

Senate File 296

H-1373

1 Amend Senate File 296, as amended, passed, and  
2 reprinted by the Senate, as follows:

3 1. By striking everything after the enacting clause  
4 and inserting:

5 <DIVISION I

6 HEALTHY IOWA PLAN

7 Section 1. NEW SECTION. 249N.1 Title.

8 This chapter shall be known and may be cited as the  
9 "*Healthy Iowa Plan*".

10 Sec. 2. NEW SECTION. 249N.2 Definitions.

11 As used in this chapter, unless the context  
12 otherwise requires:

13 1. "*Accountable care organization*" means a  
14 risk-bearing, integrated health care organization  
15 characterized by a payment and care delivery model that  
16 ties provider reimbursement to quality metrics and  
17 reductions in the total cost of care for an attributed  
18 population of patients.

19 2. "*Affordable Care Act*" or "*federal Act*" means the  
20 federal Patient Protection and Affordable Care Act,  
21 Pub. L. No. 111-148 as amended by the federal Health  
22 Care and Education Reconciliation Act of 2010, Pub. L.  
23 No. 111-152.

24 3. "*Clean claim*" means a claim submitted by a  
25 healthy Iowa plan provider that may be adjudicated as  
26 paid or denied.

27 4. "*Covered benefits*" means reimbursable health  
28 care services as specified in section 249N.6.

29 5. "*Department*" means the department of human  
30 services.

31 6. "*Director*" means the director of human services.

32 7. "*Essential health benefits*" means essential  
33 health benefits as defined in section 1302 of the  
34 Affordable Care Act, that include at least the general  
35 categories and the items and services covered within  
36 the categories of ambulatory patient services;  
37 emergency services; hospitalization; maternity and  
38 newborn care; mental health and substance use disorder  
39 services, including behavioral health treatment;  
40 prescription drugs; rehabilitative and habilitative  
41 services and devices; laboratory services; preventive  
42 and wellness services and chronic disease management;  
43 and pediatric services, including oral and vision care.

44 8. "*Federal approval*" means approval by the centers  
45 for Medicare and Medicaid services of the United States  
46 department of health and human services.

47 9. "*Federal poverty level*" means the most recently  
48 revised poverty income guidelines published by the  
49 United States department of health and human services.

50 10. "*Full benefits recipient*" means an adult who is

1 eligible for full medical assistance benefits pursuant  
2 to chapter 249A under any category of eligibility.

3 11. *"Healthy Iowa plan"* or *"plan"* means the healthy  
4 Iowa plan established under this chapter.

5 12. *"Healthy Iowa plan provider"* means any provider  
6 enrolled in the medical assistance program or any  
7 participating accountable care organization.

8 13. *"Healthy Iowa plan provider network"* means the  
9 health care delivery network approved by the department  
10 for healthy Iowa plan members.

11 14. *"Medical assistance program"* or *"Medicaid"* means  
12 the program paying all or part of the costs of care and  
13 services provided to an individual pursuant to chapter  
14 249A and Tit. XIX of the federal Social Security Act.

15 15. *"Medicare"* means the federal Medicare program  
16 established pursuant to Tit. XVIII of the federal  
17 Social Security Act.

18 16. *"Member"* means an individual who meets the  
19 eligibility requirements of section 249N.5 and is  
20 enrolled in the healthy Iowa plan.

21 17. *"My health rewards account"* means an account  
22 established by the department pursuant to section  
23 249N.9 on behalf of a member to contain contributions  
24 from the member, financial incentives earned by the  
25 member, and other payments made by the plan, to be used  
26 by the member for payment of required contributions,  
27 cost-sharing, and health improvements.

28 18. *"Participating accountable care organization"*  
29 means an accountable care organization approved by the  
30 department to participate in the healthy Iowa plan  
31 provider network.

32 19. *"Preventive care services"* means care that is  
33 provided to an individual to promote health, prevent  
34 disease, or diagnose disease.

35 20. *"Primary medical provider"* means the primary  
36 care provider chosen by a member or to whom a member  
37 is assigned to provide and manage the member's primary  
38 care and to provide referrals, as necessary and  
39 required by the healthy Iowa plan, to other healthy  
40 Iowa plan providers.

41 21. *"Value-based reimbursement"* means a payment  
42 methodology that links provider reimbursement to  
43 improved performance by health care providers by  
44 holding health care providers accountable for both the  
45 cost and quality of care provided.

46 **Sec. 3. NEW SECTION. 249N.3 Purpose —**  
47 **establishment of healthy Iowa plan.**

48 1. The purpose of this chapter is to establish and  
49 administer a healthy Iowa plan to promote increased  
50 access to health care, quality health care outcomes,

1 and the use of personal responsibility mechanisms that  
2 encourage individuals with incomes at or below one  
3 hundred percent of the federal poverty level to be  
4 cost-conscious consumers of health care and to exhibit  
5 healthy behaviors.

6 2. The healthy Iowa plan is established within the  
7 medical assistance program and shall be administered by  
8 the department. Except as otherwise specified in this  
9 chapter, the rules applicable to the medical assistance  
10 program pursuant to chapter 249A shall be applicable  
11 to the healthy Iowa plan.

12 3. The department may contract with a third-party  
13 administrator to provide eligibility determination  
14 support, and to administer enrollment, member  
15 outreach, my health rewards account services, and other  
16 components of the healthy Iowa plan.

17 **Sec. 4. NEW SECTION. 249N.4 Federal financial**  
18 **participation — limitations of program.**

19 1. This chapter shall be implemented only to the  
20 extent that federal matching funds are available for  
21 nonfederal expenditures under this chapter. Except as  
22 otherwise provided in section 249N.11, the department  
23 shall not expend funds under this chapter, including  
24 but not limited to expenditures for reimbursement of  
25 providers and program administration, if appropriated  
26 nonfederal funds are not matched by federal financial  
27 participation.

