Actuarial Valuation Report as of July 1, 2001

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October 31, 2001

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Board of Trustees Iowa Peace Officers' Retirement, Accident and Disability System Wallace State Office Building Des Moines, IA 50319

Dear Members of the Board:

At your request, we have conducted our annual valuation of the lowa Peace Officers' Retirement, Accident and Disability System as of July 1, 2001. The results of the valuation are contained in the following report.

The plan provisions and actuarial assumptions are the same as those used in last year's valuation.

In preparing our report, we relied, without audit, on the employee census data and financial statements provided by the System.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices that are consistent with the applicable Guides to Professional Conduct of the American Academy of Actuaries.

We hereby further certify that all costs, liabilities, rates of interest and other factors under the Plan have been determined on the basis of actuarial assumptions and methods which are in the aggregate reasonable (taking into account the experience of the Plan and reasonable expectations) and which, in combination, offer our best estimate of anticipated experience under the plan.

Nevertheless, the emerging costs will vary from those presented in this report to the extent actual experience differs from that projected by the actuarial assumptions.

Respectfully submitted, MILLIMAN USA, INC.

I, Patrice A. Beckham am a member of the American Academy of Actuaries and a Fellow of the Society of Actuaries, and meet the Qualification Standards of the American Academy of Actuaries to render the actuarial opinion contained herein.

Sincerely.

Patrice A. Beckham, F.S.A.

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Principal



I, Brent A. Banister am a member of the American Academy of Actuaries and an Associate of the Society of Actuaries, and meet the Qualification Standards of the American Academy of Actuaries to render the actuarial opinion contained herein.

Sincerely,

Pata Bat. Brent A. Banister, A.S.A.

Associate Actuary

# ACTUARIAL VALUATION OF THE IOWA PEACE OFFICERS' RETIREMENT, ACCIDENT AND DISABILITY SYSTEM

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# SECTION I EXECUTIVE SUMMARY

### SECTION I EXECUTIVE SUMMARY

#### **Purpose of Report**

This report presents the results of the July 1, 2001 actuarial valuation of the Iowa Peace Officers' Retirement, Accident and Disability System (IPORS). The primary purposes of performing the valuation are as follows:

- to determine the normal contribution rate payable by the State under Section 97A.8(1b) of the Code of Iowa.
- to satisfy the reporting requirements under Chapter 97A.8 of the Code of Iowa.
- to disclose asset and liability measures indicating the current funded status of the System as of the valuation date.
- to analyze and report on trends in System contributions, assets, and liabilities over the past several years.
- to provide financial reporting information in accordance with Statements No. 25 and 27 of the Governmental Accounting Standards Board.

The law governing the Peace Officers' Retirement, Accident and Disability System requires the actuary, as the technical advisor to the Board of Trustees, to make "an annual valuation of the assets and liabilities of the funds of the System created by this Chapter." [Chapter 97A, Section 5].

#### Comments

As the Actuary for the System, Milliman USA, Inc. has completed the actuarial valuation as of July 1, 2001, based upon membership and financial data compiled by the System. The valuation is based on the same benefit provisions and actuarial assumptions as last year. However an asset valuation methodology, as approved by the Board, is first reflected in this valuation. Prior valuations used pure market value for the actuarial value of assets.

The State's normal contribution rate increased from 13.83% last year to 16.77% this year. The most significant factor contributing to this increase was asset performance below the assumed rate of return of 8%, even when partially offset by the newly adopted asset smoothing method. The smoothing method will recognize 25% of the actuarial loss experienced for plan year end 2001 in each of the next three years, along with 25% of any gains/losses for subsequent years. As a result, unless the Fund experiences a return for fiscal year 2002 well above the assumed rate of 8.0%, it is very likely that the State's normal contribution rate will exceed 17%.

Another factor that contributed to the increase in the normal contribution rate was the retirement of 20 active members, compared to an expected number of 10. Because many of these members were between the ages of 55 and 57, their liability as a new retiree is greater than their liability as an active, resulting in higher liabilities than anticipated. Furthermore, these retirements, without replacements in the active membership, also lowered the amount of future compensation over which costs are spread.

#### **System Contributions**

The total contribution rate for the Plan Year beginning July 1, 2001 is 26.12% of covered payroll. This is higher than the prior year's rate of 23.18% by 2.94%.

The sources of change are as follows:

	Plan Year Beginning	
	<u>July 1, 2001</u>	July 1, 2000
Prior year total contribution rate	23.18%	12.57%
<ul> <li>change due to benefit improvements</li> <li>change due to asset gains/losses</li> <li>change due to other actuarial experience</li> <li>change due to contribution rate in excess of actuarial rate</li> <li>change due to method changes</li> </ul>	0.00% 6.61% 1.53% (0.24%) (4.96%)	11.28% (1.14%) 1.19% (0.72%) 0.00%
Current year total contribution rate Members' contribution rate State's normal contribution rate	26.12% <u>9.35%</u> 16.77%	23.18% <u>9.35%</u> 13.83%

Dies Veer Beginning

#### Liabilities

Three different measurements of liabilities are shown in the following chart.

- Actuarial Balance Sheet Liability is used in developing the total contribution rate. This liability is calculated based on both future salary projections and service credits to retirement or other separation from service. It represents the present value of all benefits expected to be paid to all current System participants (retired, active and deferred vested) in the future. The difference between the actuarial balance sheet liability and the actuarial value of assets is the present value of future contributions to the System, which determines the total contribution rate.
- Projected Benefit Obligation (PBO) was a liability measurement used for reporting purposes under GASB No. 5. New GASB Standards replaced this reporting basis, but information on the PBO is provided for comparative purposes. The PBO represents the present value of benefits based on future payroll projections but only reflecting service credits as of June 30, 2001. This measure of the funded status of the plan does not impact the normal contribution rate.
- Liability for Accrued Benefits is used only for informational purposes. It does <u>not</u> impact the total contribution rate for the System. This liability represents the present value of benefits earned to date, based on service and salary as of June 30, 2001. The liability for accrued benefits is often used as a measure of the funded status since it represents the amount required to pay all accrued benefits if the fund were to liquidate on the measurement date.

