# IOWA PUBLIC EMPLOYEES' RETIREMENT SYSTEM 

Actuarial Valuation Report as of June 30, 2001

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November 15, 2001

Iowa Public Employees' Retirement System<br>7401 Register Drive<br>Des Moines, IA 50321

## Re: lowa Public Employees' Retirement System

To: Mollie Anderson, Director of the Department of Personnel
Greg Cusack, Chief Benefits Officer
Kathy Comito, Chief Investment Officer
Gregg Schochenmaier, General Counsel
Leon Schwartz, Chief Operations Officer
We have performed an actuarial valuation of the lowa Public Employees' Retirement System (System) as of June 30, 2001. An actuarial valuation is prepared annually to determine the remaining amortization period given the current contribution rate, benefit structure, membership and funded status of the System.

The member and employer contribution rates are established by law. The combined employee and employer rate for the majority of the System's members is $9.45 \%$. Certain employees in public safety occupations and their employers contribute at actuarially determined rates, as required by law. Assuming all of the current actuarial assumptions are met in the future, the statutory contribution rate of $9.45 \%$ will fund the current benefit structure and amortize the unfunded actuarial liability over 39 years.

In preparing our report we relied, without audit, on information (some oral and some written) supplied by the System's staff. This information includes, but is not limited to, statutory provisions, member data and financial information.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted principles and practices which are consistent with the principles prescribed by the Actuarial Standards Board (ASB) and the Code of Professional Conduct and Qualification Standards for Public Statements of Actuarial Opinion of the American Academy of Actuaries.

We hereby further certify that all costs, liabilities, rates of interest and other factors for the System have been determined on the basis of actuarial assumptions and methods which are internally consistent, individually reasonable (taking into account the experience of the Plan and reasonable expectations of future experience) and which, in combination, offer our best estimate of anticipated experience under the Plan. Nevertheless, the emerging costs will vary from those presented in this report to the extent actual experience differs from that projected by the actuarial assumptions.

Actuarial computations presented in this report are for purposes of evaluating the funding the System and for reporting under accounting standards. Determinations for purposes other than this may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.

Respectfully Submitted,
MILLIMAN USA, Inc.

I, Patrice A. Beckham am a member of the American Academy of Actuaries and a Fellow of the Society of Actuaries, and meet the Qualification Standards of the American Academy of Actuaries to render the actuarial opinion contained herein.

Sincerely,


Patrice A. Beckham, F.S.A.
Principal

I, Brent A. Banister am a member of the American Academy of Actuaries and an Associate of the Society of Actuaries, and meet the Qualification Standards of the American Academy of Actuaries to render the actuarial opinion contained herein.

Sincerely,


Brent A. Banister, A.S.A.
Associate Actuary

The actuarial assumptions and benefit provisions reflected in this report are unchanged from last year's report. However, one significant change occurred with respect to the member data upon which the valuation is based. Due to time constraints, the membership data in prior years was gathered as of March 31 and the salary and service for active members were projected to June 30, the valuation date. Based on detailed discussions last winter of the System's database, employer reporting requirements/timing, and membership processing, it was decided that the data for the June 30 valuation could be improved by using the actual final quarter data, expanding the data provided and capturing the actual status of members on the valuation date rather than on the date the file was created. This change in the approach to gathering the valuation data was first implemented with the 2001 valuation and impacted the demographic experience captured in this valuation as compared to prior years. Its impact is also reflected in the actuarial gain/loss for the year ended June 30, 2001.

There are two Special Service groups within IPERS (whose members are engaged in public safety occupations) for whom the contribution and benefit structure differs from that of the general membership. In the past, there was no separate accounting of the assets attributable to these groups. Beginning in fiscal year 2001, separate accounting was implemented and the valuation for these two special groups was performed on the same basis as the general membership and is included in the valuation report.

The actuarial valuation results provide a "snapshot" view of the System's financial condition on June 30, 2001. The valuation results reflect net unfavorable experience for the past plan year as demonstrated by an unfunded actuarial liability that was higher than expected based on the actuarial assumptions. The unfavorable experience was the net impact of an experience gain on the actuarial value of assets and an experience loss on liabilities, largely due to the change in the dataset used for the valuation.

The experience loss resulted in an increase in amount of the unfunded actuarial liability (UAL). Although in comparison to total liabilities this increase is not large, it does represent a large percentage increase in the UAL. The System's normal cost rate this year is $8.93 \%$, which represents a small and insignificant reduction from the normal cost rate in the 2000 valuation of $8.95 \%$. With the normal cost rate at its current level, only a small part of the total contribution rate is available to fund the UAL. As a result, it is projected that 39 years will be required to fully
amortize the UAL, if all actuarial assumptions are met. This determination is highly leveraged because of the small annual payment amount and significant changes in the years to amortize are not unexpected, especially when the prior amortization period was over 15 years. The determination of the years to amortize that is reflected in this report is based on one possible scenario. Although this is the expected result based on current actuarial assumptions, the actual amortization period will ultimately be determined by the experience of the System in the future.

In 1998, legislation was passed to create the Favorable Experience Dividend (FED) reserve. The law provides that a portion of the favorable actuarial experience, if any, in subsequent years may be transferred to the FED reserve. Legislation passed in 2000 capped the FED reserve at ten years of expected payouts at the maximum level. Based on the results of the June 30, 2001 valuation, favorable actuarial experience did not occur for the System and, therefore, there is no transfer to the FED reserve. The current FED reserve is projected to be sufficient to make the maximum potential payment of $3 \%$ times years retired for the next 7 years, plus a reduced payment in the eighth year, if all assumptions are met in future years.

## Contribution Rate

The lowa statutes provide that most IPERS members shall contribute $3.7 \%$ of pay and employers shall contribute $5.75 \%$, for a total of $9.45 \%$ (the Special Service groups contribute at an actuarially determined rate). The valuation is performed to determine whether the contribution rate for the general membership will be sufficient to fund the future benefits expected to be paid by the System within the guidelines established in IPERS' funding policy (which defines "fully funded" status as an amortization period no greater than 30 years). The statutory contribution rate is first applied to fund the normal cost rate. The remaining contribution rate is used to amortize the unfunded actuarial liability (UAL) as a level percentage of payroll, which determines the amortization period. As a result, the remaining amortization period varies with each actuarial valuation. The current valuation results indicate that the statutory contribution rate results in an amortization period of 39 years.

Because the normal cost rate for the general membership (8.93\%) is so close to the statutory contribution rate of $9.45 \%$, the payment toward the UAL is very small. As a result, even though the System is very well funded, a relatively small change in the UAL may cause a significant change in the years to amortize. Overall unfavorable experience for year end 2001 resulted in an increase in the UAL. This increased the years to amortize (from 21 as of June 30, 2000 to 39 as of June 30, 2001).

The following graph shows the remaining amortization period as reported in prior valuations.


## Experience

Numerous factors contributed to the change in the Systems' asset, liabilities and remaining amortization period for the unfunded actuarial liability between June 30, 2000 and June 30, 2001. The components are examined in the following discussion.

Actuarial gains (or losses) result from actual experience that is more (or less) favorable than anticipated based on the actuarial assumptions. These "experience" (or actuarial) gains or losses are reflected in the UAL and are measured as the difference between the expected unfunded actuarial liability and the actual unfunded actuarial liability, taking into account any changes due to assumption or benefit provision changes. Overall, the System experienced a net actuarial loss of $\$ 136$ million (see page 22 for a detailed development). The change in the unfunded actuarial liability between June 30, 2000 and 2001 is shown below (in millions):

| Unfunded Actuarial Liability, June 30, 2000 | $\$$ | 327 |
| :--- | ---: | ---: |
| - Expected change in UAL | - | 22 |
| - Investment experience | - | 81 |
| - Liability and other experience | + | 217 |
| - Benefit enhancements | + | 0 |
| - Change in actuarial assumptions | + | 0 |
| Unfunded Actuarial Liability before FED transfer, June 30, 2001 | $\$$ | 441 |
| - FED Transfer | + | 0 |
| Unfunded Actuarial Liability after FED transfer, June 30, 2001 | $\$$ | 441 |

The following graph summarizes the unfunded actuarial liability for IPERS since 1996.


Milliman USA

## Assets

As of June 30, 2001, the System had total funds of $\$ 15.4$ billion, when measured on a market value basis, excluding the Favorable Experience Dividend (FED) reserve account. This was a decrease of $\$ 1.1$ billion from the prior year. The components of this change are shown below:

The dollar-weighted rate of return, net of investment and administrative expenses, measured on the actuarial value of assets was $8.06 \%$. A comparison of asset values on both the market and actuarial basis is shown below:

|  | June 30 |  |  |
| :--- | :---: | :---: | :---: |
|  | $\underline{2001}$ | $\underline{\mathbf{2 0 0 0}}$ | $\underline{\mathbf{1 9 9 9}}$ |
| Market Value of Assets | 15,358 | 16,474 | 14,814 |
| Actuarial Value of Assets | 15,112 | 14,145 | 12,664 |
| Actuarial Value/Market Value | $98.4 \%$ | $85.9 \%$ | $85.5 \%$ |

## Liabilities

There are four different measurements of liabilities discussed in this section.

