

House File 2460

H-8247

1 Amend House File 2460 as follows:

2 1. Page 41, line 14, by striking <17,045,964> and
3 inserting <19,119,864>

4 2. Page 43, after line 3 by inserting:

5 < . Of the funds appropriated in this section,
6 \$2,073,900 shall be used for the purposes of additional
7 Medicaid managed care oversight requirements as
8 otherwise specified in this Act, \$360,000 of which
9 shall be transferred to the appropriation in this Act
10 for the office of long-term care ombudsman to be used
11 for the purposes specified in section 231.44.

12 3. Page 85, after line 4 by inserting:

13 <REPORTING OF EXISTING DATA REQUIREMENTS, MINUTES, AND
14 RECOMMENDATIONS>

15 4. Page 92, after line 18 by inserting:

16 <DIVISION ____
17 MEDICAID MANAGED CARE — ADDITIONAL OVERSIGHT
18 REQUIREMENTS

19 Sec. ____ . LEGISLATIVE FINDINGS — GOALS AND INTENT.

20 1. The general assembly finds all of the following:

21 a. In the majority of states, Medicaid managed care
22 has been introduced on an incremental basis, beginning
23 with the enrollment of low-income children and parents
24 and proceeding in stages to include nonelderly persons
25 with disabilities and older individuals. Iowa, unlike
26 the majority of states, is implementing Medicaid
27 managed care simultaneously across a broad and diverse
28 population that includes individuals with complex
29 health care and long-term services and supports needs,
30 making these individuals especially vulnerable to
31 receiving inappropriate, inadequate, or substandard
32 services and supports.

33 b. The success or failure of Medicaid managed
34 care in Iowa depends on proper strategic planning and
35 strong oversight, and the incorporation of the core

1 values, principles, and goals of the strategic plan
2 into Medicaid managed care contractual obligations.
3 While Medicaid managed care techniques may create
4 pathways and offer opportunities toward quality
5 improvement and predictability in costs, if cost
6 savings and administrative efficiencies are the
7 primary goals, Medicaid managed care may instead erect
8 new barriers and limit the care and support options
9 available, especially to high-need, vulnerable Medicaid
10 recipients. A well-designed strategic plan and
11 effective oversight ensure that cost savings, improved
12 health outcomes, and efficiencies are not achieved
13 at the expense of diminished program integrity, a
14 reduction in the quality or availability of services,
15 or adverse consequences to the health and well-being of
16 Medicaid recipients.

17 c. Strategic planning should include all of the
18 following:

19 (1) Guidance in establishing and maintaining a
20 robust and appropriate workforce and a provider network
21 capable of addressing all of the diverse, distinct, and
22 wide-ranging treatment and support needs of Medicaid
23 recipients.

24 (2) Developing a sound methodology for establishing
25 and adjusting capitation rates to account for all
26 essential costs involved in treating and supporting the
27 entire spectrum of needs across recipient populations.

28 (3) Addressing the sufficiency of information and
29 data resources to enable review of factors such as
30 utilization, service trends, system performance, and
31 outcomes.

32 (4) Building effective working relationships and
33 developing strategies to support community-level
34 integration that provides cross-system coordination
35 and synchronization among the various service sectors,

1 providers, agencies, and organizations to further
2 holistic well-being and population health goals.

3 d. While the contracts entered into between the
4 state and managed care organizations function as a
5 mechanism for enforcing requirements established by the
6 federal and state governments and allow states to shift
7 the financial risk associated with caring for Medicaid
8 recipients to these contractors, the state ultimately
9 retains responsibility for the Medicaid program and
10 the oversight of the performance of the program's
11 contractors. Administration of the Medicaid program
12 benefits by managed care organizations should not be
13 viewed by state policymakers and state agencies as a
14 means of divesting themselves of their constitutional
15 and statutory responsibilities to ensure that
16 recipients of publicly funded services and supports, as
17 well as taxpayers in general, are effectively served.

18 e. Overseeing the performance of Medicaid managed
19 care contractors requires a different set of skills
20 than those required for administering a fee-for-service
21 program. In the absence of the in-house capacity of
22 the department of human services to perform tasks
23 specific to Medicaid managed care oversight, the state
24 essentially cedes its responsibilities to private
25 contractors and relinquishes its accountability to the
26 public. In order to meet these responsibilities, state
27 policymakers must ensure that the state, including the
28 department of human services as the state Medicaid
29 agency, has the authority and resources, including
30 the adequate number of qualified personnel and the
31 necessary tools, to carry out these responsibilities,
32 provide effective administration, and ensure
33 accountability and compliance.

34 f. State policymakers must also ensure that
35 Medicaid managed care contracts contain, at a minimum,

1 clear, unambiguous performance standards, operating
2 guidelines, data collection, maintenance, retention,
3 and reporting requirements, and outcomes expectations
4 so that contractors and subcontractors are held
5 accountable to clear contract specifications.

6 g. As with all system and program redesign efforts
7 undertaken in the state to date, the assumption
8 of the administration of Medicaid program benefits
9 by managed care organizations must involve ongoing
10 stakeholder input and earn the trust and support of
11 these stakeholders. Medicaid recipients, providers,
12 advocates, and other stakeholders have intimate
13 knowledge of the people and processes involved in
14 ensuring the health and safety of Medicaid recipients,
15 and are able to offer valuable insight into the
16 barriers likely to be encountered as well as propose
17 solutions for overcoming these obstacles. Local
18 communities and providers of services and supports
19 have firsthand experience working with the Medicaid
20 recipients they serve and are able to identify factors
21 that must be considered to make a system successful.
22 Agencies and organizations that have specific expertise
23 and experience with the services and supports needs of
24 Medicaid recipients and their families are uniquely
25 placed to provide needed assistance in developing
26 the measures for and in evaluating the quality of the
27 program.

28 2. It is the intent of the general assembly that
29 the Medicaid program be implemented and administered,
30 including through Medicaid managed care policies
31 and contract provisions, in a manner that safeguards
32 the interests of Medicaid recipients, encourages the
33 participation of Medicaid providers, and protects
34 the interests of all taxpayers, while attaining the
35 goals of Medicaid modernization to improve quality and

1 access, promote accountability for outcomes, and create
2 a more predictable and sustainable Medicaid budget.

3 HEALTH POLICY OVERSIGHT COMMITTEE

4 Sec. _____. Section 2.45, subsection 6, Code 2016, is
5 amended to read as follows:

6 6. The legislative health policy oversight
7 committee, which shall be composed of ten members of
8 the general assembly, consisting of five members from
9 each house, to be appointed by the legislative council.
10 ~~The legislative health policy oversight committee~~
11 ~~shall receive updates and review data, public input and~~
12 ~~concerns, and make recommendations for improvements to~~
13 ~~and changes in law or rule regarding Medicaid managed~~
14 ~~care~~ meet at least four times annually to evaluate
15 state health policy and provide continuing oversight
16 for publicly funded programs, including but not limited
17 to all facets of the Medicaid and hawk-i programs
18 to, at a minimum, ensure effective and efficient
19 administration of these programs, address stakeholder
20 concerns, monitor program costs and expenditures, and
21 make recommendations relative to the programs.

22 Sec. _____. HEALTH POLICY OVERSIGHT COMMITTEE

23 — SUBJECT MATTER REVIEW FOR 2016 LEGISLATIVE
24 INTERIM. During the 2016 legislative interim, the
25 health policy oversight committee created in section
26 2.45 shall, as part of the committee's evaluation
27 of state health policy and review of all facets of
28 the Medicaid and hawk-i programs, review and make
29 recommendations regarding, at a minimum, all of the
30 following:

31 1. The resources and duties of the office of
32 long-term care ombudsman relating to the provision of
33 assistance to and advocacy for Medicaid recipients
34 to determine the designation of duties and level of
35 resources necessary to appropriately address the needs

1 of such individuals. The committee shall consider the
2 health consumer ombudsman alliance report submitted to
3 the general assembly in December 2015, as well as input
4 from the office of long-term care ombudsman and other
5 entities in making recommendations.

