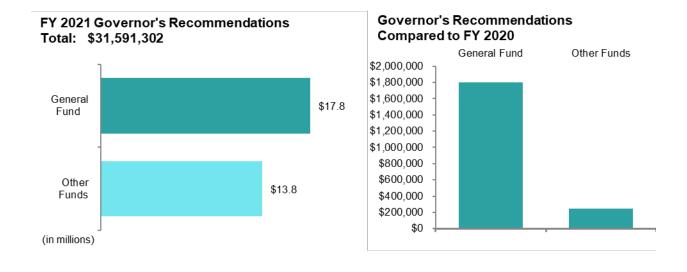
\$-227,243

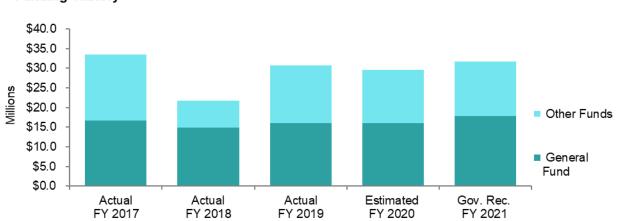
<u>**Historical Building**</u> — The Subcommittee may want to hear from the DCA about the status of the Historical Building project. This project will renovate collection and storage areas; replace the heating, ventilation, and air conditioning (HVAC); create a vapor barrier; and repair other museum components.

#### IOWA ECONOMIC DEVELOPMENT AUTHORITY

#### **Overview and Funding History**

**Agency Overview:** The <u>lowa Economic Development Authority</u> (IEDA) is responsible for fostering the economic vitality of the State by working in focused partnerships with businesses, entrepreneurs, communities, and educational entities. The IEDA's primary responsibilities are in the areas of finance, marketing, local government and service coordination, exporting, tourism, job training and entrepreneurial assistance, and small business.





**Funding History** 

Economic Development Appropriations Subcommittee | LSA – Fiscal Services Division

Estimated

FY 2020

(2)

1,000,000

400,000

300.000

100,000

0

0

11,700,000

13,500,000

\$

\$

Gov Rec

FY 2021

(3)

1,000,000

12,100,000

100,000

100,000

50,000

13,750,000

400,000

0

\$

\$

\$

\$

# Registered Apprenticesnip Program

Actual

FY 2019 (1)

1,000,000

13,650,000

14,650,000

102

0

0

0

0

0

\$

\$

An increase for expansion of the Future Ready Iowa Apprenticeship Program established in Iowa Code chapter 15C designed to encourage small to midsize businesses to start or grow registered apprenticeships by expanding the Program to include ongoing support for training for businesses with 20 or fewer registered apprentices in high-demand occupations. This recommendation is part of the Governor's Empowering Rural Iowa program initiative.

**Other Fund Recommendations** 

Economic Development Authority **Economic Development Authority** STEM Internships - SWJCF

Future Ready Iowa Mentor Prog - SWJCF

High Quality Jobs Program - SWJCF

**Total Economic Development Authority** 

Empower Rural Iowa Rural Innovation Grants - SWJCF

Empower Rural Iowa Housing Needs Assess - SWJCF

Empower Rural Iowa Rural Comm. Vision Grants - SWJCF

Empower Rural Iowa Rural Leadership Support - SWJCF

Registered Apprenticeship Program \$600.000
World Food Prize funding from the RIIF has not been recommended for FY 2021.
at \$1,000,000 for FY 2021, an increase of \$625,000 compared to the estimated FY 2020 appropriation.
Infrastructure Appropriations Act). Under current law, the Program will be funded from the General Fund
appropriation of \$300,000 from the Rebuild Iowa Infrastructure Fund (RIIF) in HF 765 (FY 2020
Economic Development Appropriations Act). The World Food Prize also received an FY 2020
Prize award. The FY 2020 General Fund appropriation was limited to \$375,000 in SF 608 (FY 2020
Code section 15.368(1) appropriates \$1,000,000 annually from the General Fund for the World Food

# Governor's Recommendations FY 2021 — Significant Changes

# **Economic Development Appropriation**

- An increase of \$79,548 for salary adjustment.
  - An increase of \$500,000 for "This is Iowa" marketing.

# **World Food Prize**

An increase of \$625,000 for the World Food Prize, bringing the total appropriation to \$1,000,000, lowa F

# **General Fund Recommendations**

	Actual FY 2019		Estimated FY 2020		Gov Rec FY 2021		Gov Rec vs Est FY 2020	
	-	(1)		(2)		(3)		(4)
Economic Development Authority								
Economic Development Authority								
Economic Development Appropriation	\$	13,413,379	\$	13,318,553	\$	13,898,101	\$	579,548
World Food Prize		400,000		375,000		1,000,000		625,000
Iowa Comm. Volunteer Ser Promise		168,201		168,201		168,201		0
Councils of Governments (COGs) Assistance		200,000		275,000		275,000		0
Registered Apprenticeship Program		1,000,000		1,000,000		1,600,000		600,000
Tourism Marketing - Adjusted Gross Receipts		878,011		900,000		900,000		0
Total Economic Development Authority	\$	16,059,591	\$	16,036,754	\$	17,841,302	\$	1,804,548

# \$625,000

<u>\$579,548</u>

# \$600,000

Gov Rec vs

Est FY 2020

(4)

0

0

0

-300.000

400,000

100,000

50.000 250,000

#### Governor's Recommendations FY 2021 — Significant Changes

#### Empower Rural Iowa Rural Innovation Grants - SWJCF

Eliminates the funding from the Skilled Worker and Job Creation Fund (SWJCF) for the Rural Innovation Grants Program, which supports innovative rural projects as part of the Empowering Rural Iowa program initiative. This recommendation is part of the Governor's Empowering Rural Iowa program initiative.

#### High Quality Jobs Program — SWJCF

An increase for the <u>High Quality Jobs Program</u> from the SWJCF. Restores a portion of the \$1,950,000 decrease in FY 2020.

#### Empower Rural Iowa Rural Community Vision Grants — SWJCF

A new appropriation from the SWJCF for Empower Rural Iowa Rural Community Vision Grants. This is a matching grant program. This recommendation is part of the Governor's Empowering Rural Iowa program initiative.

#### Empower Rural Iowa Rural Leadership Support — SWJCF

A new appropriation from the SWJCF for Empower Rural Iowa Rural Leadership Support. This recommendation is part of the Governor's Empowering Rural Iowa program initiative. The support would include the following:

- \$25,000 to create a matching grant program for communities starting formal leadership programs.
- \$25,000 to support rural lowa leadership development events.

# **Discussion Items**

<u>Original FY 2020 General Fund Appropriations</u> — The original FY 2020 General Fund appropriations included the following changes compared to FY 2019:

- World Food Prize A general decrease of \$25,000 compared to estimated FY 2019.
- **Iowa Councils of Governments (COGs)** A general increase of \$75,000 compared to estimated FY 2019. The appropriation is used to leverage federal and local dollars for various COG programs.

<u>Original FY 2020 Other Funds Appropriation</u> — The original FY 2020 Other Funds appropriation included a decrease of \$1,150,000 from the SWJCF compared to FY 2019. The changes included the following:

- An increase of \$400,000 for a new appropriation for the Future Ready Iowa Mentoring Program, which was established with the 2018 enactment of the Future Ready Iowa Act.
- An increase of \$100,000 for a new appropriation for a Housing Needs Assessment Grant Program as part of the Empowering Rural Iowa program initiative, which was started on July 18, 2018, when Governor Reynolds signed Executive Order <u>No. 3</u>. The Program is intended to provide small communities with hard data and housing-related information specific to the community being analyzed.
- An increase of \$300,000 for a new appropriation for a Rural Innovation Grants Program to support innovative rural projects as part of the Empowering Rural Iowa program initiative.
- A decrease of \$1,950,000 for the <u>High Quality Jobs Program</u>. The funding was allocated to other priorities.

**<u>Iowa Energy Center</u>** — The Subcommittee may want to hear from the IEDA about how the transfer of the administration of the Iowa Energy Center from Iowa State University (ISU) to the IEDA has progressed. The Iowa Energy Center 2018 Annual Report can be found <u>here</u>.

<u>Center for Rural Revitalization</u> — The Subcommittee may want to hear from the IEDA about the creation of the Center for Rural Revitalization as part of the Empowering Rural lowa program initiative. The Center is being created without additional funding. The Center will act as a liaison to rural communities and be the primary point of contact for small communities to access programs that support rural areas.

<u>IEDA and IFA Cooperation</u> — Governor Reynolds appointed Debi Durham as the Executive Director of the Iowa Finance Authority (IFA), effective January 7, 2019. Ms. Durham remains as Director of the

\$400,000

\$100,000

\$50.000

\$-300.000

IEDA, a position she has held since January 2011. The <u>IFA FY 2018 Performance Report</u> provides information on the programs administered by the IFA, and the <u>Agency Performance Plan for FY 2019</u> provides information on the IFA's performance measures. The FY 2018 IEDA Annual Report can be found <u>here</u>. The Subcommittee may want to hear about how the IEDA and the IFA have changed the structure of their organizations and how their collocating has progressed.

**Governor's Recommendations** 

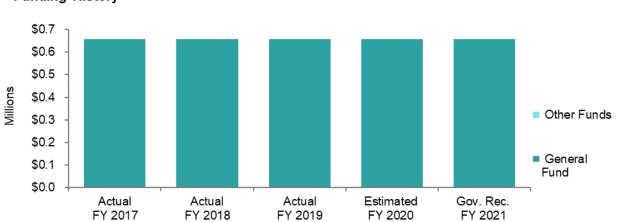
#### **IOWA FINANCE AUTHORITY**

#### **Overview and Funding History**

FY 2021 Governor's Recommendations

**Agency Overview:** The <u>lowa Finance Authority</u>'s (IFA) mission is to finance, administer, advance, and preserve affordable housing, and to promote community and economic development for lowans. The Authority receives no General Fund appropriation for operating expenses and does not have the ability to tax. The major funding sources for the Authority are bond proceeds, title guaranty fees, application fees, and interest earnings.





Funding History

Economic Development Appropriations Subcommittee | LSA – Fiscal Services Division

### **General Fund Recommendations**

	Actual FY 2019 (1)	_	stimated FY 2020 (2)	Gov Rec FY 2021 (3)	ov Rec vs st FY 2020 (4)
Iowa Finance Authority					
Iowa Finance Authority					
Rent Subsidy Program	\$ 658,000	\$	658,000	\$ 658,000	\$ 0
Total Iowa Finance Authority	\$ 658,000	\$	658,000	\$ 658,000	\$ 0

#### **Discussion Items**

**Demand for the Rent Subsidy Program** — The Subcommittee may want to hear from the IFA about the demand for the Home and Community-Based Services (HCBS) Rent Subsidy Program.

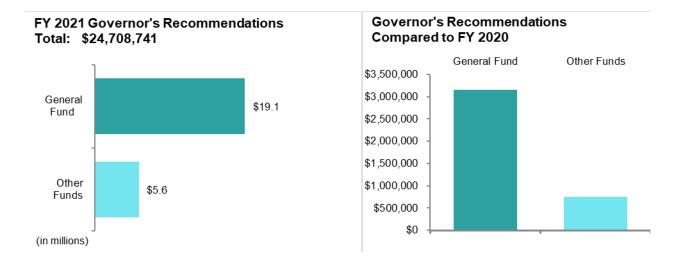
**IEDA and IFA Cooperation** — Governor Reynolds appointed Debi Durham as the Executive Director of the Iowa Finance Authority (IFA), effective January 7, 2019. Ms. Durham remains as Director of the IEDA, a position she has held since January 2011. The IFA FY 2018 Performance Report provides information on the programs administered by the IFA, and the <u>Agency Performance Plan for FY 2019</u> provides information on the IFA's performance measures. The FY 2018 IEDA Annual Report can be found <u>here</u>. The Subcommittee may want to hear about how the IEDA and the IFA have changed the structure of their organizations and how their collocating has progressed.

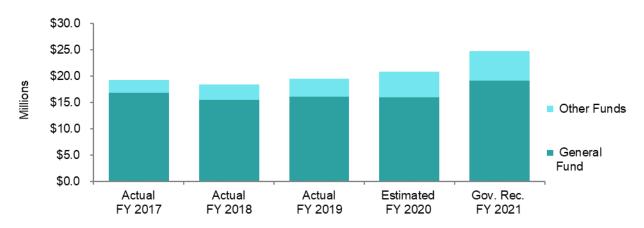
#### IOWA WORKFORCE DEVELOPMENT

#### **Overview and Funding History**

Agency Overview: The <u>lowa Department of Workforce Development</u> (IWD) strives to improve the income, productivity, and safety of all lowans. In conjunction with State and local economic development efforts, the IWD also assists businesses in fulfilling workforce needs. The IWD's major services, products, and activities include:

- Workforce Center Services
- Compliance Assistance and Enforcement
- Unemployment Insurance
- Workforce Information and Analysis
- Adjudication, Compliance, and Education
- Resource Management





### **Funding History**

Economic Development Appropriations Subcommittee | LSA – Fiscal Services Division

# **General Fund Recommendations**

	Actual FY 2019		 Estimated FY 2020		Gov Rec FY 2021		ov Rec vs st FY 2020
		(1)	 (2)		(3)		(4)
Workforce Development, Department of							
Iowa Workforce Development							
Labor Services Division	\$	3,491,252	\$ 3,491,252	\$	3,535,270	\$	44,018
Workers' Compensation Division		3,309,044	3,321,044		3,463,124		142,080
Operations - Field Offices		7,925,650	6,675,650		6,834,415		158,765
Offender Reentry Program		337,158	387,158		396,530		9,372
I/3 State Accounting System		228,822	228,822		228,822		0
Summer Youth Intern Pilot		250,000	250,000		250,000		0
Employee Misclassification Program		379,631	379,631		384,496		4,865
lowa Employer Innovation Fund		0	1,200,000		4,000,000		2,800,000
Future Ready Iowa Coordinator - GF		150,000	 0		0		0
Total Workforce Development, Department of	\$	16,071,557	\$ 15,933,557	\$	19,092,657	\$	3,159,100

# Governor's Recommendations FY 2021 — Significant Changes

Labor Services Division	<u>\$44,018</u>
An increase for salary adjustment.	
<ul> <li>Workers' Compensation Division</li> <li>The changes include the following:</li> <li>An increase of \$42,080 for salary adjustment.</li> <li>An increase of \$100,000 for staffing to assist with workers' compensation appeals.</li> </ul>	\$142,080
Operations — Field Offices An increase for salary adjustment.	\$158,765
Offender Reentry Program An increase for salary adjustment.	<u>\$9,372</u>
Employee Misclassification Program An increase for salary adjustment.	\$4,865
Iowa Employer Innovation Fund	\$2,800,000

This recommendation is part of the Governor's Empowering Rural Iowa program initiative. The changes include the following:

- An increase of \$800,000 for the Iowa Employer Innovation Fund, which was established with the enactment of the <u>Future Ready Iowa Act</u>.
- An increase of \$2,000,000 for a new Child Care Grant Program to help with the construction, renovation, or remodeling of child care facilities. This would be a matching grant program.

#### **Other Fund Recommendations**

	Actual FY 2019 (1)		Estimated FY 2020 (2)		Gov Rec FY 2021 (3)		Gov Rec vs Est FY 2020 (4)	
Workforce Development, Department of								
Iowa Workforce Development								
Field Offices - Spec Cont Fund	\$	1,766,084	\$	1,766,084	\$	1,766,084	\$	0
Field Offices - UI Reserve Interest		1,600,000		2,850,000		2,850,000		0
AMOS Mid-Iowa Organizing Strategy - SWJCF		100,000		100,000		100,000		0
Workforce Diploma Pilot Program - SWJCF		0		0		500,000		500,000
2nd Chance Grant Program - SWJCF		0		0		250,000		250,000
Future Ready Iowa Coordinator - SWJCF		0		150,000		150,000		C
Total Workforce Development, Department of	\$	3,466,084	\$	4,866,084	\$	5,616,084	\$	750,000

#### Governor's Recommendations FY 2021 — Significant Changes

#### Workforce Diploma Pilot Program — SWJCF

#### \$500.000

A new SWJCF appropriation for a Workforce Diploma Pilot Program to provide a pathway for new high school graduates pursuing a college degree while working in their professional field of interest. This recommendation is part of the Governor's Empowering Rural Iowa program initiative.

#### 2nd Chance Grant Program — SWJCF

\$250,000 A new SWJCF appropriation for a 2nd Chance Grant Program. This would be a competitive grant program to support and enhance the reentry efforts of nonprofit organizations. This recommendation is part of the Governor's Empowering Rural Iowa program initiative.

#### **Discussion Items**

Original FY 2020 General Fund Appropriations — The original FY 2020 General Fund appropriations included the following changes compared to FY 2019:

- Workers' Compensation Division A general increase of \$12,000.
- Operations Field Offices A decrease of \$1,250,000 with the same amount to come from the Unemployment Compensation Reserve Fund Interest beginning with FY 2020. Total FY 2020 Field Offices funding was \$11,141,734, which was no change compared to estimated FY 2019 funding. Funding is provided from the following sources:
  - \$6,525,650 from the General Fund, excluding \$150,000 allocated to the State Library (must also • support the Workforce Development Board).
  - \$1.766.084 from the Special Employment Security Contingency Fund.
  - \$2,850,000 from the Unemployment Compensation Reserve Fund Interest.
- Offender Reentry Program A general increase of \$50,000.
- **Iowa Employer Innovation Fund** A new appropriation of \$1,200,000 to the IWD for an Iowa Employer Innovation Fund. The Iowa Employer Innovation Fund was established during the 2018 Legislative Session by HF 2458 (Future Ready lowa Act). The funding is to be used for the lowa Employer Innovation Program, which matches eligible employer moneys to expand opportunities for education and training leading to high-demand jobs, the encouragement of leadership and support for regional workforce talent pools throughout the State, and to provide Future Ready lowa education and outreach.
- Future Ready lowa Coordinator A decrease of \$150,000 with the funding being shifted to the SWJCF beginning with FY 2020.

<u>Original FY 2020 Other Funds Appropriation</u> — The original FY 2020 Other Funds appropriation included the following changes:

- An increase of \$1,250,000 to \$2,850,000 from the Unemployment Insurance Reserve Fund Interest used for field offices due to an anticipated increase in interest income. The field offices deliver an integrated network of information resources and workforce development services to job seekers, businesses, employees, students, schools and colleges, and the public at large.
- A new \$150,000 SWJCF appropriation and 0.50 full-time equivalent (FTE) position to the IWD for the costs of an employee to coordinate Future Ready Iowa efforts. The funding and FTE support was provided from the General Fund during FY 2019.

**Available Special Employment Security Contingency Fund Moneys** — The Subcommittee may want to hear from the IWD about the funds available from the Special Employment Security Contingency Fund. There remains an estimated \$2,152,356 in unencumbered funds for FY 2020 (this does not include the \$4,200,000 for cashflow). Revenues have decreased from \$4,066,743 in FY 2015 to an estimated \$2,107,500 for FY 2020. The appropriation for field offices in FY 2020 is \$1,766,084. Agency expenditures have been as high as \$3,361,703 in FY 2017 and are estimated to be \$1,730,000 for FY 2020. The balance in the fund was \$11,415,774 in FY 2016 and is estimated to be \$6,352,356 at the end of FY 2020 (including the cashflow moneys). A *Fiscal Topic* is available for this Fund.

**Available Unemployment Compensation Reserve Fund Interest Moneys** — The Subcommittee may want to hear from the IWD about the funds available from the Unemployment Compensation Reserve Fund interest. The FY 2020 appropriation is \$2,850,000. The IWD estimates interest from the Unemployment Compensation Reserve Fund for FY 2020 will be \$2,800,000 and FY 2021 will be \$2,107,500. Interest rates dropped from 1.99% annualized for September 2019 to 1.58% annualized for October 2019. The interest rate reached an annualized high of 2.52% for January 2019. The estimated Reserve Fund interest balance at the end of FY 2020 is \$3,251,531.

<u>Workforce Development Regions</u> — The Subcommittee may want to hear from the IWD about any possible changes being considered for the number of workforce development regions.

<u>Unemployment Insurance Systems Modernization and Reed Act Funding</u> — The IWD has been authorized to use up to \$39,200,000 from the federal Struggling Families Act funds for one-time funding for the modernization of unemployment insurance systems and for the acquisition of programming, software, and equipment required to provide an administrative system for the lowa Unemployment Insurance Program. This is a one-time authorization that replaces a prior authorization for the use of up to \$9,600,000 from the same source for the same purpose. The General Assembly may want to hear from the IWD about the status of this project. The IWD is preparing a request for a proposal (RFP) for modernization efforts, with \$34,742,771 remaining from prior appropriations. The appropriations include \$4,825,000 in FY 2017 and \$39,200,00 in FY 2018. The IWD expended \$1,570,528 in FY 2017, \$6,363,506 in FY 2018 (not including \$597,000 appropriated separately for field offices), and \$1,348,195 in FY 2019.

**Governor's Recommendations** 

Other Funds

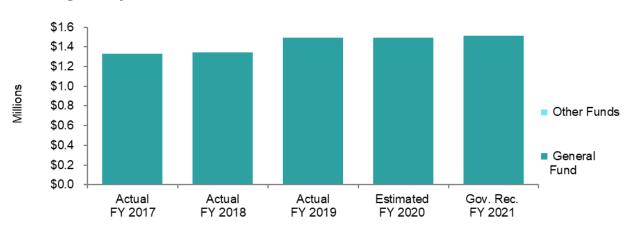
# PUBLIC EMPLOYMENT RELATIONS BOARD

#### **Overview and Funding History**

**Agency Overview:** The Iowa <u>Public Employment Relations Board</u> (PERB) is responsible for implementing the provisions of the Public Employment Relations Act, and for adjudicating and conciliating labor and management disputes involving public employers and employee organizations throughout the State.

#### FY 2021 Governor's Recommendations Total: \$1,509,978





#### Funding History

Economic Development Appropriations Subcommittee | LSA – Fiscal Services Division

#### General Fund Recommendations

	 Actual FY 2019 (1)	I	Estimated FY 2020 (2)	Gov Rec FY 2021 (3)	 v Rec vs : FY 2020 (4)
Public Employment Relations Board					
Public Employment Relations General Office	\$ 1,492,452	\$	1,492,452	\$ 1,509,978	\$ 17,526
Total Public Employment Relations Board	\$ 1,492,452	\$	1,492,452	\$ 1,509,978	\$ 17,526

# Governor's Recommendations FY 2021 — Significant Changes

#### **General Office**

\$17,526

An increase for salary adjustment.

#### **Discussion Items**

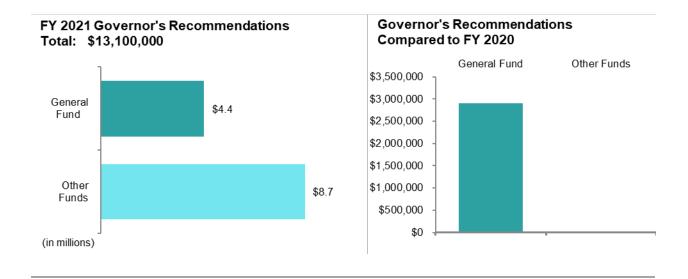
<u>**Public Employment Reform Act**</u> — The General Assembly may want to hear from the PERB about the impact of <u>HF 291</u> (Public Employment Reform Act), including the required elections and other bargaining reforms that have been implemented.

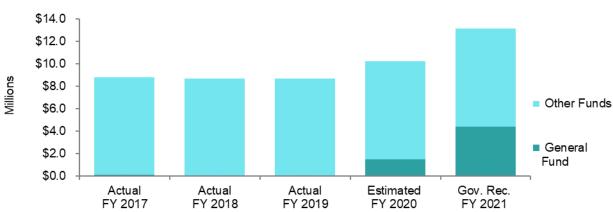
#### **BOARD OF REGENTS**

#### **Overview and Funding History**

**Agency Overview:** The Economic Development Appropriations Subcommittee appropriates funds to the <u>Board of Regents</u> universities for the following purposes:

- The Regents Innovation Fund appropriation is allocated to the three Regents institutions for capacitybuilding infrastructure in areas related to technology commercialization; marketing and business development efforts related to technology commercialization, entrepreneurship, and business growth; and infrastructure projects and programs needed to assist in implementation of activities under Iowa Code chapter <u>262B</u> (Commercialization of Research). Refer to the **Budget Unit Brief** <u>Regents</u> <u>Innovation Fund</u> for more information.
- The University of Iowa (UI) Economic Development appropriation includes the UI Pharmaceuticals, Research Park, and Technology Innovation Center. Refer to the *Budget Unit Brief* <u>University of Iowa</u> <u>Economic Development</u> for more information.
- The UI Entrepreneur and Economic Growth appropriation is to be used to expand public/private partnerships and programming through the Pappajohn Entrepreneurial Center. Refer to the *Budget Unit Brief* <u>University of Iowa Entrepreneur and Economic Growth</u> for more information.
- The Iowa State University (ISU) Economic Development appropriation includes the Institute for Physical Research and Technology, Small Business Development Centers, and Research Park. Refer to the *Budget Unit Brief* <u>Iowa State University Economic Development</u> for more information.
- The University of Northern Iowa (UNI) Economic Development appropriation includes the Institute for Decision Making, Metal Casting Center, and MyEntre.Net Program. Refer to the *Budget Unit Brief* <u>University of Northern Iowa Economic Development</u> for more information.





The five-year funding history graph above does not reflect any funding the Board of Regents received through allocations or appropriations from the Rebuild Iowa Infrastructure Fund (RIIF). Information on these appropriations can be found in the Transportation, Infrastructure, and Capitals Appropriations Subcommittee information.

#### **General Fund Recommendations**

	FY	tual 2019 1)	 	Estimated FY 2020 (2)	Gov Rec FY 2021 (3)		-	Gov Rec vs (st FY 2020 (4)
Regents, Board of Regents, Board of ISU - Biosciences Innovation Ecosystem - GF	\$	0	\$	825,000	\$	3,000,000	\$	2,175,000
UI - Biosciences Innovation Ecosystem UNI - Additive Manufacturing		0 0		275,000 400,000		1,000,000 400,000		725,000 0
Total Regents, Board of	\$	0	\$	1,500,000	\$	4,400,000	\$	2,900,000

### Governor's Recommendations FY 2021 — Significant Changes

#### ISU Biosciences Innovation Ecosystem

An increase to expand on the Ecosystem. The Ecosystem is explained in the TEConomy - 2017 Biosciences Report. The funding is used to accelerate the pace at which discoveries are translated into commercial opportunities in the following four bioscience platforms:

- **Biobased Chemicals** •
- Precision and Digital Agriculture •
- Vaccines and Immunotherapy
- **Medical Devices** •

#### **UI Biosciences Innovation Ecosystem**

An increase to expand on the Ecosystem. The Ecosystem is explained in the TEConomy - 2017 Biosciences Report. The funding is used to accelerate the pace at which discoveries are translated into commercial opportunities in the following four bioscience platforms:

- **Biobased Chemicals** .
- Precision and Digital Agriculture
- Vaccines and Immunotherapy
- Medical Devices

Economic Development Appropriations Subcommittee | LSA – Fiscal Services Division

\$2,175,000

\$725.000

Funding History

# **Other Fund Recommendations**

	Actual FY 2019 (1)		Estimated FY 2020 (2)		Gov Rec FY 2021 (3)		Gov Rec vs Est FY 2020 (4)	
Regents, Board of								
Regents, Board of								
Regents Innovation Fund - SWJCF	\$	3,000,000	\$	3,000,000	\$	3,000,000	\$	0
ISU - Economic Development - SWJCF		2,424,302		2,424,302		2,424,302		0
UI - Economic Development - SWJCF		209,279		209,279		209,279		0
UI - Entrepreneur and Econ Growth - SWJCF		2,000,000		2,000,000		2,000,000		0
UNI - Economic Development - SWJCF		1,066,419		1,066,419		1,066,419		0
Total Regents, Board of	\$	8,700,000	\$	8,700,000	\$	8,700,000	\$	0

#### **Discussion Items**

<u>Original FY 2020 General Fund Appropriations</u> — The original FY 2020 General Fund appropriations included the following changes compared to FY 2019:

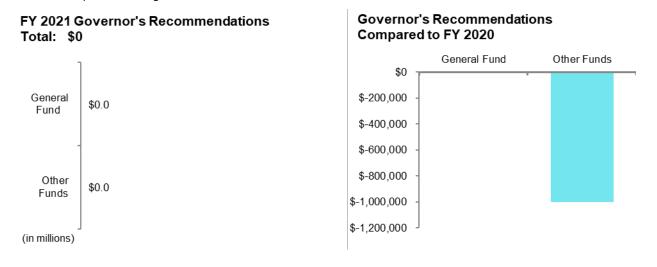
- ISU Biosciences Innovation Ecosystem A new appropriation of \$825,000 to the ISU for support of a Biosciences Innovation Ecosystem. The funding will be used to accelerate the pace at which discoveries are translated into commercial opportunities.
- UI Biosciences Innovation Ecosystem A new appropriation of \$275,000 to the UI for support of a biosciences innovation ecosystem. The funding will be used to accelerate the pace at which discoveries are translated into commercial opportunities.
- UNI Additive Manufacturing A new appropriation of \$400,000 to the UNI for expansion of the UNI Metal Casting Center's additive manufacturing capabilities related to investment castings technology and industry support.

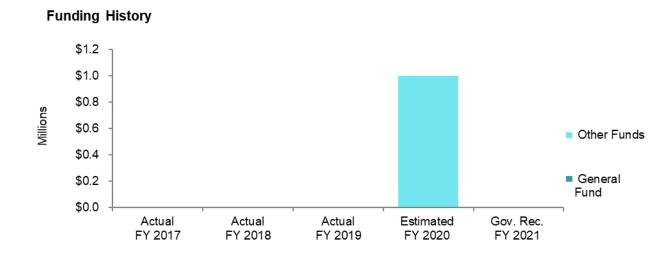
*Joint ISU/UI Biosciences Innovation Ecosystem* — The General Assembly may want to hear about the Board's plans to coordinate the Ecosystem activities with the IEDA.

#### **COLLEGE STUDENT AID COMMISSION**

#### **Overview and Funding History**

The Economic Development Appropriations Subcommittee appropriates funds to the College Student Aid Commission for the Future Ready Iowa Skilled Workforce Grant Fund. The Fund was established during the 2018 Legislative Session by <u>HF 2458</u> (Future Ready Iowa Act). The Fund was established to provide <u>grants</u> that would allow Iowans who left college with at least half the required credits for a bachelor's degree in a <u>high-demand</u> field of study to enroll in a public or private four-year institution in Iowa to complete the degree.





# **Other Fund Recommendations**

	Actual FY 2019 (1)		Estimated FY 2020 (2)		Gov Rec FY 2021 (3)		Gov Rec vs Est FY 2020 (4)	
College Student Aid Commission								
College Student Aid Comm. Future Ready Iowa Grant Program - SWJCF	\$	0	\$	1,000,000	\$	0	\$	-1,000,000
Total College Student Aid Commission	\$	0	\$	1,000,000	\$	0	\$	-1,000,000

#### Governor's Recommendations FY 2021 — Significant Changes

Future Ready Iowa Skilled Workforce Grant Program — SWJCF\$-1,000,000Eliminates the SWJCF appropriation that was new for FY 2020. The funding is allocated to other<br/>priorities within the Economic Development Appropriations Subcommittee purview. The Future Ready<br/>Iowa Skilled Workforce Grant Program was established with the 2018 enactment of the<br/>Future Ready<br/>Iowa Act. This recommendation is part of the Governor's Empowering Rural Iowa program initiative.

#### **Discussion Items**

<u>Original FY 2020 Other Funds Appropriations</u> — Future Ready Iowa Skilled Workforce Grant Program — A new FY 2020 appropriation of \$1,000,000 from the SWJCF to the College Student Aid Commission for the Future Ready Iowa Skilled Workforce Grant Program.

#### **Comparisons to Other States — Gross Domestic Product**

Data gathered by the <u>Bureau of Economic Analysis</u> (BEA) and available from the <u>Council of State</u> <u>Governments' (CSG) States Perform</u> website represents the Gross Domestic Product (GDP) by state. The GDP is the value added to goods and services by economic activity. It is equivalent to a state's gross output (sales or receipts and other operating income, commodity taxes, and inventory change) minus input (consumption of goods and services purchased from other U.S. industries or imported).

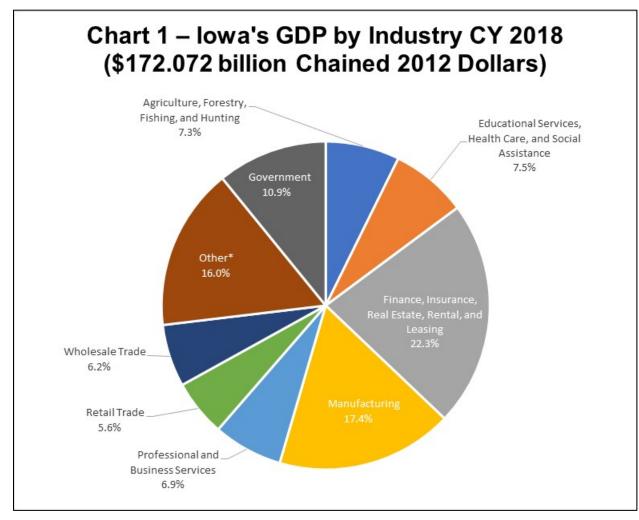
When evaluated on a per capita basis, Iowa ranked 21st in the nation, with a per capita GDP of \$54,520, in calendar year 2018. The state with the highest per capita GDP was New York (\$73,463), followed by Massachusetts (\$73,321) and Alaska (\$71,996). The three lowest states were Mississippi (\$34,434), Arkansas (\$38,919), and West Virginia (\$39,584).

Since 1997, Iowa's GDP has grown by 51.8%, the 25th largest increase among all states. The state with the largest increase was North Dakota with 135.9%, followed by California (97.4%) and Utah (96.8%). The states that had the slowest growth were Louisiana (17.6%), Michigan (18.4%), and West Virginia (20.7%).

**Chart 1** displays Iowa's GDP by North American Industry Classification System (NAICS) sector. The largest two sectors of Iowa's GDP are Finance, Insurance, Real Estate, Rental, and Leasing (22.3%) and Manufacturing (17.4%).

The fastest-growing sectors in Iowa since 1997 are Finance, Insurance, Real Estate, Rental, and Leasing (121.6%) and Professional and Business Services (94.0%). The sectors with the slowest growth since 1997 are Government (17.8%) and Other (24.0%).

For additional comparisons, refer to States Perform or the Bureau of Economic Analysis.



\*Other includes:

- Mining.
- Utilities.
- Construction.
- Transportation and Warehousing.
- Information.
- Arts, Entertainment, Recreation, Accommodation, and Food Services.
- Any other industry not otherwise categorized.

#### **Reports Required to be Filed with General Assembly**

Reports and other documents required to be filed with the General Assembly are organized by submitting department and by date and are published on this <u>webpage</u>.

LSA Staff Contact: Ron Robinson (515.281.6256) ron.robinson@legis.iowa.gov

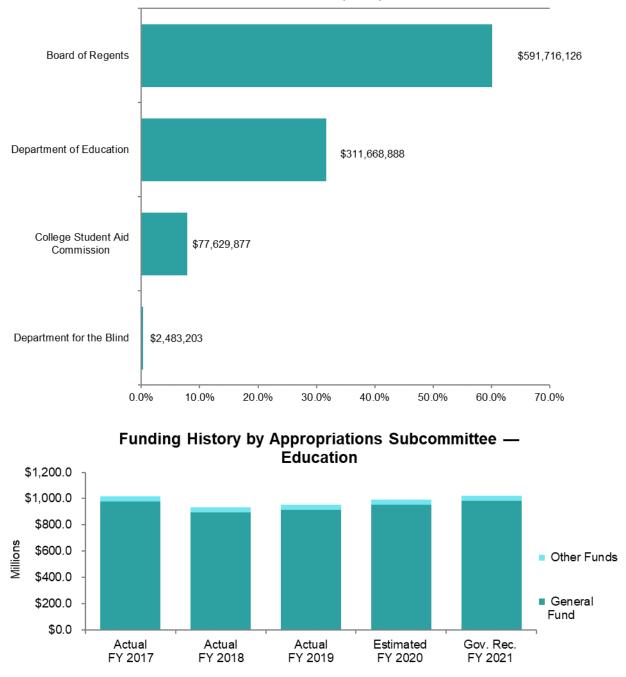


# **Education Appropriations Subcommittee**

Fiscal Staff: Robin Madison Lora Vargason

Analysis of Governor's Budget

# FY 2021 General Fund Governor's Recommendations Total: \$983,498,094

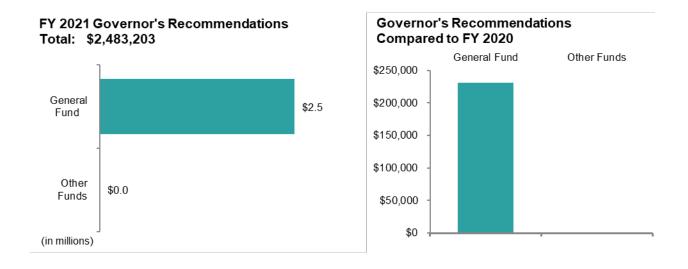


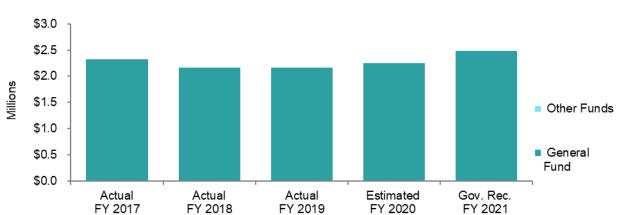
Education Appropriations Subcommittee | LSA – Fiscal Services Division

# **DEPARTMENT FOR THE BLIND**

#### **Overview and Funding History**

**Agency Overview:** The <u>Department for the Blind</u> provides vocational rehabilitation, independent living skills, library services, and other essential services to visually impaired lowans. The Department's three major service areas are Vocational Rehabilitation (VR), Independent Living (IL), and the Library for the Blind and Physically Handicapped.





# Funding History

Education Appropriations Subcommittee | LSA – Fiscal Services Division

#### **General Fund Recommendations**

	 Actual FY 2019 (1)	 Estimated FY 2020 (2)	 Gov Rec FY 2021 (3)	ov Rec vs at FY 2020 (4)
Blind, Department for the				
Department for the Blind Department for the Blind	\$ 2,167,622	\$ 2,252,001	\$ 2,483,203	\$ 231,202
Total Blind, Department for the	\$ 2,167,622	\$ 2,252,001	\$ 2,483,203	\$ 231,202

#### Governor's Recommendations FY 2021 — Significant Changes

#### Department for the Blind

\$231,202 An increase of \$166,337 to cover the State match cost to draw down more federal funding to create a 4Plus Program to serve transitioning high school completers. The Governor is also recommending a \$64,865 increase for salary adjustment.

#### **Discussion Items**

State Match Requirements for Federal Funds — The majority of the General Fund appropriation to the Department for the Blind serves as a nonfederal match to draw down federal Vocational Rehabilitation (VR) funds at a ratio of 21.3/78.7 and federal Independent Living (IL) funds at a ratio of 10/90. Both sources of federal funding are also subject to a maintenance of effort (MOE) requirement. A reduction in State funding for the Department can lead to a penalty and the loss of federal funds.

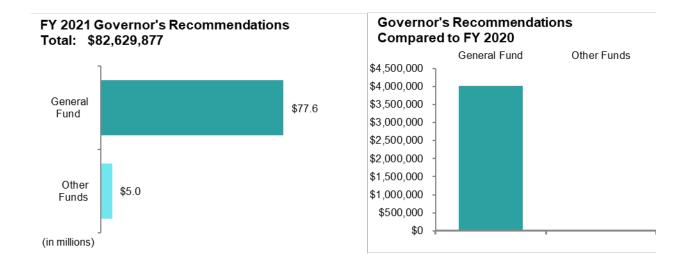
For FFY 2020, the Department is receiving \$367,000 in IL funding, which requires a State match of \$43,000. The Department consistently spends more than required (\$703,000 in FY 2019) in order to meet demand for IL services. The Department is receiving \$6,600,000 in VR funding for FFY 2020, requiring a State match of \$1,800,000. The Governor is recommending FY 2021 funding of \$2,483,203 from the General Fund, an increase of \$231,202 compared to estimated FY 2020.

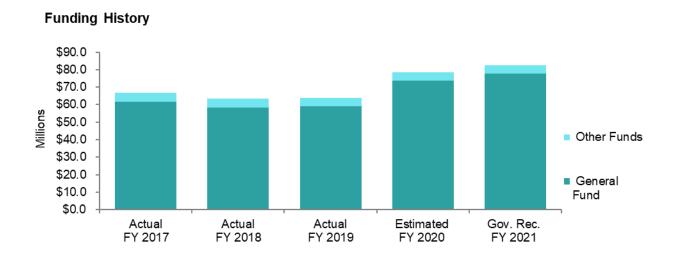
4Plus Program — The Program would be located in Des Moines to serve high school completers who have not met their Individualized Education Program (IEP) goals or transition needs in the areas of living, learning, or working. This would be an additional program to the 4Plus Program being offered through Iowa Educational Services for the Blind and Visually Impaired in Council Bluffs.

#### COLLEGE STUDENT AID COMMISSION

#### **Overview and Funding History**

**Agency Overview:** The <u>College Student Aid Commission</u> (CSAC), under the direction of a 15-member board, administers a variety of State and federal programs to connect students with resources and services to finance a college education. The Commission offers need-based scholarships, grants, work study, and loans. The Commission provides school and lender services, borrower and collections services, communications services to assist students and families in planning and paying for college, and data collection and management.





Education Appropriations Subcommittee | LSA – Fiscal Services Division

# **General Fund Recommendations**

	 Actual FY 2019	 Estimated FY 2020		Gov Rec FY 2021	Gov Rec vs Est FY 2020
	 (1)	 (2)		(3)	 (4)
College Student Aid Commission					
College Student Aid Comm.					
College Student Aid Commission	\$ 429,279	\$ 429,279	\$	438,988	\$ 9,709
Future Ready Iowa Administration	0	130,254		132,303	2,049
DMU Health Care Prof Recruitment	400,973	400,973		400,973	0
National Guard Service Scholarship	4,700,000	4,700,000		4,700,000	C
All Iowa Opportunity Scholarship	2,840,854	3,000,000		3,000,000	C
Teacher Shortage Loan Forgiveness	105,828	0		0	C
Teach Iowa Scholars	400,000	400,000		400,000	C
Rural Primary Care Loan Repayment	1,124,502	1,424,502		1,424,502	C
Health Care Loan Repayment Program	200,000	250,000		250,000	C
Future Ready Iowa Last-Dollar Scholarship Prog	0	13,004,744		15,800,000	2,795,256
Tuition Grant Program - Standing	46,586,158	47,703,463		48,896,050	1,192,587
Tuition Grant - For-Profit	372,863	426,220		436,876	10,656
Vocational-Technical Tuition Grant	 1,750,185	 1,750,185		1,750,185	 C
Total College Student Aid Commission	\$ 58,910,642	\$ 73,619,620	\$	77,629,877	\$ 4,010,257

# Governor's Recommendations FY 2021 — Significant Changes

College Student Aid Commission Administration	<u>\$9,709</u>
An increase for salary adjustment associated with the general administration of S programs.	tate-funded student aid
Future Ready Iowa Administration	\$2,049
An increase for administration of the Future Ready Iowa Last-Dollar Scholars adjustment. This recommendation is part of the Governor's Preparing a Future initiative.	, ,
Future Ready Iowa Last-Dollar Scholarship Program	\$2,795,256
An increase to fund additional scholarships.	
Tuition Grant Program — Standing (Nonprofit)	\$1,192,58 <u>7</u>
An increase to fund larger awards for applicants.	
Tuition Grant — For-Profit	\$10,656

An increase to fund larger awards for applicants.

# **Other Fund Recommendations**

	 Actual FY 2019 (1)	 Estimated FY 2020 (2)	 Gov Rec FY 2021 (3)	Gov Rec vs St FY 2020 (4)
College Student Aid Commission				
College Student Aid Comm. Skilled Workforce Shortage Grant - SWJCF	\$ 5,000,000	\$ 5,000,000	\$ 5,000,000	\$ 0
Total College Student Aid Commission	\$ 5,000,000	\$ 5,000,000	\$ 5,000,000	\$ 0

#### **Discussion Items**

**<u>Commission Administrative Costs</u>** — The Commission estimates that the State General Fund appropriation for administration covers approximately 25.00% of the cost to administer the State-funded student aid programs. The remaining cost is funded from the Commission's <u>Strategic Reserve Fund</u>, also referred to as the operating fund, which includes revenue from federal grants, earned interest, and income from fees.

The Strategic Reserve Fund also includes revenue from Great Lakes Higher Education Corporation, which services the Commission's remaining federal loan portfolio from the discontinued Federal Family Education Loan Program (FFELP). Any income related to the Commission's role as Iowa's guaranty agency for the FFELP must be used for activities related to student loans and other student financial aid. The Commission currently projects revenue from Great Lakes as follows, with no further revenue after FY 2023:

- FY 2020 \$3,345,231
- FY 2021 \$3,000,000
- FY 2022 \$2,700,000
- FY 2023 \$500,000

The Governor is recommending FY 2021 funding of \$438,988 for Commission administration, an increase of \$9,709 compared to estimated FY 2020. The Governor is also recommending FY 2021 funding of \$132,303 for administration of the Last-Dollar Scholarship Program, an increase of \$2,049 compared to estimated FY 2020.

**FY 2019** Appropriations with Ending Balances — lowa Code section <u>261.20</u> specifies that funds appropriated for scholarship and grant programs that remain unspent at the end of a fiscal year may be deposited to the Commission's <u>Scholarship and Tuition Grant Reserve Fund</u> up to the maximum allowed balance in the Fund. Moneys in the Fund may be used to alleviate a current fiscal year shortfall for scholarship and grant programs of the same nature as the programs for which the moneys were appropriated.