28 2. Enrollment in the healthy Iowa plan may be  
29 limited, closed, or reduced and the scope and duration  
30 of services provided under the healthy Iowa plan may  
31 be limited, reduced, or terminated if the department  
32 determines that federal financial participation or  
33 appropriated nonfederal funds will not be available to  
34 pay for existing or additional enrollment costs.

35 3. The provisions of this chapter shall not be  
36 construed, are not intended as, and shall not imply a  
37 grant of entitlement to services for individuals who  
38 are eligible for covered benefits under this chapter  
39 or for utilization of services that do not exist or  
40 are not otherwise available under this chapter. Any  
41 state obligation to provide covered benefits pursuant  
42 to this chapter is limited to the extent of the funds  
43 appropriated or distributed for the purposes of this  
44 chapter.

45 4. The provisions of this chapter shall not be  
46 construed and are not intended to affect the provision  
47 of services to medical assistance program recipients  
48 existing on January 1, 2014.

49 **Sec. 5. NEW SECTION. 249N.5 Healthy Iowa plan —**  
50 **eligibility.**

1 1. Except as otherwise provided in this chapter,  
2 an individual nineteen through sixty-four years of age  
3 shall be eligible for covered benefits specified in  
4 this chapter when provided through the healthy Iowa  
5 plan provider network as described in this chapter, if  
6 the individual meets all of the following conditions:  
7 a. The individual meets the citizenship or alienage  
8 requirements of the medical assistance program, is a  
9 resident of Iowa, and provides a social security number  
10 upon application for the plan.  
11 b. The individual has household income at or below  
12 one hundred percent of the federal poverty level.  
13 Household income shall be determined using the modified  
14 adjusted gross income methodology pursuant to section  
15 2002 of the Affordable Care Act.  
16 c. The individual fulfills all other conditions  
17 of participation in the healthy Iowa plan, including  
18 member financial participation pursuant to section  
19 249N.8.  
20 2. The following individuals are not eligible for  
21 the healthy Iowa plan:  
22 a. An individual eligible as a full benefits  
23 recipient under the medical assistance program.  
24 b. An individual who is entitled to or enrolled  
25 for Medicare benefits under part A, or is enrolled for  
26 Medicare benefits under part B, of Tit. XVIII of the  
27 federal Social Security Act.  
28 c. An individual who is pregnant and otherwise  
29 eligible for the medical assistance program pursuant to  
30 section 249A.3.  
31 d. An individual who has access to affordable  
32 employer-sponsored health care coverage, as defined by  
33 rule of the department to align with rules adopted by  
34 the federal internal revenue service under the federal  
35 Affordable Care Act.  
36 3. a. Each applicant for the healthy Iowa  
37 plan shall provide to the department all insurance  
38 information required by the health insurance premium  
39 payment program in accordance with rules adopted by the  
40 department.  
41 b. The department may elect to pay the  
42 cost of premiums for applicants with access  
43 to employer-sponsored health care coverage if  
44 the department determines such payment to be  
45 cost-effective.  
46 c. Eligibility for the healthy Iowa plan is a  
47 qualifying event under the federal Health Insurance  
48 Portability and Accountability Act of 1996, Pub. L. No.  
49 104-191.  
50 d. If premium payment is provided under this

1 subsection for employer-sponsored health care coverage,  
2 the healthy Iowa plan shall supplement such coverage  
3 as necessary to provide the covered benefits specified  
4 under section 249N.6.

5 4. The department shall implement the healthy Iowa  
6 plan in a manner that ensures that the healthy Iowa  
7 plan is the payor of last resort.

8 5. A member is eligible for coverage effective  
9 the first day of the month following the month of  
10 application for enrollment.

11 6. Following initial enrollment, a member is  
12 eligible for covered benefits for twelve months,  
13 subject to program termination and other limitations  
14 otherwise specified in this chapter. The department  
15 shall review the member's eligibility on at least an  
16 annual basis.

17 **Sec. 6. NEW SECTION. 249N.6 Healthy Iowa plan —**  
18 **covered benefits.**

19 Members shall receive coverage for benefits pursuant  
20 to 42 U.S.C. § 1396u-7(b)(1)(B), adjusted as necessary  
21 to provide the essential health benefits required  
22 pursuant to section 1302 of the federal Act, and  
23 including habilitation services consistent with the  
24 state medical assistance program section 1915I waiver.

25 **Sec. 7. NEW SECTION. 249N.7 Healthy Iowa plan**  
26 **provider network.**

27 1. The department shall develop a regionalized  
28 healthy Iowa plan provider network statewide.

29 2. The healthy Iowa plan provider network shall  
30 include all providers enrolled in the medical  
31 assistance program and participating accountable care  
32 organizations. Reimbursement under this chapter shall  
33 only be made to such healthy Iowa plan providers for  
34 covered benefits.

35 3. *a.* Upon enrollment, a member shall choose a  
36 primary medical provider within the healthy Iowa plan  
37 provider network.

38 *b.* If the member does not choose a primary medical  
39 provider, the department shall assign the member to  
40 a primary medical provider in accordance with the  
41 mandatory enrollment provisions specified in rules  
42 adopted by the department pursuant to chapter 249A  
43 and in accordance with quality data available to the  
44 department.

45 *c.* The department shall develop a mechanism for  
46 primary medical providers and participating accountable  
47 care organizations within a region to jointly  
48 facilitate member care coordination.

49 4. *a.* The healthy Iowa plan provider network shall  
50 include at least one participating accountable care

1 organization per region with which the department shall  
2 contract to ensure the coordination and management  
3 of the health of the members within the region, to  
4 produce improved health care quality, and to control  
5 overall cost. The department shall contract with the  
6 acute care teaching hospital located in a county with  
7 a population over three hundred fifty thousand to act  
8 as a participating accountable care organization within  
9 the region specified by the department.