6 2. The health benefits and health benefit
7 utilization management criteria for the Medicaid
8 and hawk-i programs to determine the sufficiency
9 and appropriateness of the benefits offered and the
10 utilization of these benefits.

11 3. Prior authorization requirements relative
12 to benefits provided under the Medicaid and hawk-i
13 programs, including but not limited to pharmacy
14 benefits.

15 4. Consistency and uniformity in processes,
16 procedures, forms, and other activities across all
17 Medicaid and hawk-i program participating insurers and
18 managed care organizations, including but not limited
19 to cost and quality reporting, credentialing, billing,
20 prior authorization, and critical incident reporting.

21 5. Provider network adequacy including the use of
22 out-of-network and out-of-state providers.

23 6. The role and interplay of other advisory and
24 oversight entities, including but not limited to the
25 medical assistance advisory council and the hawk-i
26 board.

27 REVIEW OF PROGRAM INTEGRITY DUTIES

28 Sec. ____ . REVIEW OF PROGRAM INTEGRITY DUTIES —
29 WORKGROUP — REPORT.

30 1. The director of human services shall convene
31 a workgroup comprised of members including the
32 commissioner of insurance, the auditor of state, the
33 Medicaid director and bureau chiefs of the managed care
34 organization oversight and supports bureau, the Iowa
35 Medicaid enterprise support bureau, and the medical

1 and long-term services and supports bureau, and a
2 representative of the program integrity unit, or their
3 designees; and representatives of other appropriate
4 state agencies or other entities including but not
5 limited to the office of the attorney general, the
6 office of long-term care ombudsman, and the Medicaid
7 fraud control unit of the investigations division
8 of the department of inspections and appeals. The
9 workgroup shall do all of the following:

10 a. Review the duties of each entity with
11 responsibilities relative to Medicaid program integrity
12 and managed care organizations; review state and
13 federal laws, regulations, requirements, guidance, and
14 policies relating to Medicaid program integrity and
15 managed care organizations; and review the laws of
16 other states relating to Medicaid program integrity
17 and managed care organizations. The workgroup shall
18 determine areas of duplication, fragmentation,
19 and gaps; shall identify possible integration,
20 collaboration and coordination of duties; and shall
21 determine whether existing general state Medicaid
22 program and fee-for-service policies, laws, and
23 rules are sufficient, or if changes or more specific
24 policies, laws, and rules are required to provide
25 for comprehensive and effective administration and
26 oversight of the Medicaid program including under the
27 fee-for-service and managed care methodologies.

28 b. Review historical uses of the Medicaid
29 fraud fund created in section 249A.50 and make
30 recommendations for future uses of the moneys in the
31 fund and any changes in law necessary to adequately
32 address program integrity.

33 c. Review medical loss ratio provisions relative
34 to Medicaid managed care contracts and make
35 recommendations regarding, at a minimum, requirements

1 for the necessary collection, maintenance, retention,
2 reporting, and sharing of data and information by
3 Medicaid managed care organizations for effective
4 determination of compliance, and to identify the
5 costs and activities that should be included in the
6 calculation of administrative costs, medical costs or
7 benefit expenses, health quality improvement costs,
8 and other costs and activities incidental to the
9 determination of a medical loss ratio.

10 d. Review the capacity of state agencies, including
11 the need for specialized training and expertise, to
12 address Medicaid and managed care organization program
13 integrity and provide recommendations for the provision
14 of necessary resources and infrastructure, including
15 annual budget projections.

16 e. Review the incentives and penalties applicable
17 to violations of program integrity requirements to
18 determine their adequacy in combating waste, fraud,
19 abuse, and other violations that divert limited
20 resources that would otherwise be expended to safeguard
21 the health and welfare of Medicaid recipients, and make
22 recommendations for necessary adjustments to improve
23 compliance.

24 f. Make recommendations regarding the quarterly and
25 annual auditing of financial reports required to be
26 performed for each Medicaid managed care organization
27 to ensure that the activities audited provide
28 sufficient information to the division of insurance
29 of the department of commerce and the department
30 of human services to ensure program integrity. The
31 recommendations shall also address the need for
32 additional audits or other reviews of managed care
33 organizations.

34 g. Review and make recommendations to prohibit
35 cost-shifting between state and local and public and

1 private funding sources for services and supports
2 provided to Medicaid recipients whether directly or
3 indirectly through the Medicaid program.

4 2. The department of human services shall submit
5 a report of the workgroup to the governor, the health
6 policy oversight committee created in section 2.45,
7 and the general assembly initially, on or before
8 November 15, 2016, and on or before November 15,
9 on an annual basis thereafter, to provide findings
10 and recommendations for a coordinated approach
11 to comprehensive and effective administration and
12 oversight of the Medicaid program including under the
13 fee-for-service and managed care methodologies.

14 MEDICAID OMBUDSMAN

15 Sec. ____ . Section 231.44, Code 2016, is amended to
16 read as follows:

17 **231.44 Utilization of resources — assistance and**
18 **advocacy related to long-term services and supports**
19 **under the Medicaid program.**

20 1. The office of long-term care ombudsman ~~may~~
21 shall utilize its available resources to provide
22 assistance and advocacy services to eligible recipients
23 of long-term services and supports, or individuals
24 seeking long-term services and supports, and the
25 families or legal representatives of such eligible
26 ~~recipients, of long-term services and supports provided~~
27 ~~through~~ individuals under the Medicaid program. Such
28 assistance and advocacy shall include but is not
29 limited to all of the following:

30 a. Assisting ~~recipients~~ such individuals in
31 understanding the services, coverage, and access
32 provisions and their rights under Medicaid managed
33 care.

34 b. Developing procedures for the tracking and
35 reporting of the outcomes of individual requests for

1 assistance, the obtaining of necessary services and
2 supports, and other aspects of the services provided to
3 ~~eligible recipients~~ such individuals.

4 c. Providing advice and assistance relating to the
5 preparation and filing of complaints, grievances, and
6 appeals of complaints or grievances, including through
7 processes available under managed care plans and the
8 state appeals process, relating to long-term services
9 and supports under the Medicaid program.

10 d. Accessing the results of a review of a level
11 of care assessment or reassessment by a managed care
12 organization in which the managed care organization
13 recommends denial or limited authorization of a
14 service, including the type or level of service, the
15 reduction, suspension, or termination of a previously
16 authorized service, or a change in level of care, upon
17 the request of an affected individual.

18 e. Receiving notices of disenrollment or notices
19 that would result in a change in level of care for
20 affected individuals, including involuntary and
21 voluntary discharges or transfers, from the department
22 of human services or a managed care organization.

23 2. A representative of the office of long-term care
24 ombudsman providing assistance and advocacy services
25 authorized under [this section](#) for an individual,
26 shall be provided access to the individual, and shall
27 be provided access to the individual's medical and
28 social records as authorized by the individual or the
29 individual's legal representative, as necessary to
30 carry out the duties specified in [this section](#).

31 3. A representative of the office of long-term care
32 ombudsman providing assistance and advocacy services
33 authorized under [this section](#) for an individual, shall
34 be provided access to administrative records related to
35 the provision of the long-term services and supports to

1 the individual, as necessary to carry out the duties
2 specified in [this section](#).

