
FISCAL TOPICS

Fiscal Services Division

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Transportation Investment Moves the Economy in the Twenty-First Century (TIME-21) Fund

Background

The Transportation Investment Moves the Economy in the Twenty-First Century (TIME-21) Fund was created during the 2007 Legislative Session.¹ The purpose of this Fund was to create an additional revenue source to help fund maintenance and construction of the State's roadways. This need was due to what was considered a "perfect storm" of road funding issues in the early 2000s. In FY 2009, the Department of Transportation (DOT) was required to conduct an analysis of TIME-21 funding, as well as the Road Use Tax Fund (RUTF).² The analysis outlined the issues that made up this "perfect storm" as follows:

- **A large and aging public roadway system** comprised of more than 114,000 miles and 25,000 structures. The system was primarily developed over a 20-year period from 1940 to 1960, which meant much of the system needed reinvestment.
- **Increasing demands on the public roadway system** as roadway travel gradually increased, especially with regard to large truck traffic. This growth was the result of an increase in renewable fuel production across Iowa, which resulted in an increase of approximately 600,000 truckloads of corn annually.
- **Flattening revenue available for public roadway improvements** from the RUTF and federal Highway Trust Fund (HTF).
- **Increasing inflation of construction costs**, which dramatically reduced the buying power of limited funding.

These issues combined to create uncertainty in Iowa roadway funding, and TIME-21 was created to help ensure there was proper funding. The revenue for TIME-21 was created by changing vehicle registration fees as well as increasing trailer and title fees. TIME-21 is set to be repealed June 30, 2028.

The analysis conducted by the DOT can be found at: iowadot.gov/transportation2020.

Fund Revenue

TIME-21 is allocated moneys from the RUTF on a monthly basis from the following sources:

- Ten dollars from each fee collected from the issuance of a certificate of title, \$8 from each fee collected for issuance of a certificate for a returned vehicle, and each fee collected for issuance of a salvage certificate of title.
- One-half of the amount received from trailer registration fees with an empty weight of 2,000 pounds or less, two-thirds of the amount received from trailer registration fees collected from trailers with an empty weight of more than 2,000 pounds, and one-third of trailer registration fees received from travel trailers and fifth-wheel trailers.

¹ 2007 Iowa Acts, ch. [200](#), §1.

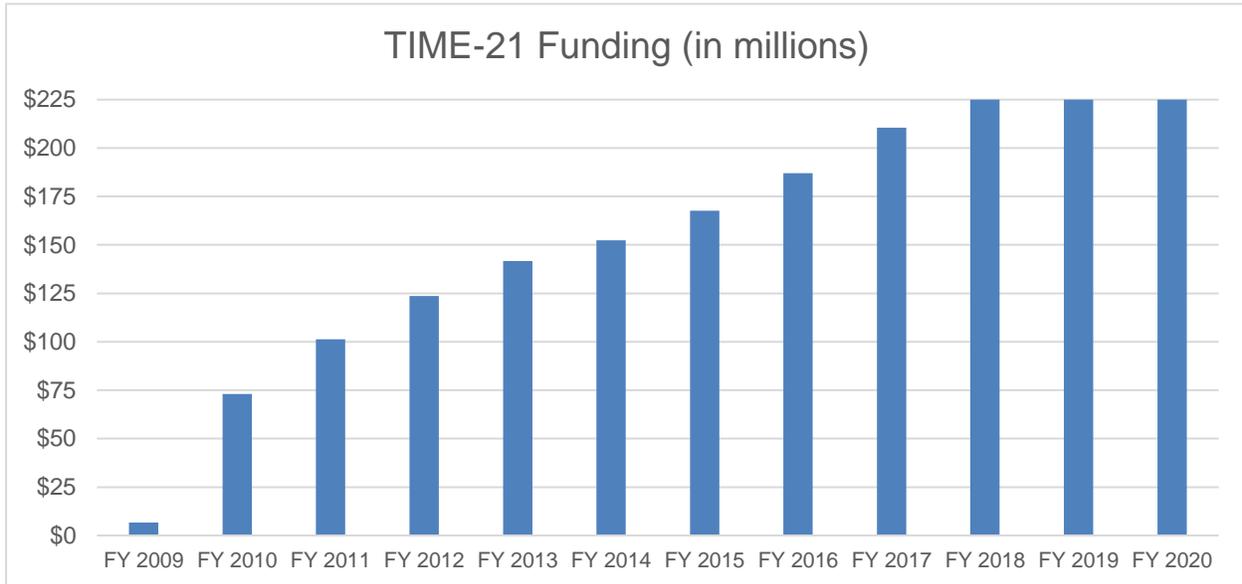
² 2008 Iowa Acts, ch. [1113](#), §26.

