
FISCAL TOPICS

Fiscal Services Division

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Ground Floor, State Capitol Building

Des Moines, Iowa 50319

515.281.3566

Rebuild Iowa Infrastructure Fund (RIIF)

The State has several resources that provide funding for infrastructure-related projects. The Rebuild Iowa Infrastructure Fund (RIIF), established in Iowa Code section [8.57\(5\)](#), is the primary funding source for public vertical infrastructure-related expenditures.

Funding

Currently, the RIIF receives annual funding from the following sources:

Cash Reserve Fund Interest. Pursuant to Iowa Code section [8.56\(1\)](#), interest or earnings on moneys deposited in the Cash Reserve Fund are credited to the RIIF. This amount can fluctuate each year depending on the current status of interest rates.

Economic Emergency Fund Interest. Pursuant to Iowa Code section [8.55\(4\)](#), interest or earnings on moneys deposited in the Iowa Economic Emergency Fund are credited to the RIIF. This amount can fluctuate each year depending on the current status of interest rates.

Environment First Fund Interest. Pursuant to Iowa Code section [8.57A\(2\)](#), interest or earnings on moneys in the Environment First Fund are credited to the RIIF. This amount can fluctuate each year depending on the current status of interest rates.

RIIF Interest. Interest earned on moneys in the RIIF is retained in the Fund. This amount can fluctuate each year depending on the current status of interest rates.

Tobacco Master Settlement Agreement Payments. This revenue is received as part of the Master Settlement Agreement with the tobacco industry reached in the early 2000s. This funding will be received in perpetuity. Four major tobacco companies make this payment annually to 46 states involved in the agreement. The RIIF began to receive these transfers in FY 2010, and funding has remained fairly consistent since.

State Wagering Tax Receipts. State wagering tax receipts constitute the largest contribution to RIIF revenues. A portion of wagering taxes are allocated to other funds prior to deposit in the RIIF. The current allocations from State wagering tax revenues are as follows:

- \$55.0 million to the Revenue Bonds Debt Service Fund
- \$3.75 million to the Federal Subsidy Holdback Fund
- \$15.0 million to the Water Quality Infrastructure Fund
- \$63.75 million total to the Skilled Worker Job Creation Fund
- \$5.0 million to the Levee Improvement Fund
- \$2.25 million to the General Fund
- Remainder to the RIIF

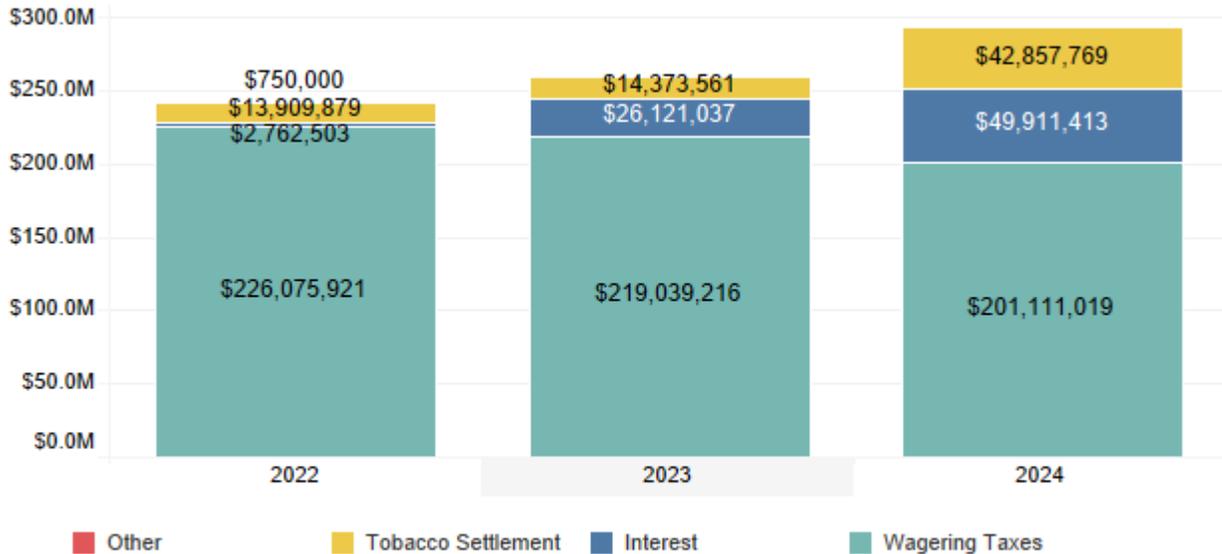
More Information

LSA Staff Contact: Maria Wagenhofer (515.281.5270) maria.wagenhofer@legis.iowa.gov

