

Senate File 2109

H-8144

1 Amend Senate File 2109, as passed by the Senate, as  
2 follows:

3 1. Page 1, line 2, after <SERVICES> by inserting  
4 <— MEDICAID PROGRAM ENHANCEMENT>

5 2. Page 1, after line 2 by inserting:  
6 <Section 1. LEGISLATIVE FINDINGS — GOALS AND  
7 INTENT.

8 1. The general assembly finds all of the following:

9 a. In the majority of states, Medicaid managed care  
10 has been introduced on an incremental basis, beginning  
11 with the enrollment of low-income children and parents  
12 and proceeding in stages to include nonelderly persons  
13 with disabilities and older individuals. Iowa, unlike  
14 the majority of states, is implementing Medicaid  
15 managed care simultaneously across a broad and diverse  
16 population that includes individuals with complex  
17 health care and long-term services and supports needs,  
18 making these individuals especially vulnerable to  
19 receiving inappropriate, inadequate, or substandard  
20 services and supports.

21 b. The success or failure of Medicaid managed  
22 care in Iowa depends on proper strategic planning and  
23 strong oversight, and the incorporation of the core  
24 values, principles, and goals of the strategic plan  
25 into Medicaid managed care contractual obligations.  
26 While Medicaid managed care techniques may create  
27 pathways and offer opportunities toward quality  
28 improvement and predictability in costs, if cost  
29 savings and administrative efficiencies are the  
30 primary goals, Medicaid managed care may instead erect  
31 new barriers and limit the care and support options  
32 available, especially to high-need, vulnerable Medicaid  
33 recipients. A well-designed strategic plan and  
34 effective oversight ensure that cost savings, improved  
35 health outcomes, and efficiencies are not achieved

1 at the expense of diminished program integrity, a  
2 reduction in the quality or availability of services,  
3 or adverse consequences to the health and well-being of  
4 Medicaid recipients.

5 c. Strategic planning should include all of the  
6 following:

7 (1) Guidance in establishing and maintaining a  
8 robust and appropriate workforce and a provider network  
9 capable of addressing all of the diverse, distinct, and  
10 wide-ranging treatment and support needs of Medicaid  
11 recipients.

12 (2) Developing a sound methodology for establishing  
13 and adjusting capitation rates to account for all  
14 essential costs involved in treating and supporting the  
15 entire spectrum of needs across recipient populations.

16 (3) Addressing the sufficiency of information and  
17 data resources to enable review of factors such as  
18 utilization, service trends, system performance, and  
19 outcomes.

20 (4) Building effective working relationships and  
21 developing strategies to support community-level  
22 integration that provides cross-system coordination  
23 and synchronization among the various service sectors,  
24 providers, agencies, and organizations to further  
25 holistic well-being and population health goals.

26 d. While the contracts entered into between the  
27 state and managed care organizations function as a  
28 mechanism for enforcing requirements established by the  
29 federal and state governments and allow states to shift  
30 the financial risk associated with caring for Medicaid  
31 recipients to these contractors, the state ultimately  
32 retains responsibility for the Medicaid program and  
33 the oversight of the performance of the program's  
34 contractors. Administration of the Medicaid program  
35 benefits by managed care organizations should not be

1 viewed by state policymakers and state agencies as a  
2 means of divesting themselves of their constitutional  
3 and statutory responsibilities to ensure that  
4 recipients of publicly funded services and supports, as  
5 well as taxpayers in general, are effectively served.

6 e. Overseeing the performance of Medicaid managed  
7 care contractors requires a different set of skills  
8 than those required for administering a fee-for-service  
9 program. In the absence of the in-house capacity of  
10 the department of human services to perform tasks  
11 specific to Medicaid managed care oversight, the state  
12 essentially cedes its responsibilities to private  
13 contractors and relinquishes its accountability to the  
14 public. In order to meet these responsibilities, state  
15 policymakers must ensure that the state, including the  
16 department of human services as the state Medicaid  
17 agency, has the authority and resources, including  
18 the adequate number of qualified personnel and the  
19 necessary tools, to carry out these responsibilities,  
20 provide effective administration, and ensure  
21 accountability and compliance.

22 f. State policymakers must also ensure that  
23 Medicaid managed care contracts contain, at a minimum,  
24 clear, unambiguous performance standards, operating  
25 guidelines, data collection, maintenance, retention,  
26 and reporting requirements, and outcomes expectations  
27 so that contractors and subcontractors are held  
28 accountable to clear contract specifications.

29 g. As with all system and program redesign efforts  
30 undertaken in the state to date, the assumption  
31 of the administration of Medicaid program benefits  
32 by managed care organizations must involve ongoing  
33 stakeholder input and earn the trust and support of  
34 these stakeholders. Medicaid recipients, providers,  
35 advocates, and other stakeholders have intimate

1 knowledge of the people and processes involved in  
2 ensuring the health and safety of Medicaid recipients,  
3 and are able to offer valuable insight into the  
4 barriers likely to be encountered as well as propose  
5 solutions for overcoming these obstacles. Local  
6 communities and providers of services and supports  
7 have firsthand experience working with the Medicaid  
8 recipients they serve and are able to identify factors  
9 that must be considered to make a system successful.  
10 Agencies and organizations that have specific expertise  
11 and experience with the services and supports needs of  
12 Medicaid recipients and their families are uniquely  
13 placed to provide needed assistance in developing  
14 the measures for and in evaluating the quality of the  
15 program.

16 2. It is the intent of the general assembly that  
17 the Medicaid program be implemented and administered,  
18 including through Medicaid managed care policies  
19 and contract provisions, in a manner that safeguards  
20 the interests of Medicaid recipients, encourages the  
21 participation of Medicaid providers, and protects  
22 the interests of all taxpayers, while attaining the  
23 goals of Medicaid modernization to improve quality and  
24 access, promote accountability for outcomes, and create  
25 a more predictable and sustainable Medicaid budget.

26 HEALTH POLICY OVERSIGHT COMMITTEE

27 Sec. \_\_\_\_ . Section 2.45, subsection 6, Code 2016, is  
28 amended to read as follows:

29 6. The legislative health policy oversight  
30 committee, which shall be composed of ten members of  
31 the general assembly, consisting of five members from  
32 each house, to be appointed by the legislative council.  
33 The legislative health policy oversight committee  
34 shall ~~receive updates and review data, public input and~~  
35 ~~concerns, and make recommendations for improvements to~~

~~1 and changes in law or rule regarding Medicaid managed~~  
~~2 care meet at least four times annually to evaluate~~  
~~3 state health policy and provide continuing oversight~~  
~~4 for publicly funded programs, including but not limited~~  
~~5 to all facets of the Medicaid and hawk-i programs~~  
~~6 to, at a minimum, ensure effective and efficient~~  
~~7 administration of these programs, address stakeholder~~  
~~8 concerns, monitor program costs and expenditures, and~~  
~~9 make recommendations relative to the programs.~~

10 Sec. \_\_\_\_ . HEALTH POLICY OVERSIGHT COMMITTEE

11 — SUBJECT MATTER REVIEW FOR 2016 LEGISLATIVE

12 INTERIM. During the 2016 legislative interim, the  
13 health policy oversight committee created in section  
14 2.45 shall, as part of the committee's evaluation  
15 of state health policy and review of all facets of  
16 the Medicaid and hawk-i programs, review and make  
17 recommendations regarding, at a minimum, all of the  
18 following:

19 1. The resources and duties of the office of  
20 long-term care ombudsman relating to the provision of  
21 assistance to and advocacy for Medicaid recipients  
22 to determine the designation of duties and level of  
23 resources necessary to appropriately address the needs  
24 of such individuals. The committee shall consider the  
25 health consumer ombudsman alliance report submitted to  
26 the general assembly in December 2015, as well as input  
27 from the office of long-term care ombudsman and other  
28 entities in making recommendations.

29 2. The health benefits and health benefit  
30 utilization management criteria for the Medicaid  
31 and hawk-i programs to determine the sufficiency  
32 and appropriateness of the benefits offered and the  
33 utilization of these benefits.

34 3. Prior authorization requirements relative  
35 to benefits provided under the Medicaid and hawk-i

1 programs, including but not limited to pharmacy  
2 benefits.

3 4. Consistency and uniformity in processes,  
4 procedures, forms, and other activities across all  
5 Medicaid and hawk-i program participating insurers and  
6 managed care organizations, including but not limited  
7 to cost and quality reporting, credentialing, billing,  
8 prior authorization, and critical incident reporting.

9 5. Provider network adequacy including the use of  
10 out-of-network and out-of-state providers.

11 6. The role and interplay of other advisory and  
12 oversight entities, including but not limited to the  
13 medical assistance advisory council and the hawk-i  
14 board.