- Actuarial Balance Sheet Liability is the present value of all future benefits (PVFB) expected to be paid from the System to current members (retired, active and deferred vested). This liability is calculated based on both future payroll projections and service credits to retirement or other separation from service.
- Actuarial Accrued Liability is the portion of the present value of future benefits (actuarial balance sheet liability) that will not be paid by future normal costs. It is also defined as the portion of the actuarial balance sheet liability allocated to service before the valuation date by the actuarial cost method.
- Projected Benefit Obligation (PBO) was previously used for financial reporting purposes under GASB No. 5 (since superseded by GASB 25) and is provided here for comparative purposes only. It represents the present value of benefits based on future payroll projections but only reflecting service credits as of the valuation date. This measure of the funded status of the plan does not directly impact the contribution rate or amortization period. It is not uncommon for the PBO to exceed the actuarial value of assets, since the PBO reflects future assumed salary increases.
- Present Value of Accrued Benefits (PVAB) is used only for informational purposes. It does not directly impact the contribution rate or amortization period for the System. This liability represents the present value of benefits earned to date, based on service and salary as of the valuation date. The PVAB can be used as a measure of the funded status of the System since it more closely represents the amount required to pay all accrued benefits if the fund were to liquidate on the measurement date. In a well-funded System, the expectation would be that the assets would be equal to or exceed the PVAB.

Each liability measurement discussed above is used for a different purpose. Therefore, the relative importance of the measurement will depend on the perspective of the person using the information.
From an actuarial viewpoint, the actuarial balance sheet liability and the actuarial accrued liability are the most critical because, along with the actuarial value of assets, they ultimately determine whether the statutory contribution rate for the System is sufficient to fund the current benefit structure, within the parameters set out in IPERS' funding policy. The other liability figures are valuable because they provide useful comparisons of assets and liabilities.

The System liabilities (in millions) as of June 30, 2001 and June 30, 2000 are summarized below:

|  | June 30 |  |  |
| :--- | ---: | ---: | ---: |
|  | $\underline{2001}$ | $\underline{2000}$ |  |
| Actuarial Balance Sheet Liability (PVFB) | $\mathbf{\$ 1 9 , 3 1 4}$ | $\$ 17,948$ |  |
| Actuarial Accrued Liability | 15,553 | 14,472 |  |
| PBO | 14,157 | 12,993 |  |
| Present Value of Accrued Benefits (PVAB) | 12,233 | 11,142 |  |

## Comparison of Maior Valuation Results

The major findings of the 2001 valuation compared with prior valuation results are summarized and compared on the following pages.


The market performance in the last year has effectively eliminated the surplus of market value over the actuarial value of assets.


System liabilities have increased each year, which is to be expected as additional service is earned. Due to recent market performance, the difference between assets and liabilities has declined.

PVAB $=$ Present Value of Accrued Benefits
PBO = Projected Benefit Obligation
MVA = Market Value of Assets


Over the past few years the funded ratio for IPERS has increased, largely due to investment performance in excess of the actuarial rate.


## SUMMARY

## IOWA PUBLIC EMPLOYEES' RETIREMENT SYSTEM PRINCIPAL RESULTS



## $M=(\$)$ Millions

* These membership figures are based on June 30 data.
${ }^{* *}$ Contribution for certain special groups ( $3.6 \%$ of the membership) are not fixed at $9.45 \%$ but are actuarially determined each year.

Milliman USA
$\square$ SYSTEM ASSETS

## SECTION II

## SYSTEM ASSETS

In this section, the values assigned to the assets held by the System are presented. These assets are valued on two different bases: the market value and the actuarial value.

## Market Value of Net Assets

For certain accounting statement purposes, System assets are valued at current market rates. These values represent the "snapshot" or "cash-out" value of System assets as of the valuation date. In addition, the market value of assets provides a reference point to compare to various liability calculations.

## Actuarial Value of Net Assets

The market value of assets, representing a "cash-out" value of System assets, may not necessarily be the best measure of the System's ongoing ability to meet its obligations.

To arrive at a suitable value for the actuarial valuation, a technique for determining the actuarial value of assets is used which dampens volatility in the market value while still indirectly recognizing market value. The specific technique follows:

Step 1: Determine the expected value of plan assets at the current valuation date using the actuarial assumption for investment return and the actual receipts and disbursements of the fund for the previous 12 months.

Step 2: $\quad$ Subtract the expected value determined in Step 1 from the total market value of the Fund at the current valuation date.

Step 3: $\quad$ Multiply the difference between market and expected values determined in Step 2 by $25 \%$.

Step 4: $\quad$ Add the expected value of Step 1 and the product of Step 3 to determine the actuarial value of assets.

Information regarding the actuarial and market values of System assets as of June 30, 2001 is presented on the following pages:

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13
14
15
16
17

Contents
Analysis of Net Assets
Graph of Asset Allocation
Summary of Fund Activity - Market Value
Actuarial Value of Net Assets
Historical Comparison (Actuarial and Market)
Summary of Favorable Experience Dividend Reserve

## EXHIBIT 1

## ANALYSIS OF NET ASSETS AT MARKET VALUES

(\$ Millions)

|  | June 30, 2001 |  | June 30, 2000 |  |
| :---: | :---: | :---: | :---: | :---: |
|  | Amount | \% of <br> Total | Amount | \% of <br> Total |
| Cash \& Equivalents | \$114 | 0.7\% | \$50 | 0.3\% |
| Fixed Assets, Receivables and Payables | $(1,039)$ | (6.5) | $(1,269)$ | (7.4) |
| Domestic Equity | 4,588 | 28.8 | 4,914 | 28.7 |
| International Equity | 2,245 | 14.1 | 2,443 | 14.3 |
| Global Fixed Income | 6,479 | 40.7 | 7,003 | 40.9 |
| Tactical Asset Funds | 813 | 5.1 | 888 | 5.2 |
| Real Estate Funds | 885 | 5.6 | 686 | 4.0 |
| Private Equity/Debt | 1,189 | 7.5 | 1,891 | 11.0 |
| Collateral Pool | 655 | 4.1 | 534 | 3.1 |
| TOTAL ASSETS | \$15,929 | 100.0\% | \$17,140 | 100.0\% |
| FED Reserve (Before current year transfer) | 571 |  | 558 |  |
| Net Retirement System Assets | \$15,358 |  | \$16,582 |  |

## Allocation of Net Assets:

General Membership
Sheriffs/Deputies
\$ 14,745
Other Protection Occupations
Total Net Assets
224
389
\$ 15,358

## EXHIBIT 2

## Allocation of IPERS

Investments

## As of June 30, 2001 (\% Of Market Value by Type)



## EXHIBIT 3

## SUMMARY OF FUND ACTIVITY

(Market Value)

|  | General Membership | Special Service Group 1 * | Special Service Group 2 ** | FED Reserve | Total |
| :---: | :---: | :---: | :---: | :---: | :---: |
| NET RETIREMENT SYSTEM |  |  |  |  |  |
| ASSETS ON JUNE 30, 2000 | 15,950,820,422 | 230,835,928 | 400,300,334 | 558,274,504 | 17,140,231,188 |
| REVENUE |  |  |  |  |  |
| FED Transfer *** | $(70,202,066)$ | $(3,184,728)$ | $(7,783,453)$ | 81,170,247 | - |
| Employer contributions | 250,536,636 | 5,458,699 | 12,319,759 | - | 268,315,094 |
| Member contributions | 167,024,423 | 3,639,133 | 8,213,173 | - | 178,876,729 |
| Service purchase | 3,493,546 | 108,636 | 245,182 | - | 3,847,364 |
| Investment income | $(902,546,036)$ | $(8,533,267)$ | $(14,776,315)$ | $(20,672,821)$ | $(946,528,439)$ |
| Total Revenue | $(\$ 551,693,497)$ | (\$2,511,527) | $(\$ 1,781,654)$ | \$60,497,426 | (\$495,489,252) |
| DISBURSEMENTS |  |  |  |  |  |
| Benefit payments | 568,392,359 | 3,285,965 | 6,361,979 | 46,219,145 | 624,259,448 |
| Member and employer refunds | 38,922,725 | 656,475 | 2,494,625 | - | 42,073,825 |
| Administrative expense | 7,108,261 | 40,681 | 115,505 | - | 7,264,447 |
| Investment expense | 39,432,089 | 600,618 | 1,039,368 | 1,524,974 | 42,597,049 |
| Total Expenses | \$653,855,434 | \$4,583,739 | \$10,011,477 | \$47,744,119 | 716,194,769 |
| NET RETIREMENT SYSTEM |  |  |  |  |  |
| ASSETS ON JUNE 30, 2001 | \$14,745,271,491 | \$223,740,662 | \$388,507,203 | \$571,027,811 | \$15,928,547,167 |
| DISTRIBUTION TO FAVORABLE |  |  |  |  |  |
| EXPERIENCE DIVIDEND RESERVE | \$0 | \$0 | \$0 | \$0 | \$0 |
| ADJUSTED ASSETS |  |  |  |  |  |
| ON JUNE 30, 2001 | \$14,745,271,491 | \$223,740,662 | \$388,507,203 | \$571,027,811 | \$15,928,547,167 |
| * Includes Sheriffs, Deputies and Airport Fire <br> ** Includes all other public safety members <br> *** Adjusted to correct investment income for | ters <br> previous year |  |  |  |  |