Of the 11 program appropriations the Commission received in FY 2019, four finished the year with ending balances as follows:

- National Guard Educational Assistance Program From the \$4,700,000 appropriation, \$543,647 was deposited to the Reserve Fund.
- Skilled Workforce Shortage Grant From the \$5,000,000 Skilled Worker and Job Creation Fund appropriation, \$584,913 was deposited to the Reserve Fund.
- Iowa Tuition Grant (Nonprofit) From the \$46,586,158 appropriation, \$44,793 reverted to the General Fund.
- Iowa Tuition Grant (For-Profit) From the \$372,863 appropriation, \$3,357 reverted to the General Fund.

The Governor is recommending no change in funding for FY 2021 for the National Guard Service Scholarship and the Skilled Workforce Shortage Grant. The Governor is recommending FY 2021 funding of \$48,896,050 for the Iowa Tuition Grant (Nonprofit), an increase of \$1,192,587 compared to estimated FY 2020, and \$436,876 for the Iowa Tuition Grant (For-Profit), an increase of \$10,656.

**<u>FY 2019 Funds Transfers</u>** — In May 2019, the Department of Management submitted notices of the following funds transfers:

- A transfer of \$77,566 from the Scholarship and Tuition Grant Reserve Fund to the Teach Iowa Scholars Program to provide for the maximum awards possible under the Program for FY 2019.
- A transfer of \$52,914 from the remaining balance in the discontinued Teacher Shortage Loan Forgiveness Program to the Teach Iowa Scholars Program to provide for the maximum awards possible under the Program for FY 2019.

The Governor is recommending no change in funding for FY 2021 for the Teach Iowa Scholars Program.

**<u>FY 2019 Awards by Program</u>** — The following table provides statistics on FY 2019 awards for State-funded student aid programs:

College Student Aid Commission FY 2019 Awards by Program								
State Appropriated Programs	Appropriation	Number of Awards	Average Award	Applications Not Funded				
All Iowa Opportunity Scholarship	\$ 2,840,854	791	3,911	6,721				
Health Care Professional Recruitment	400,973	10	47,000	C				
National Guard Educational Assistance	4,700,000	870	4,793	426				
Teacher Shortage Loan Forgiveness	105,828	59	3,798	4				
Tuition Grant (Nonprofit)	46,586,158	10,123	4,599	14,361				
Tuition Grant (For-Profit)	372,863	417	895	1,727				
Vocational-Technical Tuition Grant	1,750,185	2,642	651	17,859				
Health Care Loan Repayment	200,000	33	4,489	105				
Rural Iowa Primary Care Loan Repayment	1,124,502	11	187,981	C				
Teach Iowa Scholars	400,000	155	4,000	52				
Skilled Workforce Shortage Grant	5,000,000	4,405	1,066	16,096				

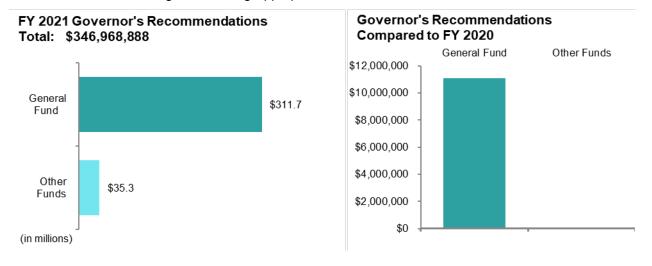
**Last-Dollar Scholarship Awards for Fall 2019** — The first round of awards for the new Future Ready lowa Last-Dollar Scholarship Program totaled \$6,839,802 for the fall semester of the 2019-20 academic year. Of the 6,041 recipients, 21.20% were recent high school graduates, while 78.80% were age 20 or older. The statute establishing the Program requires applicants to be either a new high school graduate or a nontraditional student at least 20 years of age. This has resulted in applications being denied if the applicant graduated from high school a year earlier and has not yet reached the age of 20. The Commission will be seeking legislation to provide eligibility to those applicants.

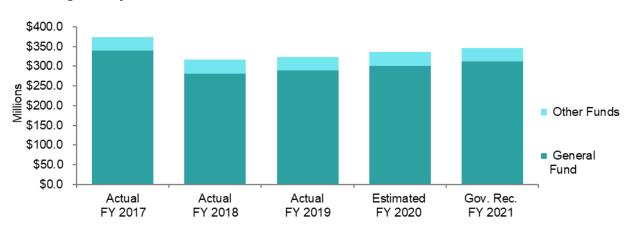
The Governor is recommending FY 2021 funding of \$15,800,000 for the Future Ready Iowa Last-Dollar Scholarship, an increase of \$2,795,256 compared to estimated FY 2020. This recommendation is part of the Governor's Preparing a Future Ready Iowa program initiative.

#### **DEPARTMENT OF EDUCATION**

#### **Overview and Funding History**

**Agency Overview:** The <u>Department of Education</u> oversees pre-K through grade 12 education in Iowa as well as the community college system. In addition, the Department's budget includes early childhood programming, the State Library and local library support, Iowa Public Broadcasting Service (Iowa PBS), and Iowa Vocational Rehabilitation Services (IVRS). Direct aid to local schools is not part of the Education Appropriations Subcommittee's budget. For more information on school aid, see the State School Aid and the Unassigned Standing Appropriations sections of this document.





**Funding History** 

Education Appropriations Subcommittee | LSA – Fiscal Services Division

# **General Fund Recommendations**

	 Actual FY 2019	Estimated FY 2020	Gov Rec FY 2021	Sov Rec vs st FY 2020
	(1)	(2)	 (3)	(4)
Education, Department of				
Education, Dept. of				
Administration	\$ 5,949,047	\$ 5,975,526	\$ 6,080,644	\$ 105,118
State Library	2,530,063	2,532,594	2,567,965	35,371
State Library - Enrich Iowa	2,464,823	2,464,823	2,464,823	0
Child Development	10,396,361	10,524,389	10,524,389	0
ECI General Aid (SRG)	22,162,799	22,662,799	22,662,799	0
Special Ed. Services Birth to 3	1,721,400	1,721,400	1,721,400	0
Early Head Start Projects	574,500	574,500	574,500	0
Early Lit - Early Warning System	1,915,000	1,915,000	1,915,000	0
Early Lit - Iowa Reading Research Center	1,300,176	1,300,176	1,550,000	249,824
Early Lit - Successful Progression	7,824,782	7,824,782	7,824,782	0
Attendance Center/Website & Data System	250,000	250,000	252,725	2,725
Best Buddies Iowa	0	25,000	25,000	0
Career Technical Education Administration	598,197	598,197	606,190	7,993
Career Technical Education Secondary	2,630,134	2,952,459	2,952,459	0
Children's Mental Health Training	0	2,100,000	3,000,000	900,000
Computer Science PD Incentive Fund	500.000	500.000	500.000	0
School Food Service	2,176,797	2,176,797	2,176,797	0
Jobs for America's Grads	1,666,188	2,666,188	3,166,188	500,000
Nonpublic Textbook Services	652,000	652,000	652,000	0
Online State Job Posting System	230,000	230,000	230,000	0
Statewide Student Assessment	2,700,000	3,000,000	3,000,000	0
Student Achievement/Teacher Quality	2,965,467	2,965,467	2,974,718	9,251
Work-Based Learning Clearinghouse	250,000	300,000	300,000	0
Midwestern Higher Education Compact	115.000	115,000	115.000	0
Adult Education and Literacy Programs	0	500,000	500,000	0
Community Colleges General Aid	202,690,889	208,690,889	213,908,161	5,217,272
Nonpublic Concurrent Enrollment	,000,000	1,000,000	1,000,000	0,2,2.
Summer Joint Enrollment Program	600,000	600,000	1,000,000	400.000
Statewide Education Data Warehouse - GF	000,000	000,000	600,000	600,000
ICN Part III Leases & Maintenance Network - GF	ů 0	0	2,727,000	2,727,000
Education, Dept. of	\$ 274,863,623	\$ 286,817,986	\$ 297,572,540	\$ 10,754,554
Vocational Rehabilitation				
Vocational Rehabilitation	\$ 5,677,908	\$ 5,696,328	\$ 5,778,990	\$ 82,662
Independent Living	84,823	84,823	84,912	89
Entrepreneurs with Disabilities Program	138,506	138,506	141,087	2,581
Independent Living Center Grant	86,457	 86,457	86,457	 0
Vocational Rehabilitation	\$ 5,987,694	\$ 6,006,114	\$ 6,091,446	\$ 85,332
Iowa PBS				
Iowa PBS Operations	\$ 7,689,415	\$ 7,770,316	\$ 8,004,902	\$ 234,586
Total Education, Department of	\$ 288,540,732	\$ 300,594,416	\$ 311,668,888	\$ 11,074,472

# Governor's Recommendations FY 2021 — Significant Changes

Administration \$105,118 An increase for salary adjustment.
State Library \$35,371 An increase for salary adjustment.
Early Lit — Iowa Reading Research Center\$249,824A general increase in State funding for the Iowa Reading Research Center.\$249,824
Attendance Center/Website & Data System \$2,725
An increase for salary adjustment.
Career Technical Education Administration \$7,993
An increase for salary adjustment.
Children's Mental Health Training \$900,000
A general increase in State funding for training teachers and educators to detect potential mental health issues in students and to determine appropriate follow-up.
Jobs for America's Grads \$500,000
A general increase in State funding for the Iowa Jobs for America's Graduates (iJAG) Program.
Student Achievement/Teacher Quality \$9,251
An increase for salary adjustment.
Community Colleges General Aid \$5,217,272
A general increase in State funding of community colleges.
Summer Joint Enrollment Program \$400,000
An increase to provide opportunities for additional students and programming. This recommendation is part of the Governor's Preparing a Future Ready Iowa program initiative.
Statewide Education Data Warehouse \$600,000
A new appropriation in the Education Appropriations Subcommittee budget. This amount has been
funded since FY 2008 from the Technology Reinvestment Fund (TRF) or the Rebuild Iowa Infrastructure Fund (RIIF) by the Transportation, Infrastructure, and Capitals (TIC) Subcommittee. The FY 2021
recommendation is no change compared to the FY 2020 TRF appropriation.
ICN Part III Maintenance & Leases \$2,727,000
A new appropriation in the Education Appropriations Subcommittee budget. This amount has been
funded since FY 2000 from the TRF or the RIIF by the TIC Subcommittee. The FY 2021 recommendation
is no change compared to the FY 2020 TRF appropriation.
Vocational Rehabilitation (VR)\$82,662An increase for salary adjustment.
VR Independent Living \$89
An increase for salary adjustment.
VR Entrepreneurs with Disabilities Program \$2,581
An increase for salary adjustment.
lowa PBS \$234,586
An increase of \$150,000 to preserve historical video archives and an increase of \$84,586 for salary

An increase of \$150,000 to preserve historical video archives and an increase of \$84,586 for salary adjustment.

#### **Other Fund Recommendations**

	 Actual FY 2019 (1)	 Estimated FY 2020 (2)	 Gov Rec FY 2021 (3)	 v Rec vs FY 2020 (4)
Education, Department of				
Education, Dept. of				
Workforce Training & Econ Dev Funds - SWJCF	\$ 15,100,000	\$ 15,100,000	\$ 15,100,000	\$ 0
Adult Literacy for the Workforce - SWJCF	5,500,000	5,500,000	5,500,000	0
ACE Infrastructure - SWJCF	6,000,000	6,000,000	6,000,000	0
PACE and Regional Sectors - SWJCF	5,000,000	5,000,000	5,000,000	0
Gap Tuition Assistance Fund - SWJCF	2,000,000	2,000,000	2,000,000	0
Work-Based Intermed Network - SWJCF	1,500,000	1,500,000	1,500,000	0
Workforce Prep. Outcome Reporting - SWJCF	 200,000	 200,000	 200,000	 0
Total Education, Department of	\$ 35,300,000	\$ 35,300,000	\$ 35,300,000	\$ 0

#### **Discussion Items**

**<u>Federal Funds in the Department of Education</u>** — There are three appropriations under the Department of Education that fulfill maintenance of effort (MOE) requirements for federal funds. There are four appropriations under the Department of Education that are supported with federal funds.

- **Career Technical Education Secondary.** These funds are part of the State's receipt of federal Perkins funding. To fulfill MOE requirements, the State must spend an amount equal to or greater than the amount spent the previous year, per student or in the aggregate (\$2,952,459), unless the federal award is decreased. Failure to meet MOE requirements for this appropriation may jeopardize all Perkins funding.
- School Food Service. School food service programs in Iowa are primarily funded under the federal National School Lunch Program (NSLP). The State appropriation provides approximately two-thirds of the federal MOE requirement. The remainder of the MOE requirement is provided by public and nonprofit private residential child care institutions that participate in the NSLP. The total State MOE requirement for 2019 was \$3,400,000, and the requirement for 2020 is expected to be similar.
- State Library. Federal funding is subject to an MOE requirement based on a three-year rolling average of State funding. Federal funding from federal fiscal years 2017 to 2019 averaged \$1,800,000 annually.
- **Career Technical Education Administration.** These funds are part of the State's receipt of federal Perkins funding. The State must expend as much from nonfederal sources for State administration as it did during the preceding year (\$598,197).
- Special Education Services Birth to Three. This appropriation funds the State's early childhood special education services under the federal Individuals with Disabilities Education Act (IDEA). Any reduction in State funding may result in the loss of IDEA funding for early childhood special education.
- **Early Head Start Projects.** The State must match 25.00% of the funds received. The match may consist of both local and State sources.
- **Iowa PBS.** Federal funding is received through the Corporation for Public Broadcasting (CPB) as well as through other federal grants.

**<u>Federal Funds</u>** — For FFY 2020, Iowa Vocational Rehabilitation Services (IVRS) anticipates being able to draw down all available federal funds without an MOE deficit. *The Governor is recommending FY 2021 funding of \$6,091,446, an increase of \$85,332 compared to estimated FY 2020.* 

<u>IVRS Waiting List</u> — When IVRS lacks the financial or staff capacity to serve all individuals with disabilities, individuals awaiting services are added to a waiting list. As of December 19, 2019, the waiting list had 152 people.

<u>High-Need Schools</u> — During the 2013 Legislative Session, <u>HF 215</u> (Education Reform Act) created the High-Need Schools Supplemental Assistance Program as part of the Student Achievement/Teacher Quality (SA/TQ) Program. This Program created a standing allocation of \$10,000,000 for the High-Need Schools Supplemental Assistance Program from the annual appropriation for the SA/TQ Program. The allocation was originally authorized to begin in FY 2015, but the General Assembly has delayed funding until FY 2021. Without further action by the General Assembly, the standing appropriation of \$10,000,000 will occur in FY 2021. *The Governor is not recommending funding for FY 2021.* 

**<u>Community Colleges General Aid</u>** — The Iowa Association of Community College Trustees is requesting an increase of \$8,800,000 in the general aid appropriation for FY 2021. *The Governor is recommending FY 2021 funding of \$213,908,161, an increase of \$5,217,272 compared to estimated FY 2020.* 

**Iowa PBS Preservation of Historical Video Archives** — Iowa PBS requested an FY 2021 increase of \$150,000 from the General Fund to preserve historical video archives. Videotape media will require expert cleaning and treatment so it can be digitized and catalogued. The equipment necessary to play old media formats is becoming less available as well as the professionals who service the equipment. The request includes \$50,000 to hire a consultant and \$100,000 for the addition of 1.00 full-time equivalent (FTE) position. The Governor is recommending FY 2021 funding of \$8,004,902 for State support of Iowa PBS, an increase of \$234,586 compared to estimated FY 2020.

**Computer Science Initiatives** — During the 2017 Legislative Session, the General Assembly passed <u>SF 274</u> (Computer Science Education Act), which established a Computer Science Professional Development Incentive Fund and created a work group to identify and recommend measures for incentivizing schools to meet a series of computer science-based goals. These goals were addressed in <u>281 IAC 12.11</u>. The Computer Science Education Work Group released its final <u>report</u> at the end of 2017. The report included recommendations regarding how computer science courses could satisfy graduation requirements for math or science and could be integrated into a career and technical education pathway. The report also included recommendations on how the Computer Science Professional Development Incentive Fund created in legislation could be used to meet the goals of the legislation. *The Governor is recommending FY 2021 funding of \$500,000 for the Computer Science Professional Development Incentive Fund, which is no change compared to estimated FY 2020. This recommendation is part of the Governor's Preparing a Future Ready lowa program initiative.* 

**<u>Iowa Dyslexia Task Force Recommendations</u>** — During the 2018 Legislative Session, <u>SF 2360</u> (Dyslexia Task Force Act) was enacted. The Act established a Dyslexia Task Force to address how to better support students with characteristics of dyslexia in Iowa schools. The Task Force issued its <u>recommendations</u> to the Iowa Legislature as follows:

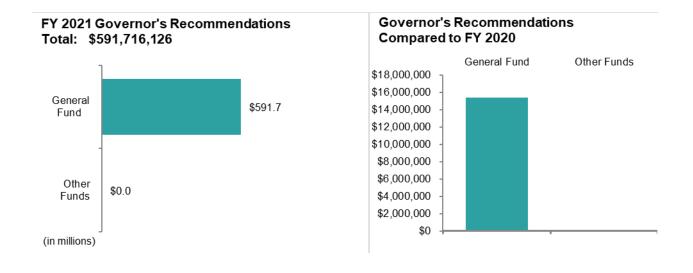
- Direct the Board of Educational Examiners (BOEE) to create an advanced endorsement. This endorsement will be designed by the Department of Education and the Iowa Reading Research Center (IRRC). The proposed endorsement training will be run through an endorsement pilot project.
- Establish an Iowa Dyslexia Board.
- Require school boards to ensure all licensed educators have completed the IRRC Dyslexia Overview Module.
- Provide funding to each Area Education Agency (AEA) to hire a staff member to be trained and serve as a Dyslexia Consultant.
- Amend the lowa Code to replace the current definition of dyslexia with the International Dyslexia Association definition.

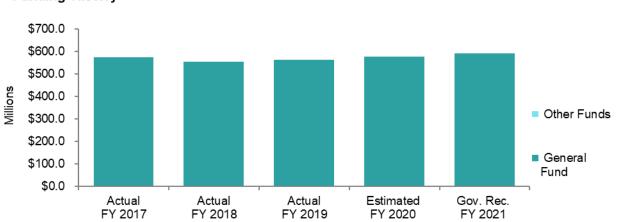
Additional recommendations are provided for the Department of Education, AEAs, preservice education programs, and school districts.

# **BOARD OF REGENTS**

# **Overview and Funding History**

**Agency Overview:** The <u>Board of Regents</u> (BOR) is a nine-member board that oversees the University of lowa, lowa State University, the University of Northern Iowa, the Iowa School for the Deaf, and the Iowa Educational Services for the Blind and Visually Impaired. The Board establishes policy for the institutions; hires the university presidents and special schools superintendent; approves budgets, tuition and fees, bonding, investment policies, and other business and finance matters; reviews and approves academic programs; and serves as the trustees for the University of Iowa Hospitals and Clinics (UIHC).





#### Funding History

Education Appropriations Subcommittee | LSA – Fiscal Services Division

# **General Fund Recommendations**

	Actual FY 2019		Estimated FY 2020		Gov Rec FY 2021		Gov Rec vs Est FY 2020	
		(1)		(2)		(3)		(4)
<u>Regents, Board of</u>								
Regents, Board of								
Regents Board Office	\$	775,655	\$	775,655	\$	775,655	\$	0
BOR - Regents Resource Centers		272,161		272,161		272,161		0
IPR - Iowa Public Radio		350,648		350,648		350,648		0
University of Iowa - General		214,710,793		218,710,793		225,364,641		6,653,848
UI - Oakdale Campus		2,134,120		2,134,120		2,134,120		0
UI - Hygienic Laboratory		4,297,032		4,297,032		4,297,032		0
UI - Family Practice Program		1,745,379		1,745,379		1,745,379		0
UI - Specialized Children Health Services		643,641		643,641		643,641		0
UI - Iowa Cancer Registry		145,476		145,476		145,476		0
UI - Substance Abuse Consortium		54,197		54,197		54,197		0
UI - Biocatalysis		706,371		706,371		706,371		0
UI - Primary Health Care		633,367		633,367		633,367		0
UI - Iowa Birth Defects Registry		37,370		37,370		37,370		0
UI - Iowa Nonprofit Resource Center		158,641		158,641		158,641		0
UI - IA Online Advanced Placement Acad.		470,293		470,293		470,293		0
UI - Iowa Flood Center		1,171,222		1,171,222		1,171,222		0
Iowa State University - General		170,624,125		174,624,125		179,936,723		5,312,598
ISU - Agricultural Experiment Station		29,886,877		29,886,877		29,886,877		0
ISU - Cooperative Extension		18,266,722		18,266,722		18,266,722		0
ISU - Livestock Disease Research		172,844		172,844		172,844		0
University of Northern Iowa - General		95,712,362		99,712,362		102,745,916		3,033,554
UNI - Recycling and Reuse Center		175,256		175,256		175,256		0
UNI - Math & Science Collaborative		5,446,375		6,446,375		6,446,375		0
UNI - Real Estate Education Program		125,302		125,302		125,302		0
lowa School for the Deaf		9,996,325		10,299,287		10,556,769		257,482
Ed Services for Blind & Visually Impaired		4,167,759		4,334,759		4,443,128		108,369
Total Regents, Board of	\$	562,880,313	\$	576,350,275	\$	591,716,126	\$	15,365,851

# Governor's Recommendations FY 2021 — Significant Changes

University of Iowa — General A 3.04% increase for general education.	\$6,653,848
Iowa State University — General A 3.04% increase for general education.	\$5,312,598
<u>University of Northern Iowa — General</u> A 3.04% increase for general education.	\$3,033,554
Iowa School for the Deaf A 2.50% increase for general education.	\$257,482
Educational Services for the Blind and Visually Impaired A 2.50% increase for general education.	\$108,36 <u>9</u>

Education Appropriations Subcommittee | LSA – Fiscal Services Division

#### **Discussion Items**

<u>Tuition Rates</u> — At its September 2019 meeting, the Board of Regents announced its intention to tie resident undergraduate tuition increases for the 2020-2021 academic year at the University of Iowa (UI) and Iowa State University (ISU) directly to the amount of State funding appropriated to the universities as follows:

- If the State fully funds the Board's FY 2021 appropriations request for UI and ISU, the base undergraduate tuition rate will increase 3.00% for the 2020-2021 academic year.
- If the State provides no increase in funding, the base undergraduate tuition rate will increase 3.00% plus the projected Higher Education Price Index (HEPI), which has experienced a five-year average annual increase of 2.40%.
- If the State provides an increase that is below the requested level, the increase in the tuition rate will be between 3.00% and 5.00%.

This is the same tuition-setting practice the Board used for the 2019-2020 academic year, the results of which are summarized in the table below:

	Requested Increase FY 2020	Actual Increase FY 2020	Actual vs Request FY 2020	Tuition Rate 2018-2019	Tuition Rate 2019-2020	Tuition Rate Increase	
UI	\$ 7,000,000	\$ 4,000,000	\$ -3,000,000	\$ 7,770	\$ 8,073	3.9%	
ISU	\$ 7,000,000	\$ 4,000,000	\$ -3,000,000	\$ 7,740	\$ 8,042	3.9%	

The Board plans to continue to allow the University of Northern Iowa (UNI) flexibility in setting tuition rates to achieve a goal of becoming more competitive within its peer group. For FY 2020, UNI did not increase tuition or fees.

For FY 2021, the Board of Regents has requested increases of \$7,000,000 for UI and ISU and \$4,000,000 for UNI.

The Governor is recommending FY 2021 funding as follows:

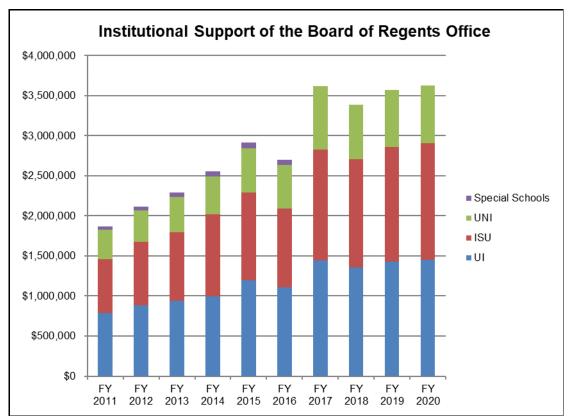
- University of Iowa \$225,364,641, an increase of \$6,653,848 (3.04%) compared to estimated FY 2020.
- Iowa State University \$179,936,723, an increase of \$5,312,598 (3.04%) compared to estimated FY 2020.
- University of Northern Iowa \$102,745,916, an increase of \$3,033,554 (3.04%) compared to estimated FY 2020.

**<u>FTE Position Increases Requested</u>** — The Board of Regents Office has requested the following FTE position increases from the Education Appropriations Subcommittee for FY 2021 to restore the programs to the FY 2018 level:

- State Cancer Registry An increase of 1.30 FTE positions, for a total of 2.10.
- Center for Biocatalysis and Bioprocessing An increase of 4.61 FTE positions, for a total of 6.28.
- Nonprofit Resource Center An increase of 0.87 FTE position, for a total of 2.75.
- Entrepreneurship and Economic Growth Initiative An increase of 2.72 FTE positions, for a total of 8.00.

**Board Office Budget** — For FY 2020, the Board of Regents received a General Fund appropriation for administration in the amount of \$775,655, which was no change compared to FY 2019. In addition to the General Fund appropriation, in FY 2020 the Board Office received \$3,629,745 in reimbursements from the three State universities. The reimbursement amount was a decrease of 1.71% compared to FY 2019. Personnel costs and per diem for Board members made up 82.31% of the budgeted expenditures in

FY 2020, at a cost of \$2,987,607. The Governor is recommending no change in funding for general administration compared to estimated FY 2020.



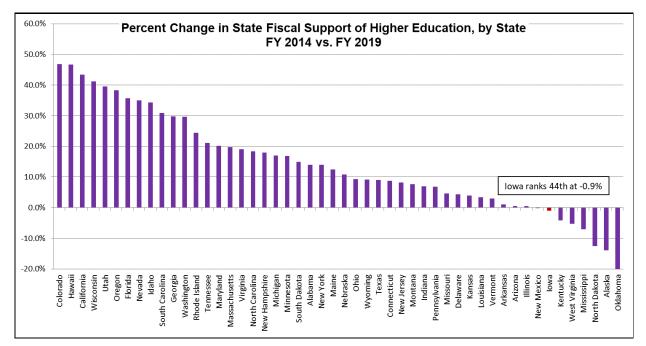
The following chart shows annual institutional support by institution for FY 2011 through budgeted FY 2020:

The Education Appropriations Subcommittee may want to consider requiring the Board of Regents to include the Board Office budget in the monthly financial reports the Board is required to submit to the General Assembly. Currently, the Board includes only the three universities and two special schools in the reports.

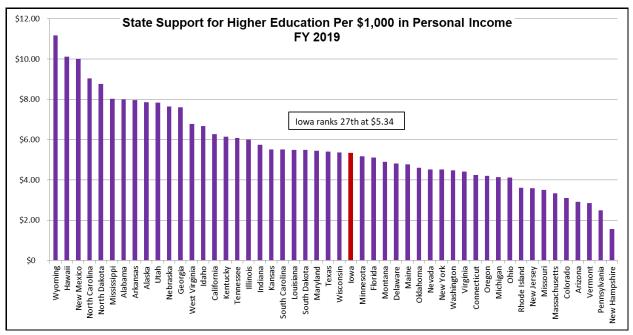
#### <u>Comparison to Other States — State Fiscal Support for Higher Education</u>

**State Funding of Higher Education.** The following tables use data from <u>Grapevine</u>, an annual compilation of data on state support of higher education, published annually by Illinois State University and the State Higher Education Executive Officers Association (SHEEO). The database defines support for higher education as funding for public four-year and two-year institutions.

The chart below shows the percentage change in the amount of state support for higher education between FY 2014 and FY 2019. All but seven states provided FY 2019 support that exceeded FY 2014. Iowa ranks 44th with a decrease of 0.90%.

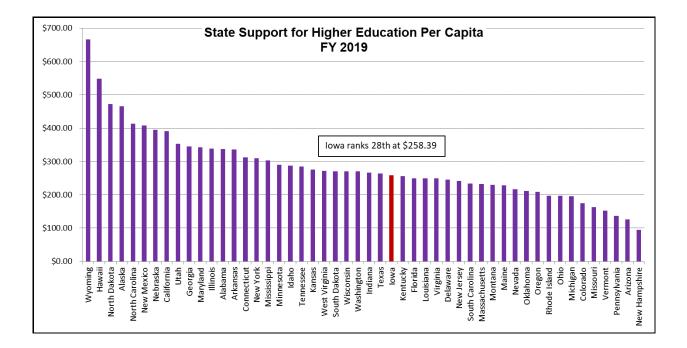


*Funding Per \$1,000 of Personal Income and Per Capita.* The first chart below shows that Iowa ranks 27th among the 50 states in FY 2019 in higher education funding per \$1,000 of personal income, as reported by the U.S. Department of Commerce, with funding of \$5.34 per \$1,000. The highest level of funding is \$11.18 per \$1,000 in Wyoming, and the lowest level is \$1.56 per \$1,000 in New Hampshire.



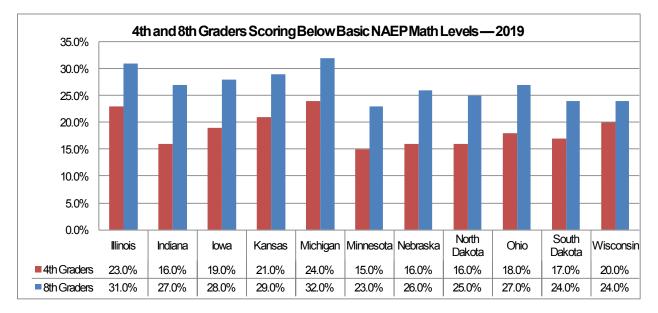
The second chart below shows that Iowa ranks 28th in higher education funding per capita in FY 2019, based on U.S. Census population statistics, with a rate of \$258.39 per capita. The highest level of per capita funding is Wyoming at \$666.05, and the lowest is New Hampshire at \$94.76.

Education Appropriations Subcommittee | LSA – Fiscal Services Division

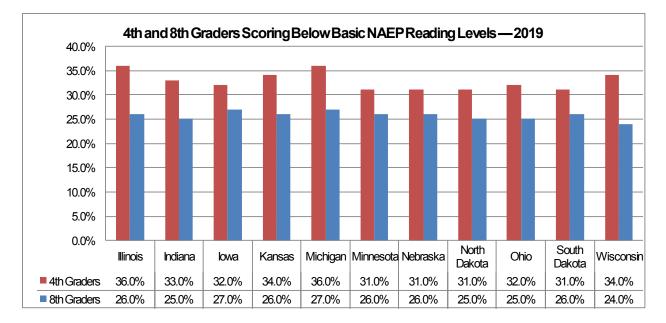


#### Comparison to Other States — Education Outcomes

Data gathered from the National Center for Education Statistics' <u>Nation's Report Card</u> website shows the percentage of Iowa's students who scored below basic levels in math on the National Assessment of Educational Progress (NAEP) in 2019 was 19.00% for 4th graders and 28.00% for 8th graders. The following graph shows the percentages of 4th and 8th graders who scored below basic NAEP math levels in 2019 for the Midwest region.



In reading, the percentage of Iowa students who scored below basic levels on the NAEP was 32.00% for 4th graders and 27.00% for 8th graders. The following graph shows the percentage of 4th and 8th graders who scored below basic NAEP reading levels in 2019 for the Midwest region.



# LSA Publications — Education

The following documents related to the Education Appropriations Subcommittee have been published by the LSA:

• Issue Reviews:

Iowa Student Loan Liquidity Corporation Nonpublic School Funding History Revenue Growth at Regents Universities

• Fiscal Topics:

Board of Regents — State Funding <u>Career and Technical Education</u> <u>Community Colleges — State Funding</u> <u>Individualized Education Programs</u> <u>Instructional Support Program</u> <u>School Aid — Additional Levy Components</u> <u>School Aid — District Cost Per Pupil Differences Between School Districts</u> <u>Teacher Licensure and Alternative Pathways</u> <u>Transportation Equity Program</u>

#### • Maps of the Week:

<u>High School Graduation Rates by District — Class of 2018</u> <u>High School Graduate Intentions and Outcomes</u> <u>Career and Technical Education (CTE) — 2018</u> <u>Transportation Equity Fund — FY 2020</u> <u>Total Property Tax Relief Aid and Rate Reduction by School District — FY 2020</u> <u>Additional Levy Amounts Per Pupil by School District — FY 2020</u> <u>General Fund Levy Per Pupil by School District and AEA</u> <u>Certified Enrollment and Percent Change in Enrollment — Fall 2018</u>

Education Appropriations Subcommittee | LSA - Fiscal Services Division

# Reports Required to be Filed with General Assembly

Reports and other documents required to be filed with the General Assembly are organized by submitting department and by date and are published on this <u>webpage</u>.

LSA Staff Contact: Robin Madison (515.281.5270) robin.madison@legis.iowa.gov Lora Vargason (515.725.2249) lora.vargason@legis.iowa.gov

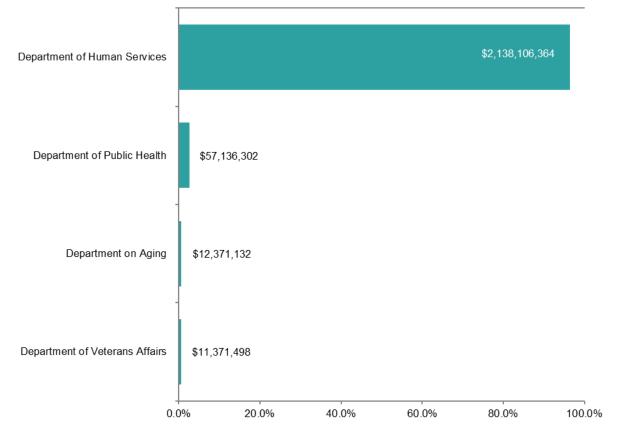


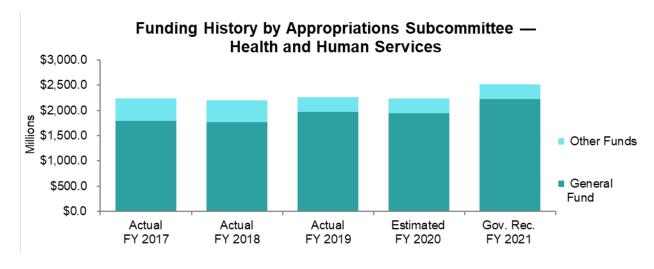
# Health and Human Services Appropriations Subcommittee

Fiscal Staff: Jess Benson Kent Ohms

Analysis of Governor's Budget

# FY 2021 General Fund Governor's Recommendations Total: \$2,218,985,296





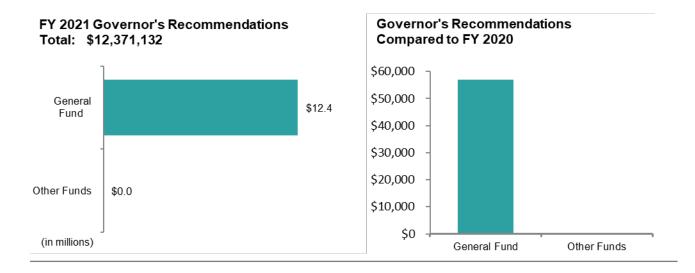
Health and Human Services Appropriations Subcommittee | LSA – Fiscal Services Division

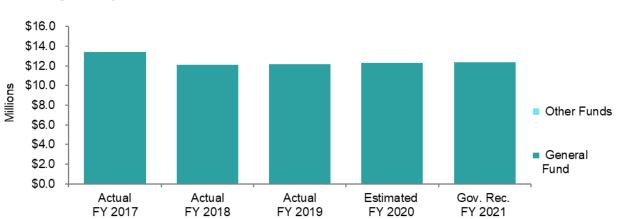
# **DEPARTMENT ON AGING**

# **Overview and Funding History**

**Agency Overview:** The <u>Department on Aging</u> is designated as the State Unit on Aging. The Department advocates for lowans age 60 and older and is responsible for developing a comprehensive and coordinated system of services and activities for older lowans through the 13 local Area Agencies on Aging across the State.

The <u>Office of the State Long-Term Care Ombudsman</u> is authorized by the federal Older Americans Act and the State Older Iowans Act. The Office operates as an independent entity within the Iowa Department on Aging and advocates for residents of nursing facilities and residential care facilities, as well as for tenants of assisted living programs and elder group homes.





# Funding History

Health and Human Services Appropriations Subcommittee | LSA – Fiscal Services Division

	 Actual FY 2019 (1)		Estimated FY 2020 (2)		Gov Rec FY 2021 (3)		Gov Rec vs Est FY 2020 (4)	
<u>Aging, Iowa Department on</u>								
<b>Aging, Dept. on</b> Aging Programs Office of LTC Ombudsman	\$ 11,042,924 1,149,821	\$	11,164,382 1,149,821	\$	11,202,196 1,168,936	\$	37,814 19,115	
Total Aging, Iowa Department on	\$ 12,192,745	\$	12,314,203	\$	12,371,132	\$	56,929	

# Governor's Recommendations FY 2021 — Significant Changes

Department on Aging — Aging Programs	\$37,814
An increase for salary adjustment.	
Office of the State Long-Term Care Ombudsman	<u>\$19,115</u>
An increase for colony adjustment	

An increase for salary adjustment.

### **Discussion Items**

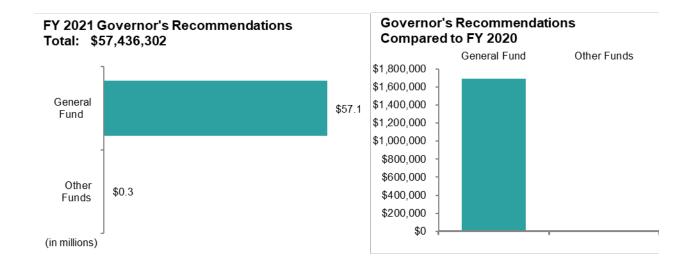
**<u>Pre-Medicaid Pilot Project</u>** — The Department on Aging received \$100,000 in FY 2019 and an additional \$150,000 in FY 2020 to establish a pilot project that provides long-term care support planning to assist non-Medicaid-eligible seniors who want to return to their homes or communities following a nursing facility or hospital stay. The goal of the project is to gather data on potential savings to Medicaid and apply for a Section 1115 Medicaid waiver to draw down federal matching funds for a statewide program. The General Assembly may wish to receive an update on the implementation of this project.

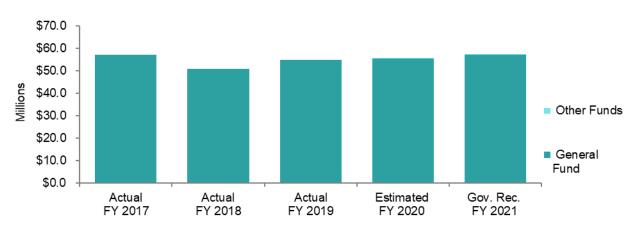
**Office of the State Long-Term Care Ombudsman — Decentralization** — The Office of the State Long-Term Care Ombudsman released a request for proposal (RFP) on October 27, 2019, to solicit competitive proposals from eligible respondents capable of administering a Local Long-Term Care Ombudsman Program. The Program would eliminate centralized State staff and would contract through appropriate local entities for long-term care ombudsmen. The General Assembly may wish to receive an update on the RFP and the plans of the Office moving forward.

# DEPARTMENT OF PUBLIC HEALTH

# **Overview and Funding History**

Agency Overview: The <u>Department of Public Health</u> (DPH) works with local public health agencies to ensure quality health services in Iowa communities through contracts with more than 550 entities, in all 99 counties, to provide population-based health services and a limited number of personal health services. The Department provides administrative support to 24 licensure boards, preventing epidemics and the spread of disease, protecting against environmental hazards, preventing injuries and violence, promoting and encouraging healthy behaviors and mental health, preparing for and responding to public health emergencies and assisting communities in recovery, and ensuring the quality and accessibility of health services.





# **Funding History**

Health and Human Services Appropriations Subcommittee | LSA – Fiscal Services Division

\$19,633

\$1,410,451

\$7,006

\$22<u>9,663</u>

\$2,268

# **General Fund Recommendations**

	 Actual FY 2019		Estimated FY 2020		Gov Rec FY 2021		Gov Rec vs Est FY 2020	
	 (1)		(2)		(3)		(4)	
Public Health, Department of								
Public Health, Dept. of								
Addictive Disorders	\$ 24,804,344	\$	25,109,379	\$	25,129,012	\$	19,633	
Healthy Children and Families	5,820,625		5,816,681		5,824,387		7,706	
Chronic Conditions	4,528,109		4,223,373		4,237,927		14,554	
Community Capacity	4,970,152		5,594,306		7,004,757		1,410,451	
Essential Public Health Services	7,662,464		7,662,464		7,662,464		0	
Infectious Diseases	1,796,426		1,796,206		1,803,212		7,006	
Public Protection	4,095,139		4,085,220		4,314,883		229,663	
Resource Management	971,215		933,871		936,139		2,268	
Congenital & Inherited Disorders Registry	 205,835		223,521		223,521		0	
Total Public Health, Department of	\$ 54,854,309	\$	55,445,021	\$	57,136,302	\$	1,691,281	

# Governor's Recommendations FY 2021 — Significant Changes

Addictive	Disorders
Audictive	DISUIDEIS

An increase for salary adjustment.	
Healthy Children and Families	\$7,706
An increase for salary adjustment.	
Chronic Conditions	\$14,554
An increase for salary adjustment.	

### Community Capacity

- An increase of \$10,451 for salary adjustment.
- An increase of \$400,000 for the Residency Training Program.
- An increase of \$400,000 for Maternal Health and Obstetrician-Gynecologists (OB/GYN) Fellowships. Please see the **Discussion Items** section for more details.
- An increase of \$100,000 for Project Extension for Community Healthcare Outcomes (ECHO). Please see the **Discussion Items** section for more details.
- An increase of \$500,000 for a Regional Centers of Excellence Pilot Project. Please see the **Discussion Items** section for more details.

### Infectious Diseases

An increase for salary adjustment.

### Public Protection

- An increase of \$29,663 for salary adjustment.
- An increase of \$200,000 for infrastructure hosting and licensing costs to facilitate electronic laboratory reporting.

### Resource Management

An increase for salary adjustment.

# Other Funds Recommendations

	ctual 2019 (1)	Estimated FY 2020 (2)		Gov Rec FY 2021 (3)	Gov Rec vs Est FY 2020 (4)		
Public Health, Department of							
Public Health, Dept. of							
Gambling Treatment Program - SWRF	\$ 0	\$	300,000	\$ 300,000	\$	0	
Total Public Health, Department of	\$ 0	\$	300,000	\$ 300,000	\$	0	

# Discussion Items

**Electronic Lab Reporting** — The Governor is recommending an increase of \$200,000 for the Public Protection appropriation to fund the infrastructure hosting and licensing costs of electronic laboratory reporting (ELR). Laboratory reporting is a core function of the DPH and is one tactic for disease surveillance. Labs in Iowa are required to submit to the DPH positive results on specific tests. Since 2013, the DPH has been utilizing an ELR developed by an external provider (software called SmartLabs) to speed up reporting time from labs and reduce errors in reported information.

Electronic laboratory reporting is currently facilitated through a contract with the Iowa Health Information Network (IHIN). The IHIN was established by 2012 Iowa Acts, chapter <u>1080</u> (Iowa Health Information Network Act), as part of the DPH and administered by the Department using State funds and federal matching funds, as well as health care provider subscription fees. 2015 Iowa Acts, chapter <u>73</u> (Iowa Health Information Network Transition Act), directed the DPH to transfer the administration and governance of the IHIN to a nonprofit entity. This transfer of governance took place on March 31, 2017. A requirement of the transition was the ongoing facilitation of ELR by the new organization. After the transition, the DPH continued to pay for utilized services with State matching funds to allow the drawdown of federal funding, as well as other program funds. Additionally, IHIN provider participation fees also paid for the cost of ELR services.

Recently, the nonprofit entity operating the IHIN is experiencing financial challenges due to provider participation withdrawal, which jeopardizes the future of the ELR service that the DPH utilizes. The DPH has issued a request for information to gather data on the best path forward for establishing ELR directly within the Department. The exact timing and impacts on the changes of services provided by the IHIN are unknown, but nationally, some health information exchanges have ceased or significantly changed services provided to ensure ongoing operation.

**Objectives, Results, and Stakeholder Collaboration Report** — The report required in last year's Health and Human Services Appropriations Act (2019 lowa Acts, chapter <u>85</u>) on changing DPH funding allocations to more closely align with Department goals is available <u>here</u>. The report includes funding history on a number of programs, as well as potential language and allocation changes to appropriations for the General Assembly to consider. Funding change recommendations from the report include:

- <u>Chronic Conditions</u>: Move \$30,000 of the Cervical and Colorectal Cancer Screening allocation to the Cervical Cancer Screening Capacity Building allocation to consolidate the cervical cancer focus, leaving \$67,000 within a single-focused colorectal cancer screening allocation.
- <u>Community Capacity</u>: Allocate all vision screening funding in this budget unit (\$191,000 for FY 2020) to the IDPH for vision screening programs.
- <u>Public Protection</u>: Transfer the Iowa Poison Control Center (IPCC) funding to the Department of Human Services (DHS). Currently, the DHS also contributes Children's Health Insurance Program funding to the IPCC. The DHS first contracts with the DPH, and then the DHS contracts with the IPCC for both departments. This method is inefficient and can result in contract delays for the IPCC. By transferring the \$500,000 to the DHS, there is only one State agency involved in the contracting process.

**<u>Project ECHO</u>** — The Governor is recommending \$400,000 to expand access to telementoring technology that would enable specialty conferences between OB/GYNs and family medicine physicians. This recommendation is part of the Governor's Supporting Strong and Healthy Families program initiative. This program aims to increase knowledge and self-efficacy related to reproductive health care and to improve utilization and access to reproductive health care resources in the practitioners' communities.

<u>Maternal Health and OB/GYN Fellowships</u> — The Governor is recommending \$400,000 for a family medicine Maternal Health and OB/GYN Fellowship Program that would offer four physician fellows a year of specialized OB/GYN training following their three-year family medicine residency. This recommendation is part of the Governor's Supporting Strong and Healthy Families program initiative.