3 4. The office of long-term care ombudsman and
4 representatives of the office, when providing
5 assistance and advocacy services under this section,
6 shall be considered a health oversight agency as
7 defined in 45 C.F.R. §164.501 for the purposes of
8 health oversight activities as described in 45 C.F.R.
9 §164.512(d) including access to the health records
10 and other appropriate information of an individual,
11 including from the department of human services or
12 the applicable Medicaid managed care organization,
13 as necessary to fulfill the duties specified under
14 this section. The department of human services,
15 in collaboration with the office of long-term care
16 ombudsman, shall adopt rules to ensure compliance
17 by affected entities with this subsection and to
18 ensure recognition of the office of long-term care
19 ombudsman as a duly authorized and identified agent or
20 representative of the state.

21 5. The department of human services and Medicaid
22 managed care organizations shall inform eligible
23 and potentially eligible Medicaid recipients of the
24 advocacy services and assistance available through the
25 office of long-term care ombudsman and shall provide
26 contact and other information regarding the advocacy
27 services and assistance to eligible and potentially
28 eligible Medicaid recipients as directed by the office
29 of long-term care ombudsman.

30 6. When providing assistance and advocacy services
31 under this section, the office of long-term care
32 ombudsman shall act as an independent agency, and the
33 office of long-term care ombudsman and representatives
34 of the office shall be free of any undue influence that
35 restrains the ability of the office or the office's

1 representatives from providing such services and
2 assistance.

3 7. The office of long-term care ombudsman shall, in
4 addition to other duties prescribed and at a minimum,
5 do all of the following in the furtherance of the
6 provision of advocacy services and assistance under
7 this section:

8 a. Represent the interests of eligible and
9 potentially eligible Medicaid recipients before
10 governmental agencies.

11 b. Analyze, comment on, and monitor the development
12 and implementation of federal, state, and local laws,
13 regulations, and other governmental policies and
14 actions, and recommend any changes in such laws,
15 regulations, policies, and actions as determined
16 appropriate by the office of long-term care ombudsman.

17 c. To maintain transparency and accountability for
18 activities performed under this section, including
19 for the purposes of claiming federal financial
20 participation for activities that are performed to
21 assist with administration of the Medicaid program:

22 (1) Have complete and direct responsibility for the
23 administration, operation, funding, fiscal management,
24 and budget related to such activities, and directly
25 employ, oversee, and supervise all paid and volunteer
26 staff associated with these activities.

27 (2) Establish separation-of-duties requirements,
28 provide limited access to work space and work
29 product for only necessary staff, and limit access to
30 documents and information as necessary to maintain the
31 confidentiality of the protected health information of
32 individuals served under this section.

33 (3) Collect and submit, annually, to the governor,
34 the health policy oversight committee created in
35 section 2.45, and the general assembly, all of the

1 following with regard to those seeking advocacy
2 services or assistance under this section:

3 (a) The number of contacts by contact type and
4 geographic location.

5 (b) The type of assistance requested including the
6 name of the managed care organization involved, if
7 applicable.

8 (c) The time frame between the time of the initial
9 contact and when an initial response was provided.

10 (d) The amount of time from the initial contact to
11 resolution of the problem or concern.

12 (e) The actions taken in response to the request
13 for advocacy or assistance.

14 (f) The outcomes of requests to address problems or
15 concerns.

16 ~~4.~~ 8. For the purposes of **this section:**

17 *a. "Institutional setting" includes a long-term care*
18 *facility, an elder group home, or an assisted living*
19 *program.*

20 *b. "Long-term services and supports" means the broad*
21 *range of health, health-related, and personal care*
22 *assistance services and supports, provided in both*
23 *institutional settings and home and community-based*
24 *settings, necessary for older individuals and persons*
25 *with disabilities who experience limitations in their*
26 *capacity for self-care due to a physical, cognitive, or*
27 *mental disability or condition.*

28 **Sec. ____.** NEW SECTION. **231.44A Willful**
29 **interference with duties related to long-term services**
30 **and supports — penalty.**

31 Willful interference with a representative of the
32 office of long-term care ombudsman in the performance
33 of official duties in accordance with section 231.44
34 is a violation of section 231.44, subject to a penalty
35 prescribed by rule. The office of long-term care

1 ombudsman shall adopt rules specifying the amount of a
2 penalty imposed, consistent with the penalties imposed
3 under section 231.42, subsection 8, and specifying
4 procedures for notice and appeal of penalties imposed.

5 MEDICAL ASSISTANCE ADVISORY COUNCIL

6 Sec. _____. Section 249A.4B, Code 2016, is amended to
7 read as follows:

8 **249A.4B Medical assistance advisory council.**

9 1. A medical assistance advisory council is
10 created to comply with 42 C.F.R. §431.12 based on
11 section 1902(a)(4) of the federal Social Security Act
12 and to advise the director about health and medical
13 care services under the ~~medical assistance~~ Medicaid
14 program, participate in Medicaid policy development
15 and program administration, and provide guidance on
16 key issues related to the Medicaid program, whether
17 administered under a fee-for-service, managed care, or
18 other methodology, including but not limited to access
19 to care, quality of care, and service delivery.

20 a. The council shall have the opportunity for
21 participation in policy development and program
22 administration, including furthering the participation
23 of recipients of the program, and without limiting this
24 general authority shall specifically do all of the
25 following:

26 (1) Formulate, review, evaluate, and recommend
27 policies, rules, agency initiatives, and legislation
28 pertaining to the Medicaid program. The council shall
29 have the opportunity to comment on proposed rules
30 prior to commencement of the rulemaking process and on
31 waivers and state plan amendment applications.

32 (2) Prior to the annual budget development process,
33 engage in setting priorities, including consideration
34 of the scope and utilization management criteria
35 for benefits, beneficiary eligibility, provider and

1 services reimbursement rates, and other budgetary
2 issues.

3 (3) Provide oversight for and review of the
4 administration of the Medicaid program.

5 (4) Ensure that the membership of the council
6 effectively represents all relevant and concerned
7 viewpoints, particularly those of consumers, providers,
8 and the general public; create public understanding;
9 and ensure that the services provided under the
10 Medicaid program meet the needs of the people served.

11 b. The council shall meet ~~no more than~~ at least
12 quarterly, and prior to the next subsequent meeting
13 of the executive committee. ~~The director of public~~
14 health ~~The public member acting as a co-chairperson~~
15 of the executive committee and the professional or
16 business entity member acting as a co-chairperson of
17 the executive committee, shall serve as ~~chairperson~~
18 co-chairpersons of the council.

19 2. The council shall include all of the following
20 voting members:

21 a. The president, or the president's
22 representative, of each of the following professional
23 or business entities, or a member of each of the
24 following professional or business entities, selected
25 by the entity:

26 (1) The Iowa medical society.

27 (2) The Iowa osteopathic medical association.

28 (3) The Iowa academy of family physicians.

29 (4) The Iowa chapter of the American academy of
30 pediatrics.

31 (5) The Iowa physical therapy association.

32 (6) The Iowa dental association.

33 (7) The Iowa nurses association.

34 (8) The Iowa pharmacy association.

35 (9) The Iowa podiatric medical society.

- 1 (10) The Iowa optometric association.
- 2 (11) The Iowa association of community providers.
- 3 (12) The Iowa psychological association.
- 4 (13) The Iowa psychiatric society.
- 5 (14) The Iowa chapter of the national association
6 of social workers.
- 7 (15) The coalition for family and children's
8 services in Iowa.
- 9 (16) The Iowa hospital association.
- 10 (17) The Iowa association of rural health clinics.
- 11 (18) The Iowa primary care association.
- 12 (19) Free clinics of Iowa.
- 13 (20) The opticians' association of Iowa, inc.
- 14 (21) The Iowa association of hearing health
15 professionals.
- 16 (22) The Iowa speech and hearing association.
- 17 (23) The Iowa health care association.
- 18 (24) The Iowa association of area agencies on
19 aging.
- 20 (25) AARP.
- 21 (26) The Iowa caregivers association.
- 22 (27) The Iowa coalition of home and community-based
23 services for seniors.
- 24 (28) The Iowa adult day services association.
- 25 (29) Leading age Iowa.
- 26 (30) The Iowa association for home care.
- 27 (31) The Iowa council of health care centers.
- 28 (32) The Iowa physician assistant society.
- 29 (33) The Iowa association of nurse practitioners.
- 30 (34) The Iowa nurse practitioner society.
- 31 (35) The Iowa occupational therapy association.
- 32 (36) The ARC of Iowa, formerly known as the
33 association for retarded citizens of Iowa.
- 34 (37) The national alliance ~~for the mentally ill on~~
35 mental illness of Iowa.