## EXHIBIT 4

## ACTUARIAL VALUE OF NET ASSETS

1. Actuarial Value of Assets as of June 30, 2000
2. Actual Receipts/Disbursements
a. Contributions
b. Benefit Payments and Refunds
c. Net Change
3. Expected Value of Assets as of June 30, 2001
$[(1) \times 1.075]+\left[(2 \mathrm{c}) \times(1.075)^{5}\right]$
4. Market Value of Assets as of June 30, 2001
5. Difference Between Market and Expected Values (4) - (3)
6. Actuarial Value of Assets as of June 30, 2001 (3) $+[(5) \times 25 \%]$
7. Adjustment for Transfer to the Favorable Experience Dividend Reserve Account
8. Actuarial Value of Assets for June 30, 2001 Actuarial Valuation

* Includes Sheriffs, Deputies and Airport Firefighters
** Includes all other public safety members


## General Membership

\$13,612,628,306
$421,054,605$
$607,315,084$
$(186,260,479)$
$14,440,456,454$

14,745,271,491
304,815,037
$14,516,660,213$

0
\$14,516,660,213

Special Service Group 1 *
\$195,474,871
Special Service
Group 2 **
\$337,038,358
$\$ 14,145,141,535$

9,206,468

| $20,778,114$ | $451,039,187$ |
| ---: | ---: |
| $8,856,604$ | $620,114,128$ |
| $11,921,510$ | $(169,074,941)$ |
| $374,676,719$ | $15,030,726,520$ |
|  |  |
| $388,507,203$ | $15,357,519,356$ |
| $13,830,484$ | $326,792,836$ |
|  |  |
| $378,134,340$ | $15,112,424,729$ |

0
\$378,134,340
Total

$$
451,039,187
$$

3,942,440

$$
620,114,128
$$

5,264,028
215,593,347

223,740,662
$8,147,315$

217,630,176
378,134,340
15,112,424,729

0
\$217,630,176
\$15,112,424,729

# EXHIBIT 5 HISTORICAL COMPARISON (ACTUARIAL AND MARKET) 

Value As of
June 30

1992
1993
1994
1995
1996 *
1997
1998 **
1999 **
2000 **
2001 **

Actuarial Value
of Net Assets
5,805,210,929
6,365,169,296
6,926,678,212
7,574,159,776
8,975,396,251
10,112,976,077
11,352,674,142
12,664,031,437
14,145,141,535
15,112,424,729

## Market Value <br> of Net Assets

6,225,257,155
6,899,590,868
7,126,124,256
8,199,217,051
9,587,104,982
11,533,968,923
13,463,899,832
14,814,311,451
16,473,516,141
15,357,519,356

Values are for combined general membership and special service groups but exclude the Favorable Experience Dividend Reserve Account.
*In order to implement the new asset valuation method, the June 30, 1995 actuarial value of assets was revised to the actual market value on that date.
**Reflects reduction for transfers, if any, to the Favorable Experience Dividend Reserve Account.


## EXHIBIT 6 <br> SUMMARY OF FAVORABLE EXPERIENCE DIVIDEND RESERVE

Market Value of FED Reserve as of June 30, 2001
Transfer Payable on January 15, 2002 Based on June 30, 2001 Results

Total Value of FED Reserve as of June 30, 2001
Payments to retirees from the FED reserve account are not a guaranteed benefit. The System Administration determines each year whether payments will be made and the percentage multiplier factor to be used for each year of retirement, up to the maximum 3\% allowed by law. Factors considered by the Administration in this determination include, but are not limited to, the current value of the FED reserve account, past year payments from the reserve, and the likelihood of future credits to and payments from the reserve.

Based on the June 30, 2001 balance in the FED reserve and assuming a 7.5\% rate of return on the market value of assets in the future, that all other assumptions are exactly met, and that the Administration determines the maximum payments will be made, the FED reserve is projected to be sufficient to make payments through 2009.

Estimated Potential Payments (in millions) from the FED on January 31 *

| 2002 | $\$ 57.7$ |
| :--- | ---: |
| 2003 | 71.3 |
| 2004 | 86.4 |
| 2005 | 103.3 |
| 2006 | 121.9 |
| 2007 | 142.4 |
| 2008 | 164.8 |
| 2009 ** | 27.2 |

* Based on the maximum payment of 3\% for each year since retirement
${ }^{* *}$ Payment is equal to the remaining FED reserve balance.

$$
\begin{aligned}
& 7 \\
& 7 \\
& 7 \\
& 7 \\
& 7 \\
& 7 \\
& \text { SYSTEM LIABILITIES }
\end{aligned}
$$

## SECTION III

## SYSTEM LIABILITIES

A fundamental principle in financing the liabilities of a retirement program is that the cost of its benefits should be related to the period in which benefits are earned, rather than to the period of benefit distribution. There are several methods that are used to allocate the cost of benefits to members' working lifetimes. These mathematical techniques are called actuarial cost methods.

The method used for this valuation is referred to as the "entry age normal" actuarial cost method. Under this method, a contribution that is a level percent of pay is determined for each member, which if paid from date of hire to retirement date, will finance all future benefit payments. The level percent of pay which is developed is called the "normal cost" rate. The sum of the individual normal cost dollar amounts is divided by covered payroll to determine the normal cost rate for the System.

The actuarial accrued liability is that portion of the total liability or present value of future benefits (PVFB) that will not be paid by future normal costs. The difference between this liability and the actuarial value of assets as of the same date is referred to as the unfunded actuarial liability (UAL). If contributions exceed the normal cost for the year, after allowing for interest on the previous balance of the UAL, this liability will be reduced. Benefit improvements, experience gains and losses, and changes in actuarial assumptions or procedures will also have an effect on the total actuarial liability and on the portion of it that is unfunded.

Once the amount of the UAL has been calculated, the period over which the current statutory contribution rate (less the normal cost rate) will amortize the UAL is determined.

On the following pages we have summarized, as of June 30, 2001, the actuarial liability. It is important to note that the actuarial liability differs from the present value of accrued benefits (PVAB) and the pension benefit obligation (PBO). The actuarial liability is determined for funding purposes and includes some element of future pay increases and service credits. The PVAB represents the value of the benefits accrued as of the valuation date, assuming each member terminates employment at that time. As a result, there are no projections of future salary increases and service credits in these figures. Finally, the PBO value differs from the PVAB value in that while service accruals are similarly frozen, anticipated future salary increases are reflected.

The tables in this section present System liabilities as follows:

| Page | Contents |
| :--- | :--- |
| 20 | Present Value of Future Benefits |
| 21 | Unfunded Actuarial Accrued Liability |
| 22 | Development of FED Transfer |
| 23 | Present Value of Accrued Benefits |
| 24 | Pension Benefit Obligation |

## EXHIBIT 6

## PRESENT VALUE OF FUTURE BENEFITS

The actuarial present value of future benefits represents the value of benefits expected to ultimately be earned by members of the System as of the valuation date.

## General Membership

Present Value of Future Benefits:

Active Members

## Retirement benefits

Death benefits
Termination benefits
Disability benefits
Inactive Members
Vested members
Nonvested members
Retired Members and Beneficiaries
Total Present Value of Future Benefits

* Includes Sheriffs, Deputies and Aiport Firefighters
** Includes all other public safety members
 Group 1 *

| $\$ 127,500,118$ |
| ---: |
| $11,105,241$ |
| $33,816,009$ |
| $77,697,490$ |
| $5,659,075$ |
| 67,795 |
| $39,117,383$ |
| $\$ 294,963,111$ |


| \$242,128,332 |  | $\$ 11,633,284,366$ |  |
| ---: | ---: | ---: | ---: |
| $19,610,288$ |  | $285,034,291$ |  |
| $60,592,991$ |  | $933,185,573$ |  |
| $154,906,799$ |  | $607,122,314$ |  |
|  |  |  |  |
| $6,743,198$ |  | $386,124,321$ |  |
| 297,660 |  | $20,480,638$ |  |
| $64,977,950$ |  | $5,448,405,616$ |  |
|  |  |  |  |

## Special Service Group 2 **

Total
Group
Tal
\$19,313,637,119

## EXHIBIT 8 DEVELOPMENT OF AMOUNT TO BE TRANSFERRED TO THE FAVORABLE EXPERIENCE DIVIDEND RESERVE as of June 30, 2001

1. June 30, 2000 Unfunded Accrued Liability
2. Normal Cost as of June 30, 2000
3. Employer and Member Contributions *
4. Change due to benefit enhancements and assumption changes
5. Expected Unfunded Accrued Liability as of June 30, 2001 $[(1)+(2)]$ * $1.075-\left[(3)^{*}(1.075)^{.5}\right]+(4)$
6. Actual Unfunded Accrued Liability as of June 30, 2001
7. (Gain)/loss
(6)-(5)
8. Portion of gain to transfer to FED
9. Amount of Actuarial Value of Assets to transfer to FED
10. Market value of FED transfer

