JOINT SUBCOMMITTEE ON CONSERVATION COMMISSION FUNDING

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OF THE

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SENATE AND HOUSE STANDING COMMITTEES ON NATURAL RESOURCES

Submitted to the General Assembly

January, 1980

<u>FINAL</u> <u>REPORT</u>

JOINT SUBCOMMITTEE OF CONSERVATION COMMISSION FUNDING OF THE SENATE AND HOUSE STANDING COMMITTEES ON NATURAL RESOURCES

January, 1980

The Subcommittee was authorized by the Legislative Council to hold three meetings to study the funding of the Iowa State Conservation Commission. The members of the Subcommittee include the following:

Senator Elizabeth Miller, Co-chairperson Representative Semor Tofte, Co-chairperson Senator James Gallagher Senator Arthur Gratias Senator Berl Priebe Senator Dale Tieden Representative Hurley Hall Representative Lee Holt Representative Phillip Tyrrell Representative Joe Welsh

The Subcommittee held its first meeting on September 10, 1979 and received testimony from the Iowa State Conservation Commission on its present sources of funding and the adequacy of projected revenues. This testimony indicated that the revenues from the sale of licenses is not increasing commeasurately with the rate of inflation. The Commission projected that by fiscal year 1982 the Commission will require an additional \$800,000 to maintain the existing program level of the fish and game division. The Commission also noted that economic pressures on landowners are causing a more intensive use of agricultural land which results in a loss of woodlands and other habitat. The Subcommittee decided to ask the Commission several questions regarding indexing license fees, state park user fees, reducing the age requiring a license, increasing the farmer-tenant deer license fee, extending the trout stamp to nonlicensed anglers, and the mix of license fees and general revenue support in the surrounding states.

On October 22, 1979 the Subcommittee held its second meeting and discussed the Commission's responses to its inquiries. The Subcommittee requested bill drafts on reducing the age at which a license is required, changes in the state park road fund, and the farmer-tenant deer license. The Subcommittee agreed that the fish and game division should receive revenue from the general fund. Joint Subcommittee of Conservation Commission Funding Final Report - January, 1980 Page 2

The Subcommittee met for its final meeting on November 15, 1979. The Subcommittee supported assisting the fish and game division with general fund revenues. Senator Tieden and Representative Tofte agreed to discuss this matter with the Governor. The Subcommittee recommended the following proposed bills which are attached to this report.

1. A bill to reduce the age at which a fishing, hunting or trapping license is required from 16 to 14 years and require completion of a hunter safety course for those sixteen and younger before purchase of their first hunting license.

2. A bill to eliminate the habitat stamp and increase the hunting fee by the same amount and dedicate those proceeds to habitat purposes and to eliminate the nonresident pheasant stamp and increase the total cost of the nonresident hunting license to fifty dollars.

3. A bill to include other properties e.g., hatcheries, of the Commission in the state park road system.

4. A bill to change the farmer-tenant deer hunting license by allowing the licensee to hunt off his or her property in that zone, allowing an additional license for each 640 acres, requiring a minimum of 40 acres and charging ten dollars for the license and to increase the ordinary deer hunting license to twenty dollars.

BY (PROPOSED NATURAL RESOURCES SUBCOMMITTEE BILL RECOMMENDED BY THE JOINT SUBCOMMITTEE ON CONSERVATION COMMISSION FUNDING)

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Section 1. Section three hundred six point one (306.1), subsection one (1), paragraph k, Code 1979, is amended to read as follows:

4 k. The state park <u>conservation</u>, state institution and 5 other state land road system.

6 Sec. 2. Section three hundred six point one (306.1), 7 subsection two (2), paragraph k, Code 1979, is amended to 8 read as follows:

9 k. The state park conservation, state institution, and 10 other state land road system shall consist of those roads 11 and streets wholly within the boundaries of state lands 12 operated as-parks by the state conservation commission, 13 institutions, or other state governmental agencies.

Sec. 3. Section three hundred six point three (306.3), subsection eight (8), Code 1979, is amended to read as follows: 8. "State park <u>conservation</u> roads" means those roads and rstreets classified as state park <u>conservation</u> roads under section 306.1.