- 1 (38) The Iowa state association of counties.
- 2 (39) The Iowa developmental disabilities council.
- 3 (40) The Iowa chiropractic society.
- 4 (41) The Iowa academy of nutrition and dietetics.
- 5 (42) The Iowa behavioral health association.
- 6 (43) The midwest association for medical equipment
- 7 services or an affiliated Iowa organization.
- 8 (44) The Iowa public health association.
- 9 (45) The epilepsy foundation.

10 *b.* Public representatives which may include members
11 of consumer groups, including recipients of medical
12 assistance or their families, consumer organizations,
13 and others, which shall be appointed by the governor
14 in equal in number to the number of representatives of
15 the professional and business entities specifically
16 represented under paragraph "a", appointed by the
17 governor for staggered terms of two years each, none
18 of whom shall be members of, or practitioners of, or
19 have a pecuniary interest in any of the professional
20 or business entities specifically represented under
21 paragraph "a", and a majority of whom shall be current
22 or former recipients of medical assistance or members
23 of the families of current or former recipients.

24 3. The council shall include all of the following
25 nonvoting members:

- 26 ~~e.~~ a. The director of public health, or the
- 27 director's designee.
- 28 ~~d.~~ b. The director of the department on aging, or
- 29 the director's designee.
- 30 c. The state long-term care ombudsman, or the
- 31 ombudsman's designee.
- 32 d. The ombudsman appointed pursuant to section
- 33 2C.3, or the ombudsman's designee.
- 34 e. The dean of Des Moines university — osteopathic
- 35 medical center, or the dean's designee.

1 *f.* The dean of the university of Iowa college of
2 medicine, or the dean's designee.

3 *g.* The following members of the general assembly,
4 each for a term of two years as provided in section
5 69.16B:

6 (1) Two members of the house of representatives,
7 one appointed by the speaker of the house of
8 representatives and one appointed by the minority
9 leader of the house of representatives from their
10 respective parties.

11 (2) Two members of the senate, one appointed by the
12 president of the senate after consultation with the
13 majority leader of the senate and one appointed by the
14 minority leader of the senate.

15 ~~3.~~ 4. *a.* An executive committee of the council is
16 created and shall consist of the following members of
17 the council:

18 (1) As voting members:

19 (a) Five of the professional or business entity
20 members designated pursuant to [subsection 2](#), paragraph
21 "a", and selected by the members specified under that
22 paragraph.

23 ~~(2)~~ (b) Five of the public members appointed
24 pursuant to [subsection 2](#), paragraph "b", and selected
25 by the members specified under that paragraph. Of the
26 five public members, at least one member shall be a
27 recipient of medical assistance.

28 ~~(3)~~ (2) As nonvoting members:

29 (a) The director of public health, or the
30 director's designee.

31 (b) The director of the department on aging, or the
32 director's designee.

33 (c) The state long-term care ombudsman, or the
34 ombudsman's designee.

35 (d) The ombudsman appointed pursuant to section

1 2C.3, or the ombudsman's designee.

2 *b.* The executive committee shall meet on a monthly
3 basis. ~~The director of public health~~ A public member
4 of the executive committee selected by the public
5 members appointed pursuant to subsection 2, paragraph
6 "b", and a professional or business entity member of
7 the executive committee selected by the professional
8 or business entity members appointed pursuant to
9 subsection 2, paragraph "a", shall serve as chairperson
10 co-chairpersons of the executive committee.

11 *c.* Based upon the deliberations of the council,
12 and the executive committee, and the subcommittees,
13 the executive committee, the council, and the
14 subcommittees, respectively, shall make recommendations
15 to the director, to the health policy oversight
16 committee created in section 2.45, to the general
17 assembly's joint appropriations subcommittee on health
18 and human services, and to the general assembly's
19 standing committees on human resources regarding the
20 budget, policy, and administration of the medical
21 assistance program.

22 *5. a.* The council shall create the following
23 subcommittees, and may create additional subcommittees
24 as necessary to address Medicaid program policies,
25 administration, budget, and other factors and issues:

26 (1) A stakeholder safeguards subcommittee, for
27 which the co-chairpersons shall be a public member
28 of the council appointed pursuant to subsection 2,
29 paragraph "b", and selected by the public members of
30 the council, and a representative of a professional
31 or business entity appointed pursuant to subsection
32 2, paragraph "a", and selected by the professional or
33 business entity representatives of the council. The
34 mission of the stakeholder safeguards subcommittee
35 is to provide for ongoing stakeholder engagement and

1 feedback on issues affecting Medicaid recipients,
2 providers, and other stakeholders, including but not
3 limited to benefits such as transportation, benefit
4 utilization management, the inclusion of out-of-state
5 and out-of-network providers and the use of single-case
6 agreements, and reimbursement of providers and
7 services.

8 (2) The long-term services and supports
9 subcommittee which shall be chaired by the state
10 long-term care ombudsman, or the ombudsman's designee.
11 The mission of the long-term services and supports
12 subcommittee is to be a resource and to provide advice
13 on policy development and program administration
14 relating to Medicaid long-term services and supports
15 including but not limited to developing outcomes and
16 performance measures for Medicaid managed care for the
17 long-term services and supports population; addressing
18 issues related to home and community-based services
19 waivers and waiting lists; and reviewing the system of
20 long-term services and supports to ensure provision of
21 home and community-based services and the rebalancing
22 of the health care infrastructure in accordance with
23 state and federal law including but not limited to the
24 principles established in Olmstead v. L.C., 527 U.S.
25 581 (1999) and the federal Americans with Disabilities
26 Act and in a manner that reflects a sustainable,
27 person-centered approach to improve health and life
28 outcomes, supports maximum independence, addresses
29 medical and social needs in a coordinated, integrated
30 manner, and provides for sufficient resources including
31 a stable, well-qualified workforce. The subcommittee
32 shall also address and make recommendations regarding
33 the need for an ombudsman function for eligible and
34 potentially eligible Medicaid recipients beyond the
35 long-term services and supports population.

1 (3) The transparency, data, and program evaluation
2 subcommittee which shall be chaired by the director of
3 the university of Iowa public policy center, or the
4 director's designee. The mission of the transparency,
5 data, and program evaluation subcommittee is to
6 ensure Medicaid program transparency; ensure the
7 collection, maintenance, retention, reporting, and
8 analysis of sufficient and meaningful data to provide
9 transparency and inform policy development and program
10 effectiveness; support development and administration
11 of a consumer-friendly dashboard; and promote the
12 ongoing evaluation of Medicaid stakeholder satisfaction
13 with the Medicaid program.

14 (4) The program integrity subcommittee which shall
15 be chaired by the Medicaid director, or the director's
16 designee. The mission of the program integrity
17 subcommittee is to ensure that a comprehensive system
18 including specific policies, laws, and rules and
19 adequate resources and measures are in place to
20 effectively administer the program and to maintain
21 compliance with federal and state program integrity
22 requirements.