Each liability measurement discussed above is used for a different purpose. Therefore, the relative importance of the measurement will depend on the perspective of the person using the information. From an actuarial viewpoint, the actuarial balance sheet liability is the most critical because it, along with the actuarial value of assets, ultimately determines the total contribution rate for the System. The other liability figures are valuable because they provide useful comparisons of assets and liabilities, but the actuarial balance sheet liability is the driving force in determining the contribution rate. Because that determination is the main objective of the actuarial valuation process, it is the most important liability measure from an actuarial perspective.

A comparison of System liabilities between July 1, 2000 and July 1, 2001 are summarized below:

	June 30		
	2001	2000	Change
Actuarial Balance Sheet Liability	\$364,274,742	\$337,162,755	8.0%
PBO	263,001,999	240,785,081	9.2%
Liability for Accrued Benefits	216,639,009	196,818,751	10.1%

#### <u>Assets</u>

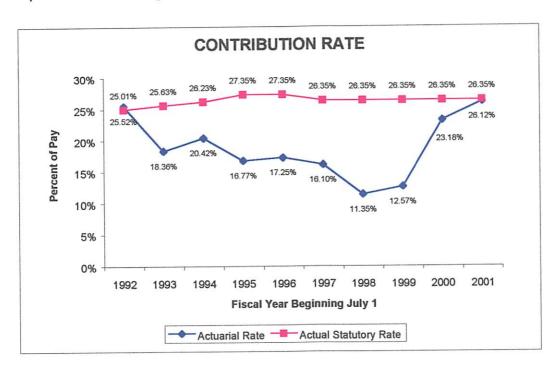
Between July 1, 2000 and July 1, 2001, the actuarial value of assets increased by \$9.7 million. During this period an asset smoothing method was also implemented. The changes are identified below:

	Plan Year Ending June 30		
_	2001	2000	
Actuarial Value of Net Assets at the beginning of the plan year	\$239,568,583	\$219,462,509	
Change in Assets			
<ul> <li>Contributions (including lump sum)</li> </ul>	8,182,908	6,822,870	
Benefits and Refunds	(10,330,948)	(8,984,981)	
Administrative Expenses	(74,815)	(68,034)	
Actual Investment Return	(9,943,430)	22,336,219	
Deferred (Gain)/Loss	21,824,597	N/A	
Total Changes	9,658,312	20,106,074	
Actuarial Value of Net Assets at the end of the plan year	\$249,226,895	\$239,568,583	
end of the plant year	Ψ <b>~</b> 43, <b>~~</b> 0,030	Ψ203,000,000	

The expected investment earnings on the actuarial value of assets for the plan year ending June 30, 2001 were based on an assumed rate of return of 8.0%. However, the dollar weighted rate of return on the market value of assets, net of expenses, was (4.2%). Due to implementation of the asset smoothing method, the rate of return on the actuarial value of assets, was 4.9%. This determination assumes contributions and benefit payments occur evenly throughout the year. The dollar amount of actuarial loss was \$7,274,866. More details on the System assets are presented in Section II of this report.

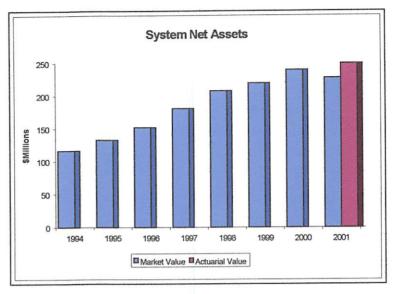
#### Comparison of Major Valuation Results

The major findings of the 2001 valuation compared with prior valuation results are summarized and compared in the following charts.

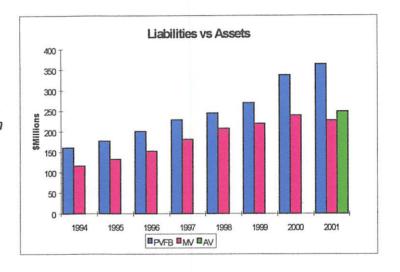


The statutory contribution rate has generally exceeded the actuarial rate in the past decade. The investment return in the next few years will determine whether, and by how much, the actuarial rate exceeds the statutory rate.

The System's assets have grown considerably in the past due to investment performance and contributions. An asset smoothing method was implemented with the 2001 valuation.



Projected liabilities and assets have increased during this period. Negative investment experience in FYE2001 resulted in a decrease in the market value of assets and a lower than expected value for the actuarial value of assets.



PVFB = Present Value of Future Benefits (Actuarial Balance Sheet Liability) MV = Market Value of Assets AV = Actuarial Value of Assets

#### PRINCIPAL RESULTS

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	July 1, 2001	July 1, 2000	% Chg
SYSTEM MEMBERSHIP			
Active Membership     Number of Participants     Projected Covered Payroll     Average Salary     Average Attained Age     Average Service	640 \$ 31,799,907 49,858 37.7 12.1	651 \$ 30,599,524 47,176 37.7 12.2	(1.7) 3.9 5.1 0.0 (0.8)
Inactive Membership     Number of Vested Deferred Members     Number of Retired Members     Average Annual Benefit  ASSETS AND LIABILITIES	17 438 \$ 25,705	15 415 \$ 23,494	13.3 5.5 9.4
Net Assets     Market Value     Actuarial Value	\$227,402,298 \$249,226,895	\$239,568,583 \$239,568,583	(5.1) 4.0
<ul> <li>2. Projected Liabilities</li> <li>- Annuity Savings Fund</li> <li>- Pension Reserve Fund</li> <li>- Annuity Reserve Fund</li> <li>- Pension Accumulation Fund</li> <li>- Total</li> </ul>	\$ 0 141,121,091 0 223,153,651 \$364,274,742	\$ 0 121,798,979 0 215,363,776 \$337,162,755	0.0 15.9 0.0 3.6 8.0
SYSTEM CONTRIBUTIONS			
Total Contribution Rate Member's Contribution Rate State's Normal Contribution Rate Appropriated Contribution Rate	26.12% 9.35% 16.77% 17.00%	23.18% 9.35% 13.83% 17.00%	12.7 0.0 21.3 0.0
Excess (Shortfall)	0.23%	3.17%	(92.7)

# SECTION II SYSTEM ASSETS

#### SECTION II SYSTEM ASSETS

The System currently uses the market value of assets as the actuarial value of assets.

The following tables present information regarding the market value of System assets as of July 1, 2001.

