

**NINETY-FIRST GENERAL ASSEMBLY
2026 REGULAR SESSION
DAILY
HOUSE CLIP SHEET**

March 11, 2026

Clip Sheet Summary

Displays all amendments, fiscal notes, and conference committee reports for previous day.

Bill	Amendment	Action	Sponsor
HF 703	H-8197	Filed	RECEIVED FROM THE SENATE
HF 2133	H-8202	Filed	GJERDE of Linn
HF 2329	H-8199	Filed	ZABNER of Johnson
HF 2361	H-8204	Filed	KONFRST of Polk
HF 2487	H-8206	Filed	WILBURN of Story
HF 2487	H-8210	Filed	HOLT of Crawford
HF 2629	H-8200	Filed	STONE of Winnebago
HF 2643	H-8198	Filed	SITZMANN of Plymouth
HF 2655	H-8201	Filed	R. JOHNSON of Polk
HF 2655	H-8208	Filed	BOSSMAN of Woodbury
HF 2672	H-8209	Filed	ZABNER of Johnson
HF 2681	H-8211	Filed	BODEN of Warren
HF 2690	H-8203	Filed	GJERDE of Linn
HF 2690	H-8205	Filed	YOUNG of Dallas
HF 2690	H-8207	Filed	ZABNER of Johnson

Fiscal Notes

[HF 2361](#) — [Regents Universities, General Education Requirements and Civic Proficiency](#) (LSB5245HV)

[HF 2362](#) — [Regents Universities, Tuition Guarantee](#) (LSB5835HV)

[HF 2601](#) — [Ballot Measures, Contributions by Foreign Nationals](#) (LSB5420HV)

[HF 2609](#) — [Campaign Material, Synthetic Media Disclosure](#) (LSB5522HV)

SENATE AMENDMENT TO
HOUSE FILE 703

H-8197

1 Amend House File 703, as passed by the House, as follows:

2 1. By striking page 1, line 3, through page 3, line 26, and
3 inserting:

4 <Sec. _____. NEW SECTION. 261M.1 Definitions.

5 As used in this chapter, unless the context otherwise
6 requires:

7 1. "*Bureau*" means the bureau of Iowa college aid of the
8 department of education.

9 2. "*Corporation*" means the Iowa student loan liquidity
10 corporation.

11 Sec. _____. NEW SECTION. 261M.2 Student loan information.

12 The corporation shall provide the following information to
13 the bureau:

14 1. An estimate of the annual percentage rate of the federal
15 direct plus loan as well as the assumptions used by the
16 corporation to prepare the estimate. The corporation shall
17 provide this information annually after the interest rate for a
18 federal direct plus loan is established.

19 2. The address of the corporation's internet site that
20 includes information on possible annual percentage rates for
21 a college family loan and partnership loan offered by the
22 corporation and the disclosures required by 34 C.F.R. §601.11.
23 The corporation shall notify the bureau when the annual
24 percentage rate for the college family loan or partnership loan
25 changes.

26 3. The address of the corporation's internet site that
27 includes a chart comparing the terms and conditions of the
28 federal direct plus loan with those of the college family loan
29 and the partnership loan. The corporation shall notify the
30 bureau when any information on the chart is changed.

31 Sec. _____. NEW SECTION. 261M.3 Analysis of student loan
32 information.

33 Upon receiving information from the corporation as required
34 by section 261M.2, the bureau shall do all of the following:

35 1. Provide the estimate and assumptions required by section

1 261M.2, subsection 1, to the superintendent of banking. The
2 superintendent shall review the estimate and assumptions and
3 report the superintendent's findings as to the accuracy and
4 validity of the estimate and assumptions to the bureau.

5 2. Using the report provided pursuant to subsection 1 and
6 any other resources available to the bureau, determine if
7 the information included in the chart described in section
8 261M.2, subsection 3, is accurate. If the bureau determines
9 any information is inaccurate, the bureau shall notify the
10 corporation of the inaccuracy and the manner in which the
11 inaccuracy can be corrected.

12 3. Compare the estimated annual percentage rate for the
13 federal direct plus loan to the annual percentage rates for
14 the college family loan and the partnership loan and determine
15 if the college family loan or the partnership loan may offer a
16 lower annual percentage rate than the federal direct plus loan.

17 Sec. ____ . NEW SECTION. **261M.4 Online statement.**

18 If the bureau determines, based on section 261M.3,
19 subsection 3, that the college family loan or the partnership
20 loan may offer a lower annual percentage rate than the federal
21 direct plus loan, the bureau shall publish on the bureau's
22 internet site a statement that contains the information
23 required by this section. The bureau shall remove the
24 statement if a change in annual percentage rate results in
25 the college family loan or the partnership loan no longer
26 having the lower rate. The statement must include all of the
27 following:

28 1. An explanation that the supplemental student loan
29 program offered by the state of Iowa, which includes the
30 college family loan and the partnership loan, offers an
31 annual percentage rate that is lower than the estimated annual
32 percentage rate of the federal direct plus loan.

33 2. The estimated annual percentage rate of the federal
34 direct plus loan and the address of the corporation's internet
35 site described in section 261M.2, subsection 2. The bureau

1 shall update this information as applicable interest rates and
2 annual percentage rates change.

3 3. The address of the corporation's internet site described
4 in section 261M.2, subsection 3.

5 Sec. ____ . NEW SECTION. **261M.5 Information required in**
6 **offers of financial aid.**

7 By October 1 each year, if the bureau determines, based on
8 section 261M.3, subsection 3, that the college family loan
9 or the partnership loan may offer a lower annual percentage
10 rate than the federal direct plus loan, the bureau shall
11 send to each institution of higher education in this state
12 eligible to receive funds through the college family loan or
13 the partnership loan offered by the corporation the information
14 required by this section. Each institution shall include the
15 information in all offers of financial aid sent to prospective
16 students or their families. The bureau shall notify each
17 institution if a change in annual percentage rate results in
18 the college family loan or the partnership loan no longer
19 having the lower rate, in which case the institution shall no
20 longer be required to include the information unless notified
21 otherwise by the bureau.

22 1. An explanation as described in section 261M.4,
23 subsection 1.

24 2. The address of the bureau's internet site that includes
25 the statement required by section 261M.4.

26 3. The address of the corporation's internet site described
27 in section 261M.2, subsection 3.>

28 2. By renumbering as necessary.

HOUSE FILE 2133

H-8202

1 Amend House File 2133 as follows:

2 1. By striking everything after the enacting clause and
3 inserting:

4 <Section 1. NEW SECTION. 124F.1 Definitions.

5 As used in this chapter, unless the context otherwise
6 requires:

7 1. "*Attractive to children*" means a quality of a product
8 manufactured that is either:

9 a. In a shape that resembles a human, a cartoon character,
10 or an animal.

11 b. In a form that resembles an existing candy product that
12 is a widely distributed, branded food item.

13 2. "*Department*" means the department of health and human
14 services.

15 3. "*Finished kratom product*" means a kratom product that is
16 ready for sale to the end user. For purposes of registration,
17 a finished kratom product is differentiated by its ingredients,
18 not by its weight, volume, or size.

19 4. "*Food establishment*" means any establishment providing
20 or serving food directly to consumers that is regulated by the
21 department of inspection, appeals, and licensing and local
22 public health agencies.

23 5. "*Kratom*" means the plant, or any part of the plant,
24 *Mitragyna speciosa*.

25 6. "*Kratom alkaloids*" means the sum of all alkaloids
26 naturally occurring in the kratom plant and any semi-synthetic
27 derivatives of those alkaloids present in a kratom product
28 including but not limited to mitragynine, speciogynine,
29 speciociliatine, payantheine, and 7-hydroxymitragynine, as
30 determined through validated analytical testing.