* Does not include service purchases
\$ 326,509,222
$388,612,494$
447,191,823
0
$305,097,494$

440,954,575
$135,857,081$

## EXHIBIT 9 <br> PRESENT VALUE OF ACCRUED BENEFITS <br> as of June 30, 2001

The actuarial present value of accrued benefits represents the value of benefits earned as of the valuation date, based on service and salary to date. This is equivalent to assuming each member terminates employment on the valuation date.

|  | General Membership | Special Services Group 1 * |  | Special Services Group 2 ** |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 1. Present value of vested accrued benefits for active plan members | \$ 6,012,985,578 | \$ | 126,071,296 | \$ | 195,308,008 | \$ | 6,334,364,882 |
| Present value of vested benefits being paid to plan retirees and beneficiaries | 5,344,310,283 |  | 39,117,383 |  | 64,977,950 |  | 5,448,405,616 |
| Present value of vested benefits to terminated plan members not yet in pay status (deferred vested) | 373,722,048 |  | 5,659,075 |  | 6,743,198 |  | 386,124,321 |
| Accumulated employee account balance of nonvested inactive members | 20,115,183 |  | 67,795 |  | 297,660 |  | 20,480,638 |
| Total present value of vested accrued benefits | \$11,751,133,092 | \$ | 170,915,549 | \$ | 267,326,816 |  | 12,189,375,457 |
| 2. Present value of nonvested accrued benefits | 39,403,232 |  | 567,883 |  | 3,841,140 |  | 43,812,255 |
| 3. Total present value of all accrued benefits | \$11,790,536,324 | \$ | 171,483,432 | \$ | 271,167,956 |  | 12,233,187,712 |

## EXHIBIT 10 PENSION BENEFIT OBLIGATION

One measurement commonly used and, in fact required before GASB No. 25, for evaluating the funded status of retirement systems is the "pension benefit obligation" as set forth in GASB Statement No. 5. This value is that portion of the actuarial present value of all projected pension benefits, adjusted for the effects of projected salary increases, estimated to be payable in the future as a result of employee service to date under the projected unit credit actuarial cost method. This measurement is independent of the actuarial funding method used to determine contributions to the System.

The pension benefit obligation for the System in total as determined for both this year and last year is summarized below:

|  | June 30, 2001 | June 30, 2000 |
| :---: | :---: | :---: |
| Pension Benefit Obligation |  |  |
| Retired Members and Beneficiaries | \$ 5,448,405,616 | \$ 4,906,082,319 |
| Terminated Vested Members | 386,124,321 | 350,543,027 |
| Nonvested Members | 20,480,638 | 18,332,535 |
| Active Members |  |  |
| -Accumulated employee contributions with interest | 2,519,313,788 | 2,382,209,851 |
| -Employer-financed vested portion | 5,673,219,621 | 5,246,536,533 |
| -Employer-financed non-vested portion | 109,723,615 | 89,213,512 |
| -Total | 8,302,257,024 | 7,717,959,896 |
| Total System Obligation | 14,157,267,599 | 12,992,917,777 |
| Net Assets Available for Benefits | \$15,928,547,167 | \$16,473,516,141 |
| Unfunded Pension Benefit Obligation | $(1,771,279,568)$ | $(3,480,598,364)$ |
| Funded Percentage | 112.51\% | 126.79\% |

## SECTION IV

## SYSTEM CONTRIBUTIONS

## SECTION IV

## SYSTEM CONTRIBUTIONS


#### Abstract

Under the funding method described in Appendix C, the contribution rate consists of two elements: the normal cost rate and the contribution rate to amortize the unfunded actuarial accrued liability as a level percent of payroll. The unfunded actuarial accrued liability represents the difference between the portion of the present value of future benefits allocated to service credited prior to the valuation date by the actuarial cost method and the actuarial value of assets as of that date.


In the following pages, we present information on System contributions as follows:

## Page

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Contents
Actuarial Balance Sheet
Analysis of Contribution Rate
Calculation of Contribution Rates for Special Services Groups

|  | EXHIBIT 11 <br> ACTUARIAL BALANCE SHEET as of June 30, 2001 |  | Special Services Group 2 ** | Total |
| :---: | :---: | :---: | :---: | :---: |
| ASSETS | General Membership | Special Services Group 1 * |  |  |
| Actuarial value of assets | \$14,516,660,213 | \$217,630,176 | \$378,134,340 | \$15,112,424,729 |
| Present value of future normal costs | 3,455,551,113 | 89,915,436 | 214,791,266 | 3,760,257,815 |
| Present value of future contributions to amortize unfunded actuarial liability | 497,205,464 | $(12,582,501)$ | $(43,668,388)$ | 440,954,575 |
| Total Net Assets | \$18,469,416,790 | \$294,963,111 | \$549,257,218 | \$19,313,637,119 |
| LIABILITIES |  |  |  |  |
| Present Value of Future Benefits: |  |  |  |  |
| Retired Members and Beneficiaries | \$5,344,310,283 | \$39,117,383 | \$64,977,950 | \$5,448,405,616 |
| Active Members | 12,731,269,276 | 250,118,858 | 477,238,410 | 13,458,626,544 |
| Inactive Members | 393,837,231 | 5,726,870 | 7,040,858 | 406,604,959 |
| Total Liabilities | \$18,469,416,790 | \$294,963,111 | \$549,257,218 | \$19,313,637,119 |
| 26 |  |  |  |  |
| Milliman USA |  |  |  |  |

## EXHIBIT 12

ANALYSIS OF CONTRIBUTION RATE
The actuarial cost method used to determine the required level of annual contributions by the members and the employers to support the expected benefits is the Entry Age Normal Cost Method. Under this method, the total cost is comprised of the normal cost rate and the unfunded actuarial liability payment. The statutory contribution rate is first applied to the normal cost rate. The remaining contribution is used to amortize the unfunded actuarial liability as a level percentage of payroll, which determines the period necessary to amortize the unfunded actuarial liability. According to IPERS funding policy, the System is considered to be "fully funded" if the amortization period does not exceed 30 years.

## General Membership

1. (a) Normal Cost ..... \$ 388,998,300(b) Covered Payroll for Members UnderAssumed Retirement Age(c) Normal Cost Rate
(a) / (b)
2. Unfunded Actuarial Liability\$4,357,429,633at Valuation Date3. Contribution Toward UnfundedActuarial Liability (UAL)
3. Expected Payroll forFYE June 30, 2002$\$ 4,455,380,787$
4. UAL Contribution Adjusted to Mid-year
(3) $x(4) /(1.075)^{5}$ ..... $\$ 22,345,184$
5. Amortization Factor
(2) $/(5)$ ..... 22.25112
6. Amortization Period Necessary to Finance UAL as a Level Percent of Payroll at Contribution Rate Shown in (3)* ..... 39 years
[^0]
## EXHIBIT 13 CALCULATION OF CONTRIBUTION RATES FOR SPECIAL SERVICES GROUPS

The actuarial cost method used to determine the actuarial contribution rate to be paid by the members and the employers to support the expected benefits is the Entry Age Normal Cost Method. Under this method, the total cost is comprised of the normal cost rate and the unfunded actuarial liability payment. The payment to amortize the unfunded actuarial liability is determined as a level percentage of payroll, with an amortization period of 30 years.

1. (a) Normal Cost
(b) Covered Payroll for Members Under Assumed Retirement Age
(c) Normal Cost Rate
(a) / (b)
2. Unfunded Actuarial Liability
at Valuation Date
3. Amortization Period to Fund the UAL as a Level Percent of Payroll
4. Amortization Factor
5. UAL Contribution Adjusted to Mid-year (2) / (3) * $(1.075)^{5}$
6. Expected Payroll for FYE June 30, 2002
7. Contribution Rate Toward the UAL (5) / (6)
8. Total Contribution Rate Effective July 1, 2002 $(1 \mathrm{c})+(7)$

Employer Contribution Rate (60\%)
Employee Contribution Rate (40\%)

* Includes Sheriffs, Deputies and Airport Firefighters
** Includes all other public safety members


## Special Services Group 1 * <br> Special Services Group 2 **

\$ 9,106,282
\$ 21,946,117
\$ 62,939,285
\$ 131,063,772
14.47\%
16.74\%
$\$(12,582,501)$
\$ $(43,668,388)$

30 years
19.33574
$\$(674,700) \$(2,341,589)$
\$ 64,344,564 \$ 133,914,265
-1.05\%
$-1.75 \%$
-
SECTION V
ACCOUNTING INFORMATION

## SECTION V

## PLAN ACCOUNTING INFORMATION

Historically, Government Accounting Standards Board (GASB) Statement No. 5, "Disclosure of Pension Information by Public Employee Retirement Systems and State and Local Government Employers", required the disclosure of the funded status of the Plan on an annual basis using the pension benefit obligation (PBO).