15 REVIEW OF PROGRAM INTEGRITY DUTIES

16 Sec. \_\_\_\_\_. REVIEW OF PROGRAM INTEGRITY DUTIES —  
17 WORKGROUP — REPORT.

18 1. The director of human services shall convene  
19 a workgroup comprised of members including the  
20 commissioner of insurance, the auditor of state, the  
21 Medicaid director and bureau chiefs of the managed care  
22 organization oversight and supports bureau, the Iowa  
23 Medicaid enterprise support bureau, and the medical  
24 and long-term services and supports bureau, and a  
25 representative of the program integrity unit, or their  
26 designees; and representatives of other appropriate  
27 state agencies or other entities including but not  
28 limited to the office of the attorney general, the  
29 office of long-term care ombudsman, and the Medicaid  
30 fraud control unit of the investigations division  
31 of the department of inspections and appeals. The  
32 workgroup shall do all of the following:

33 a. Review the duties of each entity with  
34 responsibilities relative to Medicaid program integrity  
35 and managed care organizations; review state and

1 federal laws, regulations, requirements, guidance, and  
2 policies relating to Medicaid program integrity and  
3 managed care organizations; and review the laws of  
4 other states relating to Medicaid program integrity  
5 and managed care organizations. The workgroup shall  
6 determine areas of duplication, fragmentation,  
7 and gaps; shall identify possible integration,  
8 collaboration and coordination of duties; and shall  
9 determine whether existing general state Medicaid  
10 program and fee-for-service policies, laws, and  
11 rules are sufficient, or if changes or more specific  
12 policies, laws, and rules are required to provide  
13 for comprehensive and effective administration and  
14 oversight of the Medicaid program including under the  
15 fee-for-service and managed care methodologies.

16 b. Review historical uses of the Medicaid  
17 fraud fund created in section 249A.50 and make  
18 recommendations for future uses of the moneys in the  
19 fund and any changes in law necessary to adequately  
20 address program integrity.

21 c. Review medical loss ratio provisions relative  
22 to Medicaid managed care contracts and make  
23 recommendations regarding, at a minimum, requirements  
24 for the necessary collection, maintenance, retention,  
25 reporting, and sharing of data and information by  
26 Medicaid managed care organizations for effective  
27 determination of compliance, and to identify the  
28 costs and activities that should be included in the  
29 calculation of administrative costs, medical costs or  
30 benefit expenses, health quality improvement costs,  
31 and other costs and activities incidental to the  
32 determination of a medical loss ratio.

33 d. Review the capacity of state agencies, including  
34 the need for specialized training and expertise, to  
35 address Medicaid and managed care organization program

1 integrity and provide recommendations for the provision  
2 of necessary resources and infrastructure, including  
3 annual budget projections.

4 e. Review the incentives and penalties applicable  
5 to violations of program integrity requirements to  
6 determine their adequacy in combating waste, fraud,  
7 abuse, and other violations that divert limited  
8 resources that would otherwise be expended to safeguard  
9 the health and welfare of Medicaid recipients, and make  
10 recommendations for necessary adjustments to improve  
11 compliance.

12 f. Make recommendations regarding the quarterly and  
13 annual auditing of financial reports required to be  
14 performed for each Medicaid managed care organization  
15 to ensure that the activities audited provide  
16 sufficient information to the division of insurance  
17 of the department of commerce and the department  
18 of human services to ensure program integrity. The  
19 recommendations shall also address the need for  
20 additional audits or other reviews of managed care  
21 organizations.

22 g. Review and make recommendations to prohibit  
23 cost-shifting between state and local and public and  
24 private funding sources for services and supports  
25 provided to Medicaid recipients whether directly or  
26 indirectly through the Medicaid program.

27 2. The department of human services shall submit  
28 a report of the workgroup to the governor, the health  
29 policy oversight committee created in section 2.45,  
30 and the general assembly initially, on or before  
31 November 15, 2016, and on or before November 15,  
32 on an annual basis thereafter, to provide findings  
33 and recommendations for a coordinated approach  
34 to comprehensive and effective administration and  
35 oversight of the Medicaid program including under the

1 fee-for-service and managed care methodologies.

2 MEDICAID REINVESTMENT FUND

3 MEDICAID OMBUDSMAN

4 Sec. \_\_\_\_\_. Section 231.44, Code 2016, is amended to  
5 read as follows:

6 **231.44 Utilization of resources — assistance and**  
7 **advocacy related to long-term services and supports**  
8 **under the Medicaid program.**

9 1. The office of long-term care ombudsman ~~may~~  
10 shall utilize its available resources to provide  
11 assistance and advocacy services to eligible recipients  
12 of long-term services and supports, or individuals  
13 seeking long-term services and supports, and the  
14 families or legal representatives of such eligible  
15 recipients, ~~of long-term services and supports provided~~  
16 ~~through~~ individuals under the Medicaid program. Such  
17 assistance and advocacy shall include but is not  
18 limited to all of the following:

19 a. Assisting recipients such individuals in  
20 understanding the services, coverage, and access  
21 provisions and their rights under Medicaid managed  
22 care.

23 b. Developing procedures for the tracking and  
24 reporting of the outcomes of individual requests for  
25 assistance, the obtaining of necessary services and  
26 supports, and other aspects of the services provided to  
27 ~~eligible recipients~~ such individuals.

28 c. Providing advice and assistance relating to the  
29 preparation and filing of complaints, grievances, and  
30 appeals of complaints or grievances, including through  
31 processes available under managed care plans and the  
32 state appeals process, relating to long-term services  
33 and supports under the Medicaid program.

34 d. Accessing the results of a review of a level  
35 of care assessment or reassessment by a managed care

1 organization in which the managed care organization  
2 recommends denial or limited authorization of a  
3 service, including the type or level of service, the  
4 reduction, suspension, or termination of a previously  
5 authorized service, or a change in level of care, upon  
6 the request of an affected individual.

7 e. Receiving notices of disenrollment or notices  
8 that would result in a change in level of care for  
9 affected individuals, including involuntary and  
10 voluntary discharges or transfers, from the department  
11 of human services or a managed care organization.

12 2. A representative of the office of long-term care  
13 ombudsman providing assistance and advocacy services  
14 authorized under [this section](#) for an individual,  
15 shall be provided access to the individual, and shall  
16 be provided access to the individual's medical and  
17 social records as authorized by the individual or the  
18 individual's legal representative, as necessary to  
19 carry out the duties specified in [this section](#).

20 3. A representative of the office of long-term care  
21 ombudsman providing assistance and advocacy services  
22 authorized under [this section](#) for an individual, shall  
23 be provided access to administrative records related to  
24 the provision of the long-term services and supports to  
25 the individual, as necessary to carry out the duties  
26 specified in [this section](#).

27 4. The office of long-term care ombudsman and  
28 representatives of the office, when providing  
29 assistance and advocacy services under this section,  
30 shall be considered a health oversight agency as  
31 defined in 45 C.F.R. §164.501 for the purposes of  
32 health oversight activities as described in 45 C.F.R.  
33 §164.512(d) including access to the health records  
34 and other appropriate information of an individual,  
35 including from the department of human services or

1 the applicable Medicaid managed care organization,  
2 as necessary to fulfill the duties specified under  
3 this section. The department of human services,  
4 in collaboration with the office of long-term care  
5 ombudsman, shall adopt rules to ensure compliance  
6 by affected entities with this subsection and to  
7 ensure recognition of the office of long-term care  
8 ombudsman as a duly authorized and identified agent or  
9 representative of the state.

10 5. The department of human services and Medicaid  
11 managed care organizations shall inform eligible  
12 and potentially eligible Medicaid recipients of the  
13 advocacy services and assistance available through the  
14 office of long-term care ombudsman and shall provide  
15 contact and other information regarding the advocacy  
16 services and assistance to eligible and potentially  
17 eligible Medicaid recipients as directed by the office  
18 of long-term care ombudsman.

19 6. When providing assistance and advocacy services  
20 under this section, the office of long-term care  
21 ombudsman shall act as an independent agency, and the  
22 office of long-term care ombudsman and representatives  
23 of the office shall be free of any undue influence that  
24 restrains the ability of the office or the office's  
25 representatives from providing such services and  
26 assistance.

27 7. The office of long-term care ombudsman shall, in  
28 addition to other duties prescribed and at a minimum,  
29 do all of the following in the furtherance of the  
30 provision of advocacy services and assistance under  
31 this section:

32 a. Represent the interests of eligible and  
33 potentially eligible Medicaid recipients before  
34 governmental agencies.

35 b. Analyze, comment on, and monitor the development

1 and implementation of federal, state, and local laws,  
2 regulations, and other governmental policies and  
3 actions, and recommend any changes in such laws,  
4 regulations, policies, and actions as determined  
5 appropriate by the office of long-term care ombudsman.