<u>Page</u>	Contents
8	Summary of Fund Activity
9	Derivation of Actuarial Value of Assets
10	Historical Comparison (Actuarial and Market)

#### **SUMMARY OF FUND ACTIVITY**

(Market Value)

NET ASSETS	S ON 7/1/00	\$2	239,568,583
CONTRIBUT	IONS		
Employe	Contributions r Contributions rm Contributions	\$ 	2,891,537 5,291,371 0
Total Co	ntributions	\$	8,182,908
BENEFIT PA	YMENTS		
Pension Refunds	and annuity payments	\$	10,327,898 3,050
Total Be	nefit Payments	\$	10,330,948
Administrative	e Expense	\$	74,815
Investment In	come	\$	(9,943,430)
NET ASSETS	S ON 7/1/01	\$2	227,402,298

#### **DERIVATION OF ACTUARIAL VALUE OF ASSETS**

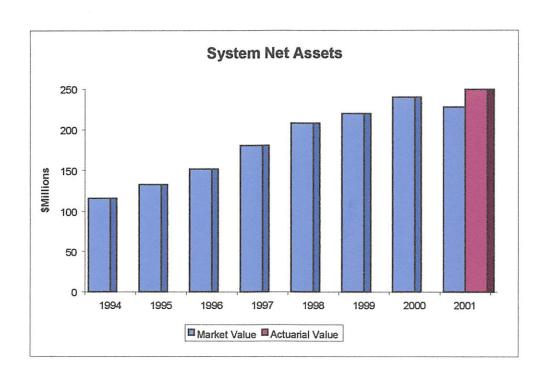
1.	July 1, 2000 Actuarial Value of Assets	\$ 239,568,583	
2.	Contributions Received During Year	8,182,908	
3.	Benefit Payments During Year	10,330,948	
4.	Expected Value of Assets at July 1, 2001 (1) x 1.08 + $[(2) - (3)]$ x 1.08 <sup>5</sup>	256,501,761	
5.	July 1, 2001 Market Value of Assets	227,402,298	
6.	Gain/(Loss) For Year Ended June 30, 2001 (5) - (4)	(29,099,463)	
7.	July 1, 2001 Market Value of Assets		227,402,298
8.	Recognition of Prior Gains/(Losses) 75% of 2001 Gain/(Loss): .75 x (29,099,463) = Total Adjustment	(21,824,597)	(21,824,597)
9.	July 1, 2001 Actuarial Value of Assets (7) – (8)		249,226,895

#### **HISTORICAL COMPARISON**

Value As of	Market Value of Net Assets	Estimated Rate of Return (MVA)*	Actuarial Value of Assets**	Estimated Rate of Return (AVA)
July 1, 1993	113,571,943	N/A		
July 1, 1994	115,966,733	N/A		
July 1, 1995	132,708,760	N/A		
July 1, 1996	151,753,761	13.8%		
July 1, 1997	180,551,242	18.9%		
July 1, 1998	207,649,859	15.3%		
July 1, 1999	219,462,509	6.2%		
July 1, 2000	239,568,583	10.2%		
July 1, 2001	227,402,298	-4.2%	249,226,895	4.9%

<sup>\*</sup>Net of Expenses - Information prior to 1996 not readily available.

\*\*A smoothing method for actuarial value of assets was implemented July 1, 2001



# SECTION III SYSTEM LIABILITIES

### SECTION III SYSTEM LIABILITIES

In this section the values assigned to the liabilities of the System are presented and then compared to System assets.

#### **Explanation of Fund Accounts**

The **Annuity Savings Fund** liability represents the accumulated contributions of the individual members and of inactive members who have withdrawn with vested pension rights. Prior amendments have allowed members to withdraw their balance after July 1, 1979.

The **Pension Accumulation Fund** liability represents the estimated present value of future benefits payable by the State to present active members and their beneficiaries and to any inactive members with vested pension rights.

The **Annuity Reserve Fund** liability represents the estimated present value of future annuity benefits payable to members and their beneficiaries now receiving such benefits. The annuity benefits, provided by accumulated contributions of the members, remain constant as they are not adjusted annually under the "half-escalator" provision.

The **Pension Reserve Fund** liability represents the estimated present value of future pension benefits payable to members and their beneficiaries now receiving such benefits. These benefits are assumed to increase according to the "half-escalator" plus fixed dollar amount provision excluding members who terminated with vested benefits whose benefits remain constant.

Chapter 97A.8 states that the actuary shall annually determine the amounts required in the Pension Reserve and Annuity Reserve Funds. If the amount required is less than the amount in the particular reserve fund, the Board of Trustees shall transfer the excess funds from the particular reserve fund to the pension accumulation fund. If the amount required is more than the amount in the particular reserve fund, the respective Board of Trustees shall transfer the additional amount prescribed by the actuary to the particular reserve fund from the pension accumulation fund.

The basic valuation results calculated under the Aggregate Actuarial Cost Method show the required liabilities to be carried in the Pension Reserve Fund and the Annuity Reserve Fund on June 30, 2001. These amounts should be compared with the assets carried in such funds on June 30, 2001 and transfers to or from the Pension Accumulation Fund should then be made to adjust the asset balances so that they equal the required liabilities.

The tables in this section present System liabilities as follows:

<u>Page</u>	Contents
13	System Balance Sheet Liabilities
14	Present Value of Accrued Benefits

#### **SYSTEM BALANCE SHEET LIABILITIES**

		JULY 1, 2	2001	JULY	1, 2000
Actuaria	al Present Value of Projected Benefits				
1.	Annuity Savings Fund	\$	0	\$	0
2.	Pension Accumulation Fund	223,153,	651	215,	363,776
3.	Annuity Reserve Fund		0		0
4.	Pension Reserve Fund	141,121,	<u>091</u>	<u>121, </u>	798,979
5.	Total	\$ 364,274,	742	\$ 337,	162,755

#### PRESENT VALUE OF ACCRUED BENEFITS

		7/1/01	7/1/00
Prese	ent Value of Accumulated Benefits		
1.	Vested Benefits		
	Participants currently receiving payments	\$ 141,121,091	\$ 121,798,979
	Deferred vested members	998,985	1,054,929
	Active members	72,522,927	71,735,665
	Total vested benefits	214,643,003	194,589,569
2.	Nonvested Benefits	\$ 1,996,006	\$ 2,229,182
3.	Total actuarial present value of accumulated benefits	\$ 216,639,009	\$ 196,818,751
4.	Market Value of Assets	\$ 227,402,298	\$ 239,568,583
5.	Unfunded (Surplus) Actuarial Present Value	\$ (10,763,289)	\$ (42,749,832)
6.	Funded Percentage	105.0%	121.7%

# SECTION IV SYSTEM CONTRIBUTIONS

### SECTION IV SYSTEM CONTRIBUTIONS

In this section the normal contribution rate required in the upcoming plan year is developed.