Other. This category is a combination of revenues and recurring and one-time transfers. Revenue changes in this category are typically due to large one-time transfers. For example, in FY 2022, \$750,000 was transferred to the RIIF from the Autism Support Fund. While other sources can provide large increases in revenue, they do not provide consistent funding.

Figure 1 provides the breakdown of receipts to the RIIF in FY 2022, FY 2023, and FY 2024.

Figure 1 — FY 2022 through FY 2024 RIIF Receipts



Note: Other represents \$750,000 transferred from the Autism Support Fund in FY 2022.

Appropriations

Appropriations are made annually from the RIIF for public vertical infrastructure projects. Vertical infrastructure is defined in Iowa Code section 8.57(5) to include the following:

land acquisition and construction; major renovation and major repair of buildings; routine, recurring maintenance; all appurtenant structures; utilities; site development; recreational trails; renewable fuel infrastructure programs; and debt service payments on academic revenue bonds issued in accordance with chapter 262A for capital projects at board of regents institutions. “Vertical infrastructure” does not include operational expenses or leasing of a building, appurtenant structure, or utility without a lease-purchase agreement. (Iowa Code section 8.57(5)(c)).

All appropriations from the RIIF must comply with the vertical infrastructure definition. Appropriations that do not comply include language in the Infrastructure Appropriations Bill notwithstanding the statutory definition for a specific appropriation. The Fiscal Topic on [Vertical Infrastructure Requirement Exemptions](#) includes more information on the appropriations that have been exempted from the statutory definition of vertical infrastructure.

Types of Appropriations

Appropriations from the RIIF can be broadly categorized by use of funding into four categories: standing appropriations, building projects, other appropriations, and tuition replacement. These categories are intended to provide an idea of how enacted appropriations impact long-term funding. A full list of RIIF appropriations is displayed in **Attachment A**.

1. **Standing Appropriations.** Standing appropriations are set by current law. There are currently four existing standing appropriations totaling \$42.5 million from the RIIF:

Iowa Code Section	Amount	Purpose
8.57A(4)(a)	\$42.0 million annually to the Environment First Fund	Moneys in the Fund are appropriated annually by the General Assembly for the protection, conservation, enhancement, or improvement of natural resources or the environment.
16.181A(1)	\$3.0 million annually for the Housing Trust Fund	Moneys in the Fund are used for the development and preservation of affordable housing for low-income people in the State and for the Iowa mortgage help initiative.
8A.330(2)	\$2.0 million annually for Department of Administrative Services (DAS) routine maintenance	This appropriation funds routine maintenance projects for State buildings and facilities, excluding buildings and facilities under the control of the Board of Regents, Department of Transportation, Department of Natural Resources, and Department of Public Defense.
2.12B(2)	\$500,000 annually to the State Capitol Maintenance Fund	Moneys in the Fund are intended to be expended to maintain the Iowa State Capitol Building and the Ola Babcock Miller Building.

2. **Building Projects.** Building projects are vertical infrastructure projects that may require multi-year funding that ends upon project completion. These projects may exceed the scope of the Department of Administrative Services' [Major Maintenance List](#) and require long-term commitments to proceed with the projects. As a result, appropriations from the RIIF for several years are enacted in advance. Although funding is often adjusted, building projects require funding until completion.
3. **Other Appropriations.** Other appropriations include all other projects, programs, grants, and needs that are funded through the RIIF. These appropriations do not include new building projects. The majority of these programs and projects receive annual appropriations that are not enacted in advance or through standing appropriations. Many of these projects or programs have received funding over several fiscal years, but funding levels vary based upon available dollars and need. Appropriations include but are not limited to major maintenance, programs established in the Iowa Code, ongoing State infrastructure expenses, grants, environmental programs, and multimodal transportation programs. Oftentimes, other appropriations may include appropriations to a Fund that then provides infrastructure grant funding from that Fund for a specific purpose.
4. **Tuition Replacement.** Tuition Replacement funds the majority of debt service for revenue bonds used to construct academic buildings. If unfunded, the Board of Regents will be required to pay the debt service from other resources, and the Board has indicated that a tuition increase will be required to fund the debt service.

