# Senate Amendment to House File 2453

### H-8287

14

17

Amend House File 2453, as passed by the House, as 2 follows:

- By striking everything after the enacting clause 4 and inserting:
- <Section 1. Section 16.188, subsection 3, paragraph</pre> 6 b, subparagraph (1), Code 2014, is amended to read as 7 follows:
- (1) Projects that are eligible for historic 9 preservation and cultural and entertainment district 10 tax credits under section 404A.1 404A.2.
- Sec. 2. Section 404A.1, Code 2014, is amended by 12 striking the section and inserting in lieu thereof the 13 following:

### 404A.1 Definitions.

15 For purposes of this chapter, unless the context 16 otherwise requires:

- "Completion date" means the date on which 1. 18 property that is the subject of a qualified 19 rehabilitation project is placed in service, as that 20 term is used in section 47 of the Internal Revenue 21 Code.
- 22 "Department" means the department of cultural 2. 23 affairs.
- "Eligible taxpayer" means the owner of 25 the property that is the subject of a qualified 26 rehabilitation project, or another person who will 27 qualify for the federal rehabilitation credit allowed 28 under section 47 of the Internal Revenue Code with 29 respect to the property that is the subject of a 30 qualified rehabilitation project.
- "Nonprofit organization" means an organization 32 described in section 501 of the Internal Revenue Code 33 unless the exemption is denied under section 501, 502, 34 503, or 504 of the Internal Revenue Code. "Nonprofit 35 organization" does not include a governmental body, as 36 that term is defined in section 362.2.
- "Program" shall mean the historic preservation 38 and cultural and entertainment district tax credit 39 program set forth in this chapter.
- "Qualified rehabilitation expenditures" means 6. a. 41 the same as defined in section 47 of the Internal 42 Revenue Code. Notwithstanding the foregoing sentence, 43 expenditures incurred by an eligible taxpayer that is 44 a nonprofit organization shall be considered "qualified 45 rehabilitation expenditures" if they are any of the 46 following:
- (1) Expenditures made for structural components, as 48 that term is defined in 26 C.F.R. §1.48-1(e)(2).
- (2) Expenditures made for architectural and 50 engineering fees, site survey fees, legal expenses,

1 insurance premiums, and development fees.

7

14

15

17

20

22

23

- *"Qualified rehabilitation expenditures"* does not 3 include those expenditures financed by federal, state, 4 or local government grants or forgivable loans unless 5 otherwise allowed under section 47 of the Internal 6 Revenue Code.
- *"Qualified rehabilitation expenditures"* may C. 8 include expenditures incurred prior to the date 9 an agreement is entered into under section 404A.3, 10 subsection 3.
- "Qualified rehabilitation project" means a 12 project for the rehabilitation of property in this 13 state that meets all of the following criteria:
  - The property is at least one of the following:
- (1) Property listed on the national register of 16 historic places or eligible for such listing.
- (2) Property designated as of historic significance 18 to a district listed in the national register of 19 historic places or eligible for such designation.
- (3) Property or district designated a local 21 landmark by a city or county ordinance.
  - (4) A barn constructed prior to 1937.
- The property meets the physical criteria and 24 standards for rehabilitation established by the 25 department by rule. To the extent applicable, the 26 physical standards and criteria shall be consistent 27 with the United States secretary of the interior's 28 standards for rehabilitation.
- The project has qualified rehabilitation 30 expenditures that meet or exceed the following:
- (1) In the case of commercial property, 32 expenditures totaling at least fifty thousand dollars 33 or fifty percent of the assessed value of the property, 34 excluding the land, prior to rehabilitation, whichever 35 is less.
- 36 (2) In the case of property other than commercial 37 property, including but not limited to barns 38 constructed prior to 1937, expenditures totaling at 39 least twenty-five thousand dollars or twenty-five 40 percent of the assessed value, excluding the land, 41 prior to rehabilitation, whichever is less.
- 42 Sec. 3. Section 404A.2, Code 2014, is amended by 43 striking the section and inserting in lieu thereof the 44 following:
- 404A.2 Historic preservation and cultural and 45 46 entertainment district tax credit.
- An eligible taxpayer who has entered into 48 an agreement under section 404A.3, subsection 3, 49 is eligible to receive a historic preservation and 50 cultural and entertainment district tax credit