10 *b.* The department shall establish the  
11 qualifications, contracting processes, and  
12 contract terms for a participating accountable care  
13 organization. The department shall also establish  
14 a methodology for attribution of a specified member  
15 population to the participating accountable care  
16 organization.

17 *c.* A participating accountable care organization  
18 contract shall establish accountability based on  
19 quality performance and total cost of care metrics for  
20 the attributed population. The metrics shall include  
21 but are not limited to risk sharing, including both  
22 shared savings and shared costs, between the state and  
23 the participating accountable care organization.

24 *d.* The department shall ensure that payments made  
25 to participating accountable care organizations do not  
26 exceed available funds in the healthy Iowa account  
27 created in section 249N.11.

28 *e.* The participating accountable care organization  
29 shall provide access by members to primary medical  
30 providers within thirty miles or thirty minutes of a  
31 member's residence, unless such access is technically  
32 infeasible.

33 5. To the extent possible, members shall have  
34 a choice of providers within the healthy Iowa plan  
35 provider network, subject to the results of attribution  
36 under this section and subject to all of the following:

37 *a.* Member choice may be limited by the  
38 participating accountable care organization, with prior  
39 approval of the department, if the member's health  
40 condition would benefit from limiting the member's  
41 choice of a healthy Iowa plan provider to ensure  
42 coordination of services, or due to overutilization of  
43 covered benefits. The participating accountable care  
44 organization shall provide thirty days' notice to the  
45 member prior to limitation of such choice.

46 *b.* The department may require that access to  
47 services not provided through the participating  
48 accountable care organization be subject to prior  
49 authorization by the participating accountable care  
50 organization, if such prior authorization is projected

1 to improve health care delivery in the region.

2 6. a. A healthy Iowa plan provider shall submit  
3 clean claims within twenty days of the date of  
4 provision of a covered benefit to a member.

5 b. A healthy Iowa plan provider shall be reimbursed  
6 for covered benefits under the healthy Iowa plan  
7 utilizing the same reimbursement methodology as  
8 that applicable to individuals eligible for medical  
9 assistance under section 249A.3, subsection 1.

10 c. Notwithstanding paragraph "b", a participating  
11 accountable care organization under contract with the  
12 department shall be reimbursed utilizing a value-based  
13 reimbursement methodology.

14 7. a. Healthy Iowa plan providers shall exchange  
15 member health information as provided by rule to  
16 facilitate coordination and management of care,  
17 improved health outcomes, and reduction in costs.

18 b. The department shall provide the health care  
19 claims data of attributed members to a member's  
20 participating accountable care organization on a  
21 timeframe established by rule of the department.

22 **Sec. 8. NEW SECTION. 249N.8 Member financial**  
23 **participation.**

24 1. Membership in the healthy Iowa plan shall  
25 require payment of a monthly contribution and  
26 cost-sharing amounts, annually, that align with the  
27 cost-sharing limitations requirements for American  
28 health benefit exchanges under the Affordable Care  
29 Act. Copayments under the healthy Iowa plan shall  
30 be applicable only to nonemergency use of a hospital  
31 emergency department. Contribution and cost-sharing  
32 amounts, including an annual deductible, shall be  
33 established by rule of the department.

34 2. a. Even though a member is eligible for  
35 coverage effective the first day of the month following  
36 the month of application for enrollment, claims for  
37 covered benefits shall not be paid until the initial  
38 monthly contribution payment is made by the member.  
39 If the initial monthly contribution payment is made  
40 within sixty days of the eligibility date, claims for  
41 covered benefits are payable from the effective date  
42 of eligibility.

43 b. Timely payment of monthly contributions,  
44 within sixty days of the date the payment is due, is  
45 a condition of membership. A member who does not  
46 make such timely payment is subject to disenrollment  
47 from the plan, following notice from the department.  
48 Following such disenrollment, an individual is not  
49 eligible for reapplication for membership in the plan  
50 for twelve months from the date of disenrollment.

1 c. A member may request a hardship exemption if  
2 a hardship would accrue from imposing payment of the  
3 monthly contribution. Information regarding the  
4 contribution obligation and the hardship exemption,  
5 including the process by which a prospective member may  
6 apply for the hardship exemption, shall be provided to  
7 a prospective member at the time of application for  
8 enrollment.

9 3. Any required member contributions or  
10 cost-sharing that are unpaid are a debt owed the state.

11 **Sec. 9. NEW SECTION. 249N.9 My health rewards**  
12 **accounts.**

13 1. The department shall establish a my health  
14 rewards account for each healthy Iowa plan member.

15 2. The plan shall deposit all of the following in a  
16 member's health rewards account:

17 a. All member contributions collected under section  
18 249N.8.

19 b. Financial incentive payments paid by the plan,  
20 annually, for the member's completion of a health risk  
21 assessment, completion of an annual physical, receipt  
22 of preventive services specified by the plan, or the  
23 entering into by a member of a health responsibility  
24 and self-sufficiency agreement, as specified by rule of  
25 the department.

26 c. A payment paid by the plan upon initial  
27 enrollment and annually thereafter, of an amount that  
28 is the difference between the sum of the required  
29 contributions made by the member plus the financial  
30 incentive amounts paid by the plan, and the total  
31 annual deductible for the member as established by  
32 rule.

33 3. The moneys in a member's account shall only be  
34 distributed from the account and used to improve the  
35 health of the member as specified by rule based on best  
36 practices. Such uses may include but are not limited  
37 to payment for smoking cessation services or nutrition  
38 counseling, or payment of required contributions or  
39 cost-sharing amounts, exclusive of copayments for  
40 nonemergency use of a hospital emergency department.  
41 A member's deductible amount under the plan shall be  
42 debited against the member's account annually.