31 7. "*Kratom food establishment*" means any food establishment
32 that sells finished kratom products.

33 8. "*Kratom product*" means a food product, food ingredient,
34 dietary ingredient, dietary supplement, or beverage intended
35 for human consumption that contains any part of the leaf of the

1 kratom plant and is manufactured as a powder, capsule, pill, or
2 other consumable form.

3 9. "Processor" means an entity that does any of the
4 following:

5 a. Refines kratom into input ingredients for the purpose of
6 manufacturing a finished kratom product.

7 b. Manufactures finished kratom products.

8 c. Packages finished kratom products for resale.

9 d. Serves as a warehouse or distributor of kratom products.

10 Sec. 2. NEW SECTION. 124F.2 Product requirements.

11 Finished kratom products sold to consumers at a retail
12 establishment, a convenience store, or a kava or kratom bar in
13 this state:

14 1. Shall be in one of the following delivery forms:

15 a. Dried leaf.

16 b. Powder.

17 c. Pill.

18 d. Liquid.

19 e. Capsule.

20 2. Shall possess a certificate of analysis that has been
21 submitted to the department as required under this chapter.

22 3. Shall be registered with the department.

23 4. Shall include directions for consumption of the kratom
24 product on the product's label, including but not limited to
25 the following information:

26 a. A maximum dosage of one hundred milligrams of kratom
27 alkaloids per serving.

28 b. The number of servings per package.

29 c. The amount in milligrams of 7-hydroxymitragynine and
30 mitragynine per serving.

31 d. A warning advising consumers of the number of servings
32 that may be safely consumed in a twenty-four-hour period.

33 e. A warning prohibiting use by individuals who are under
34 twenty-one years of age.

35 f. A warning advising against use by individuals who are

1 pregnant or breast-feeding.

2 *g.* A warning advising the consumer to consult a health care
3 professional before use, that the product may be habit-forming,
4 and that the product may cause adverse health effects.

5 *h.* The following warning statement:

6 "These statements have not been evaluated by the Food and
7 Drug Administration. This product is not intended to diagnose,
8 treat, cure, or prevent any disease."

9 *i.* The expiration date, best if used by date, or date of
10 manufacture.

11 *j.* The name and place of business of the registrant.

12 5. Shall comply with the packaging and labeling
13 requirements set forth in this chapter and the rules adopted
14 thereunder.

15 6. Shall not be attractive to children.

16 7. Shall be in a container that meets all of the following
17 conditions:

18 *a.* Is suitable to contain products for human consumption.

19 *b.* Is compliant with the federal child-resistant packaging
20 standards contained in 16 C.F.R. §1700.15 and 1700.20.

21 *c.* Contains a graduated measuring device, if applicable.

22 8. Shall be sold only to persons who are twenty-one years of
23 age or older and with proper age verification.

24 9. Shall not be served in a form that combines or mixes
25 finished kratom products with kava.

26 10. A person shall not manufacture, distribute,
27 sell, or offer for sale a kratom product that contains
28 7-hydroxymitragynine in a concentration that exceeds
29 twenty-five milligrams per serving. For the purposes of this
30 section, the concentration of 7-hydroxymitragynine shall be
31 determined by validated laboratory analysis.

32 **Sec. 3. NEW SECTION. 124F.3 Manufacturing and distribution.**

33 1. Kratom products shall be manufactured or distributed
34 in this state only by a processor who is subject to and in
35 compliance with all state laws and regulations applicable to

1 food processors. Kratom products shall not be manufactured or
2 distributed by a cottage food producer under section 137F.20.

3 2. A processor shall comply with current practices
4 contained in 21 C.F.R. pts. 111 and 117.

5 3. A processor shall maintain product liability insurance
6 with a minimum occurrence limit of three million dollars.

7 4. For each batch of a registered finished kratom product,
8 the processor shall retain and submit, upon request, a
9 certificate of analysis to the department from a laboratory
10 accredited pursuant to international organization for
11 standardization/international electrotechnical commission
12 standard 17025 or other comparable accreditation standard
13 required by the department. The processor shall not have
14 any direct or indirect financial or economic interest in the
15 laboratory or accrediting body. The processor shall maintain
16 the certificates of analysis for a minimum of one year after
17 the finished kratom product's expiration date. The certificate
18 of analysis shall demonstrate that the finished kratom product
19 is in compliance with the concentration limits established by
20 statute or rule for the following:

21 a. Kratom alkaloids and kratom alkaloid metabolites.

22 b. Residual solvents.

23 c. Heavy metals including but not limited to cadmium,
24 arsenic, mercury, and lead.

25 d. Pesticides and any other substance limited by rule of the
26 department.

27 5. A finished kratom product served by a kratom food
28 establishment shall be registered with the department and
29 comply with the requirements of this chapter. A person shall
30 not serve kratom beverages combined with alcohol, drugs, or
31 other kratom products.

32 6. This chapter shall not apply to finished kratom products
33 processed or manufactured in this state and subsequently
34 shipped or transported out of this state for sale or use
35 outside of this state.

1 7. Finished kratom products produced in this state and
2 subsequently shipped or transported out of this state for sale
3 or use outside of this state:

4 a. Shall not be sold, shipped, or transported to a consumer
5 in this state, to a retail establishment in this state, or to a
6 person who sells or intends to sell such products to a consumer
7 in this state.

8 b. Shall be in a package with the following marking in a
9 bold font size of at least thirty-six points:

10 NOT FOR USE OR RETAIL SALE IN IOWA

11 c. Shall be physically separated from finished kratom
12 products that are, or are intended to be, sold or used in this
13 state.

14 Sec. 4. NEW SECTION. 124F.4 Adverse health events.

15 1. If a processor or the department receives notice of any
16 adverse health event suspected to be related to the processor's
17 kratom product, the processor or the department shall submit an
18 adverse event report, as set out in the Federal Food, Drug, and
19 Cosmetic Act, 21 U.S.C. §379aa-1(b)(1), to the United States
20 food and drug administration.

21 2. If probable cause exists that a kratom product may
22 be adulterated, the department may require an independent
23 third-party test of the kratom product by a laboratory of the
24 department's choice, and the processor shall pay the cost of
25 the test. If the processor does not make such payment to the
26 department within thirty days after receiving the invoice for
27 the testing fee, the department shall revoke the registration
28 for that product.

29 Sec. 5. NEW SECTION. 124F.5 Penalties.

30 1. A processor that manufactures, delivers, offers for
31 sale, distributes, or sells a finished kratom product that
32 violates section 124F.2 or 124F.3 shall be guilty of a serious
33 misdemeanor.

34 2. Kratom products possessed, manufactured, delivered,
35 offered for sale, distributed, or sold in violation of this

1 chapter by an entity regulated under this chapter may be
2 detained or embargoed and the entity in violation is subject to
3 all penalties and remedies that apply for a violation of this
4 chapter. The department shall not grant permission to remove
5 or use, except for disposal, detained or embargoed finished
6 kratom products that are attractive to children until the
7 finished kratom products comply with this chapter.

8 3. If a processor fails to provide the department with a
9 certificate of analysis within seven days after receiving a
10 request from the department or fails to immediately report an
11 adverse health event to the department as required by section
12 124F.4, the department may revoke the processor's finished
13 kratom product registration.

14 4. A processor that manufactures, delivers, offers for
15 sale, distributes, or sells a kratom product that contains
16 any controlled substance or adulterants commits a serious
17 misdemeanor and may be subject to criminal penalties under
18 chapter 124.