6 c. To maintain transparency and accountability for  
7 activities performed under this section, including  
8 for the purposes of claiming federal financial  
9 participation for activities that are performed to  
10 assist with administration of the Medicaid program:

11 (1) Have complete and direct responsibility for the  
12 administration, operation, funding, fiscal management,  
13 and budget related to such activities, and directly  
14 employ, oversee, and supervise all paid and volunteer  
15 staff associated with these activities.

16 (2) Establish separation-of-duties requirements,  
17 provide limited access to work space and work  
18 product for only necessary staff, and limit access to  
19 documents and information as necessary to maintain the  
20 confidentiality of the protected health information of  
21 individuals served under this section.

22 (3) Collect and submit, annually, to the governor,  
23 the health policy oversight committee created in  
24 section 2.45, and the general assembly, all of the  
25 following with regard to those seeking advocacy  
26 services or assistance under this section:

27 (a) The number of contacts by contact type and  
28 geographic location.

29 (b) The type of assistance requested including the  
30 name of the managed care organization involved, if  
31 applicable.

32 (c) The time frame between the time of the initial  
33 contact and when an initial response was provided.

34 (d) The amount of time from the initial contact to  
35 resolution of the problem or concern.

1 (e) The actions taken in response to the request  
2 for advocacy or assistance.

3 (f) The outcomes of requests to address problems or  
4 concerns.

5 ~~4.~~ 8. For the purposes of **this section**:

6 *a. "Institutional setting" includes a long-term care*  
7 *facility, an elder group home, or an assisted living*  
8 *program.*

9 *b. "Long-term services and supports" means the broad*  
10 *range of health, health-related, and personal care*  
11 *assistance services and supports, provided in both*  
12 *institutional settings and home and community-based*  
13 *settings, necessary for older individuals and persons*  
14 *with disabilities who experience limitations in their*  
15 *capacity for self-care due to a physical, cognitive, or*  
16 *mental disability or condition.*

17 **Sec. \_\_\_\_.** **NEW SECTION. 231.44A Willful**  
18 **interference with duties related to long-term services**  
19 **and supports — penalty.**

20 Willful interference with a representative of the  
21 office of long-term care ombudsman in the performance  
22 of official duties in accordance with section 231.44  
23 is a violation of section 231.44, subject to a penalty  
24 prescribed by rule. The office of long-term care  
25 ombudsman shall adopt rules specifying the amount of a  
26 penalty imposed, consistent with the penalties imposed  
27 under section 231.42, subsection 8, and specifying  
28 procedures for notice and appeal of penalties imposed.  
29 Any moneys collected pursuant to this section shall be  
30 deposited in the Medicaid reinvestment fund created in  
31 section 249A.4C.

32 **MEDICAL ASSISTANCE ADVISORY COUNCIL**

33 **Sec. \_\_\_\_.** Section 249A.4B, Code 2016, is amended to  
34 read as follows:

35 **249A.4B Medical assistance advisory council.**

1 1. A medical assistance advisory council is  
2 created to comply with 42 C.F.R. §431.12 based on  
3 section 1902(a)(4) of the federal Social Security Act  
4 and to advise the director about health and medical  
5 care services under the ~~medical assistance~~ Medicaid  
6 program, participate in Medicaid policy development  
7 and program administration, and provide guidance on  
8 key issues related to the Medicaid program, whether  
9 administered under a fee-for-service, managed care, or  
10 other methodology, including but not limited to access  
11 to care, quality of care, and service delivery.

12 a. The council shall have the opportunity for  
13 participation in policy development and program  
14 administration, including furthering the participation  
15 of recipients of the program, and without limiting this  
16 general authority shall specifically do all of the  
17 following:

18 (1) Formulate, review, evaluate, and recommend  
19 policies, rules, agency initiatives, and legislation  
20 pertaining to the Medicaid program. The council shall  
21 have the opportunity to comment on proposed rules  
22 prior to commencement of the rulemaking process and on  
23 waivers and state plan amendment applications.

24 (2) Prior to the annual budget development process,  
25 engage in setting priorities, including consideration  
26 of the scope and utilization management criteria  
27 for benefits, beneficiary eligibility, provider and  
28 services reimbursement rates, and other budgetary  
29 issues.

30 (3) Provide oversight for and review of the  
31 administration of the Medicaid program.

32 (4) Ensure that the membership of the council  
33 effectively represents all relevant and concerned  
34 viewpoints, particularly those of consumers, providers,  
35 and the general public; create public understanding;

1 and ensure that the services provided under the  
2 Medicaid program meet the needs of the people served.

3 b. ~~The council shall meet no more than at least~~  
4 quarterly, and prior to the next subsequent meeting  
5 of the executive committee. ~~The director of public~~  
6 ~~health~~ The public member acting as a co-chairperson  
7 of the executive committee and the professional or  
8 business entity member acting as a co-chairperson of  
9 the executive committee, shall serve as chairperson  
10 co-chairpersons of the council.

11 2. The council shall include all of the following  
12 voting members:

13 a. The president, or the president's  
14 representative, of each of the following professional  
15 or business entities, or a member of each of the  
16 following professional or business entities, selected  
17 by the entity:

- 18 (1) The Iowa medical society.
- 19 (2) The Iowa osteopathic medical association.
- 20 (3) The Iowa academy of family physicians.
- 21 (4) The Iowa chapter of the American academy of  
22 pediatrics.
- 23 (5) The Iowa physical therapy association.
- 24 (6) The Iowa dental association.
- 25 (7) The Iowa nurses association.
- 26 (8) The Iowa pharmacy association.
- 27 (9) The Iowa podiatric medical society.
- 28 (10) The Iowa optometric association.
- 29 (11) The Iowa association of community providers.
- 30 (12) The Iowa psychological association.
- 31 (13) The Iowa psychiatric society.
- 32 (14) The Iowa chapter of the national association  
33 of social workers.
- 34 (15) The coalition for family and children's  
35 services in Iowa.

- 1 (16) The Iowa hospital association.
- 2 (17) The Iowa association of rural health clinics.
- 3 (18) The Iowa primary care association.
- 4 (19) Free clinics of Iowa.
- 5 (20) The opticians' association of Iowa, inc.
- 6 (21) The Iowa association of hearing health  
7 professionals.
- 8 (22) The Iowa speech and hearing association.
- 9 (23) The Iowa health care association.
- 10 (24) The Iowa association of area agencies on  
11 aging.
- 12 (25) AARP.
- 13 (26) The Iowa caregivers association.
- 14 (27) The Iowa coalition of home and community-based  
15 services for seniors.
- 16 (28) The Iowa adult day services association.
- 17 (29) Leading age Iowa.
- 18 (30) The Iowa association for home care.
- 19 (31) The Iowa council of health care centers.
- 20 (32) The Iowa physician assistant society.
- 21 (33) The Iowa association of nurse practitioners.
- 22 (34) The Iowa nurse practitioner society.
- 23 (35) The Iowa occupational therapy association.
- 24 (36) The ARC of Iowa, formerly known as the  
25 association for retarded citizens of Iowa.
- 26 (37) The national alliance for the mentally ill on  
27 mental illness of Iowa.
- 28 (38) The Iowa state association of counties.
- 29 (39) The Iowa developmental disabilities council.
- 30 (40) The Iowa chiropractic society.
- 31 (41) The Iowa academy of nutrition and dietetics.
- 32 (42) The Iowa behavioral health association.
- 33 (43) The midwest association for medical equipment  
34 services or an affiliated Iowa organization.
- 35 (44) The Iowa public health association.

1     (45) The epilepsy foundation.

2     *b.* Public representatives which may include members  
3 of consumer groups, including recipients of medical  
4 assistance or their families, consumer organizations,  
5 and others, which shall be appointed by the governor  
6 in equal in number to the number of representatives of  
7 the professional and business entities specifically  
8 represented under paragraph "a", ~~appointed by the~~  
9 ~~governor~~ for staggered terms of two years each, none  
10 of whom shall be members of, or practitioners of, or  
11 have a pecuniary interest in any of the professional  
12 or business entities specifically represented under  
13 paragraph "a", and a majority of whom shall be current  
14 or former recipients of medical assistance or members  
15 of the families of current or former recipients.

16     3. The council shall include all of the following  
17 nonvoting members:

18     ~~e.~~ a. The director of public health, or the  
19 director's designee.

20     ~~d.~~ b. The director of the department on aging, or  
21 the director's designee.

22     c. The state long-term care ombudsman, or the  
23 ombudsman's designee.

24     d. The ombudsman appointed pursuant to section  
25 2C.3, or the ombudsman's designee.

26     *e.* The dean of Des Moines university — osteopathic  
27 medical center, or the dean's designee.

28     *f.* The dean of the university of Iowa college of  
29 medicine, or the dean's designee.

