FISCAL TOPICS

Fiscal Services Division July 18, 2022 LEGISLATIVE SERVICES AGENCY Serving the lowa Legislature

515.281.3566

Ground Floor, State Capitol Building

Des Moines, Iowa 50319

Vertical Infrastructure Requirement Exemptions

The Rebuild Iowa Infrastructure Fund (RIIF) was created during the 1995 Legislative Session for the purpose of funding public infrastructure projects. The following year, the General Assembly required that all appropriations from the RIIF comply with the definition of "vertical infrastructure" established in Iowa Code section $\underline{8.57}(5)(c)$. Fiscal year 1998 was the first year the requirement was in effect. Currently, the definition of "vertical infrastructure" includes:

- Land acquisition and construction
- Major renovation and major repair of buildings
- Routine, recurring maintenance
- All appurtenant structures
- Utilities
- Site development

- Recreational trails
- The Renewable Fuels Infrastructure Program
- Debt service payments on academic revenue bonds issued in accordance with Iowa Code chapter <u>262A</u> for capital projects of the Board of Regents

Over the years, the definition of "vertical infrastructure" has been amended several times. The following amendments to the definition have been adopted:

- The 2008 Infrastructure Appropriations Act removed funding for the completion of Part III of the Iowa Communications Network from the definition. (2008 Iowa Acts, chapter <u>1179</u>)
- The 2011 Infrastructure Appropriations Act amended the definition to include debt services payments on academic revenue bonds for Board of Regents capital projects. (2011 Iowa Acts, chapter <u>133</u>)
- The 2014 Infrastructure Appropriations Act amended the definition to include routine maintenance. Previously, the Iowa Code had explicitly excluded routine maintenance from the definition of vertical infrastructure. (2014 Iowa Acts, chapter <u>1136</u>)
- The 2017 Infrastructure Appropriations Act amended the definition to include the Renewable Fuels Infrastructure Program. (2017 Iowa Acts, chapter <u>173</u>)

Legislation that appropriates funds not in compliance with the definition of "vertical infrastructure" usually includes language that exempts the appropriation from the statutory definition. **Appendix A** shows total funding by fiscal year for projects that received an exemption from the definition of "vertical infrastructure."

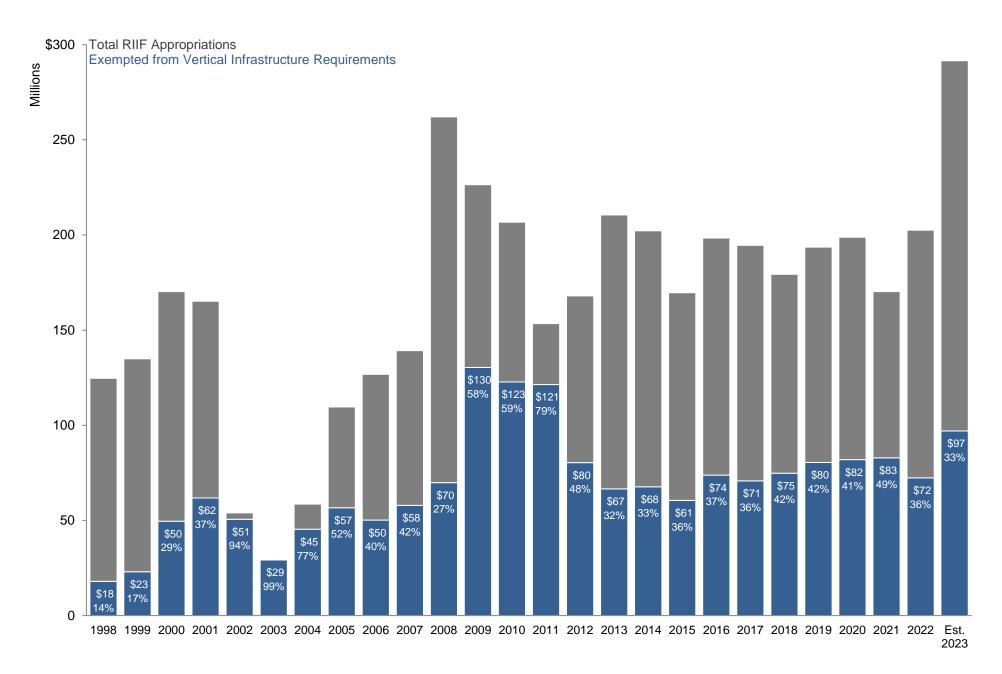
Since the definition has been in place, the percentage of appropriations that have received exemptions from the definition of "vertical infrastructure" has ranged from 14.5% to 98.9%, with an annual average of 46.2%. The percentage of appropriated dollars exempted has ranged from 33.3% to 48.7% in the four most recent fiscal years.

Appropriations that were exempted from the definition from FY 2018 through estimated FY 2023 are included in **Appendix B**. In recent years, major exempted appropriations have included the Environment First Fund, Lake Restoration, the Technology Reinvestment Fund, and the Water Quality Initiative. These four line items account for more than 82.7% of the total dollars that received an exemption from the definition of "vertical infrastructure" in estimated FY 2023. Notably, appropriations from the RIIF in estimated FY 2023 were the highest since the Fund was created. This increase contributed to the decline in the percentage of appropriations that were exempt from vertical infrastructure requirements.