43 4. If a member demonstrates an established pattern  
44 of failure to pay required contribution or cost-sharing  
45 amounts, or a pattern of inappropriate use of emergency  
46 department or covered benefits, the member may be  
47 subject to forfeiture of the funds in the account,  
48 following notice from the department.

49 5. Any funds remaining in a member's my health  
50 rewards account annually at the end of a twelve-month



1 enrollment period are subject to the following:

2     a. If the member renews enrollment, the funds  
3 shall remain in the account to be used to defray the  
4 costs of the member's contributions and cost-sharing  
5 requirements in the subsequent enrollment period.  
6 However, if the member did not complete the preventive  
7 care services specified by the plan during the prior  
8 enrollment period, any portion of the remaining amount  
9 paid by the plan shall not be used to defray the  
10 costs of the member's contributions or cost-sharing  
11 requirements in the subsequent enrollment period.

12     b. If an individual is no longer eligible for  
13 the plan, does not reenroll in the plan, or is  
14 terminated from the plan for nonpayment of required  
15 contributions or cost-sharing amounts, the plan shall  
16 refund a prorated amount of the member's contributions  
17 as determined by rule of the department, less any  
18 outstanding contributions or cost-sharing owed by the  
19 member, to the individual within sixty days of such  
20 occurrence. Any portion of the remaining amount in the  
21 account paid by the plan shall revert to the healthy  
22 Iowa account.

23     Sec. 10. NEW SECTION. 249N.10 Funding — county  
24 and county hospital contributions — certified public  
25 expenditures.

26     1. Notwithstanding any provision to the contrary  
27 relating to the taxes levied by a county pursuant to  
28 section 331.424A for which the collection is performed  
29 after January 1, 2014, the county treasurer of each  
30 county shall distribute thirty-seven and eighty-four  
31 hundredths percent of the maximum amount authorized to  
32 be levied and collected pursuant to section 331.424A,  
33 to the treasurer of state for deposit in the healthy  
34 Iowa account created in section 249N.11. One-half  
35 of the total amount specified under this subsection  
36 shall be distributed by each county treasurer to the  
37 treasurer of state by October 15, and one-half of the  
38 total amount shall be distributed to the treasurer of  
39 state by April 15, annually.

40     2. Notwithstanding any provision to the contrary,  
41 for the collection of taxes levied under section 347.7,  
42 for which the collection is performed after January  
43 1, 2014, the county treasurer of a county with a  
44 population over three hundred fifty thousand in which a  
45 publicly owned acute care teaching hospital is located  
46 shall distribute the proceeds collected pursuant to  
47 section 347.7, in a total amount of forty-two million  
48 dollars annually, which would otherwise be distributed  
49 to the county hospital, to the treasurer of state for  
50 deposit in the healthy Iowa account created in section

1 249N.11 as follows:

2 a. The first nineteen million dollars in  
3 collections pursuant to section 347.7, between July  
4 1 and December 31 annually, shall be distributed to  
5 the treasurer of state for deposit in the healthy Iowa  
6 account and collections during this time period in  
7 excess of nineteen million dollars shall be distributed  
8 to the acute care teaching hospital identified in this  
9 subsection. In addition, of the collections during  
10 this time period in excess of nineteen million dollars  
11 received by the acute care teaching hospital, two  
12 million dollars shall be distributed by the acute care  
13 teaching hospital to the treasurer of state for deposit  
14 in the healthy Iowa account in the month of January  
15 following the July 1 through December 31 period.

16 b. The first nineteen million dollars in  
17 collections pursuant to section 347.7, between January  
18 1 and June 30 annually, shall be distributed to the  
19 treasurer of state for deposit in the healthy Iowa  
20 account and collections during this time period in  
21 excess of nineteen million dollars shall be distributed  
22 to the acute care teaching hospital identified in  
23 this subsection. In addition, of the collections  
24 during this time period in excess of nineteen million  
25 dollars received by the acute care teaching hospital,  
26 two million dollars shall be distributed by the acute  
27 care teaching hospital to the treasurer of state for  
28 deposit in the healthy Iowa account in the month of  
29 July following the January 1 through June 30 period.

30 3. In addition to the funding specified in this  
31 section, the university of Iowa hospitals and clinics  
32 shall certify public expenditures in an amount equal to  
33 provide the nonfederal share of total expenditures not  
34 to exceed thirty million dollars annually.

35 Sec. 11. NEW SECTION. 249N.11 **Healthy Iowa**  
36 **account.**

37 1. A healthy Iowa account is created in the state  
38 treasury under the authority of the department. Moneys  
39 appropriated from the general fund of the state to the  
40 account, proceeds distributed from county treasurers as  
41 specified in section 249N.10, and moneys from any other  
42 source credited to the account shall be deposited in  
43 the account. Moneys deposited in or credited to the  
44 account are appropriated to the department of human  
45 services to be used for the purposes of the healthy  
46 Iowa plan including administration of the plan and to  
47 provide nonfederal matching funds for the healthy Iowa  
48 plan, as specified in this chapter. An amount shall  
49 be appropriated from the account to the county with a  
50 population over three hundred fifty thousand in which a

1 publicly owned acute care teaching hospital is located,  
2 annually, to offset any difference between the amount  
3 of proceeds required to be distributed by the county  
4 treasurer to the account and the actual amount received  
5 by the hospital in reimbursements through the healthy  
6 Iowa plan in the preceding fiscal year.

7 2. The account shall be separate from the general  
8 fund of the state and shall not be considered part  
9 of the general fund of the state. The moneys in  
10 the account shall not be considered revenue of the  
11 state, but rather shall be funds of the account.  
12 The moneys in the account are not subject to  
13 section 8.33 and shall not be transferred, used,  
14 obligated, appropriated, or otherwise encumbered,  
15 except to provide for the purposes of this chapter.  
16 Notwithstanding section 12C.7, subsection 2, interest  
17 or earnings on moneys deposited in the account shall  
18 be credited to the account.