In an effort to enhance the understandability and usefuiness of the pension information that is included in the financial reports of pension plans for state and local governments, the Governmental Accounting Standards Board (GASB) issued Statement No. 25 - Financial Reporting for Defined Benefit Pension Plans. This Statement, along with GASB Statement No. 27, supersede GASB Statement No. 5.

GASB Statement No. 25, effective for fiscal years beginning after June 15, 1996, establishes financial reporting standards for defined benefit pension plans. In addition to two required statements regarding plan assets, the statement requires two schedules and accompanying notes disclosing information relative to the funded status of the plan and historical contribution patterns.

- The Scheduie of Funding Progress provides information about whether the financial strength of the Plan is improving or deteriorating over time.
- The Schedule of Employer Contributions provides historical information about the annual required contribution (ARC) and the percentage of the ARC that was actually contributed.

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Summary of Membership
Schedule of Funding Progress
Schedule of Employer Contributions

# EXHIBIT 14 <br> SUMMARY OF MEMBERSHIP 

Active Employees:
Vested
Not yet vested
Total active employees *
114,278
113,741
40,332
39,298

Retirees and beneficiaries currently receiving benefits:

Terminated employees entitled to benefits but not yet receiving them:

68,703
65,712

## EXHIBIT 15

## IOWA PUBLIC EMPLOYEES' RETIREMENT SYSTEM

## SCHEDULE OF FUNDING PROGRESS

In accordance with Statement No. 25 of the Governmental Accounting Standards Board

| Actuarial Valuation Date | Net Actuarial Value of Assets (a) | Actuarial Liability (AL)* (b) | Unfunded AL (UAL) (b-a) | Funded Ratio (a/b) | Covered Payroll (P/R) (c) | UAL as a Percentage of Covered P/R $[(b-a) / c]$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 6/30/95 | 7,574,159,776 | - | - | 0.00\% | 3,352,992,969 | 0.00\% |
| 6/30/96 | 8,975,396,251 | 10,136,356,814 | 1,160,960,563 | 88.55\% | 3,463,455,913 | 33.52\% |
| 6/30/97 | 10,112,976,077 | 10,774,216,472 | 661,240,395 | 94.12\% | 3,640,257,177 | 18.16\% |
| 6/30/98 | 11,352,674,142 | 11,907,220,417 | 554,546,275 | 95.34\% | 3,908,471,056 | 14.19\% |
| 6/30/99 | 12,664,031,437 | 13,053,655,753 | 389,624,316 | 97.02\% | 4,086,572,426 | 9.53\% |
| 6/30/00 | 14,145,141,535 | 14,471,650,757 | 326,509,222 | 97.74\% | 4,365,451,325 | 7.48\% |
| 6/30/01 | 15,112,424,729 | 15,553,379,304 | 440,954,575 | 97.16\% | 4,551,432,690 | 9.69\% |

* Prior to 6/30/96, the aggregate cost method, which does not generate an actuarial accrued liability, was used.

Actuarial Assumptions: See Appendix C
Actuarial cost method: Entry age normal cost method
Amortization method: Open period, level percent of pay
Asset valuation method: Expected value $+25 \%$ of difference between market and expected value
Investment Rate of Return: 7.5\%
Inflation Rate: $3.5 \%$ for prices, $4.0 \%$ for wages
Salary Increases: $4.0-10.0 \%$ varying by age

## EXHIBIT 16 IOWA PUBLIC EMPLOYEES' RETIREMENT SYSTEM SCHEDULE OF EMPLOYER CONTRIBUTIONS

(All dollar amounts in millions)

| Fiscal <br> Year <br> Ending | Covered <br> Employee <br> Payroll | Actual <br> Employer <br> Contributions | Actual <br> Employer <br> Contribution \% | Required <br> Contribution <br> (ARC) \% | Percentage <br> of ARC <br> Contribution |
| :--- | :---: | :---: | :---: | :---: | ---: |
| $6 / 30 / 93$ | $3,019.40$ | 176.40 | 5.84 | 5.27 | 110.75 |
| $6 / 30 / 94$ | $3,175.90$ | 183.50 | 5.78 | 4.97 | 116.37 |
| $6 / 30 / 95$ | $3,353.00$ | 196.70 | 5.87 | 4.75 | 123.50 |
| $6 / 30 / 96$ | $3,463.50$ | 204.90 | 5.92 | 5.11 | 115.85 |
| $6 / 30 / 97$ | $3,640.30$ | 215.00 | 5.91 | 5.91 | 100.00 |
| $6 / 30 / 98$ | $3,908.50$ | 227.80 | 5.83 | 5.83 | 100.00 |
| $6 / 30 / 99$ | $4,086.57$ | 246.23 | 6.03 | 6.03 | 100.00 |
| $6 / 30 / 00$ | $4,365.45$ | 253.27 | 5.80 | 5.80 | 100.00 |
| $6 / 30 / 01$ | $4,551.43$ | 268.32 | 5.90 | 5.90 | 100.00 |

In general, employer contribution as a percentage of covered payroll will exceed the normal statutory rate of 5.75\% because of higher contribution rates for employees of certain law enforcement, fire safety, and protection occupations.

## APPENDIX A

## SUMMARY STATISTICS ON SYSTEM MEMBERSHIP

## APPENDIX A

## SUMMARY STATISTICS ON SYSTEM MEMBERSHIP

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## SUMMARY OF ACTIVE MEMBERS

The data we received for the June 30, 2001 valuation contained information as of June 30, 2001.

|  | General Membership | Special Service Groups |  | $\begin{aligned} & \text { Total } \\ & 6 / 30 / 01 \\ & \hline \end{aligned}$ | 6/30/00 | Percent Change |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | Group 1 | Group 2 |  |  |  |
| Total Employees | 149,005 | 1,470 | 4,135 | 154,610 | 153,039 | 1.0 |
| Projected Covered |  |  |  |  |  |  |
| Payroll* (millions) | \$4,493 | \$64 | \$134 | \$4,691 | \$4,443 | 5.6 |
| Average Age | 45.2 | 41.1 | 40.6 | 45.0 | 44.8 | 0.4 |
| Average Entry Age | 33.6 | 27.0 | 30.9 | 33.5 | 33.2 | 0.9 |
| Average Earnings* | \$30,153 | \$43,537 | \$32,406 | \$30,341 | \$29,032 | 4.5 |
| Retired Reemployed | 4,873 | 1 | 12 | 4,886 | 5,050 | -3.2 |

*Payroll figures as of July 1 are actual amounts paid during the first quarter of the calendar year, increased by an assumed salary increase factor for a quarter of a year, annualized and projected for the fiscal year

## SUMMARY OF INACTIVE VESTED MEMBERS

| General <br> Membership | Special Services <br> Group 1 |  | Group 2 | Total |  |
| :---: | :---: | :---: | :---: | :---: | ---: |
| 6/30/01 | $6 / 30 / 00$ | \% <br> Change |  |  |  |
| 32,389 | 66 | 195 | 32,650 | 31,219 | $4.6 \%$ |



SUMMARY OF RETIRED MEMBERS AND BENEFICIARIES

| General | Special Services |  | Total |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Membership | Group 1 | Group 2 | 6/30/01 | 6/30/00 | $\%$ <br> Change |
| 67,987 | 235 | 481 | 68,703 | 65,712 | 4.6\% |