<u>Regional Centers of Excellence Pilot Project</u> — The Governor is recommending \$500,000 for a matching grant program that would encourage innovation and collaboration among regional health care providers to improve care delivery. This recommendation is part of the Governor's Supporting Strong and Healthy Families program initiative. The pilot project would fund two grant proposals to demonstrate regional collaboration in assessing targeted medical needs of local residents. The project would facilitate collaboration between rural hospitals and health systems to leverage resources and develop a business model for long-term sustainability.

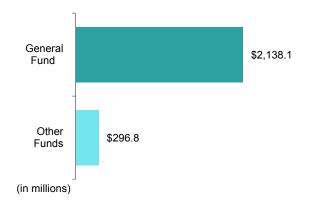
**<u>Professional Licensing Reform</u>** — The Governor is recommending policy changes that would impact professional licensing boards. This recommendation is part of the Governor's Preparing a Future Ready lowa program initiative.

# DEPARTMENT OF HUMAN SERVICES

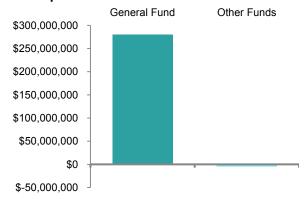
### **Overview and Funding History**

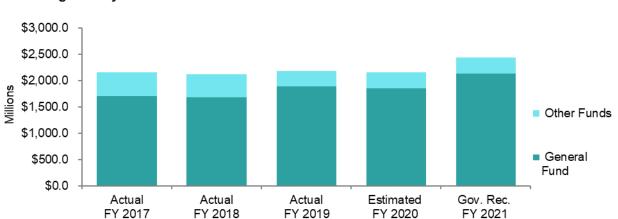
Agency Overview: The <u>Department of Human Services</u> (DHS) is responsible for administering cash assistance for needy families (Family Investment Program), food assistance, Medicaid, child support enforcement, adoption subsidies, child abuse assessments, dependent adult abuse assessments, foster care, various family preservation and strengthening programs, child care registration and subsidy, one institution for juveniles, refugee services, and mental health and disability services, including the operation of four mental health institutes and two resource centers for individuals with intellectual disabilities.

# FY 2021 Governor's Recommendations Total: \$2,434,921,508



### Governor's Recommendations Compared to FY 2020





Funding History

Health and Human Services Appropriations Subcommittee | LSA – Fiscal Services Division

Actual FY 2019			Estimated FY 2020		Gov Rec FY 2021	Gov Rec vs Est FY 2020		
	(1)		(2)		(3)		(4)	
\$	40,365,715	\$	40,003,978	\$	39,793,542	\$	-210,436	
	1,488,141,375		1,427,381,675		1,594,425,375		167,043,700	
	16,603,198		17,831,343		17,832,301		958	
	10,250,873		7,812,909		7,349,002		-463,907	
	7,064,057		19,361,132		41,132,725		21,771,593	
	40,816,931		40,816,931		40,817,751		820	
	84,939,774		89,071,930		89,077,415		5,485	
	40,445,137		40,596,007		41,588,378		992,371	
	949,282		949,282		949,282		0	
	33,632		33,632		33,632		0	
							0	
	0						-205,835	
	0		0		,		80,600,000	
\$	1,729,694,660	\$	1,684,381,910	\$	1,953,916,659	\$	269,534,749	
\$	12,762,443	\$	13,950,961	\$	16,333,688	\$	2,382,727	
	, ,							
\$	13 870 254	\$	14 245 968	¢	14 826 075	\$	580,107	
Ψ	10,070,204	Ψ	14,240,000	Ψ	14,020,075	Ψ	500,107	
\$	17,513,621	\$	19,201,644	\$	19,710,614	\$	508,970	
\$	16,858,523	\$	16,105,259	\$	16,536,391	\$	431,132	
\$	11,386,679	\$	10,913,360	\$	11,452,986	\$	539,626	
\$	10 864 747	\$	12 070 565	\$	12 452 572	\$	382,007	
Ψ	10,004,141	Ψ	12,010,000	Ψ	12,402,012	Ψ	002,001	
<b>^</b>	44 500 005	•	44.007.040	•	45 0 47 0 77	<b>^</b>	200.404	
\$	, ,	\$		\$		\$	380,164	
		-	, ,	-		-	4,740,806	
\$	63,661,152	\$	70,468,211	\$	75,589,181	\$	5,120,970	
\$	13,833,040	\$	13,772,533	\$	14,264,728	\$	492,195	
	2,879,274		2,879,274		2,879,274		0	
	1,394		1,394		1,394		0	
	142,802		142,802		142,802		0	
\$	16,856,510	\$	16,796,003	\$	17,288,198	\$	492,195	
\$	1,893,468,589	\$	1,858,133,881	\$	2,138,106,364	\$	279,972,483	
	\$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$	FY 2019           (1)           \$ 40,365,715           1,488,141,375           16,603,198           10,250,873           7,064,057           40,816,931           84,939,774           40,445,137           949,282           33,632           84,686           0           \$ 1,729,694,660           \$ 12,762,443           \$ 13,870,254           \$ 17,513,621           \$ 16,858,523           \$ 11,386,679           \$ 10,864,747           \$ 14,586,635           49,074,517           \$ 63,661,152           \$ 13,833,040           2,879,274           1,394           142,802           \$ 16,856,510	FY 2019           (1)           \$ 40,365,715           1,488,141,375           16,603,198           10,250,873           7,064,057           40,816,931           84,939,774           40,445,137           949,282           33,632           84,686           0 $0$ \$ 1,729,694,660           \$ 12,762,443           \$ 13,870,254           \$ 13,870,254           \$ 17,513,621           \$ 16,858,523           \$ 11,386,679           \$ 11,386,679           \$ 14,586,635 $49,074,517$ \$ 13,833,040           \$ 13,833,040           \$ 13,833,040           \$ 14,886,6510	FY 2019FY 2020(1)(2)\$ 40,365,715\$ 40,003,9781,488,141,3751,427,381,67516,603,19817,831,34310,250,8737,812,9097,064,05719,361,13240,816,93140,816,93140,445,13740,596,007949,282949,28233,63233,63233,63233,63233,63233,63233,63233,63233,63233,63233,63233,63233,63233,63233,63233,63233,63233,63233,63233,63284,68684,6860438,4050 $0$ \$ 1,729,694,660\$ 1,684,381,910\$ 12,762,443\$ 13,950,961\$ 13,870,254\$ 14,245,968\$ 17,513,621\$ 19,201,644\$ 16,858,523\$ 16,105,259\$ 11,386,679\$ 10,913,360\$ 11,386,679\$ 10,913,360\$ 11,386,679\$ 10,913,360\$ 14,586,635\$ 14,867,813 $\frac{49,074,517}{55,600,398}$ \$ 70,468,211\$ 13,833,040\$ 13,772,533\$ 2,879,2742,879,2741,3941,394142,802142,802\$ 16,856,510\$ 16,796,003	$\begin{array}{c c c c c c c c c c c c c c c c c c c $	$\begin{array}{ c c c c c c c c c c c c c c c c c c c$	$\begin{array}{ c c c c c c c c c c c c c c c c c c c$	

# Governor's Recommendations FY 2021 — Significant Changes

### Family Investment Program/PROMISE JOBS

- An increase of \$4,674 for salary adjustment.
- A decrease of \$215,110 due to a reduction in caseload.

#### Medicaid

\$167,043,700

<u>\$-210,436</u>

\$5.485

\$992.371

- An increase of \$88,982,734 to replace the prior year unfunded need.
- An increase of \$872,437 due to reductions in other State revenue sources.
- An increase of \$5,373,870 due to an increase in managed care organization (MCO) member months.
- An increase of \$25,613,294 due to the reinstatement of the federal health insurer fee.
- An increase of \$9,945,872 due to increases in fee-for-service claims and Medicare payments.
- An increase of \$9,334,322 due to fewer drug rebates and recoveries.
- An increase of \$2,914,448 for additional children and adult mental health funding.
- An increase of \$4,829 for salary adjustment.
- An increase of \$1,636,274 due to an increase in the MCO withhold payment estimate.
- An increase of \$8,000,000 to rebase nursing facilities.
- An increase of \$3,300,000 to increase Home and Community-Based Services (HCBS) provider rates.
- An increase of \$2,725,690 for substance use disorder (SUD) residential treatment.
- An increase of \$3,339,930 for SUD outpatient treatment services.
- An increase of \$5,000,000 for telehealth services.

Medical Contracts	\$958
An increase for salary adjustment.	
State Supplementary Assistance A decrease due to a reduction in caseloads.	<u>\$-463,907</u>
State Children's Health Insurance	<u>\$21,771,593</u>
<ul> <li>An increase of \$1,737,294 to replace the prior year unfunded need.</li> <li>An increase of \$564,703 to replace prior year carryforward.</li> <li>An increase of \$962,626 due to an increase in MCO member months.</li> <li>An increase of \$14,442 due to a 3.00% increase in administrative spending.</li> <li>An increase of \$444,086 due to the reinstatement of the federal health insurer fee.</li> <li>An increase of \$18,048,442 due to the phasedown of the 23.00% enhanced Federal Me Assistance Percentage (FMAP) rate and an adjustment to the regular FMAP rate.</li> </ul>	dical
Child Care Assistance An increase for salary adjustment.	<u>\$820</u>

# Child and Family Services

An increase for salary adjustment.

### Adoption Subsidy

- A decrease of \$473,382 due to an adjustment in the FMAP rate.
- A decrease of \$1,119,094 due to higher federal Title IV-E eligibility among children enrolled in the program, partially offset by program growth.
- An increase of \$2,584,847 to fund reinvestment savings requirements. The funding is intended to cover reinvestment savings generated by the two previously listed decreases, plus the unfunded portion of the State spending requirements related to federal Title IV-E eligibility savings. Funds can be spent on the Subsidized Guardianship Program as well as activities required by the federal Family First Prevention Services Act.

# Mental Health and Disability Services (MHDS) Regional Services

A new appropriation for MHDS regional services to reduce the mental health property tax levy by \$77,100,000 and to provide an additional \$3,500,000 in funding for the regions. This recommendation is part of the Governor's Building Tomorrow's Economy Today program initiative.

### Eldora Training School

- An increase of \$2,078,527 to replace one-time carryforward funding the DHS used to do the following in FY 2020:
  - Add nine additional youth service workers, totaling \$442,000.
  - Add two additional mental health therapists, totaling \$146,000.
  - Add one additional youth counselor supervisor, social worker, training specialist, human resource associate, and management analyst, totaling \$329,000.
  - Better manage census numbers through salary balancing adjustments, personal travel costs, and Information Technology (IT) equipment.
- An increase of \$273,895 for salary adjustment.
- An increase of \$30,305 due to increased cost of food, pharmaceuticals, transportation, and utilities.

# Cherokee Mental Health Institute

- An increase of \$236,279 for salary adjustment.
- An increase of \$55,319 due to increased cost of food, pharmaceuticals, transportation, and utilities.
- An increase of \$288,509 for security staff positions.

# Independence Mental Health Institute

- An increase of \$263,736 for salary adjustment.
- An increase of \$40,205 due to increased cost of food, pharmaceuticals, transportation, and utilities.
- An increase of \$205,029 for security staff positions.

# **Glenwood Resource Center**

- An increase of \$206,968 for salary adjustment.
- An increase of \$44,688 due to increased cost of food, pharmaceuticals, transportation, and utilities.
- An increase of \$657,102 for quality of care.
- A decrease of \$477,626 due to an adjustment in the FMAP rate.

# Woodward Resource Center

- An increase of \$153,972 for salary adjustment.
- An increase of \$39,798 due to increased cost of food, pharmaceuticals, transportation, and utilities.
- An increase of \$657,102 for quality of care.
- A decrease of \$311,246 due to an adjustment in the FMAP rate.

# Civil Commitment Unit for Sexual Offenders

- An increase of \$200,986 for salary adjustment.
- An increase of \$9,659 due to increased cost of food, pharmaceuticals, transportation, and utilities.
- An increase of \$121,362 for patient per diem and hepatitis C treatment.
- An increase of \$50,000 for the contractor due to additional clients.

### Child Support Recovery

- An increase of \$206,377 for salary adjustment.
- An increase of \$173,787 due to increased cost of goods and services from inflation.

### Field Operations

- An increase of \$1,444,983 for salary adjustment.
- An increase of \$250,029 to maintain FY 2021 staffing levels at the FY 2020 projected level.
- An increase of \$3,045,794 to increase staffing to relieve caseloads.

# \$508,970

\$580,107

# \$431,132

# \$539,626

# \$382,007

# \$380,164

# \$4,740,806

# \$2,382,727

\$80,600,000

lies.

### General Administration

\$492,195

\$-4,520,000

\$75,000

- An increase of \$242,195 for salary adjustment.
- An increase of \$250,000 for additional staffing needs.

### **Other Funds Recommendations**

		Actual FY 2019 (1)		Estimated FY 2020 (2)		Gov Rec FY 2021 (3)	Gov Rec vs Est FY 2020 (4)	
Human Services, Department of								
Assistance Medical Assistance - HCTF	\$	217.130.000	\$	208.460.000	\$	203.940.000	\$	-4.520.000
Medical Contracts - PSA	Ψ	1,446,266	φ	200,400,000 234,193	φ	203,940,000 234,193	φ	-4,520,000
Medical Assistance - QATF		36,705,208		58,570,397		58,570,397		0
Medical Assistance - HHCAT		33,920,554		33,920,554		33,920,554		0
Medicaid Supplemental - MFF		650,000		75,000		150,000		75,000
Total Human Services, Department of	\$	289,852,028	\$	301,260,144	\$	296,815,144	\$	-4,445,000

# Governor's Recommendations FY 2021 — Significant Changes

### Medical Assistance — Health Care Trust Fund

A decrease due to fewer receipts in the Fund. The Fund receives all revenues from taxes on the sale of tobacco.

### Medicaid Supplemental — Medicaid Fraud Fund

An increase due to increased revenue in the Fund. Moneys in the Fund are collected from penalties and investigative costs recouped by the Medicaid Fraud Control Unit under the Department of Inspections and Appeals.

### **Discussion Items**

<u>Medicaid</u> — For information and discussion items for Medicaid, see the Medicaid section of this document.

<u>Children's Health Insurance Program Match Rate</u> — The federal Affordable Care Act provided the Children's Health Insurance Program, known as Hawki in Iowa, with a 23.00% enhanced FMAP rate from FFY 2016 through FFY 2019 and an 11.50% enhanced FMAP rate for FFY 2020. With the enhanced rate set to expire, the decrease will have an \$17,608,839 impact on the State budget in SFY 2021.

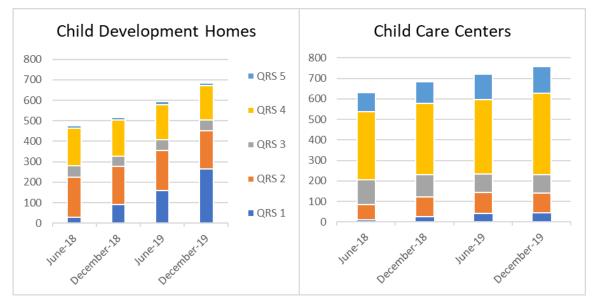
**Child Care Assistance (CCA) Plus** — Final federal rules around the exit eligibility component of the CCA Program require that there be no time limit for eligibility, only an income limitation. Iowa's CCA Plus Program currently has a 12-month eligibility limit and an income limit of 85.00% of the State median income (approximately \$49,800). The DHS has developed new eligibility requirements to comply with federal rules that would set the income ceiling at 185.00% of the federal poverty level (FPL), which is approximately \$39,460 for a family of three. Due to additional funding received through the Child Care and Development Block Grant (CCDBG) in recent federal fiscal years, this policy change will not require additional State funding for the next fiscal year. *The Governor is recommending increasing the exit eligibility income limit to 225.00% FPL. This recommendation is part of the Governor's Preparing a Future Ready Iowa program initiative. This is estimated to cost approximately \$592,000 in FY 2021 and \$1,685,000 in FY 2022. Funding will come from the current estimated surplus in CCDBG funds.* 

<u>Child Care Assistance Age Definitions</u> — The Governor is recommending policy changes to the definitions of age groups for the purposes of provider reimbursement. This recommendation is part of the Governor's Preparing a Future Ready lowa program initiative. Currently, the infant and toddler age group has a higher reimbursement rate than other age cohorts for the different types of child care providers. The following policy change is recommended:

- Expanding the definition of "infant and toddler" from "age two weeks to two years" to "age two weeks to three years."
- Correspondingly, this will make the definition of "preschool" cover "age three years to school age."

This change is estimated to increase expenditures by \$2,300,000 in FY 2021. Funding will come from the current estimated surplus in CCDBG funds.

<u>Child Care Assistance Quality Rating System Reimbursement</u> — In January 2019, new reimbursement rates for the CCA program went into effect that provided a higher reimbursement amount for providers participating in the Quality Rating System (QRS). Prior to the change, only providers at a QRS Level Five received an enhanced reimbursement, but after the increase there were three tiers of reimbursement for all QRS level participants. This has led to overall higher QRS participation, especially among child development homes. The charts below illustrate the recent increases in QRS participating providers.



<u>Children's Behavioral Health System State Board</u> — The Children's Behavioral Health System State Board (Children's Board) is the single point of responsibility in the implementation and management of a Children's Mental Health System (Children's System) that is committed to improving children's well-being, building healthy and resilient children, providing for educational growth, and coordinating medical and mental health care for those in need. The Board was approved during the 2019 Legislative Session by <u>HF 690</u> (FY 2020 Children's Behavioral Health System Act).

The Children's Board met several times throughout the summer and fall and filed an annual report available here: <u>www.legis.iowa.gov/docs/publications/DF/1074357.pdf</u>. The General Assembly may wish to review the report and discuss any Children's System recommendations.

<u>Graduated Sanction, Court-Ordered, and Group Foster Care Services and Funding Work Group</u> — The report required in last year's Health and Human Services Appropriations Act (2019 lowa Acts, chapter <u>85</u>) is available <u>here</u>. The Work Group made the following recommendations:

- Transfer the Detention Home Fund from the DHS to the Department of Human Rights, Division of Criminal and Juvenile Justice Planning (CJJP), effective mid-FY 2021, with additional funding for the CJJP to administer the fund.
- Transfer the Graduated Sanctions and Court-Ordered Services appropriation from the DHS to the State Court Administrator (SCA) beginning in FY 2022, with additional annual funding for the SCA to administer the services.

• Transfer the Group Foster Care appropriation portion attributable to juvenile offenders from the DHS to the SCA beginning in FY 2024, with additional funding for the SCA to administer the services.

The Work Group also made additional policy recommendations related to these programs that would require legislative changes including:

- Permitting nonreversion of Graduated Sanctions funds for an additional fiscal year to allow for more continuous services and efficient use of resources.
- Changing the Detention Home Fund reimbursement formula so that each juvenile detention home receives a base allocation of \$100,000 and the remaining funds are distributed by a formula utilizing the proportion of eligible operating costs.

**<u>Family First Fostering Prevention Services Act</u>** — A component of the federal Bipartisan Budget Act of 2018 (Public Law <u>115-123</u>) was the Family First Prevention Services Act (FFPSA), which will significantly change the child welfare system. The FFPSA will restructure how the federal government funds child welfare. Two of the major changes will be:

- Permitting funds to be used for evidence-based family preservation services for children at risk of entering the child welfare system. These services are being published at the <u>Title IV-E Prevention</u> <u>Services Clearinghouse</u>. Some of the evidence-based programs or services that are currently present in Iowa to some extent include:
  - Functional Family Therapy: A short-term prevention program for at-risk youth and their families that aims to address risk and protective factors that impact the adaptive development of 11- to 18-year-old youth who have been referred for behavioral or emotional problems.
  - Healthy Families America: A home visiting program for new and expectant families with children who are at risk for maltreatment or adverse childhood experiences.
  - Motivational Interviewing: A method of counseling clients designed to promote behavior change and improve physiological, psychological, and lifestyle outcomes.
- No longer paying for placements that are not in foster family homes.

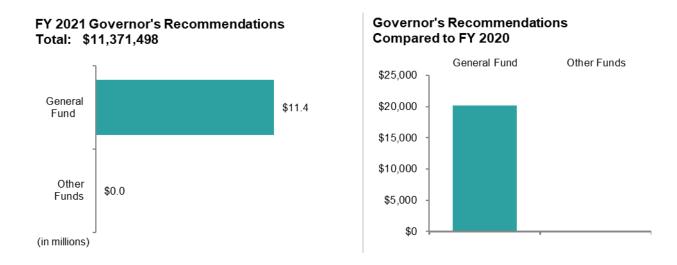
The DHS is utilizing services from the Annie E. Case Foundation to analyze data, administer fiscal planning, and crosswalk approved evidence-based model programs with current lowa needs and services. States are allowed some flexibility on when to transition to the new federal requirements, and the DHS has currently indicated that Iowa's transition will take place July 1, 2020.

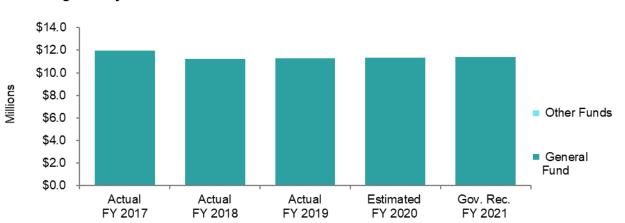
<u>**Title IV-E Adoption Subsidy Savings**</u> — An enhanced federal eligibility match for Title IV-E funding required that states reinvest savings into other child welfare services. The current projected total of unfunded IV-E Adoption Subsidy Reinvestment Savings is estimated at \$6,300,000. The Health and Human Services Appropriations Subcommittee may want to request that the DHS provide a list of one-time projects that could be completed to meet this expenditure requirement. Some of this unfunded liability may be offset by spending for new services related to implementing the FFPSA.

# **DEPARTMENT OF VETERANS AFFAIRS**

### **Overview and Funding History**

**Agency Overview:** The <u>Department of Veterans Affairs</u> includes the Department and the <u>Iowa Veterans</u> <u>Home</u>. The Department provides services to veterans regarding federal pension applications and identifies services to reimburse from the Veterans Trust Fund. The Department also established and operates the Veterans Cemetery and provides assistance for the County Veterans Grant Program and the Injured Veterans Grant Program. The Iowa Veterans Home, located in Marshalltown, provides services to veterans, including domiciliary, residential, and pharmaceutical services.





# Funding History

Health and Human Services Appropriations Subcommittee | LSA – Fiscal Services Division

	Actual FY 2019 (1)		Estimated FY 2020 (2)		Gov Rec FY 2021 (3)		Gov Rec vs Est FY 2020 (4)	
Veterans Affairs, Department of								
Veterans Affairs, Dept. of								
General Administration	\$	1,150,500	\$	1,229,763	\$	1,249,946	\$	20,183
Home Ownership Assistance Program		2,000,000		2,000,000		2,000,000		0
Veterans County Grants		990,000		990,000		990,000		0
Veterans Affairs, Dept. of	\$	4,140,500	\$	4,219,763	\$	4,239,946	\$	20,183
Veterans Affairs, Dept. of								
Iowa Veterans Home	\$	7,162,976	\$	7,131,552	\$	7,131,552	\$	0
Total Veterans Affairs, Department of	\$	11,303,476	\$	11,351,315	\$	11,371,498	\$	20,183

# Governor's Recommendations FY 2021 — Significant Changes

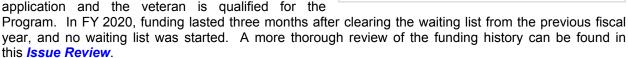
### General Administration

An increase for salary adjustment.

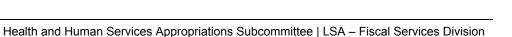
# **Discussion Items**

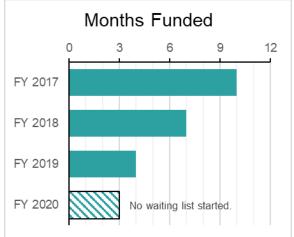
<u>Home Ownership Assistance Program</u> — The General Assembly may want to review the funding demands of the Program. A \$5,000 once-in-a-lifetime grant is available to a military service member to be used for a down payment and closing costs toward the purchase of a new home in the State of Iowa. The home must be a primary residence. Recipients must have served 90 days of active duty service between August 2, 1990, and April 6, 1991, or after September 11, 2001, or be a surviving spouse of an honorably discharged service member.

Funds are available through June 30 of the fiscal year, or when the available funds are obligated. Funds are considered obligated if the Iowa Finance Authority and the Department of Veterans Affairs receive an application and the veteran is gualified for the



**Injured Veterans Grant Program Report** — The General Assembly requested a report in 2019 lowa Acts, chapter 9 (Injured Veterans Grant Program Act), on the sustainability of future funding for the Injured Veterans Grant Program. Injured veterans or their family members can receive grants of up to \$10,000. The funds provide financial assistance that allows family members to be with the veteran during the veteran's recovery. The Program has been funded with periodic General Fund appropriations totaling \$4,000,000 since FY 2006. The most recent appropriation occurred in FY 2011. The appropriations do not revert to the General Fund and are permitted to carry forward. As of December 2019, there is \$184,000 available for payments. Based on the three most recent fiscal years, the Department reports that no appropriation for the Program will be needed in FY 2021. A more thorough review of the funding history and expenditures can be found in this *Issue Review*.



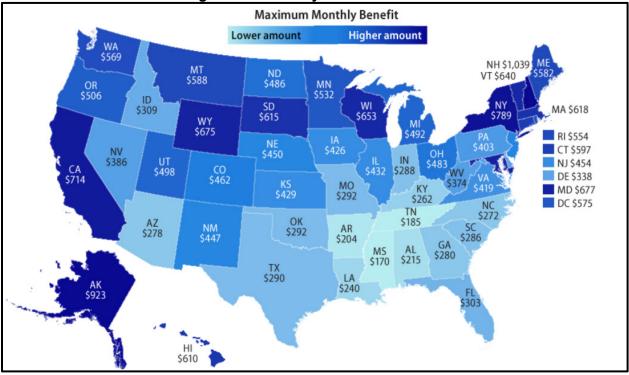


\$20,183

# Comparisons to Other States — Monthly Maximum TANF Benefit

The map below represents the monthly maximum Temporary Assistance for Needy Families (TANF) benefit for a single parent with two children. Benefits are set by the states, and in Iowa the maximum benefit is set at \$426 per month. In FY 2019, there were an average of 7,542 families per month on the Family Investment Program (FIP) which is the Program that provides the cash benefit.

Compared to surrounding states, Iowa has the second lowest maximum benefit, with only Missouri providing a lower benefit at \$292 per month. Iowa has a comparable benefit level to Kansas, Illinois, and Nebraska. South Dakota, Minnesota, and Wisconsin have a significantly larger maximum benefit compared to Iowa. Wisconsin has the highest benefit in the Midwest at \$653 per month.



# TANF Cash Assistance Maximum Monthly Benefit Amounts — Single Parent Family with Two Children

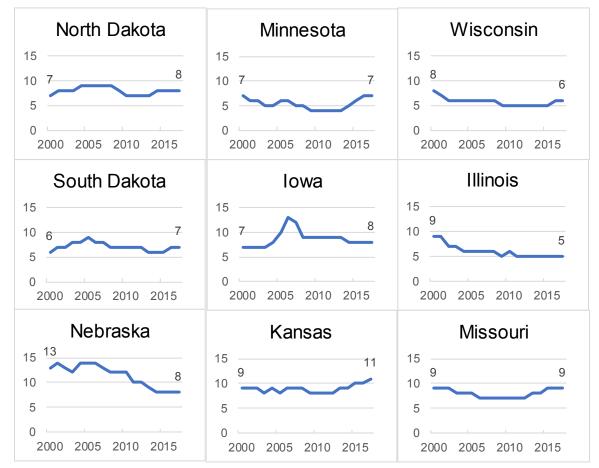
Source: Congressional Research Service, <u>The Temporary Assistance for Needy Families (TANF) Block Grant: Responses to</u> <u>Frequently Asked Questions</u>, December 30, 2019.

# Comparison to Other States — Children in Foster Care

The <u>National Data Archive on Child Abuse and Neglect</u> used data from the Adoption and Foster Care Analysis and Reporting System to track the rate of children in foster care per 1,000 children under age 17. Children are categorized as being in foster care if they entered foster care prior to the end of the current fiscal year and have not been discharged from their latest period of time in foster care by the end of the current fiscal year. Census numbers indicate population estimates of children age 17 and under in each state as of July 1 of the respective year.

The average rate of children in foster care in Iowa and contiguous states for 2017 was 8.0 per 1,000. Iowa was equal to the regional average rate at 8.0 per 1,000, while the highest reporting state in the region was Kansas at 11.0 per 1,000. The lowest rate in the region was 5.0 per 1,000 for Illinois.

The national rate was 6.0 per 1,000. The highest rate in the nation was West Virginia at 18.0 per 1,000 and the lowest rate was Virginia at 2.0 per 1,000.



# Children in Foster Care Per 1,000 2000 to 2017

# LSA Publications

Publications that have been published by the LSA Fiscal Services Division that relate to the Health and Human Services Appropriations Subcommittee can be found on the <u>Fiscal Analysis webpage</u>.

- Issue Review: Overview of Iowa Veterans Programs 2019 Update
- Fiscal Topics:
   Office of the State Medical Examiner Budget
   Board of Medicine Budget
   Board of Pharmacy Budget
   Board of Nursing Budget
   Dental Board Budget
   Bureau of Professional Licensure Budget

# **Reports Required to Be Filed with General Assembly**

Reports and other documents required to be filed with the General Assembly are organized by submitting department and by date and are published on this <u>webpage</u>.

LSA Staff Contact: Jess Benson (515.281.4611) jess.benson@legis.iowa.gov Kent Ohms (515.725.2200) kenneth.ohms@legis.iowa.gov

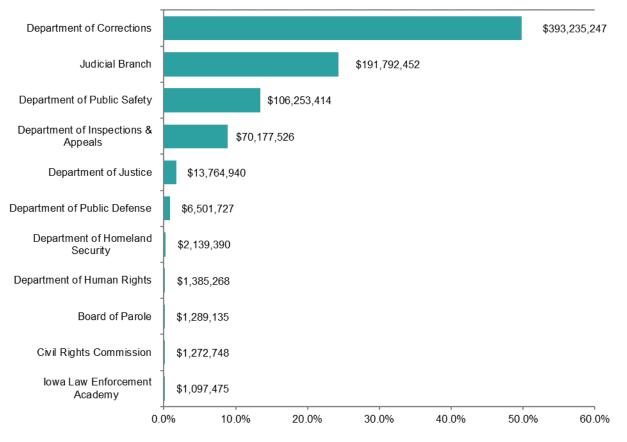


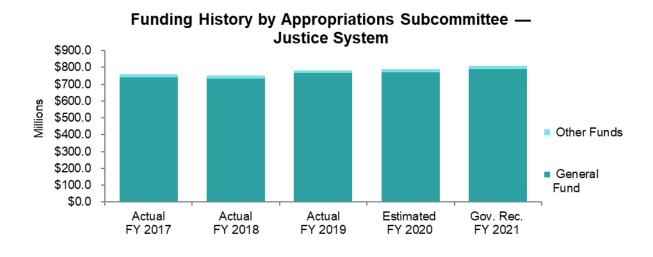
# **Justice System Appropriations Subcommittee**

Fiscal Staff: Laura Book Christin Mechler

Analysis of Governor's Budget

# FY 2021 General Fund Governor's Recommendations Total: \$788,909,322

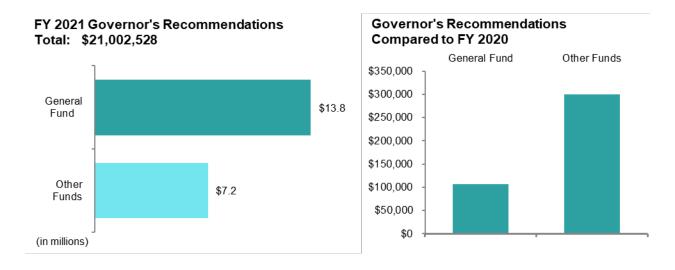


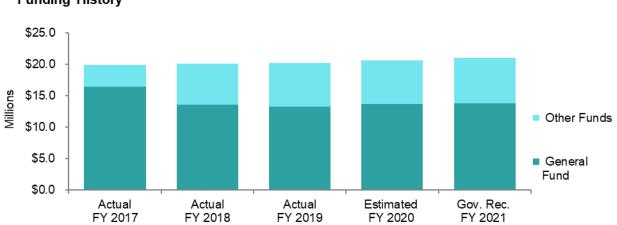


# **DEPARTMENT OF JUSTICE**

### **Overview and Funding History**

**Agency Overview:** The Attorney General (AG) is the head of the Department of Justice and is elected by popular vote every four years. The Department is composed of the <u>Attorney General's Office</u>, the <u>Prosecuting Attorneys Training Coordinator</u>, the <u>Office of the Consumer Advocate</u>, and the <u>Crime</u> <u>Victim Assistance Division</u>. The Department represents the State in all litigation, issues formal and informal opinions and advice to State agencies, prosecutes criminal offenders at the request of county attorneys and handles all criminal appeals, and administers the Farm Mediation, Crime Victim Assistance, and Legal Services Poverty Grants.





**Funding History** 

	 Actual FY 2019 (1)		Estimated FY 2020 (2)		Gov Rec FY 2021 (3)		Gov Rec vs Est FY 2020 (4)	
Attorney General								
Justice, Dept. of								
General Office AG	\$ 5,911,705	\$	6,006,268	\$	6,113,631	\$	107,363	
Victim Assistance Grants	5,016,708		5,016,708		5,016,708		0	
Legal Services Poverty Grants	 2,304,601		2,634,601		2,634,601		0	
Total Attorney General	\$ 13,233,014	\$	13,657,577	\$	13,764,940	\$	107,363	

# Governor's Recommendations FY 2021 — Significant Changes

### **General Office AG**

### \$107.363

An increase to provide funding for FY 2021 salary adjustment in the Attorney General's Office.

# Other Fund Recommendations

	 Actual FY 2019 (1)	Estimated FY 2020 (2)		Gov Rec FY 2021 (3)		Gov Rec vs Est FY 2020 (4)	
Attorney General							
Justice, Dept. of							
AG Prosecutions and Appeals - CEF	\$ 1,500,000	\$	1,500,000	\$	1,800,000	\$	300,000
Consumer Fraud - Public Ed & Enforce - CEF	1,871,313		1,875,000		1,875,000		0
Older Iowans Consumer Fraud - CEF	124,754		125,000		125,000		0
Farm Mediation Services - CEF	 300,000		300,000		300,000		0
Justice, Dept. of	\$ 3,796,068	\$	3,800,000	\$	4,100,000	\$	300,000
Consumer Advocate							
Consumer Advocate - CMRF	\$ 3,137,588	\$	3,137,588	\$	3,137,588	\$	0
Total Attorney General	\$ 6,933,656	\$	6,937,588	\$	7,237,588	\$	300,000

# Governor's Recommendations FY 2021 — Significant Changes

### AG Prosecutions and Appeals

\$300.000 An increase to fund 2.00 full-time equivalent (FTE) positions for the Attorney General's prosecutions, appeals, and Iowa Code chapter 669 duties (State Tort Claims).

### **Discussion Items**

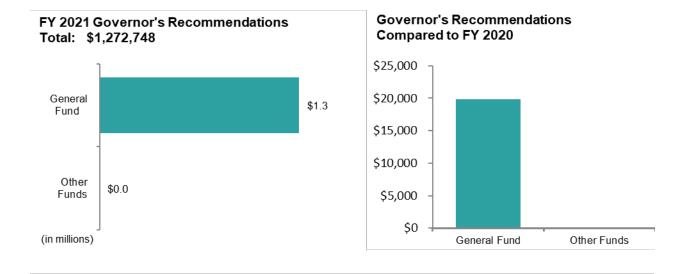
Crime Victim Assistance Grants — The Department administers a grant program that funds local domestic abuse, sexual abuse, and shelter-based programs. Victim Services receives grants from four federal funding sources, including the federal Victims of Crime Act. The total grant award from the four federal funding sources for FY 2020 was \$25,266,955.

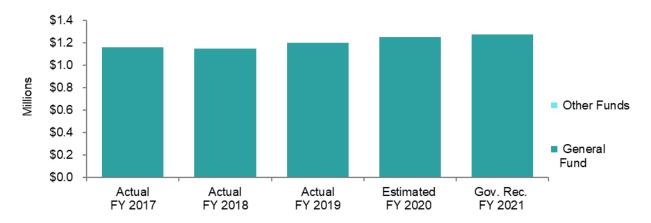
Farm Mediation Services — Since the 1980s, the Department has contracted with the Iowa Mediation Service (IMS) to provide mandatory farm mediation services. Farmers and lenders have used IMS mediators to resolve disputes, allowing farmers to remain on their farms and lenders to retain their customers. Agricultural economists project that the need for such mediation is set to increase due to lower commodity prices and decreasing profit margins, resulting in the inability to meet debt repayment. Since FY 2017, the General Assembly has appropriated \$300,000 from the Consumer Education and Litigation Fund annually to the Department for these services. The Governor is recommending an appropriation of \$300,000 from the Consumer Education and Litigation Fund for FY 2021.

### **CIVIL RIGHTS COMMISSION**

### **Overview and Funding History**

**Agency Overview:** The <u>lowa Civil Rights Commission</u> (ICRC) is a neutral, fact-finding agency whose mission is to end discrimination through effective enforcement of the <u>lowa Civil Rights Act of 1965</u>. The goal of the Commission is to ensure that people involved in civil rights complaints receive timely, quality resolutions. The lowa Civil Rights Act prohibits discrimination in employment, housing, credit, public accommodations, and education. Discrimination is illegal if based on race, color, creed, national origin, religion, sex, sexual orientation, gender identity, pregnancy, physical disability, mental disability, retaliation, age, familial status, or marital status. Primary functions of the Commission are to enforce the lowa Civil Rights Act, investigate and resolve discrimination complaints as a neutral fact finder, advocate for compliance with civil rights laws, and educate and train lowans about the Commission and how to recognize and prevent discrimination. Refer to the **Budget Unit Brief** <u>lowa Civil Rights Commission</u> for additional information.





### **Funding History**

	 Actual FY 2019 (1)	Estimated FY 2020 (2)		Gov Rec FY 2021 (3)		Gov Rec vs Est FY 2020 (4)	
Civil Rights Commission, Iowa							
Civil Rights Commission Civil Rights Commission	\$ 1,198,266	\$	1,252,899	\$	1,272,748	\$	19,849
Total Civil Rights Commission, Iowa	\$ 1,198,266	\$	1,252,899	\$	1,272,748	\$	19,849

# Governor's Recommendations FY 2021 — Significant Changes

### Salary Adjustment

\$19,849

An increase to provide funding for FY 2021 salary adjustment.

### **Discussion Items**

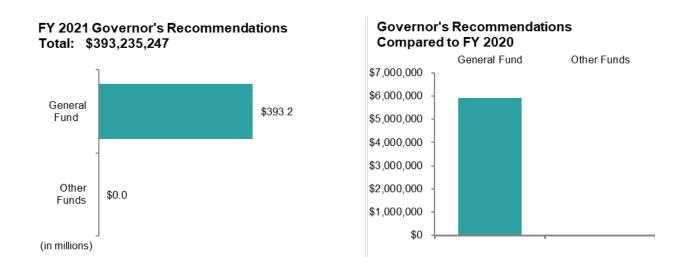
**Federal Funds** — The Commission receives federal funds from the <u>Equal Employment Opportunity</u> <u>Commission</u> (EEOC) and the <u>Housing and Urban Development</u> (HUD) contracts. The ICRC received \$1,100,000 in federal funds in FY 2018, which was based upon the closure of 920 EEOC and 126 HUD cases. Federal funding is received one year in arrears (cases closed during FY 2017 resulted in federal funding for FY 2018). Federal funding for FY 2019 is estimated to total \$1,100,000, as the funding is based on the 920 EEOC and 126 HUD cases closed during FY 2018.

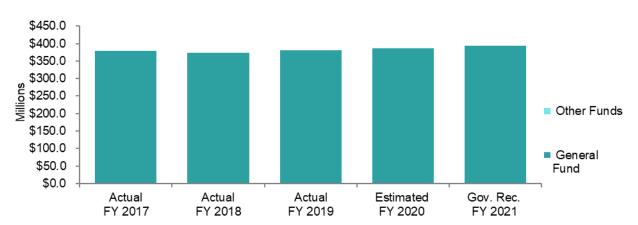
<u>Statistics</u> — The ICRC received 1,627 discrimination cases during FY 2018. Of these, 120 complaints either did not meet the jurisdictional requirement or exceeded the 300-day time limit since the last alleged incident took place. The Commission then processed 1,507 cases, of which 1,338 were closed. During FY 2017, 1,206 cases were closed by the Commission. The average number of days to process a complaint during FY 2018 was 195 days, a decrease compared to the 206 days needed to process a complaint during FY 2017. The Commission conducted 208 mediations in FY 2018 (168 of which were successful), an increase from the 150 mediations conducted in FY 2017. Also, during FY 2018, there were 29 cases assigned to conciliation, with six successful conciliations. A finding of probable cause may be settled through conciliation, public hearing, or closed with a right-to-sue letter available for two years.

### **DEPARTMENT OF CORRECTIONS**

### **Overview and Funding History**

**Agency Overview:** The mission of the <u>Department of Corrections</u> (DOC) is to advance successful offender reentry to protect the public, employees, and offenders from victimization. The DOC operates nine prisons to incarcerate legally committed adult offenders; partners with eight Community-Based Corrections (CBC) District Departments to provide supervision for offenders on parole, probation, and work release, as well as Operating While Intoxicated (OWI) offenses; provides opportunities for offenders to make improvements through various educational, skill development, and counseling programs; trains professional staff; operates lowa Prison Industries; and provides oversight of local jails.