19 3. The department shall adopt rules pursuant to  
20 chapter 17A to administer the account.

21 Sec. 12. NEW SECTION. 249N.12 Adoption of rules —  
22 sole-source administration.

23 1. The department shall adopt rules pursuant to  
24 chapter 17A as necessary to administer this chapter.  
25 The department may adopt emergency rules under section  
26 17A.4, subsection 3, and section 17A.5, subsection 2,  
27 paragraph "b", as necessary for the administration  
28 of this chapter and the rules shall become effective  
29 immediately upon filing or on a later effective date  
30 specified in the rules, unless the effective date is  
31 delayed by the administrative rules review committee.  
32 Any rules adopted in accordance with this section  
33 shall not take effect before the rules are reviewed  
34 by the administrative rules review committee. The  
35 delay authority provided to the administrative rules  
36 review committee under section 17A.4, subsection 7, and  
37 section 17A.8, subsection 9, shall be applicable to a  
38 delay imposed under this section, notwithstanding a  
39 provision in those sections making them inapplicable  
40 to section 17A.5, subsection 2, paragraph "b". Any  
41 rules adopted in accordance with the provisions of this  
42 section shall also be published as notice of intended  
43 action as provided in section 17A.4.

44 2. Notwithstanding section 8.47 or any other  
45 provision of law to the contrary, the department may  
46 utilize a sole-source approach to administer this  
47 chapter.

48 Sec. 13. Section 249J.26, subsection 2, Code 2013,  
49 is amended to read as follows:

50 2. This chapter is repealed ~~October~~ December 31,

1 2013.

2 Sec. 14. HEALTHY IOWA ACCOUNT — APPROPRIATION FROM  
3 GENERAL FUND — FY 2013-2014. There is appropriated  
4 from the general fund of the state to the department of  
5 human services for the fiscal year beginning July 1,  
6 2013, and ending June 30, 2014, the following amount  
7 or so much thereof as is necessary for the purposes  
8 designated:

9 For deposit in the healthy Iowa account created in  
10 section 249N.11, as enacted in this division of this  
11 Act, to be used for the purposes of the account:  
12 ..... \$ 23,000,000

13 Sec. 15. MEDICAL ASSISTANCE APPROPRIATION  
14 — TRANSFER TO THE HEALTHY IOWA ACCOUNT — FY  
15 2013-2014. Of the funds appropriated to the department  
16 of human services from the general fund of the state  
17 for the fiscal year beginning July 1, 2013, and ending  
18 June 30, 2014, for the medical assistance program,  
19 \$35,500,000 is transferred to the healthy Iowa account  
20 created in section 249N.11, as enacted in this division  
21 of this Act, for the purposes of the account.

22 Sec. 16. DIRECTIVE TO DEPARTMENT OF HUMAN  
23 SERVICES. Upon enactment of this division of this  
24 Act, the department of human services shall request  
25 federal approval of a medical assistance section 1115  
26 demonstration waiver to implement this division of this  
27 Act effective January 1, 2014.

28 Sec. 17. EFFECTIVE UPON ENACTMENT AND CONTINGENT  
29 IMPLEMENTATION.

30 1. This division of this Act, being deemed of  
31 immediate importance, takes effect upon enactment.  
32 However, the department of human services shall  
33 implement this division of this Act effective January  
34 1, 2014, contingent and only upon receipt of federal  
35 approval of the waiver request submitted under this  
36 division of this Act.

37 2. Notwithstanding subsection 1, if any portion  
38 of the waiver is denied or if federal approval or  
39 financial participation relative to any portion of the  
40 waiver is denied, the department shall only implement  
41 this division of this Act in accordance with both of  
42 the following:

43 a. To the extent that federal approval is received  
44 and federal financial participation is available.

45 b. To the extent federal approval is not required  
46 and federal participation is not applicable.

47 3. The distributions of taxes levied pursuant  
48 to section 331.424A and distributed by each county  
49 treasurer to the treasurer of state pursuant to  
50 section 249N.10 and the distribution of taxes levied

1 pursuant to section 347.7 and distributed by the county  
2 treasurer of a county with a population over three  
3 hundred fifty thousand in which a publicly owned acute  
4 care teaching hospital is located to the treasurer  
5 of state pursuant to section 249N.10, shall not be  
6 distributed until the department of human services  
7 has received federal approval of the waiver request  
8 submitted under this division of this Act.

9 DIVISION II

10 MEDICAL MALPRACTICE ACTIONS

11 Sec. 18. Section 147.139, Code 2013, is amended to  
12 read as follows:

13 **147.139 Expert witness testimony — standards.**

14 1. If the standard of care given by a physician  
15 and surgeon or an osteopathic physician and surgeon  
16 licensed pursuant to chapter 148, or a dentist licensed  
17 pursuant to chapter 153, is at issue, the court shall  
18 only allow a person to qualify as an expert witness and  
19 to testify on the issue of the appropriate standard of  
20 care if the person's medical or dental qualifications  
21 relate directly to the medical problem or problems at  
22 issue and the type of treatment administered in the  
23 case-, breach of the standard of care, or proximate  
24 cause of any damages or injury as a result of said  
25 breach if all of the following qualifications of the  
26 person are established:

27 a. The person is licensed to practice medicine,  
28 osteopathic medicine, or dentistry and in the five  
29 years preceding the allegedly negligent act, was  
30 engaged in the active practice of medicine, osteopathic  
31 medicine, or dentistry, or was a qualified instructor  
32 at an accredited university of medicine and surgery,  
33 osteopathic medicine and surgery, or dentistry.

34 b. The person practices or provides university  
35 instruction in the same or substantially similar  
36 specialty as the defendant.