The actuarial funding method used to determine System costs is the Aggregate Cost method. A more detailed description of this method can be found in Appendix C.

In the following pages we present information on System contributions as follows:

<u>Page</u>	Contents
16	Actuarial Balance Sheet
17	Normal Contribution Rate

# ACTUARIAL BALANCE SHEET as of July 1, 2001

#### **ASSETS**

Actuarial value of assets	\$ 249,226,895
Present value of future contributions	 115,047,847
Total Net Assets	\$ 364,274,742
LIABILITIES	

#### Present Value of Projected Benefits

Retired Members and Beneficiaries	\$ 141,121,091
Active Members	
Retirement	197,298,506
Ordinary death	6,504,008
Accidental death	3,082,113
Accidental disability	7,687,321
Ordinary disability	7,534,330
Termination	48,388
Inactive Vested Members	 998,985

Total Liabilities \$ 364,274,742

#### **NORMAL CONTRIBUTION RATE**

		7/1/01	<u>7/1/00</u>
1.	Actuarial Present Value of Projected Benefits	\$ 364,274,742	\$ 337,162,755
2.	Actuarial Value of Plan Assets	249,226,895	239,568,583
3.	Actuarial Present Value of Future Contributions The excess of the actuarial present value of projected pension benefits over the actuarial value of assets) (the amount used to determine normal cost).	115,047,847	97,594,172
4.	Actuarial Present Value of Future Valuation Earnings of Active Members	440,413,266	420,973,256
5.	Total Normal Contribution Rate The actuarial present value of future contributions divided by the actuarial present value of future earnings.	26.12%	23.18%
6.	Member's Contribution Rate	9.35%	9.35%
7.	State's Normal Contribution Rate (5) - (6)	16.77%	13.83%
8.	Contribution Rate Appropriated	17.00%	17.00%
9.	Excess (Shortfall) The excess of the appropriated contribution rate over the State's normal contribution rate: (8) - (7)	0.23%	3.17%
10.	Projected Covered Payroll	\$ 31,799,907	\$ 30,599,524
11.	•	5,332,844 5,405,984 73,140	4,231,914 5,201,91990 970,005

# SECTION V PLAN ACCOUNTING INFORMATION

### SECTION V PLAN ACCOUNTING INFORMATION

#### **Pension Benefit Obligation**

One measurement for evaluating the funded status of the Plan is the standardized "pension benefit obligation". This value is known as the actuarial present value of credited projected benefits and is that portion of the present value of all projected pension benefits, adjusted for the effects of projected salary increases, estimated to be payable in the future as a result of employee service to date under the projected unit credit actuarial cost method. The measure is independent of the actuarial funding method used to determine contributions to the System.

The pension benefit obligation as determined for both this year and last year is summarized below:

	<u>7/1/01</u>	<u>7/1/00</u>
Pension Benefit Obligation Former Members (in pay status or deferred) Current Employees:	\$ 142,120,076	\$ 122,853,908
<ul> <li>Estimated accumulated employee contributions including allocated investment earnings</li> <li>Employer-financed vested obligation</li> <li>Employer-financed nonvested obligation</li> <li>Total Pension Benefit Obligation</li> </ul>	34,938,880 81,375,393 <u>4,567,650</u> \$ 263,001,999	33,223,785 79,741,744 4,965,644 \$ 240,785,081
Net Market Value of Assets Available for Benefits	\$ 227,402,298	\$ 239,568,583
Unfunded Pension Benefit Obligation	\$ 35,599,701	\$ 1,216,498
Funded Percentage	86.5%	99.5%

The actuarial assumptions used to determine the pension benefit obligation are the same as those used in the respective valuations (see the Actuarial Assumptions section).

In an effort to enhance the understandability and usefulness of the pension information that is included in the financial reports of pension plans for state and local governments, the Governmental Accounting Standards Board (GASB) issued Statement No. 25 - Financial Reporting for Defined Benefit Pension Plans and Statement No. 27 - Accounting for Pensions by State and Local Governmental Employers.

GASB Statement No. 25 establishes a financial reporting framework for defined benefit plans. In addition to two required statements regarding plan assets, the statement requires two schedules and accompanying notes disclosing information relative to the funded status of the plan and historical contribution patterns.

- The Schedule of Funding Progress is not required for plans which use the Aggregate Method to determine the annual required contribution. Since the information shown in the schedule is similar to the information formerly required under GASB Statement No. 5, IPORS has elected to prepare the schedule based on the Projected Unit Credit method. The system is also using an actuarial value of assets equal to the fair market value.
- The Schedule of Employer Contributions provides historical information about the annual required contribution (ARC) and the percentage of the ARC that was actually contributed. For the Peace Officers' Retirement, Accident and Disability System, the ARC is equal to State's Normal Contribution Rate multiplied by the expected covered payroll for the fiscal year.

GASB Statement No. 27 establishes standards for the measurement, recognition, and display of pension expense and related liabilities. Annual pension cost is measured and disclosed on the accrual basis of accounting. In general, the annual pension cost is equal to the ARC with adjustments for past under-contributions or over-contributions. These adjustments are based on the net pension obligation (NPO) that represents the cumulative difference between the annual pension cost and the actual contributions to the plan. The first adjustment is equal to interest on the NPO which is added to the ARC. The second adjustment is an amortization of the NPO which is deducted from the ARC. Because the system uses the Aggregate method to determine the ARC, the amortization basis is a level percentage of payroll over the average remaining service life of active members.

These statements were adopted by the Peace Officers' Retirement System for the 1996 fiscal year. A transition pension liability (asset) was developed under Statement No. 27 equal to the cumulative difference between the actuarially determined funding requirement and the actual amount contributed for fiscal years 1988 through 1995. As of the adoption date, all outstanding pension liabilities (assets) were adjusted to equal the transition NPO.