### Funding History

\$ \$ \$ \$	(1) 5,287,909 1,575,092 484,411 2,608,109 2,000,000 28,065 7,617 0 11,991,203 41,213,841 32,414,148	\$	(2) 5,473,325 1,082,635 234,411 2,608,109 2,000,000 28,065 717,838 10,000 12,154,383 41,647,701	\$	(3) 5,651,947 1,082,635 234,411 2,608,109 2,000,000 28,065 0 10,000 11,615,167 42,174,857	\$	(4) 178,622 0 0 0 0 -717,838 0 -539,216
\$ \$ \$	1,575,092 484,411 2,608,109 2,000,000 28,065 7,617 0 11,991,203 41,213,841	\$	1,082,635 234,411 2,608,109 2,000,000 28,065 717,838 10,000 12,154,383	\$	1,082,635 234,411 2,608,109 2,000,000 28,065 0 10,000 11,615,167	\$	0 0 0 0 -717,838 0
\$ \$ \$	1,575,092 484,411 2,608,109 2,000,000 28,065 7,617 0 11,991,203 41,213,841	\$	1,082,635 234,411 2,608,109 2,000,000 28,065 717,838 10,000 12,154,383	\$	1,082,635 234,411 2,608,109 2,000,000 28,065 0 10,000 11,615,167	\$	0 0 0 0 -717,838 0
\$ \$	41,213,841		12,154,383		11,615,167		-539,216
\$		\$	41,647,701	\$	10 174 057		
	32,414,148				42,174,857	\$	527,156
\$		\$	32,868,225	\$	33,361,505	\$	493,280
	61,308,427	\$	62,610,335	\$	63,468,514	\$	858,179
\$	28,261,220	\$	28,818,686	\$	29,231,758	\$	413,072
\$	25,676,413	\$	25,902,776	\$	26,534,036	\$	631,260
\$	10,521,861	\$	10,623,767	\$	10,780,652	\$	156,885
\$	24,847,950	\$	25,132,431	\$	25,504,023	\$	371,592
\$	23,294,090	\$	23,483,038	\$	23,841,145	\$	358,107
\$	30,067,231	\$	30,324,956	\$	30,742,310	\$	417,354
\$	14,944,266	\$	15,219,261	\$	15,460,786	\$	241,525
\$	11,547,739	\$	11,758,160	\$	11,943,698	\$	185,538
\$	7,247,957	\$	7,324,425	\$	7,465,072	\$	140,647
\$	5,740,922	\$	5,815,391	\$	5,906,576	\$	91,185
\$	21,846,060	\$	22,008,023	\$	22,373,416	\$	365,393
\$	14,839,165	\$	15,069,674	\$	15,330,967	\$	261,293
\$	7,849,341	\$	8,013,609	\$	8,157,791	\$	144,182
\$	8,164,521	\$	8,547,829	\$	8,702,390	\$	154,561
\$	0	\$	0	\$	640,584	\$	640,584
							5,912,577
	\$ \$ \$ \$ \$ \$ \$ \$ \$	<ul> <li>\$ 28,261,220</li> <li>\$ 25,676,413</li> <li>\$ 10,521,861</li> <li>\$ 24,847,950</li> <li>\$ 23,294,090</li> <li>\$ 30,067,231</li> <li>\$ 14,944,266</li> <li>\$ 11,547,739</li> <li>\$ 7,247,957</li> <li>\$ 5,740,922</li> <li>\$ 21,846,060</li> <li>\$ 14,839,165</li> <li>\$ 7,849,341</li> <li>\$ 8,164,521</li> <li>\$ 0</li> </ul>	\$       28,261,220       \$         \$       25,676,413       \$         \$       10,521,861       \$         \$       24,847,950       \$         \$       23,294,090       \$         \$       23,294,090       \$         \$       23,294,090       \$         \$       30,067,231       \$         \$       14,944,266       \$         \$       11,547,739       \$         \$       7,247,957       \$         \$       5,740,922       \$         \$       21,846,060       \$         \$       14,839,165       \$         \$       7,849,341       \$         \$       8,164,521       \$         \$       0       \$	\$       28,261,220       \$       28,818,686         \$       25,676,413       \$       25,902,776         \$       10,521,861       \$       10,623,767         \$       24,847,950       \$       25,132,431         \$       23,294,090       \$       23,483,038         \$       30,067,231       \$       30,324,956         \$       14,944,266       \$       15,219,261         \$       11,547,739       \$       11,758,160         \$       7,247,957       \$       7,324,425         \$       5,740,922       \$       5,815,391         \$       21,846,060       \$       22,008,023         \$       14,839,165       \$       15,069,674         \$       7,849,341       \$       8,013,609         \$       8,164,521       \$       8,547,829         \$       0       \$       0	\$       28,261,220       \$       28,818,686       \$         \$       25,676,413       \$       25,902,776       \$         \$       10,521,861       \$       10,623,767       \$         \$       24,847,950       \$       25,132,431       \$         \$       23,294,090       \$       23,483,038       \$         \$       23,294,090       \$       23,483,038       \$         \$       23,294,090       \$       23,483,038       \$         \$       23,294,090       \$       23,483,038       \$         \$       23,294,090       \$       23,483,038       \$         \$       30,067,231       \$       30,324,956       \$         \$       14,944,266       \$       15,219,261       \$         \$       11,547,739       \$       11,758,160       \$         \$       7,247,957       \$       7,324,425       \$         \$       5,740,922       \$       5,815,391       \$         \$       21,846,060       \$       22,008,023       \$         \$       14,839,165       \$       15,069,674       \$         \$       7,849,341       \$       8,547,82	\$       28,261,220       \$       28,818,686       \$       29,231,758         \$       25,676,413       \$       25,902,776       \$       26,534,036         \$       10,521,861       \$       10,623,767       \$       10,780,652         \$       24,847,950       \$       25,132,431       \$       25,504,023         \$       23,294,090       \$       23,483,038       \$       23,841,145         \$       30,067,231       \$       30,324,956       \$       30,742,310         \$       14,944,266       \$       15,219,261       \$       15,460,786         \$       14,944,266       \$       15,219,261       \$       11,943,698         \$       7,247,957       \$       7,324,425       \$       7,465,072         \$       5,740,922       \$       5,815,391       \$       5,906,576         \$       21,846,060       \$       22,008,023       \$       22,373,416         \$       14,839,165       \$       15,069,674       \$       15,330,967         \$       7,849,341       \$       8,013,609       \$       8,157,791         \$       8,164,521       \$       8,547,829       \$ <td< td=""><td>\$       28,261,220       \$       28,818,686       \$       29,231,758       \$         \$       25,676,413       \$       25,902,776       \$       26,534,036       \$         \$       10,521,861       \$       10,623,767       \$       10,780,652       \$         \$       24,847,950       \$       25,132,431       \$       25,504,023       \$         \$       23,294,090       \$       23,483,038       \$       23,841,145       \$         \$       30,067,231       \$       30,324,956       \$       30,742,310       \$         \$       14,944,266       \$       15,219,261       \$       15,460,786       \$         \$       14,944,266       \$       15,219,261       \$       11,943,698       \$         \$       14,944,266       \$       15,219,261       \$       11,943,698       \$         \$       14,944,266       \$       15,219,261       \$       11,943,698       \$         \$       7,247,957       \$       7,324,425       \$       7,465,072       \$         \$       5,740,922       \$       5,815,391       \$       5,906,576       \$         \$       21,846,060       <t< td=""></t<></td></td<>	\$       28,261,220       \$       28,818,686       \$       29,231,758       \$         \$       25,676,413       \$       25,902,776       \$       26,534,036       \$         \$       10,521,861       \$       10,623,767       \$       10,780,652       \$         \$       24,847,950       \$       25,132,431       \$       25,504,023       \$         \$       23,294,090       \$       23,483,038       \$       23,841,145       \$         \$       30,067,231       \$       30,324,956       \$       30,742,310       \$         \$       14,944,266       \$       15,219,261       \$       15,460,786       \$         \$       14,944,266       \$       15,219,261       \$       11,943,698       \$         \$       14,944,266       \$       15,219,261       \$       11,943,698       \$         \$       14,944,266       \$       15,219,261       \$       11,943,698       \$         \$       7,247,957       \$       7,324,425       \$       7,465,072       \$         \$       5,740,922       \$       5,815,391       \$       5,906,576       \$         \$       21,846,060 <t< td=""></t<>

Governor's Recommendations FY 2021 — Signific	ant Changes
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Coverner e Recommendationer i 2021 eighneant enangee	
Corrections Administration	<u>\$178,622</u>
<ul> <li>An increase of \$117,338 for a security threat and drug interdiction program.</li> </ul>	
<ul> <li>An increase of \$61,284 to provide funding for FY 2021 salary adjustment.</li> </ul>	
Iowa State Penitentiary — Fort Madison	\$527,156
An increase to provide funding for FY 2021 salary adjustment. Includes a decrease for a	physician
change from Iowa State Penitentiary (ISP) to the Iowa Medical Classification Center (IMCC).	prijelelali
Anamosa Institution	\$493,280
An increase to provide funding for FY 2021 salary adjustment.	
Iowa Medical Classification Center — Oakdale	\$858,179
An increase to provide funding for FY 2021 salary adjustment and a physician change from I	SP to the
IMCC.	
Mount Pleasant Institution	\$631,260
An increase to provide funding for FY 2021 salary adjustment and an additional 4.00 FTE po	
correctional counselors.	
Rockwell City Institution	<u>\$156,885</u>
An increase to provide funding for FY 2021 salary adjustment.	<u> </u>
Clarinda Institution	<u>\$371,592</u>
An increase to provide funding for FY 2021 salary adjustment.	
Mitchellville Institution	\$358,107
An increase to provide funding for FY 2021 salary adjustment.	
Fort Dadua Institution	¢ 447 054
Fort Dodge Institution An increase to provide funding for FY 2021 salary adjustment.	<u>\$417,354</u>
Newton Institution	<u>\$413,072</u>
An increase to provide funding for FY 2021 salary adjustment.	
CBC District I	<u>\$241,525</u>
An increase to provide funding for FY 2021 salary adjustment.	<u>7241,525</u>
CBC District II	<u>\$185,538</u>
An increase to provide funding for FY 2021 salary adjustment.	
CBC District III	\$140,647
An increase to provide funding for FY 2021 salary adjustment.	<u> </u>
CBC District IV	<u>\$91,185</u>
An increase to provide funding for FY 2021 salary adjustment.	
CBC District V	<u>\$365,393</u>
An increase to provide funding for FY 2021 salary adjustment.	
	••••
CBC District VI An increase to provide funding for FY 2021 salary adjustment.	<u>\$261,293</u>

# **CBC District VII**

An increase to provide funding for FY 2021 salary adjustment.		
CBC District VIII	\$ 154,50	61
An increase to provide funding for EX 2021 salary adjustment		

An increase to provide funding for FY 2021 salary adjustment.

### **CBC Statewide**

\$640.584

\$144.182

An increase to provide funding for a pilot program involving treatment in CBCs. The increase includes:

- \$213,528 and 3.00 FTE positions for the smaller rural CBC district selected.
- \$427,056 and 6.00 FTE positions for the larger urban CBC district selected.

### **Discussion Items**

**New Director** — In June 2019, Governor Kim Reynolds appointed Dr. Beth Skinner as the new Director of the Department of Corrections. Director Skinner replaced retired Interim Director Dan Craig. Director Skinner was previously the DOC Director of Risk Reduction before the appointment.

Governor's FOCUS Committee on Criminal Justice Reform — During fall 2019, Governor Reynolds formed the Governor's FOCUS (Fueling Ongoing Collaboration and Uncovering Solutions) Committee on Criminal Justice Reform. The Committee consisted of 13 members representing different stakeholders in the justice system. The Committee met four times to hear presentations and discuss the subject of reentry into the community after prison. Subjects discussed included: Discharge and Reentry Process, Treatment and Education, Reentering the Workforce, and Fair Chance Employment. On December 11, 2019, the FOCUS Committee adopted recommendations for reducing recidivism through successful reentry. The recommendations are available on the Governor's website.

Based on the recommendations by the FOCUS Committee on Criminal Justice Reform, the Governor is proposing to expand treatment capacity in Iowa's correctional facilities, realign community-based resources to focus on treatment following reentry, and streamline conviction review for occupational licensing. These recommendations are part of the Governor's Changing Lives Through Second Chances program initiative.

**<u>CBC Treatment Pilot Project</u>** — The Governor is recommending funding for a pilot program to show the impact treatment can have on those who would not otherwise receive it within the justice system. As part of this program, and the Governor's Changing Lives Through Second Chances program initiative, the Governor is recommending an additional 4.00 FTE positions for correctional counselors to be focused at Mount Pleasant Institution. The Governor is also recommending an additional 9.00 FTE positions for CBC treatment counselors to be divided between two districts, 3.00 FTE positions for a smaller rural CBC district, and 6.00 FTE positions for the larger rural CBC district. After an application process, the DOC Central Office will select the districts. The outcomes will be closely tracked by the DOC Central Office.

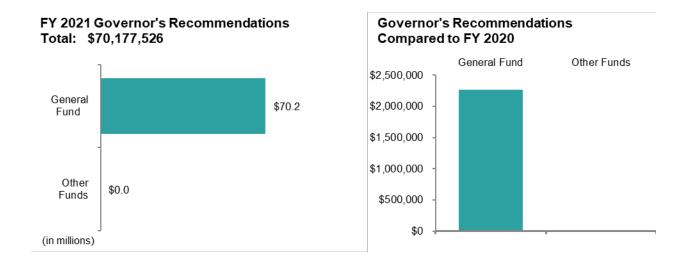
Employment and Reentry Roundtables — The DOC is hosting a series of roundtable events at several institutions to encourage employers to hire former inmates. The goal of the events is to educate employers on the benefits of employing formerly incarcerated lowans and how these individuals can help meet the workforce shortage.

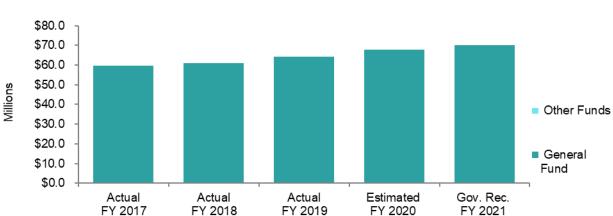
Felon Voting — The Governor is proposing a constitutional amendment that would make felons eligible to register to vote after completing their sentence, as defined in statute by the Legislature. Currently, the Department of Corrections has an automated voting rights application process upon discharge of sentence. This recommendation is part of the Governor's Changing Lives Through Second Changes program initiative.

# DEPARTMENT OF INSPECTIONS AND APPEALS — STATE PUBLIC DEFENDER

### **Overview and Funding History**

**Agency Overview:** General Fund appropriations for the <u>Department of Inspections and Appeals</u> are the responsibility of the <u>Administration and Regulation Appropriations Subcommittee</u>, except for appropriations to the Office of the State Public Defender and the Indigent Defense Fund. The <u>Office of the State Public Defender</u> administers local public defender offices, provides legal counsel to indigent convicted criminals on appeals and for postconviction relief proceedings, is responsible for indigent juvenile cases, and reviews all expense claim reimbursements from private attorneys for indigent defense cases. In FY 1988, the costs of providing legal counsel to indigent criminal defendants and juveniles (indigent defense) were transferred to the State as part of court reorganization. Before FY 1988, these costs were paid by the counties.





**Funding History** 

	 Actual FY 2019 (1)	Estimated FY 2020 (2)		Gov Rec FY 2021 (3)		Gov Rec vs Est FY 2020 (4)	
Inspections and Appeals, Department of							
Public Defender							
Public Defender	\$ 26,505,299	\$	27,144,382	\$	27,567,078	\$	422,696
Indigent Defense	 37,644,448		40,760,448		42,610,448		1,850,000
Total Inspections and Appeals, Department of	\$ 64,149,747	\$	67,904,830	\$	70,177,526	\$	2,272,696

# Governor's Recommendations FY 2021 — Significant Changes

Indigent Defense Fund	\$1,850,000
An increase to fund projected increased claims to the Fund.	
Office of the State Public Defender	\$422,69 <u>6</u>

An increase to provide funding for FY 2021 salary adjustment.

### **Discussion Items**

**Indigent Defense Fund** — The Indigent Defense Fund pays private attorneys for representing indigent defendants or indigent parties. The Fund also pays for expert witnesses, court reporters of depositions, private investigators, and other service providers for the benefit of indigent defendants or indigent parties. Claims submitted to the Fund are paid by a State General Fund appropriation to the Indigent Defense Fund. *The Governor is recommending an increase of \$1,850,000 in FY 2021 for the Fund.* 

**<u>FY 2019 Indigent Defense</u>** — In FY 2019, there were 144 attorneys within the Office of the State Public Defender and 780 contract attorneys paid from the Indigent Defense Fund.

**Increase in Contract Attorney Compensation** — During the 2019 Legislative Session, <u>SF 615</u> (FY 2020 Justice System Appropriations Act) increased the hourly rates for contract attorneys based on case type. Prior to FY 2020, the last hourly rate increase occurred in FY 2007. The following table shows the compensation levels for contract attorneys since FY 1999.

	Felony Type					
Fiscal Year <sup>1</sup>	Class A	Class B	Class C	Class D	Misdemeanors	All Other Cases <sup>2</sup>
1999	\$60	\$55	\$50	\$50	\$50	\$50
2006	\$65	\$60	\$60	\$60	\$60	\$55
2007	\$70	\$65	\$60	\$60	\$60	\$60
2020	\$73	\$68	\$63	\$63	\$63	\$63

#### **Historical Hourly Rate for Contract Attorneys**

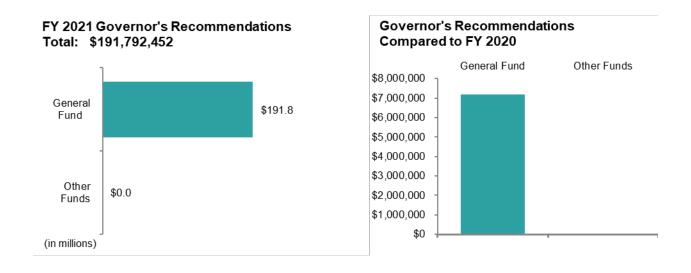
<sup>&</sup>lt;sup>1</sup> Applies to assignments made on or after July 1 of the fiscal year.

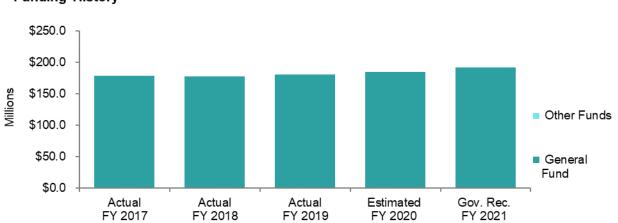
<sup>&</sup>lt;sup>2</sup> Appeals, juvenile cases, contempt actions, representation of material witnesses, probation/parole violation cases, postconviction relief cases, restitution, extradition, and sentence reconsideration proceedings.

# JUDICIAL BRANCH

### **Overview and Funding History**

**Agency Overview:** Iowa's court system consists of a <u>Supreme Court</u>, a <u>Court of Appeals</u>, and the <u>district</u> <u>courts</u>. The Supreme Court consists of one chief justice and six associate justices. The Court of Appeals consists of one chief judge and eight associate judges. Iowa has a unified trial court system at the District Court level, with jurisdiction over all types of civil, criminal, juvenile, and probate cases. There are six types of judgeships within a district court: District Judges, District Associate Judges, Associate Juvenile Judges, Magistrates, and Senior Judges.





Funding History

\$6 918 715

# **General Fund Recommendations**

	 Actual FY 2019 (1)	Estimated FY 2020 (2)		Gov Rec FY 2021 (3)		Gov Rec vs Est FY 2020 (4)	
Judicial Branch							
Judicial Branch							
Judicial Branch Jury & Witness Fee Revolving Fund	\$ 177,574,797 3,100,000	\$	181,523,737 3,100,000	\$	188,442,452 3,350,000	\$	6,918,715 250,000
Total Judicial Branch	\$ 180,674,797	\$	184,623,737	\$	191,792,452	\$	7,168,715

# Governor's Recommendations FY 2021 — Significant Changes

00	
•	An increase of \$878,662 for the 17.00 FTE positions required for the clerk of court offices to be
	staffed at the recommended level of 2.50 FTE positions per courthouse.

- An increase of \$4,498,033 to provide funding for a 2.10% salary increase for all judges and magistrates and all contract and noncontract employees, and a 1.00% increase for all employees eligible for a step increase.
- An increase of \$1,542,020 to hire 4.00 FTE additional District Associate Judges and 12.00 FTE staff (e.g., court reporters, judicial specialists, staff attorney, law clerks, and administrative assistant) to address the increasing workload and provide more timely resolution of disputes.

### Jury and Witness Revolving Fund

\$250,000 An increase of \$250,000 to meet the administrative needs associated with interpreting services, forms translation, oversight, mentoring, etc., and to hire a full-time Language Access Coordinator position. Includes dedicated funds for ongoing language translation (website, forms, manuals).

Note: The Department of Management is required to submit the Judicial Branch budget request to the General Assembly without change.

### **Discussion Items**

Judicial Branch

*Court Debt Update* — The total outstanding court debt at the end of FY 2019 was \$797,000,000. Criminal debt and traffic debt comprised a large portion of the total outstanding debt at \$567,673,000 (71.00%) and \$189,568,000 (24.00%), respectively. Debt that is up to one year old accounts for \$88,800,000 (11.00%) of the total, and debt 10 years or older accounts for \$300,044,084 (38.00%). No debt was written off as uncollectable. In FY 2019, Linebarger (the designated private court debt collector for the State) collected \$10,000,000, an increase of \$800,000 from FY 2018. The Issue Review Court Debt Collection outlines the historical and current systems for collecting court debt.

The report required in last year's Health and Human Services Appropriations Act (2019 lowa Acts, chapter <u>85</u>) is available <u>here</u>. The Work Group made the following recommendations:

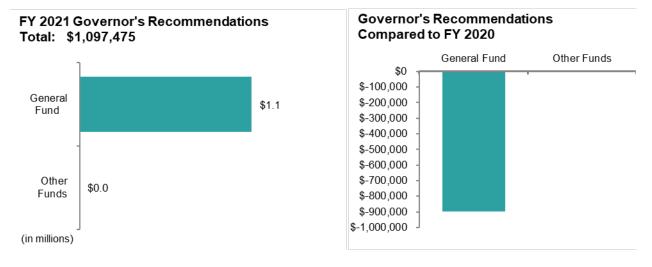
- Transfer the Graduated Sanctions and Court-Ordered Services appropriation from the Department of Human Services (DHS) to the State Court Administrator (SCA) beginning in FY 2022 with additional annual funding for the SCA to administer the services. For FY 2021, the Work Group is recommending additional administration funds totaling \$147,591 and 1.30 FTE positions.
- Transfer the Group Foster Care appropriation attributable to juvenile offenders from the DHS to the SCA beginning in FY 2024, with additional funding for the SCA to administer the services. For FY 2021 the Work Group is recommending additional administration funds totaling \$72,071 and 0.50 FTE position.

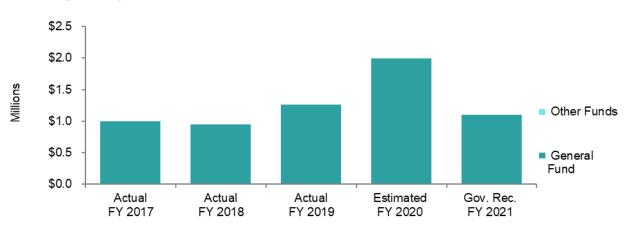
### LAW ENFORCEMENT ACADEMY

### **Overview and Funding History**

**Agency Overview:** The mission of the <u>lowa Law Enforcement Academy</u> (ILEA) is to provide safe communities through effective and efficient training. The ILEA provides training for city and county law enforcement officers, tribal government officers, conservation officers for the Department of Natural Resources, jailers, and telecommunicators. The ILEA also administers a program of psychological testing for applicants, approves regional training programs, establishes minimum hiring standards, and provides audiovisual resources for law enforcement training and educational institutions. The Academy is also responsible for removing or suspending an Iowa officer's certification.

ILEA Basic Training is a 15-week course offered up to six times per year. The ILEA also offers specialty schools and in-service seminars. The ILEA is located at Camp Dodge, including dormitory rooms with a capacity for 112 people, classrooms, a cafeteria, a physical fitness center, photography and video production studios, and administrative offices. The Academy shares firing ranges and tactical facilities with the Iowa National Guard and a driving campus with the Des Moines Area Community College campus. The Department of Public Safety, the Cedar Rapids Police Department, and the Des Moines Police Department offer training courses certified by the ILEA. Training is also offered at Hawkeye Community College and Western Iowa Tech Community College.





# Funding History

		Actual FY 2019 (1)	Estimated FY 2020 (2)		Gov Rec FY 2021 (3)		Gov Rec vs Est FY 2020 (4)	
Law Enforcement Academy								
Iowa Law Enforcement Academy Law Enforcement Academy	¢	971.341	\$	978.914	\$	1.097.475	¢	118.561
lowa Law Enforcement Academy Relocation Exp.	φ	285,982	φ 	1,015,442	φ	1,097,475	φ	-1,015,442
Total Law Enforcement Academy	\$	1,257,323	\$	1,994,356	\$	1,097,475	\$	-896,881

# Governor's Recommendations FY 2021 — Significant Changes

### Law Enforcement Academy

#### <u>\$118,561</u>

- An increase of \$8,461 for salary adjustment.
- An increase of \$62,200 and 1.00 FTE position for salary and benefits related to the hiring of an
  additional Law Enforcement Instructor. The Instructor will assist in providing Active Shooter Training
  in the Basic Academy Classes and Specialty Schools and work in conjunction with the Department of
  Public Safety to promote and educate school districts and nonpublic schools to develop high-quality
  emergency operations plans for school buildings.
- An increase of \$46,558 and 1.00 FTE position for salary and benefits related to the hiring of one additional administrative assistant to support ILEA programs.
- An increase of \$1,342 and 1.00 FTE position to fully fund an in-house accountant position. Previously, the ILEA outsourced its accounting duties to the National Guard. The recommended increase in funding in conjunction with expenditures previously paid to the National Guard for accounting purposes will provide full salary and benefits for an in-house accountant position for the ILEA.

### Iowa Law Enforcement Academy Relocation

### \$-1,015,442

A decrease to adjust for one-time FY 2020 funding associated with expenses incurred by the Academy after November 2018 flooding and carbon monoxide leak damage that rendered existing Academy buildings unusable.

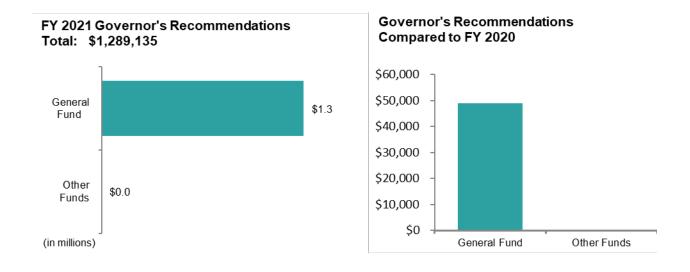
# **Discussion Items**

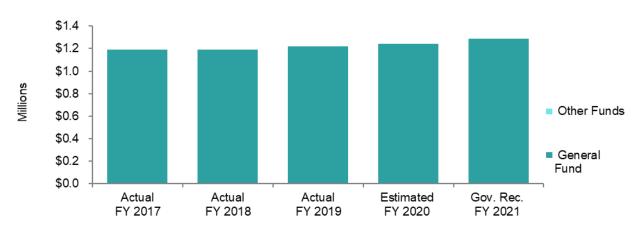
ILEA Remodeling Update - Under the management of DCI Construction, remodeling efforts of the new ILEA administrative and dormitory buildings are expected to continue through April 2020, with a move-in date estimated for July 2020. Flooding and a carbon monoxide leak damage in November 2018 rendered existing Academy buildings unusable for both cadets and staff. In December 2018, after the completion of a request for proposal (RFP) process, the Academy, in conjunction with the Department of Administrative Services, awarded the bid for design to the Des Moines-based architecture firm INVISION. Senate File 615 (FY 2020 Justice System Appropriations Act) provided a one-time General Fund appropriation in FY 2020 of \$1,015,442 to assist in covering expenditures related to the temporary relocation of the Academy. For FY 2020, additional renovation funding of \$10,800,000 was provided by Senate File 2414 (FY 2019 Infrastructure Appropriations Act). For FY 2021, the Governor is recommending a decrease of \$1,015,442 in relocation funding from the General Fund and an increase of one-time funding from the Rebuild Iowa Infrastructure Fund (RIIF) of \$830,000. Of this amount, \$280,000 is to be allocated to the purchasing of new furniture and \$550.000 is to be allocated to resurfacing one large and one small parking lot located on the Academy campus. Additionally, the Governor is recommending an increase of \$400,000 from the Technology Reinvestment Fund (TRF) to assist in the expenditures related to technology upgrades to Academy classrooms and conference rooms.

# **BOARD OF PAROLE**

### **Overview and Funding History**

Agency Overview: The mission of the <u>Board of Parole</u> (BOP) is to enhance overall public safety by making evidence-based and informed parole decisions for the successful reentry of offenders back into the community to become productive and responsible citizens. The Board releases, on parole or work release, any offender that it has the power to so release when, in its opinion, there is reasonable probability that the person can be released without detriment to the community or to the offender. The Board performs risk evaluations for inmates, reviews eligible parole cases, holds parole hearings for eligible inmates, and selects inmates for conditional release on parole and work release. The Board revokes conditional releases and returns those offenders to prison. The Board also notifies victims of scheduled interviews with offenders and decisions made at those interviews, and advises the Governor on matters of executive clemency and commutations.





# **Funding History**

	Actual FY 2019 (1)		Estimated FY 2020 (2)		Gov Rec FY 2021 (3)		Gov Rec vs Est FY 2020 (4)	
Parole, Board of								
Parole Board Parole Board	\$	1,221,374	\$	1,240,265	\$	1,289,135	\$	48,870
Total Parole, Board of	\$	1,221,374	\$	1,240,265	\$	1,289,135	\$	48,870

# Governor's Recommendations FY 2021 — Significant Changes

### Board of Parole

#### <u>\$48,870</u>

- An increase of \$35,017 to provide funding for additional days for Board members to conduct reviews.
- An increase of \$13,853 to provide funding for FY 2021 salary adjustment.

### **Discussion Items**

**BOP Reviews** — The BOP conducted 12,921 case reviews and 464 interviews in FY 2019. The number of reviews conducted annually by the Board has steadily increased since FY 2014. The deliberations resulted in 4,527 paroles and 1,986 work releases, as well as the imposition of 515 special sentences and the denial of release for 4,670 applications.

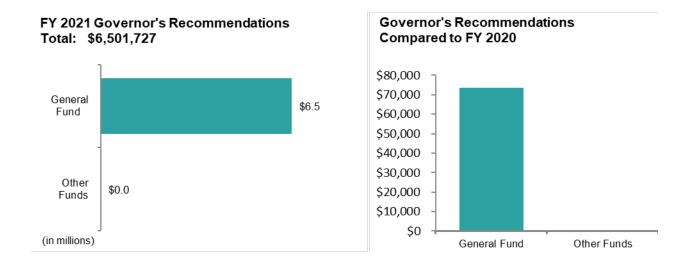
<u>New Board Chairperson</u> — In June 2019, Helen Miller was appointed as the new Chairperson of the Board of Parole. Jeff Wright previously served as the Board Chairperson before being appointed as State Public Defender in March 2019.

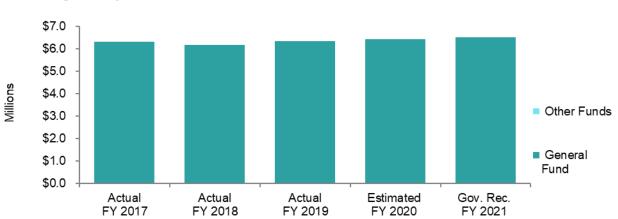
**<u>Recidivism</u>** — The recidivism rate is the percent of offenders released from prison or work release who return to prison within three years. The recidivism reporting year is the conclusion of the three-year tracking period for a release group. The reporting year FY 2019 describes recidivism for offenders who left prison in FY 2016. The recidivism rate for FY 2019 was 39.1%. This is an increase of 1.3% compared to FY 2018. The recidivism rate has steadily increased since the 10-year low in FY 2014 of 29.8%. The number of releases during that same time period has also steadily increased.

### DEPARTMENT OF PUBLIC DEFENSE

### **Overview and Funding History**

**Agency Overview:** The three key missions of the <u>Department of Public Defense</u> (DPD), or Iowa National Guard, are to fight America's wars, secure the homeland, and build enduring partnerships. To that end, the Iowa National Guard provides trained and ready forces as the primary combat reserve of the Army and Air Force with nearly 800 soldiers and airmen currently mobilized; provides capability and capacity to the State of Iowa before and after disasters strike; and pursues local, State, federal, and global partnerships to strengthen its forces.





Funding History

Justice System Appropriations Subcommittee | LSA – Fiscal Services Division

\$73,587

### **General Fund Recommendations**

	 Actual FY 2019 (1)		Estimated FY 2020 (2)	Gov Rec FY 2021 (3)	Gov Rec vs Est FY 2020 (4)		
Public Defense, Department of							
Public Defense, Dept. of							
Public Defense, Department of	\$ 6,334,961	\$	6,428,140	\$ 6,501,727	\$	73,587	
Total Public Defense, Department of	\$ 6,334,961	\$	6,428,140	\$ 6,501,727	\$	73,587	

### Governor's Recommendations FY 2021 — Significant Changes

Salary Adjustment An increase to provide funding for FY 2021 salary adjustment.

### **Discussion Items**

<u>Home Base lowa</u> — Efforts continue to attract military veterans to lowa by placing them in quality jobs through the Home Base lowa Initiative, established in May 2014. Additionally, veterans in the program may have the option to continue their service through the lowa National Guard. Education initiatives for current and former members of the Guard are a part of this effort. The Camp Dodge Service Support Center synchronizes these services. The Home Base lowa website contains more information. The program has attracted more than 2,500 veterans to the State.

**Federal Budget Situation and Restructuring** — In federal FY 2020, the Iowa National Guard will undergo several force structure adjustments, including the reduction of 27 Iowa Army Guard positions and the addition of 34 Iowa Air Guard positions. Nationwide, the National Air Guard experienced an increase of 500 positions in federal FY 2019. However, the federal budget situation continues to remain a consistent unknown, and federal reimbursement for State benefits continues to be scrutinized. Over the last five years, the Iowa National Guard has experienced a reduction of 261 positions in the Iowa Army Guard and an increase of 51 positions in the Iowa Air Guard.

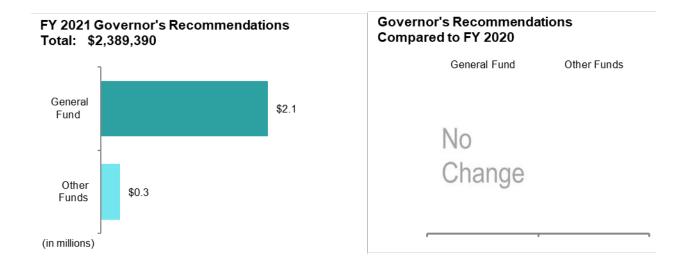
**<u>Iowa Counterdrug Task Force</u>** — With the assistance of the RC-26 aircraft based in Iowa, the Guard seized over \$104,900,000 in drugs, cash, and property, and supported over 946 drug-related arrests in 2019. The aircraft is primarily used for surveillance purposes and is designed to assist in counter drug-trafficking and counterterrorism efforts.

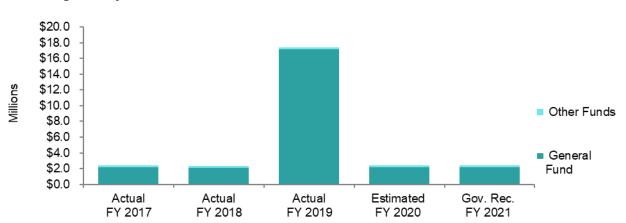
**New Iowa National Guard Adjutant General** — In March 2019, Major General Timothy Orr announced his intent to retire from the position of the Iowa National Guard's adjutant general on May 1, 2019, following a career of 40 years with the National Guard. On August 20, 2019, Governor Kim Reynolds appointed Major General Ben Correll as the new adjutant general of the Iowa National Guard. A native of Strawberry Point, Major General Correll recently returned from deployment in Kuwait, where he supported Operation Spartan Shield, promoting security in the Middle East.

### HOMELAND SECURITY AND EMERGENCY MANAGEMENT DEPARTMENT

### **Overview and Funding History**

**Agency Overview:** The <u>Homeland Security and Emergency Management Department</u> (HSEMD) manages risks and hazards with local and federal entities through mitigation, preparedness, response, and recovery initiatives. In FY 2014, <u>HF 307</u> (Department of Homeland Security and Emergency Management Act) established the Homeland Security and Emergency Management Department in lieu of a division under the Department of Public Defense. The Department's mission is to lead, coordinate, and support homeland security and emergency management functions in order to establish sustainable communities and ensure economic opportunity for Iowa and its citizens.</u>





**Funding History** 

Justice System Appropriations Subcommittee | LSA – Fiscal Services Division

### **General Fund Recommendations**

	 Actual FY 2019 (1)		Estimated FY 2020 (2)	 Gov Rec FY 2021 (3)	Gov Rec vs Est FY 2020 (4)	
Homeland Security and Emergency Mgmt						
Homeland Security & Emergency Mgmt						
Flood Recovery	\$ 15,000,000	\$	0	\$ 0	\$	0
Homeland Security & Emer. Mgmt.	 2,123,610		2,139,390	 2,139,390		0
Total Homeland Security and Emergency Mgmt	\$ 17,123,610	\$	2,139,390	\$ 2,139,390	\$	0

### Other Fund Recommendations

	 Actual FY 2019 (1)		Estimated FY 2020 (2)		Gov Rec FY 2021 (3)	Gov Rec vs Est FY 2020 (4)		
Homeland Security and Emergency Mgmt								
Homeland Security & Emergency Mgmt 911 Emerg Comm Admin - 911 Surcharge	\$ 250.000	\$	250.000	\$	250.000	\$	0	
Total Homeland Security and Emergency Mgmt	\$ 250,000	\$	250,000	\$	250,000	\$	0	

### **Discussion Items**

**<u>Flood Recovery Fund Supplemental Appropriation</u>** — The Flood Recovery Fund, as established in <u>Senate File 638</u> (FY 2020 Standing Appropriations Act), is under the control of the Flood Mitigation Board and is administered by the HSEMD. The Flood Mitigation Board is permitted to award moneys from the Flood Recovery Fund to political subdivisions located within a county designated under a Presidential Disaster Declaration (DR-4421-IA) and also located within a county where the Federal Emergency Management Agency's Individual Assistance Program has been activated. For FY 2020, the Governor is recommending a supplemental appropriation of \$20,000,000 from the General Fund to the Fund.

<u>Alert Iowa</u> — There are 90 counties currently utilizing the EMS Data and Mass Messaging System, which enables local authorities to use the reverse 911 system to disseminate statewide alerts and notifications during emergency situations and disaster recovery. For FY 2021, the Governor is recommending total funding of \$400,000 from the Technology Reinvestment Fund for the Alert Iowa System.

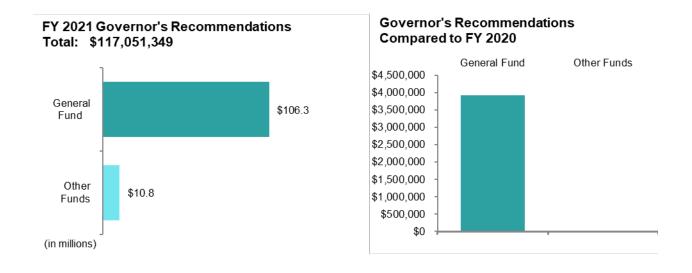
**Enhanced Mitigation and Loss Avoidance** — lowa is one of only 13 states and territories that has established and utilizes an Enhanced Mitigation Plan as approved by the Federal Emergency Management Agency, allowing State and local governments to receive an additional 25.00% of hazard mitigation disaster funding above the funding provided to a state or territory without such a plan. In calendar year 2018, the Department avoided losses totaling \$44,000,000. Over calendar years 2014 to 2019, the Department was able to avoid financial losses totaling \$378,000,000.

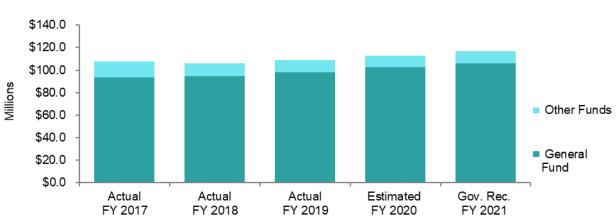
<u>911 Program Update</u> — House File 2254 (911 Emergency Telephone Systems Act), enacted during the 2018 Legislative Session, directed the HSEMD to implement a virtual consolidation plan of the existing wireline and wireless 911 networks to create a shared service environment operated and maintained by the Department. As of December 2019, 10 public safety answering points (PSAPs) have opted into these shared technological services. In FY 2019, over 929,000 wireless and 215,000 wireline 911 calls were made and completed. Approximately \$30,000,000 of surcharge revenue was collected by the Department, with approximately \$18,000,000 of revenue being passed to local 911 service boards.

### DEPARTMENT OF PUBLIC SAFETY

### **Overview and Funding History**

**Agency Overview:** The <u>Department of Public Safety</u> (DPS) is the State law enforcement agency. The mission of the DPS is to serve the people of Iowa by providing public safety services with leadership, integrity, and professionalism. Its guiding principles and core values are courtesy, service, and protection. Goals are to reduce preventable injuries and deaths, suppress criminal activity, reduce or minimize the costs of compliance with government requirements, and promote integrity and excellence in the workforce. The Department divisions include the Commissioner's Office, Administrative Services, the Division of Criminal Investigation (DCI), the Division of Narcotics Enforcement, the State Fire Marshal, and the Iowa State Patrol.





Funding History

Justice System Appropriations Subcommittee | LSA – Fiscal Services Division

### **General Fund Recommendations**

	 Actual FY 2019		Estimated FY 2020	 Gov Rec FY 2021	Gov Rec vs Est FY 2020	
	 (1)		(2)	 (3)		(4)
Public Safety, Department of						
Public Safety, Dept. of						
Public Safety Administration	\$ 4,734,703	\$	4,860,294	\$ 7,059,500	\$	2,199,206
Public Safety DCI	14,663,083		15,263,580	15,836,217		572,637
DCI - Crime Lab Equipment/Training	650,000		650,000	650,000		0
Narcotics Enforcement	7,785,873		8,139,785	8,242,037		102,252
Public Safety Undercover Funds	209,042		209,042	259,042		50,000
Fire Marshal	4,965,056		5,242,651	5,317,249		74,598
Iowa State Patrol	63,926,287		66,542,117	67,516,697		974,580
DPS/SPOC Sick Leave Payout	279,517		279,517	279,517		0
Fire Fighter Training	825,520		825,520	825,520		0
Human Trafficking Office	150,000		150,000	151,974		1,974
Volunteer Fire Training & Equipment	0		50,000	0		-50,000
Interoperable Communications Sys Board	 115,661		115,661	 115,661		0
Total Public Safety, Department of	\$ 98,304,742	\$	102,328,167	\$ 106,253,414	\$	3,925,247

### Governor's Recommendations FY 2021 — Significant Changes

### **Public Safety Administration**

- An increase of \$60,134 for salary adjustment for FY 2021.
- An increase of \$47,576 and 1.00 FTE position for salary and benefits for one additional Clerk Specialist in the Program Services Bureau's Private Investigation/Private Security/Bail Enforcement (PIPSBE) licensing program.
- An increase of \$91,812 and 1.00 FTE position for salary benefits for a Cloud Architect position in the Bureau of Technology Services.
- An increase of \$1,999,684 and 13.00 FTE positions to fund the Governor's School Safety Bureau and associated FTE positions. Funding for FTE positions includes:
  - 1.00 FTE position, Special Agent In-Charge, for a total of \$153,397
  - 4.00 FTE positions, Special Agent 2, for a total of \$600,576
  - 2.00 FTE positions, Trooper 3, for a total of \$276,800 •
  - 1.00 FTE position, Criminal Intelligence Analyst (Advanced), for a total of \$70,408
  - 5.00 FTE positions, Communications Center Specialist 2, for a total of \$276,885

### **Human Trafficking Office**

An increase to provide funding for FY 2021 salary adjustment.

### Public Safety — Division of Criminal Investigation

- An increase of \$203,229 for salary adjustment for FY 2021.
- An increase of \$57,444 and 1.00 FTE position for salary and benefits for one additional staff in the Evidence Room of the Crime Lab to meet increased service demand, clear case backlog, and decrease turnaround times on case closure.
- An increase of \$155,982 and 2.00 FTE positions for salary and benefits for two additional staff in the Drug Identification section of the Crime Lab to meet increased service demand, clear case backlog, and decrease turnaround times on case closure.
- An increase of \$77,991 and 1.00 FTE position for salary and benefits for one additional staff in the Toxicology section of the Crime Lab to meet increased service demand, clear case backlog, and decrease turnaround times on case closure.
- An increase of \$77,991 and 1.00 FTE position for salary and benefits for one additional staff in the Impression Evidence section of the Crime Lab to meet increased service demand, clear case backlog, and decrease turnaround times on case closure.

\$1,974

\$2.199.206

\$572,637

# An increase to allow Division of Narcotics Enforcement agents to focus efforts on infiltrating large-scale drug trafficking organizations by purchasing weapons from members in order to disrupt and dismantle operations. Narcotics Enforcement \$102,252 An increase to provide funding for FY 2021 salary adjustment. \$74,598 An increase to provide funding for FY 2021 salary adjustment. \$74,598 An increase to provide funding for FY 2021 salary adjustment. \$974,580 An increase to provide funding for FY 2021 salary adjustment. \$974,580

### Volunteer Fire Fighter Training and Equipment Fund

A decrease to adjust for one-time funding in FY 2020 associated with costs related to providing training and purchasing equipment for volunteer fire fighters.

### **Other Fund Recommendations**

Public Safety Undercover Funds

	 Actual FY 2019 (1)		Estimated FY 2020 (2)		Gov Rec FY 2021 (3)	Gov Rec vs Est FY 2020 (4)		
Public Safety, Department of								
Public Safety, Dept. of DPS Gaming Enforcement - GEF	\$ 10,469,077	\$	10,797,935	\$	10,797,935	\$	0	
Total Public Safety, Department of	\$ 10,469,077	\$	10,797,935	\$	10,797,935	\$	0	

### **Discussion Items**

**Equipment Updates and Requests** — For FY 2021, the DPS has requested a total of \$13,342,251 in funding from the RIIF to replace several transportation and investigative equipment items, including funding for two new special mission aircraft to replace the Iowa State Patrol (ISP) service aircraft that have reached the end of their service lives, and four emergency vehicles, one for each Iowa State Patrol Tactical Unit. Additionally, for FY 2021, the Department has requested a total of \$425,000 from the TRF to replace existing firewall technology at all DPS Wide-Area Network sites, and to provide more storage space on the Department-wide network. The Department is proposing to begin the process of replacing existing on-premises storage with Cloud storage. *The Governor is recommending a total of* \$3,426,340 from the RIIF for two new ISP aircraft to be purchased in FY 2021.

**Iowa Statewide Interoperable Communications System** — The Iowa Statewide Interoperable Communications System (ISICS) is Iowa's statewide digital communications network that provides public safety agencies, first responders, and school and utility workers with connectivity to a safe and reliable communications interoperability network in day-to-day and emergency situations. In FY 2016, the DPS entered a 10-year Radio Communications Platform Lease with Motorola at an estimated total cost of \$39,500,000 over 10 years (\$36,400,000 in principal and \$3,100,000 in interest payments). The Governor is recommending a total of \$3,960,945 from the RIIF in FY 2021 to cover costs associated with the sixth lease-purchase payment.

**Governor's School Safety Bureau** — In conjunction with the Governor's proposed Iowa School Safety Program, the DPS recommends the establishment of the Governor's School Safety Bureau. The Bureau would be tasked with training law enforcement and educational institutions in a variety of areas including active shooter training, civilian response training, and threat response training for educators. The DPS will act as the central point of contact for training requests statewide, and estimates that in conjunction with school personnel and local enforcement, it could provide approximately 220 school training events and 30 to 50 law enforcement training events annually.

\$50,000

\$-50,000

As part of its duties, the Bureau plans to implement various reporting tools that will allow threats, such as those to an educational institution as a whole, self-harm/suicide, student mental health, sexual abuse/harassment or illicit drugs, to be shared in an easy, anonymous, and comprehensive manner.

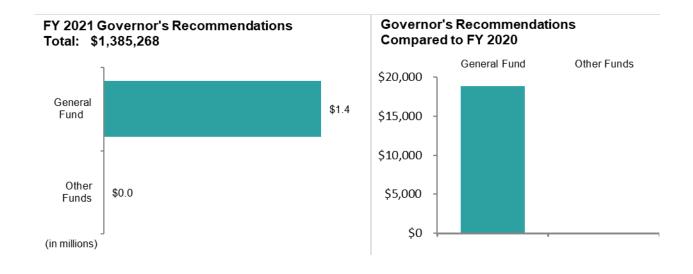
Additionally, the Bureau will staff a multidisciplinary school threat assessment team, which acts as a resource to local communities in deciding the best course of action after receiving school threats. The DPS estimates startup costs for the Bureau to total \$1,999,684 for FY 2021, and \$1,549,926 annually thereafter.

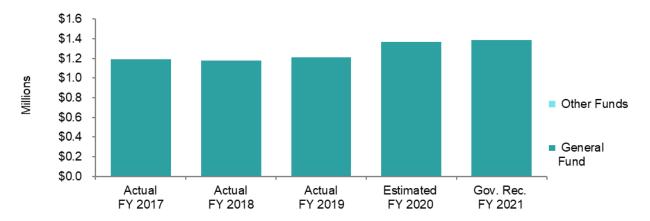
**<u>Professional Licensing Reform</u>** — The Governor is recommending policy changes that would impact professional licensing boards. This recommendation is part of the Governor's Preparing a Future Ready lowa program initiative.

### CRIMINAL AND JUVENILE JUSTICE PLANNING DIVISION, DEPARTMENT OF HUMAN RIGHTS

### **Overview and Funding History**

**Agency Overview:** The <u>Division of Criminal and Juvenile Justice Planning</u> (CJJP) is within the Department of Human Rights. The Division carries out research, policy analysis, program development, and data analysis activities to assist policymakers, justice system agencies, and others to identify issues of concern and to improve the operation and effectiveness of the Iowa justice system. The CJJP staff provides a justice system information clearinghouse service to system officials and the general public. Councils staffed by the CJJP are the Juvenile Justice Advisory Council, the Criminal and Juvenile Justice Advisory Council, the Sex Offender Research Council, and the Public Safety Advisory Board.