More Information

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- The revenue collected from annual motor vehicle registration fees for passenger cars, multipurpose vehicles, and motor trucks.

Revenue from the fees listed above is deposited into the RUTF until they reach \$392.0 million. The fees in excess of \$392.0 million are credited to TIME-21 until a cap of \$225.0 million is reached. Fees collected that are in excess of \$225.0 million are again credited to the RUTF.



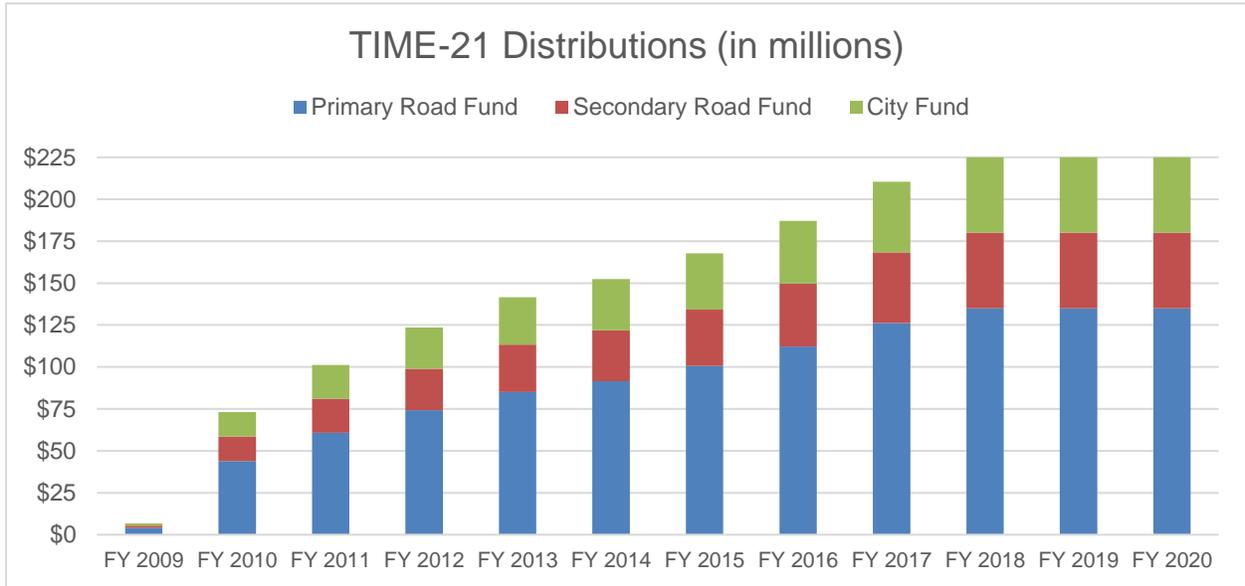
The revenue allocated to TIME-21 has steadily increased over the years. In FY 2018, the fees deposited in TIME-21 reached the \$225.0 million cap for the first time. It has since reached the cap on each subsequent year after FY 2018.

Fund Distributions

As mentioned above, revenue to the TIME-21 Fund is capped at \$225.0 million annually, with excess funds deposited into the RUTF. This cap was established in 2009 Iowa Acts, chapter [130](#), section 45, subsection 2. TIME-21 distribution formula is as follows:

- Sixty percent is deposited into the Primary Road Fund (PRF) to be used exclusively for highway maintenance and construction. This includes the purchase of right-of-way, but does not include project planning and design. Projects that are eligible for funding under TIME-21 are given priority depending on the type of project. The completion of projects on highways designated as access highways have the highest priority. Projects on highways in the commercial and industrial highway network that are included in the DOT's five-year plan for the primary road system are given the next priority. Within these projects, priority is given to projects in areas of the State that have existing biodiesel, ethanol, or other biorefinery plants. The lowest priority outlined for TIME-21 funding is projects on interstate highways.
- Twenty percent is deposited in the secondary road fund to be used by counties. Counties may use these funds for construction and maintenance on secondary road bridges and on highways in the farm-to-market road system. At least 10.0% of the moneys allocated to counties is to be used for bridge construction, repair, and maintenance, with priority given to projects that aid the support of economic development and job creation.
- Twenty percent is deposited in the street construction fund of cities to be used to sustain and improve the municipal street system.

The following chart shows the distributions from the TIME-21 Fund.



Funds distributed to cities and counties can be found at iowadot.gov/local_systems/City-Reports-and-Funding.

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