Out-Year and Multiyear Appropriations

The RIIF is somewhat unique within the State budget in that there are often out-year appropriations and multiyear appropriations made. While these previously enacted appropriations may be altered during a legislative session, until that time, the appropriations are current law appropriations and reduce what remains available in the estimated RIIF.

Technology Reinvestment Fund Appropriation

Iowa Code section [8.57C](#) provides a standing appropriation of \$17.5 million from the General Fund to the Technology Reinvestment Fund (TRF). However, the General Assembly typically suspends the General Fund appropriation and appropriates the funding from RIIF. The Fiscal Topic on the [Technology Reinvestment Fund](#) has more information on the TRF.

Appropriation Reversions

All appropriations from the RIIF have a three-year reversion date to allow funding to remain available for the specific project. This is often the case when an appropriation is made for a specific infrastructure project. If a project needs additional time to utilize its RIIF funding, oftentimes there is added language in the Infrastructure Appropriations bill that makes changes to prior appropriations' reversion dates.

Additionally, there are many appropriations in the RIIF budget that are made to a Fund. Oftentimes, these funds are set up in a way where the money deposited into the Fund does not revert and instead remains available indefinitely for expenditure.

Figure 2 provides the RIIF revenues, appropriations, and balances for the three most recent fiscal years.

Figure 2 — Rebuild Iowa Infrastructure Fund (RIIF)
(in millions)

Doc ID 1452393

	Actual FY 2022	Actual FY 2023	Actual FY 2024
Funds Available			
Balance Forward	\$ 60,620,760	\$ 102,167,947	\$ 72,311,447
Total Casino Wagering Taxes	226,075,921	219,039,215	201,114,908
Interest	2,762,503	26,121,037	49,911,413
Tobacco Settlement Payments	13,909,879	14,373,561	42,857,773
Autism Support Fund Transfer	750,000	-	-
Total Funds Available	<u>\$ 304,119,064</u>	<u>\$ 361,701,760</u>	<u>\$ 366,195,541</u>
Appropriations	\$ 202,569,191	\$ 291,587,568	\$ 255,775,796
Reversions	<u>-585,820</u>	<u>-2,194,560</u>	<u>-157,241</u>
Ending Balance	<u>\$ 102,135,693</u>	<u>\$ 72,308,752</u>	<u>\$ 110,576,986</u>
Note: Totals may not sum due to rounding			

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Rebuild Iowa Infrastructure Fund Appropriations — FY 2021 - FY 2025