30     *g.* The following members of the general assembly,  
31 each for a term of two years as provided in section  
32 69.16B:

33     (1) Two members of the house of representatives,  
34 one appointed by the speaker of the house of  
35 representatives and one appointed by the minority

1 leader of the house of representatives from their  
2 respective parties.

3 (2) Two members of the senate, one appointed by the  
4 president of the senate after consultation with the  
5 majority leader of the senate and one appointed by the  
6 minority leader of the senate.

7 ~~3.~~ 4. a. An executive committee of the council is  
8 created and shall consist of the following members of  
9 the council:

10 (1) As voting members:

11 (a) Five of the professional or business entity  
12 members designated pursuant to subsection 2, paragraph  
13 "a", and selected by the members specified under that  
14 paragraph.

15 ~~(2)~~ (b) Five of the public members appointed  
16 pursuant to subsection 2, paragraph "b", and selected  
17 by the members specified under that paragraph. Of the  
18 five public members, at least one member shall be a  
19 recipient of medical assistance.

20 ~~(3)~~ (2) As nonvoting members:

21 (a) The director of public health, or the  
22 director's designee.

23 (b) The director of the department on aging, or the  
24 director's designee.

25 (c) The state long-term care ombudsman, or the  
26 ombudsman's designee.

27 (d) The ombudsman appointed pursuant to section  
28 2C.3, or the ombudsman's designee.

29 b. The executive committee shall meet on a monthly  
30 basis. ~~The director of public health~~ A public member  
31 of the executive committee selected by the public  
32 members appointed pursuant to subsection 2, paragraph  
33 "b", and a professional or business entity member of  
34 the executive committee selected by the professional  
35 or business entity members appointed pursuant to

1 subsection 2, paragraph "a", shall serve as chairperson  
2 co-chairpersons of the executive committee.

3 c. Based upon the deliberations of the council,  
4 and the executive committee, and the subcommittees,  
5 the executive committee, the council, and the  
6 subcommittees, respectively, shall make recommendations  
7 to the director, to the health policy oversight  
8 committee created in section 2.45, to the general  
9 assembly's joint appropriations subcommittee on health  
10 and human services, and to the general assembly's  
11 standing committees on human resources regarding the  
12 budget, policy, and administration of the medical  
13 assistance program.

14 5. a. The council shall create the following  
15 subcommittees, and may create additional subcommittees  
16 as necessary to address Medicaid program policies,  
17 administration, budget, and other factors and issues:

18 (1) A stakeholder safeguards subcommittee, for  
19 which the co-chairpersons shall be a public member  
20 of the council appointed pursuant to subsection 2,  
21 paragraph "b", and selected by the public members of  
22 the council, and a representative of a professional  
23 or business entity appointed pursuant to subsection  
24 2, paragraph "a", and selected by the professional or  
25 business entity representatives of the council. The  
26 mission of the stakeholder safeguards subcommittee  
27 is to provide for ongoing stakeholder engagement and  
28 feedback on issues affecting Medicaid recipients,  
29 providers, and other stakeholders, including but not  
30 limited to benefits such as transportation, benefit  
31 utilization management, the inclusion of out-of-state  
32 and out-of-network providers and the use of single-case  
33 agreements, and reimbursement of providers and  
34 services.

35 (2) The long-term services and supports

1 subcommittee which shall be chaired by the state  
2 long-term care ombudsman, or the ombudsman's designee.  
3 The mission of the long-term services and supports  
4 subcommittee is to be a resource and to provide advice  
5 on policy development and program administration  
6 relating to Medicaid long-term services and supports  
7 including but not limited to developing outcomes and  
8 performance measures for Medicaid managed care for the  
9 long-term services and supports population; addressing  
10 issues related to home and community-based services  
11 waivers and waiting lists; and reviewing the system of  
12 long-term services and supports to ensure provision of  
13 home and community-based services and the rebalancing  
14 of the health care infrastructure in accordance with  
15 state and federal law including but not limited to the  
16 principles established in Olmstead v. L.C., 527 U.S.  
17 581 (1999) and the federal Americans with Disabilities  
18 Act and in a manner that reflects a sustainable,  
19 person-centered approach to improve health and life  
20 outcomes, supports maximum independence, addresses  
21 medical and social needs in a coordinated, integrated  
22 manner, and provides for sufficient resources including  
23 a stable, well-qualified workforce. The subcommittee  
24 shall also address and make recommendations regarding  
25 the need for an ombudsman function for eligible and  
26 potentially eligible Medicaid recipients beyond the  
27 long-term services and supports population.

28 (3) The transparency, data, and program evaluation  
29 subcommittee which shall be chaired by the director of  
30 the university of Iowa public policy center, or the  
31 director's designee. The mission of the transparency,  
32 data, and program evaluation subcommittee is to  
33 ensure Medicaid program transparency; ensure the  
34 collection, maintenance, retention, reporting, and  
35 analysis of sufficient and meaningful data to provide

1 transparency and inform policy development and program  
2 effectiveness; support development and administration  
3 of a consumer-friendly dashboard; and promote the  
4 ongoing evaluation of Medicaid stakeholder satisfaction  
5 with the Medicaid program.

6 (4) The program integrity subcommittee which shall  
7 be chaired by the Medicaid director, or the director's  
8 designee. The mission of the program integrity  
9 subcommittee is to ensure that a comprehensive system  
10 including specific policies, laws, and rules and  
11 adequate resources and measures are in place to  
12 effectively administer the program and to maintain  
13 compliance with federal and state program integrity  
14 requirements.

15 (5) A health workforce subcommittee, co-chaired  
16 by the bureau chief of the bureau of oral and health  
17 delivery systems of the department of public health,  
18 or the bureau chief's designee, and the director of  
19 the national alliance on mental illness of Iowa, or  
20 the director's designee. The mission of the health  
21 workforce subcommittee is to assess the sufficiency  
22 and proficiency of the current and projected health  
23 workforce; identify barriers to and gaps in health  
24 workforce development initiatives and health  
25 workforce data to provide foundational, evidence-based  
26 information to inform policymaking and resource  
27 allocation; evaluate the most efficient application  
28 and utilization of roles, functions, responsibilities,  
29 activities, and decision-making capacity of health  
30 care professionals and other allied and support  
31 personnel; and make recommendations for improvement  
32 in, and alternative modes of, health care delivery in  
33 order to provide a competent, diverse, and sustainable  
34 health workforce in the state. The subcommittee shall  
35 work in collaboration with the office of statewide

1 clinical education programs of the university of Iowa  
2 Carver college of medicine, Des Moines university,  
3 Iowa workforce development, and other entities with  
4 interest or expertise in the health workforce in  
5 carrying out the subcommittee's duties and developing  
6 recommendations.

7 b. The co-chairpersons of the council shall  
8 appoint members to each subcommittee from the general  
9 membership of the council. Consideration in appointing  
10 subcommittee members shall include the individual's  
11 knowledge about, and interest or expertise in, matters  
12 that come before the subcommittee.

13 c. Subcommittees shall meet at the call of the  
14 co-chairpersons or chairperson of the subcommittee,  
15 or at the request of a majority of the members of the  
16 subcommittee.

17 4. 6. For each council meeting, executive  
18 committee meeting, or subcommittee meeting, a quorum  
19 shall consist of fifty percent of the membership  
20 qualified to vote. Where a quorum is present, a  
21 position is carried by a majority of the members  
22 qualified to vote.

23 7. For each council meeting, other than those  
24 held during the time the general assembly is in  
25 session, each legislative member of the council shall  
26 be reimbursed for actual travel and other necessary  
27 expenses and shall receive a per diem as specified in  
28 section 7E.6 for each day in attendance, as shall the  
29 members of the council, ~~or~~ the executive committee,  
30 or a subcommittee, for each day in attendance at a  
31 council, executive committee, or subcommittee meeting,  
32 who are recipients or the family members of recipients  
33 of medical assistance, regardless of whether the  
34 general assembly is in session.

35 5. 8. The department shall provide staff support

1 and independent technical assistance to the council,  
2 ~~and~~ the executive committee, and the subcommittees.

3 ~~6.~~ 9. The director shall ~~consider~~ comply with  
4 the requirements of this section regarding the  
5 duties of the council, and the deliberations and  
6 recommendations offered by of the council, and the  
7 executive committee, and the subcommittees shall be  
8 reflected in the director's preparation of medical  
9 assistance budget recommendations to the council  
10 on human services pursuant to section 217.3, and in  
11 implementation of medical assistance program policies,  
12 and in administration of the Medicaid program.

