



FY25 Report on Nonreversion of Funds

September 2025



This report is in response to the requirements found in 2024 Iowa Acts Chapter 1157 Section 40.

Sec. 40. REPORT ON NONREVERSION OF FUNDS. The department of health and human services shall report the expenditure of any moneys for which nonreversion authorization was provided for the fiscal year beginning July 1, 2023, and ending June 30, 2024, to the general assembly on a quarterly basis beginning October 1, 2024.

This report details all General Fund balances that carried forward from FY24 to FY25. The Health and Human Services appropriation structure changed in FY25, and as a result, the FY24 funds did not carry forward into the same appropriation from which they were spent. **Attachment 1** shows how these funds were distributed into the new appropriation structure.

Much of the funding that carried forward is a result of variation (decrease) in typical utilization patterns for some programs, enhanced FMAP funding, and other lingering impacts related to the pandemic. The Agency anticipates use of most of these funds over the next year.

The amount spent reflects final FY25 expenditures.

Medicaid

Authority: 2023 Iowa Acts Ch. 112 Sections 15.4 and 39.

Description: \$313,444,146 was available in FY25.

\$292,212,755 has accumulated in the Medical Assistance appropriation over multiple years and is primarily due to the COVID-19 increased FMAP savings. One-time recoveries in FY24 and certain expenses shifting from FY24 to FY25 are also contributing to the balance.

\$14,933,868 is the unspent balance from the temporary 10 percentage point increase to the state's FMAP for certain Medicaid HCBS pursuant to section 9817 of the American Rescue Plan Act of 2021 (ARPA). This amount must be invested in accordance with Iowa's approved ARPA HCBS spending plan.

\$6,297,524 is from the State Supplementary Assistance (SSA) appropriation. This balance has accumulated over multiple years and is primarily due to continued reductions in the number served across multiple SSA service categories (residential care facilities, dependent person program, etc.). These funds are reserved for the remaining SNAP reinvestment obligation and the Thrive Iowa Program.

Reported expenditures: Medicaid

Expenditure Category	Budget Amount	Amount Spent	Remaining Balance
Medical Assistance - Program Expenditures	292,212,755	198,584,661	93,628,094
Medical Assistance - ARPA HCBS Spending Plan	14,933,868	14,933,868	-
State Supp - SNAP Reinvestment Obligation	451,869	28,200	423,669
State Supp - Thrive Iowa Program	3,000,000	-	3,000,000
State Supp - To Be Determined	2,845,655	-	2,845,655
Grand Total	313,444,146	213,546,729	99,897,418

The \$99,897,418 remaining balance is the amount that will carry-forward from SFY25 to SFY26. This amount will be fully spent in SFY26 so there will be no carry-forward balance available in SFY27.

Child Protective Services

Authority: 2024 Iowa Acts Ch. 1157 Sections 33, 34, and 35.

Description: \$39,804,417 was available in SFY25.

\$25,039,426 is from the Child and Family Services appropriation. This balance has accumulated over multiple years and is primarily due to lower foster care caseloads due to both Family First implementation efforts and COVID-19 impacts, lower performance-related payments to vendors, and additional federal revenues.

\$12,349,084 is from the Adoption Subsidy appropriation. This balance has accumulated over multiple years and is due to the COVID-19 increased FMAP savings, higher IV-E participation rates and lower caseloads.

\$2,415,907 is from the Field Operations appropriation. This amount includes approximately \$2.3 million in unspent FY23 carry forward and the remaining amount is primarily due to vacancy savings.