37 c. If the defendant is board-certified in a  
38 specialty, the person is also certified in that  
39 specialty by a board recognized by the American board  
40 of medical specialties or the American osteopathic  
41 association and is licensed and in good standing in  
42 each state of licensure, and has not had the person's  
43 license revoked or suspended in the past five years.

44 2. A person who is not licensed in this state who  
45 testifies pursuant to this section as an expert against  
46 a defendant, whether in contract or tort arising out  
47 of the provision of or failure to provide care, shall  
48 be deemed to hold a temporary license to practice in  
49 this state for the purpose of providing such testimony  
50 and shall be subject to the authority of the applicable

1 licensing board in this state including but not limited  
2 to section 147.55.

3 Sec. 19. NEW SECTION. 147.140 Malpractice review  
4 panels.

5 1. For the purpose of this section, "*health care*  
6 *provider*" means a physician and surgeon, osteopathic  
7 physician and surgeon, dentist, podiatric physician,  
8 optometrist, pharmacist, chiropractor, physician  
9 assistant, advanced registered nurse practitioner, or  
10 nurse licensed pursuant to this chapter, a facility  
11 certified as an ambulatory surgical center under the  
12 federal Medicare program, a hospital licensed pursuant  
13 to chapter 135B, or a health care facility licensed  
14 pursuant to chapter 135C.

15 2. a. Immediately after the filing of any action  
16 for personal injury or wrongful death against any  
17 health care provider based upon the alleged negligence  
18 of the licensee in the practice of that profession  
19 or occupation, or upon the alleged negligence of a  
20 facility certified as an ambulatory surgical center  
21 under the federal Medicare program, hospital, or  
22 health care facility in patient care and the answer  
23 thereto by all named defendants, the chief judge of  
24 the judicial district within which the action is filed  
25 shall select a person pursuant to subsection 4 to serve  
26 as chairperson of a malpractice review panel to review  
27 the validity of the action.

28 b. Upon the selection of the chairperson, all legal  
29 proceedings in the malpractice action shall be stayed  
30 until thirty days after the malpractice review panel  
31 issues its findings under subsection 13.

32 3. a. The chairperson selected pursuant to  
33 subsection 2 shall serve as a nonvoting member of the  
34 malpractice review panel.

35 b. The chairperson shall select the members of the  
36 malpractice review panel pursuant to subsection 6.

37 4. a. All of the following persons shall be  
38 eligible to serve on a review panel:

39 (1) Retired judges, and senior judges and retired  
40 senior judges as defined in section 602.9202.

41 (2) Health care providers and attorneys recommended  
42 by their respective professions to serve on malpractice  
43 review panels pursuant to this section. As a condition  
44 of licensure as a health care provider or as an  
45 attorney in this state, a health care provider or  
46 attorney selected to serve on a malpractice review  
47 panel shall be required to serve if so selected.

48 (3) Residents of this state who are neither  
49 attorneys nor health care providers.

50 b. For purposes of selecting members of a

1 malpractice review panel, the clerk of the supreme  
2 court shall maintain a list of persons identified in  
3 paragraph "a", subparagraphs (1) and (2). Persons  
4 identified in paragraph "a", subparagraph (3), shall be  
5 selected from a current jury pool.

6 5. a. The chairperson of the malpractice review  
7 panel shall be compensated. If the chairperson is  
8 receiving compensation for the chairperson's service  
9 on the review panel pursuant to section 602.1612, the  
10 chairperson shall not receive additional compensation  
11 for serving on the review panel.

12 b. A resident of this state who is neither an  
13 attorney nor a health care provider who is selected as  
14 a member of a review panel shall receive fifty dollars  
15 per day for participating in hearings and deliberations  
16 relating to service on the review panel.

17 c. All members of a review panel shall be  
18 reimbursed for travel expenses.

19 6. a. Within ten days of receipt of the  
20 notification of selection as chairperson of the  
21 malpractice review panel, the chairperson shall select  
22 the following persons to serve as members of the  
23 malpractice review panel for the particular malpractice  
24 action as follows:

25 (1) An attorney licensed to practice law in this  
26 state.

27 (2) A health care provider licensed in this state.

28 (3) A resident of this state who is neither an  
29 attorney nor a health care provider.

30 b. A person who is not referred to in paragraph "a"  
31 may be selected to serve on the review panel if agreed  
32 to by all parties to the malpractice action.

33 7. a. Within thirty days of convening the  
34 malpractice review panel, a party to the proceedings  
35 shall produce to all other parties all medical and  
36 health care provider records within the possession  
37 or control of the party pertaining to the plaintiff  
38 regardless of whether the party believes such records  
39 are relevant to the proceedings.

40 b. The chairperson may permit reasonable discovery,  
41 and if so allowed, shall determine a timetable for any  
42 additional discovery prior to the hearing before the  
43 malpractice review panel. Depositions of persons other  
44 than the parties and experts designated by the parties  
45 shall not be taken except for good cause shown by the  
46 party requesting the deposition.

47 c. The chairperson shall have the power to issue  
48 subpoenas for both discovery and compulsion of  
49 testimony in the same manner and method as the district  
50 court.

1 d. The chairperson shall also determine a date by  
2 which the plaintiff must submit a certificate-of-merit  
3 affidavit as provided in subsection 8 for each  
4 defendant the plaintiff intends to call as a witness to  
5 testify with respect to the issues of the applicable  
6 standard of care, breach of the applicable standard of  
7 care, or causation.

8 8. a. A plaintiff shall submit a separate  
9 certificate-of-merit affidavit for each defendant named  
10 in the malpractice action. The affidavit submitted  
11 for each defendant must be signed by an expert. The  
12 affidavit must certify under the oath of the expert all  
13 of the following:

14 (1) The expert's statement of familiarity with the  
15 applicable standard of care.

16 (2) The expert's statement that the standard of  
17 care was breached by the health care provider named as  
18 the defendant.