23 (5) A health workforce subcommittee, co-chaired
24 by the bureau chief of the bureau of oral and health
25 delivery systems of the department of public health,
26 or the bureau chief's designee, and the director of
27 the national alliance on mental illness of Iowa, or
28 the director's designee. The mission of the health
29 workforce subcommittee is to assess the sufficiency
30 and proficiency of the current and projected health
31 workforce; identify barriers to and gaps in health
32 workforce development initiatives and health
33 workforce data to provide foundational, evidence-based
34 information to inform policymaking and resource
35 allocation; evaluate the most efficient application

1 and utilization of roles, functions, responsibilities,
2 activities, and decision-making capacity of health
3 care professionals and other allied and support
4 personnel; and make recommendations for improvement
5 in, and alternative modes of, health care delivery in
6 order to provide a competent, diverse, and sustainable
7 health workforce in the state. The subcommittee shall
8 work in collaboration with the office of statewide
9 clinical education programs of the university of Iowa
10 Carver college of medicine, Des Moines university,
11 Iowa workforce development, and other entities with
12 interest or expertise in the health workforce in
13 carrying out the subcommittee's duties and developing
14 recommendations.

15 b. The co-chairpersons of the council shall
16 appoint members to each subcommittee from the general
17 membership of the council. Consideration in appointing
18 subcommittee members shall include the individual's
19 knowledge about, and interest or expertise in, matters
20 that come before the subcommittee.

21 c. Subcommittees shall meet at the call of the
22 co-chairpersons or chairperson of the subcommittee,
23 or at the request of a majority of the members of the
24 subcommittee.

25 4. 6. For each council meeting, executive
26 committee meeting, or subcommittee meeting, a quorum
27 shall consist of fifty percent of the membership
28 qualified to vote. Where a quorum is present, a
29 position is carried by a majority of the members
30 qualified to vote.

31 7. For each council meeting, other than those
32 held during the time the general assembly is in
33 session, each legislative member of the council shall
34 be reimbursed for actual travel and other necessary
35 expenses and shall receive a per diem as specified in

1 section 7E.6 for each day in attendance, as shall the
2 members of the council, ~~or~~ the executive committee,
3 or a subcommittee, for each day in attendance at a
4 council, executive committee, or subcommittee meeting,
5 who are recipients or the family members of recipients
6 of medical assistance, regardless of whether the
7 general assembly is in session.

8 ~~5.~~ 8. The department shall provide staff support
9 and independent technical assistance to the council,
10 ~~and the executive committee, and the subcommittees.~~

11 ~~6.~~ 9. The director shall ~~consider~~ comply with
12 the requirements of this section regarding the
13 duties of the council, and the deliberations and
14 recommendations offered by of the council, and the
15 executive committee, and the subcommittees shall be
16 reflected in the director's preparation of medical
17 assistance budget recommendations to the council
18 on human services pursuant to [section 217.3](#), ~~and~~ in
19 implementation of medical assistance program policies,
20 and in administration of the Medicaid program.

21 10. The council, executive committee, and
22 subcommittees shall jointly submit quarterly reports
23 to the health policy oversight committee created in
24 section 2.45 and shall jointly submit a report to the
25 governor and the general assembly initially by January
26 1, 2017, and annually, therefore, summarizing the
27 outcomes and findings of their respective deliberations
28 and any recommendations including but not limited to
29 those for changes in law or policy.

30 11. The council, executive committee, and
31 subcommittees may enlist the services of persons who
32 are qualified by education, expertise, or experience
33 to advise, consult with, or otherwise assist the
34 council, executive committee, or subcommittees in the
35 performance of their duties. The council, executive

1 committee, or subcommittees may specifically enlist
2 the assistance of entities such as the university of
3 Iowa public policy center to provide ongoing evaluation
4 of the Medicaid program and to make evidence-based
5 recommendations to improve the program. The council,
6 executive committee, and subcommittees shall enlist
7 input from the patient-centered health advisory council
8 created in section 135.159, the mental health and
9 disabilities services commission created in section
10 225C.5, the commission on aging created in section
11 231.11, the bureau of substance abuse of the department
12 of public health, the Iowa developmental disabilities
13 council, and other appropriate state and local entities
14 to provide advice to the council, executive committee,
15 and subcommittees.

16 12. The department, in accordance with 42 C.F.R.
17 §431.12, shall seek federal financial participation for
18 the activities of the council, the executive committee,
19 and the subcommittees.

20 PATIENT-CENTERED HEALTH RESOURCES AND INFRASTRUCTURE
21 Sec. ____ . Section 135.159, subsection 2, Code 2016,
22 is amended to read as follows:

23 2. a. The department shall establish a
24 patient-centered health advisory council which shall
25 include but is not limited to all of the following
26 members, selected by their respective organizations,
27 and any other members the department determines
28 necessary to assist in the ~~department's duties at~~
29 ~~various stages of~~ development of the medical home
30 system and in the transformation to a patient-centered
31 infrastructure that integrates and coordinates services
32 and supports to address social determinants of health
33 and meet population health goals:

34 (1) The director of human services, or the
35 director's designee.

- 1 (2) The commissioner of insurance, or the
2 commissioner's designee.
- 3 (3) A representative of the federation of Iowa
4 insurers.
- 5 (4) A representative of the Iowa dental
6 association.
- 7 (5) A representative of the Iowa nurses
8 association.
- 9 (6) A physician and an osteopathic physician
10 licensed pursuant to [chapter 148](#) who are family
11 physicians and members of the Iowa academy of family
12 physicians.
- 13 (7) A health care consumer.
- 14 (8) A representative of the Iowa collaborative
15 safety net provider network established pursuant to
16 section 135.153.
- 17 (9) A representative of the Iowa developmental
18 disabilities council.
- 19 (10) A representative of the Iowa chapter of the
20 American academy of pediatrics.
- 21 (11) A representative of the child and family
22 policy center.
- 23 (12) A representative of the Iowa pharmacy
24 association.
- 25 (13) A representative of the Iowa chiropractic
26 society.
- 27 (14) A representative of the university of Iowa
28 college of public health.
- 29 (15) A representative of the Iowa public health
30 association.
- 31 (16) A representative of the area agencies on
32 aging.
- 33 (17) A representative of the mental health and
34 disability services regions.
- 35 (18) A representative of early childhood Iowa.

1 Sec. _____. Section 514I.5, subsection 8, paragraph
2 d, Code 2016, is amended by adding the following new
3 subparagraph:

4 NEW SUBPARAGRAPH. (17) Occupational therapy.

5 Sec. _____. Section 514I.5, subsection 8, Code 2016,
6 is amended by adding the following new paragraph:

7 NEW PARAGRAPH. *m.* The definition of medically
8 necessary and the utilization management criteria under
9 the hawk-i program in order to ensure that benefits
10 are uniformly and consistently provided across all
11 participating insurers in the type and manner that
12 reflects and appropriately meets the needs, including
13 but not limited to the habilitative and rehabilitative
14 needs, of the child population including those children
15 with special health care needs.

16 MEDICAID PROGRAM POLICY IMPROVEMENT

17 Sec. _____. DIRECTIVES FOR MEDICAID PROGRAM POLICY
18 IMPROVEMENTS. In order to safeguard the interests
19 of Medicaid recipients, encourage the participation
20 of Medicaid providers, and protect the interests
21 of all taxpayers, the department of human services
22 shall comply with or ensure that the specified entity
23 complies with all of the following and shall amend
24 Medicaid managed care contract provisions as necessary
25 to reflect all of the following:

26 1. CONSUMER PROTECTIONS.

27 a. In accordance with 42 C.F.R. §438.420, a
28 Medicaid managed care organization shall continue a
29 recipient's benefits during an appeal process. If, as
30 allowed when final resolution of an appeal is adverse
31 to the Medicaid recipient, the Medicaid managed care
32 organization chooses to recover the costs of the
33 services furnished to the recipient while an appeal is
34 pending, the Medicaid managed care organization shall
35 provide adequate prior notice of potential recovery

1 of costs to the recipient at the time the appeal is
2 filed, and any costs recovered shall be remitted to the
3 department of human services.