Reported Expenditures: Child Protective Services

Expenditure Category	Budget Amount	Amount Spent	Remaining Balance
Child and Family Services - Program Expenditures	21,196,287	2,472,659	18,723,628
Child and Family Services - Child Welfare IT System	3,843,139	620,603	3,222,536
Adoption Subsidy - Adoption Reinvestment Obligation	5,265,796	631,745	4,634,051
Adoption Subsidy - QRTP Rates and Security Enhancements	-	-	-
Adoption Subsidy - Renovation or Purchase of PMIC Facility	550,000	-	550,000
Adoption Subsidy - To Be Determined	6,533,288	-	6,533,288
Field Operations - Retro IV-E Participation Rate Changes	2,368,674	-	2,368,674
Field Operations - Transfer to Aging and Disability Svcs	2,963	2,963	-
Field Operations - Transfer to Community Access	14,976	14,976	-
Field Operations - Transfer to Compliance	1,365	1,365	-
Field Operations - Other/Miscellaneous	27,929	27,929	-
Grand Total	39,804,417	3,772,240	36,032,177

The \$36,032,177 remaining balance is the amount left from the prior year carry-forward. A portion of the current year appropriation was also unspent, and as a result, the total carry-forward into SFY26 will be \$43,753,176. This amount will be reported on the next quarterly report.

State-Operated Specialty Care

Authority: 2023 Iowa Acts Ch. 112 Sections 18.4, 23.4, 24.6 and 25.3.

Description: \$21,107,412 was available in SFY25.

\$6,731,286 is from Chapter 8A capital improvement projects where funds were sent to DAS in FY24, but the projects were not yet complete so carried forward to FY25. A complete list of these projects is provided in **Attachment 2**.

\$14,376,127 is from the following facilities:

- Eldora STS - \$105,905 due to small variances in salary and support spending.
- CCUSO - \$6,085,715 due to the receipt of Rebuild Iowa Infrastructure Funds for the Voldeng project which freed up General Funds previously obligated.
- Glenwood (\$1,004,538) and Woodward (\$7,179,969) Resource Centers - \$8,184,507 due to the COVID-19 increased FMAP savings and staffing vacancies.

Reported Expenditures: State-Operated Specialty Care

Expenditure Category	Budget Amount	Amount Spent	Remaining Balance
DAS Ch. 8A Projects*	6,731,286	4,777,603	1,953,682
Facility Operational Needs	14,376,127	7,878,421	6,497,706
Grand Total	21,107,412	12,656,024	8,451,388

The \$8,451,388 remaining balance is the amount left from the prior year carry-forward. A portion of the current year appropriation was also unspent, and as a result, the total carry-forward into SFY26 will be \$11,322,868. This amount will be reported on the next quarterly report.

Community Access and Eligibility

Authority: 2024 Iowa Acts Ch. 1157 Section 31.

Description: \$16,056,746 was available in FY25 from the Family Investment Program (FIP) appropriation. This balance has accumulated over multiple years and is primarily due to lower cases in FIP and PROMISE JOBS and lower than projected technology spending; largely related to the ELIAS project. These funds were reserved for one-time projects.

Reported Expenditures: Community Access and Eligibility

Expenditure Category	Budget Amount	Amount Spent	Remaining Balance
Family Investment Program - HHS One-Time Projects	16,056,746	4,185,491	11,871,255
Grand Total	16,056,746	4,185,491	11,871,255

Further FIP detail is provided in **Attachment 3**.

The \$11,871,255 remaining balance is the amount left from the prior year carry-forward. A portion of the current year appropriation was also unspent, and as a result, the total carry-forward into SFY26 will be \$11,886,396. This amount will be reported on the next quarterly report.

Hawki Trust Fund

Authority: Iowa Code Chapter 514I.11.2

Description: \$7,522,046 was available in FY25. This balance has accumulated over multiple years and is primarily due to the COVID-19 increased FMAP savings. These funds were spent on current year CHIP/Hawki expenses.

Reported Expenditures: Hawki Trust Fund

Expenditure Category	Budget Amount	Amount Spent	Remaining Balance
CHIP/Hawki Expenditures	7,522,046	7,522,046	-
Grand Total	7,522,046	7,522,046	-

Child Care Assistance

Authority: 2024 Iowa Acts Ch. 1157 Section 32.