19 (3) The expert's statement of the actions that the  
20 health care provider failed to take or should have  
21 taken to comply with the standard of care.

22 (4) The expert's statement of the manner by which  
23 the breach of the standard of care was the cause of the  
24 injury alleged in the petition.

25 b. A single expert need not certify all of the  
26 elements in paragraph "a" in regard to one particular  
27 defendant, however, each of the elements must be  
28 certified by an expert in regard to each defendant.

29 c. If a plaintiff fails to submit a  
30 certificate-of-merit affidavit within the time  
31 period determined by the chairperson, the chairperson  
32 shall file a motion with the district court to dismiss  
33 the plaintiff's malpractice action with regard to the  
34 defendant for which the certificate-of-merit affidavit  
35 was not submitted. The district court shall then  
36 dismiss with prejudice the plaintiff's malpractice  
37 action against the defendant.

38 9. a. Within six months from the date all members  
39 of the malpractice review panel were appointed, unless  
40 the time period has been extended by the chairperson  
41 for good cause shown by a requesting party, the  
42 chairperson of the review panel shall hold a hearing of  
43 the full review panel to review the plaintiff's claims  
44 and the defendant's defenses. In no event shall any  
45 extension cause the hearing to occur more than one year  
46 after all review panel members were appointed.

47 b. Except as otherwise provided in this subsection,  
48 one combined hearing or hearings shall be held for  
49 all claims under this section arising out of the  
50 same malpractice action. If the malpractice action



1 includes more than one defendant, the parties may,  
2 upon agreement of all parties, require that separate  
3 hearings be held for each defendant or group of  
4 defendants. The chairperson may, for good cause shown,  
5 order separate hearings.

6 10. At the hearing before the malpractice review  
7 panel, all parties who are natural persons shall be  
8 personally present and all entity parties shall have  
9 a representative present with responsibility for the  
10 subject matter that is the subject of the malpractice  
11 action. If a plaintiff fails to appear at the hearing,  
12 the chairperson shall file a motion with the district  
13 court to dismiss the plaintiff's action with prejudice,  
14 and the court shall grant the motion. If the defendant  
15 fails to appear at the hearing, the defendant shall  
16 be precluded from presenting any evidence or making  
17 any presentation before the malpractice review panel  
18 or at any subsequent trial. The absence of a party  
19 or an entity's representative may be excused by the  
20 chairperson for good cause shown.

21 11. At the hearing before the malpractice review  
22 panel, the plaintiff shall present the plaintiff's  
23 case to the review panel and each defendant shall  
24 present the defendant's case in response to the  
25 plaintiff's presentation. Wide latitude shall be  
26 afforded the parties in the conduct of the hearing  
27 including but not limited to the right of examination  
28 and cross-examination of witnesses by attorneys for  
29 the parties. Depositions allowed to be taken under  
30 subsection 7 shall be admissible regardless of whether  
31 the person deposed is available at the hearing. The  
32 Iowa rules of civil procedure shall not apply at  
33 the hearing, and evidence may be admitted if such  
34 evidence is evidence upon which reasonable persons are  
35 accustomed to rely. The chairperson shall make all  
36 procedural rulings and such rulings shall be binding  
37 and final. The hearing shall be recorded either  
38 electronically or by a court reporter. The cost of  
39 recording the hearing shall be equally divided among  
40 the parties. The record of the proceedings and all  
41 documents presented as exhibits shall be confidential  
42 except in the following circumstances:

43 a. Any testimony or writings made under oath may  
44 be used in subsequent proceedings for purposes of  
45 impeachment.

46 b. The party who made a statement or presented  
47 evidence agrees to the submission, use, or disclosure  
48 of the statement or evidence.

49 c. The parties unanimously agree upon disclosure of  
50 any part of the record or proceedings.

1 12. Upon the conclusion of the hearing, the  
2 malpractice review panel may request from any party  
3 additional evidence, records, or other information to  
4 be submitted in writing or at a continuation of the  
5 hearing. A continued hearing shall be held as soon as  
6 possible. A continued hearing shall be attended by  
7 the same review panel members and parties who attended  
8 the initial hearing, unless otherwise agreed to by all  
9 parties.

10 13. The malpractice review panel shall issue its  
11 findings in writing within thirty days of submission of  
12 all presentations and evidence.

13 a. The review panel's findings shall contain  
14 answers to all of the following questions:

15 (1) Whether the acts or omissions complained of  
16 constitute a deviation from the applicable standard  
17 of care by the health care provider charged with such  
18 care.

19 (2) If the acts or omissions complained of are  
20 found to have constituted a deviation from the  
21 applicable standard of care, whether the acts or  
22 omissions complained of proximately caused the injury  
23 complained of.

24 (3) If negligence on the part of a health care  
25 provider is found, whether any negligence on the part  
26 of the plaintiff was equal to or greater than the  
27 negligence of the health care provider.

28 b. The review panel shall make any affirmative  
29 finding by a preponderance of the evidence.

30 c. With regard to each question, the review  
31 panel's findings with regard to each question shall be  
32 determined by a majority of the panel members. The  
33 determination of the answer to any question by any  
34 individual review panel member shall be confidential  
35 and shall not be disclosed to any party or other member  
36 of the public. The findings shall reflect the number  
37 of review panel members making a determination of an  
38 answer in the affirmative and in making a determination  
39 of an answer in the negative. The findings, including  
40 the cumulative determinations in the affirmative and  
41 the negative for each answer, shall be signed by all  
42 review panel members, with each review panel member  
43 attesting that the written findings accurately reflect  
44 the determinations made.

45 d. The chairperson of the review panel shall serve  
46 the findings upon the parties within seven days of  
47 the date of the findings. The review panel's written  
48 findings shall be preserved until thirty days after  
49 final judgment or the action is finally resolved after  
50 which time such findings shall be destroyed. All

1 medical and health care provider records shall be  
2 returned to the party providing them to the review  
3 panel.