4 b. Ensure that each Medicaid managed care
5 organization provides, at a minimum, all the benefits
6 and services deemed medically necessary that were
7 covered, including to the extent and in the same manner
8 and subject to the same prior authorization criteria,
9 by the state program directly under fee for service
10 prior to January 1, 2016. Benefits covered through
11 Medicaid managed care shall comply with the specific
12 requirements in state law applicable to the respective
13 Medicaid recipient population under fee for service.

14 c. Enhance monitoring of the reduction in or
15 suspension or termination of services provided to
16 Medicaid recipients, including reductions in the
17 provision of home and community-based services waiver
18 services or increases in home and community-based
19 services waiver waiting lists. Medicaid managed care
20 organizations shall provide data to the department
21 as necessary for the department to compile periodic
22 reports on the numbers of individuals transferred from
23 state institutions and long-term care facilities to
24 home and community-based services, and the associated
25 savings. Any savings resulting from the transfers as
26 certified by the department shall be remitted to the
27 department of human services.

28 d. (1) Require each Medicaid managed care
29 organization to adhere to reasonableness and service
30 authorization standards that are appropriate for and
31 do not disadvantage those individuals who have ongoing
32 chronic conditions or who require long-term services
33 and supports. Services and supports for individuals
34 with ongoing chronic conditions or who require
35 long-term services and supports shall be authorized in

1 a manner that reflects the recipient's continuing need
2 for such services and supports, and limits shall be
3 consistent with a recipient's current needs assessment
4 and person-centered service plan.

5 (2) In addition to other provisions relating to
6 community-based case management continuity of care
7 requirements, Medicaid managed care contractors shall
8 provide the option to the case manager of a Medicaid
9 recipient who retained the case manager during the
10 six months of transition to Medicaid managed care, if
11 the recipient chooses to continue to retain that case
12 manager beyond the six-month transition period and
13 if the case manager is not otherwise a participating
14 provider of the recipient's managed care organization
15 provider network, to enter into a single case agreement
16 to continue to provide case management services to the
17 Medicaid recipient.

18 e. Ensure that Medicaid recipients are provided
19 care coordination and case management by appropriately
20 trained professionals in a conflict-free manner. Care
21 coordination and case management shall be provided
22 in a patient-centered and family-centered manner
23 that requires a knowledge of community supports, a
24 reasonable ratio of care coordinators and case managers
25 to Medicaid recipients, standards for frequency of
26 contact with the Medicaid recipient, and specific and
27 adequate reimbursement.

28 f. A Medicaid managed care contract shall include
29 a provision for continuity and coordination of care
30 for a consumer transitioning to Medicaid managed care,
31 including maintaining existing provider-recipient
32 relationships and honoring the amount, duration, and
33 scope of a recipient's authorized services based on
34 the recipient's medical history and needs. In the
35 initial transition to Medicaid managed care, to ensure

1 the least amount of disruption, Medicaid managed
2 care organizations shall provide, at a minimum, a
3 one-year transition of care period for all provider
4 types, regardless of network status with an individual
5 Medicaid managed care organization.

6 g. Ensure that a Medicaid managed care organization
7 does not arbitrarily deny coverage for medically
8 necessary services based solely on financial reasons
9 and does not shift the responsibility for provision of
10 services or payment of costs of services to another
11 entity to avoid costs or attain savings.

12 h. Ensure that dental coverage, if not integrated
13 into an overall Medicaid managed care contract, is
14 part of the overall holistic, integrated coverage
15 for physical, behavioral, and long-term services and
16 supports provided to a Medicaid recipient.

17 i. Require each Medicaid managed care organization
18 to verify the offering and actual utilization of
19 services and supports and value-added services,
20 an individual recipient's encounters and the costs
21 associated with each encounter, and requests and
22 associated approvals or denials of services.
23 Verification of actual receipt of services and supports
24 and value-added services shall, at a minimum, consist
25 of comparing receipt of service against both what
26 was authorized in the recipient's benefit or service
27 plan and what was actually reimbursed. Value-added
28 services shall not be reportable as allowable medical
29 or administrative costs or factored into rate setting,
30 and the costs of value-added services shall not be
31 passed on to recipients or providers.

32 j. Provide periodic reports to the governor and
33 the general assembly regarding changes in quality of
34 care and health outcomes for Medicaid recipients under
35 managed care compared to quality of care and health

1 outcomes of the same populations of Medicaid recipients
2 prior to January 1, 2016.

3 k. Require each Medicaid managed care organization
4 to maintain records of complaints, grievances, and
5 appeals, and report the number and types of complaints,
6 grievances, and appeals filed, the resolution of each,
7 and a description of any patterns or trends identified
8 to the department of human services and the health
9 policy oversight committee created in section 2.45,
10 on a monthly basis. The department shall review and
11 compile the data on a quarterly basis and make the
12 compilations available to the public. Following review
13 of reports submitted by the department, a Medicaid
14 managed care organization shall take any corrective
15 action required by the department and shall be subject
16 to any applicable penalties.

17 l. Require Medicaid managed care organizations to
18 survey Medicaid recipients, to collect satisfaction
19 data using a uniform instrument, and to provide a
20 detailed analysis of recipient satisfaction as well as
21 various metrics regarding the volume of and timelines
22 in responding to recipient complaints and grievances as
23 directed by the department of human services.

24 m. Require managed care organizations to allow a
25 recipient to request that the managed care organization
26 enter into a single case agreement with a recipient's
27 out-of-network provider, including a provider outside
28 of the state, to provide for continuity of care when
29 the recipient has an existing relationship with the
30 provider to provide a covered benefit, or to ensure
31 adequate or timely access to a provider of a covered
32 benefit when the managed care organization provider
33 network cannot ensure such adequate or timely access.

34 2. CHILDREN.

35 a. (1) The hawk-i board shall retain all authority

1 specified under chapter 514I relative to the children
2 eligible under section 514I.8 to participate in the
3 hawk-i program, including but not limited to approving
4 any contract entered into pursuant to chapter 514I;
5 approving the benefit package design, reviewing the
6 benefit package design, and making necessary changes
7 to reflect the results of the reviews; and adopting
8 rules for the hawk-i program including those related
9 to qualifying standards for selecting participating
10 insurers for the program and the benefits to be
11 included in a health plan.

12 (2) The hawk-i board shall review benefit plans
13 and utilization review provisions and ensure that
14 benefits provided to children under the hawk-i program,
15 at a minimum, reflect those required by state law as
16 specified in section 514I.5, include both habilitative
17 and rehabilitative services, and are provided as
18 medically necessary relative to the child population
19 served and based on the needs of the program recipient
20 and the program recipient's medical history.

21 (3) The hawk-i board shall work with the department
22 of human services to coordinate coverage and care for
23 the population of children in the state eligible for
24 either Medicaid or hawk-i coverage so that, to the
25 greatest extent possible, the two programs provide for
26 continuity of care as children transition between the
27 two programs or to private health care coverage. To
28 this end, all contracts with participating insurers
29 providing coverage under the hawk-i program and with
30 all managed care organizations providing coverage for
31 children eligible for Medicaid shall do all of the
32 following:

33 (a) Specifically and appropriately address
34 the unique needs of children and children's health
35 delivery.

1 (b) Provide for the maintaining of child health
2 panels that include representatives of child health,
3 welfare, policy, and advocacy organizations in the
4 state that address child health and child well-being.

