

F I N A L R E P O R T

TEENAGE PREGNANCY STUDY COMMITTEE

January, 1987

The Teenage Pregnancy Study Committee was established by the Legislative Council and authorized to meet three times. The Committee met October 7, November 19, and December 16, 1986. In its three meetings, the Committee addressed the following five topics: national, state, and local initiatives relating to adolescent pregnancy; the establishment of a state task force to study the issues surrounding teenage pregnancy; the establishment of two-year pilot project grants to address the problems prevalent in teenage pregnancy; the implementation of human growth and development instruction in the public schools; and third-party benefit coverages for pregnant adolescents. Legislative members of the Committee were:

Senator Beverly Hannon, Co-Chairperson
Representative Mark Haverland, Co-Chairperson
Senator Julia Gentleman
Senator Alvin Miller
Senator Ray Taylor
Senator James D. Wells
Representative Linda Beatty
Representative Betty Jean Clark
Representative Joan Hester
Representative Paul Johnson

OCTOBER 7, 1986 MEETING

The Committee used its first meeting to gather information and hear testimony concerning the issues surrounding teenage pregnancy and parenting. Detailed national and state specific data relating to teenage pregnancy were received. The Committee received testimony from the Honorable Marlin Schneider, Wisconsin State Representative, concerning the comprehensive Wisconsin legislation dealing with teenage pregnancy and parenting, which was enacted in 1985. Representative Schneider explained the sensitive procedures used in enacting the legislation and described in detail the substantive provisions of the legislation.

The Committee also received information from the following representatives of state agencies currently involved in the

execution of programs which relate to pregnant and parenting adolescents: Ann Thompson, Administrator of the Division of Children, Youth and Families, Department of Human Rights; Sharon Dozier, Department of Human Services; Carolyn Adams, Iowa Department of Public Health; Joyce Borgmeyer, Iowa Department of Public Health; Mary Wiberg, Department of Education; and Charlotte Nelson, Administrator of the Division on the Status of Women, Department of Human Rights. In addition, Jodi Tomlonovic, Executive Director of the Family Planning Council of Iowa, an agency which contracts with the federal government for the administration of voluntary family planning services in 55 Iowa counties, testified before the Committee.

Senator Charles Bruner also presented testimony concerning the role of unwed fathers in teenage pregnancy and parenting and the related issue of child support and alimony obligations and enforcement.

NOVEMBER 19, 1986 MEETING

At its second meeting, the Committee addressed the issues of assessing current programs and services relating to teenage pregnancy and parenting, identifying gaps in services, and proposing necessary or appropriate initiatives for state sponsorship in order to ameliorate the undesirable effects of teenage pregnancy and parenting. The Committee received testimony from the following presenters: Donald Greydanus, M.D., Blank Children's Hospital, Des Moines; Craig Rypma, Ph.D., Blank Children's Hospital, Des Moines; Patti Brown, Clinical Social Worker, Broadlawns Medical Center, Des Moines; Margaret Connet, Young Women's Resource Center, Des Moines; Pat McCoy, TAPP, Davenport School District, Davenport; Ruth Hughes and Jerelyn Schultz, Department of Economics, Iowa State University, Ames; and Jill June, Planned Parenthood of Iowa, Des Moines. Specific topics included in the testimony were the establishment of school-based health clinics; the education of parents to allow them to deal with their children's sexuality; the needs of and services available to pregnant adolescents in the capital city; specialized programs designed to meet the needs of adolescent mothers; school programs for adolescent mothers; human growth and development curricula available to the public schools; and services available from nonprofit family planning agencies.

DECEMBER 16, 1986 MEETING

At its third meeting, the Committee heard testimony from Mr. Steve Newton, President of the Des Moines Christian Action Council and from Mr. Thom Iles, Blue Cross/Blue Shield of Iowa. The

testimony related to the pro-life community's objections to the legislation proposed by the Committee, especially the provision relating to the awarding of grants for the establishment of school-based health clinics, and to the insurance industry's response to the provision requiring group benefit plans to provide maternity coverage for pregnant adolescents.

The Committee deliberated the proposed legislation (LSB 1126IS.4) at length. The legislation dealt with the following four topics: the establishment of a state task force to study the issues surrounding teenage pregnancy and parenting; the provision of two-year pilot project grants for adolescent pregnancy prevention and for the delivery of services to pregnant and parenting adolescents; the establishment of local advisory committees to recommend to public school boards the inclusion or exclusion of components of human growth and development curricula in grades Kindergarten through 12; and the mandating of group benefit plans to provide maternity coverage for pregnant adolescents. The Committee adopted the following major amendments to the proposed legislation: amendments to delete the grant category for school-based health clinics and to add grant categories for adolescent pregnancy prevention and teacher training related to human growth and development curricula; an amendment to delete the mandatory maternity coverage provisions relating to group benefit plans; and an amendment to urge the use of federal block grant funds for the provision of reproductive health care services to adolescents. The Committee approved the proposed legislation, as amended, on a vote of 9-1, reporting the legislation to the Legislative Council with a recommendation for passage. A copy of the recommended legislation is attached.

rj/rln/18d

SENATE/HOUSE FILE _____
BY TEENAGE PREGNANCY STUDY
COMMITTEE

Passed Senate, Date _____ Passed House, Date _____
Vote: Ayes _____ Nays _____ Vote: Ayes _____ Nays _____
Approved _____

A BILL FOR

1 An Act providing for public grants and public education relating
2 to adolescent pregnancy prevention and services by
3 establishing a task force on adolescent pregnancy prevention
4 and services, providing for pilot project grants relating to
5 adolescent pregnancy prevention and services, and establishing
6 a local advisory committee to public school boards regarding
7 the inclusion or exclusion of human growth and development
8 instruction in the school curriculum.