- 1 in an amount equal to twenty-five percent of the 2 qualified rehabilitation expenditures of a qualified 3 rehabilitation project that are specified in the 4 agreement. Notwithstanding any other provision of 5 this chapter or any provision in the agreement to the 6 contrary, the amount of the tax credits shall not 7 exceed twenty-five percent of the final qualified 8 rehabilitation expenditures verified by the department 9 pursuant to section 404A.3, subsection 5, paragraph `c". 10
- The tax credit shall be allowed against the 11 12 taxes imposed in chapter 422, divisions II, III, 13 and V, and in chapter 432. An individual may claim 14 a tax credit under this section of a partnership, 15 limited liability company, S corporation, estate, 16 or trust electing to have income taxed directly to 17 the individual. For an individual claiming a tax 18 credit of an estate or trust, the amount claimed 19 by the individual shall be based upon the pro rata 20 share of the individual's earnings from the estate 21 or trust. For an individual claiming a tax credit 22 of a partnership, limited liability company, or S 23 corporation, the amount claimed by the partner, member, 24 or shareholder, respectively, shall be based upon 25 the amounts designated by the eligible partnership, 26 S corporation, or limited liability company, as 27 applicable.
- 28 Any credit in excess of the taxpayer's tax 29 liability for the tax year shall be refunded with 30 interest computed under section 422.25. In lieu of 31 claiming a refund, a taxpayer may elect to have the 32 overpayment shown on the taxpayer's final, completed 33 return credited to the tax liability for the following 34 year.
- 35 To claim a tax credit under this section, 36 a taxpayer shall include one or more tax credit 37 certificates with the taxpayer's tax return.
- 38 The tax credit certificate shall contain the 39 taxpayer's name, address, tax identification number, 40 the amount of the credit, the name of the eligible 41 taxpayer, any other information required by the 42 department of revenue, and a place for the name and tax 43 identification number of a transferee and the amount of 44 the tax credit being transferred.
- The tax credit certificate, unless rescinded by 46 the department, shall be accepted by the department 47 of revenue as payment for taxes imposed in chapter 48 422, divisions II, III, and V, and in chapter 432, 49 subject to any conditions or restrictions placed by 50 the department or the department of revenue upon the

1 face of the tax credit certificate and subject to the
2 limitations of this program.

- 5. a. Tax credit certificates issued under
  4 section 404A.3 may be transferred to any person.
  5 Within ninety days of transfer, the transferee shall
  6 submit the transferred tax credit certificate to the
  7 department of revenue along with a statement containing
  8 the transferee's name, tax identification number,
  9 and address, the denomination that each replacement
  10 tax credit certificate is to carry, and any other
  11 information required by the department of revenue.
  12 However, tax credit certificate amounts of less
  13 than the minimum amount established by rule of the
  14 department of revenue shall not be transferable.
- 15 b. Within thirty days of receiving the transferred 16 tax credit certificate and the transferee's statement, 17 the department of revenue shall issue one or more 18 replacement tax credit certificates to the transferee. 19 Each replacement tax credit certificate must contain 20 the information required for the original tax credit 21 certificate and must have the same expiration date that 22 appeared on the transferred tax credit certificate.
- c. A tax credit shall not be claimed by a
  transferee under this section until a replacement tax
  credit certificate identifying the transferee as the
  proper holder has been issued. The transferee may use
  the amount of the tax credit transferred against the
  taxes imposed in chapter 422, divisions II, III, and
  V, and in chapter 432, for any tax year the original
  transferor could have claimed the tax credit. Any
  consideration received for the transfer of the tax
  credit shall not be included as income under chapter
  decredit shall not be included as income under chapter
  decredit for the transfer of the tax credit shall not be
  deducted from income under chapter 422, divisions II,
  III, and V.
- 37 6. For purposes of the individual and corporate 38 income taxes and the franchise tax, the increase in 39 the basis of the rehabilitated property that would 40 otherwise result from the qualified rehabilitation 41 expenditures shall be reduced by the amount of the 42 credit computed under this section.
- Sec. 4. Section 404A.3, Code 2014, is amended by 44 striking the section and inserting in lieu thereof the 45 following:

46 404A.3 Application and registration — agreement — 47 compliance and examination.

