



MINUTES

OCTOBER 2025 MEETING ADMINISTRATIVE RULES REVIEW COMMITTEE

MEMBERS PRESENT

Senator Mike Bousselot
Senator Dan Dawson
Senator Sarah Trone Garriott

Representative Chad Ingels, Chair
Representative Rick L. Olson
Representative Ryan Weldon
Representative David E. Young

EX OFFICIO, NONVOTING MEMBER: Stan Thompson, Administrative Rules Coordinator, Office of the Governor

LSA CONTACTS: Organizational staffing provided and minutes prepared by Jack Ewing, Administrative Code Editor, 515.281.6048, and Natalie Sherman, Legal Counsel, 515.725.2299

BULLETINS NEEDED FOR THIS MEETING: 8/6/25, 9/17/25, 10/1/25

Procedural Business

Representative Ingels convened the regular, statutory meeting of the Administrative Rules Review Committee (ARRC) at 10 a.m. on Monday, October 13, 2025, in Room 116, State Capitol, Des Moines, Iowa. The minutes of the August 11, 2025, meeting were approved. The next meeting was scheduled for Monday, November 10, 2025, at 10 a.m. The meeting was adjourned at 10:50 a.m.

Fiscal Overview

Mr. Chris Ubben, Division/Editor Supervisor, presented the LSA fiscal report.

Regarding ARC 9597C, committee members asked what was used to determine the estimated cost. Mr. Ubben responded that the fiscal analyst who prepared the summary would follow up with the committee.

Regarding ARC 9581C, committee members asked about the impact to the general fund, and to patient eligibility. Mr. Louie Hoehle, Fiscal Legislative Analyst, responded that there were no eligibility changes for the personal needs allowance. Members asked whether the rulemaking would impact postpartum eligibility. He responded that the fiscal impact was based on a decrease in the federal poverty level for postpartum coverage from 375 percent to 215 percent, and an increase in the postpartum coverage from 60 days to 12 months, which would impact eligibility.

Rulemaking type is indicated in parentheses following the ARC number. The acronyms have the following meanings: Notice of Intended Action (NOIA), Amended Notice of Intended Action (ANOIA), Notice of Termination (NOT), Adopted and Filed Emergency (AFE), Filed Emergency After Notice (FEAN), and Adopted and Filed (AF).

INSPECTIONS AND APPEALS DEPARTMENT

Representing the agency: Emily DeRonde

ARC 9469C (AF), Licensure of Nursing Home Administrators—Provisional License or Appointment, 980.2(3), 980.4-980.7

Committee members asked about progress monitoring of a provisional licensee to work toward a full license. Ms. DeRonde responded that some provisional licensees only seek the license as a stopgap for their facility and do not work toward a full license, and the rulemaking only increased the provisional license period. Members asked whether the department considered progress monitoring of provisional licensees. She responded that the legislation had not provided rulemaking authority to the department for that purpose. Members asked whether an individual could apply for a provisional license if the individual was not qualified for a full license. She responded that individuals must meet certain qualifications for a provisional license under the rules, and must also comply with any specific health facility requirements. She noted that the change from 12 to 24 months for the lifetime limit of the license is contained in statute and thus would be effective even if the rulemaking is delayed.

70-Day Delay

A motion to lift the 70-day delay on ARC 9469C failed 5-2 on a roll call vote.

TREASURER OF STATE

Representing the agency: Molly Widen

ARC 9574C (NOIA), Iowa Educational Savings Plan Trust—Withdrawals, Rollovers, 16.11(3), 16.13(2)

Committee members asked why a sunset provision had previously been included in the rules. Ms. Widen responded that the sunset provision was a federal requirement and had recently been extended. She stated that under the rulemaking a parent could start a 529 account for a child from birth. Members asked whether funds from one child's 529 account could be transferred to another child's 529 account. She responded that funds could be moved between siblings' accounts, or accounts of any relation up to a first cousin.

No action taken on ARC 9574C.

HUMAN SERVICES DEPARTMENT

Representing the agency: Victoria Daniels, Anna Casteel

ARC 9581C (NOIA), Conditions of Eligibility, Ch. 75

Committee members asked whether the eligibility requirements under the rulemaking allowed coverage for more or fewer individuals. Ms. Daniels responded that the rulemaking did not impact eligibility. Ms. Casteel stated that the rulemaking aligned with changes made in 2014 under the Affordable Care Act, and did not change the number of individuals covered.

No action taken on ARC 9581C.

ARC 9551C (NOIA), Enrollment and Reenrollment, Ch. 76

Committee members asked about recommendations made by commenters at the public hearing. Ms. Daniels responded that many of the recommendations were related to administrative practices or processes.

Committee members asked whether the department confirmed that individuals who sought Medicaid were in the country legally. Ms. Casteel responded that the department confirmed immigration and citizenship status for each application using a federal database.

Committee members asked if the department had investigated improving enrollment processes. Ms. Casteel responded that the department had worked on improving the ease of enrollment, and that federal standards required the department to offer applications and renewals through multiple modalities.

No action taken on ARC 9551C.

EDUCATION DEPARTMENT

Representing the agency: Thomas Mayes

ARC 9597C (NOIA), Abuse of Students by School Employees—Investigation, Charges, Amendments to Ch. 102

Ms. Emily Piper, speaking on behalf of the Iowa Association of School Boards, stated that the Department of Health and Human Services (HHS) was working on parallel rules to ARC 9597C. She explained under the rulemaking, if HHS found that there was no allegation that met the definition of student abuse, then the case was closed. She asked what action a school or a school board could take if the school had no authority to investigate allegations but HHS did not find the allegation credible. She asked that the provision of the rulemaking be rescinded that prevented a school from taking action or continuing an investigation where a parent was not satisfied with the outcome of HHS's investigation. Mr. Mayes discussed scenarios where a school may still be able to take action if HHS did not find an allegation credible. He stated that the department would work with the association to perfect the language, and noted that an act not constituting physical student abuse could still constitute some other conduct prohibited by the school. Ms. Piper responded that based on the scenarios he described, a solution could potentially be found.

Committee members asked Mr. Mayes to describe the process of working with the Department of Health and Human Services on the rulemaking. He responded that the departments met semiweekly, reviewed the proposed rules together, and addressed complaints as they were received. No action taken on ARC 9597C.