19 5. A laboratory that fails to ensure the accuracy of its
20 certificates of analysis issued under this chapter is subject
21 to an administrative fine in an amount determined by the
22 department by rule.

23 Sec. 6. NEW SECTION. 124F.6 Rules.

24 The department shall adopt rules pursuant to chapter 17A
25 necessary to administer this chapter.

26 Sec. 7. NEW SECTION. 124F.7 Citation.

27 This chapter shall be known as and may be cited as the "*Iowa*
28 *Kratom Consumer Protection Act*".>

29 2. Title page, by striking lines 1 and 2 and inserting <An
30 Act establishing the Iowa kratom consumer protection Act, and
31 providing penalties.>

By GJERDE of Linn

HOUSE FILE 2329

H-8199

- 1 Amend House File 2329 as follows:
- 2 1. Page 1, after line 30 by inserting:
- 3 <Sec. ____ . Section 537.2201, subsection 2, Code 2026, is
- 4 amended to read as follows:
- 5 2. The finance charge, calculated according to the
- 6 actuarial method, may not exceed ~~twenty-one~~ ten percent per
- 7 year on the unpaid balances of the amount financed.
- 8 Sec. ____ . Section 537.2202, subsection 2, unnumbered
- 9 paragraph 1, Code 2026, is amended to read as follows:
- 10 For each billing cycle, a charge may be made which is a
- 11 percentage of an amount not exceeding the greatest of the
- 12 following, but in no case shall exceed ten percent per year on
- 13 the unpaid balance of the amount financed:>
- 14 2. Title page, line 2, after <credit> by inserting <finance
- 15 charges and>

By ZABNER of Johnson

H-8199 FILED MARCH 11, 2026

HOUSE FILE 2361

H-8204

- 1 Amend House File 2361 as follows:
- 2 1. Page 1, by striking lines 34 and 35 and inserting:
- 3 <5. Annually, the center for cyclone civics at the>
- 4 2. Page 2, by striking lines 17 through 26 and inserting:
- 5 <DIVISION ____
- 6 CENTER FOR INTELLECTUAL FREEDOM — REPEAL
- 7 Sec. ____ . REPEAL. Chapter 263C, Code 2025, is repealed.>
- 8 3. By renumbering as necessary.

By KONFRST of Polk

H-8204 FILED MARCH 11, 2026

HOUSE FILE 2487

H-8206

1 Amend House File 2487 as follows:

2 1. Page 1, line 22, after <counsel> by inserting <if the
3 state entity is found in the investigation or legal action, as
4 applicable, to have violated this chapter>

5 2. Page 2, line 12, after <counsel> by inserting <if the
6 institution is found in the investigation or legal action, as
7 applicable, to have violated this chapter>

By WILBURN of Story

H-8206 FILED MARCH 11, 2026

HOUSE FILE 2487

H-8210

1 Amend House File 2487 as follows:

2 1. Page 1, line 14, after <format.> by inserting <Such
3 a subpoena shall not include personal computers, personal
4 telephones, or other personal electronic devices.>

5 2. Page 2, line 3, after <format.> by inserting <Such
6 a subpoena shall not include personal computers, personal
7 telephones, or other personal electronic devices.>

By HOLT of Crawford

H-8210 FILED MARCH 11, 2026

HOUSE FILE 2629

H-8200

1 Amend House File 2629 as follows:

2 1. By striking everything after the enacting clause and
3 inserting:

4 <Section 1. Section 716.7, subsection 1, Code 2026, is
5 amended by adding the following new paragraphs:

6 NEW PARAGRAPH. 0a. "*Immediate family member*" means a
7 person's spouse, children, parents or guardians, siblings, and
8 grandparents, whether related by blood, adoption, or marriage.

9 NEW PARAGRAPH. 00a. "*Lawful authority*" means the ability
10 of a person to produce a deed or mortgage statement in the
11 person's name, a lease agreement that includes the name and
12 signature of the property owner or an authorized representative
13 of the property owner, a valid written or electronic agreement
14 or communication authorizing the person to enter upon the
15 property, or a receipt or other reliable evidence of a
16 rent payment made to the property owner or an authorized
17 representative of the property owner dated within the last
18 sixty days.

19 NEW PARAGRAPH. g. "*Squatting*" means a person knowingly
20 taking up residence at a property not open to the public.

21 Sec. 2. Section 716.7, subsection 2, paragraph a, Code 2026,
22 is amended by adding the following new subparagraph:

23 NEW SUBPARAGRAPH. (2A) Squatting, if all of the following
24 are true:

25 (a) The person is not a current tenant at the property.

26 (b) The person does not have a valid agreement to occupy
27 the property.

28 (c) The person is not an immediate family member of the
29 owner of the property.

30 (d) The person acts without lawful authority in entering and
31 residing on the property.

32 Sec. 3. Section 716.8, Code 2026, is amended by adding the
33 following new subsection:

34 NEW SUBSECTION. 9. a. A person committing a trespass
35 as provided in section 716.7, subsection 2, paragraph "a",

H-8200 (Continued)

1 subparagraph (2A), commits the following:

2 (1) For a first offense, a serious misdemeanor.

3 (2) For a second offense, an aggravated misdemeanor.

4 (3) For a third or subsequent offense, a class "D" felony.

5 *b.* A person providing a false document in response to a
6 request to produce a document proving lawful authority is, in
7 addition to any other criminal offense, guilty of a fraudulent
8 practice under section 714.8.>

9 2. Title page, by striking lines 1 and 2 and inserting <An
10 Act relating to trespass, and providing penalties.>

By STONE of Winnebago

H-8200 FILED MARCH 11, 2026

HOUSE FILE 2643

H-8198

- 1 Amend House File 2643 as follows:
- 2 1. Page 1, lines 5 and 6, by striking <prior to the close>
3 and inserting <on or before the last day>
- 4 2. Page 1, line 6, after <year.> by inserting <For purposes
5 of this subparagraph, "*timely filed*" means the same as defined
6 in section 452A.33, subsection 1, paragraph "c", subparagraph
7 (3).>
- 8 3. Page 1, lines 11 and 12, by striking <prior to the close>
9 and inserting <on or before the last day>
- 10 4. Page 1, line 12, after <year.> by inserting <For purposes
11 of this subparagraph, "*timely filed*" means the same as defined
12 in section 452A.33, subsection 1, paragraph "c", subparagraph
13 (3).>
- 14 5. Page 1, lines 17 and 18, by striking <prior to the close>
15 and inserting <on or before the last day>
- 16 6. Page 1, line 18, after <year.> by inserting <For purposes
17 of this subparagraph, "*timely filed*" means the same as defined
18 in section 452A.33, subsection 1, paragraph "c", subparagraph
19 (3).>
- 20 7. Page 1, after line 18 by inserting:
21 <Sec. ____ . Section 452A.33, subsection 1, Code 2026, is
22 amended by adding the following new paragraph:
23 NEW PARAGRAPH. *0c.* The report shall distinguish between
24 a retail dealer selling and dispensing motor fuel from a
25 permanent location and from a mobile location.>
- 26 8. Page 1, by striking lines 19 through 32 and inserting:
27 <Sec. ____ . Section 452A.33, subsection 1, paragraph c, Code
28 2026, is amended to read as follows:
29 *c.* (1) (a) The retail dealer shall prepare and annually
30 file the report with the department by February 10 in a manner
31 and according to procedures required by the department in
32 compliance with section 452A.61. ~~However, the~~ The department
33 may require that the retail dealer file the report with
34 the department by electronic transmission. The department
35 may require that retail dealers report to the department on

1 an annual, quarterly, or monthly basis. The department,
2 upon application by a retail dealer, ~~may grant a reasonable~~
3 ~~extension of time to file the report~~ shall grant any reasonable
4 request to extend the February 10 deadline to an extended
5 deadline of February 28, and may further extend the February 28
6 deadline as specified in subparagraph division (b).