1. Application and fees.

48

49 a. An eligible taxpayer seeking historic 50 preservation and cultural and entertainment district

- 1 tax credits provided in section 404A.2 shall make 2 application to the department in the manner prescribed 3 by the department.
- The department may accept applications on a 5 continuous basis or may accept applications, or one or 6 more components of an application, during one or more 7 application periods.
- The application shall include any information 8 C. 9 deemed necessary by the department to evaluate 10 the eligibility under the program of the applicant 11 and the rehabilitation project, the amount of 12 projected qualified rehabilitation expenditures of a 13 rehabilitation project, and the amount and source of 14 all funding for a rehabilitation project. An applicant 15 shall have the burden of proof to demonstrate to the 16 department that the applicant is an eligible taxpayer 17 and the project is a qualified rehabilitation project 18 under the program.
- The department may establish criteria for the d. 20 use of electronic or other alternative filing or 21 submission methods for any application, document, or 22 payment requested or required under this program. 23 criteria may provide for the acceptance of a signature 24 in a form other than the handwriting of a person.
- (1) The department may charge application 26 and other fees to eligible taxpayers who apply to 27 participate in the program. The amount of such 28 fees shall be determined based on the costs of the 29 department associated with administering the program.
- (2) Fees collected by the department pursuant to 31 this paragraph shall be deposited with the department 32 pursuant to section 303.9, subsection 1.
  - Registration. 2.

33

34

48

- Upon review of the application, the department 35 may register a qualified rehabilitation project under 36 the program. If the department registers the project, 37 the department shall make a preliminary determination 38 as to the amount of tax credits for which the project 39 qualifies.
- After registering the qualified rehabilitation b. 41 project, the department shall notify the eligible 42 taxpayer of successful registration under the program. 43 The notification shall include the amount of tax 44 credits under section 404A.2 for which the qualified 45 rehabilitation project has received a tentative award 46 and a statement that the amount is a preliminary 47 determination only.
  - Agreement. 3.
- 49 Upon successful registration of a qualified 50 rehabilitation project, the eligible taxpayer shall

- 1 enter into an agreement with the department for the 2 successful completion of all requirements of the 3 program.
- The agreement shall contain mutually agreeable 5 terms and conditions which, at a minimum, provide for 6 the following:
- The amount of the tax credit award. (1)8 eligible taxpayer has no right to receive a tax 9 credit certificate or claim a tax credit until all 10 requirements of the agreement and subsections 4 and 5 11 have been satisfied. The amount of tax credit included 12 on a tax credit certificate issued under this section 13 shall be contingent upon verification by the department 14 of the amount of final qualified rehabilitation 15 expenditures.
  - (2) The rehabilitation work to be performed.
- The budget of the qualified rehabilitation 18 project, including the projected qualified 19 rehabilitation expenditures, allowable cost overruns, 20 and the source and amount of all funding received or 21 anticipated to be received. The amount of allowable 22 cost overruns provided for in the agreement shall not 23 exceed the following amount:
- (a) For a qualified rehabilitation project with 25 final qualified rehabilitation expenditures of not more 26 than seven hundred fifty thousand dollars, fifteen 27 percent of the projected qualified rehabilitation 28 expenditures provided for in the agreement.
- (b) For a qualified rehabilitation project with 30 final qualified rehabilitation expenditures of more 31 than seven hundred fifty thousand dollars but not more 32 than six million dollars, ten percent of the projected 33 qualified rehabilitation expenditures provided for in 34 the agreement.
- (c) For a qualified rehabilitation project with 36 final qualified rehabilitation expenditures of more 37 than six million dollars, five percent of the projected 38 qualified rehabilitation expenditures provided for in 39 the agreement.
- The commencement date of the qualified 41 rehabilitation project, which shall not be later than 42 the end of the fiscal year in which the agreement is 43 entered into.
- (5) The completion date of the qualified 45 rehabilitation project, which shall be within 46 thirty-six months of the commencement date.
- (6) The date on which the agreement terminates, 48 which date shall not be earlier than five years from 49 the date on which the tax credit certificate is issued.
  - 4. Compliance.