		FY 2021	FY 2022	FY 2023	2024 Actual	2025 Estimated	Total
Administrative Services	Capitol Complex Security - RIIF	\$250,000	\$250,000	\$1,000,000	\$200,000	-	\$1,700,000
	Elevator Upgrades/Replacements - RIIF	-	-	-	-	\$5,364,500	\$5,364,500
	Major Main. W. Capitol Steps - RIIF	-	-	-	-	\$2,000,000	\$2,000,000
	Major Maintenance - RIIF	\$12,000,000	\$20,000,000	\$20,000,000	\$20,000,000	\$22,000,000	\$94,000,000
	Monument/Artwork Repair Restoration - RIIF	-	-	\$500,000	-	-	\$500,000
	Routine Maintenance (Standing) - RIIF	\$1,000,000	\$2,000,000	\$2,000,000	\$2,000,000	\$2,000,000	\$9,000,000
Agriculture and Land Stewardship	Fertilizer Management - RIIF	-	-	\$1,000,000	\$1,000,000	\$1,000,000	\$3,000,000
	Renewable Fuel Infra Fund - RIIF	\$3,000,000	-	\$10,000,000	\$10,000,000	\$10,000,000	\$33,000,000
	Renewable Fuel Infra. Fund Supplement - RIIF	-	-	-	\$5,000,000	-	\$5,000,000
	Renewable Fuels Infrastructure Fund - Corrective Aw..	-	-	-	-	\$2,000,000	\$2,000,000
	Renewable Fuels Infrastructure Fund - Supplement - ..	-	-	-	-	\$2,000,000	\$2,000,000
	Water Quality Initiative - RIIF	\$5,200,000	\$5,200,000	\$8,200,000	\$8,200,000	\$8,200,000	\$35,000,000
Blind	Building Repairs - RIIF	-	\$139,100	\$196,900	\$232,000	\$225,600	\$793,600
Corrections	Clarinda Correctional Facility Kitchen Expansion - RIIF	-	\$5,242,619	\$4,000,000	-	-	\$9,242,619
	Clarinda Correctional Facility Kitchen FF&E - RIIF	-	-	\$750,000	-	-	\$750,000
	DOC Capital Projects - RIIF	-	-	\$4,900,000	-	-	\$4,900,000
	IMCC Electrical Service Upgrades - RIIF	-	-	-	\$2,800,000	-	\$2,800,000
	MPCF Apprenticeship Bldg. - RIIF	-	-	-	\$1,200,000	-	\$1,200,000
	Prison Body Scanners - RIIF	-	-	-	\$865,000	-	\$865,000
Cultural Affairs	Great Places Infrastructure Grants - RIIF	\$1,000,000	\$1,000,000	\$1,000,000	-	-	\$3,000,000
	Harold Keller Memorial Statue - RIIF	-	\$15,000	-	-	-	\$15,000
	YMCA Strengthen Community Grants - RIIF	\$250,000	\$250,000	\$250,000	-	-	\$750,000
Economic Development Authority	Community Attraction & Tourism Grants - RIIF	\$5,000,000	\$5,000,000	\$10,000,000	\$10,000,000	\$10,000,000	\$40,000,000
	Destination Iowa - RIIF	-	-	-	\$6,500,000	\$10,000,000	\$16,500,000
	Iowa Independence Innovation Center- RIIF	\$800,000	-	-	-	-	\$800,000
	National Junior Olympics - RIIF	-	-	\$150,000	-	-	\$150,000
	Regional Sports Authorities - RIIF	\$500,000	-	\$500,000	\$700,000	\$700,000	\$2,400,000
	Rural YMCA Grant Program - RIIF	-	-	-	\$250,000	\$250,000	\$500,000
	Sports Tourism Infrastructure Program Fund - RIIF	-	-	\$12,000,000	-	-	\$12,000,000
	USS Iowa Battleship - Deck Renov. - RIIF	-	-	-	-	\$750,000	\$750,000
	Vacant State Bldgs Demolition Fund - RIIF	-	\$750,000	\$1,000,000	-	-	\$1,750,000
Vacant State Bldgs Rehab Fund - RIIF	-	\$750,000	\$1,000,000	-	-	\$1,750,000	
Education	ISD - Girls' Dormitory Renovation - RIIF	-	-	-	\$5,700,000	-	\$5,700,000
Ethics and Campaign Disclosure Board	Office Space Improvements - RIIF	-	-	-	\$66,000	-	\$66,000
Health and Human Services	ADA Capitals - RIIF	\$596,500	-	-	-	-	\$596,500
	Brain Injury Rehabilitation Facility - RIIF	-	-	\$1,000,000	\$750,000	-	\$1,750,000
	CCUSO Patient Doors Conversion - RIIF	-	-	-	-	\$50,000	\$50,000
	CCUSO Renovation - RIIF	-	-	-	-	\$7,000,000	\$7,000,000
	ChildServe - RIIF	-	\$500,000	-	-	-	\$500,000
	ChildServe Project - RIIF	-	\$750,000	\$750,000	-	-	\$1,500,000
	Iowa Medical Examiner Office Expansion - RIIF	-	-	-	-	\$5,000,000	\$5,000,000
	Lucas Building Renovation - RIIF	-	-	-	-	\$5,000,000	\$5,000,000
Major Projects - RIIF	-	\$6,500,000	\$3,161,000	\$5,572,736	-	\$15,233,736	