7 (b) At the discretion of the department, the February 28
8 extended deadline in subparagraph division (a) may be further
9 extended or a report that has been timely filed may be amended,
10 upon application, if the department determines that the further
11 extension to the filing of or any proposed amendment to the
12 report occurs in good faith, and the retail dealer was impacted
13 by unforeseen emergency circumstances, as long as the further
14 extension of time or amendment does not preclude the department
15 from delivering the report and meeting other obligations
16 required by law.

17 (2) (a) If a retail dealer fails to file the a timely
18 report as required by this section subsection or fails to
19 maintain records required to file the report the department may
20 impose a civil penalty of not more than one hundred dollars per
21 occurrence in addition to any other penalty provided by law.
22 The penalty amount shall be deposited into the general fund of
23 the state.

24 (b) A retail dealer who fails to timely file a report as
25 required by this subsection for the latest determination period
26 ending on or before the last day of the retail dealer's tax
27 year is also ineligible to claim any tax credit available under
28 section 422.110, 422.11P, or 422.11Y for the tax year.

29 (3) For purposes of this paragraph, "timely filed" means
30 a report filed before the extended deadline of February 28,
31 unless the extended deadline has been further extended pursuant
32 to this paragraph and in such case before that deadline.

33 Sec. ____ . Section 452A.33, subsection 1, Code 2026, is
34 amended by adding the following new paragraph:

35 NEW PARAGRAPH. e. For a retail dealer that has not filed

H-8198 (Continued)

1 a report by the February 10 deadline, the department shall
2 mail written and electronic notification to such retail dealer
3 explaining the retailer's potential inability to claim certain
4 tax credits for failing to file the report unless the retail
5 dealer files an application to extend the February 10 deadline
6 to the extended deadline of February 28. The mailing shall
7 also provide information and procedures for receiving further
8 extensions to file the report.>

9 9. By renumbering as necessary.

By SITZMANN of Plymouth

H-8198 FILED MARCH 11, 2026

HOUSE FILE 2655

H-8201

1 Amend House File 2655 as follows:

2 1. Page 1, line 10, after <time.> by inserting <This
3 paragraph does not apply to a driver operating a towing vehicle
4 that was issued a certificate of designation as an authorized
5 emergency vehicle pursuant to section 321.451.>

6 2. Page 1, line 12, after <property.> by inserting <This
7 paragraph does not apply to a driver operating a towing vehicle
8 that was issued a certificate of designation as an authorized
9 emergency vehicle pursuant to section 321.451.>

By R. JOHNSON of Polk

H-8201 FILED MARCH 11, 2026

HOUSE FILE 2655

H-8208

1 Amend House File 2655 as follows:

2 1. Page 1, line 10, after <time.> by inserting <This
3 paragraph does not apply to a driver operating a towing vehicle
4 that was issued a certificate of designation as an authorized
5 emergency vehicle pursuant to section 321.451.>

6 2. Page 1, line 12, after <property.> by inserting <This
7 paragraph does not apply to a driver operating a towing vehicle
8 that was issued a certificate of designation as an authorized
9 emergency vehicle pursuant to section 321.451.>

By BOSSMAN of Woodbury

H-8208 FILED MARCH 11, 2026

HOUSE FILE 2672

H-8209

- 1 Amend House File 2672 as follows:
- 2 1. Page 1, before line 1 by inserting:
- 3 <Section 1. Section 422.11L, subsection 1, Code 2026,
- 4 is amended by striking the subsection and inserting in lieu
- 5 thereof the following:
- 6 1. The taxes imposed under this subchapter, less the
- 7 credits allowed under section 422.12, shall be reduced by a
- 8 solar energy system tax credit equal to the purchase price and
- 9 installation costs not to exceed the following:
- 10 a. For a residential property, not to exceed five thousand
- 11 dollars.
- 12 b. For a commercial property, not to exceed twenty thousand
- 13 dollars.>
- 14 2. Title page, line 1, after <by> by inserting <amending the
- 15 solar energy system tax credit and>

By ZABNER of Johnson

H-8209 FILED MARCH 11, 2026

HOUSE FILE 2681

H-8211

1 Amend House File 2681 as follows:

2 1. Page 1, before line 1 by inserting:

3 <Section 1. Section 256.7, Code 2026, is amended by adding
4 the following new subsection:

5 NEW SUBSECTION. 36. Grant a hearing on an appeal under
6 section 279.89, subsection 18, within forty-five days of
7 receiving the appeal.>

8 2. Page 1, line 4, after <installation> by inserting <and
9 use>

10 3. Page 1, line 10, after <installation> by inserting <and
11 use>

12 4. Page 1, by striking lines 15 through 22 and inserting:

13 <1. As used in this section, unless the context otherwise
14 requires:

15 a. "*Incident*" means a raised suspicion by a teacher, aide,
16 parent, or guardian of a student, of bullying, abuse, or
17 neglect of a student or of harm to an employee of a school
18 district by an employee of the school district or another
19 student.

20 b. "*Self-contained classroom*" means a classroom or setting
21 where students with individualized education programs or
22 students with behavior intervention plans are educated
23 separately from other students for the majority or entirety of
24 the school day.

25 c. "*Special education*" means the same as defined in section
26 256B.2.

27 2. A school district shall ensure placement of video cameras
28 in self-contained classrooms in each attendance center. The
29 video recording system, and any recording created by the video
30 recording system, must be consistent with the requirements
31 of any applicable state and federal privacy laws, including
32 the federal Family Educational Rights and Privacy Act, U.S.C.
33 §1232g, and any regulations promulgated pursuant to that Act.

34 3. Each attendance center of the school district shall
35 operate and maintain a video camera in every self-contained

1 classroom that is part of that attendance center.

2 4. a. A video camera placed in a self-contained classroom
3 must be capable of monitoring all areas of the self-contained
4 classroom except as provided in paragraph "b".

5 b. A video camera placed in a self-contained classroom shall
6 not monitor a restroom or any other area in the self-contained
7 classroom where a student changes the student's clothes. If a
8 student begins removing the student's clothing in an area of
9 the classroom monitored by the video camera, school personnel
10 shall take action to stop or limit the video recording,
11 including temporarily disabling or redirecting the camera.

12 c. A video camera required by this section is not required
13 to be in operation during the time in which students are not
14 present in the self-contained classroom.

15 5. Before a school district initially places a video camera
16 in a self-contained classroom pursuant to this section, the
17 school district shall provide written notice of the placement
18 to all of the following:

19 a. The parent or legal guardian of a student who is assigned
20 to the self-contained classroom.

21 b. The school employees who are assigned to work with one or
22 more students in the self-contained classroom.

23 6. The principal of the school or other school administrator
24 whom the principal assigns as a designee shall be the custodian
25 of the video camera, all recordings generated by the video
26 camera, and access to those recordings pursuant to this
27 section. Video recorded pursuant to this section shall be
28 retained for at least ninety days after the date the video was
29 recorded. The recording shall not be deleted or otherwise made
30 irretrievable before this time period elapses.

31 7. If there is an interruption in the operation of the
32 video camera for any reason, a written explanation shall be
33 submitted to the school principal explaining the reason and
34 length for which there was no recording. The explanation shall
35 be maintained by the school principal for at least one year.