### **Funding History**

Justice System Appropriations Subcommittee | LSA – Fiscal Services Division

### **General Fund Recommendations**

	 Actual FY 2019 (1)		Estimated FY 2020 (2)	 Gov Rec FY 2021 (3)	Gov Rec vs Est FY 2020 (4)	
Human Rights, Department of						
Human Rights, Dept. of Criminal & Juvenile Justice Single Grant Program	\$ 1,209,410 0	\$	1,226,399 140,000	\$ 1,245,268 140,000	\$	18,869 0
Total Human Rights, Department of	\$ 1,209,410	\$	1,366,399	\$ 1,385,268	\$	18,869

### Governor's Recommendations FY 2021 — Significant Changes

### Salary Adjustment

\$18,869

An increase to provide funding for FY 2021 salary adjustment.

### **Discussion Items**

<u>Graduated Sanction, Court-Ordered, and Group Foster Care Services and Funding Work Group</u> — Division VII of House File 766 (FY 2020 Health and Human Services Appropriations Act) established the Graduated Sanction, Court-Ordered, and Group Foster Care Services and Funding Work Group, which is tasked with reviewing and developing a plan for transferring the administration, funding, and oversight of a variety of juvenile court and assistance services and funding streams from the Department of Human Services (DHS) to the State Court Administrator (SCA). The CJJP was tasked with convening and providing administrative support for this work group. As part of its final recommendations, the Work Group approved the transfer of the Juvenile Detention Home Fund from the DHS to the CJJP. The Juvenile Detention Home Fund provides assistance to State juvenile detention homes for reimbursement of costs related to the establishment, improvement, operation, and maintenance of county and multicounty detention homes. Moneys in the Fund are generated from the deposit of driver's license reinstatement civil penalty collections. The CJJP has estimated that it will cost approximately \$20,000 annually to administer the Fund.

<u>Criminal Justice Information System (CJIS)</u> — The purpose of the CJIS is to integrate the criminal justice system information from courts, law enforcement, corrections, and other governmental entities. The CJIS provides paperless, real-time exchanges of information between criminal and juvenile justice systems with the goal to enhance the efficiency, effectiveness, and accuracy of criminal justice information. Real-time exchanges include data on protective orders, presentence investigation reports, and sex offender address updates, among others.

### <u>Comparison to Other States — Outcomes</u>

### Public Safety

According to the Federal Bureau of Investigation (FBI), **Iowa's violent crime rate in 2018 was 250.1 per 100,000 adult residents**. Contiguous states show the following violent crime rates: Illinois 404.1, Minnesota 220.4, Missouri 502.1, Nebraska 284.8, South Dakota 404.7, and Wisconsin 295.4.

lowa's property crime rate is 1,691.5 per 100,000 adult residents. Surrounding states show the following property crime rates per 100,000 adult residents: Illinois 1,932.8, Minnesota 1,993.8, Missouri 2,647.1, Nebraska 2,079.9, South Dakota 1,728.7, and Wisconsin 1,559.9. Uniform Crime Rate data compiled by the FBI can be located at <u>www.fbi.gov</u>.

### **Corrections**

According to the <u>U.S. Department of Justice, Bureau of Justice Statistics</u>, in 2016 (most recent data available), **Iowa ranked 35th nationally in terms of the highest incarceration rate of sentenced prisoners, with 560 inmates per 100,000 adult residents.** Other Midwest states ranked as follows:

- Illinois was ranked 36th (620 inmates per 100,000 adult residents).
- Minnesota was ranked 44th (380 inmates per 100,000 adult residents).
- Missouri was ranked 9th (940 inmates per 100,000 adult residents).
- Nebraska was ranked 34th (610 inmates per 100,000 adult residents).
- South Dakota was ranked 17th (880 inmates per 100,000 adult residents).
- Wisconsin was ranked 25th (790 inmates per 100,000 adult residents).

# lowa ranks 33rd nationally in terms of the highest rate of offenders under community supervision, with 1,940 offenders per 100,000 adult residents. Other Midwest states ranked as follows:

- Illinois was ranked 26th (2,070 inmates per 100,000 adult residents).
- Minnesota was ranked 11th (2,810 inmates per 100,000 adult residents).
- Missouri was ranked 25th (2,240 inmates per 100,000 adult residents).
- Nebraska was ranked 42nd (1,620 inmates per 100,000 adult residents).
- South Dakota was ranked 27th (2,290 inmates per 100,000 adult residents).
- Wisconsin was ranked 24th (2,230 inmates per 100,000 adult residents).

### Judicial Branch

The <u>National Center for State Courts</u> (NCSC) has published the <u>Survey of Judicial Salaries</u> for 30 years. The most recent national data available was published <u>July 2019</u>. The lowa salary data is current as of July 1, 2019.

- In Iowa, the salary for a justice on the Iowa Supreme Court is \$178,304, which ranks 25th highest nationally out of 51 (including Washington, D.C.). The national salary range for a justice is \$120,000 to \$253,189, with an average salary of \$178,346.
- In Iowa, the salary for a judge on the Court of Appeals is \$161,588, which ranks 27th highest nationally out of 40. This position does not exist in all 50 states and Washington, D.C. The national salary range for a Court of Appeals Judge is \$105,000 to \$237,365, with an average salary of \$170,171.
- In Iowa, the salary for a district court judge is \$150,444, which ranks 33rd nationally out of 51. The national salary range for a District Court Judge is \$89,600 to \$210,900, with an average salary of \$160,069.

### Criminal and Juvenile Justice Planning Division

The CJJP of the Department of Human Rights staffs several committees and issues research reports on topics of interest to the justice system. Reports issued by the CJJP include research on both the adult and juvenile justice systems. Reports can be accessed on the CJJP <u>website</u>. The CJJP provides <u>prison</u> <u>population forecasts</u>, <u>recidivism studies</u>, task force <u>reports on sex offenders</u>, <u>violent offender reports</u>, and other documents.

### LSA Publications — Justice

The following documents have been published by the LSA that relate to the Justice System Appropriations Subcommittee:

- Issue Reviews:
   Indigent Defense Overview and Funding History
   An Update on the Iowa Sex Offender Registry
   Court Debt Collection
   Human Trafficking
- Fiscal Topics: <u>Criminal Fine Revenue and Surcharge Distribution</u>
- Conversations in State Government: <u>Lettie Prell</u> — Thirty-Year Career in the Field of Corrections

### **Reports Required to Be Filed with General Assembly**

Reports and other documents required to be filed with the General Assembly are organized by submitting department and by date and are published on this <u>webpage</u>.

LSA Staff Contact: Laura Book (515.205.9275) <u>laura.book@legis.iowa.gov</u> Christin Mechler (515.250.0458) <u>christin.mechler@legis.iowa.gov</u>

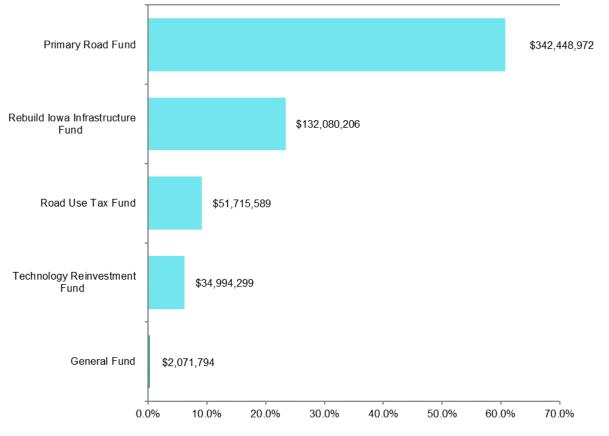


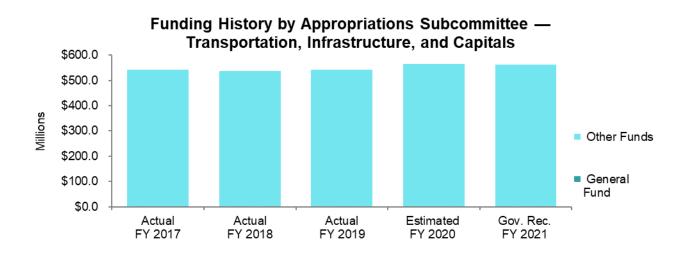
# Transportation, Infrastructure, and Capitals Appropriations Subcommittee

Fiscal Staff: Adam Broich

Analysis of Governor's Budget

## FY 2021 Governor's Recommendations by Fund Total: \$563,310,860

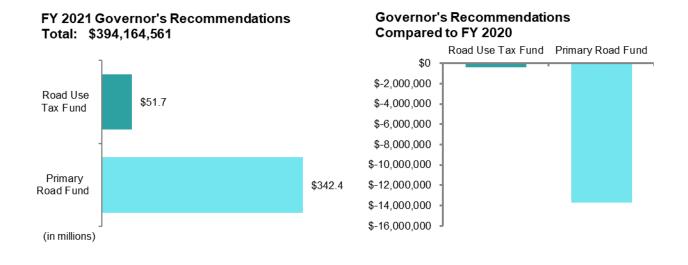


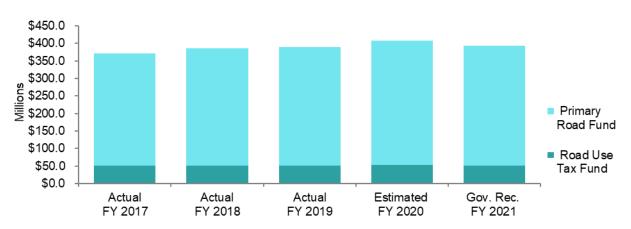


### **DEPARTMENT OF TRANSPORTATION**

### **Overview and Funding History**

**Agency Overview:** The mission of the <u>Department of Transportation</u> (DOT) is to serve the public by delivering a modern transportation system that supports the economic and social vitality of Iowa, increases safety, and maximizes customer satisfaction. The DOT consists of six operating divisions: Administrative Services; Planning, Programming, and Modal; Motor Vehicle; Information Technology; Strategic Performance; and Highway. Funding for the DOT comes from the State road funds, the Road Use Tax Fund (RUTF), and the Primary Road Fund (PRF). Five operating budget units receive appropriations to fund the divisions, including: Strategic Performance, Administrative Services, Planning and Programming, Motor Vehicle, and Highway. In addition to the operating budget units, the DOT receives special purpose and capitals appropriations that are separate from the operating division budget units but essential for the operation of the Department.





### **Funding History**

### **Other Fund Recommendations**

		Actual FY 2019		Estimated FY 2020	Gov Rec FY 2021		Gov Rec vs Est FY 2020
		(1)		(2)	 (3)		(4)
Transportation, Department of							
Road Use Tax Fund							
RUTF - Driver Licenses	\$	3,876,000	\$	3,876,000	\$ 3,876,000	\$	0
RUTF - Administrative Services		6,682,954		6,792,594	6,800,347		7,753
RUTF - Planning & Programming		447,822		450,327	450,327		0
RUTF - Motor Vehicle		25,962,748		26,552,992	26,552,992		0
RUTF - Strategic Performance		671,369		675,955	675,955		0
RUTF - Highway Division		10,233,174		10,319,346	10,319,346		0
RUTF - DAS Personnel & Utility Services		259,560		337,404	337,404		0
RUTF - Unemployment Compensation		7,000		7,000	7,000		0
RUTF - Workers' Compensation		175,748		158,809	170,209		11,400
RUTF - Indirect Cost Recoveries		90,000		90,000	90,000		0
RUTF - Auditor Reimbursement		87,318		89,740	92,120		2,380
RUTF - County Treasurers Support		1,406,000		1,406,000	1,406,000		0
RUTF - Mississippi River Park. Comm.		40,000		40,000	40,000		0
RUTF - TraCS/MACH		300,000		300,000	300,000		0
RUTF - Statewide Communication System		497,191		114,302	72,889		-41,413
RUTF - Personal Delivery of Services		225,000		225,000	225,000		0
RUTF - Dallas County Driver's License Facility		0		350,000	0		-350,000
RUTF - Scale/MVD Facilities Maint.		300,000		300,000	300,000		0
	\$	51,261,884	\$	52,085,469	\$ 51,715,589	\$	-369,880
Primary Road Fund							
PRF - Administrative Services		41,052,430		41,725,936	41,773,560		47,624
PRF - Planning & Programming		8,508,616		8,556,215	8,556,215		0
PRF - Highway Division		247,828,001		250,577,127	252,436,259		1,859,132
PRF - Motor Vehicle		1,081,781		1,272,705	1,272,705		1,000,102
PRF - Strategic Performance		4,124,123		4,152,292	4,152,292		C
PRF - DAS Personnel & Utility Services		1,594,440		2,007,247	2,007,247		C
PRF - DOT Unemployment		138,000		138,000	138,000		C
PRF - DOT Workers' Compensation		4,217,954		3,811,421	4,085,021		273,600
PRF - Garage Fuel & Waste Mgmt.		800,000		1,000,000	1,000,000		210,000
PRF - Indirect Cost Recoveries		660,000		660,000	660,000		0
PRF - Auditor Reimbursement		536,382		551,260	565,880		14,620
PRF - Transportation Maps		242,000		0	242,000		242,000
PRF - Inventory & Equip.		10,465,000		10,330,000	10,085,000		-245,000
PRF - Statewide Communication System		3,054,172		702,142	487,793		-214,349
PRF - Field Facility Deferred Maint.		1,700,000		1,700,000	1,700,000		0
PRF - Rest Area Facility Maintenance		250,000		250,000	250,000		0
PRF - Purchase of Salt		8,700,000		0	0		0
PRF - Utility Improvements		400,000		400,000	400,000		0
PRF - Garage Roofing Projects		500,000		500,000	500,000		0
PRF - HVAC Improvements		700,000		700,000	700,000		0
PRF - ADA Improvements		150,000		150,000	150,000		0
PRF - Waterloo Garage Renovations		1,790,000		0	0		0
PRF - Ames Administration Building		0		0	11,287,000		11,287,000
PRF - Sioux City Combined Facility		0		26,951,000	 0		-26,951,000
otal Transportation, Department of	\$	338,492,899	\$	356,135,345	\$ 342,448,972	\$	-13,686,373
otal Department of Transportation	\$	389,754,783	\$	408,220,814	\$ 394,164,561	\$	-14,056,253
Total Department of Transportation	<u> </u>	309,734,703	<u>\$</u>	400,220,014	\$ 394,104,301	<u> </u>	- 14,000,2

### Governor's Recommendations FY 2021 — Significant Changes

Several appropriations receive two separate line item appropriations: one from the RUTF and one from the PRF. These line items are detailed in the table on the prior page. The prior page also reflects decreases for one-time capital expenditures for the Sioux City Garage (\$26,951,000) and the Dallas County Driver's License Facility (\$350,000). The Governor's recommended increases for FY 2021 are below.

### **Highway Division**

Increased funding will be used to replace existing medium- and heavy-duty trucks and to fund 9.00 new full-time equivalent (FTE) positions. Starting in FY 2018, the DOT began transitioning to a 12-year replacement cycle from a 15-year cycle. The FTE positions will perform project development and field construction inspection.

### Workers' Compensation

This appropriation supports payments to the Department of Administrative Services (DAS) for workers' compensation payments with an increase of \$11,400 from the RUTF and \$273,600 from the PRF. Workers' compensation covers all approved medical expenses for the treatment of employee injuries and lost wages if the employee is incapacitated for more than three days. Premiums are based on a five-year rolling average of claims experience for the DOT.

### **Transportation Maps**

This is a biennial appropriation for FY 2021 for the printing of Iowa transportation maps. This funding was last appropriated in FY 2019.

### Ames Headquarters Northwest Wing Utility Improvements

This is a new appropriation for FY 2021 intended to support a renovation including HVAC and other improvements at the DOT's Ames complex.

### **Inventory and Equipment**

This appropriation funds the materials and equipment revolving fund.

### Statewide Communication System

Funding for the lease payment is shifting from the RUTF and PRF to the RIIF as other public safety organizations use the system.

Transportation, Infrastructure, and Capitals Appropriations Subcommittee | LSA - Fiscal Services Division

### \$1,859,132

### \$242,000

\$11.287.000

# \$-245,000

### \$-214.349

\$285.000

### **Discussion Items**

**Differential Tax Schedule for Biofuels** — Taxes on motor fuel (gasoline and ethanol) and special fuel (diesel and biodiesel) are determined by tax schedules set in Iowa Code chapter <u>452A</u>. These tax rates are based upon the market share of ethanol (motor fuel excise tax) and biodiesel (special fuels excise tax). The Iowa Department of Revenue administers these taxes, including making adjustments due to shifts in market share.

The existing tax schedules will expire on July 1, 2020, and taxes for ethanol-blended fuel and gasoline will be  $30.0\phi$  per gallon. Taxes on biodiesel and diesel fuel will be  $32.5\phi$  per gallon. In previous years, the General Assembly has acted to extend these tax schedules when they were scheduled to be repealed. Prior to 2015, when tax schedules were established for five years, the tax schedules were extended for one year in three consecutive years. The current tax schedules are below.

Current Gasolir	ne Excise Tax S	chedule	Current Special F	uel Excise Tax \$	Schedule
Ethanol (E-10)	E-10 (or higher)	Gasoline	Biodiesel (B-11)	B-11 (or higher)	Diese
Market Share	per-gallon	per-gallon	Market Share	per-gallon	per-gallo
0.0% - 50.0%	29.0¢	30.0¢	0.0%- 50.0%	29.5¢	32.5¢
50.1% - 55.0%	29.0	30.1	50.1% - 55.0%	29.8	32.5
55.1% - 60.0%	29.0	30.3	55.1% - 60.0%	30.1	32.5
60.1%- 65.0%	29.0	30.5	60.1% - 65.0%	30.4	32.5
65.1% - 70.0%	29.0	30.7	65.1% - 70.0%	30.7	32.5
70.1% – 75.0%	29.0	31.0	70.1% - 75.0%	31.0	32.5
75.1% – 80.0%	29.3	30.8	75.1% - 80.0%	31.3	32.5
80.1% - 85.0%	29.5	30.7	80.1% - 85.0%	31.6	32.5
85.1% - 90.0%	29.7	30.4	85.1% - 90.0%	31.9	32.5
90.1% – 95.0%	29.9	30.1	90.1% - 95.0%	32.2	32.5
95.1% - 100.0%	30.0	30.0	95.1% - 100.0%	32.5	32.5

**<u>FAST Act</u>** — The federal Fixing America's Surface Transportation (<u>FAST) Act</u> is authorized through the end of September 30, 2020. If Congress does not replace or extend the FAST Act, reimbursements to state government agencies for construction projects may be delayed. Additional information is available in a publication from the Congressional Research Service, "<u>Reauthorizing Highway and Transit Funding</u> <u>Programs</u>."

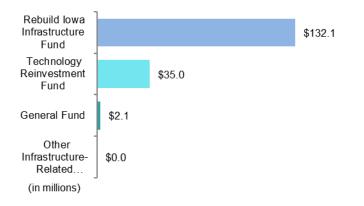
		_			E-4		E-4		E-4
	FFY 2016	_	ist. 2017		Est. Y 2018		Est. Y 2019		Est. Y 2020
National Highway Performance Program	\$ 292.9		297.5	\$	303.6	\$	311.3	\$	317.8
Surface Transportation Block Grant Program	145.9	-	148.3	Ť	151.7	Ť	155.2	Ť	158.6
Highway Safety Improvement Program	23.8		27.2		27.8		28.4		29.0
Railway-Highway Crossings Program	8.3		5.5		5.5		5.7		5.8
Congestion Mitigation and Air Quality Program	11.3		11.4		11.7		11.9		12.2
Vetropolitan Planning Program	2.0		2.0		2.0		2.1		2.2
National Highway Freight Program	14.4		13.7		14.9		16.9		18.7

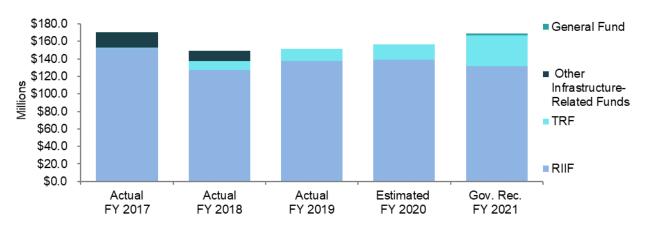
### **INFRASTRUCTURE**

### **Overview and Funding History**

**Infrastructure Overview:** Primary infrastructure funding sources for FY 2021 include the Rebuild Iowa Infrastructure Fund (RIIF) and the Technology Reinvestment Fund (TRF). The RIIF is principally funded from wagering taxes paid to the State after specific allocations in accordance with Iowa Code section <u>8.57</u>. Generally, wagering tax revenue comprises 75.00% to 85.00% of the revenue deposited in the RIIF. By statute, the TRF receives a standing appropriation of \$17,500,000 from the General Fund. *However, the Governor is recommending the TRF receive* \$35,000,000 from the RIIF. Over the past several years, the TRF has received funding from the RIIF rather than the General Fund. The last time the TRF received funding from the General Fund was FY 2015. *For FY 2021, the Governor is also recommending an appropriation of* \$2,071,794 from the General Fund.

### FY 2021 Governor's Recommendations Total: \$167,074,505





### **Funding History**

### **General Fund Recommendations**

	Actual FY 2019 (1)		Estimated FY 2020 (2)		 Gov Rec FY 2021 (3)	Gov Rec vs Est FY 2020 (4)		
Telecommunications and Tech Commission								
Iowa Communications Network Firewall & Distributed Denial of Service (DDoS) Mitigation	\$	0	\$	0	\$ 2,071,794	\$	2,071,794	
Total Telecommunications and Tech Commission	\$	0	\$	0	\$ 2,071,794	\$	2,071,794	

### Governor's Recommendations FY 2021 — Significant Changes

lowa Communications Network (ICN) \$2,07	71,794
Firewall and Distributed Denial of Service (DDoS) Mitigation: The Governor is recommend	ing an
appropriation of \$2,071,794 to the ICN to provide a firewall that will mitigate DDoS threats. A	DDoS
attack occurs when a malicious entity sends more traffic to a network than the network can har	ıdle in
order to overload it. This results in a web server becoming flooded with traffic, causing web-	based
services to become unavailable to the online visitors.	

### **Other Fund Recommendations**

Unless otherwise noted, funds appropriated as shown in the following table are from the RIIF. Funding sources are denoted by an acronym at the end of the appropriation name. Funds also include the TRF.

The table below reflects total recommended appropriations of \$167,074,505 which include \$132,080,206 from the RIIF and \$34,994,299 from the TRF. The total for the RIIF does not reflect the \$22,320,000 appropriation from the RIIF for the Environment First Fund (EFF). The RIIF balance sheet will reflect recommended appropriations of \$189,400,206. The table on the following pages includes all infrastructure appropriations from the RIIF and TRF. See **Appendix F** for the balance sheets for each of the funds, which list the Governor's recommendations for projects from those funds.

	 Actual FY 2019 (1)	 Estimated FY 2020 (2)	 Gov Rec FY 2021 (3)	Gov Rec vs Est FY 2020 (4)
	 (1)	 (2)	 (3)	 (4)
Administrative Services Capitals				
Administrative Services - Capitals Major Maintenance - RIIF Routine Maintenance (Standing) - RIIF DGS Capitol Complex Security - RIIF	\$ 24,500,000 2,000,000 0	\$ 20,000,000 2,000,000 0	\$ 20,000,000 2,000,000 250,000	\$ 0 0 250,000
Total Administrative Services Capitals	\$ 26,500,000	\$ 22,000,000	\$ 22,250,000	\$ 250,000
Agriculture and Land Stewardship. Dept of				
<b>Agriculture and Land Stewardship</b> Water Quality Initiative - RIIF Ag Drainage Wells - RIIF Renewable Fuels Infra Fund - RIIF	\$ 5,200,000 1,875,000 3,000,000	\$ 5,200,000 0 3,000,000	\$ 2,600,000 0 5,000,000	\$ -2,600,000 0 2,000,000
Total Agriculture and Land Stewardship, Dept of	\$ 10,075,000	\$ 8,200,000	\$ 7,600,000	\$ -600,000
Chief Information Officer, Office of the				
Chief Information Officer, Office of the IT Consolidation - TRF Data Center Replacement - TRF Workday System - TRF Broadband - RIIF	\$ 1,000,000 0 1,300,000	\$ 1,000,000 0 0 0	\$ 0 400,000 20,889,000 0	\$ -1,000,000 400,000 20,889,000 0
Total Chief Information Officer, Office of the	\$ 2,300,000	\$ 1,000,000	\$ 21,289,000	\$ 20,289,000
Corrections Capitals				
Corrections Capitals DOC Capitals Request - RIIF DOC Technology - TRF	\$ 0	\$ 150,000 629,000	\$ 4,000,000 500,000	\$ 3,850,000 -129,000
Total Corrections Capitals	\$ 0	\$ 779,000	\$ 4,500,000	\$ 3,721,000
Cultural Affairs. Department of				
Cultural Affairs, Dept. of Great Places Infrastructure Grants - RIIF YMCA Strengthen Community Grants - RIIF	\$ 1,000,000 250,000	\$ 1,000,000 250,000	\$ 1,000,000 250,000	\$ 0
Total Cultural Affairs, Department of	\$ 1,250,000	\$ 1,250,000	\$ 1,250,000	\$ 0

	Actual FY 2019		Estimated FY 2020		Gov Rec FY 2021		Gov Rec vs Est FY 2020	
		(1)		(2)		(3)		(4)
Economic Development Authority								
Economic Development Authority Community Attraction & Tourism Grants - RIIF Regional Sports Authorities - RIIF World Food Prize Borlaug/Ruan Scholar - RIIF Lewis & Clark Rural Water System - RIIF Vacant State Bldgs Rehab Fund - RIIF Vacant State Bldg Demolition Fund - RIIF National Junior Olympics - RIIF Gas Pipeline - RIIF	\$	5,000,000 500,000 300,000 4,750,000 0 250,000 250,000	\$	5,000,000 500,000 300,000 0 1,000,000 1,000,000 0 0	\$	5,000,000 500,000 0 1,750,000 1,000,000 1,000,000 0 0	\$	0 -300,000 1,750,000 0 0 0 0
lowa Independence Innovation Center- RIIF		0		200,000		800,000		600,000
Total Economic Development Authority	\$	11,050,000	\$	8,000,000	\$	10,050,000	\$	2,050,000
Education, Department of								
Education, Dept. of Statewide Ed Data Warehouse - TRF ICN Part III Leases & Maintenance - TRF	\$	600,000 2,727,000	\$	600,000 2,727,000	\$	0	\$	-600,000 -2,727,000
Education, Dept. of	\$	3,327,000	\$	3,327,000	\$	0	\$	-3,327,000
Iowa PBS Iowa PBS Equipment Replacement - TRF	\$	500,000	\$	500,000	\$	1,000,000	\$	500,000
Total Education, Department of	\$	3,827,000	\$	3,827,000	\$	1,000,000	\$	-2,827,000
Ethics and Campaign Disclosure Board, Iowa								
Campaign Finance Disclosure Electronic Filing - TRF	\$	0	\$	0	\$	500,000	\$	500,000
Total Ethics and Campaign Disclosure Board, Iowa	\$	0	\$	0	\$	500,000	\$	500.000
General Assembly Capitals		<u>`</u>					<u> </u>	,
Legislature-Capitals State Capitol Maintenance Fund - RIIF	\$	500,000	\$	500,000	\$	500,000	\$	0
Total General Assembly Capitals	\$	500,000	\$	500,000	\$	500,000	\$	0
Homeland Security and Emergency Mgmt								
Homeland Security & Emergency Mgmt Mass Notification & Emer Messaging - TRF	\$	400,000	\$	400,000	\$	400,000	\$	0
Total Homeland Security and Emergency Mgmt	\$	400,000	\$	400,000	\$	400,000	\$	0
Human Rights. Department of								
Human Rights, Dept. of Criminal Justice Info System (CJIS) - TRF Justice Data Warehouse - TRF	\$	1,200,000 157,980	\$	1,200,000 157,980	\$	1,400,000 157,980	\$	200,000 0
Total Human Rights, Department of	\$	1,357,980	\$	1,357,980	\$	1,557,980	\$	200,000
Human Services, Department of								
Assistance								
Nursing Facility Construction/Impr - RIIF ChildServe - RIIF	\$	500,000 500,000	\$	500,000 0	\$	0 1,000,000	\$	-500,000 1,000,000
Total Human Services, Department of	\$	1,000,000	\$	500,000	\$	1,000,000	\$	500,000

	Actual Estimated FY 2019 FY 2020		Gov Rec FY 2021		Gov Rec vs Est FY 2020		
		(1)	 (2)		(3)		(4)
Human Services Capitals							
Human Services - Capitals ADA Capitals - RIIF Medicaid Technology - TRF FACS System Replacement - TRF	\$	0 636,000 0	\$ 0 1,228,535 5,525,660	\$	596,500 1,979,319 0	\$	596,500 750,784 -5,525,660
Total Human Services Capitals	\$	636,000	\$ 6,754,195	\$	2,575,819	\$	-4,178,376
Inspections and Appeals, Department of							
Inspections and Appeals, Dept. of Electronic Case Management System - TRF	\$	0	\$ 0	\$	850,000	\$	850,000
Public Defender Online Claims Development - TRF	\$	88,800	\$ 50,000	\$	0	\$	-50,000
Total Inspections and Appeals, Department of	\$	88,800	\$ 50,000	\$	850,000	\$	800,000
Iowa Finance Authority							
Iowa Finance Authority State Housing Trust Fund (STND) - RIIF State Housing Trust Fund - RIIF	\$	3,000,000 0	\$ 3,000,000 50,000	\$	3,000,000 0	\$	0 -50,000
Total Iowa Finance Authority	\$	3,000,000	\$ 3,050,000	\$	3,000,000	\$	-50,000
Judicial Branch							
<b>Judicial Branch</b> Technology Projects - TRF County Courthouse Technology - TRF	\$	3,000,000 0	\$ 0 0	\$	0 163,000	\$	0 163,000
Total Judicial Branch	\$	3,000,000	\$ 0	\$	163,000	\$	163,000
Judicial Branch Capitals							
Judicial Branch Capitals Judicial Building Improvements -RIIF Polk County Justice Center - RIIF Justice Center Furniture & Equip - RIIF	\$	0 1,464,705 0	\$ 0 0 193,620	\$	400,000 0 211,455	\$	400,000 0 17,835
Total Judicial Branch Capitals	\$	1,464,705	\$ 193,620	\$	611,455	\$	417,835
Law Enforcement Academy							
Iowa Law Enforcement Academy ILEA Facility Remodel - RIIF ILEA Technology Projects - TRF	\$	1,449,938 0	\$ 10,826,911 15,000	\$	830,000 400,000	\$	-9,996,911 385,000
Total Law Enforcement Academy	\$	1,449,938	\$ 10,841,911	\$	1,230,000	\$	-9,611,911
Management, Department of							
Management, Dept. of Searchable Online Databases - TRF Iowa Grants Mgmt Implementation - TRF Local Gov't Budget & Property Tax System - TRF	\$	45,000 70,000 600,000	\$ 45,000 50,000 120,000	\$	45,000 70,000 624,000	\$	0 20,000 504,000
Total Management, Department of	\$	715,000	\$ 215,000	\$	739,000	\$	524,000
Natural Resources, Department of							
Natural Resources Air Quality Application Sys TRF Water Trails Low Head Dam Prog RIIF Derelict Buildings Program - RIIF	\$	954,000 500,000 0	\$ 0 500,000 0	\$	0 0 400,000	\$	0 -500,000 400,000
Total Natural Resources, Department of	\$	1,454,000	\$ 500,000	\$	400,000	\$	-100,000

	Actual FY 2019		Estimated FY 2020		Gov Rec FY 2021		Gov Rec vs Est FY 2020	
		(1)		(2)		(3)		(4)
Natural Resources Capitals								
Natural Resources Capitals Lake Restoration & Water Quality - RIIF State Park Infrastructure - RIIF	\$	9,600,000 2,000,000	\$	9,600,000 2,000,000	\$	4,800,000 1,000,000	\$	-4,800,000 -1,000,000
Total Natural Resources Capitals	\$	11,600,000	\$	11,600,000	\$	5,800,000	\$	-5,800,000
Parole, Board of								
Parole Board Technology Projects - TRF	\$	50,000	\$	0	\$	0	\$	0
Total Parole, Board of	\$	50,000	\$	0	\$	0	\$	0
Public Defense Capitals								
Public Defense Capitals Facility/Armory Maintenance - RIIF Modernization of Readiness Ctrs - RIIF Camp Dodge Infrastructure Upgrades - RIIF	\$	1,000,000 1,000,000 250,000	\$	1,000,000 1,000,000 250,000	\$	1,000,000 1,000,000 250,000	\$	0 0 0
Total Public Defense Capitals	\$	2,250,000	\$	2,250,000	\$	2,250,000	\$	0
Public Health, Department of								
Public Health, Dept. of State Medical Examiner Office - TRF Medical Cannabidiol Registry - TRF Consolidate AMANDA Instances - TRF	\$	0 350,000 0	\$	0 0 796,800	\$	395,000 0 0	\$	395,000 0 -796,800
Total Public Health, Department of	\$	350,000	\$	796,800	\$	395,000	\$	-401,800
Public Safety, Department of								
Public Safety, Dept. of State Interop. Comm. System - RIIF DPS Equipment Projects - RIIF Ballistic Vests - RIIF Bomb Suits - RIIF Criminal History Record System - TRF	\$	1,351,666 740,000 0 0 0	\$	3,719,355 0 0 0 0 0	\$	3,960,945 0 467,500 384,000 800,000	\$	241,590 0 467,500 384,000 800,000
Total Public Safety, Department of	\$	2,091,666	\$	3,719,355	\$	5,612,445	\$	1,893,090
Public Safety Capitals								
Public Safety Capitals DPS Technology Projects - TRF Radio Communication Upgrades - TRF Lab Information Mgmt System - TRF Virtual Storage Archival System - TRF DCI Lab Evidence Mgmt System - TRF ISP Aircraft - RIIF DCI Lab Spectrometer - RIIF Explosives Trace Detectors - RIIF Post 16 Technology Upgrade - TRF	\$	125,000 860,000 0 0 0 0 0 0 0 0	\$	0 300,000 290,000 80,000 0 325,000 29,000 250,000	\$	0 0 0 3,426,340 0 0 0	\$	0 -300,000 -290,000 -80,000 3,426,340 -325,000 -29,000 -250,000
Total Public Safety Capitals	\$	985,000	\$	1,274,000	\$	3,426,340	\$	2,152,340
Regents, Board of								
Regents, Board of Regents Tuition Replacement - RIIF	\$	31,471,292	\$	28,098,870	\$	28,268,466	\$	169,596
Total Regents, Board of	\$	31,471,292	\$	28,098,870	\$	28,268,466	\$	169,596

	Actual Estimated FY 2019 FY 2020		Gov Rec FY 2021		Gov Rec vs Est FY 2020			
		(1)		(2)		(3)		(4)
Regents Capitals								
Regents Capitals ISU - Biosciences Building - RIIF UI - Pharmacy Building Renovation - RIIF ISU - Student Innovation Center - RIIF ISU - College of Veterinary Medicine - RIIF ISD - Long Hall Renovation - RIIF UNI - Industrial Tech Center - RIIF	\$	4,000,000 5,500,000 6,000,000 1,000,000 0 0	\$	0 7,000,000 12,500,000 3,000,000 0	\$	0 0 10,000,000 12,500,000 1,325,000 1,000,000	\$	0 3,000,000 0 -1,675,000 1,000,000
Total Regents Capitals	\$	16,500,000	\$	22,500,000	\$	24,825,000	\$	2,325,000
Revenue, Department of								
Revenue, Dept. of Tax System Modernization - TRF	\$	0	\$	0	\$	3,000,000	\$	3,000,000
Total Revenue, Department of	\$	0	\$	0	\$	3,000,000	\$	3,000,000
Secretary of State, Office of the								
Secretary of State Voter Registration System Update - TRF	\$	1,050,000	\$	2,100,000	\$	1,400,000	\$	-700,000
Total Secretary of State, Office of the	\$	1,050,000	\$	2,100,000	\$	1,400,000	\$	-700,000
State Fair Authority Capitals								
State Fair Authority Capitals NW Events Area - RIIF Renovation of 4-H Building - RIIF Historical Building Task Force - RIIF	\$	8,500,000 0 0	\$	0 500,000 500,000	\$	0 4,500,000 0	\$	0 4,000,000 -500,000
Total State Fair Authority Capitals	\$	8,500,000	\$	1,000,000	\$	4,500,000	\$	3,500,000
Transportation. Department of								
Transportation, Dept. of Recreational Trails Grants - RIIF Public Transit Infra Grants - RIIF Railroad Revolving Loan & Grant - RIIF Commercial Aviation Infra Grants - RIIF General Aviation Infra Grants - RIIF		1,000,000 1,500,000 1,000,000 1,500,000 700,000		1,500,000 1,500,000 1,000,000 1,900,000 1,000,000		0 1,500,000 1,000,000 1,500,000 1,000,000		-1,500,000 0 0 -400,000 0
Total Transportation, Department of	\$	5,700,000	\$	6,900,000	\$	5,000,000	\$	-1,900,000
<u>Treasurer of State. Office of</u> Treasurer of State County Fair Improvements - RIIF Total Treasurer of State, Office of	<u>\$</u>	1,060,000	\$ \$	1,060,000	\$	1,060,000	\$ \$	0
Veterans Affairs, Department of								
Veterans Affairs, Dept. of DVA Fire/Energy/ADA Improvements - RIIF Technology Equipment - TRF	\$	0 0	\$	0 5,000	\$	50,000 21,000	\$	50,000 16,000
Total Veterans Affairs, Department of	\$	0	\$	5,000	\$	71,000	\$	66,000
Veterans Affairs Capitals								
Veterans Affairs Capitals Mech & Electrical Dist Systems - RIIF	_\$	0	\$	6,134,840	\$	0	\$	-6,134,840
Total Veterans Affairs Capitals	\$	0	\$	6,134,840	\$	0	\$	-6,134,840

### **Rebuild Iowa Infrastructure Fund**

### **Current Law RIIF Appropriations**

Under current law, \$99,625,000 in previously enacted and standing appropriations is funded from the RIIF for FY 2021. Standing appropriations are established in the lowa Code and are funded each year unless the General Assembly decides to amend the appropriation for that year. The standing appropriations are listed below.

FY 2021 Standing Appropriations	
Environment First Fund — This standing appropriation provides funding to the Agriculture and Natural Resources Subcommittee, which appropriates budgets for the Department of Agriculture and Land Stewardship and the Department of Natural Resources. <u>The Governor is recommending</u> <u>reducing this appropriation to \$22,320,000 in FY 2021.</u>	\$42,000,000
<b>Iowa Finance Authority</b> <b>State Housing Trust Fund</b> — This appropriation funds low-income housing through two programs: the Local Housing Trust Fund Program and the Project-Based Housing Program.	\$3,000,000
Department of Administrative Services Routine Maintenance — This appropriation funds routine maintenance expenditures for buildings on the Capitol Complex occupied by the Department of Corrections (DOC), the Department of Human Services (DHS), and other State agencies.	\$2,000,000
Legislative Branch State Capitol Maintenance Fund — This funding is intended to maintain the Iowa State Capitol Building and the Ola Babcock Miller Building. The funding is under the authority of the Legislative Council.	\$500,000

In addition, several multiyear projects are receiving funding in FY 2021. These projects are described in greater detail below.

### Appropriations Previously Enacted FY 2017 – FY 2024

In addition to the standing appropriations listed above, the General Assembly has enacted the following appropriations. Bolded years will be funded in FY 2021 and beyond.

Department of Administrative Services		
Major Maintenance — The General Assembly appropriated a total of	FY 2019	\$24,500,000
\$104,500,000 for major maintenance over five years. The Department has	FY 2020	\$20,000,000
developed a plan to allocate this funding as it becomes available. Additional	FY 2021	\$20,000,000
explanation is under Discussion Items.	FY 2022	\$20,000,000
	FY 2023	\$20,000,000
Economic Development Authority		
Vacant State Buildings Rehabilitation — The Vacant State Buildings	FY 2020	\$1,000,000
Rehabilitation Fund was established in the 2019 Legislative Session to	FY 2021	\$1,000,000
provide loans to rehabilitate or redevelop vacant buildings owned by the State that are no longer used for a State purpose.	FY 2022	\$1,000,000
Vacant State Buildings Demolition — The Vacant State Buildings	FY 2020	\$1,000,000
Demolition Fund was established in the 2019 Legislative Session to fund a	FY 2021	\$1,000,000
grant program for the demolition of vacant buildings that are owned by the	FY 2022	\$1,000,000
State and are no longer used for a State purpose.		

<b>Iowa Independence Innovation Center</b> — This funding is part of a \$3,500,000 campaign to update facilities at Camp Sunnyside. The funding is intended to create an emergency respite house, programming space for transition-age youth with appropriate supports for young adults, updates to counselor sleeping quarters, and bathroom accessibility changes.	FY 2020 FY 2021	\$200,000 <b>\$800,000</b>
Board of Regents ISU Veterinary Diagnostic Laboratory (VDL) — This appropriation will support the construction of a new VDL. The ISU VDL is the State of Iowa's official veterinary diagnostic laboratory and is the only fully accredited and full-service veterinary diagnostic laboratory in Iowa. This facility houses the Department of Veterinary Diagnostic and Production Animal Medicine at the College of Veterinary Medicine at ISU.	FY 2019 FY 2020 FY 2021 FY 2022 FY 2023 FY 2023	\$1,000,000 \$12,500,000 <b>\$12,500,000</b> <b>\$12,500,000</b> <b>\$12,500,000</b> <b>\$12,500,000</b>
<b>ISU Student Innovation Center</b> — These appropriations fund construction of a new facility that is intended to support student innovation. The building will house specialized equipment, materials, and tools. Classrooms will accommodate computer-aided design and virtual reality facilities.	FY 2017 FY 2018 FY 2019 FY 2020 FY 2021 FY 2022	\$1,000,000 \$6,000,000 \$6,000,000 \$7,000,000 <b>\$10,000,000</b> <b>\$10,000,000</b>
<b>Long Hall Renovation — Iowa School for the Deaf</b> — This project will provide a number of upgrades including tuckpointing; changes to the HVAC system; window replacement; fire protection and suppression; warning systems; and electrical panels. The facility is 50,442 square feet and was constructed in 1930.	FY 2020 <b>FY 2021</b>	\$3,000,000 <b>\$1,325,000</b>
<b>UNI Industrial Technology Center</b> — This appropriation is intended to be used to begin planning the renovation of the Industrial Technology Center at the University of Northern Iowa.	FY 2021	\$1,000,000
State Fair		
<b>4-H Building</b> — This project will renovate the 4-H building on the Iowa State Fairgrounds.	FY 2020 <b>FY 2021</b>	\$500,000 <b>\$4,500,000</b>

### Governor's Recommendations from the RIIF

The following appropriations are recommended for FY 2021.

### Department of Administrative Services

**Security Cameras:** The Governor is recommending funding of \$250,000 in FY 2021 to upgrade security cameras across the Capitol Complex. This is the first year of a four-year request to improve security cameras across the complex.

### Department of Agriculture and Land Stewardship (DALS) Projects

- Water Quality Initiative: The Governor is recommending funding of \$2,600,000 for FY 2021 statewide increase. The Governor is also recommending funding for the Water Quality Initiative from the General Fund, Environment First Fund, and Natural Resources and Outdoor Recreation Trust Fund.
- Renewable Fuels Infrastructure: The Governor is recommending funding of \$5,000,000 for FY 2021 which is an increase of \$2,000,000 compared to estimated FY 2020. The Renewable Fuel Infrastructure Program provides financial assistance to owners or operators of a retail motor fuel site or a biodiesel terminal who wish to convert their equipment to dispense and/or store renewable fuels.

### Department of Corrections

**Clarinda Treatment Complex:** The Governor is recommending \$4,000,000 for FY 2021 for a kitchen expansion on the Clarinda Treatment Complex. This remodel is intended to improve operational efficiency, safety, and security. The current kitchen lacks adequate ventilation, heating, and cooling systems.

### Department of Cultural Affairs (DCA) Projects

- **Great Places Infrastructure Grants:** *The Governor is recommending* \$1,000,000 *for FY* 2021 *for the lowa Great Places Initiative.* This is the same level of funding as received in estimated FY 2020. The Initiative is used to enhance the cultural development of lowa communities by providing grants to the Great Places communities for community cultural infrastructure projects. The lowa Great Places Program Fund was created during the 2006 Legislative Session and was first funded in FY 2007.
- Strengthening Communities Grants: *The Governor is recommending* \$250,000 for FY 2021. This is the same level of funding as received in estimated FY 2020. These grants fund building improvements in YMCAs located within communities with a population of less than 28,000.

### Economic Development Authority (IEDA)

- **Community Attraction and Tourism (CAT) Grants:** *The Governor is recommending \$5,000,000 for FY 2021.* The CAT Grants assist communities in the development and creation of multipurpose attraction and tourism facilities. Eligible CAT projects must be permanent recreational, cultural, educational, or entertainment attractions, be available to the general public, and promote tourism in local communities. Eligible applicants include cities, counties, public organizations, or school districts in cooperation with the city or county.
- Regional Sports Authorities: The Governor is recommending \$500,000 for FY 2021 for Regional Sports Authorities. The Regional Sports Authority District Program authorizes the IEDA to certify up to 10 districts for the promotion of youth sports, high school athletics, the Special Olympics, or other nonprofessional sporting events. Each district receives an equal share of the appropriation. Funding is awarded to the convention and visitors bureau (CVB) in each area. The funds are used for marketing and other promotional efforts to attract youth sports, high school athletics, or other sporting events to the communities. In addition, the funds are used for venue rental, facility conversion, timing systems, field preparation, and other expenses related to hosting various sporting events.
- Lewis and Clark Regional Water System: *The Governor is recommending* \$1,750,000 *in FY 2021*. This project will connect lowa communities to the Lewis and Clark Regional Water System in Iowa. This project received \$4,750,000 in FY 2019.

### Department of Human Services (DHS)

- Americans with Disabilities Act Projects: The Governor is recommending \$596,500 for DHS projects. These projects will make updates related to the federal Americans with Disabilities Act projects on DHS facilities.
- **ChildServe Renovation:** The Governor is recommending \$1,000,000 for FY 2021. The purpose of the expansion is to provide services for young adults with medical complexities that require intensive medical treatment and 24-hour skilled nursing care. The population served will be individuals age 21 and over who have aged out of existing programs. This project received \$500,000 in FY 2019.

