



Iowa General Assembly

2015 Committee Briefings

Legislative Services Agency – Legal Services Division

STATE GOVERNMENT EFFICIENCY REVIEW COMMITTEE

Meeting Dates: [October 29, 2015](#)

Purpose. *This compilation of briefings on legislative interim committee meetings and other meetings and topics of interest to the Iowa General Assembly, written by the Legal Services Division staff of the nonpartisan Legislative Services Agency, describes committee activities or topics. The briefings were originally distributed in the Iowa Legislative Interim Calendar and Briefing. Official minutes, reports, and other detailed information concerning the committee or topic addressed by a briefing can be obtained from the committee's Internet page listed above, from the Iowa General Assembly's Internet page at <https://www.legis.iowa.gov/>, or from the agency connected with the meeting or topic described.*

STATE GOVERNMENT EFFICIENCY REVIEW COMMITTEE

October 29, 2015

Co-chairperson: Senator Jeff Danielson

Co-chairperson: Representative Guy Vander Linden

Overview. The State Government Efficiency Review Committee received testimony from various organizations and individuals concerning a variety of state government efficiency efforts and requests.

Information Technology Efficiencies. Mr. Robert von Wolfradt, Chief Information Officer (CIO), reviewed the efforts of the Office of the Chief Information Officer related to the standardization of state records retention and the security of the state's information technology (IT) infrastructure. Mr. von Wolfradt discussed the impacts of Iowa's record retention laws on the state's information storage practices, noting that state agencies maintain over 15,000 suspended e-mail accounts from former employees, requiring over 10 terabytes of data storage and potentially translating to 858 million pages of printed text. He also discussed certain state contracts with Google Inc. and the progress of litigation over past contracts with Microsoft Corporation. Mr. von Wolfradt then noted the operability of a new public comment Internet site for agency policy documents, available at: <https://comment.iowa.gov/>. He discussed additional issues related to IT security, state spending on IT, centralized purchasing, centralized printing, centralized payroll systems, and statewide broadband coordination under 2015 Iowa Acts, chapter 120.

Cost-Benefit Analysis Model and Recommendations. Ms. Monica Sharma, Senior Associate, Pew-MacArthur Results First Initiative, and Ms. Sarah Galgano, Senior Associate, Pew-MacArthur Results First Initiative, presented information on the work of the Pew-MacArthur Results First Initiative (RFI) with the Iowa Department of Corrections and with other states. Ms. Sharma noted RFI's collaborative approach in working with Iowa and other states to build capacity for developing and reviewing performance of public policies. Ms. Sharma also discussed issues related to zero-based budgeting and performance-based budgeting. Ms. Galgano explained the uses, benefits, and limitations of statistical outputs from RFI's public policy modeling software.

Ms. Lettie Prell, Director of Research, Department of Corrections, discussed her department's relationship with RFI and returns on investment observed under Iowa corrections programming. Mr. Steve Michael, Administrator, Criminal and Juvenile Justice Planning Division (CJJP), Department of Human Rights, discussed RFI's capacity-building efforts with CJJP in program evaluation and the potential for expanding the state's program evaluation efforts.

Transparent, Inclusive Efficiency Review Overview and Implementation. Mr. Mark Braun, Interim Chief Operating Officer, Board of Regents, discussed the processes of establishing, completing, and implementing the Board of Regents' (Board) Transparent, Inclusive Efficiency Review and presented information on current trends and pressures in higher education. He noted the Board's contraction with consultants to complete the review and its implementation, and explained current efficiency efforts, specifically business cases in the areas of information technology, finance, and human resources. He then discussed enrollment management, e-learning, and space utilization as additional areas for efficiencies. Mr. Braun also noted the current operability of a uniform application platform for students interested in

attending any of the state's three public universities.

Design-Build Contracting at Regents Institutions. Mr. Dean McCormick, Director of Design and Construction Services, Iowa State University, discussed the different project delivery systems used in construction projects at Regents institutions and provided comparative information on the explicitly permissible use of design-build contracting at the federal level and in 46 states. He also provided information on the types of construction projects that merit the use of design-build contracting, noting the benefits that such contracting provides for simple, repeatable, and time-sensitive construction projects. Mr. Rodney Lehnertz, Interim Senior Vice President for Finance and Operations and Director of Planning, Design, and Construction, University of Iowa, presented case studies contrasting university experiences with similar projects that were under design-bid-build and design-build contracting procedures. Mr. Lehnertz also noted that the Regents institutions currently utilize design-bid-build procedures in 96 percent of construction projects and only utilize design-build procedures in the remaining 4 percent of projects. Mr. McCormick and Mr. Lehnertz expressed confidence that the Regents institutions currently have the legal and statutory authority to use design-build procedures as an alternative delivery method.

Mr. Jim Simmons, Executive Vice President, Russell Construction, presented information on his firm's experience in fulfilling design-build contracts with Regents institutions and noted that alternative project delivery allows greater collaboration between architects and builders. He stated that design-bid-build and design-build contracting are both viable and that proper selection of a project delivery method can lead to better project outcomes.

Efficiencies of Design-Bid-Build. Mr. Doug Struyk, Legal Counsel, Iowa Competitive Bidding Alliance, provided background on the legislative and judicial history of design-bid-build procedures in Iowa, and discussed the statutory provisions for public sector construction contracting contained in Iowa Code chapter 26 and Iowa Code section 262.34. Mr. Struyk asserted that the Regents institutions currently do not have the legal or statutory authority to use design-build procedures as an alternative delivery method. He then led the committee through a review of bidding and construction documents produced by Regents institutions and noted the benefits in design-bid-build procedures in public sector construction. Mr. Struyk also provided information on proposed legislation in the 2015 Legislative Session (HF 450 and Amendment H-1159) that is supported by the Iowa Competitive Bidding Alliance.

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Internet Site: <https://www.legis.iowa.gov/committees/committee?endYear=2015&groupID=578>