13 10. The council, executive committee, and  
14 subcommittees shall jointly submit quarterly reports  
15 to the health policy oversight committee created in  
16 section 2.45 and shall jointly submit a report to the  
17 governor and the general assembly initially by January  
18 1, 2017, and annually, therefore, summarizing the  
19 outcomes and findings of their respective deliberations  
20 and any recommendations including but not limited to  
21 those for changes in law or policy.

22 11. The council, executive committee, and  
23 subcommittees may enlist the services of persons who  
24 are qualified by education, expertise, or experience  
25 to advise, consult with, or otherwise assist the  
26 council, executive committee, or subcommittees in the  
27 performance of their duties. The council, executive  
28 committee, or subcommittees may specifically enlist  
29 the assistance of entities such as the university of  
30 Iowa public policy center to provide ongoing evaluation  
31 of the Medicaid program and to make evidence-based  
32 recommendations to improve the program. The council,  
33 executive committee, and subcommittees shall enlist  
34 input from the patient-centered health advisory council  
35 created in section 135.159, the mental health and

1 disabilities services commission created in section  
2 225C.5, the commission on aging created in section  
3 231.11, the bureau of substance abuse of the department  
4 of public health, the Iowa developmental disabilities  
5 council, and other appropriate state and local entities  
6 to provide advice to the council, executive committee,  
7 and subcommittees.

8 12. The department, in accordance with 42 C.F.R.  
9 §431.12, shall seek federal financial participation for  
10 the activities of the council, the executive committee,  
11 and the subcommittees.

12 PATIENT-CENTERED HEALTH RESOURCES AND INFRASTRUCTURE  
13 Sec. \_\_\_\_\_. Section 135.159, subsection 2, Code 2016,  
14 is amended to read as follows:

15 2. a. The department shall establish a  
16 patient-centered health advisory council which shall  
17 include but is not limited to all of the following  
18 members, selected by their respective organizations,  
19 and any other members the department determines  
20 necessary to assist in the ~~department's duties at~~  
21 ~~various stages of~~ development of the medical home  
22 system and in the transformation to a patient-centered  
23 infrastructure that integrates and coordinates services  
24 and supports to address social determinants of health  
25 and meet population health goals:

26 (1) The director of human services, or the  
27 director's designee.

28 (2) The commissioner of insurance, or the  
29 commissioner's designee.

30 (3) A representative of the federation of Iowa  
31 insurers.

32 (4) A representative of the Iowa dental  
33 association.

34 (5) A representative of the Iowa nurses  
35 association.

1 (6) A physician and an osteopathic physician  
2 licensed pursuant to [chapter 148](#) who are family  
3 physicians and members of the Iowa academy of family  
4 physicians.

5 (7) A health care consumer.

6 (8) A representative of the Iowa collaborative  
7 safety net provider network established pursuant to  
8 section 135.153.

9 (9) A representative of the Iowa developmental  
10 disabilities council.

11 (10) A representative of the Iowa chapter of the  
12 American academy of pediatrics.

13 (11) A representative of the child and family  
14 policy center.

15 (12) A representative of the Iowa pharmacy  
16 association.

17 (13) A representative of the Iowa chiropractic  
18 society.

19 (14) A representative of the university of Iowa  
20 college of public health.

21 (15) A representative of the Iowa public health  
22 association.

23 (16) A representative of the area agencies on  
24 aging.

25 (17) A representative of the mental health and  
26 disability services regions.

27 (18) A representative of early childhood Iowa.

28 *b.* Public members of the patient-centered health  
29 advisory council shall receive reimbursement for  
30 actual expenses incurred while serving in their  
31 official capacity only if they are not eligible for  
32 reimbursement by the organization that they represent.

33 *c.* (1) Beginning July 1, 2016, the  
34 patient-centered health advisory council shall  
35 do all of the following:

1 (a) Review and make recommendations to the  
2 department and to the general assembly regarding  
3 the building of effective working relationships and  
4 strategies to support state-level and community-level  
5 integration, to provide cross-system coordination  
6 and synchronization, and to more appropriately align  
7 health delivery models and service sectors, including  
8 but not limited to public health, aging and disability  
9 services agencies, mental health and disability  
10 services regions, social services, child welfare, and  
11 other providers, agencies, organizations, and sectors  
12 to address social determinants of health, holistic  
13 well-being, and population health goals. Such review  
14 and recommendations shall include a review of funding  
15 streams and recommendations for blending and braiding  
16 funding to support these efforts.

17 (b) Assist in efforts to evaluate the health  
18 workforce to inform policymaking and resource  
19 allocation.

20 (2) The patient-centered health advisory council  
21 shall submit a report to the department, the health  
22 policy oversight committee created in section 2.45, and  
23 the general assembly, initially, on or before December  
24 15, 2016, and on or before December 15, annually,  
25 thereafter, including any findings or recommendations  
26 resulting from the council's deliberations.

27 HAWK-I PROGRAM

28 Sec. \_\_\_\_ . Section 514I.5, subsection 8, paragraph  
29 d, Code 2016, is amended by adding the following new  
30 subparagraph:

31 NEW SUBPARAGRAPH. (17) Occupational therapy.

32 Sec. \_\_\_\_ . Section 514I.5, subsection 8, Code 2016,  
33 is amended by adding the following new paragraph:

34 NEW PARAGRAPH. *m.* The definition of medically  
35 necessary and the utilization management criteria under

1 the hawk-i program in order to ensure that benefits  
2 are uniformly and consistently provided across all  
3 participating insurers in the type and manner that  
4 reflects and appropriately meets the needs, including  
5 but not limited to the habilitative and rehabilitative  
6 needs, of the child population including those children  
7 with special health care needs.

8 MEDICAID PROGRAM POLICY IMPROVEMENT

9 Sec. \_\_\_\_ . DIRECTIVES FOR MEDICAID PROGRAM POLICY  
10 IMPROVEMENTS. In order to safeguard the interests  
11 of Medicaid recipients, encourage the participation  
12 of Medicaid providers, and protect the interests  
13 of all taxpayers, the department of human services  
14 shall comply with or ensure that the specified entity  
15 complies with all of the following and shall amend  
16 Medicaid managed care contract provisions as necessary  
17 to reflect all of the following:

18 1. CONSUMER PROTECTIONS.

19 a. In accordance with 42 C.F.R. §438.420, a  
20 Medicaid managed care organization shall continue a  
21 recipient's benefits during an appeal process. If, as  
22 allowed when final resolution of an appeal is adverse  
23 to the Medicaid recipient, the Medicaid managed care  
24 organization chooses to recover the costs of the  
25 services furnished to the recipient while an appeal is  
26 pending, the Medicaid managed care organization shall  
27 provide adequate prior notice of potential recovery  
28 of costs to the recipient at the time the appeal is  
29 filed, and any costs recovered shall be remitted to  
30 the department of human services and deposited in the  
31 Medicaid reinvestment fund created in section 249A.4C.

32 b. Ensure that each Medicaid managed care  
33 organization provides, at a minimum, all the benefits  
34 and services deemed medically necessary that were  
35 covered, including to the extent and in the same manner

1 and subject to the same prior authorization criteria,  
2 by the state program directly under fee for service  
3 prior to January 1, 2016. Benefits covered through  
4 Medicaid managed care shall comply with the specific  
5 requirements in state law applicable to the respective  
6 Medicaid recipient population under fee for service.

7 c. Enhance monitoring of the reduction in or  
8 suspension or termination of services provided to  
9 Medicaid recipients, including reductions in the  
10 provision of home and community-based services waiver  
11 services or increases in home and community-based  
12 services waiver waiting lists. Medicaid managed care  
13 organizations shall provide data to the department  
14 as necessary for the department to compile periodic  
15 reports on the numbers of individuals transferred from  
16 state institutions and long-term care facilities to  
17 home and community-based services, and the associated  
18 savings. Any savings resulting from the transfers as  
19 certified by the department shall be deposited in the  
20 Medicaid reinvestment fund created in section 249A.4C.

21 d. (1) Require each Medicaid managed care  
22 organization to adhere to reasonableness and service  
23 authorization standards that are appropriate for and  
24 do not disadvantage those individuals who have ongoing  
25 chronic conditions or who require long-term services  
26 and supports. Services and supports for individuals  
27 with ongoing chronic conditions or who require  
28 long-term services and supports shall be authorized in  
29 a manner that reflects the recipient's continuing need  
30 for such services and supports, and limits shall be  
31 consistent with a recipient's current needs assessment  
32 and person-centered service plan.

33 (2) In addition to other provisions relating to  
34 community-based case management continuity of care  
35 requirements, Medicaid managed care contractors shall

1 provide the option to the case manager of a Medicaid  
2 recipient who retained the case manager during the  
3 six months of transition to Medicaid managed care, if  
4 the recipient chooses to continue to retain that case  
5 manager beyond the six-month transition period and  
6 if the case manager is not otherwise a participating  
7 provider of the recipient's managed care organization  
8 provider network, to enter into a single case agreement  
9 to continue to provide case management services to the  
10 Medicaid recipient.