Sec. 4. Section three hundred six point four (306.4), subsection four (4), unlettered paragraph one (1), Code 1979, an amended to read as follows:

Jurisdiction and control over the roads and streets in any state park <u>conservation area</u>, state institution or other state land shall be vested in the board, commission, or agency in control of such park <u>conservation area</u>, institution, or other state land; except that:

27 Sec. 5. Section three hundred seven A point two (307A.2), 28 subsection eleven (11), Code 1979, as that section is amended 29 by Acts of the Sixty-eighth General Assembly, 1979 Session, 30 chapter two (2), section forty-seven (47), is amended to read 31 as follows:

32 11. Construct, reconstruct, improve and maintain state 33 institutional roads and state park <u>conservation</u> roads as 34 defined in section 306.3 and bridges on such roads, roads 35 located on state fair grounds as defined in chapter 173 and

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1 the roads and bridges located on area school property as 2 defined in chapter 280A upon the request of the state board, 3 department or commission which has jurisdiction over such 4 roads. This shall be done in such manner as may be agreed 5 upon by the commission and the state board, department or 6 commission which has jurisdiction. The commission may contract 7 with any county or municipality for the construction, 8 reconstruction, improvement or maintenance of such roads and 9 bridges. Any state park conservation road which is an 10 extension of either a primary or secondary highway which both 11 enters and exits from a state park conservation area at 12 separate points shall be constructed, reconstructed, improved 13 and maintained as provided in section 306.4. Funds allocated 14 from the road use tax fund for the purposes of this subsection 15 shall be apportioned in the ratio that the needs of the state 16 institution roads and bridges, park conservation roads and 17 bridges or area school roads and bridges bear to the total 18 needs of these facilities based upon the most recent 19 guadrennial park and institution need study. The commission 20 shall conduct a study of the road and bridge facilities in 21 state parks conservation areas, state institutions, state 22 fair grounds and on area school property. The study shall 23 evaluate the construction and maintenance needs and projected 24 needs based upon estimated growth for each type of facility 25 to provide a guadrenially updated standard upon which to 26 allocate funds appropriated for the purposes of this 27 subsection.

Sec. 6. Section three hundred thirteen point four (313.4), subsection two (2), Code 1979, is amended to read as follows: 30 2. Such fund is also appropriated and shall be used for 31 the construction, reconstruction, improvement and maintenance 32 of state institutional roads and state park <u>conservation</u> roads 33 and bridges on such roads and roads and bridges on area school 34 property as provided in subsection 11 of section 307A.2, for 35 restoration of secondary roads used as primary road detours

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1 and for compensation of counties for such use, for restoration 2 of municipal streets so used and for compensation of cities 3 for such use, and for the payments required in section 307A.5. Sec. 7. This Act is effective January first following 5 its enactment. EXPLANATION This bill allows the roads on state conservation commission 8 properties which are not parks, e.g. fish hatcheries, game 9 refuges, etc., to have the same status as park roads in the 10 state park road system. That system is renamed the state 11 conservation road system.

By (PROPOSED NATURAL RESOURCES SUBCOMMITTEE BILL RECOMMENDED BY THE JOINT SUBCOMMITTEE ON CONSERVATION COMMISSION FUNDING)

Passed Senate, Date	Passed House, Date_	
Vote: AyesNays	Vote: Ayes	Nays
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Section 1. Section one hundred ten point one (110.1), 1 2 subsection two (2), paragraph d, Code 1979, is amended to 3 read as follows: 4 d. Deer hunting license for residents . . . \$ 15-00 20.00 5 Sec. 2. Section one hundred ten point twenty-four (110.24), 6 unnumbered paragraph two (2) including subsections one (1) 7 through four (4) and unnumbered paragraphs three (3) and four 8 (4), Code 1979, are amended to read as follows: Upon written application to the state conservation 9 10 commission, one any of the following persons shall be issued 11 a deer hunting license: 12 1. The owner of a farm unit;-er. 13 2. One A member of the family of the farm owner;-ef. 3. The tenant residing on the farm unit;-or. 14 15 One A member of the family of the tenant, who resides 4. 16 on the farm unit. 17 The deer hunting permit license shall be valid only for 18 hunting on in the zone established by the commission for deer 19 hunting which includes the farm unit upon which the licensee 20 to whom it is issued resides. The farm unit must include 21 at least forty acres and an additional license may be issued 22 for each multiple of six hundred forty acres in the farm unit. 23 The application required herein shall be on forms furnished 24 by the conservation commission and shall be without for a 25 fee of ten dollars for each license. 26 Sec. 3. This Act is effective January first following 27 its enactment. 28 EXPLANATION 29 This bill increases the fee for the resident deer hunting 30 license from fifteen to twenty dollars and establishes a fee 31 for the farmer-tenant deer hunting license of ten dollars. 32 The farmer-tenant license is changed to allow the licensee 33 to hunt in the zone in which the farm unit is located. The 34 bill requires a minimum of forty acres in the farm unit and 35 provides an additional license for each multiple of six hundred 36 forty acres in the farm unit.