### Iowa Law Enforcement Academy (ILEA)

**ILEA Furnishings and Parking Lot:** *The Governor is recommending* \$830,000 to furnish the ILEA and to repave the parking lot. The ILEA is currently being remodeled. This appropriation will provide furnishings and repave the parking lot.

### Judicial Branch

- Judicial Building Improvements: The Governor is recommending \$400,000 for improvements to the Judicial Building on the Capitol Complex. This appropriation will fund various building improvements such as recarpeting, boiler repairs, HVAC controls, and other projects.
- **Courthouse Furniture and Equipment:** The Governor is recommending \$211,455 for FY 2021 to purchase furniture and equipment for various courts throughout the State. This appropriation will fund furniture and equipment purchases in Floyd and Woodbury counties.

### Department of Natural Resources (DNR)

- Lake Restoration: The Governor is recommending \$4,800,000 in FY 2021 for lake restoration, dredging, and water quality projects. The Governor is also recommending an estimated \$8,400,000 from the Natural Resources and Outdoor Recreation Trust Fund. The funds are used for projects identified in the Lake Restoration Annual Report and Plan, focusing on the first 35 projects that make up the priority list of 127 lake candidates. The DNR is required to implement the projects in accordance with the Lake Restoration Annual Report and Plan and Iowa Code section <u>456A.33B</u>. The Report and Plan is submitted annually by January 1 to the Transportation, Infrastructure, and Capitals Appropriations Subcommittee.
- State Park Infrastructure: The Governor is recommending \$1,000,000 for FY 2021. The Governor is also recommending funding from the Natural Resources and Outdoor Recreation Trust Fund. State park infrastructure improvements include replacing sewer lines, upgrading public drinking water systems, replacing shower buildings, constructing restrooms, replacing trail bridges, extending trail areas, and providing open-air interpretive shelters and exhibits.
- **Derelict Buildings Program:** The Governor is recommending \$400,000 for FY 2021 for the Derelict Buildings Program administered by the DNR. This recommendation is part of the Governor's Empowering Rural Iowa program initiative.

### Department of Public Defense

- Facility/Armory Maintenance: The Governor is recommending \$1,000,000 for FY 2021 for major maintenance projects at National Guard facilities throughout the State. The funds support major maintenance to the National Guard readiness centers. Projects include roof repairs; upgrades to HVAC, electrical, and plumbing systems; additional classroom and office space; and other major maintenance and improvement projects at all 41 armories and other buildings maintained by the Iowa National Guard.
- Statewide Readiness Centers: The Governor is recommending \$1,000,000 for FY 2021 for modernization and improvement projects at National Guard readiness centers around the State. State funds will be matched one-to-one with federal funds.
- Camp Dodge Infrastructure Upgrades: The Governor is recommending \$250,000 for FY 2021 for construction upgrades at the Camp Dodge military installation. Camp Dodge includes 4,500 acres, 325 buildings, and 1,200 full-time employees. The post is home to the Joint Headquarters, the State Emergency Operations Center, National Maintenance and Battle Command Training Centers, the Iowa Gold Star Museum, the Iowa Law Enforcement Academy, and other entities.

### Department of Public Safety (DPS)

- Statewide Interoperability Network: The Governor is recommending \$3,960,945 for FY 2021 to fund the lease costs associated with the Statewide Land Mobile Radio Communications System. The Governor is also recommending additional funding of \$560,682 from the RUTF and PRF. Total requested funding for the lease payment and maintenance in FY 2021 is \$4,521,627. This communications system supports first responders during daily duties, during planned events, and when responding to emergencies.
- **Iowa State Patrol Aircraft:** *The Governor is recommending* \$3,426,340 for FY 2021 to purchase two *aircraft.* These aircraft support traffic enforcement, surveillance, security operations, overseeing vehicle pursuits, and other operations.
- **Bomb Suits:** The Governor is recommending \$384,000 for FY 2021 to purchase eight bomb suits to be used by the State Fire Marshal.

• Ballistic Vests: The Governor is recommending \$467,500 for FY 2021 to purchase ballistic vests for all sworn DPS personnel.

### Board of Regents

**Tuition Replacement:** *The Governor is recommending \$28,268,466 in FY 2021.* The funding is used to pay debt service on academic revenue bonds. The appropriation replaces student tuition and fees required to pay the debt service on academic revenue bonds authorized by the General Assembly in prior fiscal years. The academic revenue bonds issued by the Board of Regents are secured by student tuition and fees and are considered independent and not part of State obligations. This project received \$28,098,870 in estimated FY 2020 and \$31,471,292 in FY 2019.

### Department of Transportation (DOT) Projects

- **Public Transit Infrastructure Grants:** The Governor is recommending \$1,500,000 for FY 2021 for public transit infrastructure grants through the Public Transit Infrastructure Grant Fund. Grants are provided for infrastructure-related projects at the 35 public transit agencies throughout the State. This is the same level of funding as estimated FY 2020.
- Commercial Service Airports: The Governor is recommending \$1,500,000 for FY 2021 for vertical infrastructure improvements at commercial service airports. There are eight commercial service airports in the State. They are located in Burlington, Cedar Rapids, Des Moines, Dubuque, Fort Dodge, Mason City, Sioux City, and Waterloo. This is a decrease of \$400,000 compared to estimated FY 2020.
- General Aviation Airports: The Governor is recommending \$1,000,000 for FY 2021 for vertical infrastructure improvements at general aviation airports. General aviation vertical infrastructure projects receive State matching grants of up to 85.00% of the total project costs and require a minimum level of \$5,000 in local match to be considered. Eligible airports apply to the DOT Office of Aviation, and projects are considered for funding by the Transportation Commission. These grants are available only to general aviation airports. This is the same level of funding as estimated FY 2020.
- Railroad Revolving Loan and Grant: The Governor is recommending \$1,000,000 for FY 2021 for the Railroad Revolving Loan and Grant Program. The funds are used to provide grants and loans for construction and improvements to railroad facilities, such as railroad main lines, branch lines, switching yards, sidings, rail connections, intermodal yards, and highway grade separations. This is the same level of funding as estimated FY 2020.

### Treasurer of State

**County Fairs Infrastructure:** *The Governor is recommending* \$1,060,000 *for FY 2021 for distribution to county fair societies that belong to the Association of Iowa Fairs.* Funds are used for vertical infrastructure improvements at the 105 county fairs in the Association. Each county fair will receive approximately \$10,100. This is the same level of funding as estimated FY 2020.

### Veterans Affairs

**Veterans Cemetery Road:** The Governor is recommending \$50,000 in FY 2021 to resurface the road at the Iowa Veterans Cemetery.

### Governor's Recommendations from the Technology Reinvestment Fund (TRF)

By statute, \$17,500,000 is appropriated from the General Fund to the TRF (lowa Code section <u>8.57</u>(3)). *In lieu of the General Fund appropriation, the Governor is recommending* \$35,000,000 to be appropriated from the RIIF to the TRF. Total recommended appropriations from the TRF are \$34,994,299 in FY 2021.

### Office of the Chief Information Officer

• Data Center Replacement: The Governor is recommending \$400,000 for FY 2021 to replace the State Data Center. These appropriations will support the adoption of an enterprise content management system.

• Workday Personnel and Financial System: The Governor is recommending an appropriation of \$20,889,000 to begin the transitioning of the State's central accounting and budget systems to a new system provided by Workday, Inc. The transition will occur along a phased timeline. The first step of the transition will migrate personnel management from legacy systems to Workday in the summer of 2020. Migration of other components of the budget system is in planning stages.

### Department of Corrections

**Building Automation Systems:** The Governor is recommending \$500,000 in FY 2021 to provide for building automation systems at a number of facilities.

### Department of Education

**Iowa PBS Equipment Replacement:** The Governor is recommending \$1,000,000 for FY 2021 for the Public Broadcasting System (PBS) for equipment replacement. This project received \$500,000 from the TRF in estimated FY 2020.

### Ethics and Campaign Disclosure Board

**Candidate Reporting System:** The Governor is recommending \$500,000 for FY 2021 for a candidate reporting system.

### **Department of Homeland Security and Emergency Management**

**EMS Mass Messaging System:** The Governor is recommending \$400,000 for FY 2021. The funds will be used to operate the System. The System can be used by State and local authorities to quickly disseminate emergency information to residents in counties. The System is available, free of charge, to all counties.

### Department of Human Rights

- Criminal Justice Information System (CJIS): The Governor is recommending \$1,400,000 in FY 2021 for the CJIS. The CJIS allows the automated exchange of criminal justice information among local, State, and federal criminal justice agencies.
- Justice Data Warehouse: The Governor is recommending \$157,980 in FY 2021 for continued maintenance and hosting costs of the Justice Data Warehouse Teredata platform shared by the Criminal Juvenile Justice Program and the Department of Revenue.

### Iowa Law Enforcement Academy

**Technology Projects:** The Governor is recommending \$400,000 for FY 2021 to provide for in-classroom technology for the Iowa Law Enforcement Academy.

### Department of Human Services

**Medicaid Technology:** The Governor is recommending \$1,979,319 for the Medicaid Management Information System. This appropriation was enacted in a prior Legislative Session. The Governor is recommending the enacted appropriation remain unchanged.

### Department of Inspections and Appeals

**Health Facilities Database:** The Governor is recommending \$850,000 in FY 2021 to rebuild the Health Facilities Database, which is the repository for data for all regulated health facilities.

### Judicial Branch

**Phase VOIP Phone Upgrade:** The Governor is recommending \$163,000 for FY 2021 to upgrade phones in the 4th Judicial District.

### Department of Management

• Local Government Budget and Property Tax Upgrade: The Governor is recommending \$624,000 in FY 2021. This funding will upgrade and redesign the budget and property tax system used annually by local governments to submit information to the Department of Management.

- Searchable Online Database (Transparency Project): The Governor is recommending \$45,000 for FY 2021 for continued funding of the development of the searchable online database.
- Electronic Grants Management System: The Governor is recommending \$70,000 for FY 2021 for continued funding of the Electronic Grants Management System. IowaGrants.gov provides a single portal for potential applicants to search for open solicitations for ongoing grant programs offered by State agencies.

### Department of Public Health

**Medical Examiners Equipment:** The Governor is recommending \$395,000 for software and hardware related to case manage photos, X rays, and other data.

### Department of Public Safety

**Criminal Records History:** The Governor is recommending \$800,000 in FY 2021 to upgrade digital criminal records history. This system maintains criminal record information that is used by agencies for various reasons. The total cost of the system is \$2,000,000. The remainder of the system is funded by federal grants.

### Department of Revenue

**Tax System Modernization:** The Governor is recommending \$3,000,000 for FY 2021 to upgrade public-facing systems used for tax collection.

### Secretary of State

**Technology Projects:** The Governor is recommending \$1,400,000 to upgrade voter registration systems. This appropriation was enacted in a prior Legislative Session. The Governor is recommending the enacted appropriation remain unchanged.

### Department of Veterans Affairs

**Security Camera Upgrade:** The Governor is recommending \$21,000 in FY 2021 to repair and upgrade cameras at the Iowa Veterans Cemetery.

### **Discussion Items**

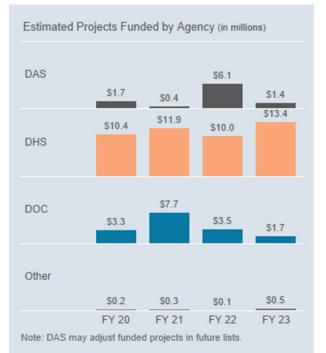
### Summer 2018 Major Maintenance List

The DAS defines major maintenance as "expenditures made beyond the regular, normal upkeep of physical properties for the repair or replacement of failed or failing building components." Between FY 2014 and estimated FY 2019, the Department has received appropriations exceeding \$94,000,000 to fund major maintenance activities. Major maintenance requests totaled \$378,166,786 in the summer of 2019. The charts below display major maintenance requests by the departments and the Capitol Complex, which is managed by the DAS.

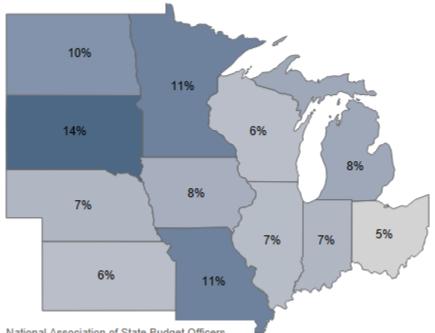


Several agencies request major maintenance funding from the DAS. However, most requests are on the Capitol Complex, for Department of Corrections facilities, and for DHS facilities. The chart on the top right displays total requests for the top 10 facilities by dollar amount. The chart also includes requests for parking lot repairs and service and pedestrian tunnel repairs on the Capitol Complex. These 10 buildings (or categories) are \$233,619,104 of the total requests. Another important note is that a single project can considerably change the total need of a single facility. For instance, in the case of the Wallace and Hoover buildings, repairs to the HVAC system are estimated at \$23,300,000 and \$20,200,000, respectively. Similarly, a utility project at the Woodward Resource Center (WRC) has an estimated cost of \$32,000,000 over five phases. Requests for the State Historical Building consist of a number of projects. The largest of these requests include replacing the building envelope (\$19,100,000) and replacing the HVAC (\$18,300,000).

In the 2018 Session, the appropriations were enacted for major maintenance from FY 2019 through FY 2023. Based on these appropriations, the DAS has identified a list of projects that are currently planned to be funded in the next five years. These plans and estimated project costs could change as projects are reassessed. Planned project totals by department, excluding FY 2019 which ended June 30, 2019, are presented to the right. The DHS is expected to receive \$45,716,500 over this time. Of that total, \$32,000,000 is for a utility decentralization project at Woodward Resource Center that is planned to occur over four years from FY 2020 through FY 2023. The State Training School in Eldora also has a utility tunnel decentralization project planned at an estimated cost of \$16,700,000, which will occur in FY 2020 and FY 2021. The Department of Corrections is expected to receive \$16,165,622 and the Capitol Complex is expected to receive \$9,604,092.



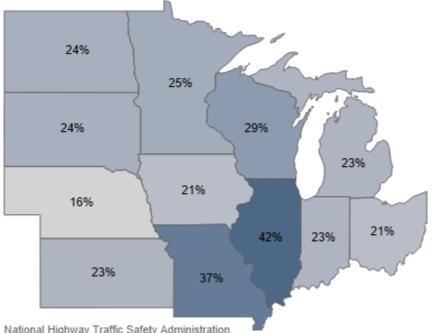
### Comparison to Other States — Transportation Outcomes



Percent of Transportation Expenditure Compared to Total Expenditure - FY 2019

Source: National Association of State Budget Officers, State Expenditure Report

Percent of Traffic Fatalities That are Speeding Related - 2017



Source: National Highway Traffic Safety Administration, Traffic Safety Facts 2019

### **LSA Publications**

The following publications by the LSA are related to the Transportation, Infrastructure, and Capitals Appropriations Subcommittee:

Issue Reviews:

 Iowa Transportation Commission
 Electric Vehicle and Hybrid-Electric Vehicle Registration Fees and Excise Taxes
 Projected Major Maintenance Costs for Certain State Facilities
 Building Maintenance on State Facilities

 Fiscal Topics:

 Technology Reinvestment Fund
 Vertical Infrastructure Requirement Exemptions

 Factbook:

 Alcohol-Related Traffic Fatalities in Iowa

Alcohol-Related Traffic Fatalities in Iowa Road Use Tax Fund Revenue Road Funding Distribution Map — Bridge Conditions on the Primary Road System — 2017 National Comparative Data — Transportation

### **Reports Required to Be Filed with General Assembly**

Reports and other documents required to be filed with the General Assembly are organized by submitting department and by date and are published on this <u>webpage</u>.

LSA Staff Contact: Adam Broich (515.281.8223) adam.broich@legis.iowa.gov

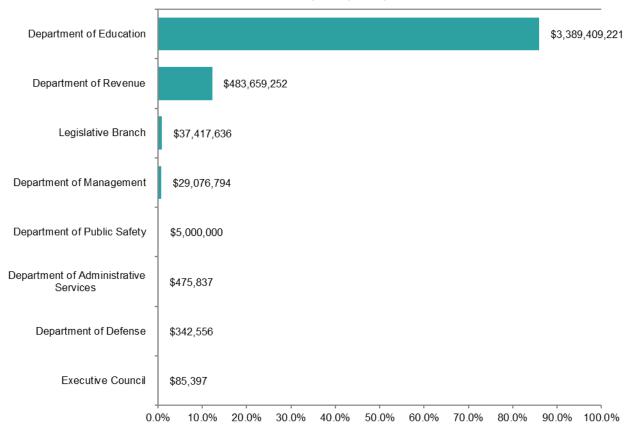


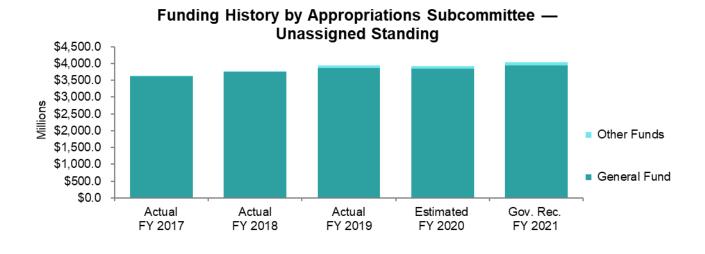
# **Unassigned Standing Appropriations**

Fiscal Staff: Dave Reynolds Jennifer Acton

Analysis of Governor's Budget

### FY 2021 General Fund Governor's Recommendations Total: \$3,945,466,693





Unassigned Standing Appropriations | LSA – Fiscal Services Division

### **Overview and Funding History**

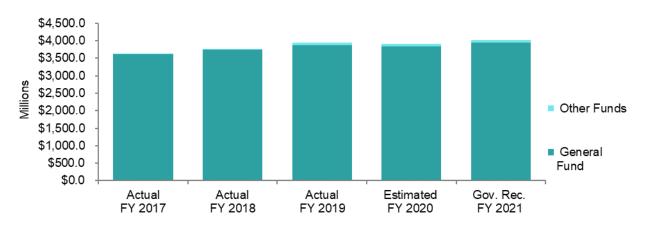
Approximately 50.00% of the FY 2020 State General Fund budget is appropriated automatically by statute. These standing appropriations do not fall under the purview of a specific appropriations subcommittee. There are two types of standing appropriations:

- Standing Limited Appropriations These are appropriations for a specific dollar amount. An example is the appropriation to the Special Olympics Fund in Iowa Code section <u>8.8</u>, which states, "There is appropriated annually from the general fund of the state to the special olympics fund one hundred thousand dollars for distribution to one or more organizations which administer special olympics programs benefiting the citizens of Iowa with disabilities."
- Standing Unlimited Appropriations These are appropriations of an unspecified dollar amount. An example is State Foundation School Aid for public schools pursuant to Iowa Code section <u>257.16</u>, which states, "There is appropriated each year from the general fund of the state an amount necessary to pay the foundation aid under <u>this chapter</u>, the preschool foundation aid under <u>chapter</u> <u>256C</u>, supplementary aid under <u>section 257.4</u>, <u>subsection 2</u>, and adjusted additional property tax levy aid under <u>section 257.15</u>, <u>subsection 4</u>." The General Assembly may choose to place a dollar limit on a standing unlimited appropriation in a particular year to cap expenditures.

### FY 2021 Governor's Recommendations Total: \$4,026,466,821

Governor's Recommendations Compared to FY 2020





### **Funding History**

Unassigned Standing Appropriations | LSA – Fiscal Services Division

#### **General Fund Recommendations**

		Actual FY 2019		Estimated FY 2020		Gov Rec FY 2021		Gov Rec vs Est FY 2020
		(1)		(2)		(3)		(4)
Administrative Services. Department of								
Administrative Services Volunteer EMS Provider Death Benefit	\$	200,000	\$	0	\$	0	\$	0
State Accounting Trust Accounts Federal Cash Management - Standing Unemployment Compensation - Standing	\$	141,154 309,616	\$	54,182 421,655	\$	54,182 421,655	\$	0
State Accounting Trust Accounts	\$	450,770	\$	475,837	\$	475,837	\$	0
Total Administrative Services, Department of	\$	650,770	\$	475,837	\$	475,837	\$	0
Education. Department of								
Education, Dept. of State Foundation School Aid Nonpublic School Transportation Sac and Fox Settlement Education	\$	3,207,010,167 8,197,091 95,750	\$	3,285,449,656 8,197,091 100,000	\$	3,381,112,130 8,197,091 100,000	\$	95,662,474 0 0
Total Education, Department of	\$	3,215,303,008	\$	3,293,746,747	\$	3,389,409,221	\$	95,662,474
Executive Council								
Executive Council Court Costs Public Improvements Drainage Assessment	\$	1,247,914 0 168,041	\$	56,455 9,575 19,367	\$	56,455 9,575 19,367	\$	0 0 0
Total Executive Council	\$	1,415,955	\$	85,397	\$	85,397	\$	0
Legislative Branch								
Legislative Branch Legislative Branch	\$	35,556,146	\$	37,000,000	\$	37,417,636	\$	417,636
Total Legislative Branch	\$	35,556,146	\$	37,000,000	\$	37,417,636	\$	417,636
<u>Management, Department of</u> Management, Dept. of								
State Appeal Board Claims Special Olympics Fund Cash Reserve Fund Appropriation Transportation Equity Fund	\$	8,822,469 100,000 113,100,000 11,200,000	\$	4,500,000 100,000 0 19,000,000	\$	4,501,794 100,000 0 24,475,000	\$	1,794 0 0 5,475,000
Total Management, Department of	\$	133,222,469	\$	23,600,000	\$	29,076,794	\$	5,476,794
Public Defense, Department of								
Public Defense, Dept. of Compensation and Expense	\$	35,359	\$	342,556	\$	342,556	\$	0
Total Public Defense, Department of	\$	35,359	\$	342,556	\$	342,556	\$	0
Public Safety, Department of								
Public Safety, Department of Public Safety, Dept. of DPS - POR Unfunded Liabilities	_\$	5,000,000	\$	5,000,000	\$	5,000,000	\$	0
Total Public Safety, Department of	\$	5,000,000	\$	5,000,000	\$	5,000,000	\$	0
	Ψ	0,000,000	Ψ	3,000,000	Ψ	0,000,000	<u> </u>	0

Unassigned Standing Appropriations | LSA – Fiscal Services Division

#### **Unassigned Standing Appropriations**

	Actual FY 2019			Estimated FY 2020		Gov Rec FY 2021		Gov Rec vs Est FY 2020	
		(1)		(2)		(3)		(4)	
Revenue. Department of									
Revenue, Dept. of									
Homestead Tax Credit Aid - GF	\$	138,570,076	\$	139,984,518	\$	142,784,208	\$	2,799,690	
Elderly & Disabled Tax Credit		19,541,135		20,500,000		22,960,000		2,460,000	
Ag Land Tax Credit - GF		39,063,185		39,100,000		39,100,000		0	
Military Service Tax Exemption		1,822,427		1,765,214		1,700,500		-64,714	
Comm & Industrial Prop Tax Replacement		151,962,817		152,114,544		152,114,544		0	
Business Property Tax Credit		125,000,000		125,000,000		125,000,000		0	
Total Revenue, Department of	\$	475,959,641	\$	478,464,276	\$	483,659,252	\$	5,194,976	

#### Governor's Recommendations FY 2021 — Significant Changes

#### Department of Education — State Foundation School Aid

The Governor is recommending a General Fund appropriation of \$3,381,112,130 for State Foundation School Aid in FY 2021. This amount reflects a Supplemental State Aid growth rate of 2.50%. The recommendation represents a net increase of \$95,662,474 (2.91%) compared to the FY 2020 funding level. The recommendation includes a reduction of \$15,000,000 in State Aid to Area Education Agencies (AEAs). This reduction is in addition to the annual statutory reduction to the AEAs of \$7,500,000.

#### Legislative Branch

\$417,636 Iowa Code section 2.12 authorizes a standing unlimited appropriation from the General Fund for the operation of the Legislative Branch of government. The Legislative Branch appropriation is used to fund the expenses of the Iowa Senate, the Iowa House of Representatives, joint expenses of the General Assembly, the Legislative Services Agency, and the State Ombudsman. Historically, the Governor does not make a recommendation concerning the Legislative Branch budget. The increase to the standing appropriation is for salary adjustment.

#### <u>Department of Management — Transportation Equity Fund</u>

The Governor is recommending a General Fund appropriation of \$24,475,000 to the Transportation Equity Fund, an increase of \$5,475,000 compared to estimated FY 2020. The Transportation Equity Fund was created to provide additional funding to school districts for public school transportation costs that exceed the statewide adjusted average cost per student. The Department of Management (DOM) is mandated in Iowa Code section 257.16C to determine an adjusted statewide average cost per student for providing transportation to public schools after deducting the costs for nonpublic school transportation.

#### Department of Revenue — Homestead Property Tax Credit

\$2,799,690 lowa Code section 425.1 provides a standing unlimited appropriation from the General Fund for the Homestead Property Tax Credit. The tax credit provides property tax relief to encourage home ownership. The current credit is equal to the actual levy on the first \$4,850 of actual value of each homestead, with a minimum annual tax credit of \$62.50. To be eligible for the annual credit, the taxpayer must own and occupy the property as a homestead on July 1 of each year, declare residency in lowa for income tax purposes, and occupy the property for at least six months each calendar year. The Governor's FY 2021 budget recommendation includes an increase of \$2,799,690 compared to the estimated FY 2020 funding level due to changes in projected claims.

#### Department of Revenue — Elderly and Disabled Property Tax Credit

lowa Code section 425.39 provides a standing unlimited appropriation from the General Fund for the Elderly and Disabled Property Tax Credit and Reimbursement Fund. The tax credit was established to provide monetary relief to the low-income elderly and low-income persons with disabilities. The Governor's budget recommendation reflects an increase of \$2,460,000 for FY 2021 due to changes in projected claims compared to estimated FY 2020.

#### Unassigned Standing Appropriations | LSA – Fiscal Services Division

\$5,475,000

\$95.662.474

\$2,460,000

#### Department of Revenue — Military Service Tax Exemption

<u>\$ -64,714</u>

lowa Code section <u>426A.1A</u> provides a standing unlimited appropriation from the General Fund to reimburse local governments for the Military Service Property Tax Credit and Exemption for honorably discharged veterans. *The Governor's budget recommendation reflects a decrease of \$64,714 for FY 2021 due to changes in projected claims compared to estimated FY 2020.* 

#### **Other Funds Recommendations**

	Actual FY 2019		Estimated FY 2020	Gov Rec FY 2021	Gov Rec vs Est FY 2020
		(1)	 (2)	 (3)	 (4)
Economic Development Authority					
Economic Development Authority					
Endow Iowa Admin - County Endw Fund	\$	27,600	\$ 70,000	\$ 70,000	\$ 0
Apprenticeship Training Program - WDF		3,000,000 3,000,000	3,000,000	3,000,000	0
Job Training - WDF			 3,000,000	 3,000,000	
Total Economic Development Authority	\$	6,027,600	\$ 6,070,000	\$ 6,070,000	\$ 0
Executive Council					
Executive Council					
Performance of Duty - EEF	\$	19,124,623	\$ 6,988,088	\$ 16,710,128	\$ 9,722,040
Total Executive Council	\$	19,124,623	\$ 6,988,088	\$ 16,710,128	\$ 9,722,040
Management, Department of					
Management, Dept. of					
Environment First Fund - RIIF	\$	42,000,000	\$ 42,000,000	\$ 22,320,000	\$ -19,680,000
Technology Reinvestment Fund - RIIF		14,400,000	18,069,975	 35,000,000	 16,930,025
Total Management, Department of	\$	56,400,000	\$ 60,069,975	\$ 57,320,000	\$ -2,749,975
Regents, Board of					
Regents, Board of					
ISU - Midwest Grape & Wine Industry - WGTF	\$	250,000	\$ 250,000	\$ 250,000	\$ 0
Total Regents, Board of	\$	250,000	\$ 250,000	\$ 250,000	\$ 0
Transportation, Department of					
Transportation, Dept. of					
RUTF - County Treasurer Equipment	\$	650,000	\$ 650,000	\$ 650,000	\$ 0
Total Transportation, Department of	\$	650,000	\$ 650,000	\$ 650,000	\$ 0

#### Governor's Recommendations FY 2021 — Significant Changes

#### Executive Council — Performance of Duty

#### \$9,722,040

lowa Code section <u>7D.29</u> provides a standing unlimited appropriation from the Economic Emergency Fund to the Executive Council for Performance of Duty. The purpose of the appropriation is to provide funding for emergency repairs to State property; repairing, rebuilding, or restoring State property injured, destroyed, or lost by fire, storm, theft, or unavoidable cause; any governmental subdivision needing an interest-free loan in an area declared to be a disaster area due to natural causes; and financial grants to meet disaster-related necessary expenses of individuals or families adversely affected by a major disaster, when the President and Governor have declared a disaster, if sufficient funds are not available in a State agency budget. All expenditures from the Performance of Duty appropriation must be approved by the Executive Council. The Executive Council is comprised of the Governor, the Secretary of State, the Auditor of State, and the Secretary of Agriculture. *The Governor is recommending an*  estimated appropriation of \$16,710,128 for FY 2021, which represents an increase of \$9,722,040 compared to estimated FY 2020.

#### Department of Management — Environment First Fund

<u>\$ -19,680,000</u>

The Environment First Fund was established in 2000 lowa Acts, chapter <u>1225</u> (FY 2001 Infrastructure Appropriations Act), to provide funding for protection, conservation, enhancement, and improvement of natural resources. The Act also established a standing appropriation of \$35,000,000 for the Fund from the Rebuild lowa Infrastructure Fund (RIIF). The standing appropriation was increased to \$42,000,000 in FY 2014. Since that time, funding has remained at \$42,000,000. The majority of these moneys are appropriated to the Department of Agriculture and Land Stewardship and the Department of Natural Resources for numerous environment-related programs. *While the Governor's budget includes a reduction of* \$19,680,000 to the standing appropriation, the Governor is recommending a one-cent increase to the State's sales/use tax, of which three-eighths of a cent will be directed to the Natural Resources and Outdoor Recreation Trust Fund. This is estimated to generate \$83,600,000 to the Trust Fund in FY 2021 and \$171,300,000 in FY 2022. The Governor's recommendation includes funding from the Trust Fund for several programs that were previously funded through the Environment First Fund.

Department of Management — Technology Reinvestment Fund (TRF)\$16,930,025The Governor has recommended suspending the \$17,500,000 General Fund standing appropriation and<br/>appropriating \$35,000,000 to the TRF from the RIIF. Iowa Code section 8.57C establishes the TRF for<br/>the purposes of acquiring computer hardware and software, software development, acquiring<br/>telecommunications equipment, maintenance, lease agreements associated with technology<br/>components, and the purchase of equipment intended to provide an uninterruptible power supply. Iowa<br/>Code section 8.57C provides a standing appropriation of \$17,500,000 from the General Fund to the TRF.<br/>However, the General Assembly often suspends the standing General Fund appropriation and funds the<br/>TRF from the RIIF.

#### Reports Required to Be Filed with General Assembly

Reports and other documents required to be filed with the General Assembly are organized by submitting department and by date and are published on this <u>webpage</u>.

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### Appendix A – Acronyms



Fiscal Staff: Dave Reynolds

Analysis of Governor's Budget

#### COMMON ACRONYMS USED IN THE APPROPRIATIONS TABLES (TRACKING)

	Appalerated Carpor Education	DOM	Department of Management
ACE	Accelerated Career Education		Department of Management
ACRF	Address Confidentiality Revolving Fund	DOT	Department of Transportation
ADA	Americans with Disabilities Act	DPS	Department of Public Safety
AEA	Area Education Agency	ECI	Early Childhood Iowa
AG	Office of the Attorney General	EEF	Economic Emergency Fund
AMOS	A Mid-lowa Organizing Strategy	EFF	Environment First Fund
BOR	Board of Regents	EMS	Emergency Management Services
CBC	Community-Based Corrections	ESEA	Elementary and Secondary Education Act
CCUSO	Civil Commitment Unit for Sexual Offenders	FaDSS	Family Development & Self-Sufficiency Program
CEF	County Endowment Fund	GEF	Gaming Enforcement Revolving Fund
CHIP	Childrens Health Insurance Program	GF	General Fund
CJIS	Criminal Justice Information System	GRF	Gaming Regulatory Revolving Fund
CMRF	Commerce Revolving Fund	GWF	Groundwater Protection Fund
COG	Council of Governments	HCTA	Health Care Transformation Account
CRF	Cash Reserve Fund	HCTF	Health Care Trust Fund
DAS	Department of Administrative Services	HHCAT	Hospital Health Care Access Trust Fund
DCA	Department of Cultural Affairs	HVAC	Heating, Ventilation and Air Conditioning
DCI	Division of Criminal Investigation	I/3	Integrated Information for Iowa System
DHS	Department of Human Services	ICN	Iowa Communications Network
DIA	Department of Inspections and Appeals	ILEA	lowa Law Enforcement Academy
DMU	Des Moines University	IPERS	lowa Public Employees' Retirement System
DNR	Department of Natural Resources	IPR	lowa Public Radio
DOC	Department of Corrections	IPTV	Iowa Public Television
200			

Appendix A – Acronyms | LSA – Fiscal Services Division

ISD	lowa School for the Deaf	RIIF	Rebuild Iowa Infrastructure Fund
ISP	Iowa State Patrol	RUTF	Road Use Tax Fund
ISU	Iowa State University	SBRF	State Bond Repayment Fund
IT	Information Technology	SPOC	State Police Officers Council
LTC	Long-Term Care	SRG	School Ready Grants
MFF	Medicaid Fraud Fund	STEM	Science, Technology, Engineering, and Mathematics
MH	Mental Health	SWJCF	Skilled Worker and Job Creation Fund
MHI	Mental Health Institute	TANF	Temporary Assistance for Needy Families
MVD	Motor Vehicle Division	TraCS/MACH	Traffic and Criminal Software/Mobile
MVFT	Motor Vehicle Fuel Tax		Architecture for Communications Handling
NAEP	National Assessment of Educational Progress	TRF	Technology Reinvestment Fund
NCES	National Center for Education Statistics	UI	University of Iowa
PACE	Pathways for Academic Career and Employment	UIHC	University of Iowa Hospitals and Clinics
PORS	Peace Officers' Retirement System	UNI	University of Northern Iowa
PRF	Primary Road Fund	UST	Underground Storage Tank Fund
PSA	Pharmaceutical Settlement Account	WDF	Workforce Development Fund
QATF	Quality Assurance Trust Fund	WGTF	Wine Gallonage Tax Fund
REAP	Resource Enhancement and Protection	YMCA	Young Men's Christian Association
RFIF	Renewable Fuel Infrastructure Fund		

#### Appendix A – Acronyms



### Appendix B – Tracking

Fiscal Staff: Dave Reynolds Jennifer Acton

Analysis of Governor's Budget

This Appendix contains tracking for the following:

- General Fund
- Other Funds

The Legislative Services Agency publishes Budget Unit Briefs that discuss the purpose of particular appropriations and programs. If a publication is available, it has been hyperlinked in the title of the appropriation.

#### Summary Data General Fund

	 Actual FY 2019 (1)		Estimated FY 2020 (2)		Gov Rec FY 2021 (3)	Gov Rec vs Est FY 2020 (4)	
Administration and Regulation	\$ 48,525,262	\$	55,169,040	\$	66,923,807	\$	11,754,767
Agriculture and Natural Resources	39,357,522		42,727,933		37,281,064		-5,446,869
Economic Development	40,194,356		41,823,073		49,651,240		7,828,167
Education	912,499,310		952,816,312		983,498,094		30,681,782
Health and Human Services	1,971,819,119		1,937,244,420		2,218,985,296		281,740,876
Justice System	766,483,599		770,258,430		788,909,322		18,650,892
Transportation, Infrastructure, and Capitals	0		0		2,071,794		2,071,794
Unassigned Standings	 3,867,143,348		3,838,714,813	. <u> </u>	3,945,466,693		106,751,880
Grand Total	\$ 7,646,022,514	\$	7,638,754,021	\$	8,092,787,310	\$	454,033,289

## Administration and Regulation General Fund

	 Actual FY 2019 (1)	 Estimated FY 2020 (2)		Gov Rec FY 2021 (3)	ov Rec vs st FY 2020 (4)
Administrative Services, Department of					
Administrative Services Operations Utilities Terrace Hill Operations Real Property Listing	\$ 3,616,936 3,356,210 386,660 0	\$ 3,603,404 3,524,611 418,200 50,000	\$	3,652,910 3,882,948 449,483 0	\$ 49,506 358,337 31,283 -50,000
Total Administrative Services, Department of	\$ 7,359,806	\$ 7,596,215	\$	7,985,341	\$ 389,126
Auditor of State					
Auditor of State Auditor of State Billings Auditor of State - General Office	\$ 113,985 986,193	\$ 0 986,193	\$	0 1,034,525	\$ 0 48,332
Total Auditor of State	\$ 1,100,178	\$ 986,193	\$	1,034,525	\$ 48,332
Ethics and Campaign Disclosure Board, Iowa					
Campaign Finance Disclosure Ethics & Campaign Disclosure Board	\$ 597,501	\$ 668,863	\$	688,863	\$ 20,000
Total Ethics and Campaign Disclosure Board, Iowa	\$ 597,501	\$ 668,863	\$	688,863	\$ 20,000
Chief Information Officer, Office of the Chief Information Officer, Office of the Broadband Grants	\$ 0	\$ 5,000,000	\$	15,000,000	\$ 10,000,000
Office of the Chief Information Officer	 0	 0	<u> </u>	562,990	 562,990
Total Chief Information Officer, Office of the	\$ 0	\$ 5,000,000	\$	15,562,990	\$ 10,562,990
Commerce, Department of					
Alcoholic Beverages Division Alcoholic Beverages Operations	\$ 1,019,556	\$ 1,075,454	\$	1,106,735	\$ 31,281
Professional Licensing and Reg. Professional Licensing Bureau	\$ 370,263	\$ 360,856	\$	375,910	\$ 15,054
Total Commerce, Department of	\$ 1,389,819	\$ 1,436,310	\$	1,482,645	\$ 46,335

## Administration and Regulation General Fund

	Actual FY 2019		 Estimated FY 2020		Gov Rec FY 2021	Gov Rec vs Est FY 2020	
		(1)	 (2)		(3)		(4)
Governor/Lt. Governor's Office							
Governor's Office Governor's/Lt. Governor's Office Terrace Hill Quarters	\$	2,103,954 92,070	\$ 2,315,344 142,702	\$	2,345,501 144,580	\$	30,157 1,878
Total Governor/Lt. Governor's Office	\$	2,196,024	\$ 2,458,046	\$	2,490,081	\$	32,035
Drug Control Policy, Governor's Office of Office of Drug Control Policy							
Operations	\$	226,247	\$ 239,271	\$	241,140	\$	1,869
Total Drug Control Policy, Governor's Office of	\$	226,247	\$ 239,271	\$	241,140	\$	1,869
<u>Human Rights, Department of</u> Human Rights, Dept. of							
Central Administration Community Advocacy and Services	\$	210,075 956,894	\$ 189,071 956,894	\$	191,311 970,009	\$	2,240 13,115
Total Human Rights, Department of	\$	1,166,969	\$ 1,145,965	\$	1,161,320	\$	15,355
Inspections and Appeals, Department of Inspections and Appeals, Dept. of							
Administration Division Administrative Hearings Division Investigations Division Health Facilities Division Employment Appeal Board Child Advocacy Board Food and Consumer Safety	\$	511,580 625,827 2,471,791 4,734,682 38,912 2,570,605 574,819	\$ 546,312 625,827 2,471,791 4,734,682 38,912 2,582,454 574,819	\$	552,673 643,032 2,507,818 5,063,148 39,439 2,626,167 611,319	\$	6,361 17,205 36,027 328,466 527 43,713 36,500
Total Inspections and Appeals, Department of	\$	11,528,216	\$ 11,574,797	\$	12,043,596	\$	468,799
Management, Department of							
Management, Dept. of Department Operations OCIO Rate Adjustment	\$	2,527,389 0	\$ 2,695,693 99,381	\$	2,729,528 0	\$	33,835 -99,381
Total Management, Department of	\$	2,527,389	\$ 2,795,074	\$	2,729,528	\$	-65,546

## Administration and Regulation General Fund

		Actual FY 2019 (1)	 Estimated FY 2020 (2)	 Gov Rec FY 2021 (3)	ov Rec vs st FY 2020 (4)
Public Information Board					
Public Information Board Iowa Public Information Board	_\$	339,343	\$ 343,019	\$ 352,457	\$ 9,438
Total Public Information Board	\$	339,343	\$ 343,019	\$ 352,457	\$ 9,438
Revenue, Department of					
Revenue, Dept. of Operations Technology Upgrades Tobacco Reporting Requirements Printing Cigarette Stamps	\$	15,474,482 0 17,525 69,036	\$ 15,149,692 1,070,460 17,525 124,652	\$ 15,319,075 1,070,460 17,525 124,652	\$ 169,383 0 0 0
Total Revenue, Department of	\$	15,561,043	\$ 16,362,329	\$ 16,531,712	\$ 169,383
Secretary of State, Office of the					
Secretary of State Administration and Elections Business Services	\$	2,109,755 1,405,530	\$ 2,124,870 1,420,646	\$ 2,144,167 1,441,424	\$ 19,297 20,778
Total Secretary of State, Office of the	\$	3,515,285	\$ 3,545,516	\$ 3,585,591	\$ 40,075
Treasurer of State, Office of					
Treasurer of State Treasurer - General Office	\$	1,017,442	\$ 1,017,442	\$ 1,034,018	\$ 16,576
Total Treasurer of State, Office of	\$	1,017,442	\$ 1,017,442	\$ 1,034,018	\$ 16,576
Total Administration and Regulation	\$	48,525,262	\$ 55,169,040	\$ 66,923,807	\$ 11,754,767

### Agriculture and Natural Resources

	 Actual FY 2019 (1)	 Estimated FY 2020 (2)	 Gov Rec FY 2021 (3)	-	Gov Rec vs st FY 2020 (4)
Agriculture and Land Stewardship, Dept of					
Agriculture and Land Stewardship Administrative Division Milk Inspections Local Food and Farm Agricultural Education Farmers with Disabilities Foreign Animal Disease Water Quality Initiative Hungry Canyons Acct of Loess Hills Fund GF - Ag Drainage Wells	\$ 18,023,339 189,196 75,000 25,000 130,000 250,000 3,000,000 0 0	\$ 18,335,679 189,196 75,000 25,000 180,000 500,000 3,000,000 50,000 1.875,000	\$ 16,667,839 189,196 75,000 25,000 180,000 1,000,000 1,500,000 0 1,875,000	\$	-1,667,840 0 0 0 500,000 -1,500,000 -50,000 0
Total Agriculture and Land Stewardship, Dept of	\$ 21,692,535	\$ 24,229,875	\$ 21,512,035	\$	-2,717,840
<u>Natural Resources, Department of</u> Natural Resources Natural Resources Operations Floodplain Management Program Forestry Health Management	\$ 11,554,987 1,510,000 500,000	\$ 11,958,058 1,510,000 500,000	\$ 9,479,029 1,510,000 250,000	\$	-2,479,029 0 -250,000
Total Natural Resources, Department of	\$ 13,564,987	\$ 13,968,058	\$ 11,239,029	\$	-2,729,029
<u>Regents, Board of</u> Regents, Board of ISU - Veterinary Diagnostic Laboratory UI - Iowa Center for Ag Safety & Health	\$ 4,100,000 0	\$ 4,400,000 130,000	\$ 4,400,000 130,000	\$	0 0
Total Regents, Board of	\$ 4,100,000	\$ 4,530,000	\$ 4,530,000	\$	0
Total Agriculture and Natural Resources	\$ 39,357,522	\$ 42,727,933	\$ 37,281,064	\$	-5,446,869

## Economic Development General Fund

	Actual FY 2019			Estimated FY 2020	_	Gov Rec FY 2021	Gov Rec vs Est FY 2020	
		(1)		(2)		(3)	 (4)	
Cultural Affairs, Department of								
Cultural Affairs, Dept. of								
Administration Division	\$	168,637	\$	168,637	\$	170,162	\$ 1,525	
Community Cultural Grants		172,090		172,090		172,090	0	
Historical Division		3,027,797		3,142,351		3,195,504	53,153	
Historic Sites		426,398		426,398		432,907	6,509	
Arts Division		1,217,188		1,317,188		1,429,005	111,817	
Great Places		150,000		150,000		151,232	1,232	
Records Center Rent		227,243		227,243		0	-227,243	
Cultural Trust Grants		75,000		150,000		150,000	0	
County Endowment Funding - DCA Grants		448,403		448,403		448,403	 0	
Total Cultural Affairs, Department of	\$	5,912,756	\$	6,202,310	\$	6,149,303	\$ -53,007	
Economic Development Authority								
Economic Development Authority								
Economic Development Appropriation	\$	13,413,379	\$	13,318,553	\$	13,898,101	\$ 579,548	
World Food Prize		400,000		375,000		1,000,000	625,000	
Iowa Comm. Volunteer Ser Promise		168,201		168,201		168,201	0	
Councils of Governments (COGs) Assistance		200,000		275,000		275,000	0	
Registered Apprenticeship Program		1,000,000		1,000,000		1,600,000	600,000	
Tourism Marketing - Adjusted Gross Receipts		878,011		900,000		900,000	 0	
Total Economic Development Authority	\$	16,059,591	\$	16,036,754	\$	17,841,302	\$ 1,804,548	
Iowa Finance Authority								
Iowa Finance Authority								
Rent Subsidy Program	\$	658,000	\$	658,000	\$	658,000	\$ 0	
Total Iowa Finance Authority	\$	658,000	\$	658,000	\$	658,000	\$ 0	
Public Employment Relations Board								
Public Employment Relations								
General Office	\$	1,492,452	\$	1,492,452	\$	1,509,978	\$ 17,526	
Total Public Employment Relations Board	\$	1,492,452	\$	1,492,452	\$	1,509,978	\$ 17,526	
			-					