More Information

LSA Staff Contact: Adam Broich (515.281.8223) adam.broich@legis.iowa.gov

Appendix A – Rebuild Iowa Infrastructure Fund by Fiscal Year



Appendix B – Appropriations Exempted from Vertical Infrastructure Definition Requirements

		FY 2018	FY 2019	FY 2020	FY 2021	FY 2022	Estimated FY 2023	Grand Total
Administrative Services	Security Cameras	-	-	-	\$250,000	\$250,000	\$1,000,000	\$1,500,000
	Total	-	-	-	\$250,000	\$250,000	\$1,000,000	\$1,500,000
Agriculture and Land Stewardship	Ag Drainage Wells	\$1,875,000	\$1,875,000	-	-	-	-	\$3,750,000
	Fertilizer Management	-	-	-	-	-	\$1,000,000	\$1,000,000
	Water Quality Initiative	\$5,200,000	\$5,200,000	\$5,200,000	\$5,200,000	\$5,200,000	\$8,200,000	\$34,200,000
	Total	\$7,075,000	\$7,075,000	\$5,200,000	\$5,200,000	\$5,200,000	\$9,200,000	\$38,950,000
Corrections	Clarinda Kitchen Furnishings and Equip.	-	-	-	-	-	\$750,000	\$750,000
	Total	-	-	-	-	-	\$750,000	\$750,000
Cultural Affairs	Grout Museum - Korean War Project	\$250,000	-	-	-	-	-	\$250,000
	Harold 'Pie' Keller Monument	-	-	-	-	\$15,000	-	\$15,000
	Total	\$250,000	-	-	-	\$15,000	-	\$265,000
Economic Development	Junior Olympics	-	\$250,000	-	-	-	\$150,000	\$400,000
	Regional Sport Authority Districts	\$500,000	\$500,000	\$500,000	\$500,000	-	\$500,000	\$2,500,000
	Vacant Buildings Rehabilitation Fund	-	-	-	-	\$750,000	\$1,000,000	\$1,750,000
	World Food Prize/Borlaug-Ruan Scholar	\$300,000	\$300,000	\$300,000	-	-	-	\$900,000
	Total	\$800,000	\$1,050,000	\$800,000	\$500,000	\$750,000	\$1,650,000	\$5,550,000
Homeland Security	Flood Study	-	-	-	-	-	\$650,000	\$650,000
	School Safety, Flood Mitigation, Other Emerg.	-	-	-	-	\$2,500,000	-	\$2,500,000
	Total	-	-	-	-	\$2,500,000	\$650,000	\$3,150,000
Iowa Law Enforcement Academy	Law Enforcement Academy Furniture	-	-	-	\$280,000	-	-	\$280,000
	Total	-	-	-	\$280,000	-	-	\$280,000
Judicial Branch	County Courthouse Equip. and Furniture	-	-	\$193,620	\$211,455	\$2,522,990	\$624,518	\$3,552,583
	Polk County Justice Ctr. Furn. and Equip.	-	\$1,464,705	-	-	-	-	\$1,464,705
	Total	-	\$1,464,705	\$193,620	\$211,455	\$2,522,990	\$624,518	\$5,017,288
Management	Environment First Fund	\$42,000,000	\$42,000,000	\$42,000,000	\$42,000,000	\$42,000,000	\$42,000,000	\$252,000,000
	Technology Reinvestment Fund	\$10,000,000	\$14,400,000	\$18,069,975	\$18,550,000	-	\$20,500,000	\$81,519,975
	Total	\$52,000,000	\$56,400,000	\$60,069,975	\$60,550,000	\$42,000,000	\$62,500,000	\$333,519,975
Natural Resources	Buchanan County Park	-	-	-	-	\$150,000	-	\$150,000
	Community Forestry Grant Program	-	-	-	-	\$250,000	\$250,000	\$500,000
	Lake Restoration and Dredging	\$9,600,000	\$9,600,000	\$9,600,000	\$8,600,000	\$9,600,000	\$9,600,000	\$56,600,000
	On-Stream Impoundment Fund	-	-	-	-	\$500,000	\$500,000	\$1,000,000
	Water Trails and Low Head Dam Repairs	-	\$500,000	\$500,000	\$250,000	\$1,000,000	\$1,500,000	\$3,750,000
	Total	\$9,600,000	\$10,100,000	\$10,100,000	\$8,850,000	\$11,500,000	\$11,850,000	\$62,000,000
Office of the Chief Information Officer	Broadband Improvements	-	\$1,300,000	-	-	-	-	\$1,300,000
	Total	-	\$1,300,000	-	-	-	-	\$1,300,000
Public Safety	Ballistic Vests	-	-	-	\$467,500	-	-	\$467,500
	Bomb Suits	-	-	-	\$384,000	-	-	\$384,000
	Explosive Trace Detectors	-	-	\$29,000	-	-	-	\$29,000
	Iowa State Patrol Aircraft	-	-	-	\$1,713,170	-	-	\$1,713,170
	Lab Liquid Chromatograph	-	-	\$325,000	-	-	-	\$325,000
	Network Contract	\$4,143,687	\$1,351,666	\$3,719,355	\$3,960,945	\$4,114,482	\$4,330,150	\$21,620,285
	Public Safety Equipment Fund	-	-	-	-	\$2,500,000	\$2,500,000	\$5,000,000
	Tasers	-	\$740,000	-	-	-	-	\$740,000
	Total	\$4,143,687	\$2,091,666	\$4,073,355	\$6,525,615	\$6,614,482	\$6,830,150	\$30,278,955
State Fair	State Historical Build. Relocation – Study	-	-	\$500,000		-	-	\$500,000
		-	-	\$500,000	-	-	-	\$500,000
	Total							+
Transportation	Total Railroad Revolving Loan & Grant Fund			\$1,000.000	\$500.000	\$1.000.000	\$2.000.000	\$6.500.000
Transportation	Total Railroad Revolving Loan & Grant Fund Total	\$1,000,000 \$1,000,000	\$1,000,000 \$1,000,000	\$1,000,000 \$1,000,000	\$500,000 \$500,000	\$1,000,000 \$1,000,000	\$2,000,000 \$2,000,000	\$6,500,000 \$6,500,000