5 (c) Address early intervention and prevention
6 strategies, the provision of a child health care
7 delivery infrastructure for children with special
8 health care needs, utilization of current standards
9 and guidelines for children's health care and
10 pediatric-specific screening and assessment tools,
11 the inclusion of pediatric specialty providers in
12 the provider network, and the utilization of health
13 homes for children and youth with special health
14 care needs including intensive care coordination
15 and family support and access to a professional
16 family-to-family support system. Such contracts
17 shall utilize pediatric-specific quality measures
18 and assessment tools which shall align with existing
19 pediatric-specific measures as determined in
20 consultation with the child health panel and approved
21 by the hawk-i board.

22 (d) Provide special incentives for innovative
23 and evidence-based preventive, behavioral, and
24 developmental health care and mental health care
25 for children's programs that improve the life course
26 trajectory of these children.

27 (e) Provide that information collected from the
28 pediatric-specific assessments be used to identify
29 health risks and social determinants of health that
30 impact health outcomes. Such data shall be used in
31 care coordination and interventions to improve patient
32 outcomes and to drive program designs that improve the
33 health of the population. Aggregate assessment data
34 shall be shared with affected providers on a routine
35 basis.

1 b. In order to monitor the quality of and access
2 to health care for children receiving coverage under
3 the Medicaid program, each Medicaid managed care
4 organization shall uniformly report, in a template
5 format designated by the department of human services,
6 the number of claims submitted by providers and the
7 percentage of claims approved by the Medicaid managed
8 care organization for the early and periodic screening,
9 diagnostic, and treatment (EPSDT) benefit based
10 on the Iowa EPSDT care for kids health maintenance
11 recommendations, including but not limited to
12 physical exams, immunizations, the seven categories of
13 developmental and behavioral screenings, vision and
14 hearing screenings, and lead testing.

15 3. PROVIDER PARTICIPATION ENHANCEMENT.

16 a. Ensure that savings achieved through Medicaid
17 managed care does not come at the expense of further
18 reductions in provider rates. The department shall
19 ensure that Medicaid managed care organizations use
20 reasonable reimbursement standards for all provider
21 types and compensate providers for covered services at
22 not less than the minimum reimbursement established
23 by state law applicable to fee for service for a
24 respective provider, service, or product for a fiscal
25 year and as determined in conjunction with actuarially
26 sound rate setting procedures. Such reimbursement
27 shall extend for the entire duration of a managed care
28 contract.

29 b. To enhance continuity of care in the provision
30 of pharmacy services, Medicaid managed care
31 organizations shall utilize the same preferred drug
32 list, recommended drug list, prior authorization
33 criteria, and other utilization management strategies
34 that apply to the state program directly under fee for
35 service and shall apply other provisions of applicable

1 state law including those relating to chemically unique
2 mental health prescription drugs. Reimbursement rates
3 established under Medicaid managed care contracts for
4 ingredient cost reimbursement and dispensing fees shall
5 be subject to and shall reflect provisions of state
6 and federal law, including the minimum reimbursements
7 established in state law for fee for service for a
8 fiscal year.

9 c. Address rate setting and reimbursement of the
10 entire scope of services provided under the Medicaid
11 program to ensure the adequacy of the provider network
12 and to ensure that providers that contribute to the
13 holistic health of the Medicaid recipient, whether
14 inside or outside of the provider network, are
15 compensated for their services.

16 d. Managed care contractors shall submit financial
17 documentation to the department of human services
18 demonstrating payment of claims and expenses by
19 provider type.

20 e. Participating Medicaid providers under a managed
21 care contract shall be allowed to submit claims for up
22 to 365 days following discharge of a Medicaid recipient
23 from a hospital or following the date of service.

24 f. If the department of human services collects
25 ownership and control information from Medicaid
26 providers pursuant to 42 C.F.R. §455.104, a managed
27 care organization under contract with the state shall
28 not also require submission of this information from
29 approved enrolled Medicaid providers.

30 g. (1) Ensure that a Medicaid managed care
31 organization develops and maintains a provider network
32 of qualified providers who meet state licensing,
33 credentialing, and certification requirements, as
34 applicable, which network shall be sufficient to
35 provide adequate access to all services covered and for

1 all populations served under the managed care contract.
2 Medicaid managed care organizations shall incorporate
3 existing and traditional providers, including but
4 not limited to those providers that comprise the Iowa
5 collaborative safety net provider network created in
6 section 135.153, into their provider networks.

7 (2) Ensure that respective Medicaid populations
8 are managed at all times within funding limitations
9 and contract terms. The department shall also
10 monitor service delivery and utilization to ensure
11 the responsibility for provision of services to
12 Medicaid recipients is not shifted to non-Medicaid
13 covered services to attain savings, and that such
14 responsibility is not shifted to mental health and
15 disability services regions, local public health
16 agencies, aging and disability resource centers,
17 or other entities unless agreement to provide, and
18 provision for adequate compensation for, such services
19 is agreed to between the affected entities in advance.

20 h. Medicaid managed care organizations shall
21 provide an enrolled Medicaid provider approved by the
22 department of human services the opportunity to be a
23 participating network provider.

24 i. Medicaid managed care organizations shall
25 include provider appeals and grievance procedures
26 that in part allow a provider to file a grievance
27 independently but on behalf of a Medicaid recipient
28 and to appeal claims denials which, if determined to
29 be based on claims for medically necessary services
30 whether or not denied on an administrative basis, shall
31 receive appropriate payment.

32 j. (1) Medicaid managed care organizations
33 shall include as primary care providers any provider
34 designated by the state as a primary care provider,
35 subject to a provider's respective state certification

1 standards, including but not limited to all of the
2 following:

3 (a) A physician who is a family or general
4 practitioner, a pediatrician, an internist, an
5 obstetrician, or a gynecologist.

6 (b) An advanced registered nurse practitioner.

7 (c) A physician assistant.

8 (d) A chiropractor licensed pursuant to chapter
9 151.

10 (2) A Medicaid managed care organization shall not
11 impose more restrictive, additional, or different scope
12 of practice requirements or standards of practice on a
13 primary care provider than those prescribed by state
14 law as a prerequisite for participation in the managed
15 care organization's provider network.

16 4. CAPITATION RATES AND MEDICAL LOSS RATIO.

17 a. Capitation rates shall be developed based on all
18 reasonable, appropriate, and attainable costs. Costs
19 that are not reasonable, appropriate, or attainable,
20 including but not limited to improper payment
21 recoveries, shall not be included in the development
22 of capitated rates.

23 b. Capitation rates for Medicaid recipients falling
24 within different rate cells shall not be expected to
25 cross-subsidize one another and the data used to set
26 capitation rates shall be relevant and timely and tied
27 to the appropriate Medicaid population.

28 c. Any increase in capitation rates for managed
29 care contractors is subject to prior statutory approval
30 and shall not exceed three percent over the existing
31 capitation rate in any one-year period or five percent
32 over the existing capitation rate in any two-year
33 period.

34 d. A managed care contract shall impose a minimum
35 Medicaid loss ratio of at least eighty-eight percent.

1 In calculating the medical loss ratio, medical costs
2 or benefit expenses shall include only those costs
3 directly related to patient medical care and not
4 ancillary expenses, including but not limited to any
5 of the following:

- 6 (1) Program integrity activities.
- 7 (2) Utilization review activities.
- 8 (3) Fraud prevention activities beyond the scope of
9 those activities necessary to recover incurred claims.
- 10 (4) Provider network development, education, or
11 management activities.
- 12 (5) Provider credentialing activities.
- 13 (6) Marketing expenses.
- 14 (7) Administrative costs associated with recipient
15 incentives.
- 16 (8) Clinical data collection activities.
- 17 (9) Claims adjudication expenses.
- 18 (10) Customer service or health care professional
19 hotline services addressing nonclinical recipient
20 questions.
- 21 (11) Value-added or cost-containment services,
22 wellness programs, disease management, and case
23 management or care coordination programs.
- 24 (12) Health quality improvement activities unless
25 specifically approved as a medical cost by state law.
26 Costs of health quality improvement activities included
27 in determining the medical loss ratio shall be only
28 those activities that are independent improvements
29 measurable in individual patients.
- 30 (13) Insurer claims review activities.
- 31 (14) Information technology costs unless they
32 directly and credibly improve the quality of health
33 care and do not duplicate, conflict with, or fail to be
34 compatible with similar health information technology
35 efforts of providers.