Rebuild Iowa Infrastructure Fund Appropriations — FY 2021 - FY 2025

		FY 2021	FY 2022	FY 2023	2024 Actual	2025 Estimated	Total
Health and Human Services	Newborn Safety Box - RIIF	-	-	-	\$15,000	-	\$15,000
	Nursing Facility Construction/Impr - RIIF	\$500,000	-	-	-	-	\$500,000
	Woodward Tunnel Decentralization - RIIF	-	-	-	-	\$14,500,000	\$14,500,000
Homeland Security and Emergency Mgmt	Flood Prevention Study - RIIF	-	-	\$650,000	-	-	\$650,000
	Levee Improvement Fund - RIIF	-	-	-	-	\$10,000,000	\$10,000,000
	School Safety, Flood Mitigation, Other Emerg - RIIF	-	\$2,500,000	-	-	-	\$2,500,000
ICN	Lucas Building Switch Room HVAC - RIIF	-	-	-	\$578,412	-	\$578,412
Iowa Finance Authority	State Housing Trust Fund (STND) - RIIF	\$3,000,000	\$3,000,000	\$3,000,000	\$3,000,000	\$3,000,000	\$15,000,000
Judicial Branch	Dallas Cty Courthouse Renovation & Furniture - RIIF	-	-	-	-	\$481,200	\$481,200
	Johnson Cty Courthouse Renovation & Furniture - RIIF	-	-	-	-	\$111,000	\$111,000
	Judicial Building Improvements - RIIF	\$400,000	-	-	-	\$475,000	\$875,000
	Justice Center Furniture & Equip - RIIF	\$211,455	\$2,522,990	-	-	-	\$2,734,445
	Remodel Projects/Furniture Requests - RIIF	-	-	\$624,518	-	-	\$624,518
	Woodbury Co LEC New Construction Project - RIIF	-	-	\$165,000	\$100,000	-	\$265,000
Law Enforcement Academy	ILEA Facility Remodel - RIIF	\$280,000	-	-	-	-	\$280,000
Legislative Branch	Capitol Bldg Gutter Replacement - RIIF	\$1,250,000	\$1,250,000	-	-	-	\$2,500,000
	Repair and Renovate State Capitol Domes - RIIF	-	\$5,250,000	\$5,250,000	-	-	\$10,500,000
	State Capitol Maintenance Fund - RIIF	\$500,000	\$500,000	\$500,000	\$500,000	\$500,000	\$2,500,000
Management	Environment First Fund - RIIF	\$42,000,000	\$42,000,000	\$42,000,000	\$42,000,000	\$42,000,000	\$210,000,000
	Technology Reinvestment Fund - RIIF	\$18,550,000	-	\$20,500,000	\$18,390,290	\$21,131,873	\$78,572,163
Natural Resources	Buchanan County Park Improvements - RIIF	-	\$150,000	-	-	-	\$150,000
	Community Forestry Grant Program - RIIF	-	\$250,000	\$250,000	\$250,000	\$250,000	\$1,000,000
	Fort Atkinson State Park Preserve Renovations - RIIF	-	\$100,000	\$350,000	-	-	\$450,000
	Honey Creek - RIIF	-	-	-	\$6,000,000	-	\$6,000,000
	Iowa State Fair Building Improvements - RIIF	-	-	-	\$500,000	-	\$500,000
	Lake Restoration & Water Quality - RIIF	\$8,600,000	\$9,600,000	\$9,600,000	\$9,600,000	\$9,600,000	\$47,000,000
	On-Stream Impoundment Restoration - RIIF	-	\$500,000	\$500,000	-	-	\$1,000,000
	State Park Accessibility - RIIF	-	-	-	-	\$1,000,000	\$1,000,000
	State Park Infrastructure - RIIF	\$1,000,000	\$2,000,000	\$5,000,000	\$5,000,000	\$5,000,000	\$18,000,000
	Water Trails Low Head Dam Prog. - RIIF	\$250,000	\$1,000,000	\$1,500,000	\$1,500,000	\$1,500,000	\$5,750,000
Public Defense	Camp Dodge Infrastructure Upgrades - RIIF	\$250,000	\$250,000	\$550,000	\$550,000	\$550,000	\$2,150,000
	Facility/Armory Maintenance - RIIF	\$1,000,000	\$1,000,000	\$2,100,000	\$2,100,000	\$2,100,000	\$8,300,000
	JFHQ Chiller Replacement - RIIF	-	-	-	\$2,442,000	-	\$2,442,000
	Modernization of Readiness Ctrs - RIIF	\$1,000,000	\$1,000,000	\$2,100,000	\$2,100,000	\$2,100,000	\$8,300,000
	West Des Moines Armory - RIIF	-	\$1,800,000	\$3,700,000	\$1,000,000	-	\$6,500,000
Public Safety	Ballistic Vests - RIIF	\$467,500	-	-	-	-	\$467,500
	Bomb Suits - RIIF	\$384,000	-	-	-	-	\$384,000
	Fire Fighter Training Facility - RIIF	-	-	\$2,100,000	-	-	\$2,100,000
	ISP Aircraft - RIIF	\$1,713,170	-	-	-	-	\$1,713,170
	Public Safety Equipment Fund - RIIF	-	\$2,500,000	\$2,500,000	\$2,500,000	\$2,500,000	\$10,000,000
	State Interop. Comm. System - RIIF	\$3,960,945	\$4,114,482	\$4,330,150	\$6,754,358	\$6,424,379	\$25,584,314
Regents	Iowa Lakeside Lab Infrastructure - RIIF	-	-	-	-	\$3,000,000	\$3,000,000
	ISD - Long Hall Renovation - RIIF	\$1,325,000	-	-	-	-	\$1,325,000