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By (PROPOSED NATURAL RESOURCES SUBCOMMITTEE BILL RECOMMENDED BY THE JOINT SUBCOMMITTEE ON CONSERVATION COMMISSION FUNDING)

Pa ss ed	Senate,	Date	Passed House, Date	
Vote:	Ayes	Nays	Vote: Ayes	Nays
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A BILL FOR

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11 amended to read as follows:

Section 1. Section one hundred ten point one (110.1),
 subsection four (4), paragraphs a and b, Code 1979, are amended
 to read as follows:

12 110.3 WILDLIFE HABITAT STAMP. A resident or nonresident 13 person required to have a hunting or trapping license shall 14 not hunt or trap unless he or she has on his or her person 15 a valid wildlife habitat stamp signed in ink with his or her 16 signature across the face of the stamp. This section shall 17 not apply to residents who are permanently disabled or who 18 are younger than sixteen fourteen or older than sixty-five 19 years of age. Special wildlife habitat stamps shall be 20 administered in the same manner as hunting and trapping 21 licenses except all revenue derived from the sale of the 22 wildlife habitat stamps shall be used within the state of 23 Iowa for habitat development and shall be deposited in the 24 state fish and game protection fund. The revenue may be used 25 for the matching of federal funds. The revenues and any 26 matched federal funds shall be used for acquisition of land, 27 leasing of land or obtaining of easements from willing sellers 28 for use as wildlife habitats. Notwithstanding the exemption 29 provided by section 427.1, any land acquired with the revenues 30 and matched federal funds shall be subject to the full 31 consolidated levy of property taxes which shall be paid from 32 those revenues. In addition such revenue may be used for 33 the development and enhancement of wildlife lands and habitat 34 areas. Not less than fifty percent of all revenue from the 35 sale of wildlife habitat stamps shall be used by the commission

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1 to enter into agreements with county conservation boards or 2 other public agencies in order to carry out the purposes of 3 this section. The state share of funding of those agreements 4 provided by the revenue from the sale of wildlife habitat 5 stamps shall not exceed seventy-five percent.

Sec. 3. Section one hundred ten point twenty-four (110.24),
7 unnumbered paragraphs six (6), eight (8) and ten (10), Code
8 1979, are amended to read as follows:

9 No-resident-of-the-state <u>A person</u> under sixteen <u>fourteen</u> 10 years of age or-a-nonresident-of-the-state-under-fourteen 11 years-of-age-shall-be <u>is not</u> required to have a license to 12 fish in the waters of the state.

13 No A resident of the state under sixteen fourteen years 14 of age shall-be is not required to have a license to hunt 15 game if accompanied by his or her parent or guardian or in 16 company with any other competent adult with the consent of 17 the said parent or guardian, if the said person accompanying 18 said the minor shall-possess possesses a valid hunting license-19 providing--however-that and there is one licensed adult 20 accompanying each person under sixteen fourteen years of age. 21 A person under sixteen years of age shall not be issued a 22 resident hunting license unless that person presents proof 23 of having previously held a resident hunting license or 24 completing a hunter safety program approved by the commission. The commission shall issue without charge a special fishing 25 26 license to residents of Iowa sixteen fourteen years or more 27 of age who whom the commission finds are mentally or physically 28 severely handicapped. The commission is-hereby-autherized 29 to may prepare an application to be used by the person 30 requesting handicapped status, which would require that his 31 or her attending physician sign the form declaring the person 32 handicapped and eligible for exempt status.

33 Sec. 4. This Act is effective January first following 34 its enactment.

35

EXPLANATION

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This bill lowers the age at which a hunting, fishing or 2 trapping license is required from sixteen to fourteen years 3 of age and requires a person under sixteen to have had a 4 previous license or complete a hunter safety program approved 5 by the commission to obtain a hunting license.