Description: \$5,264,702 was available in FY25.

\$4,694,950 is from the Child Care Assistance program.

\$569,752 is from the Early Childhood Iowa (ECI) program and was transferred to the Early Intervention and Support appropriation to be used for ECI.

Reported Expenditures: Child Care Assistance

Expenditure Category	Budget Amount	Amount Spent	Remaining Balance
Child Care Assistance Activities	4,694,950	822,090	3,872,860
Early Childhood Iowa Transfer	569,752	569,752	-
Grand Total	5,264,702	1,391,842	3,872,860

Early Intervention and Supports

Authority: 2024 Iowa Acts Ch. 1157 Section 36 and Iowa Code Chapter 225C.41.2.

Description: \$1,548,745 was available in FY25.

\$1,261,424 is the MOMS program unspent allocation.

\$287,321 is from the Family Support Subsidy/Children at Home appropriation. This balance has accumulated over multiple years due to lower programmatic spending. These funds are reserved for the Children at Home program.

Reported Expenditures: Early Intervention and Supports

Expenditure Category	Amount	Spent	Balance
MOMS Program	1,261,424	-	1,261,424
Children At Home Program	287,321	-	287,321
Grand Total	1,548,745	-	1,548,745

The \$1,548,745 remaining balance is the amount left from the prior year carry-forward. A portion of the current year appropriation was also unspent, and as a result, the total carry-forward into SFY26 will be \$2,032,323. This amount will be reported on the next quarterly report.

Public Health

Authority: 2024 Iowa Acts Ch. 1157 Sections 28 and 29.

Description: \$455,138 was available in FY25.

\$453,805 is from the rural psychiatric residency program allocation within the Community Capacity appropriation. The amount is consistent with the amount that carried forward from FY23 to FY24 (\$429,805). The balance is used for the rural psychiatric residency program.

\$1,333 is from the audiological services program allocation within the Healthy Children and Families appropriation. The balance is used for the audiological services program.

Reported Expenditures: Public Health

Expenditure Category	Budget Amount	Amount Spent	Remaining Balance
Rural Psychiatric Residencies	453,805	-	453,805
Audiological Services	1,333	-	1,333
Grand Total	455,138	-	455,138

The \$455,138 remaining balance is the amount left from the prior year carry-forward. A portion of the current year appropriation was also unspent, and as a result, the total carry-forward into SFY26 will be \$462,666. This amount will be reported on the next quarterly report.

Attachment 1

Iowa Department of Health and Human Services
SFY24 Carry-Forward Distribution

9/22/2025

		SFY25 Appropriations								
		Public	Community		Child Care	Early	Child	State-Operated	Hawki Trust	
SFY24 Legacy Appropriation		Health	Access and	Medicaid	Assistance	Intervention and	Protective	Specialty Care	Fund	Total
		K53	K54	K56	K58	K59	K60	K61	0374	
General Administration	M01					1,261,424				1,261,424
Field Operations	M10						2,415,907			2,415,907
Eldora STS	M22							228,068		228,068
CCUSO	M28							7,634,360		7,634,360
Cherokee MHI	M30							786,230		786,230
Glenwood Resource Center	M40							1,004,538		1,004,538
Woodward Resource Center	M42							11,454,217		11,454,217
Family Investment Program	N01		16,056,746							16,056,746
State Supplementary Assistance	N10			6,297,524						6,297,524
Medical Assistance	N20			307,146,623						307,146,623
Family Support Subsidy	N32					287,321				287,321
Child Care Assistance	N56				5,264,702					5,264,702
Adoption Subsidy	N70						12,349,084			12,349,084
Child and Family Services	N71						25,039,426			25,039,426
Healthy Children and Families	K05	1,333								1,333
Community Capacity	K09	453,805								453,805
Hawki Trust Fund	0374								7,522,046	7,522,046
Grand Total		455,138	16,056,746	313,444,146	5,264,702	1,548,745	39,804,417	21,107,412	7,522,046	405,203,353