9 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA:

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1 Section 1. This Act may be cited as the "Adolescent
2 Pregnancy Prevention, Pregnancy Care, and Parenting Services
3 Act."

4 Sec. 2. NEW SECTION. 234A.1 ADOLESCENT PREGNANCY TASK
5 FORCE.

6 1. A task force on adolescent pregnancy prevention and
7 services is established. The task force is composed of the
8 following voting members:

9 a. The lieutenant governor or the lieutenant governor's
10 designee.

11 b. One member of the senate appointed by the majority
12 leader of the senate and one member of the senate appointed by
13 the minority leader of the senate.

14 c. One member of the house of representatives appointed by
15 the speaker of the house and one member of the house of
16 representatives appointed by the minority leader of the house.

17 d. Four state government employees, appointed by the
18 legislative council, one from each of the following
19 departments: the department of education, the department of
20 human rights, the department of human services, and the Iowa
21 department of public health.

22 e. Six to twelve public members, with one or two from each
23 of the following six categories, appointed by the legislative
24 council, with expertise in the area of adolescent pregnancy
25 prevention or the provision of services to pregnant
26 adolescents or adolescent parents:

27 (1) Health care professionals.

28 (2) Psychologists or social workers.

29 (3) Family planning service workers.

30 (4) Educators, including both public school teachers and
31 administrators.

32 (5) Service providers for adolescents.

33 (6) Job training and counseling workers.

34 2. The legislative council shall designate a chairperson
35 or co-chairpersons. The task force shall meet at the call of

1 the chairperson or co-chairpersons or ten task force members.
2 The public members appointed by the legislative council shall
3 be paid their actual and necessary expenses pursuant to
4 section 2.12. The lieutenant governor shall be reimbursed and
5 compensated as provided in section 2.10, and the legislative
6 members shall be reimbursed and compensated as provided in
7 section 2.44.

8 3. The task force shall:

9 a. Assess the need for adolescent pregnancy prevention and
10 services programs in Iowa.

11 b. Inventory existing programs and services relating to
12 adolescent pregnancy prevention and services.

13 c. Investigate alternative funding sources relating to
14 adolescent pregnancy prevention and services.

15 d. Investigate existing and needed maternity care health
16 benefit coverages for pregnant adolescents.

17 e. Make legislative recommendations to the legislative
18 council and issue a final report to the general assembly by
19 January 1, 1988 regarding adolescent pregnancy prevention and
20 services.

21 4. As used in this section, "adolescent" means a person
22 under eighteen years of age or a person in attendance at an
23 accredited school pursuing a course of study leading to a high
24 school diploma, or its equivalent.

25 Sec. 3. PREGNANCY PREVENTION AND SERVICES GRANTS.

26 The commissioner of human services, the director of the
27 department of education, the director of the department of
28 human rights, and the director of public health, or their
29 designees, shall jointly designate, award, and administer
30 grants for two-year pilot projects targeted toward those areas
31 of the state with the highest incidence of adolescent
32 pregnancy, from one or more of the following programmatic
33 areas:

34 1. Pregnancy prevention programs for adolescents.

35 2. Communications media campaigns to discourage adolescent

1 sexual activity and to encourage the assumption of
2 responsibility by adolescents, including male adolescents, for
3 their sexual activity and for parenting.

4 3. Residential facilities for pregnant adolescents and
5 adolescent parents in need of shelter.

6 4. Early pregnancy detection for adolescents and prenatal
7 services and adoption counseling for pregnant adolescents.

8 5. Child care and case management services provided to
9 adolescent parents, including adolescent fathers, for a prede-
10 termined fee under purchase-of-service contracts, which
11 include child care services, instruction in child development
12 and parenting skills, support services for completion of
13 school and for job training and placement, and other personal
14 services.

15 6. Teacher training, including transportation costs and
16 workshop, conference, and course work expenses, designed to
17 improve the teaching of components of the human growth and de-
18 velopment curricula in grades kindergarten through twelve. A
19 preference shall be given for the funding of teacher training
20 grant projects which would qualify participating teachers for
21 continuing education unit credits.

22 As used in this section, "adolescent" means a person under
23 eighteen years of age or a person in attendance at an
24 accredited school pursuing a course of study leading to a high
25 school diploma, or its equivalent. Pilot projects providing
26 services to an adolescent under eighteen years of age may con-
27 tinue to provide the services beyond the adolescent's
28 eighteenth birthday.