11 e. Ensure that Medicaid recipients are provided  
12 care coordination and case management by appropriately  
13 trained professionals in a conflict-free manner. Care  
14 coordination and case management shall be provided  
15 in a patient-centered and family-centered manner  
16 that requires a knowledge of community supports, a  
17 reasonable ratio of care coordinators and case managers  
18 to Medicaid recipients, standards for frequency of  
19 contact with the Medicaid recipient, and specific and  
20 adequate reimbursement.

21 f. A Medicaid managed care contract shall include  
22 a provision for continuity and coordination of care  
23 for a consumer transitioning to Medicaid managed care,  
24 including maintaining existing provider-recipient  
25 relationships and honoring the amount, duration, and  
26 scope of a recipient's authorized services based on  
27 the recipient's medical history and needs. In the  
28 initial transition to Medicaid managed care, to ensure  
29 the least amount of disruption, Medicaid managed  
30 care organizations shall provide, at a minimum, a  
31 one-year transition of care period for all provider  
32 types, regardless of network status with an individual  
33 Medicaid managed care organization.

34 g. Ensure that a Medicaid managed care organization  
35 does not arbitrarily deny coverage for medically

1 necessary services based solely on financial reasons  
2 and does not shift the responsibility for provision of  
3 services or payment of costs of services to another  
4 entity to avoid costs or attain savings.

5 h. Ensure that dental coverage, if not integrated  
6 into an overall Medicaid managed care contract, is  
7 part of the overall holistic, integrated coverage  
8 for physical, behavioral, and long-term services and  
9 supports provided to a Medicaid recipient.

10 i. Require each Medicaid managed care organization  
11 to verify the offering and actual utilization of  
12 services and supports and value-added services,  
13 an individual recipient's encounters and the costs  
14 associated with each encounter, and requests and  
15 associated approvals or denials of services.  
16 Verification of actual receipt of services and supports  
17 and value-added services shall, at a minimum, consist  
18 of comparing receipt of service against both what  
19 was authorized in the recipient's benefit or service  
20 plan and what was actually reimbursed. Value-added  
21 services shall not be reportable as allowable medical  
22 or administrative costs or factored into rate setting,  
23 and the costs of value-added services shall not be  
24 passed on to recipients or providers.

25 j. Provide periodic reports to the governor and  
26 the general assembly regarding changes in quality of  
27 care and health outcomes for Medicaid recipients under  
28 managed care compared to quality of care and health  
29 outcomes of the same populations of Medicaid recipients  
30 prior to January 1, 2016.

31 k. Require each Medicaid managed care organization  
32 to maintain records of complaints, grievances, and  
33 appeals, and report the number and types of complaints,  
34 grievances, and appeals filed, the resolution of each,  
35 and a description of any patterns or trends identified

1 to the department of human services and the health  
2 policy oversight committee created in section 2.45,  
3 on a monthly basis. The department shall review and  
4 compile the data on a quarterly basis and make the  
5 compilations available to the public. Following review  
6 of reports submitted by the department, a Medicaid  
7 managed care organization shall take any corrective  
8 action required by the department and shall be subject  
9 to any applicable penalties.

10 1. Require Medicaid managed care organizations to  
11 survey Medicaid recipients, to collect satisfaction  
12 data using a uniform instrument, and to provide a  
13 detailed analysis of recipient satisfaction as well as  
14 various metrics regarding the volume of and timelines  
15 in responding to recipient complaints and grievances as  
16 directed by the department of human services.

17 m. Require managed care organizations to allow a  
18 recipient to request that the managed care organization  
19 enter into a single case agreement with a recipient's  
20 out-of-network provider, including a provider outside  
21 of the state, to provide for continuity of care when  
22 the recipient has an existing relationship with the  
23 provider to provide a covered benefit, or to ensure  
24 adequate or timely access to a provider of a covered  
25 benefit when the managed care organization provider  
26 network cannot ensure such adequate or timely access.

27 2. CHILDREN.

28 a. (1) The hawk-i board shall retain all authority  
29 specified under chapter 514I relative to the children  
30 eligible under section 514I.8 to participate in the  
31 hawk-i program, including but not limited to approving  
32 any contract entered into pursuant to chapter 514I;  
33 approving the benefit package design, reviewing the  
34 benefit package design, and making necessary changes  
35 to reflect the results of the reviews; and adopting

1 rules for the hawk-i program including those related  
2 to qualifying standards for selecting participating  
3 insurers for the program and the benefits to be  
4 included in a health plan.

5 (2) The hawk-i board shall review benefit plans  
6 and utilization review provisions and ensure that  
7 benefits provided to children under the hawk-i program,  
8 at a minimum, reflect those required by state law as  
9 specified in section 514I.5, include both habilitative  
10 and rehabilitative services, and are provided as  
11 medically necessary relative to the child population  
12 served and based on the needs of the program recipient  
13 and the program recipient's medical history.

14 (3) The hawk-i board shall work with the department  
15 of human services to coordinate coverage and care for  
16 the population of children in the state eligible for  
17 either Medicaid or hawk-i coverage so that, to the  
18 greatest extent possible, the two programs provide for  
19 continuity of care as children transition between the  
20 two programs or to private health care coverage. To  
21 this end, all contracts with participating insurers  
22 providing coverage under the hawk-i program and with  
23 all managed care organizations providing coverage for  
24 children eligible for Medicaid shall do all of the  
25 following:

26 (a) Specifically and appropriately address  
27 the unique needs of children and children's health  
28 delivery.

29 (b) Provide for the maintaining of child health  
30 panels that include representatives of child health,  
31 welfare, policy, and advocacy organizations in the  
32 state that address child health and child well-being.

33 (c) Address early intervention and prevention  
34 strategies, the provision of a child health care  
35 delivery infrastructure for children with special

1 health care needs, utilization of current standards  
2 and guidelines for children's health care and  
3 pediatric-specific screening and assessment tools,  
4 the inclusion of pediatric specialty providers in  
5 the provider network, and the utilization of health  
6 homes for children and youth with special health  
7 care needs including intensive care coordination  
8 and family support and access to a professional  
9 family-to-family support system. Such contracts  
10 shall utilize pediatric-specific quality measures  
11 and assessment tools which shall align with existing  
12 pediatric-specific measures as determined in  
13 consultation with the child health panel and approved  
14 by the hawk-i board.

15 (d) Provide special incentives for innovative  
16 and evidence-based preventive, behavioral, and  
17 developmental health care and mental health care  
18 for children's programs that improve the life course  
19 trajectory of these children.

20 (e) Provide that information collected from the  
21 pediatric-specific assessments be used to identify  
22 health risks and social determinants of health that  
23 impact health outcomes. Such data shall be used in  
24 care coordination and interventions to improve patient  
25 outcomes and to drive program designs that improve the  
26 health of the population. Aggregate assessment data  
27 shall be shared with affected providers on a routine  
28 basis.

29 b. In order to monitor the quality of and access  
30 to health care for children receiving coverage under  
31 the Medicaid program, each Medicaid managed care  
32 organization shall uniformly report, in a template  
33 format designated by the department of human services,  
34 the number of claims submitted by providers and the  
35 percentage of claims approved by the Medicaid managed

1 care organization for the early and periodic screening,  
2 diagnostic, and treatment (EPSDT) benefit based  
3 on the Iowa EPSDT care for kids health maintenance  
4 recommendations, including but not limited to  
5 physical exams, immunizations, the seven categories of  
6 developmental and behavioral screenings, vision and  
7 hearing screenings, and lead testing.

8 3. PROVIDER PARTICIPATION ENHANCEMENT.

9 a. Ensure that savings achieved through Medicaid  
10 managed care does not come at the expense of further  
11 reductions in provider rates. The department shall  
12 ensure that Medicaid managed care organizations use  
13 reasonable reimbursement standards for all provider  
14 types and compensate providers for covered services at  
15 not less than the minimum reimbursement established  
16 by state law applicable to fee for service for a  
17 respective provider, service, or product for a fiscal  
18 year and as determined in conjunction with actuarially  
19 sound rate setting procedures. Such reimbursement  
20 shall extend for the entire duration of a managed care  
21 contract.

22 b. To enhance continuity of care in the provision  
23 of pharmacy services, Medicaid managed care  
24 organizations shall utilize the same preferred drug  
25 list, recommended drug list, prior authorization  
26 criteria, and other utilization management strategies  
27 that apply to the state program directly under fee for  
28 service and shall apply other provisions of applicable  
29 state law including those relating to chemically unique  
30 mental health prescription drugs. Reimbursement rates  
31 established under Medicaid managed care contracts for  
32 ingredient cost reimbursement and dispensing fees shall  
33 be subject to and shall reflect provisions of state  
34 and federal law, including the minimum reimbursements  
35 established in state law for fee for service for a

1 fiscal year.