Attachment 2

Iowa Department of Health and Human Services
HHS State Operated Specialty Care -- DAS Chapter 8A Projects

9/22/2025

Facility	Description	Original Transfer	Return From DAS	SFY25 Amount Spent
Eldora STS	Eldora Gym A/C	87,182	(52,086)	35,096
Eldora STS	HHS STS Main Electrical Loop Revisions	16,055	(9,299)	6,756
Eldora STS	HHS STS North Buildings HazMat Survey	18,926	(3,596)	15,330
CCUSO	CCUSO Voldeng Remodel	1,548,646	-	1,548,646
Cherokee MHI	Cherokee 7 North Remodel	4,070	(2,692)	1,378
Cherokee MHI	CMHI Parking Lots	164,673	(26,048)	138,625
Cherokee MHI	CHMHI Gym Ceiling Repair	617,487	(223,525)	393,962
Woodward SRC	Myers Hall New Fire Sprinkler System	115,631	(67,043)	48,588
Woodward SRC	HHS WRC Campus Utility Decentralization Phase 3	3,807,590	(1,491,718)	2,315,872
Woodward SRC	Chapel Sprinkler	124,607	(59,893)	64,714
Woodward SRC	HHS WRC Campus Utility Decentralization Phase 3 Alternates	97,712	(9,699)	88,013
Woodward SRC	HHS WRC Medical Center North Façade Window Replacement	127,711	(7,088)	120,623
Woodward SRC	HHS WRC Med Center Pharmacy Remodel	996	(996)	-
Grand Total		6,731,286	(1,953,682)	4,777,603

Attachment 3

Iowa Department of Health and Human Services
HHS One-Time Projects Using FIP Carry-Forward

9/22/2025

FIP Carry-Forward Available in SFY25	16,056,746
Amount Spent	4,185,491
Amount Obligated But Not Yet Spent	11,871,255

One-Time Activities	Projected Expenditures and Obligations		SFY25 Actual Expenditures		Unspent Obligations	
	Total	State	Total	State	Total	State
Data Center Move	71,588	37,226	43,993	22,876	27,595	14,349
Accounting and Payroll System Updates (Workday, Advantage)	603,670	313,908	603,670	313,908	-	-
VX Rack Replatforming	1,100,956	1,100,956	837,138	837,138	263,818	263,818
Corporate Technology Assessment	217,166	217,166	206,188	206,188	10,978	10,978
Enterprise Architecture & IT Strategy Implementation	440,033	228,817	320,453	166,636	119,580	62,182
MoveIT SW Replacement Implementation	110,900	71,073	-	-	110,900	71,073
Contracting Software - CLM Procurement Module	599,022	311,491	433,309	225,321	165,713	86,171
Cost Allocation Review Contract	729,816	529,018	346,119	250,890	383,697	278,128
Rent Reimbursement Implementation	503,074	503,074	476,006	476,006	27,068	27,068
Retro IV-E Adjustments (General Admin and CAB)	1,000,000	1,000,000	-	-	1,000,000	1,000,000
IT Costs Associated with Lucas Move	4,180,597	2,173,911	2,484,862	1,292,128	1,695,735	881,782
Child Support Services Initiatives	1,533,055	521,239	59,996	20,399	1,473,059	500,840
CGI Cost Allocation -- Advantage Implementation Support	220,000	114,400	183,000	95,160	37,000	19,240
HOPE Ambassador Trainings	253,220	131,674	101,232	52,641	151,988	79,033
Audit Software	212,975	110,747	-	-	212,975	110,747
Health Equity Assessment Contract	435,000	226,200	435,000	226,200	-	-
Public Assistance Modernization	16,931,692	8,465,846	-	-	16,931,692	8,465,846
Total	29,142,764	16,056,746	6,530,966	4,185,491	22,611,798	11,871,255