## AGE AND SERVICE DISTRIBUTION AS OF JUNE 30, 2001 FOR ACTIVE MEMBERS <br> Males and Females

|  | Under 1 |  | 1 to 4 |  | 5109 |  | 10 to 14 |  | Years of Service  <br> 15 to 19 20 to 24 |  |  |  | 25 to 29 |  | 30 to 34 |  | 351039 |  | 40 and over |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Age | No. | Avg. Salary | No. | Avg. Salary | No. | Avg. Salary | No. | Avg. Salary | No. | Avg. Salary | No. | Avg. Salary | No. | Avg. Salary | No. | Avg. Salary | No. | Avg. Salary | No. | Avg. Salary | No. | Avg. Salary |
| Under 25 | 176 | 1,562 | 4,253 | 17,587 | 78 | 19,574 | 0 | NA | 0 | NA | 0 | NA | 0 | NA | 0 | NA | 0 | NA | 0 | NA | 4,507 | 16,996 |
| 25-29 | 130 | 1,363 | 8,521 | 24,144 | 2,288 | 28,785 | 24 | 28,871 | 0 | NA | 0 | NA | 0 | NA | 0 | NA | 0 | NA | 0 | NA | 10,963 | 24,853 |
| 30-34 | 94 | 1,042 | 6,693 | 22,843 | 5,684 | 30,943 | 1,621 | 34,301 | 27 | 32,968 | 0 | NA | 0 | NA | 0 | NA | 0 | NA | 0 | NA | 14,119 | 27,293 |
| 35-39 | 120 | 2,070 | 6,717 | 20,178 | 4,396 | 28,224 | 4,210 | 36,041 | 1,746 | 36,861 | 140 | 32,391 | 0 | NA | 0 | NA | 0 | NA | 0 | NA | 17,329 | 27,727 |
| 40-44 | 433 | 411 | 7,204 | 19,160 | 5,328 | 25,018 | 4,046 | 33,023 | 3,955 | 39,451 | 2,830 | 38,195 | 188 | 35,565 | 0 | NA | 0 | NA | 0 | NA | 23,984 | 28,182 |
| 45-49 | 72 | 1,660 | 5,416 | 20,126 | 4,921 | 24,593 | 4.468 | 30,318 | 3.452 | 36,634 | 4,923 | 41,340 | 3,043 | 41,927 | 107 | 39,490 | 0 | NA | 0 | NA | 26,402 | 31,338 |
| 50-54 | 56 | 2,233 | 3,914 | 20,733 | 3,760 | 24,728 | 4,097 | 30,380 | 3,640 | 34,636 | 3,654 | 39,068 | 5,226 | 45,107 | 2,593 | 45,441 | 68 | 38,669 | 0 | NA | 27,008 | 34,202 |
| 55-59 | 167 | 29,458 | 2,606 | 18,812 | 2,149 | 22,903 | 2,282 | 28,346 | 2,221 | 31,749 | 2,423 | 34,494 | 2,302 | 41,030 | 2,603 | 48,198 | 742 | 47,507 | 24 | 46,989 | 17,519 | 33,006 |
| 60-64 | 180 | 27,004 | 2,087 | 16,362 | 1,328 | 17,765 | 1,121 | 25,229 | 1,162 | 30,033 | 1,161 | 30,588 | 1,110 | 34,266 | 732 | 44,248 | 544 | 50,060 | 191 | 47,973 | 9,616 | 27,882 |
| 65-69 | 112 | 25,722 | 1,856 | 12,832 | 841 | 11,565 | 426 | 18,067 | 296 | 23,029 | 254 | 24,337 | 221 | 26,574 | 134 | 35,018 | 49 | 48,615 | 62 | 49,432 | 4,251 | 17,203 |
| 70 \& over | 185 | 8,448 | 2,452 | 9,535 | 909 | 9,224 | 141 | 11,189 | 38 | 18,166 | 24 | 21,621 | 20 | 16,308 | 12 | 33,121 | 4 | 32,116 | 13 | 50,189 | 3,798 | 9,905 |
| Totals | 1,725 | 8,954 | 51,719 | 19,867 | 31,682 | 25,426 | 22,436 | 31,370 | 16,537 | 35,480 | 15,409 | 37,945 | 12,110 | 42,005 | 6,181 | 46,107 | 1,407 | 48,062 | 290 | 48,303 | 159,496 | 28,835 |

# AGE AND SERVICE DISTRIBUTION AS OF JUNE 30, 2001 FOR ACTIVE MEMBERS 

Males and Females

| Age | Under 1 |  | 1 to 4 |  | 5 to 9 |  | Years of Service |  |  |  |  |  |  |  | 30 to 34 |  | 35 to 39 |  | 40 and over |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Avg. <br> No. EE Bal. |  | Avg. <br> No. EE Bal. |  | No. | Avg. EE Bal. | No. | Avg. EE Bal. | No. | Avg. EE Bal. | No. | Avg. EE Bal. | No. | Avg. EE Bal. | No. | Avg. <br> EE Bal. | No. | Avg. <br> EE Bal. | Avg. <br> No. EE Bal. |  | No. | Avg. <br> EE Bal. |
|  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Under 25 | 176 | 102 | 4,253 | 798 | 78 | 3,082 | 0 | NA | 0 | NA | 0 | NA | 0 | NA | 0 | NA | 0 | NA | 0 | NA | 4,507 | 810 |
| 25-29 | 130 | 138 | 8,521 | 1,844 | 2,288 | 5,729 | 24 | 9,135 | 0 | NA | 0 | NA | 0 | NA | 0 | NA | 0 | NA | 0 | NA | 10,963 | 2,650 |
| 30-34 | 94 | 114 | 6,693 | 1,789 | 5,684 | 7,476 | 1,621 | 14,227 | 27 | 18,289 | 0 | NA | 0 | NA | 0 | NA | 0 | NA | 0 | NA | 14,119 | 5,527 |
| 35-39 | 120 | 116 | 6,717 | 1,533 | 4,396 | 6,801 | 4,210 | 16,268 | 1,746 | 23,304 | 140 | 27,144 | 0 | NA | 0 | NA | 0 | NA | 0 | NA | 17,329 | 8,840 |
| 40.44 | 433 | 78 | 7,204 | 1,447 | 5,328 | 5,748 | 4,046 | 14,585 | 3,955 | 25,634 | 2,830 | 33,278 | 188 | 37,835 | 0 | NA | 0 | NA | 0 | NA | 23,984 | 12,624 |
| 45-49 | 72 | 116 | 5,416 | 1,554 | 4,921 | 5,804 | 4,468 | 13,180 | 3,452 | 23,664 | 4,923 | 37,145 | 3,043 | 45,339 | 107 | 50,303 | 0 | NA | 0 | NA | 26,402 | 19,081 |
| 50-54 | 56 | 129 | 3,914 | 1,616 | 3,760 | 5,917 | 4,097 | 13,316 | 3,640 | 22,347 | 3,654 | 34,910 | 5,226 | 50,611 | 2,593 | 58,912 | 68 | 59,033 | 0 | NA | 27,008 | 26,411 |
| 55-59 | 167 | 711 | 2,606 | 1,300 | 2,149 | 5,488 | 2,282 | 12,783 | 2,221 | 20,561 | 2,423 | 30,567 | 2,302 | 45,443 | 2,603 | 62,621 | 742 | 68,802 | 24 | 63,366 | 17,519 | 27,649 |
| 60-64 | 180 | 284 | 2,087 | 880 | 1,328 | 4,278 | 1,121 | 11,499 | 1,162 | 19,790 | 1,161 | 27,172 | 1,110 | 38,073 | 732 | 55,769 | 544 | 72,176 | 191 | 77,348 | 9,616 | 22,059 |
| 65-69 | 112 | 158 | 1,856 | 581 | 841 | 2,807 | 426 | 8,447 | 296 | 14,664 | 254 | 21,274 | 221 | 27,959 | 134 | 41,259 | 49 | 64,857 | 62 | 80,386 | 4,251 | 8,626 |
| 70 \& over | 185 | 52 | 2,452 | 650 | 909 | 2,221 | 141 | 4,956 | 38 | 10,510 | 24 | 17,477 | 20 | 15,221 | 12 | 22,594 | 4 | 34,615 | 13 | 51,376 | 3,798 | 1,717 |
| Totals | 1.725 | 178 | 51,719 | 1.439 | 31,682 | 5,986 | 22,436 | 13,843 | 16,537 | 22,918 | 15,409 | 33,736 | 12,110 | 46,484 | 6,181 | 59,499 | 1,407 | 69,400 | 290 | 75,676 | 159,496 | 15,823 |



Service Distribution of Active Members


000

## AGE AND SERVICE DISTRIBUTION AS OF JUNE 30, 2001 FOR INACTIVE VESTED MEMBERS

## Males and Females



Age Distribution of Inactive Vested Members


Service Distribution of Inactive Vested Members


Service

## Service Distribution of Inactive Vested Members

## ANALYSIS OF RETIREES AND BENEFICIARIES

## Males and Females

Number of Members and Beneficiaries

| Age | Chapt 97 | Option 1 | Option 2 | Option 3 | Option 4 | Contingent <br> Beneficiany | Option 5 | Period Certain Beneficiary | Total |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Under 40 | 0 | 14 | 3 | 0 | 4 | 7 | 2 | 1 | 31 |
| 40 to 44 | 0 | 35 | 6 | 5 | 11 | 10 | 6 | 2 | 75 |
| 45 to 49 | 0 | 49 | 13 | 21 | 35 | 28 | 4 | 5 | 155 |
| 50 to 54 | 0 | 106 | 30 | 32 | 69 | 59 | 24 | 17 | 337 |
| 55 to 59 | 0 | 1,051 | 621 | 450 | 769 | 85 | 544 | 17 | 3,537 |
| 60 to 64 | 0 | 2,674 | 1,635 | 1,142 | 1,862 | 181 | 1,387 | 40 | 8,921 |
| 65 to 69 | 0 | 4,313 | 2,659 | 1,425 | 2,856 | 291 | 1,768 | 62 | 13,374 |
| 70 to 74 | 0 | 4,625 | 3,407 | 1,296 | 2,344 | 446 | 1,575 | 52 | 13,745 |
| 75 to 79 | 1 | 4,453 | 2,712 | 1,102 | 1,524 | 523 | 1,400 | 37 | 11,752 |
| 80 to 84 | 1 | 4,050 | 1,295 | 705 | 798 | 359 | 1,546 | 22 | 8,776 |
| 85 to 89 | 6 | 2,694 | 413 | 450 | 207 | 166 | 979 | 12 | 4,927 |
| 90 to 94 | 15 | 1,394 | 128 | 253 | 51 | 77 | 418 | 4 | 2,340 |
| 95 to 99 | 7 | 389 | 48 | 101 | 12 | 18 | 60 | 2 | 637 |
| 100 \& over | 8 | 37 | 24 | 19 | 3 | 5 | 0 | 0 | 96 |
| Totals | 38 | 25,884 | 12,994 | 7,001 | 10,545 | 2,255 | 9,713 | 273 | 68,703 |


*Averages based on data reported by the System as of June 30, 2001 and exclude dividend payments.