- The eligible taxpayer shall, for the length 2 of the agreement, annually certify to the department 3 compliance with the requirements of the agreement. 4 The certification shall be made at such time as the 5 department shall determine in the agreement.
- The eligible taxpayer shall have the burden 7 of proof to demonstrate to the department that all 8 requirements of the agreement are satisfied. 9 taxpayer shall notify the department in a timely 10 manner of any changes in the qualification of the ll rehabilitation project or in the eligibility of 12 the taxpayer to claim the tax credit provided under 13 this chapter, or of any other change that may have a 14 negative impact on the eligible taxpayer's ability 15 to successfully complete any requirement under the 16 agreement.

- If after entering into the agreement but C. (1) 18 before a tax credit certificate is issued, the eligible 19 taxpayer or the qualified rehabilitation project no 20 longer meets the requirements of the agreement, the 21 department may find the taxpayer in default under the 22 agreement and may revoke the tax credit award.
- If an eligible taxpayer obtains a tax credit 24 certificate from the department by way of a prohibited 25 activity, the eligible taxpayer and any transferee 26 shall be jointly and severally liable to the state for 27 the amount of the tax credits so issued, interest and 28 penalties allowed under chapter 422, and reasonable 29 attorney fees and litigation costs, except that the 30 liability of the transferee shall not exceed an amount 31 equal to the amount of the tax credits acquired by 32 the transferee. The department of revenue, upon 33 notification or discovery that a tax credit certificate 34 was issued to an eligible taxpayer by way of a 35 prohibited activity, shall revoke any outstanding 36 tax credit and seek repayment of the value of any tax 37 credit already claimed, and the failure to make such a 38 repayment may be treated by the department of revenue 39 in the same manner as a failure to pay the tax shown 40 due or required to be shown due with the filing of a 41 return or deposit form. A qualifying transferee is not 42 subject to the liability, revocation, and repayment 43 imposed under this subparagraph.
  - (3) For purposes of this paragraph:
- "Prohibited activity" means a breach or default 45 46 under the agreement with the department, the violation 47 of any warranty provided by the eligible taxpayer 48 to the department or the department of revenue, the 49 claiming of a tax credit issued under this chapter for 50 expenditures that are not qualified rehabilitation

- 1 expenditures, the violation of any requirements of this 2 chapter or rules adopted pursuant to this chapter, 3 misrepresentation, fraud, or any other unlawful act or 4 omission.
- "Qualifying transferee" means a transferee who (b) 6 acquires a tax credit certificate issued under this 7 chapter for value, in good faith, without actual or 8 constructive notice of a prohibited activity of the 9 eligible taxpayer who was originally issued the tax 10 credit, and without actual or constructive notice 11 of any other claim to or defense against the tax 12 credit, and which transferee is not associated with 13 the eligible taxpayer by being one or more of the 14 following:
- 15 (i) An owner, member, shareholder, or partner 16 of the eligible taxpayer who directly or indirectly 17 owns or controls, in whole or in part, the eligible 18 taxpayer.
- (ii) A director, officer, or employee of the 19 20 eligible taxpayer.
- (iii) A relative of the eligible taxpayer or a 22 person listed in subparagraph subdivision (i) or (ii) 23 or, if the eligible taxpayer or an owner, member, 24 shareholder, or partner of the eligible taxpayer is a 25 legal entity, the natural persons who ultimately own 26 such legal entity.
- 27 (iv) A person who is owned or controlled, in 28 whole or in part, by a person listed in subparagraph 29 subdivision (i) or (ii).
- "Relative" means an individual related by 31 consanguinity within the second degree as determined 32 by common law, a spouse, or an individual related to 33 a spouse within the second degree as so determined, 34 and includes an individual in an adoptive relationship 35 within the second degree.
  - 5. Examination and audit of project.
- 36 a. An eligible taxpayer shall engage a certified 38 public accountant authorized to practice in this 39 state to conduct an examination of the project in 40 accordance with the American institute of certified 41 public accountants' statements on standards for 42 attestation engagements. Upon completion of the 43 qualified rehabilitation project, the eligible taxpayer 44 shall submit the examination to the department, along 45 with a statement of the amount of final qualified 46 rehabilitation expenditures and any other information 47 deemed necessary by the department or the department of 48 revenue in order to verify that all requirements of the 49 agreement, this chapter, and all rules adopted pursuant 50 to this chapter have been satisfied.