H-8211 (Continued)

- 1 8. This section does not do any of the following:
- 2 a. Waive any immunity from liability of a school district or
3 employee of a school district.
- 4 b. Create any liability for a cause of action against a
5 school or school district or employee of a school or school
6 district.
- 7 c. Require the principal or other designated school
8 administrator to review a recording absent an authorized
9 request pursuant to this section or suspicion of an incident
10 except as otherwise provided in subsection 11.
- 11 9. A school or school district shall not use the video
12 recorded under this section for any purpose other than the
13 promotion and protection of the health, well-being, and safety
14 of students receiving special education and related services in
15 a self-contained classroom, and the protection of the health,
16 well-being, and safety of staff members administering special
17 education and related services in a self-contained classroom.
- 18 10. Within seven days of receiving a request from a person
19 described in this subsection to review a recording of an
20 alleged incident that has been reported to a school or school
21 district, a school or school district shall allow review of a
22 recording by:
- 23 a. A school or school district employee who is involved in
24 an alleged incident that is documented by the recording and has
25 been reported to the school or school district.
- 26 b. A parent or legal guardian of a student who is involved
27 in an alleged incident that is documented by the recording and
28 has been reported to the public school or school district.
- 29 c. An employee of a school or school district as part of
30 an investigation into an alleged incident that is documented
31 by the recording and has been reported to the school or school
32 district.
- 33 11. Within seven days of receiving a request to review a
34 recording of an alleged incident that has been reported to a
35 school or school district, a school or school district shall

1 allow review of a recording and comply with all subsequent
2 requests for review or release of the recording by any of the
3 following:

4 *a.* A law enforcement officer or employee of the department
5 of health and human services, as part of an investigation into
6 an incident that is documented by the recording and has been
7 reported to the law enforcement agency or department; provided,
8 that if a release of the recording is requested pursuant
9 to this subsection, the law enforcement agency department
10 receiving a copy of the recording shall maintain strict
11 confidentiality of the recording and not further release the
12 recording without authorization from the school district.

13 *b.* A judge, counsel, or other legal entity that is charged
14 with deciding or representing either the school board,
15 students, or employees in any matters related to legal issues
16 arising from an incident; provided, that the recording may
17 only be released pursuant to an appropriate protective order
18 or under seal.

19 12. *a.* Except as provided in subsections 10 and 11, a
20 recording made under this section is confidential and shall not
21 be released or reviewed by anyone except the school principal,
22 other school administration designee, or school district
23 designee if the school principal or other school administration
24 designee is unable to review the video recording pursuant to
25 this subsection.

26 *b.* It is not a violation of this subsection if a contractor
27 or other employee of a school or school district incidentally
28 reviews a recording under this section if the contractor or
29 employee of a school or school district is performing job
30 duties related to the installation, operation, or maintenance
31 of video equipment, or retention of video recordings.

32 13. If a person requests to review a recording under
33 subsection 10 or 11, the school shall retain the recording from
34 the date of the request until the later of the following:

35 *a.* The date the person reviews the recording or sixty

1 days after the school notifies the person who requested the
2 recording that the recording is available.

3 *b.* The completion of any investigation and any
4 administrative or legal proceedings that result from the
5 recording, including the exhaustion of all appeals.

6 14. If an incident is discovered while initially reviewing
7 a recording that requires a report to be made under section
8 232.70, that report shall be made by the reviewer pursuant to
9 that section within twenty-four hours of viewing the incident.

10 15. When a recording is under review as part of the
11 investigation of an alleged incident, and the recording reveals
12 a student violating a disciplinary code or rule of the school,
13 which violation is not related to the alleged incident for
14 which the review is occurring, and which violation is not
15 already the subject of a disciplinary action against the
16 student, the student is not subject to disciplinary action by
17 the school for such unrelated violation unless it reveals a
18 separate incident as defined in this section.

19 16. This section applies solely to cameras installed
20 pursuant to this section and does not limit the access of a
21 student's parent or legal guardian to a recording reviewable
22 under the federal Family Educational Rights and Privacy Act, 20
23 U.S.C. §1232g, or any other law.

24 17. A school or school district shall do all of the
25 following:

26 *a.* Take necessary precautions to conceal the identity of a
27 student who appears in a video recording but is not involved
28 in the alleged incident documented by the video recording for
29 which the school district allows viewing under subsection 12,
30 including blurring the face of the unrelated student.

31 *b.* Provide procedures to protect the confidentiality of
32 student records contained in a recording in accordance with the
33 federal Family Educational Rights and Privacy Act, 20 U.S.C.
34 §1232g, or any other law.

35 18. Any aggrieved person may appeal to the state board of

H-8211 (Continued)

1 education an action by a school or school district that the
2 person believes to be in violation of this section.>

3 5. By renumbering as necessary.

By BODEN of Warren

H-8211 FILED MARCH 11, 2026

HOUSE FILE 2690

H-8203

1 Amend House File 2690 as follows:

2 1. Page 1, before line 1 by inserting:

3 <Section 1. NEW SECTION. 368.5A Annexing unincorporated
4 land — data centers.

5 A city with a population of at least one thousand four
6 hundred but not more than one thousand four hundred nine
7 according to the 2020 federal decennial census shall not
8 annex any territory for the sole purpose of authorizing the
9 construction of a data center, as defined in section 476.59.>

10 2. Title page, by striking lines 1 through 3 and inserting
11 <An Act relating to data centers, including annexation
12 limitations and reporting and tariff requirements for water and
13 energy use, and including effective date provisions.>

14 3. By renumbering as necessary.

By GJERDE of Linn

H-8203 FILED MARCH 11, 2026

HOUSE FILE 2690

H-8205

1 Amend House File 2690 as follows:

2 1. By striking everything after the enacting clause and
3 inserting:

4 <Section 1. Section 423.3, subsection 95, paragraph b,
5 subparagraph (5), Code 2026, is amended to read as follows:

6 (5) The data center business shall register with the
7 department as a data center business. To maintain its
8 registration, the data center business shall file an annual
9 report with the department, ~~by January 31, 2026, and by each~~
10 ~~January~~ March 31 ~~thereafter~~ each year. The annual report shall
11 describe the backup power generation fuel and electricity
12 purchased in the previous calendar year for the purposes
13 described in paragraph "a", subparagraphs (2) and (3), and any
14 other information the department requires. The annual report
15 shall also include the water withdrawals from the previous
16 calendar year and the data center business's water source.

17 Sec. 2. Section 423.3, subsection 95, paragraph b, Code
18 2026, is amended by adding the following new subparagraph:

19 NEW SUBPARAGRAPH. (06) On July 1, 2026, and by each July
20 1 thereafter, the department shall compile the information
21 received under subparagraph (5) and shall publish an annual
22 summary of the information that is aggregated and anonymized
23 by county and that does not identify any individual reporting
24 entity.>

25 2. Title page, by striking lines 1 through 3 and inserting
26 <An Act relating to annual reporting requirements for data
27 center businesses.>