## APPENDIX B

## SUMMARY OF PLAN PROVISIONS

## Appendix B Summary of Plan Provisions

## IOWA PUBLIC EMPLOYEES' RETIREMENT SYSTEM

Chapter 97B of the lowa code sets out the IPERS provisions, which are briefly summarized as follows:

Participation: In general, the System covers people in non-federal public employment within the State of lowa. Exceptions to this are set out in the law. A notable exception are those covered by another public system in lowa (such as judges, state patrol, and policemen and firemen in cities having civil service), employees of the Regents' institutions, and employees of the community colleges who elect alternative coverage under TIAA. Membership is mandatory if a person is in covered employment.

Final Average Salary: The average of covered salaries for the highest paid three years of the member's service.

Provided however, for retirements between 1997 and 2002 (for certain retirees), the following provisions apply:

| If 3 Year <br> Average Wage <br> Exceeds | Date of <br> Retirement | Final Average <br> Salary |
| :---: | :---: | :---: |
| $\$ 48,000$ | 1997 | Average of four highest <br> years, or $\$ 48,000$ if greater |
| $\$ 52,000$ | 1998 | Average of five highest <br> years, or $\$ 52,000$ if greater |
| $\$ 65,000$ | 2000 | Average of six highest <br> years, or $\$ 55,000$ if greater |
| $\$ 75,000$ | 2001 | Average of six highest <br> years, or $\$ 65,000$ if greater |
| Average of six highest |  |  |
| years, or $\$ 75,000$ if greater |  |  |

Effective January 1, 1997, the covered wage ceiling is lifted. It continues to apply to salary for all years prior to 1997 .

Age and Service Requirements for Benefits:

| Normal Retirement | Earliest of the first day of the month of the member's <br> 65th birthday, age 62 with 20 years of service or Rule <br> of 88 (age plus service equals/exceeds 88 ), with a <br> minimum age 55. Age 55 for sheriffs, deputies and <br> protection occupation members. |
| :--- | :--- |
| Early Retirement | First day of any month starting with the month of the <br> member's 55th birthday but preceding the normal <br> retirement date. |
| Late Retirement | After normal retirement date. |
| Deferred Vested Benefit | Before age 55 with at least four years of service. |
| Death Benefit | Upon death of a member before benefits have started. |

Retirement Benefits:

Normal Retirement

Early Retirement

Earliest of the first day of the month of the member's 65th birthday, age 62 with 20 years of service or Rule of 88 (age plus service equals/exceeds 88 ), with a minimum age 55. Age 55 for sheriffs, deputies and protection occupation members.

First day of any month starting with the month of the member's 55th birthday but preceding the normal retirement date.

After normal retirement date.
Before age 55 with at least four years of service.
Upon death of a member before benefits have started.

An annual annuity equal to 2\% of Final Average Salary (FAS) for each year of service up to 30 years plus $1 \%$ of FAS for each of the next 5 years of service. Maximum years of service recognized for benefit accrual purposes is 35 .

Members who are sheriffs, deputies, or airport firefighters receive $60 \%$ of FAS after completion of 22 years of service, plus an additional 1.5\% of FAS for years of service greater than 22 but not more than 30. Members of the other special service groups receive $60 \%$ of FAS after completion of 23 years of service (grading down to 22 years next two year) plus an additional $1 \%$ ( $1.5 \%$ beginning in two years) of FAS for each additional year up to a total of 30 .

An annuity, payable at the normal retirement date, determined in the same manner as for normal retirement. A reduction of $.25 \%$ per month is applied for each month the benefit commences prior to normal retirement age.

## Late Retirement

Form of Annuity:

## Termination Benefits:

Before age 55, with less than four years of service

Before age 55 with four or more years of service

An annuity, payable after covered employment ends, determined as for normal retirement.

The base form, or normal form, is a life annuity with a guaranteed return of employee contributions. Optional forms include a straight life annuity, a ten year certain and life thereafter annuity, and joint and survivor annuities (with $25 \%, 50 \%$ or $100 \%$ to the surviving joint annuitant).

Post-retirement Benefit Increases:

Annual dividends are paid to those retired prior to July 1990. Effective with the November 2000 dividend payment, the dividend will be adjusted by the least of the following percentages: (1) the change in the CPI, (2) percentage certified to by the actuary as affordable by the System, and (3) 3\%.

Member Contributions Actuarially determined.

Protection Occupation:

Death Benefits:

Disability Benefits:

Source of Funds:
General Membership:
Member Contributions $\quad 3.7 \%$ of covered pay.

Sheriffs and Deputies:
A lump sum equal to the greater of 1 ) the member's contributions with interest, plus $1 / 30$ of the member's salary times years of membership service (up to 30) and 2) the present value of the member's accrued benefit. The beneficiary may optionally elect to receive an actuarially equivalent lifetime annuity.

Special service members killed in the line of duty are entitled to an additional lump sum payment of \$100,000.

An annuity, payable immediately, equal to the Normal Retirement Benefit.

For special service members, the benefit is the greater of the Normal Retirement Benefit and either $50 \%$ (for ordinary disability) or $60 \%$ (for in-service disability) of Final Average Earnings.

$$
\text { Employer Contributions } 5.75 \% \text { of covered pay. }
$$

Employer Contributions Actuarially determined.

Member Contributions Actuarially determined.
Employer Contributions Actuarially determined.

## APPENDIX C

## ACTUARIAL METHOD AND ASSUMPTIONS

## Appendix C Actuarial Method and Assumptions

Sound financing of any retirement system requires that benefits accruing to its members shall

Retirement System contribution requirements and actuarial present values are calculated by applying experience assumptions to the benefit provisions and census (member) information of the Retirement System, using the actuarial cost method.

The principal areas of risk which require experience assumptions about future activities of the Retirement System are:

- long-term rates of investment return to be generated by the assets of the system
- patterns of pay increases to members
- rates of mortality among members, retirants and beneficiaries
- rates of withdrawal of active members
- rates of disability among active members
- the age patterns of actual retirements

In making a valuation, the monetary effect of each assumption is calculated for as long as a present member survives -- a period of time which can be as long as a century.

Actual experience of the Retirement System will not coincide exactly with assumed experience. Each valuation provides a complete recalculation of assumed future experience and takes into account all past differences between assumed and actual experiences. The result is a continual series of adjustments (usually small) to the computed contribution rate, or alternatively to the amortization period for the unfunded actuarial accrued liability.

From time to time, one or more of the assumptions are modified to reflect experience trends (but not random or temporary year to year fluctuations). A complete review of the actuarial assumptions was completed in 1999, based on experience from 1993-98.

## Rate of Investment Return

$7.50 \%$ per annum, compounded annually, net of expenses.

## Rates of Mortality

|  | Active and Inactive Members |  |
| :--- | :--- | :--- |
| Males: | General Members <br> GAM 94 Male, set forward one year | Special Services <br> GAM 83 Male |
| Females: | 95\% of GAM 94 Female, set <br> back 1 year | GAM 83 Female |
| Disabled Members: | Annual rates are the greater of <br> $3 \%$ and 2.5\% plus the <br> corresponding non-disabled rate <br> (no set forward or set back <br> applied) | Same as healthy <br> members set forward <br> 6 years |
| Beneficiaries: | Same as members | Same as members |


| Age | Annual Rate Per 1,000 Members |  |  |
| :---: | :---: | :---: | :---: |
|  | Males | Females | Special Services |
| 27 | 0.2\% | 0.2\% | 0.2\% |
| 32 | 0.2\% | 0.2\% | 0.2\% |
| 37 | 0.4\% | 0.3\% | 0.4\% |
| 42 | 0.7\% | 0.5\% | 0.7\% |
| 47 | 1.4\% | 0.9\% | 1.3\% |
| 52 | 3.3\% | 2.2\% | 2.35\% |
| 57 | 6.3\% | 3.9\% | 5.2\% |
| 62 | 9.0\% | 6.2\% | 9.8\% |