Based on the NPO of \$(16,235,725) as of June 30, 2000 and the annual required contribution for the 2001 fiscal year of \$4,231,914, the annual pension cost for the 2001 fiscal year is \$4,199,585. The actual employer contribution was \$5,291,371. The effect of the excess contribution is to decrease the net pension obligation by \$1,091,786 to \$(17,327,511) as of June 30, 2001. As a result, the annual pension cost for the 2002 fiscal year is \$5,298,340 based on the annual required contribution of \$5,332,844.

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#### SCHEDULE OF FUNDING PROGRESS

In accordance with Statement No. 25 of the Governmental Accounting Standards Board Unfunded **Actuarial Actuarial** UAAL as a **Accrued AAL Funded** Covered Percentage of Value of **Actuarial** Assets\*\* Liability (AAL)\* (UAAL) Ratio Payroll (P/R) Valuation Covered P/R (b) (b-a) (a/b) [(b-a)/c] (a) (c) Date 118,572,469 23,221,100 80.42% 19.387.030 119.78% 6/30/92 95,351,369 10,706,405 20,292,646 52.76% 6/30/93 113,571,943 124,278,348 91.39% 14,191,149 89.10% 115,966,733 130,157,882 20,512,937 69.18% 6/30/94 6/30/95 132,708,760 140,803,526 8,094,766 94.25% 23,765,267 34.06% 9,028,047 6/30/96 151,753,761 160,781,808 94.38% 25,272,192 35.72% (13,850,516) 108.31% 26,277,703 6/30/97 180,551,242 166,700,726 (52.71%) (29,018,518) 116.24% (107.66%) 6/30/98 207,649,859 178,631,341 26,954,246 187,312,171 (32,150,338)117.16% 28,059,369 (114.58%) 6/30/99 219,462,509 99.49% 4.02% 240,785,081 1,216,498 30,292,856 6/30/00 239,568,583 13,775,104 94.76% 30,925,529 6/30/01 249,226,895 263,001,999 44.54%

<sup>\*</sup>The Aggregate method, which does not directly develop an actuarial accrued liability, is used to determine the required contribution. This amount is based on the Projected Unit Credit method.

<sup>\*\*</sup>Beginning with the 6/30/01 valuation, a smoothing method was used to determine the actuarial (market related) value of assets. Prior to this, market value was used.

#### SCHEDULE OF EMPLOYER CONTRIBUTIONS

In accordance with Statement No. 25 of the Governmental Accounting Standards Board

	Fiscal Year Ending	Annual Required Contribution (a)	Total Employer Contribution (b)	Percentage of ARC Contribution (b / a)
•	6/30/92	4,037,753	3,339,755	82.71%
	6/30/93	3,588,539	3,648,617	101.67%
	6/30/94	2,177,401	3,670,513	168.57%
	6/30/95	2,500,527	4,035,053	161.37%
	6/30/96	1,763,383	4,390,688	248.99%
	6/30/97	1,996,503	4,597,867	230.30%
	6/30/98	1,773,145	4,588,667	258.79%
	6/30/99	556,317	4,860,834	873.75%
	6/30/00	948,875	3,990,488	420.55%
	6/30/01	4,231,914	5,291,371	125.03%

#### Notes to the Required Schedules:

- The cost method used to determine the ARC is the Aggregate Cost Method. This method does not identify or separately amortize unfunded actuarial liabilities.
- 2. The assets are shown at fair market value prior to 6/30/01 and at market related (actuarial) value thereafter.
- 3. Economic assumptions are as follows:

Payroll growth of 4.00%

Investment return rate of 8.00%

Salary increase rate of 10% the first year, 5% for each of the

next 4 years and 5.5% thereafter.

Post-retirement benefit increases vary from

2.67% to 3.20%

4. The amortization method is an open period, level percentage of payroll. The average remaining service life of active members is 18 years as of 6/30/01.

#### **Development of the Net Pension Obligation**

### In Accordance with Statement No. 27 of the Governmental Accounting Standards Board

Fiscal Year:	<u>1993*</u>	1994*	<u>1995*</u>	<u>1996</u>	<u>1997</u>
Assumptions and Method:					
Interest Rate	8.00%	8.00%	8.00%	8.00%	8.00%
Inflation Rate	4.00%	4.00%	4.00%	4.00%	4.00%
Amortization Period (years)	15	15	15	15	14
Cost Method	Aggregate	Aggregate	Aggregate	Aggregate	Aggregate
Annual Pension Cost:					
Annual Required Contribution (ARC)	\$3,588,539	\$2,177,401	\$2,500,527	\$1,763,383	\$1,996,503
Interest on NPO	163,370	156,942	35,934	(87,183)	(296,503)
Adjustment to ARC	(183,644)	(176,418)	(40,394)	98,004	347,316
Annual Pension Cost	\$3,568,265	2,159,925	\$2,496,067	\$1,774,204	\$2,047,316
Contribution for the Year:	\$3,648,617	\$3,670,513	\$4,035,053	\$4,390,688	\$4,597,867
Net Pension Obligation (NPO):					
NPO at beginning of year	\$2,042,121	\$1,961,769	\$ 449,181	\$(1,089,005)	\$(3,706,289)
Annual Pension Cost for year	3,568,265	2,157,925	2,496,067	1,774,204	2.047,316
Contributions for year	(3,648,617)	(3,670,513)	(4,035,053)	(4,390,688)	(4,597,867)
NPO at end of year	\$1,961,769	\$449,181	\$(1,089,805)	\$(3,706,289)	\$(6,256,840)
THE CALCING OF YOU.	<b>4</b> 1,001,100	<b>4 ,</b>	***************************************	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	
	1000	1000	2000	2001	2002
Fiscal Year:	<u>1998</u>	<u>1999</u>	<u>2000</u>	<u> 2001</u>	2002
Assumptions and Method:					
Interest Rate	8.00%	8.00%	8.00%	8.00%	8.00%
Inflation Rate	4.00%	4.00%	4.00%	4.00%	4.00%
Amortization Period (years)	14	14	18	18	18
Cost Method	Aggregate	Aggregate	Aggregate	Aggregate	Aggregate
Annual Pension Cost:					
Annual Required Contribution (ARC)	\$1,773,145	\$556,317	\$948,875	\$4,231,914	\$5,332,844
					(1,386,201)
	(500 547)	(718.926)	(1.053.431)	(1.298.838)	(1.300.201)
Interest on NPO Adjustment to ARC	(500,547) 586,328	(718,926) 842.132	(1,053,431) 1.027,211	(1,298,858) 1,266,529	
Adjustment to ARC	586,328	842,132	1,027,211	1,266,529	1,351,697 \$5,298,340
***************************************					1,351,697
Adjustment to ARC	586,328	842,132	1,027,211	1,266,529	1,351,697
Adjustment to ARC Annual Pension Cost  Contribution for the Year:	<u>586,328</u> \$1,858,926	842,132 679,523	1,027,211 \$922,655	1,266,529 \$4,199,585	1,351,697
Adjustment to ARC Annual Pension Cost  Contribution for the Year:  Net Pension Obligation (NPO):	<u>586,328</u> \$1,858,926 4,588,667	842,132 679,523 4,860,834	1,027,211 \$922,655 3,990,488	1,266,529 \$4,199,585 5,291,371	1,351,697
Adjustment to ARC Annual Pension Cost  Contribution for the Year:  Net Pension Obligation (NPO): NPO at beginning of year	\$86,328 \$1,858,926 4,588,667 \$(6,256,840)	842,132 679,523 4,860,834 \$ (8,986,581))	1,027,211 \$922,655 3,990,488 \$(13,167,892)	1,266,529 \$4,199,585 5,291,371 \$(16,235,725)	1,351,697
Adjustment to ARC Annual Pension Cost  Contribution for the Year:  Net Pension Obligation (NPO): NPO at beginning of year Annual Pension Cost for year	\$1,858,926 \$1,858,926 4,588,667 \$(6,256,840) 1,858,926	842,132 679,523 4,860,834 \$ (8,986,581)) 679,523	1,027,211 \$922,655 3,990,488 \$(13,167,892) 922,655	1,266,529 \$4,199,585 5,291,371	1,351,697
Adjustment to ARC Annual Pension Cost  Contribution for the Year:  Net Pension Obligation (NPO): NPO at beginning of year	\$86,328 \$1,858,926 4,588,667 \$(6,256,840)	842,132 679,523 4,860,834 \$ (8,986,581))	1,027,211 \$922,655 3,990,488 \$(13,167,892)	1,266,529 \$4,199,585 5,291,371 \$(16,235,725) 4,199,585	1,351,697