By (PROPOSED NATURAL RESOURCES SUBCOMMITTEE BILL RECOMMENDED BY THE JOINT SUBCOMMITTEE ON CONSERVATION COMMISSION FUNDING)

Passed Senate,	Date	Passed House, Date	
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A BILL FOR

1 An Act to amend provisions relating to hunting license fees and stamps, by increasing the nonresident hunting license fee, combining the wildlife habitat stamp fee with cer-tain hunting license fees and striking the requirement for a special wildlife habitat stamp and a nonresident pheasant stamp, and subjecting violators to a penalty. BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA: 2 5

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1 Section 1. Section one hundred ten point one (110.1), sub-2 sections two (2) and three (3), Code 1979, are amended to read 3 as follows: 4 2. Hunting licenses: Legal residents except as otherwise provided 5 a. 6 \$-6-00 \$ 9.00 b. Legal residents permanently disabled or sixty-five 7 8 years of age or older \$ 1.25 9 c. Lifetime license for legal residents permanently dis-10 abled or sixty-five years of age or older \$ 6.00 Deer hunting license for residents \$ 15.00 11 d. 12 Wild turkey hunting license for residents \$ 15.00 e. 13 f. Nonresidents hunting license 6-35-00 \$ 50.00 14 Nonresidents raccoon stamp and tags \$100.00 α. 15 16 Hunting and fishing combined licenses: 3. 17 a. Legal residents except as otherwise provided 18 6-11-60 \$14.00 19 b. Legal residents permanently disabled or sixty-five 20 years of age or older \$ 2.50 21 c. Lifetime license for residents permanently disabled or 22 sixty-five years of age or older \$ 8.00 23 Sec. 2. Section one hundred ten point one (110.1), subsec-24 tion seven (7), paragraph m, Code 1979, is amended by striking 25 the paragraph. 26 Sec. 3. Section one hundred ten point three (110.3), Code 27 1979, as amended by Acts of the Sixty-eighth General Assembly, 28 1979 Session, chapter twelve (12), section eight (8), is 29 amended by striking the section and inserting in lieu thereof 30 the following: 110.3 WILDLIFE HABITAT. 31 Three dollars of the license fee collected under section 32 1. 33 one hundred ten point one (110.1), subsection two (2),

34 paragraphs a and f and subsection three (3), paragraph a of 35 the Code shall be deposited in a separate wildlife habitat

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account in the state fish and game protection fund and shall
 be used within the state for wildlife habitat development.
 A statement shall be printed on the hunting license indicating
 4 that three dollars of the total fee is dedicated to habitat
 5 development purposes.

6 2. The revenue in the wildlife habitat account may be 7 used to match federal funds. The revenue and any matched 8 federal funds shall be used for acquisition of land, leasing 9 of land or obtaining easements from willing sellers for use 10 as wildlife habitat. The revenue may also be used for the 11 development and enhancement of wildlife lands and habitat 12 areas.

13 3. Not less than fifty percent of all revenue in the 14 wildlife habitat account shall be used by the commission to 15 enter into agreements with county conservation boards or other 16 public agencies to carry out the purposes of this section. 17 The state share of the funding of the agreements shall not 18 exceed seventy-five percent.

4. Notwithstanding the exemption provided by section four hundred twenty-seven point one (427.1) of the Code, land acquired with the revenue in the wildlife habitat account and matched federal funds shall be subject to the full consolidated levy of property taxes which shall be paid from 4 revenues in the account.

25 Sec. 4. Section one hundred ten point seven (110.7), Code 26 1979, is amended by striking the section and inserting in 27 lieu thereof the following:

28 110.7 PHEASANT TAGS FOR NONRESIDENTS.

A nonresident shall not hunt pheasants without having
 in his or her possession a valid nonresident hunting license
 and an unused pheasant tag. A nonresident shall not possess
 an untagged pheasant.

33 2. Upon purchase of a nonresident hunting license, the
34 nonresident shall be issued the number of pheasant tags equal
35 to twice the possession limit for pheasant established by

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1 the commission. The pheasant tags shall bear the same number 2 as the nonresident license and shall be designed to be used 3 only once. After the pheasant tags previously issued are 4 used, a nonresident hunter may purchase another issue of 5 pheasant tags for a fee of five dollars.

6 Sec. 5. This Act is effective January first following7 its enactment.

8

EXPLANATION

9 This bill removes the requirement for a special wildlife 10 habitat stamp and nonresident pheasant stamp, combines the 11 hunting license fee and the wildlife habitat fee for those 12 hunting licenses required to have special wildlife habitat 13 stamp under current law, and increases the fee for nonresident 14 hunting licenses from \$35.00 to \$50.00. The \$3.00 wildlife 15 habitat stamp fee which is combined with the hunting license 16 fee is accounted for separately and remains dedicated to the 17 purchase, lease, development and enhancement of land for 18 wildlife habitat. The \$15.00 increase in the nonresident 19 hunting license includes the \$5.00 fee for the nonresident 20 pheasant stamp and the \$3.00 wildlife stamp fee required under 21 current law plus an additional \$7.00 increase.