By YOUNG of Dallas

H-8205 FILED MARCH 11, 2026

HOUSE FILE 2690

H-8207

- 1 Amend House File 2690 as follows:
- 2 1. Page 1, line 16, before <submit> by inserting <may>
- 3 2. Page 2, after line 5 by inserting:
- 4 <(4) Average daily water input and maximum daily water input
- 5 during the reporting period expressed in gallons per day.
- 6 (5) The primary cooling technology used and whether
- 7 reclaimed or nonpotable water is used or is technically
- 8 feasible for cooling.
- 9 (6) A categorization of water disposition as a percentage of
- 10 total water input, including evaporative or consumptive use,
- 11 discharge to sanitary sewer, discharge under permit, and any
- 12 other disposition category applicable to the facility.
- 13 c. Information related to public incentives received or
- 14 approved for the data center, including all of the following:
- 15 (1) A description of each state public incentive received
- 16 or approved during the reporting period, including the program
- 17 name, administering agency, and estimated value or value range.
- 18 (2) A description of each local public incentive received or
- 19 approved, including any tax increment financing under chapter
- 20 403, property tax abatement, rebate, fee waiver, or publicly
- 21 funded utility extension. The description shall include the
- 22 governmental entity providing the incentive and the estimated
- 23 value or value range of the incentive.>
- 24 3. Page 2, after line 16 by inserting:
- 25 <5. A data center that does not submit the water usage
- 26 report required under subsection 2 shall be ineligible to
- 27 receive any state or local public benefit, including but not
- 28 limited to any grant, loan, tax credit, tax exemption, rebate,
- 29 refund, property tax abatement, or tax increment financing
- 30 under chapter 403 during the period of noncompliance.
- 31 6. Eligibility under subsection 5 is restored prospectively
- 32 upon submission of a completed water usage report, but shall
- 33 not apply retroactively to benefits already received during a
- 34 period of noncompliance.
- 35 7. The department shall develop a standardized reporting

H-8207 (Continued)

1 template for the water usage report required under subsection
2 2. To the extent practicable, the template shall be structured
3 so that a data center may provide the same information to local
4 governments and local water utilities for planning purposes
5 without duplicative reporting. Nothing in this section shall
6 limit a local government's authority to impose additional
7 water-related study or reporting requirements as a condition of
8 zoning, development approval, or permit issuance.>

9 4. Page 5, after line 13 by inserting:

10 <e. Information related to public incentives received or
11 approved for the data center, including all of the following:

12 (1) A description of each state public incentive received
13 or approved during the reporting period, including the program
14 name, administering agency, and estimated value or value range.

15 (2) A description of each local public incentive received or
16 approved, including any tax increment financing under chapter
17 403, property tax abatement, rebate, fee waiver, or publicly
18 funded utility extension. The description shall include the
19 governmental entity providing the incentive and the estimated
20 value or value range of the incentive.>

21 5. Page 5, line 14, by striking <e.> and inserting <f.>

By ZABNER of Johnson

H-8207 FILED MARCH 11, 2026



Fiscal Note

Fiscal Services Division



[HF2361](#) – Regents Universities, General Education Requirements and Civic Proficiency (LSB5245HV)
Staff Contact: Michael Peters (515.281.6934) michael.peters@legis.iowa.gov
Fiscal Note Version – New

Description

Division I names the Act the “Increasing Civic Proficiency in Higher Education Act.”

Division II requires the Board of Regents (BOR) to include in each Regents institution’s undergraduate general education and core curriculum one three-credit introductory American history survey course and one three-credit introductory American government survey course. This requirement does not apply to degree programs with a length designated for three years or less. Applicable courses are required to be a comprehensive survey of all American history and American government. Transfer students must receive equivalent credit for similar coursework.

Division II also requires the State University of Iowa (SUI) Center for Intellectual Freedom, the Iowa State University (ISU) Center for Cyclone Civics, and the University of Northern Iowa (UNI) Center for Civic Education to annually designate courses that satisfy the requirement. The Bill removes an existing requirement related to the SUI Center for Intellectual Freedom offering at least one three-credit course in American History and Civil Government.

Division III requires the BOR to review undergraduate general education requirements and core curricula by December 31, 2026. New course requirements apply to undergraduate students beginning enrollment in academic years beginning on or after July 1, 2028.

Division III requires each of the three centers to establish an ongoing lecture and debate series by December 31, 2026, which must promote civil dialogue and debate on issues important to the American republic.

Division IV requires the centers at ISU and UNI to submit by December 31 an annual report to the Governor, General Assembly, and BOR on achievements and identified opportunities, challenges, and obstacles in developing the centers.

Background

Although each institution governs its own curricula, the BOR has overarching authority to establish systemwide policies affecting undergraduate education, including admission and degree requirements to which institutions must adhere. Specific BOR policies outline how curricula are approved and governed, including general education components tied to institutional accreditation and BOR policy, but day-to-day curricular decisions are made at the institution and faculty governance levels. Requirements within different degree tracks may vary, but the general education requirements for each institution are outlined below.

- The State University of Iowa’s College of Liberal Arts and Sciences (CLAS), which houses the majority of its history and social sciences coursework, requires that all degree-seeking students complete the general education CLAS core areas and requirements. Of the 11 general education areas, three semester hours in Historical Perspectives are required under the Culture, Society, and Arts category and three semester hours in Social Sciences are

required under the Natural, Quantitative, and Social Sciences category. The general education CLAS core requirements are available at the SUI [website](#).

- Iowa State University's general education requirements for the College of Liberal Arts and Sciences (LAS) include 12 credit hours in Arts and Humanities and 9 credit hours in Social Sciences. Students must also meet U.S. Cultures and Communities and International Perspectives requirements. Liberal Arts and Sciences requirements are available at the ISU [website](#).
- University of Northern Iowa's general education framework, known as UNIFI, consists of 37 credit hours designed around a set of foundational categories such as Written and Oral Communication, Quantitative Reasoning, Human Condition, Scientific Reasoning, Human Expression, and Responsibility. Government and history content are included in the Human Condition and Human Expression categories, which require a total of nine credit hours. UNIFI requirements are available at the UNI [website](#).

Assumptions

The fiscal estimate is based on standardized instructional delivery assumptions across the three Regents universities to provide a comparable estimate of potential incremental instructional costs.

- The Bill requires each applicable undergraduate student to complete two three-credit courses (American History and American Government). For purposes of this estimate, total annual seats required are assumed to be 12,000 at SUI, 11,000 at ISU, and 3,260 at UNI.
- Section sizes are assumed to be 125 students per section at SUI (in-person), 275 students per section at ISU (online delivery), and 45 students per section at UNI (in-person). Based on these assumptions, the Bill will require approximately 96 sections at SUI, 40 sections at ISU, and 72 to 73 sections at UNI annually.
- Current faculty capacity is assumed to be eight sections per academic year at SUI and ISU and six sections per academic year at UNI. After accounting for two reassigned faculty at SUI, the estimate assumes that approximately 10.0 new full-time equivalent (FTE) positions for faculty at SUI, 5.0 FTE positions at ISU, and approximately 12.0 FTE positions at UNI will be required.
- Estimated annual salaries and benefits are assumed as follows:
 - State University of Iowa instructional salaries and benefits are estimated at \$87,000 annually per FTE position.
 - Iowa State University instructional salaries and benefits are estimated at \$100,000 annually per FTE position.
 - University of Northern Iowa instructional salaries and benefits reflect a blended staffing mix of tenure-track and adjunct instructors estimated at \$53,000 annually per FTE position.
 - Salaries are assumed to remain unchanged in future years.
- Ongoing administrative costs of \$20,000 per institution are included.
- The estimate does not evaluate the extent to which existing courses or transfer credit may satisfy the requirement. To the extent current coursework fulfills the requirement, incremental costs will be reduced.

Fiscal Impact

House File 2361 is expected to increase instructional costs at the Regents universities beginning July 1, 2028 (FY 2029), to accommodate the additional course sections and required faculty to meet the new American History and American Government survey course mandates. Annual costs to each university are outlined in **Figure 1** below. There may be additional costs associated with the establishment of an ongoing lecture and debate series; however, those costs are unknown.