- Notwithstanding paragraph "a", the department 2 may waive the examination requirement in this 3 subsection if all the following requirements are 4 satisfied:
- (1) The final qualified rehabilitation expenditures 6 of the qualified rehabilitation project, as verified 7 by the department, do not exceed one hundred thousand 8 dollars.
- 9 The qualified rehabilitation project is funded (2) 10 exclusively by private funding sources.
- c. Upon review of the examination, if applicable, 12 the department shall verify that all requirements of 13 the agreement, this chapter, and all rules adopted 14 pursuant to this chapter have been satisfied and shall 15 verify the amount of final qualified rehabilitation 16 expenditures. After consultation with the department 17 of revenue, the department may issue a tax credit 18 certificate to the eligible taxpayer stating the 19 amount of tax credit under section 404A.2 the eligible 20 taxpayer may claim. The department shall issue the tax 21 credit certificate not later than 60 days following the 22 completion of the examination review, if applicable, 23 and the verifications and consultation required under 24 this paragraph.
- Notwithstanding any other provision of this 26 chapter to the contrary, the department may waive the 27 requirements of subsections 1 through 4, except the 28 requirements relating to allowable cost overruns in 29 subsection 3, paragraph "b", subparagraph (3), and 30 the requirements in subsection 4, paragraphs "b" and 31 c'', for qualified rehabilitation projects with final 32 qualified rehabilitation expenditures of seven hundred 33 fifty thousand dollars or less and may establish by 34 rule different application, registration, agreement, 35 compliance, or other requirements relating to such 36 projects.
- The department may for good cause amend an 37 7. 38 agreement.
- Sec. 5. Section 404A.4, Code 2014, is amended by 40 striking the section and inserting in lieu thereof the 41 following:

## 404A.4 Aggregate tax credit award limit.

- 43 Except as provided in subsections 2 and 3, 44 the department shall not award in any one fiscal year 45 an amount of tax credits provided in section 404A.2 in 46 excess of forty-five million dollars.
- b. Of the tax credits that may be awarded in 48 a fiscal year pursuant to paragraph "a", at least 49 five percent of the dollar amount of the tax credits 50 shall be allocated for purposes of new qualified

- 1 rehabilitation projects with final qualified 2 rehabilitation expenditures of seven hundred fifty 3 thousand dollars or less.
- The amount of a tax credit that is awarded 2. a. 5 during a fiscal year beginning on or after July 1, 6 2016, and that is irrevocably declined or revoked on or 7 before June 30 of the next fiscal year may be awarded 8 under section 404A.3 during the fiscal year in which 9 the declination or revocation occurs.
- 10 The amount of a tax credit that was reserved 11 prior to the effective date of this Act under section 12 404A.4, Code 2014, for use in a fiscal year beginning 13 before July 1, 2016, that is irrevocably declined or 14 revoked on or after the effective date of this Act, 15 but before July 1, 2016, may be awarded under section 16 404A.3 during the fiscal year in which such declination 17 or revocation occurs. Such tax credits awarded shall 18 not be claimed by a taxpayer in a fiscal year that is 19 earlier than the fiscal year for which the tax credits 20 were originally reserved.
- The amount of a tax credit that was available C. 22 for approval by the state historical preservation 23 office of the department under section 404A.4, Code 24 2014, in a fiscal year beginning on or after July 1, 25 2010, but before July 1, 2014, that was required to 26 be allocated to new projects with final qualified 27 rehabilitation costs of five hundred thousand dollars 28 or less, or seven hundred fifty thousand dollars or 29 less, as the case may be, and that was not finally 30 approved by the state historical preservation office, 31 may be awarded under section 404A.3 during the fiscal 32 years beginning on or after July 1, 2014, but before 33 July 1, 2016.
- Tax credits awarded pursuant to this subsection 35 shall not be considered for purposes of calculating the 36 aggregate tax credit award limit in subsection 1.

