# Fiscal Services Division Legislative Services Agency Fiscal Note

SF 2123 – Internal Revenue Code Update Bill (LSB 5496 SV.1) Analyst: Jeff Robinson (Phone: (515) 281-4614) (jeff.robinson@legis.state.ia.us) Fiscal Note Version – As amended by the House

## **Description**

Senate File 2123 updates the <u>Code of Iowa</u> to incorporate changes to the federal Internal Revenue Code (IRC) enacted during calendar year 2007. The Bill is retroactive to January 1, 2007.

The House amended SF 2123 to include additional conformity with recently-enacted federal legislation relating to the ability of businesses to expense certain purchases (referred to as Section 179 expensing).

## **Background**

Three federal Acts were determined to have a total of four provisions with significant and measurable impacts on lowa revenue when the <u>Code of Iowa</u> is updated to incorporate the federal changes through passage of this Bill. The fiscal impact is the estimated net impact of all four provisions. The provisions relate to:

- Increasing and extending Section 179 depreciation expensing
- Excluding discharge of home mortgage debt from taxable income
- Extending itemized deduction of home mortgage insurance premiums
- Excluding from income certain benefits provided to volunteer EMS and firefighters

An additional federal Act (H.R. 5140) was approved by Congress in February 2008. That Act increased and expanded depreciation allowances for qualified business expenses. The House-passed version of SF 2123 allows lowa taxpayers to benefit from the expanded Section 179 expensing permitted under the federal Act. The House action does not address the "bonus depreciation" provisions of H.R. 5140.

## Fiscal Impact

The original Fiscal Note has been revised for SF 2123. The following table provides the estimated General Fund impact for the original Fiscal Note, the revised estimate for the Senate-passed Bill, and the estimate for the Bill as passed by the House.

Estimated General Fund Impact in Millions of Dollars			
	Senate Version	Senate	As Passed
	Original Fiscal	Version	by the
	Note	Revised	House
FY 2008	\$-0.3	\$-0.6	\$-0.6
FY 2009	-1.1	-1.4	-2.8
FY 2010	0.0	-4.2	-5.1

For future fiscal years, FY 2011 through FY 2018, conforming lowa tax laws as provided in SF 2123 as passed the House is expected to increase net General Fund revenue by a total of \$2.2 million.

#### **Related Revenue Issue**

Since lowa allows all taxpayers to deduct federal income tax paid from their State taxable income, when Congress takes actions that reduce federal taxes owed, most lowa taxpayers see a corresponding increase in their State tax bill. The State tax bill increases occur automatically when federal tax reductions are enacted and do not take legislative action. The Department of Revenue estimates that this "deductibility effect" will increase net General Fund revenue by the following amounts, including all federal legislation enacted through February 2008.

- FY 2008: \$ 0.0 million
- FY 2009: \$4.3 million
- FY 2010: \$ 9.2 million

For future fiscal years, FY 2011 through FY 2018, the deducibility effect is expected to reduce net General Fund revenue by a total of \$11.4 million.

Special Note: Federal action to extend the Alternative Minimum Tax (AMT) exemption for tax year 2007 had a significant deductibility impact on Iowa taxpayers. However, the Revenue Estimating Conference anticipated the federal AMT action when developing FY 2008 and FY 2009 estimates so adjustments for federal AMT action are not necessary.

Also, the February 2008 federal legislation provided economic stimulus payments to Iowa taxpayers. Under Iowa Iaw, those payments would be subject to Iowa income tax. The deductibility impact of those payments is addressed in the Fiscal Note for HF 2417 (Federal Stimulus Payment Tax Exemption Act of 2008).

#### Source

Department of Revenue

/s/ Holly M. Lyons

March 4, 2008

The fiscal note and correctional impact statement for this bill was prepared pursuant to Joint Rule 17 and pursuant to Section 2.56, <u>Code of Iowa</u>. Data used in developing this fiscal note and correctional impact statement are available from the Fiscal Services Division, Legislative Services Agency to members of the Legislature upon request.