Figure 1 — FY 2029 Costs Per University for Senate File 2232

Institution	Instructional Cost	Administrative Cost	Total Annual Cost
SUI	\$870,000	\$20,000	\$890,000
ISU	500,000	20,000	520,000
UNI	640,000	20,000	660,000
Total	\$2,010,000	\$60,000	\$2,070,000

Sources

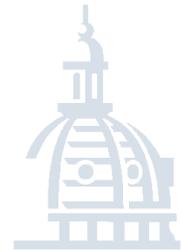
Board of Regents
State University of Iowa
Iowa State University
University of Northern Iowa
LSA calculations

/s/ Jennifer Acton

March 11, 2026

Doc ID 1602331

The Fiscal Note for this Bill was prepared pursuant to [Joint Rule 17](#) and the Iowa Code. Data used in developing this Fiscal Note is available from the Fiscal Services Division of the Legislative Services Agency upon request.



[HF 2362](#) – Regents Universities, Tuition Guarantee (LSB5835HV)
Staff Contact: Michael Peters (515.281.6934) michael.peters@legis.iowa.gov
Fiscal Note Version – New

Description

[House File 2362](#) requires the State Board of Regents (BOR) to direct each Regents institution to establish a tuition policy for resident undergraduate students under which the tuition rate charged in a student's first academic year of enrollment is guaranteed and will not increase during the student's subsequent academic years of undergraduate enrollment.

The tuition guarantee applies to resident undergraduate students whose first academic year of enrollment begins in or after academic year 2027-2028 (FY 2028) and is limited to up to three consecutive academic years following the first year of enrollment. The Bill does not alter tuition rates for nonresident, graduate, or professional students. If a resident undergraduate student transfers to another Regents institution after their first academic year, the receiving institution may charge the higher first-year tuition rate for that institution.

The Bill includes limitations on the duration of the tuition guarantee, particularly for students who enter with advanced standing through transfer credits and does not extend the guarantee beyond three consecutive academic years following a student's first year of enrollment.

Background

Iowa's three public universities governed by the BOR — the University of Iowa (SUI), Iowa State University (ISU), and the University of Northern Iowa (UNI) — establish undergraduate tuition rates pursuant to policies approved by the BOR. The BOR maintains a policy that limits the annual increase to the base undergraduate resident tuition to an amount that does not exceed the average of the three most recently established Higher Education Price Index values. Tuition increases are typically reviewed and approved in June of the preceding academic year. Over the last 10 years, SUI has raised tuition by an average of 3.7% per year, ISU 3.4%, and UNI 2.6%.

The BOR also released a [Tuition Guarantee Impact Study](#) in November 2025 that examined the cost and feasibility of a tuition guarantee program.

Assumptions

- The program applies only to resident undergraduate students enrolled at Regents institutions.
- Resident undergraduate enrollment is modeled using a cohort-based approach. Entering first-year cohorts and additional upper-division students are tracked separately to reflect differences in entry timing and remaining eligibility under the tuition guarantee.
- Students entering with advanced standing, including transfer students and students with prior-earned college credit, are incorporated into the model as additional upper-division entrants. These students are assumed to have fewer remaining years of eligibility under the tuition guarantee.
- The calculations assume that all students pay the full tuition rate, which does not account for any tuition discounts that may be eligible to students.

- Under current law, resident undergraduate tuition is assumed to increase by 3.7% at SUI, 3.4% at ISU, and 2.6% at UNI for all future years. **Figure 1** shows the estimated cost of tuition for undergraduate students through FY 2031.

Figure 1 — Estimated Cost of Tuition

	SUI	ISU	UNI
Actual FY 2026	\$ 9,565	\$ 9,530	\$ 8,792
10-Year Average Increase	3.7%	3.4%	2.6%
Est. FY 2027	\$ 9,917	\$ 9,853	\$ 9,017
Est. FY 2028	10,282	10,215	9,248
Est. FY 2029	10,660	10,591	9,485
Est. FY 2030	11,052	10,980	9,728
Est. FY 2031	11,458	11,384	9,977

- The calculations use the estimated tuition in FY 2028 as the base tuition for the first year of enrollment.
- This estimate does not consider the tuition differential charged for high-cost programs such as engineering, business, nursing, or health sciences, which could result in additional lost revenues.
- One-time technology and programming costs will be incurred in the first year of the implementation of the tuition guarantee program (FY 2028).
- The calculations model overlapping entering cohorts beginning in fall 2027 (FY 2028), including first-year entrants and additional upper-division students, with revenue impacts beginning in FY 2029. New cohorts are added annually through fall 2030 (FY 2031), after which the program will include all overlapping eligible cohorts.
- No adjustments are made for student attrition, dropout, delayed completion, or transfers among Regents institutions; students who would otherwise extend enrollment beyond the guarantee period are assumed to revert to the current-year tuition rate.

Fiscal Impact

House File 2362 will require one-time technology and programming costs to modify tuition billing and receivable systems. This includes \$250,000 for SUI, \$315,000 for ISU, and \$85,000 for UNI incurred in FY 2028. **Figure 2** illustrates the revenue impact of the tuition guarantee program across a four-year degree program beginning as a freshman in fall 2027 (FY 2028) by university. Fiscal year 2031 represents the cost of all students eligible for the program after full implementation.

Figure 2 — Tuition Revenue Reduction (in Millions)

Regents Institution	FY 2029	FY 2030	FY 2031
University of Iowa	\$ 1.4	\$ 3.9	\$ 7.2
Iowa State University	1.2	3.3	6.0
University of Northern Iowa	0.4	2.1	2.1
Total	\$ 3.0	\$ 8.3	\$ 15.3

Totals may not sum due to rounding.

Sources

Board of Regents

Legislative Services Agency calculations

/s/ Jennifer Acton

March 11, 2026

Doc ID 160069800698

The fiscal note for this Bill was prepared pursuant to [Joint Rule 17](#) and the Iowa Code. Data used in developing this fiscal note is available from the Fiscal Services Division of the Legislative Services Agency upon request.



[HF 2601](#) – Ballot Measures, Contributions by Foreign Nationals (LSB5420HV)
Staff Contact: Joey Lovan (515.242.5925) joey.lovan@legis.iowa.gov
Fiscal Note Version – New

Description

[House File 2601](#) requires the treasurer of a political committee expressly advocating the passage or defeat of a ballot issue that receives a contribution from a donor to obtain an affirmation that the donor is not a foreign national and has not knowingly or willfully accepted funds in excess of \$100,000 in aggregate from one or more foreign nationals within the four years immediately preceding the date the contribution is made.

The Bill also requires a political committee expressly advocating for the passage or defeat of a ballot issue to include with its required reports to the Iowa Ethics and Campaign Disclosure Board (IECDB) an affirmation that the political committee has not knowingly or willfully received, solicited, or accepted contributions from a foreign national or from a donor that has knowingly or willfully accepted funds in excess of \$100,000 in aggregate from one or more foreign nationals within the four years immediately preceding the date the contribution is made.

The Bill prohibits a foreign national from directing, dictating, controlling, or directly or indirectly participating in the decision-making process regarding activities to influence a ballot issue. A foreign national is also prohibited from soliciting, directly or indirectly, the making of a contribution or expenditure by another person to influence a ballot issue.

Any person who knowingly or willfully violates the provisions of the Bill is guilty of a serious misdemeanor and is subject to a civil penalty of \$10,000 or three times the amount of the contribution or expenditure, whichever is greater. The civil penalty is to be collected by the IECDB and deposited into the General Fund.

Background

A serious misdemeanor is punishable by confinement for no more than one year and a fine of at least \$430 but no more than \$2,560.