- If during the fiscal year beginning July 1, 38 2016, or any fiscal year thereafter, the department 39 awards an amount of tax credits that is less than the 40 maximum aggregate tax credit award limit specified 41 in subsection 1, the difference between the amount 42 so awarded and the amount specified in subsection 1, 43 not to exceed ten percent of the amount specified in 44 subsection 1, may be carried forward to the succeeding 45 fiscal year and awarded during that fiscal year.
- 46 Tax credits awarded pursuant to this subsection 47 shall not be considered for purposes of calculating the 48 aggregate tax credit award limit in subsection 1.

jh

Sec. 6. Section 404A.5, Code 2014, is amended to 50 read as follows:

## 404A.5 Economic impact — recommendations.

1

28

29

- 1. The department of cultural affairs, in 3 consultation with the department of revenue, shall be 4 responsible for keeping the general assembly and the 5 legislative services agency informed on the overall 6 economic impact to the state of the rehabilitation of 7 eligible properties qualified rehabilitation projects.
- An annual report shall be filed which shall 9 include but is not limited to data on the number and 10 potential value of qualified rehabilitation projects 11 begun during the latest twelve-month period, the total 12 historic preservation and cultural and entertainment 13 district tax credits originally granted awarded or 14 tax credit certificates originally issued during that 15 period, the potential reduction in state tax revenues 16 as a result of all awarded or issued tax credits still 17 unused unclaimed and eligible for refund, and the 18 potential increase in local property tax revenues as a 19 result of the rehabilitated qualified rehabilitation 20 projects.
- 3. The department of cultural affairs, to the 22 extent it is able, shall provide recommendations 23 on whether a the limit on tax credits should be 24 established changed, the need for a broader or more 25 restrictive definition of eligible property qualified 26 rehabilitation project, and other adjustments to the 27 tax credits under this chapter.

Sec. 7. NEW SECTION. 404A.6 Rules.

The department and the department of revenue shall 30 each adopt rules to jointly administer this chapter.

Sec. 8. Section 422.11D, Code 2014, is amended by 32 striking the section and inserting in lieu thereof the 33 following:

#### 34 422.11D Historic preservation and cultural and 35 entertainment district tax credit.

The taxes imposed under this division, less 37 the credits allowed under section 422.12, shall be 38 reduced by a historic preservation and cultural and 39 entertainment district tax credit allowed under section 40 404A.2.

- 41 Sec. 9. Section 422.33, subsection 10, Code 2014, 42 is amended by striking the subsection and inserting in 43 lieu thereof the following:
- 10. The taxes imposed under this division shall be 45 reduced by a historic preservation and cultural and 46 entertainment district tax credit allowed under section 47 404A.2.
- Sec. 10. Section 422.60, subsection 4, Code 2014, 48 49 is amended by striking the subsection and inserting in 50 lieu thereof the following:

- The taxes imposed under this division shall be 2 reduced by a historic preservation and cultural and 3 entertainment district tax credit allowed under section 4 404A.2.
- Sec. 11. Section 432.12A, Code 2014, is amended by 6 striking the section and inserting in lieu thereof the 7 following:
- 432.12A Historic preservation and cultural and 9 entertainment district tax credit.
- 10 The taxes imposed under this chapter shall be 11 reduced by a historic preservation and cultural and 12 entertainment district tax credit allowed under section 13 404A.2.
- 14 Sec. 12. APPLICABILITY. Unless otherwise provided
- 15 in this Act, this Act applies to agreements entered
- 16 into by the department and an eligible taxpayer
- 17 on or after the effective date of this Act, and
- 18 rehabilitation projects for which a project application
- 19 was approved and tax credits reserved prior to the
- 20 effective date of this Act shall be governed by
- 21 sections 404A.1 through 404A.5, Code 2014.>