29 Sec. 4. NEW SECTION. 279.50 HUMAN GROWTH AND DEVELOPMENT
30 INSTRUCTION.

31 1. Each board of directors of a school corporation shall
32 appoint an advisory committee composed of at least one person
33 from each of the following groups: parents, teachers, school
34 administrators, pupils, health care professionals, members of
35 the clergy, and other residents of the school district. The

1 advisory committee shall study making available to pupils in
2 grades kindergarten through twelve, instruction appropriate to
3 the pupils' grade level, age, and level of maturity, in topics
4 related to human growth and development in order to promote
5 accurate and comprehensive knowledge in this area, to foster
6 responsible decision making, based on cause and effect, and to
7 support and enhance the efforts of parents to provide moral
8 guidance to their children. The advisory committee in its
9 study shall address and make recommendations on the inclusion
10 or exclusion of each of the following topics of instruction:

- 11 a. Self-esteem, responsible decision making, and personal
12 responsibility.
- 13 b. Interpersonal relationships.
- 14 c. Discouragement of adolescent sexual activity.
- 15 d. Family life and parenting skills.
- 16 e. Human sexuality, reproduction, contraception and family
17 planning, prenatal development, childbirth, adoption, avail-
18 able prenatal and postnatal support, and male responsibility.
- 19 f. Sex stereotypes and protective behavior.
- 20 g. Sexually transmitted diseases and their causes and
21 prevention.

22 2. The advisory committee shall make its recommendations
23 regarding the implementation of human growth and development
24 instruction for pupils in the school district, including the
25 inclusion or exclusion of the instructional topics in
26 subsection 1, paragraphs "a" through "g", to the school board
27 at least every two years and shall file a written report with
28 the state department of education indicating the date and
29 contents of the advisory committee's recommendations to the
30 school board.

31 3. A school board may provide an instructional program in
32 human growth and development in grades kindergarten through
33 twelve. Each school board which provides an instructional
34 program in human growth and development shall annually provide
35 to a parent or guardian of any pupil enrolled in the school

1 district, upon the parent's or guardian's request, an outline
2 of the human growth and development curriculum used in the
3 pupil's grade level and information regarding the procedure
4 for inspection of the complete curriculum and instructional
5 materials, including inspection prior to their use in the
6 classroom. A pupil shall not be required to take instruction
7 in human growth and development or in the specific topics
8 under subsection 1, paragraphs "a" through "g", if the pupil's
9 parent or guardian files with the pupil's teacher or principal
10 a written request that the pupil be excused from the
11 instruction.

12 4. The state department of education shall make available
13 model human growth and development curricula for grades
14 kindergarten through twelve which shall include the
15 instructional topics in subsection 1, paragraphs "a" through
16 "g". The department of education shall distribute the model
17 curricula to each school board and to each advisory committee
18 appointed pursuant to subsection 1, and shall provide
19 technical assistance to school boards and advisory committees
20 in the use or adaptation of the curricula.

21 Sec. 5. It is the intent of the general assembly:

22 1. That the department of human services utilize a
23 percentage of the federal social services block grant moneys
24 by:

25 a. Providing adolescents with information relating to
26 confidential and voluntary reproductive health care services
27 available at reduced cost to the adolescents.

28 b. Requiring certain reproductive health care providers to
29 develop a purchase of service unit specific to the provision
30 of reproductive health care services to adolescents.

31 c. Developing service units providing referral and
32 transportation between youth service agencies and reproductive
33 health care providers.

34 An adolescent's eligibility shall not reflect the financial
35 resources of the adolescent's family.

1 2. That the Iowa department of public health utilize a
 2 percentage of the federal maternal and child health block
 3 grant moneys for the provision of reproductive health care,
 4 including family planning services.

5 EXPLANATION

6 This bill establishes a state task force to study the need
 7 for and availability of adolescent pregnancy prevention and
 8 services programs in the state, and to make recommendations to
 9 the legislative council and the general assembly regarding
 10 adolescent pregnancy prevention and services. The bill
 11 establishes adolescent pregnancy prevention and services
 12 grants, to be awarded for two-year pilot projects in those
 13 areas of the state with the highest incidence of adolescent
 14 pregnancy, specifically for adolescent pregnancy prevention
 15 programs, for communications media campaigns encouraging
 16 adolescent responsibility, for residential facilities for
 17 pregnant adolescents and adolescent parents in need of
 18 shelter, for early pregnancy detection, prenatal services, and
 19 adoption counseling, for child care and case management
 20 services for adolescent parents, and for teacher training.

21 The bill requires public school boards to establish local
 22 advisory committees to study and make recommendations on the
 23 inclusion or exclusion of human growth and development in-
 24 struction in all grades. The school board may or may not pro-
 25 vide such instruction. The state department of education is
 26 required to develop model human growth and development cur-
 27 ricula for grades kindergarten through twelve for distribution
 28 to the local school boards and advisory committees.

29 The bill encourages the use of federal block grant funds
 30 for certain services relating to reproductive health care.

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