Assumptions

- All reports filed pursuant to the Bill will be filed using the IECDB's Web Reporting System (WRS).
- One-time programming costs to update the WRS will cost approximately \$10,000 to \$15,000.
- The following will not change over the projection period: charge, conviction, and sentencing patterns and trends; prisoner length of stay (LOS); revocation rates; plea bargaining; and other criminal justice system policies and practices.
- County jail data is unavailable. For purposes of this analysis, the marginal cost for county jails is assumed to be \$50 per day.
- Conviction data reflects the total number of convictions in adult court, which may include multiple convictions per individual. Not all convictions lead to incarceration, and there may

be a delay between conviction and prison admission, which can contribute to differences in totals.

- A six-month delay is assumed from the effective date of the Bill to the date the first offender will enter the correctional system.
- Offender-based convictions are a count of individuals convicted of the same offense. Each offender is counted only once per Iowa Code section, regardless of the number of individual convictions.
- Admissions are a count of individuals newly admitted to the Department of Corrections (DOC) for supervision during a selected time period, based on the most serious offense committed.

Correctional Impact

House File 2601 creates a new offense within Iowa Code chapter 68A. The correctional impact of the Bill cannot be determined because the number of new convictions cannot be estimated. Refer to the Legislative Services Agency (LSA) memo addressed to the General Assembly, [Cost Estimates Used for Correctional Impact Statements](#), dated January 12, 2026, for information related to the correctional system. **Figure 1** shows estimates for sentencing to State prison, parole, probation, or Community-Based Corrections (CBC) residential facilities; LOS in months under those supervisions; and supervision marginal costs per day for a serious misdemeanor.

Figure 1 — Sentencing Estimates and LOS in Months

Conviction Offense Class	Percent Ordered to State Prison	FY 2025 Avg LOS in Prison (All Releases)	Marginal Cost Per Day Prison	Percent Ordered to Probation	FY 2025 Field Avg LOS on Probation	Avg Cost Per Day Probation	Marginal Cost Per Day CBC	Marginal Cost Per Day Jail	FY 2025 Field Avg LOS on Parole	Marginal Cost Per Day Parole
Serious Misdemeanor	2.3%	7.3	\$23.07	44.8%	21.0	\$8.00	\$16.35	\$50.00	N/A	\$8.00

Minority Impact

House File 2601 creates a new offense within Iowa Code chapter 68A. The minority impact of the Bill cannot be determined because the number of new convictions cannot be estimated. Refer to the LSA memo addressed to the General Assembly, [Minority Impact Statements](#), dated January 12, 2026, for information related to minorities in the criminal justice system.

Fiscal Impact

House File 2601 creates a new offense within Iowa Code chapter 68A, and the number of convictions is unknown. The average State cost per serious misdemeanor is between \$350 and \$6,200. This includes operating costs incurred by the Judicial Branch, the Indigent Defense Fund, and the DOC. Any cost increase or decrease would be incurred across multiple fiscal years for prison and parole supervision.

House File 2601 will also require one-time programming costs to the IECDDB between \$10,000 and \$15,000 to update the WRS to include affirmation statements pursuant to the Bill.

Sources

Division of Data, Planning, and Improvement (DPI), Department of Management (DOM)
Department of Corrections
Iowa Ethics and Campaign Disclosure Board

/s/ Jennifer Acton

March 11, 2026

Doc ID 1602457

The Fiscal Note for this Bill was prepared pursuant to [Joint Rule 17](#) and the Iowa Code. Data used in developing this Fiscal Note is available from the Fiscal Services Division of the Legislative Services Agency upon request.



[HF 2609](#) – Campaign Material, Synthetic Media Disclosure (LSB5522HV)
Staff Contact: Joey Lovan (515.242.5925) joey.lovan@legis.iowa.gov
Fiscal Note Version – New

Description

[House File 2609](#) relates to synthetic media disclosures in campaign materials. The Bill provides definitions and requires that published material containing synthetic media have the words “this content generated using synthetic media” prominently displayed. Any person who is responsible for the published material has the sole responsibility and liability for including the disclosure statement. The inclusion of the disclosure statement does not preclude a person from pursuing any other remedies under law for the publication of synthetic media.

The Bill requires the Iowa Ethics and Campaign Disclosure Board (IECDB) to adopt administrative rules pursuant to Iowa Code chapter [17A](#) to implement the Bill.

Background

Pursuant to Iowa Code section [68A.701](#), any person who willfully violates the provisions of Iowa Code chapter [68A](#) is guilty of a serious misdemeanor upon conviction. A serious misdemeanor is punishable by confinement of no more than one year and a fine of at least \$430 but not more than \$2,560.

Assumptions

- The following will not change over the projection period: charge, conviction, and sentencing patterns and trends; prisoner length of stay (LOS); revocation rates; plea bargaining; and other criminal justice system policies and practices.
- County jail data is unavailable. For purposes of this analysis, the marginal cost for county jails is assumed to be \$50 per day.
- Conviction data reflects the total number of convictions in adult court, which may include multiple convictions per individual. Not all convictions lead to incarceration, and there may be a delay between conviction and prison admission, which can contribute to differences in totals.
- A six-month delay is assumed from the effective date of the Bill to the date the first offender will enter the correctional system.
- Offender-based convictions are a count of individuals convicted of the same offense. Each offender is counted only once per Iowa Code section, regardless of the number of individual convictions.
- Admissions are a count of individuals newly admitted to the Department of Corrections (DOC) for supervision during a selected time period, based on the most serious offense committed.

Correctional Impact

House File 2609 creates a new offense within Iowa Code chapter 68A. The correctional impact of the Bill cannot be determined because the number of new convictions cannot be estimated.

Figure 1 shows estimates for sentencing to State prison, parole, probation, or Community-

Based Corrections (CBC) residential facilities; LOS in months under those supervisions; and supervision marginal costs per day for a serious misdemeanor.

Figure 1 — Sentencing Estimates and LOS in Months

Conviction Offense Class	Percent Ordered to State Prison	FY 2025 Avg LOS in Prison (All Releases)	Marginal Cost Per Day Prison	Percent Ordered to Probation	FY 2025 Field Avg LOS on Probation	Avg Cost Per Day Probation	Marginal Cost Per Day CBC	Marginal Cost Per Day Jail	FY 2025 Field Avg LOS on Parole	Marginal Cost Per Day Parole
Serious Misdemeanor	2.3%	7.3	\$23.07	44.8%	21.0	\$8.00	\$16.35	\$50.00	N/A	\$8.00

Refer to the Legislative Services Agency (LSA) memo addressed to the General Assembly, [Cost Estimates Used for Correctional Impact Statements](#), dated January 12, 2026, for information related to the correctional system.

Minority Impact

House File 2609 creates a new offense within Iowa Code chapter 68A. The minority impact of the Bill cannot be determined because the number of new convictions cannot be estimated. Refer to the LSA memo addressed to the General Assembly, [Minority Impact Statements](#), dated January 12, 2026, for information related to minorities in the criminal justice system.

Fiscal Impact

House File 2609 creates a new offense within Iowa Code chapter 68A, and the number of convictions is unknown. The average State cost per serious misdemeanor is between \$350 and \$6,200. This includes operating costs incurred by the Judicial Branch, the Indigent Defense Fund, and the DOC. Any cost increase or decrease would be incurred across multiple fiscal years for prison and parole supervision.

Sources

Division of Data, Planning, and Improvement (DPI), Department of Management (DOM)
Department of Corrections

/s/ Jennifer Acton

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The Fiscal Note for this Bill was prepared pursuant to [Joint Rule 17](#) and the Iowa Code. Data used in developing this Fiscal Note is available from the Fiscal Services Division of the Legislative Services Agency upon request.