<sup>\*</sup> As calculated by the System.

<sup>\*\*</sup> Will not be determined until the end of Fiscal Year 2002.

#### **APPENDIX A**

# SYSTEM MEMBERSHIP INFORMATION

#### Reconciliation of Member Status From July 1, 2000 to July 1, 2001

	Active Members	Members & Beneficiaries Receiving Benefits	Former Members with Deferred Benefits	Children Receiving Benefits	Total
Members as of July 1, 2000	651	404	15	11	1,081
Began Receiving Benefits	(25)	32	(2)	0	6
Terminated Without Further Benefit Eligibility	(1)	0	0	0	(1)
Terminated With Benefit Eligibility	(4)	0	+4	0	0
Returned to Active Status	0	0	-1	0	0
Deceased	(2)	(8)	0	0	(10)
Benefits Ended	21	0	0	0	21
Newly Hired	0	0	0	(2)	(2)
Members as of July 1, 2001	640	429	17	9	1,095

#### AGE AND SERVICE DISTRIBUTION AS OF JULY 1, 2001 FOR ACTIVE PARTICIPANTS Males and Females

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Years of Service 25 to 29 1 to 4 5 to 9 10 to 14 15 to 19 20 to 24 30 to 34 35 to 39 40 and over Total Avg. Age No. Salary Under 25 15 35,805 0 NΑ 0 NA NA NA NA NA 0 NA 0 NA 15 35,805 40,273 29 44,823 NA NA NA NA NA 0 NA NA 125 41,328 25-29 96 40,454 48,220 51,241 0 NA 0 NA NA 0 NA 0 NA 0 NA 136 46,342 30-34 NA 35-39 7 41,531 41 48,774 51,305 11 54,094 0 NA 0 0 NA 0 NA 0 NA 120 50,126 40-44 0 NA 7 48,505 24 53,134 52 55,798 2 52,761 NA NA 0 NA 0 NA 85 54,374 55,911 51,202 52.387 30 58,231 67,997 0 NA 0 NA 0 NA 57,330 45-49 0 NA 2 67,407 57,755 22 56,019 59,957 5 58,029 0 NA 0 NA 76 58,828 0 NA NA 50-54 0 NA 0 NA 0 NA 0 NA 65,813 7 58,847 55,207 0 NA 0 NA 19 58,781 55-59 0 NA 0 NA 0 NA NA 58,553 71,241 NA 50,504 0 NA 59,713 60-64 0 0 NA 65-69 0 NA NA 0 NA NA 0 NA NA 0 NA NA NA 0 NA NA 0 NA ٥ NA 0 NA 0 NA 0 NA 0 NA 0 NA 70 & over 0 NA 0 154 39,937 171 47,878 104 52,023 76 55.109 57,754 61 61,069 56,293 50,504 0 NA 640 49,859 Totals

#### **ANALYSIS OF RETIREES AND BENEFICIARIES**

#### as of July 1, 2001 Males and Females

**Number of Participants** 

	Service	Accidental	Ordinary	Vested	<u>Child</u>	Contingent	Deferred	
Age	Retirement	<u>Disability</u>	<u>Disability</u>	Retirement	Beneficiary	Beneficiary	<u>Vested</u>	<u>Total</u>
Under 40	0	1	0	0	9	0	3	13
40 to 44	0	4	0	0	0	1	3	8
45 to 49	0	1	0	0	0	0	4	5
50 to 54	0	4	1	0	0	3	1	Ş
55 to 59	0	12	4	0	0	3	4	23
60 to 64	53	16	3	4	0	6	2	84
65 to 69	57	21	1	8	0	8	0	98
70 to 74	50	11	2	0	0	8	0	71
75 to 79	43	7	1	1	0	15	0	67
80 to 84	33	1	1	0	0	11	0	46
85 to 89	5	1	0	0	0	7	0	13
90 to 94	3	0	0	0	0	12	0	15
95 to 99	0	0	0	0	0	6	0	6
100 & over	. 0	0	0	0	0	0	0	(
Totals								
	244	79	13	13	9	80	17	455