#### **Economic Development** General Fund

	Actual <u>FY 2019</u> (1)		 Estimated FY 2020 (2)		Gov Rec FY 2021 (3)	Gov Rec vs Est FY 2020 (4)	
Wedfere Development Development of		(1)	 (2)		(3)		(4)
Workforce Development, Department of							
Iowa Workforce Development							
Labor Services Division	\$	3,491,252	\$ 3,491,252	\$	3,535,270	\$	44,018
Workers' Compensation Division		3,309,044	3,321,044		3,463,124		142,080
Operations - Field Offices		7,925,650	6,675,650		6,834,415		158,765
Offender Reentry Program		337,158	387,158		396,530		9,372
I/3 State Accounting System		228,822	228,822		228,822		0
Summer Youth Intern Pilot		250,000	250,000		250,000		0
Employee Misclassification Program		379,631	379,631		384,496		4,865
Iowa Employer Innovation Fund		0	1,200,000		4,000,000		2,800,000
Future Ready Iowa Coordinator - GF		150,000	 0		0		0
Total Workforce Development, Department of	\$	16,071,557	\$ 15,933,557	\$	19,092,657	\$	3,159,100
Regents, Board of							
Regents, Board of							
ISU - Biosciences Innovation Ecosystem - GF	\$	0	\$ 825,000	\$	3,000,000	\$	2,175,000
UI - Biosciences Innovation Ecosystem		0	275,000		1,000,000		725,000
UNI - Additive Manufacturing		0	 400,000		400,000		0
Total Regents, Board of	\$	0	\$ 1,500,000	\$	4,400,000	\$	2,900,000
Total Economic Development	\$	40,194,356	\$ 41,823,073	\$	49,651,240	\$	7,828,167

	Actual FY 2019		Estimated FY 2020		Gov Rec FY 2021	Gov Rec vs Est FY 2020	
		(1)	 (2)		(3)		(4)
Blind, Department for the							
Department for the Blind							
Department for the Blind	\$	2,167,622	\$ 2,252,001	\$	2,483,203	\$	231,202
Total Blind, Department for the	\$	2,167,622	\$ 2,252,001	\$	2,483,203	\$	231,202
College Student Aid Commission							
College Student Aid Comm.							
College Student Aid Commission	\$	429,279	\$ 429,279	\$	438,988	\$	9,709
Future Ready Iowa Administration		0	130,254		132,303		2,049
DMU Health Care Prof Recruitment		400,973	400,973		400,973		0
National Guard Service Scholarship		4,700,000	4,700,000		4,700,000		0
All Iowa Opportunity Scholarship		2,840,854	3,000,000		3,000,000		0
Teacher Shortage Loan Forgiveness		105,828	0		0		0
Teach Iowa Scholars		400,000	400,000		400,000		0
Rural Primary Care Loan Repayment		1,124,502	1,424,502		1,424,502		0
Health Care Loan Repayment Program		200,000	250,000		250,000		0
Future Ready Iowa Last-Dollar Scholarship Program		0	13,004,744		15,800,000		2,795,256
Tuition Grant Program - Standing		46,586,158	47,703,463		48,896,050		1,192,587
Tuition Grant - For-Profit		372,863	426,220		436,876		10,656
Vocational-Technical Tuition Grant		1,750,185	 1,750,185		1,750,185		0
Total College Student Aid Commission	\$	58,910,642	\$ 73,619,620	\$	77,629,877	\$	4,010,257
Education, Department of							
Education, Dept. of							
Administration	\$	5,949,047	\$ 5,975,526	\$	6,080,644	\$	105,118
State Library		2,530,063	2,532,594		2,567,965		35,371
State Library - Enrich Iowa		2,464,823	2,464,823		2,464,823		0
Child Development		10,396,361	10,524,389		10,524,389		0
ECI General Aid (SRG)		22,162,799	22,662,799		22,662,799		0
Special Ed. Services Birth to 3		1,721,400	1,721,400		1,721,400		0
Early Head Start Projects		574,500	574,500		574,500		0
Early Lit - Early Warning System		1,915,000	1,915,000		1,915,000		0
Early Lit - Iowa Reading Research Center		1,300,176	1,300,176		1,550,000		249,824
Early Lit - Successful Progression		7,824,782	7,824,782		7,824,782		0
Attendance Center/Website & Data System		250,000	250,000		252,725		2,725
Best Buddies Iowa		0	25,000		25,000		0
Career Technical Education Administration		598,197	598,197		606,190		7,993
Career Technical Education Secondary		2,630,134	2,952,459		2,952,459		0
Children's Mental Health Training		0	2,100,000		3,000,000		900,000
Computer Science PD Incentive Fund		500,000	500,000		500,000		0
School Food Service		2,176,797	2,176,797		2,176,797		0
Jobs for America's Grads		1,666,188	2,666,188		3,166,188		500,000
Nonpublic Textbook Services		652,000	652,000		652,000		0

	Actual FY 2019		Estimated FY 2020	Gov Rec FY 2021		Gov Rec vs Est FY 2020
		(1)	 (2)	 (3)	L	(4)
Online State Job Posting System		230,000	 230,000	 230,000		0
Statewide Student Assessment		2,700,000	3,000,000	3,000,000		0
Student Achievement/Teacher Quality		2,965,467	2,965,467	2,974,718		9,251
Work-Based Learning Clearinghouse		250,000	300,000	300,000		0
Midwestern Higher Education Compact		115,000	115,000	115,000		0
Adult Education and Literacy Programs		0	500,000	500,000		0
Community Colleges General Aid		202,690,889	208,690,889	213,908,161		5,217,272
Nonpublic Concurrent Enrollment		0	1,000,000	1,000,000		0
Summer Joint Enrollment Program		600,000	600,000	1,000,000		400,000
Statewide Education Data Warehouse - GF		0	0	600,000		600,000
ICN Part III Leases & Maintenance Network - GF		0	0	2,727,000		2,727,000
Education, Dept. of	\$	274,863,623	\$ 286,817,986	\$ 297,572,540	\$	10,754,554
Vocational Rehabilitation						
Vocational Rehabilitation	\$	5,677,908	\$ 5,696,328	\$ 5,778,990	\$	82,662
Independent Living		84,823	84,823	84,912		89
Entrepreneurs with Disabilities Program		138,506	138,506	141,087		2,581
Independent Living Center Grant		86,457	86,457	86,457		0
Vocational Rehabilitation	\$	5,987,694	\$ 6,006,114	\$ 6,091,446	\$	85,332
Iowa PBS						
Iowa PBS Operations	\$	7,689,415	\$ 7,770,316	\$ 8,004,902	\$	234,586
Total Education, Department of	\$	288,540,732	\$ 300,594,416	\$ 311,668,888	\$	11,074,472

	Actual FY 2019 (1)		 Estimated FY 2020 (2)	 Gov Rec FY 2021 (3)	Gov Rec vs Est FY 2020 (4)
Regents, Board of					
Regents, Board of					
Regents Board Office	\$	775,655	\$ 775,655	\$ 775,655	\$ 0
BOR - Regents Resource Centers		272,161	272,161	272,161	0
IPR - Iowa Public Radio		350,648	350,648	350,648	0
University of Iowa - General		214,710,793	218,710,793	225,364,641	6,653,848
UI - Oakdale Campus		2,134,120	2,134,120	2,134,120	0
UI - Hygienic Laboratory		4,297,032	4,297,032	4,297,032	0
UI - Family Practice Program		1,745,379	1,745,379	1,745,379	0
UI - Specialized Children Health Services		643,641	643,641	643,641	0
UI - Iowa Cancer Registry		145,476	145,476	145,476	0
UI - Substance Abuse Consortium		54,197	54,197	54,197	0
UI - Biocatalysis		706,371	706,371	706,371	0
UI - Primary Health Care		633,367	633,367	633,367	0
UI - Iowa Birth Defects Registry		37,370	37,370	37,370	0
UI - Iowa Nonprofit Resource Center		158,641	158,641	158,641	0
UI - IA Online Advanced Placement Acad.		470,293	470,293	470,293	0
UI - Iowa Flood Center		1,171,222	1,171,222	1,171,222	0
Iowa State University - General		170,624,125	174,624,125	179,936,723	5,312,598
ISU - Agricultural Experiment Station		29,886,877	29,886,877	29,886,877	0
ISU - Cooperative Extension		18,266,722	18,266,722	18,266,722	0
ISU - Livestock Disease Research		172,844	172,844	172,844	0
University of Northern Iowa - General		95,712,362	99,712,362	102,745,916	3,033,554
UNI - Recycling and Reuse Center		175,256	175,256	175,256	0
UNI - Math & Science Collaborative		5,446,375	6,446,375	6,446,375	0
UNI - Real Estate Education Program		125,302	125,302	125,302	0
Iowa School for the Deaf		9,996,325	10,299,287	10,556,769	257,482
Ed Services for Blind & Visually Impaired		4,167,759	 4,334,759	 4,443,128	 108,369
Total Regents, Board of	\$	562,880,313	\$ 576,350,275	\$ 591,716,126	\$ 15,365,851
Total Education	\$	912,499,310	\$ 952,816,312	\$ 983,498,094	\$ 30,681,782

## Health and Human Services

	Actual FY 2019		 Estimated FY 2020	 Gov Rec FY 2021	Gov Rec vs Est FY 2020
		(1)	 (2)	 (3)	 (4)
Aging, Iowa Department on					
Aging, Dept. on Aging Programs Office of LTC Ombudsman	\$	11,042,924 1,149,821	\$ 11,164,382 1,149,821	\$ 11,202,196 1,168,936	\$ 37,814 19,115
Total Aging, Iowa Department on	\$	12,192,745	\$ 12,314,203	\$ 12,371,132	\$ 56,929
Public Health, Department of					
Public Health, Dept. of Addictive Disorders Healthy Children and Families Chronic Conditions Community Capacity Essential Public Health Services Infectious Diseases Public Protection Resource Management Congenital & Inherited Disorders Registry	\$	24,804,344 5,820,625 4,528,109 4,970,152 7,662,464 1,796,426 4,095,139 971,215 205,835	\$ 25,109,379 5,816,681 4,223,373 5,594,306 7,662,464 1,796,206 4,085,220 933,871 223,521	\$ 25,129,012 5,824,387 4,237,927 7,004,757 7,662,464 1,803,212 4,314,883 936,139 223,521	\$ 19,633 7,706 14,554 1,410,451 0 7,006 229,663 2,268 0
Total Public Health, Department of	\$	54,854,309	\$ 55,445,021	\$ 57,136,302	\$ 1,691,281
Veterans Affairs, Department of					
Veterans Affairs, Dept. of General Administration Home Ownership Assistance Program Veterans County Grants Veterans Affairs, Dept. of	\$\$	1,150,500 2,000,000 990,000 4,140,500	\$ 1,229,763 2,000,000 990,000 4,219,763	\$ 1,249,946 2,000,000 990,000 4,239,946	\$ 20,183 0 0 20,183
Veterans Affairs, Dept. of lowa Veterans Home	\$	7,162,976	\$ 7,131,552	\$ 7,131,552	\$ 0
Total Veterans Affairs, Department of	\$	11,303,476	\$ 11,351,315	\$ 11,371,498	\$ 20,183
Human Services, Department of Assistance		<u> </u>	 i	 i	 
Family Investment Program/PROMISE JOBS Medical Assistance Medical Contracts State Supplementary Assistance State Children's Health Insurance Child Care Assistance Child and Family Services Adoption Subsidy Family Support Subsidy Conner Training Volunteers	\$	40,365,715 1,488,141,375 16,603,198 10,250,873 7,064,057 40,816,931 84,939,774 40,445,137 949,282 33,632 84,686	\$ 40,003,978 1,427,381,675 17,831,343 7,812,909 19,361,132 40,816,931 89,071,930 40,596,007 949,282 33,632 84,686	\$ 39,793,542 1,594,425,375 17,832,301 7,349,002 41,132,725 40,817,751 89,077,415 41,588,378 949,282 33,632 84,686	\$ -210,436 167,043,700 958 -463,907 21,771,593 820 5,485 992,371 0 0 0

## Health and Human Services

	Actual FY 2019 (1)		 Estimated FY 2020	 Gov Rec FY 2021		Gov Rec vs Est FY 2020
		(1)	 (2)	 (3)		(4)
Child Abuse Prevention		0	438,405	232,570		-205,835
MHDS Regional Services		0	 0	 80,600,000	-	80,600,000
Assistance	\$	1,729,694,660	\$ 1,684,381,910	\$ 1,953,916,659	\$	269,534,749
Eldora Training School Eldora Training School	\$	12,762,443	\$ 13,950,961	\$ 16,333,688	\$	2,382,727
Cherokee Cherokee MHI	\$	13,870,254	\$ 14,245,968	\$ 14,826,075	\$	580,107
Independence Independence MHI	\$	17,513,621	\$ 19,201,644	\$ 19,710,614	\$	508,970
Glenwood Glenwood Resource Center	\$	16,858,523	\$ 16,105,259	\$ 16,536,391	\$	431,132
Woodward Woodward Resource Center	\$	11,386,679	\$ 10,913,360	\$ 11,452,986	\$	539,626
Cherokee CCUSO Civil Commitment Unit for Sexual Offenders	\$	10,864,747	\$ 12,070,565	\$ 12,452,572	\$	382,007
Field Operations Child Support Recovery Field Operations	\$	14,586,635 49,074,517	\$ 14,867,813 55,600,398	\$ 15,247,977 60,341,204	\$	380,164 4,740,806
Field Operations	\$	63,661,152	\$ 70,468,211	\$ 75,589,181	\$	5,120,970
General Administration General Administration DHS Facilities Commission of Inquiry Nonresident Mental Illness Commitment	\$	13,833,040 2,879,274 1,394 142,802	\$ 13,772,533 2,879,274 1,394 142,802	\$ 14,264,728 2,879,274 1,394 142,802	\$	492,195 0 0 0
General Administration	\$	16,856,510	\$ 16,796,003	\$ 17,288,198	\$	492,195
Total Human Services, Department of	\$	1,893,468,589	\$ 1,858,133,881	\$ 2,138,106,364	\$	279,972,483
Total Health and Human Services	\$	1,971,819,119	\$ 1,937,244,420	\$ 2,218,985,296	\$	281,740,876

	 Actual FY 2019 (1)		Estimated FY 2020 (2)		Gov Rec FY 2021 (3)	Gov Rec vs Est FY 2020 (4)	
	 (1)		(2)		(3)		(4)
Attorney General Justice, Dept. of General Office AG Victim Assistance Grants Legal Services Poverty Grants	\$ 5,911,705 5,016,708 2,304,601	\$	6,006,268 5,016,708 2,634,601	\$	6,113,631 5,016,708 2,634,601	\$	107,363 0 0
Total Attorney General	\$ 13,233,014	\$	13,657,577	\$	13,764,940	\$	107,363
Civil Rights Commission, Iowa							
Civil Rights Commission Civil Rights Commission	\$ 1,198,266	\$	1,252,899	\$	1,272,748	\$	19,849
Total Civil Rights Commission, Iowa	\$ 1,198,266	\$	1,252,899	\$	1,272,748	\$	19,849
Corrections, Department of Central Office Corrections Administration County Confinement Federal Prisoners/Contractual Corrections Education Iowa Corrections Offender Network Mental Health/Substance Abuse Corrections Real Estate - Capitals State Cases Court Costs Central Office Fort Madison	\$ 5,287,909 1,575,092 484,411 2,608,109 2,000,000 28,065 7,617 0 11,991,203	\$	5,473,325 1,082,635 234,411 2,608,109 2,000,000 28,065 717,838 10,000 12,154,383	\$	5,651,947 1,082,635 234,411 2,608,109 2,000,000 28,065 0 10,000 11,615,167	\$	178,622 0 0 0 0 -717,838 0 -539,216
Fort Madison Ft. Madison Institution	\$ 41,213,841	\$	41,647,701	\$	42,174,857	\$	527,156
Anamosa Anamosa Institution	\$ 32,414,148	\$	32,868,225	\$	33,361,505	\$	493,280
Oakdale Oakdale Institution	\$ 61,308,427	\$	62,610,335	\$	63,468,514	\$	858,179
Newton Newton Institution	\$ 28,261,220	\$	28,818,686	\$	29,231,758	\$	413,072
Mount Pleasant Mount Pleasant Institution	\$ 25,676,413	\$	25,902,776	\$	26,534,036	\$	631,260
Rockwell City Rockwell City Institution	\$ 10,521,861	\$	10,623,767	\$	10,780,652	\$	156,885
Clarinda Clarinda Institution	\$ 24,847,950	\$	25,132,431	\$	25,504,023	\$	371,592
Mitchellville Mitchellville Institution	\$ 23,294,090	\$	23,483,038	\$	23,841,145	\$	358,107

		Actual FY 2019 (1)	 Estimated FY 2020 (2)	FY 2020 FY 2021		Gov Rec vs Est FY 2020 (4)	
Fort Dodge Fort Dodge Institution	\$	30,067,231	\$ 30,324,956	\$	30,742,310	\$	417,354
CBC District 1 CBC District I	\$	14,944,266	\$ 15,219,261	\$	15,460,786	\$	241,525
CBC District 2 CBC District II	\$	11,547,739	\$ 11,758,160	\$	11,943,698	\$	185,538
CBC District 3 CBC District III	\$	7,247,957	\$ 7,324,425	\$	7,465,072	\$	140,647
CBC District 4 CBC District IV	\$	5,740,922	\$ 5,815,391	\$	5,906,576	\$	91,185
CBC District 5 CBC District V	\$	21,846,060	\$ 22,008,023	\$	22,373,416	\$	365,393
CBC District 6 CBC District VI	\$	14,839,165	\$ 15,069,674	\$	15,330,967	\$	261,293
CBC District 7 CBC District VII	\$	7,849,341	\$ 8,013,609	\$	8,157,791	\$	144,182
CBC District 8 CBC District VIII	\$	8,164,521	\$ 8,547,829	\$	8,702,390	\$	154,561
CBC Statewide CBC Statewide	\$	0	\$ 0	\$	640,584	\$	640,584
tal Corrections, Department of	\$	381,776,355	\$ 387,322,670	\$	393,235,247	\$	5,912,577

	Actual FY 2019 (1)		 Estimated FY 2020 (2)	 Gov Rec FY 2021 (3)	ov Rec vs <u>st FY 2020</u> (4)
Human Rights, Department of					
Human Rights, Dept. of Criminal & Juvenile Justice Single Grant Program	\$	1,209,410 0	\$ 1,226,399 140,000	\$ 1,245,268 140,000	\$ 18,869 0
Total Human Rights, Department of	\$	1,209,410	\$ 1,366,399	\$ 1,385,268	\$ 18,869
Inspections and Appeals, Department of					
Public Defender Public Defender Indigent Defense	\$	26,505,299 37,644,448	\$ 27,144,382 40,760,448	\$ 27,567,078 42,610,448	\$ 422,696 1,850,000
Total Inspections and Appeals, Department of	\$	64,149,747	\$ 67,904,830	\$ 70,177,526	\$ 2,272,696
<u>Judicial Branch</u> Judicial Branch Judicial Branch	\$	177,574,797	\$ 181,523,737	\$ 188,442,452	\$ 6,918,715
Jury & Witness Fee Revolving Fund		3,100,000	 3,100,000	 3,350,000	 250,000
Total Judicial Branch	\$	180,674,797	\$ 184,623,737	\$ 191,792,452	\$ 7,168,715
Law Enforcement Academy Iowa Law Enforcement Academy					
Law Enforcement Academy lowa Law Enforcement Academy Relocation Exp.	\$	971,341 285,982	\$ 978,914 1,015,442	\$ 1,097,475 0	\$ 118,561 -1,015,442
Total Law Enforcement Academy	\$	1,257,323	\$ 1,994,356	\$ 1,097,475	\$ -896,881
Parole, Board of					
Parole Board Parole Board	\$	1,221,374	\$ 1,240,265	\$ 1,289,135	\$ 48,870
Total Parole, Board of	\$	1,221,374	\$ 1,240,265	\$ 1,289,135	\$ 48,870

	Actual FY 2019 (1)		 Estimated FY 2020 (2)	 Gov Rec FY 2021 (3)	Gov Rec vs st FY 2020 (4)
Public Defense, Department of					
Public Defense, Dept. of					
Public Defense, Department of	\$	6,334,961	\$ 6,428,140	\$ 6,501,727	\$ 73,587
Total Public Defense, Department of	\$	6,334,961	\$ 6,428,140	\$ 6,501,727	\$ 73,587
Public Safety, Department of					
Public Safety, Dept. of					
Public Safety Administration	\$	4,734,703	\$ 4,860,294	\$ 7,059,500	\$ 2,199,206
Public Safety DCI		14,663,083	15,263,580	15,836,217	572,637
DCI - Crime Lab Equipment/Training		650,000	650,000	650,000	0
Narcotics Enforcement		7,785,873	8,139,785	8,242,037	102,252
Public Safety Undercover Funds		209,042	209,042	259,042	50,000
Fire Marshal		4,965,056	5,242,651	5,317,249	74,598
Iowa State Patrol DPS/SPOC Sick Leave Payout		63,926,287 279,517	66,542,117 279,517	67,516,697 279,517	974,580 0
Fire Fighter Training		825,520	825,520	825,520	0
Human Trafficking Office		150,000	150,000	151,974	1,974
Volunteer Fire Training & Equipment		150,000	50,000	151,974	-50,000
Interoperable Communications Sys Board		115,661	 115,661	 115,661	 0
Total Public Safety, Department of	\$	98,304,742	\$ 102,328,167	\$ 106,253,414	\$ 3,925,247
Homeland Security and Emergency Mgmt					
Homeland Security & Emergency Mgmt					
Flood Recovery	\$	15,000,000	\$ 0	\$ 0	\$ 0
Homeland Security & Emer. Mgmt.		2,123,610	 2,139,390	 2,139,390	 0
Total Homeland Security and Emergency Mgmt	\$	17,123,610	\$ 2,139,390	\$ 2,139,390	\$ 0
Total Justice System	\$	766,483,599	\$ 770,258,430	\$ 788,909,322	\$ 18,650,892

## Transportation, Infrastructure, and Capitals General Fund

	Actual FY 2019 (1)		Estimated FY 2020 (2)	 Gov Rec FY 2021 (3)	-	Gov Rec vs st FY 2020 (4)
Telecommunications and Tech Commission						
Iowa Communications Network Firewall & Distributed Denial of Service (DDoS) Mitigation	\$	0	\$ 0	\$ 2,071,794	\$	2,071,794
Total Telecommunications and Tech Commission	\$	0	\$ 0	\$ 2,071,794	\$	2,071,794
Total Transportation, Infrastructure, and Capitals	\$	0	\$ 0	\$ 2,071,794	\$	2,071,794

### Unassigned Standings General Fund

	Actual FY 2019 (1)		 Estimated FY 2020 (2)	 Gov Rec FY 2021 (3)	Gov Rec vs Est FY 2020 (4)
Administrative Services, Department of					
Administrative Services Volunteer EMS Provider Death Benefit	\$	200,000	\$ 0	\$ 0	\$ 0
State Accounting Trust Accounts Federal Cash Management - Standing Unemployment Compensation - Standing	\$	141,154 309,616	\$ 54,182 421,655	\$ 54,182 421,655	\$ 0 0
State Accounting Trust Accounts	\$	450,770	\$ 475,837	\$ 475,837	\$ 0
Total Administrative Services, Department of	\$	650,770	\$ 475,837	\$ 475,837	\$ 0
Education, Department of					
Education, Dept. of State Foundation School Aid Nonpublic School Transportation Sac and Fox Settlement Education	\$	3,207,010,167 8,197,091 95,750	\$ 3,285,449,656 8,197,091 100,000	\$ 3,381,112,130 8,197,091 100,000	\$ 95,662,474 0 0
Total Education, Department of	\$	3,215,303,008	\$ 3,293,746,747	\$ 3,389,409,221	\$ 95,662,474
Executive Council					
Executive Council Court Costs Public Improvements Drainage Assessment	\$	1,247,914 0 168,041	\$ 56,455 9,575 19,367	\$ 56,455 9,575 19,367	\$ 0 0 0
Total Executive Council	\$	1,415,955	\$ 85,397	\$ 85,397	\$ 0
Legislative Branch Legislative Branch					
Legislative Branch	\$	35,556,146	\$ 37,000,000	\$ 37,417,636	\$ 417,636
Total Legislative Branch	\$	35,556,146	\$ 37,000,000	\$ 37,417,636	\$ 417,636
Management, Department of					
Management, Dept. of State Appeal Board Claims Special Olympics Fund Cash Reserve Fund Appropriation Transportation Equity Fund	\$	8,822,469 100,000 113,100,000 11,200,000	\$ 4,500,000 100,000 0 19,000,000	\$ 4,501,794 100,000 0 24,475,000	\$ 1,794 0 0 5,475,000
Total Management, Department of	\$	133,222,469	\$ 23,600,000	\$ 29,076,794	\$ 5,476,794

### Unassigned Standings General Fund

	Actual FY 2019		 Estimated FY 2020	 Gov Rec FY 2021	Gov Rec vs Est FY 2020
		(1)	 (2)	 (3)	 (4)
Public Defense, Department of					
Public Defense, Dept. of Compensation and Expense	\$	35,359	\$ 342,556	\$ 342,556	\$ 0
Total Public Defense, Department of	\$	35,359	\$ 342,556	\$ 342,556	\$ 0
Public Safety, Department of					
Public Safety, Dept. of DPS - POR Unfunded Liabilities	\$	5,000,000	\$ 5,000,000	\$ 5,000,000	\$ 0
Total Public Safety, Department of	\$	5,000,000	\$ 5,000,000	\$ 5,000,000	\$ 0
Revenue, Department of					
Revenue, Dept. of Homestead Tax Credit Aid - GF Elderly & Disabled Tax Credit Ag Land Tax Credit - GF Military Service Tax Exemption Comm & Industrial Prop Tax Replacement Business Property Tax Credit	\$	138,570,076 19,541,135 39,063,185 1,822,427 151,962,817 125,000,000	\$ 139,984,518 20,500,000 39,100,000 1,765,214 152,114,544 125,000,000	\$ 142,784,208 22,960,000 39,100,000 1,700,500 152,114,544 125,000,000	\$ 2,799,690 2,460,000 0 -64,714 0 0
Total Revenue, Department of	\$	475,959,641	\$ 478,464,276	\$ 483,659,252	\$ 5,194,976
Total Unassigned Standings	\$	3,867,143,348	\$ 3,838,714,813	\$ 3,945,466,693	\$ 106,751,880

#### Summary Data Other Funds

	 Actual FY 2019 (1)	Estimated FY 2020 (2)		 Gov Rec FY 2021 (3)	Gov Rec vs Est FY 2020 (4)		
Administration and Regulation	\$ 55,310,135	\$	57,271,788	\$ 57,760,788	\$	489,000	
Agriculture and Natural Resources	91,018,392		92,102,943	72,422,943		-19,680,000	
Economic Development	26,816,084		28,066,084	28,066,084		0	
Education	40,300,000		40,300,000	40,300,000		0	
Health and Human Services	289,852,028		301,560,144	297,115,144		-4,445,000	
Justice System	17,652,733		17,985,523	18,285,523		300,000	
Transportation, Infrastructure, and Capitals	541,431,164		565,078,385	561,239,066		-3,839,319	
Unassigned Standings	 82,452,222		74,028,063	 81,000,128		6,972,065	
Grand Total	\$ 1,144,832,758	\$	1,176,392,930	\$ 1,156,189,676	\$	-20,203,254	

## Administration and Regulation Other Funds

	Actual FY 2019			Estimated FY 2020		Gov Rec FY 2021	Gov Rec vs Est FY 2020	
		(1)		(2)		(3)		(4)
Commerce, Department of								
Banking Division Banking Division - CMRF	\$	11,145,778	\$	11,978,695	\$	11,978,695	\$	0
Credit Union Division Credit Union Division - CMRF	\$	2,204,256	\$	2,407,929	\$	2,407,929	\$	0
Insurance Division Insurance Division - CMRF	\$	5,485,889	\$	5,817,851	\$	6,306,851	\$	489,000
Utilities Division Utilities Division - CMRF	\$	8,732,098	\$	8,945,728	\$	8,945,728	\$	0
Professional Licensing and Reg. Field Auditor - Housing Trust Fund	\$	62,317	\$	62,317	\$	62,317	\$	0
Total Commerce, Department of	\$	27,630,338	\$	29,212,520	\$	29,701,520	\$	489,000
Inspections and Appeals, Department of								
Inspections and Appeals, Dept. of DIA - RUTF	\$	1,623,897	\$	1,623,897	\$	1,623,897	\$	0
Racing Commission Gaming Regulation - GRF	\$	6,492,010	\$	6,796,481	\$	6,796,481	\$	0
Total Inspections and Appeals, Department of	\$	8,115,907	\$	8,420,378	\$	8,420,378	\$	0
Management, Department of								
Management, Dept. of DOM Operations - RUTF	\$	56,000	\$	56,000	\$	56,000	\$	0
Total Management, Department of	\$	56,000	\$	56,000	\$	56,000	\$	0
Revenue, Department of								
Revenue, Dept. of Motor Fuel Tax Admin - MVFT	\$	1,305,775	\$	1,305,775	\$	1,305,775	\$	0
Total Revenue, Department of	\$	1,305,775	\$	1,305,775	\$	1,305,775	\$	0
Secretary of State, Office of the								
Secretary of State	•	400.400	۴	405 400	۴	405 400	¢	2
Address Confidentiality Program - ACRF	\$	120,400	\$	195,400	\$	195,400	\$	0
Total Secretary of State, Office of the	\$	120,400	\$	195,400	\$	195,400	\$	0

## Administration and Regulation Other Funds

	Actual FY 2019 (1)		Estimated FY 2020 (2)		Gov Rec FY 2021 (3)		Gov Rec vs Est FY 2020 (4)	
Treasurer of State, Office of								
Treasurer of State I/3 Expenses - RUTF	\$	93,148	\$	93,148	\$	93,148	\$	0
Total Treasurer of State, Office of	\$	93,148	\$	93,148	\$	93,148	\$	0
lowa Public Employees' Retirement System								
IPERS Administration Administration - IPERS	\$	17,988,567	\$	17,988,567	\$	17,988,567	\$	0
Total Iowa Public Employees' Retirement System	\$	17,988,567	\$	17,988,567	\$	17,988,567	\$	0
Total Administration and Regulation	\$	55,310,135	\$	57,271,788	\$	57,760,788	\$	489,000

### Agriculture and Natural Resources

	Actual FY 2019			Estimated FY 2020		Gov Rec FY 2021	Gov Rec vs Est FY 2020		
		(1)		(2)		(3)		(4)	
Agriculture and Land Stewardship, Dept of									
Agriculture and Land Stewardship									
Native Horse & Dog Prog - Unclaimed Winnings	\$	305,516	\$	305,516	\$	305,516	\$	0	
Motor Fuel Inspection - RFIF		500,000		500,000		500,000		0	
Conservation Reserve Enhancement - EFF		1,000,000		1,000,000		500,000		-500,000	
Watershed Protection Fund - EFF		900,000		900,000		450,000		-450,000	
Farm Management Demo - EFF		0		0		100,000		100,000	
Soil & Water Conservation - EFF		3,800,000		3,800,000		1,900,000		-1,900,000	
Conservation Reserve Prog - EFF		900,000		900,000		450,000		-450,000	
Cost Share - EFF		8,325,000		8,325,000		4,162,500		-4,162,500	
Fuel Inspection - UST		250,000		250,000		250,000		0	
Water Quality Initiative - EFF		2,375,000		2,375,000		1,187,500		-1,187,500	
Total Agriculture and Land Stewardship, Dept of	\$	18,355,516	\$	18,355,516	\$	9,805,516	\$	-8,550,000	
Natural Resources, Department of									
Natural Resources									
Fish & Game - DNR Admin Expenses	\$	44,007,044	\$	45,091,595	\$	45.091,595	\$	0	
GWF - Storage Tanks Study	Ŧ	100,303	Ŧ	100,303	Ŧ	100,303	Ŧ	0	
GWF - Household Hazardous Waste		447,324		447,324		447,324		0	
GWF - Well Testing Admin 2%		62,461		62,461		62,461		0	
GWF - Groundwater Monitoring		1,686,751		1,686,751		1,686,751		0	
GWF - Landfill Alternatives		618,993		618,993		618,993		0	
GWF - Waste Reduction and Assistance		192,500		192,500		192,500		0	
GWF - Solid Waste Alternatives		50,000		50,000		50,000		0	
GWF - Geographic Information System		297,500		297,500		297,500		0	
Snowmobile Registration Fees		100,000		100,000		100,000		0	
Administration Match - UST		200,000		200,000		200,000		0	
Technical Tank Review - UST		200,000		200,000		200,000		0	
Park Operations & Maintenance - EFF		6,235,000		6,235,000		3,117,500		-3,117,500	
GIS Information for Watershed - EFF		195,000		195,000		97,500		-97,500	
Water Quality Monitoring - EFF		2,955,000		2,955,000		1,477,500		-1,477,500	
Water Quality Protection - EFF		500,000		500,000		250,000		-250,000	
Animal Feeding Operations - EFF		1,320,000		1,320,000		1,320,000		0	
Ambient Air Quality Monitoring - EFF		425,000		425,000		425,000		0	
Floodplain Mgmt and Dam Safety - EFF		375,000		375,000		187,500		-187,500	
REAP - EFF		12,000,000		12,000,000		6,000,000		-6,000,000	
Total Natural Resources, Department of	\$	71,967,876	\$	73,052,427	\$	61,922,427	\$	-11,130,000	

### Agriculture and Natural Resources

	Actual FY 2019 (1)		Estimated FY 2020 (2)		Gov Rec FY 2021 (3)		Gov Rec vs Est FY 2020 (4)	
Regents, Board of								
Regents, Board of UI - Geological and Water Survey Oper EFF UI - Water Resource Management - EFF	\$	200,000 495,000	\$	200,000 495,000	\$	200,000 495,000	\$	0
Total Regents, Board of	\$	695,000	\$	695,000	\$	695,000	\$	0
Total Agriculture and Natural Resources	\$	91,018,392	\$	92,102,943	\$	72,422,943	\$	-19,680,000

### **Economic Development**

	Actual FY 2019 (1)		Estimated FY 2020 (2)		Gov Rec FY 2021 (3)		Gov Rec vs Est FY 2020 (4)	
Economic Development Authority								
Economic Development Authority STEM Internships - SWJCF Future Ready Iowa Mentor Prog - SWJCF Empower Rural Iowa Rural Innovation Grants - SWJCF High Quality Jobs Program - SWJCF Empower Rural Iowa Housing Needs Assess - SWJCF Empower Rural Iowa Rural Comm. Vision Grants - SWJCF Empower Rural Iowa Rural Leadership Support - SWJCF	\$	1,000,000 0 13,650,000 0 0 0	\$	1,000,000 400,000 300,000 11,700,000 100,000 0 0	\$	$\begin{array}{c} 1,000,000\\ 400,000\\ 0\\ 12,100,000\\ 100,000\\ 100,000\\ 50,000\\ \end{array}$	\$	0 -300,000 400,000 0 100,000 50,000
Total Economic Development Authority	\$	14,650,000	\$	13,500,000	\$	13,750,000	\$	250,000
College Student Aid Commission College Student Aid Comm. Future Ready Iowa Grant Program - SWJCF Total College Student Aid Commission	\$ \$	00	\$ \$	1,000,000 1,000,000	\$ \$	00	\$ \$	-1,000,000 -1,000,000
Workforce Development, Department of Iowa Workforce Development Field Offices - Spec Cont Fund Field Offices - UI Reserve Interest AMOS Mid-Iowa Organizing Strategy - SWJCF Workforce Diploma Pilot Program - SWJCF 2nd Chance Grant Program - SWJCF Future Ready Iowa Coordinator - SWJCF	\$	1,766,084 1,600,000 100,000 0 0 0	\$	1,766,084 2,850,000 100,000 0 0 150,000	\$	1,766,084 2,850,000 100,000 500,000 250,000 150,000	\$	0 0 500,000 250,000 0
Total Workforce Development, Department of	\$	3,466,084	\$	4,866,084	\$	5,616,084	\$	750,000
Regents, Board of Regents, Board of Regents Innovation Fund - SWJCF ISU - Economic Development - SWJCF UI - Economic Development - SWJCF UI - Entrepreneur and Econ Growth - SWJCF UNI - Economic Development - SWJCF	\$	3,000,000 2,424,302 209,279 2,000,000 1,066,419	\$	3,000,000 2,424,302 209,279 2,000,000 1,066,419	\$	3,000,000 2,424,302 209,279 2,000,000 1,066,419	\$	0 0 0 0 0
Total Regents, Board of	\$	8,700,000	\$	8,700,000	\$	8,700,000	\$	0
Total Economic Development	\$	26,816,084	\$	28,066,084	\$	28,066,084	\$	0

	 Actual FY 2019 (1)		Estimated FY 2020 (2)	 Gov Rec FY 2021 (3)	Gov Rec vs Est FY 2020 (4)	
College Student Aid Commission						
College Student Aid Comm. Skilled Workforce Shortage Grant - SWJCF	\$ 5,000,000	\$	5,000,000	\$ 5,000,000	\$	0
Total College Student Aid Commission	\$ 5,000,000	\$	5,000,000	\$ 5,000,000	\$	0
Education, Department of						
Education, Dept. of Workforce Training & Econ Dev Funds - SWJCF Adult Literacy for the Workforce - SWJCF ACE Infrastructure - SWJCF PACE and Regional Sectors - SWJCF Gap Tuition Assistance Fund - SWJCF Work-Based Intermed Network - SWJCF Workforce Prep. Outcome Reporting - SWJCF	\$ 15,100,000 5,500,000 6,000,000 5,000,000 2,000,000 1,500,000 200,000	\$	15,100,000 5,500,000 6,000,000 5,000,000 2,000,000 1,500,000 200,000	\$ 15,100,000 5,500,000 6,000,000 5,000,000 2,000,000 1,500,000 200,000	\$	0 0 0 0 0 0
Total Education, Department of	\$ 35,300,000	\$	35,300,000	\$ 35,300,000	\$	0
Total Education	\$ 40,300,000	\$	40,300,000	\$ 40,300,000	\$	0

## Health and Human Services

	 Actual FY 2019 (1)	 Estimated FY 2020 (2)	 Gov Rec FY 2021 (3)	Gov Rec vs Est FY 2020 (4)		
Public Health, Department of						
Public Health, Dept. of Gambling Treatment Program - SWRF	\$ 0	\$ 300,000	\$ 300,000	\$	0	
Total Public Health, Department of	\$ 0	\$ 300,000	\$ 300,000	\$	0	
Human Services, Department of						
Assistance Medical Assistance - HCTF Medical Contracts - PSA Medical Assistance - QATF Medical Assistance - HHCAT Medicaid Supplemental - MFF	\$ 217,130,000 1,446,266 36,705,208 33,920,554 650,000	\$ 208,460,000 234,193 58,570,397 33,920,554 75,000	\$ 203,940,000 234,193 58,570,397 33,920,554 150,000	\$	-4,520,000 0 0 75,000	
Total Human Services, Department of	\$ 289,852,028	\$ 301,260,144	\$ 296,815,144	\$	-4,445,000	
Total Health and Human Services	\$ 289,852,028	\$ 301,560,144	\$ 297,115,144	\$	-4,445,000	

### Justice System Other Funds

			Estimated FY 2020 (2)		Gov Rec FY 2021 (3)		Gov Rec vs Est FY 2020 (4)	
Attorney General								
Justice, Dept. of								
AG Prosecutions and Appeals - CEF	\$	1,500,000	\$	1,500,000	\$	1,800,000	\$	300,000
Consumer Fraud - Public Ed & Enforce - CEF		1,871,313		1,875,000		1,875,000		0
Older Iowans Consumer Fraud - CEF		124,754		125,000		125,000		0
Farm Mediation Services - CEF Justice, Dept. of	\$	300,000 3,796,068	\$	<u> </u>	\$	300,000 4,100,000	\$	300,000
	ψ	3,790,000	ψ	3,000,000	φ	4,100,000	φ	300,000
Consumer Advocate	¢	2 427 500	¢	2 427 500	ŕ	2 427 500	¢	0
Consumer Advocate - CMRF	\$	3,137,588	\$	3,137,588	\$	3,137,588	\$	0
Total Attorney General	\$	6,933,656	\$	6,937,588	\$	7,237,588	\$	300,000
Public Safety, Department of								
Public Safety, Dept. of								
DPS Gaming Enforcement - GEF	\$	10,469,077	\$	10,797,935	\$	10,797,935	\$	0
Total Public Safety, Department of	\$	10,469,077	\$	10,797,935	\$	10,797,935	\$	0
Homeland Security and Emergency Mgmt								
Homeland Security & Emergency Mgmt								
911 Emerg Comm Admin - 911 Surcharge	\$	250,000	\$	250,000	\$	250,000	\$	0
Total Homeland Security and Emergency Mgmt	\$	250,000	\$	250,000	\$	250,000	\$	0
Total Justice System	\$	17,652,733	\$	17,985,523	\$	18,285,523	\$	300,000

# Transportation, Infrastructure, and Capitals Other Funds

	 Actual FY 2019 (1)		Estimated FY 2020 (2)		Gov Rec FY 2021 (3)		Gov Rec vs Est FY 2020 (4)	
Administrative Services Capitals								
Administrative Services - Capitals Major Maintenance - RIIF Routine Maintenance (Standing) - RIIF DGS Capitol Complex Security - RIIF	\$ 24,500,000 2,000,000 0	\$	20,000,000 2,000,000 0	\$	20,000,000 2,000,000 250,000	\$	0 0 250,000	
Total Administrative Services Capitals	\$ 26,500,000	\$	22,000,000	\$	22,250,000	\$	250,000	
Agriculture and Land Stewardship, Dept of								
Agriculture and Land Stewardship Water Quality Initiative - RIIF Ag Drainage Wells - RIIF Renewable Fuels Infra Fund - RIIF	\$ 5,200,000 1,875,000 3,000,000	\$	5,200,000 0 3,000,000	\$	2,600,000 0 5,000,000	\$	-2,600,000 0 2,000,000	
Total Agriculture and Land Stewardship, Dept of	\$ 10,075,000	\$	8,200,000	\$	7,600,000	\$	-600,000	
Chief Information Officer, Office of the								
Chief Information Officer, Office of the IT Consolidation - TRF Data Center Replacement - TRF Workday System - TRF Broadband - RIIF	\$ 1,000,000 0 0 1,300,000	\$	1,000,000 0 0 0	\$	0 400,000 20,889,000 0	\$	-1,000,000 400,000 20,889,000 0	
Total Chief Information Officer, Office of the	\$ 2,300,000	\$	1,000,000	\$	21,289,000	\$	20,289,000	
Corrections Capitals								
Corrections Capitals DOC Capitals Request - RIIF DOC Technology - TRF	\$ 0 0	\$	150,000 629,000	\$	4,000,000 500,000	\$	3,850,000 -129,000	
Total Corrections Capitals	\$ 0	\$	779,000	\$	4,500,000	\$	3,721,000	
Cultural Affairs, Department of								
Cultural Affairs, Dept. of Great Places Infrastructure Grants - RIIF YMCA Strengthen Community Grants - RIIF	\$ 1,000,000 250,000	\$	1,000,000 250,000	\$	1,000,000 250,000	\$	0	
Total Cultural Affairs, Department of	\$ 1,250,000	\$	1,250,000	\$	1,250,000	\$	0	

		Actual FY 2019 (1)	 Estimated FY 2020 (2)	 Gov Rec FY 2021 (3)		ov Rec vs <u>st FY 2020</u> (4)
Economic Development Authority						
Economic Development Authority Community Attraction & Tourism Grants - RIIF Regional Sports Authorities - RIIF World Food Prize Borlaug/Ruan Scholar - RIIF Lewis & Clark Rural Water System - RIIF Vacant State Bldgs Rehab Fund - RIIF Vacant State Bldg Demolition Fund - RIIF National Junior Olympics - RIIF Gas Pipeline - RIIF Iowa Independence Innovation Center- RIIF	\$	5,000,000 500,000 300,000 4,750,000 0 250,000 250,000 0	\$ 5,000,000 500,000 300,000 1,000,000 1,000,000 0 0 200,000	\$ 5,000,000 500,000 1,750,000 1,000,000 1,000,000 0 0 800,000	\$	0 -300,000 1,750,000 0 0 0 0 0 0 0
Total Economic Development Authority	\$	11,050,000	\$ 8,000,000	\$ 10,050,000	\$	2,050,000
Education, Department of						
Education, Dept. of Statewide Ed Data Warehouse - TRF ICN Part III Leases & Maintenance - TRF Education, Dept. of	\$\$	600,000 2,727,000 3,327,000	\$ 600,000 2,727,000 3,327,000	\$ 0 0 0	\$\$	-600,000 -2,727,000 -3,327,000
lowa PBS Equipment Replacement - TRF	\$	500,000	\$ 500,000	\$ 1,000,000	\$	500,000
Total Education, Department of	\$	3,827,000	\$ 3,827,000	\$ 1,000,000	\$	-2,827,000
Ethics and Campaign Disclosure Board, Iowa Campaign Finance Disclosure Electronic Filing - TRF	\$	0	\$ 0	\$ 500.000	\$	500,000
Total Ethics and Campaign Disclosure Board, Iowa	\$	0	\$ 0	\$ 500,000	\$	500,000
<u>General Assembly Capitals</u> Legislature-Capitals State Capitol Maintenance Fund - RIIF	\$	500,000	\$ 500.000	\$ 500,000	\$	0
Total General Assembly Capitals	\$	500,000	\$ 500,000	\$ 500,000	\$	0

	 Actual FY 2019 (1)		Estimated FY 2020 (2)	 Gov Rec FY 2021 (3)	-	ov Rec vs <u>st FY 2020</u> (4)
Homeland Security and Emergency Mgmt	 			 		
Homeland Security & Emergency Mgmt						
Mass Notification & Emer Messaging - TRF	\$ 400,000	\$	400,000	\$ 400,000	\$	0
Total Homeland Security and Emergency Mgmt	\$ 400,000	\$	400,000	\$ 400,000	\$	0
Human Rights, Department of						
Human Rights, Dept. of						
Criminal Justice Info System (CJIS) - TRF Justice Data Warehouse - TRF	\$ 1,200,000 157,980	\$	1,200,000 157,980	\$ 1,400,000 157,980	\$	200,000 0
Total Human Rights, Department of	\$ 1,357,980	\$	1,357,980	\$ 1,557,980	\$	200,000
Human Services, Department of						
Assistance						
Nursing Facility Construction/Impr - RIIF ChildServe - RIIF	\$ 500,000 500,000	\$	500,000 0	\$ 0 1,000,000	\$	-500,000 1,000,000
Total Human Services, Department of	\$ 1,000,000	\$	500,000	\$ 1,000,000	\$	500,000
Human Services Capitals						
Human Services - Capitals						
ADA Capitals - RIIF	\$ 0	\$	0	\$ 596,500	\$	596,500
Medicaid Technology - TRF FACS System Replacement - TRF	636,000 0		1,228,535 5,525,660	1,979,319 0		750,784 -5,525,660
Total Human Services Capitals	\$ 636,000	\$	6,754,195	\$ 2,575,819	\$	-4,178,376
Inspections and Appeals, Department of	 ,	_ <u></u>	, ,	 , , _		, ,
Inspections and Appeals, Dept. of Electronic Case Management System - TRF	\$ 0	\$	0	\$ 850,000	\$	850,000
Public Defender						
Online Claims Development - TRF	\$ 88,800	\$	50,000	\$ 0	\$	-50,000
Total Inspections and Appeals, Department of	\$ 88,800	\$	50,000	\$ 850,000	\$	800,000