Rebuild Iowa Infrastructure Fund Appropriations — FY 2021 - FY 2025

		FY 2021	FY 2022	FY 2023	2024 Actual	2025 Estimated	Total
Regents	ISU - College of Veterinary Medicine - RIIF	\$8,900,000	\$12,500,000	\$28,600,000	-	-	\$50,000,000
	ISU - Student Innovation Center - RIIF	\$6,625,000	\$11,375,000	\$2,000,000	-	-	\$20,000,000
	ISU - Vet Diagnostic Lab Addition - RIIF	-	-	-	\$18,000,000	-	\$18,000,000
	Regents Tuition Replacement - RIIF	\$28,268,466	\$28,100,000	\$27,900,000	\$27,900,000	\$26,500,000	\$138,668,466
	UNI - Industrial Tech Center - RIIF	\$1,000,000	\$13,000,000	\$26,500,000	-	\$3,850,000	\$44,350,000
State Fair Authority	Barn Restoration - RIIF	-	-	\$6,000,000	\$6,000,000	-	\$12,000,000
	Renovation of 4-H Building - RIIF	\$4,500,000	-	-	-	-	\$4,500,000
Transportation	Commercial Air Service Terminals - RIIF	-	-	-	\$10,000,000	-	\$10,000,000
	Commercial Aviation Infra Grants - RIIF	\$1,000,000	\$1,900,000	\$1,900,000	\$1,900,000	\$1,900,000	\$8,600,000
	General Aviation Infra Grants - RIIF	\$650,000	\$1,000,000	\$1,000,000	\$1,000,000	\$1,000,000	\$4,650,000
	Public Transit Infra Grants - RIIF	\$500,000	\$1,500,000	\$1,500,000	\$1,000,000	\$1,500,000	\$6,000,000
	Railroad Revolving Loan & Grant - RIIF	\$500,000	\$1,000,000	\$2,000,000	\$500,000	\$2,000,000	\$6,000,000
	Recreational Trails Grant Supplement - RIIF	-	-	-	-	\$1,000,000	\$1,000,000
	Recreational Trails Grants - RIIF	\$1,000,000	\$1,500,000	\$2,500,000	\$2,500,000	\$2,500,000	\$10,000,000
Treasurer of State	County Fair Improvements - RIIF	\$1,060,000	\$1,060,000	\$1,060,000	\$1,060,000	\$1,060,000	\$5,300,000
Veterans Affairs	Cemetery Equipment Replacement - RIIF	-	-	-	-	\$168,388	\$168,388
	DVA Fire/Energy/ADA Improvements - RIIF	\$50,000	-	-	-	-	\$50,000
Total		\$170,292,036	\$202,569,191	\$291,587,568	\$255,775,796	\$261,241,940	\$1,181,466,531