

F I N A L R E P O R T

SUBSTANCE ABUSE STUDY COMMITTEE

January, 1984

The Substance Abuse Study Committee of the Senate and House Standing Committees on State Government and Human Resources and the Human Resources Appropriations Subcommittees was established by the Legislative Council to study the structure, funding, administration and role of the Department of Substance Abuse, the details of House File 625, approved by the House of Representatives in 1983, and other concerns in the area of substance abuse.

Members of the Subcommittee were:

Senator William Dieleman, Co-chairperson
Representative Tom Swartz, Co-chairperson
Senator Al Miller
Senator Charles Miller
Senator Don Gettings
Senator David Readinger
Senator Jack Rife
Senator Richard Vande Hoef
Representative Florence Buhr
Representative Paul Copenhaver
Representative Ken DeGroot
Representative Doris Peick
Representative Harold Van Maanen
Representative Richard W. Welden

The Study Committee met August 30, October 18, and December 13. At the first meeting, the staff of the Legislative Service Bureau provided a review of House File 625. The staff of the Legislative Fiscal Bureau provided a summary of program evaluations at the Department of Substance Abuse completed in 1981 and 1982. Information from representatives of local independent substance abuse programs not receiving financial assistance from the state and representatives of programs having a contract with the Iowa Department of Substance Abuse was received to differentiate the funding alternatives and approval of programs. Representatives from the Iowa Department of Substance Abuse, the Iowa State Association of Counties, and the University of Iowa Alcoholism Studies Program also testified. Discussion was held relating to methods of treatment and prevention offered by different programs.

The second meeting included testimony from representatives of the Department of Public Instruction explaining the efforts in substance abuse prevention and recommendations for future action, the sheriffs and deputies of the state to report needs and problems relating to substance abuse, the Iowa Substance Abuse Program Director's Association regarding community-based substance abuse

prevention and treatment programs with suggestions for legislative action, the National Council on Alcoholism and other Drug Dependencies regarding problems generated by alcohol abuse, a professor of Alcoholic Studies at U.C.L.A. to provide information on current research on prevention, the Iowa Department of Substance Abuse for remarks relating to the financing of the Department. The Study Committee discussed pending legislation, prescreening, and local planning of programs.

The third meeting consisted of a discussion regarding House File 625 and House File 564 relating to funding and planning of substance abuse programs. Several members of the Study Committee offered amendments with the combination of amendments as approved attached to this report.

Copies of the information and proposals presented at the meetings are available from the Legislative Service Bureau upon request.

HOUSE FILE 625

1 Amend House File 625 as amended, passed, and
2 reprinted by the House, as follows:

3 1. Page 1, by striking lines 6 through 8 and
4 inserting in lieu thereof the words "of the department
5 and an amount necessary to".

6 2. Page 1, line 12, by striking the word "Seventy-
7 five" and inserting in lieu thereof the word "Eighty".

8 3. Page 1, line 20, by striking the word "Twenty-
9 five" and inserting in lieu thereof the word "Twenty".

10 4. By striking page 1, line 35 through page 2,
11 line 4.

12 5. Page 2, by inserting after line 7 the following:

13 "Sec. ____ Chapter 123, Code 1983, is amended
14 by adding the following new section:

15 NEW SECTION. 123.21A SUBSTANCE ABUSE FUNDING.

16 In addition to the regular sales margin which is
17 included in the sale price of liquor as established
18 by the council pursuant to section 123.21, subsection
19 6, and including the provisions in section 125.53,
20 subsections 3 and 7, the council shall adjust the
21 sale price of liquor July 1 of each year in an amount
22 sufficient to raise moneys to cover the difference
23 between the amount appropriated to the department
24 of substance abuse for section 125.59 for the same
25 fiscal year and the amount appropriated to the
26 department of substance abuse for the 1983-84 fiscal
27 year. The council shall first deduct the estimated
28 federal grants to be received by the department in
29 the same fiscal year before adjusting prices to fund
30 the increase in the net state appropriation. The
31 adjustment of the price shall include the cost of
32 the twenty-five percent of the cost of treatment at
33 a mental health institute previously incurred by the
34 counties before July 1, 1985 pursuant to sections
35 125.43 and 125.44 after consultation by the council
36 with the department of human services for current
37 cost figures.

38 Sec. ____ Chapter 125, Code 1983, is amended by
39 adding the following new section:

40 NEW SECTION. 125.61 FUNDING. The provisions
41 in section 125.59 shall not take effect until the
42 appropriations to the department provide sufficient
43 funding for the cost of the local programs in the
44 state plan as developed in section 125.12, subsection
45 1, at the level provided for the 1983-84 fiscal year."

46 6. Page 2, by inserting after line 31 the
47 following: "The funding available for implementing
48 the state plan developed by the department shall be
49 distributed by a formula based on population, need,
50 and other criteria as determined by the department

1 in each county or multicounty area."

2 7. Page 3, by striking lines 2 through 6 and
3 inserting in lieu thereof the words "This decision
4 and review is not applicable to county plans and
5 programs which are not funded pursuant to section
6 125.59, subsection 2."

7 8. Page 3, by inserting after line 26 the
8 following:

9 "Sec. ____ Chapter 125, Code 1983, is amended
10 by adding the following new section:

11 NEW SECTION. 125.43A PRELIMINARY ASSESSMENT.
12 Except in cases of medical emergency, a person shall
13 be admitted to a state mental health institute only
14 after a preliminary intake and assessment by an Iowa
15 department of substance abuse licensed treatment
16 facility has confirmed that the admission is
17 appropriate to the person's substance abuse service
18 needs."

19 9. Page 5, line 12, by striking the words "and
20 the department of social" and inserting in lieu thereof
21 the word "of human".

22 10. Page 7, by striking lines 1 through 9.

23 11. Page 7, line 11, by striking the figure "1984"
24 and inserting in lieu thereof the figure "1985".

25 12. By renumbering as necessary.

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29 INTERIM SUBCOMMITTEE ON SUBSTANCE
30 ABUSE PROPOSED AMENDMENT
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