	 Actual FY 2019 (1)	 Estimated FY 2020 (2)	 Gov Rec FY 2021 (3)		ov Rec vs st FY 2020 (4)
lowa Finance Authority					
Iowa Finance Authority State Housing Trust Fund (STND) - RIIF State Housing Trust Fund - RIIF	\$ 3,000,000 0	\$ 3,000,000 50,000	\$ 3,000,000 0	\$	0 -50,000
Total Iowa Finance Authority	\$ 3,000,000	\$ 3,050,000	\$ 3,000,000	\$	-50,000
Judicial Branch					
Judicial Branch Technology Projects - TRF County Courthouse Technology - TRF	\$ 3,000,000 0	\$ 0	\$ 0 163,000	\$	0 163,000
Total Judicial Branch	\$ 3,000,000	\$ 0	\$ 163,000	\$	163,000
<u>Judicial Branch Capitals</u> Judicial Branch Capitals					
Judicial Building Improvements -RIIF Polk County Justice Center - RIIF Justice Center Furniture & Equip - RIIF	\$ 0 1,464,705 0	\$ 0 0 193,620	\$ 400,000 0 211,455	\$	400,000 0 17,835
Total Judicial Branch Capitals	\$ 1,464,705	\$ 193,620	\$ 611,455	\$	417,835
Law Enforcement Academy Iowa Law Enforcement Academy ILEA Facility Remodel - RIIF	\$ 1,449,938	\$ 10.826.911	\$ 830.000	\$	-9.996.911
ILEA Technology Projects - TRF	 0	 15,000	 400,000	·	385,000
Total Law Enforcement Academy	\$ 1,449,938	\$ 10,841,911	\$ 1,230,000	\$	-9,611,911
Management, Department of					
Management, Dept. of Searchable Online Databases - TRF Iowa Grants Mgmt Implementation - TRF Local Gov't Budget & Property Tax System - TRF	\$ 45,000 70,000 600,000	\$ 45,000 50,000 120,000	\$ 45,000 70,000 624,000	\$	0 20,000 504,000
Total Management, Department of	\$ 715,000	\$ 215,000	\$ 739,000	\$	524,000

	 Actual FY 2019 (1)	 Estimated FY 2020 (2)	 Gov Rec FY 2021 (3)	Gov Rec vs st FY 2020 (4)
Natural Resources, Department of				
Natural Resources Air Quality Application Sys TRF Water Trails Low Head Dam Prog RIIF Derelict Buildings Program - RIIF	\$ 954,000 500,000 0	\$ 0 500,000 0	\$ 0 0 400,000	\$ 0 -500,000 400,000
Total Natural Resources, Department of	\$ 1,454,000	\$ 500,000	\$ 400,000	\$ -100,000
Natural Resources Capitals				
Natural Resources Capitals Lake Restoration & Water Quality - RIIF State Park Infrastructure - RIIF	\$ 9,600,000 2,000,000	\$ 9,600,000 2,000,000	\$ 4,800,000 1,000,000	\$ -4,800,000 -1,000,000
Total Natural Resources Capitals	\$ 11,600,000	\$ 11,600,000	\$ 5,800,000	\$ -5,800,000
Parole, Board of				
Parole Board Technology Projects - TRF	\$ 50,000	\$ 0	\$ 0	\$ 0
Total Parole, Board of	\$ 50,000	\$ 0	\$ 0	\$ 0
Public Defense Capitals				
Public Defense Capitals Facility/Armory Maintenance - RIIF Modernization of Readiness Ctrs - RIIF Camp Dodge Infrastructure Upgrades - RIIF	\$ 1,000,000 1,000,000 250,000	\$ 1,000,000 1,000,000 250,000	\$ 1,000,000 1,000,000 250,000	\$ 0 0 0
Total Public Defense Capitals	\$ 2,250,000	\$ 2,250,000	\$ 2,250,000	\$ 0
Public Health, Department of				
Public Health, Dept. of State Medical Examiner Office - TRF Medical Cannabidiol Registry - TRF Consolidate AMANDA Instances - TRF	\$ 0 350,000 0	\$ 0 0 796,800	\$ 395,000 0 0	\$ 395,000 0 -796,800
Total Public Health, Department of	\$ 350,000	\$ 796,800	\$ 395,000	\$ -401,800

		Actual FY 2019 (1)	 Estimated FY 2020 (2)	 Gov Rec FY 2021 (3)	ov Rec vs st FY 2020 (4)
Public Safety, Department of					
Public Safety, Dept. of State Interop. Comm. System - RIIF DPS Equipment Projects - RIIF Ballistic Vests - RIIF Bomb Suits - RIIF Criminal History Record System - TRF	\$	1,351,666 740,000 0 0 0	\$ 3,719,355 0 0 0 0	\$ 3,960,945 0 467,500 384,000 800,000	\$ 241,590 0 467,500 384,000 800,000
Total Public Safety, Department of	\$	2,091,666	\$ 3,719,355	\$ 5,612,445	\$ 1,893,090
Public Safety Capitals					
Public Safety Capitals DPS Technology Projects - TRF Radio Communication Upgrades - TRF Lab Information Mgmt System - TRF Virtual Storage Archival System - TRF DCI Lab Evidence Mgmt System - TRF ISP Aircraft - RIIF DCI Lab Spectrometer - RIIF Explosives Trace Detectors - RIIF Post 16 Technology Upgrade - TRF	\$	125,000 860,000 0 0 0 0 0 0 0 0 0 0	\$ 0 0 300,000 290,000 80,000 0 325,000 29,000 250,000 1 074 000	\$ 0 0 0 3,426,340 0 0 0	\$ 0 -300,000 -290,000 -80,000 3,426,340 -325,000 -29,000 -250,000
Total Public Safety Capitals	<u>\$</u>	985,000	\$ 1,274,000	\$ 3,426,340	\$ 2,152,340
Regents, Board of					
Regents, Board of Regents Tuition Replacement - RIIF	\$	31,471,292	\$ 28,098,870	\$ 28,268,466	\$ 169,596
Total Regents, Board of	\$	31,471,292	\$ 28,098,870	\$ 28,268,466	\$ 169,596

	 Actual FY 2019 (1)	 Estimated FY 2020 (2)	 Gov Rec FY 2021 (3)	-	ov Rec vs <u>st FY 2020</u> (4)
Regents Capitals					
Regents Capitals ISU - Biosciences Building - RIIF UI - Pharmacy Building Renovation - RIIF ISU - Student Innovation Center - RIIF ISU - College of Veterinary Medicine - RIIF ISD - Long Hall Renovation - RIIF UNI - Industrial Tech Center - RIIF	\$ 4,000,000 5,500,000 6,000,000 1,000,000 0 0	\$ 0 0 7,000,000 12,500,000 3,000,000 0	\$ 0 0 10,000,000 12,500,000 1,325,000 1,000,000	\$	0 0 3,000,000 0 -1,675,000 1,000,000
Total Regents Capitals	\$ 16,500,000	\$ 22,500,000	\$ 24,825,000	\$	2,325,000
Revenue, Department of					
Revenue, Dept. of Tax System Modernization - TRF	\$ 0	\$ 0	\$ 3,000,000	\$	3,000,000
Total Revenue, Department of	\$ 0	\$ 0	\$ 3,000,000	\$	3,000,000
Secretary of State, Office of the					
Secretary of State Voter Registration System Update - TRF	\$ 1,050,000	\$ 2,100,000	\$ 1,400,000	\$	-700,000
Total Secretary of State, Office of the	\$ 1,050,000	\$ 2,100,000	\$ 1,400,000	\$	-700,000
State Fair Authority Capitals					
State Fair Authority Capitals NW Events Area - RIIF Renovation of 4-H Building - RIIF Historical Building Task Force - RIIF	\$ 8,500,000 0 0	\$ 0 500,000 500,000	\$ 0 4,500,000 0	\$	0 4,000,000 -500,000
Total State Fair Authority Capitals	\$ 8,500,000	\$ 1,000,000	\$ 4,500,000	\$	3,500,000

	Actual FY 2019	 Estimated FY 2020	 Gov Rec FY 2021	 Gov Rec vs Est FY 2020
	 (1)	 (2)	 (3)	 (4)
Transportation, Department of				
Transportation, Dept. of				
RUTF - Driver's Licenses	\$ 3,876,000	\$ 3,876,000	\$ 3,876,000	\$ 0
RUTF - Administrative Services	6,682,954	6,792,594	6,800,347	7,753
RUTF - Planning & Programming	447,822	450,327	450,327	0
RUTF - Motor Vehicle	25,962,748	26,552,992	26,552,992	0
RUTF - Strategic Performance	671,369	675,955	675,955	0
RUTF - Highway Division	10,233,174	10,319,346	10,319,346	0
RUTF - DAS Personnel & Utility Services	259,560	337,404	337,404	0
RUTF - Unemployment Compensation	7,000	7,000	7,000	0
RUTF - Workers' Compensation	175,748	158,809	170,209	11,400
RUTF - Indirect Cost Recoveries	90,000	90,000	90,000	0
RUTF - Auditor Reimbursement	87,318	89,740	92,120	2,380
RUTF - County Treasurers Support	1,406,000	1,406,000	1,406,000	0
RUTF - Mississippi River Park. Comm.	40,000	40,000	40,000	0
RUTF - TraCS/MACH	300,000	300,000	300,000	0
RUTF - Statewide Communications System	497,191	114,302	72,889	-41,413
RUTF - Personal Delivery of Services	225,000	225,000	225,000	0
PRF - Administrative Services	41,052,430	41,725,936	41,773,560	47,624
PRF - Planning & Programming	8,508,616	8,556,215	8,556,215	0
PRF - Highway	247,828,001	250,577,127	252,436,259	1,859,132
PRF - Motor Vehicle	1,081,781	1,272,705	1,272,705	0
PRF - Strategic Performance	4,124,123	4,152,292	4,152,292	0
PRF - DAS Personnel & Utility Services	1,594,440	2,007,247	2,007,247	0
PRF - DOT Unemployment Comp.	138,000	138,000	138,000	0
PRF - DOT Workers' Compensation	4,217,954	3,811,421	4,085,021	273,600
PRF - Garage Fuel & Waste Mgmt.	800,000	1,000,000	1,000,000	0
PRF - Indirect Cost Recoveries	660,000	660,000	660,000	0
PRF - Auditor Reimbursement	536,382	551,260	565,880	14,620
PRF - Transportation Maps	242,000	0	242,000	242,000
PRF - Inventory & Equip.	10,465,000	10,330,000	10,085,000	-245,000
PRF - Statewide Communications System	3,054,172	702,142	487,793	-214,349
PRF - Field Facility Deferred Maint.	1,700,000	1,700,000	1,700,000	0
PRF - Rest Area Facility Maintenance	250,000	250,000	250,000	0
PRF - Purchase of Salt	8,700,000	0	0	0
Recreational Trails Grants - RIIF	1,000,000	1,500,000	0	-1,500,000
Public Transit Infra Grants - RIIF	1,500,000	1,500,000	1,500,000	0
Railroad Revolving Loan & Grant - RIIF	1,000,000	1,000,000	1,000,000	0
Commercial Aviation Infra Grants - RIIF	1,500,000	1,900,000	1,500,000	-400,000
General Aviation Infra Grants - RIIF	 700,000	 1,000,000	 1,000,000	 0
Total Transportation, Department of	\$ 391,614,783	\$ 385,769,814	\$ 385,827,561	\$ 57,747

# Transportation, Infrastructure, and Capitals

Other Funds

		Actual FY 2019 (1)		Estimated FY 2020 (2)		Gov Rec FY 2021 (3)		Gov Rec vs Est FY 2020 (4)
Transportation Capitals								
Transportation Capital RUTF - Dallas County Driver's License RUTF - Scale/MVD Facilities Maint. PRF - Utility Improvements PRF - Garage Roofing Projects PRF - HVAC Improvements PRF - ADA Improvements PRF - Waterloo Garage Renovations PRF - Ames Administration Building PRF - Sioux City Combined Facility	\$	0 300,000 400,000 500,000 700,000 150,000 1,790,000 0 0	\$	350,000 300,000 400,000 500,000 700,000 150,000 0 0 26,951,000	\$	0 300,000 400,000 500,000 700,000 150,000 0 11,287,000 0	\$	-350,000 0 0 0 0 11,287,000 -26,951,000
Total Transportation Capitals	\$	3,840,000	\$	29,351,000	\$	13,337,000	\$	-16,014,000
Treasurer of State, Office of								
Treasurer of State County Fair Improvements - RIIF	\$	1,060,000	\$	1,060,000	\$	1,060,000	\$	0
Total Treasurer of State, Office of	\$	1,060,000	\$	1,060,000	\$	1,060,000	\$	0
Veterans Affairs, Department of Veterans Affairs, Dept. of	•	0	¢	0	¢	50.000	۴	50.000
DVA Fire/Energy/ADA Improvements - RIIF Technology Equipment - TRF	\$	0	\$	0 5,000	\$	50,000 21,000	\$	50,000 16,000
Total Veterans Affairs, Department of	\$	0	\$	5,000	\$	71,000	\$	66,000
Veterans Affairs Capitals								
Veterans Affairs Capitals Mech & Electrical Dist Systems - RIIF	\$	0	\$	6,134,840	\$	0	\$	-6,134,840
Total Veterans Affairs Capitals	\$	0	\$	6,134,840	\$	0	\$	-6,134,840
Total Transportation, Infrastructure, and Capitals	\$	541,431,164	\$	565,078,385	\$	561,239,066	\$	-3,839,319

### **Unassigned Standings** Other Funds

	 Actual FY 2019 (1)	 Estimated FY 2020 (2)	 Gov Rec FY 2021 (3)	Gov Rec vs Est FY 2020 (4)
Economic Development Authority				
Economic Development Authority Endow Iowa Admin - County Endw Fund Apprenticeship Training Program - WDF Job Training - WDF	\$ 27,600 3,000,000 3,000,000	\$ 70,000 3,000,000 3,000,000	\$ 70,000 3,000,000 3,000,000	\$ 0 0 0
Total Economic Development Authority	\$ 6,027,600	\$ 6,070,000	\$ 6,070,000	\$ 0
Executive Council				
Executive Council				
Performance of Duty - EEF	\$ 19,124,623	\$ 6,988,088	\$ 16,710,128	\$ 9,722,040
Total Executive Council	\$ 19,124,623	\$ 6,988,088	\$ 16,710,128	\$ 9,722,040
Management, Department of				
Management, Dept. of Environment First Fund - RIIF Technology Reinvestment Fund - RIIF	\$ 42,000,000 14,400,000	\$ 42,000,000 18,069,975	\$ 22,320,000 35,000,000	\$ -19,680,000 16,930,025
Total Management, Department of	\$ 56,400,000	\$ 60,069,975	\$ 57,320,000	\$ -2,749,975
Regents, Board of				
Regents, Board of ISU - Midwest Grape & Wine Industry - WGTF	\$ 250,000	\$ 250,000	\$ 250,000	\$ 0
Total Regents, Board of	\$ 250,000	\$ 250,000	\$ 250,000	\$ 0
Transportation, Department of				
Transportation, Dept. of RUTF - County Treasurer Equipment	\$ 650,000	\$ 650,000	\$ 650,000	\$ 0
Total Transportation, Department of	\$ 650,000	\$ 650,000	\$ 650,000	\$ 0
Total Unassigned Standings	\$ 82,452,222	\$ 74,028,063	\$ 81,000,128	\$ 6,972,065



# Appendix C – Interim Committee Summary

Fiscal Staff: Jess Benson

Analysis of Governor's Budget

	CHARGE
Career and Technical Education Implementation Study Committee	<b>CHARGE:</b> Study administrative rules related to career and technical training and work-based learning programs in consultation with former members of the Secondary Career and Technical Programming Task Force, including an assessment of the membership of the regional career and technical education planning partnerships to assure that all affected groups have substantial representation. The Committee shall submit its findings and recommendations to the General Assembly for consideration during the 2020 Legislative Session. Website: <a href="http://www.legis.iowa.gov/perma/010820204427">www.legis.iowa.gov/perma/010820204427</a>
Tax Credit Review Committee	CHARGE: Evaluate tax credits available under Iowa Iaw and consider new or different tax credits, incentive programs, or tax rate or structure changes. The Committee shall coordinate its efforts with the Tax Expenditure Committee. Website: www.legis.iowa.gov/perma/071720194108

LSA Staff Contact: Jess Benson (515.281.4611) jess.benson@legis.iowa.gov



**Budget Unit Briefs.** Information related to State appropriations and special purpose funds, including a write-up on each budget schedule and charts that provide financial information for all agencies of State government, is available at: <u>www.legis.iowa.gov/publications/fiscal/budgetUnitInfo</u>.

**Fiscal Updates.** The Legislative Services Agency publishes news articles on meetings attended by analysts, summaries of audit reports issued by the State Auditor's Office, and other items of interest. The documents are located on the Legislative Services Agency publications page at: <a href="https://www.legis.iowa.gov/publications/fiscal/fiscalUpdate">www.legis.iowa.gov/publications/fiscal/fiscalUpdate</a>.

**Issue Reviews.** The Legislative Services Agency publishes in-depth reviews of selected issues concerning State government. Issue Reviews are available at: <a href="https://www.legis.iowa.gov/publications/fiscal/issueReviews">www.legis.iowa.gov/publications/fiscal/issueReviews</a>.

Issue Reviews	Date Published	PDF	Audio
Overview of Iowa Veterans Programs — 2019 Update	12/05/2019	×	((句)
Iowa Department of Commerce Revolving Fund	11/26/2019	X	11)
Office of the Chief Information Officer Broadband Grants	11/26/2019	X	((句)
An Update on the Iowa Sex Offender Registry	11/20/2019	×	(4)
Iowa Property Tax and Local Government Finance Trends	11/19/2019	×	(1)
Iowa Transportation Commission	11/08/2019	×	(4)
Projected Major Maintenance Costs for Certain State Facilities	11/07/2019	×	ւթ))
Indigent Defense — Overview and Funding History	11/06/2019	×	(1)
Electric Vehicle and Hybrid-Electric Vehicle Registration Fees	11/05/2019	×	ւթ))
Livestock Inventory Historical Trends	11/04/2019	×	(4)
Nonpublic School Funding History	10/29/2019	×	1100
General Fund Appropriations Trends (FY 1990 to FY 2019)	10/08/2019	×	(4)
Iowa Student Loan Liquidity Corporation	10/08/2019	x	政))

Appendix D - Interim Publications 2019 LSA - Fiscal Services Division

State of Iowa Expenditure Limitation Process	10/08/2019	×	响))
Iowa Labor Force Nonparticipation	07/01/2019	X	响))
State Authorities	07/01/2019	X	鸣))
State of Iowa General Fund Budget Projection (FY 2021 to FY 2026)	07/01/2019	X	响))
Iowa Individual Income Tax Revenue Growth	06/28/2019	X	响))
Revenue Growth at Regents Universities	06/28/2019	X	响))
State Collective Bargaining	06/28/2019	X	响))
2016 Federal Income Tax Statistics — Iowa Taxpayers	02/01/2019	×	响))
Adult Mental Health and Disability Services System Funding History	02/01/2019	Å	响))
Federal Medical Assistance Percentage Match Rates	02/01/2019	×	响))
Industrial Hemp Update	02/01/2019	4	响))

**Fiscal Topics.** The Legislative Services Agency publishes one- to two-page summaries reviewing a selected State government issue or topic. Fiscal Topics are available at: <u>www.legis.iowa.gov/publications/fiscal/fiscalTopics</u>.

Fiscal Topics	Publication Date
Tax Credit: Renewable Chemical Production Tax Credit	01/08/2020
Iowa Public Employees' Retirement System (IPERS)	12/17/2019
Tax Credit: Geothermal Heat Pump Tax Credit	12/17/2019
Tax Credit: Geothermal Tax Credit	12/17/2019
Tax Credit: Biodiesel Blended Fuel Tax Credit	11/26/2019
Tax Credit: Renewable Energy Tax Credit	11/26/2019
Tax Credit: Solar Energy System Tax Credit	11/26/2019
Tax Credit: Taxpayers Trust Fund Tax Credit	11/26/2019

Appendix D – Interim Publications 2019 | LSA – Fiscal Services Division

Tax Credit: Wind Energy Production Tax Credit	11/26/2019
Tax Credit: E-15 Plus Gasoline Promotion Tax Credit	11/25/2019
Tax Credit: E-85 Gasoline Promotion Tax Credit	11/25/2019
Tax Credit: Ethanol Promotion Tax Credit	11/25/2019
School Aid — District Cost Per Pupil Differences Between School Districts	11/13/2019
Teacher Licensure and Alternative Pathways	11/13/2019
Board of Medicine Budget	10/25/2019
Board of Nursing Budget	10/25/2019
Board of Pharmacy Budget	10/25/2019
Dental Board Budget	10/25/2019
Peace Officers' Retirement, Accident, and Disability System (PORS)	10/24/2019
Special Employment Security Contingency Fund	10/24/2019
Flood Mitigation Program and Sales Tax Funding	10/22/2019
Income Tax Credits — Fiscal Impact Background	10/22/2019
Tax Credit: Biodiesel Production Credit	10/22/2019
Tax Credit: Charitable Conservation Contribution Tax Credit	10/22/2019
Unemployment Compensation Reserve Fund	10/21/2019
County Endowment Fund	10/18/2019
Demonstration Fund	10/18/2019
Innovation and Commercialization Development Fund	10/18/2019
FY 2019 Performance of Duty Expenditures	10/14/2019
Municipal Fire and Police Retirement System (411)	10/07/2019
Technology Reinvestment Fund	09/20/2019
Vertical Infrastructure Requirement Exemptions	09/20/2019
Liquor Control Trust Fund	09/17/2019

Appendix D – Interim Publications 2019 | LSA – Fiscal Services Division

School Aid — Additional Levy Components	09/03/2019
Individualized Education Programs	08/02/2019
Career and Technical Education	07/22/2019
Groundwater Protection Fund	07/10/2019
School District Reorganization Incentives	07/09/2019
State Aviation Fund	07/09/2019
Transportation Equity Program	07/09/2019
Instructional Support Program	07/05/2019
Board of Regents — State Funding	07/02/2019
Community Colleges — State Funding	07/02/2019
Judgeships	07/02/2019
Special License Plates	07/02/2019
General Services Enterprise (DAS)	02/11/2019
FY 2018 State Gaming Revenues	02/01/2019
State Procurement Policy Overview	01/23/2019

**Conversations About Iowa Government.** The Legislative Services Agency produces short, conversational interviews conducted by staff regarding State and local government. The podcasts are available at: <u>www.legis.iowa.gov/publications/fiscal/conversations</u>.

Conversations About Govern	ment in Iowa (Podcast)	Publication Date
Earl Swift — Iowa's Role in the American Highway System	Interview by Rodrigo Acevedo with Earl Swift, author of "The Big Roads: The Untold Story of the Engineers, Visionaries and Trailblazers Who Created the American Super-Highways." The interview includes a discussion regarding the career of Thomas H. MacDonald, who previously worked for the Iowa State Highway Commission and for what is now known as the Federal Highway Administration.	09/30/2019

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## **Appendix E – Public Retirement Systems**



Fiscal Staff: Jennifer Acton

Analysis of Governor's Budget

The public retirement systems in Iowa include:

- Iowa Public Employees' Retirement System IPERS: Membership includes employees and retirees of State, county, and city
  governments; other political subdivisions or agencies; and school districts and Area Education Agencies (AEAs). There are two Special
  Service groups within IPERS:
  - Sheriffs and Deputy Sheriffs: Membership includes sheriffs and deputies employed by counties.
  - **Protection Occupations:** Membership includes airport safety officers; conservation peace officers; city marshals, fire fighters, police officers, and fire prevention inspectors not under the Municipal Fire and Police Retirement System of Iowa (MFPRSI); correctional officers; Department of Transportation (DOT) peace officers; county jailers; military installation officers; emergency medical care providers; county attorney special investigators; High Risk Unit officers; and insurance fraud investigators.
- Judicial Retirement System: Membership includes active Judges, retired Judges, Senior Judges, retired Senior Judges, beneficiaries of deceased Judges, and inactive Judges with contributions remaining in the System.
- Department of Public Safety Peace Officers' Retirement, Accident, and Disability System PORS: Membership includes uniformed, sworn officers of the Department of Public Safety, including State Patrol troopers, Division of Criminal Investigation (DCI) officers, drug enforcement officers, arson investigators, and fire prevention inspectors.
- Municipal Fire and Police Retirement System of Iowa MFPRSI or 411: Membership includes active and retired police officers and fire fighters in cities with a population of 8,000 or more in 1980, and other cities that voluntarily established a civil service commission.

#### Types of Plans

The Iowa Public Employees' Retirement System, Judicial Retirement System, PORS, and MFPRSI are "defined benefit plans," meaning the member's retirement benefit is based on a benefit formula prescribed by contract or statute. The contribution rates for the Judicial Retirement System are set by Iowa Code section <u>602.9104</u>, and the contribution rates for PORS are stated in Iowa Code section <u>97A.8</u>. The required contribution rates for IPERS Regular Membership, Protection Occupation, and Sheriffs and Deputies are calculated pursuant to Iowa Code section <u>97B.11</u> and are based on the most recent actuarial valuation of the System. However, the contribution rates for IPERS Regular Membership cannot vary by more than one percentage point from the previous year. The MFPRSI contribution rates are calculated pursuant to Iowa Code section <u>411.8</u> based on the most recent actuarial valuation of the System.

Wages covered by IPERS and the Judicial Retirement System, as defined by the Internal Revenue Code, are subject to Social Security taxation up to the maximum established annually by the Social Security Administration. Earnings covered by PORS and MFPRSI are not subject to taxation. Old-Age, Survivors, and Disability Insurance (OASDI), commonly referred to as Social Security, is funded through dedicated payroll taxes pursuant to the Federal Insurance Contributions Act (FICA).

The OASDI tax rate for wages paid is set by federal statute at 6.20% of covered wages to be paid by both the employees and employers, up to a limit of \$132,900 for Calendar Year (CY) 2019 and \$137,700 for CY 2020. The Medicare tax is an additional 1.45% of covered wages for both employee and employer with no limit on income. Effective for tax years beginning after 2013, an additional 0.90% Medicare (hospital insurance, or HI) tax applies to individuals receiving wages in excess of \$200,000 (\$250,000 for married couples filing jointly). The tax is in addition to the regular Medicare rate of 1.45% on wages for employees and only applies to the employee portion of the Medicare tax.

#### **Other Retirement Plan Options**

- Teachers Insurance and Annuity Association TIAA: Membership includes approximately 25,000 active members, who include university, Board of Regents, and some community college employees. TIAA is a "defined contribution plan," meaning moneys are contributed to an individual account for each participant; the moneys contributed, plus any investment earnings, determine the retirement benefit made available to the participant upon retirement. Retirees of TIAA receive Social Security benefits. The contribution rates used by the universities for TIAA are 5.0% for employees and 10.0% for employees.
- Deferred Compensation Program (457/401a): This is a voluntary defined contribution retirement savings program for employees of the State of Iowa and other participating government employers. The Program is designed to supplement pension and Social Security benefits at retirement. State of Iowa employees receive a dollar-for-dollar match on the first \$75 of monthly contributions. The State Peace Officers Council (SPOC) Collective Bargaining Agreement employees receive \$1 for each \$2 contribution, to a maximum employer contribution of \$75 per month. Contributions are made pretax through payroll deductions, and investment earnings are tax-deferred.
- **Tax-Sheltered Annuity (403b):** This is a voluntary retirement savings program for employees of educational and education-related institutions. This savings program is designed to supplement pension and Social Security benefits at retirement. Contributions are made pretax through payroll deductions, and investment earnings are tax-deferred.

#### Public Retirement Systems Committee

The Public Retirement Systems Committee is a 10-member statutory legislative committee that is required to examine and make recommendations to the General Assembly concerning public retirement systems in Iowa. Iowa Code section 97D.4(3) establishes the duties of the Committee. The General Assembly addresses retirement system issues during the second year of each biennium and as needed.

				IPERS			
				Regular	Sheriffs and	Protection	
	Judicial	PORS	411 System	Membership	Deputies	Occupation	
FY 2020 Total Contribution Rate	39.95%	48.40%	33.81%	15.73%	19.02%	16.52%	
Employer	30.60%	37.00%	24.41%	9.44%	9.51%	9.91%	
Employee	9.35%	11.40%	9.40%	6.29%	9.51%	6.61%	
Y 2021 Total Contribution Rate	39.95%	48.40%	34.71%	15.73%	18.52%	16.02%	
Employer	30.60%	37.00%	25.31%	9.44%	9.26%	9.61%	
Employee	9.35%	11.40%	9.40%	6.29%	9.26%	6.41%	
uly 1, 2019 Valuation Factors							
Actuarial Accrued Liability	\$243.6 million	\$684.8 million	\$3.269 billion	\$37.324 billion	\$730.8 million	\$1.746 billior	
Actuarial Value of Assets	\$209.9 million	\$530.9 million	\$2.649 billion	\$30.860 billion	\$723.8 million	\$1.740 billior	
Unfunded Actuarial Liability	\$33.7 million	\$153.9 million	\$619.9 million	\$6.464 billion	\$7.0 million	\$6.1 million	
2018 Funded Ratio	83.69%	75.40%	82.00%	81.30%	97.90%	98.50%	
2019 Funded Ratio	86.15%	77.53%	81.04%	82.68%	99.04%	99.65%	
2018 Investment Market Rate of Return	14.10%	13.76%	7.63%	7.97%**			
2019 Investment Market Rate of Return	3.56%	2.97%	5.53%	8.35%**			
Social Security Coverage	Yes	No	No*	Yes	Yes	Yes	
Coverage							
Total Members	429	1,228	8,608	308,263	2,832	11,490	
Active Members	205	551	4,086	163,317	1,664	7,291	
Active Member Average Age	55.6	42.3	40.8	45.4	40.7	41.0	
Active Member Average Years of Service	9.9	17.0	13.5	11.2**			
Active Member Average Annual Wage	\$ 146,136	\$ 85,218	\$ 77,322	\$ 48,232	\$ 73,098	\$ 52,619	
Retired Member Average Annual Benefit	\$64,371	\$ 53,532	\$ 42,095	\$ 17,046	\$ 33,371	\$ 25,892	
Notes: Totals may not add due to rounding.							
The aggregate funded ratio for the Iowa Public E Occupation.	mployees Retireme	ent System (IPERS) is	83.7% for 2019 and in	cludes Regular Members	ship, Sheriffs and Deputi	es, and Protection	
					ng limited appropriatior		

\*\* Aggregate figure includes all three groups.

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Appendix E – Public Retirement Systems | LSA – Fiscal Services Division

Appendix E – Public Retirement Systems

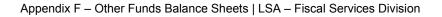


## Appendix F – Other Funds Balance Sheets

Fiscal Staff: Dave Reynolds Adam Broich Analysis of Governor's Budget

This Appendix contains balance sheets for the following funds:

- Environment First Fund (EFF)
- Rebuild Iowa Infrastructure Fund (RIIF)
- Technology Reinvestment Fund (TRF)
- Skilled Worker and Job Creation Fund (SWJCF)



### **Environment First Fund**

	Actual FY 2019	Estimated FY 2020	Gov Rec FY 2021
Resources Balance Forward RIIF Appropriation	\$ 85,850 42,000,000	\$	\$
Total Resources	\$ 42,085,850	\$ 42,085,850	\$ 22,405,850
Appropriations			
Agriculture and Land Stewardship			
Soil Conservation Cost Share Soil & Water Conservation Fund Water Quality Initiative Wetlands Incentive Program (CREP) Conservation Reserve Program (CRP) Watershed Protection Program Farm Demonstration Program <b>Total Agriculture and Land Stewardship</b>	\$ 8,325,000 3,800,000 2,375,000 1,000,000 900,000 900,000 0 \$ 17,300,000	\$ 8,325,000 3,800,000 2,375,000 1,000,000 900,000 0  \$ 17,300,000	\$ 4,162,500 1,900,000 1,187,500 500,000 450,000 450,000 100,000 \$ 8,750,000
	\$ 17,000,000	¢ 17,000,000	\$ 0,700,000
Natural Resources			
REAP Program Park Operations and Maintenance Water Quality Monitoring Stations Animal Feeding Operations Water Quality Protection Air Quality Monitoring Program Flood Plain Management Geographic Information System Total Natural Resources	<pre>\$ 12,000,000 6,235,000 2,955,000 1,320,000 500,000 425,000 375,000 195,000</pre>	<ul> <li>\$ 12,000,000</li> <li>6,235,000</li> <li>2,955,000</li> <li>1,320,000</li> <li>500,000</li> <li>425,000</li> <li>375,000</li> <li>195,000</li> <li>\$ 24,005,000</li> </ul>	\$ 6,000,000 3,117,500 1,477,500 1,320,000 250,000 425,000 187,500 97,500 \$ 12,875,000
Board of Regents			
Water Quantity Program Geological and Water Survey Total Board of Regents	\$ 495,000 200,000 \$ 695,000	\$ 495,000 200,000 \$ 695,000	\$ 495,000 200,000 \$ 695,000
Total Appropriations	\$ 42,000,000	\$ 42,000,000	\$ 22,320,000
Reversions	0	0	0
Ending Balance	\$ 85,850	\$ 85,850	\$ 85,850

### **Rebuild Iowa Infrastructure Fund**

		Actual FY 2019		Estimated FY 2020		Gov Rec FY 2021
Resources Balance Forward	¢	10 002 650	¢	10 021 715	¢	974 144
State Wagering Tax and Fee Revenues Wagering Tax and Fees	\$	10,882,658	\$	10,921,715	\$	874,144 150,060,000
Revenue Bond Debt Service Fund Transfer		6,684,968		6,000,000		6,000,000
Federal Subsidy Holdback Fund Transfer		3,809,391		3,750,000		3,750,000
Total Wagering Tax Revenues		163,317,038		159,810,000		159,810,000
Interest		15,728,014		16,000,000		17,000,000
MSA Tobacco Payments		10,900,749		10,790,405		10,790,405
MSA Tobacco Litigation Settlements		2,209,594		2,209,595		2,209,595
Total Resources	\$	203,038,053	\$	199,731,715	\$	190,684,144
Appropriations						
Administrative Services						
Major Maintenance	\$	24,500,000	\$	20,000,000	\$	20,000,000
Routine Maintenance		2,000,000		2,000,000		2,000,000
Security Cameras on Capital Complex		0		0		250,000
Agriculture and Land Stewardship				5 000 000		0 000 000
Water Quality Initiative Ag Drainage Wells		5,200,000 1,875,000		5,200,000 0		2,600,000 0
Renewable Fuels		3,000,000		3,000,000		5,000,000
Chief Information Officer		-,,		-,		-,,
Broadband Improvements		1,300,000		0		0
Corrections						
Clarinda Treatment Complex Kitchen Expansion		0		0		4,000,000
Capitals Request		0		150,000		0
Cultural Affairs		1 000 000		1 000 000		1 000 000
Great Places Infrastructure Grants Strengthening Communities Grants - Rural YMCAs		1,000,000 250,000		1,000,000 250,000		1,000,000 250,000
Economic Development				_00,000		200,000
Community Attraction and Tourism Grants		5,000,000		5,000,000		5,000,000
Regional Sports Authorities		500,000		500,000		500,000
World Food Prize Borlaug/Ruan Scholar Program		300,000		300,000		0
Vacant State Building Demolition Fund		0		1,000,000		1,000,000
Vacant State Building Renovation Fund		0		1,000,000		1,000,000
lowa Independence Innovation Center Lewis and Clark Regional Water System		0 4,750,000		200,000 0		800,000 1,750,000
Junior Olympics		4,750,000 250,000		0		1,750,000
Gas Pipeline		250,000		0		0
Human Services						
ADA Capitals		0		0		596,500
ChildServe Project		500,000		0		1,000,000
Nursing Home Facility Improvements		500,000		500,000		0
Iowa Finance Authority						
State Housing Trust Fund		3,000,000		3,050,000		3,000,000
Iowa Law Enforcement Academy				40.000.000		-
New Facility Planning		1,449,938 0		10,826,911 0		830 000
ILEA Furnishings and Parking Lot		U		U		830,000

### **Rebuild Iowa Infrastructure Fund**

	Actual FY 2019	Estimated FY 2020	Gov Rec FY 2021
Judicial Branch			
Polk County Justice Center Furniture and Equipment	1,464,705	0	(
Other County Justice Center Furniture and Equip.	0	193,620	211,455
Judicial Building Improvements	0	0	400,000
Legislative Branch			
Capitol Building Maintenance	500,000	500,000	500,00
Management			
Environment First Fund	42,000,000	42,000,000	22,320,00
Technology Reinvestment Fund	14,400,000	18,069,975	35,000,00
Natural Resources			
State Park Infrastructure	2,000,000	2,000,000	1,000,00
Lake Restoration and Water Quality	9,600,000	9,600,000	4,800,00
Water Trails and Low Head Dam Grants	500,000	500,000	
Derelict Buildings Program			400,00
Public Defense			
Facility/Armory Maintenance	1,000,000	1,000,000	1,000,000
Statewide Modernization - Readiness Centers	1,000,000	1,000,000	1,000,00
Camp Dodge Infrastructure Upgrades	250,000	250,000	250,00
Public Safety			
Statewide Interoperability Network Contract	1,351,666	3,719,355	3,960,94
Tasers	740,000	0	
Iowa State Patrol Aircrafts	0	0	3,426,34
Ballistic Vests	0	0	467,50
Bomb Suits	0	0	384,00
Lab Liquid Chromatograph	0	325,000	
Explosive Trace Detectors	0	29,000	
Regents			
Tuition Replacement	31,471,292	28,098,870	28,268,46
ISU Student Innovation Center	6,000,000	7,000,000	10,000,00
ISU Biosciences Building	4,000,000	0	
UI Pharmacy Building Renovation	5,500,000	0	
ISU Veterinary Lab	1,000,000	12,500,000	12,500,00
ISD Long Hall Renovation	0	3,000,000	1,325,00
UNI Industrial Technology Center Renovation	0	0	1,000,00
State Fair	0 500 000		
Northwest Events Area Construction and Remodel	8,500,000	0	
State Fair Historical Building Task Force	0	500,000	4 500 00
Renovation of the 4H Building	0	500,000	4,500,00
Transportation			
Railroad Revolving Loan and Grant	1,000,000	1,000,000	1,000,00
Recreational Trails	1,000,000	1,500,000	
Public Transit Vertical Infrastructure Grants	1,500,000	1,500,000	1,500,00
Commercial Air Service Vertical Infra. Grants	1,500,000	1,900,000	1,500,00
General Aviation Vertical Infrastructure Grants	700,000	1,000,000	1,000,00
Treasurer			
County Fair Infrastructure	1,060,000	1,060,000	1,060,00
Veterans Affairs			
Resurfacing Road at Vet Cemetery	0	0	50,00
Veterans Home	0	6 124 940	
Mechanical and Electrical Distribution	0	6,134,840	
Net Appropriations	\$ 193,662,601	\$ 198,857,571	\$ 189,400,20
Reversions	-1,546,263	0	(

### **Technology Reinvestment Fund**

	 Actual FY 2019	 Estimated FY 2020	 Gov Rec FY 2021
Resources Beginning Balance RIIF Appropriation	\$ 19,635 14,400,000	\$ 5,855 18,069,975	\$ 5,855 35,000,000
Total Available Resources	\$ 14,419,635	\$ 18,075,830	\$ 35,005,855
Appropriations			
Office of the Chief Information Officer			
Information Technology Consolidation Projects	\$ 1,000,000	\$ 1,000,000	\$ 0
Data Center Replacement	0	0	400,000
Workday	0	0	20,889,000
Department of Corrections	0		
Technology Projects	0 0	629,000 0	0 500,000
Building Automation Systems	0	0	500,000
Department of Education			
ICN Part III Maintenance and Leases	2,727,000	2,727,000	0
Statewide Education Data Warehouse	600,000	600,000	0
Iowa PBS Equipment Replacement	500,000	500,000	1,000,000
Department of Homeland Security and Emergency Mgmt			
Mass Notification and Emer. Messaging System	400,000	400,000	400,000
Department of Human Rights			
Criminal Justice Info System Integration (CJIS)	1,200,000	1,200,000	1,400,000
Justice Data Warehouse	157,980	157,980	157,980
Iowa Ethics and Campaign Disclosure Board			
Candidate Reporting System	0	0	500,000
Iowa Law Enforcement Academy			
Technology Projects	0	15,000	400,000
Department of Human Services			
Medicaid Technology	636,000	1,228,535	1,979,319
Family and Children Services System Replacement	0	5,525,660	0
Department of Inspections and Appeals			
Rebuilding Health Facilities Database	0	0	850,000
State Public Defender Online Attorney Billings	88,800	0	0
Electronic Storage Space	0	50,000	0
Judicial Branch			
Technology Projects	3,000,000	0	0
Phased VOIP Phone Upgrade	0	0	163,000
Department of Management			
Transparency Project	45,000	45,000	45,000
Local Government Budget and Property Tax Upgrade	600,000	120,000	624,000
Electronic Grant Management System	70,000	50,000	70,000
Department of Natural Resources			
Air Quality Application System	954,000	0	0
Board of Parole			
Technology Project	50,000	0	0
		·	·
Department of Public Health	0	0	20E 000
Medical Examiner Equipment Medical Cannabidiol Registry	350,000	0	395,000 0
Consolidate AMANDA Instances	350,000 0	796,800	0
	0	730,000	0

### **Technology Reinvestment Fund**

	Actual FY 2019	Estimated FY 2020	Gov Rec FY 2021
Department of Public Safety			
Crime Scene Processing Equipment	125,000	0	0
Radio Upgrades	860,000	0	0
Lab Management System	0	300,000	0
Virtual Storage Archival System	0	290,000	0
Lab Digital Evidence Management System	0	80,000	0
Post 16 Upgrades	0	250,000	0
Criminal History Record System	0	0	800,000
Department of Revenue			
Tax System Modernization	0	0	3,000,000
Secretary of State			
Technology Projects (GOV)	1,050,000	2,100,000	1,400,000
Veterans Affairs			
Technology Equipment	0	5,000	21,000
Total Appropriations	\$ 14,413,780	\$ 18,069,975	\$ 34,994,299
Reversions	0	0	0
Ending Balance	\$ 5,855	\$ 5,855	\$ 11,556

### lowa Skilled Worker and Job Creation Fund

		Actual FY 2019		Estimated FY 2020		Gov Rec FY 2021
Revenue	•		<u> </u>			
Beginning Account Balance Wagering Tax Receipts	\$	0 63,750,000	\$	0 63,750,000	\$	0 63,750,000
Total Revenues	\$		¢		¢	
l otal Revenues	Þ	63,750,000	\$	63,750,000	\$	63,750,000
Appropriations						
College Student Aid Commission						
Skilled Workforce Shortage Tuition Grant	\$	5,000,000	\$	5,000,000	\$	5,000,000
Future Ready Iowa Grant Program		0		1,000,000		0
Total College Student Aid Commission	\$	5,000,000	\$	6,000,000	\$	5,000,000
Economic Development Authority						
High Quality Jobs	\$	13,650,000	\$	11,700,000	\$	12,100,000
STEM Internships		1,000,000		1,000,000		1,000,000
Future Ready Iowa Mentor Program		0		400,000		400,000
Empower Rural Iowa Housing Needs Assessment		0		100,000		100,000
Empower Rural Iowa Rural Innovation Grants		0		300,000		0
Empower Rural Iowa Rural Community Vision Grants		0		0		100,000
Empower Rural Iowa Rural Leadership Support	<u>_</u>	0	<u>_</u>	0	<u>_</u>	50,000
Total Economic Development Authority	\$	14,650,000	\$	13,500,000	\$	13,750,000
Department of Education						
Workforce Training and Econ Dev Funds	\$	15,100,000	\$	15,100,000	\$	15,100,000
Adult Literacy for the Workforce		5,500,000		5,500,000		5,500,000
ACE Infrastructure		6,000,000		6,000,000		6,000,000
PACE and Regional Sectors		5,000,000		5,000,000		5,000,000
Gap Tuition Assistance Fund		2,000,000		2,000,000		2,000,000
Work-Based Learning Intermediary Network		1,500,000		1,500,000		1,500,000
Workforce Prep Outcome Reporting	<u>_</u>	200,000 35,300,000	\$	200,000 35,300,000	¢	200,000
Total Department of Education	\$	35,300,000	Ф	35,300,000	\$	35,300,000
Iowa Workforce Development						
AMOS - Mid-Iowa Organization Strategy	\$	100,000	\$	100,000	\$	100,000
Future Ready Iowa Coordinator		0		150,000		150,000
Workforce Diploma Pilot Program		0		0		500,000
2nd Chance Grant Program	-	0	-	0	_	250,000
Total Iowa Workforce Development	\$	100,000	\$	250,000	\$	1,000,000
Board of Regents						
Regents Innovation Fund		3,000,000		3,000,000		3,000,000
ISU - Economic Development		2,424,302		2,424,302		2,424,302
UI - Economic Development		209,279		209,279		209,279
UI - Entrepreneurship and Econ Growth		2,000,000		2,000,000		2,000,000
UNI - Economic Development	<u>_</u>	1,066,419	<u>_</u>	1,066,419	<u>_</u>	1,066,419
Total Board of Regents	\$	8,700,000	\$	8,700,000	\$	8,700,000
Total Appropriations	\$	63,750,000	\$	63,750,000	\$	63,750,000
Reversions	\$	0	\$	0	\$	0
Ending Balance	\$	0	\$	0	\$	0