# ANALYSIS OF RETIREES AND BENEFICIARIES as of July 1, 2001 Males and Females

**Average Annual Benefits of Participants** 

	Service	Accidental	Ordinary	Vested Child		Contingent	Deferred
Age	Retirement	<u>Disability</u>	<u>Disability</u>	Retirement	Beneficiary	Beneficiary	Vested
Under 40	NA	31,584	NA	NA	3,900	NA	5,697
40 to 44	NA	27,111	NA	NA	NA	16,004	10,776
45 to 49	NA	28,364	NA	NA	NA	NA	8,844
50 to 54	NA	29,222	21,990	NA	NA	22,310	18,068
55 to 59	NA	32,890	31,906	NA	NA	22,501	10,154
60 to 64	41,809	33,120	29,426	10,030	NA	17,723	10,526
65 to 69	32,560	29,495	26,609	11,544	NA	13,122	NA
70 to 74	29,587	26,403	19,165	NA	NA	14,542	NA
75 to 79	24,565	27,849	18,204	5,616	NA	13,955	NA
80 to 84	21,587	21,801	16,861	NA	NA	13,872	NA
85 to 89	21,098	20,150	NA	NA	NA	13,127	NA
90 to 94	21,812	NA	NA	NA	NA	13,683	NA
95 to 99	NA	NA	NA	NA	NA	12,819	NA
100 & over	NA	NA	NA	NA	NA	NA	NA
Totals	30,700	29,830	25,992	10,622	3,900	14,663	9,678

# APPENDIX B SUMMARY OF PLAN PROVISIONS

Chapter 97A of the lowa code sets out the benefit provisions of the lowa Peace Officers' Retirement, Accident and Disability System, which are briefly summarized as follows:

#### Retirement Benefit

Eligibility

Monthly Annuity

Age 55 with 22 years of service.

The sum of (1) and (2):

- a. For retirement prior to July 1, 1990, 50% of average final compensation at retirement. Average final compensation equals average of highest three years of compensation.
  - b. For retirement after June 30, 1990 and before July 1, 1992, 54% of average final compensation at retirement.
  - c. For retirement after June 30, 1992 and before July 1, 1993, 56% of average final compensation at retirement.
  - d. For retirement after June 30, 1993 and before July 1, 1994, 58% of average final compensation at retirement.
  - e. For retirement after June 30, 1994, and before July 1, 2000, 60% of average final compensation at retirement.
  - f. For retirement after July 1, 2000, 60.5% of average final compensation at retirement.
- (2) For members who do not withdraw member contributions:
  - a. For retirement after June 30, 1990 and before July 1, 1991, 0.3% of average final compensation for each year of service over 22 years (up to 8 years). Service after age 55 is excluded.
  - b. For retirement after June 30, 1991 and before October 16, 1992, 0.6% of average final compensation for each year of service over 22 years (up to 8 years). Service after age 55 is excluded.

- c. For retirement after October 15, 1992 and before July 1, 1996, 0.6% of average final compensation for each year of service over 22 years (up to 8 years).
- d. For retirement after June 30, 1996, 1.5% of average final compensation for each year of service over 22 years (up to 8 years).
- e. For retirement after June 30, 1998, 1.5% of average final compensation for each year of service over 22 years (up to 10 years).
- f. For retirement after June 30, 2000, 2.75% of average final compensation for each year of service over 22 years (up to 10 years).

#### **Early Retirement Benefit**

**Eligibility** 

Effective July 1, 1996, age 50 (but not age 55) with 22 years of service.

Monthly Annuity

The benefit provided as a retirement benefit actuarially reduced for commencement prior to age 55.

#### **Deferred Vested Benefit**

**Eligibility** 

Four years of service.

Monthly Annuity

At age 55. The benefit provided as a retirement benefit at termination times a service ratio. The service ratio equals service at termination divided by 22 (not greater than 1.0).

## **Ordinary Disability Benefit**

**Eligibility** 

None.

Benefit

 If service at disability is greater than or equal to 5 years, 50% of average final compensation at disability.

- (2) If service at disability is greater than or equal to 22 years, the greater of (1) or the benefit amount calculated under a service retirement. Effective July 1, 1998, the service requirement does not apply.
- (3) If service at disability is less than 5 years, 25% of average final compensation at disability.

# **Accidental Disability Benefit**

Eligibility

None.

Benefit

- (1) For retirement prior to July 1, 1990, 66-2/3% of average final compensation at disability.
- (2) For retirement after June 30, 1990, 60% of average final compensation at disability. If the service amount at disability is greater than or equal to 22 years, the greater of 60% of average final compensation at disability or the benefit amount calculated under a service retirement.

#### **Ordinary Death Benefit**

**Eligibility** 

For member in service: None.

For member not in service: Four years of service.

Benefit

- (1) A lump sum equal to 50% of compensation during the last year of employment, or
- (2) A pension based on 40% of average final compensation but not less than 25% of compensation paid to an active member having the rank of senior patrol officer of the lowa Highway Safety Patrol. For members not in service, benefit is multiplied by the ratio of service at termination to 22 years (not greater than 1.0).
- (3) Additional benefit for members in service of 6% of compensation payable to an active member having the rank of senior patrol officer of the lowa Highway Safety Patrol for each child.

### Payment Date

- (1) For members in service: Immediately upon death of member.
- (2) For member not in service: Payable when member would have been age 55. If there are children of the member, payable commencing at the member's death until children reach age 18 or 22. Pension resumes when member would have been age 55.

#### **Accidental Death Benefit**

#### **Eligibility**

#### Benefit

In actual performance of duty.

- (1) 50% of average final compensation payable to surviving spouse, children or dependent parents.
- (2) If there is not surviving spouse, children or dependent parents, or if accidental death occurs while not in the actual performance of duty, an Ordinary Death Benefit is payable.
- (3) Additional benefit for members in service of 6% of compensation payable to an active member having the rank of senior patrol officer of the lowa Highway Safety Patrol, for each child.
- (4) If the death meets specified criteria, a lump sum of \$100,000 payable to surviving spouse, children, dependent parents, or estate.