2 c. Address rate setting and reimbursement of the  
3 entire scope of services provided under the Medicaid  
4 program to ensure the adequacy of the provider network  
5 and to ensure that providers that contribute to the  
6 holistic health of the Medicaid recipient, whether  
7 inside or outside of the provider network, are  
8 compensated for their services.

9 d. Managed care contractors shall submit financial  
10 documentation to the department of human services  
11 demonstrating payment of claims and expenses by  
12 provider type.

13 e. Participating Medicaid providers under a managed  
14 care contract shall be allowed to submit claims for up  
15 to 365 days following discharge of a Medicaid recipient  
16 from a hospital or following the date of service.

17 f. (1) A managed care contract entered into on  
18 or after July 1, 2015, shall, at a minimum, reflect  
19 all of the following provisions and requirements, and  
20 shall extend the following payment rates based on the  
21 specified payment floor, as applicable to the provider  
22 type:

23 (a) In calculating the rates for prospective  
24 payment system hospitals, the following base rates  
25 shall be used:

26 (i) The inpatient diagnostic related group base  
27 rates and certified unit per diem in effect on October  
28 1, 2015.

29 (ii) The outpatient ambulatory payment  
30 classification base rates in effect on July 1, 2015.

31 (iii) The inpatient psychiatric certified unit per  
32 diem in effect on October 1, 2015.

33 (iv) The inpatient physical rehabilitation  
34 certified unit per diem in effect on October 1, 2015.

35 (b) In calculating the critical access hospital

1 payment rates, the following base rates shall be used:

2 (i) The inpatient diagnostic related group base  
3 rates in effect on July 1, 2015.

4 (ii) The outpatient cost-to-charge ratio in effect  
5 on July 1, 2015.

6 (iii) The swing bed per diem in effect on July 1,  
7 2015.

8 (c) Critical access hospitals shall receive  
9 cost-based reimbursement for one hundred percent of  
10 the reasonable costs for the provision of services to  
11 Medicaid recipients.

12 (d) Critical access hospitals shall submit annual  
13 cost reports and managed care contractors shall submit  
14 annual payment reports to the department of human  
15 services. The department shall reconcile the critical  
16 access hospital's reported costs with the managed care  
17 contractor's reported payments. The department shall  
18 require the managed care contractor to retroactively  
19 reimburse a critical access hospital for underpayments.

20 (e) Community mental health centers shall receive  
21 one hundred percent of the reasonable costs for the  
22 provision of services to Medicaid recipients.

23 (f) Federally qualified health centers shall  
24 receive cost-based reimbursement for one hundred  
25 percent of the reasonable costs for the provision of  
26 services to Medicaid recipients.

27 (g) The reimbursement rates for substance-related  
28 disorder treatment programs licensed under section  
29 125.13, shall be no lower than the rates in effect for  
30 the fiscal year beginning July 1, 2015.

31 (2) For managed care contract periods subsequent to  
32 the initial contract period, base rates for prospective  
33 payment system hospitals and critical access hospitals  
34 shall be calculated using the base rate for the prior  
35 contract period plus 3 percent. Prospective payment

1 system hospital and critical access hospital base rates  
2 shall at no time be less than the previous contract  
3 period's base rates.

4 (3) A managed care contract shall require  
5 out-of-network prospective payment system hospital  
6 and critical access hospital payment rates to meet or  
7 exceed ninety-nine percent of the rates specified for  
8 the respective in-network hospitals in accordance with  
9 this paragraph "f".

10 g. If the department of human services collects  
11 ownership and control information from Medicaid  
12 providers pursuant to 42 C.F.R. §455.104, a managed  
13 care organization under contract with the state shall  
14 not also require submission of this information from  
15 approved enrolled Medicaid providers.

16 h. (1) Ensure that a Medicaid managed care  
17 organization develops and maintains a provider network  
18 of qualified providers who meet state licensing,  
19 credentialing, and certification requirements, as  
20 applicable, which network shall be sufficient to  
21 provide adequate access to all services covered and for  
22 all populations served under the managed care contract.  
23 Medicaid managed care organizations shall incorporate  
24 existing and traditional providers, including but  
25 not limited to those providers that comprise the Iowa  
26 collaborative safety net provider network created in  
27 section 135.153, into their provider networks.

28 (2) Ensure that respective Medicaid populations  
29 are managed at all times within funding limitations  
30 and contract terms. The department shall also  
31 monitor service delivery and utilization to ensure  
32 the responsibility for provision of services to  
33 Medicaid recipients is not shifted to non-Medicaid  
34 covered services to attain savings, and that such  
35 responsibility is not shifted to mental health and

1 disability services regions, local public health  
2 agencies, aging and disability resource centers,  
3 or other entities unless agreement to provide, and  
4 provision for adequate compensation for, such services  
5 is agreed to between the affected entities in advance.

6 i. Medicaid managed care organizations shall  
7 provide an enrolled Medicaid provider approved by the  
8 department of human services the opportunity to be a  
9 participating network provider.

10 j. Medicaid managed care organizations shall  
11 include provider appeals and grievance procedures  
12 that in part allow a provider to file a grievance  
13 independently but on behalf of a Medicaid recipient  
14 and to appeal claims denials which, if determined to  
15 be based on claims for medically necessary services  
16 whether or not denied on an administrative basis, shall  
17 receive appropriate payment.

18 k. (1) Medicaid managed care organizations  
19 shall include as primary care providers any provider  
20 designated by the state as a primary care provider,  
21 subject to a provider's respective state certification  
22 standards, including but not limited to all of the  
23 following:

24 (a) A physician who is a family or general  
25 practitioner, a pediatrician, an internist, an  
26 obstetrician, or a gynecologist.

27 (b) An advanced registered nurse practitioner.

28 (c) A physician assistant.

29 (d) A chiropractor licensed pursuant to chapter  
30 151.

31 (2) A Medicaid managed care organization shall not  
32 impose more restrictive, additional, or different scope  
33 of practice requirements or standards of practice on a  
34 primary care provider than those prescribed by state  
35 law as a prerequisite for participation in the managed

1 care organization's provider network.

2 4. CAPITATION RATES AND MEDICAL LOSS RATIO.

3 a. Capitation rates shall be developed based on all  
4 reasonable, appropriate, and attainable costs. Costs  
5 that are not reasonable, appropriate, or attainable,  
6 including but not limited to improper payment  
7 recoveries, shall not be included in the development  
8 of capitated rates.

9 b. Capitation rates for Medicaid recipients falling  
10 within different rate cells shall not be expected to  
11 cross-subsidize one another and the data used to set  
12 capitation rates shall be relevant and timely and tied  
13 to the appropriate Medicaid population.

14 c. Any increase in capitation rates for managed  
15 care contractors is subject to prior statutory approval  
16 and shall not exceed three percent over the existing  
17 capitation rate in any one-year period or five percent  
18 over the existing capitation rate in any two-year  
19 period.

20 d. In addition to withholding two percent of a  
21 managed care organization's annual capitation payment  
22 as a pay-for-performance enforcement mechanism, the  
23 department of human services shall also withhold an  
24 additional two percent of a managed care organization's  
25 annual capitation payment until the department is able  
26 to ensure that the respective managed care organization  
27 has complied with all requirements relating to data,  
28 information, transparency, evaluation, and oversight  
29 specified by law, rule, contract, or other basis.

30 e. The department of human services shall collect  
31 an initial contribution of five million dollars from  
32 each of the managed care organizations contracting  
33 with the state during the fiscal year beginning July  
34 1, 2015, for an aggregate amount of fifteen million  
35 dollars, and shall deposit such amount in the Medicaid

1 reinvestment fund, as provided in section 249A.4C, as  
2 enacted in this Act, to be used for Medicaid ombudsman  
3 activities through the office of long-term care  
4 ombudsman.

5 f. A managed care contract shall impose a minimum  
6 Medicaid loss ratio of at least eighty-eight percent.  
7 In calculating the medical loss ratio, medical costs  
8 or benefit expenses shall include only those costs  
9 directly related to patient medical care and not  
10 ancillary expenses, including but not limited to any  
11 of the following:

- 12 (1) Program integrity activities.
- 13 (2) Utilization review activities.
- 14 (3) Fraud prevention activities beyond the scope of  
15 those activities necessary to recover incurred claims.
- 16 (4) Provider network development, education, or  
17 management activities.
- 18 (5) Provider credentialing activities.
- 19 (6) Marketing expenses.
- 20 (7) Administrative costs associated with recipient  
21 incentives.
- 22 (8) Clinical data collection activities.
- 23 (9) Claims adjudication expenses.
- 24 (10) Customer service or health care professional  
25 hotline services addressing nonclinical recipient  
26 questions.
- 27 (11) Value-added or cost-containment services,  
28 wellness programs, disease management, and case  
29 management or care coordination programs.
- 30 (12) Health quality improvement activities unless  
31 specifically approved as a medical cost by state law.  
32 Costs of health quality improvement activities included  
33 in determining the medical loss ratio shall be only  
34 those activities that are independent improvements  
35 measurable in individual patients.