## Rates of Termination of Emplovment

General Membership

|  | Annual Rate of Withdrawals Per 1,000 Members |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Males: |  |  |  |  |  |  |
| Age | Years 0-1 | Year 2 | Year 3 | Years 4-6 | Years 7-8 | $\frac{\text { Years }}{9+}$ |
| 22 | 330.0 | 275.0 | 220.0 | 99.0 | 88.0 | 66.0 |
| 27 | 231.0 | 165.0 | 121.0 | 99.0 | 88.0 | 66.0 |
| 32 | 198.0 | 165.0 | 110.0 | 74.8 | 55.0 | 39.0 |
| 37 | 195.8 | 159.5 | 110.0 | 74.8 | 49.5 | 33.0 |
| 42 | 195.8 | 143.0 | 110.0 | 74.8 | 49.5 | 25.3 |
| 47 | 195.8 | 143.0 | 99.0 | 74.8 | 49.5 | 19.8 |
| 52 | 176.0 | 110.0 | 77.0 | 74.8 | 49.5 | 19.8 |
| 55+ | 165.0 | 110.0 | 55.0 | 74.8 | 49.5 | 19.8 |
| Females: |  |  |  |  |  |  |
| Age | Years 0-1 | Year 2 | Year 3 | Years 4-6 | Years 7-8 | $\frac{\text { Years }}{9+}$ |
| 22 | 330.0 | 308.0 | 220.0 | 110.0 | 99.0 | 55.0 |
| 27 | 275.0 | 220.0 | 169.4 | 110.0 | 99.0 | 55.0 |
| 32 | 247.5 | 220.0 | 154.0 | 105.5 | 72.0 | 49.5 |
| 37 | 198.0 | 158.4 | 143.0 | 105.5 | 66.0 | 36.3 |
| 42 | 198.0 | 157.3 | 121.0 | 88.0 | 61.0 | 30.8 |
| 47 | 198.0 | 143.0 | 121.0 | 82.5 | 49.5 | 25.3 |
| 52 | 198.0 | 143.0 | 121.0 | 82.5 | 49.5 | 25.3 |
| 55+ | 198.0 | 143.0 | 121.0 | 82.5 | 49.5 | 25.3 |

## Special Services

| Age | Annual Rate of <br> Withdrawals Per 1,000 <br> Members |
| :---: | :---: |
| 22 | 100 |
| 27 | 60 |
| 32 | 35 |
| 37 | 21 |
| 42 | 25 |
| 47 | 22 |
| 52 | 22 |
| $55+$ | 22 |

## Rate of Election of Return of Contributions by Vested Members

|  | Annual Rate <br> Per 1,000 Members <br> General Membership |  |
| :---: | :---: | :---: |
| $\frac{\text { Age }}{25}$ | $\frac{\text { Males }}{1,000}$ | $\frac{\text { Females }}{1,000}$ |
| 30 | 900 | 800 |
| 35 | 800 | 700 |
| 40 | 600 | 500 |
| 45 | 300 | 150 |
| 50 | 150 | 150 |
| 55 | 0 | 0 |

Special services members are assumed to elect a return of contributions at the same rate as general members who are 10 years older.

Rates of Salary Increase
Annual Rate of Increase Per 1,000 Members (\%)

|  | Years | Year | Year | Years | Years | Years | Years | Years | Years |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Age | $\mathbf{0 - 1}$ | $\mathbf{2}$ | $\mathbf{3}$ | $\mathbf{4 - 5}$ | $\mathbf{6 - 7}$ | $8-10$ | $\mathbf{1 1 - 1 5}$ | $\mathbf{1 6 - 2 0}$ | $\mathbf{2 1 +}$ |
|  | 18.5 | 12.5 | 8.5 | 8.0 | 7.5 | 6.0 | 5.5 | 5.0 | 4.9 |
| 27 | 15.5 | 10.0 | 8.3 | 7.0 | 6.5 | 6.0 | 5.5 | 5.0 | 4.9 |
| 32 | 14.8 | 9.8 | 8.0 | 7.0 | 6.5 | 6.0 | 5.5 | 5.0 | 4.9 |
| 37 | 14.7 | 9.8 | 8.0 | 7.0 | 6.3 | 6.0 | 5.5 | 5.0 | 4.9 |
| 42 | 14.7 | 9.2 | 8.0 | 7.0 | 6.2 | 6.0 | 5.5 | 4.9 | 4.9 |
| 47 | 14.2 | 9.0 | 8.0 | 7.0 | 6.2 | 5.5 | 5.2 | 4.8 | 4.2 |
| 52 | 13.3 | 8.3 | 6.9 | 7.0 | 6.2 | 5.5 | 5.0 | 4.5 | 4.2 |
| 57 | 12.5 | 7.7 | 6.9 | 7.0 | 5.7 | 5.5 | 4.6 | 4.5 | 4.2 |
| 57 | 10.9 | 7.1 | 6.7 | 6.0 | 4.5 | 4.5 | 4.5 | 4.5 | 4.0 |

Payroll Growth: $4.0 \%$ per year
Retirement Rates
Upon meeting the requirements for early retirement (but not for unreduced benefits), the following rates apply to general members:

| $\frac{\text { Age }}{}$ | Assumed Retirement Rate |
| :---: | :---: |
| $55-59$ | $5 \%$ |
| 60 | 10 |
| 61 | 15 |
| 62 | 25 |
| $63-64$ | 20 |

Upon reaching the requirements for unreduced retirement, the following rates apply:
Assumed Retirement Rates

|  | Assumed Rectial |  |  |
| :---: | :---: | :---: | :---: |
| Age | 1st Year <br> Eligible | After <br> 1st Year | Special <br> Services |
| 55 | $20 \%$ | $10 \%$ | $20 \%$ |
| 56 | 20 | 10 | 16 |
| $57-59$ | 20 | 20 | 16 |
| 60 | 25 | 25 | 18 |
| 61 | 35 | 35 | 28 |
| 62 | 50 | 50 | 40 |
| 63 | 35 | 40 | 20 |
| 64 | 35 | 40 | 35 |
| 65 | 30 | 50 | 100 |
| 66 | 20 | 25 | 100 |
| $67-68$ | 15 | 20 | 100 |
| $70+$ | 100 | 100 | 100 |

Terminated vested members are assumed to retire at age 62 ( 55 for special services).

## Age of Spouses for Joint and Survivor Retirees

The male spouse is assumed to be three years older than the female.

## Rate of Crediting Interest on Contribution Balances

5.5\% per annum, compounded annually

Rate of Inflation
$3.5 \%$ per annum

## Payroll Growth Assumption

4.0\% per annum

## ACTUARIAL COST METHOD

The actuarial cost method is a procedure for allocating the actuarial present value of pension plan benefits and expenses to time periods. The method used for the valuation is known as the entry age normal actuarial cost method. Under this method, a total contribution rate is determined which consists of two parts: (i) the normal cost rate and (ii) the unfunded actuarial accrued liability (UAAL) rate. The entry age normal cost method has the following characteristics:
(i) The annual normal costs for each individual active member are sufficient to accumulate the value of the member's pension at time of retirement.
(ii) Each annual normal cost is a constant percentage of the member's year by year projected compensation.

The entry age normal actuarial cost method allocates the actuarial present value of each member's projected benefits on a level basis over the member's compensation between the entry age of the member and the assumed exit ages.

The portion of the actuarial present value allocated to the valuation year is called the normal cost. The portion of the actuarial present value not provided for by the actuarial present value of future normal costs is called the actuarial accrued liability. Deducting the actuarial value of assets from the actuarial accrued liability determines the unfunded actuarial accrued liability (UAAL). The difference between the statutory contribution rate ( $9.45 \%$ ) and the normal cost rate is used to finance the UAAL and the number of years necessary to finance the unfunded actuarial accrued liability as a level percent of member payroll is determined.

## DEFINITION OF TERMS

Actuarial Accrued Liability

Actuarial Assumptions

## Accrued Service

## Actuarial Equivalent

Actuarial Cost Method

Experience Gain(Loss)

Actuarial Present Value

The difference between the actuarial present value of system benefits and the actuarial value of future normal costs. Also referred to as "accrued liability" or "actuarial liability."

Estimates of future experience with respect to rates of mortality, disability, turnover, retirement, rate or rates of investment income and salary increases. Decrement assumptions (rates of mortality, disability, turnover and retirement) are generally based on past experience, often modified for projected changes in conditions. Economic assumptions (salary increases and investment income) consist of an underlying rate in an inflation-free environment plus a provision for a longterm average rate of inflation.

Service credited under the system that was rendered before the date of the actuarial valuation.

A single amount or series of amounts of equal actuarial value to another single amount or series of amounts, computed on the basis of appropriate actuarial assumptions.

A mathematical budgeting procedure for allocating the dollar amount of the actuarial present value of retirement system benefits between future normal cost and actuarial accrued liability. Sometimes referred to as the "actuarial funding method."

The difference between actual experience and actuarial assumptions anticipated experience during the period between two actuarial valuation dates.

The amount of funds currently required to provide a payment or series of payments in the future. It is determined by discounting future payments at predetermined rates of interest and by probabilities of payment.

## Amortization

Normal Cost

Unfunded Actuarial Accrued Liability

Paying off an interest-discounted amount with periodic payments of interest and principal, as opposed to paying off with lump sum payment.

The actuarial present value of retirement system benefits allocated to the current year by the actuarial cost method.

The difference between actuarial accrued liability and the valuation assets. Sometimes referred to as "unfunded accrued liability" or "unfunded liability".

Most retirement systems have unfunded actuarial accrued liability. They arise anytime new benefits are added and anytime an actuarial loss is realized.

The existence of unfunded actuarial accrued liability is not in itself bad, any more than a mortgage on a house is bad. Unfunded actuarial accrued liability does not represent a debt that is payable today. What is important is the ability to amortize the unfunded actuarial accrued liability and make payments to finance it. Also of importance are trends in the amount or duration of payment.


[^0]:    *This assumes all actuarial assumptions are met in the future.