1 (15) Legal department costs including information
2 technology costs, expenses incurred for review and
3 denial of claims, legal costs related to defending
4 claims, settlements for wrongly denied claims, and
5 costs related to administrative claims handling
6 including salaries of administrative personnel and
7 legal costs.

8 (16) Taxes unrelated to premiums or the provision
9 of medical care. Only state and federal taxes and
10 licensing or regulatory fees relevant to actual
11 premiums collected, not including such taxes and fees
12 as property taxes, taxes on investment income, taxes on
13 investment property, and capital gains taxes, may be
14 included in determining the medical loss ratio.

15 e. (1) Provide enhanced guidance and criteria for
16 defining medical and administrative costs, recoveries,
17 and rebates including pharmacy rebates, and the
18 recording, reporting, and recoupment of such costs,
19 recoveries, and rebates realized.

20 (2) Medicaid managed care organizations shall
21 offset recoveries, rebates, and refunds against
22 medical costs, include only allowable administrative
23 expenses in the determination of administrative costs,
24 report costs related to subcontractors properly, and
25 have complete systems checks and review processes to
26 identify overpayment possibilities.

27 (3) Medicaid managed care contractors shall submit
28 publicly available, comprehensive financial statements
29 to the department of human services to verify that the
30 minimum medical loss ratio is being met and shall be
31 subject to periodic audits.

32 5. DATA AND INFORMATION, EVALUATION, AND OVERSIGHT.

33 a. Develop and administer a clear, detailed policy
34 regarding the collection, storage, integration,
35 analysis, maintenance, retention, reporting, sharing,

1 and submission of data and information from the
2 Medicaid managed care organizations and shall require
3 each Medicaid managed care organization to have in
4 place a data and information system to ensure that
5 accurate and meaningful data is available. At a
6 minimum, the data shall allow the department to
7 effectively measure and monitor Medicaid managed care
8 organization performance, quality, outcomes including
9 recipient health outcomes, service utilization,
10 finances, program integrity, the appropriateness
11 of payments, and overall compliance with contract
12 requirements; perform risk adjustments and determine
13 actuarially sound capitation rates and appropriate
14 provider reimbursements; verify that the minimum
15 medical loss ratio is being met; ensure recipient
16 access to and use of services; create quality measures;
17 and provide for program transparency.

18 b. Medicaid managed care organizations shall
19 directly capture and retain and shall report actual and
20 detailed medical claims costs and administrative cost
21 data to the department as specified by the department.
22 Medicaid managed care organizations shall allow the
23 department to thoroughly and accurately monitor the
24 medical claims costs and administrative costs data
25 Medicaid managed care organizations report to the
26 department.

27 c. Any audit of Medicaid managed care contracts
28 shall ensure compliance including with respect to
29 appropriate medical costs, allowable administrative
30 costs, the medical loss ratio, cost recoveries,
31 rebates, overpayments, and with specific contract
32 performance requirements.

33 d. The external quality review organization
34 contracting with the department shall review the
35 Medicaid managed care program to determine if the

1 state has sufficient infrastructure and controls in
2 place to effectively oversee the Medicaid managed care
3 organizations and the Medicaid program in order to
4 ensure, at a minimum, compliance with Medicaid managed
5 care organization contracts and to prevent fraud,
6 abuse, and overpayments. The results of any external
7 quality review organization review shall be submitted
8 to the governor, the general assembly, and the health
9 policy oversight committee created in section 2.45.

10 e. Publish benchmark indicators based on Medicaid
11 program outcomes from the fiscal year beginning July 1,
12 2015, to be used to compare outcomes of the Medicaid
13 program as administered by the state program prior
14 to July 1, 2015, to those outcomes of the program
15 under Medicaid managed care. The outcomes shall
16 include a comparison of actual costs of the program
17 as administered prior to and after implementation of
18 Medicaid managed care. The data shall also include
19 specific detail regarding the actual expenses incurred
20 by each managed care organization by specific provider
21 line of service.

22 f. Review and approve or deny approval of contract
23 amendments on an ongoing basis to provide for
24 continuous improvement in Medicaid managed care and
25 to incorporate any changes based on changes in law or
26 policy.

27 g. (1) Require managed care contractors to track
28 and report on a monthly basis to the department of
29 human services, at a minimum, all of the following:

30 (a) The number and details relating to prior
31 authorization requests and denials.

32 (b) The ten most common reasons for claims denials.
33 Information reported by a managed care contractor
34 relative to claims shall also include the number
35 of claims denied, appealed, and overturned based on

1 provider type and service type.

2 (c) Utilization of health care services by
3 diagnostic related group and ambulatory payment
4 classification as well as total claims volume.

5 (2) The department shall ensure the validity
6 of all information submitted by a Medicaid managed
7 care organization and shall make the monthly reports
8 available to the public.

9 h. Medicaid managed care organizations shall
10 maintain stakeholder panels comprised of an equal
11 number of Medicaid recipients and providers. Medicaid
12 managed care organizations shall provide for separate
13 provider-specific panels to address detailed payment,
14 claims, process, and other issues as well as grievance
15 and appeals processes.

16 i. Medicaid managed care contracts shall align
17 economic incentives, delivery system reforms, and
18 performance and outcome metrics with those of the state
19 innovation models initiatives and Medicaid accountable
20 care organizations. The department of human services
21 shall develop and utilize a common, uniform set of
22 process, quality, and consumer satisfaction measures
23 across all Medicaid payors and providers that align
24 with those developed through the state innovation
25 models initiative and shall ensure that such measures
26 are expanded and adjusted to address additional
27 populations and to meet population health objectives.
28 Medicaid managed care contracts shall include long-term
29 performance and outcomes goals that reward success in
30 achieving population health goals such as improved
31 community health metrics.

32 j. (1) Require consistency and uniformity of
33 processes, procedures, and forms across all Medicaid
34 managed care organizations to reduce the administrative
35 burden to providers and consumers and to increase

1 efficiencies in the program. Such requirements shall
2 apply to but are not limited to areas of uniform cost
3 and quality reporting, uniform prior authorization
4 requirements and procedures, uniform utilization
5 management criteria, centralized, uniform, and seamless
6 credentialing requirements and procedures, and uniform
7 critical incident reporting.

8 (2) The department of human services shall
9 establish a comprehensive provider credentialing
10 process to be recognized and utilized by all Medicaid
11 managed care organization contractors. The process
12 shall meet the national committee for quality assurance
13 and other appropriate standards. The process shall
14 ensure that credentialing is completed in a timely
15 manner without disruption to provider billing
16 processes.

17 k. Medicaid managed care organizations and any
18 entity with which a managed care organization contracts
19 for the performance of services shall disclose at no
20 cost to the department all discounts, incentives,
21 rebates, fees, free goods, bundling arrangements, and
22 other agreements affecting the net cost of goods or
23 services provided under a managed care contract.

24 Sec. _____. RETROACTIVE APPLICABILITY. The section
25 of this division of this Act relating to directives
26 for Medicaid program policy improvements applies
27 retroactively to July 1, 2015.

28 Sec. _____. EFFECTIVE UPON ENACTMENT. This division
29 of this Act, being deemed of immediate importance,
30 takes effect upon enactment.>

31 5. By renumbering as necessary.

HEDDENS of Story