#### **Death After Retirement**

#### Benefit

- (1) 50% of retirement allowance of retired member but not less than 25% of compensation paid to an active member having the rank of senior patrol officer of the Iowa Highway Safety Patrol.
- (2) Additional benefit of 6% of compensation payable to an active member having the rank of senior patrol officer of the Iowa Highway Safety Patrol, for each child.

#### **Adjustments to Pensions**

Each July 1 the following adjustments are made: Monthly earnable compensation payable to an active member, of the same rank and position in the salary scale as was held by the retired or deceased member at the time of the member's retirement or death, for July of the current year less that of the preceding July, times the following percentages:

- (1) 40% for members receiving a service retirement allowance and for beneficiaries receiving an accidental death benefit.
- (2) 40% for members with five or more years of membership who are receiving an ordinary disability benefit.
- (3) 40% for member receiving an accidental disability benefit.
- (4) 24% for members with less than five years of membership who are receiving an ordinary disability benefit and for beneficiaries receiving an ordinary death benefit.
- (5) 50% of the amount which would have been added to the benefit of the retired member, for surviving spouses, but not less than 25% of the monthly earnable compensation paid to an active member having the rank of senior patrol officer.

Additionally, an amount will be added to a member or beneficiary monthly pension as follows:

- (1) \$15 where the member's retirement date was less than five years prior to the effective date of the adjustment.
- (2) \$20 where the member's retirement date was less than ten years prior to the effective date of the adjustment.
- (3) \$25 where the member's retirement date was less than fifteen years prior to the effective date of the adjustment.

- (4) \$30 where the member's retirement date was less than twenty years prior to the effective date of the adjustment.
- (5) \$35 where the member's retirement date was at least twenty years prior to the effective date of the adjustment.

Surviving children's pensions are adjusted each July to equal 6% of monthly earnable compensation payable to an active member having the rank of senior patrol officer of the lowa Highway Safety Patrol.

(1) The following percentage of earnable compensation will be paid as member contributions:

	Member
Period	Contribution Rate
January 1, 1995 - June 30, 1995	8.35%
July 1, 1995 forward	9.35%

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(2) Beginning July 1, 1996 and each fiscal year thereafter, the system will increase the member contribution rate as necessary to cover the increased cost to the system resulting from statutory changes enacted by any session of the general assembly after January 1, 1995 if such increase cannot be absorbed within the contribution rate otherwise established, subject to a maximum member contribution rate of 11.3%. After this maximum rate is reached, 60% of any additional costs due to statutory changes will be absorbed by the employer and 40% will be paid by the members.

Withdrawal of Member Contributions

**Member Contributions** 

Effective July 1, 1990, members who terminate service, other than by death or disability, can elect to withdraw their accumulated contributions with interest in lieu of any benefits to which the member may be entitled from the System.

# <u>Transfers With Statewide Fire</u> and Police Retirement System

Beginning July 1, 1996, vested members of an eligible retirement system who terminate employment and, within 60 days, commence covered employment under another eligible retirement system, may elect to transfer the average accrued benefit earned from the former system to the current system. Once such transfer is completed, service under the former system shall be treated as membership service under the current system.

# APPENDIX C ACTUARIAL METHOD AND ASSUMPTIONS

#### **Actuarial Cost Method**

The Aggregate Actuarial Cost Method has been used in this valuation. Under this method, the normal cost (the portion of the total cost of pension benefits under this plan allocated to the current year under this actuarial cost method) is determined by multiplying the normal cost accrual rate for the current year by the total valuation earnings for active participants under the assumed retirement age on the current valuation date.

An actuarial accrued liability, as such, is not determined under the Aggregate Actuarial Cost Method; all past and future costs are funded over the future. The normal cost accrual rate for the current year is:

- 1. the actuarial present value of projected pension benefits for all participants determined using the assumptions shown below for normal cost, minus the actuarial value of assets (as reported by the System), both as of the current valuation date, divided by
- 2. the actuarial present value of the expected future valuation earnings for all active participants from the current valuation date to the assumed retirement age.

Actuarial gains and losses are reflected in this accrual rate and are spread over the current and future years' normal costs. Experience gains will reduce and experience losses will increase future normal cost accrual rates.

# **Actuarial Assumptions**

#### Active Members:

1.	Ordinary death rate	1983 Group Annuity Mortality Table.
2.	Accidental death rate	8.5 deaths per 10,000 exposed for one year.
3.	Ordinary disability rate	1970-71 Industry Experience on Male Lives (Occupational Group II).
4.	Accidental disability rate	1970-71 Industry Experience on Male Lives (Occupational Group II) increased by 50% for age 35 and younger, grading up 1% per age to 69% for age 54.

5. Withdrawal rate 5% for first year of employment, grading down 1% a year to 0% in sixth and following years.

6. Retirement age

Age	<b>Probability of Retirement</b>
55	45%
56	30%
57-58	20%
59-60	25%
61	33%
62	100%

7. Salary scale

Annual increases: 10% the first year, 5% for each of the next 4 years, and 5.5% thereafter.

8. Post-retirement adjustments

Same as for retired members.

# Retired Members and Other Beneficiaries:

Mortality rate

Service retirements and female beneficiaries: 1983 Group Annuity Mortality (GAM) Tables - Male and Female.

2. Mortality rate

Disability retirements: 1983 GAM Tables - Male and Female rated up 5 years in age.

3. Annual readjustment of pensions

For retirements prior to July 1, 1990: 3.20% increase each year for retired members and beneficiaries; 2.67% for retired members receiving accidental disability; 3.20% for retired members receiving ordinary disability.

For retirements July 1, 1990 through June 30, 1992: 2.85% increase each year for retired members and beneficiaries; 2.96% for retired members receiving accidental disability; 3.20% for retired members receiving ordinary disability.

For retirements July 1, 1992 through June 30, 1994: 2.76% increase each year for retired members and beneficiaries; 2.96% for retired members receiving accidental disability; 3.20% for retired members receiving ordinary disability.

For retirements after July 1, 1994: 2.67% increase each year for retired members and beneficiaries; 2.96% for retired members receiving accidental disability; 3.20% for retired members receiving ordinary disability.

## **Dependency Ratios:**

1. Ordinary death benefit

Alternate benefits payable to widow and minor children in 90% of cases.

2. Pension to spouse and children of deceased pensioned member

In 90% of cases.

Interest Rate:

8% per year.

Inflation:

3.5% per year.

Wage Growth:

4.0% per year.