1 (13) Insurer claims review activities.

2 (14) Information technology costs unless they  
3 directly and credibly improve the quality of health  
4 care and do not duplicate, conflict with, or fail to be  
5 compatible with similar health information technology  
6 efforts of providers.

7 (15) Legal department costs including information  
8 technology costs, expenses incurred for review and  
9 denial of claims, legal costs related to defending  
10 claims, settlements for wrongly denied claims, and  
11 costs related to administrative claims handling  
12 including salaries of administrative personnel and  
13 legal costs.

14 (16) Taxes unrelated to premiums or the provision  
15 of medical care. Only state and federal taxes and  
16 licensing or regulatory fees relevant to actual  
17 premiums collected, not including such taxes and fees  
18 as property taxes, taxes on investment income, taxes on  
19 investment property, and capital gains taxes, may be  
20 included in determining the medical loss ratio.

21 g. (1) Provide enhanced guidance and criteria for  
22 defining medical and administrative costs, recoveries,  
23 and rebates including pharmacy rebates, and the  
24 recording, reporting, and recoupment of such costs,  
25 recoveries, and rebates realized.

26 (2) Medicaid managed care organizations shall  
27 offset recoveries, rebates, and refunds against  
28 medical costs, include only allowable administrative  
29 expenses in the determination of administrative costs,  
30 report costs related to subcontractors properly, and  
31 have complete systems checks and review processes to  
32 identify overpayment possibilities.

33 (3) Medicaid managed care contractors shall submit  
34 publicly available, comprehensive financial statements  
35 to the department of human services to verify that the

1 minimum medical loss ratio is being met and shall be  
2 subject to periodic audits.

3 5. DATA AND INFORMATION, EVALUATION, AND OVERSIGHT.

4 a. Develop and administer a clear, detailed policy  
5 regarding the collection, storage, integration,  
6 analysis, maintenance, retention, reporting, sharing,  
7 and submission of data and information from the  
8 Medicaid managed care organizations and shall require  
9 each Medicaid managed care organization to have in  
10 place a data and information system to ensure that  
11 accurate and meaningful data is available. At a  
12 minimum, the data shall allow the department to  
13 effectively measure and monitor Medicaid managed care  
14 organization performance, quality, outcomes including  
15 recipient health outcomes, service utilization,  
16 finances, program integrity, the appropriateness  
17 of payments, and overall compliance with contract  
18 requirements; perform risk adjustments and determine  
19 actuarially sound capitation rates and appropriate  
20 provider reimbursements; verify that the minimum  
21 medical loss ratio is being met; ensure recipient  
22 access to and use of services; create quality measures;  
23 and provide for program transparency.

24 b. Medicaid managed care organizations shall  
25 directly capture and retain and shall report actual and  
26 detailed medical claims costs and administrative cost  
27 data to the department as specified by the department.  
28 Medicaid managed care organizations shall allow the  
29 department to thoroughly and accurately monitor the  
30 medical claims costs and administrative costs data  
31 Medicaid managed care organizations report to the  
32 department.

33 c. Any audit of Medicaid managed care contracts  
34 shall ensure compliance including with respect to  
35 appropriate medical costs, allowable administrative

1 costs, the medical loss ratio, cost recoveries,  
2 rebates, overpayments, and with specific contract  
3 performance requirements.

4 d. The external quality review organization  
5 contracting with the department shall review the  
6 Medicaid managed care program to determine if the  
7 state has sufficient infrastructure and controls in  
8 place to effectively oversee the Medicaid managed care  
9 organizations and the Medicaid program in order to  
10 ensure, at a minimum, compliance with Medicaid managed  
11 care organization contracts and to prevent fraud,  
12 abuse, and overpayments. The results of any external  
13 quality review organization review shall be submitted  
14 to the governor, the general assembly, and the health  
15 policy oversight committee created in section 2.45.

16 e. Publish benchmark indicators based on Medicaid  
17 program outcomes from the fiscal year beginning July 1,  
18 2015, to be used to compare outcomes of the Medicaid  
19 program as administered by the state program prior  
20 to July 1, 2015, to those outcomes of the program  
21 under Medicaid managed care. The outcomes shall  
22 include a comparison of actual costs of the program  
23 as administered prior to and after implementation of  
24 Medicaid managed care. The data shall also include  
25 specific detail regarding the actual expenses incurred  
26 by each managed care organization by specific provider  
27 line of service.

28 f. Review and approve or deny approval of contract  
29 amendments on an ongoing basis to provide for  
30 continuous improvement in Medicaid managed care and  
31 to incorporate any changes based on changes in law or  
32 policy.

33 g. (1) Require managed care contractors to track  
34 and report on a monthly basis to the department of  
35 human services, at a minimum, all of the following:

1 (a) The number and details relating to prior  
2 authorization requests and denials.

3 (b) The ten most common reasons for claims denials.  
4 Information reported by a managed care contractor  
5 relative to claims shall also include the number  
6 of claims denied, appealed, and overturned based on  
7 provider type and service type.

8 (c) Utilization of health care services by  
9 diagnostic related group and ambulatory payment  
10 classification as well as total claims volume.

11 (2) The department shall ensure the validity  
12 of all information submitted by a Medicaid managed  
13 care organization and shall make the monthly reports  
14 available to the public.

15 h. Medicaid managed care organizations shall  
16 maintain stakeholder panels comprised of an equal  
17 number of Medicaid recipients and providers. Medicaid  
18 managed care organizations shall provide for separate  
19 provider-specific panels to address detailed payment,  
20 claims, process, and other issues as well as grievance  
21 and appeals processes.

22 i. Medicaid managed care contracts shall align  
23 economic incentives, delivery system reforms, and  
24 performance and outcome metrics with those of the state  
25 innovation models initiatives and Medicaid accountable  
26 care organizations. The department of human services  
27 shall develop and utilize a common, uniform set of  
28 process, quality, and consumer satisfaction measures  
29 across all Medicaid payors and providers that align  
30 with those developed through the state innovation  
31 models initiative and shall ensure that such measures  
32 are expanded and adjusted to address additional  
33 populations and to meet population health objectives.  
34 Medicaid managed care contracts shall include long-term  
35 performance and outcomes goals that reward success in

1 achieving population health goals such as improved  
2 community health metrics.

3 j. (1) Require consistency and uniformity of  
4 processes, procedures, and forms across all Medicaid  
5 managed care organizations to reduce the administrative  
6 burden to providers and consumers and to increase  
7 efficiencies in the program. Such requirements shall  
8 apply to but are not limited to areas of uniform cost  
9 and quality reporting, uniform prior authorization  
10 requirements and procedures, uniform utilization  
11 management criteria, centralized, uniform, and seamless  
12 credentialing requirements and procedures, and uniform  
13 critical incident reporting.

14 (2) The department of human services shall  
15 establish a comprehensive provider credentialing  
16 process to be recognized and utilized by all Medicaid  
17 managed care organization contractors. The process  
18 shall meet the national committee for quality assurance  
19 and other appropriate standards. The process shall  
20 ensure that credentialing is completed in a timely  
21 manner without disruption to provider billing  
22 processes.

23 k. Medicaid managed care organizations and any  
24 entity with which a managed care organization contracts  
25 for the performance of services shall disclose at no  
26 cost to the department all discounts, incentives,  
27 rebates, fees, free goods, bundling arrangements, and  
28 other agreements affecting the net cost of goods or  
29 services provided under a managed care contract.

30 Sec. \_\_\_\_ . RETROACTIVE APPLICABILITY. The section  
31 of this division of this Act relating to directives  
32 for Medicaid program policy improvements applies  
33 retroactively to July 1, 2015.

34 Sec. \_\_\_\_ . EFFECTIVE UPON ENACTMENT. This division  
35 of this Act, being deemed of immediate importance,

1 takes effect upon enactment.>

2 3. Page 1, by striking line 3 and inserting:

3 <DIVISION \_\_\_\_

4 MEDICAID APPROPRIATION

5 Sec. \_\_\_\_ . MEDICAID APPROPRIATION. There is  
6 appropriated from the general>

7 4. Title page, line 3, before <and> by inserting

8 <making related program modifications,>

9 5. Title page, line 4, after <date> by inserting  
10 <and retroactive applicability>

11 6. By renumbering as necessary.

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HEDDENS of Story