4 e. The deliberations and discussion of the review  
5 panel shall be privileged and confidential and a review  
6 panel member shall not be asked or compelled to testify  
7 at a later proceeding concerning the deliberations,  
8 discussions, or findings expressed during the review  
9 panel's deliberations, except as such deliberation,  
10 discussion, or findings may be required to prove an  
11 allegation of intentional fraud. All review panel  
12 members and the chairperson shall be immune from  
13 liability as a result of participation in or serving  
14 as a review panel member, except for instances of  
15 intentional fraud by a panel member.

16 14. The effect of the malpractice review panel's  
17 findings shall be as follows:

18 a. If the review panel's findings are unanimous and  
19 unfavorable to the plaintiff in such a manner as would  
20 not permit recovery by the plaintiff if the answers  
21 were made at trial, all of the following shall apply:

22 (1) The review panel's findings are admissible  
23 in any subsequent court action for professional  
24 negligence against the health care provider accused of  
25 professional negligence by the claimant based upon the  
26 same set of facts which were considered reviewed by the  
27 review panel.

28 (2) If the malpractice action proceeds and results  
29 in a verdict and judgment for the defendant, the  
30 plaintiff shall be required to pay all expert witness  
31 fees and court costs incurred by the defendant.

32 (3) If the malpractice action proceeds and results  
33 in a verdict and judgment for the plaintiff, any  
34 noneconomic damages awarded to the plaintiff shall not  
35 exceed two hundred fifty thousand dollars.

36 b. If the review panel's findings are unanimous and  
37 unfavorable to the defendant, in such a manner as would  
38 permit the plaintiff to recover if the defendant's  
39 answers were made at trial, all of the following shall  
40 apply:

41 (1) The review panel's findings are admissible  
42 in any subsequent court action for professional  
43 negligence against the health care provider accused of  
44 professional negligence by the claimant based upon the  
45 same set of facts which were considered reviewed by the  
46 review panel.

47 (2) The defendant shall promptly admit liability or  
48 enter into negotiations to pay the plaintiff's claim  
49 for damages.

50 (3) If liability is admitted, the claim may be

1 resubmitted to the review panel upon agreement of the  
2 plaintiff and the defendant for a determination of  
3 damages. Any determination of damages by the review  
4 panel shall be admissible in any subsequent malpractice  
5 action.

6 (4) If liability is not admitted and the parties  
7 are not able to resolve the claim through settlement  
8 negotiations within thirty days after service of the  
9 review panel's findings, the plaintiff may proceed with  
10 the malpractice action. If the plaintiff obtains a  
11 verdict or judgment in excess of the plaintiff's last  
12 formal demand in the settlement negotiations following  
13 the review panel's findings, the defendant shall be  
14 required to pay all expert witness fees and court costs  
15 incurred by the plaintiff.

16 15. a. Upon the selection of all members of the  
17 malpractice review panel, each party shall pay to the  
18 clerk of the district court a filing fee of two hundred  
19 fifty dollars.

20 b. Any party may apply to the chairperson of the  
21 malpractice review panel for a waiver of the filing  
22 fee. The chairperson shall grant the waiver if the  
23 party is indigent.

24 c. Any party who is or was an employee of another  
25 party at the time of the claimed injury and was acting  
26 in the course and scope of employment with such other  
27 party shall not be required to pay a filing fee.

28 **Sec. 20. NEW SECTION. 622.31A Evidence-based**  
29 **medical practice guidelines — affirmative defense.**

30 1. For purposes of this section:

31 a. *"Evidence-based medical practice guidelines"*  
32 means voluntary medical practice parameters or  
33 protocols established and released through a recognized  
34 physician consensus-building organization approved  
35 by the United States department of health and human  
36 services, through the American medical association's  
37 physician consortium for performance improvement or  
38 similar activity, or through a recognized national  
39 medical specialty society.

40 b. *"Health care provider"* means a physician and  
41 surgeon, osteopathic physician and surgeon, physician  
42 assistant, or advanced registered nurse practitioner.

43 2. In any action for personal injury or wrongful  
44 death against any health care provider based upon the  
45 alleged negligence of the health care provider in  
46 patient care, the health care provider may assert,  
47 as an affirmative defense, that the health care  
48 provider complied with evidence-based medical practice  
49 guidelines in the diagnosis and treatment of a patient.

50 3. A judge may admit evidence-based medical

1 practice guidelines into evidence if introduced only by  
2 a health care provider or by the health care provider's  
3 employer and if the health care provider or the health  
4 care provider's employer establishes foundational  
5 evidence in support of the evidence-based medical  
6 practice guidelines as well as evidence that the health  
7 care provider complied with the guidelines. Evidence  
8 of departure from an evidence-based medical practice  
9 guideline is admissible only on the issue of whether  
10 the health care provider is entitled to assert an  
11 affirmative defense.

12 4. This section shall not apply to any of the  
13 following:

14 a. A mistaken determination by the health care  
15 provider that the evidence-based medical practice  
16 guideline applied to a particular patient where  
17 such mistake is caused by the health care provider's  
18 negligence or intentional misconduct.

19 b. The health care provider's failure to properly  
20 follow the evidence-based medical practice guideline  
21 where such failure is caused by the health care  
22 provider's negligence or intentional misconduct. There  
23 shall be no presumption of negligence if a health care  
24 provider does not adhere to an evidence-based medical  
25 practice guideline.>

26 2. Title page, by striking lines 1 through 5  
27 and inserting <An Act relating to health care by  
28 establishing the healthy Iowa plan, affecting medical  
29 malpractice actions, making appropriations, providing  
30 remedies, and including effective date provisions.>

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COMMITTEE ON APPROPRIATIONS  
SODERBERG of Plymouth, Chairperson